30th GENERAL ASSEMBLY

REGULAR SESSION

MAY 26, 1977

PRESIDING	OFFICER:	(SENATOR	DONNEWALD)

- 2. The Senate will come to order. Prayer by Monsignor
- 3. John J. McGrath, St. Agnes Church, Springfield, Illinois.
- 4. Will our guests in the galleries please rise.
- 5. MONSIGNOR McGRATH:

1.

- 6. (Prayer by Monsignor McGrath)
- 7. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 8. Reading of the Journal. Senator Weaver.
- 9. SENATOR WEAVER:
- 10. Mr. President, I move the Journal just read by the
- 11. Secretary be approved unless some Senator has additions
- 12. or corrections to offer.
- 13. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 14. Heard the motion. Those in favor indicate by saying
- 15. Aye. Those opposed Nay. The Ayes: have it. Senator
- 16. Weaver.
- 17. SENATOR WEAVER:
- 18. Mr. President, I move that the reading and approval
- 19. of the Journals of Thursday, May the 19th, Friday, May
- 20. the 20th, Monday, May 23rd, Tuesday, May 24th and
- 21. Wednesday, May 25th in the year 1977 be postponed
- 22. pending arrival of the printed Journals.
- 23. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 24. Heard the motion. Those in favor indicate by saying
- 25. Aye. Those opposed. The Ayes have it. Messages from the
- 26. House.
- 27. SECRETARY:
- 28. A Message from the House, by Mr. O'Brien, Clerk.
- 29. Mr. President I am directed to inform the
- 30. Senate that the House of Representatives passed bills with
- 31. the following titles in the passage of which I am instructed to
- 32. ask the concurrence of the Senate, to-wit:
- 33. House Bills 688, 67...767,798, 797, 885, 954, 964,

- 1. 991, 993, 994, 1008, 1034, 1037, 1038, 1039, 1064, 1065,
- 2. 1071, 1098, 1099, 1102, 1106, 1127, 1393, 1462, 2163,
- 3. 2341,2358, 2360 and 2363.
- 4. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 5. Resolutions.
- 6. SECRETARY:
- 7. Senate Resolution 149, offered by Senator
- 8. Kosinski and all Senators. It's congratulatory.
- 9. Senate Resolution 150, offered by Senator Mitchler,
- 10. Regner and others and it's congratulatory.
- 11. Senate Resolution 151, offered by Senator Graham
- 12. and Schaffer and it's congratulatory.
- 13. Senate Resolution 152, offered by Senator Regner
- 14. and it's congratulatory.
- 15. Senate Joint Resolution 142. It was offered
- 16. by Senator Regner. Senate Joint Resolution 42.
- 17. Right.
- 18. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19. Do we have leave to place the previous resolutions
- 20. read on the Consent Calendar? Leave is granted.
- 21. ...Bills on 2nd reading. We'll skip the Order of
- 22. 2nd reading for the time being and proceed to the Order
- 23: of 3rd reading. Senator Mitchler, for what purpose do
- 24. you arise?
- 25. SENATOR MITCHLER:
- 26. Mr. President, I'd ask leave of the Senate to be
- 27. added as a cosponsor to Senate Bill 1155.
- 28. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 29. Is there leave? Leave is granted. Senator Regner
- 30. asks the same...leave is granted. Senate Bills on
- 31. 3rd reading. I'm advised by the President that leave was
- 32. granted as to Senate Bills 16 and Senate Bill 425,
- 33. Senator Maragos' bills and they will be considered first

- 1. this morning. Senate Bill 16. Read the bill, Mr. Secretary.
- 2. SECRETARY:
- 3. Senate Bill 16.
- (Secretary reads title of bill)
- 3rd reading of the bill.
- 6. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 7. Senator Maragos.
- 8. SENATOR MARAGOS:
- 9. Mr. President and members of the Senate. . .
- 10. Senate Bill 16 as amended amends the Chicago Regional
- 11. Port District Act and as you see in the Digest, it makes
- the area of the district conterminous with the
- 13. City of Chicago. It expands the duties of the districts
- 14. to the extent that it allows an additional condemnation
- 15. power. It changes the authority of the board where
- 16. five are selected by the Mayor and four are selected
- 17. by the Governor and it makes one...changes the amendment,
- 18. however. It makes a change, however, in that...
- 19. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 20. Just a moment. Just a moment, Senator. May
- 21. we have order. Will the members be in their seats.
- 22. Proceed.
- 23. SENATOR MARAGOS:
- 24. It changes the board structure. However, those by
- 25. the amendment...those who are appointed by the Governor
- 26. need not reside in the City of Chicago. This bill has
- 27. passed this General Assembly twice by overwhelming majorities.
- 28. It has been thoroughly discussed and many of you who have
- 29. been in the Senate for many years or in the House prior
- 30. to this year, were familiar with all of the ramifications
- of this bill. I ask for your support.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- 33. Is there further discussion? Question is shall Senate

- 1. Bill 16 pass. Those in favor vote Aye. Those
- 2. opposed Nay. The voting is open. Have all those voted
- 3. who wish? Take the record. On that... I have to announce
- 4. the vote. On that...on that question the Ayes are
- 5. 47, the Nays are none, 1 Voting Present. Senate Bill
- 6. 16 having received a constitutional majority is declared
- 7. passed. Senator Grotberg, for what purpose do you arise?
- 8. SENATOR GROTBERG:
- 9. Mr. President, in the guest gallery to my left
- 10. and to your right, is the Seneca Grade School from
- 11. Seneca, Illinois, from the 38th legislative district,
- 12. Mrs. Dan Lowery is leading the group this morning. I'd
- 13. like to have them rise and be introduced to the Senate.
- 14. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 15. Please rise and be recognized. Senator...Senator
- 16. Hickey, for what purpose do you arise?
- 17. SENATOR HICKEY:
- Mr. President, I was running to press my green
- button and you cut off the vote. I would have voted
- 20. Yes.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- The record...
- 23. SENATOR HICKEY:
- And I would like it so recorded.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- The record will so show. Senate Bill 425, Senator
- Maragos. Read the bill, Mr. Secretary.
- SECRETARY:
- 29. Senate Bill 425.
- 30. (Secretary reads title of bill)
- 31. 3rd reading of the bill.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Maragos.

- SENATOR MARAGOS:
- 2. Mr. President and members of the Senate. We had
- 3. commenced yesterday to discuss and debate Senate Bill
- 4. 425. However, in order to facilitate the many
- 5. questions, we had the bill taken out of the record
- 6. and a new copy distributed which was set up to put in
- 7. all the amendments. Now, the bill, as many of you
- 8. have received on your desks, is in its final form
- 9. as amended with the fifteen amendments discussed. And
- 10. at this time, I would like... I would be glad to answer
- 11. any questions and if there are no questions, I would
- 12. ask for the favorable approval of this bill by a
- 13. majority vote.
- 14. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 15. Is there further discussion? Senator Walsh.
- 16. SENATOR WALSH:
- 17. Mr. President, I just wonder if the Gentleman would
- 18. explain the bill. I think it has a wide import.
- 19. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 20. Senator Maragos.
- 21. SENATOR MARAGOS:
- 22. Senator Walsh, I'd be glad to do so because I thought
- 23. we had, in our discussion yesterday, answered many of the...
- 24. ramifications of this bill by the questions that were
- 25. answered. First of all, this sets up a...a board which will
- 26. consist of nine members, two public members and then the
- 27. chairman of that board will be the chairman of the
- 28. Illinois Commerce Commission. There will be a member from
- 29. the Environmental Division...the Department of Environmental
- 30. Protection Agency. There will be a...I'll get to all the
- 31. officials. There will be a member from the Department
- 32. of Agriculture, Department of Business and Economic
- 33. Development and several other agencies will form this

- board and they will conduct hearings for any power
- plant that has to be established in the State of Illinois.
- 3. The present procedure is that many of the companies who
- 4. desire to erect or construct power plants have to go to
- 5. various agencies and as a result, it is a procedure
- 6. by which there is no uniform approach and which is a
- very lengthy and...very...also very costly to the
- 8. State because it involves repetition by many departments to
- 9. do same thing.
- 10. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 11. Senator Walsh can't hear the explanation of Senator
- 12. Maragos. Could we please have order. Proceed.
- 13. SENATOR MARAGOS:
- 14. As I stated, because of the repetition and because
- 15. of the many other ramifications...they are today, these
- 16. particular power plant citing procedure is very difficult
- 17. and very ludicrous, I would say. Many of the problems
- 18. that we have today where there is a congestion of power
- 19. plants in a...in a certain geographical areas of the State
- 20. would have been avoided had this law been into effect ten
- 21. years ago. I say to you, not only are we concerned by
- 22. the nuclear power plants, but we also are concerned
- 23. by the many fossil fuel plants that will be coming down
- 24. the road, which we need if our energy increase is going to be
- 25. heeded to and...and produced for our people. Many of us
- 26. are hoping that in the due course, the technology of
- 27. this country and the State of Illinois will allow
- 28. for better coal consumption and therefore, meet our energy
- 29. needs. And there's...therefore, we anticipate to see many
- 30. coal and fossil fuel plants being erected as well as
- 31. nuclear plants. The nuclear plants that may be constructed
- 32. will also be under the control primarily of the Federal
- 33. Government through the Nuclear Regulatory Agency. But more

- 1. important, when this bill...it states that if it's
- 2. going to be a nuclear power plant, we can conduct joint
- 3. hearings between the Federal Government and the State of
- 4. Illinois, thereby avoiding duplication and cost. That is
- 5. the general gist of the purpose of this bill and I'll
- 6. answer any additional questions.
- 7. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 8. Senator Wooten.
- 9. SENATOR WOOTEN:
- 10. Well, Senator Maragos, many of us have specific...
- 11. one specific concern and that is, will this commission
- 12. or board be able to overrule local zoning laws? Now,
- 13. I've looked through the...the bill, it's been collated
- 14. now, and I think I see where you envision the exception.
- 15. In definitions on page 3...now, I hope everyone who has
- 16. this concern follows this now so we can clear this
- 17. up once and for all. On page 3, under definitions in
- 18. 5 you have municipality means a county, city, village,
- 19. township or incorporated town in this State. So the
- 20. term municipality actually means a county...just about
- 21. everthing else. Now, I think we go then to
- 22. page 12 on Section 105. You're...we're put right off
- 23. away, I think, by the first statement that the
- 24. regulation of the location, construction and operation
- 25. of electric generating facilities is declared to be
- 26. an exclusive State power or function except as hereinafter
- 27. provided in this Section. Then if we drop down, we talk
- 28. about the certification early...we drop down to line
- 29. 22. No certificate issued under this Article 8 shall
- 30. be construed as requiring the construction of the
- 31. facility for which it is issued. An electrical generating
- 32. facility for which a certificate is issued hereunder
- 33. shall not be constructed, operated or located by any means
- 34. or methods prohibited by applicable ordinances, rules and

- 1. regulations in respect thereto of any municipality,
- 2. meaning county, et cetera, within the entire territorial
- 3. jurisdiction of such municipality. Now, that sounds
- 4. pretty good the first time through, but Senator, I'm
- 5. concerned. Let's see, shall not be constructed, operated
- 6. or located by any means or methods prohibited by
- 7. applicable ordinances, rules and regulations. I don't
- 8. know that we have rules and regulations. I don't
- g. V know that we have rules and regulations prohibiting the means
- or methods by which a plant could be located there if
- those means and methods primarily come from the State.
- I would sure love to have it clearly say or at least
- myself to be absolutely reassured that that does not
- constitute artful language by which you can get around
- local zoning ordinances.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Maragos.
- SENATOR MARAGOS:
- Senator Wooten, I had the same concerns and so did
- other officials of the local...from the county governments 20.
- and from the municipal governments. The reason why the
- language has to be in this form, we give the right
- of the municipality as defined the authority to 23.
- ${\sf not}$ allow the construction of this plant if it violates ${\sf 24}$.
- its...local laws and ordinances. However, if you don't 25.
- put it in this form, it might, by implication, give the 26.
- authority to the municipality to issue the license or 27.
- $% \left(1\right) =\left(1\right) \left(1\right)$ the certificate. So we're saying in here that the State 28.
- will be the issuing agency as far as the certificate goes 29.
- but in no way will it violate the rules and regulation 30.
- ordinances of that state. We do it in the original 31.
- opening paragraph of the...of this bill which is the...the... 32.
- showing the purposes of the legislative intent as...as I say 33.

ninety-two, the legislative declaration and we also 1. do it on Section 105 so this language, in fact...we had 2. this Section 105 amended twice to improve not only 3. the construction or operation but the location because 4. many municipalities say fine, you may construct 5. ...ordinances but we maybe don't want...our municipality 6. and if our zoning...say, we don't want power plants within 7. our city limits, then your location will be out of order. 8. So that's why I feel that it does cover all the concerns 9. that you have. 10. PRESIDING OFFICER: (SENATOR DONNEWALD) 11. Senator Wooten. May we please have order, members 12. of the Senate? Will the Sergeant-at-arms clear the aisles. 13. Will the members please be in their seats. 14. SENATOR WOOTEN: 15. Well, Senator, I don't have a legal background 16. and the only thing I've learned in the five years I've 17. been down here is that sometimes things don't exactly 18. mean what you think they mean. I'm wondering why you 19. could not simply say that, you know, shall not be constructed 20. in...in violation of local ordinance...local zoning rules. 21. Why can't we just plainly say what we mean rather than put 22. in language that I fear may turn out to be in a very 23. careful construction interpretation to mean something 24. else. Now, I'm told by my lawyer friends that what 25. they call the precatory language in the beginning isn't 26. going to be that important, that right here is what counts 27. and this is what concerns me. 28. PRESIDING OFFICER: (SENATOR DONNEWALD) 29. Senator Maragos. 30. SENATOR MARAGOS: 31. I would like to state here Mr. . . Senator Wooten that 32. believe me, the language here states definitely and as

concretely as possible without taking the preempted powers

33. 34.

- of the State to issue the certificate cause if you don't l. put the language in this form, then...then it can be 2. construed that the...that the municipality can issue 3. the certificate which is not the intent of the Statute. 4. Okay. So, therefore, I say when it says shall not be 5. constructed or operated or located by any means or 6. methods prohibited... I think that is sufficient to 7 satisfy your concerns. 8. PRESIDING OFFICER: (SENATOR ROCK) 9. Senator Wooten. 10. SENATOR WOOTEN: 11. Well, not to belabor the point earlier. You know, 12. I...I'm...I understand that local municipalities which, 13. we must remember in this case, also means counties, 14. villages and so on, may not issue certificates. I certainly 15. don't have any quarrel with that, Senator. And I agree 16. with that. I wholeheartedly support that concept. 17. But I just want, you know, I'd like some other legal minds 18. here to tell me that my suspicions are unfounded and that 19. this obviously means...well, you know, whenever you 20. have two lawyers, you have two opinions. I want to 21. find out if they're two contradicting opinions on this 22. point. And if there is substantial agreement, then I'm 23. satisfied. 24. PRESIDING OFFICER: (SENATOR ROCK) 25. Further discussion? Senator Rhoads. 26. SENATOR RHOADS: 27. Will the sponsor yield for a question? 28. PRESIDING OFFICER: (SENATOR ROCK) 29.
 - 31.
 Senator Maragos, on page 4 of the bill, Section 95
 32.
 beginning on line 23, we're talking about a certificate
 33.

30.

SENATOR RHOADS:

He indicates he will yield. Senator Rhoads.

- 1. of environmental compatibility and public need. After the
- 2. expiration of two years from the effective date of this
- Article 8, no person shall commence the construction of
- an electric generating facility in the State without
- $_{\mbox{\scriptsize 5.}}$ having obtained at least six months in advance, a
- 6. certificate of environmental compatibility in public
- 7. need issued with respect to such facility by the board.
- 8. Back on page 3, in...beginning on line 4, you define
- 9. certificate means a certificate of environmental
- 10. compatibility and public need issued by the board
- pursuant to this Article. Well, this board that we're
- setting up, one of the members is the Chairman of the
- Commerce Commission. One is the Director of
- Public Health. One is the Director of the EPA.
- Now, they are to subjectively determine what environmental
- compatibility and public need is, is that what you're
- intending to do?
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Maragos.
- SENATOR MARAGOS:
- Yes. Senator Rhoads, what the present Statutes 21.
- provide is that the...
- PRESIDING OFFICER: (SENATOR ROCK)
- Mr. Doorkeeper, can you close that front door, please?
- Senator Maragos. 25.
- SENATOR MARAGOS:
- The Illinois Commerce Commission can...can issue 27.
- a certificate of convenience of \mbox{public} need 28.
- presently. A certificate that's under the present laws... 29.
- that's what the Illinois Commerce Commission does under the 30.
- Public Utilities Act. Now, what we have put in an 31.
- additional here that it...it also shall meet the environmental 32.
- protection requirements. What has happened, however, so you 33.

- 1. understand this fully, is that right now even though
- the environmental protection is not...or the standards
- are not put into the Act. The EPA on its own can veto
- any site, which has happened in Clinton now for three
- years because they wanted the State...it doesn't meet
- 6. the standards of a...of having a water cooled pool
- 7. to cool the water to a certain degree. And the power
- 8. company that wanted to put the power plant in Clinton
- 9. was unable to do so even...after it received a certificate
- of public need and necessity from the Commerce Commission.
- We are saying that we will now have all of these
- approaches and problems solved by one...one hearing and the
- ...the Department of EPA will have an opportunity to
- voice it but it will not have the veto power that the
- majority of all the other aspects are sufficiently...
- give that particular certificate.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Rhoads.
- SENATOR RHOADS:
- 20. All right. Then it is your intent that this will
- supercede everything, that this...this will be the final
- word? Now...okay. All right. Now, then the second
- question is, is environmental compatibility anywhere defined
- in the bill or anywhere else in current law?
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Maragos.
- SENATOR MARAGOS:
- Yes, if you will please look on Section 101
- which discusses the question of the decision, what the board
- will have to make a finding after it has its hearings
- and on A, B, and C under 2 of that Section, it states
- what the decision will have to be and on what basis
- they will make the environmental...environmental impact

- 1. and C, that the adverse...environmental impacts of the
- facility are reasonable considering the estate
- 3. of available technology, the nature and economics of the
- 4. various alternatives, the benefits expected to be...
- 5. result and so on. So these are standards that
- 6. have to be met at the time that the decisions are made.
- 7. So you...you see what it does...by...by the decision
- 8. making process, they have to meet these standards
- 9. and that's why the EPA has to come in.
- 10. PRESIDING OFFICER: (SENATOR ROCK)
- 11. Senator Rhoads.
- 12. SENATOR RHOADS:
- 13. Would it then be a fair summary of the bill
- 14. that what you are doing is transferring powers that
- 15. are already held by the Commerce Commission and by
- 16. the EPA and concentrating those powers into one board,
- 17. is that the...
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- 19. Senator Maragos.
- 20. SENATOR MARAGOS:
- 21. If you want to use a...a word concentrating,
- 22. sobeit. By that, I mean it's going to be put in one
- 23. area, which they already have and it will facilitate the
- 24. hearing. It's not taking any powers away from these...
- 25. department but it's having them focus in on one...one
- 26. hearing.
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. Senator Joyce.
- 29. SENATOR JOYCE:
- 30. Thank you, Mr. President. Will the sponsor yield?
- 31. PRESIDING OFFICER: (SENATOR ROCK)
- 32. Sponsor indicates he will yield. Senator Joyce.
- 33. SENATOR JOYCE:

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Yes, I have some problems with this. I...I'm
1.
    thinking that it is...is going to usurp the local
2.
     zoning more than...than maybe what we think. Would the
3.
     county or municipality as it's termed in this, have
4.
     to have specific ordinances on its books relating to
5.
     power plant sitings to be able to deal with this?
6.
     If it did not, would not the power be just taken away
7.
     by this commission?
8.
     PRESIDING OFFICER: (SENATOR ROCK)
9.
           Senator Maragos.
10.
     SENATOR MARAGOS:
11
           Senator Joyce, we have to start from one...
12.
     from one base. Right now, they can go in and put a
13.
     power plant if they could buy up the land without
14.
     even consulting the particular municipality if it
15.
     doesn't have those...those laws now. What
16.
     we're saying here, this gives the municipality additional
17.
     protection that they have a right of veto. Now, if a
18.
      particular county has no rules or regulations, then
19.
      they should get busy and make some rules and regulations.
20.
      But if they say...wait a minute...if they say that a
21.
      certain...that this particular area is zoned residential,
 22.
      they don't have to say you cannot put a power plant.
 23.
      The facts...residential zoning right of way, it will
 24.
      take over, or if it says it's for farming purposes.
 25.
      You cannot put a power plant because the zoning will not
 26.
      be compatible.
 27.
      PRESIDING OFFICER: (SENATOR ROCK)
 28.
             Senator Joyce.
 29.
       SENATOR JOYCE:
 30.
             Well, yes, Senator. I have dealt with one of these
 31.
       in a particular area. I was the township supervisor and
  32.
       a county board member at the time. And we did not have specific
  33.
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- 1. ordinances dealing with the power plant. And, in fact,
- 2. we were successful in...the part I was concerned about
- 3. was the cooling lake. And we were successful in keeping
- 4. that out. Now, the...the utility company still owns the
- 5. property and someday they may come back and I'm sure
- 6. they probably will. But as it is right now, the county
- 7. board was successful in upholding its zoning...ordinance.
- 8. Now, what I'm...you know, I'm...I'm concerned that we're
- g. going to take some of that power away from them.
- 10. I know it can work right now because it did.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Senator Maragos.
- 13. SENATOR MARAGOS:
- 14. Senator Joyce, it will be even better now to give
- 15. the authority...first of all, you know why? It will
- 16. give them that advance notice which they don't have to
- 17. have the advance notice now under the present Statutes.
- 18. Every municipality concerned whether it be a county or
- 19. a city or a village, has to be notified and become a
- 20. participant in the hearing, for one. Secondly, the
- 21. nothing prevents a county or city of municipality of
- 22. any kind by establishing ordinances once they suspect
- 23. something has come in to establish a ordinance immediately to
- 24. cover this particular area if they're against it. I think
- 25. you are better prepared to fight the battle now with...
- 26. if this becomes law, than you are presently because you are...
- 27. if you look at the bill, who has to be notified? Who is a
- participant? And, in fact, the two public members,
- 29. by the way, that are going to be appointed by the Governor
- 30. beside the code department heads that are involved will
- 31. be people who have to represent the municipal interest
- 32, as well.
- 33. PRESIDING OFFICER: (SENATOR ROCK)

- 1. Senator Joyce.
- 2. SENATOR JOYCE:
- 3. I...I am...I hope you're right and one thing that...
- 4. that bothers me, they can hold these meetings and let's
- 5. see, at such a time and place as the commission designates.
- 6. Now, why couldn't that be in the area where it's going
- 7. to be rather than some building in Chicago or Springfield
- 8. or someplace that makes it very difficult for people
- 9. in the local area to get to?
- 10. PRESIDING OFFICER: (SENATOR ROCK)
- 11. Senator Maragos.
- 12. SENATOR MARAGOS:
- 13. I think that the bill contains the language that it
- 14. should be. At least one of the meetings should be in the area
- 15. but I don't recall the exact section right now. But
- 16. I'll have to check that out. But I think the one...
- 17. one that wasn't in the original bill as I remember it.
- 18. Now, I don't think it's been amended out, that has to be in
- 19. the area where it was...where it's involved.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Senator Joyce.
- 22. SENATOR JOYCE:
- 23. Well, thank you, but I... I would think that all of the
- 24. meetings should be in the area where the people are going
- 25. to be affected. You know, it's very easy to hold one
- 26. of these and place a public notice somewhere and not be
- able to get people to the meeting that are concerned
- 28. about it. I...
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. Senator Maragos.
- 31. SENATOR MARAGOS:
- That can be, but there's nothing...precludes them
- 33. from doing that, but there might be reasons sometimes why

- they cannot have it in order if they have to get a large
- meeting rooms, if they have to get some other facilities
- or they have to get technical information and that may
- not be...but maybe since members of the board are also
- 5. representing municipalities concerned, I'm sure that the
- people will ask that they be heard in those areas.
- 7. You can rest assured that they will have to hold them.
- 8. PRESIDING OFFICER: (SENATOR ROCK)
- 9. Senator Joyce.
- 10. SENATOR JOYCE:
- 11. Well, I would sooner it was in the bill rather
- 12. than resting assured. Thank you.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. Further discussion? Senator Shapiro.
- 15. SENATOR SHAPIRO:
- 16. Mr. President and Ladies and Gentlemen of the Senate,
- 17. it's obvious that this bill is very controversial as was
- 18. the one that was attempted to be passed several years.
- 19. ago. Now I want to point out to the Senate that I also
- 20. have a bill, less comprehensive, less far-reaching
- 21. than this one, Senate Bill 1327. I do want to point out
- 22. to you in this bill some conflicts, I think some of the
- 23. points have been raised, others have not. But on
- 24. page 1, it says, generating facilities shall be governed
- 25. by and subject to all municipal rules, regulations,
- 26. and ordinances which is very well. But on page 2, line
- 27. 23, it states that the General Assembly further finds that
- 28. there is a need for the State to control determinations
- 29. regarding the proposed sites. The definition of municipality
- 30. means a county, city, village, township or incorporated
- 31. town in this State. The membership composition I have no
- 32. arguments with. However, it states that each member of the...
- 33. board may designate another person to represent a member on

- 1. the board. Does this permit proxy voting and does it
- 2. include the public members?
- 3. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Maragos.
- 5. SENATOR MARAGOS:
- He's not finished...he's not finished with his question.
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. Oh, I beg your pardon. I'm sorry. Senator Shapiro.
- 9. SENATOR SHAPIRO:
- 10. I could go on and on. Ladies and Gentlemen, what
- 11. I want to recommend for the consideration of the Senate
- 12. that Senate Bill 1327 which is my bill on power generating
- sites which is on 3rd reading, and that this bill, Senate
- Bill 425 be recommitted to committee for further study.
- 15. PRESIDING OFFICER: (SENATOR ROCK)
- 16. Senator Maragos.
- 17. SENATOR MARAGOS:
- 18. Thank you, for your suggestion, Senator Shapiro
- 19. but I will say to you this, I have studied and read
- 20. the bill that you are sponsoring on behalf of the administration,
- 21. 1327. Unfortunately, I personally feel that that bill
- 22. is really a mistatement of intent and doesn't do much more.
- In fact, in many ways that bill is more dangerous, if you
- want to use the terminology, because it doesn't have any
- controls of the board whatsoever. It gives them all the
- rule making powers with no legislative input whatsoever.
- This bill and this board, if it is passed, will give
- constructive approaches which the Legislature has intended
- 29. to do not by Executive fiat. I am more afraid that if
- 1327...not because you happen to be the sponsor, Senator
- Shapiro. Please...I said to you I have a high regard for
- you but I think that 1327 itself will not do the job
- that we intended and will have, as I stated earlier, more 33.

- 1. problems than this. Ladies and Gentlemen of the Senate,
- 2. I will not put this back in committee because it will be
- 3. of no purpose...because it will be buried in it anyway.
- 4. I think we have to face up one important fact. Either
- 5. we want to have a good power plant siting law to
- 6. protect the citizens of the State of Illinois from
- 7. misuse and from continuous erection of power plant sites
- 8. without planning, without constructive approaches and
- 9. without environmental or agricultural input. If you
- 10. want to do that, you continue on the present road.
- 11. But if you wish at this time, for this State of Illinois
- 12. to say to its citizens, and we as the members of the
- 13. Legislature to say to the Illinois citizens that we
- 14. desire, we are concerned about the problems of nuclear
- 16. put enough safeguards we will continue on this road
- 17. ...haphazard approach. And that's why I say to you,
- 18. Senator Shapiro, that I would not, at this time, like
- 19. to put this back in committee.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Any further discussion? Senator Davidson.
- 22. SENATOR DAVIDSON:
- 23. Inquiry. Are we on a motion to committee or are we
- 24. on the motion...
- 25. PRESIDING OFFICER: (SENATOR ROCK)
- 26. No, no. We are not. We are on Senate Bills 3rd reading.
- 27. Senator Shapiro indicated that...he suggested that this
- 28. be recommitted. Senator Maragos has apparently eschewed that
- 29. suggestion. Senator Davidson.
- 30. SENATOR DAVIDSON:
- 31. I'd like to ask the sponsor a question.
- 32. PRESIDING OFFICER: (SENATOR ROCK)
- 33. Indicates he will yield. Senator Davidson.

1. SENATOR DAVIDSON:

- Senator Maragos, earlier you stated that this
- 3. Statute, if it becomes law, will not supercede any of
- 4. the local ordinances such as zoning and et cetera.
- Question I need to ask you is I understand a similar type
- of legislation as you have here proposed passed in New
- York State three years or so ago and there's not been a
- 8. power plant built, started or otherwise due to the
- hangup of the hearings and the strictly additional red
- 10. tape for this certificate of issue because EPA and the
- 11. Pollution Board still have to be involved and you can't
- 12. override the local ordinance and the question is what good
- 13. is this going to do?
- 14. PRESIDING OFFICER: (SENATOR ROCK)
- 15. Senator Maragos.
- 16. SENATOR MARAGOS:
- 17. First of all, Senator Davidson, the Pollution
- 18. Control Board is no longer a part of the board as it
- 19. was in the original form because the Pollution Control
- 20. Board itself asked to be taken out of this board because
- 21. they said if there's any appeals to the environmental
- 22. questions, they want to be in a position of being
- 23. a judge and not being a prosecutor and a judge.
- 24. Secondly, what this will do it will state outside of
- 25. the municipal ordinances if it is put in an area where
- 26. there are not ordinances in violation, they will allow
- 27. the plant to be built and the environmental questions
- 28. will be overruled by the majority of the board if they
 29 are reasonable overrulings. If they...if they...they
- cannot be just obnoxious or I should put restrictive
- attitudes of the EPA just to be stopping something
- 31. accidedes of the bir just to be story and
- 32. that was...is not reasonable. The tests and the
- standards are here, then that's

- 1. Why this is better than the New York law. I'm
- 2. familiar with the New York law and this is better because
- 3. we took advantage of some mistakes that they made to make
- 4. this a more workable law.
- PRESIDING OFFICER: (SENATOR ROCK)
- 6. Any further discussion? Senator Maragos, you wish
- 7. to close the debate?
- 8. SENATOR MARAGOS:
- 9. Mr. President and members of the Senate, I ask you
- 10. if you are sincere as representatives of this great
- 11. State and the citizens of this great State that you are
- 12. indeed anxious to do something constructive in this area
- of power plant siting and especially in this...in this
- 14. era of energy shortage, I ask you to support this bill.
- 15. PRESIDENT:
- 16. The question is shall Senate Bill 425 pass. Those
- 17. in favor will vote Aye. Those opposed will vote Nay.
- 18. The voting is open. Have all voted who wish? Have all
- 19. voted who wish? Take the record. For what purpose does
- 20. Senator Shapiro arise?
- 21. SENATOR SHAPIRO:
- 22. Well, Mr. President, since it's obvious that 425 did
- 23. not receive a constitutional majority and that I also
- 24. have a bill, Senate Bill 1327 on the same subject,...
- 25. PRESIDENT:
- 26. Senator...
- 27. SENATOR SHAPIRO:
- 28. ... I would now like to move before the roll call is
- 29. announced, that both bills be recommitted to the committee
- 30. for further study.
- 31. PRESIDENT:
- 32. Senator, I think that motion is out of order until
- 33. the roll call is announced and the sponsor has an opportunity

- 1. to move to Postpone Consideration, if he wishes to do so
- 2. and...and such a...and on that question the Ayes are
- 3. 23, the Nays are 22, 7 Voting Present. Senate Bill 425
- 4. having failed to receive a constitutional majority is
- 5. declared lost. Senator Maragos.
- 6. SENATOR MARAGOS:
- Postpone consideration.
- 8. PRESIDENT:
- The sponsor has moved to Postpone Consideration.
- 10. SENATOR MARAGOS:
- 11. Well, if he wants to take the...
- 12. PRESIDENT:
- 13. Consideration will be postponed.
- 14. SENATOR MARAGOS:
- 15. ...his motion to put it in committee.
- 16. PRESIDENT:
- 17. Consideration has been...the bill is on the Order
- 18. of Postponed Consideration and you wish now, Senator Shapiro,
- 19. to move to recomit... Senator Shapiro.
- 20. SENATOR SHAPIRO:
- 21. Well, Mr. President, you announced the bill was lost
- 22. and that's why I wanted to make my motion before you did
- 23. announce that but I definitely want to see both bills back
- 24. in committee for further study.
- 25. PRESIDENT:
- 26. Well, our procedure has been that we recognize and
- 27. allow a motion to Postpone Consideration after the
- 28. announcing of the roll call and declaration. We have done
- 29. that consistently.
- 30. SENATOR SHAPIRO:
- 31. But you announced the loss of the bill before you
- 32. recognized him.
- 33. PRESIDENT:
- 34. That's correct. That's what I have done all Session.



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l. I've announced the roll call and then moved...allow a 2. motion to Postpone Consideration. The bill is on 3. Postponed Consideration. And you now move to recommit 4. Senate Bill 425 and Senate Bill 1327 to the Committee 5. on Agriculture, Conservation and Energy. Senator Maragos. 6. SENATOR MARAGOS: 7. I...I don't agree...disagree with that motion, either 8. so 425 if they could also be put in committee again, 9. I have no objection. 10. PRESIDENT: 11. Excuse me. Senator, you...you are supporting the motion to recommit both bills? 12. SENATOR MARAGOS: 13. 'That's right. 14. 15. PRESIDENT: Is there any discussion of the motion? If not, all 16. those in favor signify by saying Aye. Opposed. The Ayes 17. have it. So ordered. Senate Bill 664, Senator Weaver. 18. Read the bill. 19. 20. SECRETARY: Senate Bill 664. 21. (Secretary reads title of bill) 22. 23. 3rd reading of the bill. PRESIDENT: 24. Senator Weaver. 25. SENATOR WEAVER: 26. Thank you, Mr. President. Senate Bill 664 is a bill which 27. would say that truckers using Illinois highways would either 28. buy diesel fuel in Illinois or pay the tax based on the mileage 29. traveled. The bill has been amended to meet the objections of 30.

the Department of Revenue, the Illinois Truckers' Association,

the Midwest Truckers' Association, the Illinois Petroleum Marketers'

Association and the Illinois Truck Stop Association. I know of no

objection to the bill. If anyone has any questions, I'll be happy

to answer them. Otherwise I would appreciate a favorable roll call.

- PRESIDENT:
- 2. Is there any discussion? If not, the question
- 3. is shall Senate Bill 664 pass. Those in favor will vote
- 4. Aye. Those opposed will vote Nay. The voting is open.
- 5. Have all voted who wish? Have all voted who wish?
- 6. Take the record. On that question the Ayes are 54,
- 7. the Nays are none, none Voting Present. Senate Bill
- 8. 664 having received a constitutional majority is declared
- 9. passed. Senate Bill 683, Senator Rupp. Senate Bill
- 10. 693, Senator Soper.
- 11. SECRETARY:
- 12. Senate Bill 693.
- 13. (Secretary reads title of bill)
- 14. 3rd reading of the bill.
- 15. PRESIDENT:
- 16. Senator Soper.
- 17. SENATOR SOPER:
- 18. Thank you, Mr. President, members of the Senate.
- 19. Senate Bill 693 is described in the Synopsis of this...
- 20. of this bill. What this bill would do would allow
- 21. non-home rule units to get the same advantage on
- 22. interest costs in financing water, sewer, electric and
- gas projects with revenue bonds. At this time, home
- rule units in Bloomington, Danville and Rosemont,
- 25. Illinois took advantage of the...of the existing provisions
- 26. in the Municipal Code whereby they saved from ten to
- 27. twenty percent on their interest rates. The...the
- 28. municipality must levy charges that cover principal and
- 29. interest on the bonds by a hundred and ten percent and
- in that way, they...they're able to get a reduced rate on
- their...on their bond...revenue bond issues. If there are
- 32. any questions, I'd be happy to answer them.
- PRESIDENT:

- 1. Is there any discussion? If not, the question is shall
- 2. Senate Bill 693 pass. Senator Rhoads.
- 3. SENATOR RHOADS:
- Question for the sponsor if he'll yield.
- 5. PRESIDENT:
- Indicates he will yield.
- 7. SENATOR RHOADS:
- 8. Are...are we including in this commercial revenue
- 9. bonds and industrial revenue bonds?
- 10. PRESIDENT:
- 11. Senator Soper.
- 12. SENATOR SOPER:
- 13. No. These revenue bonds are only bonds from
- 14. municipal...for municipal projects, sewer, electric,
- 15. gas and water.
- 16. PRESIDENT:
- 17. Senator Rhoads.
- 18. SENATOR RHOADS:
- 19. Well, I understand that, Senator Soper. What I'm
- 20. saying is that municipalities now can issue revenue
- 21. bonds for the purpose of...of financing commercial projects.
- 22. Is that type of bond included in this?
- 23. PRESIDENT:
- 24. Senator Soper.
- 25. SENATOR SOPER:
- 26. Senator Rhoads, I said no.
- 27. PRESIDENT:
- 28. Is there any further discussion? Senator Wooten.
- 29. SENATOR WOOTEN:
- 30. Senator Soper, I think the...some of us are just a little
- 31. thickheaded and I admit to that. I'm trying to understand
- 32. how this works, that you say the revenue bonds issued by
- 33. non-home rule units carrying the full faith and credit of the

- 1. non-home rule unit. What...what...in practical terms
- 2. in selling a bond does that mean? Is a home rule unit
- 3. a sufficient...non-home rule unit of sufficient
- 4. size and substance of that has any real meaning for them?
- 5. PRESIDENT:
- 6. Senator Soper.
- 7. SENATOR SOPER:
- 8. Yes. The EPA has gone into communities that
- 9. fifteen and twenty thousand population under twenty-
- 10. five thousand and has found that...that the water system
- 11. has been polluted because of septic tanks and they've
- 12. ...and they've asked them to close off their water...
- 13. get a new water system or get a new sewage system.
- And then the...then the Federal Government has come in
- and given them...given them some...some free money
- 16. to do this. Now, in order to do this, the municipality
- 17. sets up a...either a sewer...sewer project or a water
- 18. project and in setting it up, they've got to have a
- 19. certain matching funds with the...with the Federal
- 20. Government. So, these are all revenue bonds that they
- 21. issue but under this...under this financing, they...they
- 22. could...they could pledge their full faith and credit to
- 23. the revenue bonds but in order to forestall any necessity
- 24. for them to have an extra tax, if the revenue bonds would
- be sufficient...I mean the collection, then...then they
- set up the...they set up the revenue...I'm trying to get
- 27. around Graham here so I can look at you, they set up
- the revenue to...to generate a hundred and ten percent of
- 29. the...of the ...of the interest and the principal payments.
- And they never have to go back to issue...issue...to tax
- the people on the ...the general taxation on their property
- And this has been financed this way, as I say, by Danville,
- Bloomington, and Rosemont because they're home rule units.

- There's got to be a referendum if a town is too small, they
- can't pass the...there's a referendum in the regular...in
- 3. the regular way. They've got to publish and the...the
- 4. ordinances and everthing else. There's a safeguard.
- 5. PRESIDENT:
- 6. Senator Wooten.
- 7. SENATOR WOOTEN:
- 8. No, let me be sure on that. Are you...see, I'm
- 9. wondering how they do it now and if a referendum is involved
- 10. and then if a referendum would be involved in this. Can
- 11. you clarify that point for me? I'm just curious,
- 12. how does a non-home rule unit handle this problem now?
- 13. Does it involve a referendum and if we go to this, will
- 14. this also involve a referendum?
- 15. SENATOR SOPER:
- 16. Yes.
- 17. PRESIDENT:
- 18. Senator Soper.
- 19. SENATOR SOPER:
- 20. In Section 2 of this bill, it describes the
- 21. way under the Municipal Code and it's the same thing.
- 22. The only thing that's different about this is they're
- 23. allowed to set the rates to generate a hundred and ten
- 24. percent of the principal and the interest. And in that
- 25. way...in other words, you give extra collateral to the
- 26. people that are buying the bonds and this collateral is
- 27. the full faith and credit and you safeguard yourself by
- 28. getting a hundred and ten percent. Suppose you had a big...
- 29. big factory in there or you had...it was necessary for...to
- 30. put up a water plant in order to generate enough water
- 31. for them because you've polluted all the water with
- 32. septic tanks so you need a sewage system or you want to keep
- 33. an industry in there...in a small town. This is the way you

- would do it. But you save about twenty percent on your
- interest. This...this amendment which is the bill was
- 3. drawn by Chapman and Cutler and it's been used in the State
- 4. of Illinois within the town...in the communities that I
- 5. mentioned, Danville, Rosemont and Bloomington and it's
- been used in eighteen states and Bob Felker who was my
- 7. aide here, is now...handles municipal bonds for the
- 8. First National Bank of Chicago and when he saw this
- 9. definite saving to home rule units that was being used
- 10. he thought that it would be a good idea to give the little...
- 11. the little communities the advantage of this if they
- 12. wanted to use it. That's as simple as that.
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. Senator Wooten. Is there further discussion? Senator
- 15. Berman.
- 16. SENATOR BERMAN:
- 17. Thank you, Mr. President. I just want to tell
- 18. Senator Soper that I think this is a good idea to help
- 19. the little municipalities through this tax free interest
- 20. method. I hope you'll remember that when we get back to the
- 21. bill to help the little homeowner on the home improvement
- 22. tax free approach, too.
- 23. PRESIDING OFFICER: (SENATOR BRUCE)
- 24. Is there further debate? Senator Soper may close.
- 25. SENATOR SOPER:
- 26. Senator Berman, if you've got a little home...homeowner,
- 27. how tall is he? Roll call, please.
- 28. PRESIDING OFFICER: (SENATOR BRUCE)
- 29. The question is shall Senate Bill 693 pass. Those
- 30. in favor vote Aye. Those opposed vote Nay. The voting is open.
- 31. Have all voted who wish? Have all voted who wish?
- 32. Take the record. On that question the Ayes are 48, the Nays
- 33. are 1, 2 Voting Present. Senate Bill 693 having received

- a constitutional majority is declared passed. Senate
- 2, Bill 696, Senator Roe. Read the bill, Mr. Secretary.
- 3. SECRETARY:
- 4. Senate Bill 696.
- 5. (Secretary reads title of bill)
- 3rd reading of the bill.
- 7. PRESIDING OFFICER: (SENATOR BRUCE)
- 8. Senator Roe.
- 9. SENATOR ROE:
- 10. Mr. President, members of the Senate. The practical
- 11. effect of Senate Bill 696 is to make the child at least
- 12. three months older when he enters first grade in the State
- 13. of Illinois. This bill was suggested to me by a number
- 14. of first grade and kindergarten teachers and school
- 15. psychologists who have indicated that in their opinion
- certain adjustment problems and behavioral problems
- 17. that are presently found among many of the younger
- 18. children entering school in the State of Illinois could
- 19. be solved by them reaching first grade at a little bit
- 20. older stage in their life. The bill has no fiscal impact
- 21. except in the first year where there would be a slight
- reduction of State aid, but thereafter, obviously would remain the same. Willing to attempt to answer any questions.
- 24. But this is basically a bill that you either like this
- 25. particular idea or you don't.
- 26. PRESIDING OFFICER: (SENATOR BRUCE)
- 27. ...discussion. Senator McMillan.
- 28. SENATOR MCMILLAN:
- 29. Thank...thank you, Mr. President and Ladies and Gentlemen
- 30. of the Senate. I rise in opposition to the bill. I've really
- 31. had no indication from school people or others in my district
- 32. or elsewhere that this is needed or wise and I suppose I rise,
- 33. I guess you wouldn't call this a conflict of interest since I've
- 34. already finished the first grade but, in fact, this is

- a bill that would have said I wasn't old enough to start
- first grade and even though I...I may be a somewhat
- disruptive member of the...the Senate, I don't really
- 4. think that there's all that much merit in it. I think
- 5. it can very well be left up to parents and others who
- can make the decision and I really don't know that there's
- any great need for us to move this back a couple of months.
- 8. In fact, I haven't seen any great improvement in the
- educational process since the date was moved from December
- 10. lst to November lst, so I rise in opposition to the bill.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. Is there further discussion? Senator Schaffer.
- 13. SENATOR SCHAFFER:
- 14. I rise in support of this bill. The testimony in the
- 15. Senate Education Committee, I thought, was quite compelling.
- 16. I had a chance to talk to the lady who testified after
- 17. the committee hearing. We had a little more time then
- 18. and I think that the proponents of this bill make a
- 19. pretty good case. I would point out at the risk of bringing
- $_{
 m 20}.$ up the Equal Rights Amendment that this is particularly
- 21. a problem with boys. Boys seem to need a little more time
- 22. to mature. I guess it could be argued that some of us never
- 23. do. But I think that the proponents of this bill have
- 24. made a case and it's only regrettable, Senator McMillan,
- 25. that the entire Senate could not have had the advantage of
- 26. their testimony.
- 27. PRESIDING OFFICER: (SENATOR BRUCE)
- 28. Senator Berman.
- 29. SENATOR BERMAN:
- 30. I hate to admit it but I've talked with three of the
- 31. members on our side of the aisle who are on this committee
- 32. and we just don't remember any testimony on this bill, although
- 33. Senator Schaffer says it was very compelling. And I think
- 34. that right now you've got December 1st as the date in

- 1. Statutes. I can see that by shifting this at least in
- 2. Chicago and any other fairly good sized school district,
- just the paper work and the shifting could cause some
- financial impact as well as quite a bit of administrative
- work. I...I'm sorry, Senator. I just don't recall why
- 6. this bill was...is necessary. Senator Guidice and
- and Senator Buzbee are standing here with me and none
- of us remembered just why. I...I'm not sure that this
- 9. bill is needed at this time. I'm going...I'm not going
- 10. to support it.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. Senator Kenneth Hall.
- SENATOR HALL:
- Would the sponsor yield to a question?
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- Indicates that he will yield. Senator Kenneth Hall.
- SENATOR HALL:
- Senator Roe, I have to apologize. I was off the
- 19. Floor. Now, does...does this give a child who would
- become a certain age...we have sometimes some children
- have to start at a later date because they may be a month
- 22. before date and some other child can go to school and it means
- they have to wait almost a full year before they get in.
- Does this...this correct that situation?
- PRESIDING OFFICER: (SENATOR BRUCE)
- 26. Senator Roe.
- 27. SENATOR ROE:
- No, no, Senator Hall, it wouldn't. The practical
- effect of this bill would be to make a child at least three
- months older than he would be or she would be at the 30.
- present time upon entering school. It's just...it makes
- no change in what you're talking about. It would just, so to
- speak, shift the...the date determining factor as to age up 33.

- three months. ١.
- PRESIDING OFFICER: (SENATOR BRUCE) 2.
- Senator Buzbee. 3.
- SENATOR BUZBEE: 4.
- I have a pragmatic question of the sponsor. 5.
- How were you able to get this bill through the Education 6.
- Committee when the...when the Chairman and at least two 7.
- of the other Democratic members of the committee don't even 8.
- remember seeing the bill there? 9.
- PRESIDING OFFICER: (SENATOR BRUCE) 10.
- Senator Roe. 11.
- SENATOR BUZBEE:
- And I see the vote...the vote was... 13.
- SENATOR ROE: 14.

12.

24.

- Well, it was a unanimous vote... 15.
- SENATOR BUZBEE: 16.
- ...eleven to nothing. 17.
- SENATOR ROE: 18.
- ... Senator Buzbee. I can't recall whether you 19.
- were there. I...I do remember Senator Berman. 20.
- Senator Berman. 21.
- PRESIDING OFFICER: (SENATOR BRUCE) 22
- Senator Berman. 23. SENATOR ROE:
- Senator Berman, I was just going to point out to 25.
- you, that was the day that you were over in Elections 26.
- Committee on the bill that passed either yesterday 27.
- or the day before on the put a check in the ballot 28.
- or the box. You recall that day? But everyone was there 29.
- with the exception of Senator Berman to the best of my 30.
- knowledge. 31.
- PRESIDING OFFICER: (SENATOR BRUCE) 32.
- Senator Buzbee. 33.

- 1. SENATOR BUZBEE:
- 2. Well, I see the...the Synopsis says that it came
- 3. out of committee eleven to nothing. I'm still not sure
- 4. why. I think that...that Senator Berman's point is a good
- 5. one that these dates that we have now have been established.
- 6. People know what the dates are and I don't see any
- 7. reason to change them. I think this bill ought to be defeated.
- 8. PRESIDING OFFICER: (SENATOR BRUCE)
- 9. Is there further discussion? Senator Berman.
- 10. SENATOR BERMAN:
- 11. I do recall. I don't recall that there was any testimony...
- 12. was any testimony taken? But I do remember the circumstances on
- 13. how we got your bill out by eleven to nothing. That
- 14. doesn't change my opinion of the bill.
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- 16. Is there further discussion? Senator Roe may close.
- 37 SENATOR ROE:
- 18. Mr. President and members of the Senate. I'd
- 19. appreciate a favorable roll call.
- 20. PRESIDING OFFICER: (SENATOR BRUCE)
- 21. Is there debate? The question is shall Senate Bill
- 22. 696 pass. Those in favor vote Aye. Those opposed vote
- 23. Nay. The voting is open. Have all voted who wish? Have
- 24. all voted who wish? Take the record. On that question
- 25. the..yon that question the Ayes are 14, the Nays are
- 26. 34, 4 Voting Present. Senate Bill 696 having failed to
- 27. receive a constitutional majority is declared lost.
- 28. Senate Bill 697, Senator Roe. Do you wish to have the bill
- 29. called? Read the bill, Mr. Secretary.
- 30. SECRETARY:
- 31. Senate Bill 697.
- 32. (Secretary reads title of bill)
- 33. 3rd reading of the bill.

- 1. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Roe. Could we have some order, Senators?
- 3. Senator Roe.
- 4. SENATOR ROE:
- 5. Mr. President and members of the Senate. Senate
- 6. Bill 697 is a product of approximately six years of work
- 7. by the Illinois State Bar Association and the Chicago
- 8. Bar in conjunction with...with other committees and I will
- 9. outline the major provisions of the bill and would be
- 10. willing to answer questions after that brief outline.
- 11. What this bill does is retain the present grounds for
- 12. divorce in the State of Illinois. It also provides a
- 13. no fault option on the following bases, by stipulation
- 14. of the parties after one year of separation and
- 15. on the...or on a finding of irreconcilable differences
- 16. and an irretrievable marital breakdown. It provides for
- 17. mandatory counciling on the request of either party
- 18. in a divorce action. It also provides for original
- 19. custody and visitation actions without the necessity
- 20. of filing for a divorce or a complaint for separate
- 21. maintenance which is presently necessary under Illinois
- 22. law to maintain such a custody visitation or support
- 23. proceeding. I would be prepared to answer questions,
- 24 Mr. President.
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. Senator Rock.
- 27. SENATOR ROCK:
- 28. Thank you, Mr. President, Ladies and Gentlemen of the
- 29. Senate. This is, as Senator Roe indicated, a rather lengthy
- 30. proposal. It is some forty pages in length. It makes some
- 31. substantial changes, I think, some of which are not bad
- 32. but I rise in opposition to Senate Bill 697. It does, in fact,
- 33. contain within its provisions the no fault divorce concept,

one to which I stand opposed, whether in Senator Knuppel's 1. provision which we defeated last week, or couched in...in 2. this lengthy proposal. I think that we, as a matter of 3. policy in the State of Illinois, should recognize the 4. marital contract and should not be so ready to abrograte 5. that contract on the stipulation of the parties. I think 6. the proposal is a bad one and deserves defeat and 7. I stand in opposition to Senate Bill 697. 8. PRESIDING OFFICER: (SENATOR BRUCE) 9. Senator Daley. 10. SENATOR DALEY. 11. Mr. President and fellow Senators. I think this bill 12. represents a complete change in the divorce laws of Illinois. 13. It completely liberalizes and allows the concept of no-14. fault divorce. It will encourage, I believe, younger people 15. to follow a so-called trend of divorce in Illinois 16. and I'd hope that this bill is defeated. 17. 18. 19. 20. 21. 22. 23. 24. 25. 26. 27. End of reel. 28. 29. 30. 31. 32.

33.

- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Sommer.
- 3. SENATOR SOMMER:

1,1%

- Mr. President, I speak as one who from time to time
- handles divorce cases, and let's talk about the real world
- and what occurs in...in a great...great bulk of them. Most
- 7. of them are preceded by a waiver where the defending party
- 8. does not appear in court. At that point in time, then the
- 9. prosecuting party comes into the court and makes certain
- 10. representations which may or may not be true, because they
- 11. are never...they are never answered because the waiver has
- 12. been issued and no one is there to answer them, and the divorce
- 13. is granted. As a practical matter in this State, we have
- 14. no-fault divorce right now in a backwards and sometimes
- 15. rerjured system. What this does is it builds safeguards into
- 16. the family relationship. It provides for opportunities for
- 17. counseling which...which do not exist under the current law.
- 18. It provides for people a waiting period for people to ...
- 19. to cool off, to think about it a little bit, which does not
- 20. exist under the current law. Today in this State, you can
- 21. file for the divorce and get it the same day, pursuant if
- 22. you have all of these waivers and you can get a judge to
- 23. hear it. You could not do this under the provisions of this
- 24. bill. This is an excellent bill from the standpoint of
- 25. people who are involved in the problem, and if people say
- 26. and wish to say that they have a problem with the concept of
- 27. no-fault, they're simply using the words no-fault with no
- 28. meaning because that's what we have today, and I...I think
- 29. this is one of the finest bills that's come into this
- 30. General Assembly and simply does deserve support.
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Senator Washington.
- 33. SENATOR WASHINGTON:

- 1. Mr. President and members of the Senate, not only did
- 2. the Illinois Bar spend six years of assiduously and carefully
- 3. working out this controversially admittedly bill, but I would
- 4. remind you that it was originally sponsored by Senator
- 5. Sangmeister, one of our collegues who's been ill for some
- 6. time, and as a subcommittee Chairman of the House Judiciary
- 7. Committee last year, he spent approximately eight months
- 8. studying this bill very carefully and refined it to the
- 9. level in which it's now presented to you. I totally agree
- 10. with Senator Sommer on this. This is one of the finer
- 11. ...one of the finest pieces legislation I've seen in my
- 12. twelve, thirteen years in the Legislature. It faces up to
- 13. some very practical situations. We do have in effect no-
- 14. fault in this State, and this bill simply gives us some
- 15. guidelines and some definite specific public policy rather than
- 16. having to sneak through the doors so to speak through the
- 17. interstices of legal quagmires and so forth and so on. I
- 18. think it's an excellent bill. Not only is it no-fault concept,
- 19. but it retains the ... the fault concept of divorce law. It
- 20. is not as a revolutionary as some of the opponents would try
- 21. to make it. It brings in a very innovative concept and that's
- 22. the homemaker's concept, something which I'm certain that the
- 23. ...the Ladies in this General Assembly will gravitate too.
- 24. It's a very forward thinking bill, it's an innovative bill, it's
- 25. a bill which comports with the realities of modern divorce
- 26. law, and to turn your backs on it simply because of the label
- 27. it's gotten from the press, I think would be a great mistake.
- 28. I think Senator Roe is to be commended for pressing forward
- 29. with what appears to me to be one of the finest piece of
- 30. legislations I've seen here in twelve years. I support this
- 31. bill.
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Knuppel.

1. SENATOR KNUPPEL:

- Well, this is just another example of pussyfooting
- 3. around the question of no-fault. Let's just lay it out there.
- 4. We've got laws with respect to divorce. Let's make no-fault...
- 5. irretrievable marriage a grounds for divorce. Now, that's fine,
- 6. that's what we got, accept in one case when we get a contested
- 7. divorce, and then we do have fault, then we got the defense
- 8. of recrimination and then you got two people both of who admit
- 9. guilty, who won't live together but who go out of court without
- 10. a divorce. You know, all these things and...and all the
- 11. gutless stepping around and saying you're afraid of no-fault
- 12. divorce when you know it's happening, you know that all...
- 13. a simple irretrievable marriage situation would do is to...
- 14. is to provide another grounds for divorce the same as...as
- 15. mental cruelty. We're a bunch of legislative cowards and
- 16. pussyfooters. We set up counseling and a lot of other of
- 17. jazz. Counseling doesn't mean anything. When you get done,
- 18. these people have to go to somebody else, they can't work it
- 19. out with the spouse. They got to go to psychiatrists, they
- 20. got to get outside of the marriage to do it. We're just playing
- 21. games by writing long legislation and pretending. When we get
- 22. done with it ten years from now, we're going to be right where
- 23. that bill on Postponed Consideration is. No-fault divorce
- 24. will be a grounds and we'll handle it the same way we're
- 25. handling mental cruelty or adultery or impotency or any one of
- 26. the other eight grounds.
- 27. PRESIDING OFFICER: (SENATOR BRUCE)
- 28. Senator Berman. Senator Berman. Senator Newhouse.
- 29. SENATOR NEWHOUSE:
- I won't be long, Mr. President and members of the Legislature,
- 31. but I have a telegram here in my hand from one of my constituents
- 32. who is a professional in my area, and let me just read a part
- 33. of it. "After ten years of separation and tewnty-five thousand

- 1. dollars in attorney's fees, Judge blank, who shall remain
- nameless, a few months ago nullified my divorce in a most
- 3. unhuman decision. Please support an honest no-fault bill to
- 4. prevent mental suffering and financial ruin as happened in
- 5. my case. Sincerely" signed by a doctor from my area. Just
- 6. want to share that with you.
- 7. PRESIDING OFFICER: (SENATOR BRUCE)
- 8. Is there further discussion? Senator Netsch.
- 9. SENATOR NETSCH:
- 10. Thank you, Mr. President. Just a brief comment. I
- 11. think we should be realistic and understand that passing this
- 12. law, if indeed it passes, will neither increase nor the
- 13. decrease the incidents of divorce. Those things which lead to
- 14. divorces are there already, and the fact that there is a
- 15. law on the Statute Books is not going to change that one
- 16. way or the other, but what the law will do is to say that
- 17. where a marriage has affectively already dissolved that dissolu-
- 18. tion can come about with some degree of dignity without further
- 19. tearing asunder the...the two adults involved and in most
- 20. cases the children also involved. I think it is a recognition
- 21. of reality. It is not an acceptance of the unfortunate fact
- 22. that marriages dissolve. It is simply an attempt to allow
- 23. that where it has already happened to proceed without recrimina-
- 24. tion and with some sense of dignity. I think it is an important
- 25. step and one that Illinois should adopt.
- 26. PRESIDING OFFICER: (SENATOR BRUCE)
- 27. Is there further discussion? Senator Roe may close.
- 28. SENATOR ROE:
- 29. Mr. President and members of the Senate, the speakers on
- 30. behalf of the bill have stated all of the...the arguments in
- 31. favor of it. This is a realistic approach to what's going on.
- 32. It's going to make a better system for everybody who's in-
- 33. volved in it. It's going to end the various frauds on the

- court for the most part that exist in our current divorce
- law, and I'll very much appreciate a favorable roll call.
- 3. PRESIDING OFFICER: (SENATOR BRUCE)
- 4. The question is, shall Senate Bill 697 pass. Those
- 5. in favor vote Aye. Those opposed vote Nay. The voting is
- 6. open. Have all voted who wish? Have all voted who:wish?
- 7. Take the record. On that question, the Ayes are 32, the
- 8. Nays are 18, 1 Voting Present. Senate Bill 697 having
- 9. received a constitutional majority is declared passed.
- 10. Senate Bill 703, Senator Roe. Do you wish the bill read,
- 11. Senator Roe? Read the bill, Mr. Secretary.
- 12. SECRETARY:
- 13. Senate Bill 703
- 14. (Secretary reads title of bill)
- 15. 3rd reading of the bill.
- 16. PRESIDING OFFICER: (SENATOR BRUCE)
- 17. Senator Roe.
- 18. SENATOR ROE:
- 19. Mr. President and members of the Senate, this bill does
- 20. just what the synopsis indicates. It will allow the Depart-
- 21. ment of Transportation to enter into leases up to twenty
- 22. years. I'll be willing to answer any questions. Would
- 23. appreciate a favorable roll call.
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Is there discussion? Senator Daley.
- 26. SENATOR DALEY:
- 27. As I understand, the bill will allow DOT to enter into a
- 28. twenty year lease. Will it be like the lease of 806 S. Michigan
- 29. that presently we're investigation? Or 910?
- 30. PRESIDING OFFICER: (SENATOR BRUCE)
- 31. Senator Roe.
- 32. SENATOR ROE:
- 33. Well, Senator Daley, I...I'm not specifically familiar

- with the leases that you...that you're referring to, but
- it would extend their present authority from a five year
- 3. period to a twenty year period so that they would have an
- opportunity to gain some lessees that they presently don't
- 5. have the ability to gain because of the short-term lease.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Daley.
- 8. SENATOR DALEY:
- Presently, I know Senator Regner and myself and Senator
- 10. Savickas have an interest in...in the Schaumburg leases as
- 11. well as 910 S. Michigan Avenue, whereby the governor, the former
- 12. governor entered into in a contract...whereby first of all, the files
- 13. are missing in Schaumburg and 910 S. Michigan buildings. No
- 14. one can find the files. There's presently a Federal grand
- 15. jury investigating the lease, and I think this would really
- 16. hurt anyone who would be head of DOT and...and in allowing
- 17. a lease to go for twenty years or more.
- 18. PRESIDING OFFICER: (SENATOR BRUCE)
- 19. Senator Chew.
- 20. SENATOR CHEW:
- 21. Yeah, Mr. President, former State's Attorney, Brother Roe,
- 22. said he was not familiar with the leases at 910 S. Michigan.
- 23. I suppose down in his neck of the woods they never get any up
- 24. to date newspapers or radios or television, or maybe they just
- 25. don't have an interest in government. But the...but the lease
- 26. at 910 S. Michigan was an obvious attempt to pacify some of
- 27. the special interest landlords. After the building was offered
- 28. to the State for approximately 1.6 million dollars in which
- 29. the Governor failed to understand the logic in purchasing it
- 30. and renovating it for a permanent quarters that we would own.
- 31. It was, subsequently, sold to a speculator with the understanding
- 32. that the State of Illinois would lease it, and in a four year
- 33. period, we would have spent more money on this lease than we

- would have spent in purchasing it and renovating it, so it
- 2. was a bad deal all around, but it has been alleged that it
- 3. was a political deal as to why the Federal Government is
- 4. investigating it. There was also a situation where the
- 5. Department of Transportation was desirous of moving out of
- 6. Chicago where the inner-city employees would have to travel
- 7. a long distance to get to their jobs. In other words, it was
- 8. a situation that the inner-city employees would, in fact,
- 9. be fired because traveling that distance and not having
- 10. sufficient housing would, in fact, give the suburban areas
- 11. that the Governor had discovered was more amenable to his
- 12. kind of shenanigan ...this is Governor Walker I'm talking
- about...or in moving the Department of Transportation, so
- 14. for you to give them an extension on those kind of leases
- 15. would always be opposed over here because first of all, it isn't
- 16. right, and secondly, it's waste of money.
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. Senator Hynes.
- 19. SENATOR HYNES:
- 20. Mr. President and members of the Senate, I rise in
- 21. opposition to this bill. It seems to me that to make a
- 22. sweeping change such as this from five years to twenty years
- 23. without any overriding justification for it, is not called
- 24. for at this point. If the Department could demostrate that
- 25. it has been handicapped severely in making the best economic
- 26. use of property because of the present limitation, that would
- 27. be one thing. I don't think such a demostration has been made, and
- 28. I do not see any reason to extend the period from five years to
- 29. twenty years without such justification.
- 30. PRESIDING OFFICER: (SENATOR BRUCE)
- 31. Senator Rock. Senator Regner.
- 32. SENATOR REGNER:
- 33. Question of the sponsor.

- 1. PRESIDING OFFICER: (SENATOR BRUCE)
- 2. Indicates that he will yield. Senator Regner.
- 3. SENATOR REGNER:
- 4. Senator Roe, is this changing it...is this...or does
- 5. it refer to the State or Department of Transportation acting.
 - 6. as the lessee or the lessor?
 - 7. PRESIDING OFFICER: (SENATOR BRUCE)
 - 8. Senator Roe.
 - 9. SENATOR ROE:
- 10. DOT is the lessor, Senator Regner.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. Senator Regner.
- 13. SENATOR REGNER:
- 14. The...the problem that Senator Daley mentioned before
- 15. that I'm quite interested in is where the Department of
- 16. Transportation and BS was...acting as the lessee of the
- 17. properties at 910 S. Michigan and also in Schaumburg and
- 18. that's where the questions are...arises to the legality
- 19. of the contracts and why they got the claim they did from
- 20. the State. Senator Roe, perhaps you could discuss some of
- 21. the types of...of property that the DOT wants to act as lessor
- 22. on so that some of the questions might be cleared up that were
- 23. raised earlier.
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Senator Roe.
- 26. SENATOR ROE:
- 27. It's my understanding that DOT is...the...the properties
- 28. that they are basically interested in leasing are downstate
- 29. as opposed to Cook County properties and they are properties
- 30. that...that consist of a few acres and have, in fact, been
- 31. under lease for the most part to private industry and nothing
- 32. was indicated to me in committee or in my conversations with
- 33. DOT which indicates anything other than...than what I am

- representing to you. I would...I would hope that the members
- 2. of the Senate would realize that if a lease, in fact, is to
- 3. be abused, it really doesn't make any difference whether it's
- six months, a year, five years or twenty years. If it's going
- 5. to be abused, it's going to be abused. I think this is a
- 6. reasonable request on their part to better get a return
- 7. from many of the properties that they do, in fact, hold title
- 8. to, and I would...they have to report every year on these
- 9. leases, Mr. President and members of the Senate, and the
- 10. appropriations have to be made, and I...I think there's :
- 11. enough check on this. The...the current check...the current
- 12. check that exists under our five year leases will continue
- 13. to be in effect if this bill is passed.
- 14. PRESIDING OFFICER: (SENATOR BRUCE)
- 15. Senator Regner. Senator Carroll.
- 16. SENATOR CARROLL:
- 17. Thank you, Mr. President and members of the Senate,
- 18. specifically, Senator Roe. I also arise to oppose this. I
- 19. don't think we should be in the business of leasing property.
- 20. When you're talking twenty year leases, you're talking long,
- 21. long, long term leases. Now, if DOT does not need this
- 22. property, it should be declared a surplus and sold. If we're
- 23. going to be buying property which is, basically, how DOT gets
- 24. it and then going into the business of entering into twenty
- 25. year leases, we're taking on a new function from private
- 26. enterprise and becoming competitive with private enterprise
- 27. as a public body. Either we need the land for DOT purposes or
- 28. we don't. If it's surplus, in twenty years, it would mean to
- 29. me that they have no current intention of using it for DOT
- 30. purposes. Let's sell it as surplus. If we need it, let's keep
- 31. it for our own use. I can see trying to make some money off it
- 32. while we're getting ready...you know, while we're garnering
- 33. parcels for DOT purposes, and let's get some money out it

- until it's all ready. Twenty years is a little bit too long
- to wait and I think this is the wrong way to go. I don't
- 3. think we should be in that business.
- 4. PRESIDING OFFICER: (SENATOR BRUCE)
- 5. Is there further discussion? Senator Roe may close.
- 6. SENATOR ROE:
- Senator Carroll certainly is...isn't quite properly
- 8. enunciating the policy argument against what we are considering
- 9. here and that argument would be valid as far as all the
- 10. departments are concerned in the State of Illinois that own
- 11. land, of which there are many. I would only point out that
- 12. many of the parcels involved here are small parcels located
- 13. in areas where, for one reason or another, DOT does not want
- 14. because of the safety factor involved some things built there,
- 15. and I would further request that the Senate give a favorable
- 16. roll call to this bill. Thank you, Mr. President.
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. The question is, shall Senate Bill 703 pass. Those in
- 19. favor vote Aye. Those opposed vote Nay. The voting is open.
- 20. Have all voted who wish? Have all voted who wish? Take the
- 21. record. On that question, the Ayes are 19, the Nays are 31,
- 22. 3 Voting Present. Senate Bill 703 having failed to receive
- 23. a constitutional majority is declared lost. Senator Sommer.
- 24. on...Senate Bill 708. Read the bill, Mr. Secretary. For what
- 25. purpose does Senator Philip arise?
- 26. SENATOR PHILIP:
- 27. Thank you, Mr. President. I'd like to have leave to...on
- 28. Senate Bill 603 to put Senator Carroll as the second hyphenated
- 29. sponsor and I'd also like leave on Senate Bill 1317 to put
- 30. Senator Bruce on as the second hyphenated sponsor.
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Is there leave? Leave is granted. Senate Bill 708, Mr.
- 33. Secretary.

- l. SECRETARY:
- 2. Senate Bill 708
- 3. (Secretary reads title of bill)
- 4. 3rd reading of the bill.
- 5. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Sommer.
- 7. SENATOR SOMMER:
- 8. Mr. President and members, in the State of Illinois
- 9. there are about ten municipalities that maintain their own
- 10. natural gas plants and...and have leases on pipelines. All of
- 11. these communities pay a five percent utility tax to the
- 12. State of Illinois. All of the communities maintaining these
- 13. gas plants and pipelines are current on their payments. In
- 14. other words, they have paid their five percent on the amount
- 15. sold. There's been some dispute with the Department of
- 16. Revenue as to the form of the bill that it is sent to the
- 17. customers of the...these municipally owned gas plants, and
- 18. What this bill does is simply validates the previous forms of
- 19. the bill that were...that were sent out, and the Department of
- 20. Revenue has no objection to this bill.
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22. Is there debate? Senator Wooten.
- 23. SENATOR WOOTEN:
- 24. Senator, is it simply a question of form? I noticed the
- 25. summary in the Calendar, says it prohibit from the Department
- 26. taking action against a municipally owned utility that fails
- 27. to deduct from its taxes other taxes for which it is reimbursed
- 28. by the customer. That's more than a question of validating a
- 29. form, isn't it?
- 30. PRESIDING OFFICER: (SENATOR BRUCE)
- 31. Senator Sommer.
- 32. SENATOR SOMMER:
- 33. Well, it would...it would, in fact, validate

- 1. the form. I would say that they can no action against them.
- 2. And here's the situation let's say you have the City of
- 3. DeKalb, which is not in my district, but does have this problem.
- 4. What occurs is if they sell a hundred dollars of gas to a user
- 5. and they...you have a five percent tax on that, that's a hundred
- 6. and five dollars the user must pay. The City of DeKalb sent
- 7. its bill to the user, saying you owe us a hundred and five dollars
- 8. of which five...there's a five percent utility tax built in.
- 9. The Department of Revenue said that you had to send a bill
- 10. which says a hundred dollars on one line and five dollars on
- 11. the other with a total of a hundred and five dollars. DeKalb
- 12. has remitted all of the money, but the Department's regulations
- 13. say that...that was an improper billing. So, we do not know
- 14. what the result of that would be, and to forestall any...any action
- 15. the Department may take against them, why, we're entering this
- 16. bill.
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. Senator Wooten.
- 19. SENATOR WOOTEN:
- 20. But is there a question of reimbursement for which it
- 21. is reimbursed by the customer? I...maybe I...it sounds if
- 22. they've collected some taxes and have not passed them on. Is
- 23. that not the case?
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Senator Sommer.
- 26. SENATOR SOMMER:
- 27. No, that...that is absolutely not the case. They have
- 28. passed on all taxes collected, and there's no question that
- 29. they've passed on the taxes, five percent of the amount of
- 30. gas sold.
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Is there further discussion? The question is, shall
- 33. Senate Bill 708 pass. Those in favor vote Aye. Those opposed

- vote Nay. The voting is open. Have all voted who wish? l.
- Take the record. On that question, the Ayes are 51, the 2.
- Nays are none, none Voting Present. Senate Bill 708 having 3.
- received a constitutional majority is declared passed.
- Senate Bill 712, Senator Sommer. Senator Sommer. 5.
- SENATOR SOMMER: 6.
- Mr...Mr. President, at this time, I would move to re-7.
- comit 7...Senate Bill 712 to the Committee on Industry and 8.
- Labor. 9.
- PRESIDING OFFICER: (SENATOR BRUCE) 10.
- You've the heard the motion to recomit. Is there 11.
- discussion? All in favor say Aye. All opposed Nay. The 12.
- Ayes have it. The bill is recommitted to committee. Senate 13.
- Bill 718, Senator Maragos. Read the bill, Mr. Secretary. 14.
- SECRETARY: 15.
- Senate Bill 718 16.
- (Secretary reads title of bill) 17.
- 3rd reading of the bill. 18.
- PRESIDING OFFICER: (SENATOR BRUCE) 19.
- Senator Maragos. 20.
- SENATOR MARAGOS: 21.
- Mr. President and members of the Senate... 22.
- PRESIDING OFFICER: (SENATOR BRUCE) 23.
- Senator Maragos, excuse me, one moment. For what purpose 24.
- does Senator Moore arise? 25.
- SENATOR MOORE: 26.
- My Calendar does not reflect a...an amendment to this 27.
- bill. Was there an amendment put on, Senator? 28.
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- ...No...the...the bill has not been amended. Senator 30.
- Maragos. 31.
- SENATOR MARAGOS: 32.
- 33.

33.

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Senator Moore, we discussed the amendment, but we never
1.
2.
      did put it on.
      PRESIDING OFFICER: (SENATOR BRUCE)
3.
4.
           Senator Moore.
5.
      SENATOR MOORE:
           Could perhaps we have leave of the Body to take this from
6.
      the record for the time being, considering that we can bring
7.
      it back out of order later on?
8.
      PRESIDING OFFICER: (SENATOR BRUCE)
9.
           Is there leave? Leave is granted.
10.
      PRESIDENT:
11.
           Do we have leave to go to those bills listed on the Calendar
12.
      as being on a Special Order of Business? Leave is granted.
13.
      Senate Bills 1050 and 1051, Senator Rock. Senator Rock.
14.
      SENATOR ROCK:
15.
           Thank you, Mr. President. I would like to call 1051
16.
      first if you would and ask the Secretary to read it.
17.
      PRESIDENT:
18.
           Is leave granted? Leave is granted. Senate Bill 1051,
19.
      Senator Rock.
20.
      SECRETARY:
21.
           Senate Bill ...
22.
      PRESIDENT:
23.
           Read the bill.
24.
      SECRETARY:
25.
           ...1051
26.
                     (Secretary reads title of bill)
27.
      3rd reading of the bill.
28.
      PRESIDENT:
29.
           Senator Rock.
30.
      SENATOR ROCK:
31.
           Thank you, Mr. President, Ladies and Gentlemen of the
32.
      Senate. Senate Bill 1051 is an amendment to the Banking Act
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- which would, for the first time since 1848, allow full service
- 2. facilities. I would ask at this time, Mr. President, so
- that everybody is aware of the ground rules, so to speak.
- 4. I would ask of the Chair a ruling that under Article 13,
- 5. Section 8 of the Illinois Constitution there is a special
- 6. vote requirement in order to implement branch banking in
- 7. Illinois, and I would ask the Chair for a ruling as to the
- 8. number of votes required under that Constitutional provision.
- 9. PRESIDENT:
- 10. The Constitution in Article 8, Section 8 provides that
- 11. branch banking shall be authorized only by a three-fifths
- 12. vote of the members voting on the question or a majority
- 13. of the members elected whichever is greater. Therefore,
- 14. the minimum vote that will be necessary is thirty votes.
- 15. The maximum possible vote is thirty-six and because the
- 16. Constitution provides that it is three-fifths of the members
- 17. voting, rather than three-fifths of the members elected, the
- 18. number of votes required will vary depending upon the number
- 19. of members who cast a vote on the question. The...the vote
- 20. requirement will be as follows: if fifty-nine members vote on
- 21. the question, thirty-six votes will be required; if fifty-eight
- 22. members vote, thirty-five votes will be required; if fifty-seven
- 23. members vote, thirty-five votes will be required; if fifty-six
- 24. members vote, thirty-four votes will be required; if fifty-five
- 25. members vote, thirty-three votes will be required; if fifty-four
- 26. vote, thirty-three will be required; if fifty-three members vote,
- 27. thirty-two votes will be required; if fifty-two members vote,
- 28. thirty-two votes will be required; if fifty-one members vote,
- 29. thirty-one votes will be required; if fifty or less vote, thirty
- 30. votes will be required, and the Chair will rule, that any member who casts
- 31. a vote of Present will be counted as voting. So if your vote
- 32. is in the affirmative, the negative, or present, you will be
- 33. counted as voting for purposes of the vote requirement. The

- 1. question with respect to the vote of Present is the...is the
- 2. one at issue and this Body has recognized the Present vote as
- 3. having...and as being an expression of a member of his position
- 4. on a issue, and therefore, that...a Present vote will be
- 5. counted as voting on the question. For what purpose does
- 6. Senator Maragos arise?
- 7. SENATOR MARAGOS:
- 8. I think that ruling is in...unjust to people who may
- 9. want to vote Present for conflict on interest positions.
- 10. PRESIDENT:
- 11. Senator...Senator, you have the opportunity to state
- 12. for the record that you are abstaining. If you do vote, however,
- 13. if you vote Present, your vote will be counted in terms of
- 14. the requirement of how many members have...Senator Rock.
- 15. Is there...any further discussion on the question of how many
- 16. votes will be required? Senator Rock. Senator Demuzio.
- 17. SENATOR DEMUZIO:
- 18. Mr. President, I was curious...I don't believe this was
- 19. same ruling that was made in 1975. Perhaps, you can explain
- 20. the difference to me.
- 21. PRESIDENT:
- 22. Senator Rock.
- 23. SENATOR ROCK:
- 24. Well, I...I don't think Senator Demuzio is quite accurate.
- 25. In 1975, I also sponsored this legislation. I've been a cosponsor
- 26. or a sponsor since 1971. But in 1975 the question before the
- 27. Body was a motion to discharge the Committee on Finance. We'd
- 28. never...we never got this far.
- 29. PRESIDENT:
- 30. And that would require only thirty votes. Senator Rock
- 31. on Senate Bill 1051. Senator Bloom.
- 32. SENATOR BLOOM:
- 33. Yeah, before we get into this, I might as well get completely

- 1. into the tank. I'd...I'd like to be added as a cosponsor
- 2. if...with leave of the sponsor to both bills.
- 3. PRESIDENT:
- 4. You've the request, as to, 1051 and 1050. Is leave
- granted to show Senator Bloom as a cosponsor and Senator
- 6. Wooten? Leave...Senator...Senator Guidice.
- 7. SENATOR GUIDICE:
- 8. For a point of information, Mr. President...
- 9. PRESIDENT:
- Leave is granted. Senator Guidice.
- 11. SENATOR GUIDICE:
- 12. Suppose not more than thirty people vote on this
- 13. particular bill.
- 14. PRESIDENT:
- 15. Then it takes thirty votes. The...the minimum number
- 16. of votes is thirty. Senator Rock.
- 17. SENATOR ROCK:
- 18. Thank you, Mr. President, Ladies and Gentlemen of the
- 19. Senate. Senate Bill 1051 is, I am sure everyone knows, an
- 20. amendment to the Banking Act to allow for the first time in
- 21. Illinois full service facilities. I have in the past couple
- 22. of days offered and retracted from some amendments. The sub-
- 23. stantive provisions of the legislative proposal are contained
- 24. now in Amendment No. 4 which is back from the printer and I'm
- 25. sure every member has a copy or has seen a copy. Additionally,
- 26. yesterday, I provided to each of the members a synopsis of
- 27. Amendment No. 4 with its substantive provisions and other
- 28. related material concerning the facts around this question.
- 29. In my judgment, Illinois needs branch banking. We have to give
- 30. our financial institutions the opportunity, one, to follow their
- 31. depositors and two, to serve those areas that have heretofore,
- 32. been unserved in our State. We are in a competitive or bad
- 33. competitive position with the Federal...Federally chartered

- savings and loans associations. They have, in fact, as inl.
- dicated in the material passed out yesterday, implemented 2.
- about three hundred or ... or more than three hundred branches. 3.
- Now, the State chartered banks and the State chartered S & L's 4.
- are not in a position any longer to compete. It's time that the 5.
- Illinois banking structure was changed. Illinois needs branch 6.
- banking and needs it now. Also, distributed in that packet 7.
- was an article that was in the Chicago Tribune which recited 8.
- something that I have been saying since 1971. In terms of 9.
- ability to provide convenient low cost facilities to minority 10.
- areas and I happen to represent one, there is simply no 11.
- substitute for branch banking. Permitting branch banking and 12.
- multi-bank holding banks will serve the minorities best 13.
- interest. Senate Bill 1051 as amended with Amendment No. 4 14.
- will provide in a very limited and circumscribed and controlled 15.
- way the opportunity to branch in Illinois. We have limited 16.
- the number of facilities that can be opened. We have cir-17.
- cumscribed the geography so that the major loop banks can 18.
- only branch in the County of Cook. We have granted home
- office protection to newly chartered banks and to minority
- 20.
- owned banks, all of which, all of which is subject to the 21.
- prior approval of the Banking Commissioner of this State 22.
- according to standards specified in Amendment No. 4. I think 23.
- everybody is well...well aware of the absolute necessity in 24.
- the State of Illinois for this opportunity for our financial 25.
- institutions. We rank forty-eighth among the states in the 26.
- number of bank offices per person. There are more than fifteen 27.
- hundred municipalities in Illinois that have no bank at all. 28.
- It's time for Illinois to get into the 20th Century and to 29.
- serve the eleven plus million people of Illinois in a way that, 30.
- heretofore, has been denied them. Mr. President, I seek a 31.
- favorable roll call. 32.
- PRESIDENT: 33.

19.

- Senator Buzbee.
- 2. SENATOR BUZBEE:
- Thank you, Mr. President. Mr. President, I like many of
- my colleagues here today, find myself between the proverbial
- 5. rock and the hard spot, if you will. We...those of us who
- don't know much about banking or banking laws or claim no
- 7. expertise in the area of...of financial institutions have been
- 8. observing for a number of years this fight about branch
- 9. banking, and I quite honestly am confused, have continued to
- 10. be confused, and I...I think the only way out for me today
- 11. is to do like the one politican that I heard that said, some
- 12. of my friends are for this, some of my friends are against it,
- and I always stick with my friends.
- 14. PRESIDENT:
- Senator Demuzio.
- 16. SENATOR DEMUZIO:
- 17. Well, thank you, Mr. President and members of the Senate.
- 18. I, too, am confused in reference to this bill. We have had so
- 19. many amendments that have been added to this bill and so many
- 20. of those amendments that have tried to take care of all of the
- 21. individuals and take care of all of the problems to secure enough
- 22. votes for passage. As a matter-of-fact, my recollection has it
- 23. that on May the 12th, the Senate was asked to approve an amend-
- 24. ment to this bill which supposedly made it a lot more... palatable
- 25. to the...the urban areas. Let me just say this, in 1975 when this
- 26. bill was in committee, I did a survey and yesterday we had all
- 27. the information furnished to us by a...a group which I can't
- 28. even remember who did surveys in our districts among consumers.
- 29. With that question, it is a consumer issue. In my distict in
- 30. 1975, I did a survey of the banking industry to do...to
- 31. determine what their needs were and what their concerns were
- 32. Seventy percent of thequestionnaires that were sent out were.
- 33. received...returned...seventy percent. And of that seventy

- 1. percent, seventy-five percent of the banks in my districts,
- 2. not all, were opposed to branching under any circumstance.
- 3. I'll summarize by saying simply this, I remember when my wife
- 4. and I got married in 1962, I banked in a little bank in
- 5. Shipman, Illinois, and we had a baby. At that time, I needed
- to buy a refrigerator, and that's right, I wasn't fortunate
- 7. enough to have enough money to buy a refrigerator and I called
- 8. down to the little old banker and I said, Mr. Kelsey, my
- 9. wife and I are going to the auction today and we'd like to
- 10. buy a refrigerator and we certainly do not have the money to
- 11. pay for it. It was on a Saturday. And so, he said...well,
- 12. he said, I know who you are, I trust you, you've banked here,
- 13. just go ahead and buy the refrigerator and then come on down
- 14. Monday and sign the note. Well, we did that. We went and...
- 15. we bought the refrigerator and we went down on Monday and signed
- 16. the note, and we made the payments on that refrigerator which
- 17. we still have today, and if I had to buy another one, I'd
- 18. probably have to do the same thing tomorrow or the same
- 19. circumstances, but I don't think you can get that kind of
- 20. service if you have branch banking in Illinois. I don't think you
- 21. can get that kind of service in the neighborhoods in Chicago
- 22. and in Cook County. I don't think that the farming community
- 23. in Illinois can get that kind of personal service, the agricultural
- 24. community and the small businessman...
- 25. PRESIDENT:
- 26. Senator, would you conclude your remarks.
- 27. SENATOR DEMUZIO:
- 28. ...I don't see the clock on.
- 29. PRESIDENT:
- 30. It's already run out.
- 31. SENATOR DEMUZIO:
- 32. So, let me just conclude by saying, I think this is
- 33. bad legislation. It's had four amendments in the last two

- 1. weeks. Many of us do not even know what is in the total
- package at this moment, and I am opposed to this bill, and
- 3. I urge my colleagues to look very closely and examine what
- 4. this bill really does at this...at this point, and I hope
- 5. somebody can...can explain it to me.
- 6. PRESIDENT:
- Senator Glass.
- 8. SENATOR GLASS:
- 9. Thank you, Mr. President, Ladies and Gentlemen.
- 10. rise to support this legislation and I would like to briefly
- 11. point out a few reasons. To me the question of branch bank-
- 12. ing has always been primarily a fight among bankers. I think
- no one has more interest in these bills than the bankers them-
- 14. selves. We have to recognize that from the outset and it is,
- 15. therefore, incumbent upon us as I see it, to decide which pro-
- 16. gram is most in the interest of the citizen, how will the
- 17. public best benefit from the system of banking that we have.
- 18. First of all, it...it occurs to me that they do not derive
- 19. great benefits from the independent banks and that branch
- 20. banking does, in fact, have many amenities and can provide
- 21. many services to people within the communities of our State
- 22. that are not now provided. I would also commend Senator Rock
- 23. in his efforts to lean over backwards to provide safeguards for
- 24. existing independent banks and...and would emphasize a pro-
- 25. vision in the bill that prohibits Chicago banks from going
- 26. Outside Cook County in their branching. So, I think it is
- 27. good legislation and that there are adequate safeguards built
- 28. into it. I...I certainly favor the bills and I would also
- 29. point out one other factor, that in the spirit of competition
- 30. that our country thrives on, the savings and loans have already
- 31. received branching privileges. They are branching and in many
- 32. areas, they are in direct competition with banks. This isn't
- 33. right. The banks ought to be put on an equal footing and I would

- urge an Aye vote.
- PRESIDENT:
- We have a request for leave to film the proceedings.
- Is leave granted? Leave is granted. Senator Guidice.
- 5. SENATOR GUIDICE:
- 6. Thank you, Mr. President and members of the Senate. We
- 7. have heard a proponent. We heard an opponent. I move the
- 8. previous question.
- 9. PRESIDENT:
- 10. Well, Senator, we have several others on the list. We'll
- 11. ...if you would hold that motion until those that have requested
- 12. it...permission to speak, then we'll get back to your motion.
- 13. Senator Carroll.
- 14. SENATOR CARROLL:
- 15. Thank you, Mr. President and members of the Senate.
- 16. I rise to oppose this legislation. I rise to oppose it for
- 17. a few specific reasons and questions that have never been
- 18. answered. I have had the fortune of serving on this type of
- 19. committee since I...first came to the Legislature in the
- 20. House of Representatives, and each and every Session, this
- 21. type of legislation has been proposed, and while I initially
- 22. supported branch banking is what I felt to be in the best
- 23. interest of the consumer. We came upon the mid 1970's, 1973
- 24. and 1974, and I was convinced, strongly convinced, that branch
- 25. banking is in the worst interests of the neighborhoods and
- 26. communities of the State of Illinois. And I say that because
- 27. of the money crunch we saw in 1974, and I say that because of
- 28. the experiences in those states that have branch banking and
- 29. the small business and the medium sized business and the
- 30. community interests in those particular states. We saw in
- 31. California where monies were taken from communities that had
- 32. always had ample banking service. Local businesses employing
- 33. local people, doing business in their normal way who had normal

١. monetary needs and were well within those means, who went to ٥. their neighborhood bank and were told no money is available 3. not because of your credit, not because of your financial 4. condition, but because somebody higher up has said this 5. communuity will be money poor for the next ninety days or 6. a hundred and eighty days or six months, and that we are 7. transferring those monies to other areas of the State where 8. we, the big folks, feel that money is ably and amply needed. 9. And I saw several businesses around this country that I was 10. familiar with close their doors, not because they were not 11. financially stable at the time, but because their financing needs could not be met by their branch that could have been 12. met by a strong and viable local bank. We saw this there and I'd 13. be afraid to see this here. I live in a community that is 14. made up of very strong and viable neighborhoods. I live in 15. a community that is served by numerable financial institutions 16. now whose sole interest is keeping those as thriving and 17. prosperous neighborhoods. I live in a community that I think 18. would be adversely affected by someone outside that community 19. deciding whether or not those businesses would be able to stay 20. afloat because of financing needs. Additionally, we saw one 21. other very simple thing. The Federal Government decided savings 22. and loans would be allowed to branch. And while they told 23. us they would go into these types of communities that were 24. financial institution poor and provide services, we, in fact, 25. saw the opposite. We saw that, given the opportunity they 26. decided to close their facilities in the inner-city and move 27. 28. to the suburbs and therefore, we had a decrease in the financial services available to those who need them most. 29. I see my time is up. I will close my remarks now by saying, 30. those who believe in strong neighborhoods, strong cities,

strong communities have to support the type of financial

institution whose only concern is in that locality, and I

31.

32.

33.

- 1. would the defeat of the legislation.
- 2. PRESTDENT:
- 3. We have on the list remaining, Senator Newhouse, Senator
- 4. Washington, Senator Grotberg, Senator Smith, Senator Collins,
- 5. Senator Chew, Senator Soper, Senator Ozinga and Senator Berman,
- 6. and the motion of...to...for the previous question has been
- 7. deferred. The Chair and I'm sure your colleagues would
- 8. appreciate it if any of those that are on the list could reduce
- 9. their comments to writing and distribute a memorandum and help
- 10. us accelerate the proceeding. The next...the next speaker is
- 11. Senator Newhouse.
- 12. SENATOR NEWHOUSE:
- Mr. President, how many speakers did you say you have?
- 14. PRESIDENT:
- 15. About nine more, Senator.
- 16. SENATOR NEWHOUSE:
- Mr. President, this is a most important bill. Would you
- 18. scratch me for a moment please, and with...give me the privilege
- 19. of it. I think someone else is going to say what I'm going
- 20. to say. If so, that I'd like to be...
- 21. PRESIDENT:
- 22. All right. Senator Grotberg.
- 23. SENATOR GROTBERG:
- 24. Mr...Mr. President and members of the Senate, my...my
- 25. remarks will be brief, but for the five years I've been in
- 26. this General Assembly we have been placing political careers
- 27. at stake on a issue that can't seem to be resolved by the
- 28. people that I respect very highly in this world, bankers.
- 29. I have the highest respect for the big banks and many of them
- 30. are my friends. I have the high respect for the small banks
- 31. because that's where I borrow my money. In the 38th Legislative
- 32. District I have forty-six banks, eighty-five percent of whom
- 33. said they are opposed to branch banking. However, I live in

- the City of St. Charles, Geneva and Wayne, Illinois, my next
- door neighbors. The power structure of the big banks also
- happen to live in that community and are, of course, for this
- 4. bill. For the record, I would like to state that the eighty-five
- percent of the small banks that responded to my questionnaire
- 6. last week will have to have their day in court. I have yet
- to get one letter from a constituent as to whether branching
- 8. or no branching is good or bad. I have been questioned by
- 9. the Chicago friends that I have that...wondering why I polled
- 10. bankers on this subject. I polled bankers because I don't
- 11. think the people in my district give a damn one way or the
- 12. other. We've got plenty of banks in every town in my district
- 13. and we're overbanked in some already. So, that my No vote
- 14. will be because of the constituents that I have polled in the
- 15. banking industry and I regret and I...in many ways I sympathize
- 16. with Senator Rock and his bill, and I hope that it...that...
- 17. that...that my vote will be recorded based on the feelings
- 18. of the bankers in my district and not all of my constituents
- 19. that have a vested interest. Thank you.
- 20. PRESIDENT:
- 21. Senator Smith.
- 22. SENATOR SMITH:
- 23. Mr. President and Ladies and Gentlemen of the Senate, I
- 24. do not rise for the...rise for the purpose of making a speech.
- 25. When I was much younger, I did like trying to speak, but I
- 26. read once where a great writer stated...I made a comparison
- 27. as between the sea and the wind. The sea said he is usually
- 28. smooth and calm until disturbed by the wind. And in the
- 29. truth of that analogy lies my own immediate petal. As you
- 30. know, I sit here from day to day and I listen to arguments that
- 31. any reasonable person could tear to pieces in five or ten
- 32. minutes. I'm not going to do that. Senator Wooten said that
- 33. he knows but little about banking and I know less, but in life

- 1. I have trained myself when in doubt to go to someone who has
- succeeded in that particular line of endeavor. Now, Senator
- 3. Demuzio stated that there's so many amendments to this bill until he
- doesn't know what it contains, and in light of that, I'm going
- to ask the sponsor one question, and then I will sit down.
- Senator Rock...
- 7. PRESIDENT:
- He indicates he will yield.
- 9. SENATOR SMITH:
- am I right in understanding...am I right, Senator,
- 11. in understanding that the only amendment to this bill is
- 12. Amendment No. 4?
- 13. PRESIDENT:
- 14. Senator Rock.
- 15. SENATOR ROCK:
- 16. You are as usual, Senator Smith, quite correct.
- 17. PRESIDENT:
- 18. Senator Chew.
- 19. SENATOR CHEW:
- Senator...President Hynes and fellow workers, I suppose
- 21. I have taken a great interest in the pros and cons of branch
- 22. banking in Illinois. I have heard from big banks, medium
- 23. size and small operations. I suppose every important issue
- 24. in our society has those that are for and those that are
- 25. against. I have been in constant contact with the sponsor of
- 26. these measures since the origin of thought. I have been one
- 27. or two ways on various amendments. I might add that I've gotten
- 28. complete cooperation from the sponsor on amendments that were
- 29. offensive to me. I've been shown the advantages and the dis-
- 30. advantages of branch banking depending on what side was showing
- 31. it. We know Illinois is going to become a State of branch
- 32. banking. The question is, when. The when can be now or next
- 33. year or in subsequent years. The question is, what do the

- 1. people of the State of Illinois want, the consumers. I
- 2. think consumers are concerned about the conveniences that
- 3. any industry offers. If there were one next door to my home,
- naturally they would get my support, because it would
- eliminate a long drive to my quote now neighborhood bank.
- 6. If one offered to give me more money in a loan, I would have
- 7. more warm feeling or a better feeling toward them because
- 8. they were going, maybe, beyond the call of duty, but that isn't
- 9. important. The important thing is for every important issue
- 10. that comes on this Floor, it's democratic to have those that
- 11. are for and those that are against. I think at this point
- 12. I want to congratulate Phil Rock for being amenable to any-
- 13. thing that was good toward this bill and to listen to all
- 14. sides and to conclude that this bill is for the benefit, not
- 15. bankers, but consumers, those of us that must use these in-
- 16. stitutions to expedite the long drawn out ills, maybe of
- 17. currency exchanges...
- 18. PRESIDENT:
- 19. Senator, would you conclude your remarks, please.
- 20. SENATOR CHEW:
- 21. I only talked about half a minute, Sir.
- 22. PRESIDENT:
- 23. On your watch, perhaps, Senator, but your time has
- 24. expired. If you would conclude.
- 25. SENATOR CHEW:
- 26. You know what I told you about that other President this
- 27. morning.
- 28 PRESIDENT:
- 29. Senator Chew has...have you finished, Senator Chew.
- 30. SENATOR CHEW:
- 31. And in conclusion, I think the time has come for those
- 32. of us that want to help the consumer to really do something
- 33. about it. I think it's an opportunity here to let each tub

- 1. sit on its own bottom. If the small bank who thinks or who
- has alleged that they'll be eaten up by larger banks, I think
- 3. if you've done your job, you have no fear, but if you've done
- 4. a sloppy job because you didn't have competition, the word now
- 5. is straighten up and fly right, get your house in order or
- get out of the business, so I'm going to support it.
- 7. PRESIDENT:
- 8. Senator Washington.
- 9. SENATOR WASHINGTON:
- In my heart, I never disagree with you, Senator Chew,
- 11. but in light of the remarks by Senator Demuzio and Senator
- 12. Carroll and the anticipated remarks of Senator Newhouse,
- 13. I will be brief. I disagree with the previous speaker in
- 14. reference to time. I don't think the time is now.
- 15. I think some things have to be proved before the time comes.
- 16. I think the big banks in the City of Chicago have been recalcitrant
- 17. and negligent and almost criminally conspiratorial in denying my
- 18. community and other communities, like Senator Chew's, of the
- 19. right to have the benefits of their mortgage policy. And one
- 20. of the main reasons that the inner city has dried up and it is
- 21. drying up, and one of the main reasons that the buildings are
- 22. falling down and decaying and not being rehabed is because
- 23. there has been policy on the part of the large banks to use
- 24. our community as merely a collection agency and to syphon
- 25. those funds into more affluent communities so they can burgeon
- 26. and look decent. Experiences in branch banking in all
- 27. of the other cities and Senator Carroll pointed out very
- 28. clearly, have been simply that branch banks have used inner
- 29. city and the poorer communities as collection agencies to take those
- 30. funds and reinvest them somewhere. I submit to you, Senator
- 31. Chew, that the time might come when we can trust these monoliths
- 32. to do a public service job and incidentally, make money, but
- 33. the time hasn't come. I've been opposed to branch banking ever

- since I've been here for twelve years for the same reason
- I've given. I see nothing on the horizon that would make me
- 3. change in terms of their changing policies, and until they
- 4. do, I cannot simply support branch banking. I maintain it
- 5. will be detrimental to my community and that the funds that
- they put into these banks will be syphened off to other
- 7. communities at an accelerated rate. I am vigorously opposed
- 8. to branch banking and I will vote No.
- 9. PRESIDENT:
- 10. Senator Soper.
- 11. SENATOR SOPER:
- 12. Thank you, Mr. President. You know, I don't think that
- 13. anything that I'll say here will change your vote, but I'll
- 14. say this, where I come from, we've got a lot of banks, our
- 15. local banks, and they all know the people that come in, and
- 16. if you want a loan, you go in there and if you got a good reputation
- 17. and most of the Bohemians have a good reputation, they don't
- 18. borrow very much money because of the fact that any interest
- 19. rate over three and half percent is too high. But I'll say
- 20. this, that if you think that by having branch banking that any
- 21. banker is going to give you some money because he has a
- 22. branch there, you better have some collateral. They're not
- 23. going to do a doggone thing for you, but take your local
- 24. people who've lived in the neighborhood and have financed the
- 25. local businesæs and they're going to run them out of business.
- 26. Now, if you've got a First National Bank of any kind, any
- 27. name of Peotone or any place in the State, and then all of
- 28. sudden, you'll have a facility for the First National Bank
- 29. and in small letters below it will say of Chicago and you know...
- 30. it reminds me of the story where there were two...two competitors
- 31. in the sporting goods business and they were two doors apart.
- 32. Another fellow came in and he put a sporting goods store in
- 33. the middle and in the...on his door where you said main entrance.

- Well, that what's going to happen for...for the small banks.
- That's going to be the main entrance and the facility will
- 3. be across the street, and you won't be able to read the
- 4. name underneath that and the people who need a little trouble
- fixing up their eyes will be in that place and think they'll
- 6. go to the local facility, so I...I don't think that we need
- 7. this sort of thing and I think we've got enough banks and...
- 8. and let's...let's keep the business with the local people.
- 9. PRESIDENT:
- Senator Collins.
- 11. SENATOR COLLINS:
- 12. Mr. President and members of the Body, I, too, rise in
- 13. opposition to this bill for the same reasons that Senator
- 14. Carroll, Senator Demuzio, and Senator Washington, I think
- 15. so adequately have expressed. In the interest of time, I
- 16. would just like to say I'd urge a No vote.
- 17. PRESIDENT:
- 18. Senator Netsch. Senator Rock may...Senator Newhouse
- 19. had asked...
- 20. SENATOR NEWHOUSE:
- 21. Oh...thank you, Mr. President.
- 22. PRESIDENT:
- 23. ... Senator Newhouse.
- 24. SENATOR NEWHOUSE:
- 25. Mr. President, I will... I will be brief. Much of it
- 26. has been said, but there's some...there's some things that I
- 27. would like to point out. Number one, we talk about the consumer,
- 28. and the question is, how is branch banking going to affect
- 29. communities. I've been agonizing over that and we went to
- 30. the bankers and talked with them about this. We put some
- 31. amendments on, in fact. I prepared some amendments and some
- 32. have been prepared today which will not be offered for the...
- 33. in the...in the interest of time. Senator Rock was very

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cooperative. The amendment that we put on we thought was
   1.
        favorable toward the community strength. Well, the bank
   2.
   3.
        people said they didn't want that one, and we had presumed,
        of course, that they would come in with something that would
   4.
  5.
        show us how communities would be strengthened by this bill.
  6.
        That hasn't been done, and I've very disappointed in that.
        Now, another issue here...not...there's another issue here,
  7.
       not so much when but how. You know, what kind of bill is
  8.
       going to be acceptable. It may be that branch banking
  9.
 10.
       never will be enforced. It may be that it'll be tomorrow
       morning, but if it isn't done in such a fashion that my
 11.
       community will be served for it, I'll...I will simply be
 12.
       very, very disappointed. Senator Washington was right in
 13.
       saying that there's nothing in the history that could
 14.
       persuade us that just on the basis of good faith, something
15.
       is going to happen. What has happened in the past, is that
16.
       we've gotten red-lining, we've gotten the absence of mortgages,
17.
       the absence of capital money, we've gotten deteriorating
18.
       neighborhoods, and somehow that's got to stop. It seemed to
19.
       me that this would have been the finest hour for our
20.
       financial institutions to have come up with some concrete
21.
       answers to these questions, very serious questions. I would
22.
       hope that somehow out of this interplay there will be that
23.
       opportunity for us to bring together a need and a resource.
24.
      At this point, I simply don't see it happening. I had committed my-
25.
       self to a vote on this bill, and I simply don't know where
26.
      I'm going to come down. I...if...if out of this conversation,
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30. 31. (end of reel)

32. 33.

27.

28.

29.

we begin to get some things happening in the community, I'll

be very delighted, if not, I wor't. Thank you, Mr. President.

- l. PRESIDENT:
- Senator Ozinga.
- 3. SENATOR OZINGA:
- 4. Mr. President, members of the Senate. I think this
- 5. comes as no surprise to anyone here. However, I have
- faced this issue now for well over twenty years here in
- 7. the Senate. We started...as you know, I am, personally, in-
- 8. terested in a bank. We started at a hundred thousand
- 9. dollars and now are well over two hundred and fifty
- 10. million. As you can see from that, I would probably
- 11. stand to benefit most from this bill, as an institution
- 12. of its size. However, I feel it incumbent upon me to
- 13. announce to you, my conflict, which would be beneficial
- 14. and therefore, shall vote Present on this issue.
- 15. PRESIDENT:
- 16. Senator Bowers.
- 17. SENATOR BOWERS:
- 18. Thank you, Mr. President and like Senator Ozinga, I'd
- 19. like to announce my conflict and will also be voting
- 20. present. Thank you.
- 21. PRESIDENT:
- 22. Senator Walsh.
- 23. SENATOR WALSH:
- 24. Mr...Mr. President. I may have a conflict in this
- 25. issue and desire to be recorded Present.
- 26. PRESIDENT:
- 27. Senator Maragos.
- 28. SENATOR MARAGOS:
- 29. The same conflict and the same vote.
- 30. PRESIDENT:
- 31. Senator Clewis.
- 32. SENATOR CLEWIS:
- 33. purpose...

- 1. PRESIDENT:
- Senator Demuzio.
- 3. SENATOR DEMUZIO:
- 4. ... I don't have any bank stock. I'll be recorded
- 5. as No, Mr. President.
- 6. PRESIDENT:
- Senator Knuppel.
- 8. SENATOR KNUPPEL:
- 9. Well, it seems to be the thing to do in a small town
- 10. to get on a bank board. I got two partners. Each one of
- them represent a different bank, but it doesn't influence
- 12. me one damn bit.
- 13. PRESIDENT:
- 14. Senator Egan.
- 15. SENATOR EGAN:
- 16. Yes, thank you, Mr. President. I don't have a conflict,
- 17. but I'm in the market for a good used refrigerator. If
- 18. Senator...
- 19. PRESIDENT:
- 20. Senator Rock may close the debate. Senator Shapiro.
- 21. SENATOR SHAPIRO:
- 22. Mr. President, as of director of a small bank I do want
- 23. to announce that I have a conflict of interest. I would
- 24. benefit by the passage of this bill and I will, therefore,
- 25. vote Present.
- 26. PRESIDENT:
- 27. Senator Savickas.
- 28. SENATOR SAVICKAS:
- 29. I would just like to announce the possible conflict
- 30. of interest, but I will vote on this bill.
- 31. PRESIDENT:
- 32. Senator Kenneth Hall.
- 33. SENATOR KENNETH HALL:

- 1. ...Mr. President, Ladies and Gentlemen of the Senate.
- I've been waiting...I've been waiting twelve years to find
- 3. something that I'd have a conflict of interest. I don't
- 4. have one now. I will be voting for branch banking.
- 5. PRESIDENT:
- 6. Senator Rock may...Senator Harber Hall.
- 7. SENATOR HARBER HALL:
- 8. I have a conflict of interest, fellow Senators,
- 9. because I'm a-borrower from the big Chicago banks and
- 10. the downstate small banks.
- 11. PRESIDENT:
- 12. Senator Rock may close the debate.
- 13. SENATOR ROCK:
- 14. Thank you, Mr. President and Ladies and Gentlemen of
- 15. the Senate. I'm delighted to announce that I have no conflict
- 16. and I would also say that I...we all have, I think, a conflict
- 17. to this...extent. We all represent areas of this State, that
- 18. are, in fact, in need of expanded consumer services. I did
- 19. not hear, in fact, from those who have indicated they are
- 20. opposed to this legislation. Any really serious reason to
- 21. be opposed. One of the members indicated that the bill had
- 22. undergone some amendments and he wasn't sure what was in
- 23. there. One of the members talked about a money crunch
- 24. and the availability of money. That, in fact, is what we're
- 25. talking about. That there are areas in this State. There
- 26. are areas in the City I represent where loans and convenient
- 27. banking services simply are not available. This bill would
- 28. change that. Senator Washington indicated an apparent lack
- 29. of committment to the neighborhood he represents and appar-
- 30. ently to the neighborhood I represent. That, in fact, is
- 31. the purpose of Senate Bill 1051. To provide for those areas.
- 32. To provide for the 28th ward and the 29th ward and Garfield,
- 33. East and West Garfield in Lawndale. That those people living

- 1. in that area will, in fact, have available to them, loans
- for rehabilitation, convenience of service, that they will
- 3. not have to rely on the six hundred currency exchanges that
- proliferate in our city. There I...there is, I suppose,
- 5. a lack of trust. I attempted by virtue of amendment, to
- 6. build in an incentive program to overcome, if you will, that
- 7. apparent lack of trust. And, I was prevailed upon, frankly,
- 8. by the minority owned banks in the city that I represent
- 9. and they indicated to me that such a program, either
- 10. permissive or mandated, would, in fact, be counter-product-
- 11. ive because in their judgment some of the banks would come
- 12. in and, just as Senator Washington indicated, use those
- 13. facilities to collect deposits and not reinvest in the
- 14. community. And those minority bankers and Senator Washing-
- 15. ton was present at that meeting committed themselves,
- 16. committed themselves, in no uncertain terms to provide
- 17. facilities and funds for reinvestment in those areas
- 18. about which we are particularly concerned. Without this
- 19. law the impact on Illinois banking and the people of
- 20. Illinois will be acute. We are talking about the crea-
- 21. tion of jobs, we are talking about the availability of
- 22. money for investment and reinvestment and rehabilitation.
- 23. As the article in the Chicago Tribune indicated, and I
- 24. speak particularly to those colleagues of mine who re-
- 25. present the City of Chicago to provide convenient low-
- 26. cost facilities to minority areas. There is simply no
- 27. substitute for branch banking. Mr. President and Ladies
- 28. and Gentlemen of the Senate, this is one of the most
- 29. serious policy questions that this 80th General Assembly
- 30. will address. I urge an Aye vote.
- 31. PRESIDENT:
- 32. The question is, shall Senate Bill 1051 pass. Those
- 33. in favor will vote Aye, those opposed will vote Nay. The

- 1. voting is open. For what purpose does Senator Berman arise?
- 2. SENATOR BERMAN:
- 3. To...to declare a possible conflict of interest, Mr.
- 4. President.
- 5. PRESIDENT:
- 6. Have all voted who wish? Have all voted who wish? Take
- 7. the record. On that question the Ayes are 21, the Nays are
- 8. 25, 10 Voting Present. For what purpose does Senator Bruce
- 9. arise?
- 10. SENATOR BRUCE:
- 11. Just to disclose, Mr. President, that I may have had a conflict
- 12. on that last piece of legislation.
- 13. PRESIDENT:
- 14. Senate Bill 1051 having failed to receive a constitutional
- 15. majority...Senator Rock.
- 16. SENATOR ROCK:
- 17. Thank you, Mr. President, I...would move to postpone
- 18. consideration...
- 19. PRESIDENT:

23.

- 20. Senator Rock has moved to postpone consideration. Con-
- 21. sideration will be postponed. For what purpose does Senator
- 22. Washington arise?
- ---

SENATOR WASHINGTON:

- 24. A brief point of personal privilege, Mr. President. I
- 25. was extremely negligent in my remarks. I should have made it
- 26. clear, and I do now, that Senator Rock was very gracious,
- 27. very conciliatory, very helpful throughout this whole
- 28. negotiation, but that our differences were fundamental and
- 29. therefore, I could not go along with him.
- 30. PRESIDENT:
- 31. Senator Pate Philip.
- 32. SENATOR PATE PHILIP:
- 33. Thank you, Mr. President. I'd like to have leave to

- have somebody handle some of my bills. I'm going North to
- 2. the Governor's fund-raiser and I've talked to some of my
- 3. fellow Senators. House Bill 770, Senator Regner; Senate
- 4. Bill 203, Senator Rock; Senate Bill 603, Senator Carroll;
- 5. Senate Bill 807, Senator Bowers; Senate Bill 1317, Senator
- 6. Bruce. I ask leave of the Body.
- 7. PRESIDENT:
- 8. Is there any objection? Leave is granted. Senator
- 9. Knuppel.
- 10. SENATOR KNUPPEL:
- 11. On a matter of personal privilege. I don't very often
- 12. compliment a Senator on this Floor for doing a hell of a
- 13. job, but I want to say this. I've watched Phil Rock with
- 14. this bill and he's taken his lumps for six years. I watch-
- 15. ed him with the Harness Racing Bill. He's one of the finest
- 16. legislators to ever grace this Body.
- 17. PRESIDENT:
- 18. Senate Bill ... Senator Rock.
- 19. SENATOR ROCK:
- 20. Thank you. I would just thank both Senators Washington
- 21. and Knuppel for their kind remarks and hopefully they'll
- 22. vote Aye next time.
- 23. PRESIDENT:
- 24. Senator Newhouse.
- 25. SENATOR NEWHOUSE:
- 26. Thank you, Mr. President. I was trying to intervene
- 27. on Senator Rock because I think I was equally negligent.
- 28. I certainly want to thank him for the kind of cooperation
- 29. he gave with this bill.
- 30. PRESIDENT:
- 31. Senate Bill 1050. Senator Rock. Senate Bill 23.
- 32. Senator Washington. For what purpose does Senator Washing-
- 33. ton arise?

- ì. SENATOR WASHINGTON:
- Can we bypass that and go to the next in the series?
- 3. PRESIDENT:

2.

9.

11.

- 4. The next bill in the series?
- 5. SENATOR WASHINGTON:
- 6. Yes, please.

Read the bill.

- 7. PRESIDENT:
- 8. Is leave granted? Leave is granted. Senate Bill 439.
- 10. SECRETARY:
- Senate Bill 439. 12.
- (Secretary begins to read title of bill) PRESIDENT: 13.
- For what purpose does Senator Daley arise? 14.
- SENATOR DALEY: 15. 16.
- What is this special list that we have to call now? 17.
- A currency exchange bills or what? PRESIDENT: 18.
- We...we have set up a special order of business earlier 19.
- in the week. 20. SENATOR DALEY: 21.
- For what? Why don't we just go through the bills... 22.
- the bills aren't special. 23.
- To consider...the banking bills, the currency exchange 25.
- bills, the Governor's Executive Order and the State Board 26.
- of Elections. 27. SENATOR DALEY:
- I think it's really ridiculous when Senators have to 29.
- wait their turn and make up a special list. 30.
- 31. PRESIDENT:
- 32. Senator Washington. SENATOR WASHINGTON: 33.

PRESIDENT:

24.

28.

84. Mr. President and members of the House...Senate. 31.1

- 1. SECRETARY:
- Senate Bill 439.
- 3. (Secretary reads title of bill)
- 3rd reading of the bill.
- 5. PRESIDING OFFICER (SENATOR DONNEWALD)
- 6. Senator Washington.
- 7. SENATOR WASHINGTON:
- 8. Mr. President and members of the Senate. I hope I
- g. haven't gotten in any crossfire here. This special order
- 10. was not my doing...
- 11. PRESIDING OFFICER (SENATOR DONNEWALD)
- 12. Just...just a minute. Senator. Will the Senators
- 13. please be in their seats. Will the...Senator Buzbee and
- 14. all. Will we...Senators, please be in their seats. Let's
- 15. have some order. Proceed.
- 16. SENATOR WASHINGTON:
- 17. Senator Joyce, notwithstanding the perils. I think
- 18. I'll thrust forward. If there's any branch of the law, our
- 19. major problem in this State, which has been studied more
- 20. carefully than the area of currency exchange, Mr. President,
- 21. I don't know what it is. ... Senator Shapiro, several years
- 22. ago headed up a study committee from the Senate. We've had
- 23. studies from the Illinois Investigating Commission Committee.
- 24. There was a thorough study in this whole entire area by the
- 25. BGA and an expose' from the Chicago Sun Times, admittedly
- 26. somewhat dramatic, which pointed up the ills in this entire
- 27. area, which I think we, as the members of the General Assembly
- 28. must address ourselves to. Senate Bill 439 is the first of
- 29. a series of bills, which do address themselves to those
- 30. problems based on these studies stretching over a period
- 31. of years, which I have enumerated. 439 simply gives the
- 32. right to currency exchanges...
- 33. PRESIDING OFFICER (SENATOR DONNEWALD)

- Just...just a moment, Senator. Would the Senators
- 2. plese be in their seats. The Sergeant-at-Arms clear the
- 3. aisles. All unauthorized personnel be removed. Proceed.
- 4. SENATOR WASHINGTON:
- 5. Senate Bill 439 simply gives the right to the currency
- 6. exchanges to negotiate with public utilities or other businesses
- 7. to provide that they will be collection agents for those
- 8. companies. This has been prohibited by the currency ...
- 9. currency exchange Statute, heretofore, and only and clearly
- 10. designated areas can currency exchanges do that up to now.
- 11. Such as, for example, through the sale of license plates,
- 12. by agreement with the Secretary of State. It is felt that
- 13. the customers of currency exchanges pay an unnecessary
- 14. fee, simply to pay their current rates to utility compan-
- 15. ies and to other merchandising operations. This bill is
- 16. permissive. It, of course, will be overseed by the Director
- 17. of the Currency Exchange Department. I know of no opposit-
- 18. ion to it. It came out of committee unanimously and I
- 19. beg your indulgence on Senate Bill 439.
- 20. PRESIDING OFFICER (SENATOR DONNEWALD)
- 21. Senator Shapiro.
- 22. SENATOR SHAPIRO:
- 23. Well, Mr. President and Ladies and Gentlemen of the
- 24. Senate. Naturally, I am in favor of the entire series
- 25. of bills and I do want to speak to this one, 439. In our
- 26. investigation of several years ago by a Senate Committee
- 27. on this matter, we found that customers or people who had
- 28. to pay utility bills had only one place to go, and that
- 29. was to a currency exchange. And at that place, because
- 30. a law prohibited currency exchanges from entering into
- 31. agency agreements with utilities that they had to pay a
- 32. charge in order to pay their bill by the purchase of a
- 33. money order and then the currency exchange would remit

- 1. the money and the stamped receipt to the utility. I found
- 2. this particularly frustrating, particularly in view of the
- 3. fact that those of us who live in downstate do not have to
- 4. do this, generally speaking. There's ... usually an agency
- 5. who has an agreement with the utility, at which our bills
- 6. are paid at no charge to the customer and the utility pays
- 7. it. This bill rectifies a situation. It is not a mandatory
- 8. bill. It is permissive and it is a good bill and it should
- 9 be passed.
- 10. PRESIDING OFFICER (SENATOR DONNEWALD)
- 11. Senator Wooten.
- 12 SENATOR WOOTEN:
- 13. Mr. President, as a person who has no experience in
- 14. community exchanges. I think like several other Senators down
- 15. here I've been in a somewhat difficult position in years past.
- 16. I'm grateful to the work that's been done on this series of
- 17. bills. It relieves me from the necessity of alternating my
- 18. vote year after year between the continuing argument that
- 19. goes on between ambulatory and stationery currency exchanges.
- I'm glad we have this series of bills... I hope it meets
- 21. the need that has been a...voiced many times in this area and I'm...
- 22. as I say I'm certainly grateful to the sponsors for putting
- 23. this package together to...for the investigation. I hope we
- 24. are able to approve the entire package.
- 25. PRESIDING OFFICER (SENATOR DONNEWALD)
- 26. Senator Netsch.
- 27. SENATOR NETSCH:
- Thank you, Mr. President. I understand and hope and
- 29. anticipate that there will not be an enormous amount of
- 30. controversy about the package of bills changing the regulatory
- 31. scheme of the currency exchange business this Session. That,
- 32. as many of you know, has not been the pattern in the past. I'm
- 33. not interested in opening up old wounds or calling attention to

- 1. some unpleasantries of the past, but I think that this much
- can be said. ... I have...don't think I have ever seen a
- 3. regulatory, an alleged regulatory scheme in any set of
 - 4. State Statutes that has given such a protected position
 - 5. to one industry as the existing currency exchange law
 - 6. has to the currency exchange industry. That is unfortunate
 - 7. and it is an abuse of governmental power, quite apart from
 - 8. any unpleasantness that may have happened over a period of
 - 9. some twenty-five years with respect to that industry. There
- 10. is no industry, no business that ought to have an absolute
- 11. monopolized cushion without the...accompanying responsibility
- 12. imposed on it by the regulatory scheme, such as this industry
- 13. has had. This series of bills, it seems to me begins to
- 14. make some modification of that protected position. They
- 15. are relatively modest bills, but they are very important
- 16. bills in that respect and I think it is a good thing that
- 17. we have begin...that we have begun to come to the end of
- 18. this unhappy era.
- 19. PRESIDING OFFICER (SENATOR DONNEWALD)
- 20. Is there further discussion? Senator Washington may
- 21. close the debate or take a roll call.
- 22. SENATOR WASHINGTON:
- 23. Roll call, please.
- 24. PRESIDING OFFICER (SENATOR DONNEWALD)
- 25. Question is, shall Senate Bill 439 pass. Those in
- 26. favor vote Aye, those opposed Nay. The voting is open.
- 27. Have all those voted who wish? Have all those voted who
- 28. wish? Take the record. On that question, the Ayes are
- 29. 54, the Nays are none. Senate Bill 439, having received
- 30. the constitutional majority is declared passed. Senate
- 31. Bill 440. Read the bill, Mr. Secretary.
- 32. SECRETARY:
- 33. Senate Bill 440.

- 1. (Secretary reads title of bill)
- 2. 3rd reading of the bill.
- 3. PRESIDING OFFICER (SENATOR DONNEWALD)
- 4. Senator Washington.
- 5. SENATOR WASHINGTON:
- 6. Mr. President and members of the House...Senate. One
- 7. of the most disturbing facts about the entire industry is
- 8. that there are constant recurring and ...charges that the
- 9. rates charged for the cashing of money orders and for the
- 10. sale of ...for the cashing of checks and the sale of money
- 11. orders. That these rates have been exorbitant throughout
- 12. the entire industry. That is debatable, but the charges
- 13. remain. One thing that is not debatable, Mr. President,
- 14. is that these rates have been discriminatory based on
- 15. various neighborhoods, particularly within the City of
- 16. Chicago and the rates vary depending upon the economic
- 17. affluence of various neighborhoods. It appears to us,
- 18. to Senator Shapiro and myself, and others who have studied
- 19. this problem, that this matter must come to rest and it
- 20. must come to rest in that agency which has the responsi-
- 21. bility for guaranteeing the people of this State that they
- 22. will be paying a fair charge for anything, any service they
- 23. get, particularly when that service is licensed by the
- 24. State. So, this bill simply gives the Director of the
- 25. Department of Financial Institutions the right, subject
- 26. to very adequate due process safeguards, to set maximum
- 27. rates for the cashing of checks and for the sale of
- 28. money orders. I know of no opposition to this bill. It
- 29. passed out of committee without a dissenting vote. I
- 30. beg your indulgence and ask your support for Senate Bill
- 31. 440.
- 32. PRESIDING OFFICER (SENATOR ROCK)
- 33. Is there any discussion? Senator Glass.

- 1. SENATOR GLASS:
- 2. Thank you, Mr. President. A question to the sponsor.
- 3. PRESIDING OFFICER (SENATOR ROCK)
- Sponsor indicates he will yield. Senator Glass.
- 5. SENATOR GLASS:
- 6. Senator Washington, what is the system for setting
- 7. these rates at the present time?
- 8. PRESIDING OFFICER (SENATOR ROCK)
- 9. Senator Washington.
- 10. SENATOR WASHINGTON:
- 11. There has been no system, Senator Glass. ... They've
- 12. just popped up and they charge whatever the traffic will
- 13. bear. As you know, we all know that currency exchanges
- 14. are the banks for poor people. They have no place else to
- 15. go. These rates vary from community to community is
- 16. obviously discriminatory fashion. The charges that they
- 17. are exorbitant, of course, I won't take a position on it,
- 18. but those charges are recurrent. There're deep seated and
- 19. they keep cropping up. But to answer your question
- 20. specifically, no charges, no controls have been set...at
- 21. any way by ...by the Department of Financial Institutions.
- 22. PRESIDING OFFICER (SENATOR ROCK)
- 23. Senator Glass.
- 24. SENATOR GLASS:
- 25. ...Well, Senator, I certainly agree with you. I'm
- 26. aware of the concern about the overcharges and sensitive
- 27. to the need to do something about them. My only concern
- 28. here is whether it would be appropriate to set something
- 29. in the laws to limits on those rates or whether you feel
- 30. or I should say, why you feel it should ... should be
- 31. simply left to the Director.
- 32. PRESIDING OFFICER (SENATOR ROCK)
- 33. Senator Washington.

- 1. SENATOR WASHINGTON:
- I...I feel it would be ...first of all, this industry
- 3. is vitally effective with the public interest, as the
- 4. Enabling Act set it out in 1940, but I feel it...might be
- 5. a grave error to set a rate because it would be rigid
- 6. if we are out of Session, the economy goes up or down.
- 7. They are stuck with those rates, high or low. If you
- 8. have someone like a Director who is responsible for
- 9. overseeing that department, constantly on top of this
- 10. in terms of investigation, in terms of complaints, if
- 11. you will. Then those rates may vary based upon his
- 12. discretion and knowledge, subject to due process over
- 13. a period of time. I think this is the right way to go
- 14. in an industry such as this.
- 15. PRESIDING OFFICER (SENATOR ROCK)
- 16. Further discussion. Senator Berman.
- 17. SENATOR BERMAN:
- 18. Will the sponsor yield?
- 19. PRESIDING OFFICER (SENATOR ROCK)
- Sponsor indicates he will yield. Senator Berman.
- 21. SENATOR BERMAN:
- 22. Senator Washington, is there a judicial review or
- 23. administrative review of the determinations of rates?
- 24. PRESIDING OFFICER (SENATOR ROCK)
- 25. Senator Washington.
- 26. SENATOR WASHINGTON:
- 27. Yes, that's all set out in the Statutes, Senator
- 28. Berman.
- 29. PRESIDING OFFICER (SENATOR ROCK)
- Senator Berman.
- 31. SENATOR BERMAN:
- 32. The digest indicates that there...it says authorizes
- 33. the use of lower fees by currency exchanges. Would you

- 1. explain what that means?
- 2. PRESIDING OFFICER (SENATOR ROCK)
- Senator Washington.
- 4. SENATOR WASHINGTON:
- 5. It simply sets...it gives...some room for competition,
- 6. to put it mildly. This, this permits the Director simply to set a
- 7. maximum fee and let competition determine at what price it will
- 8. level under that maximum. That seems to me to be a mani-
- festly obvious that it should be done that way.
- 10. PRESIDING OFFICER (SENATOR ROCK)
- 11. Senator Berman.
- 12. SENATOR BERMAN:
- 13. Does the bill allow the Director or mandate the
- 14. Director to set maximum fees for ambulatory exchanges?
- 15. PRESIDING OFFICER (SENATOR ROCK)
- 16. Senator Washington.
- 17. SENATOR WASHINGTON:
- 18. It covers both the community and the ambulatory,
- 19. very specifically.
- 20. PRESIDING OFFICER (SENATOR ROCK)
- 21. Senator Berman.
- 22. SENATOR BERMAN:
- 23. And it ...mandates the setting of maximum fees. Is
- 24. that my understanding?
- 25. PRESIDING OFFICER (SENATOR ROCK)
- 26. Senator Washington.
- 27. SENATOR WASHINGTON:
- That's correct. He has one hundred and twenty day
- 29. time period after the effective date of this bill...to
- 30. investigate and set those fees. Right.
- 31. PRESIDING OFFICER (SENATOR ROCK)
- 32. Any further discussion? Senator Washington, do you
- 33. wish to close the debate?

- 1. SENATOR WASHINGTON:
- 2. I ask your indulgence for Senate Bill 440.
- 3. PRESIDING OFFICER (SENATOR ROCK)
- 4. Question is, shall Senate Bill 440 pass. Those in
- 5. favor will vote Aye, those opposed will vote Nay. The
- 6. voting is open. Have all voted who wish? Have all voted
- 7. who wish? Take the record. On that question, the Ayes
- 8. are 53, the Nays are none, 1 Voting Present. Senate
- 9. Bill 440 having received a constitutional majority is
- 10. declared passed. On the of Senate Bills, 3rd
- 11. reading, Senate Bill 442. Read the bill, Mr. Secretary.
- 12 SECRETARY:
- 13. Senate Bill 442.
- 14. (Secretary reads title of bill)
- 15. 3rd reading of the bill.
- 16. PRESIDING OFFICER (SENATOR ROCK)
- 17. Senator Washington.
- 18. SENATOR WASHINGTON:
- 19. Mr. President and members of the Senate. One of the
- 20. most constant recurring complaints that we received at all
- 21. of these hearings, at the hearings held by Senator Shapiro,
- 22. also those held..the extended hearings held in the House,
- 23. was the complaint by senior citizens and others that they
- 24. simply did not have the services readily available for them
- 25. close to their homes to avoid the necessity of going long
- 26. distances to cash their checks or to purchase money orders.
- 27. This bill, Senate Bill 442, simply provides and authorizes
- 28. both ambulatory and community currency exchanges to cash
- 29. checks and render other services to senior citizens, public
- 30. housing occupants, pensioners and persons receiving public
- 31. aid. Permits...it permits ambulatory exchanges to write
- 32. money orders upon filing of a bond. This is all subject to
- 33. the thorough investigation and determination by the

- 1. Director based upon that investigation, as to whether a
- 2. given site will be one adequate to save and also serve
- 3. those people in that particular environment. This bill,
- 4. too, passed the Financial Institutions Committee without
- 5. opposition. I ask your support of Senate Bill 442.
- 6. PRESIDING OFFICER (SENATOR ROCK)
- Any discussion? Senator Daley.
- 8. SENATOR DALEY:
- 9. Mr. President, will the sponsor yield to a
- 10. question?
- 11. PRESIDING OFFICER (SENATOR POCK)
- 12. Indicates he will yield. Senator Daley.
- 13. SENATOR DALEY:
- 14. I think we're all interested in fairness, especially
- 15. in the ambulatory services where as I understand, there's a
- 16. monopoly in the Chicago area, where there's only one
- 17. company that has the ambulatory services. Does your bill
- 18. allow...will allow other people to get involved in ambula-
- 19. tory services?
- 20. PRESIDING OFFICER (SENATOR EOCK)
- 21. Senator Washington.
- 22. SENATOR WASHINGTON:
- Yes...yes it does, Senator Daley. It specifically
- 24. states that community and ambulatory, there are only two
- 25. kind, and that covers it. Both kinds may apply to the
- 26. department for these additional outlets. It doesn't
- 27. confine it to the ambulatory.
- 28. PRESIDING OFFICER (SENATOR ROCK)
- 29. Senator Daley.
- 30. SENATOR DALEY:
- Is there an ...is a provision, whereby, if someone
- 32. wants to get into the ambulatory services, can they get
- into it? As I understand, there's only one company that

- 1. has a complete monopoly in the City of Chicago and the
- 2. County of Cook. There's only one that's doing this
- 3. present service. Will your bills allow minority re-
- 4. presentation in ambulatory services?
- 5. PRESIDING OFFICE (SENATOR ROCK)
- 6. Senator Washington.
- 7. SENATOR WASHINGTON:
- 8. Certainly it will and there's nothing in the law
- 9. to preclude it now. What has happened over a period of
- years and I'm not arguing a breach for ambulatory or
- 11. community. My concern is public. Over a period of
- 12. years the outlets for ambulatory changes have gone down
- 13. almost fifty percent. I have the chart here in my
- 14. ...in, right here. But there's nothing in the law and
- 15. nothing in this proposed bill, Senate Bill 442, which
- 16. in any way precludes entrance into the ambulatory or
- 17. the community currency exchanges.
- 18. PRESIDING OFFICER (SENATOR ROCK)
- 19. Senator Daley.
- 20. SENATOR DALEY:
- 21. My question is, will you ... will the bills allow
- 22. anyone to apply for an ambulatory services in a
- 23. community, such as your community? Can a group of
- 24. people apply for an ambulatory services to give service
- 25. to a public housing, to a senior citizens themselves?
- 26. PRESIDING OFFICER (SENATOR ROCK)
- 27. Senator...
- 28. SENATOR DALEY:
- 29. In other words, can a community service provide an
- 30. ambulatory service, like in your community or in my community
- 31. where there's a senior citizen, where there's public housing
- 32. and there's a community currency exchange, can they provide
- 33. an ambulatory service across the street or down the street?

- That's...that's what I'm asking.
- 2. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Washington.
- 4. SENATOR WASHINGTON:
- 5. That is the exact purpose of this bill. Upon applicat-
- 6. ion, hearing, posting of bond, investigation by the depart-
- 7. ment and a determination by the department that that parti-
- 8. cular site could house a facility and serve a purpose, either
- 9. the community, the ambulatory or
- 10. gether could go in. That's the purpose of Senate Bill 442.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Senator Daley.
- 13. SENATOR DALEY:
- 14. As I understand and you stated that a community service
- 15. currency exchange can provide ambulatory services in the
- 16. community. Thank you, Senator.
- 17. PRESIDING OFFICER: (SENATOR ROCK)
- 18. Further discussion. Senator Maragos.
- 19. SENATOR MARAGOS:
- 20. Senator Washington, will you yield to a question?
- 21. PRESIDING OFFICER (SENATOR ROCK)
- 22. Indicates he will yield. Senator Maragos.
- 23. SENATOR MARAGOS:
- 24. Senator Washington, what safeguards, if any, are
- 25. there in the bill, that when you have an ambulatory ser-
- 26. Vice that will not be an invitation to ripoff artists
- 27. and thieves and others to make the victim...make prey
- 28. and victims of the...those who are using those services
- 29. as they cash their checks or whatever other service they're
- 30. using?
- 31. PRESIDING OFFICER (SENATOR ROCK)
- 32. Senator Washington.
- 33. SENATOR WASHINGTON:

- Well,...the purpose of this bill is to provide
- 2. that service safely, conveniently, expediously for
- 3. senior citizens. The department, the Director of
- 4. the Department of Financial Institutions gives the
- 5. last word. It is his responsibility to make that
- 6. investigation and that ultimate determination. Those
- 7. are procedural matters set out, not only in this bill,
- 8. but also in the present law. One cannot simply
- 9. popup willy-nilly and say I want a ambulatory or
- 10. community currency exchanges. He must go through the
- 11. process of being ... of filing applications and having an
- 12. investigation. Whether or not people will be safe at
- 13. an ambulatory site in cashing their checks will be one
- 14. of the determinations made by the Director in granting
- 15. or refusing to grant the license.
- 16. PRESIDING OFFICER (SENATOR ROCK)
- 17. Senator Maragos.
- 18. SENATOR MARAGOS:
- 19. My...whether that is in the Statute as in the bill
- 20. now that that'll be one of the considerations upon which
- 21. the Director will issue a permit or a license or certifi-
- 22. cate to allow the citizens to ...operates as a ambula-
- 23. tory service. I...if it's not directly in it, I think
- 24. it should be in the Statute to safeguard the welfare
- 25. of these people who are cashing their checks.
- 26. PRESIDING OFFICER (SENATOR ROCK)
- 27. Any further discussion? Senator Carroll, for what
- 28. purpose do you arise?
- 29. SENATOR CARROLL:
- 30. First, Mr. President, on a point of personal privi-
- 31. lege...
- 32. PRESIDING OFFICER (SENATOR ROCK)
- 33. State your point.

- 1. SENATOR CARROLL:
- ...if I may I hate to interrupt Senator Washington
- 3. in this debate, but we have with us today the Council
- 4. of Catholic Women of Chicago. Three hundred and sixteen
- 5. members of them. Albina Tierney and Emily Cunningham,
- 6. many of whom are from my district visiting with us
- 7. today. I said Catholic women, Senator Smith, yes, that
- 8. is correct. I would ask those who are present to rise
- 9. in the galleries, our guest galleries, and let the
- 10. Senate welcome them.
- 11. PRESIDING OFFICER (SENATOR ROCK)
- 12. Will our guests in the galleries please rise and
- 13. be recognized? The Chair would also like to point out
- 14. that they are ably led by Father David Corteze, who
- 15. was a classmate of mine a hundred years ago. All
- 16. right, further discussion? Senator Berman.
- 17. SENATOR BERMAN:
- 18. Sponsor yield. Senator Washington, are there any
- 19. guidelines or language built into this bill to recognize
- 20. the investment that community currency exchanges have
- 21. made near locations that now you appear to be opening
- 22. up to allow ambulatory exchanges to service?
- 23. PRESIDING OFFICER (SENATOR DONNEWALD)
- 24. Senator Washington.
- 25. SENATOR WASHINGTON:
- 26. The...the Act sets out rather thoroughly on page 3
- 27. just what standards will guide the Director in making that
- 28. determination. One of those aspects to be looked at will
- 29. be the nearness or farness of a senior citizen's home from
- 30. a community currency exchange. It addresses itself to
- 31. the question of need. I simply cannot imagine the Director,
- 32. for example, where you have a senior citizens home across
- 33. the street from a community currency exchanging...exchange

- 1. permitting an ambulatory or permitting that community
- 2. to form an ambulatory to just go across the street. That
- 3. would be, obviously, insane. We have had to leave some of
- 4. these questions up to the discretion of the Director, based
- 5. upon what we consider to be adequate guidelines. And I
- 6. think those guidelines are inherent throughout this legis-
- 7. lation, Senator Berman. I might add an additional response
- 8. to Senator Daley that a community currency exchange could
- 9. not simply change itself into an ambulatory without first
- 10. getting an additional permit from the department, the
- 11. Director.
- 12. PRESIDING OFFICER (SENATOR ROCK)
- 13. Senator Berman, have you concluded?
- 14. SENATOR BERMAN:
- 15. Thank you.
- 16. PRESIDING OFFICER (SENATOR ROCK)
- 17. All right. Senator Daley.
- 18. SENATOR DALEY:
- 19. As I understood the answer when I asked him the quest-
- 20. ion, he stated that a community services have priority over
- 21. ambulatory service within an area. Now, will that give
- 22. home protection to pigs?
- 23. PRESIDING OFFICER (SENATOR POCK)
- 24. Senator Washington, I think the question was a
- 25. rhetorical one. Is there any further discussion? Senator
- 26. Guidice.
- 27. SENATOR GUIDICE:
- 28. Thank you, Mr. President. Will the sponsor yield
- 29. to a question?
- 30. PRESIDING OFFICER (SENATOR DONNEWALD)
- 31. Sponsor indicates he will yield. Senator Guidice.
- 32. SENATOR GUIDICE:
- 33. Senator Washington, in the bill on page 3, you indicate

- 1. that at the time of filing an application ...with the
- 2. law presently reads, is that at the time of filing an
- 3. application, a letter of ...memorandum shall be in
- 4. writing and under oath. Then further on in your...
- 5. in your bill, you indicate that in lieu of such letter
- 6. of memorandum by the owner or representative. In reading
- 7. that, I don't see what's, in lieu of. What are we doing
- 8. there? Just saying on the application alone and be able
- 9. to do this.
- 10. PRESIDING OFFICER (SENATOR ROCK)
- 11. Senator Washington.
- 12. SENATOR WASHINGTON:
- 13. No, the application is the initial phase of it. The
- 14. investigation follows. The investigation by the Director
- 15. follows. As in every other case where you have an ambulat-
- 16. ory or a community that procedure is set out already in
- 17. the law.
- 18. PRESIDING OFFICER (SENATOR ROCK)
- 19. Senator Guidice.
- 20. SENATOR GUIDICE:
- 21. Well...well why are we...we omitting the...the letter
- 22. that's going to indicate that the writing on the...
- 23. signed by the owner or authorized representative of what
- 24. he's going to do. . A statement of such services is
- 25. desired and the person signing the same is authorized to
- 26. do so and it's under oath. Why are you omitting that from
- 27. this particular bill?
- 28. PRESIDING OFFICER (SENATOR DONNEWALD)
- 29. Senator Washington.
- 30. SENATOR WASHINGTON:
- 31. What lines are you addressing yourself to, Senator
- 32. Guidice?
- 33. PRESIDING OFFICER (SENATOR DONNEWALD)

- 1. Senator Guidice.
- 2. SENATOR GUIDICE:
- 3. On page 3 at line 3. You can start there. At the
- 4. time of filing an application, a letter of memorandum.
- 5. PRESIDING OFFICER (SENATOR DONNEWALD)
- 6. Senator Washington.
- 7. SENATOR WASHINGTON:
- 8. That, as you know, is the existing law and it simply
- 9. provides in the ambulatory situation, in order to service
- 10. a particular outlet, the employer of the factory employ-
- 11. ment situation must file application. In this situation,
- 12. we don't have an employer. We have an outlet for senior
- 13. citizens' home and the application or the statement or
- 14. memorandum must be made by the person seeking that place
- 15. as a site for the cashing checks.
- 16. PRESIDING OFFICE (SENATOR DONNEWALD)
- 17. Senator Guidice.
- 18. SENATOR GUIDICE:
- 19. One other question, Senator. In the...page 6 where
- 20. we indicate that the bond is going to have to be filed
- 21. for five hundred thousand dollars and up to a million
- 22. five hundred thousand dollars. How much money is that
- 23. going to cost?
- 24. PRESIDING OFFICER (SENATOR DONNEWALD)
- 25. Senator Washington.
- 26. SENATOR WASHINGTON:
- 27. I'm not conversing with the...with the premium rates
- 28. in this field, but they comport with the existing surety
- 29. charges for ambulatory currency exchanges.
- 30. PRESIDING OFFICER (SENATOR DONNEWALD)
- 31. Senator Guidice.
- 32. SENATOR GUIDICE:
- 33. We are...

- 1. PRESIDING OFFICER (SENATOR DONNEWALD)
- 2. The time has expired ...on this particular...
- 3. SENATOR GUIDICE:
- 4. Just ... just one more question regarding...
- 5. PRESIDING OFFICER (SENATOR DONNEWALD)
- 6. Senator Guidice.
- 7. SENATOR GUIDICE:
- 8. With...with the amounts of money indicated therein,
- 9. wouldn't it become prohibitive, then? Aren't we talk-
- 10. ing about a problem that's going to be passed on those
- 11. people we're trying to help?
- 12. PRESIDING OFFICER (SENATOR DONNEWALD)
- 13. Senator Washington.
- 14. SENATOR WASHINGTON:
- 15. I...I rather doubt that. These figures comport with
- 16. the existing figures in the law and the whole purpose of
- 17. the bond, of course, is you know, to ... is to... is to
- 18. guarantee creditors that they...if something goes wrong
- 19. they will be reimbursed for any ... any charges. I don't
- 20. think these...these charges are prohibative. I don't
- 21. know the premium cost, but they're not that high.
- 22. PRESIDING OFFICER (SENATOR DONNEWALD)
- 23. Is there further discussion? Senator Carroll.
- 24. SENATOR CARROLL:
- 25. Thank you, Mr. President and members of the Senate.
- 26. I have a problem with this bill and I don't think it's
- 27. called a conflict of interest. I have nothing to do with
- 28. any currency exchanges of either type. I might say that
- 29. the ambulatory currency exchange business is in or adjacent
- 30. to my district, their home office and a substantial amount
- 31. of their activities. We also have several people who
- own the stationery kind who live within the district.
- 33. I've heard from all of them quite often on these bills.

- 1. My problem with this concept, this bill, particular, is
- 2. this. Again, we have asked people to make an investment in
- 3. the community and allow someone else to now come in, in a
- 4. car, be it a truck and take away a substantial amount of
- 5. the services they were performing without providing any
- 6. investment in that community any stable jobs that stay
- 7. within that community to service that community and with-
- 8. out providing the service on a day to day, week to week
- 9. basis. You allow someone to come in and take out what
- 10. we're, I think we all know is the, probably the cream
- 11. of the crop of the business, and that is the cashing of
- 12. checks and leave no one there to provide the other
- 13. services that are needed, that are badly needed, and
- 14. in addition to which, there are jobs of all kinds that
- 15. are required. Now, as I understand this, they could
- 16. come in with this truck and set up anywhere. There
- 17. are Public Aid recipients anywhere in the City of Chicago,
- 18. anywhere in the State of Illinois. We've got them in my
- 19. district, I think we've got them in every district. I
- 20. think what we are doing here is exactly backwards of
- 21. what we're trying to accomplish. I think if these
- 22. services are to be provided, by whatever type of finan-
- 23. cial institution it is, be it a savings and loan, bank,
- 24. currency exchange or whatever, that they should be there
- 25. available to the people on a day in, day out basis, so that
- 26. those who really need it can always make itself available
- 27. to them. I don't think this is going in the right direct-
- 28. ion.
- 29. PRESIDING OFFICER (SENATOR DONNEWALD)
- 30. Is there further debate? Senator D'Arco.
- 31. SENATOR D'ARCO:
- 32. Senator Washington, that is my concern that Senator
- 33. Carroll raised about, are there any criteria for ambulatory

- 1. currency exchanges in terms of the need and the location of
- 2. the particular housing site?
- 3. PRESIDING OFFICER (SENATOR DONNEWALD)
- 4. Senator Washington.
- 5. SENATOR WASHINGTON:
- 6. Yes, I...I think the fears of Senator Carroll and
- 7. yourself are rather groundless. You have a Director here
- 8. who function under this bill and under the present law
- 9. is to investigate the need and to determine whether a
- 10. convenience and an advantage to those people at a
- 11. particular site will be served by the institutions...
- 12. PRESIDING OFFICER (SENATOR DONNEWALD)
- 13. Just...just a moment, Senator. The noise level is
- 14. increasing by leaps and bounds. Would the members please
- 15. be in their seats. Could we have order. Proceed.
- 16. SENATOR WASHINGTON:
- 17. To determine whether a need would be served at that
- 18. particular site. You see, what we have here is a crying
- 19. need on the part of many people who live in areas where
- 20. they do not get the service on a day to day basis or once
- 21. a month or twice a month. And the response to that is
- 22. simply this. That we should open up this area somewhat
- 23. to the competition between the community and the ambula-
- 24. tory, if they will. Let them make their applications and
- 25. based upon those concepts of convenience and advantage, the
- 26. Director will determine whether or not that particular site
- 27. is convenient, fair and otherwise. That determination must
- 28. be made by the Director. I just don't foresee the danger
- 29. you pose. I think with an adequate survey of the existing
- 30. market in any...in any given area compounded with the need
- 31. and the safety, as Senator Maragos has pointed out. I think
- 32. ...the Director, based on these standards can do an adequate
- 33. job.

- l. PRESIDING OFFICER (SENATOR DONNEWALD)
- Senator D'Arco. 2.
- SENATOR D'ARCO: 3.
- I think what you're telling me is that the criteria 4.
- that the Director uses, which is in the Statutes in 5.
- Sections 4.1 and 4.3 to determine whether a community 6.
- currency exchange is, in a proper location are not 7.
- applicable to ...ambulatory currency exchanges, but 8.
- simply a judgmental decision by the Director, as to 9.
- whether or not the ambulatory should be in a particular 10.
- location. 11.

18.

25.

- PRESIDING OFFICER (SENATOR DONNEWALD) 12.
- Senator Washington. 13.
- SENATOR WASHINGTON: 14.
- It...it gets down to that in every situation where we 15.
- grant power to an existing agent...agency or an agency, to 16.
- regulate a given industry. You can't get around the judg-17.
- mental question. And if you look in Sections...on page
- 3 lines 12 through 21, it seems to me that the standard 19.
- set out are very clear, do not in any way exceed an 20.
- ordinary and customary grant of authority, which ...the 21.
- legislature gives to a regulatory agency and sets out 22.
- quite clearly that there must be a suitable location, 23.
- that there must be convenience and advantage and in terms 24.
- of making a determination, those are the standards by which
- the Director must comport himself. 26.
- PRESIDING OFFICER (SENATOR DONNEWALD) 27.
- Senator, your time is up. Could you conclude your 28.
- remarks? Senator D'Arco. 29.
- SENATOR D'ARCO: 30.
- I am...I am simply worried that community currency 31.
- exchanges are going to be put to the proverbial hard rock 32.
- here, because ...there's only one ambulatory currency 33.

- 1. exchange that services the Chicago area. And under this
- 2. bill he is required to have insurance ...in the amount of
- 3. five hundred thousand dollars. That means a big premium.
- 4. Local community people aren't going to be getting in-
- 5. volved in establishing ambulatory currency exchanges.
- 6. There's a...a monopoly today by felons and
- 7. they are going to continue that monopoly and the local
- 8. community currency exchange is going to be hurt financially
- 9. and that's why I oppose this bill.
- 10. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 11. Senator Shapiro.
- 12. SENATOR SHAPIRO:
- 13. Well, Mr. President and Ladies and Gentlemen of the
- 14. Senate. I want to point out a few things to you. This
- 15. bill as amended, the law as amended, and specifically this
- 16. bill 442, allows a community currency exchange or an ambula-
- 17. tory currency exchange to apply for a license to service these
- 18. projects. Without this bill, it just cannot be done. In other
- 19. words people in these projects are locked in to using the
- $20.\,$ community currency exchange because of the...C and A require-
- 21. ments written into the law. There's nothing here that precludes
- 22. an ambulatory or a community currency exchange for applying
- 23. for a license and the...the Director of the department with the
- 24. discretion given to him will be able to decide who can best
- $_{25}.$ serve that location. Without this bill these people cannot
- 26. be served adequately. I think they ought to have the choice
- 27. and it's the thrust of the entire package. We've got to
- 28. open this up to competition.
- 29. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 30. Is there further discussion? Senator Guidice.
- 31. SENATOR GUIDICE:
- 32. ...one brief question to the sponsor. Iş...are we
- 33. going to allow these currency exchanges, these ambulatory

- currency exchanges to go anywhere within the districts?
- 2. Anywhere within the...the areas where there are Public
- 3. Aid recipients?
- 4. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 5. Senator Washington.
- 6. SENATOR WASHINGTON:
- 7. The answer is no. I think Senator Shapiro answered
- 8. the question more than adequately. This does not create
- 9. any monopoly situation for ambulatory currency
- 10. exchanges. The bill very clearly sets out that community
- 11. currency exchanges or ambulatory currency exchanges
- 12. can make application for these sites at senior citizens'
- 13. homes. It does not permit ambulatory or any others to
- 14. proliferate. They must go by way of application, investi-
- 15. gation and determination on the department that such a
- 16. site is necessary to serve the needs of the people in
- 17. that community. Period. That's the safeguard. But as
- 18. Senator Shapiro pointed out, this permits either community
- 19. or ambulatory exchanges to utilize those services.
- 20. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 21. Is there further discussion? Senator Washington may
- 22. close the debate or take a roll call or both. Senator
- 23. Washington.
- 24. SENATOR WASHINGTON:
- 25. Roll call, Mr. President.
- 26. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Question is, shall Senate Bill 442 pass. Those in
- 28. favor vote Aye, those opposed Nay. The voting is open.
- 29. Have all those voted who wish? Take the record. On that
- 30. question, the Ayes are 42, the 8's are...the Nays are 8,
- 31. 2 Voting Present. Senate Bill 442 having received the
- 32. constitutional majority is declared passed. Senate Bill
- 33. 443. Senator Washington. Read the bill, Mr. Secretary.

- 1. SECRETARY:
- 2. Senate Bill 443.
- (Secretary reads title of bill)
- 3rd reading of the bill.
- 5. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Washington.
- 7. SENATOR WASHINGTON:
- 8. Mr. President and members of the Senate. The existing
- 9. practices to permit by administrative order, to permit
- 10. currency exchanges to distribute food stamps. This bill,
- 11. Senate Bill 443 simply makes...puts into Statute an
- 12. existing practice. I know of no opposition. I ask for
- 13. your support of Senate Bill 443.
- 14. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 15. Is there...Senator...Question...question is or is
- 16. there further discussion, first of all. The question is
- 17. shall Senate Bill 443 pass. Those in favor vote Aye,
- 18. those opposed Nay. The voting is open. Have all those
- 19. voted who wish? Take the record. On that question,
- 20. the Ayes are 51, the Nays are 1. Senate Bill 443, having
- 21. received the constitutional majority is declared passed.
- 22. Senate Bill 445. Senator Shapiro. Read the bill, Mr.
- 23. Secretary.
- 24. SECRETARY:
- 25. Senate Bill 445.
- 26. (Secretary reads title of bill)
- 27. 3rd reading of the bill.
- 28. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Shapiro.
- 30. SENATOR SHAPIRO:
- 31. Mr. President and Ladies and Gentlemen of the Senate.
- 32. This bill was amended in committee and reaffirmed here on
- 33. the Senate Floor and it is different than what the synopsis

- 1. says. The convenience and advantage test those Sections
- dealing with the community currency exchange, instead of
- 3. being repealed, as the synopsis states are still in the
- 4. bill. They were left in by the amendment. The bill was
- 5. amended in committee to leave that test in as a regards
- 6. community currency exchanges. With regard to the ambula-
- tory exchanges the amendment requires the Director to
- investigate to determine whether to issue the license
- and any investigation the Director's required to employ
- 10. the following criteria in making his determination.
- 11. Cause an investigation to be made whether to even issue
- 12. the license. The Director shall employ the following
- 13. criteria. The economic benefit and convenience to
- 14. the persons to be served at the location for which a
- 15. license has been requested. The effect that granting
- 16. a license will have on the financial stability of the
- 17. community currency exchanges. Safety benefits, if any,
- 18. which may accrue from the granting of the location
- 19. license and the effects, if any, which granting of a
- 20. license will have on traffic, traffic congestion in the
- 21. immediate area of the location to be served and such
- 22. other factors as the Director shall deem proper and
- 23. relevant. Now, the problem under the existing law
- 24. without the amendment that I have just described.
- 25. That under the C and A advantage at the community
- 26. currency exchanges have, that when a...factory location
- 27. moved from one area to another, the mobiles would have
- 28. to apply for a new license. And under the definition
- 29. of the present law, as the courts have interpreted it,
- 30. that location came in under the convenience and advan-
- 31. tage. This bill attempts to treat a factory site just a
- 32. little bit different as it has been in the past. It
- 33. takes in safety factors, whether the community currency

- exchange would be hurt financially, if a mobile were to
- serve that location upon movement and other factors. The
- bill as amended was...was amended in committee as request-
- ed. We've left the convenience and advantage in. I would
- 5. appreciate a favorable roll call, and Bill, if there are
- any questions I'd be more than glad to answer them.
- 7. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 8. Senator Berman.
- 9. SENATOR BERMAN:
- 10. Thank you, Mr. Speaker. I rise to oppose this bill.
- 11. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 12. You're in the Senate.
- 13. SENATOR BERMAN:
- 14. You're right. I was just talking to the Speaker
- 15. at my arm here, that's why. Mr. President, I rise to
- 16. oppose this bill. I think that what we are doing here
- 17. is putting two classes of competitors with different
- 18. measures of standards. I can understand when Senator
- 19. Shapiro talks about plant sites moving out to sparsely
- 20. populated areas. But this bill goes much farther than
- 21. that. If that's all this bill did, I'd have no problem
- 22. in supporting it. But what you are doing is setting up
- 23. a different criteria for the ambulatories as opposed to
- 24. the communities currency exchanges. For the community
- 25. currency exchanges, by the amendment, you're leaving
- 26. in a community benefit test. For the ambulatories,
- 27. you're setting up a location benefit test. Now, I
- 28. think that when you take an industry, and that's what
- 29. we're talking about, the total currency exchange
- 30. industry that is represented by fixed stations on the one
- 31. hand and ambulatory mobile units on the other. They
- 31. should be judged by the same standards. Now, whether
- that standard be a location standard or a community

- 1. standard. I think that's a policy decision. But this
- bill appears to give a decided built-in competition
- 3. advantage to one segment of the industry. I think that
- 4. that is prejudicial, I think that we are hurting people
- that have come into our communities, have invested money,
- have invested payroll, have invested in fixed assets and
- we are going to undercut their investment in our communit-
- 8. ies. I would urge that a No vote be cast and upon Post-
- 9. poned Consideration you bring this back and just talk
- 10. about the plant sites that move out to the sparsely
- 11. populated areas. I'll be glad to support you. But this
- 12. bill goes much farther than that. I would ask for a
- 13. No vote.
- 14. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 15. Is there further discussion? Senator Washington.
- 16. SENATOR WASHINGTON:
- 17. I support Senate Bill 445 and in response to Senator
- 18. Berman, let me point out that in this bill there are more
- 19. than adequate and additional safeguards for community currency
- 20. exchanges built in to answer just the...just the question
- 21. he answered, because the effect of granting a license...
- 22. what that effect will have on the financial stability of
- 23. a community exchange in a given area is one of the factors
- 24. which the department must take into consideration in grant-
- 25. ing the ambulatory an additional outlet. It's more than
- 26. clear. Not only must they meet a location standard, but
- 27. that location standard must...must jeopardize any existing
- 28. community exchanges in the given locale. It could not
- 29. be clearer, Senator Berman.
- 30. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 31. Is there further discussion? Senator Shapiro may
- 32. close the debate. Roll call. Question is, shall Senate
- 33. Bill 445 pass. Those in favor vote Aye, those opposed Nay,

- 1. The voting is open. Have all those voted who wish? Have
- all those voted who wish? Take the record. On that quest-
- 3. ion, the Ayes are 39, the Nays are 7, 1 Voting Present.
- 4. Senate Bill 445 having received the constitutional majority
- 5. is declared passed. Senate Bill 446. Senator Shapiro.
- 6. Read the bill, Mr. Secretary.
- 7. SECRETARY:
- 8. Senate Bill 446.
- 9. (Secretary reads title of bill)
- 3rd reading of the bill.
- 11. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 12. Senator Shapiro.
- 13. SENATOR SHAPIRO:
- 14. Mr. President and Ladies and Gentlemen of the Senate.
- 15. Senate Bill 446 would allow or permit a...ambulatory
- 16. currency exchange to follow a customer to a new location
- 17. if the customer has been served for at least two years
- 18. before the move has been made. The service can be continued
- 19. in such case without necessity for a new license application.
- 20. The bill was amended in committee to require that, in case
- of such a move, the ambulatory exchange would have to file
- 22. a new application, if it wished to serve a company enter-
- 23. ing upon the premises formally occupied by the customer,
- which has followed to the new location. This amendment
- 25. was a compromise amendment and was worked out between the
- 26. opposing factions. I know of no opposition to the bill
- 27. and I would appreciate a favorable roll call.
- 28. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 29. Is there further discussion? Question is, shall
- 30. Senate Bill 446 pass. Those in favor vote Aye, those
- 31. opposed Nay. The voting is open. Have all those voted
- 32. who wish? Take the record. On that question, the Ayes
- 33. are 49, the Nays are none. Senate Bill 446, having

- 1. received the constitutional majority is declared passed.
- 2. Senate Bill 447. Senator Shapiro. Read the bill, Mr.
- 3. Secretary.
- 4. SECRETARY:
- 5. Senate Bill 447
- (Secretary reads title of bill)
- 7. 3rd reading of the bill.
- 8. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 9. Senator Shapiro.
- 10. SENATOR SHAPIRO:
- 11. Well, Mr. President and Ladies and Gentlemen of the
- 12. Senate. Senate Bill 447 repeals the Section setting forth
- 13. the findings and declarations of the General Assembly, of
- 14. which there were none, when this law was written. These
- 15. findings and declarations, which were written into the law
- 16. without any actual investigation make a series of unwarrant-
- 17. ed preferential findings in favor of community currency
- 18. exchanges, and a series of derogatory findings against
- 19. ambulatory currency exchanges, such that they are allegedly
- 20. more hazardous, they allegedly take the cream of the business
- 21. and similar charges. This Section has provided for preferen-
- 22. tial treatment of the community currency exchange in the Act
- 23. and in the courts. Now, let me read just a few of the so-
- 24. called findings that the General Assembly supposedly found
- 25. back in 1952 when this became law. It states that it is in
- 26. the public interest to promote and foster the community
- 27. currency exchange business and to assure the financial
- 28. stability, thereof. I don't think the people of the
- 29. State of Illinois, as represented in the General Assembly,
- 30. need to assure the financial stability of any business.
- 31. That the operations of the ambulatory currency exchange
- 32. business have enabled it to appropriate the most profit-
- 33. able function of the community currency exchange business

- 1. and to secure thereby, an unfair advantage. That there has
- 2. resulted, therefrom, an unfair and ruinous competition to the
- 3. license community currency exchange business. That the
- 4. nature of the ambulatory currency exchange business is
- 5. such, as to render it harzardous and dangerous to the public
- 6. safety and security. Ladies and Gentlemen, the history
- 7. of this particular Act has been a long one, has been
- 8. through the courts many times. But in my tenure in the
- 9. General Assembly, which is approaching ten years, I have
- 10. never seen language, such as this type, written into the
- 11. law of the State of Illinois. This...these so-called
- 12. legislative findings need to be repealed. That's what
- 13. the bill does and I would urge a favorable roll call.
- 14. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 15. Is there further discussion? Senator Rock.
- 16. SENATOR ROCK:
- 17. Thank you, Mr. President and Ladies and Gentlemen
- 18. of the Senate. I rise in opposition to Senate Bill 447
- 19. and I should say my opposition is...is directed only at
- 20. the fact that it is a repealer of all the findings. It
- 21. seems to me, that if you...if you in fact read paragraph
- 22. 30, while I can agree that the language is...is in some
- 23. instances...perhaps a little extreme. I...I was not here
- 24. when the findings were made part of the Statute. But
- 25. there are certainly some valid points in here and I don't
- 26. see any point in repealing all of them. It seems to me
- 27. that the finding that it says that this business is
- 28. affected with the public interest and should be licensed
- 29. and regulated is certainly a valid finding. It seems to
- 30. me that the finding that the ...ambulatory currency
- 31. exchange business...that it should be operated, should
- 32. not be operated without a license, is certainly a valid
- 33. finding. I can...I can appreciate the apparent wish to,

l. perhaps, rewrite or as a matter of policy, legislative 2. policy, perhaps make different findings, but there are 3. some basic findings here that I think should remain in the Statute and for that reason I am opposed to this 4. wholesale abandonment of all these findings. 5. 6. 7. 8. 9. (end of reel) 10. 11. 12. 13. 14. 15. 16. 17. 18. 19. 20. 21. 22. 23. 24. 25. 26. 27. 28. 29. 30.

31.32.33.

- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Washington.
- 3. SENATOR WASHINGTON:
- 4. Mr. President and members of the Senate. The point
- 5. Senator Shapiro made was that these were never findings by
- 6. any Legislative Body. There were no investigation in the
- 7. forties that would warrant this kind of a...shall we say
- 8. language. It is true, based on investigations by the
- 9. BGA, the Shapiro Committee, the Legislative Investigative
- 10. Committee, that there's no question that this industry
- 11. is vitally affected with the public interest, but beyond
- 12. that it seems to me that this entire language is dated.
- 13. If we wanted to leave just that one phrase in, I wouldn't
- 14. have any objection to it, but I don't think we should hold
- 15. this bill up for that reason. The language is an insult
- 16. to an...industry which has comported itself very well over
- 17. the last thirty some odd years. There is no charge, adequate
- 18. charges brought against the ambulatory currency exchanges,
- 19. they're doing a businesslike and a yeoman like job in the
- 20. field. And all Senator Shapiro is doing is saying that we
- 21. should take this language out, which at best is an insult
- 22. to an industry which doesn't warrant it. I think we can
- 23. pass this bill out and if we must leave in the finding
- 24. that it's affected with the public interest, which I
- 25. agree, we could well do that in the House. I support
- 26. this bill.
- 27. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 28. Is there further debate? Senator Shapiro...oh,
- 29. Senator Berman.
- 30. SENATOR BERMAN:
- 31. Did I read Senator Washington's remarks as saying
- 32. that he will do this in the House or was it qualified?
- 33. PRESIDING OFFICER: (SENATOR DONNEWALD)

- 1. Senator Washington.
- 2. SENATOR WASHINGTON:
- 3. I...I didn't say it. I was making a suggestion perhaps to
- 4. Senator Shapiro that that one phrase, that one line, that this
- 5. industry, ambulatory and community is vitally affected with the
- 6. public interest, should be in the language. The rest of it,
- 7. I think it serves no useful purpose, and I was suggesting that
- g. perhaps that language could be put back in the House.
- 9. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 10. Senator Shapiro.
- 11. SENATOR SHAPIRO:
- 12. Well, Mr. President, and Ladies and Gentlemen of the
- 13. Senate, I'm perfectily willing to do anything to make the bill
- 14. better and...but I do want to point out to you, in spite of the
- 15. fact that we are removing the so-called findings and declarations
- 16. of the General Assembly. that all the points found in the so-called
- 17. findings are incorporated into the Act. In other words, I see
- 18. where...I fee that it doesn't make any difference. I think the
- $_{
 m 19.}$ repeal of the findings would make the administration of the Act
- $_{\mbox{20.}}\,$ a little easier than it has been in the past and I would
- 21. appreciate a...favorable roll call.
- 22. PRESIDING OFFICER: (SENATOR DONNEWALD)
- The question is, shall Senate Bill 447 pass. Those in
- $_{24}$. favor vote Aye. Those opposed vote Nay. The voting is open.
- 25. Have all voted who wish? Take the record. On that question,
- $_{26}$. the Ayes are 40, the Nays are 5, 3 Voting Present. Senate Bill
- 27. 447 having received a constitutional majority is declared
- 28. passed. Senate Bill 448. Read the bill, Mr. Secretary.
- 29. ACTING SECRETARY: (MR. FERNANDES)
- 30. Senate Bill 448.
- 31. (Secretary reads title of bill)
- 32. 3rd reading of the bill.
- 33. PRESDING OFFICER: (SENATOR DONNEWALD)

- Senator Shapiro.
- 2. SENATOR SHAPIRO:
- Mr. President and Ladies and Gentlemen of the Senate,
- 4. Senate Bill 448 revises the schedule of insurance required to
- 5. be guaranteed by currency exchanges covering the risk of loss
- 6. by theft, burglary, robbery or forgery. The minimum amount is
- 7. increased from twenty-five hundred to five thousand. The maximum
- 8. amount required is increased from thirty-five thousand to a
- 9. hundred thousand. This is an update of the insurance provisions
- 10. to meet the current daily necessities. The old provisions go
- 11. back some twenty odd years. I know of no opposition to the
- 12. bill. It was voted out of the committee unanimously. Agreed
- 13. to by both sides. I would appreciate a favorable roll call.
- 14. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 15. Is there further discussion? The question is, shall
- 16. Senate Bill 448 pass. Those in favor vote Aye. Those opposed
- 17. Nay. The voting is open. (machine cut off) voted who wish?
- 18. Take the record. On that question, the Ayes are 50, the
- 19. Nays are none. Senate Bill 448 having received a constitutional
- 20. majority is declared passed. Senate Bill 449. Read the bill,
- 21. Mr. Secretary.
- 22. SECRETARY:
- 23. Senate Bill 449
- 24. (Secretary reads title of bill)
- 25. 3rd reading of the bill.
- 26. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 27. Senator Shapiro.
- 28. SENATOR SHAPIRO:
- 29. Mr. President and Ladies and Gentlemen of the Senate,
- 30. Senate Bill 449 increases the minimum funds required to be kept
- 31. on hand by currency exchanges. It was amended in committee.
- 32. It was a compromise amendment to change a minimum figure to
- 33. four thousand dollars up to January 1st, 1979 and five

- 1. thousand after 1979. It was felt that the use of the lower
- amount spread over several years would work less of a hardship
- 3. on currency exchange operators. I know of no opposition to
- 4. the bill. I would appreciate a favorable roll call.
- 5. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Is ther further discussion? The question is, shall Senate
- 7. Bill 449 pass. Those in favor vote Aye. Those opposed Nay.
- 8. The voting is open. (machine cut-off) voted who wish? Take
- 9. the record. On that question, the Ayes are 50, the Nays are
- 10. none. Senate Bill 449 having received a constitutional majority
- 11. is declared passed. Continuing on this Special Order of
- 12. Business, we will now go to the Order of...just a moment. Senator
- 13. Washington. Oh, there is...I...I understand.
- 14. SECRETARY:
- 15. Yeah, he...
- 16. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 17. Just a moment. Senate Bill 23. Senator do you...
- 18. (machine cut-off) Bill 817. Read the bill, Mr. Secretary.
- 19. SECRETARY:
- 20. Senate Bill 817
- 21. (Secretary reads title of bill)
- 22. 3rd reading of the bill.
- 23. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 24. Senator Washington.
- 25 SENATOR WASHINGTON:
- 26. Mr. President and members of the Senate, the present
- $_{
 m 27.}$ Currency Exchange Advisory Board consists of five members.
- 28. Three who are mandated by law to have...be currency exchange
- 29. Owners and, two, to be conversant with the industry. This is
- 30. certainly an advisory board which cries for public input
- 31. and Senate Bill 817 expands the board to seven, provides
- 32. for four public members and three members selcted by the

- industry. This bill also received no opposition in
- committee. I ask your support of Senate Bill 817.
- 3: PRESIDING OFFICER: (SENATOR DONNEWALD)
- 4. Is there further debate? The question is shall Senate
- 5. Bill 817 pass. Those in favor vote Aye. Those opposed
- Nay. The voting is open. (Machine cut-off) voted who
- wish? Take the record. On that question the Ayes are
- 8. 51, the Nays are none. Senate Bill 817 having received
- a constitutional majority is declared passed. (Machine
- 10. cut-off) Washington. This...you...do you wish to call
- 11. Senate Bill 23? Remaining on the Order of Special
- 12. Business, at this time we're going to go to Senate Bill
- 13. ... Senate Bill 999, which lies on Postponed Consideration.
- 14. Senator Kosinski moves that we...all right...all right,
- 15. Senator Kosinski, the bill has been read the 3rd time.
- 16. Senator Kosinski. This is Senate Bill 999.
- 17. SENATOR KOSINSKI:
- 18. Thank you very much. Mr. President, and members of
- 19. the Senate. Of course, I have gone through this explaining
- 20. of Senate Bill 999, but I'll try to review as short as
- 21. possible.
- 22. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 23. May we have order.
- 24. SENATOR KOSINSKI:
- 25. Senate Bill...Senate Bill 999 is designed to reconstruct the
- 26. State Board of Election as required by the Illinois
- 27. Supreme Court. This proposed structure requires two
- 28. members to be appointed by the Governor, in this case,
- 29. the Honorable James R. Thompson, the Governor of the
- 30. State of Illinois and a Republican. And two members
- 31. to be appointed by the next highest elected officer
- 32. of the Executive Branch of the opposite political
- 33. party. The next highest officer would be the Secretary

ı. of State, the Honorable Alan J. Dixon, a Democrat. There 2. no provision for an Independent or a fifth member, since 3. fifth member could merely join forces with either one of 4. the two political party factions and assume absolute control 5. to the detriment of the other party. A fifth member is not the best interest of either political party. 6. reason for dividing the appointing power between the 7. office affiliated with the two major parties is to 8. 9. insure that the parties obtain equal representation on the board. Theoretically, if the Governor had appointing 10. power for all the members, he could appoint two Republicans, 11. one Democrat and one Libertarian since this would satisfy 12. the Constitutional requirement that one political party 13. not have a major...the majority of the members of the 14. board. Additionally, the Governor could appoint two 15. Democrats whose party loyalties might be questionable. 16. While we can feel certain that the three-fifths Senate 17. confirmation requirement can prevent this form from 18. happening today. Can we be certain that the Democratic 19. Party can be so protected in the future. The word, 20. executive, when used in connection with State Government, 21. includes all officials not connected with the Judiciary 22. or the Legislative Branches of government. The words, 23. Executive Department, includes all elected and appointed 24. State officers. This meaning of the word, executive, 25. is found in Article II, Section I of the 1970 Constitution. 26. The Legislative, Executive and the Judiciary Branches 27. are separate. No branch shall have the exercise power 28. properly belonging to another. The word, executive, as 29. used in the Supreme Court opinion, holding the State 30. Board of Elections unconstitutional refers to the whole 31. Executive Branch of government, and not the Governor 32. alone. I feel that the four member board is the best kind 33.

- 1. of board to be chosen. Two, to be elected or appointed,
- 2. rather, by the Governor, and two, again appointed by the
- 3. Secretary of State. I think it's a very fair and equal
- distribution of the membership. In case of a tie, I'm 4.
- 5. sure the four members would get together and make the
- decision, a proper one. We don't need a fifth member. 6.
- Mr. President, and members of the Senate, I seek your 7.
- wholehearted support for Senate Bill 999. Thank you very 8.
- 9. much.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 10.
- 11. Senator Graham.
- 12. SENATOR GRAHAM:
- Mr. President, I don't have that long a speech and 13.
- I can't write anyway, but I can read. The general 14.
- agreement and I have some interest in this type of legislation, 15.
- too, having labored in this field for some eighteen years. 16.
- I think that the...this Body has generally conceded that 17.
- this bill representating one point of view should be 18.
- considered by this Senate and you'll be considering one 19.
- right after this...this that represents another point 20.
- of view. And it's a feeling, I believe, I hope of the 21.
- majority of this Senate, that both these bills will 22.
- be sent forthwith to the House of Representatives for 23.
- their consideration and hopefully, some meaningful 24.
- answer to this problem will arrive at the Governor's 25.
- Desk sometime in the early future...early future. We
- only have until June 30th, Ladies and Gentlemen of this 27.
- Senate. I am prepared to support Senator Kosinski's 28.
- bill and I'm looking forward to the similiar support 29.
- from the other side of the aisle when we call Senate 30.
- Bill 304. 31.

- PRESIDING OFFICER: (SENATOR DONNEWALD) 32.
- Senator Rock. 33.

1. SENATOR ROCK:

2. Thank you, Mr. President. Ladies and Gentlemen of 3. the Senate. I rise in support of Senate Bill 999 and 4. as Senator Graham has so ably indicated, Senate Bill 304 5. will shortly follow on its heels. I think the most important 6. thing, while we are, in fact, in dispute, over who is to 7. have the appointing power for appointment to this board. 8. I think more importantly, by virtue of the passage of 9. these two bills over to the House, we will go on record in no uncertain terms, that the Senate of Illinois 10. 11. stands for a four member board, in accordance, I might 12. add, in my opinion, with the provision in the Constitution. 13. That provision in Article III, Section 5, says, in no uncertain terms, that no political party shall have 14. a majority of members of the board. And I don't care 15. how you try to cut it to put a fifth member on, he's 16. going have...he's going to be politically persuaded 17. one way or the other. There is no such animal as an 18.

Independent. I urge support for Senate Bill 999.

20. PRESIDING OFFICER: (SENATOR DONNEWALD)

Senator Buzbee.

SENATOR BUZBEE:

19.

21.

22.

Thank you, Mr. President. Mr. President, and members 23. of the Senate. If there were a perfect world that said that 24. there are some people who, in this State, are completely 25. apolitical, then perhaps a five member board would work. 26. However, given the rich political heritage of this State, 27. we tend to declare ourselves Democrats or Republicans whether 28. we declare ourselves or not, the fact of the matter is that 29. people that have enough interest in politics to accept 30. an appointment to such a board as this, do not tend to 31. be Independents, as Senator Rock just...just stated. We 32. are a political State, probably much more so than...than a 33.

- a good member...a good number of our sister states. And it
- 2. seems to me that that fifth member is going to be nothing
- more than the Governor's brand, whoever the Governor may
- 4. be. Whether it be a Jim Thompson or a Dan Walker of the
- future or a Mike Howlett or an Alan Dixon or a Bill Scott,
- 6. or whoever it's going to be, there's going to be...
- 7. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 8. Just...just. a moment. Just a moment. For what
- 9. purpose does Senator Graham arise?
- 10. SENATOR GRAHAM:
- 11. I rise on a point of order. This point has been
- 12. brought up two or three times. Neither of the bills
- 13. that are up for consideration now mention a fifth
- 14. member.
- 15. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 16. Your point is well taken. Senator Buzbee.
- 17. SENATOR BUZBEE:
- 18. That's why I'm for a four member board, Senator, cause
- 19. a five member board just isn't workable. Now, I don't
- 20. think this bill is perfect. There are a lot of things
- 21. that probably could be done a better way is we were not
- 22. such a political State. But we are a political State.
- 23. Perhaps the best thing to do is to abolish the whole
- 24. Board of Elections and go back to having the elections
- 25. run under the Secretary of State's office. If anybody
- 26. wants to put that bill in, I'll vote for that one, but
- 27. until the bill is in, this is the best thing we have
- 28. before us and I think that we ought to go ahead and put
- 29. the bill before the House of Representatives and show
- 30. them that, in fact, we are willing to address the issue
- 31. in...in the Senate.
- 32. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 33. Senator Netsch.

SENATOR NETSCH:

1.

- 2. Thank you, Mr. President. The composition of the
- 3. board is relevant, to this bill, to the one that will
- follow it, and now to an alternative that we happen
- 5. to have available to us, happily, because the House
- had better sense than we did about what ought to be 6.
- 7. the composition of the State Board of Elections. There
- 8. is now a bill providing for a five member board that
- 9. has passed the House and is here in the Senate.
- 10. alternative, I repeat, Sentor Graham, is now available.
- I think that many of you who have fought the idea of 11.
- a five person board, don't quite get the point. The 12.
- point is that about one third of the electorate in this 13.
- country no longer considers that it...that they belong 14.
- to, in the literal sense of that word, either the 15.
- Republican Party or the Democratic Party. Some of 16.
- them consider themselves that word that is anathema to 17.
- 18. so many of you, genuine independence. Others simply
- 19. don't consider themselves as affilated strongly with
- 20. either party, but they are about one third of the
- electorate now. They have a right to have their 21.
- interests protected. Too often, the interests of 22.
- 23. the two major political parties coalesce. In fact,
- 24. one member of this Body, on the other side of the
- 25. aisle, said that he came to understand that the
- 26. other day when a combination of some Democrats and
- 27. some Republicans got together to defeat Senator
- Collins very simple and fair and good election 28.
- 29. reform bill. That is because established Democrats
- and established Republicans often have the same 30.
- 31. interests. And that those interests are not always
- protective of that other one third of the population. 32.
- It is that group that deserves to have a representation 33.

- ı. and a voice and a balance in the State Board of Elections
- 2. to make sure that indeed the election laws always, always,
- 3. are administered fairly and even handedly. It should be
- 4. a five person board and not a four member board, no matter
- 5. how that board is appointed.
- 6. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 7. Senator Hynes.
- 8. SENATOR HYNES:

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- 9. Mr. President, and members of the Senate. For the
- 10. second time, I rise in support of this bill. I think
- 11. it is the best approach that can be devised under the
- 12. circumstances. There are at least eight different
- 13. viewpoints in this General Assembly on how the State
- 14. Board of Elections should be constituted, and I think
- 15. this combines the best of all of those approaches.
- 16. has...it provides for a four member board and a tie
- 17. breaking procedure which would require three votes
- 18. and I think that guarantees an impartial tribunal
- which will be forced to come to a conclusion that 19.
- will be fair to everyone involved. Insofar as the 20.
- 22. in this society who classify themselves ad Independents,

idea of a five member board giving a voice to those

- I simply do not think that will happen. The fact is 23.
- that the appointing authority will pick a person 24.
- who will be responsive in a sense to that appointing
- authority. It will give control of the board to the
- person who makes three of the five appointments and
- that is something that all of us want to avoid. No 28.
- one is seeking to control this board. No one is 29.
- seeking to exclude Independents, Democrats, Republicans, 30.
- Communists, or any other party from participation in
- 31.
- the political process. The idea here is simply to
- have a board which will operate fairly and treat everyone 33.

- l. equally so that elections can be administered in this
- 2. State. I think this is the only idea that can work
- 3. and I think that this bill ought to be supported as
- 4. well as that which follows. Ultimately, this matter
- 5. is going to end up in a Conference Committee and at
- 6. that time, I think, the four member board idea will,
- 7. and should, emerge.
- 8. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 9. Senator Rhoads.
- 10. SENATOR RHOADS:
- 11. Mr. President, and members of the Senate. One of
- 12. the previous speakers alluded to the fact that some
- 13. of us weren't getting the point. Well, I supported
- 14. Senator Collins election reform package a few days
- 15. ago and in 1971 I helped to draft the original
- 16. State Board of Elections Bill, Senate Bill 1272, along
- 17. with David Epstein, who was on...then on the House
- Democratic Staff. There were a...a consensus then, 18.
- 19.
- as there is a consensus now, that there should be a 20.
- four member evenly balanced State Board of Elections. 21.
- Not because we want to exclude Independents, I think
- 22. we are just as much interested in safeguarding the
- 23. rights of all voters, as any other member of the
- 24. Chamber. But the history of Illinois has been a
- partisan adversary system, and that system is best 25.
- 26. protected by an evenly balanced board. So I support
- 27. both of these bills.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 28.
- 29. Senator Glass.
- 30. SENATOR GLASS:
- 31. Thank you, Mr. President. I agree with Senator
- Hynes that what we are really after is four fair or 32.
- five fair and impartial members of the board. That's \cdots 33.

- that's what we really want to have and...and the issue is,
- as I see it, only one of breaking deadlocks. This bill
- and the one to follow, obviously, have the defects that
- on any truly political question there...there will, in
- 5. fact, be a deadlock that will have to be resolved by a
- 6. court. I don't know that that's the worst solution. I...I
- 7. happen to favor the bill that the Governor is also supporting,
- 8. the one that came over from the House. I'm satisfied
- g. that we don't get hung up one...on whether the fifth member
- 10. is called an Independent, or...or what the member is
- 11. called but that there be provisions that require his
- 12. approval or her approval by a...an extraordinary majority
- 13. of this Body. But be that as it may, this particular
- 14. bill has the very definite defect of having appointments.
- 15. made not by the Governor. And the only reasonable approach,
- 16. if we're going to have a four member board, is Senator
- 17. Graham's bill, and that is for all of the appointments
- 18. to be made by the Governor and I, therefore, oppose this
- 19. legislation.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Further discussion? Senator Schaffer.
- 22. SENATOR SCHAFFER:
- 23. Just a question. What is the tie breaking procedure
- 24. in this bill?
- 25. PRESIDING OFFICER: (SENATOR ROCK)
- 26. Senator Kosinski.
- 27. SENATOR KOSINSKI:
- 28. Well, there's two and two and I'm sure that sooner
- or later they would break the tie and I'm sure that...they're...
- 30. very capable people would be chosen and sensible people. I...I
- 31. think that, and I'm quite confident, that these people
- 32. chosen will be people that are interested in State
- 33. Government and for the people. And I don't think that

- we would have any hangups in any way.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Schaffer.
- 4. SENATOR SCHAFFER:
- 5. Then there is, in fact, no tie breaking procedure
- in this bill.
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Kosinski.
- 9. SENATOR KOSINSKI:
- 10. I wouldn't say that. I still say that four
- 11. people can have sensible understanding and avoid
- a tie.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. Senator Schaffer.
- 15. SENATOR SCHAFFER:
- 16. I've been in Republican politics since I was seventeen
- 17. and it's been my experience that in situations like that
- 18. it's usually one of the Republicans who caves in. I
- 19. think I'm going to oppose the bill.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Any further discussion? Senator Knuppel.
- 22. SENATOR KNUPPEL:
- 23. The Board of Elections was one of the most expensive
- 24. and cruelest jokes ever played on the people of the State
- 25. of Illinois. We were in the Illinois Constitutional
- 26. Convention and I remember a fellow named Charlie
- 27. Schuman, who was a Republican, kind of passed himself
- 28. off as an Independent and we were having some problems
- with the Cook County Democrats, came to me and said,
- 30. he said, I'd like to have you vote for this once,
- 31. he said, to get enough votes, he said there's a kind of a
- 32. joke on. So we just have a little fun and as a practical
- 33. joke I voted for the damn thing and never could get it out

- ١. of the Constitution since then. It's cost millions of
- 2. dollars. I think maybe the best thing to do is that
- 3 nobody vote for either one of these bills or any of
- 4. these bills and let the...let the Supreme Court decide
- 5. what in the hell they can do with it. They...they've
- continued their decision about fifteen times, maybe they
- 7. ... maybe they will go back to the Secretary of State.
- PRESIDING OFFICER: (SENATOR ROCK)
- 9. Any further discussion? Senator Berning.
- 10. SENATOR BERNING:
- 11. Thank you, Mr. President. Since the Con Con was
- 12. mentioned, let me emphasize that Con Con not only
- saddled us with this bad situation, but many others 13.
- 14. and that is essentially why I cannot support the
- 15. objectives of those who want to provide now in our
- Legislative Pension System, credit for service in 16.

PRESIDING OFFICER: (SENATOR ROCK)

- Con Con. 17.
- 19. Any further discussion? Senator Kosinski to close

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- the debate. 20.
- Mr. President, and members of the Senate. I move 22.
- for a favorable roll call. 23.

SENATOR KOSINSKI:

- PRESIDING OFFICER: (SENATOR ROCK) 24.
- The question is shall Senate Bill 999 pass. 25.
- in favor will vote Ave. Those opposed will vote Nay. 26.
- The voting is open. Have all voted who wish? Have
- all voted who wish? Have all voted who wish? Take 28.
- 29. the record. On that question the Ayes are 43, the
- Nays are 10, 1 Voting Present. Senate Bill 999, having 30.
- received a constitutional majority is declared passed. 31.
- Senator Egan, for what purpose do you arise? 32.
- SENATOR EGAN: 33.
- Thank you, Mr. President, and members of the Senate. 34.
- 35. On a point of personal privilege, I would like to

- acknowledge the fact that Professor Cohen is with us today.
- Our old good friend from many years with the Pension
- Laws Commission. Sitting in the President's Gallery.
- 4. Would you rise and be recognized.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- Professor Cohen, please rise and be recognized.
- 7. On the Order of Senate Bills 3rd reading. On the
- Order of Senate Bills 3rd reading, Senate Bill 304.
- Read the bill, Mr. Secretary.
- 10. SECRETARY:
- 11. Senate Bill 304.
- 12. (Secretary reads title of bill)
- 13. 3rd reading of the bill.
- 14. PRESIDING OFFICER: (SENATOR ROCK)
- 15. Senator Graham.
- 16. SENATOR GRAHAM:
- 17. Mr. President, and members of the Senate. We are
- 18. now presenting a bill with a different viewpoint. This
- 19. bill provides that the Governor shall appoint all four
- 20. members, two from each major political party, and they
- 21. shall be confirmed by a three-fifths majority of the
- 22. Senate and they can be removed by the Governor for
- 23. cause. It also provides to overcome one of the
- 24. constitutional objections that no member of the
- 25. Board shall be an official of any political party.
- 26. That would take out State Chairman, county chairman,
- 27. and so forth, I think which has been objectionable.
- 28. This certainly will clear up the political aspect.
- 29. There is no tie breaker in this thing and I think
- 30. the people that work with these bills in the Constitutional
- Convention, one of whom I know personally and some
- 32. Gentlemen on the Floor know her, too, the late Betty
- 33. Ann Keegan from Waukegan or from...Rockford. They

- did notforesee the need for a tie breaker. I talked to
- her many, many times and served on the Election Laws
- Commission with them, they didn't foresee that.
- 4. don't foresee it. I only foresee it, if and when, the
- 5. appointing agencies for this State Board of Elections
- will yield to pressure exerted if it ever is to the
- point where they will not appoint qualified people.
- You can't tell me, Ladies and Gentlemen, there aren't
- four people in Illinois, two Republicans and two
- 10. Democrats that cannot solve the problems that come
- 11. before the State Board of Election without a tie
- 12. breaker. The history of the...of the existing board
- 13. indicates that the only time that they needed a tie
- 14. breaker was points of real...of not real interest in
- 15. the conduct of elections. Ladies and Gentlemen of the
- 16. Senate, I'm not going to inject the philosophies or
- 17. theories of other people as to what should constitute
- 18. a board numberwise, the Senator from Barrington is
- committed to a four member board. I remain committed
- 20. to a four member board. I submit to you that Senate
- 21. Bill 304 is the answer to that and I ask for a favorable
- 22. roll call.
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- 24. Any further discussion? The question is shall Senate
- 25. Bill 304 pass. Those in favor will vote Aye. Those
- 26. opposed will vote Nay. The voting is open. Have
- 27. all voted who wish? Have all voted who wish? Take
- 28. the record. On that question the Ayes are 41, the Nays
- 29. are 11, 1 Voting Present. Senate Bill 304 having
- received a constitutional majority is declared passed.
- 31. Before the group...leaves, I would like to introduce
- 32. a group from Lewis School, on Chicago's Northwest
- 33. Side. I understand, with the group are two of my

- 1. cousins, Tim and Tammy Bartlett. Will they rise and
- 2. be recognized by the Senate. All right. Proceeding on
- the Special Order of Business. Committee Report.
- 4. SECRETARY:
- 5. Senator...
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- 7. Pardon me. Senator Hickey, for what purpose do
- 8. you arise?
- 9. SENATOR HICKEY:
- 10. I'm sorry, Mr. President, I was recorded in error.
- 11. I was recorded No and I wanted to vote Yes on that bill.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. The record will so reflect. Committee Report, Mr...Mr.
- 14. Secretary.
- 15. SECRETARY:
- 16. Senator D'Arco from the Committee on...Chairman of
- 17. the Committee on Reorganization of State Government, to
- 18. which was referred the Governor's Executive Order No. 1,
- 19. on May the 26th, 1977, reported the same back with the
- 20. following recommendation: Executive Order No. 1 not
- 21. be disapproved so that it shall become effective by
- 22. operation of law on July the 1st, 1977. The committee
- 23. further recommends that legislation be passed during
- 24. the present Session of the 80th General Assembly to
- 25. implement into Statutory law provisions consistent
- 26. with the Governor's Executive Order. Senator D'Arco,
- 27. the Chairman of the Committee on Reorganization of
- 28. State Government to which was referred the Governor's
- 29. Executive Order No. 2 on May the 26th, 1977, reported
- 30. the same back with the following recommendations:
- 31. Executive Order No. 2 not be disapproved so that it
- 32. shall become effective by operation of law on July the
- 33. lst, 1977. The committee further recommends that

- legislation be passed during the present Session of the
- 2. 80th General Assembly to implement into Statutory law
- 3. provisions consistent with the Executive Order.
- 4. PRESIDING OFFICER: (SENATOR ROCK)
- Senator D'Arco.
- 6. SENATOR D'ARCO:
- 7. Thank you, Mr. President. On March 31st, 1977, the
- 8. Governor delivered to the Clerk of the Senate, Executive
- Orders Numbers 1 and 2. Executive Order Number 1
- 10. created the Department of Administrative Services and
- 11. transferred to it the powers...the powers of the Department
- 12. of Finance and the Department of General Services.
- 13. Executive Order No. 2 reorganized the Department of
- 14. Law Enforcement. The select committee on Senate
- 15. Reorganization was appointed for the purpose to review
- 16. these Executive Orders and make a recommendation to the
- 17. full Senate. The committee has reported back to the
- 18. full Senate and, in fact, has...made a recommendation
- 19. recommending that Executive Orders 1 and 2 not be
- 20. disapproved, so that they become effective by operation
- 21. of law on July 1, 1977. The committee further recommends
- 22. that legislation be passed during the present Session
- of the 80th General Assembly to implement into Statutory
- law provisions consistent with the Executive Orders.
- 25. The vote of the committee in Executive Order No. 1, the
- 26. order that creates the Department of Administrative
- 27. Services, was a unanimous vote. The recommend...
- 28. the vote on Executive Order No. 2 of the committee was
- 29. not a unanimous vote. That would be the Executive
- Order reorganizing the Department of Law Enforcement.
- 31. There was some disagreement in committee as to that
- 32. Executive Order. We have an option at this point, Ladies
- and Gentlemen, we can either not make a motion to

1. disallow the Executive Orders, and by our inaction, the 2. Executive Orders would go into effect on July 1. Or, we 3. can take affirmative action and make a motion to disapprove 4. the Executive Orders. The reason we have to frame the 5. motion in the negative is because the Constitution 6. provides that the Executive Orders will become effective 7. unless they are disapproved by the full Body. It is not 8. the best way of proceeding, but we have to proceed that 9. way because the Constitution mandates us to do that. 10. With that, I would defer to the Clerk to make such a 11. motion, unless there is some.

12. PRESIDING OFFICER: (SENATOR ROCK)

13. Any discussion? Senator Graham.

SENATOR GRAHAM:

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I can't elucidate more, enlarge more, upon the discussion and explanation given by the gentlemen from Chicago to you people regarding these two measures. would say, in addition to what Senator D'Arco said, I had a sharing in some of the concerns that many of you had relative to these propositions. I did make the statement in committee this morning and was supported by the Governor, the Governor's spokesman, to the extent that upon my request to them to come forth with legislation rather than this, the Governor's people said to me and said to us in committee this morning that they felt that putting of the legislation and enacting this statutorily on the books, law books, of this State, is a prerogative of the General Assembly and thought the Executive Branch should not interfere with that process. They did state that if we could ... construct reasonable legislation in conformity with the request and the suggestion made in these Executive Orders and presented to the Governor's Office, he would

- sign it. I know of no fairer way to do this. I'm not l.
- sure that we can do it between now and June 30th. I'm 2.
- not sure. I'll work toward that end. I'm sure of one 3.
- thing, we're going to be back here in October and I'm 4.
- sure of one thing, we ought to, at least, do it by then. 5.
- And I'm not adverse to doing it now. But I think it's 6.
- a fair proposition, I think it's something that all 7.
- of us have said in our campaigns that we're going 8.
- to go to Springfield and we're going to eliminate 9.
- some of those bureaucracies that...eats up our money 10.
- and this is an opportunity to do it. And I think 11.
- that this is the one time that I would suggest to 12.
- the Senate that the wisest course of action to be... 13.
- action would be to take no action at all. 14.
- PRESIDING OFFICER: (SENATOR ROCK) 15.
- Further discussion? Senator Hynes. 16.
- SENATOR HYNES: 17.

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- Mr. President, as I understand it, you are about 18.
- to put a motion with respect to each order and I 19.
- think that that is a desirable procedure, even though 20.
- the committee voted affirmatively, and therefore, we
- 21. could stop with the committee action unless some
- 22. member wanted to file a motion. I think it is a
- 23.
- good precedent and policy to establish with respect 24.
- to orders issued under this section of the Constitution 25.
- that a formal motion be put before the Senate so that 26.

every member has an opportunity to vote. And that

- will be done. With respect to the...the decision
- of the committee, I think the important point, as far
- as I am concerned, is the fact that these orders will 30.
- be followed up by legislation to codify the changes 31.
- that are made. Without that, I think we would have 32.
- some problems in terms of the...the Statutes and the 33.

- 1. condition that they are in. This provision was inserted
- in the Constitution to give the Governor the ability to
- reorganize his code departments and this is the first
- time it has been exercised. I think that if the re-
- organization goes into effect and we, thereafter, pass
- legislation which implements it, we will have achieved
- the purpose of the Constitution and at the same time
- 8. kept clarity in the Statutes of this State so that
- everyone will know precisely what the condition of
- the Statutes are.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Further discussion? Senator Buzbee.
- 13. SENATOR BUZBEE:
- 14. Thank you, Mr. President. First of all, a parliamentary
- 15. inquiry, Mr. President. Are we now just discussing the
- 16. two Executive Orders or either one of them separately. I
- 17. want to address Executive Order No. 2 and that's why
- 18. I'm asking the question.
- 19. PRESIDING OFFICER: (SENATOR ROCK)
- 20. Well, technically, we are discussing both because
- 21. we were relating to the committee report submitted by
- 22. Senator D'Arco's committee. The question will
- 23. be put with respect to Executive Order 1 and then
- 24. subsequently, with respect to Executive Order 2.
- 25. SENATOR BUZBEE:
- 26. So, is discussion of Executive Order 2 now in...in
- 27. order?
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. It is in order, yes.
- 30. SENATOR BUZBEE:
- 31. Thank you. I wanted to address Executive Order 2
- 32. because that's the one that has generated the most
- 33. controversy, of course. First of all, basically, I
- 34. happen to believe that the Constitution makers were

wrong in giving this authority to the Executive. I think 1. that the Legislative is the one that is the one that was 2. designed by our forefathers to be the most responsive to 3. the wants, needs and desires of the people and therefore, 4. we ought to be the only ones that have the authority 5. to promulgate laws and...and put Statutes into effect. 6. As it turns out, under our present Statute, however, 7. what the...what the Governor did is absolutely consti-8. tutional and legal and I respect his right to do that. 9. And I still think, as Senator Hynes stated, that we 10. are much better off to follow up with enacting and $\bar{}$ 11. enabling legislation, however, to make sure that 12. we keep our thumb in the pie, as it were. On 13. Executive Order No. 2, there's been a considerable 14. amount of controversy generated, particularly as it 15. pertains to the State Police. Now, State Police seem 16. to be generally opposed to this. I am not sure if they 17. thoroughly understand yet exactly what the Executive 18. Order does, at least as I understand it from explanations 19. from the Department of Law Enforcement and from the 20. Governor's Office. And I wanted to state publicly 21. here why I am supporting the action of sustaining the 22. Governor's Executive Orders here. The allocation of 23. responsibilities is not meant to isolate personnel 24. in one of the five divisions or another because of 25. their previous designation. I speak of the divisions 26. here, the Division of Illinois State Police, the Division 27. of Investigation, the Division of Support Services, the 28. Division of Administration and the Division of Internal 29. Investigation. For example, qualified State Policemen 30. may be assigned to any one of the divisions to take 31. advantage of their skills. Section A refers to the 32. Statutory responsibilities of the State Police for the 33.

operation of a radio network, the patrol of State highways, 1. the enforcement of the Motor Vehicle Laws and, and I think 2. this is the most important language, and their power as 3. conservators of the peace, or conservators of the peace, 4. I guess it would be. So, they are not in fact, just going 5. to end up being traffic policemen. They will still have 6. the power to investigate criminal activities and to follow 7. up with their normal law enforcement procedures from that 8. point forward. The fifth division that is created by 9. the Executive Order is the Division of Internal Investigation. 10. Now, that's the new name for the old Office of Special 11. Investigations which we have seen in at least the last 12. two or three years in this General Assembly where the 13. General Assembly took the...took upon itself not to fund 14. that particular division, but then the Governor, at that 15. time, took it upon himself to go ahead and take money 16. out of the State Police and out of the IBI and to fund 17. that particular division. Now, as the Chairman of 18. the Appropriations Committee, which heard the bill on 19. the Department of Law Enforcement, the Director of 20. that Department informed me that if it was the will 21. of the General Assembly that there be no such thing as 22. the Division of Internal Investigation, if we took 23. that action via the method of not funding them, then 24. he gave me his word that he would not take funds from 25. other divisions to try to fund them. He's going to 26. follow the will and the wishes of the General 27. Assembly. And I believe that the Director is an 28. honorable man and he intends to follow that committment. 29. Because the Governor has the principal constitutional 30. responsibility to see to the faithful execution 31. of the laws, it is the responsibility of the Governor 32. to insure that agencies, boards and commissions which

- exercise Executive function are free from corruption.
- And so that's why he wanted to:..to form that particular
- division. If we do decide not to fund it, the Director
- isn't going to have it. And the final thing I would
- like to address is the State Police Merit Board. There
- presently is a three member State Police Merit Board.
- 7. The Governor's Executive Order would increase the
- 8. size of this board to five, and to expand their duties
- 9. somewhat. Now, the Governor has publicly committed,
- I think via press conference, has publicly committed,
- 11. to retain the present three members of that merit
- 12. board and to expand it by two more. So, therefore, I
- 13. think that our fears that, perhaps, somehow or other,
- 14. there might be some patronage sneak into the State
- 15. Police system are unfounded. The Governor has made
- 16. his commitment to keep the three present members
- 17. and to expand that board by two and so I think that
- 18. perhaps those fears are without foundation. And I
- 19. think that we ought to go ahead and sustain the
- 20. action, even given my opposition to the whole
- 21. Constitutional concept of Executive Orders, on the
- 22. part of the executive, I think we ought to go ahead
- 23. and sustain this function today.
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. Any further discussion? Senator Netsch.
- 26. SENATOR NETSCH:
- 27. Thank you, Mr. President. The...I'm sort of
- 28. intrigued by the shifting sands of attitude towards this
- 29. over the last couple of weeks. I had the distinct
- 30. impression two weeks ago that I was the only one
- 31. who was sympathetic toward approving the Governor's
- 32. Executive Orders and now I find that the rolls have
- 33. reversed rather dramatically. My...someone just...I

1. just heard someone whisper crosstown, but, I'm sure that 2. has nothing to do with it. The... I would like to make з. two points. One is that I think that the suggestion 4. that Senator Hynes made that we should vote by record 5. on the Executive Orders even though the issue may be 6. put negatively, is very sound. I think it's something 7. that we will be very appreciative of in the future, that 8. we have established that as a precedent. The second thing is that it seems to me that the first of the 9. 10. Executive Orders is a perfect example of why executive reorganization power was granted by those tired old 11. gentlemen, as I think Senator Graham and Ladies, as Senator 12. Graham calls them. In the first place, it is a purely 13. housekeeping kind of reorganization. It is the kind 14. where the Chief Executive has a particular capacity to 15. understand what needs to be done and should be not only 16. encouraged to do it, but really should be energized to 17. do it so that indeed the...the best form of reorganization 18. of the Executive, or organization of the Executive Branch 19. does, in fact, take place. There might be a few minor 20. questions about the first Executive Order, but on...in 21. substance I think it is on sound ground and should be 22. approved. The second Executive Order is procedurally 23. and motivationaly fine, that is it does take an agency 24. and attemps to reorganize it internally. Again, a 25. perfectly valid use of the agency reorganization powers. 26. But what does concern me is I think that in that one, 27. because of some sloppy draftsmanship, that the 28. Executive Order goes beyond reorganization of functions 29. and in fact, either makes a couple of substantive 30. changes or seems to make a couple of substantive 31. changes and those of us who have asked the questions 32. are...have still not gotten absolutely clear answers

to...to it. Most of those points Senator Buzbee has 1. already called attention to. I would just reemphasize 2. that I think there is a very serious question as to 3. whether or not Executive Order No. 2 does not have an affect on the status of employees of the State of 5. Illinois and that I think is not something that is 6. appropriate to be done by Executive reorganization. 7. And, secondly, I believe that it does something to 8. the substantive duties of the State Police Merit 9. Board. That, also, is something which is not appropriate 10. for Executive Agency reorganization. So, not because 11. it is wrong in terms of a proper use of that Consti-12. tutional power, but because, I think, substantively 13. there are errors in it. I think the second one should 14. be disapproved while the first one should be approved.

PRESIDING OFFICER: (SENATOR ROCK) 16. Any further discussion? Senator Carroll. 17.

SENATOR CARROLL: 18.

15.

33.

Thank you. I following and join Senator Netsch in 19. her comments for very similiar reasons. We do not 20. have the power under the Constitution to amend the 21. Executive Order. It is a take it or leave it situation. 22. I think there are substantial defects, be they purposeful 23. or accidental, in Executive Order No. 2. And I think 24. we are taking an action which may abrogate existing 25. Statutory Law and we may find ourselves in a position 26. soon of having an Executive Order that we approved 27. and Statutes that are on the books in direct conflict. 28. The idea of the orders were not to conflict with 29. existing Statutes. We have not gotten answers to our 30. questions that were asked, which makes me think some 31. of these may have been done on purpose, and we have 32. not seen the Statutes that will be offered to implement

- 1. this. What concerns me most, though, is since we cannot
- 2. amend this Executive Order to assure ourselves that we
- 3. are not doing something we do not want to do and we
- 4. have to await the Statutes, so to do the bills that
- 5. will be proposed, we don't know that the Governor will
- 6. sign them. So, he may by Executive Order be changing
- 7. substantive law because he would have the power of
- 8. the pen to veto the Legislative enactments that we
- 9. would propose to either implement or modify his
- 10. Executive Order. I would have preferred either answers
- 11. to questions or that the Executive modify his own
- 12. Executive Order by giving us another one to clarify
- 13. these, so we were not caught in the situation we
- 14. now seem to find ourselves of if we approve his own
- 15. change in Executive Order No. 2 and if we accept his
- 16. decisions, but want to protect the concepts of the
- 17. Statute, we have no way of being sure we can do
- 18. that. I would hope, therefore, we would oppose it
- 19. at this time, so that when it does come back in,
- 20. it will come back in in its proper form to salvage
- 21. what we think are needed parts of the Statutes.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. Any further discussion? Senator D'Arco, for the
- 24 second time.
- 25. SENATOR D'ARCO:
- 26. Point of parlimentary inquiry.
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. State your point.
- 29. SENATOR D'ARCO:
- 30. This motion, as I understand it is framed as a
- 31. motion to disapprove of Executive Orders 1 and 2, so that
- 32. if I am in favor of approving of the Executive Orders, I
- 33. should vote in the negative on the motion to disapprove.

- l. Is that correct?
- PRESIDING OFFICER: (SENATOR ROCK)
- 3. That is correct. All right. The question is shall
- 4. the Senate, in accordance with Article V, Section 11 of
- 5. the Constitution of the State of Illinois which says in
- 6. relevant part, such an Executive Order shall not become
- effective if within sixty Calendar days after its
- 8. delivery to the General Assembly, either House disapproves
- 9. the Executive Order by record vote of a majority of the
- 10. members elected. The question is shall the Senate
- 11. disapprove Executive Order No. 1. Those who disapprove
- 12. Executive Order No. 1 will vote Aye. Those who approve
- 13. Executive Order No. 1 will vote No. The voting is
- 14. open. Have all voted who wish? Have all voted who
- 15. wish? Take the record. On that question the Ayes are
- 16. 2, the Nays are 54, none Voting Present. Executive
- 17. Order No. 1 is not disapproved and in fact...and in
- 18. fact...in fact, therefore, is approved and the Secretary
- 19. will so inform the House. The question is shall the
- 20. Senate disapprove Executive Order No. 2. Those who
- 21. disapprove Executive Order No. 2 will vote Aye. Those
- 22. who approve Executive Order No. 2 will vote No. The
- 23. voting is open. Have all voted who wish? Have all
- 24. voted who wish? Take the record. On that question the
- 25. Ayes are 16, the Nays are 39, 1 Voting Present. Executive
- 26. Order No. 2 is not disapproved and is, therefore, approved
- and the Secretary shall so inform the House. Senator
- 28. Carroll, for what purpose do you arise?
- 29. SENATOR CARROLL:
- 30. Point of order. I think we should all thank our
- 31. members who were also members of the Constitutional
- 32. Convention who gave us that language that was not
- 33. too cumbersome in dealing with Executive Orders.

- PRESIDING OFFICER: (SENATOR ROCK)
- That's not all they gave us. All right. With leave
- 3. of the Body we will now return to the Calendar to the
- Order of Senate Bills 3rd reading. Is Senator Lemke
- 5. on the Floor? Senator Knuppel on 722. Yes. Senator
- 6. Knuppel.
- 7. SENATOR KNUPPEL:
- 8. I have to amend this bill. Would it be possible
- 9. to do it now or do we have to go to 2nd reading when
- 10. we do this? I mean at another time. Another order of
- 11. business.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. I think we're down to the point now where...well
- 14. let's do it now.
- 15. SENATOR KNUPPEL:
- 16. All right. I'd like to have it go back to the
- 17. Order of 2nd reading.
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- 19. Senator Knuppel asksleave to bring Senate Bill
- 20. 722 back to the Order of 2nd reading for the purposes
- 21. of an amendment. Is leave granted? On the Order of
- 22. Senate Bills 2nd reading is Senate Bill 722. Mr.
- 23. Secretary.
- 24. SECRETARY:
- 25. Amendment No. 1 offered by Senator Knuppel.
- 26. PRESIDING OFFICER: (SENATOR ROCK)
- 27. Senator Knuppel.
- 28. SENATOR KNUPPEL:
- 29. Amendment No. 1 is, number 1 is the Home Rule Amendment
- 30. coupled with...and some additional language...language from the
- 31. Comptrollers office to the effect that in fulfilling its
- 32. responsibilities under this Section, the board shall consult
- 33. with both the local fiscal management unit in the Department

- 1. of Local Government Affairs and the Illinois Office of
- 2. Education. I move the adoption of the amendment.
- 3. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Knuppel have moved the adoption of Amendment
- 5. No. 1 to Senate Bill 722. Is there any discussion? All
- 6. those in favor signify by saying Aye. All those opposed.
- 7. The Ayes have it. The amendment is adopted. Any further
- 8. amendments?
- 9. SECRETARY:
- 10. No further amendments.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. 3rd reading. Might we have leave of the Body to have
- 13. Senator Egan handle 727 and 728 for Senator Sangmeister? Leave
- 14. is granted. On the Order of Senate Bills 3rd reading is
- 15. Senate Bill 727. Read the bill, Mr. Secretary.
- 16. SECRETARY:
- 17. Senate Bill 727.
- 18. (Secretary reads title of bill)
- 19. 3rd reading of the bill.
- 20. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 21. Senator Egan.
- 22. SENATOR EGAN:
- 23. Thank you, Mr. President and members of the Senate.
- 24. Senate Bill 727 amends the criminal code of procedure
- 25. in regards to the matter of substitution of judges.
- 26. This allows that instead of the right to have an automatic
- 27. substitution of two judges, this limits it to the automatic
- 28. substitution of only one. It is designed to increase the
- 29. ... or lesson the burden on the State in matters of criminal
- 30. procedure. I know of no opposition. We worked this out
- 31. in the committee, I think to everyone's satisfaction and
- 32. I ask for your favorable support.
- 33. PRESIDING OFFICER: (SENATOR DONNEWALD)

Is there further discussion? The question is shall 1. Senate Bill 727 pass. Those in favor vote Aye. 2. opposed Nay. The voting is open. (Machine cut-off) 3: voted who wish? Take the record. On that question the 4. Ayes are 47, the Nays are 3, 1 Voting Present. Senate 5. Bill 727 having received a constitutional majority is 6. declared passed. Senate Bill 728. Senator Egan. 7. SECRETARY: 8. Senate Bill ... 9. PRESIDING OFFICER: (SENATOR DONNEWALD) 10. Read the bill, Mr. Secretary. 11. SECRETARY: 12. Senate Bill 728. 13. (Secretary reads title of bill) 14. 3rd reading of the bill. 15. PRESIDING OFFICER: (SENATOR DONNEWALD) 16. Senator Egan. 17. SENATOR EGAN: 18. Thank you, Mr. President and members of the Senate. 19. This bill also is a procedure bill designed to assist 20. the State in prosecuting the many crimes that it has to. 21. It...it will require a court to grant the State a 22. continuance beyond the mandatory trial date under 23. certain circumstances. The case of People versus Lewis... 24. raised this question and it was argued and in the conclusion 25. of the case the court did note that in our opinion, as 26. originally filed...reinterpreted the one hundred twenty 27. day rule to exclude from the computation; any delays occasioned 28. by the defendants. The additional facts and arguments presented 29. in the petition for rehearing and briefs of the AMCCI 30. relating to pending legislation as well as problems 31. in the implementation of the rule originally announced 32. that persuaded us that we should, at least for now, await 33.

34.

legislative consideration and action and accordingly that

portion of the original opinion was deleted, consequently,
 this legislation was felt necessary by Senator Sangmeister
 and I urge your favorable support.
 PRESIDING OFFICER: (SENATOR DONNEWALD)
 Is there further discussion? The question is shall
 Senate Bill 728 pass. Those in favor vote Aye. Those

Senate Bill 728 pass. Those in favor vote Aye. Those opposed Nay. The voting is open. Senator Rock, would you vote me. (Machine cut-off) all those voted who wish? Take the record. On that question the Ayes are 46, the Nays are 1. Senate Bill 728 having received the constitutional majority is declared passed.

the constitutional majority is declared passed.
 12.
 13.

16. End of Reel 4

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31. 32. 33.

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- 1. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Wooten, for what purpose do you arise?
- 3. SENATOR WOOTEN:
- 4. Mr. President, Senator Sangmeister is not here,
- but I simply think we ought to note those are
- his first bills as a Senator and I would like to applaud
- 7 him to the echo.
- 8. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 9. Returning to Senate Bill 722...Senator Knuppel.
- 10. Read the bill, Mr. Secretary.
- 11. SECRETARY:
- 12. Senate Bill 722.
- (Secretary reads title of bill)
- 14. 3rd reading of the bill.
- 15. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 16. Senator Knuppel.
- 17. SENATOR KNUPPEL:
- Mr. President, this is a piece of legislation
- out of the Comptroller's office designed to implement
- 20. the...the Illinois Constitution Article 8, Section 4
- 21. saying that the General Assembly by law shall provide
- 22. systems of accounting, auditing and reporting of the
- obligation, receipt and use of public funds. These systems shall be used by all units of local government and school
- 24. Shall be used by all units of local government
- 25. districts. This bill is designed to create a...a...an
- 26. agency or a board under the guidance of the Comptroller
 27. as chairman. Composed of twenty-three members, eleven of
- of whom will be elected or appointed local officials. Six
- 28. of whom will be elected of art.

 29. will be certified public accountants and six public members.
- 30. This bill is designed to implement the Constitution in that
- 31. regard. It's something that has to be done and I think this
- 32. bill is well drawn to do it.
- 33. PRESIDING OFFICER: (SENATOR DONNEWALD)

- 1. Senator Glass.
- SENATOR GLASS: 2.
- Thank you, Mr. President, Ladies and Gentlemen. 3.
- Senator Knuppel, I address this to you as a...a comment 4.
- and I think it...there is a defect in the bill by 5.
- 6. virtue of the amendment that was just adopted which
- provides that the Act will not apply to any municipality 7.
- or...or county of more than one million inhabitants. 8.
- As you just read from the Constitution Article 8, 9.
- Section 4, the General Assembly by law is required to 10.
- provide systems of accounting, auditing and reporting 11.
- for all units of local government and school districts. 12.
- Therefore, as I read the Constitution, it wouldn't be 13.
- possible to accept any unit of local government and I think, 14.
- therefore, this would make it a defective bill and I 15.
- would suggest the Tabling of Amendment No. 1. 16.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 17.
- Senator Knuppel. --18.
- SNEATOR KNUPPEL: 19.
- Well, I... I realize what you're saying. This is not 20.
- legislation providing this is merely a board or in the 21.
- order of a commission to design it. The legislation which 22.
- will flow from this board, I think, is the legislation that 23.
- will be enacted and this is the only reason I was willing
- to accept the home rule amendment. I assume that those 25.
- people will play their roll in the legislation that's recommended 26.
- by this board. This only creates the board to recommend 27.
- it. 28.

- PRESIDING OFFICER: (SENATOR DONNEWALD) 29.
- Senator Glass. 30.
- SENATOR GLASS: 31.
- You're...you're saying then that the only power 32.
- of the...of this board is to make a recommendation and 33.

- 1. it's not binding on anyone?
- 2. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Knuppel.
- 4. SENATOR KNUPPEL:
- 5. I think that we would have to legislate in
- accordance with the findings of the board.
- 7. It says the board shall be responsible concurrently
- 8. for observation of the performance and so forth. I think
- 9. they will recommend legislation. I... I see... I don't...
- 10. I fail to see in here anywhere that the board is created
- 11. for the purpose of initially developing recommendations
- 12. of proposed legislation to implement the provisions
- 13. of Section 4, to propose...or develop recommendations
- 14. of proposed legislation. I don't think that whatever
- 15. they do will have the force or effect of legislation.
- 16. They may make recommendations to units of local government
- 17. but they cannot...those recommendations could never possibly
- 18. have the force of legislation that's expected under the
- 19. Constitution.
- 20. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 21. Senator Glass.
- 22. SENATOR GLASS:
- 23. Well, I...I guess you're right that the...the proposed
- 24. Act, the bill itself does say that the board is created
- 25. for the purposes of developing recommendations for proposed
- 26. legislation. My only hangup still is that the Constitution
- 27. does say that whatever they recommend is going to have to
- 28. apply uniformly to all units of local government and school
- 29. districts in the State and it seems really unnecessary
- 30. since it is only recommendation anyway to have adopted
- 31. the amendment. But you know, I just question whether...
- 32. whether the recommendations...the recommendations will have to
- 33. be for all municipalities and I... I repeat, I think you would

- 1. be better off without that amendment.
- 2. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 3. Is there further discussion? Senator Schaffer.
- 4. SENATOR SCHAFFER:
- Mr. President, with Senator Knuppel's indulgence,
- 6. I'd like on a point of personal privilege to introduce
- 7. the kids from the Orchard Street School in Fox River
- 8. Grove in McHenry County. I think they're the first
- 9. class from my district this year and I regret to say
- 10. they did not get down here on the RTA system. If they
- 11. would please stand and be recognized, I'd like to them
- 12. acknowledged by the Senate.
- 13. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 14. Please stand and be recognized.
- 15. Is there further debate? Senator Berning.
- 16. SENATOR BERNING:
- 17. Thank you, Mr. President. Just an observation. Since
- 18. this legislation is generated as the result of a provision
- 19. of the new Constitution to implement what is set out
- 20. therein, it occurs to me that it absolutely is going to
- 21. work itself out of a justification for existence in
- 22. a very short time and it would appear logical that this
- 23. bill ought to have a self-destruct date attached to the end
- 24. of it.
- 25. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 26. Is there further discussion? Senator Knuppel
- 27. may close the debate or take a vote or both. Senator...
- 28. SENATOR KNUPPEL:
- 29. Well, I just want to...I just want to say one thing
- 30. so that the people aren't confused by the debate and that
- 31. is if the...if the City of Chicago and the County of Cook
- 32. wants to close itself out of the discussion for making
- 33. recommendations, they can play their role when we vote on

- 1. the legislation. I have no objection to them going on
- 2. home and sticking their head in the sand. Let's do it.
- 3. If they don't want to help, we can do it without them.
- 4. You know the little red hen story.
- 5. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Question is shall Senate Bill 722 pass. Those in
- 7. favor vote Aye. Those opposed Nay. The voting is
- 8. open. Have all those voted who wish? Have all those
- 9. voted who wish? Take the record. On that question the
- 10. Ayes are 41, the Nays are none, 10 Voting Present. Senate
- 11. Bill 722 having received a constitutional majority is
- 12. declared passed. It's been called to my attention that there
- 13. was leave granted yesterday to go back to the Order of...of
- 14. Senate Bills on 3rd to Senate Bill 603. Senator Philip
- 15. is gone and I believe that the Body gave leave to
- 16. Senator Carroll to handle that bill. Senate Bill 603.
- 17. Read the bill, Mr. Secretary.
- 18. SECRETARY:
- 19. Senate Bill 603.
- 20. (Secretary reads title of bill)
- 21. 3rd reading of the bill.
- 22. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 23. Senator Carroll.
- 24. SENATOR CARROLL:
- 25. Thank you, Mr. President, members of the Senate.
- 26. Let me first answer the comments that are being made.
- 27. When this bill was taken from the record yesterday
- 28. so that we could amend it, leave was requested and given
- 29. to go back to this out of order today because we had pulled
- 30. it out of order...we had pulled it from the record yesterday.
- 31. This bill, as I think we are all aware, is the bill that
- 32. would create the new crime of recording on film in the
- 33. form of motion pictures or photography any act considered
- 34. to be...

- 1. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Proceed.
- 3. SENATOR CARROLL:
- Thank you, Mr. President. Any act considered to be
- 5. deviate sexual conduct if any one of the participants
- 6. is under the age of sixteen years. I think we have all
- 7. read and watched with horrification the incidents
- 8. described recently of acts between children or where
- q. one of the participants is underage that have been filmed
- 10. and exploited and sold throughout the cities of this
- nation. I think we all want to deal with that
- problem and most of us are firmly convinced that the
- 13. answer is not in the Obscenity Statutes but in the Criminal
- 14. Statutes and by doing this, we are saying that those
- acts that were they performed by an adult and a minor
- 16. would be deviate sexual conduct then the filming of those
- 17. acts, even if all of the participants are minors, shall be
- 18. the crime of deviate sexual conduct so that we may now have
- 19. vigorous and active prosecutions of the photography,
- 20. filming, distributing of those films that depict those
- 21. acts. I think we debated this quite a bit yesterday.
- 22. I think we all understand the compelling reasons for this
- legislation. I would urge a favorable roll call.
- 24. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 25. Is there further discussion? Senator Demuzio.
- 26. SENATOR DEMUZIO:
- 27. Thank you, Mr. President. With leave of the Body
- 28. I would like to be added as a cosponsor on this bill, 603.
- 29. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 30. Is leave granted? Leave is granted. Senator
- Johns, same request. Senator Merlo. Senator...would those
- 32. requesting to be listed as cosponsors, would they please
- advise the Secretary. The...Senator Carroll.

- SENATOR CARROLL:
- 2. If I have fifty-four or fifty-five cosponsors do we still
- 3. need a roll call?
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- 5. I think we do so the question...
- 6. SENATOR CARROLL:
- 7. Okay, I would ask for a favorable roll call.
- 8. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 9. The question is shall Senate Bill 603
- 10. pass. Those in favor vote Aye. Those opposed Nay. The
- 11. voting is open. Have all those voted who wish?
- 12. Take the record. On that question the Ayes are 56, the
- 13. Nays are none. Senate Bill 603 having received
- 14. a constitutional majority is declared passed. Senate
- 15. Bill 734, Senator Egan. Read the bill, Mr. Secretary.
- 16. SECRETARY:
- 17. Senate Bill 734.
- 18. (Secretary reads title of bill)
- 19. 3rd reading of the bill.
- 20. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 21. Senator Egan.
- 22. SENATOR EGAN:
- 23. Thank you, Mr. President and members of the Senate.
- 24. 7...Senate Bill 734...
- 25. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 26. Just a moment, Senator. Would the members please
- 27. be in their seats. Could we have order. Senator Ozinga,
- 28. for what purpose do you arise?
- 29. SENATOR OZINGA:
- 30. Mr. President, as long as we've got order...
- 31. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 32. We...we don't have much of it.
- 33. SENATOR OZINGA:

- 1. Well, every little bit counts. Seated in the gallery
- 2. behind you is a constitutent of, I believe, Senator McMillan's,
- 3. Mrs. Fergy and with her is Mrs. Ruth Anderson from Ouincy
- 4. with...together with who is visiting with Senator Hickey's
- 5. mother today both of whom are, I believe, eighty-five
- 6. years young and enjoying the proceedings here.
- 7. Senator Hickey's mother was introduced yesterday and if...
- 8. I would like at this time to introduce Mrs. Veach.
- 9. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 10. Please...please rise and be recognized.
- 11. Senator Egan.
- 12. SENATOR EGAN:
- 13. Thank you, Mr. President, members of the Senate. Senate
- 14. Bill 734 is an amendment to the School Code on higher
- 15. education, student assistance. It increases the maximum
- 16. full time awards from the current fifteen hundred fifty
- 17. dollars up to seventeen hundred dollars, just a hundred
- 18. and fifty dollars more. The Board of Higher Education's
- 19. estimate...their plan was that it should be presently
- 20. sixteen hundred and fifty but because of budgetary problems,
- 21. it...did not get that increase. This amount is not
- 22. for the current awards but for the terms beginning
- 23. after August 15 of 1978 so it is not in the current budget
- 24. and consequently, there are no fiscal impacts for this
- 25. year and I solicit your favorable support.
- 26. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 27. Is there further debate? Senator Sommer.
- 28. SENATOR SOMMER:
- 29. Would the Senator please indicate the...the fiscal
- 30. impact whenever this becomes effective.
- 31. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Egan.
- 33. SENATOR EGAN:

- Let me see if I can't...it's a hundred fifty dollars
- 2. per student award increase in 1978. Now, the projected
- 3. figure would have been seventeen hundred under the plan.
- 4. There has been so much money saved because the current
- 5. figure is lower than the...than what the board wished so
- 6. if you give me some credits, why I can...it will go up
- 7. fifty dollars a student.
- 8. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Sommer.
- 10. SENATOR SOMMER:
- 11. Well, then what you're saying is if the Governor
- 12. signs this, he automatically increases his budget...the
- 13. next budget he submits by four or five million dollars
- 14. and has no choice.
- 15. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 16. Senator Egan.
- 17. SENATOR EGAN:
- 18. I'm not sure it's that high but, in fact, he will
- 19. need to increase his budget in 1978. And, let me add,
- 20. that I haven't heard any opposition from his office.
- 21. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 22. Senator Shapiro.
- 23. SENATOR SHAPIRO:
- 24. Well, Mr. President and Ladies and Gentlemen of the
- 25. Senate. I'm in opposition to the bill. It raises the
- 26. maximum full time awards from fifteen fifty to seventeen
- 27. hundred. This would benefit exclusively those students
- 28. who attend our private colleges and universities throughout
- 29. the State of Illinois and would not accrue at all to the
- $_{
 m 30.}$ students of the public institutions. The main point I want \cdot
- 31. to make, though, is that this bill has a fiscal impact of
- 32. approximately four and a half million dollars for FY '79.
- 33. We can best address ourselves of this type of legislation

- 1. with the cooperation of the State Scholarship Commission at
- 2. that time. In other words, they can come in with the
- 3. recommendation as to what the full time and the part time
- 4. maximum awards should be and I would urge defeat of the bill
- at this time.
- 6. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Hynes.
- 8. SENATOR HYNES:
- 9. Mr. President and members of the Senate. I rise
- 10. in support of this bill. It does not have a fiscal impact
- 11. in the upcoming fiscal year. It does give a promise
- 12. of much needed relief for the following fiscal year.
- 13. The private colleges and universities in this State
- 14. are suffering as are most of the educational institutions,
- 15. a very severe financial crunch. I think that the Governor's
- 16. statements as to higher education and the prospects for
- 17. the future indicate that this level of funding will be
- 18. within our ability for the following fiscal year and I think
- 19. it will give the opportunity to these schools and to students
- 20. that will attend to them to make plans for that year and
- 21. so I would support the legislation as it has no fiscal impact
- 22. in the upcoming fiscal year.
- 23. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 24. Senator Berman.
- 25. SENATOR BERMAN:
- 26. Thank you, Mr. President. I rise in support of this
- 27. legislation. Last year, I had the honor of sponsoring
- 28. the bill that raised the maximum from fifteen hundred
- 29. to fifteen fifty. The costs of all education are
- 30. going up. This is only in response to the increased
- 31. tuition costs that are taking place in most of our
- 32. non-public institutions of higher education. I solicit
- 33. your support of this bill.

- 1. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Grotberg.
- 3. SENATOR GROTBERG:
- 4. Thank you, Mr. President. I rise in complete conflict
- 5. on this bill, in conflict with my Minority Leader, in
- 6. conflict with the public education system of the State
- 7. of Illinois, but I still say that the private system
- 8. is probably the only one that's worth keeping and here's
- 9. a chance to make sure it stays alive and if we don't
- 10. do this, they're dropping like flies and I would submit
- 11. to you that if we ever had to pay for these replacements
- 12. of the colleges that are out there doing this job for this
- 13. kind of money, then we would, indeed, be a bankrupt State of
- 14. Illinois and this is the cheapest and best way to do it and
- 15. I urge an Aye vote.
- 16. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 17. Senator Glass.
- 18. SENATOR GLASS:
- 19. Thank you, Mr. President. I find myself in
- 20. agreement with something that each of the
- 21. speakers has said, Mr. President, specifically the
- 22. private colleges do need more help. There's no question
- 23. about that and we should be increasing the grant for them.
- 24. But this is a joke to pass a bill like this that doesn't
- 25. even apply to the current fiscal year. We don't know whether
- 26. there's going to be money to afford this increase or not.
- 27. We should not be passing legislation that doesn't become
- 28. effective until 1979. If we have the money next year,
- 29. it will...it will be in the budget and we can act on it
- 30. at that time. But to do this now is just, in my opinion,
- 31. a...a very misleading approach to say that we may do
- 32. something in the future if we have the money. Let's
- 33. pass legislation at the time that we also appropriate the

- 1. money to fund it. For that reason, I oppose
- 2. the bill.
- 3. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 4. Is there...Senator Hickey.
- 5. SENATOR HICKEY:
- 6. Mr. President, I'd like to point out to Senator Glass
- 7. that these are only maximum awards. There...this does
- g. is...does not set what the award will be. The award
- 9. can be set at what can be afforded at that time. These
- 10. are the maximums only.
- 11. PREISIDING OFFICER: (SENATOR DONNEWALD)
- 12. Senator Netsch.
- 13. SENATOR NETSCH:
- 14. Thank you. On the merits, I think that the...
- 15. Senator Glass is probably wrong, that what we ought to
- 16. do really is to signal ahead and plan ahead for what
- 17. we are going to do and I think this, in that sense, is
- 18. a very reasonable way of going about it. I would like to
- 19. add to that that I work for...that is I work occasionally
- 20. not very often, for a private university. To the best
- 21. of my knowledge, I am in no way, shape or form a
- 22. recipient of the...any of the bounty of the scholarship
- 23. awards and I don't think I truly have a conflict of
- 24. interest and this year, unlike most past years when I
- thought we did not have the current funds available, I am
- 26. going to vote Yes.
- 27. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 28. Is there further debate? Senator Egan may close
- 29. or take a vote. Or both.
- 30. SENATOR EGAN:
- Well, just in defense of the time structure in the bill.
- The Board of Higher Education has made the determination
- 33. to...raise the maximum in...in three different stages,

- 1. last year, this year and the following year. The problem
- 2. to date has been that there was not enough money to raise
- 3. this year so if I can have about two million credit on
- 4. Senator Shapiro's fiscal impact, it's not going to be that
- 5. bad in '78 and I urge your favorable support.
- 6. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 7. The question is shall Senate Bill 734 pass. Those
- 8. in favor vote Aye. Those opposed Nay. The voting is open.
- 9. ...those voted who wish? Have all those voted who wish?
- 10. Take the record. On that question the Ayes are 38, the
- 11. Nays are 15. Senate Bill 734 having received a
- 12. constitutional majority is declared passed. Senator Lemke,
- 13. for what purpose do you arise?
- 14. SENATOR LEMKE:
- 15. I left the Floor. I had Senate Bill 720 up. I'd
- 16. like to have leave to go back to that. Some constituents
- 17. were here.
- 18. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19. Do we have leave to return to the Order of Senate Bill
- 20. 720? Leave is granted. Just a moment. Senator Nimrod,
- 21. for what purpose do you arise?
- 22. SENATOR NIMROD:
- 23. Mr. President, I have a question about 720.
- 24. I observed that this particular bill was amended last night
- 25. and it struck everything past the enacting clause and it's
- 26. on 3rd reading. We have not had an opportunity to even
- 27. look at this bill or this amendment has never even been
- 28. distributed. From its appearance, it appears that what
- 29. we did was amend in a House Bill that came over from the
- 30. House that was going to be slated to a committee for hearing
- 31. and suddenly we end up with a House Bill amended into a Senate
- 32. Bill going back to the Senate...going back to the House.
- 33. I think that...is it proper that this should have stayed

- 1. on 2nd reading for us to have a chance to amend it
- before it moved on? Since, I think it was agreed earlier
- 3. this Session that anytime an amendment is made to a bill
- 4. it sits for one day or that the Senators have an opportunity
- 5. to amend that bill.
- 6. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Well, of course, the...I was not present at that time.
- 8. The bill, as I understand, was brought back to the Order of
- 2nd reading for the purposes of amendment last evening
- and subsequently, was then returned after the amendment
- or amendments were adopted and I believe it was one amendment.
- When that one amendment was adopted, it was returned to the
- Order of 3rd reading and that's where it now reposes.
- And there is no request as...I'm advised, to hold the bill
- on 3rd reading so the bill is up...the Chair would rule that
- the bill is up for consideration. Senator Nimrod.
- SENATOR NIMROD:
- Well, then, can I ask you if the sponsor of this
- bill, since he did do...the bill has an amendment which
- struck everything past the enacting clause. Is he willing
- to take it back to 2nd reading for us to...chance to amend 21.
- 22. the bill?
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Well, your...your objection would be valid if
- you have not received the amendment. 25.
- SENATOR NIMROD:
- We have...we have not received the Amendment No. 1.
- No. 2 has...there were not any provisions at all for that...

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- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Well,...
- SENATOR NIMROD:

- ...any notice.
- PRESIDING OFFICER: (SENATOR DONNEWALD)

- Senator Lemke.
- SENATOR LEMKE:
- I think that what we're doing here with Senate
- 4. Bill 720, we have amended the bill to conform to numerous
- 5. negotiations. The bills have been discussed in committee
- 6. in lengthy time. I brought the... I was not going to...bring
- 7. the...back, but my seatmate wanted to amend the bill.
- 8. Senator Vadalabene. I brought it back for that sole purpose.
- 9. Nobody had offered any amendments. There was no offer on it.
- 10. The bill has been on the Calendar a substantial length of
- 11. time. Nobody has ever come up to me to talk about the
- 12. amendments and I think that as far as we go here with
- Workmen's Compensation, what we're trying to do here with
- 14. this bill is to remedy a situation in the State and I think
- 15. this is most important that we call the bill and have a vote
- 16. on it so we can help out the business in the State of
- 17. Illinois so that we can get the insurance industry...
- 18. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19. Well, Senator, just a moment.
- 20. SENATOR LEMKE:
- 21. ...to give deductions.
- 22. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 23. I think you're departing from what the real guestion is.
- 24. I think Senator Nimrod's inquiry is whether the bill
- 25. can be considered without the members knowing what the bill
- 26. does, in fact, say and I've been advised that the amendment
- 27. has not been passed out. Is that correct? Senator, Senator,
- 28. I'm sure that the Body would give leave for you to return back
- 29. to this order of business if you would have the amendment
- 30. printed and distributed to the members and we will...if
- 31. ...with consideration of the Body, I...we would return when
- 32. the amendment is, in fact, placed upon the desks of the
- 33. members. Senator Nimrod.

- 1. SENATOR NIMROD:
- 2. Mr...Mr. President, I had a bill that the enacting
- 3. clause was struck and...and that bill was not afforded any
- 4. opportunity to be called back. Now, I think this bill ought
- 5. to just take its turn with the other bills and we ought
- 6. to get the amendment on to us and then call it when it comes
- 7. up again but I don't think we should give any special
- 8. consideration for it to come back.
- 9. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 10. Well, just a moment. Senator...Senator Savickas.
- 11. SENATOR SAVICKAS:
- 12. Well, I don't think we're giving him special
- 13. consideration. The Calendar said that we will be on the
- 14. Special Order of Business till 3:00 o'clock. Senator
- 15. Lemke came in at five till three. We already had
- 16. bypassed his bill because it was on the first one that
- 17. was called and I think we're just extending him the
- 18. courtesy because we proceeded too quickly on the other
- 19. bills. He was back here to have his bill heard but
- 20. they bypassed it already.
- 21. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 22. Just a moment. Just a moment. Senator Glass.
- 23. SENATOR GLASS:
- 24. Mr. President, I...I think what Senator Savickas
- 25. says is...is correct. Senator Lemke ought to have a chance
- 26. to call his bill. What we would like, though, is an
- 27. opportunity to review this amendment. This is, in
- 28. fact, a twenty-one page amendment that makes major
- 29. changes so I...we would like at least some reasonable
- 30. time to go over it and be in a position to respond.
- 31. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 32. Senator Hynes.
- 33. SENATOR HYNES:

Mr. President and members of the Senate, I think that l. was the suggestion of the Chair that the amendment 2. be distributed. We would go back to the bill when you 3. had an opportunity to study it. The fact of the matter is 4. that I think you are thoroughly familiar with all of the 5. provisions of that amendment, Senator Nimrod. So, if we will 6. proceed as the Chair outlined, distribute the amendment, 7. and then go back to the bill after it has been distributed. 8. PRESIDING OFFICER: (SENATOR DONNEWALD) 9. Take it out of the record. Take it from the record. 10. Senator Egan as to Senate Bill 735. Read the bill, 11. Mr. Secretary. 12. SECRETARY: 13. Senate Bill 735. 14. (Secretary reads title of bill) 15. 3rd reading of the bill. 16. PRESIDING OFFICER: (SENATOR DONNEWALD) 17. Senator Egan. 18. SENATOR EGAN: 19. Thank you, Mr. President and members of the Senate. 20. Senate Bill 735 amends the existing Illinois Prosecutor's 21. Advisory Council Act to authorize them to create an appellate 22. division, the function of which would be to assist in 23. each county the local State's Attorney in matters 24. which reach the appellate level. Presently, the...they 25. must either do this by themselves or seek assistance from 26. the Attorney General. Because of the existing Prosecutor's 27. Council, it is felt that this would be an easier method. 28. It will aid and facilitate the State's Attorneys in every county 29. to their own satisfaction. They can use the service or not. 30. It has the...the concurrence and the approval of the State's 31. Attorneys Association. There is a promise that it will be 32. funded through the ILLEC and if the funds are available

- 1. I know of no opposition. It also by amendment reduces
- the salary of the Executive Director and allows him to
- practice law. That's a savings of some net sum and
- I solicit your favorable support.
- 5. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 6. Senator Sommer. Not yet. Let's stand at ease. Can...
- 7. will the members please be in their seats. Senator
- 8. Vadalabene can't see or hear and many others in the same
- 9. circumstance. Proceed.
- 10. SENATOR SOMMER:
- 11. Senator Egan, would you correct me if I'm
- 12. ...I'm wrong, but it would strike me that currently
- downstate counties and prosecutor's appellate work is
- 14. financed by a Federal program and the appellate work
- 15. in Cook County is financed by Cook County. Do you propose
- in this that the State of Illinois now finance the appellate
- work of Cook County?
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Egan.
- 20. SENATOR EGAN:
- No, this will not...Cook County will not require the
- 22. service. They have an appellate division, they have their
- own budget that's funded through county money and whatever
- Federal money they have and perhaps some ILLEC money.
- But, this money is partially Federal also.
- PRESIDING OFFICER: (SENATOR DONNEWALD) .
- Senator Sommer.
- SENATOR SOMMER:

31.

- Then it's my understanding in the appropriation
- bill that you have marked the ILLEC appropriation to 30.
- say that if there's money available, it will fall into this
- and otherwise, no other State General Revenue Funds
- will be used for this purpose.

- 1. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Egan.
- SENATOR EGAN:
- 4 That's correct.
- presiding officer: (SENATOR DONNEWALD)
- 6. Is there further discussion? ... Senator Rock.
- 7. SENATOR ROCK:
- 8. Thank you, Mr. President, Ladies and
- 9. Gentlemen of the Senate. I rise in support of Senate
- 10. Bill 735. I had the opportunity to handle this bill
- in committee on Senator Egan's behalf and was privy,
- therefore, to the testimony of the State's Attorneys
- and their association with respect to this bill. It seems
- to me that in this era when we are launching, apparently,
- 15. as the Governor indicates, on a thorough criminal law
- 16. revision in order to get tough with defendants, that something
- like this is absolutely essential for the State's
- 18. Attorneys in the smaller counties. I would urge a favorable
- 19. vote.
- 20. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Is there further discussion? Senator Egan, do you
- wish to close the debate? Roll call is requested. Senate...
- 23. the question is shall Senate Bill 735 pass. Those in favor
- 24. vote Aye. Those opposed Nay. The voting is open.
- 25. Have all those voted who wish? Take the record. On that
- 26. question the Ayes are 49, the Mays are 1. Senate Bill
- 27. 735 having received a constitutional majority is declared
- 28. passed. Senate Bill 737, Senator Egan, Read the bill,
- 29. Mr. Secretary.
- 30. SECRETARY:
- 31. Senate Bill 737.
- 32. PRESIDING OFFICER: (SEMATOR DONNEWALD)
- Just a moment. Senator Egan.

SENATOR EGAN: 1.

- If I may by authority of the Body, I would like 2.
- to return this back to the committee and let me explain. 3.
- This bill was designed to facilitate and to increase 4 .
- the climate for the businessman and we found that 5.
- contrary to the belief when I introduced the bill,
- I thought it would increase revenues by about five 7.
- million. It, in fact, now we find, will decrease revenues 8.
- by five million. Because of that, and because it's...it's 9.
- still in my opinion, a good idea and perhaps we can afford 10. it later, I would like to return it to the Committee on
- 11. Revenue for the study of the subcommittee therein.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Egan moves that the bill be recommitted to the 14.
- Committee on Revenue. Those in favor indicate by saying 15.
- Aye. Those opposed. The Ayes have it. The bill is
- 16.
- recommitted. Senate Bill 740. Read the bill, Mr. Secretary. 17.
- Senator Knuppel. 18.
- SECRETARY: 19.

12.

- Senate Bill 740. 20.
- (Secretary reads title of bill) 21.
- 3rd reading of the bill. 22.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 23
- Senator Knuppel. 24.
- SENATOR KNUPPEL: 25.
- Mr. President and members of the Body, this bill 26.
- amends the Illinois Vehicle Code to define commuter 27.
- vans for the purpose of clarification for this class 28.
- of motor vehicles. Now, the provision in there 29.
- that the Secretary of State shall issue licenses 30.
- has been amended out. Many companies in metropolitan 31.
- areas have undertaken to do this and other people 32.
- which will be in the order of conservation of energy 33.

- l. will conserve energy but by doing this, we can eliminate
- 2. compliance with the Illinois Commerce Commission's
- certification procedures. This bill has been approved and
- it's supported by Governor Thompson in his Energy Message
- 5. of April 8th, 1977. I submit this is good legislation.
- The kind of legislation that doesn't regulate anybody
- 7. but it induces and encourages people to van pool
- 8. their ride so they can conserve energy. I submit that
- 9. it's entitled to a favorable roll call.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Kenneth Hall.
- 12. SENATOR HALL:
- Would the sponsor yield to a question?
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Indicates he will.
- 16. SENATOR HALL:
- Senator, a commuter van, how many people does that
- 18. carry? Is there any limit or what?
- SENATOR KNUPPEL:
- Finds that a commuter has a passenger capacity of
- twelve to fifteen persons per van and no more.
- 22. And provides that they will have to carry liability
- 23. insurance but that defines the size of what's a van
- 24. that will not require Chamber...Commerce Commission's
- 25. certification.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Is there further...Senator Graham.
- 28. SENATOR GRAHAM:
- Senator Knuppel, I appreciate what you're trying to do
- 30. and it's a good idea. I hope that with this special consideration
- 31. we're giving these...commuter vans that if we don't
- 32. get in the same problems...the same situation we have with our
- 33. recreational vehicles for every bricklayer and every

- 1. carpenter and everybody in the State is using a
- 2. recreational vehicle for purposes of applying his trade.
- I hope we don't do that and I hope our State Police
- 4. certainly soon will make the recreational vehicles
- 5. be recreational vehicles and I hope we don't run into
- 6. that with these.
- 7. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 8. Is there further discussion? Senator Knuppel
- g. may close the debate. Roll call is requested. The question
- is shall Senate Bill 740 pass. Those in favor vote Aye.
- Those opposed Nay. The voting is open. Have all those
- voted who wish? Have all those voted who wish? Take the
- record. On that question the Ayes are 51, the Nays are none, 13.
- 2 Voting Present. Senate Bill 740 having received a 14.
- constitutional majority is declared passed. Senate Bill 15.
- 779, Senator Vadalabene. Read the bill, Mr. Secretary.
- SECRETARY:

- Senate Bill 779.
- (Secretary reads title of bill)
- 3rd reading of the bill.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Vadalabene.
- SENATOR VADALABENE:
- Yes, thank you, Mr. President and members of the Senate.
- $\,$ Senate Bill 779 changes the procedure whereby a person 25.
- or corporation that is soliciting the sale or listing 26.
- of residential property may be prevented by the property 27.
- $\,$ owner from further solicitations. In order to do this, the 28.
- property owner must deliver personally or by registered mail 29.
- a signed and dated notice stating whether the owner seeks 30.
- to avoid solicitation for listing, sale or both. This 31.
- bill brings this part of the Statute into agreement 32.
- with the courts decision of an act to create the Commission 33.

Dans Jahra

31.

32.

33.

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on Human Relations which is unconstitutional while at the
l.
     same time indicating clearly that a property owner
2.
     can stop unwarranted solicitations from a realtor if he
3.
     follows the procedure outlined in this bill. And I would
4.
     appreciate a favorable vote.
5.
     PRESIDING OFFICER: (SENATOR DONNEWALD)
6.
           Is there further discussion? The question is shall
7.
     Senate Bill 779 pass. Those in favor vote Aye. Those
8.
     opposed Nay. The voting is open. Have all those voted
9.
     who wish? Have all those voted who wish? Take the
10.
     record. On that question the Ayes are 42, the Nays
11.
     are 4, 7 Voting Present. Senate Bill 779 having
12.
     recieved a constitutional majority is declared passed.
13.
     Senator Mitchler, for what purpose do you arise?
14.
     SENATOR MITCHLER:
15.
           Mr. President, I'd like to direct the Senators'
16.
     attention to the President's gallery on the far side...
17.
      PRESIDING OFFICER: (SENATOR DONNEWALD)
18.
            The Democratic side.
19.
      SENATOR MITCHLER:
20.
            A group of...the Democratic side, yes, the group
21.
      from the Joliet Will-County Board of Realtors. Helen
 22.
                is the Executive Vice President. I'd like to have
      Mickos
 23.
      that group stand and be recognized by the Senate.
 24.
      PRESIDING OFFICER: (SENATOR DONNEWALD)
 25.
            My former home. Would you please rise and be recognized.
 26.
      Senate Bill 785, Senator Netsch. Read the bill, Mr.
 27.
      Secretary.
 28.
      SECRETARY:
 29.
            Senate Bill 785.
 30.
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(Secretary reads title of bill)

3rd reading of the bill.

PRESIDING OFFICER: (SENATOR DONNEWALD)

- 1. Senator Netsch.
- 2. SENATOR NETSCH:
- 3. Thank you, Mr. President. The bill deals with the
- 4. subject of health...group health care insurance coverage
- 5. of people who are in alcoholism treatment programs.
- 6. The existing law mandates that group health insurance
- 7. policies must be extended to cover alcoholism treatment
- 8. in hospitals which are licensed under the Hospital Licensing
- 9. Act. That actually constitutes only about eight or nine
- 10. such facilities in the entire State of Illinois and
- 11. most of them not surprisingly are in the Chicago
- 12. Metropolitan area. As most of you know, over the last...
- 13. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 14. May we have order. Will the members please be in
- 15. their seats.
- 16. SENATOR NETSCH:
- 17. Over the last...
- 18. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19. Just...just a minute, Senator. Not enough order.
- 20. Proceed.
- 21. SENATOR NETSCH:
- 22. Is it orderly enough, now, Senator Donnewald?
- 23. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 24. Not hardly, but we'll try.
- 25. SENATOR NETSCH:
- 26. Thank you. Over the last couple of years, the
- 27. legislature has passed several major pieces of legislation
- 28. which have been designed to provide an additional
- 29. network of facilities for the treatment of alcoholics
- 30. and to provide them in something other than a hospital
- 31. setting which is...not readily available to most people and
- 32. be extremely costly. As it is at the present time, the hospital...
- 33. group health hospital insurance is likely to cover only

- 1. eight or nine such facilities, all hospitals in the State
- 2. of Illinois. Now that we are beginning to develop a
- network of other rehabilitation facilites, we want group
- 4. health insurance to be extended to such facilities also.
- 5. I received after the bill was on 3rdreading, I finally
- 6. got some objections from people in the insurance industry.
- 7. We spent some days attempting to reach some agreement.
- 8. Their proposal was that the bill be permissive only.
- q. I suggested to them that that was the same as having no
- 10. bill at all so we tried some additional language. I finally
- arrived at what I thought was a very limited and reasonable
- extension of the requirement that group hospital insurance
- be made available for alcoholism treatment and I would have
- 14. to say at that point, they simply walked away from it and
- would consider no compromise at all, which I found,
- to put it mildly, very disappointing. Despite that, I
- 17. put an amendment on the bill on my own volition with the
- help of the Division of Alcoholism and the Department of
- Public Health which greatly restricts the scope and reach
- of the Act. As the bill is written now, it would, in fact, 20.
- 21. make group health insurance mandatorily extended only to
- 22. approximately thirty additional facilities or potentially
- thirty additional facilities in the State of Illinois.
- They are all in patient facilities. They all provide
- rehabilitation programs. They are all licensed under the
- new Acts that we have passed and they all have a backed
- up contract with a medical facility and...in all cases a
- hospital, so that they are not completely cut free from 28.
- medical supervision. If we do not ask the third party 29.
- carriers to begin to carry some of the burden of this insurance,
- the State will continue to pay all of it as we are doing 31.
- right now. I understand their self-interest in having
- opposed this bill. I know they have been working very hard

- to see that it is defeated. I think they are wrong. I think
- they are flying directly in the face of the legislation
- 3. that we have been enacting over the last three years in order
- 4. to make alcoholism treatment more available. I think it is
- 5. an important bill, an important part of our program and I
- 6. would solicit your favorable support.
- 7. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 8. Senator Rupp.
- 9. SENATOR RUPP:
- 10. Yes, Mr. President. Would the sponsor answer a question,
- 11. please?
- 12. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 13. She indicates she will.
- 14. SENATOR RUPP:
- 15. Do you have any information, any indication as to the
- 16. impact this might have on the premiums that would be
- 17. charged to the other people in the State in order to provide
- 18. this coverage? And one other question if I might just...
- 19. you seem to separate the State from the people who are
- 20. policy holders. And I think it's the same people that we're
- 21. talking about.
- 22. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 23. Senator Netsch.
- 24. SENATOR NETSCH:
- 25. You're...you're first question, Senator Rupp, was do
- 26. We have a cost figure. No. The best guess that we have is
- 27. that as we have greatly restricted the Act and we have
- 28. greatly restricted its coverage, it will have virtually
- 29. no additional impact or not much on premiums. If we had
- 30. gone the whole route, as the bill was originally introduced,
- 31. and covered all outpatient facilities and every form of
- 32. alcoholism treatment, it probably would have had an impact
- 33. and it was one that was not measurable. We have spent time

- 1. with Blue Cross, with Kemper Insurance, which does a lot
- 2. of alcoholism coverage, and others. Blue Cross is doing
- 3. a massive study right now to attempt to identify the costs
- 4. but no one has an exact figure. That is one reason
- 5. why we decided that we would not attempt to go as far as the
- 6. bill did in its original form and we have now cut it back to
- 7. the point where we have, in fact, added only about...there
- 8. are approximately some thirty additional facilities
- 9. State-wide which have applied for liscensing under the
- 10. language that we have used in this Act and so we are
- 11. probably talking about adding a fairly modest number
- 12. of additional potential inpatient beds for treatment and
- 13. my...my honest judgment is and I say at the outset, I do
- 14. not have an exact figure, there is not one available, my
- 15. honest judgment is after talking to the people in Public
- 16. Health and Alcoholism that what we have involved here does not
- 17. involve a major cost impact at all.
- 18. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19. Is there further...Senator Schaffer.
- 20. SENATOR SCHAFFER:
- 21. Mr. President, once a Session I try always to agree
- 22. with Senator Netsch on...on one of her more energetic
- 23. programs and this is it. I think the bill does have merit.
- 24. I think the sponsor has attempted to amend it as best
- 25. as possible to eliminate the impact. I think it's probably
- 26. only twenty percent of what she would really like to do but
- 27. it does address itself to a very serious problem in this country,
- 28. one that frankly, we cannot ignore and I think it is a
- 29. positive step forward with some dangers, some problems but
- 30. I think it is a step that we should take.
- 31. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 32. Senator Berning.
- 33. SENATOR BERNING:

- Let me just clarify my question of the sponsor.
- Does this then add to the liability of every insurance
- 3. contract...health insurance contract written to cover
- 4. alcoholishm.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- 6. Senator Netsch.
- SENATOR NETSCH:
- 8. I'm not sure I understand the form in which
- 9. you've asked the question, Senator Berning. What it
- 10. will require is that group policies that are offered
- after a certain date may not exclude alcoholism
- 12. coverage for the kinds of facilities which are
- 13. identified specifically in the Act.
- 14. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 15. Senator Berning.
- 16. SENATOR BERNING:

- Then, Mr. President, I'd like to speak to the issue.
- 18. Recognizing that in the interpretation of many people
- 19. alcoholism is a disease, I won't argue that. But I
- 20. submit that alcoholism is a self-inflicted disease and
- 21. it ought not to be the responsibility of society,
- 22. in general, to provide the funding for the treatment
- 23. of a self-inflicted affliction. Now, those of us who
- 24. are struggling to keep up with the rising costs of health
- 25. care and with the costs of insurance to help us cover
- 26. that health care, which includes all of our citizens,
- 27. old, middle aged and young, I think it is an imposition
- 28. to suggest that all of us should help underwrite the costs
- of treating alcoholics who, if they had any willpower,
- 30. either wouldn't be there in the first place, or could
- handle their problem themselves. If they need
- treatment, it seems to me, that this is an
- obligation they brought on themselves and

- ought to undertake on their own and for that reason, Mr.
- President, I think this concept ought to be rejected.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- 4. Senator Wooten.
- 5. SENATOR WOOTEN:
- Mr. President and colleagues. Merely following
- up what Senator Berning has said, it is difficult to think
- 8. of many diseases that aren't self-inflicted. Emphysema,
- 9. for example, comes quite often from smoking. There's
- 10. a growing body of evidence that cancer is caused by
- 11. ...is due at least in part, by environmental causes and
- 12. to the substances we ingest. As a matter-of-fact, I think
- 13. if you're conversant with that field you might find that
- the great body of diseases to which man falls victim are to
- some extent, self-inflicted. And I...I don't think that is
- 16. a compelling argument against this bill.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Leonard.
- SENATOR LEONARD:
- Just along on those lines, I would call attention
- 21. to tests that have been done on the Mormons who do not
- 22. indulge in as much alcohol, tobacco and coffee and have-
- a lower incidence of cancer, surely, and that goes for the
- 24. respiratory. It also goes for the circulatory diseases
- such as stroke and heart attack. If we want to go in this 25.
- business of self-induced disease, the knowledge is there
- 27. how we could avoid an awful lot of these things. The only question is do we really want to assume that life style.
- 28. PRESIDING OFFICER: (SENATOR DONNEWALD)
 29.
- Senator Guidice.
- 30.
- SENATOR GUIDICE:
- Thank you, Mr. President. I, too, rise in support 32.
- of this bill. I do see this as a disease and I wonder if we 33.

- 1. look at the cost of the particular or the amounts of
- money that we're going to expend in this particular area,
- 3. how much money are we going to save when we put these
- 4. people back into society actively? How much money are
- 5. we going to save when these people are off the relief
- 6. rolls and their families are off the relief rolls?
- 7. This is a great bill.
- 8. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 9. Is there further discussion? Senator Netsch
- 10. may close the debate or take a roll call or both.
- 11. SENATOR NETSCH:
- 12. Just a brief point. Number one, this is the first
- 13. time that we will help other areas of the State than the
- 14. Chicago Metropolitan Area have access to this kind of
- 15. coverage. That's the main point to bring some State-wide
- 16. coverage. Secondly, we already cover group hospital insurance
- 17. in hospitals. That is the most costly way to do it. This
- 18. is intended to make less costly forms of treatment
- 19. available. Third, right now the State really is paying for
- 20. all of these through grants to the alcoholism and
- 21. detox centers. What we are saying is that it ought to be
- 22. a part of the entire group health hospitalization
- 23. insurance program and not put the entire burden on
- 24. State funds. It is important. It is a step forward,
- 25. a modest step forward. I do solicit your support.
- 26. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 27. Question is shall Senate Bill 785 pass. Those
- 28. infavor vote Aye. Those opposed Nay. The voting is open.
- 29. Have all those voted who wish? Have all those voted who wish?
- 30. Take the record. On that question the Ayes are 39, the Nays
- 31. are 12, 4 Voting Present. Senate Bill 785 having received
- 32. a constitutional majority is declared passed. Senator Grotberg,
- 33. for what purpose do you arise?

SENATOR GROTBERG: 1. While my yellow light is still on, I wanted to 2. indicate a possible conflict of interest. The 3. agency that pays my salary on my other job has several 4. institutions that do this work. 5. PRESIDING OFFICER: (SENATOR DONNEWALD) 6. That will be recorded on tape. Senate Bill 790, 7. Senator Grotberg. Read the bill, Mr. Secretary. 8. SECRETARY: 9. Senate Bill 790. 10. (Secretary reads title of bill) 11. 3rd reading of the bill. 12. PRESIDING OFFICER: (SENATOR DONNEWALD) 13. Senator Grotberg. 14. SENATOR GROTBERG: 15. Thank you, Mr. President and members of the Senate. 16. This is that wonderful bill in which we amended out the need 17. for the thief to file two separate bank accounts regarding 18. insurance premiums and it is now simply an enforcement 19. procedure for State's Attorneys to prosecute anyone 20. who maliciously and falsely sells insurance without 21. license to unsuspecting people and this was the case up 22. in Livingston County where the grand jury instructed 23. me to present some kind of legislation to narrow down the 24. prosecuting authority and I would move for the passage of this 25. bill and I ask a favorable roll call. 26. PRESIDING OFFICER: (SENATOR DONNEWALD) 27. Senator Rock. 28. SENATOR ROCK: 29. Thank you, Mr. President and Ladies and Gentlemen 30. of the Senate. Senator Grotberg, you have fulfilled your 31.

790. I stood in opposition the other day and pointed

32.

33.

request. However, I still stand in opposition to Senate Bill

- 1. out that the one provision that gave the bill some teeth, you
- 2. have deleted by virtue of Amendment No. 1. Amendment No. 2
- 3. merely duplicates what Amendment No. 1 did. It's still a
- 4. bad bill and I urge a No vote.
- 5. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 6. Senator Kenneth Hall.
- 7. SENATOR HALL:
- 8. Would the sponsor yield to a question?
- 9. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 10. He indicates he will.
- 11. SENATOR HALL:
- 12. Senator, I want to get this clear in my mind. Now,
- 13. if you're selling insurance for some insurance company
- 14. and that you have an...you have a period of time to
- 15. which you secure a license, you mean you could be penalized
- 16. for doing this and you don't have your license?
- 17. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 18. Senator Grotberg.
- 19. SENATOR GROTBERG:
- 20. No.
- 21. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 22. Senator Kenneth Hall.
- 23. SENATOR HALL:
- 24. What protection do...is in the bill that says that?
- 25. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 26. Senator Grotberg.
- 27. SENATOR GROTBERG:
- 28. In the law already is the following language, "that
- 29. portion of all premiums...this is after your license.
- 30. You can't sell insurance anywhere until you get a license,
- 31. right? And in the law, it says now, "that portion of all
- 32. premiums or monies which an agent or broker collects
- 33. from an insured and which is to be paid to a company,

- 1. its agents, his employer because of the assumption of liability
- 2. through the issuance of policies or contracts for insurance
- 3. shall be held by the agent or broker in a fiduciary
- 4. capacity and shall not be misappropriated or converted to his
- 5. own use or illegally withheld by any agent or broker."
- 6. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Rupp.
- 8. SENATOR RUPP:
- 9. Thank you, Mr. President. Actually what this does,
- 10. I think the law right now indicates that this has to be
- 11. that if you collect a hundred dollar premium from somebody
- 12. you have to have two separate accounts. You put the
- 13. hundred dollars in the premium trust account, that's
- 14. what it has to be labled. It has to have that right on
- 15. the checks and everything else and then from that account,
- 16. you can take your commission but you're not supposed
- 17. to take any of the premium. That belongs to the company.
- 18. What the problem is, is that some of the agents have
- 19. used part of that. Then, when they have...the only
- 20. thing that can be done when the insurance department
- 21. is to take their license away. This is to make a more
- 22. severe penalty, as I understand the...the bill and actually
- 23. there is a provision when you can sell insurance without
- 24. being licensed, there's a temporary license...ninety
- 25. day license that you can start out with.
- 26. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 27. Is there further discussion? Senator Guidice.
- 28. SENATOR GUIDICE:
- 29. Will the sponsor yield to a quesion, please?
- 30. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 31. Indicates he will.
- 32. SENATOR GUIDICE:
- When we...when the agent or the broker receives
- 34. premiums, is he to report that each and every time he

- 1. recieves the premiums under the thirty days?
- 2. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 3. Senator Grotberg.
- 4. SENATOR GROTBERG:
- 5. No, that's the language we struck, Senator. That
- amendment on page 2 is out.
- 7. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 8. Senator Guidice.
- 9. SENATOR GUIDICE:
- 10. Is that in Amendment No. 2?
- 11. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 12. Senator Daley. Senator Daley.
- 13. SENATOR DALEY:
- Then, as I understand, the only section that is left
- 15. is each days violation shall constitute a separate offense.
- 16. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 17. Senator Grotberg.
- 18. SENATOR GROTBERG:
- 19. But it also goes on...they did not know who had
- 20. jurisdiction in these cases because he sold in several
- 21. counties and the grand jury had an awful time trying to
- 22. decide who had jurisdiction. There is another part
- 23. to it. This does help that situation. It does not
- 24. solve the base problem which Senator Rock referred to and
- 25. I agree. But for reasons of...of...of unable to pass the
- 26. bill that way, we'll take a half a loaf instead of none.
- 27. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 28. Meal. Senator Daley.
- 29. SENATOR DALEY:
- 30. So you still have that provision in regards to
- 31. each days violation shall constitute a separate offense.
- 32. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 33. Senator Grotberg.

- SENATOR GROTBERG: l.
- On a Class A misdemeanor, each day shall constitute 2.
- 3. a separate offense and it goes on to say who can...what
- 4. counties ... attorneys are able to prosecute.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 5.
- Senator Daley. 6.
- SENATOR DALEY: 7.
- You mean, if he violates it one day, violates the 8.
- 9. second day, third day, fourth, fifth, sixth, seventh
- until the Department of Registration or the State's 10.
- Attorney contacts him? 11.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 12.
- Senator Grotberg. 13. SENATOR GROTBERG:
- Or...or until the sheriff picks him up for
- having cheated the people is the...is the problem at hand, 16.
- Senator Daley. 17.

- PRESIDING OFFICER: (SENATOR DONNEWALD) 18.
- Senator Daley. 19.
- SENATOR DALEY: 20.
- No, I'm saying is it a separate every day that it's 21.
- not reported? In other words, is he committing a Class 22.
- A misdemeanor Monday, then Tuesday, then Wednesday, then 23.
- Thursday? 24.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 25.
- Senator Grotberg. 26.
- SENATOR GROTBERG: 27.
- He's...the bill now has nothing to do with reporting 28.
- but be a...every day would be a separate offense for 29.
- selling insurance without a license. That's the only part 30.
- that's left in the language, Senator. Line 15, page 1. 31.
- We're talking about the violation of selling insurance without 32.
- 33. a license, Senator.

- 1. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 2. Senator Daley.
- 3. SENATOR DALEY:
- 4. Who would this pertain to? Would it pertain to a
- 5. secretary that does call a...a someone's client...
- 6. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 7. Senator Grotberg.
- 8. SENATOR DALEY:
- 9. ...a future client?
- 10. SENATOR GROTBERG:
- I presume it would pertain to the licensee, Senator.
- I know of no other responsible individual with the law 12.
- other than the licensee. 13.
- 14. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Daley. 15. SENATOR DALEY:

16.

18.

- 17.
- No, I'm talking to someone that works in insurance company. Say the secretary or administrative assistant
- to one that has a license that does work on procuring 19.
- insurance for the licensee. 20.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 21.
- Senator Grotberg. 22.
- SENATOR GROTBERG: 23.
- I'm informed that's true today and it's true
- under this. It does not change that. 25.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 26.
- Senator Daley. 27.
- SENATOR DALEY: 28.
- But you're making it a separage offense every day 29.
- when it's not reported. 30.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 31.
- 32.
- 33.

- l. Senator Grotberg. Indicates yes. Senator Grotberg. 2:
- SENATOR GROTBERG:

20.

26.

- 3. You keep adding...you keep adding the language 4.
- reported. This...we're not talking about reporting. We're 5.
- talking about selling insurance without a license. 6.
- The last...the only thing the law can do now to get at 7.
- insurance without a license is take their license away. 8.
- And that is what we're talking about. It adds some 9. enforcement to it.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 11.
- Is there further debate? The question is shall Senate Bill 790 pass. Those in favor vote Aye. Those opposed 12.
- 13. No. The voting is open. Have all those voted who wish?
- Have all those voted who wish? Take the record. On that 14.
- question the Ayes are 20, the Nays are 22, 3 Voting 15.
- Present. Senate Bill 790 not having received 16. 17.
- a constitutional majority is declared lost. Senate 18.
- Bill 797, Senator Newhouse. Read the bill, Mr. Secretary. SECRETARY: 19.
- Senate Bill 797. 21.
- (Secretary reads title of bill) 3rd reading of the bill. 22.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 23.
- 24. Senator Newhouse.
- 25.
- 27.
- 28. End of reel
- 29.
- 30. 31.
- 32.

- 1. SENATOR NEWHOUSE:
- 2. Thank you, Mr. President and Senators. This bill
- 3. does two things. One, we are all familiar with the
- 4. fact that there have been a number of cases of bribery
- 5. in the past and we've always gotten the bribee
- 6. but never the briber. We want to include the briber
- 7. in and we raised the penalty from one to three years
- 8. to one to ten years. It will give the judge a little
- 9. bit more discretion in the award that he wants to
- 10. create. I would appreciate a favorable roll call on the
- 11. bill.
- 12. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 13. Is there further discussion? The question is shall
- 14. Senate Bill 797 pass. Those in favor vote Aye. Those
- 15. opposed Nay. The voting is open. Have all those voted
- 16. who wish? Have all those voted who wish? Take the
- 17. record. On that question the Ayes are 56, the Nays are none.
- 18. Senate Bill 797 having received a constitutional majority
- 19. is declared passed. Senate Bill 806. Read the bill,
- 20. Mr. Secretary.
- 21. SECRETARY:
- 22. Senate Bill 806.
- 23. (Secretary reads title of bill)
- 24. 3rd reading of the bill.
- 25. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Lemke.
- 27. SENATOR LEMKE:
- 28. What this bill does, is it makes an offense of any
- 29. owner of a migrant labor camp who knowingly knows
- 30. that minor children are being used in sexual activity
- 31. on their campgrounds. There's a problem which is
- 32. arising, young girls which are fourteen, fifteen, sixteen
- 33. years old are being taken from the city and they're being found to be

- used for sexual pleasures of migrant workers that...on
- migrant camps and when the children are recovered by their
- 3. parents, the children are completely mentally deranged
- 4. and they have to be...some of them have never recovered
- 5. and they're still under medical treatment and confined to
- 6. mental homes. This bill will remedy the situation and
- 7. prevent it from happening where a migrant camp owner
- 8. knows that this is going on. I ask for a favorable roll call.
- 9. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 10. Is there further discussion? Senator Mitchler.
- 11. SENATOR MITCHLER:
- 12. Well, Mr. President and members of the Senate
- 13. and the sponsor, Senator Lemke. When I first looked
- 14. at this, I...I thought, my gosh, how can this be enforced?
- 15. I didn't really get the gist of it till you explained it.
- 16. But after hearing your explanation the only thing I say
- 17. is why is it only just a Class A misdemeanor? Something
- 18. that serious, I think, should have a much greater
- 19. penalty. Now, I'm...I'm not an attorney or...that but
- 20. how stiff of a penalty could we put on such an offense?
- 21. I would recommend that it be much stronger than a Class
- 22. A misdemeanor which is only really a pat on the wrist.
- 23. Put you in a county jail now because you're a misdemeanant.
- 24. They don't send you to the slammer...the big one.
- 25. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Lemke.
- 27. SENATOR LEMKE:
- 28. Well, if you want to put...I think we can put a
- 29. stiffer penalty on in the House but what we're doing here,
- 30. it's a new concept. We're ...we're bringing in the migrant camp
- 31. owner. If he's a party to the indecent liberties with the
- 32. minor, then he would be covered under what we have in
- 33. existence. But where he's...where he's not a party but he

- knowingly knows it's going on and takes no step to inform
- the State's Attorney that these indecent liberties are
- being taken with a minor, then we have put a fine on him
- 4. and will encourage him to notify the State's Attorney
- 5. and the State's Attorney will enforce the law in that
- 6. local county. And I think it's a...a good step. It might
- 7. seem to be a mild step in the beginning but I think that
- 8. with this bill, it will give the local State's Attorneys
- some teat to go after the camp owners that knowingly
- 10. know this goes on and...and I think that the State's
- 11. Attorney will be assisted because they will give information
- 12. that this is going on and the real culprits would be caught
- and prosecuted.
- 14. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 15. Just a moment. There are many requesting...Senator
- 16. Buzbee is next.
- 17. SENATOR BUZBEE:
- 18. Thank you, Mr. President. Question of the sponsor.
- 19. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Indicates he will yield.
- 21. SENATOR BUZBEE:
- 22. Senator Lemke, I have in my district several fruit
- 23. farmers who use migrant workers. They also raise produce.
- 24. Now, I am in complete agreement with what you are attempting
- 25. to do. My question, though, is let's assume that...you
- 26. addressed the question of...of minors participating in
- 27. sexual activities. Is there any way that this person who
- 28. owns the camp, the farmer in other words, can he be held
- 29. responsible for any promiscuity that may be going on between
- 30. ...between willing participants of...of underage children
- 31. there? You know, I don't want him to have to be out there
- 32. looking behind the barn, as Senator Knuppel said the
- 33. other day, everytime the sunlight goes down, otherwise he's

- going to be a misdemeanant. I...I'm...I'm in
- complete sympathy with what you're attempting to do
- but I'm just afraid that you're going to have my farmer
- responsible for any sexual activities of anybody that's
- 5. willing to participate.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Lemke. Senator McMillan. Senator Lemke.
- 8. SENATOR LEMKE:
- 9. The camp owner or the farmer must knowingly know
- 10. this is going on which is a lot...we changed the word...
- 11. it used to be shall but it says knowingly and knowingly
- 12. means he has to have knowledge of this activity. He's
- 13. got to just about be involved in it and knowingly let it
- 14. go on.
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- 16. Senator Buzbee.
- 17. SENATOR BUZBEE:
- 18. Well, again, I'm in sympathy with what you're attempting
- 19. to do. But if...if he knows that a willing sixteen year
- 20. old boy and a willing sixteen year old girl are...are
- 21. having sexual activities, then you're making him a misdemeanant
- 22. and I don't think that you intend to do that with those
- 23. people who are willing participants on somebody else's
- 24. property, you know, if somebody tells him about it the next day,
- 25. then what...what's his recourse? You know, I just really
- 26. am concerned here that we're going to...that we're going...
- 27. see, let me tell you what happens with these...with these
- 28. people. They cannot get the...the peaches or the apples or
- 29. whatever they may be, come into season. They have about two
- 30. to three weeks to get them harvested, otherwise, they rot
- 31. and fall off the trees. And they cannot usually get enough
- 32. local labor to pick them in that two or three week period
- so as a result, the...the migrant workers come through, they

- follow the seasons, they come through and they...they are 1.
- employed by this...by this farmer and now what's happened, 2.
- the Feds, in the last several years, come down and raid 3.
- these camps and find a lot of cases of people who are... 4.
- who are not citizens are not here on a good visa and then 5.
- they're trying to hold the owner responsible for that. He 6.
- doesn't ask if you've got a citizenship paper when they 7.
- come in. He doesn't ask what your sexual activities are 8.
- when you come in and...and...nor should he, do I believe. 9.
- I...again, I'm in complete sympathy with what you're 10.
- trying to do, but I'm just afraid the language is too 11.
- broad to the point where you're going to have the 12.
- quy responsible for their...for their morals and I don't 13.
- think that's what you intend to do. 14.
- PRESIDING OFFICER: (SENATOR BRUCE) 15.
- Senator Lemke. 16.
- SENATOR LEMKE: 17.

- This bill does not do this. This bill is a...a 18.
- means to prevent...the bringing in of people that go 19.
- to the city or going to a town and promise these young
- girls...they show them out in fancy cars and fancy clothes 21.
- and jewelry and then when they...they bring them and 22.
- the certain farm owners are engaged in this activity because 23.
- it's like the old adage of the soldiers, you bring in...bring 24.
- in some type of people to amuse your...and keep your employees 25.
- so they stay on the premises and don't leave and...and these 26.
- young girls are being used this way and I think it's a 27.
- attempt to do it and I think it's...it does it and I don't think 28.
- it gets into other activity engaged in minors which is not on 29.
- that scale, because if the activity is going on and it's going 30. on in a large scale, I'm sure that the local State's Attorney
- 31. will prosecute and he will not prosecute somebody where it's a... 32.
- a thing that's a mutual thing between say, two minors. This is... 33.

- this bill does not let the...this...prevent this from going
- on and doesn't make the owner liable.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Buzbee's time has expired. Senator Netsch.
- Senator Netsch. Senator Wooten. Senator Harber Hall.
- 6. Senator Harber Hall on...Senator Hall, I have Senator
- 7. Berning, Senator McMillan, Senator Bowers. Senator
- 8. Berning.
- 9. SENATOR BERNING:
- Well, Mr. President, I'd just like to observe
- that as I read this, Section 14 being changed from a
- petty offense to Class A misdemeanor not only applies to
- Section 13C but would apply to all of Section 13 such...
- which includes such things if my recollection serves me, as
- a broken window and a screen, that sort of minor matters 15.
- of upkeep for labor camps and it occurs to me that
- this then becomes too serious a penalty for other kinds
- of offenses within the labor camp itself. And I
- suggest to the sponsor that perhaps the penalty and the
- ...the provision itself ought to be in some other section
- or some other Statute.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Lemke.
- SENATOR LEMKE:

- This is the section here that the Department of 25.
- Public Health wanted the provision in. I don't think it applies 26.
- to broken windows. What we're talking about here is
- a specific bill for a specific act which is going on and ${\tt I}$ 28.
- don't think it applies to any other things of...of nature that 29.
- camps are involved in. This applies to one particular purpose,
- and that's knowingly having minors used for sexual indecencies. $31. \ \ \,$
- PRESIDING OFFICER: (SENATOR BRUCE) 32.
- Senator Berning, I would point your...point out that your 33.

- time is nearly expired. Senator Berning.
- 2. SENATOR BERNING:
- I accept that, Mr. President, but let me point out
- 4. that Section 14 says, this Act...provisions of this Act or
- any rules or regulations, now all would be subject to a
- 6. Class A misdemeanor and that's my problem with this.
- 7. PRESIDING OFFICER: (SENATOR BRUCE)
- 8. All right. Senator McMillan.
- SENATOR McMILLAN:
- 10. Very briefly, I rise in opposition to the bill.
- ll. I'm sure that the intent was genuine and I'm sure that there
- 12. may be a problem, but, in fact, I think this is undue
- 13. harassment to...those people in agricultural pursuits
- 14. who need to have migrant labor if, in fact, there is a
- 15. problem that should be gotten to, I think it should be done
- 16. on a broader basis and should include anybody at anyplace
- 17. who might be involved in...in such bad activities.
- 18. PRESIDING OFFICER: (SENATOR BRUCE)
- 19. Senator Bowers.
- 20. SENATOR BOWERS:
- 21. If I may very briefly. Senator Lemke, I think
- 22. everyone is...is in agreement to try to prohibit what
- 23. you're talking about but you paint it with an awfully
- 24. broad brush and I'd just call your attention to the fact
- 25. that you've used the term, sexual activity, not sexual
- 26. intercourse; to some sexual activity could be much less
- 27. than sexual intercourse and you've described intercourse
- 28. as what you want to stop. Secondly, I don't see any exemption
- 29. here if they're married. And...and it just seems to me that
- 30. there's a lot of loose ends and I'd hope you would at least
- 31. put it back in committee and let somebody work on it a little
- 32. further.
- 33. PRESIDING OFFICER: (SENATOR BRUCE)

Senator...is there further...further discussion? ١. The question is shall Senate Bill 806 pass. Those in 2. favor vote Aye. Those opposed vote Nay. The voting 3. is open. Have all voted who wish? Have all voted who 4. wish? Take the record. On that question the Ayes are 5. 20, the Nays are 24, 6 Voting Present. Senate Bill 806 6. having failed to receive a constitutional majority is declared 7. Senate Bill 814, Senator Carroll. Read the bill, lost. 8. Mr. Secretary. 9. SECRETARY: 10. Senate Bill 814. îì. (Secretary reads title of bill) 12. 3rd reading of the bill. 13. PRESIDING OFFICER: (SENATOR BRUCE) 14. Senator Carroll. 15. SENATOR CARROLL: 16. Thank you, Mr. President. Senate Bill 814 is an 17. answer to a problem that several constituents of mine 18. and others throughout the State have brought to my attention 19. and that is that in many emergency instances, people do not 20. have easy access to what they're blood type is even if they 21. had had it tested in some point in time. Now, we have 22. provided in Illinois law through Senator Hickey's bill, 23. for certain emergency medical information where the Secretary 24. of State on the license...driver's license will provide 25. a decal to advise anyone who notices that license, to look 26. in the pocket or wallet or whatever to find this emergency 27. medical information. What this provides is that 28. the Secretary of State shall provide on the driver's license 29. a place for the...discretionary placing of blood types 30. on the driver's license. Now, those who don't have emergency 31. medical treatment, it is my understanding, the Secretary of State 32. will provide in what would have been that place, for the person 33. to put their blood type, totally discretionary on the part of the

- 1. user who wants to have his blood type on there so that he
- 2. has an easy place to go to or someone in an emergency
- 3. has an easy place to go to, to find out what the blood type
- 4. is. I repeat again, this is totally discretionary. It is
- 5. not a mandate on the Secretary to provide that information.
- 6. We have put in all the disclaimers that the Secretary
- 7. wanted that if someone gives him misinformation, he has
- 8. no liability just as he did on Senator Hickey's bill and
- 9. we have placed that into it's proper place in the Act.
- 10. There had been some mistake on yours that we corrected through
- .. 11. this.
 - 12. PRESIDING OFFICER: (SENATOR BRUCE)
 - 13. ...is there discussion? Senator Johns.
 - 14. SENATOR JOHNS:
 - 15. Just ask leave of the sponsor to be cosponsor.
 - 16. Thank you.
 - 17. PRESIDING OFFICER: (SENATOR BRUCE)
 - 18. Is there leave? Leave is granted. Senator Kenneth Hall.
 - 19. SENATOR HALL:
 - 20. Would the sponsor yield to a question?
 - 21. PRESIDING OFFICER: (SENATOR BRUCE)
 - 22. Senator Carroll. Senator Kenneth Hall.
 - 23. SENATOR HALL:
 - Senator Carroll, what is Rh factor?
 - PRESIDING OFFICER: (SENATOR BRUCE)
 - 26. Senator Carroll.
 - 27. SENATOR CARROLL:
 - As a non-doctor, I really don't have an answer for you
 - 29. except when they do your blood type, they do it by type
 - and factor to see...you know, you hear of Rh positive and
 - 31. Rh negative as a type...within the typing of blood. I really
 - don't know what it stands for.
 - PRESIDING OFFICER: (SENATOR BRUCE)

- l. Senator Kenneth Hall.
- 2. SENATOR HALL:
- Well, maybe I'm missing something, but I think
- 4. that I read somewhere where there would be... I don't know
- 5. whether I'm quoting this correctly or not, but there
- might be a problem of finding someplace on your drivers
- 7. license to put all this. Is that correct?
- 8. PRESIDING OFFICER: (SENATOR BRUCE)
- 9. Senator Carroll.
- 10. SENATOR CARROLL:
- ll. No, that is not. I have discussed this, in fact,
- 12. one of the amendments, not to that particular aspect, is from
- 13. the Secretary of State's Office to take out any responsibility
- 14. on their part. They have shown me the license. It will not
- 15. be on the front side, but on the back. Most likely the
- 16. place will be in the same location as Senator Hickey's
- 17. decal on emergency medical necessities. The concept
- 18. being on the back there are two little squares
- 19. that will be there, one will be for to check off if
- 20. any of...if you want to be a donor of any of the
- 21. parts of your body should something happen to you and the
- 22. other part will be to inform whomever comes upon
- 23. you that there is emergency medical information somewhere
- 24. on your person. The idea being obviously, if a person
- 25. already has medical information, there's no reason to allow
- 26. them to put on his blood type. But if he does not, that
- 27. same square that we are allowing for Senator Hickey, would then
- 28. be used by that person to put their blood type on there if they
- 29. are not providing its usage for other emergency medical
- 30. treatment, so instead of adding another square which
- 31. was their problem, we have found an administrative way
- 32. to allow them to accomplish both Senator Hickey's purpose
- 33. and this purpose.

- 1. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Daley.
- 3. SENATOR DALEY:
- 4. Sponsor yield to a question?
- 5. PRESIDING OFFICER: (SENATOR BRUCE)
- 6. Indicates that he will yield.
- 7. SENATOR DALEY:
- 8. What liability is placed upon one who has passed on
- 9. American Red Cross course, anyone in the nursing field
- 10. or medical field that comes upon an accident and...
- 11. and eventually reviews the driver license identification
- 12. card? Now, he knows their blood type and now he knows
- 13. their Rh factor. Does it place a whole new burden or
- 14. a new standard upon that individual?
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- 16. Senator Carroll.
- 17. SENATOR CARROLL:
- 18. Well, I originally indicated I would not yield to
- 19. his question. I've decided to yield to the question
- 20. and indicate to him that by amendment, we have said,
- 21. specifically, a person who acts in good faith in accordance
- 22. with the terms of this section, is not liable for
- 23. damages in any civil action or subject to prosecution
- 24. in any criminal proceedings for his acts. There is no
- 25. additional or any liability for relying thereon.
- 26. PRESIDING OFFICER: (SENATOR BRUCE)
- 27. Senator Daley.
- 28. SENATOR DALEY:
- 29. So, that excludes someone from a personal injury suit,
- 30. right?
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Senator Carroll.
- 33. SENATOR CARROLL:

- ...yes, that is my understanding for that language.
- 2. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Daley.
- 4. SENATOR DALEY:
- 5. In a malpractice suit?
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Mitchler. Senator Vadalabene.
- 8. SENATOR VADALABENE:
- 9. Yes, I think the Senator said that this was
- 10. permissive and I rise in support of this bill. I know that
- 11. serving in...in the last war that this...our blood type
- 12. was printed on our dog tags and it saved quite a few lives
- 13. and I think some of us should...shouldn't forget that.
- 14. This is a good piece of legislation. It's permissive and
- 15. should be voted favorably.
- 16. PRESIDING OFFICER: (SENATOR BRUCE)
- 17. Is there further debate? The question is...Senator
- 18. Carroll, do you wish to close?
- 19. SENATOR CARROLL:
- 20. Just very briefly, Mr. President, members, thank
- 21. you. Yes, this is permissive. It is to work both ways.
- 22. For that person who was injured somewhere and someone
- 23. quickly for emergency purposes need to...needs to know his
- 24. blood type, but also the occasion arises where people are
- 25. asked to be donors of a specific type of blood and really
- 26. have no remembrance of what their blood type is. This gives
- $_{
 m 27.}$ them a place where they can place it at their own discretion,
- 28. have easy and ready access to it so that in the case of an emergency,
- 29. as happened recently with some friends of ours, we were able to
- $_{
 m 30.}$ find some donors in an emergency midnight situation and saved
- 31. the man's life. I think that's why we want to provide this
- 32. and I would ask for a favorable roll call.
- 33. PRESIDING OFFICER: (SENATOR BRUCE)

- 1. The question is shall Senate Bill 814 pass. Those
- 2. in favor vote Aye. Those opposed vote Nay. The voting
- 3. is open. Have all voted who wish? Senator Rock.
- 4. Have all voted who wish? Take the record. On that...on that
- 5. question the Ayes are 48, the Nays are none, none Voting
- 6. Present. Senate Bill 814 having received a constitutional
- 7. majority is declared passed. Senate Bill 823, Senator
- 8. Hickey. Read the bill, Mr. Secretary.
- 9. SECRETARY:
- 10. Senate Bill 823.
- 11. (Secretary reads title of bill)
- 12. 3rd reading of the bill.
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. Senator Hickey.
- 15. SENATOR HICKEY:
- 16. Mr. President and members of the Senate. This bill
- 17. only affects counties having a population between one hundred
- 18. thousand and a million and in case you're interested,
- 19. there are only two of those. It amends the existing county
- 20. tourism legislation and would allow each of these two counties
- 21. to agree with the local unit of government or a civic
- 22. center authority to impose a tax which may be transmitted
- 23. to that authority to be expended for the purpose for which
- 24. it was authorized. As I say, it only pertains to two
- 25. counties. Cook County already has this under...under home
- 26. rule and Peoria and Rockford need this and I ask for a favorable
- 27. roll call.
- 28. PRESIDING OFFICER: (SENATOR BRUCE)
- 29. Senator Grotberg.
- 30. SENATOR GROTBERG:
- 31. Mr. President, members of the Senate. I regret that
- 32. I have to rise in opposition to this bill from a fine sponsor,
- 33. Senator Hickey. But, the...this is a tax on the hotel business

- and you'll find me voting Present on it for that reason,
- 2. but the problem is that none of the hotels want it. The
- hotel business is lousy outside of the City of Chicago,
- ano matter where you are in Illinois, ask the Forum XXX
- or anyone else. It's not that much better up at the
- 6. Wagon Wheel in downtown Rockford and if there's any way
- 7. you're going to make it any worse, this is a good way to do it.
- 8. This is my means of explaining my Present vote.
- 9. PRESIDING OFFICER: (SENATOR BRUCE)
- 10. Is there further discussion? Senator Graham.
- 11. SENATOR GRAHAM:
- 1'm going to make a suggestion, Mr. President, that Senator
- Grotberg furnish Senator Rupp a list of his activities 13.
- so if he's not on the Floor, Senator Rupp can explain 14.
- his conflict of interest...interests.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Rupp.
- SENATOR RUPP:
- Yes, Mr. President. I was going to stand on the last
- $\,$ bill from Senator Lemke about the sex in the camps and 20.
- speak for Mr. Grotberg, but he was in his own seat and 21.
- so I did not get up that time on a possible conflict.
- PRESIDING OFFICER: (SENATOR BRUCE)
- No, no, no. Is there further discussion? Senator
- Glass. Senator Bowers.
- SENATOR BOWERS:
- Sponsor yield to a question, please?
- PRESIDING OFFICER: (SENATOR BRUCE)
- Indicates she will yield.
- SENATOR BOWERS:

- I think you said this applied to two counties.
- What...I think you said this applied to two counties. What 32.
- two counties do you have reference?

- PRESIDING OFFICER: (SENATOR BRUCE) 1. Senator Hickey. 2. SENATOR HICKEY: 3. Peoria isn't in Peoria County. What... Tazewell, 4. I'm sorry, and Winnebago. 5. PRESIDING OFFICER: (SENATOR BRUCE) 6. Senator Bowers. 7. SENATOR BOWERS: 8. Does the amendment say, counties between a hundred 9. thousand and a million? 10. PRESIDING OFFICER: (SENATOR BRUCE) 11. Senator Hickey. 12. SENATOR HICKEY: 13. ...more than that. 14. PRESIDING OFFICER: (SENATOR BRUCE) 15. Senator Bowers. 16. SENATOR BOWERS: 17. I can't figure out where DuPage falls in here. 18. We have about five hundred thousand, somewhere in that area... 19. PRESIDING OFFICER: (SENATOR BRUCE) 20. That's right. 21. SENATOR BOWERS: 22. ...and it just seemed to me that we might be in here. 23. PRESIDING OFFICER: (SENATOR BRUCE) 24. Senator Hickey. 25. SENATOR HICKEY: 26. I'm...I'm really glad that you brought me up short 27. on that, Senator Bowers. I...I...I made an error. 28. I was thinking of cities of that population and maybe there 29. are more counties than that. I'm...I'm very sorry. 30.
 - 189

Springfield and Decatur, the counties that they're in, too,

DuPage. I'm...I'm very sorry about that.

PRESIDING OFFICER: (SENATOR BRUCE)

31.

32.

- Senator Glass.
- 2. SENATOR GLASS:
- 3. Thank you, Mr. President. Senator Hickey, there is
- 4. a way that counties can have this power already and that is
- 5. to become home rule counties and of couse, the
- 6. Constitutional Convention delegates in their wisdom,
- 7. decided that if...if home rule was desired, there was
- 8. a way to have it and I...I personally think that we ought
- g. to leave the law that way if these counties think they
- 10. need the tax and...they ought to have a referendum on
- 11. home rule.
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- 13. Senator Hickey.
- 14. SENATOR HICKEY:
- 15. Senator Glass, there now is a Statute which allows
- 16. counties to have a tax for tourism. This simply extends
- the possible uses of it to include agreements with local
- 18. units of government or with civic center authorities so
- 19. the thing that you're talking about already exists, this
- 20. simply extends it. It's...that's given without home rule.
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22. Senator Hynes.
- 23. SENATOR HYNES:
- 24. At the risk of duplicating some of the discussion,
- 25. Senator Hickey, am I correct in my understanding, if you will
- 26. yield to a question, am I correct in my understanding
- 27. that this tax is presently on the books and can be...
- 28. PRESIDING OFFICER: (SENATOR BRUCE)
- 29. Senator Hickey.
- 30. SENATOR HICKEY:
- 31. Senator Hynes, not for this purpose. It may be...
- 32. may be invoked for tourism but not as an agreement between
- the county and the local unit of government or the Civic
- 34. Authority...Civic Center Authority which may then use it

- 1. according to the agreement. That's the difference.
- 2. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Hynes.
- 4. SENATOR HYNES:
- No, I understand that. But the fact is that the
- 6. authority to impose the tax is there. This simply
- 7. changes the purpose to which the revenues can be put.
- PRESIDING OFFICER: (SENATOR BRUCE)
- 9. Is there further...
- SENATOR HYNES:
- I see...
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Hynes.
- SENATOR HYNES:
- I see...I see nothing objectionable about the bill and
- I think it ought to be passed.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Is there further discussion? The question is shall Senate
- Bill 823 pass. Those in favor vote Aye. Those opposed
- vote Nay. The voting is open. Have all voted who wish?
- Have all voted who wish? Take the record. On that
- question the Ayes are 37, the Nays are 12, 3 Voting
- Present. Senate Bill 823 having received a constitutional
- majority is declared passed. Senate Bill 839, Senator
- Maragos. Read the bill, Mr. Secretary.
- SECRETARY:
- Senate Bill 839.
- (Secretary reads title of bill)
- 3rd reading of the bill.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Maragos.
- SENATOR MARAGOS:
- Mr. President and members of the Senate. Senate Bill

- 839 gives the authority and almost mandates that any
- municipality which has in its...within its boundaries,
- 3. unannexed territory of ten acres or less that that
- 4. annexation shall take place thereby eliminating
- 5. much of the confusion and sometimes crime and
- 6. ...pestilence that may result. It has been found that
- many communities where there are small acreages which .
- 8. have not been annexed for reasons unknown or
- lackadaisical attitudes maybe, these small areas become
- 10. infested with either undesirables or become not
- policed...properly and they become also fire hazards and
- 12. we think this is a good bill in order to allow these
- 13. municipalities to take over the responsibilities in these
- 14. small areas. And I ask for your favorable support.
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- 16. Is there discussion? Senator Glass.
- 17. SENATOR GLASS:
- 18. A question of the sponsor, if he will yield.
- 19. Senator Maragos, it's possible for the municipalities
- 20. to do this now, isn't it, if they wish?
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22 Senator Maragos.
- 23. SENATOR MARAGOS:
- 24. It is possible excepting that many of them don't do it
- 25. for reasons unknown and many of the citizens who are joining
- 26. these particular areas, are the victims of sometimes crime
- 27. because these unincorporated areas are inhabited
- 28. by people who, I hate to describe it, bums or others and then
- 29. they may pilferage or they may cause fires in these areas,
- 30. and these particular residents may complain to the city
- 31. fathers, but they do not necessarily heed to it because
- 32. of whatever reason they may have but they don't want to add
- 33. police protection or other protection that they need and
- 34. therefore, it is felt that this should be...given them the

- 1. opportunity and mandate them to do that.
- 2. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Glass, one minute remaining.
- 4. SENATOR GLASS:
- All right. I...I am interested to hear that because
- I don't know of any situations where that's the case.
- 7. Most of the time, it seems to me, municipalities
- 8. want to incorporate that land. Do you know of any specifics
- 9. that you're concerned about?
- 10. PRESIDING OFFICER: (SENATOR BRUCE)
- 11. Senator Maragos.
- 12. SENATOR MARAGOS:
- 13. The group that brought this to me was a municipal
- 14. group and they said that they've had several complaints
- 15. throughout the State of Illinois and they asked that
- 16. we support this idea and bring it to the attention of
- 17. the Legislature, which I am doing and, in fact, this
- 18. passed out of municipal Local Government Committee by
- 19. nine to nothing after they heard the testimony of the
- 20. witnesses.
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22. Senator Grotberg.
- 23. SENATOR GROTBERG:
- 24. Yes, Mr. President. The sponsor of this bill is correct.
- 25. It came out of the Local Government Committee eight to nothing
- 26. and I think that what we should do is enlighten the Body about
- 27. really what we're talking about. We're talking about the
- 28. islands in our cities that...that are owned by the counties
- 29. and surrounded by the cities. They lack fire services, they
- 30. lack sewer services, they lack everything else and get none
- 31. of the benefits. Usually it's the armpit of the world that
- 32. we're talking about or they would have long since been
- 33. annexed and I suggest to you that this probably is a very

- 1. good bill, to once and for all... I think you can stand in
- 2. this Capitol and throw rocks right here from...in
- 3. Springfield and find a couple of them and it's time we
- 4. got going on this subject. I urge an Aye vote on this.
- 5. PRESIDING OFFICER: (SENATOR BRUCE)
- 6 Senator Bowers.
- 7 SENATOR BOWERS:
- 8. This...will the sponsor yield to a question?
- 9 PRESIDING OFFICER: (SENATOR BRUCE)
- 10. Indicates that he will yield. Senator Bowers.
- 11. SENATOR BOWERS:
- 12. Are there any other municipal governments that...
- 13. this seems to me to be the first time we have ever
- 14. mandated a local government to...to annex territory, be it
- 15. fire protection district, park district, sanitary
- 16. district, whatever. Are you aware of any situation
- 17. where we've ever mandated local government to annex
- 18. territory?
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- 20. Senator Maragos.
- 21. SENATOR MARAGOS:
- 22. Since I'm not an authority on this, Senator Bowers,
- 23. I would answer that I don't know of any. It doesn't mean
- 24. it hasn't been done in the past. We've mandated in other
- 25. areas where they...many school districts to take on projects
- 26. for education. We've mandated them to do many other things.
- 27. But I think this becomes a...a health hazard, a fire
- hazard and a crime hazard if we don't do it and some...
- 29. and I think we have a responsibility to the citizens to
- 30. adopt these measures.
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Senator Bowers.
- SENATOR BOWERS:

- 1. Well, Senator Maragos, I'm not sure of every situation
- 2. that we're talking about but I think I can conceive of some
- 3. pretty expensive obligations being forced upon a
- 4. municipality and...and you know, you can dream up all kinds
- 5. of situations but I can think of a few. It does concern
- 6. me and bother me just a little bit that we have never
- 7. done this before. It seems to be a new step to me. I
- 8. don't know what's going to be the difference between ten
- 9. acres next year and a hundred acres. But it...it certainly
- 10. violates the traditional concept that we've always had
- 11. of a municipality pretty much controlling its own boundaries
- 12. and I just have some trouble with this legislation and I think
- 13. the Body ought to take a good hard look at the precedent
- 14. we're setting. Thank you.
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- 16. Is there further discussion? Senator Coffey.
- 17. SENATOR COFFEY:
- 18. Mr. President and members of the Senate.
- 19. I would like to ask a question of the sponsor, please.
- 20 PRESIDING OFFICER: (SENATOR BRUCE)
- 21. Senator Coffey.
- 22. SENATOR COFFEY:
- 23. We're talking about here with this bill, that they...
- 24. requires a municipality to annex any territory of ten
- 25. acres or less. Does...what does...what if the
- 26. people or individual owning the ten acres or individuals,
- 27. whichever the case may be, does not want to annex, does this
- 28 mandate that they must annex into the city?
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- 30. Senator Maragos.
- 31. SENATOR MARAGOS:
- Normally, these are...if you'll notice the bill,
- 33. it primarily refers to areas which are either have lakes

- 1. or islands or have...it could be that they could be in-
- habited. I'm not saying that they could not but if these
- 3. areas that don't receive the police protection or the
- 4. fire protection or have the other city services that are
- 5. necessary, I don't see why they would object to the
- 6. annexation. Maybe these are the ones that want it to be
- annexed and they're not being annexed for reasons of the
- 8. city's own. I should bring forth to you, though, that this
- 9. is brought...bill is brought my municipal organization
- 10. and that's why I undertook it.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. Is there further discussion? Senator Coffey.
- 13. SENATOR COFFEY:
- 14. Did you...did I understand you correctly to say that
- 15. that specificially talks about islands? What if there
- 16. happened to be, say ten individual lots and homeowners
- 17. that did not want to go into the city and for some reason
- 18. people surrounding that area decided to join in the
- 19. municipality or into the city limits, then after...at that
- 20. time, they would become an island. Isn't...isn't that
- 21. correct, and they would be, if the municipality then wanted
- 22. to take them into the city, they could do that under this
- 23. provision?
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Senator Maragos.
- 26. SENATOR MARAGOS:
- 27. Theoretically, you are correct, Senator Coffey, that
- 28. they could do that. However, I'd like to state out that
- 29. these people are also recipients of the school benefits
- 30. and everything else the municipality has and they should
- 31. be brought in but I...the...the purpose of the bill is not
- 32. so much the residents, but these areas are really desolate
- 33. areas, primarily, that are in most of the heart of the district.

- 1. But I...you're right that they would have to...then they
- 2. could fight the annexation. Of course, they have
- 3. opportunities to do that, too.
- 4. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Coffey.
- 6. SENATOR COFFEY:
- 7. Well, you know, I can...I can certainly see if...if
- 8. we're looking toward islands in some situations where they
- 9. cannot get into the city under the present form, but
- 10. you say that these residents now receive the services. Now,
- 11. some of the municipalities in my area, they are not allowed
- 12. fire protection, they're not allowed water facilities,
- 13. sewage facilities, so they are being punished to stay
- 14. outside the city limits and they're having to provide their
- own...we're talking about in smaller municipalities,
- 16. but they do provide their own services of their own individual
- 17. fire districts and others, so they are not, at least in my
- 18. district, being offered those services of the municipality.
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- 20. Is there further discussion? The question is shall Senate
- 21. Bill 839 pass. Those in favor vote Aye. Those opposed
- 22. vote Nay. The voting is open. Have all voted who wish?
- 23. Have all voted who wish? Take the record. On that
- 24. question the Ayes are 28,...Senator Maragos. Senator
- 25. Maragos asks that further consideration of Senate Bill
- 26. 839 be postponed. The bill will be postponed.
- 27. Senate Bill 841, Senator Schaffer. Read the bill, Mr.
- 28. Secretary.
- 29. SECRETARY:
- 30. Senate Bill 841.
- 31. (Secretary reads title of bill)
- 32. 3rd reading of the bill.
- 33. PRESIDING OFFICER: (SENATOR BRUCE)

Senator Schaffer. 1. SENATOR SCHAFFER: ο. Senate Bill 841 as amended, would allow the 3. Legislative Travel Board to set standards and allow Δ us to use our office allowance to voucher for travel 5 expenses. Those of us who have large districts, do a lot 6. of traveling, non-political traveling. It's part of the 7. duties of the office and we would...many of us would very 8. much like the ability to cover some of these expenses. 9. The bill would also allow staff to...or someone who was 10. working for you, some of us have part-time secretaries 11. and when we're in Session here, we ask them to attend 12. meetings. This would allow them to be paid for 13. driving up to a town in the district to represent you at 14. a meeting while you were here. Be happy to answer any 15. questions. Appreciate a favorable roll call. 16. PRESIDING OFFICER: (SENATOR BRUCE) 17. Is there discussion? Senator Hickey. 18. SENATOR HICKEY: 19. Want to say, Mr. President, that I don't have the 20. same problem that the other people do. I probably have 21. the most compact district outside of Chicago in the 22. State of Illinois and I'm so grateful for not having 23. to travel great distances, that I'd like to help 24. these people that have to, any way I can. 25. PRESIDING OFFICER: (SENATOR BRUCE) 26. Further discussion? Senator Clewis. 27. SENATOR CLEWIS: 28. Will the sponsor yield to a question? 29. PRESIDING OFFICER: (SENATOR BRUCE) 30. He indicates that he will yield. 31. SENATOR CLEWIS:

Senator, wouldn't some of us have a conflict of interest?

32.

- 1. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Schaffer.
- 3. SENATOR SCHAFFER:
- It's that universal conflict we all have, yes.
- 5. I don't think it disqualifies us from voting on the bill,
- 6. though.
- 7 PRESIDING OFFICER: (SENATOR BRUCE)
- 8. Is there further discussion? Senator Hynes.
- 9. SENATOR HYNES:
- 10. Mr. President and members of the Senate. Very
- 11. reluctantly, I speak in opposition to this bill, primarily
- 12. from the point of view that the administration of is
- 13. causes me great concern. I realize what the problem is.
- 14. I think it is a very serious one and a very real one
- 15. and I, for one, am willing to consider the possibility
- 16. in connection with some of the House bills that are here
- 17. trying to put some relief in for this purpose. But at this
- 18. point, at least, I...I can't support the bill as it...
- 19. as it exists.
- 20. PRESIDING OFFICER: (SENATOR BRUCE)
- 21. Is there further discussion? Senator Knuppel.
- 22. SENATOR KNUPPEL:
- Well, I...I'm...you know, I'm a great one for my
- leader, Tommy, and I'd like for him to tell me why he
- 25. can't support it. See, we have a different problem.
- 26. The Senators from Chicago, I think when I was in the
- 27. Constitutional Convention where somebody served a senatorial
- 28. district there and he said, his whole district was in two
- 29. condominiums there and somebody else said they can get
- 30. across their district in fifteen minutes. Let me tell you
- that with Senator Johns and myself, we're in a situation where
- 32. my district, I think, is like a hundred and forty-two
- 33. miles long one way and about a hundred miles across.
- 34. Now, the people in my district sincerely believe that I get

- 1. paid mileage. And as far as I'm concerned, I might just
- 2. as well get mileage as have them believe it. My check
- 3. each week is nine dollars and forty cents for mileage.
- 4. Now, I'd just as soon have that mileage as to have
- 5. other...some of the other benefits. I...I think that...
- 6. that we...in this area, we have a difference of need.
- 7. The home office, you probably need worse than I do because
- g. mine is a traveling type of a situation. A fixed location
- 9. doesn't really do me a hell of a lot of good, it's so scattered,
- 10. eight or twelve counties, you know. But an automobile
- 11. or more...more mileage or to let me use my allowance for
- 12. mileage would do me more good where...where an office,
- 13. your people can come to that office and you're gone when...
- 14. you're in Springfield, you're a long ways away. I go back into
- 15. my district every night. And this is a different kind of
- 16. a problem. It's the old story, you know, one man...one
- 17. man's food is another man's poison and I get a whole lot
- 18. more good out of...out of being able to use this
- 19. account for...for going to my people in a mobile fashion
- 20. and I find out my opponent ran against me, he said, you
- 21. know, I never...never took surveys of my people and so forth.
- 22. Well, the answer is, is the way postage costs today, I do
- 23. survey my people. I go to county fairs. I go to Kiwanis
- 24. meetings. I go to school graduations and other things.
- 25. But they may be sixty or seventy miles away and there's
- 26. no way I can ever get that money back.
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. Further discussion? Senator Hynes.
- 29. SENATOR HYNES:
- 30. Well, since Senator Knuppel did refer to...to me, I would
- 31. like to respond. Senator, I agree completely with you and I
- 32. am in a rather embarrassing position to be saying what I am
- saying because this does...this bill does not affect me

- 1. directly as it does so many of the members of this Body.
- 2. I think some relief is necessary. I am not prepared to
- 3. support this measure in this form at this moment and I have
- 4. discussed it with Senator Schaffer previously. There are
- 5. bills...House Bills on 2nd reading, which you are sponsoring
- 6. that I think can be amended to accomplish this purpose if
- 7. we can set up more specific guidelines. But that is...that is simply
- 8. the point I am making.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- 10. Senator Johns.
- 11. SENATOR JOHNS:
- 12 If this presentation of this bill does no more than make a lot of
- 13. people cognizant of the huge territories that people like
- Knuppel and Johns and Bruce and so forth cover,
- our territories are bigger than many Congressional districts
- used to be. And mine is a hundred and eighty miles
- 17. across and I drive twenty-five to thirty thousand miles
- a year with no expense money allowed for that kind
- of travel. People expect me to be there. Every weekend,
- I'm asked to be at the...lands of my territory and people
- think we receive this money. If nothing more than
- takes place than what we are saying here today, I hope the
- press and the people pick it up. Thank you very much,
- Mr. President.
- PRESIDING OFFICER: (SENATOR ROCK)
- Any further discussion? Senator Bruce.
- SENATOR BRUCE:
- Yes, Mr. President. I rise in favor of this legislation.
- If there's any problem with the rules and regulations under 29.
- which this money will be spent, the Legislative Travel Board,
- which is under the jurisdiction of the Auditor General,
- can draft rules and regulations. I was the author of the bill
- that set up the Executive, the Legislative, the Judicial 33.
- 34. State Employees Travel Boards. If there are any questions,

- they can answer them. I have no worry about anyone using
- this money improperly. It just...each of us presently
- 3. has to sign a voucher and say that the money is used
- 4. properly. It does not go to relatives. It's not used
- 5. for political campaigning. I...I support the legislation.
- 6. It seems to some of us who are from downstate Illinois
- who are facing tremendous costs in gasoline, to travel
- throughout our districts. I...I think I have the largest
- district in the State of Illinois. It's thirteen counties 9.
- and this would certainly be a way to make me a more
- effective legislator.
- PRESIDING OFFICER: (SENATOR ROCK)
- Further discussion? Senator Buzbee.
- SENATOR BUZBEE:
- 14.
 Thank you, Mr. President. Mr. President, when we were
- 15. hearing in the Appropriations Committee the university bills,
- 16.
 I raised the question about...about the travel increase...
- 17. increase in travel expenses that the university systems
- 18. had built into their...into their budget. And, in fact,
- 19. their travel board had voted to give them a rather large
- 20. increases in travel allowances and one thing they did was they
- 21. went to fifteen cents a mile for...for their travel. Now,
- that was bigger than any other system other than the
- 23. legislative and they kept using ours as the example, said,
- 24. see, you legislators get fifteen cents a mile, why shouldn't
- 25.
 we? And I pointed out to them that they get fifteen cents
- 26. a mile for everytime their car leaves their garage to go...
- 27. to go across town, if it's on university business.
- Whereas, the only time we get any mileage, is one...one round
- 29. trip per week between our home...home town and Springfield
- 30. providing the Legislature is in Session that week or providing
- 31. we're coming here on legislative business. If, as has happens
- 32. so many times, we have to go home during the week, as an
- 33. example in Senator Knuppel's case, when he goes home every

- night, he doesn't get any reimbursement for that. Senator
- Davidson doesn't get any reimbursement for going back and
- 3. forth. None of us get any reimbursement for travel within
- 4. our districts. My district is one hundred and twenty
- 5. miles from the southern tip to the norther tip. It so happens
- I live right at the southern tip of my district. So,
- 7. every time I want to go to the northern end of my district
- 8. for a meeting, or to see constituents or whatever, I have
- 9. a minimum of a two hundred and forty mile round trip.
- That's out of my pocket. All these emoluments
- and...and great...great amounts of money that the press
- keeps talking about that we make in the Legislature
- just simply isn't there. I would challenge any newspaper
- editor to try to live on my income without...if he...if
- I did not have additional income from my wife's salary,
- to live on my income and meet the requirements that I
- am required to do by the people of my district. As a matter
- of fact, the most common complaint I get from people in
- my district is we never see you. Where are you? I say,
- well, I'm in Springfield, doing the job you elected me to do.
- And, in fact, I do get around my district quite often 21.
- but it's all done on the basis of out of my pocket, when 22.
- I go to hold office hours in my district, that comes out
- of my pocket. When I send my legislative aide out into
- my district, that either comes out of her pocket or I've
- 25. "got to reimburse her out of my own pocket. And I can
- 26. appreciate Senator Hynes' problem with this particular
- bill in that he's afraid...concerned about the administration 28.
- of this program. However, I think it's time that we do
- do something, whether we'do it with this bill or not, we've
- 30.

 got to do something to make it to the point where we can 31.
- at least break even on...on getting around to...to see our 32.
- constitutents. Thank you.

- 1. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Daley.
- 3. SENATOR DALEY:
- 4. Will the sponsor yield to a question?
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. Indicates he will yield. Senator Daley.
- 7. SENATOR DALEY:
- 8. I thoroughly agree with Senator Hynes and Senator
- 9. Knuppel and Senator Buzbee, but there are problems
- 10. in regards to allowing the staff to use your office expenses
- 11. for traveling expenses. A typical example, if you're
- 12. driving throughout you district, whether mine or yours
- 13. and you do stop at a political rally, you don't think it's
- 14. a political rally but it is, you walk in, say a few words
- 15. in regards to your legislative responsibilities down here,
- 16. it's determined a legislative rally. At what time do you
- 17. notify the State that you were traveling to another location
- 18. and you did stop off at a political rally or political
- 19. party?
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Senator Schaffer.
- 22. SENATOR SCHAFFER:
- 23. Well, Senator Daley, I think most of us have adopted
- 24. the policy that we not only have to avoid impropriety,
- 25. we have to avoid the appearance of impropriety. Consequently,
- 26. I would suggest to you since we will have to fill out the
- 27. vouchers and sign them, that most of us, in fact, I think
- 28. all of us, would use a great deal of discretion, if there
- 29. was any doubt in my mind, I know myself and the office
- 30. allowance...allowances that I have already. I look at each
- 31. voucher and I say to myself, could I be criticized? And if
- 32. there's even that chance, I pay it out of my own pocket.
- 33. And I think most of us would operate that way. Our vouchers

- 1. are probably watched more than any other vouchers in
- 2. State Government and if someone tries to abuse this system,
- that person will surely, surely find himself in trouble.
- PRESIDING OFFICER: (SENATOR ROCK)
- 5. Senator Daley.
- 6. SENATOR DALEY:
- 7. In the voucher, are you specifying the location
- during the day? In other words, if you...if you took
- a trip ten miles and you stopped at two places, are you
- going to put the locations down?
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Schaffer.
- SENATOR SCHAFFER:
- The regulations would, of course, be left up to the
- Travel Board headed by, you know, with the
- Auditor General. I would suggest to you that that board
- would draw up a regular form that we would fill out like
- any other State employee which does put the time, the
- date and the place, travel where to where and I would have
- no personal objections to. I've seen forms with it and some
- without that also gives a line for what...why you went there.
- 22. I'm not trying to rip off the taxpayers. I think these
- safeguards can be built in. I think the Legislative Travel
- Board...and I might add, the amendments for the Travel
- Board were put on at the request of the Democratic staff
- just to avoid the type of problems that you have. I don't
- think the Legislature needs to dot every I and cross every ${\tt T.}$
- We do have boards with the authority to put the guidelines
- 29. and make the systems work and this is why the bill is
- in the shape it is today in...in response to concerns on
- your side of the aisle, Senator.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Daley.

SENATOR DALEY:

One...just one more question. Can you use it...is 1. there any restriction not to use it, like two or three months 2. before an election? 3. PRESIDING OFFICER: (SENATOR ROCK) 4. Senator Schaffer. 5. SENATOR SCHAFFER: 6 No, again, there is not. But again, I say again, 7. I think anyone who did use it and abuse it would surely, 8. surely find himself in trouble. 9. PRESIDING OFFICER: (SENATOR ROCK) 10. Senator Dalev. 11. SENATOR DALEY: 12. So if you go to a rally and they state a rally 13. or a meeting, that this man is a candidate for re-election, 14. that is a political rally? 15. PRESIDING OFFICER: (SENATOR ROCK) 16. Senator Schaffer. 17. SENATOR SCHAFFER: 18. I would not put in a voucher for that type of rally 19. and I'm sure you would not either, Senator. 20. PRESIDING OFFICER: (SENATOR ROCK) 21. Further discussion? Senator D'Arco. 22. SENATOR D'ARCO: 23. Mr. President, in the interest of time, I move the 24. previous question. 25. PRESIDING OFFICER: (SENATOR ROCK) 26. Senator D'Arco has moved the previous question. 27. All in favor signify by saying Aye. All opposed. The 28. Ayes have it. Senator Schaffer to close the debate. 29. SENATOR SCHAFFER: 30. Ladies and Gentlemen of the Senate, we each come from 31. different districts. Each of our districts have different 32. problems. Those of us from the downstate area that have to 33. travel a lot have a problem. I suspect that those of you with 34.

- 1. compact districts have other problems. The day may very
- well come that the people with...come that the people
- 3. who have compact districts come to this Body with a
- 4. unique problem that needs this type of solution.
- 5. I, for one, will support them. I ask for a favorable
- 6. roll call.
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. Question is shall Senate Bill 841 pass. Those
- 9. in favor will vote Aye. Those opposed will vote Nay.
- 10. The voting is open. Have all voted who wish?
- 11. Have all voted who wish? Take the record. On that
- 12. question the Ayes are 23, the Nays are 13, 15 Voting
- 13. Present. Consideration postponed. Senator Buzbee,
- 14. for what purpose do you arise?
- 15. SENATOR BUZBEE:
- 16. Point of personal privilege, Mr. President. I am
- 17. anxiously awaiting tomorrow morning's headlines. I suspect
- 18. something to the effect of "Legislative Attempt to Rip
- 19. Off State Once Again," or something like that, "Temporarily
- 20. Fails."
- 21. PRESIDING OFFICER: (SENATOR ROCK)
- 22. Senator Ozinga. On the Order of Senate Bills
- 23. 3rd reading, is Senate Bill 845. Read the bill, Mr.
- 24. Secretary.
- 25. SECRETARY:
- 26. Senate Bill 845.
- 27. (Secretary reads title of bill)
- 28. 3rd reading of the bill.
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. Senator Ozinga.
- 31. SENATOR OZINGA:
- 32. Mr. President and members of the Senate. This is the
- 33. bill that was thoroughly discussed the other day with regard to the

- Commerce Commission request to prescribe the division of
- $_{
 m 2.}$ $^{
 m V}$ cost $_{
 m of}$ safety devices and reconstruction. At that time,
- there were objections raised and I believe they
- 4. were raised by the President, by Senator Vadalabene,
- 5. Senator Bruce and I think all of those objections have been
- 6. satisfied now and I would ask for a favorable roll call.
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. Any discussion? Senator Bruce.
- 9. SENATOR BRUCE:
- Thank you, Mr. President, members of the Senate.
- Senator Davidson and I and several other members have
- reviewed the amendment. It seems to me that it's clear 12.
- that the only time they would not have a hearing is when
- the parties agree to crossing implements and any major 14.
- alteration or major relocation would still require a public
- hearing and that is stated explicitly in the amendment.
- PRESIDING OFFICER: (SENATOR ROCK)
- Any further discussion? Senator Davidson.
- SENATOR DAVIDSON:

- Just like to...Mr. President and members of the Senate.
- Just like to rise in support of this bill cause with the
- amendment there can be no closing of any grade crossing 22.
- where the people who are involved in the area will not 23.
- have notice and I'd urge everybody to vote for it.
- PRESIDING OFFICER: (SENATOR ROCK) 25.
- Further discussion? Question is shall Senate Bill 26.
- 845 pass. Those in favor will vote Aye. Those opposed 27.
- will vote Nay. The voting is open. Have all voted who wish?
- 28.

 Have all voted who wish? Take the record. On that question
- the Ayes are 54, the Nays are none, none Voting Present.
- Senate Bill 845 having received a constitutional majority
- is declared passed. All right. There has been a request. With
- 32.

 leave of the Body, we will return to the Order of Senate Bills
 33.

- 1. on 2nd reading for the purpose of moving all the
- appropriation bills. Is leave granted? Leave is granted.
- All right. On the Order of Senate Bills, 2nd reading,
- ...I wonder if somebody...Senator Egan, I wonder if you
- and Senator Bowers could enlighten the Chair as to which
- 6. of those Judiciary II bills are to be moved, if any.
- 7. SENATOR EGAN:
- If I could just please run into my office, I have
- a package on my desk and I'll be right back.
- PRESIDING OFFICER: (SENATOR ROCK)
- I don't have a list. I'm sorry. Senator Leonard.
- SENATOR LEONARD:
- Mr. Chairman, at this time, could I ask to have
- Senate Resolution 146, which I submitted, Tabled?
- I have to have leave to Table it.
- PRESIDING OFFICER: (SENATOR ROCK)
- It is on the Consent Calendar. Senator Leonard
- asks leave to Table Senate Resolution 146. Is leave 18.
- granted? So ordered. All right. We'll get back to the
- Judiciary II bills. How about... Senator Lemke, for what
- purpose do you arise?
- SENATOR LEMKE:
- I'd like to have Senate Bill 719 re-referred to 23.
- committee.

20.

30.

- PRESIDING OFFICER: (SENATOR ROCK)
- That's on what order of business?
- SENATOR LEMKE:
- It's on 3rd reading.
- PRESIDING OFFICER: (SENATOR ROCK)
- 29.

 All right. Senator Lemke has asked to...on the Order
- of Senate Bills, 3rd reading, Senate Bill 719. Senator Lemke moves
- 31.
 to recommit 719 to...recommit it to the Committee on Judiciary
- 32.
 II. Is leave granted? So ordered. Recommit it.

- 1. Senator Vadalabene, for what purpose do you arise? Senator Vadalabene.
- 2. SENATOR VADALABENE:
- 3. Yes, I would like to have leave to be referred as a joint
- 4. sponsor on Senate Bill 1060.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. Heard the request. Is leave granted? So ordered.
- 7. Senator Graham, for what purpose do you arise?
- 8. SENATOR GRAHAM:
- 9. While we're handling cats and dogs, I'd like for
- 10. the sponsorship of House Bill 647, which shows me as
- 11. a sponsor, be transferred to Senator Grotberg because I
- 12. might have a conflict of interest.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. You've heard the request.
- 15. SENATOR GRAHAM:
- 16. House Bill 647 to Grotberg.
- 17. PRESIDING OFFICER: (SENATOR ROCK)
- 18. House Bill 647 to be sponsored by Senator Grotberg.
- 19. Is leave granted? So ordered. Senator Egan, are we ready
- 20. to proceed, or...I do not see Senator Netsch, so...
- 21. All right. Senator Egan.
- 22. SENATOR EGAN:
- 23. Yes, Mr. President and members of the Senate. The
- 24. ...the Judiciary II Committee met last night and the
- 25. majority of that committee has agreed to do the following
- 26. with all of the bills that were heard in that committee.
- The agreement is to take Senator Sangmeister's Senate Bill
- 28. 165 and hyphenate the cosponsorship of that bill with
- 29. myself and add whomever else wishes as a cosponsor
- of Senate Bill 165 which by Amendment No. 1, which I have
- 31. distributed to each of the members, will incorporate
- 32. all of the provisions of practically all of the bills
- 33. in one way or another into that single bill. Senator Bowers
- 34. has two other bills that were proposals by the Governor's

- Office. Senator Bowers, is that substantially correct?
- 1. PRESIDING OFFICER: (SENATOR ROCK)
 - Senator Bowers.
 - 3. SENATOR BOWERS:
- 4. Thank you, Mr. President. Yes, I can concur...I concur
- 5. with Senator Egan totally. The two bills...the other two bills
- 6. that...it's my understanding will move are...with amendment
- 7. are 1274 and 1275, and on the rest of them, we are recommending
- 8. that they be recommitted to committee.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- 10. All right, the first bill then is, Senate Bill 92. Read
- 11. the bill, Mr. Secretary. Senator...Senator Egan.
- 12. SENATOR EGAN:
- 13. We have only just three bills...
- 14. PRESIDING OFFICER: (SENATOR ROCK)
- 15. No...
- 16. SENATOR EGAN:
- 17. ...and the rest are being re-referred.
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- 19. ...No, that's not the list I have. I have 92, 165, 1274
- 20. and 1275 to be advanced.
- 21. SENATOR EGAN:
- 22. That is correct.
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- Okay. On the Order of Senate Bills 2nd reading, Senate
- 25. Bill 92. Read the bill, Mr. Secretary.
- 26. SECRETARY:
- 27. Senate Bill 92
- 28. (Secretary reads title of bill)
- 30. amendment offered by Senator Buzbee.
- 31. PRESIDING OFFICER: (SENATOR ROCK)
- 32. Senator Buzbee.
- 33. SENATOR BUZBEE:

- Thank you, Mr. President. Mr. President, this bill deals
- 2. with the diminution of sentence, ability or capability that's
- presently given...under the Statutes to the Director of the...
- 4. the Department of Corrections and what is called Statutory
- 5. good time. This was a problem that was brought to my attention
- 6. by a judge in my district who had a...as...who as the State's
- 7. Attorney of a county previous to that, had been in a prosecution
- 8. of a...of a sex murder act and the man openly bragged of
- 9. several other murders of which he had not been accused or...
- 10. or brought to trial. He was found guilty, sentenced to
- 11. prison. Later because of the quirk in the Statutes and the
- 12. Federal court rulings, he was released much earlier than he
- 13. had been sentenced, and subsequently, he went to Chicago,
- 14. raped and murdered two more women...
- 15. PRESIDING OFFICER: (SENATOR ROCK)
- 16. Is this on the amendment?
- 17. SENATOR BUZBEE:
- 18. ...yes, it is on the amendment. As a result of this,
- 19. the former State's Attorney who is now a...a judge asked me
- 20. to...to try to change that concept. I put in a bill which
- 21. the Department of Corrections felt they could not live with
- 22. the provisions of the bill, but they were aware of the problem.
- 23. They have worked with me and they worked out this particular
- 24. amendment. It's not to my complete satisfaction, but I think
- 25. it's the only thing that I have a chance of getting through,
- 26. and the Director of Corrections says he can...he can live with
- 27. this, In fact, he wrote the amendment, and so he thinks it's...
- 28. it's all right. And what this will do is, it will say that the
- 29. Director of...of Corrections can give what's called Statutory
- 30. good time of no more than three months for every one year
- 31. that...of prisons...the sentence that the inmate has served.
- 32. Under the present Statute and under the rules and regulations
- 33. of the Department, the Director can give up to eight months for

- every one year of good time, so this would limit him to no
- 2. more than three months, and I would move the adoption of the
- 3. amendment.
- 4. PRESIDING OFFICER: (SENATOR ROCK)
- 5. Senator Buzbee has moved the adoption of Amendment No. 1
- 6. to Senate Bill 92. Is there any discussion? All...Senator
- 7. D'Arco.
- g SENATOR D'ARCO:
- Can...this is...this is contrary to what you...I thought
- 10. You were just going to eliminate maximum good time and keep
- in the minimum good time. Oh, you're going...just give three
- 12. months for every one year of the sentence?
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. Senator Buzbee.
- 15. SENATOR BUZBEE:
- 16. Well, again, this is the amendment that the...the Director
- 17. of Corrections drew, and what it says is every person serving
- $_{
 m 18.}$ a term of imprisonment under Section 581 shall be entitled to
- 19. a reduction of sentence for good behavior not to exceed three
- 20. months per year of the sentence imposed by the courts. So, for
- 21. the Statutory good time, the Director can still give him up
- 22. to three months for every year of sentence imposed, and give
- 23. him three months of...of good time.
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. Senator D'Arco. All right. Any further discussion?
- 26. Senator Buzbee moves the adoption of Amendment No. 1 to Senate
- 27. Bill 92. All those in favor signify by saying Aye. All those
- 28. opposed. The Ayes have it. The amendment is adopted. Any
- 29. further amendments?
- 30. SECRETARY:
- 31. No further amendments.
- 32. PRESIDING OFFICER: (SENATOR ROCK)
- 33. Any amendments from the Floor? 3rd reading. On the Order

Shall Brading

- 1. of Senate Bills 2nd reading, Senate Bill 165. Read the bill,
- 2. Mr. Secretary.
- 3. SECRETARY:
- 4. Senate Bill 165
- 5. (Secretary reads title of the bill)
- 6. 3rd reading of the bill...
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. 2nd reading.
- 9. SECRETARY:
- 10. ...or 2nd reading of the bill, and no committee amendments.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Any amendments from the Floor? ...Senator Egan, your
- 13. amendment has not been placed on the desk.
- 14. SECRETARY:
- 15. Amendment...Amendment No. 1 offered by Senator Egan.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Senator Egan.
- 18. SENATOR EGAN:
- 19. Yes, thank you, Mr. President and members of the Senate.
- 20. As structured, Amendment No. 1...incidently, may I have leave
- 21. then, to be the hyphenated cosponsor of the...the bill.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. You've heard...you've heard Senator Egan's request. Is
- 24. leave granted? Leave is granted. So ordered.
- 25. SENATOR EGAN:
- 26. Thank you.
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. Senator...Senator Egan.
- 29. SENATOR EGAN:
- 30. As structured, Amendment No. 1, in fact, removes the
- 31. provisions that were originally incorporated in Senate Bill
- 32. 165 and does the following, and I will summarize from the...the
- 33. Digest which has been passed out to each member. First of all,

- 1. a new classification of felonies is created that include
- 2. the following enumerated offenses: number one, aggravated
- 3. kidney...kidnapping for ransom; number two, rape; number
- 4. three, the sale of narcotic drugs; number four, calculated
- 5. criminal drug conspiracy; number five, armed robbery; number
- 6. six, arson; number seven, use of a weapon in the commission of
- 7. a forceable felony, and number eight, the indecent liberities
- g. with a child. These currently being Class I felonies will be
- q. put into a...another category, the fifth category of felonies
- 10. which is described as Class X felonies. Sentencing for the
- offensive murder also is dealt within this bill if the death
- 12. penalty is not imposed. Assuming that the death penalty will
- 13. pass and is also made a determinant sentence as opposed to
- 14. indeterminant. Murder is not probationable and the offender
- 15. cannot be paroled. The minimum determinant term is twenty years,
- 16. so consequently a convicted murdered who is not sentenced to
- 17. death will receive at least a twenty year term and can receive
- 18. any determinant term in excess of twenty years. The...the
- 19. offender must serve the entire term less credit. The amount of
- 20. time that a finding...that a...a defendant who was found guilty
- 21. of committing a Class X felony is a minimum determinant sentence
- 22. of six years. He can be sentenced to serve that six years.
- 23. That is not, and he is not probationable and can get out of
- 24. jail only upon a lesser term which would be created by good
- 25. time to let him out. However, that is the minimum term. There
- 26. is no maximum. This bill also provides that the State's
- 27. Attorney must file a certified statement with the court indicating
- 28. his reasons why he, in fact, reduces a charge from a Class X
- 29. felony to a lesser charge. The bill also increases the minimum
- 30. mandatory term for indeterminant sentences in felonies in Class
- 31. I and II. Class I increasing from four to six, and for Class
- 32. II felonies from two to three. The bill also grants the State
- 33. the right to obtain a substitution of judges upon a showing of

- 1. good cause, and it also eliminates the current ratio that a
- judge must follow if he sentences a defendant...a convicted
- 3. defendant in, for example, a Class III felony. If the felony
- 4. has a three to ten...up to ten years sentence, he can only
- 5. sentence that defendant to three years in jail following the
- 6. ratio. That ratio will be removed. The judge, in effect,
- 7. thereby will have at his discretion the right to serve...to
- 8. sentence a defendant to a determinant sentence, and finally, and
- 9. I consider this the most important part of the bill, a commission
- 10. to study determinant sentences along with the entire structure
- 11. of sentencing and the Criminal Code of Procedure along with
- 12. the Criminal Code itself comprised of twelve members, the
- 13. Governor to appoint three, the Senate to appoint three, the
- 14. House to appoint three and the Supreme Court to appoint three
- 15. trial judges having experience in hearing criminal cases.
- 16. Now, Ladies and Gentlemen, this is a very tough package. It
- 17. is a product of a considerable amount of work by the Judiciary
- 18. II subcommittee...by the Judiciary II Committee and considerable
- 19. amount of input from the Governor's Office and from some of
- 20. the members of the Committee. This bill along with Senator
- 21. Bowers' two bills are the product of that determination, and
- 22. I move for its adoption.
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- 24. Senate Egan has moved the adoption of Amendment No. 1 to
- 25. Senate Bill 165. Is there any discussion? Senator D'Arco.
- 26. SENATOR D'ARCO:
- 27. Bob, this bill eliminates parole. Is that correct for
- 28. determinant mandatory Class X felonies?
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. Senator Egan.
- 31. SENATOR EGAN:
- 32. That is correct.
- 33. PRESIDING OFFICER: (SENATOR ROCK)

- 1. Senator...Senator D'Arco.
- 2. SENATOR D'ARCO:
- 3. Now, under this bill would a...would a convicted felon
- 4. get one day good time for every day served? Is that how the
- 5. good time provisions of this bill work?
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- 7. Senator Egan.
- 8. SENATOR EGAN:
- 9. I am going to defer to Senator Bower who is really the
- 10. expert on this.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Senator Bowers.
- 13. SENATOR BOWERS:
- 14. I don't pretend to be an expert in this area, however,
- 15. that's correct insofar as the Class X felonies are concerned,
- 16. no others, and as a matter of fact, it's a different good time
- 17. provision than the one that's covered by Senator Buzbee's bill
- 18. if that's your question, so that it would not be affected, but
- 19. there is a one day credit, so to speak, for each day of
- 20. good time served, so you meet in the middle under Class \boldsymbol{X}
- 21. felonies only.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. Senator D'Arco.
- 24. SENATOR D'ARCO:
- 25. Well, that's...we got a conflict of law here. If Senator
- 26. Buzbee's bill passes, that would conflict with the provisions
- 27. of this bill. Isn't that true?
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Senator Bowers.
- 30. SENATOR BOWERS:
- 31. No, not in my opinion. Senator Buzbee's bill addresses
- 32. itself to a different section of the Statute that covers the...
- 33. the good time in indeterminant sentencing only.

- 1. PRESIDING OFFICER: (SENATOR ROCK)
- .2. Further discussion? Senator Berman.
 - 3. SENATOR BERMAN:
 - 4. The sponsor or Senator Bower, the right of the State
 - 5. to obtain a substitution of judges upon a showing of good
 - 6. cause, is that the same language that's presently in the
 - 7. Statute for a defendant or is it a...is it different language?
 - 8. PRESIDING OFFICER: (SENATOR ROCK)
 - 9. Senator Egan.
- 10. SENATOR BERMAN:
- 11. Bowers...yet...
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Egan. Or Senator Bowers.
- 14. SENATOR BOWERS:
- 15. Thank you. Senator, when we first started discussing
- 16. this, one of the bills contained a provision for...for a
- 17. substitution of judges equal to that of the defendant. That
- 18. was stricken, and it was only put in the good cause section,
- 19. and answer to your question is, yes. It's just...adds the
- 20. word "or State" under the...under the paragraph that provides
- 21. for substitution of judges for cause.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. Senator Berman.
- 24. SENATOR BERMAN:
- 25. I don't practice much criminal law, but isn't it the case
- 26. law and the practice that any allegation or boiler plate allegation
- 27. has been determined to be basis for cause for change of venue.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Senator Bowers.
- 30. SENATOR BOWERS:
- 31. Senator, when...when there was testimony in committee.
- 32. that are some judges in...in the State who because the for cause
- 33. section does not include the words "the State, "take the position

- 1. that the State has no right whatsoever even if there is cause
- 2. shown, if that's your question. I'm not sure I understand.
- 3. PRESIDING OFFICER: (SENATOR ROCK)
- 4. Senator Berman.
- 5. SENATOR BERMAN:
- 6. I'm sorry. ...I didn't make myself clear. That's not my
- 7. question. It's my understanding that a defendant now can come in
- 8. and just on an allegation of...an indication that the trial
- 9. will not be conducted fairly or prejudiced or almost any other
- 10. unsubstantiated or undetailed allegation, is entitled by right
- 11. to a change of venue. Isn't that what's given by this bill
- 12. to the State?
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. Senator Bowers.
- 15. SENATOR BOWERS:
- 16. No. There are two sections of the Statute. The first
- 17. one gives the defendant the...the right to...as you say, and
- 18. I think that's limited to two substitutions as I recall. I
- 19. think perhaps there's another bill pending if we haven't already
- 20. adopted it that may reduce that to one in certain sections. That's
- 21. a different section...or certain areas of the State. That's a
- 22. different section of the Statute. Following that there is a
- 23. section that at any time with no limit, there is a provision for
- 24. the defendant to have a substitution of judges for cause. All
- 25. we've done is add the words "the State also has the right for
- 26. cause", but it does not, in any way, affect the defendant's right
- 27. under those two that you're talking about.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Further discussion? Senator Berman.
- 30. SENATOR BERMAN:
- 31. Just one other question. Senator Egan, I see on...on
- 32. ...well, someplace in here regarding sentencing you've got the
- $_{\mbox{\footnotesize{33.}}}$ death penalty. I do not support the death penalty. I'm not sure

- 1. if I support this bill. How do I vote on this bill if I
- 2. don't support the death penalty, but I like the rest of your
- 3. bill?
- 4. SENATOR EGAN:
- 5. This does not relate to the death penalty. The...the
- 6. provisions of this bill are exclusive of the death penalty.
- 7. It has, therefore, nothing to do with the...the penalty of
- 8. death.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Berman.
- 11. SENATOR BERMAN:
- 12. Well, I want to point out to the sponsor I...there was
- 13. language in here that refers to...page 12,lines 21 through 23-when
- 14. a defendant is found guilty of murder, the State may...and this
- 15. is new language...may seek a sentence of imprisonment or where
- 16. appropriate, seek a sentence of death under Section 9-1 of the
- 17. Criminal Code.
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- 19. Senator Egan.
- 20. SENATOR EGAN:
- 21. Well, that...that allows for the alternative in
- 22. the event that the death penalty bill passes... If it does not, that
- 23. becomes void, that language is void.
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. Further discussion? Senator Merlo.
- 26. SENATOR MERLO:
- 27. Senator Egan, I...I...first of all, I'm not a lawyer, but
- 28. I noticed and I don't know whether it was intentional or not.
- 29. The question of bonds seems to...to come to my mind. Was it
- 30. intentional omitted from this bill? It seems to me that the
- 31. ...the categories that have been listed here certainly should...
- 32. if anyone was...was in violation or something, that they would
- 33. not be permitted bond.

- . PRESIDING OFFICER: (SENATOR ROCK)
- Senator Egan.
- 3. SENATOR EGAN:
- 4. That is one of the other two bills that Senator Bowers is
- 5. handling.
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- 7. Further discussion? Senator Guidice.
- 8. SENATOR GUIDICE:
- 9. I've got a...I've got a question of the sponsor, Mr.
- 10. President. I don't...
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Indicates he...
- 13. SENATOR GUIDICE:
- 14. ...who am I...
- 15. PRESIDING OFFICER: (SENATOR ROCK)
- 16. ... Senator Egan is the...technically the sponsor of
- 17. this amendment.
- 18. SENATOR GUIDICE:
- 19. Senator Egan, I...I've got a problem with the substi-
- 20. tution of judges. Are we going to now allow the State to ask
- 21. for a change of venue...has the same rights that the defendant
- 22. has?
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- 24. Senator Egan.
- 25. SENATOR EGAN:
- 26. Only for a good cause and only upon affidavit of the...
- 27. of the State.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Senator Guidice.
- 30, SENATOR GUIDICE:
- 31. What kind of a problem are we...we going to be creating if
- 32. do...or we allow something like this. Now, we're...we're going to
- 33. have the State come in and say that the court is predjudiced
- 34. against the State?
- 35. PRESIDING OFFICER: (SENATOR ROCK)

- l. Senator Egan.
- 2. SENATOR EGAN:
- 3. If, in fact, they can swear to that, that would be, I,
- 4. in my opinion, good cause.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. Senator Guidice.
- 7. SENATOR GUIDICE:
- 8. The defendant and the...at the...at this time, can go
- in and indicate without stating a reason, other than he 9.
- believes that...that the court is prejudiced and he...he cannot 10.
- give a fair trial in that particular instance, and that's 11.
- sufficient, under our present rules, to allow the defense to 12.
- change judges. And now, we're going to allow the State to do 13.
- this, it's going to be demeaning, it's going to be detrimental to 14.
- the...the court system as we know it. We're going to bring 15. 16.
- further...in...in ill-repute, our court system. I think we're
- making a grave mistake if we...let something like this come 17.
- 18. into the bill.
- PRESIDING OFFICER: (SENATOR ROCK) 19.
- 20. Further discussion? Senator Daley.
- 21. SENATOR DALEY:
- 22. Will the sponsor yield to a question?
- PRESIDING OFFICER: (SENATOR ROCK) 23.
- Indicates he will yield. Senator Daley. 24.
- SENATOR DALEY: 25.
- In regards to substitution of judges. If the State files an 26.
- affidavit that the judge is prejudicial and that he cannot receive 27.
- a fair trial, how does this affect a person who can file and then 28.
- complain it to the Illinois Judicial Inquiry Board against the 29.
- 30. judge?
- PRESIDING OFFICER: (SENATOR ROCK) 31.
- 32. Senator Egan.
- SENATOR EGAN: 33.

- Well, I...I would think that if...if there was for cause
- 2. for the Judicial Inquiry Board to look into the conduct of a
- 3. judge relative to his presiding at a hearing or a trial that...
- that there may very well be in and of itself cause, but I
- 5. am speculating, Senator Daley.
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Daley.
- 8. SENATOR DALEY:
- 9. Well, as I understand, the State is...filing an affidavit,
- 10. and I don't know what good cause means. Now, he's filing
- 11. before the trial judge, and the trial judge says, no, there
- 12. isn't, I'm not prejudicial. If he's going to decide he's not
- 13. prejudicial, now in turn can the State file a...a complaint
- 14. against the... to the Illinois Judicial Inquiry Board saying
- 15. that he is prejudicial, the judge, because of certain facts
- 16. that he took the case. I think that's what you're doing to the
- 17. trial judges. Also, can the State exclude if a trial judge
- 18. is not a hanging judge for the State's Attorneys in Cook...
- 19. throughout the State of Illinois, if he's not a hanging judge,
- 20. I think the State in turn can exclude a trial judge from
- 21. hearing any case in any county, and I think that's what they
- 22. will do. It's an arm for the State's Attorney's Office.
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- 24. Well, I...was...that was a question. I'm waiting for
- 25. Senator Egan to get back to the microphone here. Senator
- 26. Egan.
- 27. SENATOR EGAN:
- 28. Well, let me just say that, it's...the...the State by
- 29. law must show that he has good cause to ask that judge not to
- 30. hear the case. Now, if the State wants to do that by
- 31. affidavit, this law entitles the State to do that.
- 32. PRESIDING OFFICER: (SENATOR ROCK)
- 33. Senator Daley.

- 1. SENATOR DALEY:
- Then good cause would be a man who was an outstanding
- 3. defense attorney, became a...trial judge in a criminal court.
- 4. That could be...good cause because his tendency is to lean
- 5. towardsthe defendants, and that is good cause, and I think
- that's what you're doing with this bill.
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. Senator Egan.
- 9. SENATOR EGAN:
- 10. I don't know that that's good cause.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Senator Daley.
- 13. SENATOR DALEY:
- 14. Who's going to determine good cause? The trial judge?
- 15. PRESIDING OFFICER: (SENATOR ROCK)
- 16. Senator Egan.
- 17. SENATOR EGAN:
- 18. Yes.
- 19. PRESIDING OFFICER: (SENATOR ROCK)
- 20. Senator Daley.
- 21. SENATOR DALEY:
- 22. Then he's going to...determine your complaint in a matter
- 23. of course. Then you're going to allow also if he disallows
- 24. your complaint, is there any remedy that the State can take?
- 25. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Egan.
- 27. SENATOR EGAN:
- 28. Well, the State must try the case and then take the appeal,
- 29. and if the...if the State is correct, they will win the appeal.
- 30. If they're incorrect, they'll lose the appeal.
- 31. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Daley.
- 33. SENATOR DALEY:

- 1. Other remedies go to the Illinois Judicial Inquiry
- 2. Board, and that's what you're going to do.
- 3. PRESIDING OFFICER: (SENATOR ROCK)
- 4. Further discussion? Senator Knuppel.
- 5. SENATOR KNUPPEL:
- 6. Mr. President, I would suggest to those people that
- 7. there's been enough debate engendered here about this issue.
- 8. I...I...I think I pointed to the fact this morning that what
- 9. has made you an outstanding legislator has been the...the
- 10. willingness to listen, the knowlege and the ability to...to
- 11. fathom and to know what can and can't pass. Fellows, this is
- 12. an important bill, and you're...you're getting some heat on
- 13. this issue. I'd rather take half a loaf anytime than to fight
- 14. for a whole loaf. I would suggest you get it the hell out of
- 15. there.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Senator Washington.
- 18. SENATOR WASHINGTON:
- 19. I would like to Senator Knuppel's remarks. In...in
- 20. committee, Senator...Judge Warren Wilson of the Circuit Court
- 21. of Cook County testified very vigorously against the sub-
- 22. stitution of judges as against other phases of this proposed
- 23. this legislation and he said it would lead to an intimidation
- 24. of judges, and it might well be that a pattern would set in
- 25. which would mean a certain judge would be sitting there without
- 26. anything to do and that in itself would be intimidatory. I
- 27. think it's a very bad policy, and I think it goes to more or
- 28. less the heart of what's wrong with this whole substitution
- 29. package. I join Senator Knuppel and others in saying that
- 30. this is a particularly bad phase of this amendment. I oppose
- 31. it.
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. Senator D'Arco.

- 1. SENATOR D'ARCO:
- Mr. President, I...I think the bill as whole is a good
- 3. bill. We voiced some objection to one little minor provision
- 4. in the bill pertaining to the substitution of the judges by
- 5. the State for cause, and I want to support the bill. And I...
- 6. and I... I really think it's good bill, but I can't support
- 7. it with that one provision in there.
- 8. PRESIDING OFFICER: (SENATOR BRUCE)
- 9. Is there further discussion? Senator Davidson.
- 10. SENATOR DAVIDSON:
- 11. Yes, Senator Egan, we have looked through this, and I am
- 12. not an attorney, and I just want to make for the record in
- 13. case it...it comes up sometime. Absolutely in this bill as
- 14. the amendment is adopted, on the conviction of a felony with
- 15. a firearm, the individual is going to get a mandatory sentence,
- 16. is that correct?
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. Senator Egan.
- 19. SENATOR EGAN:
- 20. Yes.
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22. Senator Davidson.
- 23. SENATOR DAVIDSON:
- 24. Well, Mr. President, in that case, being one of those
- 25. sponsors who has a series of bills involved in this tall type
- 26. of legislation and in honoring the commitmentthat I made in
- 27. committee hearing when this was brought about, I ask leave to
- 28. do two things, one to become a cosponsor of Senate Bill 165
- 29. and move to recommitSenate Bill 14, which was my mandatory
- 30. sentencing bill back to committee.
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Senator Davidson, on your motion to recommit Senator
- 33. Netsch will make one motion to recommitall those bills at that...if

- 1. you would withdraw your motion, we could do it...in an easier
- 2. fashion. Is there leave for Senator Davidson to be cosponsor?
- 3. Leave is granted. Is there further debate? Senator Bowers.
- 4. SENATOR BOWERS:
- Well, I just briefly like to address myself to this
- 6. question of ... of substitution of judges, but before I do that,
- 7. Mr. President, would it be out of line...Mr. President, there
- 8. are number of...of...of people on this side of the aisle that
- 9. want to be added as cosponsors. Is it out of line to suggest
- 10. that if they let their name be known to the Secretary, they
- 11. can be added as cosponsors without further action of this
- 12. Body? Is that in order?
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. As long as that is done today, Senator Bowers.
- 15. Is there leave that anyone who wishes to be joined as cosponsor
- 16. on 165 tell the Secretary prior to conclusion of business
- 17. today, please bring your names down? Is there leave? Leave is
- 18. granted.
- 19. SENATOR BOWERS:
- 20. Now...now, Mr. President, I'd like ...
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22. Senator Bowers.
- 23. SENATOR BOWERS:
- 24. ...I'd like to address myself just briefly, and Senator
- 25. Washington, I would really like for you to listen because
- 26. this is kind of important and I would like your support on this
- 27. bill. As far as Judge Wilson testimony is concerned, at the
- 28. time we were considering the substitution of judges for any
- 29. cause by the State...in other words putting the State in...in
- 30. equal position of the defendant. When I pointed out to him
- 31. that there were some judges who were not granting...most judges
- 32. do grant a...a change of venue by...on request by the State or
- 33. ...or a substitution of judges for cause. Most judges do it.

- 1. But when I pointed out to him that there...the testimony was
- that there were some who did not, he...he acceded to that. He
- 3. said on second thought, he thought it was a good idea. So,
- 4. I just want to point out to you that that's my recollection of the
- 5. testimony and...and staff just pointed that out to me, too,
- 6. so I don't think I'm in error on that. So, what we're saying
- 7. here, Ladies and Gentlemen of the Senate, is that where the...
- 8. where there is cause and I think you'll find, Senator Daley,
- the cause is very well defined in previous court decisions
- 10. even though it only relates to the defendant, but where there
- 11. is cause, the State ought to have the right to substitute
- 12. judges. I think it's an excellent provision in here. I...I
- 13. do with agree with Senator Knuppel, sometimes you're better
- 14. with a half loaf, but at this stage of ball game, I... I really
- 15. want to support that because I think it's a good...it's a
- 16. good provision, and I want to clearly say that we have stricken
- 17. any provision that relates to the right to the...to the State
- 18. to...for an automatic substitution. That right still rests
- 19. in the defendant, does not rest in the State. The only time
- 20. the State gets involved is if there is...if there is cause.
- 21. And I just wanted to straight that out. Thank you, Mr. President.
- 22. PRESIDING OFFICER: (SENATOR BRUCE)
- 23. Is there further discussion? Senator Egan may close.
- 24. Senator Egan moves the adoption of Amendment No. 1. Senator...
- 25. do you wish to close Senator Egan? The question is on the
- 26. adoption of Amendment No. 1 to Senate Bill 165. All in favor
- 27. say Aye. Opposed Nay. Roll call is requested. Those who
- 28. favor the adoption of the amendment will vote Aye. Those opposed
- 29. will vote Nay. The voting is open. Have all voted who wish?
- 30. Have all voted who wish? Take the record. On that question,
- 31. the Ayes are 32, the Nays are 20, 2 Voting Present. A majority
- 32. of Senators voting on the issue having voted in the majority the...
- 33. the motion is adopted. Right. Further amendments?

- 1. SECRETARY:
- No further amendments.
- 3. PRESIDING OFFICER: (SENATOR BRUCE)
- 4. 3rd reading. Senate Bill 233, Senator Clewis. Senator
- 5. Netsch.
- 6. SENATOR NETSCH:
- 7. Mr. President, in accordance with the wishes of a
- 8. majority of the Committee on Judiciary II, I would now move
- 9. to recommit the following bills to that committee: Senate
- 10. Bills 14, 80, 81, 89, 90, 91, 214, 215, 552, 711, 748, 813,
- 11. 1175, 1272, 1273 and 1279. In addition, I think Senator
- 12. Bowers would like to move to...
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. Senator Netsch...
- 15. SENATOR NETSCH:
- 16. ...Excuse me.
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. ...why...why don't we just recommit those bills that
- 19. are to be recommitted. Senator Netsch has moved to recommit
- 20. Senate Bills 14, 80, 81, 89, 90, 91, 214, 215, 552, 711,
- 21. 748, 813, 1175, 1276 and 1279 with the consent of the sponsors
- 22. back to the Judiciary II Committee. Is...on the motion to
- 23. adopt...or on the motion to recommit, all in favor say Aye.
- 24. Opposed Nay. The Ayes have it, and the bills are recommitted.
- 25. Senator Shapiro, for what purpose do you arise?
- 26. SENATOR SHAPIRO:
- 27. Mr. President, it was pointed out to me this morning that
- 28. when I attempted to recommit a bill that was under the sponsor-
- 29. ship of another Senator, that I could not do this and that only
- 30. the individual sponsor should be responsible for that. Unless
- 31. there is some agreement on this...
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. That's why, Senator Shapiro, I said with leave of the...of

- the sponsors involved, Senator Netsch made that motion.
- She has consulted each and every individual sponsor of the
- 3. bills. Does any Senate sponsor of the bills just listed object
- 4. to the...motion to recommit? Motion to recommit prevails.
- 5. Senator Netsch.
- 6. SENATOR NETSCH:
- I believe that Senator Bowers would like to have Senate
- 8. Bill 650 Tabled. I think it probably would be more appropriate
- 9. if he made the motion.
- 10. PRESIDING OFFICER: (SENATOR BRUCE)
- 11. Senator Bowers. Senator Bowers moves to Table Senate
- 12. Bill 650. All in favor say Aye. All opposed Nay. The Ayes
- 13. have it, and Senate Bill 650 is Tabled. Senator Bowers.
- 14. SENATOR BOWERS:
- 15. If I...I don't know how far this is in order, but I would
- 16. ask Senator Netsch...I didn't recall her reading 1276 and 1279.
- 17. Were those read?
- 18. PRESIDING OFFICER: (SENATOR BRUCE)
- 19. Senator Netsch.
- 20. SENATOR NETSCH:
- 21. Yes, I did read those, too.
- 22. PRESIDING OFFICER: (SENATOR BRUCE)
- 23. Senator Bowers.
- 24. SENATOR BOWERS:
- Well, Mr. President, while we're on this subject, there
- 26. are two more bills that I have distributed amendments and have
- 27. the amendments lying on the Secretary's Desk. They are 1274
- 28. and 1275, and they were part of this package. Is it in order
- 29. to request that they be called at this time?
- 30. PRESIDING OFFICER: (SENATOR BRUCE)
- 31. All right. It is my understanding that there was an
- 32. agreement that we would take these bills as a package. What is
- 33. the bill number, Senator Bowers?

- 1. SENATOR BOWERS:
- 1274 is the first one and 1275 the second, Mr. President.
- 3. PRESIDING OFFICER: (SENATOR BRUCE)
- 4. Senate Bill 1274, Mr. Secretary.
- 5. SECRETARY:
- 6. Senate Bill 1274
- 7. (Secretary reads title of bill)
- 8. 2nd reading of the bill. No committee amendments. One Floor
- 9. amendment offered by Senator Bowers.
- 10. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Bowers.
- 12. SENATOR BOWERS:
- 13. Thank you, Mr. President. This again was one of the
- 14. bills that was voted out of Judiciary. This particular bill has
- 15. to do with the setting of...of bonds and the matters that the
- 16. court may look into. The amendment...there was considerable
- 17. question about some of the language in the bill. The amendment
- 18. basically strikes out on page 2 item 15 and lines 1 and 2 on
- 19. page 3. It...it omits what is now designated as...as paragraph
- 7 on page 3. It makes it clear and what's now designated
- as paragraph 6 that the...the knowledge has to be held by the 21.
- 22. person who is on bond and it changes the supervision provisions
- 23. of...on line 22 to make it permissive rather than mandatory. I
- 24. would move the adoption of the amendment, Mr. President.
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. The question is on the adoption of Amendment No. 1. Is
- 27. there discussion? All in favor say Aye. Opposed Nay. The
- 28. Ayes have it. The amendment is adopted. Are there further
- 29. amendments?
- 30. SECRETARY:
- No further amendments.
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. Any amendments from the Floor? 3rd reading. Senate Bill

- 1. 1275, Senator Bowers.
- 2. SENATOR BOWERS:
- Thank you, Mr. President. Senate Bill 1275 as originally
- 4. introduced...
- 5. PRESIDING OFFICER: (SENATOR BRUCE)
- 6. Senator Bowers, excuse me, the Secretary will have to
- 7. read the bill a second time.
- 8. SECRETARY:
- 9. Senate Bill 1275
- 10. (Secretary reads title of bill)
- 11. 2nd reading of the bill. No committee amendments. One Floor
- 12. amendment offered by Senator Bowers.
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. Senator Bowers.
- 15. SENATOR BOWERS:
- 16. Well, the...the bill as originally introduced, had
- 17. numerous provisions in it concerning a hearing on a continuance.
- 18. When it finally finished up as far as Judiciary Committee is
- 19. concerned, the only thing that had merit was the filing of a
- 20. verified affidavit. Once the trial date was set by either
- 21. party, you had to file a verified affidavit to get a continuance
- 22. and the amendment strikes everything else and inserts that
- 23. provision and I move the adoption of the amendment, Mr. Presi-
- 24. dent.
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. The question is on the motion to adopt Amendment No. 1
- 27. to Senate Bill 1275. Is there discussion? All in favor of
- 28. the motion, say Aye. All opposed Nay. The Ayes have it. The
- 29. motion...the amendment is adopted. Further amendments?
- 30. SECRETARY:
- 31. No further amendments.
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. Any amendments from the Floor? 3rd reading. Senator Netsch,

- 1. does that conclude the bills out of the Judiciary II Committee?
- 2. All right. Senate Bill 233. You wish the bill read, Mr...
- 3. Senator Clewis? Read the bill, Mr. Secretary.
- 4. SECRETARY:
- 5. Senate Bill...yes...Senate Bill...Senate Bill 223
- 6. (Secretary reads title of bill)
- 7. 2nd reading of the bill. No committee amendments.
- 8. PRESIDING OFFICER: (SENATOR BRUCE)
- 9. No committee amendments. Any amendments from the Floor?
- 10. 3rd reading. Senate Bill 319, Senator Harber Hall. Read the
- 11. bill, Mr. Secretary.
- 12. SECRETARY:
- 13. Senate Bill 319
- 14. (Secretary reads title of bill)
- 15. 2nd reading of the bill. The Committee on Appropriations I
- 16. offers one amendment.
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. Senator Carroll.
- 19. SENATOR CARROLL:
- 20. Thank you, Mr. President. Committee Amendment No. 1 is
- 21. a reduction of a hundred and ninety-one thousand one hundred
- 22. dollars removing some positions and some other items relating
- 23. to negotiations for use agreements and land acquistion. It was
- 24. clearly the intent of the Committee that the State of Illinois
- 25. is firmly behind a St. Louis Metropolitian Airport Authority
- 26. and we expect that the United States Government and Secretaries
- 27. involved will reverse their opinion. We have taken the assumption
- 28. that it will take a few months for our Congressional Delegation
- 29. to take that action, so we have reduced the appropriation by
- 30. that assumed amount so that they can start up as soon as they
- 31. can get the reversal, and I would move adoption of the amendment.
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. Senator Carroll moves the adoption of Amendment No. 1.

- 1. Is there discussion? Harber...Senator Harber Hall.
- 2. SENATOR HARBER HALL:
- 3. Well, I concur as sponsor of the bill. While I concur
- 4. with everything that the Senator Carroll has stated about
- 5. Illinois being firmly behind the Metropolitan Airport, some
- 6. are more firm than others, including the...
- 7. PRESIDING OFFICER: (SENATOR BRUCE)
- 8. Heard the motion to adopt. All in favor say Aye.
- 9. All opposed Nay. The Ayes have it. The...amendment is
- 10. adopted. Further amendments?
- 11. SECRETARY:
- 12. No further committee amendments.
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. Amendments from the Floor? 3rd reading. Senator...for
- 15. what purpose does Senator Hynes arise?
- 16. SENATOR HYNES:
- 17. For the purpose of an announcement, Mr. President. Based
- 18. upon our progress thus far, it is obvious that we are going to
- 19. have to work very late this evening in order to move the bills
- 20. off the Calendar and be in a position tomorrow to clean up
- 21. whatever is left over and to return to the Order of Postponed
- 22. Consideration. In an effort to make that time of adjournment
- 23. as early as possible, I would again remind the members that they
- 24. do have the opportunity to express their thoughts in written
- 25. memoranda to the other members of the Senate, so if we could
- 26. keep...keep the debate at a minimum, it would be very helpful.
- 27. So, in keeping with the previous debate, the...the time of
- 28. adjournment this evening is indeterminate and we will make that
- 29. judgment as the evening goes on. One final point, dinner this
- 30. evening is going to be a dutch treat so that each member of the
- 31. ...the Senate can make his...his own arrangements.
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. Senator Hynes, I'm also informed by the Secretary that we

- 1. have a hundred and thirty-two bills on the Order of 3rd reading
- 2. as of the moment plus the bills that are on 2nd that are going
- 3. to 3rd today, plus Postponed Consideration. Senate Bill...327,
- 4. Senator Grotberg. Do you wish to have the bill read, Senator?
- 5. Read the bill, Mr. Secretary.
- 6. SECRETARY:
- 7. Senate Bill 327
- 8. (Secretary reads title of bill)
- 9. 2nd reading of the bill. The Committee on Appropriations I
- 10. offers five amendments.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. Senator Carroll is recognized.
- 13. SENATOR CARROLL:
- 14. Thank you, Mr. President. Committee Amendment No. 1 is
- 15. a Republican offered amendment to raise the budget forty-three
- 16. thousand five hundred and sixty dollars for three people.
- 17. for maintaining the Chicago office for capital stock. I would
- 18. move for the adoption of Committee Amendment No. 1.
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Carroll moves the adoption of Committee...Amendment
- 21. No. 1. Is there discussion? Senator Grotberg.
- 22. SENATOR GROTBERG:
- 23. Thank you, Mr. President. I would like the attention of
- 24. the membership on this...
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. Excuse me, Senator Grotberg, I'll try to help you. May
- 27. we have your attention, Gentlemen and Ladies. Senator Grotberg.
- 28. SENATOR GROTBERG:
- 29. This is one of the most interesting appropriation bills
- 30. that I have ever been involved in. You will find over the...
- 31. these five amendments that there is a move afoot to gut the
- 32. Department of Local Government Affairs and I think that affects
- 33. each and everyone of us. The amendment would now under debate,

- 1. is an agreed amendment, and I, too, would move for its
- adoption remembering that it is the Chicago office that
- 3. everybody in Chicago has been looking for, to be restaffed
- 4. with three people and the Department concurs, and I so concur.
- 5. PRESIDING OFFICER: (SENATOR BRUCE)
- 6. You've heard the motion to adopt. All in favor say Aye.
- 7. Opposed Nay. The Ayes have it. The amendment is adopted.
- 8. Amendment No. 2, Senator Carroll.
- 9. SENATOR CARROLL:
- 10. Thank you, and Mr. President, this is also an area where
- ll. the Department in its budget failed to provide mandated money
- 12. in its original approach. The Republicans, therefore, offered
- 13. the amendment to raise the budget a hundred and eighty thousand
- 14. dollars for the compensation to local assessors. This is
- 15. General Revenue Funds that they had forgot to budget originally,
- 16. and I would move adoption of Amendment No. 2.
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. On the motion to adopt, is there discussion? Senator Grotberg.
- 19. SENATOR GROTBERG:
- 20. Again I concur and the reason that this was being held and
- 21. was offered in Committee is that the legislation that Senator
- 22. Shapiro passed yesterday mandating some certification hours
- 23. for this group of people to get their three hundred dollars a
- 24. year was in order. The two bills go concurrently, that bill
- 25. and this amendment, and remembering now that the Department has
- 26. kept its commitment there, I agree with the sponsor of this
- 27. amendment.
- 28. PRESIDING OFFICER: (SENATOR BRUCE)
- 29. You've heard the motion to adopt. All in favor say
- 30. Aye. All opposed Nay. The Ayes have it. The amendment is
- 31. adopted. Further amendments, Mr. Secretary?
- 32. SECRETARY:
- 33. Amendment No. 3...Committee Amendment No. 3.

- 1. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Carroll.
- 3. SENATOR CARROLL:
- Thank you, Mr. President and members of the Senate.
- 5. Committee Amendment No. 3 is to provide the planning monies
- 6. for Northeastern Illinois Planning Commission and Southwestern
- 7. Illinois Planning Commission. These two commissions have
- 8. been funded by the State of Illinois since their inception.
- 9. The State provides approximately three percent of the budget
- 10. of Northeastern Illinois and some four to five percent of the
- 11. budget of Southwestern Illinois. Department had failed to
- 12. allocate monies for this service for the first time since the
- 13. creation of these commissions. State Government does involve
- 14. itself in the planning procedures. The Committee felt these
- 15. were items that had to be funded, and I move the adoption of
- 16. Committee Amendment No. 3.
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. Senator Grotberg.
- 19. SENATOR GROTBERG:
- 20. Thank you, Mr. President. Now, the conversation gets
- 21. more interesting. SWIMPAC, the Southwestern Illinois
- 22. Planning Organization is an agreed amendment at one hundred
- 23. and ten thousand dollars, and as the sponsor suggests, has
- 24. tradionally been a responsibility for the State's share of
- 25. the budget out of this program and the Department of Local
- 26. Government Affairs. We have no objection to the SWIMPAC
- 27. amendment. There is discussion and discussion only over the
- 28. NIPC amendment of some one hundred eighty thousand dollars or
- 29. two hundred and six thousand, I'm sorry, and this is not an
- 30. anti-NIPC question. This is a matter with the Governor and his
- 31. procedures in the Department questioning whether or not the
- 32. Northern Illinois Planning Commission will one day identify
- 33. in their budget in a manner satisfactory to the State of Illinois

- 1. what they are doing. This...these...this amendment stands
- 2. out there alone. We understand and agree that the amendments
- 3. are in order and have traditionally been in this Depart-
- 4. ment. There are some unanswered questions, and we will not
- 5. object.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- 7. On the motion to adopt, all in favor say Aye. All
- 8. opposed Nay. The Ayes have it. The amendment is adopted.
- 9. Further amendments, Mr. Secretary?
- 10. SECRETARY:
- 11. Amendment...Committee Amendment No. 4.
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- 13. Senator Carroll.
- 14. SENATOR CARROLL:
- 15. Thank you, Mr. President. Now, we have to find the
- 16. money to fund these items that the Department failed to budget
- 17. that they had always budgeted. And therefore, since the
- 18. Department took the position that they would not raise their
- 19. budget to do these activities, it was a feeling of many
- 20. on this side of the aisle and I think many others, that we
- 21. would not take the responsibility of adding to the tax burden
- 22. by funding these items, therefore, we very carefully looked
- 23. through the budget, and we have taken out by this amendment
- 24. some two hundred and forty-two thousand dollars from this
- 25. Department, and let me tell you very carefully where we have
- 26. taken this, lest there be no misunderstanding as there has
- 27. been. I have attempted, by the way...by...as in a side to
- 28. categorize all the calls that members have received on this
- 29. side of the aisle of items that would be lost should this and
- 30. the following amendment be adopted. In categorizing those
- 31. amendments of grants that would not be allowed and offices that
- 32. would not be closed, we seem to come to somewhere near two
- 33. million dollars that is alleged to be taken out of this budget.

- 1. I am preparing an amendment and sending to the House based on
- 2. that categorization, because if it's...the Department...the
- 3. Department's feeling that they don't need these offices, then
- 4. they don't need these grants, let's pull the money out, so we do
- 5. have another two million available based on the statements of
- 6. the Department to members of the General Assembly of what is
- 7. going to be taken out by the General Assembly and we will
- 8. offer that in the House if it becomes necessary so to do. I
- 9. might add in my own district I received a call again today
- 10. about a grant that was high priority, continuous funding that
- 11. has all of a sudden become a low priority with the suggestion
- 12. that I talk to the Director. Suggestion was made to this
- 13. grantee that Senator Carroll specifically should discuss this
- 14. with the Director since it has changed priorities. I will be
- 15. very happy to at any time. Should it remain a low priority,
- 16. we'll just pull the money out of the budget over in the House.
- 17. We have no problems with that. Now, let's go through this
- 18. amendment. What we have done in central office is to take out
- 19. two people subject to the Governor's hiring freeze. They have
- 20. had an average head count of fifteen. We're leaving them at
- 21. fifteen. They had wanted seventeen. They have gotten no
- 22. waiver of that hiring freeze and we have pulled those people
- 23. out. We pulled out a new car. A brand new six thousand dollar
- 24. car that we don't think they need, and we've taken out a
- 25. hundred and ninety-seven percent of printing expense increase
- 26. and left them with a five percent increase as we have done
- 27. everywhere else. In community services, we have done the
- 28. same thing. We have taken out those who were not hired now,
- 29. and therefore, subject to the hiring freeze and left them with
- 30. the same head count. We have taken out one position where they
- 31. have serveral people...one person, I'm sorry, capable of filling
- 32. several jobs, and again we've taken out a new car for four
- 33. thousand dollars. In fiscal affairs, very interesting, they

- 1. transferred four people that we have funded but failed to
- take the money out of their budget for those four positions
- 3. that they've transferred to another department that we did
- 4. fund. So, we took out those four positions and eighty-nine
- thousand dollars. We've kept their travel...excuse me...
- to a five percent increase, and took out a hundred and nine
- thousand dollars of unneeded money from that particular
- 8. branch. In housing and buildings, we did the same thing as
- 9. far as the positions. There's one person, Ed Jackson, who's
- 10. a holdover, who...they are holding two titles for. I don't
- 11. think they intend to pay him twice. We've given him the
- 12. higher title and taken out the rest of the money. We've
- 13. done the same thing in research and planning by taking out
- 14. one new position, subject to the hiring freeze, where we did
- 15. not receive a letter from the Bureau of the Budget as we have
- 16. everywhere else, and therefore, subject to the freeze, they
- 17. could not hire that person anyway. That is the two hundred
- 18. and forty-two thousand two hundred dollars, and I would ask
- 19. for a favorable roll call.
- 20. PRESIDING OFFICER: (SENATOR BRUCE)
- 21. You heard the motion to adopt. Is there discussion?
- 22. Senator Grotberg.
- 23. SENATOR GROTBERG:
- 24. Well, thank you, Mr. President. I think that was a
- 25. beautiful analysis of nothing, and I commend the sponsor of
- 26. this amendment because now as I suggested before, we're down
- 27. to the nitty-gritty. The same power block that forced the
- 28. NIPC-SWIMPAC issue which could have been resolved a hundred
- 29. different ways is now reaching down into the operations of
- 30. this little department, two million dollar budget, taking out
- 31. three hundred thousand dollars out of it, and it does this.
- 32. The reduction of funds eliminates ten positions as we suggest.
- 33. Nine of them are positions of which the funds were eliminated and

- 1. are already filled by existing employees. The Department did
- 2. not ask for any new positions. The positions are as the
- sponsor states spread across the several departments
- 4. within the Department. But it does do this. It impairs the
- 5. ...the Department's ability to pay the office rent increase,
- 6. little things like that. It impairs the Department's ability
- 7. to meet the central service costs and support of the Property
- 8. Tax Appeal Board and its collection of data used in computation
- 9. if the multiplier and the provision for technical...or of the
- 10. multiplier and the provision for the technical assistance
- 11. to local government, and it might also impair the Department's
- 12. ability to meet its...commitments for the disbursements of
- 13. State Revenue Sharing Funds and salary assistance to county
- 14. government officials such as State's Attorneys, Assistant
- 15. State's Attorneys and supervisors of assessment. It nicely
- 16. wipes out those three position that you're...that the sponsor
- 17. of this amendment wanted in the Chicago shop to...to do
- 18. all of the assessments of railroads and stocks. The...the...
- 19. the men that they asked for, they got. Now, they're gutting
- 20. them out again which is very inconsistent and capricious to
- 21. say the least. Four of the six people are limited in the
- 22. Marion office and that office, of course, would have to be
- 23. closed if these amendments go through. Furthermore, in
- 24. Amendment No. 5 almost every office...in Amendment No. 4...let's
- 25. deal with Amendment No. 4 and I'll save the rest for Amendment
- 26. No. 5, but what we have done here is take a bold look at
- 27. a strong, powerful move of a legislative group to take over
- 28. the governorship of this State and try to run a department.
- 29. I think it's...it's vindictiveness at its worst and of course,
- 30. picking on the smallest department in the State of Illinois,
- 31. ...government...partically the smallest department, serving
- 32. every local unit of government, one on one, helping village
- 33. managers, county boards, and everything clean up some of the

- 1. problems of running the State of Illinois at the local
- 2. government level and we're all proud of that operation. I
- 3. resist this, Mr. President, this Amendment No. 4 because it
- 4. is...it's capricous and it's vindictive, and I think it is
- 5. uncalled for by this Legislative Body and would ask for a
- 6. roll call on this vote.
- 7. PRESIDING OFFICER: (SENATOR BRUCE)
- 8. Is there further discussion? Senator Buzbee. Senator
- 9. Shapiro.
- 10. SENATOR SHAPIRO:
- 11. Well, Mr. President and Ladies and Gentlement of the
- 12. Senate, Senator Grotberg has very aptly summed up the problems
- 13. with this amendment. Just consider that this amendment and the
- 14. next one, Number 5, take approximately fifteen percent out of
- 15. the operations of the Department of Local Government Affairs.
- 16. We should...resist the adoption of this amendment. If for
- 17. no other reason than to give the new director and the Department
- 18. ...the Department a chance, and I would urge everyone on this
- 19. side of the aisle as well as those that are interested in
- 20. good government to vote against the Amendment No. 4.
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22. Senator Sommer.
- 23. SENATOR SOMMER:
- 24. Mr. President and members, naturally we would resist this
- 25. amendment, and I might indicate to you that this bill will go
- 26. over to the House and it will be in a Conference Committee, and
- 27. there are other times to talk about it, so I'll be brief. But
- 28. all of those of you...those of you who complained that your
- 29. schools can't make the levy because they don't get the
- 30. multiplier in time, do this to the Department and find out when
- 31. you get the multiplier.
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. Is there further debate? Senator Carroll to close.

- 1. SENATOR CARROLL:
- 2. Thank you, Mr. President, members of the Senate. Let me
- 3. very briefly respond in a slightly different way because apparently some
- 4. of you didn't understand the figures. Five percent, five percent
- 5. of last year's spending is what we have cut from this Depart-
- 6. ment. Not the fifteen percent that they have requested over
- 7. and above last year's spending, but five percent. Not a
- 8. terrible thing to do to anybody. A head count of one person,
- 9. one person under their head count of last year. In general
- 10. offices, we have deleted two vacant positions. In community
- 11. services, we have deleted two vacant positions subject to the
- 12. hiring freeze. In financial affairs where you are so worried,
- 13. we, in fact, have added two positions. We have not, however,
- 14. provided the funding for the four positions we provide for
- 15. elsewhere. I don't think we should allow double-dipping
- 16. within State Government. Some of you don't like in it in
- 17. other areas, too, but we're not going to pay them twice
- 18. for doing the same work within the same department. That is
- 19. a sum and...summary of it. I would ask for a favorable roll
- 20. call on the adoption of Amendment No. 4.
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22. Senator Grotberg, he closed the debate. The question is,
- 23. on the adoption of Amendment No. 4 to Senate Bill 327...there's
- 24. been a request for a roll call. Those in favor will vote
- 25. Aye. Those opposed will vote Nay. The voting is open. Have
- 26. all voted who wish? Take the record. On that question, the
- 27. Ayes are 32, the Nays are 23. Motion to adopt prevails. Any
- 28. further amendments, Mr. Secretary.
- 29. SECRETARY:
- 30. Amendment No. 5...a committee amendment.
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Senator Carroll.
- 33. SENATOR CARROLL:

- 1. Thank you, Mr. President. This is the additional
- 2. fifty-seven thousand one hundred dollars to budget...balance
- 3. the amounts we had added by the other amendments. We have
- 4. taken out equipment monies that have been subject to the
- 5. freeze. We have taken out travel items by cutting them in
- 6. half, and some monies overspent last year in contractual
- services. This monies are left over now from lapsed period
- 8. spendings, and I would move the adoption of Committee
- 9. Amendment No. 5.
- 10. PRESIDING OFFICER: (SENATOR BRUCE)
- 11. You've heard the motion to adopt. Is there discussion?
- 12. Senator Grotberg.
- 13. SENATOR GROTBERG:
- 14. Again, Mr. President, we have now killed the body and
- 15. now we're driving the stake through the heart just to make
- 16. sure that nothing moves. If...if...if the...if the other
- 17. amendment was capricous and vindictive, this one is...has a
- 18. word yet to be described. I've been accused of...of using
- 19. too many adjectives today. I'll resist and refrain from
- 20. doing so. But what this does now, in Amendment No. 5,
- 21. in almost every office division of the Department's travel
- 22. request, it was cut in half. This means that the poor little
- 23. guy can't go out and visit any of our townships or counties
- 24. or villages, only in half the manner that he used to on a
- 25. one to one basis to help people. The reduction of financial
- 26. affairs will not permit them to meet their obligations in
- 27. doing the multiplier and assessment of railroads. The office
- 28. of community service will not be able to meet their commitments
- 29. to provide technical assistance to local governments and not
- 30. one bit of this money is going to save anything except all of
- 31. us from trouble down the road. There's absolutely no rationale
- 32. for it. Again, it's a vindictive move to come back and repair
- 33. the damage that was put on by the first two amendments and

- 1. there are many ways to have handled those amendments and we can
- still handle them. The Department will...will...will accept
- 3. those first two amendments, but we resent and resist this
- 4. bludgeoning that is going on, and I would...seek again a...a
- 5. ...a negative roll call on this bill...amendment that is
- 6. doing to the Department of Local Government Affairs, the
- 7. nearest and dearest department to everyone of us out there
- 8. in the field that we have in State Government.
- 9. PRESIDING OFFICER: (SENATOR BRUCE)
- 10. Is there further discussion? The question is, on the
- 11. adoption of Amendment No. 5. All in favor say Aye. Opposed
- 12. Nay. There's been a request for a roll call. Those in
- 13. favor vote Aye. Those opposed vote Nay. The voting is open.
- 14. Have all voted who wish? Have all voted who wish? Take the
- 15. record. On that question, the...the Ayes are 31, the Nays
- 16. are 23. The motion to adopt prevails. Are there further
- 17. amendments, Mr. Secretary?
- 18. SECRETARY:
- 19. No further committee amendments.
- 20. PRESIDING OFFICER: (SENATOR BRUCE)
- 21. Are there amendments from the Floor? 3rd reading.
- 22. For what purpose does Senator Carroll arise?
- 23. SENATOR CARROLL:
- 24. Two...First, I think you said the motion to adopt failed
- 25. when, in fact, it passed. Secondly, I wanted to thank Senator
- 26. Grotberg for his kind comments.
- 27. PRESIDING OFFICER: (SENATOR BRUCE)
- 28. I said prevails.
- 29. SENATOR CARROLL:
- 30. Oh, I'm sorry.
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Senate Bill 329, Senator Walsh. Read the bill, Mr.
- 33. Secretary.

- 1. SECRETARY:
- Senate Bill 329.
- (Secretary reads title of bill)
- 4. 2nd reading of the bill. The Committee on Appropriations
- 5. I offers one amendment.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Carroll.
- 8. SENATOR CARROLL:
- 9. Thank you, Mr. President and Senator Grotberg, I'd like
- 10. you to pay attention if you could. This amendment takes
- 11. out a million one hundred and fifty-three thousand from the
- 12. Department of Revenue. So, don't feel so bad.
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. Gentlemen, can we...
- 15. SENATOR CARROLL:
- 16. I...
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. ...break up the caucus behind Senator Walsh so it might
- 19. hear. Senator Carroll.
- 20. SENATOR CARROLL:
- 21. ... I can go through a detailed explanation of the items.
- 22. They are basically reductions in the areas of personnel that
- 23. are not filled, and some very outstanding increases in percentages
- 24. in certain contractual services, et cetera. By subsequent
- 25. amendment, we are adding back some of these items where we
- 26. found that they were actually putting a fast print on line,
- 27. et cetera. So, for now, I move the adoption of Committee
- 28. Amendment No. 1 and be willing to answer questions.
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- 30. On the motion to adopt, is there discussion? Senator
- 31. Walsh.
- 32. SENATOR WALSH:
- 33. Mr. President and members of the Senate, the...the

- 1. Department is not happy with the extent of the...of the
- decrease which has been suggested by this amendment, but is
- 3. realistic enough to realize that it's going to prevail here
- 4. in the Senate. We're hopeful that something can be restored
- 5. in the House, but...but for the present, we do not oppose the
- 6. amendment.
- 7. PRESIDING OFFICER: (SENATOR BRUCE)
- 8. Further discussion? On the motion to adopt, all in
- 9. favor say Aye. Opposed Nay. The Ayes have it. The motion is...
- 10. the amendment is adopted. Further amendments?
- 11. SECRETARY:
- 12. No further committee amendments.
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. Are there amendments from the Floor?
- 15. SECRETARY:
- 16. Amendment No. 2 offered by Senator Carroll.
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. Senator Carroll.
- 19. SENATOR CARROLL:
- 20. Thank you, Mr. President. This amendment will do two
- 21. things. One is to add back forty-eight thousand for that high
- 22. speed printer I had mentioned briefly before, and the other is
- 23. to make a technical change in the bill with no dollar change in
- 24. the line item, and I would be willing to answer any questions
- 25. and ask for a favorable adoption of Amendment No. 2.
- 26. PRESIDING OFFICER: (SENATOR BRUCE)
- 27. Senator Carroll moves the adoption of Amendment No. 2. Is there
- 28. discussion? All in favor say Aye. Opposed Nay. The Ayes have it.
- 29. Amendment No. 2 is adopted. Further amendments from the Floor?
- 30. SECRETARY:
- 31. No further amendments.
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. 3rd reading. House Bill...or Senate Bill 475, Senator Glass.
- 34. Read the bill, Mr. Secretary.

- 1. SECRETARY:
- 2. Senate Bill No. 475.
- (Secretary reads title of bill)
- 4. 2nd reading of the bill. No committee amendments. Amendment
- 5. No. 1 from the Floor offered by Senator Glass.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Glass.
- 8. SENATOR GLASS:
- 9. Thank you, Mr. President, Ladies and Gentlemen.
- 10. This is the Product Liability Bill and Amendment No. 1 is
- 11. a technical amendment provided by the Reference Bureau
- 12. making a...the change of...numbering and lettering and
- 13. I would move its adoption.
- 14. PRESIDING OFFICER: (SENATOR BRUCE)
- 15. Is there...on the motion to adopt, is there
- 16. discussion? All in favor say Aye. Opposed Nay. The
- 17. Ayes have it. Amendment No. 1 is adopted. Further
- 18. amendments?
- 19. SECRETARY:
- 20. Amendment No. 2 offered by Senator Glass.
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22. Senator Glass.
- 23. SENATOR GLASS:
- 24. Mr. President, Ladies and Gentlemen. Amendment No. 2
- $_{25}.$ is a substantive amendment and I...discussing it with some
- of the persons voting to have this bill discharged, I think
- 27. I have met some of the concerns raised with this amendment.
- 28. Not all of them and I will mention...at this time that I
- 29. indicated to Senator Daley that at his request I will ask
- 30. that the bill be taken back from 3rd reading so that he
- 31. may offer three other amendments tomorrow. But this amendment
- 32. changes the Statute of repose from eight to ten years and the
- 33. Statute of repose for manufacturing from ten to twelve years.

- l. wherein language is eliminated and I'd be happy to go into
- 2. it in more detail if anybody wishes. If not, I'd move
- the adoption of the amendment.
- 4. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Glass, the Secretary informs me there are
- 6. already six...six amendments down here for consideration
- 7. today. On Senator Glass...Glass'...Senator Guidice.
- 8. SENATOR GUIDICE:
- 9. Sorry, Mr. President, we don't have any copies of
- 10. this amendment that's being introduced now.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. Senator Glass.
- 13. SENATOR GLASS:
- 14. We'll...we'll provide...
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- 16. Senator Glass is recognized.
- 17. SENATOR GLASS:
- 18. We'll provide copies of the amendments to anyone who
- 19. wants them right now if you are interested.
- 20. PRESIDING OFFICER: (SENATOR BRUCE)
- 21. Senator Guidice.
- 22. SENATOR GUIDICE:
- 23. I...I think we just went through this particular
- 24. problem and I...I think that we should hold it here until
- 25. everyone gets a copy of this so we can go through this.
- 26. We can go back to it. Then we'll put it back...and we'll
- 27. call it later tonight.
- 28. PRESIDING OFFICER: (SENATOR BRUCE)
- 29. Senator Glass.
- 30. SENATOR GLASS:
- 31. If you want to take it out of the record for the
- 32. Moment what I can do is have these distributed in a matter
- 33. of a few minutes. They're just...one page amendments.

- 1. PRESIDING OFFICER: (SENATOR BRUCE)
- 2. Senator Magagos, for what purpose do you arise?
- 3. SENATOR MARAGOS:
- 4. I also have several amendments which I want to
- 5. introduce to this bill at this time, so I would like to
- 6. have a...as long as the amendments that Senator...Glass
- is going to have distributed, I'd like to also have
- 8. the ones that have been put on...there's two amendments
- 9. that I've put on this bill, so I'd like to have them
- distributed at the same time, then we can consider
- 11. them a later hour today...have leave of the Senate.
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- 13. If the sponsors of the amendments to Senate Bill 475
- 14. will pay attention. If you will now have them copied and
- 15. duplicated and have them on the desk, we will return to
- 16. this order of business later on this evening. Is that
- 17. acceptable to each of the sponsors of the amendments and
- 18. the members of the Body? Is there leave? Leave is
- 19. granted. We have adopted Amendment No. 1. Senator
- 20. Glass, will you withdraw your motion to adopt Amendment
- 21. No. 2?
- 22. SENATOR GLASS:
- 23. Yes, I will withdraw that and would ask leave to come
- 24. back to it later on.
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. There is leave.
- 27. SENATOR GLASS:
- 28. And...Mr. President.
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- Yes...Senator Glass.
- 31. SENATOR GLASS:
- 32. I would appreciate it if those persons who are offering
- 33. amendments would give me a copy.

- 1. PRESIDING OFFICER: (SENATOR BRUCE)
- They're...they're going to distribute it, I understand,
- 3. to each member of the Senate. Senate Bill 487, Senator Moore.
- 4. Read the Bill, Mr. Secretary.
- 5. SECRETARY:
- 6. Senate Bill 487.
- 7. (Secretary reads title of bill)
- 8. 2nd reading of the bill. The Committee on Appropriations II
- 9. offers 3 amendments.
- 10. PRESIDING OFFICER: (SENATOR BRUCE)
- 11. Senator Buzbee is recognized.
- 12. SENATOR BUZBEE:
- 13. Well, thank you Mr. President. After all those con-
- 14. troversial bills that we've been dealing with, I'm glad we're
- 15. finally arrived at a noncontroversial one. This is the
- 16. Department of Public Aid's ordinary and contingent expenses
- 17. for FY '78. It's only two billion, one hundred and twenty-
- 18. eight million, nine hundred eighteen thousand dollars. It's
- 19. a merely bill. We do have an amendment...we do have an
- 20. Amendment No. 1 which is a committee amendment...and I
- 21. will at this time explain Committee Amendment No. 1. But
- 22. I want to point out Mr. President, if I could have your
- 23. attention just a second...
- 24. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 25. Just a moment. Will the members please be in their
- 26. seats. We won't proceed until we do have order. Proceed.
- 27. SENATOR BUZBEE:
- 28. First of all, Mr. President, as a...as a...the courtesy
- 29. to Senator Regner, who is off the Floor at the time, he will
- 30. be back later on this afternoon, we will bring the bill
- 31. back from 3rd to 2nd tomorrow, as that route "through Senator
- 32. Moore for Senator Regner because he has some amendments he
- 33. has some amendments he wants to offer. But I'll go ahead

- 1. and put a Committee Amendment No. 1 on at the present time.
- 2. Committee Amendment No. 1 is a total reduction of one
- 3. million, five hundred twenty-seven thousand, eight hundred
- 4. ninety-four dollars. And it's brought about in the
- 5. following manner. We reduce one hundred thirty-two thousand
- 6. five hundred dollars for double budgeted amounts in the
- 7. personal services for case worker's 3...3's, within the
- 8. division of general assistance. We reduce by two hundred
- 9. thirty-nine thousand, eight hundred dollars for reduction
- 10. in the personal services line items for the central division
- 11. of twenty new positions. That amounts to one hundred ninety-
- 12. seven thousand, nine hundred dollars. And an additional
- 13. reduction of forty-one thousand, nine hundred dollars due
- 14. to computational error by the agency. So those two reductions
- 15. add up to the two hundred thirty-nine thousand, eight hundred
- 16. dollars that I talked about. We reduced two hundred fourteen
- 17. thousand, six hundred dollars to the personal services line
- 18. item within the electronic data processing division for
- 19. some nineteen new positions. We reduce sixty-three thousand,
- 20. five hundred dollars for reduction to medical division personal
- 21. services for five Executive I positions indicated by the
- 22. agency as new positions for the third party recovery program.
- 23. We eliminate forty-seven thousand, four hundred seventy-eight
- 24. dollars, total reduction to the State contribution for
- 25. State Employees Retirement System due to reductions to
- 26. personal services line items. We reduce twenty-six thousand
- 27. sixteen dollars total reduction to Social Security due to
- 28. reductions to personal services line items. We reduce by
- 29. nine hundred thousand dollars, the difference between what
- 30. the agency has justified for Aid to the Aged, Blind and
- 31. Disabled and what is requested in Senate Bill 487. They
- 32. had thirty-six million dollars minus thirty-five million
- 33. .1 for what they've justified for reduction of .9 million.

- 1. Now, I might add that we told the department at the time that
- 2. if they can justify this additional nine hundred thousand, we
- 3. will be glad to put it back. They have informed us that, in
- 4. fact, there has been a court decision which may automatically
- 5. make them have to have that additional nine hundred thousand
- 6. and we told them as soon as we get the justification, we'll
- 7. be glad to add that back. We add ninety-six thousand dollars
- 8. to the amount for a lease contract for a...facility in St.
- 9. Clair County. The item had previously been paid from
- 10. the special purpose trust fund and had not been appropriated.
- 11. This item is now appropriated in the contractual services
- 12. line within the field level division. Again, a total gross
- 13. reduction of a million six hundred twenty-three thousand.
- 14. eight hundred ninety-four...eight hundred ninety-four dollars.
- 15. A total addition of ninety-six thousand dollars for a net
- 16. reduction of a million five hundred twenty-seven thousand,
- 17. eight hundred ninety-four dollars. Again, we gave the
- 18. department the opportunity as we have everybodys. who's
- 19. we've heard. That if some of the reductions they felt they
- 20. absolutely could not live with...live with, if they would
- 21. get back to us for with further justification, we would
- 22. be glad to talk. Up to this point, to the best of my
- 23. knowledge, they have not come back with any further
- 24. justification and I would move the adoption of Amendment
- 25. No. 1.
- 26. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 27. Is there further discussion? Senator Grotberg.
- 28. SENATOR GROTBERG:
- 29. Not having the amendments in front of me, Senator,
- 30. my concern was over that camping money. Is that...any of
- 31. that in this amendment, or is it a different amendment?
- 32. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 33. Senator Buzbee.

- 1. SENATOR BUZBEE:
- It is not in this amendment.
- 3. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 4. Is there further discussion? ...Question is shall
- 5. Amendment No. 1 to Senate Bill 487 be adopted. Those in
- 6. favor indicate by saying Aye. Those opposed. The Ayes
- 7. have it. Amendment No. 1 is adopted. Are there further
- 8. amendments?
- 9. SECRETARY:
- 10. Committee Amendment No. 2.
- 11. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 12. Senator Buzbee.
- 13. SENATOR BUZBEE:
- 14. Mr. President, if somebody from the Republican
- 15. Leadership could listen up just a second, Senator Shapiro,
- 16. are you...
- 17. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 18. They are attentive.
- 19. SENATOR BUZBEE:
- 20. Are you... Committee Amendment No. 2 is an amend-
- 21. ment that was offered by Senator Regner, which there is
- 22. absolute concurrence on both sides, so if it's all right
- 23. with everybody, I'll go ahead and move that for Senator
- 24. Regner now. I have offered him the courtesy of not
- 25. doing anything that's controversial until he gets back
- 26. on the Floor. This one was not controversial, however,
- 27. and it's his amendment and I will go ahead and move it.
- 28. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 29. Is there further discussion?
- 30. SENATOR BUZBEE:
- 31. Well, wait...let me explain what the amendment does,
- 32. if that's all right with...with the Republican Leadership.
- 33. PRESIDING OFFICER: (SENATOR DONNEWALD)

- 1. You...you may proceed.
- SENATOR BUZBEE:
- Very well. Committee Amendment No. 2 simply breaks
- out...of the five line items currently contained in the
- 5. bill for medical assistance into fifteen line items. The
- 6. amendment does not change the amount appropriated. And
- 7. I would move the adoption of Committee Amendment No. 2.
- 8. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 9. Is there further debate? The question is shall
- 10. Amendment No. 2 to Senate Bill 487 be adopted. Those
- 11. in favor indicate by saying Aye. Those opposed Nay.
- 12. The Ayes have it. Amendment No. 2 is adopted. Are
- 13. there further amendments?
- 14. SECRETARY:
- 15. Committee Amendment No. 3.
- 16. SENATOR BUZBEE:
- 17. Mr. President...
- 18. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19. Senator Buzbee.
- 20. SENATOR BUZBEE:
- 21. Committee Amendment No. 3 is the camping amendment
- 22. which Senator Grotberg addressed. Now, there are two
- 23. different ways of approaching this and I think that this
- 24. was...there was controversy on this one, Senator Regner has
- 25. a different idea and I think I would just as soon not
- 26. move the adoption of Committee Amendment No. 3 at the
- 27. present time. Wait until he gets back on the Floor and
- 28. ...we'll have our controversy at that time. ...And bring
- 29. it back from 3rd reading to 2nd for order of...can't do
- 30. that? All right. All right. Let me go ahead and move...
- 31. Committee Amendment No. 3. We'll bring the bill back
- 32. for Senator Regner for his approach to it later on then.
- 33. Okay?

- 1. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 2. Proceed.
- 3. SENATOR BUZBEE:
- 4. All right. This amendment reduces the General
- 5. Revenue Fund line item for a direct purchase of services
- 6. under Article 9 by five hundred, twenty-five thousand
- 7. dollars. The amount which the Department of Public Aid
- 8. says could be used from that line for a recipients camping
- 9. program and it establishes a separate line item for the
- 10. camping program in the amount of seven hundred and fifty
- 11. thousand dollars from the Special Purpose Trust Fund. The
- 12. effect of the amendment is as follows: it reduces General
- 13. Revenue Fund monies by five hundred twenty-five thousand
- 14. dollars and it adds Special Purpose Trust Fund Money of
- 15. seven hundred and fifty thousand dollars for a net addition
- 16. to the bill of two hundred twenty-five thousand dollars.
- 17. Now, I must tell you that the Special Purpose Trust Fund
- 18. comes from two different areas, I understand, partially
- 19. from Federal funds and partially from private contributions.
- 20. So, as a result, we have a net effect of reducing the
- 21. State expenditure by five hundred twenty-five thousand
- 22. dollars and adding private and Federal expenditures of
- 23. seven hundred and fifty thousand dollars and I would move
- 24. the adoption of Amendment No. 3.
- 25. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 26. Is there further discussion? Senator Grotberg.
- 27. SENATOR GROTBERG:
- 28. Only the State, because it will probably come up
- 29. again tomorrow, Mr. President. We're talking about three
- 30. thousand camp kids that go to summer camp in private camps
- 31. from the Public Aid budget paid for entirely with other
- 32. than State of Illinois funds. The Crusade of Mercy and
- 33. You're in my Town, pay twenty-five percent. HEM through
- 34. Title 20, pays seventy-five percent. This is a pass

- 1. through and has nothing to do with Illinois tax dollars
- 2. in our General Revenue Fund. Of course the tax dollars
- 3. are all ours, but the fund has been underclaimed for four
- 4. years now to the available amount and I just wanted to
- 5. say that now and Senator Regner will be offering something
- 6. tomorrow to reduce it and thank you very much. I support
- 7. this amendment.
- 8. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 9. Senator Rhoads.
- 10. SENATOR RHOADS:
- 11. I'm sorry, I thought there was some controversy.
- 12. I was also going to support the amendment. Senator Buzbee,
- 13. when we talked about this in subcommittee, I don't know
- 14. that you ever or I ever got a answer to our question
- 15. about whether we're talking about children or adults
- 16. at that camp program and...and what portion of the
- money is allocated to each.
- 18. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19. Senator Buzbee.
- 20. SENATOR BUZBEE:
- Yes, well we didn't get a direct numerical answer,
- 22. but we did get a general answer. And the answer was
- 23. that it's a very, very, small percentage of adults. And
- 24. those adults that do participate, for the most part, are
- 25. mothers who have children under age five who must
- 26. accompany the children to the camp.
- 27. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 28. Is there further discussion? Senator Grotberg.
- 29. SENATOR GROTBERG:
- I have the...I have the figure. And in Cook County,
- three thousand campers altogether, ninety of the three
- thousand were parents and downstate, nine hundred campers,
- for a total of four thousand, two percent were parents.

- 1. So, it's a negligible number and percentage.
- 2. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 3. Is there further discussion? The question is shall
- 4. Amendment No. 3 to Senate Bill 487 be adopted. Those in
- 5. favor indicate by saying Aye. Those opposed Nay. The
- 6. Ayes have it. Amendment No. 3 is adopted. Are there
- 7. further amendments?
- g SECRETARY:
- 9. No further committee amendments.
- 10. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 11. Just a moment. Senator Buzbee, for what purpose do
- 12. you arise?
- 13. SENATOR BUZBEE:
- 14. Four amendments.
- 15. SECRETARY:
- 16. Three...three amendments...three committee amendments.
- 17. SENATOR BUZBEE:
- 18. Any Floor Amendments?
- 19. SECRETARY:
- 20. He hasn't asked that question yet.
- 21. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 22. Are there amendments from the Floor?
- 23. SECRETARY:
- 24. Amendment No. 4 offered by Senator Regner.
- 25. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 26. Senator Moore. Just...just a moment. Senator Moore.
- 27. SENATOR MOORE:
- 28. Thank you, Mr. President. Would the Secretary hold
- 29. that amendment. Let's advance the bill to 3rd reading
- 30. and later on tonight or tomorrow, we can bring it back
- 31. and...there's two amendments up there...and I will bring
- $_{
 m 32.}$ the bill back tonight or tomorrow depending upon our
- 33. schedule. I do want to get the bill on 3rd reading. We

- 1. can take the other matters up at that time.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- 3. Are there futher amendments from the Floor?
- 4. SECRETARY:
- No further amendments.
- 6. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 3rd reading. Senator Buzbee.
- 8. SENATOR BUZBEE:
- Well, Mr. President, I want to make it crystal clear that
- 10. we...I had an agreement with Senator Regner that I'm not going
- 11. to move anything controversial or anything that's controversial
- 12. that is moved will be brought back. Senator Moore has agreed
- 13. to that, but I don't want to mess up my agreement with Senator
- 14. Regner, because I know that our Committee Amendmendt No. 3 that we
- 15. just put on, he does not approve of. He has an amendment to change
- 16. that and so that will be addressed. Just want everybody to under-
- 17. stantd that I'm not messing up an agreement.
- 18. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19. That is the understanding. 3rd reading. Senate Bill 489.
- 20. Senator Bruce. Read the bill, Mr. Secretary.
- 21. SECRETARY:
- 22. Senate Bill 489
- 23. (Secretary reads title of bill)
- $_{
 m 24.}$ 2nd reading of the bill. The Committee on Appropriations II
- 25. offers two amendments.
- 26. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 37. Senator Bruce.
- 28. SENATOR BRUCE:
- 29. Thank you, Mr. President. Amendment No. 1 reduces the
- 30. appropriation to the Governor's level and I would move its adoption.
- 31. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 32. Is there further discussion? The question is, shall
- 33. Amendment No. 1 to Senate Bill 489 be adopted. Those in

- 1. favor indicate by saying Aye. Those opposed Nay. The Ayes
- 2. have it. Amendment No. 1 is adopted. Are there further
- 3. amendments?
- SECRETARY:
- 5. Committee Amendment No. 2.
- 6. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Bruce.
- 8. SENATOR BRUCE:
- 9. Thank you, Mr. President. Amendment No. 2 adds
- 10. an additional seventy-six thousand dollars for...for
- 11. disadvantaged grants and I would move its adoption.
- 12. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 13. Is there further discussion? The question is shall
- 14. Amendment No. 2 to Senate Bill 489 be adopted. Those in
- 15. favor indicated by saying Aye. Those opposed. The Ayes
- 16. have it. Amendment No. 2 is adopted. Are there further
- 17. amendments?
- 18. SECRETARY:
- 19. No further committee amendments.
- 20. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 21. Are...amendments from the Floor?
- 22. SECRETARY:
- 23. Amendment No. 3 offered by Senator Weaver.
- 24. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 25. Senator Weaver.
- 26. SENATOR WEAVER:
- 27. Thank you, Mr. President. This removes the employer's
- 28. pension contribution. It's included in Senate Bill 543 and
- 29. I'd move its adoption.
- 30. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 31. Is there further debate? The question is shall
- 32. Amendment No. 3 to Senate Bill 489 be adopted. Those
- 33. in favor indicate by saying Ave. Those opposed Nay.

- The Ayes have it. Amendment No. 3 is adopted. Are there
- 2. further amendments from the Floor?
- 3. SECRETARY:
- Amendment No. 4 offered by Senator Buzbee.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- 6. Senator Buzbee. Senator Buzbee.
- 7. SENATOR BUZBEE:
- Well, first of all, it's not going to be offered
- 9. by Senator Buzbee, it's going to be offered by Senator
- 10. Regner and we're not going to offer it now, we're going
- 11. to wait, Senator Bruce is going to bring the bill back
- 12. later.
- 13. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 14. Are there further amendments?
- 15. SECRETARY:
- 16. I have another amendment here and it is offered by
- 17. Senator Regner.
- 18. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19. Senator Buzbee.
- 20. SENATOR BUZBEE:
- 21. All right. Let's hold...Amendments 4 and 5 until
- 22. Senator Regner gets back and then we'll bring it back
- 23. at that time.
- 24. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 25. Well, your...your intention Senator Buzbee
- 26. is to allow the bill to be advanced to 3rd with the
- 27. provision that it be brought back for the purpose of
- 28. amendment. That will be then. Are there further amendments?
- 29. SECRETARY:
- 30. No further amendments.
- 31. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 32. 3rd reading. Senate Bill 490, Senator Bruce. Read
- 33. the bill, Mr. Secretary.

- 1. SECRETARY:
- 2. Senate Bill 490.
- (Secretary reads title of bill)
- 2nd reading of the bill. No committee amendments.
- 5. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 6. Are there amendments from the Floor? Are there
- 7. amendments from the Floor? 3rd reading. Senate Bill
- 8. 495, Senator Sommer. Read the bill, Mr. Secretary.
- 9. SECRETARY:
- 10. Senate Bill 495.
- 11. (Secretary reads title of bill)
- 12. 2nd reading of the bill. The Committee on Appropriations I
- 13. offers one amendment.
- 14. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 15. Senator Carroll.
- 16. SENATOR CARROLL:
- 17. Thank you, Mr. President. Committee Amendment No. 1
- 18. is a reduction of five million nine hundred fifty-five thousand
- 19. for projects that are really not yet underway. I would move
- 20. the adoption of Committee Amendment No. 1. Be willing to
- 21. answer questions as to which sections are covered by this.
- 22. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 23. Is there further discussion? The question is shall
- 24. Amendment No. 1 to Senate Bill 495 be adopted. Those in
- 25. favor indicate by saying Aye. Those opposed. The Ayes
- 26. have it. Committee Amendment No. 1 is adopted. Are
- 27. there further amendments?
- 28. SECRETARY:
- 29. No further committee amendments.
- 30. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 31. Are there amendments from the Floor?
- 32. SECRETARY:
- 33. Amendment No. 2 offered by Senator Carroll.

- 1. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Carroll.
- 3. SENATOR CARROLL:
- 4. Thank you, Mr. President. This is a reduction of
- 5. twenty-one million based on the April 30th payout level
- 6. for reappropriations and I would move adoption of
- 7. Amendment No. 2, the Floor Amendment.
- 8. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 9. The...is there further discussion? The question
- 10. is shall Amendment No. 2 to Senate Bill 495 be adopted.
- 11. Those in favor indicate by saving Aye. Those opposed
- 12. Nay. The Aves have it. Amendment No. 2 is adopted.
- 13. Are there further amendments?
- 14. SECRETARY:
- 15. Amendment No. 3 offered by Senator Carroll.
- 16. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 17. Senator Carroll.
- 18. SENATOR CARROLL:
- 19. Thank you. This, too, is an agreed to amendment adding
- 20. back a hundred and three thousand, nine hundred, for Chicago State
- 21. bus shelter and I would move adoption of Amendment No. 3.
- 22. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 23. Is there further discussion? The question is shall
- 24. Amendment No. 3 to Senate Bill 495 be adopted. Those in
- 25. favor indicate by saying Aye. Those opposed Nay. The
- 26. Ayes have it. Amendment No. 3 is adopted. Are there
- 27. further amendments?
- 28. SECRETARY:
- 29. Amendment No. 4 offered by Senator Sommer.
- 30. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 31. Senator Sommer.
- 32. SENATOR SOMMER:
- 33. Mr. President, this deletes minety thousand dollars

- 1. in relation to work at the...the Emerson Building. The
- project manager indicates that this money cannot be used.
- 3. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 4. Is there further discussion? The question is shall
- 5. Amendment No. 4 to Senate Bill 495 be adopted. Those in
- 6. favor indicate by saving Ave. Those opposed. The Aves
- 7. have it. Amendment No. 4 is adopted. Are there further
- 8. amendments?
- 9. SECRETARY:
- Amendment No. 5 offered by Senator Sommer.
- 11. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 12. Senator Sommer.
- 13. SENATOR SOMMER:
- 14. Mr. President, this reinstates two hundred one
- 15. thousand, two hundred dollars for work at the Waukegan
- 16. Developmental Center. The funds have been released on
- 17. this project.
- 18. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19. Is there further discussion? The question is shall
- 20. Amendment No. 5 to Senate Bill 495 be adopted. Those
- 21. in favor indicate by saving Ave. Those opposed. The
- 22. Aves have it. Amendment No. 5 is adopted. Are there
- 23. further amendments?
- 24. SECRETARY:
- No further amendments.
- 26. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 27. 3rd reading. Senate Bill 496, Senator Sommer. Read
- 28. the bill, Mr. Secretary.
- 29. SECRETARY:
- 30. Senate Bill 496.
- 31. (Secretary reads title of bill)
- 32. 2nd reading of the bill. The Committee on Appropriations I
- 33. offers 7 amendments.
- 34. PRESIDING OFFICER: (SENATOR DONNEWALD)

- Senator Carroll.
- 2. SENATOR CARROLL:
- Thank you, Mr. President. Committee Amendment No. 1
- 4. is a reduction of nineteen million, five twenty-two one
- 5. hundred, deleting specific items from several sections.
- 6. I can go through them if anyone has any questions and
- 7. explain each and every one of them, but I would move
- 8. adoption of Committee Amendment No. 1.
- 9. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 10. Is there further discussion? Senator Sommer.
- 11. SENATOR SOMMER:
- 12. Mr. President and members. This amendment amounts to the
- 13. destruction of the Governor's capital budget in many
- 14. areas, there are some entire departmental areas that
- 15. have absolutely been destroyed that have no money under
- 16. this...this particular amendment and therefore, I would
- 17. suggest that members on this side of the aisle would
- 18. resist the adoption of this amendment.
- 19. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 20. Is there further discussion? The question is
- 21. shall Amendment No. 1 to Senate Bill 496 be...496 be
- 22. adopted. Those in favor will vote Aye. Those opposed
- 23. will vote Nay. The voting is open. Have all those
- 24. voted who wish? Take the record. On that question
- 25. the Ayes are 31, the Nays are 22. Amendment No. 1 to
- 26. Senate Bill 496 is adopted. Amendment No. 2, Senator
- 27. Carroll.
- 28. SENATOR CARROLL:
- 29. Thank you, Mr. President. This a reduction of
- 30. five million and eight hundred sixty-one thousand,
- 31. Department of Corrections, deleting certain work in
- 32. areas not intended to be done, relocation of certain
- 33. appropriations based on their latest...proposals.

- 1. One is, in particular, an unidentified correction facility in
- which we deleted five million eighty...eight hundred and
- 3. sixty thousand for a proposed building that has never been
- 4. identified to anyone to my knowledge. I would move
- 5. adoption of Committee Amendment No. 2.
- 6. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 7. Is there further discussion? The question is shall
- 8. Amendment No. 2 be adopted. Those in favor indicate by
- 9. saying Aye. Those opposed. The Ayes have it. Amendment
- 10. No. 2 is adopted. Amendment No. 3.
- 11. SECRETARY:
- 12. Committee Amendment No. 3.
- 13. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 14. Senator Carroll.
- 15. SENATOR CARROLL:
- 16. Just waiting for the light. Thank you. All this
- 17. does is add the effective date and I would move adoption
- 18. of Committee Amendment No. 3.
- 19. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 20. Is there further discussion? The question is shall
- 21. Amendment No. 3 be adopted. Those in favor indicate by
- 22. saying Aye. Those opposed Nay. The Ayes have it. Amend-
- 23. ment No. 3 is adopted. Amendment No. 4, Senator Carroll.
- 24. SENATOR CARROLL:
- 25. Thank you, Mr. President. Amendment No. 4 deals
- 26. with particular educational facilities giving them
- 27. three hundred and sixty-seven thousand dollars to meet
- 28. various requirements of codes to allow us to get HEW
- 29. subsidies for interest payments, it'll be a seven
- 30. million dollar recoupment for the State over the next
- 31. twenty years by a three hundred and sixty-seven thousand
- 32. dollar expenditure at this time and I would move the
- 33. adoption of Committee Amendment No. 4.

- 1. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Is there further discussion? The question is shall
- 3. Amendment No. 4 to Senate Bill 4...496 be adopted. Those
- 4. in favor indicate by saving Ave. Those opposed. The
- 5. Aves have it. Amendment No. 4 is adopted. Amendment No. 5,
- Senator Carroll.
- 7. SENATOR CARROLL:
- 8. Thank you, Mr. President. Committee Amendment No. 5
- 9. is some monies of two hundred thousand dollars for the
- 10. school building commission projects to repair some roof
- 11. replacements which will be paid back by lease adjustments
- 12. later and I would move adoption of Committee Amendment
- 13. No. 5.
- 14. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 15. Is there further discussion? The question is
- 16. shall Amendment No. 5 be adopted. Those in favor
- 17. indicate by saying Aye. Those opposed. The Ayes
- 18. have it. Amendment No. 5 is adopted. Amendment No. 6.
- 19. Senator Carroll.
- 20. SENATOR CARROLL:
- 21. Thank you, Mr. President. Committee Amendment No. 6
- 22. is an allocation of some three million plus dollars in
- 23. Federal funds to three specific projects, the Illinois
- 24. Children's Hospital, the Murray Development Center and
- 25. the Swansey Specialized Living Center. I move adoption
- 26. of Committee Amendment No. 6.
- 27. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 28. Is there further discussion? The question is shall
- 29. Amendment No. 6 to Senate Bill 496 be adopted. Those in
- 30. favor indicate by saying Aye. Those opposed Nay. The
- 31. Ayes have it. Amendment No. 6 is adopted. Amendment
- 32. No. 7.
- 33. SENATOR CARROLL:

- 1. Thank you, Mr. President. Committee Amendment No. 7
- 2. is to take care of some of the problems at the University
- 3. of Illinois by providing the monies in excess of a million
- 4. dollars for equipment for Turner Hall and to provide for
- 5. the acquisition of land for a medical sciences building.
- 6. This is specifically to help the U. of I. and I would
- 7. move adoption of Committee Amendment No. 7.
- 8. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 9. Is there further discussion? The question is
- 10. shall Amendment No. 7 be adopted. Those in favor indicate
- 11. by saying Aye. Those opposed. The Ayes have it. Amendment No. 7
- 12. is adopted. Are there further amendments?
- 13. SECRETARY:
- 14. No further committee amendments.
- 15. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 16. Are there amendments from the Floor?
- 17. SECRETARY:
- 18. Amendment No. 8 offered by Senator Weaver.
- 19. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 20. Senator Weaver.
- 21. SENATOR WEAVER:
- 22. Thank you, Mr. President and members of the Senate.
- 23. This amendment restores 3.7 million for the Food Production
- 24. Research Program. These programs were approved by the
- 25. Board of Higher Education last year and also approved by
- 26. the Senate and the House only to be vetoed by Governor
- 27. Walker. Again this year, the Board of Higher Education,
- 28. the Governor, the Bureau of the Budget, all have approved
- 29. these programs. The State of Illinois, the University
- 30. of Illinois and Southern Illinois University are losing
- 31. millions of dollars in research grants from the Federal
- 32. Government because the limitation of physical plant in
- 33. both veterinary medicine and the agricultural schools.

- 1. Federal funds this year appropriated, came out of the House
- 2. Agricultural Committee, are increasing to...from five hundred
- 3. and five million dollars to seven hundred and eighty million
- 4. dollars for agricultural research. These grants will be
- 5. going all over the country. If we, in the State of Illinois,
- 6. don't show some evidence of developing our research potential,
- 7. we're not going to participate in these grants. Also, in
- 8. this same program, there's provisions for fifty-fifty matching
- 9. funds available for the construction of facilities. Every
- 10. farm organization in the State of Illinois supports this
- 11. Food Production Research Program: and I think it's a small
- 12. investment that we, here in the General Assembly, can make
- 13. toward research for food production, not only for the
- 14. University of Illinois, but for Southern Illinois University
- 15. and for the benefit of the citizenry in the State of
- 16. Illinois. This means jobs. Agriculture in the State of
- 17. Illinois is one of our biggest cash projects, both in crops
- 18. and in animal food production. And if we don't show our
- 19. interest in this type of research, not only we in the
- 20. State of Illinois, but the nation and the world will be
- 21. the loser. If anyone has any questions about these projects,
- 22. I'd be happy to try to answer them, but I would move
- 23. adoption of Amendment No. 8 to Senate Bill 496.
- 24. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 25. Senator Carroll.
- 26. SENATOR CARROLL:
- 27. Thank you, Mr. President and members of the Senate.
- 28. I rise to oppose this amendment. We had taken this money
- 29. out by Amendment No. 1. Might add just a few comments.
- 30. Senator Weaver fails to point out the cost of these
- 31. projects to the taxpayers of Illinois will end up being,
- 32. when the projects are completed and we retire the bonds,
- 33. one hundred and ninety-seven million dollars. One hundred

- and ninety-seven million dollars, payable by ourselves in
- the future generations to pay off these bonds. If you want to
- 3. look at what some of them do, very simple, we're air conditioning
- 4. a classroom at SIU. To me that is not Food for Century
- 5. Three, or if I could quote ome of the minority members of
- 6. the committee Food for Peace, "air conditioning a classroom
- 7. is a nice project; it is not, in my opinion, critical to
- 8. Food for Century Three." Additionally, we talk about the
- 9. veterinarians and the veterinary medicine, and what this
- 10. is going to do to help us take care of what is called
- 11. large animals for future generations. And I find it
- 12. interesting that the last graduating class, the last
- 13. graduating class, seven percent of those who graduated,
- 14. went into an exclusive large animal treating activity,
- 15. seven percent. Of the rest, some went into a combination
- 16. of cats and dogs and canaries, as some members have called
- 17. it, and large animals. More than half went into cats, dogs
- 18. and canaries, exclusively. That to me is also not Food for
- 19. Century Three. The year before, the year before, I believe
- 20. it was some seventy percent, went into cats, dogs and
- 21. canaries treatment. I don't think I want to spend, at this
- 22. point in time, a hundred and ninety-seven million dollars
- 23. for that type of Food for Century Three. I think these are
- 24. bad programs at this time. Many of them have been off
- 25. of the list for some fifteen years, since they've first
- 26. been offered. I don't think we need it. I would hope that
- 27. all the intelligent and taxpaying members of this General
- 28. Assembly, of this Senate especially, would oppose this
- 29. amendment. Thank you.
- 30. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 31. Senator Joyce.
- 32. SENATOR JOYCE:
- 33. Thank you, Mr. President. I echo Senator Carroll's

- l. remarks. I think that if we do go ahead and...and in the
- future years spend a hundred and ninety-seven million
- 3. dollars. We're talking about a graduating class of
- 4. veterinary...veterinarians from the University of Illinois,
- 5. of increasing the class to maybe a little over a hundred
- 6. members from about seventy now. And with a third of
- 7. those going into large animal practice, or meat, or
- 8. food producing animal practice, we're talking about maybe
- 9. gaining ten more veterinarians, State-wide. And I think
- 10. for this kind of a price tag, it is just...it is not, it
- 11. is a misrepresentation of the facts. I think that, you
- 12. know, we're talking about spending four million dollars
- 13. for a green house, and I, now, that may be fine, but I...
- 14. I think that we need to take a little harder look at
- 15. this and I think we need some assurance from the University
- 16. of Illinois that more of these veterinarians are going to
- 17. be into the large animal field and...and for food producing
- 18. field. So I...this is why I have some reservations about
- 19. this and this is why I hope that we do get some communique
- 20. from the University and...and that more emphasis is put
- 21. on food production. Thank you.
- 22. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 23. Senator Sommer.
- 24. SENATOR SOMMER:
- 25. Mr. President, I think the...the speakers over there
- 26. have misapprehended the nature of this program. Naturally,
- 27. there will be an increase in an important school, a veterinary
- 28. school, and naturally the Federal Department of Agriculture
- 29. does a great deal of research in the area of end products and
- 30. utilization. However, there is very little research that's
- 31. done in production. Those people who are farmers recognize
- 32. the fact that there's a tremendously high infant animal
- 33. mortality rate in this State, particularly among pigs. It
- 34. would be excellent if we could solve that problem. You speak

- 1. of a greenhouse and you think it's an odd thing, but...
- 2. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Just a moment. Will the members please be in their
- 4. seats. Will the members please be in their seats. Proceed.
- 5. SENATOR SOMMER:
- 6. We were speaking about research into, to animal mortality,
- 7. which is a very important thing for this State and it's not
- 8. done here, and it's not done anywhere in the Midwest. And
- 9. secondarily, you can speak of grain research and you can
- 10. laugh at a greenhouse and yet,I think, you should remember
- 11. that the University of Illinois has maintained the first
- 12. and the most successful experimental plot in relation to
- 13. hybrid crops in this country. It was at the University of
- 14. Illinois that almost all of the hybrid grains that we grow
- 15. were developed. And what if we could, through that plot,
- 16. double our production again through the use of hybrids
- 17. and...and new techniques. The amount of money we're going
- 18. to spend here will be very small indeed for the great impact
- 19. it would have, and the Governor of this State and all of
- 20. the people who wish to vote for this, I think, should be
- 21. commended by the future generations.
- 22. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 23. Is there further debate? Senator Weaver may close
- 24. the debate.
- 25. SENATOR WEAVER:
- 26. Well, thank you, Mr. President. I'll have to correct
- 27. Senator Carroll. This total project is a thirty-three, thirty-
- 28. three million dollar project, Senator Carroll. With the
- 29. possibility of Federal matching funds for this facility which
- 30. could cut this drastically. Now, where you get your figures,
- 31. I do not know, but I get my figures from the College of
- 32. Veterinary Medicine. And for the past five years, approximately
- 33. thirty-five percent of the graduates have engaged in the large

- 1. animal or mixed private practice. Forty-five percent in
- 2. the small animal private practice and the remaining twenty
- 3. percent in further study, research, or other forms of
- 4. practice. One other point, the College of Veterinary
- 5. Medicine at the University of Illinois is a relatively
- 6. new school. Only last year was the large animal clinic
- 7. open, but every graduating veterinarian gets the same
- 8. training in large and small animal practice. But with
- 9. the new facility of the large animal clinic, it should
- 10. be conducive to encouraging more vets being interested
- 11. in large animal practice and research. Now, let me
- 12. reiterate, Senator Carroll, thirty-three million dollars.
- 13. That's the program. Thirty-three million dollars with
- 14. the possibility of a fifty-fifty match from Federal
- 15. funds for facilities, plus seven hundred and eighty
- 16. million dollars in research grants from the Department
- 17. of Agriculture, United States. This a good investment,
- 18. Ladies and Gentlemen and we should not pass it up.
- 19. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 20. Senator Carroll.
- 21. SENATOR CARROLL:
- 22. I will take part of that as a question, Senator
- 23. Weaver, just to answer one thing. If your figures of
- 24. thirty-three million plus interest for bond retirement
- 25. are the accurate ones, I think you should go back to
- 26. your source, because they're the ones who gave us the
- 27. hundred and sixteen million. We just added seventy percent
- 28. for bond retirement costs, it's in your printed publication
- 29. from the school, we added seventy percent for bond
- 30. retirement costs, that's how we got the hundred and ninety-
- 31. seven and if I am incorrect, if you'll just have them
- 32. send me a corrected copy of their publication, I would
- 33. be happy to review it and...and state the correction on

- 1. the Floor.
- 2. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Weaver.
- 4. SENATOR WEAVER:
- 5. Well, I think, if you will just look at the Governor's
- 6. approved program, it was at the thirty-three million dollar
- 7. level and that's what we're considering. I'd appreciate
- 8. a favorable roll call.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- 10. The question is the adoption of Amendment No. 8
- 11. to Senate Bill 496. Those in favor will vote Aye. Those
- 12. opposed will vote Nay. The voting is open. Have all
- 13. voted who wish? Have all voted who wish? Take the
- 14. record. On that question the Ayes are 24, the Nays are
- 15. 28, the amendment fails. Senator Weaver has requested
- 16. a verification. Will the members of the Senate please
- 17. be in their seat. Senator Weaver has requested a
- 18. verification of the negative roll call. Will all the
- 19. Senators please be in their seats. Secretary will
- 20. read the negative votes.
- 21 SECRETARY:
- 22. The following voted in the negative: Berman, Bruce,
- 23. Buzbee, Carroll, Chew, Clewis, D'Arco, Daley, Donnewald,
- 24. Egan, Guidice, Kenneth Hall, Hickey, Johns, Joyce, Kosinski,
- 25. Lane, Lemke, Merlo, Leonard, Netsch, Newhouse, Rock, Savickas,
- 26. Smith, Vadalabene, Washington, Mr. President.
- 27. SENATOR WEAVER:
- 28. Senator Chew.
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. Is Senator Chew on the Floor? Take his name from
- 31. the roll.
- 32. SENATOR WEAVER:
- 33. Senator Dalev.
- 34. PRESIDING OFFICER: (SENATOR ROCK)

- Senator Daley on the Floor? Take his...take his name
- from the roll.
- 3. SENATOR WEAVER:
- 4. Senator Demuzio.
- PRESIDING OFFICER: (SENATOR ROCK)
- 6. Senator...Senator Demuzio is not on the roll call.
- SENATOR WEAVER:
- 8. D'Arco.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- 10. Senator D'Arco on the Floor? Take his name from
- ll. the roll.
- 12. SENATOR WEAVER:
- 13. Lemke.
- 14. PRESIDING OFFICER: (SENATOR ROCK)
- 15. Senator Lemke on the...on the Floor?
- 16. SENATOR WEAVER:
- 17. Senator Newhouse.
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- 19. Senator Newhouse on the Floor? Take his name from the
- 20. roll.
- 21. SENATOR WEAVER:
- 22. Senator Kenneth Hall.
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- 24. Senator Kenneth Hall is on the Floor. ... Senator
- 25. Carroll has requested a vertification of the affirmative
- 26. votes. The Secretary will read the affirmative votes.
- 27. SECRETARY:
- 28. The following voted in the affirmative: Berning, Bloom,
- 29. Bowers, Coffey, Davidson, Graham, Grotberg, Harber Hall, Knuppel,
- 30. McMillan, Mitchler, Moore, Nimrod, Ozinga, Philip, Rhodes, Roe,
- 31. Rupp, Schaffer, Shapiro, Sommer, Soper, Walsh, Weaver.
- 32. PRESIDING OFFICER: (SENATOR ROCK)
- 33. Senator Carroll.

- 1. SENATOR CARROLL:
- Senator Philip.
- 3. PRESIDING OFFICER: (SENATOR ROCK)
- 4. Senator Philip on the Floor? Take his name from the
- 5. roll.
- 6. SENATOR CARROLL:
- 7. Senator Soper.
- 8. PRESIDING OFFICER: (SENATOR ROCK)
- 9. Senator Soper on the Floor? Take his name from the
- 10. roll call.
- 11. SENATOR CARROLL:
- 12. Is Senator Bowers here?
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. Senator Bowers is on the Floor.
- 15. SENATOR CARROLL:
- 16. Fine. Thank you.
- 17. PRESIDING OFFICER: (SENATOR ROCK)
- 18. The roll has been verified. The Ayes are 22, the Nays
- 19. are 23, the amendment fails. Further amendments?
- 20. SECRETARY:
- 21. Amendment No. 9 offered by Senator Davidson.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. Senator Davidson.
- 24. SENATOR DAVIDSON:
- 25. Mr. President and members of the Senate. Amendment
- 26. No. 9 adds nine million, two hundred thousand dollars to
- 27. the 496 seven hundred and...seven and a half million dollars
- 28. for the upgrading extension, the Capitol complex utility
- 29. system. And a million, seven hundred thousand dollars for
- 30. planning for the new State office building to the north,
- 31. including the parking, relocation utility tunnel and
- 32. expansion of the Capitol complex pedestrian tunnel. I
- 33. move the adoption of Amendment No. 9.
- 34. PRESIDING OFFICER: (SENATOR ROCK)

- Senator Davidson has moved the adoption of Amendment
- 2. No. 9. Any discussion? All those in favor signify by
- 3. saying Aye. All those opposed. The Ayes have it, the
- 4. amendment is adopted. Further amendments?
- 5. SECRETARY:
- 6. Amendment No. 10 offered by Senator Sommer.
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. Will you read the amendment, Mr. Secretary, indicate
- 9. which one it is.
- 10. SECRETARY:
- 11. Amend...amend Senate Bill 496, is amended in
- 12. Section 7 by changing two hundred thousand to three hundred
- 13. and fifty thousand, six hundred.
- 14. PRESIDING OFFICER: (SENATOR ROCK)
- 15. Senator Sommer.
- 16. SENATOR SOMMER:
- 17. Mr. President, this...this amendment is to change
- 18. the lump sum for rehabilitation of the elevators in
- 19. the building in Chicago, we're doing something for the
- 20. city.
- 21. PRESIDING OFFICER: (SENATOR ROCK)
- 22. Senator Sommer has moved the adoption of Amendment
- 23. No. 10 to Senate Bill 496. Is there any discussion? All
- 24. those in favor signify by saying Aye. All those opposed.
- 25. The Ayes have it. The amendment is adopted. Further
- 26. amendments?
- 27. SECRETARY:
- 28. Amendment No. 11 offered by Senator Sommer. It's
- 29. on Section 14 by deleting the following.
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- 31. Senator Sommer.
- 32. SENATOR SOMMER:
- 33. Mr. President, this amendment reinstates a million

- 1. dollars for planning for the new building, the Department of
- 2. Revenue building and...and also the land acquisition for
- that.
- 4. PRESIDING OFFICER: (SENATOR ROCK)
- 5. Senator Sommer has moved the adoption of Amendment
- 6. No. 11 to Senate Bill 496. Any discussion? Senator
- 7. Carroll.
- 8. SENATOR CARROLL:
- 9. Thank you, Mr. President. I oppose the adoption of
- 10. this amendment. This amendment is to put in a million
- 11. dollars for planning...land acquisition for a thirty-five
- 12. million dollar Revenue building at an undetermined site.
- 13. We have no idea where this is going to be. We still left
- 14. them a half million to do some planning. They're trying
- 15. to add another million for something that's going to
- 16. cost what appears to be a hundred dollars a square foot
- 17. to construct this building. I don't think we should be
- 18. spending a hundred dollars a square foot for a building
- 19. a lot of which space is for storage. And when we don't
- 20. know where that building is, I don't think we should be
- 21. spending this kind of money for land acquisition, unless
- 22. and until the department tells us where we are going to
- 23. acquire that land. We don't even know what city. And
- 24. I would, therefore, oppose this amendment at this time.
- 25. PRESIDING OFFICER: (SENATOR ROCK)
- 26. Any further discussion? Senator Sommer has moved
- 27. the adoption of Amendment No. 11 to Senate Bill 496.
- 28. All those in favor signify by saying Aye. All those
- 29. opposed. The opinion of the Chair, the No's have it.
- 30. You wish a roll call. All right. The question is the
- 31. adoption of Amendment No. 11 to Senate Bill 496. Those
- 32. in favor of the amendment will vote Aye. Those opposed
- 33. will vote Nay. The voting is open. Have all voted

- who wish? Have all voted who wish? Take the record. On
- that question the Ayes are 23, the Nays are 30, none Voting
- 3. Present. The amendment fails. Further amendments?
- 4. SECRETARY:
- Amendment No. 12 offered by Senator Sommer.
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- You want to indicate which one it is, please.
- 8. SECRETARY:
- 9. On...line...in Section 19, the following, Section 20,
- 10. sum of thirty-six thousand.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. All right. Clear the board, Mr. Secretary. Senator
- 13. Sommer.
- 14. SENATOR SOMMER:
- 15. Mr. President, this is an amendment to reinstate
- 16. thirty-six thousand dollars for servicing the sale of
- 17. State bonds.
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- 19. Senator Sommer has moved the adoption of Amendment
- 20. No. 12 to Senate Bill 496. Is there any discussion? Senator
- 21. Carroll.
- 22 SENATOR CARROLL:
- Thank you, Mr. President. As usual, we seem to
- 24. spend more time on the little money than on the big. This
- 25. is just a policy decision. Do we want to pay the attorney's
- 26. and printing costs of bonds over twenty years and pay interest
- 27. on it. Either way the Assembly wants to do is fine. If
- 28. we're going to bond it, then pay all these additional costs
- 29. for a thirty-six thousand dollar, what I think should be,
- 30. General Revenue Fund appropriations, sobeit. It's just
- 31. a matter of whether you want to spread this out over
- 32. twenty years or pay it right away and my personal thinking
- 33. is this should be General Revenue Funds payable now. This

- 1. is the cost of doing business of that particular department.
- 2. Rather than paying double the amount by bonding it over
- 3. twenty years. I personally would oppose the amendment for
- that reason.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. Further discussion? Senator Sommer.
- 7. SENATOR SOMMER:
- Senator Carroll, the only problem with that, as you...
- 9. as you know, the bond houses sell the bonds and they give
- 10. us back all our money minus thirty-six thousand dollars.
- 11. That's our problem and that's why we have to do it this
- 12. way.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. Further discussion? All right. Senator Sommer has
- 15. moved the adoption of Amendment No. 12 to Senate Bill 496.
- 16. All those in favor signify by saying Aye. All those
- 17. opposed. That makes it tough to rule, you know that. All
- 18. right. In the opinion of the Chair the Ayes have it, the
- 19. amendment is adopted. Further amendments?
- 20. SECRETARY:
- 21. Amendment No. 13 offered by Senator Grotberg.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. Senator Grotberg. Will you indicate what...what
- 24. amendment that is, Mr. Secretary, please.
- 25. SECRETARY:
- Yes. On...let's see...on Section 18, the following,
- 27. Section 18.1, the following named amounts. The amounts...is
- 28. ninety-one thousand, seven hundred and seventeen dollars.
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. All right. Senator Grotberg.
- 31. SENATOR GROTBERG:
- 32. Thank you, Mr. President. I hope that that Amendment
- 33. No. 13 doesn't have anything to do with this amendment. I

- 1. think Illinois is...is fortunate with Amendment No. 13. I'm
- 2. very personally pleased and proud. I've said before, we
- 3. start by beginning and about three years ago, I passed the
- 4. first solar legislation in the General Assembly and if you'll
- 5. look at the newsrelease on your desk, you'll find that
- 6. St. Charles High School is one of two grants in the State
- 7. of Illinois out of eighty in the nation, to install for the
- 8. first time solar energy on a demonstration project in a
- 9. public building. The Museum of Science and Industry is
- 10. the other. We're pleased and proud that the Capital
- 11. Development Board has seen fit to draft this amendment
- 12. and present it for the State's match to keep our State
- 13. concern in the area of alternative uses of energy and
- 14. the plans for the same. This building will be open
- 15. very shortly, in the fall of this 1977 and we will be
- 16. in business on this project shortly thereafter and
- 17. it'll be a State-wide demonstration project I would
- 18. plead for the acceptance of this Senate Amendment.
- 19. PRESIDING OFFICER: (SENATOR ROCK)
- 20. Senator Grotberg has moved the adoption of
- 21. Amendment No. 13 to Senate Bill 496. Is there any
- 22. discussion? Senator Carroll.
- 23. SENATOR CARROLL:
- 24. Apparently thirteen is his lucky number. Senator
- 25. Grotberg and I can agree on good ideas. I don't think
- 26. he wants to use this for DLGA. I think this is a great
- 27. idea we're getting about a ten for one match and I would
- 28. urge everybody to support this amendment.
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. The question is the adoption of Amendment No. 13
- 31. to Senate Bill 496. All those in favor signify by
- 32. saying Aye. All those opposed. The Ayes have it. The
- 33. amendment is adopted. Any further amendments?

- 1. SECRETARY:
- 2. Amendment No. 14 offered by Senator Carroll and
- 3. in the rotation you handed them to me, Senator Carroll.
- 4. PRESIDING OFFICER: (SENATOR ROCK)
- 5. All right. Just indicate which one. How many
- 6. amendments does he...does he have?
- 7. SECRETARY:
- He has three amendments.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- 10. All right. Which one is first?
- 11. SECRETARY:
- 12. On page 1, line...deleting line 24.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 5.14. Senator Carroll.
 - 15. SENATOR CARROLL:
- 16. Thank you, Mr. President. One of them was to
- 17. put the thirty-six thousand into General Revenue. That's,
- 18. you know, we've already made a policy decision on that.
- 19. The other two were to focus on the issue of what we were
- 20. going to do with the prision systems. I've been advised
- 21. by many around here that nobody wants to focus on the
- 22. issue right now. There seems to be...Senator Netsch seems
- 23. to enjoy that...there seems to be a difference of opinion
- 24. as to whether or not we should spend any money on our
- 25. State prisions, renovating them, when certain people,
- 26. at two hundred thousand dollars, have recommended closing
- 27. them and any monies we put into them would be a waste.
- 28. I'd offered these in the hopes of pulling out those
- 29. monies until we had some decisions, but if many people
- 30. don't want to focus on that issue now, sobeit. I'm sure
- 31. this will be around for awhile and I will withdraw those
- 32. amendments.
- 33. PRESIDING OFFICER: (SENATOR ROCK)

3/26/2

33.

1. The amendments have been withdrawn. Senator Graham. 2. SENATOR GRAHAM: 3. What are you trying to do to us now, Senator? 4. PRESIDING OFFICER: (SENATOR ROCK) 5. The amendments have been withdrawn, Senator. 6. SENATOR GRAHAM: 7. Thank you. 8. PRESIDING OFFICER: (SENATOR ROCK) 9. Any further amendments? SECRETARY: 10. No further amendments. 11. PRESIDING OFFICER: (SENATOR ROCK) 12. 13. 3rd reading. On the Order of Senate Bill 600, Senator 14. Nimrod on the Floor? Senate Bill 628, Senator Sommer. All right. On the Order of Senate Bill 6...Senate Bills 15. 2nd reading, Senate Bill 600. Read the bill, Mr. Secretary. 16. SECRETARY: 17. 18. Senate Bill 600. (Secretary reads title of bill) 19. 2nd reading of the bill. No committee amendments. 20. PRESIDING OFFICER: (SENATOR ROCK) 21. Any amendments from the Floor? 22. SECRETARY: 23. Amendment No. 1 offered by Senator Bruce. 24. PRESIDING OFFICER: (SENATOR ROCK) 25. Senator Bruce. 26. SENATOR BRUCE: 27. Thank you, Mr. President and members of the Senate. 28. Amendment No. 1 strikes everything after the enacting 29. clause in Senate Bill 600 and inserts the following: I 30. have distributed to the members a memoranda which explains 31. in some detail the thirty-four page amendment which is 32.

before you and I will, as much as possible, relate to both

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pages and lines as we go through the amendment. On page 4,
1.
     the...language would limit the death benefits involved in
2.
     workmen's compensation to two hundred and fifty thousand
3.
     dollars or twenty years, whichever is the greater. On
4.
     page 9 is created a panel of physicans approved by the
5.
     Industrial Commission. It is important to note that any
6.
     physician could be certified by the commission if he
7.
     meets only one requirement. That for certification, he
8.
     agrees that he will issue periodic status reports to
9.
     the employer. It is also important to note there is
10.
     no restriction on the free choice of anv employee to
11.
     chose any physician. On page 10 is the chance relating
12.
     to appliances and prostheses. Presently the Statute
13.
     states that furnishing of such appliances or artificial
14.
     limbs by the employer is not a payment of compensation
15.
      which is deducted against the employee's claim.
16.
     would clarify the language that if the employer has a
17.
      service group or a group insurance program which would
18.
      provide on a nonoccupational basis, artificial limbs,
19.
      that this also would not be payment of compensation
20.
      which would be deducted from the employee's award.
21.
      page 11, lines 21 and 22 and lines 26 and 28, these
22.
      changes would set the rates of compensation for
23.
      benefits other than temporary total. The present
 24.
      compensation is sixty-six and two-thirds of the
 25.
      employee's salary, not to exceed one hundred percent
 26.
      of the manufacturing wage. This sets the rate at
 27.
       sixty-six and two-thirds of the employee's salary,
 28.
       not to exceed sixty-six and two-thirds percent of
 29.
       the average State-wide wage. Thus, it would make
 30.
       two changes. A, it will reduce the cap from one
 31.
       hundred percent on temporary total to sixty, for other
 32.
       benefit other than temporary total, from one hundred
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33.

- percent to sixty-six and two-thirds of the State average,
- and B, make changes from the manufacturing wage to the
- 3. average wage. On page 12, line 12, we delete the reference
- to subparagraph two, which includes all benefits other
- than temporary total. So, that you establish a higher
- 6. rate of compensation for temporary total. It is the
- feeling of many of us that that is the most severe time
- 8. for an employee. He is totally and absolutely disabled
- 9. and he should have the highest possible rate of
- 10. compensation. In permanent partial and permanent total,
- ll. you are talking about in well over half the cases,
- 12. employees who have returned to work and are receiving
- 13. full compensation. That is not the...instance with
- 14. temporary total. And so with...this will mean that
- 15. temporary total will not be limited to the sixty-six and
- 16. two-thirds percent of the average wage, as are all
- 17. other benefits, but they would be at one hundred percent
- 18. presently of the State-wide average wage and they
- 19. would go to one hundred and thirty-three percent
- 20. of the State-wide average wage in July. So, to
- 21. reiterate, the computation for temporary total would
- 22. be sixty-six and two thirds of the employees wage, not
- 23. to exceed a hundred and thirty-three percent of the
- 24. average wage in the State. On page 12, we change the
- 25. computation from the State-wide average wage in
- 26. manufacturing to the State-wide average wage and I
- 27. point out to you that the average weekly wage presently
- 28. is two hundred and twenty-five dollars and that will
- 29. be effective as an estimated amount in 7/15/77, July
- 30. of this year, the average weekly wage in manufacturing
- 31. for July 15th of this year is two hundred and forty-seven
- 32. 09. On page 12 we remove the escalator clauses. As you
- 33. understand, we are presently paying as...as a cap, one

- hundred percent of the State-wide average wage. On
- July 7 of...'77 we go to a hundred and thirty-three,
- 3. July of '79 to a hundred and sixty-six, July '81 to
- two hundred percent. This amendment would...would stop
- 5. any amendments and escalators that would go above the
- 6. hundred and thirty-three percent, which will become
- 7. effective in July of '77. On page 14, we require that
- 8. the Industrial Commission in computing the percentage
- 9. of partial disability give consideration to all prior
- 10. payments for permanent disablility made under this
- 11. Act. That is the amendment which has been proposed
- 12. and the fact that...not all...not...in all instances
- 13. the Industrial Commission has not given...consideration
- 14. to prior awards under the Act, that does not mean any other
- 15. awards that have been made, but only under the
- 16. Workmen's Compensation Act. Number 11 inserts the
- 17. OSHA hearing standards for compensation of hearing
- 18. loss. At the present time, there are no hearing
- 19. standards in the...in the legislation. On page 19,
- 20. it will require that the Industrial Commission consider
- 21. noise protection equipment which has been supplied
- 22. by the employeer in determining the amount of hearing
- 23. loss compensation. On page 19, a prior specific loss
- 24. or loss of use of word under paragraph E and paragraph
- 25. E is all the specific amputations, hand, arm, thumbs,
- 26. fingers, legs, feet, toe and or loss of an eye, shall
- 27. be deducted for any award for subsequent injury. As
- 28. the Statute presently reads, the member must be amputated
- 29. before it can be considered in a subsequest award.
- 30. For example, if you lose your finger by amputation and
- 31. then later lose your hand, they will deduct from the
- 32. loss of the hand the computation for the loss of the
- 33. finger. If. however. you have your finger mashed and
- 34. it is not amputated and you receive compensation. the

- 1. mere fact it is not amputated means that if you were to 2.
- later lose your hand it would...not be a deduction for
- the loss of the hand...in that benefit for the loss of 3.
- 4. the finger. I think I probably lost most of you on that.
- All it does is change from amputation to both amputation 5.
- and lost of use of any of the specified loss items. On page 6.
- 7. 24, we limit the rate adjustment of benefits on cases
- decided prior to 1975 to increases in the State's 8.
- 9.
- average wage occuring after July of 1975. As you know in the rate adjustment fund, cases decided between 10.
- 11. 1965 and 75 could be reconsidered by the commission
- on a petition and the rates in those cases be readjusted. 12.
- That rate readjustment fund, as this amendment would have 13.
- it, would only relate to cases after July of 1975. On 14.
- page 27, the amendment would require that the Industrial 15.
- Commission adopt within one year, guidelines and standards 16.
- that will follow in making awards. At the present time 17.
- there are no standards established by the Industrial 18.
- Commission. We have waited some time for them to say 19.
- 20.
- to lawyers, to arbitrators and to employers, here are
- the standards on which we make our decisions on 21. 22.
 - loss. American Medical Association has a fine series
- of proposed standards. We do not mandate that they 23.
- adopt those standards because some states have...only 24.
- three states have adopted the AMA standards as the 25.
- standards for the state. And we think that within 26.
- one year they ought to adopt some standards, but 27.
- we did not put in the AMA. 28. 29.

30.

33.

- 31. (end of reel)
- 32.

- 1. SENATOR BRUCE:
- On page 32 and 33, we involve ourselves with the
- 3. Occupational Disease Act. It amends the Act to require
- 4. that a disease or aggravation to be compensable must
- 5. arise out of a risk peculiar to the employment and
- 6. secondly, that a disease or its aggravation to be
- 7. compensable must be significantly and directly caused
- 8. ...connected to the work. Mr. President and members of
- 9. the Senators...of the Senate, a good deal of work has gone
- 10. into this amendment. I am certain of one thing. It is
- ll. not the final draft to this bill, as it will be on the Governor's
- 12. Desk, if it is ever on the Governor's Desk. Many of us have
- 13. despaired over the fact that little has been done, but
- 14. much has been talked about in amending the Workmen's
- 15. Compensation Act since 1975. This is a serious attempt
- 16. on behalf of many of us to get labor and management to
- 17. see that we want to have meaningful changes in the Workmen's
- 18. Compensation Act. Thank you, Mr. President.
- 19. PRESIDING OFFICER: (SENATOR ROCK)
- 20. All right. Senator Bruce has moved the adoption of Amendment
- 21. No.1 to Senate Bill 600. Is there any discussions?
- 22. Senator Knuppel.
- 23. SENATOR KNUPPEL:
- 24. Senator Bruce, I've several questions. The first one
- 25. is, you're providing in this bill, the same death benefit
- 26. that's in Senate Bill 720, as it's amended. Is that correct?
- 27. That's two hundred and fifty thousand or twenty years.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Senator Bruce.
- 30. SENATOR BRUCE:
- 31. Yes, Senator Knuppel. The only problem is, that under
- 32. 720 the amendment occurs in ...well, I think you ought to
- 33. know that...

- 1. PRESIDING OFFICER: (SENATOR ROCK)
- 2. Senator Knuppel:
- 3. SENATOR KNUPPEL:
- Second thing is, have you provided anything in this
- bill with respect to the earning capacity, the life earn-
- 6. ing capacity of the decedent or is it just twenty years, two hundred
- 7. and fifty thousand dollars. Let's suppose a guy sixty-
- 8. five years old and he's going to retire tomorrow. He
- 9. gets killed. His widow is sixty-five years old. She
- 10. gets two hundred and fifty thousand dollars or twenty
- 11. years, whichever one is greater?
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Bruce.
- 14. SENATOR BRUCE:
- 15. As you know Senator, the computation of death bene-
- 16. fits is, as the following; sixty-six and two thirds of
- 17. the employees salary, not to exceed one hundred percent.
- 18. The State-wide average wage in manufacturing, but not
- 19. less than fifty percent of the State-wide average wage
- 20. in manufacturing. If you multiply that...
- 21. PRESIDING OFFICER: (SENATOR ROCK)
- 22. All right, Senator Knuppel. I think...Senator Knuppel.
- 23. All right, Senator Knuppel.
- 24. SENATOR KNUPPEL:
- 25. The question is, have you taken into consideration the
- 26. life earning capacity, rather than the life ...very simple
- 27. question.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Senator Bruce.
- 30. SENATOR BRUCE:
- 31. I misunderstood his question. No, we've not considered
- 32. that, Senator Knuppel.
- 33. PRESIDING OFFICER: (SENATOR ROCK)

- 1. Senator Knuppel.
- 2. SENATOR KNUPPEL:
- 3. Do you provide in this bill in any way for adjust-
- 4. ments between a person who's totally disabled on Social
- 5. Security and can only draw so much money and ... and the
- 6. fact that he's also drawing Workmen's Compensation, so
- 7. that...that it's..that it's the Workmen's Compansation
- 8. that's reduced rather than the ...than the Social Security
- 9. in light of the fact that we're only getting about forty-
- 10. three cents back from Washington on a dollar.
- 11. PRESIDING OFFICER (SENATOR ROCK)
- 12. Senator Bruce.
- 13. SENATOR BRUCE:
- 14. No, Senator Knuppel, because it was my judgment
- 15. that we ought not to penalize those who have been handled
- 16. quite well under the SSI benefits by the Federal Government
- 17. since 1975. I did not want to take those benefits away from
- 18. them. And so, we did not include in the computation Social
- 19. Security benefits.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Senator Knuppel.
- 22. SENATOR KNUPPEL:
- 23. Mr. President, you realize you're not penalizing them. They're...
- 24. they're only allowed so many dollars and they take it out
- 25. of their Social Security payment and our people who are in
- 26. business are paying that money in and ... and yet, we're also paying
- 27. in Social Security. We're only getting forty-three cents
- 28. back on a dollar from Social Security. You under...how many
- 29. ...you say from your experience. How many Workmen's Compen-
- 30. sation cases have you tried, Senator?
- 31. PRESIDING OFFICER: (SENATOR ROCK)
- 32. Senator Bruce.
- 33. SENATOR BRUCE:

- Senator, I don't practice in the Workmen's Comp area.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Knuppel.
- 4. SENATOR KNUPPEL:
- Well, I very frankly am really disturbed about the
- 6. way the Workmen's Compensation proposition has been handled
- 7. in this Body and from all angles. I've been hearing that
- 8. there's going to be an attempt to reach an agreed bill. I
- 9. don't see anything like that. Here's little groups springing up
- 10. all over and some of the very basic things that are in this
- 11. law that are so unjust aren't even considered. I... I per-
- 12. sonally feel that I cannot, I cannot support this legis-
- 13. lation as opposed to the other version. I don't think
- 14. that standards are necessary. I never have and I tried
- 15. not a lot, but I try enough Workmen's Compensation cases
- 16. to know that there are standards. They may not be written
- 17. but these arbitors are...they've got a rule of thumb if
- 18. a meniscus removed from the knee or a thumb is broken.
- 19. They have an idea. They look at the guy. They examine
- 20. him and they become very astute. I, personally, feel that
- 21. this bill is very closely follows the Senate Bill 720
- 22. in most regards. Now, I'd like for you to tell me explic-
- 23. itly three or four of the major differences between this
- 24. bill and 720 as amended.
- 25. PRESIDING OFFICER: (SENATOR ROCK)
- 26. Senator Bruce.
- 27. SENATOR BRUCE:
- 28. Well, first of all it establishes a panel of physicians
- 29. which is not established in 720, although it attempts to. It
- 30. does change the, the different, it creates a differential
- 31. between temporary total and permanent partial, which is not
- 32. created in 720 and that 720 only puts a maximum cap on the
- 33. benefits. This would establish a differential between

- 1. temporary total and permanent partial and all other specific
- 2. losses. We would move from the manufacturing wage to the
- 3. average weekly wage and 720 would not ...let's see, Senator
- 4. Knuppel, I worked with so many of these, I think 720 does not
- 5. establish standards for the Commission and this ... and this
- 6. would. I, frankly would have to go through and spend a
- 7. little more time on the differences, but I think those are
- 8. the major differences between 720 as amended and...and the
- 9. proposed amendment to Senate Bill 600.
- 10. PRESIDING OFFICER: (SENATOR ROCK)
- 11. Further discussion? Senator Savickas.
- 12. SENATOR SAVICKAS:
- 13. Yes, Mr. President and members of the Senate. This
- 14. bill does go a lot further than 720. A few years ago when
- 15. we passed Senate Bill 234 and 235 there was very little
- 16. argument from either side of the aisle about giving the
- 17. benefits and the wages to the workmen. It was mostly on
- 18. other items. On the caps, on the disability, on the
- 19. standards and what not, but very little on the benefits.
- 20. But Senator Bruce's amendments to this bill would reduce
- 21. the benefit paid to a working man. When we talk about, on
- 22. page 11, a man who would lose his leg under the present law
- 23. and makes about three hundred and fifty dollars a week, would
- 24. be compensated at the present compensation rates of two
- 25. hundred and thirty one dollars times two hundred weeks, which
- 26. would be about forty-six thousand dollars. This amendment
- 27. would reduce this person's compensation for his loss of his
- 28. leg to the rate of a hundred and fifty dollars times two
- 29. hundred weeks for thirty thousand dollars. So, under this
- 30. bill, under this amendment, Senator Bruce, would deprive
- 31. a man of another sixteen thousand dollars for the loss of
- 32. his leg. And none of these items were ever questioned
- 33. when we passed 234 and 235. Both sides of the aisle supported

- 1. this theory that the man for loss of his member was entitled
- 2. to this type of compensation. No one questioned the amounts
- 3. of money and yet under Senator Bruces's amendment, he wants to
- 4. take it from that working man, reduce the amount he would
- 5. get for the loss of his member. The same person who would
- 6. have an annual income of about eighteen thousand dollars,
- 7. this amendment would reduce and would only give him one
- and two-thirds of his annual wages for the loss of his leg.
- 9. This is terrible. The same amendment by reducing this,
- 10. would also reduce the benefits to the widows and children
- 11. two hundred and fifty dollars a week for the compensation,
- 12. at this rate. There's no one on either side of this aisle
- 13. that ever argued that we should reduce the rates and reduce
- 14. the monies for the widows and the children or for the person
- 15. that loses a member. And yet, we have a Democratic study
- 16. group that has gone further than any Republican or Demo-
- 17. cratic sponsored bill to hurt and injure the working person.
- 18. We go to page 19 on line 21 and 34 and this amendment does...does not
- 19. read the same way as Senator Bruce's memorandum and it defies
- 20. every principle of Workmen's Compensation Law in the United
- 21. States. What this amendment does, is reduce any award a
- 22. person may obtain before the Industrial Commission by the
- 23. respondents simply claiming that the member injured was
- $_{24}.\,\,\,\,\,\,\,\,$ already in a not perfect condition. Whether because of
- 25. age or any other reason and therefore, they would not
- 26. be required to pay for the injury. That means if you
- $_{
 m 27.}$ came to that hearing and you were getting up in your years
- 28. and your arm wasn't as it was when you were thirty years
- 29. old, they could refuse to pay you because it was not in
- 30. a perfect condition. On page 27, we talk about standards.
- 31. The testimony before the Senate Subcommittee what standards
- 32. would reduce the benefits anywhere from fifteen to twenty-
- 33. five percent. And let's talk a little about standards

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some of the hearing standards that we have here. In his
1.
    bill, on page 19 and take for example on line 8. If you
2.
    have a sound level and the response is 100, you have to
3.
    work for two hours per day before any injury or you can
4.
     collect for any energy, injury. If you work for an hour
5.
     and a half a day and go deaf, at this level you can't
6.
     collect. Even though you go deaf because these stand-
7.
     ards are such you must work two hours a day at these
8.
     standards. Who's to say that a person is going to take
9.
     a hour and a half, an hour and three quarters or two
10.
     hours before they go deaf and collect the money under...
11.
     under this program. These are reasonable standards.
12.
     Is this what we want? That because we don't subscribe
13.
     to these exact standards, you can go deaf and never
14.
     collect a dime. But Senator Bruce's amendment says
15.
     that you can't collect. All those people working in
16.
     these stamping plants. Is this what they want? Well,
17.
      I submit to you that no, this would not be what they
18.
      wanted. On page 32 when we talk about the aggravation
19.
      of a disease, where the present law provides that an
20.
      aggravation must result from a risk peculiar to the
21.
      employment, but a disease may not result, but a disease
22.
      may result from any injurious exposure. We want to change
23.
      that to make it that this amendment would require that
 24.
      a disease must result from a risk peculiar to the employ-
 25.
      ment. The present law says that you can collect on
 26.
      aggravation. The new law says that if you had emphysema
 27.
      and you were in a plant inhaling dust and aggravated that
 28.
      condition that you couldn't collect because that emphysema
 29.
      may not have been caused, may or may not, you don't know
 30.
      but, it may not have been caused by inhaling this dust.
 31.
```

That you'd have to be exposed to these irritants.

should enough for the aggravation. I, I don't understand

32.

- how anyone that is concerned for the working people of
- this great State will try to reduce all benefits. Bring
- 3. back this State law before, before the McCarthy changes.
- 4. We're going back to 1932, 1928 with these changes and
- 5. these are done by a Democratic study group. I submit
- 6. to you Ladies and Gentlemen that this amendment to Senate
- Bill 600 is not only a total disaster for the working
- 8. people, it should be a black mark and it's a shame for
- 9. all those people that participated in drafting this
- 10. ridiculous amendment.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Further discussion. Senator Rhoads.
- 13. SENATOR RHOADS:
- Senator Nimrod, Mr. President and fellow Senators.
- 15. I rise in support of this amendment. I do so bécause I
- 16. think it does not address itself certainly to all of the
- 17. areas, which, we on this side had hoped that we could achieve
- 18. But I do think that it does represent an honest attempt
- 19. to reach a compromise that will attempt to reach the goals
- 20. and address itself to the issues of making Workmen's
- 21. Compensation insurance available, stop the escalation
- 22. of the premiums and stop the migration and the movement
- 23. of jobs and businesses out of the State of Illinois. I
- 24. just know that the record is very clear that as a result
- 25. of 1975 that one hundred and twenty two changes in the
- 26. Workmen's Compensation laws, that we ended up with the
- 27. highest benefits and payments of any state in the United
- 28. States. But as a result of the proposal and the original
- 29. proposal 600 and those that are incorporated in this
- 30. amendment that Illinois would still remain the number one
- 31. State in benefits in Workmen's Compensation benefits and
- 32. the State of Illinois have adopted. I just don't know,
- 33. Senator Savickas, where you get your facts and your

```
information. This whole program and this whole thing
 l.
     addresses itself certainly to the nine points that we
 2.
     originally had mentioned and also to Senate Bill 601
 3.
     which reversed to Occupational Diseases. The wording
4.
     has changed in this bill in this submission by this
5.
     compromise amendment. However, it does address itself
6.
     to the very important position that an employer should
7.
     not have to pay for something that is not aggravated
8.
     from within his business. There is a definite need for
9.
     standards to be established. We all know that. We also
10.
     know that hearing loss, it's one thing to say what it is
11.
     and what it isn't. But when we start paying for a
12.
     partial loss of hearing, we certainly should have some
13.
     means of determining what that partial loss is. And I
14.
     think this bill, this amendment has wisely accepted those
15.
     Federal Standards, which are being determined throughout
16.
     this whole nation. It's very concerning to us that we
17
     are in a position where employers are actually breaking
18.
     the law by not being able to hire the handicapped because
19.
     we will not take into consideration previous credit for
20.
     disabilities. But it's right that we should consider
21.
     that prior payments in Workmen's Compensation benefits
22.
     for that same disease should not be compensated for again.
23.
     I think it's a reasonable compromise. I'm not totally
24.
     satisfied with it, that we are going up to a hundred
25.
     and thirty-three percent, but we're not going to two
26.
     hundred percent. And I think in all ways when we deal
27.
     with compromise that we have to be willing to meet some-
28
     where down the line. This will certainly raise the...the
29.
     average payments that we're going to be based upon as far
30.
     as the State average wage is concerned and manufactured
31.
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industries. But the fact that we're willing to go back

to the State average wage as all other states are I think

32.

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l.
     shows some realistic compromise in the area and I think
     we can take it. We have talked for a long time about the
2.
     modified differential. The modified differential means that
3.
     a man that goes back to work should not be getting the same
4.
     pay as he was getting before he went back to work.
5.
     this bill does is a compromise between them. This amend-
6.
     ment does it to compromise. What it does do, it provides
7.
     for those employers in the lower income, a minimum and a
8.
     maximum and it also says that those with the lower wages
9.
     will get the same amount of money that they had when they
10.
     were disabled and they were not working, as when the go
11.
     back to work and getting their pay. But it does limit
12.
     and provide for a differential for those in the higher
13.
     ranges where many benefits can be escalated and premiums
14.
     can be paid. So, it doesn't really satisfy the whole
15.
     program of the differential period, but it certainly
16.
     does require...represent that payment of twenty-five
17.
     percent reduction in the areas of those higher wages.
18.
      I think what we've done here in the panel, it certainly
19.
      doesn't address itself to our total request, but it does
20.
      provide the fact that the doctors must make a report and
21.
      that...the employer will not be penalized because the
22.
      doctor does not report the...his particular finding.
23.
      We're concerned about the employees. We have a deep
24.
      regard for them and on that basis I would say that the
25.
      cap that's put on for the two hundred and fifty thousand
26.
      capped, is one thing that I think has been proposed here
27.
      that was not in our bill, but, however, I think there's
 28.
      enough provisions in here that would allow for us to say
 29.
      that the overall package, that the intent in which we are
 30.
      about to go after and what we're trying to attain and
 31.
```

33.

achieve is being accomplished. That the employer and

the employee. The employee remains the highest paid

- 1. benefit receiving the highest benefits of anywhere in the
- 2. United States, as a result of even this amendment. That
- 3. we...that Illinois stands first among all the states in
- 4. providing the Workmen's Compensation addressing itself to
- 5. more than any other state in Workmen's Comp. I hope that
- 6. we can act as a model plan and I certainly say that when
- 7. we want to achieve something it has to be through an area
- 8. of compromise. I do, in fact, accept this amendment. I do
- 9. urge those on our side of the aisle and those on the other
- 10. side of the aisle who are concerned about where Workmen's
- 11. Compensation is going, where business is going and if you're
- 12. truly interested in the future, in the benefits of the employees
- 13. of this State.
- 14. PRESIDING OFFICER: (SENATOR ROCK)
- 15. Senator Newhouse.
- 16. SENATOR NEWHOUSE:
- Thank you, Mr. Chairman, Mr. President. Mr. President,
- 18. I shall try to be as brief and shall try to remain as dispassion-
- 19. ate as is possible for me to remain. Sitting here listening
- 20. to the discussion, it occurred to me that I don't come from
- a working class background. I come from a background of
- 22. people who are constantly looking for work. My father
- couldn't get a card to work in Louisville, Kentucky. Thirty
- 24. years later,I came to Chicago to find that the same thing
- 25. existed there. That my kids couldn't get into the apprent-
- 26. iceship training programs. That the city ran a public school
- 27. for the purpose of training apprentices. Washburn Trade
- School and my kids couldn't get into it. You put in a bill
- 29. down here about six years ago to open up Washburn Trade
- School. Who helped pass that out? Not our friends in
- labor. As a matter of fact, several years ago when we 31.
- discovered that despite the law had been changed Washburn
- was still excluding minorities. Through the Board of

- 1. Vocational Education we cut off the money for those programs.
- 2. Do you think that made a difference? None. Those programs
- 3. have been closed down for two years. I've got an unemploy-
- 4. ment rate out in my district among young people that goes
- 5. to fifty percent. Industry has left. The experience says
- 6. that my youngsters go from there homes across hostile
- 7. territory in order find work. A couple of weeks ago,
- 8. Jewell Grand Bazaar opened and advertised seventy jobs.
- 9. More than a thousand people showed up for those jobs.
- 10. Not too long ago, a young man who was going to work in
- 11. a nearby suburb was killed in that nearby suburb and two
- 12. weeks ago a man returning from looking for work was
- 13. hauled out of his car and badly beaten. I have a great
- 14. concern, Mr. President. And that concern is for the
- 15. strengthening of the neighborhood in the city from which
- 16. I come. I see no movement toward helping resolve that
- 17. situation. None. As a matter of fact, the movement that
- 18. I see has been absolutely destructive. So, we come now
- 19. for some bills that have to do with unemployment compensation.
- 20. Am I for the working man? You bet'cha. I'm also for the
- 21. provision of jobs and I do not want to see more institutions
- 22. to from which my people might obtain some dignity move
- 23. from my city. It's a dilemma. Yes, I want to help the
- 24. working man and I want to make more of them. And there
- 25. doesn't seem to be a great deal of sympathy for that kind
- 26. of movement. I think we have some responsibility to look
- 27. on both sides of the coin. And I think we're
- 28. shirking it when we don't. I'm going to vote for this bill.
- 29. I'm going to yote for the bill that Senator Lemke says he
- 30. won't draw back for amendments. Perhaps, then labor and
- 31. management can get together to do what they should have
- 32. done in the first place. It's a terribly complicated
- 33. subject. A good deal of emotion is involved. An awful lot

- 1. is riding on it. I am distressed that as much as is
- 2. riding on this bill, one person has been to talk to me
- 3. about this bill along with another group of people, from
- 4. either side. Apparently, they don't think it is very
- 5. important to get the votes. I would hope, Mr. President,
- that as a result of an attempt to get both these bills
- 7. out, there can be some dialogue established that resolves
- 8. the question of the tension between the two problems of
- 9. how do you maintain a job potential and how do you get
- 10. the highest benefit for workers. That's the problem
- 11. we're trying to resolve. And in that connection, I'm
- 12. going to vote for this amendment and vote for this bill
- 13. and vote for the Lemke bill, get them both out and let
- 14. them fight it out.
- 15. PRESIDING OFFICER: (SENATOR ROCK)
- 16. Further discussion? Senator Lemke.
- 17. SENATOR LEMKE:
- 18. Mr. President, my fellow colleagues and my fellow
- 19. Democratic colleagues. I talk on this amendment and I
- 20. hear the regressions that we're taking and we're taking
- 21. these regressions against people that can't protect
- 22. themselves. Widows, children, amputees, guys that are
- 23. permanently disabled, people that the Democratic Party
- 24. has protected. People that we try to protect and try
- 25. to raise. When Representative Mann tried to get a five
- 26. percent welfare increase they turned thumbs down. We
- 27. won't give these people a welfare increase and we won't
- 28. give them benefits when they get a job and get hurt at that
- 29. job. What is this State coming to? It's a disaster. These
- 30. are terrible amendments. These are amendments that take things
- 31. the food right out of the baby's mouth. The orphans. It
- 32. takes money from the widows. Permanent total disabled
- 33. people. That's where it takes the money from. And they

- 1. talk about partial loss of hearing. Well, I want to tell
- 2. you something. There's states in this union that adopted
- 3. standards for partial loss of hearing and they're removing
- 4. them because they found them unworkable. Because every
- 5. different job has a different standard. And that's what
- 6. justified in trying the case. It's the Supreme Court that
- will set the standards applying to that manufacturing
- 8. industry. And we talk here about business. Sure, we
- 9. like to help business. And if we're taking something
- 10. away from somebody, then we should get a guarantee from
- 11. somebody else that the premiums are going to come down.
- 12. It's a disaster to see the insurance industry collect
- 13. two hundred and fifty million dollars more premiums than
- 14. they ever took in before. Before the 234 and 235 were
- 15. passed and pay out a measly seventy-nine million dollars
- 16. more. Where's the profit going when the stocks split
- 17. and you read the insurance industry is in the black and
- 18. they're bleeding the small businessmen. They won't
- 19. even write the policies of industry that don't even
- 20. have accidents. They haven't had accidents twenty or
- 21. thirty years because they have a paternal instinct in
- 22. that industry. And they won't write the policies. What
- 23. guarantees do we get from the insurance industry? We see
- 24. it, we see labor and management split but the insurance
- 25. industry don't even have the decency to appear at the
- 26. hearings on Workmen's Compensation bills because they're
- 27. afraid and that's a diseaster, when a Director of Insurance
- 28. who's temporarily appointed raises the rate and then goes
- 29. and works for the guy that he raised the rate for. I'm
- 30. telling you in this State and we take it out and we're
- 31. going to take it out in the little guy. That's who you're
- 32. going to take it out on. The guy that can't protect himself.
- 33. Big guys are going to protect themselves and the big unions

- are going to protect themselves because they protect 1.
- themselves. They get benefits over and above Workmen's 2.
- Compensation from industry cause they force them into 3.
- collective bargaining actual agreements to get those 4.
- benefits. So, you're not going to attack nobody here 5.
- except the little guy. That's who you're attacking. 6.
- The little guy. And you're not helping the little 7.
- businessman because there's no guarantee that the 8.
- big insurance companies are going to write those premiums 9.
- and are going to reduce them. We pass the bill in the 10.
- IMA brochure. You read at their point. The rates were 11.
- supposed to decrease one percent. Well, I'm telling you 12.
- they're rates didn't even stabilize with that bill when their 13.
- own testimony said they would decrease one percent from 14.
- the insurance underwriters. Why, because the insurance 15.
- industries got a good thing going here. They want to 16.
- milk people and I think maybe we should start looking 17.
- into their anti-trust way. Because what they're doing 18.
- here is there small business men are being forced out of 19.
- business. And where do they have their money invested. 20.
- Look at their..look at their...at their sheets. Look at their in-21.
- vestment sheets. They got them invested in big industry 22.
- and big industry are the ones that are buying out the 23.
- small industry because they're forcing them out of business. 24.
- They're forcing the small man out of business. That's 25.
- what they're doing. And they're doing it with the insurance 26.
- industry and I say this right now, we better start looking 27.
- into this because I think there is a conspiracy because 28.
- when we talk about fair trade on insurance rates all I 29.
- ever hear, automobile, malpractice, products liability,
- workmen's comp. The big bad guy is the insurance company. 31.
- He's the guy that's raising the premium. He's the guy 32.
- that the businessmen can't afford the premiums for. 33.

- So, now we want to take the benefits away from an injured l.
- man. And that's what you're doing. Taking his benefits 2.
- away from the injured man. You can talk all you want. ٦.
- If you want to regress, Mr. Bruce, then regress. But tell 4.
- me this if you're a Democrat you're for the little man 5.
- and you're for a working man. You're for the poor farmer 6.
- not the big industry. You're for everything that speaks 7.
- for the Democratic party. We are a party made up of many 8.
- groups and many differences and we have our differences 9.
- and we fight like cats and dogs. But we try to put 10.
- something together for everybody. But we don't take 11.
- nothing away from small people. And when I say this, if 12.
- anybody wants to vote for this amendment and they want to 13.
- vote for this bill, let them vote. But I'll tell you 14.
- this, when the election comes the little person is going to 15.
- remember that and he ain't going to vote. And I'll tell 16.
- you that right now. You're taking things out of the baby's 17.
- mouth, taking things away from the orphans, and also the 18.
- disabled. I ask the vote against this amendment. permanent 19.
- PRESIDING OFFICER: (SENATOR ROCK) 20.
- Senator Hickey. 21.
- SENATOR HICKEY: 22.

- Mr. President and fellow members of the Senate. My 23.
- interest in doing something that's really constructive for 24.
- Workmen's Compensation is certainly not just for business. 25.
- They've made lots of claims about business leaving the State 26.
- of Illinois, a lot of which, I think, are absolutely crazy. 27.
- The way they've quoted the Fantus Corporation as driving... 28.
- saying that this is the thirty-fifth most favorable state 29.
- to do business in ...is really crazy. The Fantus Company 30.
- is in business, to move businesses and there are the ones
- that they quote. But I do think that the Workmen's
- Compensation rates are excessive. But I'm not even sure 33.

- 1. that this bill will reduce them. It may keep them from
- 2. escalating quite as fast, but I doubt if there's any re-
- 3. duction. Because of this or because of any other legislation
- 4. that's been offered. Last summer, I was part of a subcommittee
- 5. of the Labor Laws Commission which went in to the operation
- 6. of the Industrial Commission and we held hearings throughout
- 7. the State. Representative Stubblefield and I, I think, were
- 8. the only legislators that went to every single one of those
- 9. hearings and heard people tesify from labor and from
- 10. business, all over this State about how the Industrial
- 11. Commission works. From that ...from those hearings I was
- 12. absolutely convinced that the Industrial Commission must
- 13. be reorganized. That it's a bad system, that it needs to be
- 14. more an administrative system than an adjudicatory system, such
- 15. as it is. And before the time was out this Spring,I tried to
- 16. get some legislation to offer in that regard, but it was
- 17. too late. I was waiting for the Republican members of
- 18. that subcommittee to call the subcommittee together and
- 19. to get some such legislation together. But the other
- 20. thing that ...that we discovered in those hearings, was
- 21. that there is a terrible rip-off by lawyers in Workmen's
- 22. Compensation. And that, thereby, the little man really
- 23. suffers and suffers terribly and I don't find labor a
- 24. bit interested in that plight of the little man who's
- 25. having to pay much too much of what he gets out of Work-
- 26. men's Compensation to ...into legal fees. One of the things
- 27. that we did was to go to Wisconsin. When anybody comes
- 28. into this country from a foreign country to see how Work-
- 29. men's Compensation works well, the Federal Government
- 30. sends them to Wisconsin. It wasn't to hard for us to go
- 31. up there. During the day that we were there, we had people
- 32. from labor and people from management both in at the same
- 33. time and learned about how they work out their problems

- 1. up there. But anyway, one of the main things that we did
- 2. find out up there, is that standards do two things. Standards
- 3. are probably more responsible for being able to do without
- 4. lawyers than anything else. And in Wisconsin they only
- 5. litigate. I'm sorry I don't have those figures here and
- 6. this may not be absolutely accurate, but as I remember it.
- 7. something like three percent of the cases, while in
- 8. Illinois we do something like, between eighty and ninety
- 9. percent. But they're able to do that for one of the
- 10. reasons is, is because ...because they do have standards.
- 11. Now, also, they told us that standards afford the greatest
- 12. possibilty of predictability, which could help rates. And
- 13. as I understand, our rates are high now because we didn't
- 14. know what to predict...what to predict and so they've...they've
- 15. built them up terribly high in order to cover all eventu-
- 16. alities. We couldn't get the ... the legislation in this year
- 17. to reform the Industrial Commission, so that it sees that
- 18. the little people that we're all talking about really get
- 19. served and taken care of well, while lawyers, labor lawyers
- 20. and Workmen's Compensation don't fill their pockets with...
- 21. with the money that should be going to them. But the one
- 22. thing that I'm very anxious for, that we do do, which can
- 23. move us in that direction until we can take greater steps
- 24. is to have standards established, not just for business,
- 25. but for the working man. Thank you.
- 26. PRESIDING OFFICER: (SENATOR ROCK)
- 27. Senator Berman.
- 28. SENATOR BERMAN:
- 29. Thank you, Mr. President. I rise in opposition to this
- 30. amendment. I want to comment on some of the statements of
- 31. the previous speaker. I remember a little plane ride during
- 32. the Presidential... voting in this Senate where the lady
- 33. Senator from Rockford told me about a wonderful system

- 1. in Wisconsin dealing with clearing of calendars in four
- 2. days in the State legislature in Wisconsin. And we set
- 3. up a subcommittee to take a look up there. And I said
- 4. to my respected colleague, I said, I don't understand how
- 5. you can clear a Calendar in legislature in four days
- 6. unless you have one of two things. Either not very mean-
- 7. ingful bills or pretty...or a operation that's pretty close
- 8. to a dictatorship because if you allow things to go in a
- 9. Democratic process everybody wants to have their say. And
- 10. it takes time. And it's impossible, in my opinion, to just
- 11. clear Calendar every week in four days. And the report
- 12. of the committee that went up there found that, in fact,
- 13. they have a very strong leadership system up there and
- 14. that when the leaders get together there's two majority,
- 15. one minority. They decide exactly what bills will be
- 16. called in that week and comes Thursday of every week, yes,
- 17. those bills are cleared. But I don't think that the
- 18. Senator from Rockford or I would want to serve in a
- 19. legislature that's run that way. Now, let me tell you
- 20. the analogy and why I bring that point up. She says that
- 21. she has heard the debate regarding lawyers. I'm a member
- 22. of that profession and I'm not unbiased. I am totally
- 23. prejudiced, because I think the most important thing that
- 24. we have in this country is an adversary system where we
- 25. provide lawyers. And any system that starts to infringe
- 26. upon that, I am totally against. The best break for any
- 27. fellow, especially and primarily the little guy, is when
- 28. a lawyer steps into the picture. What you find when you
- 29. allow standards to be established is that you have a person
- 30. who will judge the extent of a...of an injury and he'll hear
- 31. these same cases day in and day out and day in and day out
- 32. and they become hardened. That's the essence of our jury
- 33. system. Because you get twelve people who are non-professionals

- 1. Pick up tonight's case...newspaper. You see all of the
- 2. lambasting of the judge and the Alleman case. They did
- 3. not have a jury in that case. And a lot of people are
- 4. saying if they had a jury that decision would have been
- 5. different. And I would submit to you that what the lawyers
- 6. roll is, in the Workmen's Comp system, is an adversary
- 7. procedure because he's interested. Yes, in a percentage
- 8. of the fee, but that percentage, which is only twenty
- 9. percent, I would add of what is recovered and that is not
- 10. part twenty percent of total temporary payments. It is
- 11. not ...twenty percent of medical that is voluntary paid.
- 12. It is twenty percent of permanent partial disability pay-
- 13. ments. A very small part of the total recovery by the
- 14. claimant. That money, I would dare say to everyone of
- 15. those petitioners that pays that fee is very well earned
- 16. because he has an expert fighting for him. He doesn't
- 17. have to allow or rely upon the good nature or the magnanimity
- 18. or the charity of a person who has set up by standards to
- 19. be God in evaluating that injury. That lawyer will bring
- 20. in expert testimony in behalf of that claimant to establish
- 21. exactly how great, not how small, but how great that injury
- 22. is and that arbitrator will hear both sides and that petit-
- 23. ioner will not be hurt. There are no standards that can
- 24. take the place of the adversary system. And that's the
- 25. part of this bill that bothers me most of this amendment.
- 26. Is that a system of standards? Ladies and Gentlemen, you
- 27. are giving away one of the most precious items that we have
- 28. in this country. That the little guy, the working man has
- 29. available to him. Namely, an expert to espouse his cause
- 30. and when you put in those standards you're taking that
- 31. away. Now let me tell you about what Senator Lemke talked
- 32. about regarding a conspiracy. I have a law firm in which
- 33. the Workmen's Compensation coverage covers about fifteen

- 1. people including secretaries and lawyers. We received a
- 2. notice from our insurance agent that our Workmen's
- 3. Compensation coverage was going to be cancelled May 1st.
- 4. And of now we do not have Workmen's Comp coverage. I got
- 5. from my insurance agent, a note that he received from the
- 6. company. I won't give the name of the company because I'm
- 7. trying to talk to them to reinstate the coverage. But it's
- 8. a very substantial respected company. It is not a fly-by-
- 9. night operation. The note that my broker got and the
- 10. reason they don't want to write a fifteen man Workmen's
- 11. Comp coverage, is that the premium was to small to make
- 12. it worth their while. We've never had a claim. We've
- 13. never had a claim. We pay our ...bills promptly. What
- 14. more can a ...can a carrier ask for and yet, because the
- 15. coverage was too small, they didn't want to write us on
- 16. May 1st. That is not based upon benefits. It's not
- 17. based upon the bills we passed two years ago. It's
- 18. based upon selfishness and greed because there're not
- 19. making enough money. This amendment does a great dis-
- 20. service to the people that need it most. I urge your No
- 21. vote on this amendment.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. Senator, Senator Shapiro, for what purpose do you
- 24. arise?
- 25. SENATOR SHAPIRO:
- 26. Mr. President, do we have a time limit on debate?
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. Well, we have, frankly the Chair has been more than
- 29. lenient with respect to this subject matter and I... I would
- 30. ask all the members to remember that the hour is late. I
- 31. know the subject is a very heated one and so, the Chair
- 32. has, in fact, been lenient. Senator Washington.
- 33. SENATOR WASHINGTON:

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l.
          Mr. President and members of the Senate. Senator
2.
     Newhouse's theme was so intriguing that I think I will
     pursue it for a couple of minutes in a slightly different
3.
     context, if you will indulge me. I was extremely impressed
4.
     with the forensic power of three of the speakers who spoke
5.
     against this amendment and I must say they made a very
6.
     strong case for the injured working man, one which I'm
7.
     inclined to agree with. And if I just heard the speeches
8.
     and didn't know anything about the three gentlemen, I would
9.
     be so impressed I might vote against this amendment. But
10.
     it occurs to me that there's a somewhat a dichotomy here
11.
     and the work conspiracy was used and I have to think
12.
     that it's apropos to the experience I had here in the
13.
     last month or so. I had four bills before various committees
14.
     here in the Senate, all labeled FEPC, which, in one way or
15.
     another, were designed to expand the job opportunities and
16.
     to protect the job opportunities of various minorities.
17.
     But for some reason, which I'm hard-pressed to put my
18.
      finger on, those bills were all systematically shot down
19.
     in various committees and three of the gentlemen who spoke
20.
     so vociferously against this amendment led the charge. It
21.
     couldn't have been on the merits of the bill because the
22.
      bill was designed to help the very working man that they
23.
      spoke for today. I have to assume that the defeat of those
24.
      four worthy bills were in some way connected with my rather
25.
      involved political history in the last month or so. And
26.
      that disturbed me. How on the one hand, they can speak
27.
      so impassionately for the working man, but yet, systematically
28.
      with malice or forethought, simply because they don't like the
29.
      sponsor, chop down bills which would help them. Well, I'm
30.
      not going to be a sour grapes like that and if I can't be
31.
      helped by a piece of legislation I'm not going to fight it
32.
      simply because I don't like, perhaps, that those people who
33.
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- 1. are opposed to it. I like to think that my vision is bigger
- 2. than that. I like to think that my sensitivity to the working
- 3. man is far more deeper and sincer than that. This is not
- 4. an easy bill to discuss or rather to make up one's mind
- 5. on. But notwithstanding that the source from which the
- impassioned pleas against this amendment came are somewhat
- 7. suspect, I'm going to have to agree with their logic. I'm
- 8. going to vote against this particular amendment because I
- 9. think it goes, perhaps too far. I think the Lemke goes...
- 10. bill goes too far also. In short, I don't see a ready answer.
- 11. But one thing I know, and I know damn well, that the conduct
- 12. perpetrated against me and this House based upon my past
- 13. political activities, didn't hurt me one bit, but they did
- 14. hurt some people who Senator Newhouse spoke about who are
- 15. crying for work and then when they find work, are discriminated
- 16. against and mistreated. But yet and still, these gentlemen
- 17. who support labor so strongly saw fit, all three of them
- 18. and others, to fight those bills.
- 19. PRESIDING OFFICER: (SENATOR ROCK)
- 20. Senator Leonard. Senator Savickas. Pardon me, Senator.
- 21. Senator Savickas, for what purpose do you arise?
- 22. SENATOR SAVICKAS:
- Well, I assume that I was part of the...the address of
- 24. Senator Washington, since I was one of the previous speakers.
- 25. He forgets to mention that some of his bills...he just kind of
- 26. totally forgot till the last days to ask for a hearing.
- 27. He wanted to use them for a political purposes. He forgot to
- 28. say that he came in unprepared to answer questions on
- 29. some of those FEPC bills. He forgot to say that we postponed

- 1. at his...at his insistence the hearings on these bills so
- 2. he can find out what they were and what they did so he
- 3. can present to the committee in an intelligible way, which
- 4. he was unable to do. These bills are shot down, not be-
- 5. cause of the committee, because of the bills the way
- 6. they were drawn and the ineptness of the person present-
- 7. ing them. And this is strictly what has happened. And
- 8. his inability to pass legislation, he is trying to now
- 9. seek...seek a little recognition. I think had he done
- 10. his homework and sought recognition because of excellence
- 11. of drafting of bills and presentation of his case, it
- 12. would be far more beneficial than to just speak out be-
- 13. cause of his inability and improper presentation.
- 14. PRESIDING OFFICER: (SENATOR ROCK)
- 15. All right. The question before the Body is, Senate
- 16. Amendment No. 1 to, to Senate Bill 600. Senator...Senator
- 17. Washington, the Chair would admonish that the subject is,
- 18. in fact, a complex one. There are deep-seated feelings
- 19. on both sides and I would urge that the debate not devolve
- 20. into a personality clash. Senator Leonard.
- 21. SENATOR WASHINGTON:
- 22. Mr. President.
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- 24. Senator Washington, for what purpose do you arise?
- 25. SENATOR WASHINGTON:
- 26. I rise on a point of personal privilege.
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. Your point, sir.
- 29. SENATOR WASHINGTON:
- 30. I didn't mention anyone's name, but evidently the
- 31. shoe fit. I would urge anyone ... I would urge anyone who
- 32. has any doubts about these...skill in which these bills
- 33. were drafted to look at Senate Bill 657, 658, 660, 661

- 1. and note the vote therein. Make your own judgment.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Leonard.
- 4. SENATOR LEONARD:
- 5. I'd like to say a word about advocacy I've been
- 6. hearing that tonight and I think it plays a role. I
- 7. think Senator Savickas' opening statements served a
- 8. purpose. It gave us an idea of...of something that
- 9. must be said. It gave us a point of reference.
- 10. think Senator Nimrod gave us an idea of where, perhaps,
- 11. the other perimeter on this must be. But I think we
- 12. come ... I think there's a limit to what you can accomplish
- 13. as an advocate. We can adopt this amendment and still
- 14. lead the nation in benefits to workers. And there are
- 15. little people that do not belong to unions who are
- 16. being hurt. I...and they belong to us. We represent
- 17. them, also. I am thinking of people that run janitor
- 18. services. The president of the company ...has been at
- 19. it about a year and a half. He can now afford a truck and
- 20. he cleans out most of the stores himself. I'm thinking
- 21. of people that run small restaurants and I'm thinking
- 22. of lawyers that have fifteen people in their office. I
- 23. don't know if that's small, but that's not a major corp-
- 24. oration. In my area, it's not the large industries that
- 25. are hurting from this. Most of them can self insure.
- 26. It is the guy that is small. He hires twenty people or
- 27. less and I think what this Body has to do is come up with
- 28. a solution. We have people that are being hurt and we
- 29. have other people that we don't want to hurt. I think,
- 30. perhaps, the time has come to stop being advocates
- 31. and come to a solution. I listened to the...the talk
- 32. about taking the ... the food from mothers and babes and
- 33. that sort of thing and then I looked down at a sheet of

- 1. paper that the gentlemen that made those statements is
- 2. going to propose later tonight. His second resolution
- 3. calls for reduction of twenty-four percent in maximum
- 4. compensation rates. Can this be the right man?
- 5. His fifth proposal is to reduce the payments to injured
- 6. employees. Can this be the person that was speaking
- 7. before? I think all of those things serve a purpose.
- 8. How about... has the time come for us to reach something
- 9. that serves our people? That's all.
- 10. PRESIDING OFFICER: (SENATOR ROCK)
- 11. Senator Johns.
- 12. SENATOR JOHNS:
- 13. Mr. President. Leroy, pardon me just a moment.
- 14. Agony is the word. Frustrating. Frustrating and agoniz-
- 15. ing. This is the number one issue of this General Assembly,
- 16. as far as I'm concerned. Absolutely, the number one. But
- 17. before I ever vote to change it, I think we lack something
- 18. that ought to be right before us all. And that's the
- 19. approval or the assurance from the insurance companies
- 20. that there would be a decrease in rates. It seems so
- 21. simple that a company or any companies would be willing to
- 22. sit down with us and work to bring these rates down. This
- 23. country is in serious, serious danger of losing it's control
- 24. of its destiny and I say that in all seriousness. As I
- 25. look about today and study the news I find that large
- 26. corporations with tentacles reaching into every facet of
- 27. our life. It surely, but with certainty, strangling the
- 28. little guy. Insurance companies, if you look at their
- 29. assets, finance, own and control America. No doubt about
- 30. it. If you look at their assets and their income you'll
- 31. find this is true. This State is so pathetic and looking
- 32. into that problem that I, personally, am ashamed that we
- 33. allow them to run rampant over us and not do anything

- 1. about it. Anybody that wants to join forces, I'll join
- 2. forces with them to look into that aspect of our daily
- 3. life. And I think that's where the problem is. Thank
- 4. you, Mr. President.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. Further discussion. Senator Hynes. Gentlemen, we
- 7. are approaching the end of the lists.
- 8. SENATOR HYNES:
- 9. Mr. President and members of the Senate. I, too, rise
- 10. in opposition to this amendment. And before I address
- 11. myself to the amendments, specifically, just like to point
- 12. out to the membership that today is the 26th of May and I,
- 13. for one, look forward to the month of June with some very
- 14. serious trepidation based upon the events of the past
- 15. couple of days. I would hope that we could confine our
- 16. discussion to the issues before us and move on with the
- 17. business of this Senate. On the amendment itself, it
- 18. seems to me that it goes far, far beyond anything that
- 19. we ought or even ought to consider doing. There are two
- 20. bills, one presently on third reading in the Senate.
- 21. Senate Bill 720. Another House Bill 1205, which passed
- 22. the House of Representatives, which made very significant
- 23. changes in the law that we adopted just a short time ago.
- 24. These bills incorporate many of the provisions in the
- 25. amendment that is before us, but not all. And those
- 26. additional provisions in this amendment, I think, are
- 27. the devastating ones, which ought to be rejected. We
- 28. have an opportunity with House Bill 1205 and with Senate
- 29. Bill 720 to continue further study on this matter to see
- 30. if other changes and tightening up is necessary. But to
- 31. adopt this amendment with the broad sweeping changes that
- it makes, I think, is a very serious mistake. When we
- 33. adopted the prior changes in the law, many of the arguments

- 1. that are being made now were not raised. Many of the proposals
- 2. that are being pushed now were not brought forward at that
- 3. time. Many of the members of this General Assembly have
- 4. complained repeatedly that they were not fully aware of the...of the
- 5. extent of the changes that were being made. In fact, it is
- 6. my judgment that many of the lobbyists on both sides, both
- 7. for business and for labor were not aware of some of the
- 8. effects that the legislation would have. We cured many of
- 9. those defects. In prior amendments that have been passed.
- 10. But I say to you that if we adopt this amendment and
- 11. pass this bill that we are going to have a more serious
- 12. problem in that regard in the months to come because if you
- 13. are concerned about the storm of protest from business, and
- 14. certainly I am concerned about it and I think every member
- 15. of this General Assembly is concerned about it, you have
- 16. heard nothing yet, until you have heard the storm of protest
- 17. from the working people of this State when they realize the
- 18. extent to which the benefits that they receive presently
- 19. under the law are about to be reduced. Reduced in sums...
- 20. in some situations below and cut back from what it was prior
- 21. to the adoption of the amendments of two years ago. This
- 22. amendment goes too far. It goes too far altogether. It
- 23. does not, in my judgment, do what we all want it to do.
- 24. Come up with a sound workable law that will protect the
- 25. working man on the one hand and not be detrimental to
- 26. business on the other. And I would mention one final
- 27. point, which, has been alluded to by several of the other
- 28. speakers. The insurance industry in this State. Is there
- 29. any guarantee of a reduction of premiums if this bill
- 30. is passed? No, there is not. Is there any guarantee of
- 31. a stabilization of premiums if this bill is passed? Is
- 32. there any guarantee of availability of insurance
- 33. coverage if this bill is passed? Well, I know of none

- 1. and the insurance...insurance industry has been conspicious-
- 2. ly absent during all of this. In my judgment, the same thing
- 3. is happening here that has happened in a number of other
- 4. areas. We went through it with no-fault insurance for
- 5. automobiles. We went through it with medical malpractice.
- 6. We're going through it with Workmen's Compensation. The
- 7. insurance industry leaps on an issue of this kind and
- 8. attempts to use those that promote changes as whipping
- 9. boys. And to use those people to justify increases in
- 10. rates. No one, no one is able to bring the insurance
- company to task on this matter. And I think it is the
- 12. responsibility of the Department of Insurance to do some-
- 13. thing in this area and I have seen no action whatsoever.
- 14. To pass this kind of change, to pass these sweeping changes,
- 15. these reductions without some guarantees makes no sense
- 16. whatsoever. Even if we had the guarantees, the changes
- 17. go too far, but we do not have them. What is it that we
- 18. are about? Are we simply trying to pass out of here some
- 19. kind of a...a symbol? This proposal absolutely should be
- 20. rejected by this General Assembly and by this Senate.
- 21. I cannot see any justification for it at all. We have
- 22. passed out of the House and we will pass out of the
- 23. Senate changes that do make sense. That do bring about
- 24. some relief and we can work on additional ones. But this
- goes to far all together.
- 26. PRESIDING OFFICER: (SENATOR ROCK)
- 27. Senator Clewis.
- 28. SENATOR CLEWIS:
- 29. Mr. President, members of the Senate. I always like
- 30. to take an apportunity to rise when I hear of the poor
- 31. plight of the nonunion worker. I worked in a factories
- 32. as a young boy of sixteen and seventeen and I seen the
- plight of the nonunion worker before he had enough sense

- 1. to become unionized and I submit that there is a union
- 2. for everyone somewhere. Before these small factories
- 3. ...industrial complexes were organized. I submit that
- 4. the manufacturer's or the industry and the insurance
- 5. companies robbed, robbed the people that were injured
- 6. on the job of a little extra money for an eye, for a
- 7. finger or a hand or an arm or whatever. So, when
- 8. somebody stands up and mentions the plight of the poor
- 9. non-union man, I submit that it would be much to their
- 10. advantage to become unionized.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. All right. Is there any, pardon me, is there further discuss-
- 13. ion? There are two members who have indicated they wish
- 14. to speak a second time. Any...any further discussion?
- 15. Senator Grotberg.
- 16. SENATOR GROTBERG:
- 17. Just to say I can't believe all these disperaging
- 18. remarks about the insurance company. The bill I had to
- 19. ...arrest him and send him to jail failed with twenty-two
- 20. votes just an hour ago. Thank you.
- 21. PRESIDING OFFICER: (SENATOR ROCK)
- 22. All right. Any further discussion? Senator Rhoads.
- 23. SENATOR RHOADS:
- 24. Very briefly, Mr. President. I don't think it serves
- 25. any purpose in this debate to attack labor or attack manage-
- 26. ment, attack the insurance industry, attack lawyers. I
- 27. think everyone in this General Assembly, or at least the
- 28. vast majority come to the General Assembly with sincerity
- 29. They come representing their districts. They come represent-
- 30. ing whatever perspective that there experiences in life have
- 31. given them. I think the speakers on both sides of this
- 32. debate have pointed out a very difficult and complex
- 33. problem. But the basic issue here is an economic one

- 1. The basic issue is jobs. There are jobs leaving the
- 2. City of Chicago. There are jobs leaving the State of
- 3. Illinois. They don't all go to the suburbs. They don't
- 4. go...all go to the Sun Belt. There are companies pull-
- 5. ing the plug. They're going out of business. Yes,
- 6. there may be need for an investigation of the insurance
- 7. industry. Yes, there may be need for investigations
- 8. of...of other contractual arrangements, with both
- 9. union and nonunion employees. But this is the only
- 10. vehicle that I have to vote for at the present time
- 11. that will grant some relief to the smaller businesses.
- 12. And that's why I feel it must be voted for.
- 13. PRESIDING OFFICER (SENATOR ROCK)
- 14. Senator Berning. All right. Senator Berning yields.
- 15. Any further discussion? Senator Lemke, for the second time.
- 16. SENATOR LEMKE:
- 17. I'd like to correct Leonard...correct Senator Leonard.
- 18. 720 as it is now, is not my bill. It was amended by an-
- 19. other fellow Democratic Senators. I had a toying night
- 21. I kept this bill alive only for one reason. And that was
- 22. for the sake of the Democratic Party to come up with some
- 23. changes to help small business. 'Cause I don't think there
- 24. should be changes until we get guarantees from insurance
- 25. companies. So, just to being corrected, I am not sponsor-
- 26. ing the amendment. It was sponsored by somebody else.
- 27. That is not my bill. I'm toying with that idea now, whether
- 28. I should call the bill for a vote or whether I should not
- 29. call it for a vote. Because it's not my bill. So, I don't
- 30. know what I'm going to do. So you do what you want to do.
- 31. I'm just telling you that. I have a... I just want to make
- 32. a point. The Reference Bureau is supposed to have an
- 33. amendment prepared for 600, so I wish the bill to be hold

- until that amendment comes out. It's not my fault that they l.
- can't type it up. It was given to them this morning. 2.
- PRESIDING OFFICER: (SENATOR ROCK) 3.
- Well...that will be up to the sponsor, Senator Lemke. 4.
- 5. Senator Knuppel.
- SENATOR KNUPPEL: 6.
- Mr. President, on a point of personal privilege, I 7.
- happen to handle some Workmen's Compensation cases and I 8.
- just want to say, that when you take everything from a 9.
- dollar up, you earn the money you get and I'm very, very 10.
- disappointed to hear the wife of an attorney tack... 11.
- attack the profession because if there's anybody that's 12.
- ripped the profession off, it's been lawyers who repre-13.
- sented big clients, insurance companies, negligence cases. 14.
- ...Probate lawyers are one of the worst. I say if... 15.
- if somebody has actually ripped it off and I think those 16.
- people who indicted, particularly lawyers, who indict the 17.
- profession, indict themselves because I...I think that the 18.
- probate lawyers have been the worst and the people who
- represent large corporations and I think if you wear fur
- 20. coats and live in glass houses you don't throw stones.
- PRESIDING OFFICER: (SENATOR ROCK) 22.
- Senator Graham.
- SENATOR GRAHAM: 24.
- Mr. President. 25.
- PRESIDING OFFICER: (SENATOR ROCK) 26.
- Senator Graham. 27.
- 28. (end of reel)
- 29. 30.

21.

- 31.
- 32.
- 33.

- 1. SENATOR GRAHAM:
- Mr. President and members of the Senate.
- 3. I'm in my nineteenth year in this august Body.
- 4. It doesn't make me the all wise sage of the Senate.
- 5. But I can say to you in my experience here the only time
- 6. there was an obvious change in votes by a Senator
- 7. speaking on the Floor was about eighteen...sixteen
- 8. years ago when there was a bill up...could make
- 9. a mandatory death sentence for those convicted of rape.
- 10. The Senator from Quincy, Senator Schlagenhauf got up
- 11. on the Floor, made an impassioned plea and said I'd
- 12. rather have a live woman raped than one raped and dead.
- 13. She changed the votes and defeated that bill and that's
- 14. the only time I've ever heard in all this extemporaneous
- 15. speaking that we're doing getting wound up for the
- 16. Fourth of July. ...probably hasn't changed one vote here
- 17. tonight and we're going to be here till midnight listening
- 18. to it.
- 19. PRESIDING OFFICER: (SENATOR ROCK)
- 20. All right. The question is shall Amendment No. 1
- 21. to Senate Bill 600 be adopted. Senator Bruce has moved
- 22. the adoption of Amendment No. 1. All those in favor will vote:
- 23. Aye. Those opposed will vote Nay. The voting is open.
- 24. Have all voted who wish? Have all voted who wish? Take
- 25. the record. On that question the Ayes are 30, the Nays
- 26. are 23, none Voting Present. Amendment No. 1 is adopted.
- 27. Are there any further amendments?
- 28. SECRETARY:
- 29. Amendment No. 2 offered by Senator Wooten.
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- 31. Senator Wooten.
- 32. SENATOR WOOTEN:
- 33. Mr. President, the origin of Amendment No. 2, I think,

- comes from the problems that many of us have in common 1.
- in this Body. We are called upon to cast votes on very 2.
- 3. complex issues which, quite frankly, we do not understand.
- Each of us bring some competence to this Body but certainly 4.
- not general competence in all areas. Like Senator Savickas, 5.
- I take my advice on this subject from lawyers experienced 6.
- in Workmen's Comp. I think the main difference may be I hear 7.
- about equally from people on both sides of the issue. 8.
- And one of the lingering suspicions I've had is I've tried 9.
- to read through the bill and understand the artful language 10.
- that dodges back and forth from one section to another 11.
- is that the bill is written by comp lawyers for comp 12.
- lawyers. I think, in addition to establishing standards, 13.
- we might consider adding this sentence or two sentences; 14.
- the commission shall also have the power to establish 15.
- maximum attorney's fees charged to the employee under the 16.
- various provisions of this Act. However, the commission
- shall not set those fees on a percentage basis. I move
- the adoption of Amendment No. 2. 19.
- PRESIDING OFFICER: (SENATOR ROCK) 20.
- Senator Wooten has moved the adoption of Amendment No. 21.
- 2 to Senate Bill 600. Is there any discussion? Senator 22.
- Berman. 23.

- SENATOR BERMAN: 24.
- Question of the sponsor. 25.
- PRESIDING OFFICER: (SENATOR ROCK) 26.
- Sponsor indicates he will yield. Senator Berman. 27.
- SENATOR BERMAN: 28.
- As I read the existing comp law, the...the fees for attorneys 29.
- are set by the commission with a maximum of twenty percent. 30.
- Does your amendment change that? 31.
- PRESIDING OFFICER: (SENATOR ROCK) 32.
- Senator Wooten. 33.

- 1. SENATOR WOOTEN:
- It says, the commission shall not set those fees
- on a percentage basis. Yes, it does.
- 4. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Berman.
- 6. SENATOR BERMAN:
- 7. How will they set them under your amendment?
- 8. PRESIDING OFFICER: (SENATOR ROCK)
- 9. Senator Wooten.
- 10. SENATOR WOOTEN:
- 11. It's up to the commission.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. Senator Berman.
- 14. SENATOR BERMAN:
- 15. Well, I stand in opposition to the amendment. I think
- 16. that this might open the door to the uncertainty that a
- 17. petitioner will have...he doesn't know whether his lawyer
- 18. is going to get five percent, twenty percent or fifty
- 19. percent. I think that does as much a disservice to the
- 20. client as it does to the lawyer. I urge a No vote.
- 21. PRESIDING OFFICER: (SENATOR ROCK)
- 22. Further discussion? Senator Knuppel.
- 23. SENATOR KNUPPEL:
- 24. Well, I'd like to ask the sponsor a question. Isn't
- 25. it true under the Workmen's Compensation Act, as it exists
- 26. today, that a fee, if it's requested by the petitioner or
- 27. in any event in every death case, is fixed by the commission
- 28. now, that it...that the law provides that the fees be fixed
- 29. by the commission?
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- 31. Senator Wooten.
- 32. SENATOR WOOTEN:
- 33. Senator Knuppel, as I made, I hope, abundantly clear,
- 34. I'm not conversant with the law. I am assuming from the

- 1. advice of my legal friends that that is set on a percentage
- 2. basis, is it not? I'll have to ask you.
- 3. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Knuppel.
- 5. SENATOR KNUPPEL:
- 6. I don't know, under the...under 234 and 235, I...I
- 7. haven't read that particular bill, you know, in...in that respect
- g. but it's always been true and I know it's always true in death
- 9. cases that the...and I just represented a woman in a
- 10. death case where I had a woman who had a child who was
- 11. illegitimate and I went in and represented the child and the
- 12. commission definitely told me exactly what. I had
- 13. a death case from Assumption years ago and the commission
- 14. fixed my fee. I think all fees are subject to review
- 15. or to be fixed by the commission. Now, any lump sum
- 16. settlement contract has to have reflected right on it,
- 17. what the fee is so the commission, in effect, is approving
- 18. the fee. Anytime I draw a settlement contract for a finger
- 19. being cut off, for a scull fracture, just settle one for
- 20. twenty-five percent of an arm where the company offered
- 21. seven and a half percent and I got twenty-five percent
- 22. and on that settlement contract, you have to recite the
- 23. attorney's fee. I think this is...is an unnecessary
- 24. and a conflicting amendment. And I don't...I don't
- 25. think it's necessary at all because if any client in a...in
- 26. a free and open society doesn't want to pay his attorney
- 27. and it's right on there and...and a man would be disbarred
- 28. if he charged a client more than the client wanted to pay,
- 29. all he would have to do is go to the Bar Association. This
- 30. is all by agreement the same as in probate cases, negligent
- 31. cases, and everything else. I...I think this is...is really...
- 32. it's interfering with a contract, therefore, I think that
- 33. probably it's even unconstitutional.

- 1. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Lemke.
- 3. SENATOR LEMKE:
- 4. Senator Wooten, if you would take...to read the
- 5. Statute. The Statute reads the fee on Workmens's
- 6. Compensation case should not exceed twenty percent. The
- 7. commission sets the fee. The lawyer must justify
- 8. it. If the client does not want to pay the fee, there's
- 9. no liens on his check. The lawyer has to sue him
- in court to collect the fee. That's what happens now.
- 11. So, if the fee is not reasonable, the client isn't going to
- 12. pay it because there's no liens whatsoever, not even a Federal
- 13. Tax Lien on a Workmen's Compensation benefit. There
- 14. cannot be any liens. It goes directly to the client...
- 15. the money and the commission has rules so when the attorney
- 16. tried to hold back the check. They have rules so...and
- 17. the attorney has gone to court and the court has set the
- 18. fee...the commission has set the fee so you start reading
- 19. the Act, that's what we're talking about. There's no
- 20. lawyers ripping off little people. I'll tell you
- 21. something, when I was in law school I used to work
- 22. for an insurance company as an adjuster and they used to have
- 23. a procedure with injured working people on Workmen's
- 24. Comp which we don't have under 234 and 235. But it's
- 25. still done. What they call green sheets. That meant
- 26. a green sheet, that you paid a stupid guy ten percent
- 27. less than the value. That's what the green sheet was and
- 28. it was...and you could recall how this all came about,
- 29. Workmen's Compensation. Companies were dealing directly
- 30. with individuals. A guy would be on the bed for a month
- 31. tied up. His family, the landlord, everybody be clammoring
- 32. and they would come in and plop down five hundred dollars
- 33. or a thousand dollars and the guy would take it because

- he was desperate and he signed the release. And he released 1.
- this case and he was all over with, so therefore, they 2.
- put the procedure like it is now. An attorney...ninety-3.
- nine percent of attorneys charge reasonable fees. 4.
- are some that don't and they're...caught up with and they're...and they're 5.
- not allowed to practice before the Industrial Commission. 6.
- If you're talking about fees, then it's up to the 7.
- administration of the Industrial Commission to set fees. 8.
- That's what they should do. That's what the Act says, 9.
- set the fees. You're going to let the Industrial 10.
- Commission put standards in. Are they going to do the 11.
- same thing they did with fees? Not set them, just let 12.
- them go wild and pay the maximum? What is this, ridiculous? 13.
- I mean, that's what you're talking about. It's also the 14.
- power of the Industrial Commission to cut awards if they're 15.
- excessive. And that hasn't been done under either 16.
- Republican or Democratic administration. So, you talk 17.
- about it, but the lawyers aren't the ones. 18.
- PRESIDING OFFICER: (SENATOR ROCK) 19.
- Senator Guidice. 20.
- SENATOR GUIDICE: 21.

- Thank you, Mr. President. I, too, am opposed to this 22.
- amendment. I'd like to just expand on Senator Knuppel's 23.
- remarks regarding the fact on the death...in death cases, 24.
- it's less than twenty percent. It's also less than twenty 25.
- percent in those cases where there's actual dismemberment 26.
- and it...considerably less in many instances, if you lose 27.
- a hand, it might be just the two hundred and fifty dollars,
- to an attorney in that particular regard. Also like to 29.
- point out to...to Senator Wooten that he's lifted the 30.
- twenty percent maximum and in many cases where attorneys 31.
- spend more time, they can go into the arbitrator and they
- 33. . could indicate and show that they spend that much more
- time in it and they could actually get over and above that 34.

- 1. twenty percent so I'm opposed also to this amendment.
- 2. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Egan.
- 4. SENATOR EGAN:
- 5. Would the sponsor, Senator Wooten, yield to a
- 6. question?
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- Indicates he will yield. Senator Egan.
- 9. SENATOR EGAN:
- 10. I wonder if you would mind telling us just who
- 11. your legal friends are.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. Senator Wooten.
- 14. SENATOR WOOTEN:
- No, I won't. I have a very close friend who is
- 16. an attorney. We talk about these things from time to
- 17. time. He is eminantly successful and as I talk about
- 18. the flaws in the legislative process, as I perceive
- 19. them, he tells me about the flaws he perceives in the
- 20. legal profession. It's a privileged communication.
- 21. PRESIDING OFFICER: (SENATOR ROCK)
- 22. Any further discussion? Senator Wooten has moved
- 23. the adoption of Amendment No. 2...pardon me, Senator Wooten.
- 24. SENATOR WOOTEN:
- 25. Just in conclusion, as I tried to make clear before,
- 26. we are all treading uncertainly in this area and it
- 27. ...the only sure guide I have in this is when we received
- 28. a lot of heat from our vote two years ago and I had
- 29. an opportunity, as a matter of fact, I had the obligation
- 30. to talk to a lot of rank and file workers. The only two complaints
- 31. they noted over and over again, the only two things they
- 32. were concerned about that they brought up, one, they wanted to
- 33. pick their own doctor. Two, they thought legal fees were

- 1. excessive. This...the effect of this amendment will be to
- 2. set an hourly rate for legal fees and I think, that perhaps
- 3. would be the best procedure and I move the adoption
- 4 of the amendment.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. The question is the adoption of Amendment No. 2 to
- 7. Senate Bill 600. All those in favor signify by saying
- 8. Aye. All those opposed. A roll call has been requested.
- g. Those in favor of Amendment No 2. to Senate Bill 600
- 10. will vote Aye. Those opposed will vote Nay. The
- 11. voting is open. Have all voted who wish? Have all
- 12. voted who wish? Take the record. On that question
- 13. the Ayes are 14, the Nays are 23, 9 Voting Present.
- 14. The amendment fails. Any further amendments?
- 15. SECRETARY:
- No further amendments.
- 17. PRESIDING OFFICER: (SENATOR ROCK)
- 18. Senator Nimrod, Senator Lemke has indicated he does
- 19. have an amendment. He's awaiting delivery from the Reference
- Bureau. What...how do you wish to handle that?
- 21. SENATOR NIMROD:
- Mr. President, let's move it to 3rd reading and I'll
- look at his amendment when it gets up here. Well, I asked
- 24. to have a bill returned from 3rd to 2nd and...Senator
- 25. Lemke.
- 26. PRESIDING OFFICER: (SENATOR ROCK)
- 27. Senator Lemke. Senator Lemke.
- SENATOR LEMKE:
- You've got to understand. My bill has been laying
- on the Calendar for two weeks on 3rd reading. No one has
- 31. ever...came up to me to bring up an amendment until that
- 32. was amended. Now, I...it's not my fault this amendment is
- 33. ...is not drafted. It's not my fault that the Reference Bureau's

- 1. typist can't type fast enough to get the amendment in when
- 2. I put it in early this morning. I just wonder what's
- 3. happening in the Reference Bureau, why the amendment isn't
- 4. drawn yet. I think maybe we ought to check and see who is
- 5. typing and maybe we...find some coincidence of...typing the
- 6. amendment cause it should be ready and it should be here
- 7. 'cause it was given opportunity. I don't think these
- 8. amendments would take this long of a time to be typing
- 9. if the girl was accurately typing. So, I...
- 10. PRESIDING OFFICER: (SENATOR ROCK)
- Well, the...the procedure is that if there are
- 12. no other amendments on the desk, that the sponsor has a right
- 13. to request that it be moved to 3rd reading, with or without
- the understanding that it can or may be called back.
- That is the procedure. Any further amendments?
- 16. SECRETARY:
- No further amendments.
- PRESIDING OFFICER: (SENATOR ROCK)
- 3rd reading. 628, Senator Sommer. Read the bill,
- 20. Mr. Secretary.
- 21. SECRETARY:
- Senate Bill 628.
- (Secretary reads title of bill)
- 24. 2nd reading of the bill. The Committee on Appropriations
- 25. I offers one amendment.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Carroll.
- 28. SENATOR CARROLL:

- Thank you, Mr. President. This is the authorization
- bill for all of the capital projects. It is our intent
- right now to bring this back to the FY '77 level and then
- tomorrow to bring...ask the sponsor to bring this bill back
- to make those amendments necessary to cover those projects
- 34. that we actually do fund today and tomorrow. I would,

- therefore, move the adoption of Committee Amendment No. 1
- 1 with the understanding that this bill will be brought back 2.
- at some future time to take care of those projects that 3.
- we do fund. 4.
- PRESIDING OFFICER: (SENATOR BRUCE) 5.
- Senator Carroll has moved the adoption of Senate 6.
- Amendment No. 1 to Senate Bill 628. Is there discussion? 7.
- All in favor...Senator Sommer. 8.
- SENATOR SOMMER: 9.
- This...this amendment reduces the bond authorization 10.
- to the '77 appropriation level and all you Senators who have 11.
- passed these appropriation bills for capital projects just 12.
- remember, by the adoption of this amendment, you can 13.
- forget about them because they're not authorized. 14.
- PRESIDING OFFICER: (SENATOR BRUCE) 15.
- Is there further discussion? Heard the motion. All 16.
- in favor say Aye. Opposed Nay. The Ayes...the Chair will 17.
- rule the motion is adopted unless I hear a request for a 18.
- roll call. The Chair hears...there is a request for a roll 19.
- call. The question is on the adoption of Amendment No. 20.
- 1. Those in favor vote Aye. Those opposed vote Nay. 21. The voting is open. Have all voted who wish? Have all
- 22. voted who wish? Take the record. On that question the Ayes
- 23.
- are 28, the Nays are 22. Amendment No. 1 is adopted. 24.
- For what purpose does Senator Graham arise? 25.
- SENATOR GRAHAM: 26.
- On a point of suggestion, Mr. President. Perhaps 27.
- you ought to file a claim under the hearing loss under 28.
- Workmen's Comp. I think you may have a problem. We... 29.
- PRESIDING OFFICER: (SENATOR BRUCE) 30.
- Well, Senator Graham, I think I was vindicated by a 31.
- 28 to 22 vote and my hearing seems to be pretty good. 32.
- Yes. Senate Bill...are there further amendments? 33.

- 1. SECRETARY:
- No further committee amendments.
- 3. PRESIDING OFFICER: (SENATOR BRUCE)
- 4. Any amendments from the Floor?
- 5. SECRETARY:
- 6. Amendment No. 2 offered by Senator Carroll.
- 7. PRESIDING OFFICER: (SENATOR BRUCE)
- 8. Senator Carroll.
- 9. SENATOR CARROLL:
- 10. Thank you, Mr. President. As I just indicated before
- 11. as projects are prepared to go, we are going to amend
- 12. them back and this amendment is the authorization...
- 13. oh, I'm sorry. Is this the one that starts on page 1,
- 14. by deleting line 4 and inserting in lieu thereof,
- 15. 790? I'm sorry. This amendment is to make it exactly
- 16. equal to FY '77 plus correct three problems, one in the
- 17. total sum category, the other in the educational category
- 18. to cover an imbalance in last year's appropriations
- 19. and authorization and third is to increase by ninety-
- 20. six thousand by BOB, the policy decision we made a little
- 21. while ago and I would move adoption of Amendment No. 2.
- 22. PRESIDING OFFICER: (SENATOR BRUCE)
- You've heard the motion. Is there discussion? All in
- 24. favor say Aye. Opposed Nay. The Ayes have it. The amendment
- is adopted. Are there further amendments?
- 26. SECRETARY:
- 27. Amendment No. 3 offered by Senator Carroll.
- 28. PRESIDING OFFICER: (SENATOR BRUCE)
- 29. Senator Carroll.
- 30. SENATOR CARROLL:
- 31. Excuse me, this is the amendment, Mr. President and
- 32. members of the Senate, that would fund the three-fourths
- of the total land acquisition cost in Senator Demuzio's bill
- 34. for agricultural research, et cetera. I would move the adoption

- 1. of this authorization.
- 2. PRESIDING OFFICER: (SENATOR BRUCE)
- 3. Is there...you've heard the motion. Is there discussion?
- 4. Senator Weaver. Senator Weaver.
- 5. SENATOR WEAVER:
- 6. I just wondered. Is this the partial Food for Century
- 7. Three amendment, Senator Carroll?
- 8. SENATOR CARROLL:
- 9 I don't think so...
- 10. PRESIDING OFFICER: (SENATOR BRUCE)
- 11. Senator Carroll.
- 12. SENATOR CARROLL:
- 13. ... Senator Weaver. I understand that this is an
- 14. agricultural research and demonstration center in west
- 15. central Illinois. I don't know what PR release phrase
- 16. words you used. I've heard some of your Senators
- 17. call some of those Food for Peace. I don't think this is
- 18. within that.
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- 20. Senator Weaver.
- 21. SENATOR WEAVER:
- 22. I just wondered. Is this supported by the Agriculture
- 23. Extension?
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Senator Carroll.
- 26. SENATOR CARROLL:
- 27. It is my understanding being coached by a member
- 28. on my side that the answer is yes. If you would feel more
- 29. confortable calling it Food for Century Three, I would not
- 30. object to you calling it that.
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Senator Weaver.
- 33. SENATOR WEAVER:

- 1. No, I didn't call it that. I called it...I just
- 2. wondered what he was calling it. You know, I called it
- 3. Food Research Programs, as it should properly be named.
- 4. But I just wondered whether this was a part of the Agricultural
- 5. Extension Service Program to try to help "Forgotonia."
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Carroll.
- 8. SENATOR CARROLL:
- 9. I would assume that that's the area of the State
- 10. that you mean "Forgotonia" when you call it west
- 11. central Illinois. That's what this amendment does.
- 12. It is for cost of land acquisition, designing construction
- 13. for the University of Illinois for an Agricultural
- 14. Research and Demonstration Center in west central Illinois
- 15. provided that one-fourth of the total cost is provided for
- 16. by local effort. I would move the adoption of the amendment.
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. Is there further discussion? Senator Sommer.
- 19. SENATOR SOMMER:
- 20. Mr. President, could I suggest to Senator Carroll that
- 21. we wait before we adopt any of the appropriation...
- 22. members' appropriation bills that have come out because
- 23. there are a number that have not been called. We don't
- 24. know what the level will be and I will represent to you that
- 25. we will return this tomorrow to do that. So, could we wait
- 26. on this particular amendment?
- 27. PRESIDING OFFICER: (SENATOR BRUCE)
- 28. Senator Carroll.
- 29. SENATOR CARROLL:
- 30. Well, it's just my suggestion, Senator Sommer, as I said
- 31. in the beginning, that it would be my hope you would bring
- 32. this bill back tomorrow so that we could balance off against
- 33. that which we appropriate. I would think, however, as long

- 1. as this one is ready, we should go with it now. And we can
- 2. take care of the others tomorrow as they pass. I would, therefore,

. .

- 3. move again, the adoption of Amendment No. 3.
- 4. PRESIDING OFFICER: (SENATOR BRUCE)
- 5. Senator Sommer.
- 6. SENATOR SOMMER:
- 7. I take it that you're proposing not to fund the
- 8. projects passed by Senator Johns, Vadalabene, Knuppel,
- 9. Maragos, Merlo, Leonard, Buzbee and Donnewald.
- 10. PRESIDING OFFICER: (SENATOR BRUCE)
- 11. Senator Carroll.
- 12. SENATOR CARROLL:
- 13. You would take it incorrectly if that was your
- 14. assumption.
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- 16. Is there further discussion? The question is on the
- 17. adoption of Amendment No. 3 to Senate Bill 628. Those
- 18. in favor say Aye. Opposed Nay. The Ayes have it.
- 19. Amendment No. 3 is adopted. Thank you, Senator Graham.
- 20. Are there further amendments?
- 21. SECRETARY:
- 22. No further amendments.
- 23. PRESIDING OFFICER: (SENATOR BRUCE)
- 24. Any amendments from the Floor? 3rd reading. Senate
- 25. Bill 650, Senator Bowers. The bill has been Tabled.
- 26. Senate Bill 810, Senator Lemke. Is Senator Lemke on the
- 27. Floor? Senate Bill 8110, municipalities defending police
- 28. ...policemen? Read the bill, Mr. Secretary.
- 29. SECRETARY:
- 30. Senate Bill 810.
- 31. (Secretary reads title of bill)
- 32. 2nd reading of the bill. No committee amendments.
- 33. PRESIDING OFFICER: (SENATOR BRUCE)

- Senator Lemke. Can we have some order, Gentlemen?
- What this bill does is requires a municipality to provide
- 3. for or be liable for the cost of defending any action brought
- 4. against a member or an officer of the police department
- 5. of such municipality, for an act performed by such a member
- 6. or officer during or incidental to the performance of
- 7. his or her duties. I ask for the favorable adoption of this
- 8. bill. I think it's long overdue and if we asked our
- 9. policemen to enforce the law, I think it's only right
- 10. that in the course of the duties that they get sued
- 11. personally the principal should defend them and pay for those
- 12. costs.
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. The bill is on the Order of 2nd reading. The bill is
- 15. on the Order of 2nd reading. Are there amendments from the
- 16. Floor? 3rd reading. We are on the Order of 2nd reading,
- 17. Senator Lemke. Was the bill advanced yesterday? Well,
- 18. the Secretary will check. It is printed on the Calendar
- 19. on the Order of 2nd. Senate Bill 8... Senate Bill 883,
- 20. Senator Demuzio. For what purpose does Senator Demuzio
- 21. arise?
- 22. SENATOR DEMUZIO:
- 23. Yes, I'd like to move to recommit that...that bill back
- 24. to the Finance Committee.
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. The motion is to recommit House...Senate Bill 883 to
- 27. committee. Is there discussion? All in favor say Aye. Opposed
- 28. Nay. The Ayes have it. The bill is recommitted to the Senate
- 29. Committee on Finance. Senate Bill 973, Senator Chew on the
- 30. Floor? Senate Bill 984. There's a good deal of discussion
- 31. about Senate Bill 813. On the motion of Senator Netsch, that
- 32. bill was recommitted to committee. Senate Bill...Gentlemen,
- 33. may I have your attention, please. On your Calendars, on

- 1. page 3, appears under the Order of Senate Bills, 2nd reading,
- 2. Senate Bill 810. That bill was advanced to 3rd reading
- 3. yesterday and should have...should appear on your
- 4. Calendar under Senate Bills, 3rd reading. It is a printing
- 5. error and Senator Lemke is correct. The bill is on the
- 6. Order of 3rd reading already. Senate Bill...for what
- 7. purpose does Senator Nimrod arise?
- 8. SENATOR NIMROD:
- 9. Mr. President, in reference to Senate Bill 813,
- 10. the Calendar does show it as on 2nd reading. And we had
- 11. an amendment on that and I had discussed it with the sponsor
- 12. and the President.
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. Well, Senator Nimrod, you may recall, we took the
- 15. bills in the criminal law package in one time. There
- 16. was agreement of members of the committee and the Chair
- 17. was advised that all members had been contacted by Senator
- 18. Netsch and Senator Shapiro raised that very point. We
- $_{
 m 19}.$ asked if any sponsor objected to the procedure and all of those
- 20. bills as...that came out of Judiciary II whichwere not
- 21. agreed to were recommitted to committee.
- 22. SENATOR NIMROD:
- 23. That was today?
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Yes, it was, Senator Nimrod. You might check with
- 26. Senator Bowers, who was on the Floor at the time, and was involved
- 27. in the procedure. Senate Bill 984, Senator Knuppel.
- 28. Read the bill, Mr. Secretary.
- 29. SECRETARY:
- 30. Senate Bill 984.
- 31. (Secretary reads title of bill)
- 32. 2nd reading of the bill. No committee amendments.
- 33. PRESIDING OFFICER: (SENATOR BRUCE)

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Any amendments from the Floor? Senator Knuppel,

- one moment. The Secretary can't find the amendment.
- SECRETARY:
- 4. Amendment No. 1 offered by Senator Knuppel.
- 5. PRESIDING OFFICER: (SENATOR BRUCE)
- 6. Senator Knuppel.
- 7. SENATOR KNUPPEL:
- 8. All the amendment does is move the rate per page on the
- 9. original and transcript back to correspond with the
- 10. court rates. It will now be one dollar for the original,
- 11. thirty-five cents for the copy. Is that correct, Senator
- 12. Kosinski? And that's what the amendment does. I move
- 13. the adoption of the amendment.
- 14. PRESIDING OFFICER: (SENATOR BRUCE)
- 15. Heard the motion to adopt. Is there discussion?
- 16. All in favor say Aye. Opposed Nay. The Ayes have it.
- 17. Amendment No. 1 is adopted. Further amendments?
- 18. SECRETARY:
- 19. No further amendments.
- 20. PRESIDING OFFICER: (SENATOR BRUCE)
- 21. Amendments...any amendments from the Floor.
- 22. 3rd reading. Senate Bill 1012, Senator Knuppel.
- 23. Read the bill, Mr. Secretary.
- 24. SECRETARY:
- 25. Senate Bill 1012.
- 26. (Secretary reads title of bill)
- 27. 2nd reading of the bill. No committee amendments.
- 28. PRESIDING OFFICER: (SENATOR BRUCE)
- 29. Any amendments from the Floor? 3rd reading.
- 30. Senate Bill 1014, Senator Lane. Senate Bill 1015, Senator
- 31. Lane. 1019. Read the bill, Mr. Secretary. Senate Bill
- 32. 1019.
- 33. SECRETARY:

- 1. Senate Bill 1019.
- 2. (Secretary reads title of bill)
- 3. 2nd reading of the bill. No committee amendments.
- 4. One...Amendment No. 1 offered by Senator Lane.
- 5. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Lane is recognized.
- 7. SENATOR LANE:
- 8. Thank you, Mr. President and members of the Senate.
- 9. The amendment sets Senate Bill 1019 to conform with House
- 10. Bill 1205.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. Senator Lane has moved the adoption of Amendment No. 1.
- 13. Is there discussion? Is there discussion? Senator Berning.
- 14. SENATOR BERNING:
- 15. Could the sponsor just elucidate a bit what is
- 16. 1205, is that Senate or House and what are the provisions?
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. It's Senate Bill 1019, Senator.
- 19. SENATOR BERNING:
- 20. Well, but he referred to 1205. House Bill or Senate
- 21. Bill?
- 22 PRESIDING OFFICER: (SENATOR BRUCE)
- 23. Senator Lane.
- 24. SENATOR LANE:
- Yes, it's House Bill 1205. It's Mautino's bill that
- 26. moved over here several days ago.
- 27. PRESIDING OFFICER: (SENATOR BRUCE)
- 28. Senator Berning.
- 29. SENATOR BERNING:
- 30. What...what portion of that or what...what is the
- 31. impact of that, then, as the amendment to 1019? What
- 32. I'm trying to find out is what 1019 does.
- 33. PRESIDING OFFICER: (SENATOR BRUCE)

- Senator Lane. Could we have some order, Gentlemen
- 2. and Ladies? Senator Lane.
- 3. SENATOR LANE:
- 4. The provisions as set forth...forth in the amendment,
- are, it sets up a panel of physicians as an option for injured
- 6. employees. Makes a reduction of twenty-four percent, maximum
- 7. compensation rates for permanent disability, allows a
- 8. twenty percent increase in maximum compensation rates for
- 9. accidental injuries resulting in amputation of a member.
- 10. Sets the maximum death benefit of a quarter of a million
- 11. or twenty years, whichever is greater. Reduces payments
- 12. made to injured employees from sixty-five to seventy-five
- 13. from the Rate Adjustments Fund. Annual adjustments are to be
- 14. limited to the same increases as the State's average
- 15. weekly wage and manufacturing industries. Mandates
- 16. Industrial Commission to adopt, publish and apply
- 17. guidelines in making awards. Eliminates the seventy-
- 18. nine and eighty-one increases in the maximum average weekly
- 19. wage period.
- 20. PRESIDING OFFICER: (SENATOR BRUCE)
- 21. Is there further discussion? Senator Berning.
- 22. SENATOR BERNING:
- 23. Well, thank you. Now, I begin to see some correlation
- 24. here. My next question is, if what I have in front of me
- 25. is essentially correct, we are amending Senate Bill 720 in
- 26. exactly the same fashion. Would this not be redundant, then?
- 27. PRESIDING OFFICER: (SENATOR BRUCE)
- 28. Senator Lane.
- 29. SENATOR LANE:
- 30. Yes. It's patterned after House Bill 1205, is what it
- 31. does. It conforms with House Bill 1205. What 720 does, I don't
- 32. know, Senator.
- 33. PRESIDING OFFICER: (SENATOR BRUCE)

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- 1. Is there further discussion? Senator Glass.
- 2. SENATOR GLASS:
- 3. Thank you, Mr. President. I think Senator Berning,
- 4. Ladies and Gentlemen, has hit the nail on the head. If this
- 5. amendment is adopted, we simply would be having two bills
- 6. that are essentially identical on the Calendar, Senate Bill
- 7. 720 and Senate Bill 1019. I, therefore, would urge the
- 8. defeat of this amendment.
- 9. PRESIDING OFFICER: (SENATOR BRUCE)
- 10. Is there further discussion? Senator Lane moves the
- 11. adoption of Amendment No. 1. Those in favor vote Aye. Those
- 12. opposed vote Nay. The voting is open. Have all voted who wish?
- 13. Have all voted who wish? Take the record. On that question
- 14. the Ayes are 29, the Nays are 19, none Voting Present. Amendment
- 15. No. 1 to Senate Bill 1019 is adopted. Are there further
- 16. amendments?
- 17. SECRETARY:
- 18. No further amendments.
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- 20. 3rd reading. Senate Bill 1058, Senator Berman.
- 21. Senate Bill 1155, Senator Harber Hall. Read the bill,
- 22. Mr. Secretary.
- 23. SECRETARY:
- 24. Senate Bill 1155.
- 25. (Secretary reads title of bill)
- 26. 2nd reading of the bill. No committee amendments.
- 27. PRESIDING OFFICER: (SENATOR BRUCE)
- 28. Any amendments from the Floor? 3rd reading. Senate
- 29. Bill 1171, Senator Sommer. Senator Sommer on the
- 30. Floor? 1171, Senator Sommer. Hold the bill. Senate Bill
- 31. 1312, Senator Egan. Read the bill, Mr. Secretary.
- 32. SECRETARY:
- 33. Senate Bill 1312 has been read a second time.

- 1. Amendment No. 1 has been adopted. And the fiscal note
- 2. requirement has been offered.
- 3. PRESIDING OFFICER: (SENATOR BRUCE)
- 4. Senator Egan. Are there further amendments? Senator
- 5. Weaver.
- 6. SENATOR WEAVER:
- 7. Isn't there a fiscal note on that, Mr. President.
- 8. SECRETARY:
- 9. There is a fiscal note. It has been answered.
- 10. SENATOR WEAVER:
- 11. What is the cost of...what is the cost of this bill?
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- 13. Well, perhaps...
- 14. SECRETARY:
- 15. Summary...
- 16. PRESIDING OFFICER: (SENATOR BRUCE)
- 17. Perhaps, Mr. Secretary, Senator Egan ought to reply
- 18. to the request on the fiscal note. Senator Egan.
- 19. SENATOR EGAN:
- 20. Yes, I'd be happy to. Is this the proper time for this?
- 21. I have filed it and I've...I've given it to the...Senator
- 22. Mitchler. About two million dollars.
- 23. PRESIDING OFFICER: (SENATOR BRUCE)
- 24. The Secretary informs us that the fiscal note has been
- 25. filed which meets the Statutory requirement. Is there
- 26. further amendments? 3rd reading. Senator Glass.
- 27. PRESIDENT:
- 28. On the Order of 2nd reading, Senate Bill 830, Senator
- 29. Bruce. Read the bill.
- 30. SECRETARY:
- 31. Senate Bill 830.
- 32. (Secretary reads title of bill)
- 33. 2nd reading of the bill. The Committee on Higher Education
- 34. offers one amendment.

- 1. PRESIDENT:
- Senator Bruce.
- 3. SENATOR BRUCE:
- 4. Thank you, Mr. President. Amendment No. 1 adopts
- 5. the BHE rates for the community college throughout the State
- 6. of Illinois and removes from the bill the requirement that
- 7. the community college be paid quarterly and I would move
- 8. the adoption of Committee Amendment No. 1.
- 9. PRESIDENT:
- 10. You've heard the motion. Is there any discussion?
- ll. If not, all those in favor of the adoption
- 12. of the amendment signify by saying Aye. Opposed. The
- 13. Ayes have it. The amendment is adopted. Any further
- 14. amendments?
- 15. SECRETARY:
- 16. No further committee amendments.
- 17. PRESIDENT:
- 18. Any amendments from the Floor? Senator Glass.
- 19. SECRETARY:
- 20. Amendment No. 2 offered by Senator Nimrod.
- 21. PRESIDENT:
- 22. Senator Bruce.
- 23. SENATOR BRUCE:
- Mr. President, there are three community college bills
- which are to be considered, 479, 480, and 830. It was the
- 26. agreement of Senator Nimrod and myself and others that since
- 27. Senator Regner is not here to offer his amendments on
- 28. 479, that the wisest thing would be to read the bill and
- 29. advance it to 3rd and hold the amendments, particularly the one offered by Senator Nimrod since it would not be
- 30. The one officed by something and relevant and...unless Senator Regner's amendment is adopted on 479.
- 32. PRESIDENT:
- Excuse me, Senator Bruce. Where is Senate Bill 479?

- SENATOR BRUCE: 1.
- I'm sorry, 489. It was advanced today to 3rd 2.
- reading with the understanding I would bring it back 3.
- when Senator Regner returns. 4.
- PRESIDENT: 5.
- 489 is presently on 3rd reading? 6.
- SENATOR BRUCE: 7.
- Yes, it is. 8.
- PRESIDENT: 9.
- And you're suggesting we leave it there until 10.
- tomorrow, then? Is that it? 11.
- SENATOR BRUCE: 12.
- I would like to have it joined by Senate Bill 830 13.
- and then we could bring back 489 and...and 830 tomorrow.
- PRESIDENT: 15.

- Then we will hold Amendment No. 2, is that the 16.
- understanding? All right. All right. There are no 17.
- further amendments to be offered at this time. 18.
- SENATOR BRUCE: 19.
- That's correct. 20.
- PRESIDENT: 21.
- The bill will be brought back. 22.
- SENATOR BRUCE: 23.
- 3rd reading. 24.
- PRESIDENT: 25.
- 3rd reading. 26.
- SENATOR BRUCE: 27.
- Thank you. 28.
- PRESIDENT: 29.
- Senate Bill 475, Senator Glass. 30.
- SECRETARY:

- Senate Bill 475 has been read a second time. Committee 32.
- Amendment No. 1 was adopted. And Senator Glass offers 33.

Amendment No. 2. l. PRESIDENT: 2. Senator Glass. 3. SENATOR GLASS: 4. Thank you, Mr. President and Ladies and Gentlemen. 5. As I began to explain several hours ago on this bill, 6. Amendment No. 2, I had prepared at the request of some of the 7. members who felt that the bill as drafted, went slightly too 8. far. I think this amendment makes it reasonable. 9. it does is reduce from eight...or increase from eight 10. to ten years the period of repose, that is no action may 11. be brought ten years after the date the product was first 12. sold or twelve years after the date it was first manufactured. 13. Also, we have taken out certain other provisions on 14. page 5 and Section 7, as a defense use of the product 15. contrary to the instructions accompanying the product 16. has been deleted. On page 4 in Section 5, the defense 17. that the products had been properly maintained, serviced 18. and repaired is also being deleted and finally, on page 19. 3, Section 4, subparagraph 2 has been taken out. I move 20. the adoption of the amendment. 21. PRESIDENT: 22. Is there any discussion? Senator Maragos. 23. SENATOR MARAGOS: 24. You have described what it does as far... 25. PRESIDENT: 26. Excuse me. Excuse me. Senator Glass, the 27. ...your...your explanation seems to vary substantially 28. from the amendment that the Secretary has. 29. SENATOR MARAGOS: 30. That's what I was going to ask. 31. SECRETARY: 32.

33.

Three lines. No. Committee...this was...okay. You're

- 1. right, Senator Glass. My error.
- 2. PRESIDENT:
- 3. All right. Amendment No. 1 was adopted. Now, we
- 4. are on Amendment No. 2. Is that...is that correct?
- 5. Any discussion? Senator Berman.
- 6. SENATOR BERMAN:
- .7. There are a number of amendments. Would it be
- 8. possible to, at least, read something that would identify
- 9. these, either the LRB number at the top or something
- 10. so we know, you know, 'cause some of them that are passed
- 11. out aren't numbered and it's hard for us to sift through.
- 12. Senator Glass, could you give some description so
- 13. we can identify it.
- 14. PRESIDENT:
- 15. Senator Glass.
- 16. SENATOR GLASS:
- 17. Yes, Senator Berman, the amendment I'm offering now,
- 18. Amendment No. 2 which I just described as a one page
- 19. amendment consisting of eighteen lines. The LRB
- 20. number is 5156AM.
- 21. PRESIDENT:
- 22. Senator Maragos.
- 23. SENATOR MARAGOS:
- 24. Mr. President, as I started to say earlier, when
- 25. Senator Glass proceeded to give us the line and item, what
- 26. does this amendment do that is different than with the
- 27. present bill?
- 28. PRESIDENT:
- 29. Senator Glass.
- 30. SENATOR GLASS:
- 31. Senator Maragos, I will go through it again and
- 32. if...if I might, I'd like to take the last page first
- 33. because that's the easiest one to follow. On page 6 of the

- 1. bill, we have two time periods for bringing suit. Currently,
- 2. the bill would prohibit suits against manufacturers
- 3. more than eight years after the date the product was sold
- 4. or ten years after it was manufactured. Those two dates
- 5. have been changed to ten and twelve years respectively.
- 6. The...the next provision is on page 5. I have deleted
- 7. subsection B in lines 7 and 8. All right. No. Then
- 8. Onerpage: 4, there is a deletion in lines 13 and 14
- 9. of subparagraph B which reads, the product had been
- 10. properly maintained, serviced and repaired. That
- 11. is deleted and finally, on page 3, lines 11 through
- 12. 21 are deleted from the bill.
- 13. PRESIDENT:
- 14. Senator Maragos.
- 15. SENATOR MARAGOS:
- 16. Mr. President and members of the Senate. I arise
- 17. in opposition to this amendment because, first of all,
- 18. it not only cripples the approach that a consumer may have
- 19. in trying to sue for products liability, but more importantly,
- 20. it sets up standards which will be very difficult to prove
- 21. and especially on the line...on the part of the amendment
- 22. on page 4, where lines 13 and 14. Again, what we are
- doing here, Mr. President and members of the Senate,
- 24. we are attempting again, to take the rights away
- 25. of consumers who many times, pay in good faith from...
- 26. and money and in services for products which are not,
- 27. in fact, what they should be and therefore, I think we are
- 28. again, trying to give another rip off to the general
- 29. public and I move and ask for the vote against this amendment.
- 30. PRESIDENT:
- 31. Is there any further...Senator Glass.
- 32. SENATOR GLASS:
- 33. Well, I would like to reply to that. I think Senator
- 34. Maragos does misconstrue the amendment. 'Actually, this

- 1. amendment has watered the bill down, Senator. I'm...
- 2. I'm making it more...I'm making it easier for...for the
- 3. consumer to sue in your language. So, this was at the
- 4. request of people who felt it went too far. If you don't
- 5. like the amendment, I actually like the bill the way it was,
- 6. but I'm trying to reach some kind of a compromise so I do
- 7. move adoption.
- 8. PRESIDENT:
- 9. Senator Berman.
- 10. SENATOR BERMAN:
- 11. Reluctantly, I have to agree with the sponsor, Senator
- 12. Glass. It's...this amendment makes a bad bill a little
- 13. less bad. I'm going to support the amendment.
- 14. PRESIDENT:
- 15. Senator Rhoads.
- 16. SENATOR RHOADS:
- 17. Senator Glass, did you say that improper use of the
- 18. equipment as a defense is now deleted? I'm...I'm a
- 19. cosponsor with you and I'm for the bill, but I...that's
- 20. one of the...that's the guts of the bill.
- 21. PRESIDENT:
- 22. Senator Glass.
- 23. SENATOR GLASS:
- No, that is not what I said, Senator Rhoads.
- I might add that I...I worked out these amendments with
- 26. the Product Liabitlity Task Force and the IMA this morning.
- 27. We do leave in Section 7 as a defense, misuse of the product.
- 28. The only thing I'm taking out is, used contrary to the
- instructions accompanying the product, feeling that...that
- 30. that is too restrictive, but if a person uses the product
- 31. with knowledge of a defective condition, or is he uses
- 32. the product for use which was not originally designed,
- 33. manufactured, recommended and warranted, he still is barred

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- 1. from collection.
- 2. PRESIDENT:
- 3. Any further discussion? If not, the question is shall
- 4. Amendment No. 2 be adopted. Those in favor will vote Aye.
- 5. Those opposed will vote Nay. The voting is open. ...
- 6. voted who wish? Have all voted who wish? Take the
- 7. record. On that question the Ayes are 27, the Nays
- 8. are 5, none Voting Present. Amendment No. 2 is adopted.
- 9. Any further amendments?
- 10. SECRETARY:
- 11. Amendment No. 3 offered by Senator Daley.
- 12. PRESIDENT:
- 13. Senator Glass.
- 14. SENATOR GLASS:
- 15. Senator Daley has offered Amendments 3, 4, and 5.
- 16. I did agree with him, since he is not here, to pull
- 17. the bill back from 3rd to give him an opportunity to
- 18. offer these amendments tomorrow. 3, 4, and 5.
- 19. PRESIDENT:
- 20. 3, 4, and 5 will be held and Senator Glass will
- 21. bring the bill back. Any further amendments?
- 22. SECRETARY:
- 23. Amendment No. 3 offered by Senator Carroll.
- 24. PRESIDENT:
- 25. For what purpose does Senator Rock arise?
- 26. SENATOR ROCK:.
- 27. Thank you, Mr. President and Ladies and Gentlemen of the
- 28. Senate. Having just checked with the Secretary,
- 29. I understand including Senator Daley's three amendments
- 30. which have just been withdrawn, that there are, in fact,
- 31. six amendments on the Secretary's Desk. Now, it's 8:30 in
- 32. the evening on the day before the deadline and it's pretty
- 33. obvious that the subject matter of products liability needs

- 1. an awful lot of work. I can commend Senator Glass for his
- 2. interest and concern and work, but when he stands on the
- 3. Floor and says, we are trying to work things out as of this
- 4. morning, with respect to Amendment No. 2, and then we have
- 5. six substantive amendments yet remaining on the Secretary's
- 6. Desk, it just seems to me, Mr. President, that the action
- 7. that the committee suggested and, in fact, took by placing
- 8. this subject matter in a subcommittee, was the correct one.
- 9. And that the motion to discharge was, in my judgment last
- 10. evening, kind of hastily considered by our membership.
- 11. I think it was in...in...in answer to a certain amount of
- 12. mail we have all received again from the businessmen in our
- 13. respective districts, indicating that, again, the insurance
- 14. companies are playing havoc with their premiums and we had
- 15. better do something. So, we hastily discharged a bill which
- 16. needs an awful lot of substantive work and attempt in the
- 17. space of a few short hours, to amend it into some kind of
- 18. reasonable shape. Now, I am seeking a ruling of the Chair,
- 19. Mr....Mr. President and Ladies and Gentlemen of the Senate,
- 20. under...under Rule 43 of our rules of order. I am making
- 21. a motion to recommit Senate Bill 475 to the Committee
- 22. on Judiciary I from whence it was discharged last
- 23. evening and I would ask the membership to seriously consider
- 24. this motion to recommit. You can, in fact, tell the business
- 25. community in your respective districts, that we are looking
- 26. at this, that there will be something done, but to do
- 27. something in haste is a mistake. I move to recommit Senate
- 28. Bill 475 to the Committee on Judiciary I.
- 29. PRESIDENT:
- 30. The Chair will rule that that motion is in order
- 31. and takes precedence. Senator Glass.
- 32. SENATOR GLASS:
- 33. Mr. President, I submit to you, first of all, that the

- 1. motion is out of order. We are considering amendments
- 2. on the bill. We have not gone to that order of business.
- 3. And I would appreciate a ruling on that point of order.
- 4. PRESIDENT:
- 5. The Chair has ruled that the motion is in order under
- 6. Rule 42. A motion to recommit is in order when a question
- 7. is under debate and under Rule 43, a motion to commit
- 8. or recommit until it is decided, shall preclude all
- 9. amendments and debate on the main question and the Chair
- 10. will rule that that motion is in order. Senator Glass.
- 11. SENATOR GLASS:
- 12. Well, I would...would point out for the benefit of the
- 13. membership, Senator Rock referred to a number of amendments
- 14. on the Secretary's Desk. They are not my amendments.
- 15. This is something, of course, over which I have no control.
- 16. I think the Body decided this issue last night with its
- 17. vote. I think this is a motion that is required to be
- 18. in writing and I... I submit that it's dilatory. I don't
- 19. know if it has been submitted in writing, Mr. President.
- 20. PRESIDENT:
- 21. Senator Rock.
- 22. SENATOR ROCK:
- 23. Well, I will be happy to submit it in writing.
- 24. That seems to me to be a request of a dilatory nature.
- 25. This is not in any respect dilatory. I am deadly serious.
- 26. I think to ask this membership to consider a matter of
- 27. this substance in a few short hours with six substantive
- 28. amendments is absolutely inane.
- 29. PRESIDENT:
- 30. Senator Netsch.
- 31. SENATOR NETSCH:
- 32. Thank you. Senator Glass, for once Senator Rock is
- 33. really right. There is... I voted...

- 1. PRESIDENT:
- 2. Will Senator Rock...will Senator Rock please stand
- 3. and acknowledge the applause of the...
- 4. SENATOR NETSCH:
- 5. ! I...I really think it is foolish for us to get into
- 6. this on this hour before our final day of action on
- 7. Senate Bills. I did not vote for the motion last night.
- 8. I have not even had a chance to read the full bill yet.
- 9. I am sure that is true of most members. It is an
- 10. extremely complex issue. It is clearly the next malpractice
- 11. issue of the Legislature and I honestly think that we would be
- 12. doing ourselves and the legislation a disservice if we tried
- 13. to resolve all of these problems tonight. I would, therefore,
- 14. support Senator Rock's motion.
- 15. PRESIDENT:
- 16. Senator Glass.
- 17. SENATOR GLASS:
- 18. Well, Mr. President and in response to Senator Netsch,
- 19. and to Senator Rock, this bill was held in committee
- 20. for the entire Session up until now. It is not my fault that
- 21. it was put in a subcommittee. We considered this matter
- 22. last night and those of us who believe that it's important
- 23. to do something about product liability in the interest of the
- 24. many businesses and the employees and labor in the State,
- 25. voted to get it out out. Now, I think we're considering this in the
- 26. normal course. I held the bill because others wanted to offer
- 27. amendments. I...I've been accommodating to Senator Daley.
- 28. I think this is simply trying to put away a bill that...that you
- 29. don't want passed and I submit that the motion should certainly
- 30. be defeated and I urge that it be defeated.
- 31. PRESIDENT:
- 32. Senator Shapiro.
- 33. SENATOR SHAPIRO:

- 1. Well, Mr. President, on two separate occasions
- today, I think the Chair ruled that a motion to recommit
- 3. a bill to committee could not be made without consent
- 4. of the sponsor, once early this morning when I made
- 5. the motion to recommit Senator Maragos' bill and my own
- 6. and later on today when Senator Netsch made a motion to
- 7. recommit a series of bills to committee, I raised the
- 8. point and she said the consent of all the sponsors
- 9. had been received. I point that out to you that twice today
- 10. you have ruled to the contrary.
- 11. PRESIDENT:
- Senator, I do not believe the rulings were to the
- 13. contrary. You refer to situations in which another member
- 14. was representing to the Body that it was a...with the
- 15. sponsor's agreement that that bill would be referred back.
- 16. It was not an attempt to refer a bill or recommit a bill to
- 17. committee over the sponsor's objection and if...
- 18. if such a motion were made, the ordinary courtesy would
- 19. be that the sponsor be on the Floor at the time it was
- 20. made and Senator Netsch was simply trying to expedite
- 21. the proceding. She had checked with all the sponsors.
- 22. So, I do not think the cases are parallel at all and I think this
- 23. ruling is consistent. Otherwise...otherwise, the...a motion
- to recommit could not be used without this...except by the
- 25. sponsor. Senator Glass.
- 26. SENATOR GLASS:
- 27. Mr. President, I move that Senator Rock's motion
- 28. lie on the Table.
- 29. PRESIDENT:
- 30. Senator Rock, for what purpose do you arise?
- 31. SENATOR ROCK:
- Thank you, Mr. President. On a point of personal
- 33. privilege, I guess. I would ask Senator Glass if he
- 34. would withhold that. That is a non-debatable motion and one

- 1. that again, in my judgment will only dely the vote
- 2. on the issue. The issue is the recommitment of this
- 3. bill to the committee. And I would suggest to him that
- 4. Senator Carroll, for one, who has it a lengthy
- 5. substantive amendment pending on the Secretary's Desk,
- 6. has indicated to me, at least, his desire to speak to the
- 7. motion and in deference to he and other members who wish
- 8. to speak, I would ask Senator Glass to withdraw that
- 9. motion to Table.
- 10. PRESIDENT:
- 11. Senator Glass.
- 12. SENATOR GLASS:
- Senator Rock, I had no notice that you
- 14. were going to make this motion and I think Senator
- 15. Carroll could speak at great length on his motion and
- 16. on his amendment if...if my motion to Table was
- 17. passed. I think we want to dispose of this matter and
- 18. get on with the business. I'd like to have a roll call,
- 19. if we may, Mr. President, on the motion to Table.
- 20. PRESIDENT:
- 21. For what purpose does Senator Carroll arise?
- 22. SENATOR CARROLL:
- 23. Just a point of order or inquiry of the Chair,
- 24. Mr. President. I believe there were several members
- 25. who had indicated to the Chair their desire to speak on the
- 26. motion pending. I think it has been the longstanding
- 27. custom of this Body that a motion to close debate
- 28. is withheld while those who had already indicated to the
- 29. Chair their desire to speak were allowed to speak. You
- 30. cut it off at the time the person made his request but
- 31. you allowed those who had already indicated to the Chair
- 32. their desire to speak, so to speak. If we are going to
- 33. change that procedure for the remaining six weeks,

- 1. that's fine. That's very fine with me. I just think we
- should all play by the same rules and if the rules are going 2.
- 3. to be that those who have asked for permission are not
- 4. granted the permission by a stifling motion, let us all know
- it so that we can act accordingly for the next six weeks. 5.
- PRESIDENT: 6.
- Senator, there is a distinction. We...the rule has 7.
- been adopted with respect to debate on passage or adoption 8.
- of an amendment with respect to the motion for previous 9.
- question. You're point does have some substance, 10.
- but Senator Glass is persisting and in view of the hour, 11.
- I think we ought to get to the roll call. Senator 12.
- Glass has moved to Table Senator Rock's motion to recommit 13.
- Senate Bill 475. Those in favor of the motion to Table 14.
- will vote Aye. Those opposed will vote Nay. The voting 15.
- is open. Have all voted who wish? Have all voted who 16.
- wish? Take the record. On that question the Ayes 17.
- are 26, the Nays are 27, none Voting Present. The motion 18.
- to Table fails. Senator Rock. 19.
- SENATOR ROCK: 20.

- Well, I would renew my motion to recommit Senate 21.
- Bill 475 to the Committee on Judiciary I and Senator Glass, 22.
- if...if you feel in any way put upon by virtue of the fact 23.
- that I had not given you prior notice of my intent to make
- this motion, frankly, I did not intend to make such a motion 25.
- until when checking with the Secretary, I found that there 26.
- were at least, six substantive amendments sitting on the 27.
- Secretary's Desk. I think the motion is...is, in fact, in 28.
- order. I think this is a subject matter which deserves 29.
- a heck of a lot more study than...than flinging a number of
- substantive amendments on it the last moment and rushing it 31.
- out of here. I would ask for a favorable roll call. 32.
- PRESIDENT: 33.

- All right. The question is shall Senate Bill 1. ...for what purpose does Senator Shapiro arise? 2. SENATOR SHAPIRO: 3. Mr. President, what is the ruling on the...of the 4. Chair on the number of votes required to recommit? 5. PRESIDENT: 6. It will require thirty votes. Senator Berning. 7. SENATOR BERNING: 8. Just an observation, Mr. President and members of the 9. Body. It would appear to me that we could very 10. well here be establishing what could turn out to be 11. a very dangerous precedent, a monster, if you will, 12. any time any one of us seeks to destroy action by this 13. Body on any bill all, we need do is alone or with one or 14. two of our associates, load up the Secretary's Desk 15. with amendments and so, thereby, preclude getting to the 16. bill itself. Right or wrong, I think this is a bad 17. precedent we are establishing. We ought to address ourselves 18. to the bill and let it rise or fall now. 19. PRESIDENT: 20. All right. The question is shall Senate Bill 475 21. be recommitted to the Committee on Judiciary I. Those in 22. favor of the motion will vote Aye. Those opposed will vote 23. Nay. The voting is open. Have all voted who wish? 24. Have all voted who wish? Take the record. On that 25. question the Ayes are 28, the Nays are 25, none Voting Present. 26. The motion having failed to receive the requisite
- End of reel. 30.

thirty votes is defeated.

31. 32.

27.

28. 29.

PRESIDENT:

 $-I_1$

- (machine cut off) Senator Maragos arise? 2.
- SENATOR MARAGOS: 3.
- I was going to address the Senate and especially my
- remarks to Senator Glass and to Senator Shapiro. Earlier 5.
- today, Senator Shapiro, when you asked...when we recommit... 6.
- the only reason I did not voluntarily recommit the bills 7.
- that are 425, was the fact that I thought the procedures 8.
- needed to be...that it had to be a vote taken, and secondly I... 9.
- PRESIDENT: 10.
- For what purpose does Senator Graham arise? 11.
- SENATOR GRAHAM: 12.
- A point of order. Mr. President, don't we have other 13.
- things to do besides discuss things that have happened hours 14.
- 15. ago?
- PRESIDENT: 16.
- Ι... 17.
- SENATOR MARAGOS: 18.
- ...I'm asking him to... 19.
- PRESIDENT: 20. ... Senator Maragos. I...

- SENATOR MARAGOS: 22.
- ...Mr. President, I'm appealing to Senator Glass. He 23. won his victory on a motion. If he would also consider the
- 24.
- ...the business at hand of the Senate and to...to voluntarily 25.
- agree to put this back to committee where this will be 26.
- given attention. I shall state this bill was not pursued 27.
- properly in subcommittee. 28.
- PRESIDENT: 29.
- Senator Maragos, will you conclude. (machine cut off) 30.
- 31. No. 3 offered by Senator Carroll. For what purpose does
- 32. Senator Glass arise?
- 33. SENATOR GLASS:

- As I mentioned earlier, Amendments 3, 4 and 5 that are 1.
- numbered as such were offered by Senator Daley. Now, I... 2.
- PRESIDENT: 3.
- No, they are being... 4.
- SENATOR GLASS:
- ... All right... 6.
- PRESIDENT: 7.
- ...they have to be renumbered, Senator... 8.
- SENATOR GLASS: 9.
- ...you're going to renumber them... 10.
- PRESIDENT: 11.
- ...because they... 12.
- SENATOR GLASS: 13.
- ...all right. Thank you. 14.
- PRESIDENT: 15.

- ...cannot be considered out of order. Senator... 16.
- Senator Carroll offers Amendment No. 3. Senator Carroll. 17.
- SENATOR CARROLL: 18.
- Thank you, Mr. President, members of the Senate. Amend-19.
- ment No. 3, in my opinion, changes this bill to deal with the 20.
- real problem. The real problem in products liability in 21.
- the short period of time we had to discuss this, and we had 22.
- some debate in committee when we decided as I recall it with-23.
- out that much objection that it go to a subcommittee for study to work 24.
- out the issues involved. The real problem is once again the 25.
- insurance companies, but how do we know this time. You know 26.
- we've heard in the...the last couple of hours that we changed 27. Workman's Comp, we changed Unemployment Comp and we drove the
- insurance rates up to the point where business had to leave the State.
- 29. When was the last time we changed anything in products liability? Nine-
- 30. teen ought what? Nineteen O what? Why all of a sudden then have insurance
- 31. companies raised their rates to such sky-rocketing costs and who 32.
- were the witnesses who came before us? 33.

- 1. A man who, yes, closed his business in Illinois. Closed it
- 2. because of a case in Wisconsin where he was sued in Wisconsin
- and had to pay something like a sixty thousand dollar judgment,
- 4. if I recall, and they raised him from a couple of hundred
- 5. dollars...I am...I am...
- 6. PRESIDENT:
- 7. ... Excuse me...
- 8. SENATOR CARROLL:
- ...speaking to the amendment hearing the shouts from
- 10. the other side. That is the purpose of this amendment. Can
- ll. we have some order, Mr. President. Before you start the light,
- 12. can we have some order.
- 13. PRESIDENT:
- 14. I think we do have order, Senator Carroll.
- 15. SENATOR CARROLL:
- 16. Thank you, Mr. President. The point of it is this, this particular
- 17. legislation descriminates against Illinois residents. This legislation
- 18. says if you live in Illinois, we will limit your recoveries.
- 19. Get on that defective plane that no longer is insured in
- 20. Illinois, get on that defective machine, work in a defective
- 21. machine that was defective when it came out of the factory,
- 22. but only if you'reanIllinois resident, because that's the
- 23. situs of the case. Only if you are an Illinois resident do
- 24. we...discriminate against you. Let us send our faulty products
- 25. out-of-state and injure people there. They can recover like
- 26. should. Only in Illinois, do we limit your recovery. So, what
- 27. this does is say to the Director of the Department of Insurance,
- 26. get that insurance information. It mandates the companies who
- 29. do business in Illinois to provide our director with what their
- 30. experience factor has been, what their premium income has been,
- 31. what their payouts have been, so that we can have a handle on
- 32. exactly what is happening in Illinois cases on products liability
- 33. and end the discrimination that this bill imposes on only those

- who live here and let out-of-staters who get injured here or
- people who get injured elsewhere from Illinois products recover
- anything they want. I would urge the Senate to adopt this
- amendment.
- 5. PRESIDENT:
- 6. Any further discussion? Senator Glass.
- 7. SENATOR GLASS:
- 8. Mr. President, Ladies and Gentlemen, I don't know if
- 9. Senator Carroll mentioned this, but his amendment deletes
- 10. everything after the enacting clause, so it would affectively
- 11. 'kill Senate Bill 495 and replace with it a reporting scheme
- 12. that the Senator has outlined. It is an obvious attempt to
- 13. kill Senate Bill 475. If Senator Carroll wants to offer
- 14. his bill, I think he should do it separately. This is an
- 15. amendment that would destroy the bill, and I urge its defeat.
- 16. PRESIDENT:
- 17. Is there any further discussion? Senator Rhoads.
- 18. SENATOR RHOADS:
- 19. Well, I, too, oppose the amendment. Obviously, as
- 20. Senator Carroll well knows, the very first witness in that
- 21. committee was John Serpico, President of the Central States
- 22. Council AF of L-CIO. His locals represent small companies,
- 23. fewer than twenty-five employees. You asked when was the
- 24. last change in product liability in the State. How many
- 25. companies left the City of Chicago last year? A hundred,
- 26. two hundred, two hundred and forty-four? How many, Senator Carroll?
- 27. You're from Chicago.
- 28. PRESIDENT:
- 29. Is there any further discussion? Senator Carroll.
- 30. SENATOR CARROLL:
- 31. Thank you, Mr. President. Once again I repeat, this
- 32. bill will do exactly that, and that is the insurance rates.
- 33. I don't know how many companies left Chicago. I don't know how

- 1. many companies left your area. I do know that this cannot
- 2. be blamed on activities of the Legislature, but more property
- 3. belongs on activities of the insurance company, because that
- 4. has been the only change. That has been the only change in
- 5. over seventy years. I do know that a bill virtually identical
- 6. to this had unanimously passed the Legislature in Kansas just
- 7. this year. I think this is the proper approach to put the
- 8. focus on what the problem of this issue is, and that is what
- 9. are the insurance companies collecting and what are they paying.
- 10. Let's get a handle on it, so that we can deal with it and treat
- 11. it properly. I would urge the adoption of this amendment.
- 12 PRESIDENT:
- Senator Carroll moves the adoption of Amendment No. 3.
- 14. All those...all those in favors...the adoption of the amendment
- 15. signify by saying Aye. Opposed. The Ayes have it. Roll
- 16. call has been requested. Those in favor of the adoption of
- 17. the amendment will...will vote Aye. Those opposed will vote
- 18. Nay. The voting is open. Have all voted who wish? Have all
- 19. voted who wish? Take the record. On that question, the
- 20. Ayes are 25, the Nays are 23, none Voting Present. The amend-
- 21. ment having received a majority of the votes cast is adopted.
- 22. A verification of the affirmative votes has been requested.
- 23. The Secretary will verify the affirmative votes.
- 24. SECRETARY:
- 25. The following voted in the affirmative: Berman, Bruce,
- 26. Buzbee, Carroll, Chew, Clewis, D'Arco, Demuzio, Donnewald, Egan,
- 27. Guidice, Kenneth Hall, Johns, Joyce, Knuppel, Lane, Lemke,
- 28. Maragos, Merlo, Leonard, Rock, Savickas, Vadalabene, Wooten and
- 29. Mr. President.
- 30. PRESIDENT:
- 31. Senator Knuppel is on the Floor. Senator Wooten is on
- 32. the Floor. He is...oh, Donnewald...Senator Donnewald is...
- 33. Senator Donnewald is up on the rostrum. Senator Chew is on

- l. the Floor. Any further...the roll has been verified. On
- 2. that question, the Ayes are 25, the Nays are 23, ... none
- Voting Present. Amendment No. 3 having received a requisite
- 4. majority of votes is adopted. Any further amendments?
- 5. SECRETARY:
- 6. Amendment No. 4 offered by Senator Maragos.
- 7. PRESIDENT:
- 8. All right, Senator Maragos withdraws Amendment No. 4
- 9. and 5. Are there any further amendments?
- 10. SECRETARY:
- 11. No further amendments.
- 12. PRESIDENT:
- 13. 3rd reading. On the Order of Senate Bills 3rd reading,
- 14. leave was granted to return to Senate Bill 720, Senator Lemke.
- 15. Read the bill, Mr. Secretary. For what purpose does Senator
- 16. Glass arise?
- 17. SENATOR GLASS:
- 18. Mr. President, did you advance Senate Bill 475 to 3rd
- 19. reading?

24.

28.

- PRESIDENT: 21. Yes, I did.
- 22. SENATOR GLASS:
- 23. Thank you. SECRETARY:
- 25. Senate Bill...720
- 26. (Secretary reads title of bill)
- 27. 3rd reading of the bill.
- 29. Senator Lemke.
- 30. SENATOR LEMKE:

PRESIDENT:

- 31. This is Senate Bill...20. Amends the Workman's Compensa-
- 32. tion. It sets up a panel of doctors for adoption for injuries
- of employees, makes reductions of twenty-four percent and the 33.

- 1. maximum compensation rate for permanent partial disability.
- 2. allows twenty percent increase in maximum compensation rates
- 3. for actual injuries resulting in amputation of a member and
- 4. enucleation of an eye or removal of an organ, sets up a
- 5. maximum death benefit of two hundred and fifty thousand
- 6. dollars or twenty years, whichever is greater, reduces pay-
- ments made to the injured employees from 1965 to 1975 from

the Rate Adjustments Fund, annual adjustments are to be

- 9. limited to the same increases and...as State's average
- weekly wage and manufacturing...mandates Industrial Commission to adopt, publish and apply guidelines in making awards, eliminates 11.
- the 1979 and 1981 increases in the maximum average weekly wage. 12.
- I ask for the adoption of this bill. 13.
- PRESIDENT: 14.

7. 8.

- 15. Is there any discussion? If not, the question is shall
- Senate Bill... Senator Nimrod. Senator... Senator Nimrod. 16.
- Senator Nimrod. There's no discussion. The question is, 17.
- shall Senate Bill 720 pass. Those in favor will vote Ave. 18.
- Those opposed will vote Nay. The voting is open. Have all 19.
- voted who wish? Have all voted who wish? Take the record. 20.
- On that question, the Ayes are 31, the Nays are 7, 3 Voting 21.
- 22. Present. Senate Bill 320 having received a constitutional
- 23. majority is declared passed. A verification of the roll call
- 24. has been requested. The Secretary will read the affirmative
- 25. votes.
- 26. SECRETARY:
- The followed...the following voted in the affirmative: 27.
- Berman, Bruce, Buzbee, Carroll, Chew, Clewis, Collins, D'Arco, 28.
- Demuzio, Donnewald, Egan, Guidice, Kenneth Hall, Hickey, Johns, 29.
- Joyce, Knuppel, Kosinski, Lane, Lemke, Maragos, Merlo, Leonard, 30.
- 31. Netsch, Newhouse, Rock, Savickas, Smith, Vadalabene, Washington,
- 32. Mr. President.
- 33. PRESIDENT:

- Senator Hall is in his seat.
- 2. SENATOR NIMROD:
- 3. Senator Egan...oh, he's there. Senator...
- PRESIDENT:
- 5, Senator Egan is on the Floor.
- 6. SENATOR NIMROD:
- Senator Maragos.
- 8. PRESIDENT:
- 9. Senator Maragos is on the Floor. Is...
- 10. SENATOR NIMROD:
- Senator Smith.
- 12. PRESIDENT:
- 13. ...is Senator Smith on the Floor? Senator Smith is not
- 14. on the Floor. Take his name from the roll call.
- 15. SENATOR NIMROD:
- 16. Senator Collins.
- 17. PRESIDENT:
- Senator Collins is on the Floor. Senator Savickas is on
- 19. the Floor. The roll has been verified. On that question, the
- 20. Ayes are 30, the Nays are 7, 3 Voting Present. Senate Bill
- 21. 720 having received a constitutional majority is declared passed.
- 22. Senator... Senator Buzbee moves to reconsider. Senator
- 23. Vadalabene moves to Table. All those in favor signify by saying
- 24. Aye. Opposed. The Ayes have it. The motion carries.
- 25. Senate Bill 850, Senator Bloom.
- 26. SECRETARY:
- 27. Senate Bill 850
- 28. (Secretary reads title of bill)
- 29. 3rd reading of the bill.
- 30. PRESIDENT:
- 31. Senator Bloom.
- 32. SENATOR BLOOM:
- 33. Well, thank you very much, Mr. President. As you may recall,

- 1. this was up on 3rd reading several days ago and Senator
- 2. Rock correctly pointed out that the second amendment went far
- beyond the confines of the original bill. We took it back. 3.
- I stripped the amendment off. Basically, it provides now 4.
- that in the case of assessments made the...the LGA, rail-6.
- roads, et cetera, it adds the requirement that if a court 7. sets aside or reduces an assessment, the taxpayer must pay
- 8. the taxes under protest in order to receive a refund.
- is to provide a little notice to the county treasurer where 9.
- you have your larger corporate taxpayer that something is 10.
- coming. Answer questions and pray for a favorable roll call. 11.
- PRESIDENT:

12.

14.

19.

22.

29.

- Senator Rock. 13. SENATOR ROCK: .
- Thank you, Mr. President and Ladies and Gentlemen of the 15.
- Senate. This bill was reported out of the Committee on Revenue 16.
- in a...with a unanimous vote 10 to nothing, and Senator Bloom correctly 17.
- states the facts, he did, in fact, Table Amendment No. 1 which 18.
- made some substantive changes that I don't think he or I or 20.
- anybody else wanted. The bill is in good shape and I would urge a
- favorable vote. 21. PRESIDENT:
- Is there any further discussion? If not, the question is, 23.
- shall Senate Bill 850 pass. Those in favor will vote Aye. 24.
- Those opposed will vote Nay. The voting is open. Have all 25.
- voted who wish? Have all voted who wish? Take the record. On 26.
- that question, the Ayes are 51, the Nays are none, none Voting 27.
- Present. Senate Bill 850 having received a constitutional 28.
- majority is declared passed. Senate Bill 851, Senator Bloom. 52 as well and 3. Senate Bill 862, Senator Newhouse. Read 30.
- the bill. 31.
- 32. SECRETARY:
- Senate... Senate Bill 862. 33.

(machine cut)

- 1. (Secretary reads title of bill)
- 3rd reading of the bill.
- 3. PRESIDENT:
- Senator Newhouse.
- 5. SENATOR NEWHOUSE:
- 6. Thank you, Mr. President and Senators. I think we've all
- 7. seen this one before. This bill went out of here last Session.
- 8. It was vetoed by the...by the Governor. It came back in this
- 9. Session. We've got agreement from both sides of the aisle, I
- 10. know of no opposition to it. I appreciate a favorable roll
- 11. call.
- 12. PRESIDENT:
- 13. Is there any discussion? If not, the question is, shall
- 14. Senate Bill 862 pass. Those in favor will vote Aye. Those
- 15. opposed will vote Nay. The voting is open. Have all voted
- 16. who wish? Have all voted who wish? Take the record. On that
- 17. question, the Ayes are 51, the Nays are none, none Voting
- 18. Present. Senate Bill 862 having received a constitutional
- 19. majority is declared passed. Senate Bill 869, Senator Rhoads.
- 20. Read the bill.
- 21. SECRETARY:
- Senate Bill 869
- 23. (Secretary reads title of bill)
- .24. 3rd reading of the bill.
- 25. PRESIDENT:
- 26. Senator Rhoads.
- 27. SENATOR RHOADS:
- 28. Mr. President, earlier today the Senate adopted Executive
- 29. Order No. 1 which reorganized the Department of General Services,
- 30. did away with the Director of Finance and created the new
- 31. Department of Administrative Services. Senate Bill 869 sets
- 32. the salary for the director and assistant director of that
- 33. department at forty...forty thousand dollars and thirty-five

- 1. thousand dollars, respectively. Prior to this time, the
- 2. Director of General Services had received thirty-five
- 3. thousand, his assistant had received thirty. The Director of Finance
- 4. had received thirty-two, his assistant twenty-eight. Making
- 5. a net....by consolidating these positions, we're making a
- 6. net savings to the State of fifty thousand dollars. Now,
- 7. I had talked to the President before about this. I'd be
- happy to answer any questions.
- 9. PRESIDENT:
- 10. Is there any discussion? If not, the question is, shall
- ll. Senate Bill 869 pass. Those in favor will vote Aye. Those
- 12. opposed will vote Nay. The voting is open. Have all voted
- 13. who wish? Have all voted who wish? Take the record. On
- 14. that question, the Ayes are 46, the Nays are 6, 1 Voting
- 15. Present. Senate Bill 869 having received a constitutional
- 16. majority is declared passed. The Chair would like to inform
- 17. 1 the membership that we are moving at this very rapid pace, we are
- 18. now down to one hundred twenty-eight bills on the Calendar.
- 19. I would also like to inform the membership that the Speaker
- 20. of...of the House has indicated that there are some two
- 21. hundred Senate Bills languishing on 1st reading in the...in
- 22. the House and that House sponsors have not picked them up.
- 23. If you have bills over there, please see that a House sponsor
- 24. picks them up if you're interested in having them passed.
- 25. Senate Bill 887, Senator Newhouse. Read the bill.
- 26. SECRETARY:
- 27. Senate Bill 887
- 28. (Secretary reads title of bill)
- 29. 3rd reading of the bill.
- 30. PRESIDENT:
- 31. Senator Newhouse.
- 32. SENATOR NEWHOUSE:
- 33. Thank you, Mr. President. This bill is in...in...is in this...

- 1. is in this Legislature as a request of a judge in the criminal
- 2. court, Judge Maurice Pompay. It covers the situation where
- 3. a person has committed a...a fairly serious crime and the
- 4. question of incompetence is at issue. Presently incompetence
- 5. which is to be determined as sort of a civil procedure and
- 6. there's no simple way to get the...get the defendant before
- 7. the judge before a preliminary hearing. The preliminary hearing,
- 8. of course, is a...is a criminal matter so it leaves the courts
- g. in sort of a limbo. We...this came before committee. We
- 10. passed it out of the committee and the judge called down to talk
- 11. to several of the fellows to explain to them the situation.
- 12. They talked today to Senator D'Arco and to...to...to Senator
- 13. Knuppel. I want to stress this because...at the time because
- 14. of the...the situations were so screwy. We talked about a
- $15.\,\,\,$ memo from the judge. Well, the pressure of the courts just
- 16. wouldn't permit that, but this has been the discovery.
- 17. I know of no opposition to it after the discussion in the
- 18. committee, and I appreciate a favorable roll call.
- 19. PRESIDENT:
- 20. Is there any discussion? If not, the question is, shall
- 21. Senate Bill 887 pass? Those in favor will vote Aye. Those opposed
- 22. will vote Nay. The voting is open. Have all voted who wish? Have all voted
- 23. who wish? Take the record. On that question, the Ayes are 51,
- 24. the Nays are none, none Voting Present. Senate Bill 887
- 25. having received a constitutional majority is declared passed.
- 26. Senate Bill 888, Senator Buzbee. Read the bill.
- 27. SECRETARY:
- 28. Senate Bill 888
- 29. (Secretary reads title of bill)
- 30. 3rd reading of the bill.
- 31. PRESIDENT:
- 32. Senator Buzbee. Take the bill out of the record.
- 33. Senate Bill 889, Senator Buzbee. Read the bill.

- 1. SECRETARY:
- 2. Senate Bill 889
- (Secretary reads title of bill)
- 3rd reading of the bill.
- 5. PRESIDENT:
- 6. Senator Buzbee, is it your plan that if this bill doesn't
- 7. pass, then you're going to cut the budget on the preceding
- 8. commission?
- 9. SENATOR BUZBEE:
- Something to that effect, Mr. President. Senate Bill
- 11. 889 provides that the State Board of...of Education in
- 12. consulation with the Capital Development Board shall develop
- 13. a plan for a pilot program relating to the feasibility of
- 14. using solar enery systems in the public schools of the
- 15. State. Currently, we don't know if it is feasible and the
- 16. plan would establish whether or not solar systems for schools
- 17. are feasible. The plan includes incorporating solar
- 18. energy systems in new construction or the modification of
- 19. existing structures if proven feasible. Solar energy in our
- 20. schools may be a way to hold down operating costs and remove
- 21. future pressures for local school tax raises. The plan must
- 22. be presented to the General Assembly by March 1, 1978 for funding,
- 23. if any. The bill requires that the plan including a proposal
- 24. for funding through grants from the Federal Government. The
- 25. bill requires a detailed itemization of costs, needs and
- 26. projected savings of energy. The energy center referred to on
- 27. page 1, line 32 is being created in the State under the EPICA
- 28. Plan to Feds now being prepared. Center is Federally funded,
- 29. and I would ask for a favorable roll call.
- 30. PRESIDENT:
- 31. Is there any discussion? Senator Shapiro.
- 32. SENATOR SHAPIRO:
- 33. Will the sponsor yield to a question?

- 1. PRESIDENT:
- Indicates he will yield.
- 3. SENATOR SHAPIRO:
- 4. Senator Buzbee, how do you characterize this legislation?
- . Is it sunset or sunshine?
- 6. PRESTDENT:
- 7. Senator Buzbee.
- 8. SENATOR BUZBEE:
- Senator, this is the best of all possible worlds. It's...
- 10. it's the sun shines on sunset.
- 11. PRESIDENT:
- 12. Is there any further discussion? If not, the question is,
- 13. shall Senate Bill 889 pass. Those in favor will vote Aye.
- 14. Those opposed will vote Nay. The voting is open. Have all
- 15. voted who wish? Have all voted who wish? Take the record.
- 16. On that question, the Ayes are 46, the Nays are 5, none Voting
- 17. Present. Senate Bill 889 having received a constitutional
- 18. majority is declared passed. Senate Bill 890, Senator
- 19. Buzbee. Read the bill.
- 20. SECRETARY:
- 21. Senate Bill 890
- 22. (Secretary reads title of bill)
- 23. 3rd reading of the bill.
- 24. PRESIDENT:
- Senator Buzbee.
- 26. SENATOR BUZBEE:
- 27. Thank you, Mr. President. This bill does exactly the
- 28. same thing only for the Board of Higher Education. It would
- 29. ask them to...to do a feasibility study and it does exactly
- 30. the same thing 89 does except it pertains to higher education.
- 31. PRESIDENT:
- 32. Is there any discussion? Senator Harber Hall.
- 33. SENATOR HARBER HALL:

- 1. Is there a fiscal note to this?
- 2. PRESIDENT:
- There is no fiscal note, nor was one requested when the
- 4. bill was on the Order of 2nd reading. Senator Hall.
- 5. SENATOR HARBER HALL:
- Then I'd like to ask the sponsor a question.
- 7. PRESIDENT:
- 8. Indicates he will yield.
- 9. SENATOR HARBER HALL:
- 10. I wonder why you're presenting this problem to different'
- 11. agencies when perhaps it could been done at less expense by
- 12. one agency that we already have?
- 13. PRESIDENT:
- 14. Senator Buzbee.
- 15. SENATOR HARBER HALL:
- 16. Can...
- 17. SENATOR BUZBEE:
- 18. I...I'm...I'm not sure which agency you're speaking of
- 19. Senator, that...that we already have. Would...would you
- 20. mind to allucidate a little bit?
- 21. PRESIDENT:
- 22. Senator Hall.
- 23. SENATOR HARBER HALL:
- 24. Well, we have a Illinois...Energy Resources Commission.
- 25. That would be one agency. I just would think that we probably
- 26. have other commissions that could look into this for all
- 27. schools and universities. The problem would be very similiar
- 28. and if we're asking the State Board of Education and the
- 29. Board of Higher Education to use their separate resources and
- 29. Board of Higher Education to use their separate 1999.
 30. establish new resources to do the same type of job, I think it
- 31. might be a waste.
- 32. PRESIDENT:
- Senator Buzbee.

1. SENATOR BUZBEE:

- Senator, the Energy Resources Commission...the Commission
- 3. itself does not have the technical expertise to do this kind
- 4. of...and nor do we have the...the staff that's necessary to
- 5. go around and...and do these kinds of...of indepth studies.
- 6. So, I would...the reason that we have gone to the State Board
- 7. of Education and the State Board of Higher Education is because
- 8. they're the people who have to implement ultimately and we have
- 9. just...all we're asking is that they do a feasibility study
- 10. as to whether they think that solar energy could be used.
- 11. On a lot of the university campuses, of course, the expertise
- 12. already is there on their faculty, and they can simply use in-home
- 13. experts without our having to go and hire other people. That's
- 14. one reason we did it this way.
- 15. SENATOR HARBER HALL:
- 16. Well, I voted for the other bill, but I...I think this is a
- 17. mistake. They...they have no more expertise in this than you
- 18. do, or that...that's located in this Chamber right now, and
- 19. if you're going to ask them to provide a feasibility study
- 20. with costs and time schedules, implementation schedules, in that
- 21. case, they're going to have hire that expertise and to do it
- 22. for the Board of Education and then the Board of Higher Education
- 23. to do similiar buildings and...and I...I just think it's kind of
- 24. a waste and I'm going to oppose this bill.
- 25. PRESIDENT:
- 26. Senator Grotberg.
- 27. SENATOR GROTBERG:
- 28. (machine cut off) Mr. President and members of the Senate.
- 29. I stand...first of all the question of need for this, and if
- 30. it's will of the Body, I think it would be a foolish move, and
- 31. I'm going to be in opposition to it. I think that we have
- 32. solar energy. We've established it. It's in the proper
- 33. department now, Senator Buzbee, at Capital Development Board in my

- 1. perspective. I know there are differences of...of opinion.
- 2. They build all the public buildings for the schools, the
- 3. colleges and everything else. The best work in solar energy
- 4. in the State, research wise incidently, has been done not
- 5. by a public school but Bradley University, a private insti-
- 6. tution, and I think that the...the ...the huge...the huge
- 7. projects that are going on up at the accelerator labin
- 8. Batavia and other national labs are so far advanced. I can
- 9. see a bureaucracy justified at a university level that would
- 10. make your head spin, and I think that private enterprise
- 11. has already got it going along with local government. Let's
- 12. kill it before it has little ones. Thank you.
- 13. PRESIDENT:
- 14. Is there...is there any further discussion? Senator
- 15. Buzbee.

25.

- 16. SENATOR BUZBEE:
- Well, I...quite frankly, I'm a little...I'm shocked, 17.
- 18. horrified and...and...and stupified at...at the
- 19. opposition coming from...from Senator Grotberg to...to the
- 20. implementation of the use of solar energy given a proud father-
- 21. like announcements he has been making the last few days about
- 22. the...about the solar energy Federally funded project coming
- into his district and I share those...those strains of joy and 24.
- gratitude with you, Senator, and as far as this producing little

ones, let's hope so. Let's hope that there are lots of little

- 26. solar system usages all over this State in public...public
- 27. buildings. We, by the way, are doing this in cooperation. We're
- 28. asking the...the Higher Board of Education to do this in cooperation
- 29.
- with the Capital Development Board. We want to use the expertise
- 30. they have there, and we are simply asking them to do the
- 31. feasibility study and we think it's a very logical approach,
- and I would ask for a favorable roll call. 32.
- 33. PRESIDENT:

- 1. The question is, shall Senate Bill 890 pass. Those in
- 2. favor will vote Aye. Those opposed will vote Nay. The voting
- 3. is open. Have all voted who wish? Have all voted who wish?
- 4. Take the record. On that question, the Ayes are 32, the Nays
- 5. are 15, none Voting Present. Senate Bill 890 having received
- 6. a constitutional majority is declared passed. Senate Bill
- 7. 892, Senator Nimrod. Read the bill.
- 8. SECRETARY:
- 9. Senate Bill 892
- 10. (Secretary reads title of bill)
- 11. 3rd reading of the bill.
- 12. PRESIDENT:
- Senator Nimrod.
- 14. SENATOR NIMROD:
- 15. Yes, Mr. President and fellow Senators, this bill is a
- 16. bill that's necessary to experiment for one year on the
- 17. markings of at least one elevator where there have automatic
- 18. banks. The blind have approved the amended form of this
- 19. bill. The Board of...State Board of Realtors and the Board
- 20. Building of Managers have agreed that this is a reasonable
- 21. compromise and approach to the problem of addressing their-
- 22. selves to making sure that we have both identification in
- 23. raised numeral...Roman numerals and braille on at least one
- 24. elevator among a bank. I would be happy to answer any questions.
- 25. If not, I ask for a favorable roll call.
- 26. PRESIDENT:
- 27. Is there any discussion? If not, the question is, shall
- 28. Senate Bill 892 pass. Those in favor will vote Aye. Those
- 29. opposed will vote Nay. The voting is open. Have all voted
- 30. Who wish? Have all voted who wish? Take the record. On that
- 31. question, the Ayes are 43, the Nays are 1, 2 Voting Present.
- 32. Senate Bill 892 having received a constitutional majority is
- 33. declared passed. Senate Bill 894, Senator Weaver. Read the bill.

- 1. SECRETARY:
- Senate Bill 894
- 3. (Secretary reads title of bill)
- 4. 3rd reading of the bill.
- 5. PRESIDENT:
- 6. Senator Weaver.
- 7. SENATOR WEAVER:
- 8. Thank you, Mr. President. This does just as the
- 9. Calendar states, and I'd appreciate a favorable roll call.
- 10. PRESIDENT:
- 11. For what purpose does Senator Rock arise?
- 12. SENATOR ROCK:
- 13. Well, I'm...I'm prepared to rise in opposition to
- 14. Senate Bill 894 whenever we're ready, and then I would request
- 15. a ruling of the Chair.
- 16. PRESIDENT:
- 17. Senator Rock, would you withhold the request for a
- 18. moment...
- 19. SENATOR ROCK:
- 20. Sure...
- 21. PRESIDENT:
- 22. ...and we'll see if there's any further debate. Is
- 23. there any discussion? Senator Rock.
- 24. SENATOR ROCK:
- 25. Yes, question of the sponsor if he'll yield.
- 26. PRESIDENT:
- 27. Indicates he will yield.
- 28. SENATOR ROCK:
- 29. Senator Weaver, it...it was indicated when we discussed
- 30. this bill at some short length before and prior to Amendment
- 31. No. 1, which was just adopted a...on the 23rd of May...you
- 32. indicated at least to me that...or to...to...in your judgment
- 33. this was not, in fact, preemptive and therefore, would not

- require an extraordinary vote, is that still your opinion? l.
- He indicates yes. Well, the problem I have is that if, in 2.
- fact, it is not preemptive, then it seems to me the bill is 3.
- totally unnecessary because the Supreme Court of Illinois 4.
- has ruled in...in the private detective case versus the 5.
- City of Chicago which dealt with those preemption bills 6.
- that we passed a couple of Sessions ago or in the 78th General Assembly. 7. The Supreme Court said that Public Act 78-1232 repeals by
- implication that section of the Municipal Code which authorizes 9.
- municipal regulation of private detectives, in this case,
- concurrently with...with that by the State, and they specifically 11.
- cite Chapter 24, paragraph 11-42-1. So, if, in fact, that 12.
- has been repealed, what...what is the necessity of this bill? 13.
- Senator Weaver. 15.

PRESIDENT:

8.

10.

14.

16.

20.

22.

32.

- SENATOR WEAVER:
- Well, I understand that the State was licensing realtors
- 17.
- before the new Constitution, so it's the...my counsel here 18.
- tells me that it isn't a new preemption. 19.
- Senator Rock. 21.
- SENATOR ROCK:

PRESIDENT:

PRESIDENT:

- Well, and...and I think, Senator, prior to Amendment No. 23.
- 1, you may well have convinced me of that proposition. How-
- 24.
- ever, Amendment No. 1 is a...or the bill as it now reads, 25.
- says and brokers other than insurance brokers to the extent 26.
- that their licensing and regulation is not preempted by the 27.
- Real Estate Brokers and Salesmen's Licensing Act. So that 28.
- my...my point is simply this, you can't have it both ways. 29.
- It is either totally unnecessary or it is, in fact, preemptive, 30.
- and I would ask the Chair to so rule. 31.
- Senator Weaver. The Chair will rule that it is preemptive. 33.

- 1. The existing Statutes preempt municipalites, local governments
- 2. in a number of areas. This Act would provide that any area
- 3. not already preempted, would be preempted...preempted, and therefore,
- 4. the...the measure as amended is preemptive and under the
- 5. Constitution...Section 6 of Article 7 a three-fifths
- 6. vote is necessary. What purpose does Senator Washington arise?
- 7. SENATOR WASHINGTON:
- 8. An inquiry of the President. Is it preemptive because
- 9. of the amendment? If the amendment were not on it, would
- 10. it be preempted?
- 11. PRESIDENT:
- 12. Senator, the Chair has not ruled on the...the standing
- 13. or status of the bill without the amendment. We have...I
- 14. have ruled on the bill as amended and it is preempted as
- 15. amended.
- 16. SENATOR WASHINGTON:
- 17. Well, the reason I asked the question is because Senator
- 18. Weaver attached the amendment pursuant to an inquiry of mine
- 19. of which I found out later was somewhat groundless, and my
- 20. position is since it is groundless, it's not necessary to the
- 21. bill, and I certainly don't want to be a party to killing his
- 22. bill by virtue of an amendment that is meaningless.
- 23. PRESIDENT:
- 24. Well, we do...we do have a dilemma, Senator. I...I'm not
- 25. prepared to...to render an advisory opinion on what the status
- 26. of the bill would be without the amendment, but...as amended,
- 27. it is preemptive.
- 28. SENATOR WASHINGTON:
- 29. Well, it seems to me to be a very simple matter to just
- 30. take the...you know, in your mind's eye, take the amendment off
- 31. and rule on what's left.
- 32. PRESIDENT:
- 33. It may be simple standing where you are but it is not

- 1. simple sitting where I am.
- 2. SENATOR WASHINGTON:
- Well, Senator Weaver, I'm trying to help you. I...
- 4. PRESIDENT:
- Senator, perhaps you...you might want to take the bill
- from the record and...let me suggest that rather than proceed
- in...with the bill in the form that you did not desire and
- we're trying to resolve a problem, that we take the bill
- 9. from the record, we can go back to it in the morning after
- 10. you have an opportunity to...to study it. That's agreeable.
- 11. Take the bill from the record. Senate Bill 896, Senator
- 12. Buzbee. Read the bill.
- 13. SECRETARY:
- 14. Senate Bill 896
- 15. (Secretary reads title of bill)
- 16. 3rd reading of the bill.
- 17. PRESIDENT:
- 18. Senator Buzbee.
- 19. SENATOR BUZBEE:
- 20. Thank you, Mr. President. Mr. President, this is a bill
- 21. that eminates due to a peculiar situation in my district. In
- 22. the town where I live, Carbondale, there is a facility there,
- 23. a private nursing home where the owner of this nursing home or
- 24. the operator, I should say, goes all the over the State recruiting
- 25. severely handicapped children, and when I say severely handi-
- 26. capped children, I'm talking about a lot of children that aren't
- 27. even ambulatory. They are severely mentally and physically
- 28. handicapped and he brings them in as patients to his private
- 29. nursing home. Now, in 1972...the Illinois Legislature passed a
- 30. bill dealing with the...called the Orphans Act. In the summer
- 31. of 1975, the Attorney General ruled in one of his rulings that
- 32. those facilities of the type that I just described in Carbondale
- 33. fall under the Orphans Act, so therefore, it is the responsibilty

- 1. the Attorney General ruled, of the local school district to
- provide educational facilities for those eighty some odd
- children that are presently residing in that nursing home.
- 4. Now, we don't object to doing that, Mr. President. We think
- 5. those children should educated if they're educable, and we, in
- 6. fact, have provided that. We have some twenty teachers that
- 7. are employed in that facility, but I would point out to you
- 8. that of those eighty-two children, it's a joint venture between
- g. the high school and the...and the grade school district. Of
- 10. the eighty-two children, only one of them lives as a resident
- 11. of either one of those Carbondale districts. Another one
- 12. or two is a resident of the county, and all the rest of these
- 13. children come from all over the State of Illinois, from
- 14. Peoria County, Rock...Rock Island County, Winnebago County,
- 15. and in particular, from Cook County. Now, we don't object to
- 16. educating these children, but what we do object to is, that
- 17. when this facility...this educational opportunity rather, was provided
- 18. in the past by a private not-for-profit charity type group, he
- 19 charged the people two hundred dollars a month rental for the
- 20. use of his facility. Now, as soon as the school districts
- 21. in Carbondale took over, he jumped the rent to two thousand
- 22. dollars per month. It's kids that he has recruited, brought
- 23. them into his nursing home for his profit and most, by the way,
- 24. of the eighty-two children, about eighty-one of them are being paid for
- 25. by the State of Illinois or his...he's being reimbursed by the
- 26. State of Illinois through the Department of Mental Health,
- 27. the Department of Children and Family Services, the Department
- of Public Aid, the Department of Public Health and so forth.
- 29. Some of these children are even from out-of-state as a matter
- 30. of fact, and now, it turns up that he's charging us two
- 31. thousand dollars a month, that it is the local taxpayer, for
- 32. the rental of a space in his building to educate the children
- 33. that he has recruited to make a profit on. Now, when we started

- 1. raising Cain about this, he just simply said, okay, I'm not
- 2. going to provide any facility next year, you've got to take
- 3. them out and build your own special building for them. We
- 4. said, we can't afford that, we're nine hundred thousand dollars
- 5. in debt now, we can't build a building. You couldn't begin
- 6. to purchase the transportation equipment or the...or the
- 7. necessary physical space to educate the children. You can't
- 8. hardly pick them up to get them out of that facility.
- 9. And so now, he's come back and said, I will not provide any
- 10. space at all next fall and finally after a lot of duress and
- 11. so forth, he said, well, I'll do it now for thirty-eight
- 12. thousand dollars. What this bill says is that, any entrepreneur
- 13. who wants to run a facility of this type, that's fine. This...
- 14. this...the Attorney General has ruled that we, the taxpayers
- 15. of Carbondale and then through reimbursement from the State,
- 16. must provide the educational opportunity for them. We're
- 17. willing to do that, we're willing...even willing to take care our
- 18. chances on getting our money from the State. I have another
- 19. bill a little bit later which will address that, but we don't
- 20. want that guy charging us rent or charging us, the taxpayers of
- 21. Illinois ultimately, rent for his own building that the kids
- 22. are already housed in to be able to educate them, and so that's
- 23. why I've put in this bill and the school districts of my
- 24. community are vitally interested in it and...and I would ask for
- 25. your favorable consideration.
- 26. PRESIDENT:
- 27. Senator Schaffer.
- 28. SENATOR SCHAFFER:
- 29. Good bill. Deserves a favorable roll call.
- 30. PRESIDENT:
- 31. Any further discussion? If not, the question is, shall
- 32. Senate Bill 896 pass. Those in favor will vote Aye. Those
- 33. opposed will vote Nay. The voting is open. Have all voted

- 1. who wish? Have all voted who wish? Take the record. On
- 2. that question, the Ayesare 47, the Nays are none, 2 Voting
- 3. Present. Senate Bill 896 having received a constitutional
- 4. majority is declared passed. Senate Bill 907, Senator
- 5. Buzbee. Read the bill.
- ACTING SECRETARY: (MR. FERNANDES)
- 7. Senate Bill 907
- 8. (Secretary reads title of bill)
- 9. 3rd reading of the bill.
- 10. PRESIDENT:
- Senator Buzbee.
- 12. SENATOR BUZBEE:
- 13. Mr. President, I...I have learned several lessons, one of
- 14. which is that I will space the introduction of my bills better
- 15. in the next Session and not have them all at the same time. Senate
- 16. Bill 907...the purpose of Senate Bill 907 is to require that
- 17. the Illinois Commerce Commission investigate the economic...
- 18. feasibility with respect to energy conservation of adopting
- 19. the use of intermittent ignition devices or similar equipment
- 20. on all standing pilot light equipment like decorative gas
- 21. lamps. Such devices have the potential of conserving natural
- 22. gas but at what cost. The bill would require a study of the
- 23. technological, economic, safety and energy related questions
- 24. still unanswered today in Illinois on such devices whether retro-
- 25. fitted or as new equipment. This is a study bill only. It
- 26. does not extend the jurisdiction of the Illinois Commerce
- 27. Commission. It's recommended by the IERC Study Panel. The
- 28. Illinois Commerce Commission will report to the IERC which will
- determine if any legal remedies or incentives are needed.
- 30. The bill should have no fiscal impact as the required Illinois
- 31. Commerce Commission staff is in place and adequate, and I would
- 32. ask for your favorable consideration.
- 33. PRESIDENT:

- 1. Is there any discussion? If not, the question is, shall
- 2. Senate Bill 907 pass. Those in favor will vote Aye. Those
- 3. opposed will vote Nay. The voting is open. Have all voted
- 4. who wish? Have all voted who wish? Take the record. On that
- 5. question, the...the Aves are 39, the Navs are 3, 4 Voting
- 6. Present. Senate Bill 907 having received a constitutional
- 7. majority is declared passed. Senate Bill 912, Senator Buzbee.
- 8. Read the bill.
- 9 SECRETARY:
- 10. Senate Bill 912
- 11. (Secretary reads title of bill)
- 3rd reading of the bill.
- 13 PRESIDENT:
- 14. Senator Buzbee.
- 15. SENATOR BUZBEE:
- 16. Thank you, Mr. President. This is the companion bill to the
- 17. one I was just talking about on the educational facilities for
- 18. the...for the children in the nursing home. This would provide
- 19 that school districts are to be reimbursed fully for special
- 20. education programs maintained in orphanages or from children
- 21. from State agency facilities. The State Superintendent shall
- 22. pay this out of appropriations for reimbursement for furnishing
- 23. special education facilities under Section 14-13.01, When
- funding is unavailable under Section 14-12.01 effective
- 25; immediately. What this says is, and by the way, the State
- 26. Superintendent after I entered it...entered this bill informed
- 27. me that this was going to be his policy anyhow, and so, I am
- 28. trying to put this in...into legislation. What this says is,
- 29, that since these children are wards of the State, they are not
- $\ensuremath{\mathfrak{30}}.$ the special ed kids that we normally take care of ourselves in our
- 31. own school districts. These are children that are in orphanages
- 32. or in nursing homes as I just described, et cetera. They are
- 33. wards of the State, so if the General Assembly or the Executive

- 1. does not fund the Special Ed Program sufficiently to meet
- 2. all requirements that these wards of the State will be taken
- 3. care of first one hundred percent funding. The State Super-
- 4. intendent tells me this is his policy. He plans to follow
- 5. this, and I would ask for your favorable vote.
- 6. PRESIDENT:
- 7. Is there any discussion? If not, the question is,
- 8. shall Senate Bill 912 pass. Those in favor will vote Aye.
- 9. Those opposed will vote Nay. The voting is open. Have all
- 10. voted who wish? Have all voted who wish? Take the record.
- 11. On that question, the Ayes are 50, the Nays are none, none
- 12. Voting Present. Senate Bill 912 having received the
- 13. constitutional majority is declared passed. Senate Bill...
- 14. Senate Bill 913, Senator Lemke. Read the bill.
- 15. SECRETARY:
- 16. Senate Bill 913
- 17. (Secretary reads title of bill)
- 18. 3rd reading of the bill.
- 19. PRESIDENT:
- 20. Senator Lemke.
- 21. SENATOR LEMKE:
- 22. Before I start on this bill, you passed up 810. It was
- 23. miscorrectly printed, and we had corrected that error, so if
- 24. we can have time to go back to that at some time.
- 25. PRESIDENT:
- 26. All right. You are correct, Senator. We will...
- 27. SENATOR LEMKE:
- 28. Senate Bill 913 is a problem which we have occurred
- 29. when a bankruptcy happens to an employer and the employee
- 30. must file a claim for wages. We allow them time, ten and
- 31. thirty days. What happens when a bankruptcy is filed, they
- 32. have a restraining order for sixty days not to file claims
- 33. so this guy is...the...the employee for wages is...is...is

- 1. unable to...file a claim and he...and after the sixty days, the
- 2. time is up and he can't file it because the thirty days is
- 3. passed, so what we're doing here is extending it to ninety
- 4. days and...when there is bankruptcy. In other words, sixty
- 5. days of the bankruptcy and after that, he's got thirty
- 6. days to file. I think it's a good bill. I ask for a
- 7. favorable adoption of the...
- 8. PRESIDENT:
- 9. Is there any discussion? If not, the question is,
- 10. shall Senate Bill 913 pass. Those in favor will vote Aye.
- 11. Those opposed will vote Nay. The voting is open. Have all
- 12. voted who wish? Have all voted who wish? Take the record.
- 13. On that question, the Ayes are 50, the Nays are none, none
- 14. Voting Present. Senate Bill 913 having received a constitu-
- 15. tional majority is declared passed. Do we have leave to go
- 16. to Senate Bill 810 which is...was incorrectly printed on the
- 17. Calendar on the Order of 2nd reading, and is actually on 3rd
- 18. reading? Leave is granted. Senate Bill 810, Senator Lemke.
- 19. Read the bill.
- 20. SECRETARY:
- 21. Senate Bill 810
- 22. (Secretary reads title of bill)
- 23. 3rd reading of the bill.
- 24. PRESIDENT:
- 25. Senator Lemke.
- 26. SENATOR LEMKE:
- 27. What we're doing with Senate Bill 810 is to amend the...
- 28. Illinois Municipal Code requiring a municipality to provide for
- 29. or be liable for the cost of defending any action brought against
- 30. a member or an officer of the police department of such muni-
- 31. cipality for any act performed by such member or officer during
- 32. the incident or the performance of his duties. I think this is
- 33. a good bill. This provides that the...we stand the police officers

- when they make arrests and that I think it's only right that
- the principal pay for the cost if he is sued and proved
- 3. innocent and this is what the bills does.
- 4. PRESIDENT:
- Senator Grotberg.
- 6. SENATOR GROTBERG:
- 7. A question of the sponsor.
- 8. PRESIDENT:
- 9. He indicates he will yield.
- 10. SENATOR GROTBERG:
- 11. I remember the bill in committee, Senator Lemke, and it
- 12. seems like the question was asked, don't most municipalities
- 13. do this now?
- 14. PRESIDENT:
- 15. Senator Lemke. No, was that a...
- 16. SENATOR GROTBERG:
- 17. Well, that's...
- 18. PRESIDENT:
- 19. ...that a question, Senator Grotberg? That was a
- 20. question.
- 21. SENATOR LEMKE:
- 22. Most municipalities do this, but there are some that
- 23. don't and this bill would...would require all of them to do,
- 24. and I think...I think it's only right that they should be
- 25. pay reasonable defense fees for police officers who act in
- 26. their duties and subsequently get involved in a...some
- 27. litigation while they're performing these duties.
- 28. PRESIDENT:
- 29. Senator Grotberg.
- 30. SENATOR GROTBERG:
- 31. To the bill, Mr. President, I only suggest that those of
- 32. you who are experiencing municipal affairs take a careful look
- 33. at this bill. It did go out of committee on a partisan vote,

- l. and I don't know whether that was due to the content or to the 2.
- sponsor except that there was a lot of debate on it, and I'm
- 3. going to...have to be opposed to this bill.
- 4. PRESIDENT:
- 5. Senator Bowers.
- 6. SENATOR BOWERS:
- 7. Would the sponsor yield to a question.
- 8. PRESIDENT:
- 9. Indicates he will yield.
- 10. SENATOR BOWERS:
- 11. As I read this bill, it puts a...it mandates a municipality
- to defend the officer regardless of what the civil charges... 12.
- as long as it is a civil charge. Is that correct? 13.
- 14. PRESIDENT:

- 15. Senator Lemke.
- SENATOR LEMKE:
- 17. That's correct on a civil charge, yes.
- 18. SENATOR BOWERS:
- So, if, in fact, the officer, let's say committed a 19.
- murder, and as a result of that, he was sued civilly. As I 20.
- read this bill, they're...they're obligated to defend him. 21.
- 22. Isn't that correct?
- 23. PRESIDENT:
- 24. Senator Lemke.
- 25. SENATOR LEMKE:
- 26. If he...he does it intentionally, they will not sue him.
- If he does it accidently and he's...and the criminal proceedings 27.
- says he is innocent, it exonerates him, then they would...they 28.
- would pay the cost, but if he was guilty, they wouldn't pay the 29.
- cost under the agency theory. 30.
- 31. PRESIDENT:
- 32. Senator Bowers.
- 33. SENATOR BOWERS:

- Well, Senator Lemke, as I read the bill, it says that l.
- except in criminal actions, the municipality is bound to defend 2.
- him. Now, if he, in fact, shot someone and killed the, there ٦.
- could be two separate types of action. One would be a criminal 4.
- action and I agree with you, they would not be bound to 5.
- defend him, but if there was a civil action brought from the 6.
- same occurrence, as I read this bill, they have to defend him. 7.
- Is...isn't that a fair interpretation of it? 8.
- PRESIDENT: 9.
- Senator Lemke. 10.
- SENATOR LEMKE: 11.
- No, I don't think so, 'cause under the principal agent 12.
- theory if it wouldn't be in...in the line of his duty if he 13.
- did it intentionally. He would be out of the scope of his 14.
- ...his employment. He wouldn't...they wouldn't be obligated 15.
- to do it, and that's what this bill is just doing here. It's 16.
- just doing like any other employer if his employee does it 17.
- within the course of his employment and doesn't...and...and 18.
- ...they...they do it. When you talk about intentional torts, 19.
- it's the same thing with the board of education with teachers. 20.
- If the teacher intentionally beats a child up, it's not covered. 21.
- PRESIDENT: 22.
- Senator Bowers. 23.
- SENATOR BOWERS: 24.
- Well, isn't there another section of the Statute already 25.
- that provides for reimbursement for...for damages? As I recall 26.
- last time I looked at it which was a number of years ago, it
- 27. had a fifty thousand dollar limitation on it, and I suppose
- 28. that's been raised, but it seems to me there's another section
- 29.
- of the Statute that already provides for indemnification of the 30.
- police officer where he, in fact, is sued on a negligence 31.
- action. Isn't that correct? 32.
- PRESIDENT: 33.

- Senator Lemke.
- 2. SENATOR LEMKE:
- To my knowledge, I don't believe so. I...I...I think this
- 4. has to be...you know, we were talking about municipalities
- 5. which are a little different than normal employers and I think
- 6. ...that's not in this...Why would we be putting in a bill if
- 7. it was there, because it isn't there. And the police downstate,
- 8. upstate, where...wherever you are that, they want this bill
- 9. because it...it...it think it's only right with the
- 10. rash of suits that are being filed, you know, in violation of
- 11. peoples' constitutionional rights, or civil rights or something
- 12. in...in...when they are exonerated, I think the municipality
- 13. should have some say in this, because I...I think that the
- 14. municipalities, you know, are just like any other employer,
- 15. they should be liable for...if they're for costs and to defend
- 16. their...their employee. I mean, 'cause it's to their benefit.
- 17. If the employee is found guilty, they could end up getting
- 18. sued and...and collect anyhow. They could collect from the...
- 19. collecta from the ... municipality for negligence. So, I...I
- 20. think this would give the municipalities the right to get into
- 21. the suit before the final determination.
- 22. PRESIDENT:
- 23. Senator Bowers, will you conclude...
- 24. SENATOR BOWERS:
- 25. Well, Mr. President...
- 26. PRESIDENT:
- 27. ...your remarks.
- 28. SENATOR BOWERS:
- 29. ...I will, very, very briefly. I...I think, Senator Lemke,
- 30. if I may beg to disagree with you, there ..there is in the
- 31. Statute already a provision that provides for indemnification.
- 32. I don't quarrel with what you say you're trying to do here. I
- 33. think you've just gone way too far. I think the municipality

- 1. should defend the officer in any kind of a legitimate suit
- 2. that's brought or...or illegitmate suit that's brought while
- 3. he's doing his duties, but I think you've gone way beyond that
- 4. and therefore, I would oppose the bill.
- 5. PRESIDENT:
- Senator Glass.
- 7. SENATOR GLASS:
- 8. Thank you, Mr. President. Senator Lemke, just for
- 9. clarification, does this apply to the City of Chicago?
- 10. PRESIDENT:
- 11. Senator Lemke.
- 12. SENATOR LEMKE:
- 13. We...we did this by a city ordinance in Chicago, but
- 14. this would also apply to the City of Chicago. We didn't
- 15. exempt it. We...we...we do pay reasonable fees for defense
- 16. of even-municipal employees besides the police.
- 17. PRESIDENT:
- 18. Senator Glass.
- 19. SENATOR GLASS:
- 20. Yes, I think that...that is a laudable objective and
- 21. practice and many municipalities do it, but Senator Bowers is
- 22. right. I have the bill in front of me and it does go farther,
- 23. Senator, than I think you intend because it does say that
- 24. the municipality will pay for the defense of any act that the
- 25. officer commits during or incidental to the performance of his
- 26. or her duties, so any act that he performs during his duties
- 27. could be a criminal act and could result in a civil action
- 28. against that officer and if it did, the municipality would have
- 29. to pay under this bill whether or not he was...he was found
- 30. guilty in the criminal...in the criminal action. I think it
- 31. goes too far, and I would oppose the bill also.
- 32. PRESIDENT:
- 33. Senator Berning.

- l. SENATOR BERNING:
- 2. Let me ask the sponsor a question.
- 3. PRESIDENT:
- 4. Indicates he will yield.
- 5. SENATOR BERNING:
- 6. We had an incident, an unfortunate incident, just within
- 7. the last year or so in my village where a police officer violated
- 8. his trust and aware of citizens being out of town broke into
- a tremendous number of homes, had warehouses full of televison 9.
- sets and so on. Now, would the village have to defend him in 10.
- 11. a case like this?
- 12. PRESIDENT:
- 13. Senator Lemke. SENATOR LEMKE:

18.

28.

33.

- No, because he would be out of the scope of his employ-15.
- 16.
- ment when he's doing that. He's not acting for the Village 17.
- or the municipality.
- 19. Senator Berning.
- 20. SENATOR BERNING:

PRESIDENT:

- 21. Oh, but he was. He was patroling and watching the homes
- 22. where the people were away.
- 23.
- 24. (end of reel)
- 25.
- 26.
- 27.
- 29.
- 30.
- 31.
- 32.

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l.
      PRESIDENT:
2.
           Senator Lemke
3.
     SENATOR LEMKE:
4.
           You understand, once he steps out of the...the course
5.
     of patroling and he turns into a thief, he's out of the
6.
     scope of his employ. If he gets hurt stealing, he's not
7.
     going to be covered under...under any other loss, because
8.
     he's out of the scope of his employment. He's not in...
9.
     he's not at that time...doing what he's supposed to do,
10.
     by the employment of the...of the municapality and...
11.
     PRESIDENT:
12.
           Senator Berning.
13.
     SENATOR BERNING:
           I...I also...
14.
15.
     PRESIDENT:
16.
           Conclude your remarks.
     SENATOR BERNING:
17.
            ...concur with previous speakers that Senator
18.
19.
     Lemke undoubtedly is attempting to get at a problem here,
      but when you say any act during or incidental to the
20.
      performance of his duties, it seems to me you...you really
21.
      have not got it nailed down here.
22.
23.
      PRESIDENT:
            Is there any further discussion? If not, the question
24.
      is shall Senate Bill 810 pass. Those in favor will vote
25.
      Ave. Those opposed will vote Nav. The voting is open.
26.
      Have all voted who wish? Have all voted who wish? Take
27.
      the record. On that question the Ayes are 27, the Nays
28.
      are 13, 9 Voting Present. Sponsors move to postpone
29.
      consideration. Consideration will be postponed. Senaté
30.
      Bill 915, Senator Regner. Read the bill.
31.
      SECRETARY:
32.
            Senate Bill 915.
33.
                 (Secretary reads title of bill)
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35.

3rd reading of the bill.

- 1. PRESIDENT:
- Senator Regner.
- 3. SENATOR REGNER:
- 4. Mr. President, members of the Senate. Under Section 27
- 5. of the Public Utilities Act, the Illinois Commerce Commission
- 6. has the power by general rules to waive the filing and
- 7. necessity for approval of sales of property involving
- 8. consideration not more than fifty thousand dollars and
- 9. leases involving rental of not more than five thousand
- 10. dollars. On April 20, 1967, the commission adopted such
- 11. a rule. Senate Bill 915, as amended, would increase these
- 12. amounts to one hundred thousand dollars for the sale
- 13. of property and ten thousand dollars for leases of
- 14. property. In fifthy ... 1955, the Legislature enacted this
- 15. law and gave the commission the authority to waive sales
- 16. under twenty-five thousand and leases under twenty-five
- 17. hundred a year. The increase provided for in Section 9...
- 18. in Senate Bill 915 is necessary to offset the tremendous
- 19. increases we've had in property values in recent years
- 20. and also to eliminate the necessity for...commission
- 21. approval on sales or leases involving relatively small
- 22. amounts. I'd ask for a favorable roll call.
- 23. PRESIDENT:
- 24. Is there any discussion? If not, the question is
- 25. shall Senate Bill 915 pass. Those in favor will vote
- 26. Aye. Those opposed will vote Nav. The voting is open.
- 27. Have all voted who wish? Have all voted who wish? Take
- 28. the record. On that question the Ayes are 48, the Nays
- 29. are none,1 Voting Present. Senate Bill 915 having
- 30. received a constitutional majority is declared passed.
- 31. Senate Bill 944, Senator Nimrod. Read the bill.
- 32. SECRETARY:
- 33. Senate Bill 944.
- 34. (Secretary reads title of bill)

- 3rd reading of the bill.
- PRESIDENT:
- Senator Nimrod.
- 4. SENATOR NIMROD:
- 5. Yes, Mr. President and fellow Senators. This bill
- 6. is the result of almost two years of work by the study
- 7. panels that were involved with the energy resources
- 8. commission and it does entail all the high priority
- 9. recommendations. It does establish uniform definitions
- 10. for applicability for all the kind of solar energy
- 11. programs that are involved and it does...does it very
- 12. effectively, so that we can give both protection to
- 13. the local governments and to the consumers. It also
- 14. provides for some incentives, which are involved in
- 15. assistance to local governments in developing their
- 16. programs and to...for demonstration projects and for
- 17. pertaining to studies. Those areas which were objectional
- 18. to either the utilities, the municipal league and the other
- 19. areas have all been amended out of the bill and the
- 20. basic concept of this bill is one that provides for
- 21. studies and definitions and assistance to local govern-
- 22. ments and I would certainly urge the passage of this
- 23. bill.
- 24. PRESIDENT:
- 25. Is there any discussion? Senator Bruce.
- 26. SENATOR BRUCE:
- 27. Thank you, Mr. President, members of the Senate.
- 28. The only problem with the bill as I see it, is in
- 29. Section 10, which makes every other State Statute in
- 30. conflict with this Statute, null and void. It...it
- 31. states on page 9 of your amendment, if any provision
- 32. or application of this Act conflicts with any other
- 33. law of this State, this Act shall control and...govern

- such other law. Seems to me that that goes far beyond l.
- any Statute that I've ever seen enacted here, except 2.
- Statutes relating to bonding. In addition, on funding, 3.
- the division shall utilize such funds as are provided 4.
- to it from any source. It seems to me the major problem 5.
- with this bill would be that it nullifies any other 6.
- State Statute in conflict with it. 7.
- PRESIDENT: 8.
- Senator Nimrod. 9.
- SENATOR NIMROD: 10.
- I...I, that had not come to my attention and if 11...
- it does that I think we can take it from the record, 12.
- Mr. President, I'll correct that deficiency and bring 13.
- it back. 14.
- PRESIDENT: 15.
- Take the... Senate Bill 944 from the record. 16.
- Senate Bill 949, Senator Lemke. Read the bill. 17.
- SECRETARY: 18.
- Senate Bill 949. 19.
- (Secretary reads title of bill) 20.
- 3rd reading of the bill. 21.
- PRESIDENT: 22.

- Senator Lemke. 23.
- SENATOR LEMKE: 24.
- What we're doing here is we're prohibiting the 25.
- advertisement of surgical procedures. We all see the
- papers, their advertising and what we have, is Pate 27.
- Philip put an amendment on there to make the bill 28.
- so that we can protect the doctors, who in connection 29.
- with treatment, give out pamplets and also appear 30.
- on a radio show or a television talk show, explaning 31.
- procedures. We all notice in...different types of 32.
- ... I don't know if it was obscene, but ugly literature 33.

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33.

34.

35.

that's published out in regards to abortions and fetuses...and... 1. and, and fetuses and...and also this law will comply doctors 2. to the oath that they take and I...I think now with Pate 3. Philip's...amendment, it...it makes it a good bill and I'm 4. sure that the medical association will be for it. 5. 6. PRESIDENT: Senator Regner. Senator Regner, did you wish to 7. speak? Is there any...any discussion? Senator Netsch. 8. SENATOR NETSCH: 9. Thank you, Mr. President. It's my best judgment 10. that this bill is not valid under Bigelow versus Virginia 11. and I think we would be doing a futile thing to adopt it. 12. PRESIDENT: 13. Is there any further discussion? If not, the question is 14. shall Senate Bill 949 pass. Those in favor will vote 15. Aye. Those opposed will vote Nay. The voting is open. 16. Have all voted who wish? Have all voted who wish? Take 17. the record. On that question the Aves are 35, the Nays 18. are 10, none Voting Present. Senate Bill 949 having 19. received a constitutional majority is declared passed. 20. Senate Bill 952, Senator Bloom. Read the bill. 21. SECRETARY: 22. Senate Bill 952. 23. (Secretary reads title of bill) 24. 3rd reading of the bill. 25. PRESIDENT: 26. Senator Bloom. 27. SENATOR BLOOM: 28. Yes, thank you, very much, Mr. President and members 29. of the Body. This changes and lines out the...way the 30. insurance department can follow in giving them increased 31. authority over the activities of insurance companies 32.

and individual brokers, et cetera. By defining the

improper claims practices, it sets out in 154.6, this

is Amendment 1, items A through P of the...grounds for

- 1. going in an improper claims practice. The second amendment
- 2. was put on at the request of Mr. Bo Davies of the industry
- 3. which omitted persistent tendency and substituted therefore,
- 4. course of conduct. So you have a two pronged test in 154.5.
- 5. Try and answer questions and appreciate a favorable roll
- 6. call.
- 7. PRESIDENT:
- 8. Senator Glass.
- 9. SENATOR GLASS:
- 10. Mr. President, I apologize to the sponsor, but I
- 11. would like the record to show that on the last bill,
- 12. that is Senate Bill 949, I was shown as voting Aye and
- 13. I would like the record to show that I intended to vote
- 14. No on the bill. Thank you.
- 15. PRESIDENT:
- 16. The record will so show. Is there...Senator Lane.
- 17. SENATOR LANE:
- 18. Thank you, Mr. President, members of the Senate.
- 19. I rise in support of Senate Bill 952. Passed out of
- 20. the Insurance Committee in...unanimous vote.
- 21. PRESIDENT:
- 22. Is there any further discussion? If not, the
- 23. question is shall Senate Bill 952 pass. Those in
- 24. favor will vote Aye. Those opposed will vote Nay.
- 25. The voting is open. (Machine cut-off) voted who
- 26. wish? Have all voted who wish? Take the record.
- 27. On that question the Ayes are 49, the Nays are none,
- 28. none Voting Present. Senate Bill 952 having received
- 29. a constitutional majority is declared passed.
- 30. Senate Bill 959, Senator Leonard. Read the bill.
- 31. SECRETARY:
- 32. Senate Bill 959.
- 33. (Secretary reads title of bill)

- 3rd reading of the bill.
- PRESIDENT:
- Senator Leonard.
- 4. SENATOR LEONARD:
- 5. This is an appropriation for 3.5 million dollars
- 6. in Capital Development Funds which would be used for
- 7. two breakwaters at the Waukegan Harbor. I think many
- 8. of our people are familiar with the Waukegan Harbor.
- 9. It would put in some two thousand feet of breakwater.
- 10. It would eventually result in about a thousand forty-eight
- 11. boats that would go in there. It is something of major
- 12. importance, not only to Waukegan, but to northeastern
- 13. Illinois, in general, because that is the area that
- 14. services the people who come to use the harbor. I'll
- 15. field any questions you might have and I'd ask for a
- 16. favorable roll call.
- 17. PRESIDENT:
- 18. Senator Regner.
- 19. SENATOR REGNER:
- 20. ...speaker yield.
- 21. PRESIDENT:
- 22. Indicates he will yield.
- 23. SENATOR REGNER:
- 24. Senator Leonard, did this have the approval of
- 25. the Mayor of Waukegan?
- 26. PRESIDENT:
- 27. Senator Leonard.
- 28. SENATOR LEONARD:
- 29. Yes.
- 30. PRESIDENT:
- 31. The answer is in the affirmative. Senator Sommer.
- 32. Excuse me Senator, Senator Regner.
- 33. SENATOR REGNER:

1. The more important question, does it have the approval 2. of the Governor? And it is...is it in the budget? 3. PRESIDENT: 4. Senator Leonard. 5. SENATOR LEONARD: 6. No, it is not in the Governor's budget. 7. PRESIDENT: 8. Senator Regner. 9. SENATOR REGNER: 10. I would then urge a vo note...vote. 11. PRESIDENT: 12. Senator...Senator Sommer. 13. SENATOR SOMMER: 14. Mr....is this...this in the bond authorization bill? 15. You know, you just can't make an appropriation for these. You have to have it in the bond authorization. And that's 16. 17. on third reading. PRESIDENT: 18. 19. Is there any further... Senator Maragos. 20. SENATOR MARAGOS: 21. This...will the sponsor yield to a question? Will 22. this in any way help any port in Wisconsin? 23. SENATOR LEONARD: I don't know if it's going to help any port in 24. 25. Wisconsin, but it'll certainly help a port in Illinois that fields a lot of traffic. 26. 27. PRESIDENT: Senator Maragos. 28. SENATOR MARAGOS: 29. Mr. President, that is why I'm in favor of this bill, 30.

because whether we realize it or not, if we don't help

the ports in Illinois, especially on Lake Michigan, we're

going to be competing with Indiana and with Wisconsin and

396

31.

32.

- I vote in favor of this bill. 1.
- 2. PRESIDENT:
- Is there any further discussion? Senator Carroll. 3.
- SENATOR CARROLL: 4.
- Thank you, Mr. President, very quickly. I too rise 5.
- in support of this bill now that it is Capital Funds, 6.
- we took it out of General Revenue, which, of course, we 7.
- could of left it at it. My understanding from Senator 8.
- Sommer was that he would be bringing the authorization 9.
- bill back for purposes of an amendment to make it 10. equal to whatever we do, but it's really not, I see
- 11. no problem, it will always be dealt with in the House
- 12.
- and I would urge a favorable roll call. 13.
- PRESIDENT: 14. Is there any further discussion? If not, the
- question is shall Senate Bill 959 pass. Those in 16.
- favor will vote Aye. Those opposed will vote Nay. 17.
- The voting is open. Have all voted who wish? Have 18.
- all voted who wish? Take the record. On that 19. question the Ayes are 36, the Nays are 11, 1 Voting
- 20.
- Present. Senate Bill 959 having received a 21.
- constitutional majority is declared passed. Senate 22.
- Bill 960, Senator Leonard. Senator Sommer. 23.
- SENATOR SOMMER: 24.
- Could we have a verification of that roll call? 25.
- PRESIDENT: 26.

- Senator Sommer has requested a vertification of 27.
- the roll call. Roll call will be verified. Will the 28.
- Secretary read the affirmative votes. 29.
- SECRETARY: 30. The following voted in the affirmative: Berman,
- ... Berning, Bloom, Bruce, Buzbee, Carroll, Chew, Clewis,
- 32. Collins, D'Arco, Demuzio, Donnewald, Egan, Guidice, Kenneth
- 33. Hall, Hickey, Johns, Joyce, Knuppel, Kosinski, Lane, Lemke, 34.

- 1. Maragos, Merlo, Mitchler, Leonard, Netsch, Newhouse, Rock,
- 2. Savickas, Schaffer, Smith, Vadalabene, Washington, Wooten,
- Mr. President.
- 4. PRESIDENT:
- 5. Senator Sommer. Senator Bloom. Senator Bloom is
- 6. on the Floor.
- 7. SENATOR SOMMER:
- g Senator Chew.
- 9. PRESIDENT:
- 10. Senator Chew. Is Senator Chew on the Floor?
- 11. Take...Senator Chew is not on the Floor, take his
- 12. name from the roll call.
- 13. SENATOR SOMMER:
- 14. Senator Daley.
- 15. PRESIDENT:
- 16. Senator Daley on the Floor? Senator Daley...Senator
- Daley did not vote.
- 18. SENATOR SOMMER:
- 19. Senator Egan.
- 20. PRESIDENT:
- 21. Senator Egan. Senator Egan on the Floor? Take
- 22. his name from the roll call.
- 23. SENATOR SOMMER:
- 24. Senator Smith.
- 25. PRESIDENT:
- 26. Senator Smith on the Floor? Take his name from
- 27. the roll call.
- 28. SENATOR SOMMER:
- 29. Senator Knuppel.
- 30. PRESIDENT:
- 31. Senator Knuppel is on the Floor. The roll has been
- 32. verified. On that question the Ayes are 33, the Nays are
- 33. 11, 1 Voting Present. Senate Bill 959 having received a



- 1. constitutional majority is declared passed. Senate Bill
- 2. 960, Senator Leonard. Read the bill.
- 3. SECRETARY:
- 4. Senate Bill 960.
- 5. (Secretary reads title of bill)
- 6. 3rd reading of the bill.
- 7. PRESIDENT:
- 8. Senator Leonard.
- 9. SENATOR LEONARD:
- 10. This is a fifty thousand dollar General Revenue
- 11. Fund appropriation. It is to repair the harbor which
- 12. suffered a great deal more than fifty thousand dollars
- worth of damage this past winter due to the...the
- 14. severe winter, the ice and what have you, and it is to
- 15. put the thing into service so that it can function
- 16. this spring. And I'll field any questions and
- 17. ask for a favorable roll call.
- 18. PRESIDENT:
- 19. Is there any discussion? Senator Regner. Any questions?
- 20. SENATOR REGNER:
- 21. Just...just...just...no, just the statement that it's
- 22. fifty thousand dollars of General Revenue monies that isn't
- 23. in the budget and I'd urge a negative vote.
- 24. PRESIDENT:
- 25. Any further discussion? If not, the question is shall
- 26. Senate Bill 960 pass. Those in favor will vote Aye. Those
- 27. opposed will vote Nay. The voting is open. Have all voted
- 28. who wish? Have all voted who wish? Take the record. On
- 29. that question the Ayes are 34, the Nays are 13, none Voting
- 30. Present. Senate Bill 960 having received a constitutional
- 31. majority is declared passed. Senate Bill 961, Senator
- 32. Guidice. Read the bill.
- 33. SECRETARY:

- l. Senate Bill 961.
- 2. (Secretary reads title of bill)
- 3rd reading of the bill.
- 4. PRESIDENT:
- 5. Senator Guidice.
- 6. SENATOR GUIDICE:
- 7. Mr. ... thank you, Mr. President and members of the
- 8. Senate. This bill does exactly what it says, it's a...
- 9. it does not increase the floor. It...it is permissive
- 10. legislation, if the county shall choose to avail
- 11. themselves of this. I ask a favorable roll call.
- 12. PRESIDENT:
- 13. Any discussion? If not the question is shall
- 14. Senate Bill 961 pass. Senator McMillan. If not,
- 15. the question is shall Senate Bill 961 pass. Those
- 16. in favor will vote Ave. Those opposed will vote
- 17. Nay. The voting is open. Have all voted who wish?
- Have all voted who wish? Take the record. On that
- 19. question the Ayes are 49, the Nays are none, none
- 20. Voting Present. Senate Bill 961 having received
- 21. the constitutional majority is declared passed.
- 22. (Machine cut-off) Bill 962, Senator Buzbee. Read
- 23. the bill.
- 24. SECRETARY:
- 25. Senate Bill 962.
- 26. (Secretary reads title of bill)
- 27. 3rd reading of the bill.
- 28. PRESIDENT:
- 29. Senator Buzbee.
- 30. SENATOR BUZBEE:
- 31. Thank you, Mr. President. This bill appropriates
- two hundred fifty thousand, four hundred dollars in
- 33. the Capital Development Fund of the Capital Development

- 1. Board for the Board of Trustees of Southern Illinois
- 2. University, for planning through construction documents
- 3. for permanent facilities for the School of Law at
- 4. Southern Illinois University, Carbondale. The reason
- 5. for this bill, Mr. President, is that the law school
- 6. is there, as operational, has graduated two classes,
- 7. I think, or the second class is getting ready to be
- 8. graduated. They are presently in some...facilities
- 9. that used to be dormitories. Their law library,
- 10. as an example, right now they've got all kinds of
- 11. books stacked in...boxes in a basement where they
- 12. can't even get to them because there simply are not enough
- 13. facilities. The American Bar Association, as you know,
- 14. at least those of you who are lawyers, are the ones
- 15. who some how or other have the accreditation process
- 16. of law schools and they have given the SIU law school,
- 17. a provisional accreditation. However, they say that if
- 18. SIU does not get some plans on paper for their permanent
- 19. facility, including classrooms and law...law library,
- 20. that they will withdraw that...that provisional
- 21. accreditation. And some people that I think most of
- 22. us in this Chamber know are presently law students
- 23. there and doing very well, I might add, straight A
- 24. students, some of the people that we know. And
- 25. we would like to see them be able to be graduated
- 26. from an accredited law school. So this would simply
- 27. provide the funds to do the planning for so that
- 28. we can pass the American Bar Association's accreditation
- 29. demand.
- 30. PRESIDENT:
- Senator Maragos.
- 32. SENATOR MARAGOS:
- 33. Will these facilities also increase the student
- 34. attendance at that school?

- l. PRESIDENT:
- 2. Senator Buzbee.
- 3. SENATOR BUZBEE:
- 4. Senator, I...I cannot really answer that because I
- 5. don't know. I...I would assume that they could somewhat,
- 6. but I'm just not positive.
- 7. PRESIDENT:
- 8. Senator Maragos.
- 9. SENATOR MARAGOS:
- I'll support the bill, but I would like to have 10.
- 11. more of these law schools to open up more of their
- opportunities for these young lawyers who are coming 12.
- 13.
- in. Thank you. PRESIDENT:

- 15. Senator Sommer.
- 16. SENATOR SOMMER:
- Mr. President and members, just to remind you 17.
- this is again a nonbudgeted item and would Senator 18.
- Buzbee indicate the ranking in the BHE program of 19.
- 20. this particular item.
- PRESIDENT: 21.
- Senator Buzbee. 22.
- 23. SENATOR BUZBEE:
- I'm sorry, Senator, I cannot. I do not know. 24.
- I...I do remember a ranking somewhere of a hundred and 25.
- tenth or something like that, but that was not BHEs 26.
- ranking. I think that was the Capital Development Board's 27.
- ranking. BHE has always included this is a high priority, 28.
- it's my understanding, and...they...the last couple three 29.
- years have always fallen right beneath the Governor's 30.
- cut off level and...and this year they hit that same 31.
- mark again, as I understand it. 32.
- PRESIDENT: 33.

- Is there any further discussion? Senator Berning.
- 2. SENATOR BERNING:
- Question. Senator, was there another facility planning
- grant we considered just recently for Southern Illinois
- 5. University? An agriculture building or a fine arts build-
- 6. ing or a play hall or something?
- 7. PRESIDENT:
- 8. Senator Buzbee.
- 9. SENATOR BUZBEE:
- 10. Not that I recall, Senator. I...if you want to
- 11. refresh my memory, maybe it's...you know, the hour's
- 12. late, maybe I've just forgotten, but I don't recall
- 13. that.
- 14. PRESIDENT:
- 15. Senator Berning, have you...have your concluded?
- 16. SENATOR BERNING:
- 17. Well, it was my distinct recollection that we had
- 18. another such appropriation for another facility and
- 19. I'm not just sure whether it was Carbondale or Edwardsville
- 20. or...or something up here in Springfield. It's my
- 21. understanding that the law school is contemplated in
- 22. Springfield. Is that correct or not?
- 23. PRESIDENT:
- 24. Senator Buzbee.
- 25. SENATOR BUZBEE:
- 26. Absolutely not, Senator. The law school is
- 27. firmly entrenched, ensconced in...in Carbondale. The
- 28. dental school is in Edwardsville, the medical school
- 29. is Carbondale and Springfield. There is a law library
- 30. facility which has got nothing whatsoever to do with
- 31. Southern Illinois University, which is being planned
- 32. in Springfield, but it's my understanding that...that
- law interns from both the University of Illinois and

- Southern Illinois University in their senior year might l.
- come to that library at some day about working an internship 2.
- here in government. Perform some...some law studies there 3.
- in that library, but it would have nothing to do with 4.
- either SIU or the U of I other than the fact that it 5.
- will be their students who come there for an internship. 6.
- And...and your...your first question, I'm sorry, I...there 7.
- was, Senator Vadalabene I think, has a bill, who I know 8.
- he does, which will plan for a facility at Edwardsville. 9.
- That is correct and I'm sorry, I was not trying to be 10.
- evasive, I just did not remember. 11.
- PRESIDENT: 12.

21.

23.

- Senator Knuppel. 13.
- SENATOR KNUPPEL: 14.
- I... I rise in favor of this. I've been practicing 15.
- law for about twenty-five years. I personally am a 16.
- graduate of University of Illinois and attended Marquette 17.
- before I went to the University of Illinois and at times 18.
- it's been...it's been a problem to find downstate people
- who are attending law school who are available. If you 20.
- will look at your percentages, a very substantial part
- of those people, in even the University of Illinois, come 22.
- from the Chicago area and return there to practice law.
- They used to have an old Abraham Lincoln Law School
- 24. here in Springfield and you'd be surprised how many of
- the present practicing members of the Bar where people 26.
- were out and work in...in Springfield and attend a 27.
- law school. I think this is a good thing. I... I think 28.
- it's an absolutely necessary thing and I've had the 29.
- occasion to have...interview several of these young men. 30.
- I had one on a three or four day internship on semester 31.
- break and as you all know, one of the young ladies 32.
- who's from...used to be on the staff here, is going to 33.

- l. law school there and doing a marvelous job. I think it's
- a great thing for downstate Illinois and I'd like...I'd
- like to rise in favor of it.
- 4. PRESIDENT:
- 5. Is there any... Senator Weaver.
- 6. SENATOR WEAVER:
- 7. Thank you, Mr. President. Well, you know about
- 8. five years ago, we authorized and drew plans for...
- 9. PRESIDENT:
- 10. May we have some order. For what purpose does
- 11. Senator D'Arco arise?
- 12. SENATOR D'ARCO:
- 13. Do Senators have workmen's comp insurance? I'm
- 14. not kidding? This...I don't know if this is serious
- 15. or not. but if you'll look at the chandelier above my
- 16. head, the tile around it is falling out and I hope
- 17. that doesn't mean it's about to decapitate me.
- 18. PRESIDENT:
- 19. The Secretary informs me it's been that way for
- 20. some time, Senator D'Arco, you've been fortunate. I'd
- 21. suggest you move your seat and... May we have some
- 22. order. Will the members please be in their seats.
- 23. Senator Weaver was speaking. Senator Weaver.
- 24. SENATOR WEAVER:
- 25. Thank you, Mr. President. About five years ago
- 26. we authorized plans for doubling the capacity of
- 27. the law school at the University of Illinois. Those
- 28. plans are drawn, they're sitting on the shelf. Maybe
- 29. five or ten years we might find enough money to build
- 30. that building, but in the meantime I suppose we may
- 31. as well keep the architects busy and draw some more
- 32. plans for Southern and maybe in fifteen or twenty
- 33. years we'll have enough money to build that building.

- But we'll probably have to go back and revise them to meet
- safety codes and all these...that solar energy project
- 3. you've got. You tell them...why don't you add another
- 4. couple hundred thousand in here, Ken, so you can get
- 5. solar energy put in that building, or maybe atomic
- 6. energy.
- 7. PRESIDENT:
- 8. Senator Rhoads.
- 9. SENATOR RHOADS:
- 10. As Senator Buzbee well knows, I did support him
- 11. in committee on two hundred and fifty thousand dollars,
- 12. or no, I guess we reduced it didn't we, for John A.Logan
- 13. College. But I can't do it twice, Senator Buzbee, sorry.
- 14. PRESIDENT:
- 15. Is there further discussion? If not, the question
- 16. is shall Senate Bill 962 pass. Those in favor will
- 17. vote Aye. Those opposed will vote Nay. For what
- 18. purpose does Senator Buzbee arise?
- 19. SENATOR BUZBEE:
- 20. Just a brief closing statement. I think Senator
- 21. Weaver has a very good point. All I'm saying is, that for
- the American Bar Association to give us our accreditation,
- 23. they say we got to have some plans on paper. And I don't
- 24. know how soon we're going to be able to get to it, I just
- 25. don't want to lose that accreditation, so that Mary Lou
- 26. can't graduate from an accredited law school.
- 27. PRESIDENT:
- 28. The question is shall Senate Bill 962 pass. Those
- 29. in favor will vote Aye. Those opposed will vote Nay.
- 30. The voting is open. Have all voted who wish? Have all
- 31. voted who wish? Take the record. On that question
- 32. the Ayes are 30, the Nays are 20, none Voting Present.
- 33. Senate Bill 962 having received a constitutional majority

- is declared passed. Senate...verification has been requested.
- 2. The Secretary will verify the affirmative votes. What purpose
- 3. does Senator Buzbee arise?
- 4. SENATOR BUZBEE:
- 5. I'll just save a little bit of time and ask for
- 6. Postpone Consideration right now. One of my colleagues
- 7. just got a bad case of gastritis and had to walk off the
- 8. Floor.
- 9. PRESIDENT:
- 10. Leave is granted to postpone consideration. Consideration
- will be postponed. Senate Bill 964, Senator Kosinski. Senator
- 12. Kosinski.
- SENATOR KOSINSKI:
- Mr. President and members of the Senate. I'd like
- to ask leave of the Body to bring back Senate Bill 964
- to 2nd reading for an amendment requested by several
- of the Senators.
- 18. PRESIDENT:
- 19. You heard the request. Is leave granted? Leave
- is granted. The bill is on the Order of 2nd reading.
- 21. Senator Kosinski would you explain the amendment:
- 22. SENATOR KOSINSKI:
- 23. Thank you. If you want to read the...
- 24. SECRETARY:
- 25. Amendment No. 3 offered by Senator Kosinski.
- 26. SENATOR KOSINSKI:
- 27. Amendment No. 3 on...makes four changes as follows:
- 28. first, provides that one poll watcher for any election
- 29. may be a registered voter resident anywhere in the
- 30. county. The original version of the bill required that
- 31. all poll watchers in the municipal or township election
- 32. be residents of the municipality or township in which
- 33. they are watching. This confirms the bill to a recent

- court decision interpreting the present law. Second, it
 requires that election authority have watchers credentials
 available for distribution at least two weeks prior to
- 4. the election. In past elections there have been instances
- where the election authority refused to issue watchers
- 6. credentials until the day of the election. Third, it
- 7. requires that judges of election when reducing an excess
- 8. number of poll watchers use a lottery to determine which
- watchers are to be excluded so as to insure impartiality.
- 10. Four, it requires that in every instances...every instance
- 11. where a lottery is used to reduce the number of watchers,
- 12. that each political party be permitted to always have
- 13. one of their poll watchers present. This is designed to insure
- 14. that the elected precinct committeemen or appointed
- 15. precinct captains, who are permentently assigned to
- 16. a precinct be permitted to stay. Mr. President, I move
- 17. for the adoption of Amendment No. 3.
- 18. PRESIDENT:
- 19. Is there any discussion? All those in favor...Senator
- 20. Rhoads.
- 21. SENATOR RHOADS:
- 22. Senator Kosinski, is this the amendment that we
- 23. were discussing with Mike LaVelle during the past few days
- 24. Okay. Just so we...I think it's a good amendment and
- 25. it vastly improves the bill, but just so that we all
- 26. know where we're heading here and we go into it with
- our eyes open. There is still one mechanical problem
- 28. remaining that the amendment doesn't address itself. And
- frankly, I don't know how we...we could address ourselves
- to it, but there still is not any guarantee that in a
- 31. primary that an individual candidate could have a watcher
- 32. representing that candidate remaining in a polling place.
- If, for example, the judges of an election in a precinct
- 34. decide that the precinct has become too crowded with too

- many watchers and they then decide that they're going
- to have to limit the number of watchers in the polling
- 3. place. Your amendment does provide that both major
- 4. parties will still have watchers in the polling place,
- but in a primary situation it does not guarantee that
- there will be watchers for every contested candidate
- 7. or every contested candidate who...who sent watchers
- to the polling place. As I say, that's a mechanical
- 9. limitation. I still support your amendment, but I...I
- don't know quite how we...we get at that problem. Do
- 11. you have any ideas?
- 12. SENATOR KOSINSKI:
- 13. The lottery, itself, I'm sure will leave someone outside
- 14. of the precinct captain or the ward committeeman...precinct
- 15. committeeman in the polling place. Now, those two are
- 16. definitely staying and the lottery would consist of...
- 17. would be held by those other candidates, watchers or
- 18. poll watchers or challengers, that would leave someone.
- 19. If you put two or three...two to each party you would
- 20. leave one.
- 21. PRESIDENT:
- 22. Senator Rhoads.
- 23. SENATOR RHOADS:
- 24. As I say, I think the...the amendment does...does
- 25. help the bill along as Senator Kosinski, is it your
- 26. intention to go to this on 3rd tonight or...or do this
- 27. tomorrow?
- 28. PRESIDENT:
- 29. If...Senator Rhoads, would...would you prefer
- 30. that it be tomorrow? We have leave then to come to
- 31. this bill tomorrow, in the morning, leave is granted.
- 32. Oh, excuse me, the amendment has not been adopted.
- 33. Is there any further discussion? Senator Collins.

- 1. You wish to speak on the amendment?
- SENATOR COLLINS:
- 3. Yes, I had some very serious concerns about this
- 4. bill, however, I'm...all of my concerns has almost
- 5. been alleviated by the amendment. But the question that
- 6. Senator Rhoads just raised, is, in fact, and I think
- 7. it's in the wording of that...particular portion of
- 8. the amendment, Senator, that there is no guarantee at
- 9. the closing, and you know at the end of the day, almost
- 10. six o'clock, the polls just get flooded with people
- 11. coming in at the last minute to vote. And there is
- 12. that possibility where the...the polls is crowded and
- 13. that the judges could make the decision at the crucial
- 14. time, when it's almost near the count to actually eliminate
- 15. all of the poll watchers with the exception of the two...two
- 16. party poll watchers. And they could do it legitimately
- 17. so under this amendment, the way it's worded. And I
- 18. think we could kind of...if we...there's a possible wav
- 19. to reword in that then I wouldn't have no...no problems
- 20. with the bill at all.
- 21. PRESIDENT:
- 22. Senator Kosinski.
- 23. SENATOR KOSINSKI:
- 24. My intent to sure is not to throw anyone out, the
- 25. representation must be there, otherwise I would not
- 26. sponsor this bill. The bill is for...there's many
- 27. confusions thoughout the State of Illinois and many
- 28. elections, both county and township and I'm sure that
- 29. we could sit down and clear this so we will have
- 30. a good bill and so we won't have any problems for future
- 31. elections with...in any precinct. So, if you...if you
- 32. don't like the amendment at the present time, you want
- 33. to sit down with me tomorrow, I'd be very happy to go

- through it again, but I'm sure that Mr. LaVelle ,as you know 1.
- that I have deliberately had him here to discuss it with 2.
- you people who have any questions to make sure it was 3.
- clear in your mind that we did not intend to have any 4.
- confusion on this bill. If you wish to speak to me 5.
- tomorrow, we will do it again. Be very happy to. 6.
- 7. PRESIDENT:
- Senator Nimrod. 8.
- SENATOR NIMROD: 9.
- Mr. President, and fellow Senators. Senator Kosinski 10.
- has graciously agreed to provide the...address the 11.
- exist here, however, I think if we problems that 12.
- look at the law presently, the judges of election in a 13.
- precinct can put out all the poll watchers. Presently, 14.
- right now, there's no...no problems with it. This law 15.
- does clarify that situation. And I don't think anything 16.
- we can do will ever change that situation because those 17.
- judges of election have the authority of a judge of the
- 18.
- circuit court and they should have that authority 19.
- and we shouldn't limit them. And if there's fifty or 20.
- sixty watchers, that's when they only have a problem, 21.
- when they...if you have a big school that you're working 22.
- at that's fine, but I...I discussed this problem with 23.
- Mike LaVelle and this seemed to be the most reasonable 24.
- way of saying at least there ought to be a system of 25. from two for each candidate down to one and then if
- 26. there has to be more than that, go through it. But I
- 27. don't think we ever have to be concerned about the 28.
- situation because these judges have the total authority 29.
- to remove everyone from the polls. And I don't think 30.
- we want to take that authority away from them. 31.
- PRESIDENT: 32.
- Any further discussion? If not, Senator Kosinski 33.

- 1. moves the adoption of Amendment No. 3. All those in favor
- signify by saying Aye. Opposed. The Ayes have it. The
- 3. amendment is adopted. Any further amendments?
- 4. SECRETARY:
- No further amendments.
- 6. PRESIDENT:
- 7. 3rd reading. Senate Bill 965, Senator Carroll. Read
- 8. the bill.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- 10. Read the bill, Mr. Secretary.
- 11. SECRETARY:
- 12. Senate Bill 965.
- 13. (Secretary reads title of bill)
- 14. 3rd reading of the bill.
- 15. PRESIDING OFFICER: (SENATOR ROCK)
- 16. Senator Carroll.
- 17. SENATOR CARROLL:
- 18. Thank you, Mr. President, Ladies and Gentlemen of
- 19. the Senate. This bill is to do exactly what has been
- 20. done in Cook County by a county board ordinance. There's
- 21. a question as to whether or not it would take a State
- 22. Statute and it was...thought safer so to do. We are
- 23. not changing any of the fees currently practiced in
- 24. Cook County, but merely codifing in our Statute that
- 25. which they currently have the power to do by ordinance
- 26. for the purposes of safety and I would ask for a favorable
- 27. roll call.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Is there any discussion? Senator Schaffer.
- 30. SENATOR SCHAFFER:
- 31. What are the mileage fees?
- 32. PRESIDING OFFICER: (SENATOR ROCK)
- 33. Senator Carroll.

- SENATOR CARROLL:
- Basically, the mileage fees are fifteen cents per mile
- 3. for conveying one person to the penitentiary, et cetera,
- 4. fifteen cents a mile, ten cents for the second prisioner,
- 5. five cents for each additional person. Additionally, there
- 6. are fees for services made by the sheriff of generally
- 7. four dollars in certain instances, two dollars. I can
- 8. read through the entire list, if you so desire.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- 10. Spare us. The question is shall Senate Bill 965
- 11. pass. Those in favor will vote Aye. Those opposed will
- 12. vote Nay. The voting is open. Have all voted who wish?
- 13. Have all voted who wish? Take the record. On that question
- 14. the Ayes are 47, the Nays are none, none Voting Present.
- 15. Senate Bill 965, having received the constitutional
- 16. majority is declared passed. 66, Senator Lemke. On the
- 17. Order of Senate Bills 3rd reading is Senate Bill 966. Read
- 18. the bill, Mr. Secretary.
- 19. SECRETARY:
- 20. Senate Bill 966.
- 21. (Secretary reads title of bill)
- 22. 3rd reading of the bill.
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- 24. Senator Lemke.
- 25. SENATOR LEMKE:
- 26. What this bill does is two things, number one, it's
- 27. been amended that every company which offered Workmen's
- 23. Compensation in this State, as of June 30th, 1975, shall
- 29. continue to offer such insurance in this State as a
- 30. condition to its authorization to any insurance business
- 31. in the State. In the second amendment, there was a problem that
- 32. occurred through the hearings, it says that rates for
- 33. Workmen's Compensation Insurance shall be fixed with

- 1. due consideration to the amounts recoverable by the
- 2. ...each insured by subrogation from any party other
- 3. than the employer who contribute to or was liable for
- 4. the injury which resulted in the loss. The adjustment
- 5. for such recoveries may result, may also be made, by
- 6. refund of premiums or by...by a payment of the net
- 7. amount recovered to the assured employer. What we're
- 8. doing here is giving the employer something he doesn't
- 9. have. We...we have insurance companies that make
- 10. third party recoveries and...and manufactures, employers,
- 11. are not given credit to this on their rate. They're
- 12. charged the rate on what their loss on their Workmen's
- 13. Comp and when there's a recovery this loss is not
- 14. eliminated. And I think this is a good bill, and it
- 15. helps business in this State.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Any discussion? Is that a comment of sorts, Senator
- 18. Nimrod. Senator Nimrod.
- 19. SENATOR NIMROD:
- 20. Mr. President, a comment of sorts. I...I every
- 21. thing was fine until that last sentence. This...this
- 22. bill certainly does not address the problem. I think
- 23. that, Senator Lemke, there were hearings in the Insurance
- 24. Committee last year and the Insurance Title Laws
- 25. Commission, I think, held hearings. Did...does this...
- 26. are these recommendations the result of any hearings
- 27. or any sort...where...where did these recommendations
- 28. come from?
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Lemke.
- 31. SENATOR LEMKE:
- 32. The...recommendations came from...when we put out
- 33. 966 into original form the recommendations come from
- 34. the insurance industry. Certain casualty companies did

- 1. not work...write Workmen's Compensation, did not choose
- 2. to write it, they write specifically malpractice insurance
- 3. or...or just specific casualty. And what we're doing
- 4. here is only requiring those companies prior to June 30,
- 5. 1975, to write insurance. The second amendment is my
- 6. amendment which I made on my own investigation, which
- 7. I have got through my experience and know that employers
- 8. are not given credit for these third party recoveries on
- 9. their premiums, and this is what we're doing here. We're
- 10. trying to give them...if they make a recovery and they're
- 11. not insured with that insurance company any more they'll
- 12. get a refund on...on the excess of premium they're charged.
- 13. I think it's a good bill, it helps business in the State.
- 14. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Nimrod.
- 16. SENATOR NIMROD:
- 17. Thank you, Senator Lemke. This is a bad bill, it's
- 18. a bad concept, it's not going to assist in any way in
- 19. reducing the premiums, it's going to cause chaos in the
- 20. insurance industry, it's certainly not going to help
- 21. business in any way, in fact, I had hoped it might
- have gone the same way that 720 went because 720 came
- over here from...on a bill from the House, we never
- 24. even heard or discussed it. It went right back to
- 25. the House. And maybe this ought to be the kind of
- 26. thing that ought to just die.
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. All right. Now there are a number of members who
- 29. have indicated they wish to be heard. Senator Bowers.
- 30. SENATOR BOWERS:
- 31. Thank you, Mr. President. I'll be very brief.
- 32. All I want to say, Senator Lemke, that these are those
- 33. greedy insurance companies that are getting all those

- 1. dollars from writing Workmen's Compensation and they want
- 2. to quit and you won't let them quit. Let's let them
- 3. not be greedy and just let them not...not write the
- 4. insurance.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. Senator Lane. Senator Knuppel.
- 7. SENATOR KNUPPEL:
- 8. Come on fellows, let's get with it. You know, you...you
- g. can't protect business and...and when...when they're cheating
- 10. on you. Now, I'll tell you, I've sat here and I'm not
- 11. saying that these people have been right or that Nimrod's
- 12. been right. There's been a lot of cheating all the time
- 13. and not showing your other cards that are in the hole, but one
- thing's for damn sure, when a company's canceling out,
- 15. somebody hasn't had a loss and when...when they're not
- 16. accounting for the money they're getting and there isn't
- 17. any question in my mind, I handle Workmen's Comp, I handle
- 18. negligence and I'm a general practitioner with six lawyers
- 19. in the firm and there ain't no question in my mind at
- 20. all but what the insurance companies are ripping...these
- 21. people off. Now by God, get with it.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. Further discussion? Senator Glass.
- 24. SENATOR GLASS:
- 25. A question of the sponsor if he will yield, Mr.
- 26. President.
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. The sponsor indicates he will yield. Senator Glass.
- 29. SENATOR GLASS:
- 30. Senator Lemke, shouldn't this be considered with
- 31. the next bill, Senate Bill 967. Are they companion bills?
- 32. PRESIDING OFFICER: (SENATOR ROCK)
- 33. Senator Lemke.

- 1. SENATOR LEMKE:
- No, 96...967 is a safety bill. It's a safety award
- 3. to those employers that don't have accidents. This is
- 4. no...this is not similiar to that.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Glass.
- 7. SENATOR GLASS:
- 8. Well, I would only point out to the membership that
- 9. they are consecutive in number and I think they are
- 10. related because if they both pass, not only will some
- 11. companies have to continue writing Workmen's Compensation
- 12. Insurance, but they will be prohibited from canceling
- 13. some of...some of their insureds as provided in that
- 14. bill, so I think the combination would pose an unreasonable
- 15. burden on them and on business.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Any further discussion? Senator...Senator Knuppel,
- 18. you're out of order. Any further discussion? Senator
- 19. Lane.
- 20. SENATOR LANE:
- 21. Thank you, Mr. President. I know it's been strongly
- 22. rumored that the largest casualty writer in the State of
- 23. Illinois is thinking about entering Workmen's Compensation
- 24. field. And it's legislation like this that would surely
- 25. discourage any activity in that area.
- 26. PRESIDING OFFICER: (SENATOR ROCK)
- 27. Any further discussion? Senator Lemke may close
- 28. the debate.
- 29. SENATOR LEMKE:
- 30. I can't see how this legislation will...disencourage
- insurance companies. All we're asking for is fair treatment
- 32. of...of employers. That's what we're asking here. Fair
- 33. treatment. And if the Republican Party on that side of
- 34. the aisle doesn't think this is fair treatment, then

- 1. who do they work for, are they working for the small
- businessmen or are they working for the big large
- 3. insurance companies that...with the conspiracy of invest-
- 4. ments in big companies, it's putting little guys out
- 5. of business. That's what we're doing here. We just
- 6. want to give some return premium back to these employers
- 7. that are being over charged by these big insurance
- 8. companies. That's all we want to do and that's what
- 9. we're doing here. We're selling the insurance industry,
- 10. we're mandating them. Prior to 1975, you work Workmen's
- 11. Comp, write it or get out of the State, don't write any
- 12. casualty insurance business and just take the milk and
- 13. the cream and forget about the water and we're also
- 14. telling them this, don't steal from the employer by
- 15. charging...excessive rates and not giving them back
- 16. the money after you charge the rates, after they go
- 17. through the attempt and the employee goes through .
- 18. the attempt to recover this...this money back from
- 19. a negligent third party. That's what we're doing
- 20. here, we're giving money back to the employers and
- 21. saying here it is, we're helping you and that's what
- 22. we're trying to do.
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- 24. The question is shall Senate Bill 966 pass.
- Those in favor will vote Aye. Those opposed will
- 26. vote Nay. The voting is open. Have all voted who
- 27. wish? Have all voted who wish? Take the record.
- 28. On that question the Ayes are 30, the Nays are 14,
- 29. 2 Voting Present. Senate Bill 966 having received
- 30. a constitutional majority is declared passed.
- 31. Senator Walsh, for what purpose do you arise?
- 32. SENATOR WALSH:
- 33. I request vertification.

- 1. PRESIDING OFFICER: (SENATOR ROCK)
- 2. Senator Walsh has requested...Senator Lemke. I...I
- think we have...frankly, we have...I...I did announce the
- passage of the bill and I think, frankly, I have to honor
- Senator Walsh's request and once we come down off the
- 6. passage then your...your motion will be in order. Well,
- I...I'm not, I wasn't presiding and I think this is...
- All right, Senator Walsh has requested a verification.
- Will all the Senators be in their seats. The Secretary
- 10. will read the affirmative votes.
- 11. SECRETARY:
- 12. The following voted in the affirmative: Berman,
- 13. Bloom, Buzbee, Carroll, Chew, Clewis, D'Arco, Demuzio,
- 14. Donnewald, Guidice, Kenneth Hall, Hickey, Johns, Joyce,
- 15. Knuppel, Kosinski, Lemke, Maragos, Merlo, Mitchler, Leonard,
- 16. Newhouse, Rock, Roe, Savickas, Schaffer, Vadalabene,
- 17. Washington, Wooten, Mr. President.
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- 19. Senator Merlo on the Floor? He's not on the Floor,
- 20. take his name from the roll. On that question the Ayes
- 21. are 29, the Nays are 14. Senator Lemke requests that
- 22. consideration be postponed. So ordered. 967, Senator
- 23. Lemke. I'm sorry, I didn't hear. Did you say call it
- 24. or don't call it? 9...967. All right, on the Order
- 25. of Senate Bills 3rd reading. Senate Bill 967. Read
- 26. the bill, Mr. Secretary.
- 27. SECRETARY:
- 28. Senate Bill 967.
- 29. (Secretary reads title of bill)
- 30. 3rd reading of the bill.
- 31. PRESIDING OFFICER: (SENATOR ROCK)
- 32. Senator Lemke.
- 33. SENATOR LEMKE:

- What we're doing with 967 is another way to help
- business in this State. We're saying to business, if
- you put good safety programs in and you go without an
- 4. accident for three years, that you'll get a fifteen
- 5. percent rate reduction in your premium...your policy
- 6. won't be canceled. This bill came out of hearings
- 7. and was testified by many business people that they're
- 8. not allowed, they don't have accidents for thirty,
- 9. forty years, all of a sudden they're canceled out
- 10. and...thrown into the assigned risk pool. This is a
- 11. good bill. It's similiar to a bill which is sponsored
- 12. by the Republican Leadership in the House by Ryan
- 13. and Epton and it's similiar to House Bill 1224,
- 14. in fact, it's the same bill. And I'd ask for the
- 15. favorable adoption of this bill.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Is there any...any discussion? Senator Berman.
- 18. SENATOR BERMAN:
- 19. I just want to restate that I'm...that my situation
- 20. in my law firm falls right into this category, so I
- 21. have a conflict, but I'm going to vote Aye.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. Any discussion? The question is...the question is
- 24. shall Senate Bill...Senator Savickas, I'm sorry.
- 25. SENATOR SAVICKAS:
- 26. Well, I'd just like to rise in support of this
- 27. bill. Just last week I met with a group of roofing
- 28. contractors to discuss Workmen's Compensation. Their
- 29. major concern, the five contractors that we met with,
- 30. in three years never had a claim, except one had a
- 31. claim for a hundred dollars, premium was five thousand
- 32. and going up and they...one of them was getting cancelled
- and never had a claim yet. Their concern is that

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the insurance industry said well, they haven't had a
     claim in three years, pretty soon they're going to
١.
      have a claim, that the risk factor was there, that
2.
      they better cancel them. I don't know what we're
3.
      in the insurance business for. It's for the risk
4.
       factor and I think this is a good bill.
5.
       company has no claims, they shouldn't be allowed
 6.
       to be canceling them because there are a possibility
 7.
 8.
       of a claim.
        PRESIDING OFFICER: (SENATOR ROCK)
  9.
             Further discussion? Senator Rhoads.
 10.
 11.
        SENATOR RHOADS:
             Senator Lemke, I had an amendment that I was going
 12.
         to offer and I...I won't offer it now, cause we're
  13.
         on 3rd reading, but I hope maybe next fall or next
  14.
         year you could support me on the amendment. It's
  15.
          very simple, it says notwithstanding any other
   16.
          provisions of Illinois law or Federal law, the law
   17.
          of supply and demand is hereby repealed.
   18.
          PRESIDING OFFICER: (SENATOR ROCK)
    19.
    20.
                Senator Nimrod.
    21.
                Mr. President and fellow Senators. This is...would
           SENATOR NIMROD:
     22.
           not only...we're not only succeeding in driving the business
     23.
            out of the State of Illinois, but we would drive all
     24.
            the insurance companies out with them. I would think
     25.
            that the way to solve the problem and address the thing
      26.
             We're trying to do here is to vote for Senate Bill 600 \,
      27.
             and that would really then give the insurance companies
      28.
             a chance to write proper insurance and compete.
       29.
             PRESIDING OFFICER: (SENATOR ROCK)
       30.
       31.
                   Senator Knuppel.
        32.
              SENATOR KNUPPEL:
        33.
```

l. Mr. President, I've been here for six years and the

State of Illinois and the Director of Insurance under

- 3. both kinds of administration have been patsys for the
- 4. insurance industry. It's one of the most infiltrated.
- 5. one...one of the most fleece grabbing one of the most
- 6. domineering, has one of the most...greatest influences
- 7. over this General Assembly. That's one thing I never
- 8. hear anybody stand up and say, I'm an insurance
- 9. agent and this is why I'm against it.
- 10. PRESIDING OFFICER: (SENATOR ROCK)
- 11. Further discussion? Senator Berning.
- 12. SENATOR BERNING:
- 13. Thank you, Mr. President. I don't pretend to
- 14. be as knowledgeable and as articulate as some members
- 15. of this Body, but I am inclined to suggest that much
- 16. of our difficulty here rests right with a certain
- 17. profession, which if was regulated as there has been
- 18. some effort made to regulate some industries, would
- 19. have eliminated much of the problem that we're now
- 20. confronting. Right here, we have before us an
- 21. effort to mandate the actions of a given segment of
- 22. our business community. Now, I submit that if this
- 23. Legislative Body were to attempt to tell the attorneys
- 24. they have to be in their office X numbers of days, they
- 25. can only charge X numbers of dollars for their service,
- 26. the roof would blow off. The cause for cancelations,
- 27. you all know, is the unrealistic benefits, two hundred
- 28. fifty thousand dollars for a death. I submit to you
- 29. there is probably not one working man, blue collar
- 30. or white collar, who has the initiative, if you want to
- 31. call it that, to provide himself or his family with
- 32. ten percent of a two hundred fifty thousand dollar
- 33. policy. Now, why should Unemployment Compensation

- l. or Workmen's Compensation provide those kind of benefits.
- 2. Gentlemen, if you use your God given intelligence, you
- 3. will be able to see very clearly why the insurance
- 4. companies and I'm no patsy for the insurance companies
- 5. or anybody else, regardless of what you think, Mr.
- 6. Know It All. I am no patsy for anybody else. Yes, well
- 7. your interpretation and mine are two different things.
- 8. But I say to you that there isn't any reason whatsoever
- 9. that we should be dictating to any segment of our
- 10. society as to how they run their operation, unless you
- want to dictate to all, including the attorneys. 11.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Rupp. 13.
- SENATOR RUPP: 14.

26.

- 15. I would like to announce Mr. President, that I
- am an insurance agent and that would stop that comment. 16.
- But one question, and I would like the answer from 17.
- anyone, is why these very smart, fat, prosperous and 18.
- all the other word insurance companies, who are making 19.
- 20. so much money on the Workmen's Compensation Insurance,
- don't want to write it any more. They are not in the business to not write insurance, they are in the business 22.
- to write it and that's the only way they're ever going 23.
- to make any money. They don't make any money by turning 24.
- down policies. They make money by writing it and here's 25.

an instance where they want to get out of it. The fact

- that we are requiring companies who wrote insurance and 27.
- attempted to provide a service and a market back in 28.
- July of 1975, we're saying thank you, we appreciate 29.
- the fact that you've provided that market, now you're 30.
- going to have to stay in it. You companies who did 31.
- not write the business back there, we'll excuse you 32.
- and you go on and keep writing the profitable part 33.

- l. of the business and bless you. I would like an answer on
- 2. that one question.
- 3. PRESIDING OFFICER: (SENATOR ROCK)
- 4. Senator D'Arco.
- 5. SENATOR D'ARCO:
- Listen, I... I'm getting tired, it's getting late 6.
- 7. and I know a lot of people want to speak on the bill.
- It's a very heated and hot issue. Why don't we just 8.
- take a roll call and vote it up or down and let's see 9.
- 10. what happens.
- PRESIDING OFFICER: (SENATOR ROCK) 11.
- Well I...the Chair does, in fact, have four people 12.
- who have wished...indicated their desire to speak. I 13.
- will leave it in the hands of the membership. If the 14.
- four wish to withdraw their proposed comments we're... 15.
- they do not. Senator Buzbee. 16.
- SENATOR BUZBEE: 17.
- Thank you, Mr. President. I'll be very...very 18.
- brief. Not...not...not quite that brief. 19.
- PRESIDING OFFICER: (SENATOR ROCK) 20.
- Thank...thank you. Senator Carroll. 21.
- 22. SENATOR CARROLL:

31.

- Thank you, Mr. President, members of the Senate. 23.
- I'll give it back to you when I'm done, Ken, you can 24.
- choke... Mr. President and members of the Senate. Let 25.
- me first give you what I think is my answer and I don't 26.
- claim it to be an all knowledgeable one to Senator 27.
- Rupp's question. The rates are a lot higher in the 28.
- assigned risk pool, than they are regularly. What I 29. don't understand and I may be echoing comments of others,
- this bill says that if you had not had a claim for
- three consecutive years, why cancel them and throw them
- in the high risk pool. Why cancel the people who have 33.
- been paying their premiums and had no claims and now 34.

```
make them pay a higher premium which means more profit
l.
      by throwing them in the high risk pool. These are the
2.
      complaints we have had from the businesses in our
3.
      neighborhood. They've written us, they've called
4.
      us, they've stopped us in the street and said, my
5.
      God, I never had a claim and they've tripled and
6.
      quadrupled and ten times my rates, because they
7.
      canceled me. And I had to go to the high risk pool.
8.
      That doesn't make sense. 'If they've had no claims,
9.
      no loss factor, no experience factor, why were
10.
      they cancelled and forced to pay these higher rates.
11.
      I think this is an outstanding piece of legislation
12.
      and I would think everybody would want to support
13.
       it.
14.
      PRESIDING OFFICER: (SENATOR ROCK)
15.
            Senator Guidice. Senator Buzbee.
16.
       SENATOR BUZBEE:
17.
            Well, I think Senator Carroll makes a very, very
18.
       good point. I've heard several horror stories about
19.
       how insurance companies will cancel somebody who has had
20.
       no claim for ten or fifteen years and all of a sudden,
21.
       they cancel them, they're thrown into the high risk
22.
       pool and they end up being insured again by the same
23.
       company who just canceled them, but at a ten to fifteen
24.
       or twenty time higher rate. Now, it seems to me this
25.
       is an addressal of the problem. I...I don't understand
26.
```

29. Senator Walsh.

27.

28.

30.

33.

31. (end of reel)

PRESIDING OFFICER: (SENATOR ROCK)

32.

what's wrong with this bill. I think it's a good one.

1. SENATOR WALSH:

- 2. Mr. President and members of the Senate. Just
- 3. briefly. It seems to me that our Democrat colleagues
- 4. are suffering from an acute case of paranoia on
- 5. this subject. It seems like there's three Democrats
- 6. speaking for every Republican speaking. Now, we all know
- 7. that a definition of insurance is to shift the risk.
- 8. A person buys insurance because he's not willing to
- 9. assume the risk of loss. An insurance company will
- 10. write the insurance because it's willing to assume the
- 11. risk. Now, this bill and other bills before it and the
- 12. speeches made by Democrats are an effort to shift the
- 13. responsibility for this mess we find ourselves in because
- the responsibility is theirs. Mr. President, members
- of the Senate, this bill should be defeated.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Senator Hynes.
- 18. SENATOR HYNES:
- 19. Mr. President, members of the Senate. We've
- 20. put in a very long day and I think we have moved, I don't
- 21. know whether productively or not, but we have moved a
- 22. good number of bills and accomplished a great deal of work
- 23. today. It is obvious that we are reaching the point
- 24. at which the Session will no longer become productive.
- We do have a substantial amount of work left on the Calendar.
- 26. And there are many bills that are coming up that are
- 27. extremely important and deserve full debate and deserve
- 28. the full membership of the Senate being present. It seems
- 29. to me at this point, we would be well advised to adjourn the
- 30. Session until 9:00 o'clock tomorrow morning. But before
- I put that motion, I would like, if it is agreeable with the
- 32. sponsor of the bill currently being considered, to take
- 33. it out of the record, if not, we will consider this bill and

- 1. then...we will consider this bill and then...then make
- the motion. But I would...I would suggest that the Senate
- 3. come in at 9:00 o'clock tomorrow morning and that we start
- 4. immediately on the Order of 3rd reading so that all of the
- 5. members ought to be here and available because we are
- 6. not going to go to any other Order. We would go to
- 7. 3rd reading. I've discussed this with leadership on both
- 8. sides of the aisle and I think that is the best approach
- to take at this point.
- 10. PRESIDING OFFICER: (SENATOR ROCK)
- 11. Senator Lemke. Senator Lemke to close the debate.
- 12. SENATOR LEMKE:
- 13. I think this is a good bill. I think here tonight
- 14. we have learned where the people on the other side of the
- 15. aisle stand. They stand with the insurance industry
- 16. that's milking the business in the State. That's what's
- 17. happening. I ask for a favorable adoption of this bill.
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- 19. The question...the queation is shall Senate
- $_{
 m 20.}$ Bill 967 pass. Those in favor will vote Aye. Those
- 21. opposed will vote Nay. The voting is open. Have all
- 22. voted who wish? Have all voted who wish? Have all
- 23. voted who wish? Take the record. On that question the
- Ayes are 35, the Nays are 15, 1 Voting Present. Senate
- 25. Bill 967 having received a constitutional majority is
- declared passed. Senator Hynes, there is a motion to
- 27. discharge pending and then we'll take the motion to
- 28. adjourn. Senator Kosinski moves to reconsider the vote
- 29. by which Senate Bill 967 has passed. Senator Carroll moves
- 30. to Table. All in favor signify by saying Aye. Motion
- 31. carries. All right. Gentlemen, there...if
- 32. I can have your attention so everybody...we have a motion to
- discharge the committee with respect to a Senate Bill for

- 1. the purpose of having it read a second time and amended,
- 2. and we have committee reports and then we will entertain
- 3. the motion to adjourn until 9:00 a.m. tomorrow morning.
- 4. Committee Reports.
- 5. SECRETARY:
- 6. Senator Donnewald, Chairman of the Committee on
- 7. Assignment of Bills, assigns the following bills to committee:
- 8. House Bill... Agriculture, Conservation and Energy, House
- 9. Bills 829, and 2118. Appropriations II, House Bill 2375.
- 10. Education... Elementary and Secondary Education, House Bill
- 712, 1432, 1853, 1958, 2285. Elections and Reapportionment,
- 12. House Bills 1566, 1978, 1983. Executive, House Bills
- 13. 905, 1787, 1820, 1871, 2231. Executive Appointments,
- 14. Administration, House Bill 1641, 2086, 2395. Finance
- 15. and Credit Regulations, House Bills 795, 858, 2059,
- 16. 2339. Insurance and Licensed Activities, House Bills
- 17. 127, 808, 1479, 1480, 1481, 1503, 1504. Judiciary I,
- 18. House Bills 862, 1011, 1029, 1229, 1249, 1222, rather,
- 19. 1257, 1372, 1399, 1556, 1959, 1981, 2186. Judiciary II,
- 20. House Bills 375, 889, 1984, 2037, 2155, 2318. Labor and
- 21. Commerce, House Bills 268, 1205, 1354, 2246. Local
- 22. Government, House Bill 1041, 1323, 1545 and 1997. Pensions,
- 23. Personnel and Veterans Affairs, House Bill 1074 and 2322.
- 24. Public Health, Welfare and Corrections, House Bills 391,
- 25. 743 and 1604.
- 26. Senator Chew, Committee...Chairman of the Committee
- 27. on Transporation, reports out House Bill 653, 897, 982
- and 2182 with the recommendation Do' Pass. House Bills
- 29. 120, 809, 927 and 1255 with the recommendation Do Pass
- 30. as Amended.
- 31. Senator Merlo, Chairman of the Committee on Pensions,
- 32. Personnel and Veterans Affairs reports out House Bills 287,
- 33. 419, 469, 471, 472, 473, 592, 629, 741, 830, 974, 1086, and

- 1. 1298 with the recommendation Do Pass.
- 2. PRESIDING OFFICER: (SENATOR ROCK)
- Motions in Writing.
- 4. SECRETARY:
- 5. A Motion in Writing. I move that the Committee
- 6. on Revenue be discharged from further consideration of Senate
- 7. Bill 1251 and that the bill be placed on the Calendar
- 8. on the Order of 2nd reading. Signed...Dated May the
- 26th, 1976. Signed, Senator John J. Nimrod.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Nimrod.
- SENATOR NIMROD:
- Yes, Mr. President and fellow Senators. This bill
- had originally been put in in case we encountered a problem 14.
- as we have in the past that pertains to the case of the ${f 15}$.
- $% \left(1\right) =\left(1\right) \left(1\right)$ multiplier in Cook County where we have the four 16.
- quadrants. Well, in fact, the multiplier was reduced and 17.
- since the first quadrant was the only one that was reassessed, 18.
- we have a very serious problem with that...that attracts 19.
- attention to the same problem that we have been faced 20.
- to adjust for in the past so 1251 is a vehicle to take care
- of that matter and I would æk that we discharge the committee 22.
- and place it on 2nd reading.
- PRESIDING OFFICER: (SENATOR ROCK)
- Any discussion? Senator Berman. 25.
- SENATOR BERMAN:
- 26.
 I rise in support of the motion, Mr. President. It's
- 27.
 an emergency situation and I support the motion to discharge.
 28.
- PRESIDING OFFICER: (SENATOR ROCK)
- 29.

 All right. Senator Nimrod has moved that Senate Bill
 30.
- 1251 be discharged from further consideration of Senate 31.
- Revenue Committee and that the bill be placed on the Calendar 32.
- on the Order of 2nd reading, read a second time. All those
- 33.34. in favor signify by saying Aye. All those opposed. The Ayes

- 1. have it. Yes, Senator Lemke, for what purpose do you
- 2. arise?
- SENATOR LEMKE:
- 4. Rise for purpose of Senate Bill 1306 to have it
- 5. re-referred to committee.
- 6. PRESIDING OFFICER: , (SENATOR ROCK)
- All right. We'll get to that order of business
- 8. right after this one. On the Order of Senate Bills, 2nd reading
- 9. is Senate Bill 1251. All right. We'll take...let's
- 10. take that out of the record for a moment and we'll go to
- Senator Lemke...what's that number, Senator Lemke? I'm...
- 12. 1306 and it's where? Okay. And it's going to be re-referred
- 13. to the Committee on Labor and Commerce? All right. Senator
- Lemke moves to recommit Senate Bill 1306 back to the
- Committee on Labor and Commerce. All those in favor
- 16. signify by saying Aye. All those opposed. The Ayes have it.
- 17. So ordered. All right. Now, on the Order of Senate Bills,
- 2nd reading, is Senate Bill 1251. Read the bill, Mr.
- 19. Secretary.
- 20. SECRETARY:
- 21. Senate Bill 1251.
- 22. (Secretary reads title of bill)
- 23. 2nd reading of the bill. No committee amendments.
- PRESIDING OFFICER: (SENATOR ROCK)
- 25. Any amendments from the Floor? 3rd reading.
- Senator Berman, I understand it was going to be called
- 27. back tomorrow for the purpose of an amendment, rather than
- 28. put it on tonight. Okay. That was the sponsor's decision.
- 29. Senator Guidice, for what purpose do you arise?
- 30. SENATOR GUIDICE:
- Thank you, Mr. President. I ask leave of the Body
- 32. to be shown as principal sponsor of House Bill 1001. It's
- on 2nd reading.

- PRESIDING OFFICER: (SENATOR ROCK)
- 2. House Bill 1001 on 2nd reading.
- 3. SENATOR GUIDICE:
- 4. Yes, the...the Calendar shows Senator Kosinski. I have
- 5. talked to Senator Kosinski. It's all right with him and
- 6. the digest shows that I am the principal sponsor...
- 7. SENATOR GUIDICE:
- 8. ...in this instance.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- 10. All right. The record will so indicate. Is leave
- 11. granted? So ordered.
- 12. SENATOR GUIDICE:
- 13. Mr. President?
- 14. PRESIDING OFFICER: (SENATOR ROCK)
- 15. Yes.
- 16. SENATOR GUIDICE:
- 17. And House Bill 1604. I'd ask leave to be shown as the
- 18. principal sponsor. I've talked to Senator Chew. It's
- 19. all right with him, also.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Where...where is that bill?
- 22. SENATOR GUIDICE:
- 23. That's on 1st reading, House Bill.
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. Did we get to House Bills lst, yet? All right.
- 26. Well, just mark Senator Guidice in there.
- 27. SENATOR GUIDICE:
- 28. Thank you, Mr. President.
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. All right. Any further business to come before the
- 31. Senate? Senator Bruce.
- 32.
- 33.

1. SENATOR BRUCE:

Thank you, Mr. President and members of the Senate.

3. I'd like to ask leave to have the Six Day Notice Rule

- 4. waived relative to House Bill 318. House Bill 319 is
- 5. already in the Higher Education Committee and posted.
- 6. House Bill 647, which is...all these deal with the
- 7. students on various community college and college boards
- 8. and the Board of Higher Education. I've asked the Minority
- 9. Spokesman and the Chairman. They evidently
- 10. inadvertently left this one bill in the series out.
- 11. I'd ask leave that the Six Day Notice so it might be
- 12. heard in Higher Education next Tuesday.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. Is leave granted? You've heard the request. Is
- 15. leave granted? So ordered. Further business to come before
- 16. the Senate. If not, Senator Donnewald moves...Senator
- 17. Guidice moves that the Senate stand adjourned until 9:00
- 18. a.m., Friday, May 27. Senate stands adjourned. The Chair
- 19. would point out there's a hundred and twenty-nine bills to
- 20. be handled tomorrow.

21.

22.

24.

25.

26.

27.

28.

29.

30.

31.

32.