## 80TH GENERAL ASSEMBLY

## FIRST SPECIAL SESSION

## NOVEMBER 9, 1977

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٠.	PRESIDING	OFFICER:	(SENATOR	DONNEWALD)

- First Special Session shall come to order. Reading...
- 3. Reading of the Journal. Senator Leonard.
- 4. SENATOR LEONARD:
- 5. Mr. President, I move that reading and approval of the
- 6. Journals of Wednesday, November 2nd, Thursday, November 3rd,
- 7. Friday, November 4th, Monday, November 7th and Tuesday, Novem-
- 8. ber 8th, in the year 1977 be postponed pending arrival of
- 9. the...printed Journal.
- 10. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 11. You've heard the motion. Those in favor indicate by
- 12. saying Aye. Those opposed. The motion carries. Message
- 13. from the House.
- 14. SECRETARY:
- 15. A Message from the House by Mr. O'Brien, Clerk.
- 16. Mr. President I am directed to inform the
- 17. Senate that the House of Representatives has passed bills
- 18. with the following titles, in the passage of which I
- 19. am instructed to ask the concurrence of the Senate, to-wit:
- 20. House Bills 9, 20 and 21 by a three-fifths vote.
- 21. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 22. Senate Bills 3rd reading. Senate Bill 4, Senator
- 23. Kosinski.
- 24. SENATOR KOSINSKI:
- 25. Mr. President, good morning. Members of the Senate.
- 26. I understand there are three amendments to be looked at
- 27. and voted upon on Senate Bill 4. I would like to bring
- 28. Senate Bill 4 back into 2nd reading for the purpose of
- 29. looking at those amendments.
- 30. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 31. Do we have leave? Leave is granted. The bill is now
- 32. on 2nd reading.
- 33. SECRETARY:

- 1. Amendment No. 1 offered by Senator Rhoads.
- 2. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Rhoads.
- 4. SENATOR RHOADS:
- 5. Thank you, Mr. President and members of the Senate.
- Senate Bill 4 as it is currently written sponsored by
- 7. Senator Kosinski calls for a four member State Board of
- 8. Elections. Two of whom are appointed by the Governor
- 9. and two of whom are appointed by the next highest
- 10. State-wide Constitutional officer of the opposite political
- 11. party. Senate Amendment No. 1 would change that so that
- 12. the Governor would be appointing all four members. I ask
- 13. for a favorable consideration.
- 14. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 15. Is there further discussion? Senator Kosinski.
- 16. SENATOR KOSINSKI:
- 17. I ask this side of the aisle to defeat this amendment
- 18. because it almost defeats the purpose of the bill. And
- 19. that is...actually the, practically the guts of the bill
- 20. and without guts what is a bill? Or what is a body?
- 21. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 22. Very empty. Is there further discussion? Senator
- 23. Rhoads may close.
- 24. SENATOR RHOADS:
- 25. Well, it's our position that the...all the members of
- 26. the board should be appointed by the Governor. There are
- 27. times when there are no State-wide Constitutional officers
- 28. of the opposite party. I think this was the...intent of
- 29. Con Con and really the intent of the court decision dealing
- 30. with this matter and I ask for a favorable roll call.
- 31. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 32. All right. The question is shall Amendment No. 1 to
- 33. Senate Bill 4 be adopted. Those in favor vote Aye. Those

- 1. opposed Nay. The voting is open. (Machine cutoff)...voted
- who wish? Have all those voted who wish? Take the record.
- 3. On that question the Ayes are 19, the Nays are 30. Amendment
- 4. No. 1 fails. For the sake of the record, I'm. advised by
- 5. the Secretary that that was, in fact, Amendment No. 2.
- 6. SECRETARY:
- Amendment No. 3 offered by Senator Rhoads.
- 8. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 9. Senator Rhoads.
- 10. SENATOR RHOADS:
- 11. The amendment we just voted on, was that the one I
- 12. described, Mr. Clerk? All right. Okay. Amendment No. 3
- 13. as Senator Kosinski's bill is currently written, provides
- 14. that appointments will be made from nominees submitted by
- 15. the State Party Chairman. Now if the first board was
- 16. found to be unconstitutional because of Legislative
- 17. intrusion in the nomination process, there is no question
- 18. in my mind that Senator Kosinski's bill, if...if passed
- 19. as it is now written, will be found unconstitutional by
- 20. the the courts by involving the State Party Chairman.
- 21. I just don't see the sense in...in going ahead and passing
- 22. the bill as is when we know it's going to be found un-
- 23. constitutional. So this provision would delete the State
- 24. Party Chairman.
- 25. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 26. Senator Kosinski.
- 27. SENATOR KOSINSKI:
- 28. Mr. Chairman and members of the Senate. I don't
- 29. know how you can say that this is unconstitutional.
- 30. The court probably will hand down its decision sometime
- 31. in January and until that final judgment is rendered,
- 32. I believe that it's premature to argue this type of
- 33. argument as far as unconstitutional. And I again, course
- 34. in my way, move that we defeat this amendment, but

- 1. Senator Maragos has something to say.
- 2. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Hickey.
- 4. SENATOR HICKEY:
- 5. I...I'd like to ask the sponsor of the amendment is
- 6. he's really serious about any of these since be don't have
- 7. any copies of them on our desks.
- 8. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 9. Senator Rhoads.
- 10. SENATOR RHOADS:
- 11. Well, yes, the...the amendments are offered in earnest.
- 12. They were were filed several days ago, they're...they've
- 13. been on the Clerk's Desk for quite some time, the Secretary's
- 14. Desk. Would you...well, we're not likely to get back to
- 15. this order of business, I'd be willing to get them distributed.
- 16. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 17. Senator Maragos, for what purpose do you arise?
- 18. SENATOR MARAGOS:
- 19. First for...point of clarification from the sponsor
- 20. of the amendment and secondly, if this is the amendment
- 21. then I want...
- 22. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 23. Just a moment...prior to...prior to that. Senator
- 24. Hickey have you concluded?
- 25. SENATOR HICKEY:
- 26. Yes, I have.
- 27. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 28. Senator Maragos.
- 29. SENATOR MARAGOS:
- 30. Will the sponsor of the amendment please yield to
- 31. a question.
- 32. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 33. Indicates he will.
- 34. SENATOR MARAGOS:

## SENATOR RHOADS:

- Which amendment are you talking...is that...is that the
- one that meant to be a Floor Amendment No. 1, is that your
- 3. ...designation starts...amends Senate Bill 4, First Special
- 4. Session on page 1. Where's the language you're using
- 5. because you have two amendments that I don't if you...you
- 6. yourself...convince. That's the one. All right. This
- 7. has to deal with eliminating the advisory capacity of the
- 8. party chairman, is that correct?
- 9. SENATOR RHOADS:
- 10. Yes.
- 11. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Rhoads.
- 13. SENATOR RHOADS:
- 14. That's correct.
- 15. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 16. Just a moment. Will the members please be in their
- 17. ...own chairs and will we have some silence. Except for
- 18. those in debate. Proceed. Senator Maragos.
- 19. SENATOR MARAGOS:
- 20. Mr. President and members of the Senate. I rise in
- 21. opposition to this particular amendment. That we have
- 22. to have some input by the party system, by because by
- 23. the nature of the Constitutional language it says that
- 24. there should be members of each party that...and a fifth
- 25. member shall not be of any of the major parties. Now,
- 26. that being the case, who's better qualified to designate
- 27. who is a good party member than the chairman of that
- 28. party. And as far as the Constitutional questions are
- 29. concerned, this is merely advisory. The final selection
- 30. to be made by the Constitutional officers who are elected
- 31. for each party as the bill now stands. So therefore,
- 32. I think the trumped-up smoke screen that has said that
- 33. this will be unconstitutional, I don't think is valid
- 34. and I think we should defeat this amendment.

- 1. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Hynes.
- 3. SENATOR HYNES:
- 4. Mr. President and members of the Senate. I rise in
- 5. opposition to this amendment. It seems to me that this
- 6. bill is in excellent condition. It is the product of
- 7. careful study and long hours of deliberation and I think
- 8. it ought to remain in the...in the form it is...it is
- 9. presently in it, particularly insofar as this amendment
- 10. is concerned. As to the Constitutional objection, I
- 11. do not think it is well founded. The Supreme Court
- 12. has held the present system invalid on the ground that
- 13. the Legislative Branch of government was intruding into
- 14. what the court deemed incorrectly, in my judgment, but
- 15. never the less, the court deemed to be an executive
- 16. function. This does not involve the Legislative Branch
- 17. interfering or in...in being involved in...an executive
- 18. function. It involves the representatives of the political
- 19. parties in this State and therefore, does not run afoul
- 20. of the Supreme Court mandate. I think that it is
- 21. Constitutionaly permissible to have the bill in the form
- 22. that it is presently before this Body and I think this
- 23. amendment ought to be defeated.
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Further discussion? Senator Rock.
- 26. SENATOR ROCK:
- 27. Thank you, Mr. President and Ladies and Gentlemen of
- 28. the Senate. I too rise in opposition to the amendment
- 29. and would point out that the concerns expressed by
- 30. Senator Rhoads and others, with respect to this power,
- 31. as delineated in Walker versus The State Board of Elections
- 32. the...
- 33. PRESIDING OFFICER: (SENATOR BRUCE)

- 1. Excuse me, Senator Graham. Can we break up the caucus
- behind Senator Graham? The Senators please take their
- 3. caucus off the Floor. May we have some order, please.
- 4. Senator Rock.
- 5. SENATOR ROCK:
- 6. Thank you, Mr. President. In that case, it said that
- 7. Section 5 of Article 3 of the Constitution, which is that
- 8. which simply says a State Board of Election shall have
- 9. general supervision over the administration and registration
- 10. and election laws throughout the State. And further says
- 11. no political party shall have a majority of members of
- 12. the board. Section 5, the court says, thus recognizes
- 13. in the General Assembly a wide discretion to choose an
- 14. appropriate method of selection To be measured against
- 15. this general recognition authority, nevertheless, is a
- 16. specific prohibition against Legislative appointment
- 17. that was the basis upon which the court held that the
- 18. prior selection process was unconstitutional. That
- 19. the Legislative Branch had their hand in. This bill, as
- 20. it now stands, cures that and I would suggest and hope
- 21. that Amendment No. 3 would be defeated.
- 22. PRESIDING OFFICER: (SENATOR BRUCE)
- 23. Further discussion? Senator Graham.
- 24. SENATOR GRAHAM:
- 25. Now, Mr. President and members of the Senate. I'd like
- 26. to suggest to the members of this Senate that we're dealing
- 27. with an issue that may affect everyone of those who are
- 28. running in the next election. Now we can keep bickering
- 29. around with this kind of cheap talk if we want to and
- 30. on November the 30th, if we wind up down here without a
- 31. State Board of Elections and no one to receive our petitions,
- 32. then we're going to have to depend upon that Supreme Court
- 33. and I don't want to take that chance. Now perhaps, perhaps

- 1. the Supreme Court might uphold the proposition that the
- 2. State Chairman could get involved, but Gentlemen, the
- 3. people back home are not going to go with that. The
- 4. people back home want us to have a State Board that...that
- 5. is above that. Now if you want to indicate to them that
- 6. we're going to tangle up party politics and let them
- 7. be absolute in the conduct of the State Board of Elections
- 8. and you go on, go ahead and do it, you've got the votes.
- 9. And perhaps the press won't tell what's going on.
- 10. They would rather tell something about something that's
- 11. not very important. But you go ahead and do this and
- 12. some of you people that have to report to the people
- 13. in the rest of the State of Illinois are going to have
- 14. a hell of a time explaining it and I think that Senator
- 15. Rhoads' amendment is attempting to do something in that
- 16. regard and I'd like to have the people on this side of
- 17. the aisle support it.
- 18. PRESIDING OFFICER: (SENATOR BRUCE)
- 19. Further discussion? (Machine cutoff)...discussion?
- 20. Senator Rhoads may close.
- 21. SENATOR RHOADS:
- 22. Thank you, Mr. President and members of the Senate.
- 23. Those of you who are Independents in either political
- 24. party, I think, ought to be supporting this amendment.
- 25. The idea that a State Party Chairman represents all
- 26. the people of...of that party is a...is a shaky one at
- 27. best. Often the State Party Chairman only represents
- 28. a fraction of a party. Secondly, as to the matter of
- 29. Constitutionality that Senator Rock disputes, Judge
- 30. Rhoads, no relation, in the recent Bresslin case cited
- 31. an Illinois Supreme Court case, Rudman versus Rini
- 32. In which he said that political parties are really
- 33. private associations, that they do not have a quasi
- 34. appointment powers. Now, it is true, as was stated

- l. by Senator Maragos that the ultimate decision here, the
- 2. ultimate appointment would be made by a Constitutional
- 3. officer. But the, that officer, would be making it
- 4. from a list of nominees submitted by the party chairman,
- 5. so the idea that it is only advisory, I...I think is
- 6. misleading. I think this is a good amendment. You
- 7. have the protection that partisan members are going
- 8. to...be a...be appointed built into the Constitution
- 9. and you also have a...a member of of a party, a Consti-
- 10. tutional officer doing the appointing. So I certainly
- 11. think you...everyone ought to be supporting this
- 12. amendment.
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. The question is on the adoption of Amendment No. 3
- 15. to Senate Bill 4. Those in favor say Aye. Opposed
- 16. Nay. Roll call has been requested. Those in favor
- 17. will vote Aye. Those opposed will vote Nay. The voting
- 18. is open. (Machine cutoff)...all voted who wished?
- 19. Have all voted who wished? Take the record. On that
- 20. question the Ayes are 27, the Nays are 29. Amendment
- 21. No. 3 is lost. Senator Rhoads is recognized.
- 22. SENATOR RHOADS:
- Request a verification of the negative votes.
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Been a request for a verification of the negative
- 26. votes. Will the members please be in their seats.
- 27. Secretary will call those who voted in the negative.
- 28. SECRETARY:
- 29. The following voted in the negative: Berman, Bruce,
- 30. Buzbee, Carroll, Chew, Clewis, D'Arco, Daley, Demuzio,
- 31. Donnewald, Egan, Guidice, Kenneth Hall, Johns, Joyce,
- 32. Knuppel, Kosinski, Lane, Lemke, Leonard, Maragos, Merlo,
- 33. Rock, Sangmeister, Savickas, Smith, Vadalabene, Washington,

- l. Mr. President.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Rhoads.
- 4. SENATOR RHOADS:
- 5. Is Senator Daley on the Floor?
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- 7. Senator Daley on the Floor? Senator Daley on the Floor?
- 8. Take his name from the record, Mr. Secretary.
- 9. SENATOR RHOADS:
- Senator Clewis.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. Senator Clewis is in Senator Daley's seat.
- 13. SENATOR RHOADS:
- 14. All right. Pardon me. Senator Newhouse.
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- 16. Senator Newhouse is not recorded.
- 17. SENATOR RHOADS:
- 18. Senator Merlo.
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- 20. Senator Merlo on the Floor? Is Senator Merlo on the
- 21. Floor? Strike his name, Mr. Secretary. Senator Rhoads,
- 22. you question the presence of any other Senator? Senator
- 23. Rhoads. All right. Senator Chew requests the verification
- 24. of those who voted in the affirmative. Will the members
- 25. please be in their seats? Count stands now 27-27.
- 26. There's been a...request for the verification of the
- 27. affirmative vote. Gentlemen. Senator Shapiro, for what
- 28. purpose do you arise? May we have some order, please.
- 29. Senator Chew has withdrawn his request. On that question,
- 30. the Ayes are 27, the Nays are 27, on a verified roll call
- 31. and Amendment No. 3 is lost. Further amendments? For
- 32. what purpose does Senator Graham arise?
- 33. SENATOR GRAHAM:

- 1. I want...I want to know who's the presiding officer,
- you or Senator Chew.
- 3. PRESIDING OFFICER: (SENATOR BRUCE)
- 4. I believe that I have been designated to do that.
- 5. Are there further amendments? Senator Hynes.
- 6. SECRETARY:
- 7. Amendment No. 4 offered by Senator Schaffer.
- 8. PRESIDING OFFICER: (SENATOR BRUCE)
- 9. Senator...Senator Schaffer is recognized. Gentlemen,
- 10. could we have some order, please. If you wait just a
- 11. moment, Senator Schaffer.
- 12. SENATOR SCHAFFER:
- 13. Yeah, I think I will, as a matter of fact.
- 14. PRESIDING OFFICER: (SENATOR BRUCE)
- 15. We're off to a very noisy start today. If we can
- 16. just have a little order perhaps we can get to Amendment
- 17. No. 4. Senator Schaffer is recognized.
- 18. SENATOR SCHAFFER:
- 19. Mr. President, I'd like to thank Senator Chew and
- 20. Senator Rhoads for getting everybody warmed up for me.
- 21. Senate... Amendment No. 4 is pretty noncontroversial. It
- 22. adds the additional requirement that the State Board of
- 23. Election and County Clerks notify State and local political
- 24. committees of any...any Federal reports they're required to
- 25. file. I think those of us who are in the political arena
- 26. on the State level or the local level, may not realize that
- 27. there are some Federal requirements that we have to comply
- 28. with and what this...it simply means is that on the forms
- 29. that they mail out that they'll print an additional paragraph
- 30. notifying us of the two, two at the moment, Federal requirements
- 31. and any future ones that are required. I don't believe the
- 32. amendment's controversial and I move its adoption.
- 33. PRESIDING OFFICER: (SENATOR BRUCE)

- 1. Is there discussion? Is there discussion? The question
- 2. is on the adoption of Amendment No. 4 to Senate Bill 4.
- Senator Schaffer has moved the adoption. Those in favor
- will vote Aye. Those opposed will vote Nay. The voting
- 5. is open. Have all voted who wish? Have all voted who wish?
- 6. Take the record. On that question the Ayes are 34, the Nays
- are none, none Voting Present. Senate Bill 4 having received
- the majority vote is declared adopted. Further amendments,
- 9. Mr. Secretary.
- 10. SECRETARY:
- 11. Amendment No. 5 offered by Senator Graham.
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- 13. Senator Gráham is recognized.
- 14. SENATOR GRAHAM:
- 15. Mr. President...Senator Chew and Ladies and Gentlemen
- 16. of the Senate. I have a modest amendment here that will
- 17. hopefully, if adopted, will put a very badly drafted bill
- 18. in a very good and acceptable position. And briefly
- 19. I will explain to you what it does and I'm sure that some
- 20. of them by their inattention don't even want to know.
- 21. But with your help, Mr. President, I would like to explain
- 22. the amendment anyway. It provides an amendment to Senate
- 23. Bill 4 that an eight member board geographically represented
- 24. appointed by the Governor. Four from Cook County, four
- 25. from downstate, two Democrats and two Republicans from
- 26. each area. They will be confirmed by three-fifths of
- 27. the Senate. Makes corrective changes in the present law
- 28. to reflect the increase in the board members, which should
- 29. be done after, I'm sure, this amendment will be adopted.
- 30. Specifies that the board will convene at any time, four
- 31. members, so direct, instead of two. Specifies the quorum
- 32. shall be six members instead of three. Specifies that
- 33. the chief clerk may be removed at any time by a vote of

- 1. five members, instead of three members. Now, Ladies and
- 2. Gentlemen of the Senate. We could keep on playing politics
- 3. with the State Board of Elections all we want to. We can
- 4. keep on fiddling around and sending a bill down if he ever
- 5. ...if it ever gets down to the Governor's Desk. That
- 6. perhaps it will be unacceptable to the Chief Executive
- 7. Officer of this State and if it is, I might suggest to you
- 8. that under the Amendatory Veto that the old man's convention
- 9. of nineteen hundred and seventy gave him. He could do
- something drastic to that bill. I might suggest to you,
- 11. Ladies and Gentlemen of the Senate, that proudly say that
- 12. you're in the political ring, when you get ready to file
- 13. your petitions on November the 12th, you may not have a
- 14. ring to put them in...or December the 12th. You might,
- 15. also, some of you feel more comfortable with the fact
- 16. that perhaps the Supreme Court will take over this
- 17. challenge and do as they please, and I think they 've
- 18. indicated to us, fellows, do something. Now there is
- 19. no way, you know it and I know it, that if this bill
- 20. survives the House of Representatives and they have
- their own ideas over there, too, and should it go to
- 22. the Governor, he's not going to sign it. Now the
- 23. political fact is right in front of your very faces.
- 24. If that's...if that is the course that we want to
- 25. choose and we want to play Russian roulette with whoever
- 26. might accept our petitions and who...who should run
- 27. the State of Elections, then go ahead. I realize the
- 28. numbers game, I realize we don't have it. I realize
- 29. also, Gentlemen, that you're making a mistake. I'll
- 30. suggest it to you that you are making a mistake and when
- 31. you talk about geographical balance which cause more
- 32. deadlocks in the...in the prior State Board of Elections
- than political balance, you're going to create that very

- situation again. But if you had four from downstate and
- four from Cook County, those people could better represent
- the downstate people, better indicate to the people of
- the State of Illinois that were geniunely elected and
- all of them having a participant in all this conduct
- 6. for the State Board of Elections. If that is not what
- you choose to do, then go ahead and defeat this amendment.
- But if you want to do something that I think is right
- and that you know is right, even though your political
- 10. persuasion may not let you do it, but you know it's
- 11. right, then defeat this amendment. And when you do, when we
- 12. ...when we go out here on November the 30th and whenever
- 13. we adjourn and we have no State Board of Elections because
- 14. we could not accept our responsibility as Legislators remember
- 15. that John Graham told you so. I ask for a favorable roll call.
- 16. PRESIDING OFFICER: (SENATOR BRUCE)
- 17. Further discussion? Senator Maragos.
- 18. SENATOR MARAGOS:
- 19. Will the sponsor of the amendment yield to several
- 20. questions. Indicates that he will yield, Senator Maragos.
- 21. SENATOR MARAGOS:
- 22. Senator Graham, is this a...a...this amendment similiar
- 23. to the bill we had in Elections Committee which was defeated?
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Senator Graham.
- 26. SENATOR GRAHAM:
- 27. It's similiar to the bill that you fellows refused to
- 28. even extend me the courtesyof letting out on the Floor, yes.
- 29. And I might suggest to you that in nineteen hundred and seventy-
- 30. nine we might have the same opportunity.
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Senator Maragos.
- 33. SENATOR MARAGOS:

- Senator Graham, I...I would appreciate if you'd answer
- 2. the questions and eliminate the editorial comments, please.
- 3. So, I'd like to ask further, sir, does this...is this eight
- 4. man board going to be paid full time or are they going to
- 5. be part time?
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Graham.
- 8. SENATOR GRAHAM:
- 9. I would suggest it's a part time board and I would
- 10. suggest that the board should be a per diem thing.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Maragos.
- 13. SENATOR MARAGOS:
- 14. Isn't one of the objections after we had a full hearing
- 15. in the Elections Committee, Senator Graham, one of the
- 16. main objections is that this would create an election
- 17. desire in a person of a chief clerk or a chief executive
- 18. director would be responsible to neither party and who
- 19. would be in himself, one man Election Board. Isn't that
- 20. one of the main objections that was brought up at that
- 21. time during the hearing?
- 22. PRESIDING OFFICER: (SENATOR BRUCE)
- 23. Senator Graham.
- 24. SENATOR GRAHAM:
- 25. That main objection was brought up and I agreed that
- 26. there is that great possibility of that...I...I'm willing
- 27. to yield from that position. I'm not like some people,
- 28. I'm not welded in stone on this. I'm willing to compromise.
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- 30. Senator Maragos.
- 31. SENATOR GRAHAM:
- 32. I would be very, very willing to eliminate that possibility.
- 33. PRESIDING OFFICER: (SENATOR BRUCE)

- Senator Maragos.
- 2. SENATOR MARAGOS:
- Well, I...I'm thankful for your frankness and honesty,
- Senator Graham because that's what...the same sentiments
- you expressed in committee, that you had some doubts about
- 6. this particular...amendment because of the form that its
- in and until it is cured in some of its aspects, I would
- 8. vote...I would support a motion at this time to defeat
- this particular amendment because it has many, many other
- 10. pitfalls which would be...in which we create a monster
- 11. greater than than what we have now without an Election
- 12. Board.
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. Senator Graham.
- 15. SENATOR GRAHAM:
- 16. I think Senator Maragos may have this amendment
- 17. tangled up with a lot of others on his desk. This
- 18. amendment doesn't say anything about an executive director.
- 19. I realize there's a potential hazard there, it's not in
- 20. there, Sam. Well, the chief could...
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22. All right.
- 23. SENATOR GRAHAM:
- 24. That is in the board now.
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. Thank you, Senator Graham. I have Senators Hall, Kosinski
- 27. and Regner who have sought recognition of the Chair. Senator
- 28. Kenneth Hall.
- 29. SENATOR HALL:
- 30. Thank you, Mr. President. Mine was a point of personal
- 31. privilege, Mr. President. Mr. President...I...I just want
- 32. to apologize to the Senate. I was off the Floor and I
- 33. guess that maybe I should wait until the conclusion, but

- 1. there was an amendment put on the...Amendment 4 and I was
- called off the Floor and I don't know what the amendment
- 3. did. But I'll wait till after, maybe somebody can tell
- 4. me what Amendment 4 did.
- 5. PRESIDING OFFICER: (SENATOR BRUCE)
- 6. All right. Senator, Senator...Senator Kosinski.
- 7. SENATOR KOSINSKI:
- 8. Mr. President and members of the Senate. We normally
- 9. try to extend courtesies to one another who sponsors
- 10. the bill and if there are any amendments that the amend-
- 11. ments would be presented to them. I have not received the
- 12. last two amendments and I feel very strongly about the
- 13. cooperation of...on the other side of the aisle. I...I'd
- 14. love, like Senator Graham has been a very, in my estimation.
- 15. a very dear friend and a very good political leader and a...
- 16. and a very good Senator, plus. I feel very strongly about
- 17. the four man board. And I stand here to defend that bill
- 18. and I move and I ask the Body to vote against the amendment.
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- 20. Further discussion? Senator Regner. Senator Graham,
- 21. could you convey a copy of your amendment over to the
- 22. sponsor of the bill? Thank you. Senator Regner.
- 23. SENATOR REGNER:
- 24. Just a couple of questions of the sponsor of the
- 25. amendment.
- 26. PRESIDING OFFICER: (SENATOR BRUCE)
- 27. Indicates that he will yield. Senator Graham, Senator
- 28. Regner has...has questions of you. Senator Regner.
- 29. SENATOR REGNER:
- 30. Senator Graham, if I understand it, this...this
- 31. amendment makes no reference at all to an executive
- 32. director such as the bill that was heard last week in
- 33. committee did.

- 1. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Graham.
- SENATOR GRAHAM:
- That's correct.
- 5. PRESIDING OFFICER: (SENATOR BRUCE)
- 6. Senator Regner.
- 7. SENATOR REGNER:
- 8. And it allows the board to choose their own chairman,
- 9. there. .. there is no input or appointment by the Governor
- 10. or anything like that as far as the chairman or an executive
- 11. director?
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- 13. Senator Graham.
- 14. SENATOR GRAHAM:
- 15. That is correct, Senator.
- 16. PRESIDING OFFICER: (SENATOR BRUCE)
- 17. Senator Regner.
- 18. SENATOR REGNER:
- 19. Thank you, I just wanted to clear that up and I favor
- 20. the amendment.
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22. Further discussion of Amendment No. 5? Senator Graham
- 23. moves the adoption of Amendment No...Senator Graham, did
- 24. you wish to close? Senator Graham.
- 25. SENATOR GRAHAM:
- 26. I would only like to say this to you Gentlemen. I
- 27. don't think...and Ladies...I don't think there's any-
- 28. body who feels that either House is going to pass a
- 29. bill that will be ultimately the bill which will create
- 30. a new State Board. I do think, however, that a bill
- 31. sent out of here in the best condition possible will
- 32. lend itself more to positive consideration by that
- 33. ultimate Committee on Conference. And I suggest to

- you that if you consider favoring this amendment this will
- will be in that condition. I ask for a favorable roll call.
- 3. PRESIDING OFFICER: (SENATOR BRUCE)
- 4. The question is on the adoption of Amendment No. 5 to
- 5. Senate Bill 4. Those in favor vote Aye. Those opposed vote
- 6. Nay. The voting is open. Have all voted who wish? Have
- 7. all voted who wish? Take the record. On that question the
- 8. Ayes are 27, the Nays are 29, none Voting Present. Amendment
- 9. No. 5 having failed to receive a majority vote is declared
- 10. lost. Further amendments, Mr. Secretary?
- SECRETARY:
- No further amendments.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Are there...3rd reading. For what purpose does
- 15. Senator Graham arise?
- 16. SENATOR GRAHAM:
- When we arrive at that point of motions, I would like
- to make one relative to the discharge of the committee.
- Is it the rule of the Chair, that have to be in writing, or
- do it orally from the Floor? Usually we've done it from 20.
- the Floor. I'd do it any way you want to.
- PRESIDING OFFICER: (SENATOR BRUCE)
- I was going to say, if it's requested in writing, you 23.
- would have to put it in writing, perhaps just to jot it 24.
- down would save us at the Chair a little problem later 25.
- on. Why don't you just put it in writing.
- SENATOR GRAHAM:
- Does the Secretary want that in English or German or 28.
- what? English, preferably?
- PRESIDING OFFICER: (SENATOR BRUCE)
- Under our bilingual approach, you can put it in either
- in English or Spanish, it's acceptable.
- SENATOR GRAHAM:

- All right. Thank you very much.
- 2. PRESIDING OFFICER: (SENATOR BRUCE)
- 3. On the Order of 3rd reading, First Special Session is
- 4. Senate Bill 12. Senator Sangmeister. Senator Sangmeister
- 5. did you wish to have this bill read a third time or did
- 6. you wish to return it to 2nd for any amendments?
- 7. All right. The Secretary will read the bill a third time.
- 8. SECRETARY:
- 9. Senate Bill No. 12.
- 10. (Secretary reads title of bill)
- 11. 3rd reading of the bill.
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- 13. Senator Sangmeister.
- 14. SENATOR SANGMEISTER:
- 15. Mr. President and members of the Senate. The bill that's
- 16. before you this morning creates the State's attorneys'
- 17. Appellate Service Commission as an agency of State government
- 18. and also there's an appropriation bill to supplement it.
- 19. The purpose of this bill, as many of you I'm sure, have
- 20. heard from your State's attorneys that their appeals have
- 21. gone up something like eight hundred and eleven percent
- 22. since 1969 through 1976. It's incumbent upon a judge today
- 23. to even advise a defendant that he is entitled to appeal
- 24. a guilty plea. And as a result the State's attorneys have
- 25. been swamped with appellate court cases. And as a result
- 26. it has been a burden on all the offices. Now what this
- 27. bill does is, thru a participation by the State's Attorney
- 28. which is voluntary on his part and by your own county
- 29. boards, the county boards will contribute toward this
- 30. particular program and also the State will. The funding
- 31. will be one-third, two-thirds, but it's not mandated on
- 32. your county, it's voluntary whether they want to be
- 33. involved. I would say to you that the cost from the

- county will be far less than it will be for you to hire an
- Assistant State's Attorney to be handling appeals in your
- 3. particular area. I'll be happy to answer any questions
- 4. on the bill. I think it has some bipartisan support and
- 5. Senator Harber Hall is a hyphenated cosponsor on this
- bill, I don't see him on the Floor this morning, but I'm
- sure he supports what I said. If there are any questions
- 8. I'll be happy to answer.
- 9. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Philip.
- 11. SENATOR PHILIP:
- 12. Yeah, thank you, Mr. President. I just might...might
- 13. make a suggestion, Senator Sangmeister. The only way to
- 14. solve this problem is to get rid of the public defenders
- 15. for the appellate court cases, that's what happened to
- 16. you. Here about six or eight years ago, the great big
- 17. powerful government from Washington came down here and
- 18. offered us X amount of dollars to put on public defenders
- 19. for appellate court criminals, which we did in our lack
- 20. of wisdom. And that's why your appeals have gone up
- 21. eight hundred percent. And if we were smart and had any
- 22. kind of a wisdom, we would abolish that department and forget
- 23. about it and your cases would go down right back where they
- 24. should be.
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. Senator Egan.
- 27. SENATOR EGAN:
- 28. Thank you, Mr. President. Senator Netsch. I...I'm
- 29. fully support of the bill because of the...of the need
- 30. that the State's Attorneys have from the manpower on
- 31. appeals, but I do have a question. And perhaps Senator
- 32. Philip can answer it. Why doesn't the Attorney General
- 33. do this?

- 1. PRESIDING OFFICER: (SENATOR BRUCE)
- 2. If the sponsor of the...the bill is Senator Sangmeister.
- 3. SENATOR EGAN:
- 4. Yes, and Senator Hall, he's not on the Floor. But I'd
- 5. be curious to know why the Attorney General doesn't do this.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- 7. No one wishes to answer yourquestion, Senator Egan,
- 8. perhaps...
- 9. SENATOR EGAN:
- 10. Apparently, apparently there is no answer.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. ...perhaps it's rhetorical in nature and you just
- 13. didn't know it. Senator Glass.
- 14. SENATOR GLASS:
- 15. Well, Mr. President, Ladies and Gentlemen. I imagine
- 16. if we wanted to appropriate the money to the Attorney General
- 17. and have him hire the people to handle the appeals, maybe
- 18. he would do it. But I...I think probably as long as there
- 19. is the appellate defender legislation on the books, the
- 20. State's Attorneys are...are simply overwhelmed with the...the
- 21. job of having to handle the volume of appeals that they do.
- 22. And I... I think this is an intelligent way to provide the
- 23. necessary appellate machinery. I would like to...and I'm
- 24. going to support the bill. I would, however, like to ask
- Senator Sangmeister what this will cost, this program,
- 26. if you have figures?
- 27. PRESIDING OFFICER: (SENATOR BRUCE)
- 28. Senator Sangmeister.
- 29. SENATOR SANGMEISTER:
- 30. Yes, I have figures and the total cost is five hundred
- 31. and eighty-eight thousand. Broken down roughly and rounded
- 32. off, around three hundred and ninety-two thousand for the
- 33. State and a hundred and ninety-six thousand for the counties.

- And again though, the...the program as you understand is
- voluntary. If your State's Attorney wants to work it out
- 3. with its county board that he prefer to handle his own
- 4. appeals and not contribute toward that fund it would cost
- 5. the county nothing.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- 7. Okay. Senator Knuppel.
- 8. SENATOR KNUPPEL:
- 9. Mr. Chairman and members of the Body. I'm going to
- 10. support this, but I agree with Senator Philip to the
- 11. extent that when we come back here after the first of
- 12. January, let's see what we can do about getting rid
- 13. of both of them. Really and actually, in the kind of an
- 14. area that I come from, I think it probably represents
- 15. half of the counties in the State of Illinois. What
- 16. you're doing here is subsidizing some young lawyer to
- 17. establish his practice, that's what you're doing. He's
- 18. paid in counties where he can engage in active practice
- 19. as well as handling the State's Attorneys' work, he
- 20. gets twenty-five thousand dollars a year and office
- 21. expenses. Without that dinero he would make about twelve
- 22. to fourteen thousand dollars a year out starting with
- 23. some law firm and maybe a heck of a lot less than that
- 24. if he had to practice on his own. So what you're doing
- 25. is saying to him, you got an appeal, the State will
- 26. pay for it, you go on and...and work your civil practice.
- 27. Now we're going to have to do two or three things here.
- 28. One of them is, we're probably going to have to either
- 29. prohibit State's Attorneys from practicing law which
- 30. I think is very expensive because then they're going
- 31. say, well that guy in the big county gets forty-two
- 32. five if I can't practice law. Anybody in counties
- 33. over thirty thousand can't practice. Actually, this is

- a start of another monster that will grow and grow and grow
- to the benefit of the Bar Association, those members of
- 3. the Bar Association who are State's Attorneys. I'm going...
- 4. I'm going to vote for it as long as we got the public
- 5. defender thing, I guess you got to have somebody to...to
- head...head somebody else off, but I think both of them
- ought to be abolished and the counties that have it should
- pay...pay the bill or either the Attorney General should
- do it and he'd have some control over it. But in this
- 10. way all you're doing in fifty percent of the counties is
- 11. subsidizing some young State's Attorney to spend his
- 12. time on civil practice while somebody else does his
- 13. work at the appellate level.
- 14. PRESIDING OFFICER: (SENATOR BRUCE)
- 15. Senator Davidson.
- 16. SENATOR DAVIDSON:
- 17. I rise in support of this legislation. If any of
- 18. you have talked to any of your counties who have a
- 19. State's Attorneys office which have active participation
- on the appeal and almost all of them are being appealed
- 21. today, you understand the real necessity. This is going
- 22. to cost the county some, but it certainly gives them the
- 23. opportunity to spread the burden and more importantly
- 24. get their staff, which is charged with prosecuting the
- 25. local level back to doing the current cases on board
- 26. and not worry about handling the appellate cases or
- 27. let them go by default. This is good legislation. I
- 28. urge a Yes vote.
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- 30. Senator Guidice.
- 31. SENATOR GUIDICE:
- 32. Thank you, Mr. President. Will the sponsor yield
- 33. to a question?

- 1. PRESIDING OFFICER: (SENATOR BRUCE)
- Indicates he will yield. Senator Guidice.
- 3. SENATOR GUIDICE:
- How is it handled at the present time, Senator.
- 5. PRESIDING OFFICER: (SENATOR BRUCE)
- 6. Senator Sangmeister.
- 7. SENATOR SANGMEISTER:
- Well presently, because of the problem that they've
- 9. had, the State's Attorneys Association as such, has
- 10. put together their own program and they've asked the
- 11. counties already to voluntarily contribute toward it
- 12. and they have. And of course the bulk of the money is
- 13. coming from ILEC.
- 14. PRESIDING OFFICER: (SENATOR BRUCE)
- 15. Senator Guidice.
- 16. SENATOR GUIDICE:
- 17. What's the problem with continuing that type of a
- 18. program?
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- 20. Senator Sangmeister.
- 21. SENATOR SANGMEISTER:
- 22. It's my information that the funds will not be forthcoming
- 23. from IIEC anymore to support the program and, of course the
- 24. counties have been contributing on a voluntary! basis, so
- 25. there's no real big change for them.
- 26. PRESIDING OFFICER: (SENATOR BRUCE)
- 27. Senator Guidice.
- 28. SENATOR GUIDICE:
- 29. Has the State or...yeah, has the State...not been represent-
- 30. ed in these appellate proceedings, because of lack of
- 31. funds?
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. Senator Sangmeister.

- SENATOR SANGMEISTER:
- Well, I...I'm sure not. I don't know of any particular
- case, you mean where appeal has just gone because it hasn't
- been handled? No, I would think each of the State's Attorneys'
- 5. have been able to get it done, but they've been able to get it
- done through this other program that now is running out and
- that we're going to have to pick up.
- 8. PRESIDING OFFICER: (SENATOR BRUCE)
- 9. Senator Guidice.
- 10. SENATOR GUIDICE:
- 11. How is this going to affect Cook County?
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- 13. Senator Sangmeister.
- 14. SENATOR SANGMEISTER:
- 15. This does not affect Cook County because they have
- 16. their own appeal division, so the Cook County...and I'm
- 17. glad you brought that up, I should have stated that in
- 18. my opening remarks. Cook County is not involved in this
- 19. bill. The only way they're involved is on the commission
- 20. that is established under the bill. Cook County State's
- 21. Attorney is automatically a member of that commission,
- 22. so he has input into it, but he has his own appellate
- 23. staff in Cook County.
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Guidice.
- 26. SENATOR GUIDICE:
- 27. All right, the...the funds that you are...are planning
- 28. to use to fund this particular program are what funds now?
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Sangmeister.
- 31. SENATOR SANGMEISTER:
- 32. They are the breakdown of the funds as I gave them,
- 33. which was again...three hundred and ninety-two thousand

- from the...from the State and a hundred and ninety-six
- thousand is from the county. Now you're...you're right,
- 3. the State will be participating in the two-thirds part
- 4. of it, but Cook County will be obviously contributing
- nothing toward this program because they will not be
- participating in it.
- 7. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Guidice.
- 9. SENATOR GUIDICE:
- 10. Thank you.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. Further discussion? Senator Sangmeister may close.
- 13. In your closing remarks, oh, thank you, it is immediately
- 14. effective and will require a three-fifths vote. The
- 15. Chair was going to ask you that. Senator Sangmeister may
- 16. close.
- 17. SENATOR SANGMEISTER:
- 18. Well, I don't think there's much more to be said. I
- 19. appreciate those who have stood up in support of the
- 20. bill and for those who are concerned about what we are
- 21. starting like we did with the appellate defender, I,
- 22. in some respect agree with that, but we have to face
- realities and we do have the appellate defender system
- 24. and...I presume that is contributed to the amount of
- 25. appeals that we have, but so, of course, also is the
- 26. law. And we've got to handle these appeals and I think
- 27. this is a reasonable approach and I would ask for a
- 28. favorable vote.
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- The question is shall Senate Bill 12 pass. Those
- 31. in favor vote Aye. Those opposed vote Nay. The voting
- 32. is open. Have all voted who wish? Have all voted who
- wish? Take the record. On that question the Ayes...the
- 34. Ayes are 54, the Nays are 1, none Voting Present. Senate

- Bill 12 having received a constitutional majority is declared
- passed and the bill having received the affirmative votes
- 3. of three-fifths of the members elected is effective immediately
- 4. upon its becoming a law. Senator Kosinski. Did...did you
- 5. wish to go back to 4 after intervening business? Senate
- 6. will stand at ease for just one moment while we have the
- 7. bill brought back up. On the Order of 3rd reading is
- 8. Senate Bill 4 in the First Special Session. Read the
- 9. bill a 3rd time Mr. Secretary.
- 10. SECRETARY:
- 11. Senate Bill 4.
- 12. (Secretary begins reading title of bill)
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. Take that from the record. In the First Special
- 15. Session on the Order of Senate Bills 3rd reading appears
- 16. Senate Bill 4. Read the bill, Mr. Secretary.
- 17. SECRETARY:
- 18. Senate Bill 4.
- 19. (Secretary reads title of bill)
- 20. 3rd reading of the bill.
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22. Senator Kosinski is recognized. May we have some
- 23. order, Gentlemen.
- 24. SENATOR KOSINSKI:
- 25. Mr. President and members of the Senate. Senate Bill
- 26. 4 establishes a four member board. Two members appointed
- 27. by the Governor and two by the first of the following
- 28. executive officers affiliated with a political party whose
- 29. nominee for governor is the most recent general election
- 30. received the second highest number of votes. The Attorney
- 31. General, Secretary of State, Comptroller or State Treasurer.
- 32. Second, it requires that the Governor appoint two members
- 33. from a list of four names submitted by the Chairman of the

- State Central Committee of the Governor's political party
- and that the executive officer of the other major political
- 3. party appoint two members from a list of four names submitted
- by the Chairman of the State Central Committee of the
- Executive Officers Political Party. It subjects all such
- appointments through confirmation by a sixty percent vote
- of the members elected to the Senate. It requires that
- the Governor's appointees, one member be from Cook
- 9. County and one from downstate. And that the executive
- 10. officers appointees be, one member from Cook County and
- ll. one from downstate. It requires that the Governor
- 12. appoint all four members to the board when all the
- 13. executive officers are affiliated with the Governor's
- 14. political party. And that two of the appointees be from
- 15. a list of four names submitted by the Chairman of the
- 16. State Central Committee of the Governor's own party and
- 17. two from a list of four names submitted by the Chairman
- 18. of State Central Committee of the other major party
- 19. Subjects all appointments to confirmation by a sixty
- 20. percent vote of the members elected to both houses of
- 21. the General Assembly.
- 22. PRESIDING OFFICER: (SENATOR BRUCE)
- 23. May we have some order please, Gentlemen and Ladies.
- 24. Senator Kosinski.
- 25. SENATOR KOSINSKI:
- 26. It requires that the Governor submit in writing to
- 27. the President of the Senate and the Speaker of the House,
- 28. the names of each such apointees and that both houses of
- 29. the General Assembly confirm or reject the appointees
- 30. within a sixty Session days. It requires that vacancy
- 31. be filled in the same manner as original appointments
- 32. and within thirty days of it becoming vacant. It repeals
- 33. the present method by which the Governor appoints members

- of the board from nominees selected by the leaders of the
- General Assembly and the existing tie breaking mechanism
- 3. in Article IA-7 of the Election Code. It requires each
- 4. appointment for a new term to be made by February 15th of
- 5. the new year in which the existing term ends to become
- 6. effective on June 30th of such year. This bill is an
- attempt to cope with the confusion presenting surrounding
- 8. the State Board of Elections as a result of the decision
- 9. of the Illinois Supreme Court and the case of Walker
- versus State Board of Elections, 65 Illinois 2nd of 543,
- 11. 1976. It attempts to resolve the courts objections to
- 12. the present board by making the appointive mechanism
- 13. strictly executive without any Legislative Branch involve-
- 14. ment other than confirmation and by eliminating the tie
- 15. breaking procedure. By repealing the tie breaking language
- 16. in Section IA-7, Chapter I and substituting no new procedures
- 17. in its place, the bill would be governed by the provisions
- 18. in Section IA-7 of the Election Code, not contained in this
- 19. bill. Declaring that three members of the board constitute
- 20. a quorum and that the majority of the members voting is
- 21. necessary for an action of the boards to become effective.
- 22. Mr. President and members of the Senate, I can't say it
- 23. strongly enough that the four man board could do a good
- 24. job. It would be less expensive for the taxpayer. An
- 25. eight man board is, in my consideration, too confusing
- 26. and much more money being spent for their salaries. This
- 27. is good legislation, good government, good for the people.
- 28. Mr. President, I now move for a favorable roll call.
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- 30. Thank you...Senator Kosinski. I have the following
- 31. Senators who sought recognition. Senators Graham, Rhoads,
- 32. John...Johns and Wooten. Senator Shapiro. Senator Knuppel,
- 33. didn't I not say your name? I'm sorry. Graham, Rhoads,

- 1. Johns, Wooten, Knuppel, Shapiro. Senator Graham is recognized.
- SENATOR GRAHAM:
- 3. Mr. President and members of the Senate. I have a
- 4. mutual respect for Senator Kosinski that he expressed in my
- 5. behalf a little while ago. I have a difference of opinion
- 6. of him with regard to this bill. I might suggest to you that
- 7. we are again playing Russian roulette and if that's what
- 8. we want to do, that's what we want to do. I could say also
- 9. to you that the four member board, two appointed by some
- 10. other officer, in this case it would be Alan Dixon. And
- 11. if that were to be the case in...in the future over which
- 12. no one has real control, I would not be as concerned as
- 13. I am now. But actually, in a very sensitive board like
- 14. this with a very sensitive function, handling campaign
- 15. disclosures, economic statements, petitions, conduct of
- 16. elections and what have you, the varied jobs that
- 17. we've given them under the mandate of the Constitution.
- 18. It is just plain simple, Ladies and Gentlemen, the buck
- 19. has to stop somewhere, now the buck can't stop in the
- 20. Secretary of State's office and in the Governor's office.
- 21. For goodness sake, what are you trying to do. I know
- 22. your feelings. I know that you want to recognize your
- 23. Secretary of State as being an able and competent man
- 24. and I do too. I'm not sure he's going to be there in
- 25. four years and you're not either. And who might it be
- 26. then. This is foolhardy, my friends, foolhardy. We're
- 27. sending a piece of legislation out of here that would
- 28. not, in my opinion, and I just renewed my legal license,
- 29. been practicing without a license all morning. You know
- 30. and I know, the Supreme Court won't buy this piece of
- 31. paper. Why are we doing it? Let's make our campaign
- 32. speeches on the Floor this morning with regard to this
- 33. bill and let's have it over with. But let's finally settle

- down and introduce and come to an agreement on a bill, ...which
- will constitute a board, State Board of Elections, that will
- 3. work, that will work. You talk about the people in the State
- being affected, who can be more badly affected than a State
- 5. Board of Election that has no control over or no williness
- 6. to do anything about the economic statements, campaign
- 7. disclosure and all those things, who the Mr. Clean's all
- 8. over the State say is a very important function. Now
- 9. Gentlemen, if we are going to suggest to the Governor
- 10. in finality, that this is a kind of a proposition and this
- 11. only is the one he's going to have on his desk, I can assure
- 12. you that we will not have a State Board. Now if that's what
- 13. you want, that's what you want and you've got the votes. But
- 14. I'm suggesting to the people on my side of the aisle that
- 15. this...that this is the best that the Democrats can come up
- 16. with, then let's let them pass it. I'll have no part of it.
- 17. Thank you very much.
- 18. PRESIDING OFFICER: (SENATOR BRUCE)
- 19. Senator Rhoads.
- 20. SENATOR RHOADS:
- 21. Question of the sponsor, if he will yield.
- 22. PRESIDING OFFICER: (SENATOR BRUCE)
- 23. Indicates he will yield. Senator Rhoads.
- 24. SENATOR RHOADS:
- 25. Senator Kosinski, on page 2, line 12 of your bill you
- 26. say that the Governor shall appoint four members to the
- 27. board, two from a list of four nominees submitted by the
- 28. Chairman of the State Central Committee of the Governor's
- 29. political party and two from a list of four nominees sub-
- 30. mitted by the Chairman of the State Central Committee of
- 31. the political party whose nominee for governor in the most
- 32. recent general election received the second highest number
- 33. of votes. You go on to say the residence of the members

- shall be the same as set forth in subparagraph two, herein.
- 2. Now if we refer back to subparagraph two on page 1, you say;
- 3. that the...the party, two members from a list of four nominees,
- 4. submitted by the Chairman of the State Central Committee,
- 5. I'm reading from line 33 and 34, submitted by the Chairman of
- 6. the State Central Committee of the Executive Officer's political
- 7. party, one of whom shall reside within Cook County and one
- 8. of whom shall reside within the State, but outside Cook County.
- 9. And my question, Senator Kosinski, is a point of clarification
- 10. here? Have you got an amendment? What...what is the amendment?
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. Senator Kosinski.
- 13. SENATOR KOSINSKI:
- 14. The...the matter has been clarified by this amendment
- 15. that we had in committee and approved by the Body, so your
- 16. questions are all answered in this... Substitutes paragraph
- 17. one and 2 of this section.
- 18. PRESIDING OFFICER: (SENATOR BRUCE)
- 19. Senator Rhoads.
- 20. SENATOR RHOADS:
- 21. Well, would...would you mind explaining the amendment
- 22. again. The...the question is an Obvious one. What is to
- 23. prevent the party chairman from submitting only one name
- 24. from Cook County and three names from downstate, thereby
- 25. forcing the constitutional officer to pick only...the only
- 26. names submitted from Cook County.
- 27. PRESIDING OFFICER: (SENATOR BRUCE)
- 28. Senator Kosinski.
- 29. SENATOR KOSINSKI:
- 30. Well, I...would the chairman really give one name? Let's
- 31. look at it sensibly.
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. Senator Kosinski. Senator Rhoads.

- 1. SENATOR RHOADS:
- The point I'm trying to clarify here, is what language
- in the bill prohibits the Chairman of the State Central
- Committee from submitting only one name, rather than two
- from a specific geographic area. This...this opens
- up a little bit of a loophole so that the...the constitutional
- officer would have no choice but to pick the one person
- 8. submitted.
- 9. PRESIDING OFFICER: (SENATOR BRUCE)
- 10. Well, perhaps Senator Rhoads, if you had another
- question Senator Kosinski can look up that in his closing
- remarks, could answer your question.
- 13. SENATOR RHOADS:
- 14. Well, that...that was part of the problem that I was
- 15. attempting to...to deal with...with Senate Amendment No. 3
- 16. which was defeated. Mr. President, I have an inquiry of
- 17. the Chair. This bill has an immediate effective date on
- 18. it. How many votes does it take to pass?
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- 20. Require a three-fifths majority of the members elected
- 21. to be effective immediately. Senator Rhoads.
- 22. SENATOR RHOADS:
- 23. Well, thank you, then Senator Kosinski is ready I
- 24. guess.
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. All right. Senator Kosinski.
- 27. SENATOR KOSINSKI:
- 28. All I can tell you, Senator, that since the bill says
- 29. that two will be chosen from the County of Cook and two
- 30. to be chosen from...from downstate.
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Rhoads.
- 33. SENATOR RHOADS:
- 34. Senator Kosinski, the bill doesn't say that. Where does

- the bill say that?
- 2. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Kosinski.
- 4. SENATOR KOSINSKI:
- 5. ...one and two.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- 7. Senator Rhoads. And your time expired.
- 8. SENATOR RHOADS:
- 9. Yes, the...the, you're...you're correct in your
- 10. representation that the...that you must have two members
- 11. from upstate and two members from downstate, but that
- 12. doesn't, that isn't binding on the party chairman for
- 13. the nominees that he presents to the constitutional
- 14. officer. You're saying that the party chairman will
- 15. submit four names to the constitutional officer. One
- 16. of those that he selects must be from Cook County
- 17. and one from downstate, but you do not say that that
- 18. party chairman must submit two from Cook County and
- 19. two from downstate. He could conceivably submit only
- 20. one name from Cook County, thereby forcing the consti-
- 21. tutional officer to...to make that choice. It...it
- 22. defeats the whole purpose of your...of your provision
- 23. here.
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Senator Kosinski.
- 26. SENATOR KOSINSKI:
- 27. Well, it's not the general census of it. I...I
- 28. don't know what..what else I can say by reading what
- 29. was in the bill and...if there are any...let's...let's
- 30. hold..hold the bill. Let's...let's look at it again,
- 31. I...
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. Well, perhaps, Senator perhaps you...perhaps you
- 34. could look up the question and in your closing remarks

- 1. answer that to the benefit of the Body. Senator Johns.
- SENATOR JOHNS:
- 3. There's a definition of downstate, just outside of
- 4. Cook County, you know, I don't know what you mean by
- 5. downstate, Senator Kosinski.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- 7. It says outside of Cook County.
- 8. PRESIDING OFFICER: (SENATOR BRUCE)
- 9. Senator Johns.
- 10. SENATOR JOHNS:
- 11. So many people think Kankakee is downstate, you know,
- 12. and it is, some people say, but even some people just
- 13. DuPage County is downstate. Thank you, Mr. President.
- 14. PRESIDING OFFICER: (SENATOR BRUCE)
- 15. Senator Wooten.
- 16. SENATOR WOOTEN:
- 17. Thank you, Mr. President and colleagues. I voted
- 18. for this bill in a lighthearted moment in committee
- 19. to get it out so we could hurry up and have it declared
- 20. unconstitutional and be done with it once and for all,
- 21. but I suppose the vote on final reading has to be
- addressed a little more seriously than that. The thing
- 23. that bothers me about every approach we have taken to
- 24. this problem is the absolute conviction of the political
- 25. parties involved that the other side is totally unscrupulous
- 26. and cannot be trusted. Cannot be trusted to the smallest
- 27. degree. And so all of the bills that we have presented
- 28. further enhance the intense partisanship that has marked
- 29. this State for many years. I think it'd be nice if we'd
- 30. put on an amendment saying that the members of that board
- 31. could only be, let's say, CPA's from Colorado who had
- 32. never voted for anything or assistant plumbers from
- 33. Georgia, just get it completely outside the pail of

- 1. State politics. The intrusion of our...State Chairman in
- the process, I think is the ultimate step in this direction.
- 3. And because of that, I think the bill is going to have
- 4. serious constitutional problems and I certainly cannot
- 5. support it in that form. I think that at this juncture,
- 6. what we ought to do is all line up behind Senator Buzbee
- 7. and get the Constitution amended and be done with it that
- 8. way. Because this Body simply does not seem to be able
- 9. to present any solution that's going to work.
- 10. PRESIDING OFFICER: (SENATOR BRUCE)
- 11. Senator Knuppel.
- 12. SENATOR KNUPPEL:
- 13. Well, this whole concept in the Constitutional Convention
- 14. started as a joke. The whole concept that there should be
- 15. a...a Board of Elections. I still remember Shuman coming
- 16. over to me and saying vote for this and let's have a little
- 17. fun and then we never got it out again. It's like Senator
- 18. Souers used to say, how do you get the garlic out of the
- 19. broth, and there's no way. And there's no way you can
- 20. provide a tie breaker that doesn't present some political
- 21. leverage unless you go to breaking ties by lot. Now that's
- 22. the only way in the world you can ever break a tie of this
- 23. nature is by lot. Let's get it a bill. You can't do it
- 24. by choosing some supposedly unbiased person. There is no
- 25. such animal who serves in a political office anywhere in
- 26. the State of Illinois. Maybe...maybe if you chose the...
- 27. somebody that was nonpolitically entirely a bishop or somebody
- 28. to sit on there and who wasn't either a Democrat or a
- 29. Republican or a priest or some...something else, but you
- 30. can't break ties with political people. Secondly, this
- 31. bill is constitutional is hell when you say that the two
- 32. parties have it locked in. That nobody can serve on
- 33. this board unless he's been selected and nominated by

- 1. one of the two political parties. It's possible that there
- 2. are Independents or that there might be a Whig Party or a
- 3. Mugwump Party or some other party. Or there might we an
- 4. individual you know who didn't consider himself an
- 5. independent a Mugwump or a Whig but just considered himself
- 6. a citizen. Now this bill obviously from the questions that
- 7. have been asked by Senator Roe...Rhoads or...is in no shape
- 8. to go before this Body on 3rd reading. It should be withdrawn
- 9. to correct the geography question. There must be something
- 10. done about...about the selection of these nominees because
- 11. you are locking the...the Governor in, you're restricting
- 12. at least half of his vision because he can't choose anybody
- 13. but Democrats or Republicans and I agree. I want a good
- 14. bill...it started out as a joke...I want a good bill if...if
- 15. we can get one. I don't really think we can. I've had
- 16. more laughs out of this bill and the fact that I spoke
- 17. against in the Constitutional Convention, I'm still against
- 18. it. I agree with Senator Buzbee about the only way to solve
- 19. this problem is just to amend it to hell out of the Constitution
- 20. and get on with something else. We spent a tremendous
- 21. amount of time with it.
- 22. PRESIDING OFFICER: (SENATOR BRUCE)
- 23. Channel 20 has requested permission to shoot film. Is
- 24. ...is there leave? Leave is granted. Senator Shapiro.
- 25. For what purpose does Senator Kosinski arise?
- 26. SENATOR KOSINSKI:
- 27. I'd like to answer Senator Rhoads. In the first place,
- 28. Senator Rhoads...
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- 30. Wait...wait a minute, Senator...Kosinski, perhaps we
- 31. should wait until we get another question or you can,
- 32. on your closing remarks, and the Chair will be advised
- 33. that you'll have sufficient time to answer. Senator

34.

- 1. SENATOR SHAPIRO:
- 2. Well, Mr. President and Ladies and Gentlemen of
- 3. the Senate. If the only question as Senator Kosinski
- 4. pointed out were whether it was going to be a four
- 5. man board or an eight man board, we could get this
- 6. situation resolved fairly quickly, I believe. But
- 7. it's the rest of the garbage that's in the bill that
- 8. really concerns me. How can we pass a bill out of here
- 9. that gives to the chairman, a person who may be elected
- 10. by the people of this State of Illinois, but he's choosen
- 11. chairman by his colleagues who serve on the State Central
- 12. Committee and therefore is not a...a person in that
- 13. capacity chosen by the people, how we can give that
- 14. power to present nominees to the Governor and the other
- 15. constitutional officers the bill calls for is beyond me.
- 16. The court of this State has already precluded Legislative
- 17. leaders who are chosen by their colleagues from presenting
- 18. nominees, they ruled it unconstitutional. They have ruled
- 19. unconstitutional, the chairman and local political parties
- 20. from making appointments to county boards. I think there's
- 21. evidence in the courts of this State to preclude that type
- 22. of a nomination being presented to the Governor and the
- 23. Secretary of State or whatever else it may be to make this
- 24. bill just totally unconstitutional. In my opinion, if we
- 25. passed it and it became the law, it would be turned down
- 26. in the lower courts without ever getting to the Supreme
- 27. Court. I just think that the...the bill is in very bad
- 28. shape. It's been pointed out by speakers on both sides
- 29. of the aisle and we should resist passing this bill, not
- 30. only for the reasons I've outlined, but for many other
- 31. reasons. Every other appointments have been given to
- 32. the Governor of the State, the Executive Appointments,
- 33. I don't know whether these fall in to that particular

- 1. category or not, but to split out the appointments among
- various constitutional officers in my opinion is unwarranted
- 3. and I would ask everyone at least on this side of the aisle
- 4. to resist passage of this bill.
- 5. PRESIDING OFFICER: (SENATOR BRUCE)
- 6. Senator Maragos.
- 7. SENATOR MARAGOS:
- 8. Mr. President and members of the Senate. In rising in
- 9. support of this bill, I'd like to state that none of us
- 10. are going to get a perfect solution to this problem. This
- 11. has been going on us since 1970, when we were mandated to
- 12. come up with a solution. One set of solutions was declared
- 13. unconstitutional. I think we should again face the responsibility
- 14. and say this is what we offer you now. If it's declared
- 15. unconstitutional, sobeit, but we have responsibility to
- 16. do so. I agree with Senator Graham that we have to do it
- 17. instead of letting the Governor or...or the Supreme Court
- 18. do it for us, but we have to bite the bullet and say this
- 19. is where we're going to go and this is the way we're going
- 20. to proceed. Sure, we could bring out many, many other
- 21. solutions, many other suggestions, but none of them will be
- 22. ...satisfactory to all the Legislators and to the Governor
- and to the supreme court especially. Past experience has
- 24. showed us that even with a five or four man board, that
- 25. the four men get along very, very well except if I think
- 26. for five or six occasions out of the four hundred balance
- or decisions they had to make as a joint board. Secondly,
- 28. we have a history prior to this particular Constitutional
- 29. Amendment, stating that the Secretary of State was your
- 30. hypothecary for all the election procedures we had before.
- 31. So there is a tradition in this State of another officer
- 32. besides the Governor being involved with the election
- 33. process. Now as to the question that Senator Rhoads brought
- 34. up, I agree with him, it could be nebulous excepting that

- 1. we have to take into consideration that everyone's going
- 2. to be acting in good faith. If he wants to, he can have
- 3. somebody in the House put a sanctions on it if the particular
- 4. officer does not conduct himself in a proper manner. So
- 5. therefore, Mr. President and members of the Senate, we can
- 6. find everything wrong whenever we want to nit-pick all the
- 7. time we want to, but we have to face the fact that November
- 8. 30th again is the deadline issued by the Supreme Court of
- 9. the State and therefore we should say responsibly, this
- 10. is the best we could offer you at this time to the people
- 11. of the State of Illinois and let's get ahead with our
- 12. work. And therefore I ask that you support this particular
- 13. bill.
- 14. PRESIDING OFFICER: (SENATOR BRUCE)
- 15. Senator Graham, I have you on the...the list to speak
- 16. a second along with Senator Rhoads. Every Senator will
- 17. have a chance to speak first then the Chair will recognize
- 18. those who have not had a chance to speak. On my list now
- 19. is Senator Buzbee, Senator Hynes, Senator Graham and Senator
- 20. Rhoads for the second time. For what purpose does Senator
- 21. Chew arise?
- 22. SENATOR CHEW:
- 23. I ask to move the previous question.
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Senator Chew has moved the previous question. Under
- 26. our procedures, Senator Chew, that motion is usually held
- 27. until those who have sought recognition.
- 28. SENATOR CHEW:
- Yes, only if...if the seeker approves.
- 30. PRESIDING OFFICER: (SENATOR BRUCE)
- 31. That's right. Senator Chew your motion is to move
- 32. the previous question so the main...main question may be
- 33. put. All those in favor say Aye. Opposed Nay. Noes

- 1. have it. Previous...motion does not prevail. Senator Buzbee.
- 2. SENATOR BUZBEE:
- 3. Thank you, Mr. President. Mr. President, I wanted
- 4. just to rise and say that I think what Senator Wooten
- 5. said makes a lot of sense. This is an intensely political
- 6. State. Those of us that are involved in the politics
- 7. of this State know that, we know that the Democrats are
- 8. never going to come up with an idea as to the State Board
- 9. of Elections that's going to be acceptable to the Republicans
- 10. and I can assure you, vice versa. And the fact of the matter
- 11. is there just ...there just ain't no way to work this out.
- 12. Now I'm going to vote for this bill. I think that it's
- 13. absolutely correct when somebody said it'll be ruled un-
- 14. constitutional. It'll be ruled unconstitutional just in
- 15. time for us to come into Spring Session next year and we
- 16. consider my emotion at that time then to do...completely
- 17. do away with the State Board of Elections and save about
- 18. eight hundred thousand dollars a year that they are spending
- 19. at the present time, but maybe that's a little bit over...over
- 20. estimated. I don't know, the dollars they spend are just
- 21. absolutely mind boggling and I can't remember...I now...I now
- 22. see they've come out with a new booklet on how to run for
- 23. public office, I thought they were supposed to...to supervise
- 24. elections, not tell you how to do it. They are trying to
- 25. computerize election results so that any candidate can go
- 26. at the cost of the taxpayers, can go and find out where
- 27. You've got to go to campaign to win in your district or
- 28. for your office. So I think that we'll get this bill
- 29. ruled unconstitutional just about in time for us to consider
- 30. my motion and emergency measure next Spring and we'll
- 31. abolish State Board of Elections perhaps once and for
- 32. all. We can get all those folks that now have patronage
- 33. jobs there. We can get them patronage jobs in the Governor's

- 1. Office and the Secretary of State's Office. We won't have
- 2. to worry about the State Board of Elections anymore, won't
- 3. have to worry about any more employees and we can save a
- 4. lot of money. So I'm going to vote for the bill now, knowing
- 5. that it's going to go down the tubes.
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- 7. Further discussion? Senator Bruce.
- 8. SENATOR BRUCE:
- 9. Thank you, Mr. President and members of the Senate.
- I rise in opposition to this bill and I do not do it to
- nit-pick or try to second guess the State Supreme Court
- or the constitutional procedures that exist in the State
- 13. of Illinois because by problem with the bill does not
- 14. go to the Supreme Court, but goes to the way and manner
- 15. in which we are going to conduct elections in this State.
- 16. I think that this Body several years ago, confused two
- 17. separate and distinct items. They somehow confused
- 18. campaiging in which political parties are properly involved,
- 19. which philosophies are discussed and that we attack
- 20. Republicans and Republicans attack Democrats and we make
- 21. a lot of statements in campaigning and from that mess of
- 22. language people decide who they're going to support in
- 23. the election process. And in that process, I think the
- 24. public is entitled to and expects that once they go behind
- 25. the curtain and vote that that is not a partisan issue.
- 26. That we don't count ballots for Democrats any differently
- 27, than we count ballots for Republicans. But this Body
- 28. confuses that process and says, yes, in the election
- 29. process parties have some legitimate role and I disagree
- 30. with that. In the election process in the counting of
- 31. ballots and making sure there are enough polling places,
- 32. parties have no role, whatsoever and that is the serious
- defect in this bill. And that is the State Chairman

- of either party having anything to do with the election process
- 2. is inappropriate. Now maybe you have something to do with
- 3. campaign disclosure, how we're going to conduct the campaigns,
- 4. a lot of other things that parties are legitimately interested
- 5. in. But they certainly have no right behind that curtain and
- 6. when we count the ballots it ought to be done by a nonpartisan
- 7. board and I am one, frankly, that the State Supreme Court said,
- 8. no party can have omination. And I am one of those who've
- 9. said they somewhere in the eleven million people within the
- 10. State of Illinois, we can find that individual who is neither
- 11. a Democrat nor a Republican that can still think and be fair
- 12. in the election process and so I rise in opposition because
- 13. this bill involves the parties in the counting of ballots
- 14. and I don't anyone in this State expects that to occur.
- 15. PRESIDING OFFICER: (SENATOR ROCK)
- 16. Further discussion? Senator Hynes.
- 17. SENATOR HYNES:
- 18. Mr. President and members of the Senate. I rise in
- 19. support of this bill and I do so because I think the concept
- 20. it establishes is a sound one. I think that we have been
- 21. addressing this issue now for several months and there have
- 22. been multiple proposals as to what ought to be done. No
- 23. one proposal acceptable to a majority of the members in
- 24. either House it appears. This proposal would retain the four
- 25. member set-up that we presently have, which I think is desirable
- 26. both in terms of cost and efficiency and fairness of operation.
- 27. It does bring the nominating process, it does allow the State
- 28. Chairman to submit the names as part of the nominating process
- 29. in substitution for the leaders of the Legislature doing the
- 30. same job. We did not see anything wrong with Legislative
- 31. leaders proposing names to the Governor for appointment
- 32. when we passed the original State Board of Election Bill
- 33. and I do not think there is anything wrong with the...the

- 1. proposal that we have in front of us. Elections do involve
- polital parties in the sense that they are directly concerned
- 3. about what happens. But the nominees must be first approved
- 4. by the appointing authority and secondly, must be approved
- 5. by this Body. So that if the quality of the nominee is not
- 6. acceptable to either of those, then he will not get on the
- 7. ...on the board and ultimately be involved in this process.
- 8. Furthermore, we are not, those of us that are supporting
- 9. this bill, committed to this principle only and to no
- 10. alteration or modification. The difficulty has been
- 11. that we've been unable to get any substantial move-
- 12. ment toward a bill that everyone can agree on. And the
- 13. time is fast running out for this problem to be resolved.
- 14. And I, therefore, think that this bill ought to be moved
- 15. along in the legislative process where discussions can
- 16. continue and if we can agree on a bill that will satisfy
- 17. all of the needs, desires and remove objections of the
- 18. members of this Body, then we should be able to pass it
- 19. unanimously. At this point we do not have such an
- 20. agreement and this is the only Senate Bill that is really
- 21. a viable option and therefore it ought to be sent on to
- 22. the House.
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- 24. Any further discussion? Senator Graham.
- 25. SENATOR GRAHAM:
- 26. I think most everything has been said about this, but
- 27. I would like to say again, there is another viable option
- 28. that is residing in the Committee on Elections. Now, Ladies
- 29. and Gentlemen, if we as elected State Senators are going to
- 30. say to the people of the State of Illinois that this is
- 31. the best thing that we can propose, which it is admittedly
- 32. unconstitutional, admittedly does not even have support from
- 33. both sides of the aisle. Shame on us. We have, in fact,

- 1. abrogated our duties as State Senators and we go back home
- 2. and tell them, what a job we did, we did a job. We did a
- 3. job spinning our wheels on a piece of papers I told you
- 4. before that is not worth...the wording is not worth the
- 5. paper it's written on. You know it and I know it and the
- 6. people in the State of Illinois can be doggone glad that
- 7. if this thing ever gets to the Governor's Office with Jim
- 8. Thompson the Governor has the veto pen. You can't send
- 9. this out of here in good conscience, Ladies and Gentlemen,
- 10. you know it, I know it, and the people know it.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Further discussion? Senator Rhoads.
- 13. SENATOR RHOADS:
- 14. Thank you, Mr. President and members of the Senate.
- 15. Senator Chew, will you kindly shut up. Senator, I have
- 16. not ever been discourteous to you when you are speaking,
- 17. ever. I'll wait for order, Mr. President. Thank you,
- 18. Senator. Thank you.
- 19. PRESIDING OFFICER: (SENATOR ROCK)
- 20. Senator Rhoads.
- 21. SENATOR RHOADS:
- 22. Mr. President and Members of the Senate, I also rise
- 23. in opposition to Senate Bill 4. I respectfully submit
- $_{24}$  to Senator Kosinski and the other sponsors of the bill
- 25. that it doesn't even do what they intend for it to do.
- 26. Those of you who are independent Democrats, those of
- 27. you from downstate Illinois, please read the bill. It's
- 28. on your desk. Read lines 33 through 37 on page 1. There
- 29. is absolutely no protection in there. No language which
- 30. would guarantee that the party chairman could not submit
- 31. one name from Cook County and three from downstate or
- 32. vice versa, that's problem number one with the bill. If...if
- 33. you buy the concept that the party chairman ought to be

- involved in this process at all. But secondly, I think the
- decision in Rudman versus Rini, the Illinois Supreme
- 3. Court decision, the more recent decision by Judge Rhoads
- 4. in the Breslin case clearly indicates that the feeling of
- 5. the courts on this matter is going to be that the party
- chairman have no business being involved in this process.
- 7. This is a terribly defective bill, it should be defeated.
- 8. PRESIDING OFFICER: (SENATOR ROCK)
- 9. Senator Kosinski may close the debate.
- 10. SENATOR KOSINSKI:
- 11. Mr. President, I wish the member of the opposite
- 12. party would of, being a very knowledgeable young man
- 13. and...a great future in politics, I'm sure, would
- 14. have brought that motion before the committee and I'm
- 15. sure we would have acted upon it. It is a little vaque
- 16. and it can be amended in the House. I believe this
- 17. honestly, if you believe in the two party system, God
- 18. save you. I move for the adoption of this bill. Very
- 19. favorable roll call.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. The question is shall Senate Bill 4 pass. Those
- 22. in favor will vote Aye. Those opposed will vote Nay.
- 23. the voting is open. Have all voted who wish? Have all
- 24. voted who wish? Take the record. You wish to postpone
- 25. consideration?
- 26. SENATOR KOSINSKI:
- 27. Postpone it.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Sponsor requests consideration postponed. So ordered.
- 30. Senate...any further business to come before the First
- 31. Special Session? House Bills 1st reading. I...I'm not
- 32. skipping your motion, we're just not there yet. There's
- 33. some House Bills on 1st that have to be read in.

- 1. SECRETARY:
- 2. House Bill No. 9 sponsored by Senator D'Arco.
- 3. (Secretary reads title of bill)
- 4. 1st reading of the bill.
- 5. House Bill No. 20 cosponsored by Senator Sangmeister
- 6. and Harber Hall.
- 7. (Secretary reads title of bill)
- 8. 1st reading of the bill.
- 9. House Bill 21 cosponsored by Senators Harber Hall
- 10. and Sangmeister.
- 11. (Secretary reads title of bill)
- 12. 1st reading of the bill.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. Motions in Writing.
- 15. SECRETARY:
- 16. Motion in Writing. I move to discharge the Committee
- 17. on Elections and Reapportionments from further consideration
- 18. of Senate Bill 3 of the First Special Session. Signed,
- 19. Senator Graham.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Senator Graham.
- 22. SENATOR GRAHAM:
- Mr. President, as long as we have spent this much
- 24. time discussing one bill. I think that this bill which
- 25. is in the Committee on Elections probably represents a
- 26. more viable option, a more...a greater opportunity for
- 27. us to get something moving if movement is what we really
- vant. This is the eight member board bill and I ask for
- a roll call that the Committee on Elections be further
- discharged from further consideration of this bill and
- let's get it out here and air it out, too.
- 32. PRESIDING OFFICER: (SENATOR ROCK)
- Any discussion? Senator Graham has moved to discharge

- 1. the...Senate Committee on Elections and Reapportionment from
- further consideration of Senate Bill...
- 3. SENATOR GRAHAM:
- 4. 3.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. Senate Bill 3. All those in favor...those in favor will
- 7. vote Aye. Those opposed will vote Nay. The voting is open.
- 8. Senator Donnewald, vote me No please. Have all voted who
- 9. wish? Have all voted who wish? Take the record. On that
- 10. question the Ayes are 25, the Nays are 29, the motion fails.
- 11. Any further business at this time? All right the First
- 12. Special Session will stand in recess until the call of the
- 13. Chair.
- 14. RECESS
- 15. AFTER RECESS
- 16. PRESIDING OFFICER: (SENATOR BRUCE)
- 17. The First Special Session shall come to order. Messages
- 18. from the House.
- 19. SECRETARY:
- 20. A Message from the House by Mr. O'Brien, Clerk.
- 21. Mr. President I am directed to inform the Senate
- 22. the the House of Representatives has adopted the following
- 23. Joint Resolution in the adoption of which I am instructed
- 24. to ask the concurrence of the Senate, to-wit:
- 25. House Joint Resolution 3.
- 26. (Secretary reads HJR 3)
- 27. PRESIDING OFFICER: (SENATOR BRUCE)
- 28. You heard the Adjournment Resolution. Senator Rock
- 29. moves the adoption of the Adjournment Resolution. All
- 30. in favor say Aye. Opposed Nay. The Ayes have it. The
- 31. resolution is adopted. Further business to come before
- 32. the First Special Session? First Special Session...Senator
- 33. Hynes.
- 34. SENATOR HYNES:

- I would move that the Six Day Notice requirement be
- waived as to bills in the 2nd...in the First Special Session.
- 3. PRESIDING OFFICER: (SENATOR BRUCE)
- 4. You heard the motion...you heard the motion to suspend
- 5. the rule as it relates to the Six Day Posting Notice. All
- 6. in favor say Aye. Opposed Nay. The Ayes have it. The Six
- 7. Day Notice Rule is waived. Further business to come before
- 8. the First Special Session? Shall stand in recess subject
- 9. to the call of the Chair.
- 10. RECESS
- 11. AFTER RECESS
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- 13. First Special Session shall come to order. Messages
- 14. from the House.
- 15. SECRETARY:
- 16. Message from the House by Mr. O'Brien, Clerk.
- 17. Mr. President I am directed to inform the Senate
- 18. that the House of Representatives has adopted the following
- 19. Joint Resolution in the adoption of which I am instructed
- 20. to ask the concurrence of the Senate, to-wit:
- 21. House Joint Resolution 1.
- 22. PRESIDING OFFICER: (SENATOR BRUCE)
- 23. Executive Committee. Committee reports.
- 24. SECRETARY:
- 25. Senator Donnewald, Chairman of the Assignment of Bills
- 26. to committee, assigns the following bills to committee: -
- 27. Appropriations I House Bill 21; Judiciary II House Bills
- 28. 9 and 20.
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- 30. Any further business to come before the First Special
- 31. Session? Senator Wooten is recognized.
- 32. SENATOR WOOTEN:
- 33. Mr. President, I move the First Special Session stand

- 1. adjourned until Wednesday, 16th, at 3:15 p. m.
- 2. PRESIDING OFFICER: (SENATOR BRUCE)
- You've heard the motion. Discussion? All in favor
- 4. say Aye. Opposed Nay. The Ayes have it. The First Special
- 5. Session stands adjourned until Wednesday the 16th.

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