

STATE OF ILLINOIS
88TH GENERAL ASSEMBLY
REGULAR SESSION
SENATE TRANSCRIPT

99th Legislative Day

March 30, 1994

PRESIDENT PHILIP:

The regular Session of the 88th General Assembly will please come to order. Will the Members please be at their desks, and will our guests in the galleries please rise. Our prayer today will be given by Reverend Rodney Schwartz, Little Flower Church, Springfield, Illinois. Reverend Schwartz.

THE REVEREND RODNEY SCHWARTZ:

(Prayer by the Reverend Rodney Schwartz)

PRESIDENT PHILIP:

Senator Butler, for what purpose do you rise?

SENATOR BUTLER:

Mr. President, I move that reading and approval of the Journal of Tuesday, March 29th, in the year 1994, be postponed, pending arrival of the printed Journal.

PRESIDENT PHILIP:

Senator Butler moves to postpone the reading and approval of the Journal, pending the arrival of the printed transcripts. There being no objection, so ordered. Committee Reports.

SECRETARY HARRY:

Senator Fawell, Chair of the Committee on Transportation, reports Senate Bills numbered 1159 and 1297 Do Pass; and Senate Bills 1730, 1733 and 1819 Do Pass, as Amended.

Senator Raica, Chair of the Committee on Local Government and Elections, reports House Bill 474 Do Pass; Senate Bills numbered 1263, 1302, 1330, 1366, 1376, 1427, 1476 and 1701 Do Pass; and Senate Bills numbered 1367, 1401 and 1491 Do Pass, as Amended.

Senator Ralph Dunn, Chair of the Committee on State Government Operations and Executive Appointments, reports Senate Bills numbered 1182, 1715 and 1832 Do Pass, as Amended. (SB1456 Do Pass) (Bill within parentheses submitted in writing, but inadvertently not read into record)

Senator Maitland, Chair of the Committee on Appropriations,

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reports Senate Bills numbered 1757, 1766 and 1782 Do Pass.

Senator Barkhausen, Chair of the Committee on Financial Institutions, reports Senate Bills numbered 1229, 1397 and 1468 Do Pass; and Senate Bill 1311 Do Pass, as Amended.

Senator Mahar, Chair of the Committee on Environment and Energy, reports Senate Bills numbered 1172, 1212, 1649 and 1721 Do Pass, as Amended.

And Senator DeAngelis, Chair of the Committee on Revenue, reports Senate Bills 1211 and 1510 Do Pass; and Senate Bills 141, 1279, 1336, 1509 and 1825 Do Pass, as Amended.

PRESIDENT PHILIP:

Senator Dunn, for what purpose do you rise?

SENATOR T. DUNN:

Thank you -- thank you, Mr. President. I'd like to request an excused absence for last Friday's Session. I was with Senator Hawkinson at the Juvenile Task Force meeting that we're trying to put some bills out on. So I'd like to make that request for the record.

PRESIDENT PHILIP:

The record will so indicate. Resolutions.

SECRETARY HARRY:

Senate Resolution 1195, offered by Senator Dudycz, as is Senate Resolution 1196.

Senate Resolution 1197, offered by Senators Demuzio and Barkhausen.

Senate Resolution 1198, by Senator Jones.

Senate Resolution 1199, by Senator Smith and all Members.

Senate Resolutions 1200 and 1201 are offered by Senator Woodyard.

They're all congratulatory or death resolutions, Mr. President.

PRESIDENT PHILIP:

Consent Calendar. Senator Butler, for what purpose do you

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rise?

SENATOR BUTLER:

Mr. President, I ask leave for immediate consideration and adoption of Senate Resolution 1190, which is a congratulatory resolution.

PRESIDENT PHILIP:

Senator Butler moves to suspend the rules for the purpose of the immediate consideration and adoption of Senate Resolution 1190. All those in favor, signify by saying Aye. Those opposed, Nay. The Ayes have it. The rules are suspended. Now -- Senator Butler, on Senate Resolution 1190.

SENATOR BUTLER:

I would ask passage of Senate Resolution 1190, please.

PRESIDENT PHILIP:

Okay. Senator Butler moves for the adoption of Senate Resolution 1190. Those in favor, signify by saying Aye. Those opposed, Nay. The Ayes have it. The resolution is adopted. Yeah. With leave, I will let Senator Woodyard exhume the Chair to -- purpose of a introduction. Senator Woodyard.

SENATOR WOODYARD:

Thank you, Mr. President and Members of the Senate. Come on, girls. Come on out here. Today we have with us in Springfield the girls' basketball champions in the State that represent the seventh and eighth grade. Now it's pretty rare to even have a -- a State champion from -- come over here to Springfield from my district. But I'll tell you, it is very unique that we -- that these girls -- the seventh graders won the State championship, and so did the eighth grade. They happen to be from -- from Crestwood School, which is -- in itself, is a very unusual school. It's the only district -- unit district in the State of Illinois that has no high school. It's also in a location in which it totally surrounds a special charter district: Paris, Illinois. And

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they're consistently known - their school is - as the "Hole in the Doughnut". But, from Crestwood, I would like to introduce the coach, and she will... Come on, Gloria. McCollum. Lori McCollum is our coach, and she's been in Springfield before with the team. And I presume that you're going to come back next year with another championship team, aren't you? Okay. Lori, would you introduce some of your team members here, and congratulations, again, to you.

COACH LORI MCCOLLUM:

(Remarks by Coach Lori McCollum)

SARA BETH MOODY:

(Introduces sixth and seventh grade team members)

JENNY LINDSEY:

(Introduces eighth grade team members)

SENATOR WOODYARD:

Also representing the Crestwood School is my House colleague, Representative Mike Weaver. Mike.

REPRESENTATIVE WEAVER:

(Remarks by Representative Mike Weaver)

PRESIDENT PHILIP:

May I have your attention, please. I -- with leave, I'd like to go to 3rd Reading to pick up -- to pass two bills today. The first bill is 1191, which deals with a special tax break for Motorola we need to do, so that hopefully we'll keep Motorola in Illinois. And the second bill is a supplemental that the Governor needs - 1776. So without objections, we'll now go to 3rd Readings. The bottom of page 5, Senate Bill 1191. Senator Klemm. Mr. Secretary, read the bill.

SECRETARY HARRY:

Senate Bill 1191.

(Secretary reads title of bill)

3rd Reading of the bill.

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PRESIDENT PHILIP:

Senator Jones, for what purpose do you rise?

SENATOR JONES:

Yeah. Thank you, Mr. President. I just wanted to ask the sponsor a question after he presented the bill.

PRESIDENT PHILIP:

Okay. Thank you. Senator Klemm, to explain the bill.

SENATOR KLEMM:

Thank you, Mr. President, Ladies and Gentlemen of the Senate. Senate Bill 1191 is a proposal that will, I think, bring up to date some of the tools that local government can use in the State of Illinois to try to inspire industrial growth, commercial growth, in Illinois, creating jobs and some of the improvements of our assessed valuation in many of the districts. In 1984 we had passed a bill that created a -- an abatement program that local governments, on a permissive basis, could allow exemptions abating local taxes up to one million dollars over a ten-year period. This bill simply would raise that one million dollars to three million dollars, bringing it -- bringing it in line with...

PRESIDENT PHILIP:

Could we please have some order? Thank you. Senator Klemm.

SENATOR KLEMM:

...bringing it in line with the more current trend of assessed valuations now. And I'll be delighted to answer any questions.

PRESIDENT PHILIP:

Senator Jones.

SENATOR JONES:

Yeah. Thank you, Mr. President. Will the sponsor yield?

PRESIDENT PHILIP:

He indicates he will.

SENATOR JONES:

Yeah. Senator Klemm, under this legislation, is this just

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restricted to one particular locale, or are the -- the -- will it apply statewide?

PRESIDENT PHILIP:

Senator Klemm.

SENATOR KLEMM:

No, Senator Jones, it's statewide. It's used whether it's the inner city or downstate or Chicago or anyplace. It's for everybody in Illinois.

PRESIDENT PHILIP:

Senator Jones.

SENATOR JONES:

Well then, so you -- you spoke about Motorola, but this can apply to any county, any entity across the State of Illinois. Where is DCCA on this piece of legislation?

PRESIDENT PHILIP:

Senator Klemm.

SENATOR KLEMM:

No, I never mentioned any industrial company. There are a number of activities in the State of Illinois that are going on presently. Obviously, if it's going to help a particular company or others, fine; that's what the intent is. DCCA is not opposing the bill. I've not even heard from them. It's current legislation. We're just changing the amounts.

PRESIDENT PHILIP:

Senator Jones.

SENATOR JONES:

Well, I understand the implication as far as Motorola, but this is a open-end piece of legislation; so, therefore, what we are doing is talking about tax breaks that could be applied to any locale. And without the State taking a position, I think we should, as a Body, be more specific in this type of legislation and just not open it up -- open up a Pandora's box where any

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county across the State can -- can do this and without the State even taking a particular position as it relate to this. I would think that the Body would like to bring industry in Illinois. The state should be involved in attracting industry to create more jobs. But this is a open-end piece of legislation, and I think we -- I would encourage the Members on this side of the aisle to look at this very carefully, because the State not taking a position and its open end, we could be setting up a situation whereby other entities, be it other counties, can do this. This is not for Motorola itself. This is a open-end piece of legislation. I suggest we look at it very careful.

PRESIDENT PHILIP:

Senator Jacobs.

SENATOR JACOBS:

Thank you, Mr. President, Ladies and Gentlemen of the Senate. Will the sponsor yield for a question?

PRESIDENT PHILIP:

Indicates he will.

SENATOR JACOBS:

Senator, as it purports here, it appears that the amendment -- or the bill amends the Property Tax Code to provide that a taxing district may do certain things. Does this mean that the school district could abate three million, the city abate three million, the property -- I mean, the county abate three million? Is -- is it an -- aggregate to three million of all taxing districts? Or can each -- and the way I look at it, it means that each individual taxing district could abate up to three million dollars in taxation. So could we have a duplication here of different taxing bodies, each giving a abatement?

PRESIDENT PHILIP:

Senator Klemm.

SENATOR KLEMM:

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No, that's not -- that's not the case. The existing law has not been changed from what we've said before. If you'll look in the section 1, it does limit. That is the maximum amount. There's a cap on the amount. There's a cap on the total number of years. But let me make one thing clear for all the Members: This is not a tax abatement of existing taxes that are being collected. This is something for additional growth: a new facility or an expansion of a new facility. Please remember that if you've got an empty lot or an empty industrial site, there is really no taxes coming in off of that site. And if a local government entity - because this is permissive - a school board or a city wishes to give some abatement on the new taxes that would be coming in on that expansion, then they have every right to do it. Remember that every dollar spent on an industrial or a paycheck or a payroll usually gives ten dollars of -- of residual value in a community. So that's the reason many of these communities are looking at these tools to help them for economic development and growth. And this will do it. We have not changed any existing law to give you that protection that you would ask for.

PRESIDENT PHILIP:

Senator Jacobs.

SENATOR JACOBS:

Thank you. Just one more clarification. But before I ask for the clarification, I -- I have a little bit of the same problem. I -- I happen to believe that -- that we should initiate as much economic development as we can. I'm sorry to see that as a State we're not getting as involved in some of these issues as I happen to think we should. But the clarification, just for -- for my purposes: The three million -- the change from one million to three million dollars that we're in reference to, that is on tax paid, or is that on assessed valuation?

PRESIDENT PHILIP:

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Senator Klemm.

SENATOR KLEMM:

The current legislation and this legislation would be on taxes paid.

PRESIDENT PHILIP:

Senator DeAngelis.

SENATOR DeANGELIS:

Thank you. I hope that this does not become a partisan issue, because the original bill that allowed this was, in fact, introduced and passed by a Democrat, and that was Senator Lechowicz. And what this bill essentially does is it updates it to now. This bill was passed -- this law was passed about ten years ago, and it simply says, and I think if we're ever going to give any type of relief, let those people that are in the area make that determination. This is strictly permissive. It's an aggregate amount. And I got to tell you, if the locals feel like they ought not to do it, they won't do it. But if they feel that they should, they will. What's so wrong with that? That's democracy's finest action.

PRESIDENT PHILIP:

Senator Stern.

SENATOR STERN:

Will the Gentleman yield for a question?

PRESIDENT PHILIP:

Indicates he will.

SENATOR STERN:

I just want to be sure I understand it, Senator. This is the kind of legislation that could be used, perhaps, to seduce a company to settle in County X instead of Wisconsin, for instance. We will -- we, the county of whatever, will abate your tax to such and such an extent. Is that the manner in which such legislation would work?

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PRESIDENT PHILIP:

Senator Klemm.

SENATOR KLEMM:

Well, how it's working currently is that a company that wishes to expand or go in a redevelopment area many times has tremendous costs of moving or building a facility. And you know those costs are skyrocketing every day and spiraling as the costs go up. Because there is such an incentive in having community growth for reducing tax base for tax home payers, creating jobs, sales tax and the other receipts that come into the municipalities and counties, many of the new construction applicants come before the local governments and ask them under this law, "Can you help us out?" Could you help us out for a year, two years, or however long - no more than ten years. And they then decide. We have instances in the State, in your county and my county, where some taxing districts said, "No, it doesn't benefit us; we won't grant any", and they said, "Fine", while others have allowed to. So it's, again, a very permissive thing that the elected boards, the elected officials, locally, have that choice. It gives them a tool. We don't mandate anything to them, nor does this bill change that.

PRESIDENT PHILIP:

Any further discussion? Any further discussion? If not, Senator -- oh, excuse me. Senator Geo-Karis.

SENATOR GEO-KARIS:

Mr. President and Ladies and Gentlemen of the Senate, I'm happy to tell you that Motorola relocated one of its big plants in Lake County, Illinois, it -- hiring three thousand people. And I'm -- I'm delighted to see this bill here. And let me tell my friends in this Senate that Wisconsin has an industrial park, and they are giving all kinds of goodies to attract manufacturers to Wisconsin. I support this bill very strongly and ask for a

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favorable vote.

PRESIDENT PHILIP:

Senator Palmer.

SENATOR PALMER:

Thank you, Mr. President. A question of the sponsor.

PRESIDENT PHILIP:

Indicates he'll answer.

SENATOR PALMER:

Senator Klemm, I just want to clarify that there -- there are some limitations to this, as to which kinds of companies qualify for the maximum aggregate. Are these primarily companies that are coming in that are new to the area, that are -- relocating? Is that -- are those the primary candidates for this tax aggregate relief?

PRESIDENT PHILIP:

Senator Klemm.

SENATOR KLEMM:

Again, Senator Palmer, I'm not changing that at all, as you know. That's current law now. So I'm not even touching that. But the interpretation of the existing law now, which would remain in the bill, is that new construction or additions, if you will - expansions - would be allowed on industrial and commercial. Yes.

PRESIDENT PHILIP:

Senator Palmer.

SENATOR PALMER:

Thank you. So all you're doing, in essence, is raising the amount from one million to three million. Is that correct?

PRESIDENT PHILIP:

Senator Klemm.

SENATOR KLEMM:

That is correct. I'm not changing any language, except raising the amount that had been established in 1984, we believe.

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That's over a -- almost a decade ago - of trying to bring it up to what's, I think, a current trend. And I think the bill -- the merits of it certainly have proven itself effective. We're not changing it, and I do support and thank you for your help.

PRESIDENT PHILIP:

Further discussion? If not, Senator Klemm, to -- oop. Senator Fawell.

SENATOR FAWELL:

Just one question. Is this -- will the sponsor yield for a question?

PRESIDENT PHILIP:

Sponsor indicates he will yield.

SENATOR FAWELL:

Is this -- this is a permissive bill, isn't it? You know, if -- if this is a permissive bill, and the -- and the tax bodies in a certain location don't want to do it, they don't have to. I don't know even what the argument is. It seems to me if the local taxing districts want to give a break to the companies, they ought to be allowed to. They're the ones that are going to have to either suffer or gain from it. I don't even understand why we're discussing the bill this long.

PRESIDENT PHILIP:

Senator Klemm.

SENATOR FAWELL:

I think, we ought to...(microphone cutoff)...forget it.

PRESIDENT PHILIP:

Is that -- is that a question or a statement?

SENATOR KLEMM:

The -- it is permissive. It was permissive; it continues to be permissive. And, again, Senator Fawell, this is not abating existing taxes. This is not abating real estate taxes that are already on the rolls. This is not a loss of revenues for a -- a

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taxing district. It is just that they would say that we will give you some relief for the new taxes that may be assessed on that new addition, which creates job opportunities. So it's nothing that is -- somebody is giving away, and it is totally permissive.

PRESIDENT PHILIP:

Further discussion? If not, Senator Klemm, to close.

SENATOR KLEMM:

I just ask for your support. It's important for Illinois' development. And look for your Aye vote.

PRESIDENT PHILIP:

All right. The question is, shall Senate Bill 1191 pass. All those in favor will vote Aye. Those opposed, Nay. The voting is open. Have you all voted who wish? Have you all voted who wish? Take the record. The Ayes are 57, the Nays are 0, and nobody voting Present. Senate Bill 1191, having received the constitutional requirement, is declared passed. Now, on the -- in the middle of page 9, Senate Bill 1776. Read the bill.

SECRETARY HARRY:

Senate Bill 1776.

(Secretary reads title of bill)

3rd Reading of the bill.

PRESIDENT PHILIP:

Senator Maitland.

SENATOR MAITLAND:

Thank you very -- thank you very much, Mr. President and Ladies and Gentlemen of the Senate. Senate Bill 1776 is, once again, the fall supplemental appropriations bill that we have passed over to the House; this now being the third time. It is slightly different than it was previously. Two or three special projects are not in -- in the legislation. There is a slight increase in the General Revenue, which now stands at twenty-eight million thirty-nine thousand. The total of the bill presently is

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two hundred sixty-nine million six hundred and twenty-nine dollars. I would remind the Body, this deals primarily, to a great extent, on the General Revenue side, twenty-five million of which is flood-related, and it is of -- of some import that we, this time, send it to the House and ask them to, as expeditiously as possible, pass the measure, because as you may recall, there is some fourteen million dollars here that affects State police salaries starting on or about April 15. And so, it is important that we move this with some dispatch. Mr. President, I would -- would seek the -- would -- would respond to any questions anyone might have, otherwise would seek the Body's support of Senate Bill 1776.

PRESIDENT PHILIP:

Further discussion? Further discussion? If not, the question is, shall Senate Bill 1776 pass. Those in favor will vote Aye. Those opposed, Nay. The voting is open. Have you all voted who wish? Have you all voted who wish? Take the record. On the question, there are 58 Ayes, no Nays, no voting Present. Senate Bill 1776, having received the required constitutional majority, is declared passed. Senator Dudycz.

SENATOR DUDYCH:

Thank -- thank you, Mr. President. I stand on a point of personal privilege. At the conclusion of today's Session, I am inviting the Members, their secretaries and staff, and other interested persons in the Capitol, to my office, in Room M114. In my office are two of my sisters who are displaying Ukrainian Easter eggs, and they will be having a demonstration on how Ukrainian Easter eggs are made. Also, there is my mother in my office. She has baked some Easter bread, and all are invited to my office for some free samples.

PRESIDENT PHILIP:

Thank you, Senator Dudycz. If there's no further business to

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come before the Senate, Senator Weaver moves the Senate stand -- oh, excuse me. Senator Madigan, for what purpose do you rise? Senator Madigan.

SENATOR MADIGAN:

Thank you, Mr. President. As soon as we can get up there, as soon as practical, the Insurance Committee will meet in Room 400. We've only got four bills. It should not take us very long at all. So I would appreciate a little promptness so we can get that matter resolved. Thank you, Mr. President.

PRESIDENT PHILIP:

Senator Jones.

SENATOR JONES:

Thank you, Mr. President. I'd like to move to suspend the appropriate rules for the immediate consideration of a death resolution - Senate Resolution 1198.

PRESIDENT PHILIP:

Senator Jones moves to -- to suspend the rule for the purpose of the immediate consideration and adoption of Senate Resolution 1198. All those in favor, signify by saying Aye. Those opposed, Nay. The Ayes have it. The rules are suspended. Now, Senator Jones moves to adopt Senate Resolution 1198. Those in favor, signify by saying Aye. Those opposed, Nay. The Ayes have it. The motion -- the resolution is adopted. Resolutions.

SECRETARY HARRY:

Senate Resolution 1202, offered by Senator Hendon.

And Senate Resolution 1203, offered by Senator Shaw.

They're both death resolutions, Mr. President.

PRESIDENT PHILIP:

Consent Calendar. Senator Karpriel, for what purpose do you rise?

SENATOR KARPIEL:

Thank you, Mr. President. Just to announce that the Senate

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Executive Committee will meet upon adjournment. I hope that all committee Members will be there promptly. Members that have bills, constitutional amendments and resolutions in that committee, please also be there. We will start immediately upon adjournment. We have sixty-one issues to -- to decide in committee today.

PRESIDENT PHILIP:

Any further business to come before the Senate? If not, Senator Weaver moves the Senate stands adjourned until 9 a.m., Thursday, March 31st.

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