80th GENERAL ASSEMBLY

REGULAR SESSION

NOVEMBER 23, 1977

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- The hour of nine o'clock having arrived the Senate
- 3. will please come to order. The prayer will be by Father
- 4. John Ossola of Blessed Sacrament Church in Springfield.
- 5. FATHER OSSOLA:
- 6. (Prayer by Father Ossola)
- 7. PRESIDENT:
- 8. Reading of the Journal. Senator Demuzio.
- 9. SENATOR DEMUZIO:
- 10. One, two, three...Mr. President, I move that reading and
- 11. approval of the Journals of Wednesday, November the 16th,
- 12. Thursday, November the 17th and Tuesday, November the 22nd,
- 13. 1977 be postponed pending the arrival of the printed Journals.
- 14. PRESIDENT:
- 15. You've heard the motion by Senator Demuzio. Is there any
- 16. discussion? If not, all those in favor signify by saying Aye.
- 17. Opposed. The Ayes have it. The motion carries. So ordered.
- 18. House Bills, 3rd reading. House Bill 2461. Senator Egan.
- 19. House Bill 2462. Senator Egan. House Bill 2463. Senator Egan.
- 20. House Bill 2477. Senator Graham. House Bill 2481. Senator
- 21. Regner. House Bill 2484. Senator Nimrod. House Bill 2489.
- 22. Senator Hickey. House Bill 2484. Senator Nimrod. Read the
- 23. bill.
- 24. SECRETARY:
 - 25. House Bill 2484.
 - 26. (Secretary reads title of bill)
 - 27. 3rd reading of the bill.
 - 28. PRESIDENT:
 - 29. Senator Nimrod.
 - 30. SENATOR NIMROD:
 - 31. Yes, Mr. President and fellow Senators. This bill is to
 - 32. allow us to be able to, mainly, and is appropriates in Federal
 - 33. funds so that we may be able to, as a net result of this, save

- 1. some General Revenue funds for the purpose of which outlined
- and I would be happy to answer any questions pertaining to this
- 3. and now I ask for a favorable roll call.
- 4. PRESIDENT:
- 5. Is there any discussion? If not, the question is, shall
- 6. House Bill 2484 pass? Those in favor will vote Aye. Those
- 7. opposed will vote Nay. The voting is open. Have all voted
- 8. who wish? Have all voted who wish? Take the record. On that
- 9. question, the Ayes are 50, the Nays are None. None Voting
- 10. Present. House Bill 2484 having received the...received the
- 11. required constitutional majority is declared passed and the bill
- 12. having received the affirmative vote of three-fifths of the
- 13. members elected is effective immediately upon its becoming
- 14. a law. House Bill 2489. Senator Hickey. House Bill 2495.
- 15. Senator Regner. On the Order of Specific Recommendations for
- 16. Change. House Bill 1415. Senator Vadalabene. Senator
- 17. Vadalabene. Read the motion.
- 18. SECRETARY:
- 19. I move to accept the Specific Recommendations of the
- 20. Governor as to House Bill 1415 in the manner and form as
- 21. follows. Signed, Senator Vadalabene.
- 22. PRESIDENT:
- 23. Senator Vadalabene.
- 24. SENATOR VADALABENE:
- 25. Yes, thank you, Mr. President and members of the Senate.
- 26. House Bill 1415 as passed by the House and Senate change the
- 27. conditions under which community college districts were to
- 28. file supplemental budgets and supplemental tax levies and
- 29. added a deadline by which districts...could file bond issuance
- 30. resolutions and accompanying levies. The intent of the bill
- 31. was to provide community college districts with added flexibility
- 32. in budgeting and levying taxes. Allowing districts to file
- 33. supplemental tax levies enables them to adjust budgets for

- 1. factors, which may alter the potential local tax revenues.
- 2. The Governor has recommended that House Bill 1415 be changed
- 3. so that the certification of tax levy be filed in December.
- 4. The Governor's recommendation eliminates the need for filing
- 5. a supplemental certificate of tax levy and is within the intent
- 6. of the bill to allow flexibility in communities college district
- 7. budgeting and in levying taxes. I understand this is the same
- 8. procedure for the common school fund and, therefore, I recommend
- 9. that the Senate concur with the Governor's Recommendation.
- 10. PRESIDENT:
- 11. Is there any discussion? If not, the question is, shall
- 12. the Senate accept the Specific Recommendations of the Governor
- 13. as to House Bill 1415 in the manner and form just stated by
- 14. Senator Vadalabene? Those in favor will vote Aye. Those
- 15. opposed will vote Nay. The voting is open. Have all voted
- 16. who wish? Have all voted who wish? Take the record. On that
- 17. question, the Ayes are 47, the Nays are 1. None Voting Present.
- 18. The Specific Recommendations of the Governor as to House Bill
- 19. 1415 having received the required majority vote of the Senators
- 20. elected are declared accepted. House Bill 571. Senator Berman.
- 21. House Bill 687. Senator Buzbee. House Bill 1010. Senator
- 22. Netsch. House Bill 2069. Senator Lemke. Read the motion, Mr.
- 23. Secretary.
- 24. SECRETARY:
- 25. I move that House Bill 2069 Do Pass the Specific Recommendations
- 26. of the Governor to the contrary notwithstanding. Signed, Senator
- 27. Lemke.
- 28. PRESIDENT:
- Senator Lemke.
- 30. SENATOR LEMKE:
- 31. I ask that we override the Governor's Specific Recommendation,
- 32. the veto. This is a bill that deals with the punishment of
- 33. people that mark up walls and buildings, which we call graffiti,

- 1. It is very necessary in my area and also the House sponsor's
- area. It's a bill that is required. What the Governor did here
- 3. was take out the part of the bill, which...which gives the judge
- 4. the option to either fine or order the defendant to clean up
- 5. the property. He just left the matter that the judge can just
- 6. fine the individual. I think it's necessary in this type of
- 7. vandalism in graffiti work that the individual that does the
- 8. graffiti must be...the individual that removes it, because
- 9. if he removes it enough he'll...he'll not do it again. So I
- 10. ask for an override of this.
- 11. PRESIDENT:
- Senator Rhoads.
- 13. SENATOR RHOADS:
- 14. Thank you, Mr. President and members of the Senate. I
- 15, rise in support of the motion to override. I've talked about
- 16. this bill with Representative Antonovych. It is needed for the
- 17. nineteenth district and I...I think we should override.
- 18. PRESIDENT:
- 19. Senator Mitchler.
- 20. SENATOR MITCHLER:
- 21. Mr. President and members of the Senate. I, too, rise
- 22. in support of this motion because I think every district in
- 23. the State of Illinois has some location where this graffiti
- 24. with the spray...paint cans and other type of markings are
- 25. made on public property and to have something on the books
- 26. like this, it's not a extremely heavily penalty, but it's
- 27. a penalty that...that is effective. And that is that the
- 28. judge could order the accused to go out and clean up the
- 29. mess or have the parents subject to a fine. I think this
- 30. is good legislation and long overdue. Let's pass it and get
- 31. it out.
- 32. PRESIDENT:
- 33. Senator Shapiro.

- 1. SENATOR SHAPIRO:
- Well, Mr. President and Ladies and Gentlemen. I rise in
- 3. opposition to the bill. It's obvious that the bill is unnecessary.
- 4. Many of the Sections in it are redundant. They're already
- 5. covered by law and I would urge that the Governor's Veto be sustained.
- 6. PRESIDENT:
- 7. Is there any further discussion? If not, the question is,
- 8. shall House Bill 2069 pass the Specific Recommendations of the
- 9. Governor to the contrary notwithstanding? Those in favor will
- 10. vote Aye. Those opposed will vote Nay. The voting is open.
- 11. Have all voted who wish? Have all voted who wish? Take the
- 12. record. On that question, the Ayes are 36, the Nays are 2.
- 13. 1 Voting Present. House Bill 2069 having received the required
- 14. three-fifths vote is declared passed the Specific Recommendations
- 15. of the Governor to the contrary notwithstanding. There's been
- 16. a request for a verification of the roll call. The Secretary
- 17. will verify the affirmative votes.
- 18. SECRETARY:
- 19. The following voted in the affirmative: Berman, Bruce,
- 20. Buzbee, Clewis, Coffey, D'Arco, Daley, Davidson, Donnewald,
- 21. Graham, Guidice, Harber Hall, Kenneth Hall, Hickey, Knuppel,
- 22. Kosinski, Lane, Lemke, Leonard, McMillan, Maragos, Merlo,
- 23. Mitchler, Nimrod, Newhouse...Nimrod, Ozinga...Rhoads, Rock,
- 24. Rupp, Sangmeister, Savickas, Smith, Vadalabene, Weaver, Wooten
- and Mr. President.
- 26. PRESIDENT:
- 27. Is Senator Buzbee on the Floor? Senator Buzbee is on the
- 28. Floor. Are there any...Senator Soper, do you have any other
- 29. ...
- 30. SENATOR SOPER:
- 31. How many does...how many votes does that take?
- 32. PRESIDENT:
- 33. Thirty-six votes.

l. SENATOR SOPER: 2. Oh, let me see. Let's go down the line. Where's Berman? 3. Is he here? 4. PRESIDENT: 5. Senator Berman is at his desk. 6. SENATOR SOPER: 7. Is Bruce here? PRESIDENT: 8. Senator Bruce is at his desk. 9. SENATOR SOPER: 10. Buzbee? 11. PRESIDENT: 12. Buzbee is here. 13. SENATOR SOPER: 14. Clewis? 15. PRESIDENT: 16. Senator Clewis is at his desk. 17. SENATOR SOPER: 18. Coffey? 19. PRESIDENT: 20. The roll has been verified. On that question, the Ayes 21. are 36, the Nays are 2. 1 Voting Present. House Bill 2069 22. having...received the required three-fifths vote is declared 23. passed the Specific Recommendations of the Governor to the 24. contrary notwithstanding. Bill 571. Senator Berman. Read 25. the motion. 26. SECRETARY: 27. I move that House Bill 571 Do Pass the Specific Recommendations 28. of the Governor to the contrary notwithstanding. Signed, 29. Senator Berman. 30. PRESIDENT: 31.

Senator Berman.

SENATOR BERMAN:

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l. Thank you, Mr. President. Ladies and Gentlemen of the Senate. 2. I would ask for your undivided attention for a moment on a bill. 3. which I think is very important to your constituents who have 4. communicated with you concerning this bill. House Bill 571 is 5. a bill, which requires the Department of Public Aid to provide in-home services for the elderly and disabled as an alternative 6. to moving these people into institutions. This bill, if you 7. 8. recall, earlier this year was introduced by Representative Brady in response to those statements by Governor Thompson 9. 10. pointing out that in-home service is an important and beneficial alternative to institutionalizing our senior citizens. We 11. want to try to keep senior citizens out of nursing homes and 12. try to...try to provide the kind of services that they can live 13. in their late years in dignity and in comfort outside of an 14. institution. House Bill 571 requires the department to provide 15. these services. Now the Amendatory Veto that was applied by 16. the Governor applies to only one portion of this bill. And that 17. portion of the bill, Mr. President, could I have some...order? 18. PRESIDENT:

You are certainly entitled to some order. Will the members of the Senate please be in their seats and will those not entitled to the Floor, please vacate. Senator Berman.

SENATOR BERMAN: 23.

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The issue before the Senate this morning is the Amendatory Veto of the Governor. Now, may I point out and I think I've seen, on the Republican side of the aisle, you have a memo in your books dealing with a recommendation that the Governor's... Amendatory Veto be adopted. That is not our opportunity today. That...that question has been preempted by the action of the House. Namely, the House overrode the Governor's Amendatory Veto. So I suggest to you that you have to look at the bill as it sits before us this morning. The Amendatory Veto took out language that said that a senior citizen in order to

receive in-home services, need not be only a cash recipient. l. In other words, these services could be available to persons 2. other than just those people on old age, blind, disabled or 3. on Public Aid. You didn't have...and so that these programs 4. for in-home services didn't have to go only to the poverty 5. elderly. It could go to the near poor. Now the argument 6. regarding the Amendatory Veto revolves around the statement 7. by Arthur Quern, the Director of the Department of Public 8. Aid that if we don't...that if you override the Governor's 9. Amendatory Veto and the bill says that the...services are 10. available to all of the elderly that this would open the 11. floodgates and there is no estimate of the cost. And I 12. submit to you that's not correct. The Statutes provide 13. under both the Federal guidelines, Gentlemen and Ladies, 14. please...Federal guidelines under Title XX provide for 15. low income individuals and families. It provides that 16. eligibility is based...based upon cash assistance status 17. or on the persons income and family size. In other words, 18. there's discretion given under the Federal program to the 19. Department of Public Aid. In addition, Chapter 23, Section 20. 12-4.11 of our own Statutes vests in the Director of the 21. Department of Public Aid the authority under any program 22. including this In-Home Health Care Service Program the 23. authority to set income standards. Let me state that again. 24. The director has the authority under our Statutes and Federal 25. guidelines to set income standards. The question then may be 26. why do we need this bill. The bill is in keeping with the 27. statement of Governor Thompson that in-home health services 28. for the elderly is an important alternative. I think it's 29. a part of this statement of the legislature that this is a 30. viable, important alternative and to those of us that are 31. concerned about the fiscal implications, let me point out 32. what I think is, probably, the most important. Dignity and 33.

- 1. ...and the benefit of home health care is important. But we
- 2. can save money. We can save money through these programs.
- 3. How can we save money? Because when we look at the State
- 4. budget many of us have talked about shifting more of the
- 5. burden of welfare to the Federal Government. What I...when
- 6. the Department of Public Aid puts a senior citizen into an
- 7. institution, a nursing home, the State of Illinois picks up
- 8. fifty cents of every dollar on every in-home health program
- the State picks up only twenty-five cents of every dollar.
- 10. And I don't have to tell you further that the total overall
- 11. cost of in-home service is substantially less than the cost
- 12. of institutionalization. I don't understand. I just don't
- 13. understand why the Director of Public Aid is in opposition
- 14. to this bill. He has the full authority to provide income
- 15. guidelines so that he can take care of the near poor as well
- 16. as the poor who are the elderly. I solicit an Aye vote on the
- 17. motion to override this morning on House Bill 571.
- 18. PRESIDENT:
- 19. Any discussion? Senator Glass.
- 20. SENATOR GLASS:
- 21. Well, thank you, Mr. President and Ladies and Gentlemen.
- 22. I tried to follow Senator Berman's argument and it...it seems
- 23. to me he has put his finger on what the issue is and that is,
- 24. in the Veto Message the Governor's statement that although he
- 25. does favor this type of approach to provide in-home care for
- 26. those who need it to avoid institutionalization, he does say
- 27. that the bill mandates these services be available to anyone
- 28. regardless of income level who might use them to prevent
- 29. institutionalization. As I attempted to follow Senator Berman's
- 30. argument, he indicates that, perhaps, the department can set
- 31. some guidelines to avoid those who can afford taking care of
- 32. themselves to do so and have this program apply only to the
- 33. needy. But what bothers me, Ladies and Gentlemen, is that the

- sponsor of this legislation did not accept the Governor's
- Recommendations for Change. The Governor's point is that,
- 3. let's put some limitations in this legislation so that we
- see that it provides assistance for those who actually need
- it. I think government does a lot of things for a lot of
- people and it's great to do that, but there has to be some
- 7. limit. And I, frankly, think the Governor's point is well
- 8. taken. That the limitations on the...the benefits of...of
- 9. this home care should be limited in the bill. And for that
- 10. reason I would urge the support of the Governor and a No
- 11. vote on this motion.
- 12. PRESIDENT:
- 13. Any further discussion? Senator Shapiro.
- 14. SENATOR SHAPIRO:
- 15. Well, Mr. President and Ladies and Gentlemen of the Senate.
- 16. I have been attempting to follow the debate between the sponsor
- 17. and, what's his name, Senator Glass and do to conversations
- 18. and that going on back here, I haven't been able to follow
- 19. it totally, but I would like to pose a question to the sponsor.
- 20. PRESIDENT:
- 21. Sponsor indicates he will yield. Senator Shapiro.
- 22. SENATOR SHAPIRO:
- 23. Senator Berman, it is our understanding that those who
- 24. would be newly eligible due to the removal of certain sections
- 25. that prescribe income levels so on and so forth, it is our
- 26. understanding that those...those people who would take
- 27. advantage of this, be able to take advantage of this would
- 28. not...their care would not receive any Federal reimbursement.
- 29. According to the department...Illinois Department of Public
- 30. Aid that would be totally financed by State funds.
- 31. PRESIDENT:
- 32. Senator Berman.
- 33. SENATOR BERMAN:

- I...would you restate your...your point. I'm not sure
- I understand it.
- 3. PRESIDENT:
- 4. Senator Shapiro.
- 5. SENATOR SHAPIRO:
- 6. Let me read just what they have said. Whatever the
- level of fiscal impact the newly mandated program and
- dollars expended on it, would not be entirely Federally
- 9. reimbursed. Those served under this effort who did not meet
- . 10. Federal eligibility standards would be financed solely from
 - 11. State funds. In other words, the condition the bill is in
 - 12. now, it's wide open for...for whoever...ever wants it.
 - 13. PRESIDENT:

- 14. Senator Berman.
- 15. SENATOR BERMAN:
- 16. Senator Shapiro, that's not what the letter says and I
- 17. think it is...evasive and misleading in its statement. What
- 18. that letter says is true. If you don't meet Federal guidelines
- 19. you won't get Federal reimbursement. That's not what the bill
- 20. says. The bill says that you can qualify under Federal guide-
- 21. lines and get reimbursement. Let me point out what I mean.
- 22. Under Federal guidelines the Director of Public Aid and he's
- 23. on the Floor and I want him to hear this, because he is being
- 24. ...he is being evasive in that letter. Mr. Director, I want
- 25. you to listen to this. The statement that persons who do not
- 26. fit guidelines won't qualify for reimbursement, that's true
- 27. of any Public Aid program. In relation to this bill, it is
- 28. not true because this bill does not strip the Director of
- 29. Public Aid of any powers. The Director of Public Aid has the
- 31. Director of Public Aid under our Statutes has the power to set

power under Federal guidelines to set income standards and the

- 32. income standards. The only thing that this bill does is say
- 33. that you don't have to be a cash recipient, Public Aid person

- 1. in order to qualify for in-home service. So that we have the
- 2. situation where you could the...the Director of Public Aid
- 3. could qualify persons who are near poor who aren't on a
- 4. cash Public Aid program, but who would still qualify for
- 5. reimbursement under the Federal program. That's who this
- 6. /bill is aimed for. Not the poverty seniors, but the poverty
- 7. and the near poor seniors and that way we will get seventy-five
- 8. cents of every dollar back from the Federal Government instead
- 9. of fifty cents.
- 10. PRESIDENT:
- 11. Senator Shapiro.
- 12. SENATOR SHAPIRO:
- 13. Well, the information I have is that under the present
- 14. law the Department of Public Aid now gives this type of care
- 15. to Public Aid recipients and or a...or a person based on
- 16. income and family size. They do that now. And when the bill
- 17. left the House it was still in that shape and the department
- 18. had no objection to it. But in the Senate with the placing
- 19. of that amendment, which removed those eligibility criteria
- 20. that the bill in its present form now opens this up to whom
- 21. ever wants that service. And that's my understanding of it
- 22. regardless of what your explanation is, as it regards the
- 23. Department of Public Aid.
- 24. PRESIDENT:
- 25. Further discussion? Senator Maragos. Senator Moore.
- 26. SENATOR MOORE:
- 27. Thank you, Mr. President and members of the Senate.
- 28. I reluctantly rise to oppose Senator Berman's motion and I
- 29. think that there is some misunderstanding as far as the
- 30. eligibility for this program. Under the Federal guidelines
- 31. your income assistance standards are tied to eligibility.
- 32. What this bill does is to eliminate the income assistance
- 33. standards so that anyone, Tom Hynes' mother would be

- eligible under this program for housekeeping services. Every-
- one's mother in this room would be eligible and if you want to
- throw in some food stamps we maybe can...arrange that, too.
- 4. But I don't think and I know that the members of this
- 5. General Assembly, when it comes to the aged, blind and
- 6. disabled have opened their hearts, but here, I think, we're
- 7. opening them a little bit too far to blanket in everyone.
- 8. The fiscal impact, I've inquired, how much is this program
- 9. going to cost. I can't even get an educated guess. One
- 10. million, five million, ten million, thirty million, fifty
- 11. million, who knows. There's no way of ascertaining what
- 12. effect this bill will have. I think that the...the motion
- 13. should be opposed. Perhaps, we can come back with something
- 14. to tighten it down to help those that are really in need, but
- 15. let's just not open up to a...a total type of socialistic
- 16. system that this bill would do if Senator Berman's motion
- 17. were sustained. I urge a No vote on his motion.
- 18. PRESIDENT:
- 19. Any further discussion? Senator Berman, you wish to
- 20. close the debate?
- 21. SENATOR BERMAN:
- 22. Thank you, Mr. President. It disturbs me when you get
- 23. an administration that speaks out of both sides of its mouth.
- 24. Governor Thompson in his statement to the General Assembly
- 25. this year stated that in-home service was going to be a major
- 26. plank in his administration. We've passed a bill that allows
- 27. in-home service for the elderly and all that we have done by
- 28. this bill is to say that we want the Director of Public Aid
- 29. to be able to extend those services to people who are not
- 30. just poverty stricken, but allow him to use the authority
- 31. that he already has in our Statutes. Section 12-4.11 of the
- 32. Public Aid Code, he has that authority and Ladies and Gentle-
- 33. men, if he exercises that authority properly, he can take care

- 1. of the people that are not poverty stricken and I'm not talking
- about the rich. I'm talking about the near poor elderly. Every
- 3. one of us have a large number of those kind of people in our
- 4. district and what he can do is save the State money by helping
- 5. those people because we can get seventy-five cents reimbursement
- 6. for every dollar from the Federal Government under a properly
- 7. executed program. He knows how to do it. Instead of being
- 8. negative he should have been positive and come forth and
- g. help the people that need these kind of services. The Governor
- 10. said in-home health care is an important part of the senior
- 11. citizen program. I urge your Aye vote to make it a reality
- 12. and not just talk. I urge an Aye vote on the motion to override
- 13. the Amendatory Veto.
- 14. PRESIDENT:
- 15. Question is, shall House Bill 571 pass the Specific
- 16. Recommendations of the Governor to the contrary notwithstanding?
- 17. Those in favor will vote Aye. Those opposed will vote Nay.
- 18. The voting is open. Have all voted who wish? Have all voted
- 19. who wish? Have all voted who wish? Take the record. On that
- question, the Ayes are 30, the Nays are 18. 1 Voting Present.
- 21. The motion fails. Senator Netsch on House Bill 1010. Do you
- wish to postpone it till tomorrow, Senator Netsch, or...On
- the Order of Override Specific Recommendations for Change.
- House Bill 1010. Read the motion, Mr. Secretary.
- SECRETARY:
- I move that House Bill 1010 Do Pass the Specific
- 27. Recommendations of the Governor to the contrary notwithstanding.
- 28. Signed, Senator Netsch.
- PRESIDENT:
- 30. Senator Netsch.
- 31. SENATOR NETSCH:
- Thank you, Mr. President. This bill deals with child
- pornography and particularly with those who are the instigators

- l. and the real culprits in the child pornography situation.
- 2. It is a tough, tough bill. It was amendatorily vetoed by
- the Governor and we think unnecessarily and improperly 3.
- so. The motion is to override the Amendatory Veto entirely 4.
- and restore this bill, House Bill 1010, to its original 5.
- form. I might mention that the Amendatory Veto really gutted 6.
- the bill. The...the point is, that House Bill 286, which 7.
- has already been enacted, finally, into law is still written 8.
- in terms of and is structured on obscenity. That is a new 9.
- obscenity crime, which is known as child pornography. Any 10.
- time that you build a Statute on obscenity, you have certain 11.
- inherent constitutional problems that make it very difficult 12.
- in many cases to uphold and, certainly, there are always 13.
- questions present about its total scope and validity. The 14.
- whole point of House Bill 1010 and I might say that this 15.
- is a point of view that was expressed on several...occasions 16.
- very strongly by the Senate in its action. The whole point 17.
- of House Bill 1010 is to avoid all of the complications of 18.
- the obscenity issue and to point directly at those who are, 19.
- as I said before, the real culprit in the child pornography 20.
- situation. That is those individuals who solicit the children, 21.
- who arrange, who photograph, who...who get them involved in 22.
- doing the acts, which are then photographed or filmed and 23.
- later distributed as child pornography. It is those individuals who 24.
- start the whole process much more than the distributors who are 25.
- the ones who should be punished and punished severely. It is 26.
- a dirty, nasty business and that is where it ought to be

27:

- stopped at the outset. With this bill, not only is that crime 28.
- much more carefully and much more specifically defined, but we 29.
- also are imposing a Class I penalty on those people, rather 30.
- than the Class III, which would result from the...the workings 31.
- and operations of House Bill 286 and, as a matter of fact, I'm 32.
- not really convinced that 286 would even reach this group as 33.

- effectively. So the...the two bills can comfortably live
- together, but without this one we will really not be
- distinguishing and singling out the perpetrators of child
- pornography for special treatment... I would also mention
- 5. that the...the amendment, which several of the states
- attorneys and the Chicago Police Department, particularly,
- 7. asked us to incorporate and which John Knuppel, Senator
- 8. Knuppel had sponsored, as an amendment to House Bill 1010
- will be lost if 1010 is not restored to its original form.
- 10. So I think this bill is extremely important. I think it
- 11. is very carefully drafted. It is valid. I am...I am
- 12. very persuaded of that and it is a extremely effective
- 13. tool for dealing with those who, in fact, start the whole
- 14. ...child pornography business. And it is they, rather than
- 15. the distributors whom we really want to reach. I would be
- 16. happy to answer questions. I would urge your support.
- 17. PRESIDENT:
- 18. Any discussion? Senator D'Arco.
- 19. SENATOR D'ARCO:
- 20. ...thank you, Mr. President. The real crux of the matter
- 21. is the fact that House Bill 286, which is Senator Stearney's bill
- 22. who happens to be a Republican. That bill does make a
- 23. distinction between the distributor of hard core pornography
- 24. and the vendor, the person who sells it as well as the person
- 24. and the vendor, the person who sells to the sex acts because 25. who takes photographs of the children in these sex acts because
- 26. it says that the people who photograph these acts shall be
- 27. guilty of a Class III felony, whereas, the people who sell
- 28. this stuff on the street corner, the vendors, are guilty of
- 28. this stuff on the street corner, and 29. Class...a Class IV felony. So we do make a distinction in the
- 30. bill in 286 in terms of the culpability of the various people
- 31. in the process. The...it's a matter, you know, of how you
- 32. want to treat the bill. There's nothing wrong with the Illinois
- 33. Obscenity Statute. The Illinois Supreme...the United States

- Supreme Court upheld it. So it's not a question of whether
- not obscenity is the issue. It's how we want to treat it and
- I think that she is going a bit far by making this a Class I
- 4. felony and for that reason I would not support it.
- 5. PRESTDENT:
- 6. Further discussion? Senator Daley.
- 7. SENATOR DALEY:
- 8. I'd like to, Mr. President and fellow Senators, I would
- 9. like to ask Senator Netsch a few questions. In regards to
- 10. your bill, House Bill 1010, is there any distinction with the
- 11. distributor and vendor? Do you place any criminal penalty
- 12. on the distributor and the vendor of this material?
- 13. PRESIDENT:
- 14. Senator Netsch.
- 15. SENATOR NETSCH:
- 16. Yes, there is Senator Daley. Wait a minute. Let me...
- 17. let me just get the provision out. Hold on a second. I might
- 18. say that the bill is specifically directed at the person who
- 19. initiates the process though. But let me just read you the
- 20. one section if I can find it...the...it's in Section 11-4.1.
- 21. It's unlawful for any person to knowingly sell, distribute,
- 22. or possess. It does...but possess those things, which are
- 23. already declared to be indecent liberties through the first
- 24. section. In other words, you still do not get into a definition
- 25. of obscenity. You avoid that and you simply make the distributor
- 26. of the photographs of those acts, which have already been
- 27. declared unlawful in the indecent liberty section a...a
- 28. criminal and that is a Class III felony.
- 29. PRESIDENT:
- 30. Senator Daley.
- 31. SENATOR DALEY:
- 32. Yeah. As I understand it, Senator Netsch stated that for
- 33. the distributor and vendor it's a Class III felony?

- 1. PRESIDENT:
- Senator Netsch.
- 3. SENATOR NETSCH:
- That is correct, Senator Daley.
- 5. PRESIDENT:
- 6. Any further discussion? Senator Bowers.
- 7. SENATOR BOWERS:
- 8. Will the sponsor yield to a question?
- 9. PRESIDENT:
- 10. The sponsor indicates she will yield. Senator Bowers.
- 11. SENATOR BOWERS:
- 12. One of the problems we're having on this side of the aisle
- 13. is...is the Governor's statement that we passed and he signed
- 14. one particular bill that treats this one way and now we have
- 15. another one that's treating it a different way. Are these bills,
- 16. in fact, in conflict or are they different and if so, what?
- 17. I don't have the other bill in front of me and, frankly, I
- 18. don't know.
- 19. PRESIDENT:
- 20. Senator Netsch.
- 21. SENATOR NETSCH:
- 22. I have looked at them very carefully, Senator Bowers, and
- 23. it is my judgment that they can live together. Partly because
- 24. they take two basic different approaches. It is true that there
- 25. are people who could be prosecuted under either or both of them
- 26. if both of them become law. But obviously there would have to
- 27. be a choice made on the part of the prosecutor. The main point
- 28. is that 286 as it was amendatorily vetoed by the Governor is
- 29. still, basically, a child pornography obscenity Statute and it
- 30. is structured on that basis. The whole point of 1010 was to
- 31. go at the problem from the point of view of indecent liberties.
- 32. That is redefining indecent liberties and making those who are
- 33. involved in the distribution really secondary in the process.

- 1. This bill is, in a sense, more like the bill that Senator
- 2. Philip also had sponsored, which, as you will recall we worked
- 3. on in Judiciary II. I am convinced that the two bills are
- 4. compatible. As a matter of fact, the House sponsors of both
- 5. bills each voted for the motion that was made with respect to
- 6. the others in the House and I think both Representative Stearney
- 7. and Representative Getty felt that the two bills were compatible
- 8. in that sense.
- 9. PRESIDENT:
- Senator Bowers.
- 11. SENATOR BOWERS:
- 12. Well, I think, Mr. President, the thing that...that does
- 13. concern me and concerns the Governor, obviously, is this question
- 14. of...of us taking the same subject matter and treating it at
- 15. the same Session in two different...two different ways and
- 16. creating two different types of crimes for the same type of
- 17. act and I think we could get into difficulty in doing that.
- 18. Obviously that's what he feels and I think, I hate to use
- 19. Senator Netsch's own term, but it seems to me that this is
- 20. overkill even in this...even in this field and I would
- 21. suggest that we uphold the Governor's judgment in this matter
- 22. and uphold the veto. Thank you.
- 23. PRESIDENT:
- 24. Any further discussion? Senator Netsch, you wish to
- 25. close the debate?
- 26. SENATOR NETSCH:
- 27. Yes, I do. Thank you, Mr. President. I, again, would
- 28. emphasize, Senator Bowers, that while there is an area of
- 29. overlap the two bills are directed really at two different
- 30. approaches and two different groups of people. House Bill
- 31. 286 from the outset was an obscenity child pornography
- 32. Statute. House Bill 1010 never was that and still is not,
- 33. if we restore it to its original form. The main thrust of

- 1. 286, as it was revised by the Governor still deals with that
- 2. element of child pornography. It has one section which might
- 3. reach some of the people whom we are attempting to reach in
- 4. House Bill 1010, but again, it does it by having to go back
- 5. to the definition of child pornography as it is set out in
- 6. that act. This bill is...is directed straight at those who
- 7. initially set the kids up for this kind of film making and
- 8. who then proceed to take the films and start the process. It
- 9. is built on the premise that they are the real culprits and
- 10. they and because it is a dirty business they are the ones who
- 11. ought to get the severest punishment. If we do not override
- 12. this veto, we will be saying that the distributors ought to be
- 13. punished and maybe we'll have a way at getting at some of those
- 14. who would instigate it but we will not have a way of really cetting
- 15. tough on those who start child pornography. This bill says they
- 16. are the evil ones. They should be guilty of a Class I felony.
- 17. If you do not believe that they are the ones who ought to be
- 18. punished the most severely then you can let this bill die. But
- 19. if you agree that they are the ones, as the Senate has said on
- 20. several occasions, who ought to be punished because they carry
- 21. the burden, then you will vote to override this Veto.
- 22. PRESIDENT:
- Question is, shall House Bill 1010 pass the Specific
- Recommendations of the Governor to the contrary notwithstanding?
- 25. Those in favor will vote Aye. Those opposed will vote Nay. The
- 26. voting is open. Have all voted who wish? Have all voted who
- 27. wish? Have all voted who wish? Take the record. On that
- 28. question, the Ayes are 33, the Nays are 20. 2 Voting Present.
- 29. The motion...Senator Netsch wishes to postpone consideration.
- 30. Consideration will be postponed. Senator Buzbee. The Chair
- 31. is informed Senator Smith, do you have a motion on Item
- 32. Reduction? Would you care to pursue that at this time?
- 33. SENATOR SMITH:

- 1. Senator, I should be overly happy to have...
- 2. PRESIDENT:
- 3. All right. On the Order...on page 5 on the Calendar
- 4. on the Order of Item Reductions. House Bill 973. Read the
- 5. motion, Mr. Secretary.
- 6. SECRETARY:
- 7. I move that the Senate concur with the House in the
- 8. restoration of the following reduced items. Items reduced by
- 9. the Governor on House Bill 973, which were restored. Page 1,
- 10. line 12; page 1, line 16; page 1, line 19; page 1, line 24;
- 11. page 1, line 27; page 1, line 30; page 1, line 33; page 2,
- 12. line...3; page 2, line 6; and page 2, line 9. Signed,
- 13. Senator Smith.
- 14. PRESIDENT:
- 15. Senator Smith.
- 16. SENATOR SMITH:
- 17. Mr. President and Ladies and Gentlemen of the Senate.
- 18. This is, as the Secretary just read, certain line item reductions
- 19. on the F.E.P.C. Fair Employment Practice Bill. May I take just
- 20. a moment to tell you the facts with reference to this bill. You
- 21. may have read in the press that a member of the House offered
- 22. this amendment. The...president of the...chairman of the
- 23. particular committee before this bill was heard well knows that
- 24. this amendment was offered by the Senator who is here now
- 25. addressing you. I addressed...I offered the amendment. And the
- 26. amendment was adopted providing for three hundred thousand dollar
- 27. increase to the F.E.P.C. regular appropriation earlier this year.
- 28. I was surprised when I arrived in Chicago and learned that a
- 29. member of the House had a very, very interesting article in the
- 30. press, in which he stated that he had offered the amendment and
- 31. that it was adopted after strenuous efforts here on the Floor.
- 32. He's not a member of the Senate, he's a member of the House.
- And if he offered an amendment in the House that amendment did

- not prevail. The amendment here is my amendment is offered
- here and is adopted here by the committee. His Excellency
- 3. has offered a Line Item Veto and has restored certain other
- 4. figures in lieu of the figures that I had in the bill.
- 5. The total amount of the bill...of the amendment was
- 6. approximately three hundred thousand dollars. He has restored
- 7. about two hundred and seventy thousand dollars more or less
- 8. to the bill. And it is that that I am seeking to have
- 9. incorporated...it is incorporated but I want to move its
- 10. adoption because in my absence last Thursday, the new head of the
- 11. FEPC was here. He talked to one of your staff members, or rather
- 12. the...one of the majority leaders. I was on the plane enroute
- 13. to Chicago. We left here at 5:00 o'clock. I did not talk with
- 14. him. He claims to have an understanding with His
- 15. Excellency with reference to this bill...this amendment which
- 16. totals approximatly two hundred seventy thousand dollars.
- 17. I don't wouch for the truthfulness of that because I didn't
- 18. hear...I didn't hear the comment. I didn't hear any of it,
- 19. but the bill is here before you. It's the principle bill
- 20. of the FEPC and was passed by both the House and the Senate,
- 21. then the Reduction Veto and the restoration. Now, what is
- 22. the proper motion where now, Mr. President? Is it a motion to adopt
- 23. or a motion to pass?
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. The motion, as I understand it, is to restore the reduced
- 26. items as delineated in the motion.
- 27. SENATOR SMITH:
- 28. Then I so move, Mr. Chairman.
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. Any discussion? Senator Regner.
- 31. SENATOR REGNER:
- 32. Well, Mr. President and members of the Senate. This is
- 33. two hundred and seventy thousand and some odd dollar amendment that

- was put on in the House. It's over the budgeted amount and it's
- over the amount that BOB and the Department originally
- 3. requested and...introduced in the House, and I would urge a vote
- 4. to uphold the Item Reduction of the Governor at this time,
- 5. which would be a No vote on Senator Smith's motion.
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- Further discussion? Senator Kenneth Hall.
- 8. SENATOR KENNETH HALL:
- 9. Thank you, Mr. President and Ladies and Gentlemen of the
- 10. Senate. The...I'm surprised to hear Senator Regner.
- The member of your party has indicated to us that this is
- supported by His Excellency and I'm really appalled to find
- out now at this late hour that you're standing up opposing
- this. It's very needed. This money is...has been promised
- so I would ask that everyone vigorously support this
- Reduction Veto...override.
- PRESIDING OFFICER: (SENATOR ROCK)
- Further discussion? Senator Regner.
- SENATOR REGNER:
- Well, just very shortly in discussions this morning, it's
- not supported by the second floor.
- PRESIDING OFFICER: (SENATOR ROCK)
- Any further discussion? Yes, you may close, Senator
- ...hold it. We've got some more...Senator Newhouse.
- SENATOR NEWHOUSE:
- Mr. President...and I don't want to prolong the discussion,
- Senator Smith, if you will, we've got a real problem here.
- The FEPC has been operated as far as my experience in this 28.
- legislature is concerned on the sort of the Lord giveth and the
- Lord taketh away basis. We've got the theory there and we've 30.
- got a structure and we never have funded this thing properly.
- FEP right now is functioning with a two year backlog. That
- means if somebody walks into my office and has got a real 33.

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- problem, I don't even send them down there anymore. How are you
- 2. going to tell somebody to go down to the FEP Commission and wait
- 3. two years for somebody to talk to you. Witnesses die, people
- go away and all of the rest of us...kind of ludicrous.
- 5. And at some point, you know, I feel so depressed about this that
- 6. maybe it would be best if we just got...did away with the whole
- 7. thing and were very honest about our approach to fair employment.
- 8. Now, you know, what...what is being asked here is really not
- 9. a sufficient amount to do the job, but it is...it is an amount that
- they assume, I suppose to do as good a job as possible and still
- 11. keep a two year backlog. At some point, we're going to have to
- seriously look at what we're doing with this Fair
- Employment Practices Commission and to say to that the Governor
- is not in favor of this is really to say that the Governor is not
- in favor of fair employment. I'm not sure that that's the
- position he wants to take. If we're...I think we're going to have
- to get serious about this part at some point sooner or later.
- And we...we're wasting the State's money as it is if we say
- we've got a commission and then underfund it to the extent that
- it's got the backlog that it has and it can't do its job.
- We're throwing taxpayers money away. Why don't we vote this out,
- give them the money this year and look at it seriously next year
- and if we decide we can't afford it, abolish the thing.
- PRESIDING OFFICER: (SENATOR ROCK)
- Any further discussion? Senator Smith may close the debate.
- SENATOR SMITH:
- Merely to say that the good Senator on the opposite side,
- Senator Regner, is a hundred percent wrong when he says that this 28.
- bill was put on...rather this amendment was put on in the House.
- The House amendment was killed in the House and when the bill 30.
- came here, I offered and the committee adopted my amendment for 31.
- calling for a three hundred dollar addition to the regular 32.
- appropriation. His Excellency has vetoed certain Line Items:

- in this bill which leaves a total amount as the Senator forward
- said, of two hundred seventy thousand dollars. And as Senator
- 3. Newhouse also said, there are certain things that
- need straightening out and I'm hoping that under the new
- leadership that you have put in the FEPC, though the last
- 6. two months of the then executive leader of that body
- 7. he did a splendid job for about two months. But I take it
- 8. there's not a Senator here that's been here as long as four
- years that doesn't know of the trouble and what that trouble
- consisted of under the former leadership, nobody could justify
- 11. it. The present leader was here and talked with Senator Hall and
- 12. that's why I yielded to him. I didn't hear the conversation.
- 13. You and I were together on a plane enroute home and I to hope
- 14. that you will sustain whatever the motion was that I made
- 15. because I took it literally from you and I have great
- 16. confidence in you and your ability. It restores two hundred and
- 17. seventy thousand and struck a total of approximately thirty
- 18. thousand. And it's true that you did need more. They have
- 19. over three thousand cases standing there now. And if...if, in the
- future, this commission operates as it has and did, I, too,
- 21. ...I'll be back here and I, too, will vote along with you but
- as for now, please sustain the motion that I have made.
- PRESIDING OFFICER: (SENATOR ROCK)
- 24. All right. The question is shall the items on page
- 25. 1, line 12, page 1, line 16, page 1, line 19, page one,
- line 24, page 1, line 27, page 1, line 30, page one, line 26.
- 27. 33, page 2, line 3, page 2, line 6, page 2, line 9 of House
- Bill 973 be restored, the Item Reduction of the Governor to the
- 29. contrary notwithstanding. Those in favor will vote Aye. Those
- opposed will vote Nay. The voting is open. You are correct.
- Thirty...thirty affirmative votes are required. Have all voted
- who wish? Have all voted who wish? Take the record. On that
- question the Ayes are 31, the Nays are 19, none Voting Present.

- The items on page 1, line 12, page 1, line 16, page 1,
- line 19, page 1, line 24, page 1, line 27, page
- 1, line 30, page 1, line 33, page 2, line 3, page
- 4. 2, line 6 and page 2, line 9 of House Bill
- 5. 973 having received the required majority vote of the
- 6. Senators elected is declared...are declared restored,
- the Item Reduction of the Governor to the contrary notwithstanding.
- 8. Senator Regner has requested a verification of the affirmative
- votes. Will all the members please be in their seats.
- The Secretary will read the affirmative votes.
- SECRETARY:
- The following voted in the affirmative: Berman, 12.
- Bruce, Buzbee, Carroll, Clewis, Collins, D'Arco, Daley, 13.
- Demuzio, Donnewald, Egan, Guidice, Kenneth Hall, Hickey, 14.
- Joyce, Knuppel, Kosinski, Lane, Lemke, Leonard, Maragos, 15.
- Merlo, Netsch, Newhouse, Rock, Savickas, Smith, Vadalabene, 16.
- Washington, Wooten, Mr. President.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Regner.
- SENATOR REGNER:
- Senator Berman.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Berman is on the Floor.
- SENATOR REGNER:
- Senator Daley. 25.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Daley on the Floor? Senator Daley on the Floor?

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- Take his name from the roll.
- SENATOR REGNER:

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- Senator Netsch.
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- 31. Senator Netsch is on the Floor.
- SENATOR REGNER:

- 1. Senator Maragos.
- 2. PRESIDING OFFICER: (SENATOR ROCK)
- 3. Senator Maragos is on the Floor. All right. The roll has
- 4. been verified. The Ayes are 30, the Nays are 19, none Voting
- 5. Present. Senator...Senator Bruce moves to reconsider the vote
- 6. by which the items were restored to House Bill 973. Senator
- 7. Hall moves to lay that motion upon the Table. All those in favor
- 8. signify by saying Aye. All those opposed. The Ayes have it.
- 9. The motion is Tabled. Senator Buzbee.
- SENATOR BUZBEE:
- Mr. President, I would really like to...I'm supposed
- to be getting some word from the Governor's Office on this and
- I haven't gotten it yet.
- PRESIDING OFFICER: (SENATOR ROCK)
- I'm...we can take it up at noon tomorrow.
- SENATOR BUZBEE:
- The...could we just...
- PRESIDING OFFICER: (SENATOR ROCK)
- Fine...we do, in fact, have some other matters we
- have to deal with here. Committee Reports.
- SECRETARY:
- Senator Wooten, Chairman of the Committee on Executive,
- reports out Senate Joint Resolution 55, Senate Joint 23.
- Resolution 59 and Senate Joint Resolution 62 with the
- recommendation for adoption.
- 26. PRESIDING OFFICER: (SENATOR ROCK)
- All right, Gentlemen, with leave of the Body, we'll
- revert to...on page 2, House Bills, 3rd reading. I would caution
- the membership, we are just not going to be able to go through
- these too many more times, so, if, in fact, you have one you
- wish to call, we better get to it. 2461, Senator Egan.
- All right, on the Order of House Bills, 3rd reading, House
- 33. 2461. Read the bill, Mr. Secretary.

1.	SECRETARY:
2.	House Bill 2461.
3.	(Secretary reads title of bill)
4.	3rd reading of the bill.
5.	PRESIDING OFFICER: (SENATOR ROCK)
6.	Senator Egan.
7.	SENATOR EGAN:
8.	Thank you, Mr. President and members of he Senate. As the
9.	Calendar indicates, thethis bill is part of the three bill
10.	package relative to the implementation of the new State
11.	Employees Deferred Compensation Plan. These three bills
12.	and Mr. President, may I have leave to handle all three at once?
13.	PRESIDING OFFICER: (SENATOR ROCK)
14.	You've heard the Senator's request. Is there heave to
15.	discuss all three bills at once? Leave is granted.
16.	End of reel.
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- SENATOR EGAN:
- I've just been informed that the Department of Personnel
- 3. has a request to amend two of the bills. I'm going to wait.
- 4. please and take it from the record until they have their
- 5. amendments ready. I'm going to bring them back and amend...
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- 7. We'll do them at noon tomorrow. Senator Graham
- 8. on 2477. House Bills, 3rd. 2477. Senator Carroll.
- 9. 2477, are we ready to proceed? Senator Graham, are you ready
- 10. to proceed? All right. On the Order of House Bills, 3rd
- 11. reading, is House Bill 2477. Read the bill, Mr. Secretary.
- 12. SECRETARY:
- 13. House Bill 2477.
- 14. (Secretary reads title of bill)
- 15. 3rd reading of the bill.
- PRESIDING OFFICER: (SENATOR ROCK)
- 17. Senator Graham.
- 18. SENATOR GRAHAM:
- 19. Yes, Mr. President and members of the Senate. After the
- 20. surgeon of the Appropriations Committee and the initiator of the
- Hanukkah bush got through with this bill in the committee
- 22. and gave it serious consideration and with some deliberation
- with the Department of Law Enforcement...Illinois Law
- 24. Enforcement Commission. I think we have it in shape that
- 25. Senator Carroll can live with and the department can live
- 26. with and I ask for a favorable roll call.
- PRESIDING OFFICER: (SENATOR ROCK)
- 28. Is there any discussion? The question is shall House
- 29. Bill 2477 pass. Those in favor will vote Aye. Those opposed
- 30. will vote Nay. The voting is open. Have all voted who wish?
- Have all voted who wish? Take the record. On that question the
- Ayes are 52, the Nays are none, none Voting Present. House Bill
- 2477 having received a constitutional majority is declared
- 34. passed and the bill having received the affirmative vote of

- 1. three-fifths of the members elected is effective immediately
- upon its becoming a law. Senator Regner, 248...2481.
- 3. Senator Hickey, 2489. On the Order of House Bills, 3rd reading,
- 4. House Bill 2489. Read the bill, Mr. Secretary.
- 5. SECRETARY:
- 6. House Bill 2489.
- 7. (Secretary reads title of bill)
- 8. 3rd reading of the bill.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Hickey.
- SENATOR HICKEY:
- Mr....thank you, Mr. President. I apologize for bringing 12.
- this small thing in at this late date, but we suffered 13.
- something in lack of communications with the House on this 14.
- measure. It's...it was a bipartisan proposition from over there
- for a twenty-eight hundred dollar appropriation to the 16.
- Industrial Commission. At one time before we had a building 17.
- commission in Winnebago County, they didn't have to pay any 18.
- rent for their space in the courthouse but now that's 19.
- imperative and this is for rent for the rest of 1977...
- Fiscal 1977. The amount...it's four hundred dollars a month.
- In Peoria I think now, they pay nine hundred dollars a month $22\,.$
- so it's a real bargain. I'd ask your favorable...for a favorable 23.
- roll call.

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- PRESIDING OFFICER: (SENATOR ROCK)
- 25.
 Is there any discussion? The question is shall House
- Bill 2489 pass. Those in favor will vote Aye. Those opposed
- will vote Nay. The voting is open. Have all voted who wish?
- 28. Have all voted who wish? Take the record. On that question
- 29. the Ayes are 55, the Nays are none, none Voting Present.
- House Bill 2489 having received a constitutional majority is
- 31. declared passed and the bill having received the affirmative

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32. vote of three-fifths of the members elected is effective

- 1. immediately upon its becoming a law. All right. On the
- Order of House Bills, 3rd reading is House Bill 2481.
- 3. Senator Regner seeks leave of the Body to bring this bill
- 4. back to the Order of 2nd reading for purpose of an amendment.
- 5. Is leave granted? On the Order of House Bills, 2nd reading,
- 6. House Bill 2481. Has an amendment been filed, Mr. Secretary?
- 7. SECRETARY:
- 8. Amendment No. 14 offered by Senator Mitchler.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- 10. Senator Mitchler.
- 11. SENATOR MITCHLER:
- 12. Thank you, Mr. President and members of the Senate.
- Amendment 14 to House Bill 2481 in the Senate, on page 4
- by deleting lines 22 through 35 and on page 5 by deleting
- lines 1 and 2 and substituting new appropriation figures.
- What the amendment does, it deletes a proposed appropriation of
- a hundred and eight thousand eight hundred dollars for the
- creation of an office to assist low income families representing
- their interests before the Illinois Commerce Commission.
- The proposed office would be a kind of consumer advocate
- office in the case of utility bills and would provide
- "emergency intervention on behalf of low income consumer
- interest." It would also assist community based agencies
- and organizations in consideration before the Commerce
- Commission and the amendment reflects the view that it is
- not good public policy to place one State agency in an
- adversary role toward another State agency. And would be
- likely to result in General Revenue fund requests for this 28.
- purpose once the Federal grant has expired. I would move for
- adoption of Amendment 14.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Mitchler has moved the adoption of Amendment No. 14
- to House Bill 2481. Is there any discussion? All those in 33.

- favor...Senator Mitchler moves the adoption of Amendment No.
- 14 to House Bill 2481. All those in favor signify by saying
- 3. Aye. All those opposed. The Ayes have it. The amendment
- 4. is adopted. Any further amendments?
- 5. SECRETARY:
- 6. No further amendments.
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. 3rd reading. Senator Regner on 2495, are we ready on that?
- 9. On the Order of House Bills, 3rd reading, House Bill 2495.
- 10. Read the bill, Mr. Secretary.
- 11. SECRETARY:
- 12. House Bill 2495.
- 13. (Secretary reads title of bill)
- 14. 3rd reading of the bill.
- 15. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Regner.
- 17. SENATOR REGNER:
- 18. Mr. President and members of the Senate. This is a bill
- 19. we discussed last night. It's a transfer of two hundred and one
- 20. thousand twenty dollars from various line items to
- 21. contractual services in the Attorney General's Office to pay
- 22. for various cases that are pending and ones that they assume
- 23. will be pending before the end of this Fiscal Year.
- 24. Senator Buzbee had some questions regarding in-house
- 25. and out house lawyers and I understand he has the answers
- 26. to his questions now and has no further problem with the bill
- 27. and I'd ask for a favorable roll call.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Is there any discussion? Senator Buzbee.
- 30. SENATOR BUZBEE:
- 31. Well, as Senator Regner said, I have the information now
- 32. and I am convinced that the out house lawyers are needed and
- 33. so I support the...the bill at this point.

- PRESIDING OFFICER: (SENATOR ROCK)
- Any further discussion? Senator Maragos.
- SENATOR MARAGOS:
- 4. Will the sponsor yield to a question?
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. Indicates he will yield. Senator Maragos.
- 7. SENATOR MARAGOS:
- Is this out house lawyers the same as latrine lawyers
- 9. in the army?
- 10. PRESIDING OFFICER: (SENATOR ROCK)
- 11. Senator Regner. I think that was a...
- SENATOR REGNER:
- 13. I guess you can assume and make any analogy
- you would like, Senator Maragos.
- PRESIDING OFFICER: (SENATOR ROCK)
- The question is shall House Bill 2495 pass. Those in
- favor will vote Aye. Those opposed will vote Nay. The voting
- is open. Have all voted who wish? Have all voted who wish?
- Take the record. On that question the Ayes are 54, the
- Nays are none, none Voting Present. House Bill 2495
- having received a constitutional majority is declared passed
- and the bill having received the affirmative vote of three-
- fifths of the members elected is effective immediately
- upon its becoming a law. Senator Egan, are you ready on your
- ...you are not. Okay. Introduction of Bills.
- SECRETARY:
- Senate Bill 1418, introduced by Senators Grotberg
- and Graham.
- 29. (Secretary reads title of bill)
- lst reading of the bill.
- PRESIDING OFFICER: (SENATOR ROCK)
- Rules Committee. Senator Vadalabene, for what purpose
- do you arise?

- SENATOR VADALABENE:
- Yes, for a point of information to the members of the
- 3. General Assembly. I have this announcement to make
- 4. in regard to the racehorse, Senator Sam M. V. It ran
- 5. second Saturday. It's its fourteenth straight loss.
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- 7. We have a number of motions filed on the...Order of
- 8. Business of Total Vetoes, if you'll look at page 5 of your
- Calendar, Senator Bloom on 991. Senator Rhoads, 1109.
- 10. Senator Regner, 2340. Senator Bloom. On the Order of Total
- 11. Vetoes, is House...the motion filed with respect to House Bill
- 12. 991. Read the motion, Mr. Secretary.
- 13. SECRETARY:
- 14. I move that House Bill 991 Do Pass, the Veto of the
- 15. Governor to the contrary notwithstanding. Signed, Senator
- 16. Bloom.
- 17. PRESIDING OFFICER: (SENATOR ROCK)
- 18. Senator Bloom.
- 19. SENATOR BLOOM:
- 20. This is the appropriation companion bill with 990
- 21. and I'd appreciate a favorable roll call. It only appropriated
- a hundred thousand.
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- 24. Is there any discussion? The question is shall House
- 25. Bill 991 pass, the Veto of the Governor to the contrary
- 26. notwithstanding. Those in favor will vote Aye. Those opposed
- 27. will vote Nay. The voting is open. Have all voted who wish?
- 28. Senator Bloom, for what purpose do you arise?
- 29. SENATOR BLOOM:
- Postpone.

The following typed previously

32.33.

PRESIDING OFFICER: (SENATOR ROCK) 1. Senator Bloom wishes to postpone consideration. Consideration. 2. will be postponed. Senator Hynes. All right. On the 3. Order of page 2 of the Calendar, Senate Bills, 2nd reading. 4. Senate Bill 311, Senator Joyce. Read the bill, Mr. Secretary. 5. SECRETARY: 6. Senate Bill 311. 7. (Secretary reads title of bill) 8. 2nd reading of the bill. The Committee on Revenue offers 9. one amendment. 10. PRESIDING OFFICER: (SENATOR ROCK) 11. Senator Joyce. Senator Netsch, may I ask you to move. 12. SENATOR JOYCE: 13. Yes, Mr. President, thank you. What this amendment does 14. it adds the extra one thousand dollars in the Homestead 15. Exemption. It states that this will be paid by the State of 16. Illinois back to the local governments so that the local 17. governments would not be...would not lose any money on this 18. added one thousand dollar increase in the Homestead Exemption. 19. PRESIDING OFFICER: (SENATOR ROCK) 20. Any discussion? Senator Mitchler. 21. SENATOR MITCHLER: 22. I have a question of the sponsor. 23. PRESIDING OFFICER: (SENATOR ROCK) 24. Sponsor indicates he will yield. Senator Mitchler. 25. SENATOR MITCHLER: 26. Senator Joyce, what would this cost the State of 27. Illinois? This is something new on the Homestead Exemption 28. Act, is it not? Just for the record so we know just exactly 29. how much the increase of a thousand dollars on Homestead 30. Exemptions for everyone over sixty-five would cost. 31. PRESIDING OFFICER: (SENATOR ROCK) 32.

Senator Joyce.

- 1. SENATOR JOYCE:
- 2. Yes, it is our estimation that it would be twenty-
- eight million dollars.
- 4. PRESIDING OFFICER: (SENATOR ROCK)
- 5. Senator Mitchler.
- 6. SENATOR MITCHLER:
- 7. Now, this would be twenty-eight million dollars that the
- 8. State of Illinois would reimburse the local units of government
- q. for the amount of homestead exemption on real estate taxes
- 10. granted everyone over age sixty-five...sixty-five years of
- 11. age and over regardless of the wealth or income of that
- 12. person sixty-five years of age and older. It doesn't mean
- 13. just ten thousand dollars limit like the circuit breaker.
- 14. But anybody...let's...is that true?
- 15. PRESIDING OFFICER: (SENATOR ROCK)
- 16. Senator Joyce.
- 17. SENATOR JOYCE:
- 18. Yes, this is just for the added one thousand dollar
- 19. increase.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Further discussion? Senator Mitchler.
- 22. SENATOR MITCHLER:
- Well, then...then commenting on this, you know the
- 24. history of the homestead exemption, we passed it out of here
- 25. several times even before it was constitutional and we did
- 26. so in response to persons sixty-five years of age and over
- 27. who were writing us and asking us for it and we voted
- 28. for it knowing...knowing in many cases that it was
- 29. unconstitutional and it wasn't until the 1970 new Illinois
- 30. Constitution that it was constitutionally okay for us
- 31. to pass a homestead exemption and we did that. But then in the
- meantime, we also developed the circuit breaker, the Senior
- 33. Citizens and Disabled Persons Property Tax Relief Act.

Now, that Act relates to those who have incomes of ten l. thousand dollars or less. These are people that are financially 2. in need of some assistance on their real estate taxes. 3. Actually, Ladies and Gentlemen of the Senate, the Homestead 4. Exemption Act is really outdated at this time and is actually 5. replaced by the circuit breaker. Now, we've...we've continued 6. this on the books without any amendments to it since we 7. originally put it in at the fifteen hundred dollar exemption. 8. And the reason that it's outdated is because it applies to 9. everyone, sixty-five years of age and over regardless of their 10. wealth or income and this is not addressing it to those people 11. that are in need. You could be a multi-millionaire and go and 12. file. Now, the experience that I'm going to give you in...in 13. Aurora Township. I went to the assessor and I said how 14. are people reacting to the homestead exemption and the thing 15. was that the wealthy people of town or those with 16. incomes in the bracket above the ten thousand dollars, they 17. were the ones that were filing for it. Now, I don't criticize 18. them, they're entitled to it, but maybe that's why they're 19. a little better well to do because they take advantage of things 20. and that really a large group of the people that really needed 21. it were not filing for it and I might say that the Homestead 22. Exemption Act does not include the disabled who many of those 23. are on disability pensions, limited income and are really 24. affected. Now, if we're going to expand relief property tax 25. relief to citizens, let's concentrate on the circuit breaker 26. that takes in senior citizens, persons sixty-five years of age 27. and older and disabled persons with incomes of ten thousand 28. and less. Now, if you want to toy around that ten thousand 29. figure, that is a type of an amendment. If you want to toy 30. around the amount, which we did last Session, went from 31. five hundred dollars up to six fifty, give them that extra 32. hundred dollars for sales tax rebate, that's the place to do

it. Don't have two programs going simultaneously that would

33.

- 1. be in competition with each other. Now, a more realistic
- 2. approach to this and I think that inasmuch as we're
- 3. starting to amend the homestead exemption, let's look at it in
- 4. a good, clear fashion and really what we should do, Ladies and
- 5. Gentlemen, is repeal the Homestead Exemption Act and pass that
- 6. and work it into better benefits into the circuit breaker. Now.
- 7. give that some thought and to come out with a program where
- 8. you're going to take State funds and work it into the
- 9. homestead exempture for people that really don't need it,
- sixty-five years of age and up in high income brackets,
- 11. that's wrong and that makes this amendment wrong.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. Further discussion? Senator Soper.
- 14. SENATOR SOPER:
- 15. Parliamentary inquiry, Mr. President. Would you say that
- 16. if a member of this Body would come under this provision
- 17. they were over sixty-five or if their spouse were over sixty-five.
- 18. that would be a conflict of interest to vote on this?
- 19. I'd like your opinion.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Pardon me. Would you restate the question?
- 22. SENATOR SOPER:
- 23. Well...
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. Succinctly.
- 26. SENATOR SOPER:
- 27. Okay. Are you listening now, Sir? Thank you,
- 28. Mr. President. I say, if a member of this Body were...would
- 29. come under this provision they were sixty-five or over or
- 30. their spouse were sixty-five or over, would it be a conflict
- 31. of interest to vote on this?
- 32. PRESIDING OFFICER: (SENATOR ROCK)
- In the opinion of the Chair, it would not be.

- 1. SENATOR SOPER:
- 2. All right. My second part question, now you say that
- 3. ...that they wouldn't be in conflict. Now, suppose their mother
- 4. or their father would come under this provision and they were
- 5. over sixty-five you would say too, that weren't...not a conflict
- 6. of interest.
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. That is correct.
- 9. SENATOR SOPER:
- 10. Right on. Let's raid the treasury.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Further discussion? Senator Leonard.
- 13. SENATOR LEONARD:
- 14. Thank you, Mr. President. I would like leave of this
- 15. Body to be named as a cosponsor on this bill. I have checked
- 16. with the other sponsors. This is something that people in my
- 17. district are very well aware of and we have had people
- 18. petitioning for this and there is support. My office,
- 19. as a matter of fact, has been active in making people aware
- 20. of this and dI would like to be included as a cosponsor.
- 21. PRESIDING OFFICER: (SENATOR ROCK)
- 22. Senator Leonard seeks leave of the Body to be added
- as a cosponsor to Senate Bill 311. Is leave granted?
- 24. So ordered. Further discussion? Senator Nimrod.
- 25. SENATOR NIMROD:
- Yes, Mr. President, a question of the sponsor.
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. Sponsor indicates he will yield. Senator Nimrod.
- 29. SENATOR NIMROD:
- Yes, Senator Joyce, as I understand this, twenty-
- eight million dollars is going to have to come from somewhere.
- 32. Is...is this twenty-eight million dollars then going to be
- shifted...this is property tax...is it not, local property
- 34. tax money that we're talking about? Is this, then, property

- 1. tax...is going to be a loss of twenty-eight million dollars to the
- 2. local government?
- 3. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Joyce.
- 5. SENATOR JOYCE:
- 6. No, Senator. That's the amendment we're talking about right
- 7. now. It was in committee. This is going to be reimbursed by the
- 8. State to the local government...to the unit of local government...
- the extra thousand dollars.
- 10. PRESIDING OFFICER: (SENATOR ROCK)
- 11. Senator Nimrod.
- 12. SENATOR NIMROD:
- 13. What... are we taking this money...in other words, what
- 14. we're doing, in fact, is saying that we are going to...we've
- 15. said that local property is the means of determining
- 16. wealth and we have a tax problem and just...we're going to a
- 17. patchwork problem here of trying to find some means to
- 18. offer somebody something that really is meaningless and
- it seems to me that we're approaching this whole tax problem
- 20. on an election year to kid somebody that they're going to get
- 21. some money. Now, we have a very serious problem with the
- 22. older people on the taxes and we know especially
- within Cook County on the quadrennial assessment and
- 24. with the fair market value, that the older homes are the ones
- 25. that are bearing the burden of the new quadrennial reassessments.
- 26. And it seems to me that all we're doing here is saying that
- 27. well, since we have hurt those senior citizens, let's not
- 28. really tell everybody what's happening on this taxing program.
- 29. Let's raid the treasury for twenty-eight million dollars
- in the State and replace at the local government and not address
- the real problem itself and offer these people some permanent
- relief and only do it for one sector rather than doing it for all
- property owners. To me, this is a bad approach. I think it's a

- 1. hoax. I think you're kidding the people, you're letting the
- 2. senior citizens know that they are going to benefit from this
- but you're doing it at the expense of all other taxpayers.
- 4. It's a wrong way to do it.
- PRESIDING OFFICER: (SENATOR ROCK)
- 6. Further discussion? Senator Glass, did you seek recognition?
- 7. Senator Glass.
- 8 SENATOR GLASS:
- 9. Well, thank you, Mr. President, Ladies and Gentlemen.
- 10. Last night the President in commenting on an attempt to offer
- 11. for consideration legislation that would amend and reform
- 12. the Unemployment Compensation Eligibility suggested that this
- 13. was being done for political purposes. We didn't get into a debate
- on that and that legislation was held...that motion was held
- 15. by the sponsors. But if there's anything that smacks of pure
- 16. politics, this is it. On the eve of adjournment to try to put in
- a misleading piece of legislation that would take twenty-eight
- 18. million dollars out of the Illinois Treasury, without reference
- 19. to where that money will come from, how the State will afford it
- 20. is pure...purely for political purposes and we ought to recognize
- that and reject it out of hand on that basis..
- PRESIDING OFFICER: (SENATOR ROCK)
- 23. Any further discussion? Senator Egan.
- SENATOR EGAN:
- Thank you, Mr. President, members of the Senate.
- 26. Senator Glass, I just would like to remind you of the
- 27. ...the statement that was made by the professor from
- the Illinois University at Urbana when he said that next
- year there will be an additional four hundred fifty million
- dollars in the State Treasury as a natural accumulation
- and that the expenditure that naturally accumulates will
- be about three hundred fifty. He estimates that next year
- there will be enough money to pay for this bill.

- PRESIDING OFFICER: (SENATOR ROCK)
- Any further discussion? Senator Glass for the second
- time.
- SENATOR GLASS:
- Well, thank you, Mr. President. I'm rising to respond
- 6. to Senator Egan. Senator Egan, I hope that projection proves
- 7. to be correct, but let's not let that projection burn a hole in
- 8. our pockets. We ought to go through the budget making process
- 9. and see what kind of money is going to be available and is going
- 10. to be needed for all of our programs, rather than trying to do
- 11. something like this precipitously at the eleventh hour of this
- 12. Fall Session.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. Senator Joyce may close the debate.
- 15. SENATOR JOYCE:
- 16. Thank you, Mr. President. Yes...this has been accused
- 17. of being political and everything else but I...I challenge you
- 18. to tell that to your senior citizens if you vote against this
- 19. bill and you know, it is not only Cook County that was mentioned
- 20. in downstate counties, in some of my counties, the deadline
- 21. year, the cutoff year for House Bill 990 that we passed
- 22. three years ago has...the assessors are just now in
- 23. some places, jumping that. They were supposed to go in
- 24. three equal steps and in fact, sometime...some places they
- 25. did not. Now, it is the senior citizens who are being hurt the
- 26. worst. As it was mentioned, the...their dwellings
- 27. have increased in value through inflation and they are the ones
- 28. that are suffering and that's what this bill is meant to do.
- 29. It is meant to help those senior citizens and I would ask for a
- 30. favorable vote.
- 31. PRESIDING OFFICER: (SENATOR ROCK)
- 32. Senator Joyce has moved the adoption of Amendment No. 1
- 33. to Senate Bill 311. All those in favor signify by saying Aye.

13 badies

- 1. All those opposed. In the opinion of the Chair, the
- 2. Ayes have it. The amendment is adopted. Any further
- 3. amendments?
- 4. SECRETARY:
- No further amendments.
- PRESIDING OFFICER: (SENATOR ROCK)
- 3rd reading. Senator Egan, you wish to...on the Order
- 8. of Senate Bills, 2nd reading, Senate Bill 736.
- Read the bill, Mr. Secretary.
- 10. SECRETARY:
- 11. Senate Bill 736.
- 12. (Secretary reads title of bill)
- 13. 2nd reading of the bill. The Committee on Revenue offers
- 14. one amendment.
- 15. PRESIDING OFFICER: (SENATOR ROCK)
- 16. Senator Egan.
- 17. SENATOR EGAN:
- 18. Thank you, Mr. President, members of the Senate. This is
- 19. 2nd reading? I'm asking that we advance the bill to 3rd.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Would you move the adoption of the Committee Amendment,
- 22. explain and move. There is a Committee Amendment.
- 23. SENATOR EGAN:
- 24. Oh, that's right, there is a technical amendment. I don't
- 25. have it.
- 26. PRESIDING OFFICER: (SENATOR ROCK)
- 27. Senator Egan has moved the adoption of Committee Amendment
- 28. No. 1 to Senate Bill 736. Is there any discussion? All those
- 29. in favor signify by saying Aye. All those opposed. The Ayes
- 30. have it. The amendment is adopted. Any further amendments?
- 31. SECRETARY:
- 32. Amendment No. 2 offered by Senator Lemke.
- 33. PRESIDING OFFICER: (SENATOR ROCK)

- 1. Senator Lemke.
- 2. SENATOR LEMKE:
- 3. It's my understanding in talking to the sponsor of that
- ...the bill is brought to 3rd, he'll bring it back to 2nd
- 5. later on in January and instead of keeping the House in a long
- 6. debate with this amendment, I think it would be best to consider
- on January 11th so we can all get home for Thanksgiving.
- 8. So,...
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- Very good. Senator Lemke withdraws Amendment No. 2.
- It will remain on the Secretary's Desk. Senator Glass, for what
- 12. purpose do you arise?
- 13. SENATOR GLASS:
- Well, I was seeking recognition, Mr. President, on the
- amendment and I know it's going to be held on 3rd reading, but
- I think the Body ought to know that it is an amendment that
- will take a substantial amount of money out of the State
- Treasury and I was going to ask Senator Egan what that amount
- was. I believe it's seventy to eight million, is that correct 19.
- Senator?
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Egan.
- SENATOR EGAN:
- You know, you're trowing large figures around, Senator
- Glass. My estimate is it's around forty million dollars but
- over the long haul, we'll q get it all back.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Glass.
- SENATOR GLASS:
- All right. Well, I would just point out that 30.
- the Department of Revenue and the Bureau estimated seventy 31.
- to eighty million and as long as this will be held, we'll 32.
- have an opportunity to investigate that a little bit further.

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So, if that's your intention, Senator, we'll...
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      PRESIDING OFFICER: (SENATOR ROCK)
2.
            All right. Any further amendments?
3.
      SECRETARY:
4.
            No further...
5.
      PRESIDING OFFICER: (SENATOR ROCK)
6.
            3rd reading.
7.
8.
                         The following typed previously
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PRESIDING OFFICER: (SENATOR ROCK)

Any member have any motion with respect to Consideration
 Postponed that he wishes to pursue? Senator Mitchler on House
 Bill 351. Page 3 of the Calendar on the Order of Consideration

5. Postponed. Senator Mitchler, you wish to pursue that?

6. SENATOR MITCHLER:

SENATOR MITCHLER:

7. Yes...

PRESIDING OFFICER: (SENATOR ROCK)

9. On the Order of Consideration Postponed there is a motion
10. pending with respect to House Bill 351. Read the motion,
11. Mr. Secretary. All right. The motion pending is to accept
12. the Specific Recommendations for Change. Senator Mitchler.

Yes, Mr. President. This is the bill that was introduced in the House by Representative DiPrima and what it...the Governor did was amendatorily veto the date...effective date of the Viet Nam war veteran to receive benefits. In conformity with about four other bills that were also amendatorily vetoed established in the date of May 7, 1975, is the cut off date for the Viet Nam war veterans' benefits as provided by the Federal Government. So, I would move for concurrence and acceptance of the Governor's Amendatory Veto.

PRESIDING OFFICER: (SENATOR ROCK)

Is there any discussion? Senator Newhouse.

SENATOR NEWHOUSE:

Thank you, Mr. President, Senators. The same old bill, same old problem. I had an extended discussion with Representative DiPrima who came over here on the Floor immediately on the failure of this bill previously and asked him if he seriously wanted to cut off benefits to wounded veterans who, for some reason or another did not have an honorable discharge. He was horrified by the prospect, but he suggested that

there was a review procedure by which these people could be 33.

- made whole. I suggested to him that the problem is that a
- review procedure that is available is available to people
- without lawyers, without funds, who can't make a Supreme
- 4. Court case, who don't, in many cases, even know this procedure
- 5. is going on and I further informed him that after a look
- 6. at the procedure over a period of a couple of years, a procedure
- 7. which was only started after ten years after the war,
- 8. that it's a complete failure. Nothing much is being done and
- g. it's simply too much of a burden to place upon individual
- 10. veterans to have a...have a burden of this sort. A man has
- 11. served his country and has been wounded and for whatever reason,
- 12. has gotten a discharge that's other than honorable and many
- 13. drug cases came out of the Viet Nam situation, he certainly
- 14. Ought to be entitled to whatever benefits he can get. I've got
- 15. no objection to this thirty day period. The objection is to
- 16. taking away from people who have served their country,
- 17. benefits they ought to have and I would...I would think that this
- 18. bill ought to have the same fate that it had previously,
- 19. that the motion ought to be denied.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Any further discussion? All right. The question is shall the
- 22. Senate accept the Specific Recommendations of the Governor as to
- 23. House Bill 351 in the manner and form just stated by Senator Mitchler.
- 24. Those in favor will vote Aye. Those opposed will vote Nay. The
- 25. voting is open. Have all voted who wish? Have all voted who wish?
- 26. Take the record. On that question the Ayes are 42, the Nays
- are 10, none Voting Present. The Specific Recommendations of the
- 28. Governor as to House Bill 351 having received the required
- 29. majority vote of Senators elected, are declared accepted.
- 30. Senator Knuppel, on the Order of Consideration Postponed
- 31. is House Bill 585. There was a motion to override the
- 32. Gubernatorial veto. Senator Knuppel.
- 33. SENATOR KNUPPEL:

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misunderstanding about this. What this bill does is it requires
2.
      judges seeking reelection to declare their intentions before
3.
      the filing for primaries in December. There is a constitutional
4.
      provision which sets the minimum time at six months prior to the
5.
      General Election. I think there were some people here yesterday
6.
      that thought they might be voting against merit selection of
7.
      judges if they voted in favor of this legislation. This is
8.
      untrue. Because what happens is a judge who is ready to retire
9.
      may have a son or a friend that he wants to succeed him. So,
10.
      what he does is he waits until it's too late for the
11.
      people to have a voice, he resigns, goes to the Supreme Court
12.
      and...or...and as a chief judge for example, he influences
13.
      them to appoint somebody to fill a vacancy until the next
14.
      election. This gives the person that's so selected,
15.
      a leg up in the election that follows. I say this is a pernicious
16.
      practice. Judges should not be allowed to choose their
17.
       successors and this is entirely a different proposition than
18.
       merit selection of judges because if we actually had merit
19.
       selection of judges, there would be other people including the
20.
       Governor playing a role in it. There was a discussion about whether
21.
       or not the court administrator had taken a position. It's
 22.
       my understanding and I talked to him when the bill went through
 23.
       here last summer, he takes no position one way or another.
 24.
       There is a constitutional question involved. In my opinion,
 25.
       this is consitutional because it does not reduce the minimum.
 26.
       I would appreciate a favorable roll call because this...
 27.
       judges should be selected either through some type of a
 28.
       selection procedure or by the people and not by the judges.
 29.
       PRESIDING OFFICER: (SENATOR ROCK)
 30.
             Is there any discussion? Senator Glass.
 31.
        SENATOR GLASS:
  32.
             Thank you, Mr. President and Ladies and Gentlemen. I, again,
  33.
        studied this bill following Senator Knuppel's presentation
  34.
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This bill was explained yesterday. I think there was some

l.

- 1. vetoing it that it has constitutional infirmaties.
- 2. The Constitution provides a period of not less than six
- 3. months before the General Election for the filing by
- 4. the judge and this would make it eleven months and that,
- as I say, and it's my understanding, it's different,
- 6. Senator Knuppel, on the court administrator, Roy Gully,
- 7. on his position, we rechecked that I...I do think there is a
- 8. serious constitutional objection and therefore would
- 9. urge defeat of the motion.
- 10. PRESIDING OFFICER: (SENATOR ROCK)
- 11. Senator Newhouse.
- 12. SENATOR NEWHOUSE:
- 13. Thank you, Mr. President. I don't know what point
- 14. I'm rising on and I guess it's an exercise in futility but I
- 15. think a lot of veterans are going to thank this assembly for
- 16. taking some bread out of their mouths with the bill on House
- 17. Bill 351. Just want to make that comment. Thank you, Mr.
- 18 President.
- 19. PRESIDING OFFICER: (SENATOR ROCK)
- 20. Further discussion? Senator Knuppel may close the debate.
- 21. SENATOR KNUPPEL:
- 22. Well, I still say the court administrator has not...there
- 23. was some mumbling over there, but then...and it changed to something
- 24. else. The court administrator has not taken a position on it and
- 25. I just say the judges aren't the people to choose their
- 26. successors. It should be either the people or some type of a
- 27. committee procedure that's set up by the General Assembly.
- PRESIDING OFFICER: (SENATOR ROCK)
- 29. The question is shall House Bill 585 pass, the Veto of the
- 30. Governor to the contrary notwithstanding. Those in favor will
- 31. vote Aye. Those opposed will vote Nay. The voting is open.
- Have all voted who wish? Have all voted who wish? Have all voted
- who wish? Take the record. On that question the Ayes are 36, the

- 1. Nays are 11, none Voting Present. House Bill 585 having
- received the required three-fifths vote is declared passed,
- 3. the Veto of the Governor to the contrary notwithstanding.
- 4. Senator Glass, for what purpose do you arise?
- 5. SENATOR GLASS:
- Request a verification of the affirmative roll call.
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. Senator Glass has requested a verification. Will all the
- 9. members please be in their seats. The Secretary will read the
- 10. affirmative votes.
- 11. SECRETARY:
- 12. The following voted in the affirmative: Berman,
- 13. Bruce, Buzbee, Carroll, Clewis, Collins, D'Arco, Daley, Demuzio,
- Donnewald, Egan, Guidice, Harber Hall, Kenneth Hall, Hickey,
- 15. Joyce, Knuppel, Kosinski, Lane, Lemke, Leonard, Maragos,
- 16. Merlo, Newhouse, Nimrod, Philip, Rock, Roe, Sangmeister,
- 17. Savickas, Schaffer, Smith, Vadalabene, Washington, Wooten,
- 18. Mr. President.
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- 20. Senator Glass, do you question the presence of any of the
- 21. members who have voted in the affirmative?
- SENATOR GLASS:
- 23. Senator Buzbee here?
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Senator Buzbe e is in his seat. All right. Roll call has
- been verified. On that question the Ayes are 36, the Nays are
- 27. 11, none Voting Present. House Bill 585 having received
- 28. a constitutional majority...having received the required
- three-fifths vote, the Veto of the Governor to the contrary
- notwithstanding, House Bill 585 is declared passed. Senator
- Wooten moves to reconsider. Senator Demuzio moves to Table.
- 32. All in favor say Aye. Opposed Nay. The Ayes have it and
- the motion to reconsider is Tabled. All right. House Bill

- 1. 595, Senator Vadalabene. Read the motion, Mr. Secretary.
- Oh, we've already...Senator Vadalabene.
- SENATOR VADALABENE:
- Yes, House Bill 595 was passed by the General Assembly
- 5. to help cure some unnecessary and outdated provisions of the
- 6. Dram Shop Act. The stringent provisions of the law which bar
- political contributions by the liquor licensees are wrong.
- 8. Illinois has come a long way in the area of campaign
- finance disclosure. There is no need for a Statute
- that by its language, one, includes along with the licensees
- 11. restaurants, hotels, and other establishments with only
- 12. sideline liquor facilities if five percent of their gross
- income is derive from the sale of liquor. And keep this
- in mind also, that it includes the offices, the associates,
- the representatives and the agents and employees of such
- licensees. Such broad sweeping language takes away the
- franchise of persons who have nothing...who have nothing to do
- with the policies of the licensee from the electorial process
- and I move to override the Governor's Veto.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Is there discussion? Senator Rock.
- SENATOR ROCK:
- Thank you, Mr. President and Ladies and Gentlemen 23.
- of the Senate. I rise in support of Senator Vadalabene's 24.
- motion to override the Governor's Veto of this legislation.
- As you know, we discussed this particular piece of legislation 26.
- at some length when it was before the Body previously 27.
- in the earlier Session and I would point out that the amendment 28.
- which took out from the purview of this bill, the mayors of the
- various municipalities for the reason that they are 30.
- ex officio of the Liquor Commission...commissioners of the 31.
- various municipalities was offered by Senator Glass. And on 32.
- that same rationale, I offered an amendment to take out the

- 1. Governors or the Governor or candidates for Governor
- on the basis that they are the ex officio liquor commissioner
- 3. of the State for the reason that they have the sole
- 4. appointing power for the members of the Liquor Commission.
- 5. We take those two direct regulatory people out and then we
- 6. reenfranchise, if you will, the liquor licensees and all their
- 7. employees and get them back into the political process.
- 8. If you will read or have read the Governor's Veto Message,
- 9. he says, I have long believed that the stringent provisions of the
- 10. law which bar political contributions by liquor licensees
- 11. are wrong. I think that statement is a good one and I would
- 12. urge support for the motion to override.
- 13. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Shapiro.
- 15. SENATOR SHAPIRO:
- 16. Well, Mr. President and Ladies and Gentlemen. I oppose
- 17. the motion to override for all the reasons that I gave the
- 18. last time. I'd like to point out to you that a mayor is not
- 19. an ex officio liquor commissioner. He is the liquor commissioner
- 20. and controls the issuance and particularly the revocation of
- 21. liquor licenses. I further want to point out to you that
- 22. to a comment that I made the last time that the Governor
- 23. or a candidate for Governor, are not second class citizens
- 24. either and that the motion to override should be defeated.
- 25. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 26. Senator Buzbee.
- 27. SENATOR BUZBEE:
- 28. Mr. President, I rise in support of Senator Vadalabene's
- .29. motion to override the Governor's Veto. I have long felt
- 30. that somebody in the liquor business in this State ought to
- 31. test this in the courts because it seems to me that they are
- 32. certainly being denied their constitutional rights and have
- 33. been for as long as this Statute has been on the books.

- 1. That anybody who holds a liquor license cannot make a
- campaign contribution or cannot run for office
- it just doesn't make any sense at all to me. I agree with
- 4. Senator Rock when he quoted from the Governor's
- Veto Message indicating that he has long believed that this
- 6. law should...should go off the books. I would further quote
- 7. from the Governor's Veto Message the result of all of this
- 8. has been to disenfranchise the substantial number without
- 9. reason from the electoral process when their livelihoods
- 10. have little or nothing to do with the sale of alcholohic
- 11. beverages. I find this result to be irrational and indeed
- 12. unconstitutional. To say that a person interested in furthering
- 13. the Democratic process of whom there are too few, may...may
- 14. vote, speak, leaflet, petition, work a precinct, volunteer
- 15. in a headquarters, but may not contribute twenty-five dollars
- 16. to the candidate of their choice, is to put it plainly,
- 17. absurd. Now, Gentlemen and Ladies of the Senate, I am
- 18. quoting from the Governor's Veto Message. Methinks
- 19. that he must have gotten confused because he goes ahead
- 20. and gives all these good arguments why the bill ought to be
- 21. signed and then vetoes it. Now, he does go on to say that
- 22. as...as somebody said yesterday, it looks like maybe the Governor
- 23. got in somewhat of a snit because we excluded him and the
- 24. mayors and he says the General Assembly ought to be
- 25. excluded if...if the Governor is going to be excluded.
- 26. Well, my indication would be...my thinking would be that we
- 27. ought to go ahead and correct as much of this as we can at the
- 28. present time and then maybe next year, maybe we ought to put
- 29. in a bill to let the Governor get campaign contributions, I don't
- 30. know. But at the present time, at least we ought to allow
- 31. these people to have their constitutional rights as far as
- 32. it pertains to legislators, county office candidates, city
- 33. office candidates and so forth and I think Senator Vadalabene's

- motion is a...is an excellent one and I congratulate him for
- bringing forward this piece of legislation to start with.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- 4. Do we have leave for Channel 20 to photograph the
- 5. proceedings? Leave is granted. Senator Soper.
- 6. SENATOR SOPER:
- Thank you, Mr. President. If the logic that Senator
- Rock stated that the Governor appoints the Liquor Commission,
- I think it would be logical to say too that if the Governor
- appoints the Liquor Commission and the Senate advises and
- 11. consents to the appointments, then I think that the Senators
- 12. Would be...should be aware that if it would be illegal for the
- 13. Governor to take any contributions, that they better watch and
- 14. clean their own skirts before they take any money. Now, the
- House would not...not...be...would be exempt from this because
- 16. they don't advise and consent so I think we better look at this
- thing a little bit and if Senator Rock's logic is...his
- 18. statements are logical, then I think that the statement that I
- made is very logical. Thank you.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- 21. Is there...Senator Rock.
- SENATOR ROCK:
 - Thank you, Mr. President. Just to respond. I would also
 - 24. point out that there is an element there that you have missed,
 - that we are now blessed with the Roe bill which requires us to
 - disclose all these contributions. So I would suggest to you
 - that any member of the Senate that does, in fact, receive
 - a contribution from a liquor licensee, I would hope that it would
 - be an amount that would require disclosure.
 - PRESIDING OFFICER: (SENATOR DONNEWALD)
 - Senator Soper.
 - SENATOR SOPER:
 - 32.

 In answer to that, that makes it more palatable as far as 33.

- we're concerned, to...to say that if we are going to be the
- final word, and to the...the advising and consenting on the
- 3. ...on the nominations of the Governor, we're the final
- authority because if...if he brings up some...we say no,
- 5. that's the end of the ballgame. So, we're the final authority.
- 6. We really do the appointing. When thirty of us say that we're
- going to take the...the nominees of the Governor, that's the end
- 8. of the ballgame.
- 9. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 10. Is there further discussion? Senator Vadalabene may close.
- 11. SENATOR VADALABENE:
- Yes, thank you, Mr. President and members of the Senate.
- We're talking about people whose jobs have little or nothing
- to do with the sale of alcholic beverages and by this Statute
- technically, they cannot contribute to the candidate of their
- choice. I respectively request that you move that House Bill
- 595 pass, notwithstanding the Veto of the Governor.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- All right. The question is shall House Bill 595
- pass, the Veto of the Governor to the contrary notwithstanding.
- Those in favor vote Aye. Those opposed Nay. The voting 21.
- is open. Have all those voted who wish? Have all those voted 22.
- who wish? Take the record. On that question the Ayes are 23.
- 33, the Nays are 16, 2 Voting Present. House Bill 595 not
- having received the required constitutional majority fails.
- House Bill 990, Senator Bloom. Read the motion, Mr. Secretary. 26.
- Motion is to override the Governor's Veto. Senator Bloom.
- SENATOR BLOOM:
- Well, thank you. Governors come and Governors go but the 29.
- Bureau of the Budget is always with us. And there's been the
- same Veto Message for the last six years. Basically, this says 31.
- that the State has to be in the same position as the local taxpayers 32.
- when there are improvements such as upgrading streets and highways.

- As it stands now, local governments and the people who own
- property next door, are at the mercy of the State. This
- institutionalizes the procedures, puts twenty-five thousand
- dollar cap for the State share and brings some order to an
- 5. otherwise chaotic process and it's an indirect form of tax
- relief for property owners there. I'd appreciate a favorable
- 7. roll call. Try and answer any questions you may have.
- 8. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 9. Is there discussion? Senator Knuppel.
- 10. SENATOR KNUPPEL:
- 11. ...legislation. It's the kind of legislation the State
- 12. should pay its fair share. It's pushing something back
- on the local taxpayer he shouldn't have to bear. The State
- 14. should pay its part of the local improvement. I say
- 15. vote Aye.
- 16. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 17. Is there further discussion? Senator Bloom may close.
- 18. SENATOR BLOOM:
- 19. ...call...appreciate a favorable roll call.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- The question is shall House Bill 990 pass, the Veto of the
- 22. Governor to the contrary notwithstanding. Those in favor vote
- 23. Aye. Those opposed Nay. The voting is open. Have all those
- voted who wish? Have all those voted who wish? Take the
- record. On that question the Ayes are 29, the Nays are 15.
- House Bill 990 not having received the required three-fifths
- vote fails. House Bill 1183, Senator Vadalabene. Proceed.
- SENATOR VADALABENE:
- Thank you, Mr. President and members of the Senate.
- House Bill 1183 is no longer a stranger to any of us. It refunds
- the money that the...small plane pilots on their airplane
- tax...it's a nuisance tax. If the State is going to collect it 32.
- they ought to keep it. In this case, if you send your receipt



- 1. back, you get your money back. We've...we've talked about this
- for the last four years and I would appreciate a favorable
- vote.
- 4. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 5. Is there discussion? The question is shall House Bill
- 6. 1183 pass, the Veto of the Governor to the contrary notwithstanding.
- 7. Those in favor vote Aye. Those opposed Nay. The voting is
- 8. open. Have all those voted who wish? Take the record. On that
- 9. question the Ayes are 31, the Nays are 16, 1 Voting Present.
- 10. House Bill 1183 not having received the required three-
- 11. fifths vote fails. House Bill 1502, Senator Lemke. You may
- 12. proceed.
- 13. SENATOR LEMKE:
- 14. ...override the Governor's Veto on this. This is a bill
- 15. designed to help small businessmen in the State. It allows them
- 16. to recover some of the expenses that are charged on
- 17. litigation that's caused by an overzealous agency and who
- 18. puts charges against a business and they're not reasonable...
- 19. there's no reasonable grounds and no reasonable investigation.
- 20. This is a matter of harassment. This bill is...is supported by the
- 21. Chamber of Commerce. It's also supported by the small
- 22. businessmen. It's also supported by the National Federation
- 23. of Independent Businesmen who consist of approximately fifteen
- 24. thousand two hundred small businessmen just in the State of
- 25. Illinois alone. So, therefore, I ask for an override of this
- 26. veto to help our small business strive in this State and
- 27. competitive with the rest of the other businesses in the other
- 28. states.
- 29. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 30. Is there discussion? Senator Regner.
- 31. SENATOR REGNER:
- 32. I rise in support of Senator Lemke's motion. As he did
- 33. state, this is a pro-business bill and it's anti-bureaucrat

- control over our business and I think it's much needed
- legislation and I urge a Yes vote on this motion to override.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Is there further discussion? All right. The question is shall
- 5. House Bill 1502 pass, the Veto of the Governor to the contrary
- notwithstanding. Those in favor vote Aye. Those opposed
- Nay. The voting is open. ...those voted who wish? Take the
- record. On that question the Ayes are 46, the Nays are
- 9. 4. House Bill 1502 having received the required three-
- 10. fifths vote is declared passed, the Veto of the Governor to
- ll. the contrary notwithstanding. House Bill 2338, Senator Carroll.
- 12. You may proceed.
- 13. SENATOR CARROLL:
- 14. Thank you, Mr. President, Ladies and Gentlemen of the
- 15. Senate. I think now that some people have gotten a little bit of
- 16. rest, they can understand the wisdom of letting the people
- 17. of the State of Illinois know where the State's monies are
- 18. whether it be Federal funds, State funds or other...other
- 19. types of funds. This bill, as you will recall, prohibits any
- 20. State agency from holding funds outside of the State
- 21. Treasury without specific Statutory authority so that nothing can
- 22. be hidden from us but where those who need it can be allowed to have
- 23. when we act by legislation can be allowed to have their monies
- 24. held outside of the State Treasury. I cannot see any reason
- 25. for anyone not supporting this legislation and especially all of
- 26. those who are interested and concerned with making sure that the
- 27. State monies all come under State scrutiny and I would ask for
- 28. a favorable roll call.

- The following typed previously 30.
- 31.
- 32.
- 33.

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- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Is there discussion? The question is shall House
- 3. Bill 2338 pass the Veto of the Governor to the contrary
- 4. notwithstanding. Those in favor vote Aye. Those opposed
- 5. Nay. The voting is open. Have all those voted who wish?
- 6. Take the record. On that question the Ayes are 33, the
- 7. Nays are 18, 1 Voting Present. House Bill 2338 not having
- g received the required three-fifths vote fails. House
- 9. Bill 2435, Senator Vadalabene. You may proceed.
- 10. SENATOR VADALABENE:
- Yes, thank you, Mr. President and members of the Senate.
- 12. House Bill 2435 was discussed quite thoroughly last night.
- 13. It's the staggered registration license plate bill and I
- 14. would appreciate a favorable vote.
- 15. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 16. Is there discussion? Senator Shapiro.
- 17. SENATOR SHAPIRO:
- 18. Mr. President, could I direct a question to Senator
- 19. Vadalabene?
- 20. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 21. I'm sure he will...Senator Vadalabene, you wish to respond?
- 22. He indicates he will.
- 23. SENATOR SHAPIRO:
- Yes, Senator Vadalabene, this is on Consideration
- Postponed. Now, you just have one...this is your last chance
- at passing it out? It doesn't make any difference to you
- 27. whether it goes down or not?
- 28. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 29. Senator Vadalabene.
- 30. SENATOR VADALABENE:
- 31. Senator Shapiro, it does make a great bit of difference
- 32. to me.
- 33. PRESIDING OFFICER: (SENATOR DONNEWALD)

- 1. Senator Shapiro.
- 2. SENATOR SHAPTRO:
- I would like to suggest that it be held until you and
- 4. I can get together on this. There are some other
- 5. considerations that we're interested in in another bill.
- 6. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 7. Senator Vadalabene.
- SENATOR VADALABENE:
- 9. Senator Shapiro, I think at this time we're going to go with
- the bill.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- 12. Is there further discussion? Senator Shapiro.
- 13. SENATOR SHAPIRO:
- Well, then, I would urge everyone on this side to withhold
- their votes or vote No.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Is there further discussion? Senator Vadalabene may close.
- SENATOR VADALABENE:
- Yes, I move for a favorable roll call.
- PRESIDING OFFICER: (SENATOR BRUCE)
- The question is shall House Bill 2435 pass. Those in
- favor vote Aye. Those opposed vote Nay. The voting is open.
- Have all voted who wish? There is an immediate effective date
- for passage of a bill...required thirty-six votes.
- Have all voted who wish? Take the record. On that question the 25.
- Ayes are 35, the Nays are 4, 15 Voting Present. For what
- purpose does Senator Vadalabene arise?
- SENATOR VADALABENE:
- Yes, thank you, Mr. President and members of the Senate.
- Pursuant to Rule 20, I request that House Bill 2435 be returned 30.
- to the Order of 2nd reading for the adoption of an amendment to 31.
- take away the effective date clause.
- PRESIDING OFFICER: (SENATOR BRUCE)
- 33.

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Pursuant to rule, the bill is returned to the Order of
1.
     2nd reading. House Bill 2435 on the Order of 2nd reading,
2.
     any amendments?
3.
4.
                                End of reel
5.
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- 1. SENATOR VADALABENE:
- Mr. President, I move the adoption of Amendment to...
- 3. No. 1 to House Bill 2435.
- 4. PRESIDING OFFICER: (SENATOR BRUCE)
- The bill is on the Order of 2nd reading. Pursuant
- 6. to Rule 20, if there is an immediate effective date
- 7. within a bill and itdoes not received the required number
- 8. the bill can be returned to 2nd by action of the rule
- 9. and the bill is now on the Order of 2nd reading pursuant
- 10. to Senator Vadalabene's request. And Senator Vadalabene
- 11. has offered amendment pursuant to Rule 20 which strikes
- 12. the immediate effective date. For what purpose does
- 13. Senator Soper arise?
- 14. SENATOR SOPER:
- 15. Thank you, Mr. President. Just a parliamentary
- 16. inquiry now. We took a vote. Did he put that on
- 17. postponed consideration and then return it to 2nd
- 18. reading?
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- 20. No...
- 21. SENATOR SOPER:
- 22. Then what happens with the roll call?
- 23. PRESIDING OFFICER: (SENATOR BRUCE)
- 24. Well it did not receive the required number of votes
- 25. to pass, Senator.
- 26. SENATOR SOPER:
- 27. So it failed.
- 28. PRESIDING OFFICER: (SENATOR BRUCE)
- 29. No, it did not fail.
- 30. SENATOR SOPER:
- 31. What happened to it then?
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. It is now, pursuant to Rule 20 is on 2nd reading.

- 1. SENATOR SOPER:
- Well you're going take it...you're going to take it
- from...and not do anything with the roll call?
- 4. PRESIDING OFFICER: (SENATOR ROCK)
- 5. There was no...no requirement to. Had we taken the
- 6. roll call the bill would not have passed.
- 7. SENATOR SOPER:
- 8. Well...
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- 10. The...the Chair now...
- 11. SENATOR SOPER:
- 12. ...it's an official roll call. Then what do you
- 13. do with it? Now doesn't he postpone consideration or
- 14. ...or what?
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- 16. It is similiar, Senator, to postponing consideration
- 17. where a roll call is not, in fact, taken.
- 18. SENATOR SOPER:
- 19. Yeah, why don't you read Rule 20.
- 20. PRESIDING OFFICER: (SENATOR BRUCE)
- 21. It says it shall be deemed reconsidered. Had he
- 22. made the Motion to Reconsider we would not taken a
- 23. roll call. Rule 20 says, it shall be deemed to be
- 24. reconsidered.
- 25. SENATOR SOPER:
- 26. Yes, but if you don't take the roll call you don't
- 27. know...you don't know that it's...that it failed.
- 28. PRESIDING OFFICER: (SENATOR BRUCE)
- 29. Well...
- 30. SENATOR SOPER:
- 31. Is that roll call cancelled, is that it? There's no
- 32. roll call.
- 33. PRESIDING OFFICER: (SENATOR BRUCE)

- Well, I announced the roll call as being 35...
- 2. SENATOR SOPER:
- And that it failed.
- 4. PRESIDING OFFICER: (SENATOR BRUCE)
- No, I did not say. I just said I announced the
- roll call and recognized Senator Vadalabene. At which
- 7. time he invoked Rule 20, which says, in Rule 20 under
- that...under Rule 20 the bill is deemed reconsidered.
- And our...our rules require that a roll call be taken
- 10. on final action on every bill. Final action has, in
- 11. fact, not been taken on House Bill 2435. Senator
- 12. Nimrod.
- 13. SENATOR NIMROD:
- 14. Yes, Mr. President. I would like to call to your
- 15. attention that the procedure of stopping in the middle
- 16. of a roll call to take any action has been changed and
- 17. what we've been doing anytime that a roll call, some-
- 18. one tries to get attention of the Chair so that they
- 19. could either postpone or otherwise, it's been...on
- 20. several occasion, in fact, it's been consistent that
- 21. we have said, no, wait till the roll call is announced
- 22. and then you may postpone and then you may go ahead
- 23. and do it. Under that procedure, there are no...there
- 24. are no provisions for stopping when announcing a roll
- 25. and announcing the results of that roll, there are
- 26. no provisions anywhere in the rules for the recognizing
- 27. anyone else before that...in the middle of that procedure
- 28. announcing the roll...the vote. So I don't see how
- 29. you can say you recognize Senator Vadalabene...when
- 30. you've already announced what the vote was and then you
- 31. stopped short when the procedure here is to continue,
- 32. 1 announce the vote declare its lost and then proceed
- 33. whatever action you're going to do so. At this time

- 1. Rule 20 is inappropriate for applying at the time when
- you presented it.
- 3. PRESIDING OFFICER: (SENATOR BRUCE)
- The Chair rules that Rule 20 was, in fact, applicable
- in which it states, the Chair had earlier stated that it
- would require a three-fifths vote or 36 and Rule 20 states
- if a majority of less than three-fifths of all Senators
- 8. vote affirmatively on the question, then the vote on the
- 9. bill shall be deemed reconsidered and the bill subject to amend-
- 10. ment by striking out the emergency clause and the effective
- 11. date. That is what the effective Rule 20 is. The Chair,
- 12. rules the bill is before us on amendment, we are not to final
- 13. passage. 2nd reading. Senator Vadalabene to explain
- 14. the amendment.
- 15. SENATOR VADALABENE:
- 16. Yes, what it does, it strikes the...the immediate
- 17. effective date and...and goes to a...a simple majority
- 18. of thirty votes.
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- 20. Senator Vadalabene moves the adoption of Amendment
- 21. No. 1. All in favor say Aye. Opposed Nay. Senator
- 22. Shapiro.
- 23. SENATOR SHAPIRO:
- 24. I wish to speak to the amendment. Mr. President
- 25. and Ladies and Gentlemen of the Senate. I want to
- 26. point out to you that this bill was presented, at least
 - 27. to me, as being of an emergency nature. I was told
 - 28. that this bill needed to pass both Houses prior to
 - 29. December so that the provisions of the bill could be
 - 30. implemented. It's obvious that the bill, it...it's not
 - 31. of an emergency nature since the sponsor is now taking
 - 32. off the immediate effective date, which means the
 - 33. bill will not go into effect until next July 1st. The

- bill is riddled with errors and even the...people in the
- Secretary of State's office have admitted that the bill
- should have been amended to eliminate the errors in that
- 4. that were in the present bill prior to our moving it
- 5. through 1st, 2nd and 3rd readings. So I point out to
- you that the bill is no longer of an emergency nature.
- We can just as well come back in here next Spring with
- 8. a good bill, straighen it out and then pass it on down
- 9. to the Governor's office.
- 10. PRESIDING OFFICER: (SENATOR BRUCE)
- 11. Further discussion? Senator Hynes.
- 12. SENATOR HYNES:
- 13. On the question of whether it is an emergency, to
- 14. respond to the Minority Leader, it is, in fact, of an
- 15. emergency nature. It...the program will not be
- 16. implemented until July 1st, but it is necessary in
- 17. order to make preparations and in order for the public
- 18. information to be disseminate and so on, that we
- 19. know that the program is going into effect. It could
- 20. not be made effective if we waited until late in the
- 21. Spring to put...to pass the bill. So it, one way or
- 22. another we have to know now whether we're going to
- 23. do it. The program will not though become effective
- 24. until July 1st. So as long as there is the advance warning
- 25. and notice that it is going into effect, that is
- 26. sufficient. And therefore, the bill is indeed an
- 27. emergency if we're going to get this program into
- 28. operation.
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- 30. Further discussion? On the motion to adopt, all
- 31. in favor say Aye. Opposed Nay. The Ayes have it.
- 32. The effective date is stricken, the immediate effective
- 33. date. Further amendments?

- 1. SECRETARY:
- No further amendments.
- 3. PRESIDING OFFICER: (SENATOR BRUCE)
- 3rd reading. Senator Vadalabene is recognized.
- 5. Senator Rock, for what purpose do you arise?
- 6. SENATOR ROCK:
- 7. Just parliamentary inquiry of the Chair. Under
- 8. that rule, I think the bill can be immediately considered.
- 9. Is that not correct?
- 10. PRESIDING OFFICER: (SENATOR BRUCE)
- 11. That is correct. Without intervening business, it
- 12. says once the effective date is stricken then the bill
- 13. shall be under consideration on 3rd reading with the
- 14. emergency clause and the effective date stricken. Senator
- 15. Vadalabene is recognized.
- 16. SENATOR VADALABENE:
- 17. Yes, just let me make one short observation. That
- 18. our Governor, Governor Thompson, said here in Springfield,
- 19. said that the staggered registration would be implemented
- 20. in connection with our multi year plate. And our former
- 21. colleague, Senator Harris, campaigned with the pledge
- 22. of implementing the staggered registeration system, had
- 23. he been elected. So with those two observations, with
- 24. the Governor and our former colleague, Senator Harris,
- 25. I would now move for a favorable vote to House Bill 2435.
- 26. PRESIDING OFFICER: (SENATOR BRUCE)
- 27. Any further discussion? Senator Shapiro.
- 28. SENATOR SHAPIRO:
- 29. Well I just want to point out to the Body that this
- 30. bill was presented to us, particularly as this side,
- 31. the Secretary of State did not want it amended so it
- 32. wouldn't have to go back to the House. Now it has the
- 33. amendment on it, it has to go back to the House, we

- can just as well hold the bill here, clean it up, put it
- in good shape, and then pass it out at a later date. I
- don't think there's any emergency to it at. all and
- what needs to be done with the bill could just as well
- 5. be done next Spring.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- 7. Further discussion? The question is shall House
- 8. Bill 2435 pass. Those in favor vote Aye. Those opposed
- 9. vote Nay. The voting is open. The Secretary informs
- me that yesterday two amendments were offered, but were
- 11. not adopted. The Chair was in error and the board was
- 12. in error. It was Amendment No. 3 which was, in fact,
- 13. adopted. We are on House Bill 2433...35, with Amendment
- 14. No. 3 being adopted. On the Order of 3rd reading. Have
- 15. all voted who wish? Have all voted who wish? Take the
- 16. record. On that question the Ayes are 35, the Nays are 3,
- 17. 16 Voting Present. House Bill 2435 having received the
- 18. constitutional majority is declared passed. House Bill
- 19. 2350, Senator Carroll. Read the bill, Mr. Secretary.
- 20. SENATOR CARROLL:
- 21. Thank you, Mr. President and Ladies and Gentlemen of
- 22. the Senate.
- 23. PRESIDING OFFICER: (SENATOR BRUCE)
- 24. What...excuse me Senator Carroll. We have to read
- 25. it a 3rd time.
- 26. SENATOR CARROLL:
- No, this is on consideration postponed.
- 28. PRESIDING OFFICER: (SENATOR BRUCE)
- Oh, it's on consideration. Senator Carroll.
- 30. SENATOR CARROLL:
- 31. Thank you, Mr. President. This bill deals also with
- 32. the area of hiding State funds and the bill very simply
- 33. says that they shall not be hidden unless and until the

- General Assembly gives a specific reason for allowing some
- type of local attention. Once again I think the Governor
- 3. would want us to know what kind of monies are available
- 4. to the State and where they are being kept and I would
- 5. urge a favorable roll call.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- 7. Is there further discussion? The question is shall
- 8. House Bill 2350 pass. Those in favor vote Aye. Those
- 9. opposed vote Nay. The voting is open. The Motion is
- 10. to Override on a Veto and the question is shall House
- 11. Bill 2350 pass the Veto of the Governor to the contrary
- 12. notwithstanding. Have all voted who wish? Have all voted
- 13. who wish? Take the record. On that question the Ayes
- 14. are 32, the Nays are 19, 2 Voting Present. The Motion
- 15. to Override the Governor's Veto is lost and the Governor's
- 16. Veto is sustained. On the Order of Consideration Postpone
- 17. are two Motions. Senator Knuppel on 2379. Senator Knuppel
- 18. is recognized.
- 19. SENATOR KNUPPEL:
- 20. Ladies and Gentlemen of the Senate, you heard my speech
- 21. last night, I'm not going to give it to you again. I just
- 22. don't think that there's any other section of the State
- 23. that's been as...as deprived in the area of capital improvements.
- 24. We don't have but one university in west central Illinois,
- 25. two junior colleges and any of...anybody that rides their
- 26. knows we haven't had any roads. I have always supported
- 27. both sides of the aisle on matters of capital improvement
- 28. needed in your respective areas and I shall continue to do
- 29. so. I...I...feel very strongly about this project and I want
- 30. to thank each and everyone of you, regardless of how this
- 31. goes, for the support you've given me on so much of the
- 32. legislation I've handled here. I've been very fortunate to
- 33. have support from both sides of the aisle for a large part of

- my legislation and I've always tried to give each bill its
- consideration every since I've been here, I'd like for you
- 3. to do the same for me. Thank you very much.
- 4. PRESIDING OFFICER: (SENATOR BRUCE)
- 5. Is there discussion? The question is shall the item on
- 6. page 18, lines 5-12 of House Bill 2379 pass the Item Veto
- 7. of the Governor to the contrary, notwithstanding. Those
- 8. in favor vote Aye. Those opposed vote Nay. The voting
- 9. is open. Have all voted who wish? Have all voted who wish?
- 10. It requires 36 votes, it is an Item Veto. Senator Demuzio.
- 11. Have all voted who wish? Take the record. On that question
- 12. the Ayes are 36, the Nays are 15, none Voting Present. The
- 13. item on page 18, lines...5 through 12 of House Bill 2379
- 14. having received the required three-fifths vote is declared
- 15. passed the Item Veto of the Governor to the contrary notwith-
- 16. standing. 2379. Senator Knuppel is recognized.
- 17. SENATOR KNUPPEL:
- 18. Thank you very much and I'd appreciate the same roll
- 19. call.
- 20. PRESIDING OFFICER: (SENATOR BRUCE)
- 21. There are two separate motions on 2379. Is there discussion?
- 22. The question is shall the item on page 12, lines 13 and 14 of
- 23. House Bill 2379 pass the Item Veto of the Governor to the
- 24. contrary notwithstanding. Those in favor vote Aye, those
- 25. opposed vote Nay. The voting is open. This will require
- 26. a three-fifths vote. Have all voted who wish? Have all
- 27. voted who wish? Take the record. On that question the
- 28. Ayes are 36, the Nays are 16, none Voting Present. The
- 29. item on page 12, lines 13 and 14 of House Bill 2379
- 30. having received the required three-fifths vote is declared
- 31. passed, the Item Veto of the Governor to the contrary notwith-
- 32. standing. All right. Senator Demuzio.
- 33. SENATOR DEMUZIO:

- I move to reconsider the vote.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Demuzio moves to reconsider, Senator Wooten
- moves that that motion lie upon the Table. All in
- 5. favor of the Tabling Motion say Aye. Opposed Nay. The
- 6. Ayes have it. The Motion to Reconsider is Tabled. Senator
- 7. Knuppel.
- 8. SENATOR KNUPPEL:
- 9. Thank you.
- 10. PRESIDING OFFICER: (SENATOR BRUCE)
- 11. For what purpose does Senator Maragos arise?
- 12. SENATOR MARAGOS:
- 13. Mr. President, before we leave the business of the
- 14. Regular Session I would like to point out that on each
- 15. of the desk's of the Senators, there's a final report
- 16. of the ad hoc committee of the Senate procedures. As
- 17. many of you know, we passed the Resolution, 65, last
- 18. March 24th in conjunction with the promise of our
- 19. Senator President and the...this committee was in
- 20. conjunction also with the Minority Leader, Senator
- 21. Shapiro. This committee was formed of which I had
- 22. the privilege of chairing. And the conclusion of the
- 23. committee, when it met to draw this report, which was
- 24. due by December 1, was first charged with the elimination
- 25. of our legislative log jams. Second, a more effective
- 26. use of our committees, three, the elimination of
- 27. costly practices in the State Senate. Fourth, the
- 28. establishment of means by the more...for the more orderly
- 29. consideration of legislation and fifth the improvement
- 30. of the atmosphere in the Senate so that we can conduct
- 31. our business in a more profession manner. The suggestion
- 32. and recommendation that this committee has had after ten
- 33. meetings and two trips to other Legislatures in the United
- 34. States, we submitted to you on behalf of Senator Vivian
- 35. Hickey, Frank Savickas, Pate Philip, Jack Roe and Ken

- McMillan. I wish to congratulate also our staff people and
- 2. our Parliamentarian, Dick Durbin, Mr. Hallack on the Republican
- side and Lisa Groesch. I'd like to say also that our Secretary
- Barbara Esela was very instrumental helping our committee get
- 5. this job out. More important, Mr...President and members of
- 6. the Senate, I would like all of you during the holidays, if
- you've nothing else to do while you're roasting chestnuts
- round the fire, to look at this report and coming next Spring
- 9. to come to...suggestions of the Rules Committee so we can
- 10. adopt many of these suggestions or alternate suggestions
- 11. for the Senate procedures. And in closing I wish to
- 12. commend our Senate President, Thomas Hynes, for his support
- 13. in this area, even he himself may not just agree with all
- 14. of our recommendations. He gave our committee a very
- 15. free hand in adopting and in the procedures about which
- 16. we used. And personally, I would also like to thank,
- 17. especially Senator Vivian Hickey and Senator McMillan
- 18. for their...their...their untiring efforts and cooperation
- 19. through the...through these procedures and I trust that
- 20. our efforts will be recommended by all the...will be
- 21. studied by everyone and that the report will have some
- 22. benefit for the Senate procedures. Thank you, Mr. President.
- 23. PRESIDING OFFICER: (SENATOR BRUCE)
- 24. For what purpose does Senator Kenneth Hall arise?
- 25. SENATOR KENNETH HALL:
- Point of personal privilege.
- 27. PRESIDING OFFICER: (SENATOR BRUCE)
- 28. State your point.
- 29. SENATOR KENNETH HALL:
- 30. I have a communique here from Representative Corneal
- 31. Davis, Assistant Majority Leader. It says State Representative
- 32. Emil Jones, Jr. mother, Mrs. Marilla Jones, passed on
- 33. Tuesday, November the 22nd, 1977. Services for Mrs. Jones

- would be held at Mount Calvary Church located at 1257 West
- 111th Street, Chicago, Illinois, on Friday, November the 25th,
- 1977. The wake is at 7:00 p. m. and the funeral is at 8:00 p. m.
- 4. PRESIDING OFFICER: (SENATOR BRUCE)
- 5. Thank you, Senator Hall. Is there leave to go to the
- 6. Order of...Total Vetoes? Leave is granted. On the Order of
- 7. Total Vetoes appears House Bill 186. Read the motion, Mr.
- 8. Secretary.
- 9. SECRETARY:
- 10. I move that House Bill 186 Do Pass the Veto of the
- 11. Governor to the contrary notwithstanding. Signed, Senator
- 12. Hynes.
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. Senator Hynes.
- 15. SENATOR HYNES:
- 16. Mr. President and members of the Senate. I rise to urge
- 17. this Body to override the Governor's...Veto of House
- 18. Bill 186. This bill would require that all Federal funds
- 19. be appropriated by the General Assembly prior to expenditure
- 20. unless there was a specific exemption. It is the work
- 21. product of the Illinois Economic and Fiscal Commission.
- 22. It is also something that has been desired by the members
- 23. of Appropriations Committees in both Houses for as long
- 24. as I have been here. I think it is an idea whose time
- 25. should have come a long time ago. It's something that
- 26. the Legislature needs in order to be a full and true
- 27. partner in the appropriations process. This bill passed
- 28. overwhelmingly in the House and Senate in the Spring.
- 29. The best of my recollection, there were no negative
- 30. votes anywhere along the line in the Legislative process.
- 31. The House has now overridden the veto and I would suggest
- 32. the Senate ought to do the same thing. The Economic and
- 33. Fiscal Commission has done a great deal of work in this

- 1. area and has as a part of its membership, as all of you know,
- 2. members of the Appropriations Committees and the Revenues
- 3. Committees in both Houses and I think this is a...a bill
- 4. which is the work product of those members and is the best
- 5. judgment of the leading experts in the General Assembly
- 6. on Fiscal Affairs. And I would therefore urge your support
- 7. for this motion to override.
- 8. PRESIDING OFFICER: (SENATOR BRUCE)
- 9. Is there disscussion? Senator Shapiro.
- 10. SENATOR SHAPIRO:
- 11. Well, Mr. President and Ladies and Gentlemen of the
- 12. Senate. I want to make just a few comments in opposition
- 13. to the override and I'm going to quote directly from the
- 14 Governor's objections. And he states that the major reason
- 15. for the use of non-appropriated funds is the flexibility
- 16. that it does give in obtaining grants when the General
- 17. Assembly is not in Session and that the bill would
- 18. eliminate that flexibility. In other words, the...the
- 19. fact that some of this, these Federal funds could become
- 20. available while we are in...while we are not in Session
- 21. could lead to the loss of these funds and for that reason
- 22. I would object to the override of the Governor's Veto.
- 23. PRESIDING OFFICER: (SENATOR BRUCE)
- 24. Further discussion? Senator Netsch.
- 25. SENATOR NETSCH:
- 26. Thank you, Mr. President. The...I probably am strong
- 27. ...a strong executive person as exists in the Legislature,
- 28. but I really that that the ... it is appropriate and timely
- 29. for this to become law for two reasons. And I...I certainly
- 30. don't want to jeopardize this by saying that when the State
- 31. Constitution indicated that all funds were to be subject
- 32. to the total scrutiny of the Legislature and all of them
- 33. were to be subject to the appropriation process where
- 34. appropriate. They really meant everything and I think that

- this is one of the additional areas in which that mandate
- can be carried forward. It is not designed to tie the
- 3. hands of the Chief Executive, to deny him flexibility or
- 4. his agency's flexibility. It is to attempt to put every-
- 5. thing on the record books so that all the money that is
- 6. available to the State of Illinois for public expenditures
- 7. is, in fact, known and traced. And I think on that basis
- 8. it is a...it's a very sound approach. It is, as I say, I
- don't think it...now, particularly with annual Sessions
- 10. and other devices, I think it does not in any way tie the
- 11. Governor's hands or...or deny him that flexibility. And
- 12. it seems to me that while it is a controversial issues in
- 13. a number of...issue in a number of states at the present
- 14. time, that it makes a great deal of sense to see that there
- 15. is this kind of control over the flow of the funds involved.
- 16. And I think it is a good bill and is one that should be
- 17. supported now.
- 18. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Washington.
- 20. SENATOR WASHINGTON:
- 21. Will the sponsor yield for one question?
- 22. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Hynes indicates he will yield. Senator
- 24. Washington.
- 25. SENATOR WASHINGTON:
- Yes, I suppose Senator Netsch has in part answered
- 27. this question, but I think we want a four square answer
- 28. to the question posed by the Governor and he states in
- 29. his Veto Message that it is possible that under this
- 30. legislation the State could either lose certain Federal
- 31. funds or the tendency of agencies to overestimate. I'm
- 32. concerned about the first part, Senator Hynes, what is
- 33. the real possibility of the State losing money if this

- legislation is passed.
- 2. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Hynes.
- 4. SENATOR HYNES:
- 5. Well, I think there's several answers to that, Senator
- 6. Washington. First of all we are in Session on a...an almost
- 7. continuous basis at...at the present time and therefore the
- 8. opportunity is present for the executive to put in the
- 9. necessary appropriations bills and we have, in fact, passed
- 10. some of those in this Session. Secondly, it is possible
- 11. to specifically exempt, by legislative action, certain funds.
- 12. And finally the...the amounts involved are...are not as
- 13. significant as we might be lead to believe by the Veto Message.
- 14. If the...the General Assembly and the Executive Branch are
- 15. truly working as a partnership in this matter, no Federal
- 16. funds will be lost. I think that the...the important part
- 17. of the bill is that Federal funds have become a major, if
- 18. not the major aspect of...of the State budget at this point
- 19. in time and to have the General Assembly on the outside
- 20. in that portion of the process simply dilutes substantially
- 21. one of the most significant aspects of the responsibility
- 22. of the General Assembly. So I do not believe that...that
- 23. kind of problem is going to exist. We have had experience
- 24. over the past several years, in particular with the Illinois
- 25. Office of Education, which is constantly making applications
- 26. for Federal Grants in various programmatic areas and there
- 27. has been no problem to date. So I do not see it as a
- 28. problem. I think that the State will not lose Federal Funds.
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- 30. Further discussion? Senator Buzbee.
- 31. SENATOR BUZBEE:
- 32. Thank you, Mr. President. I rise in support of the
- 33. override attempt. I think this is a question not of...of
- 34. Governor Thompson as opposed to a Legislature that is

- 1. controlled by the Democratic party at this point, being in
- 2. opposition. I think this is a traditional sort of battle
- 3. that is...we're seeing more and more coming about in...in
- 4. State governments across this country and that is the
- 5. executive as opposed to the legislative. And I don't mean
- 6. that and I don't think that has to necessarily be an adversary
- 7. relationship. But the fact of the matter is that the Constitution
- 8. of our State says that the General Assembly shall have the
- 9. appropriations authority and responsibility and it is my
- 10. feeling as the chairman of one of the appropriation committees
- 11. that we need to exercise that authority in every place we
- 12. can. Because let me tell you, fellow members, as you very
- 13. well know, the public looks to us for the spending respon-
- 14. sibilities. They ask us what...what are you doing about
- 15. State spending, et cetera. They don't look to the agencies,
- 16. they don't...they hold us responsible and they hold us
- 17. accountable and that's as it should be. It...it's my
- 18. firm belief that we...we are going in absolutely the right
- 19. direction here and that we need to continue on in...in
- 20. this sort of...of a...of a atmosphere of more and more
- 21. Legislative input and control as to the appropriations
- 22. process. And as long as monies are exempt, we'd simply
- 23. do not have the control. I think we are becoming more
- 24. sophicated in Illinois in the appropriations process and
- 25. we're going to continue to become more sophicated, but
- 26. we can't do it as long as some agencies have the right
- 27. to spend Federal funds without our having any say so
- 28. as to whether they can spend them or not. And you know,
- 29. don't forget once again, the Federal funds we're talking
- 30. about are your and my dollars also. I had a gentleman in
- 31. my district who had occasion to go to a State agency a
- 32. while back to complain about the way they were spending
- 33. their dollars. And the agency head in the local office

- 1. told him, he said, I don't know what you're complaining about,
- 2. these aren't your funds, these are Federal dollars. And it
- 3. so happened that the gentleman was a extremely conservative
- 4. man in his outlook on...on spending and he certainly hit
- 5. the ceiling and I agree with him rightfully so. These are
- 6. Federal dollars, but they're your and my dollars. We need
- 7. to have control over how they're being spent and I think
- 8. that this is a...is the direction we have to be going in, it's
- 9. not aimed at Governor Thompson, it's aimed at the Executive
- 10. Branch period.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Maragos.
- 13. SENATOR MARAGOS:
- 14. Mr. President and members of the Senate. Senate Bill...
- 15. I mean House Bill 186 covers a very vital point of a whole
- 16. Constitutional and Legislative procedures and is one of
- 17. the basic questions we have to ask ourselves whether we as
- 18. Legislators really believe in the...in, of the Legislative
- 19. overview of Appropriations and Revenue or not. We cannot
- 20. use smoke screens and say that certain grants will be given
- 21. and therefore we don't have a week or two or a month to be
- 22. able to take care of those grants. The Governor and our
- 23. Legislative leaders in both Houses have opportunity to call
- 24. Special Sessions if an emergency arose where such a grant
- 25. would be lost in the event we could...we were not in Session
- 26. for a lengthly period of time. No executive, Mr. President
- 27. and members of the Senate, likes any confinement of his or
- 28. her powers, whether it be the State of Illinois or the
- 29. United States or any other state. Historically, previous
- 30. to 1969 in Illinois the budgetary process and the appropriation
- 31. process was primarily in the hands of the Legislature because
- 32. we had the Budgetary Commission. Since 1969 with the
- Ogilvie administration the...the appropriation process or

- 1. the budget process has become now executive in nature. By
- 2. the same token, however, the powers of the Legislature to
- 3. control and review that whole budgetary process has been
- 4. crippled. We who are are...have been active in the Illinois
- 5. Economic and Fiscal Commission feel, Mr. President, may I
- 6. have a little order, please?
- 7. PRESIDING OFFICER: (SENATOR BRUCE)
- Yes. May we have some order.
- 9. SENATOR MARAGOS:
- Mr. President and members of the commission and the
- 11. Senate, we feel that all of us who have been on the Illinois
- 12. Economic Fiscal Commission and all of you...all of us
- 13. responsible Legislators on both sides of the aisle, have
- 14. studied this problem and feel that we should not allow any
- 15. executive agency to thwart our ability over you and to super-
- 16. vise the appropriation process. We are given exclusive
- 17. process under the Constitution to raise revenue. How will
- 18. we know we need revenue to be raised if we don't know if
- 19. certain grants will include matching funds? Mr. President
- 20. and members of the Legislature and the Senate here especially,
- 21. and I appeal to the leaders on the other side of the aisle.
- 22. This matter goes to the heart of the question, whether the
- 23. Legislature will be given the opportunity to exercise his
- 24. Constitutional Mandate or not. If we don't pass this bill
- 25. that means we are giving up our Constitutional right of
- 26. overviewing this whether we like the particular Governor
- 27. or not, it has nothing to do with the political arena, but
- 28. rather what it has to do with the Constitutional question.
- 29. I ask your support of Senate Bill 180...House Bill 186.
- 30. PRESIDING OFFICER: (SENATOR BRUCE)
- 31. Further discussion? Senator Hynes, do you wish to
- 32. close? Senator Hynes, do you wish to close?
- 33. SENATOR HYNES:
- 34. Just to say very simply, Mr. President, that this is

- 1. an important bill if you believe in the legislative process
- 2. and the right of the Legislature to be an equal partner
- 3. in government with the Executive. Under the Constitution
- 4. that is the set-up as things have gone because of the
- 5. intervention of the Federal government and the continuing
- 6. increase in the availability of Federal funds and the significant
- 7. impact that Federal monies have on government. The Legislature
- 8. has been slowly slipping into a distinct second place. This
- 9. will make us a true partner in the appropriations process
- 10. and I would urge the members to vote accordingly and vote
- 11. Aye for this motion.
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- 13. The question is shall House Bill 186 pass the Veto
- 14. of the Governor to the contrary notwithstanding. Those
- 15. in favor vote Aye. Those opposed vote Nay. The voting
- 16. is open. Have all voted who wish? Have all voted who
- 17. wish? Take the record. On that question the Ayes are
- 18. 34, the Nays are 11, 5 Voting Present. The motion having
- 19. failed to receive three-fifths of the majority is declared
- 20. lost and the Veto of the Governor is sustained. Senator
- 21. Lemke, for what purpose do you arise?
- 22. SENATOR LEMKE:
- 23. In checking the vote on House Bill 1500, I...
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Senator Lemke.
- 26. SENATOR LEMKE:
- 27. Point of personal privilege. I notice in checking
- 28. the vote on House Bill 1500, the...Senate...House Bill
- 29. 1500, I notice that my vote was not registered on that
- 30. bill. Had I been here yesterday, I would have voted for
- 31. the bill. Let the record show.
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. The record will so show. Senator Donnewald, it was

- my understanding according to you that we would adjourn at
- 2. noon and the hour of noon having arrived, do you plan to
- 3. continue or...
- 4. SENATOR DONNEWALD:
- 5. Well, we stopped the clock.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- 7. Oh, all right. Several people are asking how long we
- 8. will go, I take it we will go past noon.
- 9. SENATOR DONNEWALD:
- 10. Well, we're going to have turkey at noon tomorrow.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. Turkey at noon tomorrow. All right. On the Order of
- 13. Total Vetoes, House Bill 1109, Senator Rhoads. House Bill...
- 14. for what purpose does Senator Soper arise?
- 15. SENATOR SOPER:
- 16. Well, I didn't understand what, thank you, Mr. President.
- 17. What Senator Donnewald said. Did he say this turkey will
- 18. continue tomorrow or what? Oh, that's all I wanted to know.
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- 20. Senator Hynes, for what purpose do you arise?
- 21. SENATOR HYNES:
- 22. Mr. President, there are some additional items in
- 23. the Regular Session, but I would suggest that in order
- 24. to move through the other Sessions, because some of those
- 25. bills will have to go over to the House, that we...Senate
- 26. ...the Regular Session stand in recess and that we then
- 27. move into the 1st and 2nd...1st: and 2nd Special Sessions.
- 28. And then we will come back to handle House Bill 1010 for
- 29. Senator Netsch and any other matters that...
- 30. PRESIDING OFFICER: (SENATOR BRUCE)
- 31. Senator Buzbee was inquiring about 687. Could we take
- 32. that now or shall...
- 33. SENATOR HYNES:

- Well I...I think in view of the fact that the...that the
- 2. House is waiting for some of it, if we could go into these
- 3. two in the 1st Special Session.
- 4. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Hynes moves that the 1st, that the Regular
- 6. Session stand in recess subject to the call of the Chair.
- 7. RECESS
- 8. AFTER RECESS
- 9. PRESIDENT:
- Regular Session will please come to order. On the
- 11. Order of Consideration Postponed is House Bill 1010.
- 12. Senator Netsch. For what purpose does Senator Buzbee
- 13. arise?
- 14. SENATOR BUZBEE:
- 15. Mr. President, Senator Netsch indicates that maybe
- 16. she may need a minute or two to get it together here
- 17. and I have one I'm ready to go on if it's all right, 687
- 18. on...
- 19. PRESIDENT:
- 20. All right. On the Order of Specific Recommendations
- 21. for Change Override is House Bill 687, Senator Buzbee.
- 22. SENATOR BUZBEE:
- 23. Thank you, Mr. President.
- 24. PRESIDENT:
- 25. Read...read the motion, Mr. Secretary.
- 26. SECRETARY:
- 27. I move that House Bill 687 Do Pass the Specific
- 28. Recommendation of the Governor to the contrary notwithstanding.
- 29. Signed, Senator Buzbee.
- 30. SENATOR BUZBEE:
- 31. Thank you, Mr. President. This is a bill that originated
- 32. from the Office of Education. The House sponsor was Representative
- 33. Bill Walsh. The idea in the bill is to bring the line item for

- 1. special education for orphans to current funding rather than
- 2. to...repay a year behind like we do all of the line items
- 3. in special ed. at the present time. Since these children
- 4. are, in fact, absolute wards of the State, that is the
- 5. orphans, that the feeling is in the Office of Education that
- 6. the school districts ought to be reimbursed on a current
- 7. funding basis. So that quarterly now, they will be...they
- 8. will receive their reimbursement for the expenditures they
- 9. have just made rather than the expenditures they made a
- 10. year previously. There were two amendments put on. One by
- 11. Representative Walsh and one by myself. The one by myself
- 12. said that if the school district would have received more
- 13. money by using last year's funding than they would have
- 14. received by using this year's funding. They would be
- 15. entitled to that higher amount. A kind of a current
- 16. hold harmless, if you will. Representative Walsh put on
- 17. an amendment which said that at any point down the line,
- 18. if one of these school districts should go out of this
- 19. business, that then for school year 1976-77 which is the
- 20. school year that is not being reimbursed with our bringing
- 21. it forward to the currect basis. That if at any point the
- 22. school district were to go out of the business of special
- 23. education for orphans then they would be reimbursed. That
- 24. school district would be reimbursed for school year 1976-77.
- 25. Let's say that in 1984, if a school district goes out of that
- 26. business they could go back to the State at that time and
- 27. say okay, now for year 1976-77 you never paid us, you owe
- 28. us that, pay us now. Representative Walsh put that amendment
- 29. on. The Governor vetoed, amendatorily vetoed that amendment
- 30. out. I still don't understand why. The Veto Message does
- 31. not get at the reason at all, as a matter of fact, the Veto
- 32. Message is completely off the mark in that it indicates that
- 33. somehow or other maybe somebody might get paid twice. And
- 34. there's no possibility they're going to get paid twice. The

- 1. Bureau of the Budget indicates to me that that Veto Message
- 2. is not what they really intended for it to say. Now Representative
- 3. Walsh filed in the HOuse and successfully overrode the
- Governor's Amendatory Veto and I one hundred percent concur
- 5. with that action. And in fact that is the only possibility
- 6. to have now, it to...for the Senate to override the Veto and
- 7. concur with what the House did or to let it go down the
- 8. tubes altogether. If we let it go down the tubes altogether
- 9. that's going to put a lot of school districts in a...in a real
- bad bind and I would respectfully request your support in over-
- riding this Amendatory Veto.
- PRESIDING OFFICER: (SENATOR ROCK)
- Is there any discussion? The question is shall House Bill
- 687 pass the Specific Recommendations of the Governor to the
- contrary notwithstanding. Those in favor will vote Aye. Those
- oppose will vote Nay. The voting is open. Have all voted who
- wish? Have all voted who wish? Take the record. On that
- question the Ayes are 42, the Nays are 7, 3 Voting Present.
- House Bill 687 having received the required three-fifths vote 19.
- is declared passed the Specific Recommendations of the Governor 20.
- to the contrary notwithstanding. On the Order of Overrides, 21.
- Specific Recommendations for Change on page 5 of the Calendar
- is found House Bill 1010. Senator Netsch.
- 23. SENATOR NETSCH:

25.

- Thank you, Mr. President. This is the last opportunity
- to vote to punish severely those who have brought about the
- kind of abuse of children that is represented in the child 27.
- pornography that has made its way into the marketplaces in
- this country. The bill as originally conceived is intended
- to reach those who are the real perpetrators of the crime.
- 30.
 It is less severe on those who distribute and, in fact, its
- 31. principal focus, is not that group at all. What it says
- 32.
- is that those who solicit the children, who get them to pose 33.

- and, in fact, perform these acts which are then photographed,
- 2. are criminals of the first order, they ought to be punished
- 3. as Class I felons, not as Class III felons. Yesterday you
- 4. passed a very tough law and order bill. For the life of
- 5. me, I do not understand why a practice which is universally
- 6. condemned should not also be subject to a tough law and
- 7. order standard. This bill, which is much more carefully
- 8. drawn, which avoids the obscenity problems entirely and
- 9. focuses the attention on the perpetrators and does it by
- 10. redefining indecent liberties is the kind of bill that
- 11. will reach those who are the real criminals in this activity.
- 12. I would urge your support.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. Is there any discussion? Question is shall House Bill
- 15. 1010 pass the Specific Recommendations of the Governor to
- 16. the contrary notwithstanding. Those in favor will vote Aye.
- 17. Those opposed will vote Nay. The voting is open. Have
- 18. all voted who wish? Have all voted who wish? Have all voted
- 19. who wish? Take the record. On that question the Ayes are
- 20. 33 the Nays are 17, 4 Voting Present. The motion fails.
- 21. Senator Regner, are we ready to proceed on 2481? How about...
- 22. Senator Egan on the Floor? Senator Vadalabene, for what
- 23. purpose do you arise?
- 24. SENATOR VADALABENE:
- 25. Yes, thank you, Mr. President. While you're having a
- 26. few seconds to spare, I would like to; at this time to all
- 27. the members of the Senate. As you know, I handle quite a
- 28. bit of legislation, win some and lose some. However, I
- 29. have come back from a very serious illness which I had last
- 30. year and I do want to appreciate to each and every one of
- 31. you the hospitality and the courtesy that you had given
- 32. me in the ninety some bills that I sponsored this year
- 33. and I want to wish each and every one of you a very happy

- 1. Thanksgiving.
- PRESIDING OFFICER: (SENATOR ROCK)
- 3. Senator Regner, are we ready on 2481. All right. On
- 4. the Order of House Bills 3rd reading is found House Bill
- 5. 2481. Senator Regner seeks leave of this Body to bring
- 6. House Bill 2481 back to the Order of 2nd reading for the
- 7. purpose of amendments. Is leave granted? On the Order
- 8. of House Bills 2nd reading, House Bill 2481.
- 9. SECRETARY:
- 10. Amendment No. 15 offered by Senator Carroll.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Senator Bruce, for what purpose do you arise?
- 13. SENATOR BRUCE:
- 14. Yes, thank you, Mr. President. On Amendment No. 14
- 15. I voted on the prevailing side. That is the amendment
- 16. Senator Mitchler offered which deletes a hundred and eight
- 17. thousand dollars to...for people on representation for
- 18. the Illinois Commerce Commission having voted on the prevailing
- 19. side, I would move to reconsider the vote by which Amendment
- 20. No. 14 was adopted. We had substantial debate last evening
- 21. over this amendment. It was called and adopted on a voice
- 22. vote and many of us were not aware that it was being offered.
- 23. and I would move to reconsider.
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. All right. Senator Bruce has moved to reconsider the
- 26. vote by which Amendment No. 14 to House Bill 2481 was adopted.
- 27. Is there any discussion? Senator Nimrod.
- 28. SENATOR NIMROD:
- 29. Mr. President, I would like to hear, at least from Senator
- 30. Bruce, and then I'd like to make some comments as to what his
- 31. reason is for wanting to reconsider this vote since by taking
- 32. this particular money that we're talking about is a hundred
- 33. and eight thousand dollars. This money is money that's come

- 1. from the Federal Government on Energy Conservation Program
- 2. and what it is, it's supposed to be Federal money that
- 3. supposed to be used for energy conservation efforts. Getting
- 4. it to an agency on manpower to fight for some consumers
- 5. is certainly not an Energy Conservation Program. In no way
- 6. will the State lose this money if we leave it...if we just
- 7. leave it in the Energy Conservation Program and the Division
- 8. of Energy can then apply or the Governor can put it in what-
- 9. ever use he wants to do with it. So we're not going to lose
- 10. any money by...by the action of not including it into this
- 11. program. Presently, what you're trying to do is reconsider
- 12. and put that hundred and eight thousand dollars back in
- 13. here so that, in fact, we can have a study by the...by the
- 14. manpower session in an effort to conduct the study and pit
- 15. one State agency against another with Federal funds to
- 16. represent people when this is really not the purpose or what-
- 17. ever we should be pursuing. And I...I'd like to know what
- 18. Senator Bruce's purpose is for trying to do this.
- 19. PRESIDING OFFICER: (SENATOR ROCK)
- 20. Senator Bruce.
- 21. SENATOR BRUCE:
- 22. Thank you, Senator Nimrod. I'll give you a prime
- 23. example that was brought to my attention by the attorney
- 24. who represents the City of Chatham, Illinois. All last
- 25. Summer and last Winter, we were told by the utilities
- 26. company, turn down your thermostats, don't use electricity,
- 27. try to do everything you can to conserve power. Well,
- 28. that's an interesting concept for utility companies. The problem
- 29. is they have gone before the Commerce Commission and they
- 30. have a little rule in there that says, any community that
- 31. purchases power from the...from another utility has to pay
- 32. the highest rate for a twelve month period. So while many
- 33. of us throughout the State of Illinois, set back, reduce
- 34. our electric heaters, reduce the amount of power we use.

- 1. In the Summertime if we turned on our air conditioners, we
- 2. found out it wasn't...it wasn't how well we did during the
- 3. Winter of last year, it's how much power we used in June
- 4. and July and the company charged the City of Chatham and
- 5. the people who have power there, the highest rate and that
- 6. is done in a great number of communities throughout the
- 7. State of Illinois. I, for one, would like to have someone
- 8. tell the consumers that. To take that case before the
- 9. Commerce Commission, say look, if we reduce consumption
- 10. we don't want to be rated on the highest month. Let's
- at least have the average month or something else, but
- 12. I think that that is one prime example where energy
- 13. conservation could be used and this...and this council
- 14. should be before the Illinois Commerce Commission
- 15. pressing that point.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Senator Nimrod.
- 18. SENATOR NIMROD:
- 19. Senator Bruce, they can still do this and we don't
- 20. need to take Federal money to have the City of Chatham
- 21. do that. They can do this without having to have anything
- 22. going in their heads. Absolutely, nothing to do with it.
- 23. What we're really doing is creating an area for and I
- 24. received a notice from the Department as to what they
- 25. intend to do with the money and it does not include what
- 26. you're suggesting. It includes taking care of those
- 27. that are underprivileged who cannot go there to provide
- transcripts for them and records and plead the cases
- 29. for individuals before the Commerce Commission. This
- is totally, to my way of thinking certainly, not the
- purpose for which these funds were provided and certainly
- we should not be having one State agency to spend funds
- and be organized to work against another State agency.

- 1. If there's something wrong with the Commerce Commission, let's
- 2. straighten out the Commerce Commission.
- 3. PRESIDING OFFICER: (SENATOR ROCK)
- All right. The question before the Body is Senator
- 5. Bruce's motion to reconsider the vote by which Amendment
- 6. No. 14 was adopted. A number of members have indicated
- 7. they wish to be heard. Senator Mitchler.
- 8. SENATOR MITCHLER:
- 9. Thank you, Mr. President. Senator Bruce I...I'm
- 10. going to concur with Senator Nimrod's remarks and this
- 11. amendment was put on for a specific reason and I think
- 12. the reason is very valid. It removes a hundred and
- 13. eight thousand, eight hundred dollars for the creation
- 14. of an office to assist families in representing their
- 15. interest before the Illinois Commerce Commission. Now
- 16. I don't think that the Illinois Commerce Commission, that
- 17. name really is overly popular with anyone because it
- 18. is always that commission that authorizes any increase
- 19. in utility rates, whether it be the telephone, the
- 20. electric or the gas and they're the ones that authorize
- 21. this rate. It's not done by the General Assembly. And
- 22. they are appointed and they are, you might say, untouchables,
- 23. in...in many degrees, however, that is a constituted body
- 24. of State Government and those people are appointed, confirmed
- 25. by this Body and they have a responsibility that's covered by
- 26. the Statute to regulate and control these rates. Now, I
- 27. don't think it's proper that we make a appropriation of
- 28. hundreds of thousands of dollars that come into the State
- 29. of Illinois to be used for energy conservation, to be
- 30. given to a group that goes before this constituted Body,
- 31. the Commerce Commission members. It tries to be contrary
- 32. to what they're doing. Now I...I communicate, individually
- as a Senator, as a citizen with the Illinois Commerce

- Commission about many things. And I get responses from
- them. In many cases I am heard, in many cases I don't
- 3. get the action that I want. But everybody can't win every-
- 4. thing, but to take a hundred thousand dollars and to give
- these advocates, this can continue to grow and grow and
- 6. grow and grow and you'll be up into millions of dollars.
- 7. Funding people to go before a constituted body to...to
- 8. negate things that they're constitutionally authorized
- 9. to do. Or maybe that we should find some of these big
- 10. appropriations and have a group that can go in front of
- 11. the Regional Transportation Authority up there that's
- 12. a constituted body. I don't like the things they're
- 13. doing and when they want to paint all the buses on
- 14. the CTA orange, blue and brown instead of leaving them
- 15. green and white or whatever other color they are and
- 16. cost three million dollars. Maybe we should pay out
- 17. some money to some people and go up there and fight
- 18. our cause for that. I don't think that's the way
- 19. to do it. And I wouldn't be in favor of haing appropriation
- 20. of funds for that purpose any more that I would for a
- 21. group like this. If you've got a problem with the Commerce
- 22. Commission, let's go after the Commerce Commission. We're
- 23. big enough boys and girls down here to do that and we got
- 24. the power to do it. We don't have to hire lobbyists out
- 25. there, little boys and girls to run and do it. Lets
- 26. us big boys and girls do it.
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. Senator Mitchler, your time had expired. Senator
- 29. Wooten.
- 30. SENATOR WOOTEN:
- 31. Thank you, Mr. President and colleagues. It is cause
- 32. of some wonder that a very well conceived program by
- 33. Governor Thompson is being sabotaged principally by
- 34. people of his own party. We went through this last night.

- Oh, believe me, I'm not shedding any tears for the man, I
- simply think that you're divided in a strange way. We
- 3. ...we went over this yesterday and we had a clear expression
- of opinion from the Body that we wanted this funded. The
- 5. issue, as clearly stated yesterday, was concerning the
- small consumer. If you want to contend with things like
- 7.
- ' lifeline, if you want always be reacting to the anger and 8.
- frustration of small consumers and not give them an avenue

 by which they can approach the ICC, then ignore the program.
- 10. We are not spending massive amounts of money. It's a
- 11. hundred and eight thousand dollars. This program is
- 12. broadly supported across the State. You've been contacted,
- 13. you know it. It's a well-conceived program that gives
- 14. you, as a represent of your people, an avenue to which to
- 15. direct them. And I tell you, that's something I feel the
- 16. need of. They're plenty of institutions and organizations
- 17. with lots of money and lots of expertise to go before
- 18. the ICC, but the average citizen can only write a letter.
- 19. This gives them the means of making themselves heard.
- 20. Their opinion is felt in a very direct manner. I think
- 21. the real debate on this was last night and it was...it
- 22. was sustained. I think that what happened earlier today
- 23. was an aberration and we ought to go on record again in
- 24. support of this program. Reconsider and defeat Amendment
- 25. 14. By the way, Senator Collins has lost her voice.
- 26. She wants it be known that she is back today and certainly
- 27. in full support of this measure.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Senator Berman.
- 30. SENATOR BERMAN:
- 31. Thank you, Mr. President. I rise in support of the
- 32. motion to reconsider. I think this is a very important
- 33. bill. Forty of us are up for reelection next year. We

- 1. have not done much for consumers in this Legislative Session.
- 2. This is one issue that is square on that issue. Are you
- 3. for the consumer or are you against them. In order to work
- 4. their way through the jungle of rate increase litigation
- 5. they need some help. The little consumer does. This money
- 6. helps that consumer. If you're going to vote Aye to
- 7. reconsider, you're voting with the consumer. If you vote
- 8. against it, you're voting against the consumer. It's
- 9. just that simple. I hope the roll call gets distributed
- 10. very broadly around this State to see who's with and
- 11. who's against the consumer.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. Further discussion? Senator Berning.
- 14. SENATOR BERNING:
- 15. Well, thank you, Mr. President. I want to take issue
- 16. with the comments of the last speaker, Mr. President.
- 17. think it is totally presumptuous for any member of this
- 18. Legislative Body to interpret publicly or privately, to
- 19. or for the news media, what the intentions of any of
- 20. us is in casting our vote. And I want to have it clearly
- 21. understood that I resent the implication that if I vote
- 22. one way, I am for somebody, if I vote another way, I am
- 23. for somebody else. Purely and simply, I am for the tax-
- 24. payers if I vote against spending of money. With that,
- 25. Mr. President, I thank you.
- 26. PRESIDING OFFICER: (SENATOR ROCK)
- 27. Further discussion? Senator Schaffer.
- 28. SENATOR SCHAFFER:
- 29. Senator Berman, I'll take issue with your last
- 30. comment too. I think there is another way to look at it.
- 31. If you're happy with the Commerce Commission you can
- 32. vote against this motion and if you're unhappy with the
- 33. Commerce Commission, you can vote for it. I'm personally
- 34. unhappy.

- PRESIDING OFFICER: (SENATOR ROCK)
- Is there any further discussion? Senator Bruce, you
- 3. wish to close the debate?
- 4. SENATOR BRUCE:
- Thank you, Mr. President...
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- Senator...Senator Bruce, hold it a minute. Senator
- 8. Nimrod, for the second time.
- 9. SENATOR NIMROD:
- Yes. Yes,
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Okay.
- 13. SENATOR NIMROD:
- 14. Just one matter of clarifying point so we understand
- 15. what we're really talking about. This department is
- 16. involved with administrating one hundred and twenty-five
- 17. million dollars of CETAN money and other monies. We're
- 18. not touching that. What's there...department... This
- 19. amendment involves only a hundred and eight thousand
- 20. dollars. The...what we're trying to do when you talk about
- 21. a very minimal amount of money that being taken from the
- 22. Energy Conservation Program and given this money for some
- 23. special project of representing them on something they
- 24. shouldn't be involved in. They should not be jeopardizing
- 25. the CETA programs just to...in order to get a hundred
- 26. and eight thousand dollars where...when they already have
- 27. a job of administering a hundred and twenty-five million.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Any further discussion, finally? All right. Senator
- 30. Bruce may close the debate.
- 31. SENATOR BRUCE:
- 32. Thank you, Mr. President and members of the Senate.
- 33. I have a great deal of confidence in the Senate here.

- 1. I hear today that this program is going to have a domino
- effect, we're going to have all kinds of other consumer groups
- 3. represented, for somehow that doesn't frighten me very
- 4. much, but I thought that each one of those consumer groups
- would come back before this...Legislature for additional
- 6. money. And so although this program is only a hundred and
- 7. eight thousand, perhaps it will grow. But everytime it
- 8. grows, it will be decided by this Body, not by the Governor
- 9. or anyone else whether or not any additional money ought
- 10. to be appropriated. And I have confidence in this Body
- 11. that they will spend the money wisely. I think that this
- 12. is a very appropriate place to spend one hundred and
- 13. eight thousand dollars. Senator Nimrod talked about a
- 14. hundred and twenty-five million in grants, that goes...
- 15. through agencies throughout the State of Illinois. We're
- 16. talking about the only money going to this particular
- 17. function of State Government and those of you who have
- 18. appeared before the Illinois Commerce Commission,
- 19. let me tell you, it is a very difficult proposition. I
- 20. happened to represent a widow in my district as pro bono
- 21. publico, without fee and before the Commerce Commission
- 22. when I had to appear before the utilities examiner I
- 23. certainly was not competent to hear that case, but for
- 24. that widow to receive any kind of assistance, it was
- 25. impossible. Thirteen attorneys appeared on behalf of
- 26. the...of the utility company along with an expert born
- 27. in Scotland. Now that is the kind of thing that a consumer
- 28. faces when he appears before the Illinois Commerce Commission.
- 29. I had a rude awakening about the sort of things you have
- 30. to do as a consumer to get things changed by utility.
- 31. companies and I think I would have appreciated and certainly
- 32. Mrs. Ecko would have appreciated assistance from a consumer
- 33. oriented organization. I would hope that I could get the

- 1. support on reconsideration of adoption of Amendment 14.
- 2. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Bruce has moved to reconsider the vote by
- 4. which Amendment No. 14 to House Bill 2481 was adopted.
- 5. Those in favor of the motion to reconsider will vote
- 6. Aye, all those in favor of the motion to reconsider vote
- 7. Aye. Those opposed. Roll call has been requested.
- 8. Those in favor of the motion to reconsider will vote
- 9. Aye. Those opposed will vote Nay. The voting is open.
- 10. (Machine cutoff)...all voted who wish? Have all voted
- 11. who wish? Take the record. On that question the Ayes
- 12. are 35, the Nays are 16, none Voting Present. The motion
- 13. carries. Now before the Body is the...the question of
- 14. the adoption of the Amendment No. 14. Senator Bruce.
- 15. SENATOR BRUCE:
- 16. Thank you, Mr. President. I... I move to Table
- 17. Amendment No. 14.
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- 19. Senator Bruce has moved to Table Amendment No. 14.
- 20. All those in favor signify by saying Aye. All those
- 21. opposed. In the opinion of the Chair, the Ayes have
- 22. it. The amendment is Tabled. Further amendments?

23.

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25. ' END OF REEL

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- 1. SECRETARY:
- Amendment No. 15 offered by Senator Carroll.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Carroll.
- 5. SENATOR CARROLL:
- Thank you. No, this is not the same amendment back again,
- as some people are scared and may I have leave of the Body
- just to take a moment, since I didn't speak in debate on the
- q. last amendment as to my own position having no objection to the
- people involved or what they were trying to do, but a
- 11. memorandum we received from another department of State government
- 12. that has, in fact hired some people to do some work that they
- 13. should have been doing and I'd like you to listen for a second
- 14. and this is why I opposed this particular allocation of funds
- 15. that we just dealt with. And I won't tell you specifically the
- 16. names that are mentioned in here of the department heads.
- 17. I don't want to embarrass them but see if you can understand
- 18. this. I am requesting that the facilities that are scheduled
- 19. for each of you for the month of November, 1977, also be used
- 20. by you for your December schedule. I am also requesting that all
- 21. of you who have all facilities that are listed on your
- 22. November schedule be completed no later than December 15th.
- 23. If, for any reason, you cannot complete all of the November
- 24. schedule by December 15th, then it is imperative that you
- 25. contact so and so and let him know. If you are able to complete
- 26. your November schedule prior to December 15th, let me know so that
- 27. I may reassign you additional work. If you will not be receiving
- 28. a December schedule since I am assigning you your schedule for
- 29. November to be continued and completed by December 15th.
- 30. Now, they claim that this was done because a mandate by the
- 31. Federal Government and in compliance and therefore, they went
- 32. out and hired an...an additional hundred people to do their work
- 33. that nobody can understand what their first work was, their

- 1. second work or their third work. This, to me, and I won't
- 2. read the rest of it, is the problem we are getting into in
- 3. State Government. They are issuing directives and memorandums
- 4. to fill time. They are talking in gobbledygook. They are
- 5. telling you to do in December what you were supposed to do
- 6. in November and then do it again in December because you didn't
- 7. do it in November, but if you do it early, we'll give you more
- 8. and the problem with it is that after having read it ten times.
- 9. I'm starting to understand it and that scares me. Now,
- 10. on Amendment 50...right, this is, Doc Davidson, the appropriation
- 11. or...for a million eight sixty-six for construction of the
- 12. Public Affairs Center at Sangamon State. There's been a lot of
- 13. debate about this as to what the funds should be, whether or not
- 14. they should be bid or rebid. The final decision reached with
- 15. CDB and with the school system is to give the Board of Regents
- 16. the million eight six six which is in effect, the educational
- 17. phase of that project with the clear and complete commitment
- 18. and understanding that they will not be back for ever or ever
- 19. to do any more work on this particular project. With that
- 20. understanding and commitment from them and the sponsors of the
- 21. project here in the General Assembly, we have agreed to go with
- 22. this particular amount at this time and I would thereby,
- 23. move you, Mr. President, that we do adopt Amendment No. 15.
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. Senator Carroll has moved the adoption of Amendment No.
- 26. 15 to House Bill 2481. Is there any discussion? Senator Bloom.
- 27. SENATOR BLOOM:
- 28. Has the bidding been unmessed up?
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. Senator Carroll.
- 31. SENATOR BLOOM:
- 32. Does it...does it not reach to that particular issue?
- 33. PRESIDING OFFICER: (SENATOR ROCK)

Senator Carroll. 1. SENATOR CARROLL: 2. I don't know. There has been a... I can only give you 3. my opinion from what I heard and I asked not to hear too much 4. of it, that it has been bid and rebid and that this is within 5. the level of the rebidding but not the first bidding but 6 takes out substantial number of the items that would have been 7. in the second letting, had there been one. I assume that they 8. will allow, and it's just an assumption, that they could allow 9. the second bid as to this dollar amount to stand and hold the 10. contractor to it. We do have a commitment, however, 11. that there will be no extras, there will be no add-ons, there 12. will be no supplementals, there will be no requests 13. for any additional funds whatsoever and they and the contractors 14. involved will have to live within this figure and that 15. sobeit. 16. PRESIDING OFFICER; (SENATOR ROCK) 17. Senator Bloom. 18. SENATOR BLOOM: 19. Well, you know, there...there was first bidding and 20. second bidding and new and revised bidding and at one point, I 21. thought there was a commitment that they would start all over. 22. But the other thing, this commitment you referred to, have you 23. got anything in writing from these people, from Brother 24 Glickman? 25. PRESIDING OFFICER: (SENATOR ROCK) 26. Senator Carroll. 27. SENATOR BLOOM: 28. Anything in writing? 29. SENATOR CARROLL: 30. I doubt it. It's my understanding that they have a bid at this 31. figure that it's my understanding that they were contemplating

doing a lot of other work in addition to this work when they

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- put this out for bid at this figure. I don't think that they
- 2. will rebid it. We have nothing in writing one way or the other.
- 3. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Bloom.
- 5. SENATOR BLOOM:
- 6. I'll keep it brief. We all want to get home. This...
- 7. I still share Senator Rupp's concern. You know, Ayemonisthe
- 8. project, No on the whole bidding procedure. So, maybe they ought
- 9. to start from the beginning and then come back in for their
- 10. money. I'd have to oppose this amendment. Thank you.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Senator Carroll has moved the adoption of Amendment No.
- 13. 15 to House Bill 2481. Any further discussion? All those in
- 14. favor signify by saying Aye. All those opposed. The Ayes have
- 15. it. The amendment is adopted. Further amendments?
- 16. SECRETARY:
- 17. Amendment No. 16 offered by Senator Carroll.
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- 19. Senator Carroll.
- 20. SENATOR CARROLL:
- Thank you. As we promised you last night, we would think
- 22. about the downstate schools problem again and we have and with
- the commitment and understanding reached by the minority side of the
- 24. aisle, through the Minority Leader of the House and the Senate
- and the Governor of the State of Illinois, that these dollars
- 26. which will be borrowed from the Chicago portion of the
- 27. three hundred million original authorizations, the approximate
- fifteen million that is being borrowed from Chicago to pay for
- downstate schools will be replaced dollar for dollar next year.
- I would thereby move the adoption of Amendment No. 16 which
- would increase the amount for downstate schools to fifteen million
- from the ten million eight we had adopted last night.
- PRESIDING OFFICER: (SENATOR ROCK)

- 1. Senator Carroll has moved the adoption of Amendment No.
- 16 to House Bill 2481. Any discussion? All those in favor signify
- 3. by saying Aye. All those opposed. The Ayes have it.
- 4. The amendment is adopted. Further amendments?
- 5. SECRETARY:
- 6. Amendment No. 17 offered by Senator Nimrod.
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. Senator Nimrod.
- 9. SENATOR NIMROD:
- 10. Yes, Mr. President and fellow Senators. In light of
- 11. Senator Carroll's comments, I thought you might want to reconsider
- the amendment again here, so that it would be acceptable and
- you have a chance to think about this whole confusion that we're
- involved in and I would ask you to delete the hundred and
- eight thousand dollars.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Nimrod has moved the adoption of Amendment No. 17
- to House Bill 2481. Any discussion? Senator Berman.
- 19. SENATOR BERMAN:
- Mr. President, I rise on a point of order. This amendment
- is inconsistent with the action taken on Amendment 14, I believe
- 22. it was.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Bruce.
- 25. SENATOR BRUCE:
- Well, under our rules, I believe that amendments once
- considered cannot be reoffered and if this amendment is identical
- to Amendment No. 14 it would not be in order, if this Body has
- already taken action on 14, which we have done and Tabled.
- PRESIDING OFFICER: (SENATOR ROCK)
- The Parliamentarian is checking the rule. We will be with
- you shortly. Yes, Senator Nimrod.
- SENATOR NIMROD:

if an amendment is exactly the same as one that was presented 2. before, that it cannot be accepted, is that correct? 3. PRESIDING OFFICER: (SENATOR ROCK) 4. That... 5. SENATOR NIMROD: 6. Well, in that case, I will withdraw the amendment because 7. it is exactly the same. 8. PRESIDING OFFICER: (SENATOR ROCK) 9. All right. Amendment No. 17 has been withdrawn. Any further 10. amendments? 11. SECRETARY: 12. No further amendments. 13. PRESIDING OFFICER: (SENATOR ROCK) 14. 3rd reading. Introduction of Bills. 15. SECRETARY: 16. Senate Bill 1419 introduced by Senators Maragos and 17. Graham. 18. (Secretary reads title of bill) 19. 1st reading of the bill. 20. PRESIDING OFFICER: (SENATOR ROCK) 21. Rules Committee. Senator Egan, for what purpose do 22. you arise? 23. SENATOR EGAN: 24. Well, I'd like, Mr. President, if you would call House Bill 25. 2461, 2, and 3. 26. PRESIDING OFFICER: (SENATOR ROCK) 27. House Bills, 3rd reading. On the Order of House Bills, 28.

Yes, Mr. President, it...come to my attention that

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SECRETARY:

House Bill 2461.

3rd reading of the bill.

PRESIDING OFFICER: (SENATOR ROCK)

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(Secretary reads title of bill)

3nd reading, is House Bill 2461. Read the bill, Mr. Secretary.

Senator Egan.

2. SENATOR EGAN:

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Thank you, Mr. President and members of the Senate.

This, with the other two bills, are all companion bills

5. involving the deferred compensation plan which took three

hours of hard work to finalize...get through the...the

7. Internal Revenue Department and it's ready to go in January

if now, according to the Attorney General, we passed these

three bills. I would say that we could handle them altogether

but there are amendments requested for the next two bills

and so if we take 2461 and bring the other two back to 2nd,

amend them and bring them back, we can pass the other

two, but just to begin with, the Attorney General, relative

to this bill, states that "the requirements in relation

to the handling of earnings and increases require a Statutory

reconciliation not presently provided, the absence of which

throws doubt on the constitutionality of the plan."

They're technical, they're necessary. I commend them to your 18.

approval.

PRESIDING OFFICER: (SENATOR ROCK)

Is there any discussion? The question is shall

House Bill 2461 pass. Those in favor will vote Aye.

Those opposed will vote Nay. The voting is open. All voted 23.

who wish? Have all voted who wish? Take the record. On that

question the Ayes are 48, the Nays are 4, 1 Voting Present.

House Bill 2461 having received a constitutional majority is 26.

declared passed and the bill having received the affirmative

27.

vote of three-fifths of the members elected is effective 28.

immediately upon its becoming a law. On the Order of House

Bills, 3rd reading, is House Bill 2462. Senator Egan seeks leave 30.

of this Body to bring House Bill 2462 back to the Order of 31.

2nd reading for purposes of an amendment. Is leave granted?

On the Order of House Bills, 2nd reading, House Bill 2462, 33.

- 1. Mr. Secretary.
- SECRETARY:
- 3. Amendment No. 1 offered by Senator Regner.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Regner.
- 6. SENATOR REGNER:
- 7. Mr. President and members of the Senate. As the bill is
- 8. currently structured, it would be a...allow for a continuing
- 9. appropriation for this agency and what this amendment does
- 10. it defines...deletes the words that allow the operations be
- 11. funded on a continuing basis which will necessitate the
- 12. agency to receive a year...yearly approval for their
- 13. operations the same as all other State agencies. And I feel
- 14. very strongly that this is right, that if they are going to
- 15. expend State monies, they should come before this Body and the
- 16. House on an annual basis rather than getting their appropriations
- 17. on a continuing basis to be spent without us at least looking
- 18. at it every year and I would move the adoption of Amendment
- 19. No. 1 to House Bill 2462.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Senator Regner has moved the adoption of Amendment No. 1
- 22. to House Bill 2462. Is there any discussion? Senator Egan.
- 23. SENATOR EGAN:
- 24. Thank you, Mr. President and members of the Senate: I...I
- don't want to make an issue of it, but I just want to...for the
- 26. record, indicate that I am opposed in principle to this
- 27. amendment because I disagree with the Attorney General. These
- 28. are really not State funds, these are the employees funds
- 29. that go into a fund that they call State funds. The interest from
- 30. which goes to pay the cost of administration and those are not State
- 31. funds. I just in principle am opposed but...
- 32. PRESIDING OFFICER: (SENATOR ROCK)
- 33. Any further discussion? Senator Regner may close.

- SENATOR REGNER:
- Just in response to Senator Egan's remarks, we do have a
- 3. responsibility for the expenditures of these funds and I certainly
- 4. think we should look at them on an annual basis.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. All right. Senator Regner has moved the adoption of
- 7. Amendment No. 1 to House Bill 2462. All those in favor signify
- 8. by saying Aye. All those opposed. The Ayes have it. The amendment
- is adopted. Any further amendments?
- 10. SECRETARY:
- No further amendments.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. 3rd reading. On the Order of House Bills, 3rd reading,
- is House Bill 2463, Senator Egan seeks leave of this Body to bring
- House Bill 2463 back to the Order of 2nd reading for the purpose
- of an amendment. Is leave granted? On the Order of House Bills,
- 2nd reading, House Bill 2463. Mr. Secretary.
- 18. SECRETARY:
- 19. Amendment No. 1 offered by Senator Regner.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Senator Regner.
- 22. SENATOR REGNER:
- Mr. President and members of the Senate. This is the
- same amendment for 2463 we just put on 2462 so that we have an
- annual look at the funds that are being expended. I move its
- 26. adoption.
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Regner has moved the adoption of Amendment No. 1
- to House Bill 2463. Is there any discussion? Senator Egan.
- 30. SENATOR EGAN:
- Yes, just for the record, Mr. President, I do want to
- indicate that this bill...these three bills come from the Department
- of Personnel and they are as a result of an Attorney General's

- 1. opinion, neither of whom want these amendments or have requested
- them. I am just saying this for the record that in principle
- these are not State funds. They don't have to be appropriated
- 4. and I oppose the amendment but only on a voice vote.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- All right. Senator Regner has moved the adoption of Amendment
- 7. No. 1 to House Bill 2463. All those in favor signify by saying
- 8. Aye. All those opposed. The Ayes have it. The amendment is
- 9. adopted. Any further amendments?
- 10. SECRETARY:
- No further amendments.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. 3rd reading. On the Order of House Bills, 3rd reading, is
- 14. House Bill 2462. Read the bill, Mr. Secretary.
- 15. SECRETARY:
- 16. House Bill 2462.
- 17. (Secretary reads title of bill)
- 18. 3rd reading of the bill.
- 19. PRESIDING OFFICER: (SENATOR ROCK)
- 20. Senator Egan.
- 21. SENATOR EGAN:
- Thank you, Mr. President, members of the Senate. The purpose
- 23. of the bill is as a result of the Attorney General's opinion
- 24. stating that because the deferred amounts will be considered
- 25. public funds, an appropriation will be necessary. And so I support
- 26. the legislation.
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. Is there any discussion? Senator Nimrod.
- 29. SENATOR NIMROD:
- Yes, Mr. President, I wonder if the sponsor would yield for
- 31. a question?
- PRESIDING OFFICER: (SENATOR ROCK)
- Sponsor indicates he will yield. Senator Nimrod.

1. SENATOR NIMROD:

- Senator Egan, on that last bill I tried...attempted to get
- 3. the question so I could see...understanding of what
- 4. these bills are exactly doing because these have been without
- reference, they've come up to us as a deferral program.
- I voted No on the bill, it went through...I'm just concerned as
- 7. to what is the purpose of all this. We just got through with
- 8. the program, the public indicated and the media and the press
- g. said that we should not be receiving our salaries as legislators
- 10. in one lump payment annually. That we ought to be paid on a
- 11. monthly basis, here we are coming up with what it seems to be some
- 12. sort of agimmick and...in a way to divert...avoid paying taxes
- 13. at a particular time and I think that when we...we participate
- 14. in that, then we're...we're contributing to some sort of a
- 15. gimmicktry without understanding what we're doing. Can you explain
- 16. what the purpose of this is all about?
- 17. PRESIDING OFFICER: (SENATOR ROCK)
- 18. Senator Egan.
- 19. SENATOR EGAN:
- 20. Well, I think your question is what is the deferred
- 21. compensation plan and it is a method by which State employees
- 22. can defer compensation until they wish to take it upon
- 23. retirement. If, for example, you wish to defer the income that
- 24. you receive until you retire, then you can do so under this
- 25. plan. I would say that no more than fifteen percent, ten years
- 26. from now, the State employees will use the plan, but those that
- wish, may do it. It's...it's voluntary, it's optional.
- 28. Taxes will be paid on the money. It...it's like the Keough plan,
- 29. it's something that will entice good people into State service.
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- 31. Senator Nimrod.
- 32. SENATOR NIMROD:
- A couple of questions, who wants this plan, are there
- 34. other states that have done this and does it cost the State any
- 35. money?

- 1. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Egan.
- SENATOR EGAN:
- Well, there are several State employees, one of whom
- 5. is Speaker Redmondthat wants the plan and it will not cost the
- 6. State any money and yes, other States use the...have used the
- 7. plan successfully to the enjoyment of the State employees in
- those states.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- Any...Senator Nimrod.
- 11. SENATOR NIMROD:
- 12. Then am I aware that Legislators are also eligible for this
- 13. plan?
- 14. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Egan.
- 16. SENATOR EGAN:
- 17. Yes, indeed.
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Nimrod.
- 20. SENATOR NIMROD:
- 21. Is the...introduction was it was for State employees.
- 22. Are we meally creating...shouldn't this bills...really...I don't
- 23. know what the urgency is. Shouldn't these bills really go to
- 24. committee so that we can understand what it's all about and that
- 25. we are not actually creating a cloud that either the
- 26. public might consider that we've done something that again
- 27. becomes a matter of poor choice on our part without really getting
- 28. a chance to have it through committee process that we all
- 29. understand...what's...the purposes are.
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- 31. Senator Egan, do you wish to yield to Senator Berning who is
- 32. the sponsor of the deferred compensation plan for State
- 33. employees. Senator Berning.

SENATOR BERNING:

- Thank you, Mr. President. I think it's well to point
- 3. out that the bills establishing this concept and setting up the
- 4. deferred compensation plan were passed some months ago. The
- 5. effective date is emminent but was delayed pending determinations
- 6. by the Attorney General as to procedures and that's what these
- 7. bills are all about right now just to be sure that there is no
- 8. problem with the implementation of the existing deferred
- g. compensation plan, which is available, incidently, to any
- 10. State employee and we, as legislators, even though we are elected,
- are considered State employees.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- Any further discussion? Senator Egan, you wish to close
- 14. the debate?
- 15. SENATOR EGAN:
- No, I just ask that we do everything we can for State
- 17. employees. This won't cost the State any money. It's a good
- 18. concept. It's taken three years to hammer out these bills
- as a result of the Attorney General's opinion, who incidently,
- 20. favors the legislation because he writes these opinions
- 21. to assist in the progress of the bill so that it can be implemented
- 22. in January and I commend them to your favorable consideration.
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- The question is shall House Bill 2462 pass. Those in favor
- will vote Aye. Those opposed will vote Nay. The voting is open.
- Have all voted who wish? Have all voted who wish?
- Take the record. On that question the Ayes are 46, the Nays are
- 28. 5, 3 Voting Present. House Bill 2462 having received the
- 29. constitutional majority is declared passed, and the bill having
- received the affirmative vote of three-fifths of the members
- 31. elected is effective immediately upon its becoming a law.
- On the Order of House Bills, 3rd reading, House Bill 2463.
- Read the bill, Mr. Secretary.

- 1. SECRETARY:
- 2. House Bill 2463.
- 3. (Secretary reads title of bill)
- 4. 3rd reading of the bill.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Egan.
- 7. SENATOR EGAN:
- 8. Thank you, Mr. President and members of the Senate.
- 9. This bill establishes a special trust fund the purpose of which
- is to assure that the interest that is earned on the plan that
- 11. the money...the money that is in the plan earns interest
- 12. and this assures that that interest is credited to the plan.
- 13. It is again, as a result of the Attorney General's opinion
- 14. necessary to implement the legislation that's already
- 15. been passed and I ask for your favorable consideration.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Is there any discussion? The question is shall House
- 18. Bill 2463 pass. Those in favor will vote Aye. Those opposed
- 19. will vote Nay. The voting is open. Have all voted who wish?
- 20. Have all voted who wish? Take the record. On that question
- 21. the Ayes are 43, the Nays are 3, 5 Voting Present.
- 22. House Bill 2463 having received a constitutional majority
- 23. is declared passed and the bill having received the affirmative
- vote of three-fifths of the members elected is effective
- 25. immediately upon its becoming a law. Senator Regner, are we ready?
- 26. On the Order of House Bills, 3rd reading, is House Bill 2481.
- 27. Read the bill, Mr. Secretary.
- 28. SECRETARY:
- 29. House Bill 2481.
- 30. (Secretary meads title of bill)
- 31. 3rd reading of the bill.
- 32. PRESIDING OFFICER: (SENATOR ROCK)
- 33. Senator Regner.

1. SENATOR REGNER:

- Mr. President and members of the Senate. When this
- bill first came over from the House it was for thirty-
- 4. five million three hundred and seventy-nine thousand
- 5. five hundred and eighty-six dollars for the Governor's
- Office of Manpower. As we all know, over the last
- two days, this bill has grown and grown and it
- no longer is only for the Office of Manpower, but includes
- many other things, as everybody that put amendments on knows.
- The total appropriation right now is seventy-four million 10.
- forty-one thousand nine hundred and twenty-two dollars.
- It's 1.3 million from General Revenue, 37.2 other State and
- 12.

 35.5 from Federal monies and I'd ask for a favorable roll call.
 13.
 - PRESIDING OFFICER: (SENATOR ROCK)
- Any discussion? Senator Carroll.
- SENATOR CARROLL:

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- Thank you, Mr. President and Ladies and Gentlemen of the Senate.
- I rise at this time to wish everybody a happy Hanukkah.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Demuzio.
- SENATOR DEMUZIO:
- 21.

 I have one question of the sponsor.
 22.
- PRESIDING OFFICER: (SENATOR ROCK)
- Sponsor indicates he will yield. Senator Demuzio.
- SENATOR DEMUZIO:
- 25.
 Simply that the fact that the Governor's Manpower Office
 26.
- is now decided not to apparently move into the Herndon building 27.
- there was forty-five thousand dollars of...of renovation,
- 28. moving expenses and what have you and I was just wondering
- where that money is now reflected was it in the budget...I'm 30.
- just wondering what line items...since that's not going to be 31.
- utilized it finally ended up in.
- 32. PRESIDING OFFICER: (SENATOR ROCK)

Senator Regner. 1. SENATOR REGNER: 2. They have to move and they're moving into the Centennial 3 building under current plans, Senator. 4. PRESIDING OFFICER: (SENATOR ROCK) 5 Senator Demuzio. 6. SENATOR DEMUZIO: 7. My question again is, there was approximately forty-five 8. thousand dollars that was in this original thirty-five 9. million dollars for transition of renovation, moving, et cetera 10. and so forth to new office facilities. Apparently, that is 11. not being necessitated now as a result of the decision to move to 12. the Herndon building. What has happened...what particular 13. line items is that forty-five thousand dollars now in and 14. what is it being utilized for? 15. PRESIDING OFFICER: (SENATOR ROCK) 16. Senator Regner. 17. SENATOR REGNER: 18. It's in the...in Contractual Services, Senator Demuzio and 19. it's going to be used for the moving expenses into the 20. new Bicentennial building. 21. PRESIDING OFFICER: (SENATOR ROCK) 22. Any further discussion? The question is shall House Bill 23. 2481 pass. Those in favor will vote Aye. Those opposed 24. will vote Nay. The voting is open. Have all voted who wish? 25. Have all voted who wish? Take the record. On that question 26. the Ayes are 42, the Nays are 10, none Voting Present. House 27. Bill 2481 having received a constitutional majority is declared 28. passed, and the bill having received the affirmative vote of 29. three-fifths of the members elected, is effective immediately 30. elupon its becoming a law. Resolutions. All right. I understand 31. the Consent Calendar has been distributed. Mr. Secretary, have 32.

there been any objections filed as to any matter on the

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Consent Calendar?

- 1. SECRETARY:
- No objections have been filed.
- 3. PRESIDING OFFICER: (SENATOR ROCK)
- All right. We will then move that the resolutions on the
- 5. Consent Calendar be adopted. Is there any discussion?
- 6. Senator Wooten.
- 7. SENATOR WOOTEN:
- 8. Yes, Mr. President. I rise on a point of personal
- 9. privilege and general admiration. Reviewing the Resolutions
- 10. Consent Calendar, I find that Senator Mitchler is either
- 11. principal sponsor, cosponsor, or back in the pack on
- 12. fifteen of sixteen resolutions. That gives him a valedictory
- 13. effeciency rating of 93.75 percent or as it is noted on the
- 14. Olympic Exhortation Scale, a 9.4. I think it is a splendid
- 15. accomplishment and one that ought to be noted.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. All right. All those in favor of the adoption of the
- 18. Consent Calendar indicate by saying Aye. All those opposed.
- 19. The Ayes have it. The resolutions are adopted.
- 20. Senator Washington, I think this is the appropriate time if
- 21. you wish to move...Senator Washington wishes to move for hthe
- 22. immediate consideration of Senate Joint Resolution...Senator

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- 23. Washington.
- 24. SENATOR WASHINGTON:
- There is an amendment attached there, Mr. President.
- 26. I think there will be no problem with it. It's simply a
- 27. technical amendment. The matter was heard in Executive today
- 28. and it was agreed that there were technical errors in the
- 29. resolution. The resolution...amendment rather, was drafted
- 30. by Senator Moore and I move the adoption of Amendment No. 1 to
- 31. Senate Joint Resolution 62.
- PRESIDING OFFICER: (SENATOR ROCK)
- All right. Senator Washington has moved the adoption of

- 1. Amendment No. 1 to Senate Joint Resolution 62. Is there any
- discussion? Senator Don Moore.
- 3. SENATOR MOORE:
- 4. Thank you, Mr. President and members of the Senate.
- 5. This amendment was drafted at my request. There were
- 6. technical errors and some ambiguities in the amendment and
- 7. the amendment was prepared by our staff for Senator Washington.
- 8. So, I'd urge members on this side to adopt the amendment.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- All right. Senator Washington has moved the adoption of
- Amendment No. 1 to Senate Joint Resolution 62. All those in
- favor indicate by saying Aye. All those opposed. The Ayes have
- it. The amendment is adopted. Senator Washington now moves for 13.
- the...are there any further amendments?
- SECRETARY:
- Amendment No. 2 offered by Senator Rhoads.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Rhoads.
- SENATOR RHOADS:
- Thank you, Mr. President and members of the Senate.
- I am in favor of the resolution but I did want to clarify 21.
- one point. That this report would be due not one year after 22.
- the adoption of this resolution by the General Assembly but one 23.
- year after the committee reorganizes. There has been some 24.
- difficulty and we...I want to start the calendar running $25. \ \ \,$
- from the time that the committee does, in fact, reorganize $26. \,$
- and that's what this amendment does.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Rhoads is moving the adoption of Amendment No. 2, 29.
- is there any discussion? Senator Don Moore.
- SENATOR MOORE:
- Thank you, Mr. President and members of the Senate.
- Senator Rhoads, I don't believe that this amendment is 33.

- necessary. The LAC is a permanent continuing committee
- created by the General Assembly in '63. The officers who were
- 3. elected two years ago are in office now. We have never refused
- 4. to accept anything that the members of the House or Senate
- have directed us to do. I think it's a long established
- 6. principle in not only law but custom and usage in the
- General Assembly that a committee or commission continues
- until its successors are elected and I don't think there's any
- necessity for your amendment and I think it could be withdrawn
- 10. and we could proceed with the adoption of the amendment as it is.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Senate...Senator Rhoads.
- 13. SENATOR RHOADS:
- 14. Thank you, Mr. President. Based on that representation,
- 15. I will withdraw the amendment.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Amendment No. 2 has been withdrawn. Senator Newhouse.
- 18. SENATOR NEWHOUSE:
- 19. Senator...Mr. President, if that...if that amendment
- 20. was for the purpose of getting into the record some of the
- 21. statements that were just made, I think we ought to clarify
- 22. them. The fact is that I think this side will take the position that
- 23. there is no chairmanship of that committee at the present and that
- 24. the committee chairmanship expired with the expiration of the
- 25. committee date and that I think that your amendment, Senator,
- 26. is in order. That there is nothing to conduct business with
- 27. so that if that...the purpose of the amendment was to get
- 28. that into the record, I certainly want to have the record
- 29. corrected on that point and I suspect that the leadership
- 30. on this side will take that same position.
- 31. PRESIDING OFFICER: (SENATOR ROCK)
- 32. The amendment has been withdrawn. Any further amendments?
- 33. SECRETARY:

- No further amendments.
- 2. PRESIDING OFFICER: (SENATOR ROCK)
- 3. All right. The question now is the adoption of Senate
- 4. Joint Resolution 62. Senator Washington.
- 5. SENATOR WASHINGTON:
- 6. The Senate Joint Resolution 62 simply provides that
- 7. the Illinois Public Aid Advisory Committee shall study the
- 8. fee schedule...fee profile for physicians under medicaid and
- 9. medicare and report back within a year. It's an error that needs
- 10. thorough discussion and this agency is peculiarly equipped to deal
- 11. with it. There has been agreement from the existing chairman
- 12. as to the necessity of it and the viability of it. The Illinois
- 13. Medical Society supports it and I urge your adoption.
- 14. PRESIDING OFFICER: (SENATOR ROCK)
- 15. Is there any discussion? Senator Washington...all right.
- 16. The question is the adoption of Senate Joint Resolution 62.
- 17. All those in favor signify by saying Aye. All those opposed.
- 18. The Ayes have it. The amendment is adopted...I mean the resolution
- is adopted. Senator Walsh, are you ready to proceed?
- 20. All right. Messages from the House.
- 21. SECRETARY:
- 22. A Message from the House by Mr. O'Brien, Clerk.
- 23. Mr. President ... Message...
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. Message from the House.
- 26. SECRETARY:
- A Message from the House by Mr. O'Brien, Clerk.
- 28. Mr. President I am directed to inform the Senate
- 29. that the House of Representatives has concurred with the
- 30. Senate in the passage of a bill with the following title, to-wit:
- 31. Senate Bill 1261 together with the following
- 32. amendment in the adoption of which I am instructed to ask the
- 33. concurrence of the Senate, to-wit:

House Amendment No. 1 to Senate Bill 1261.

- 1. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Walsh.
- 3. SENATOR WALSH:
- 4. Mr. President and members of the Senate.
- 5. Senate Bill 1261, when it left the Senate, added three
- $_{\rm 6.}$ $\,$ barbituates to the designated products list under the Controlled
- 7. Substances Act and also corrected a misspelled word. The House
- 8. was not prepared to add the barbituates to the list.
- g. at this time so they amended the bill to leave the bill in the
- 10. form where it merely corrected the misspelled word. The
- 11. Medical Society is in favor of the bill in its present form
- 12. and I know of no objection. I urge the support of the Senate.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. The question is shall the Senate...is there any discussion?
- The question is shall the Senate concur in House Amendment No. 1 to
- 16. Senate Bill 1261. Those in favor will vote Aye. Those opposed
- 17. will vote: Nay. The voting is open. All voted who wish? Have all
- 18. voted who wish? Take the record. On that question the Ayes
- 19. are 51, the Nays are none, none Voting Present. Senate does concur
- 20. in House Amendment No. 1 to Senate Bill 1261 and the bill
- having received the required constitutional majority is declared
- 22. passed and having received the affirmative vote of three-fifths
- of the members elected is effective immediately upon its becoming
- a law. Senator Hynes, for what purpose do you arise?
- 25. SENATOR HYNES:
- Mr. President and members of the Senate. A few moments
- 27. ago when the amendment was offered to Senate Joint Resolution
- 28. 62, I was distracted and did not hear the discussion and I have
- 29. since learned what was involved and I would like to simply say
- for the record that that commission...Public Aid Commission
- has not been organized and this amendment, since it has been
- withdrawn, should have no effect in terms of any decision
- by this Body or any statement of policy and so on.

- I just simply want to make that clear for the record that
- 2. matter of organization is still to be taken up.
- 3. PRESIDING OFFICER: (SENATOR ROCK)
- 4. Senator Moore, for what purpose do you arise?
- 5. SENATOR MOORE:
- 6. Just in response to the statement made by President
- 7. Hynes. It may be his opinion that there are no officers of the
- 8. Legislative Advisory Committee on Public Aid but I would call to
- q. his attention the organizational meeting, the first organizational
- 10. meeting held in July where the status quo was unanimously
- 11. voted by the members. There...the existing officers of the
- 12. commission remained in office until their successors are elected.
- 13. And if...and I would just like to read into the record the
- 14. enabling legislation of the Legislative Advisory Committee on
- 15. Public Aid and I quote, "no more than three members appointed from
- 16. each House of the General Assembly shall be of the same political
- 17. party. The members shall be appointed in odd numbered years
- 18. prior to July 1." And I continue to quote, " the committee
- 19. shall...shall choose a chairman and a secretary from among
- 20. its members." There is no specific time as to when that has to be
- 21. done. Historically, this commission has organized after the
- July 1st date, sometimes as late as October and November
- 23. of the following year. But there is no mandate as to when
- 24. the committee shall organize. There were officers elected
- 25. two years ago. Those officers are in office now and the committee
- 26. is functioning. I just wanted to make that statement for the
- 27. record.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Senator Hynes.
- 30. SENATOR HYNES:
- Tomorrow is Thanksgiving and we'd all like to go home and
- 32. enjoy it with our families and I...to belabor the point. I simply
- was making a point there was a difference of opinion and that's what

- 1. the record shows.
- PRESIDING OFFICER: (SENATOR ROCK)
- The record does so indicate. Messages from the House.
- 4. SECRETARY:
- 5. A Message from the House by Mr. O'Brien, Clerk.
- 6. Mr. President I am directed to inform the Senate
- 7. that the House of Representatives has passed a bill with the
- 8. following title in the passage of which I am instructed
- 9. to ask the concurrence of the Senate, to-wit:
- 10. House Bill 2506.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Rules Committee.
- 13. SECRETARY:
- 14. A Message from the House by Mr. O'Brien, Clerk.
- 15. Mr. President I am directed to inform the
- 16. Senate that the House of Representatives has adopted the following
- 17. Joint Resolution in the adoption of which I am instructed to ask
- 18. the concurrence of the Senate, to-wit:
- 19. House Joint Resolution 60.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Executive Committee. All right. If any other...if any member
- 22. has any other matter pending during the Regular Session, I wish
- 23. he would bring it to the Secretary or the Chair's attention so that
- 24. we may handle it with some dispatch. On the Order of Total Vetoes,
- 25. page five of the Calendar on the Order of Total Vetoes,
- 26. a motion has been filed with respect to House Bill 245. Read the
- 27. motion, Mr. Secretary.
- 28. SECRETARY:
- 29. I move that House Bill 245 Do Pass, the Veto of the Governor
- 30. to the contrary notwithstanding. Signed, Senator Senator Roe.
- 31. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Roe.
- 33. SENATOR ROE:

Mr. President and members of the Senate, House Bill 245

- 1. was vetoed by the Governor in a rather ambiguous Veto
- 2. Message. It provides that second conviction for sale...
- 3. hard drugs would bring a mandatory ten year prison sentence.
- 4. I would appreciate your favorable consideration.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. Is there any discussion? The question is shall
- 7. House Bill 245 pass, the Veto of the Governor to the contrary
- 8. notwithstanding. Those in favor will vote Aye. Those opposed
- 9. will vote Nay. The voting is open. Have all voted who wish?
- 10. Have all voted who wish? Take the record. On that question
- 11. the Yeas are 36, the Nays are 5, none Voting Present. House
- 12. Bill 245 having received the required three-fifths
- 13. vote is declared passed, the Veto of the Governor to the contrary
- 14. notwithstanding.
- 15 SENATOR HYNES:
- 16. Mr. President and members of the Senate. We are awaiting
- 17. the Adjournment Resolutions from the House and I would like to take
- 18. this opportunity to thank all of the members for the job that has
- 19. been done. We are about to make our deadline and get home in time
- 20. for Thanksgiving. I think we've had a very successful Session and
- 21. I again want to express my appreciation to everyone for all of the
- 22. hard work.
- 23. PRESIDENT:
- 24. The Regular Session will please come to order.
- 25. Motions in Writing.
- 26. SECRETARY:
- 27. A Motion in Writing. Having voted on the prevailing side
- 28. I move to reconsider the vote by which House Bill 245 was
- 29. passed. Dated 11/23/77. Signed, Senators Shapiro, Roe,
- 30. and Hynes.
- 31. PRESIDENT:
- 32. Senator Shapiro.
- 33. SENATOR SHAPIRO:

Mr. President, the reason for the reconsideration

- of this bill is that we found out that after the motion to override
- succeeded, that it was in direct conflict with House Bill 1500.
- 3. So, therefore, we are filing the motion to reconsider and I would
- 4. now ask the Chair that the motion be put over until the next
- legislative day.
- 6. PRESIDENT:
- 7. All right. Senator Shapiro has moved that the motion to reconsider
- 8. be put over until January 11, 1978. All those in favor signify
- 9. by saying Aye. Opposed. The Ayes have it. So ordered.
- 10. Messages from the House.
- 11. SECPETARY:
- 12. A Message from the House by Mr. O'Brien, Clerk.
- 13. Mr. President I am directed to inform the Senate
- 14. that the House of Representatives has adotped the following
- 15. Joint Resolution in the adoption of which I am instructed to ask
- 16. the concurrence of the Senate, to-wit:
- 17. House Joint Resolution 64.
- 18. (Secretary reads HJR 64)
- PRESIDENT:
- 20. Senator Rock.
- SENATOR ROCK:
- 22. This is the adjournment resolution calling for us to return
- on January 11 at the hour of noon and I would move for the suspension
- of the rules and the immediate consideration and adoption of
- 25. this House Joint Resolution.
- 26. PRESIDENT:
- 27. Senator Rock has moved to suspend the rules for the
- 28. immediate consideration and adoption of the adjournment resolution.
- 29. All in favor signify by saying Aye. Opposed. The Ayes have it.
- The rules are suspended. Senator Rock now moves for the adoption
- of the adjournment resolution. All those in favor signify by saying
- 32. Aye. Opposed. The Ayes have it. The resolution is adopted.
- Is there any further business to come before the Regular Session?

- 1. If not, Senator Rock moves that the Regular Session stand
- 2. adjourned until January 11, 1978 at 12:00 o'clock noon.
- 3. All those in favor signify by saying Aye. Opposed.
- 4. The Ayes have it. The Regular Session stands adjourned.

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