80TH GENERAL ASSEMBLY

GENERAL SESSION

JUNE 8, 1978

1.	PRESIDING	OFFICER:	(SENATOR	KENNETH	HALL)

- 2. The hour of twelve having arrived, the Senate will
- 3. now come to order. Our chaplain for the day is Reverend
- 4. George J. Matranga, Our Savior's Lutheran Church, Spring-
- 5. field, Illinois. Will our guests in the Gallery please
- 6. rise.
- 7. REVEREND MATRANGA:
- 8. (Prayer given by Reverend Matranga)
- 9. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 10. Reading of the Journals. Senator Johns.
- 11. SENATOR JOHNS:
- 12. Thank you, Mr. President. I move that reading and
- 13. approval of the Journals of Wednesday, May the 31st,
- 14. Thursday, June the 1st, Tuesday, June the 6th and Wednesday,
- 15. June the 7th in the year 1978 be postponed pending arrival
- 16. of the printed Journals.
- 17. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 18. You've heard the motion. All in favor say Aye.
- 19. Contrary No. The motion carries. Committee reports.
- 20. SECRETARY:
- 21. Senator Carroll, Chairman of the Committee on
- 22. Appropriations I, reports out the following House Bills:
- 23. 2514, 2642, 2790, 2852, 2969 and 3233 with the recommenda-
- 24. tion Do Pass. House Bill 2582 with the recommendation
- 25. Do Pass as Amended.
- 26. Senator Berman, Chairman of Elementary and Secondary
- Education reports out the following House Bills: 2684
- and 2925 with the recommendation Do Pass as Amended.
- Senator Lemke, Chairman of Elections and Reapportion-
- ment Committee reports out the following House Bills:
- 2800 and 2801 with the recommendation Do Pass.
- Senator Demuzio, Chairman of Finance and Credit
 - Regulations Committee reports out the following House 33.

- 1. Bill: 2958 with the recommendation Do Pass.
- 2. Senator Lane, Chairman of Insurance and Licensed
- 3. Activities, reports out the following House Bills: 2661,
- 4. 3157 with the recommendation Do Pass as Amended.
- 5. Senator Egan, Chairman of the Revenue Committee,
- 6. reports out the following House Bills: 2575, 2605, 2685,
- 2695, 2818 and 2929 with the recommendation Do Pass. House
- 8. Bill 2570 with the recommendation Do Pass as Amended.
- PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 10. Message from the House.
- 11. SECRETARY:
- A Message from the House by Mr. O'Brien, Clerk.
- Mr. President I am directed to inform the Senate
- that the House of Representatives has adopted the following
- Joint Resolution in the adoption of which I am instructed 15.
- to ask the concurrence of the Senate, to-wit:
- House Joint Resolution 48.
- PRESIDING OFFICER: (SENATOR KENNETH HALL)
- Executive Committee. House Bills 1st reading.
- SECRETARY:
- House Bill 2753 to be sponsored by Senator Vadalabene.
- House Bill 3231 to be sponsored by Senator Johns.
- PRESIDING OFFICER: (SENATOR KENNETH HALL)
- Rules Committee. Resolutions.
- SECRETARY:

- Senate Joint Resolution 94.
- (Secretary reads SJR 94)
- PRESIDING OFFICER: (SENATOR KENNETH HALL)
- Senator Rock.
- SENATOR ROCK:
- Thank you, Mr. President and Ladies and Gentlemen
- of the Senate. This is the Adjournment Resolution which
- calls for us to return next Monday, June 12th, at the 33.

- 1. hour of noon. I would move for the suspension of the
- 2. rules and the immediate consideration and adoption of this
- 3 Joint Resolution.
- △ PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 5. Senator Rock moves for the suspension of the rules
- 6. for the immediate consideration of this resolution. All
- 7. in favor Aye. Opposed. The rules are suspended. Pardon
- $\mathbf{8}$. me...for what purpose...Senator Rock moves for the adoption
- 9. of Senate Joint Resolution 94. All in favor say Aye.
- 10. Opposed. The Ayes have it. The resolution is adopted.
- 11. Senator Nimrod.
- 12. SENATOR NIMROD:
- A question on that resolution. I didn't notice
- when it said we adjourned. Did it say when we adjourned 14.
- tonight? We have a ball game tonight, do we not?
- PRESIDING OFFICER: (SENATOR KENNETH HALL)
- I understand that.
- 18. SENATOR NIMROD:
- Well...what is...
- PRESIDING OFFICER: (SENATOR KENNETH HALL)
- The resolution says that we are adjourned and the
- House adjourns tomorrow, Senator. Does that answer your
- question, Senator, we adjourn until 12:00 noon, next
- Monday. After today's Session. Senator Glass.
- SENATOR GLASS:
- Well, Mr. President, I would ask that the Journal 26.
- show that Senator Bloom is absent today because his wife 27.
- gave birth to a baby boy.
- PRESIDING OFFICER: (SENATOR KENNETH HALL)
- The Journal will so show. House Bills 1st reading.
- SECRETARY:
- House Bill 3097 be sponsored by Senator Sangmeister.
- PRESIDING OFFICER: (SENATOR KENNETH HALL)

Rules Committee. l. SECRETARY: 2. House Bill 3312, Senator Harber Hall. 3. PRESIDING OFFICER: (SENATOR KENNETH HALL) 4. Rules Committee. For what reason does Senator Rhoads 5. arise? 6. SENATOR RHOADS: 7. Thank you, Mr. President, members of the Senate. 8. On page 5 of the Calendar on the Order of the Secretary's 9. Desk Resolutions is SJR 17. I have an amendment to offer 10. to that resolution which the sponsor knows about and I 11. request leave to go to that order of business. 12. PRESIDING OFFICER: (SENATOR KENNETH HALL) 13. Senator Rhoads has asked for leave to consider S...joint 14. ... Senate Joint Resolution 17. Do we...is leave granted? 15. Leave is granted. That's on page 6, by the way, Senator. 16. Senator Rhoads. 17. SECRETARY: 18. ... Amendment No. 1 offered by Senator Rhoads. 19. PRESIDING OFFICER: (SENATOR KENNETH HALL) 20. Senator Rhoads. 21. SENATOR RHOADS: 22. I believe it's Amendment No. 2, Mr. Secretary. 23. PRESIDING OFFICER: (SENATOR KENNETH HALL) 24. Hold...hold...hold it just a second...for what purpose 25. does Senator Lemke arise? 26. SENATOR LEMKE: 27. I think this is Amendment No. 2. We had one that 28. was a committee amendment or was supposed to be a 29. committee amendment...now this one. 30.

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Correction. Amendment No. 2.

PRESIDING OFFICER: (SENATOR KENNETH HALL)

SECRETARY:

31.

32.

- Amendment No. 2, Senator Rhoads.
- 2. SENATOR RHOADS:
- 3. Thank you, Mr. President and members of the Senate.
- 4. SJR 17 is a resolution which petitions the Congress to
- 5. call a Constitutional Convention for the sole purpose
- 6. of proposing an amendment to the U. S. Constitution to
- 7. provide a Right To Life guarantee, specifically for
- 8. every human being subject to the jurisdiction of the
- 9. United States, otherwise known as the Human Life
- 10. Amendment. Now, there has been some concern expressed
- 11. that Article V of the U. S. Constitution is not self-
- 12. executing. Former U. S. Senator, Sam Ervin...
- 13. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 14. Pardon me just a moment, Senator. Pardon me...
- 15. could we have a little order please. Senator Rhoads
- 16. is explaining this Joint Resolution here...would you.
- 17. Will all members please be in your seats and those
- 18. not entitled to the Floor, please vacate. Go ahead,
- 19 Senator Rhoads.
- 20. SENATOR RHOADS:
- 21. Thank you, Mr. President. Former U. S. Senator,
- 22. Sam Ervin of North Carolina had introduced legislation
- 23. in 1971 in the Congress which would provide for the
- 24. implementation of the provisions of Article V, the
- 25. U. S. Constitution, which allow the states to call a
- 26. Constitutional Convention. Now, there is a concern
- 27. on the part of some people, myself included, that if
- 28. we call a Constitutional Convention and it is not clear
- 29. what that convention will do and it is not clear that
- 30. the subject matter of the convention is limited, we
- 31. might get into a situation where the convention could
- 32. open itself up to other business. So this amendment
- 33. to SJR 17 adds the following language, and I'll read

- 1. it carefully and it is being distributed.
- 2. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- Senator Graham.
- 4. SENATOR GRAHAM:
- 5. Now, Mr. President, the explanation of this resolution
- 6. by Senator Rhoads is of great importance to many people and
- 7. I'm amazed at the lack of attention on the Senate Floor to the
- 8. Senator who is explaining his resolution.
- 9. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 10. You're absolutely correct, Senator Graham and I would
- 11. ask every Senator to please be in your seats and will the
- 12. Sergeant-at-Arms please clear the Floor. Will the Sergeant-
- 13. at-Arms please clear the Floor. Senator Rhoads.
- 14. SENATOR RHOADS:
- Thank you, Mr. President. As I said the amendment
- 16. is being distributed and people will have a chance to
- 17. read it. To give you a little bit of background, a couple
- 18. of months ago the State of Nebraska put this same condition
- 19. on their resolution because of the concern of Legislators
- 20. in that state about the open-ended nature of a Constitutional
- 21. Convention. So the amendment simply says this, it adds
- 22. to a resolving clause that the application to Congress made
- 23 by this resolution, in other words made by the State of
- 24. Illinois is contingent upon the establishment by Congress
- 25. within two years after the time two thirds of the states
- 26. have made applications of this issue and prior to the
- 27. convening of such convention of rules and procedures for
- 28. such a limited convention. There is legislation now pending
- 29. in the Congress. Senator Ervin is no longer a member of
- 30. the Congress, but Congressmen Hyde of Illinois and Senator
- 31. Helms in the Senate, have undertaken the same legislation.
- And either that legislation or some similar legislation
- which would set up the rules for a Constitutional Convention 33.

- 1. should pass before we call one. So this amendment simply
- 2. makes our petition for the call of the convention contingent
- upon that kind of legislation passing. I believe this
- 4. is approved by the sponsor of the resolution, Senator
- 5. Lemke and I urge its adoption. I'll be happy to answer
- 6. any questions.
- 7. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- Senator Rhoads has moved the adoption of Amendment
- No. 2 to SJR 17. Is there any discussion? Senator
- Maragos.
- SENATOR MARAGOS:
- Will the sponsor of the amendment yield to a question because
- I'm sorry, I had stepped off the Floor when I...the 13.
- consideration...what...what...
- PRESIDING OFFICER: (SENATOR KENNETH HALL)
- He indicates he'll yield, Senator.
- SENATOR MARAGOS:
- What is the amendment...will...will you reexplain 18.
- it. All right.
- PRESIDING OFFICER: (SENATOR KENNETH HALL)
- Senator, before you explain it, would you hold . . 21.
- just a minute. Now, you see it's necessary to explain 22.
- this amendment again. We had asked for your attention, 23.
- now would you please be in your seats. Sergeant-at-Arms
- will you please clear the Floor. Go ahead, Senator. 25.
- SENATOR RHOADS:

- Thank you, Senator Maragos, I believe the page just
- handed you a copy of the amendment. The...my purpose
- in offering this amendment is that the only prior time
- that a Constitutional Convention has been called was
- 30. in 1789 in Philadelphia. That convention was not called
- 31.
- for the purpose of...of writing a new Constitution, it 32.
- was called for the purpose of amending the Articles of 33.

- 1. Confederation. The...the delegates simply chose to ignore
- 2. that call and wrote a new Constitution. Now, we all happen
- 3. to think that they came up with a better product, but still
- 4. Article V of our present Constitution is not self-executing
- 5. and legislation is needed in Congress to make it...to set
- 6. up the mechanics of how a convention would be put together.
- 7. What I'm saying is that before Illinois passes a call for
- 8. a convention we ought to make that call contingent upon
- 9. Congress setting up the...the mechanics and that's why
- 10. I'm offering this amendment.
- 11. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 12 Senator Mitchler.
- 13. SENATOR MITCHLER:
- 14. Mr. President and members of the Senate. I have a
- 15. question to ask the sponsor.
- 16. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 17. He indicates he'll yield.
- 18. SENATOR MITCHLER:
- 19. Senator Rhoads, just as a matter of clarification
- 20. now, how would Congress go about setting up this limited
- 21. Constitutional Convention to consider the information
- 22. contained, the substantive information contained in the
- 23. resolution. Would that be by petition of the states?
- Is that how you're attempting to do this, or would it
- 25. be by an act of a certain number voting in both the
- 26. Houses of Congress?
- 27. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 28. Senator Rhoads.
- 29. SENATOR RHOADS:
- Yes, Senator Mitchler, Article V of the U. S. Consti-
- 31. tution provides for two methods of amending the Constitution.
- on is the conventional method by which Congress passes
- the resolution by extraordinary majorities and then three-
- 34. fourths of the states ratify. The alternate method contained

- 1. in Article V, which has never been used, allows the states
- 2. themselves to bypass Congress and initiate a call upon
- 3. application of two-thirds of the states. The Ervin Bill,
- 4. now the Hyde Bill would set up the mechanisms by which
- 5. that convention would be governed and would limit the
- 6. subject matter of the convention to the specific call
- 7. of...of the resolutions passed by the various states.
- 8. I have some more information I can get to you, but it
- q does spell out just exactly how that convention would
- 10. be called. The State of Illinois has done this about
- 11. a dozen times since 1913. The closest amendment was
- 12. the Dirksen Amendment, which got one state short, but it...
- 13. it never passed.
- 14. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 15. Senator Mitchler.
- 16. SENATOR MITCHLER:
- 17. Senator Rhoads, how many states have passed a
- 18. similar resolution to the one that you're projecting
- 19. now?
- 20. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 21. Senator Rhoads.
- 22. SENATOR RHOADS:
- Thirteen states, one state, Nebraska, with the same
- 24. caveat that I'm offering in this amendment.
- 25. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 26. Senator Mitchler.
- 27. SENATOR MITCHLER:
- 28. But the other twelve states just called for a
- 29. Constitutional Convention. Now, would our resolution
- 30. be considered with the other thirteen, including the twelve
- 31. that don't have the amendment that you're putting on
- and be a directive to the...Congress to call a Constitutional
- Convention wide open or will we consider now that Nebraska

- and if we pass this, Illinois, are the only two states
- and then there are twelve states that have an open convention.
- but we're the only two states that would have a limited ₹.
- convention?
- PRESIDING OFFICER: (SENATOR KENNETH HALL) 5
- Senator Rhoads. 6.
- SENATOR RHOADS: 7
- Thank you. Senator Mitchler, it's my understanding Q
- that these resolutions are mailed to the Clerk of the 9.
- United States House of Representatives and that that 10.
- Clerk is bound by the instructions in the resolution passed 11.
- by the state. So in the case of Nebraska and Illinois. 12.
- assuming this amendment goes on, our resolutions would 13.
- not be considered binding until such time as Congress 14.
- had passed the implementing legislation. 15.
- states would be effective without that condition placed 16.
- upon them. 17.

- PRESIDING OFFICER: (SENATOR KENNETH HALL) 18.
- Senator Mitchler. 19.
- SENATOR MITCHLER: 20.
- Well, this is a very important and delicate vote, 21.
- in my opinion, because to even attempt to have a wide 22
- open United States Constitutional Convention, I would 23.
- certainly not support that in any form. You saw what 21
- happened in Illinois, and it was originally called 25.
- with the idea that we had to do some revenue reform. 26.
- And we got about everything but revenue reform out 27.
- of that Constitutional Convention. Now if this joins
- Nebraska and Nebraska only on calling on Congress, and 29.
- has nothing to do with those other twelve which I 30.
- deplore the other twelve...resolutions by states calling 31.
- for a wide open convention, then I could support your 32.
- amendment and possibly support the call for the conven-33.
- 34. tion. But I'm very, very critical of calling a United

- 1. States Constitutional Convention for any reason because
- 2. you let that get wide open and you'll wind up...you'll
- 3. wind up with a Constitution that you'll dread you ever
- had, believe me.
- 5. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 6. Senator Leonard.
- SENATOR LEONARD:
- Well, for once Senator Mitchler and I agree on some
- 9. points. Some of those were questions that I had. I'm
- still concerned about the bottom of this resolution,
- which says rules and procedures for such unlimited conven-
- tion. This is to be drawn out by Congress. Okay, do 12.
- we ever have a say as to what...whether we like the 13.
- rules and procedures and this term, such unlimited
- convention. What if Congress draws up rules and...procedures 15.
- and broadens the scope. They... broaden it past this one 16.
- particular objective, but they add two or three issues.
- Now, are all bets off or what...what happens?
- PRESIDING OFFICER: (SENATOR KENNETH HALL)
- Senator, are you directing your question to Senator 20.
- Rhoads?

27.

28.

29.

- SENATOR LEONARD:
- Yes...right.
- PRESIDING OFFICER: (SENATOR KENNETH HALL)
- Senator Rhoads. 25.
- SENATOR RHOADS:
- Thank you, Senator Leonard. I... I share the concerns
- of...of you and Senator Mitchler and that's why I'm offering
- the...the amendment, frankly. Without this amendment, SJR 17
- is simply a call for a convention. Again, as I understand $30. \,$
- it, the Clerk of the U. S. House, who is the receiving authority ${\tt 31.}$
- of these resolutions would be bound by the instructions of the 32.
- various states. The whole purpose in putting this amendment
- 34. on is to try to narrow the scope to...to limit the call to a

- 1. single subject matter and that also is the purpose of...of
- 2. the Hyde Bill and the Helms Bill in the Senate. So I...I
- 3. agree with you very strongly that we should, if a convention
- 4. is called, the subject matter should be limited and that's
- 5. why I'm offering this amendment, to make clear that the
- 6. legislative intent insofar as Illinois is concerned is that
- 7. the convention not be open-ended and not get into other
- 8. subject matters.
- 9. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 10. Senator Leonard.
- 11. SENATOR LEONARD:
- 12. ... But do we have any control over to the rules
- 13. and regulations that Congress writes. Is this really
- 14. kind of a meaningless thing or or we putting false
- 15. confidence in there? Can Congress write anything and
- 16. we've got to then accept it?
- 17. PRESIDING OFFICER: (SENATOR LEONARD)
- 18. Senator Rhoads.
- 19. SENATOR RHOADS:
- 20. Well, I think the important point to bear in mind,
- 21. Senator Leonard, is that in two hundred years Congress
- 22. hasn't written any executing legislation of this kind.
- 23. They've simply let Article V sit there and it's been
- 24. sort of a game of Russian roulette. Senator Dirksen
- 25. got close by he...he only needed one more state to pass
- 26. his Constitutional Convention Call and if he had been
- 27. successful there would have been absolutely no mechanism
- 28. to implement the...the Convention Call. It would have
- 29. been...we would have been flying blind. And I don't
- 30. want to see that happen and...and that's why that
- 31. legislation is very necessary. But as long as we have
- 32. the State Call provided for in Article V we're confronted
- 33. with two choices, either we eliminate that provision or

- we set up legislation to...to establish the mechanics. 1.
- But to just let it sit there and not have any mechanism 2.
- to...to put it into effect, I think is a dangerous thing. 3.
- PRESIDING OFFICER: (SENATOR KENNETH HALL) 4.
- I'd like to call to your attention that we have 5.
- five other Senator's who are requesting to speak on 6.
- this subject, Senator McMillan, Senator Wooten, Senator 7.
- Lemke, Senator Knuppel and Senator Nimrod. Senator 8.
- McMillan. Senator Wooten. 9.
- SENATOR WOOTEN: 10.
- Thank you, Mr. President. I simply want to make 11.
- the point, Senator Rhoads, that I can understand your 12.
- desire to place some kind of limits on the Constitutional 13.
- Convention. I would simply venture the opinion that 14.
- this won't do it. We cannot pass rules in this Chamber 15.
- which will bind the next Session of the General Assembly. 16.
- Regardless of what Congress says, it is the opinion, I 17.
- believe of most constitutional scholars, that if enough 18.
- states ratify this, then we convene the convention and 19.
- they will set their own rules. And they will do what 20.
- they want. I have no objection to this amendment, I 21.
- object to the resolution because of this aspect of it. 22.
- And I do not believe this will cure the problem. My 23.
- only concern is, Senator, that you may be leading people 24.
- to believe that this will solve the problem, but I don't 25.
- think it does, not at all. I simply think that we are 26.
- doing something rather dangerous in assenting to the 27.
- calling of the convention. We can't limit it, nor can
- Congress. 29.

- PRESIDING OFFICER: (SENATOR KENNETH HALL) 30.
- Senator Lemke. 31.
- SENATOR LEMKE: 32.
- Well, that's...the last speaker said Congress can't 33.

- 1. limit the rules. Congress right now has the powers under
- 2. their Federal Constitution to call a convention at any
- 3. time. Congress is the sole power to right the rules for
- 4. that convention. Congress has chose not to write...call
- 5. for a convention. What we're doing here, with legislative
- 6. intent, is calling a convention for a specific purpose.
- 7. And I want to remark to you is thirteen states on this
- 8. one, but there's a particular resolution that called
- 9. for a Constitutional Convention which is virtually uncalled
- 10. for in the newspapers because the ACLU, who's against
- 11. this, has tied every moves to stop gate it. And that's
- 12. the twenty-three state legislators that so far have
- 13. called for a Constitutional Convention to ban Federal
- 14. deficits. That's what we're talking about, twenty-three
- 15. legislators have done this and this has virtually became
- 16. unnoticed by the press because it's not an issue yet.
- 17. When we have liberals that speak against this, like the
- 18. ACLU and they're trying to activate conservatives to
- 19. be against this in saying you're going to be afeard
- 20. for a wide open convention. This is all a bunch of
- 21. hogwash. Because if these are all conservatives that
- 22. Voted for this amendment to ban Federal deficits, these
- 23. are conservative states and if they will go for a
- 24. convention on this issue, why can't we go...go for a
- 25. convention on our issue, limiting and telling the Congress
- 26. what we can do. And we're telling them the legislative
- 27. intent or why we're calling for a Constitutional Convention,
- 28. we're saying for a specific purpose and we're saying for
- 29. them that if you don't call for a specific purpose, there
- 30. can't be a Constitution Convention if you don't pass
- 31. rules two years after two-thirds of the states are there.
- 32. Now, that's what we're saying, we as the legislators
- 33. can tell Congress this is what we want. Congress right

- 1. now can sit down and say, let's have a Constitutional
- 2. Convention and there ain't a damn we can do here right
- 3. now. And that's what's happening. So if twenty-three
- 4. states have saw fit, twenty-three conservative states,
- 5. have saw fit to ask for a Constitutional Convention
- 6. to ban Federal deficit, then we can ask for a Constitu-
- 7. tional Convention to ban the innocent slaughter of
- 8. those people that can't speak for themself. I sit
- 9. here every damn day and listen to ERA, the people can
- 10. speak, and it's...we're discriminating. Well, damn
- 11. it, we're discriminating against those people that
- 12. can't speak for themself. And I ask for this amendment
- 13. to go on to make this a better amendment and I'm going
- 14. to call for this vote next week and I don't care, it's
- 15. how you want to vote on the matter of Right to Life.
- 16. And it's how you want to vote for people that can't
- 17. speak for themself and people that have been...that have
- 18. been discriminated against by the Supreme Court in this
- 19. United States.
- 20. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 21. Senator Knuppel.
- 22. SENATOR KNUPPEL:
- 23. Well, I was just going to speak on one thing when
- 24. I started, first of all, Senator...Senator Mitchler, I
- 25. was sorry to hear you disappointed with the Constitutional
- 26. Convention because I distinctly recall a resolution commending
- 27. us. And, two, I didn't know that there was any relationship
- 28. between ERA and the Right to Life. I'm for ERA and I'm for
- 29. Right to Life and I don't think they have any connection
- 30. whatsoever logically.
- 31. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 32. Senator Nimrod.
- 33. SENATOR NIMROD:

- 1. Yeah, I have no objection to the amendment, but I too
- 2. would like to ask the sponsor a question.
- 3. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 4. He indicates he'll yield.
- 5. SENATOR NIMROD:
- 6. Thank you, Mr. President. Senator Rhoads, my only
- 7. concern is that what assurances do we have that if this
- 8. resolution should pass in its amended form that Congress
- 9. would not be able to just count it as a state calling
- 10. for a Constitutional Convention.
- 11. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- Senator Rhoads.
- 13. SENATOR RHOADS:
- 14. Thank you, Senator Nimrod. On almost...on over a
- 15. dozen occasions since the 48th General Assembly in 1913,
- 16. the Illinois Legislature has passed Convention Calls
- 17. dealing with various subject matters. For a long time
- 18. nobody knew what happened to these resolutions. Some
- 19. of them went to the Supreme Court, some of them went to
- 20. the Archives, some went to the Senate, some to the House.
- 21. In recent years there's been an agreement in Washington
- 22. that they all go to the House. There's also been an
- 23. agreement that the...and I can't, it's not written in
- 24. granite, so I can't guarantee it to you, but there has
- 25. been an agreement that the calls would be subject to
- 26. whatever conditions that were contained in the...in
- $\ensuremath{\text{27}}.$ the resolutions passed by the states. Now, I think it's
- 28. important to point out to Senator Wooten that I'm not
- 29. trying to limit what Congress does here, I'm only trying
- 30. to put a condition on the intent of the Illinois General
- 31. Assembly in passing this resolution, if it...if it does
- 32. pass.
- 33. PRESIDING OFFICER: (SENATOR KENNETH HALL)

- Senator Nimrod.
- 2. SENATOR NIMROD:
- Well, then...would it be your opinion then that there
- 4. would have to be, all the states would have to pass
- 5. a very limiting kind of resolution in order to count
- 6. it? In other words, all the states have passed it
- 7. already then would have to write new resolutions
- 8. and pass them over again?
- 9. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 10. Senator Rhoads.
- 11. SENATOR RHOADS:
- 12. The best answer I can give you, Senator Nimrod,
- 13. is that in my opinion the Clerk of the House would
- 14. have to count all the resolutions, but he would
- 15. have to observe the conditions in them. For example,
- 16. if only Nebraska and Illinois were the only two states
- 17. to have this condition and there were thirty-four
- 18. other states which had...had passed Constitutional
- 19. Convention calls, those calls would be effective uncondi-
- 20. tionally, but our calls would be effective subject
- 21. to Congress passing the...the legislation which sets
- 22. up the mechanics. So that they would have to do it
- 23. within two years after the time the...the two thirds
- 24. of the states made application, otherwise our call
- 25. would be null and void. That's my intent.
- 26. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 27. Senator...Senator Rhoads, would you hold your point...
- 28. Senator Philip and...and staff, would you please carry
- 29. your conservation some place else. Are you finished,
- 30. Senator? Senator Nimrod.
- 31. SENATOR NIMROD:
- 32. Yes, thank you, Mr. President. You know, just in
- 33. conclusion, Senator Rhoads, I think the amendment, whatever

- 1. you want to do with it is fine, but I...I just still
- 2. question, and I think there are some very serious questions,
- 3. about how Congress would act, and we're leaving it
- 4. entirely in their hands. And I... I have never felt
- 5. very comfortable when I put myself at the mercy of my
- 6. enemies. I think that that's what we're doing and I
- 7. think it's a very dangerours road. I would hope that
- 8. before this is called up that we could get some additional
- 9. information to support those suppositions because if...if
- 10. we can't then I think that the concerns and the fears
- 11. that have been raised here, I find myself in a very
- 12. difficult position, being one who supports pro-life
- 13. and one who supports tax limititations and all the
- 14. others, that I would be a part to...really opening up
- 15. something which I think would destroy our country
- 16. and I... I just would be very concerned about that.
- 17. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 18. Is there any further discussion? Senator Rhoads,
- 19. you may close.
- 20. SENATOR RHOADS:
- 21. Well, just very briefly, Mr. President, I think
- 22. the points have been brought out. For those of you
- 23. who are concerned about the convention process per se,
- 24. your argument is not with Senator Lemke and I and the
- 25. others who...who sponsored this resolution, your
- 26. argument is with the Constitution itself. We really
- 27. only have two choices, we either delete that provision
- 28. of Article V or we get a...a bill in Congress to make
- 29 it work. I urge the adoption of Amendment No. 2.
- 30. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 31. UPI has asked permission to take still photographs.
- 32. Is permission granted? Permission is granted. Senator
- 33. Rhoads moves the adoption of Amendment No. 2 to Senate

- 1. Joint Resolution 17. All those in favor say Aye. Opposed.
- 2. There's been a request for a roll call. Those in favor
- 3. will vote Aye. Those opposed will vote Nay. The voting
- 4. is open. Senator Johns. Have all voted who wish? Have
- 5. all voted who wish? Have all voted who wish? Take the
- 6. record. On that question the Ayes are 37, the Nays are
- 7. 7, 5 Voting Present. Amendment No. 2 to Senate Joint
- 8. ... Resolution 17 is adopted. Any further amendments?
- 9. SECRETARY:
- 10. No further amendments.
- 11. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 12. Senator Philip, for what purpose do you arise?
- 13. SENATOR PHILIP:
- 14. Thank you, Mr. President. I have a Senate Joint
- 15. Resolution 86, I'm wondering...hopefully it's noncontro-
- 16. versial, we could consider. It has been amended on
- 17. committee, also.
- 18. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 19. Senator Philip asks leave to consider Senate
- 20. Joint Resolution 86. Is leave granted? Leave is
- 21. granted. Go ahead, Senator Philip.
- 22. SENATOR PHILIP:
- 23. Thank you, Mr. President, Ladies and Gentlemen of
- 24. the Senate. It has been amended in committee, evidently
- 25. there was a mistake on the person's middle initial.
- 26. It just changed, deletes the...initial B, and puts in
- 27. the initial G. What it does is memorializes the Governor
- 28. and Secretary of State to dedicate the new underground
 - 29. parking facility and I said, dedicate, not name, dedicate
 - 30. to...Representative Brandt and Senator Moore. So I would
 - 31. ask for your favorable consideration.
 - 32. PRESIDING OFFICER: (SENATOR KENNETH HALL)
 - 33. Senator Philip moves the adoption of Amendment No. 1

- 1. to Senate Joint Resolution 86. Any discussion? All those
- 2. in favor say Aye. Opposed Nay. The amendment is adopted.
- 3. Senator Philip moves the adoption of Senate Joint Resolu-
- 4. tion 86. All those in favor say Aye. Opposed Nay. The
- 5. Ayes have it, the resolution is adopted. Committee
- 6. appointments.
- 7. SECRETARY:
- 8. Pursuant to House Joint Resolution 94, President
- 9. Hynes and Senator Shapiro make the following Democrat.
- 10. and Republican appointments. One, the Joint Committee
- 11. on Personal Property Tax Amendment, Chairman, Senator
- 12. Maragos, members, Senators Egan, Harber Hall and Regner.
- 13. Two, the Joint Committee against the Personal Property
- 14. Tax Amendment, Chairman, Senator Richard Guidice, Senators...
- 15. or members, Senators Netsch, Glass and Rhoads. Three,
- 16. the Joint Committee for the Tax Exemption for Veteran's
- 17. Organizations Property Amendment, Chairman, ...or rather,
- 18. Senators Vadalabene, D'Arco, Mitchler and Sommer. The
- 19. Joint Committee against the Tax Exemption for Veteran's
- 20. Organizations...Property Amendment, Senators Netsch,
- 21. Wooten, Glass and Harber Hall.
- 22. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 23. Committee reports.
- 24. SECRETARY:
- 25. Pursuant to amend...amended Temporary Rule 5,
- 26. the Rules Committee met at 10:30 a. m., June the 8th,
- 27. 1978, makes the following report. By unanimous
- 28. vote the committee ruled that the following bills
- 29. can be considered during the Spring Session of the Senate:
- 30. House Bills 2628, 3118, 3201 and 3202. By a majority
- 31. vote the committee ruled that the following bills
- 32. can be heard...can be considered during the Spring
- 33. Session of the Senate: House Bills 1068, 1333, 1803,

- l. 2256, 2436, 2540, 2555, 2619, 2636, 2738, 2749, 2754,
- 2. 2757, 2775, 2834, 2835, 2875, 2899, 2945, 2946, 2949,
- 2950, 2963, 3010, 3027, 3111, 3135, 3151, 3152, 3177,
- 4. 3220, 3227, 3259, 3260, 3274, 3479, 3287,
- 5. 3327 and 3386. The foregoing bills were reported to
- 6. be read a first time, printed and referred to the
- Committee on Assignment of Bills. Signed, Thomas C. 7.
- 8. Hynes, Chairman.
- 9. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 10. House Bills 1st reading.
- SECRETARY: 11.
- House Bill 2628. 12.
- (Secretary reads title of bill) 13.
- House Bill 3118. 14.
- (Secretary reads title of bill) 15.
- House Bill 3201. 16.
- (Secretary reads title of bill) 17.
- House Bill 3202. 18.
- (Secretary reads title of bill) 19.
- House Bill 1068. 20.

26.

30.

- (Secretary reads title of bill) 21.
- 22. (Secretary reads title of bill)

House Bill 1333.

House Bill 1803.

House Bill 2540.

- 23.
- (Secretary reads title of bill)
- 25. House Bill 25...or 2256.
- (Secretary reads title of bill) 27.
- House Bill 2436. 28.
- (Secretary reads title of bill) 29.
- (Secretary reads title of bill) 31.
- House Bill 2555. 32.
- (Secretary reads title of bill) 33.

l. House Bill 2619. 2. (Secretary reads title of bill) 3. House Bill 2636. 4. (Secretary reads title of bill) 5. House Bill 2738. 6. (Secretary reads title of bill) 7. House Bill 2749. 8. (Secretary reads title of bill) House Bill 2754. 9. (Secretary reads title of bill) 10. House Bill 2757. 11. (Secretary reads title of bill) 12. House Bill 2775. 13. (Secretary reads title of bill) 14. House Bill 2834. 15. (Secretary reads title of bill) 16. House Bill 2835. 17. (Secretary reads title of bill) 18. House Bill 2875. 19. (Secretary reads title of bill) 20. House Bill 2899. 21. (Secretary reads title of bill) 22. House Bill 2945. 23. (Secretary reads title of bill) 24. House Bill 2946. 25. (Secretary reads title of bill) 26. House Bill 2949. 27. (Secretary reads title of bill) 28. House Bill 2950. 29. (Secretary reads title of bill) 30. House Bill 2963. 31. (Secretary reads title of bill) 32.

House Bill 3010.

2. House Bill 3027. (Secretary reads title of bill) 3. House Bill 3111. 4. 5. (Secretary reads title of bill) House Bill 3135. 6. (Secretary reads title of bill) 7. House Bill 3151. 8. (Secretary reads title of bill) 9. House Bill 3152. 10. (Secretary reads title of bill) 11. House Bill 3177. 12. (Secretary reads title of bill) 13. House Bill 22...3220. 14. (Secretary reads title of bill) 15. House Bill 3227. 16. (Secretary reads title of bill) 17. House Bill 3259. 18. (Secretary reads title of bill) 19. House Bill 3260. 20. (Secretary reads title of bill) 21. House Bill 3274. 22. (Secretary reads title of bill) 23. House Bill 3279. 24. (Secretary reads title of bill) 25. House Bill 3287. 26. (Secretary reads title of bill) 27. House Bill 3327. 28. (Secretary reads title of bill) 29. House Bill 3386. 30. (Secretary reads title of bill) 31. 1st reading of the foregoing bills. 32. PRESIDING OFFICER: (SENATOR KENNETH HALL) 33.

(Secretary reads title of bill)

l.

- 1. Resolution Consent Calendar. The Secretary has
- 2. distributed a Resolution Consent Calendar to the
- 3. membership. No objections having been filed, all
- 4. resolutions on the Consent Calendar shall be considered
- 5. in one motion. The question is shall Resolutions
- 6. SR 408, 409, 410, 411, 412, 414 and 415 be adopted.
- 7. Those in favor signify by saying Aye. Opposed Nay.
- 8. The Ayes have it and the resolutions are adopted
- 9. as just read. Senator Hynes. Senator Hynes.
- 10. SENATOR HYNES:
- 11. Mr. President and members of the Senate. We
- 12. have completed all necessary business for today and I
- 13. will in a moment ask that the Senate stand in recess
- 14. for the purpose of receiving Committee Reports. But
- 15. I would like to announce first that the Rules Committee,
- 16. which did meet this morning and consider a number of
- 17. bills, was unable to complete its work, so there will
- 18. be another meeting of the Rules Committee immediately
- 19. upon the recess of the Senate in the President's Office.
- 20. A meeting of the Rules Committee immediately upon our
- 21. recessing in the President's Office. And I would
- 22. therefore, Mr. President, if there are no announcements
- 23. by any members and if there's no further business to
- 24. come before the Senate, I would move that the Senate
- 25. stand in recess...
- 26. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 27. Senator...
- 28. SENATOR HYNES:
- 29. ... subject to the call of the Chair.
- 30. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 31. Senator Hynes, we have one item of business here,
- 32. if you'd hold that for just a moment, please. Resolutions.
- 33. SECRETARY:

- Senate Joint Resolution 95 offered by Senators Regner,
- 2. Harber Hall, Walsh and Bowers.
- 3. PRESIDING OFFICER: (SENATOR KENNETH HALL)
- 4. Executive Committee. Senator Regner.
- 5. SENATOR REGNER:
- 6. Mr. President, I would just like to make a statement
- 7. as to what this resolution is because very...probably
- 8. a lot of people in the Senate will want to join in as
- 9. sponsors of this resolution. If you remember when we
- 10. did the Appropriations Committee on the State Scholarship
- 11. Commission, it was pointed out that we had almost seventeen
- 12. thousand state guaranteed student loans outstanding that
- 13. were delinquent. Many people were surprised and appalled
- 14. by this. We then made a comparision with a tape of
- 15. State employees and there are some four hundred State
- 16. employees that are on this delinquent list. What this
- 17. resolution does, it directs the Auditor General to
- 18. perform a management audit of the defaulted accounts
- 19. of the Illinois Guaranteed Loan Program administered
- 20. by the State Scholarship Commission and it is reviewed
- 21. ...the defaulted accounts the Auditor General pay particular
- 22. attention to determining the nature and extent of defaults
- 23. of borrowers now employed by the State of Illinois. I
- 24. think it's something that is very much needed and anyone
- 25. who would like to join us as cosponsors they'd be
- 26. welcome to.
- 27. PRESIDENT:
- 28. Senator Demuzio.
- 29. SENATOR DEMUZIO:
- 30. 10...9. Thank you, Mr. President. In violation of
- 31. the rules I'd ... would like to introduce to the ... the
- 32. Senate, my Mother and Father, who are seated in the
- 33. Gallery to the South as well as my Aunt Naomi and my

- 1. Uncle, Gene Demuzio, who sitting at my left who came
- 2. all the way from Pocatello, Idaho to see the South...
- the Senate beat the House tonight. I'd like to introduce
- 4. them to the Senate.
- 5. PRESIDENT:
- 6. Will our guests please rise. The Chair wishes to
- 7. apologize to the Minority Leader for having overlooked
- 8. his request of yesderday. Senator Philip.
- 9. SENATOR PHILIP:
- Thank you, Mr. President. I would like to make
- an announcement with leave of the Senate. And remind
- the players we have the Senate-House softball game
- tonight. It is on at 6:00 o'clock and we're not
- playing at the old field. We're at Chamberlain Park
- which is at 18th and Capital. So, it is not raining.
- The weather report is going to be good. Clear and 16.
- sunny and sixty degrees this afternoon. So I hope
- that everybody would stay and participate. The...I
- understand the House has lost three of their key
- players so we're going to be in the best shape we've 20.
- ever been if we hold our guys where. You know, this 21.
- might be the first time we beat them in forty-three 22.
- years and we're long overdue, so hope that everybody 23.
- will attend.
- PRESIDENT:
- Senator Philip, was that a motion with respect 26.
- to the weather or just...Senator Newhouse.
- SENATOR NEWHOUSE:
- Thank you, Mr. President. I'm not sure whether 29.
- this has been done, but Senator Smith is...is not here 30.
- today due to an emergency illness and his office just 31.
- asked that I announce that he is in Jackson Park Hospital ${\bf 32.}$
- in Chicago. He is in intensive care. 33.
- 34. PRESIDENT:
- 35. Is there any further business to come before the

- 1. Senate? If not the Senate stands in recess subject to the
- 2. call of the Chair.
- 3. (Recess)
- 4. (After Recess)
- 5. PRESIDENT:
- 6. The Senate will please come to order. House Bills 1st
- 7. reading.
- 8. SECRETARY:
- 9. House Bill 3394, the Senate sponsor will be Senator Shapiro.
- 10. PRESIDENT:
- 11. Rules Committee. Committee Reports.
- 12. SECRETARY:
- Senator Wooten, Chairman of the Executive Committee,
- 14. reports out Senate Joint Resolutions 340 and 396 with the
- 15. recommendation for adoption...Senate Joint or Senate Resolu-
- 16. tions those are. Senate Resolution 391, recommended adoption
- 17. as...as amended. House Bills 2648, 2771 and 3042 and 3362
- 18. recommend Do Pass. House Joint Resolution 72, recommend
- 19. adoption As Amended.
- Senator Joyce, Chairman of Local Government Committee,
- 21, reports out House Bills 2589, 2713, 2787, 2867, 2893, 2894,
- 22. 2896 and 3114 with the recommendation Do Pass.
- Pursuant to...Amended Temporary Rule 5, the Rules
- Committee met at 1:30 p. m., January the 8th, 1978 and
- 25. makes the following report. By unanimous vote the
- committee ruled that the following bills can be considered 26.
- during the Spring Session of the Senate: House Bills 32,
- 28. 1270, 2535, 2578, 2714, 2745, 2770, 2808, 2855, 2881, 2916,
- 2928, 2995, 3002, 3009, 3053, 3054, 3058, 3083, 3097, 3231,
- 3283, 3350 and 3394. By majority vote the committee ruled 30.
- 31. that the following bills can be considered during the
- Spring Session of the Senate: House Bill 1088, 1533, 2428.
- The foregoing bills were ordered to be read a 1st time ${\bf 33.}$

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printed and referred to Committee on Assignment of Bills.
    PRESIDENT:
2.
         House Bills 1st reading.
 3.
    SECRETARY:
4.
         House Bill 32.
5.
               (Secretary reads title of bill)
         House Bill 1270.
7.
               (Secretary reads title of bill)
 8.
         House Bill 2535.
 9.
               (Secretary reads title of bill)
10.
         House Bill 2578.
11.
               (Secretary reads title of bill)
12.
         House Bill 2714.
13.
               (Secretary reads title of bill)
14.
         House Bill 25...or 2745.
15.
               (Secretary reads title of bill)
16.
         House Bill 2770.
17.
               (Secretary reads title of bill)
18.
         House Bill 2808.
19.
               (Secretary reads title of bill)
20.
         House Bill 2855.
21.
               (Secretary reads title of bill)
22.
         House Bill 2881.
23.
               (Secretary reads title of bill)
24.
         House Bill 2916.
25.
               (Secretary reads title of bill)
26.
         House Bill 2928.
27.
               (Secretary reads title of bill)
28.
         House Bill 2995.
29.
               (Secretary reads title of bill)
30.
         House Bill 3002.
31.
               (Secretary reads title of bill)
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33. 34. House Bill 3009.

(Secretary reads title of bill)

. House Bill 3053.

House Bill 3054.

House Bill 3058.

3.

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17.

18.

19.

23.

- 2. (Secretary reads title of bill)
- 4. (Secretary reads title of bill)
- (Secretary reads title of bill) 6.
- House Bill 3083.
- (Secretary reads title of bill) 8.
- House Bill 3097.
- (Secretary reads title of bill) 10.
- House Bill 3231.
- (Secretary reads title of bill) 12.
- House Bill 3283. 13.
- (Secretary reads title of bill) 14.
- House Bill 3350. 15.
- (Secretary reads title of bill) 16.
- (Secretary reads title of bill)

House Bill 3394.

- House Bill 1088.
- (Secretary reads title of bill) 20.
- House Bill 1533. 21.
- (Secretary reads title of bill) 22.
- House Bill 2428.
- (Secretary reads title of bill) 24.
- 1st reading of the foregoing bills.
- 25.
- PRESIDENT: 26.
- Committee reports. 27.
- SECRETARY: 28.
- Senator Donnewald, Chairman of Assignment of Bills 29.
- Committee...signs the following House Bills to Committee. 30.
- Agriculture, Conservation and Energy: 2754, 2881, 31.
- 2928, 3053, 3054, 3058, 3151, 3152. 32.
- Appropriations I: 2540, 3231, 3394. 33.

- 1. Elementary and Secondary Education: 2619, 2636, 2757,
- 2. 2916, 2946.

5.

- Higher Education: 2963, 3274. 4.
- Elections and Reapportionment: 1068.
- Executive: 2834, 2835, 3083, 3111, 3201, 3202, 3259.
- Insurance and Licensed Activities: 2428, 2555, 2808, 6.
- 2945, 3010, 3283, 3327. 7.
- Judiciary I: 32, 1333, 2578, 2628, 2875, 2995, 3009, 8.
- 3118, 3220. 9.
- Judiciary II: 2775, 3027. 10.
- Labor and Commerce: 2738 and 3177. 11.
- Local Government: 1088, 1533, 2256, 2535, 2714, 2745, 12.
- 2855, 3002, 3260, 3350... 13.
- Pensions, Personnel and Veterans Affairs: 1803, 3386. 14.
- Public Health, Welfare and Corrections: 1270, 2949, 15.
- 2950, 3097, 3227, 3287. 16.
- Revenue: 2436, 2770, 2899, 3279. 17.
- Transportation: 2749 and 3135. 18.
- PRESIDENT:
- No further business to come before the Senate, the 20.
 - Senate stands adjourned...until 12:00 o'clock noon on 21.
- Monday.
- 22.
- 23. 24.

- 25.
- 26.
- 27.
- 28.
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- 33.