## 79th GENERAL ASSEMBLY

## REGULAR SESSION

## DECEMBER 15, 1976

1.	PRESIDING	OFFICER:	(SENATOR	McCARTHY	,
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- 2. The hour of ...the hour of ten o'clock having arrived, the
- Senate will come to order and the prayer will be given by Senator
- 4. Wooten. Will the guests in the gallery please rise.
- 5. SENATOR WOOTEN:
- 6. God, our Father, please open our eyes to the beauty of Your
- 7. creation. And help us to live and act in accordance with Thy
- 8. Holy will. Amen.
- 9. PRESIDING OFFICER: (SENATOR McCARTHY)
- 10. Reading of the Journal. Senator Kenneth Hall is recognized.
- 11. SENATOR HALL:
- 12. Thank you, Mr. President. I move that reading and approval of
- 13. the Journals of Wednesday, December 1, 1976, Thursday, December
- 14. 2, 1976, and Tuesday, December 14th, 1976 be postponed pending
- 15. arrival of the printed Journals.
- 16. PRESIDING OFFICR: (SENATOR McCARTHY)
- 17. You've heard the motion. All in favor signify by saying
- 18. Aye. Contrary Nay. The Ayes have it. The motion carries. The
- 19. Senate will now stand in recess till call of the Chair.
- 20. RECESS
- 21. AFTER RECESS
- 22.
- 23. ... (machine cut off) Make us bold, O, God, in our conviction.
- 24. Give us a clear understanding and draw near to us with Thy love.
- 25. Bless this day and these, Thy people and in all our ways we will
- 26. acknowledge You and let You direct our path. Amen.
- 27. PRESIDENT:
- 28. Messages from the Governor.
- 29. SECRETARY:
- 30. A Message from...A Message from the Governor by David
- 31. J. Caravello, Assistant to the Governor.
- 32. Mr. President the Governor directs me to lay before
- 33. the Senate the following message: To the Honorable members of the

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- 1. Senate, the 79th General Assembly. In my message to you dated
- 2. July the 9th, 1976, there was a clerical error in that Mrs.
- 3. Joan Cameron of Glenview was nominated to be a member of the Lottery
- 4. Control Board for a term expiring July the 1st, 1979. In fact, the
- 5. correction nomination should read as follows: Lottery Control
- 6. Board, to be a member of the Lottery Control Board for a term
- 7. expiring July the 1st, 1978. I respectfully ask concurrence in and
- 8. confirmation of this appointment by your honorable Body.
- 9. Signed, Governor Dan Walker.
- 10. A Message from the Governor by David J. Caravello, Assistant
- 11. to the Governor...
- 12. PRESIDENT:
- 13. Caravello.
- 14. SECRETARY:
- 15. ...Caravello, Assistant to the Governor.
- 16. Mr. President The Governor directs me to lay before
- 17. the Senate the following message. To the Honorable members of the
- 18. Senate, 79th General Assembly. I have nominated and appointed
- 19. the following named person to the office enumerated below
- 20. and respectfully ask concurrence in and confirmation of this
- 21. appointment by your honorable Body.
- 22. PRESIDENT:
- 23. Executive Appointments. For what purpose does Senator
- 24. Hall arise?
- 25. SENATOR KENNETH HALL:
- 26. Thank you, Mr. President. Yesterday, I would like to ask...I
- 27. had two bills that were moved from Postponed Consideration
- 28. back to 2nd reading for purpose of an amendment and in so doing that
- 29. I should have Tabled Amendment No. 1 on House Bill 3533 before
- 30. I added the amendment on. I would like, at this time, to be able
- 31. to correct that.
- 32. PRESIDENT:
- 33. Is there leave to return it to 2nd reading? Leave is granted.

- 1. The bill, House Bill 3533, is now on the order of 2nd reading.
- Senator Hall is recognized.
- 3. SENATOR KENNETH HALL:
- 4. Thank you, Mr. President, fellow members of the Senate.
- 5. I would like to Table Senate Amendment No. 1 and then, first I should
- 6. ask...Table Senate Bill No. 1.
- 7. PRESIDENT:
- 8. The motion is to Table Amendment No. 1 to Senate Bill 3533.
- 9. All in favor say Aye. Opposed Nay. The Ayes have it. The
- 10. amendment is Tabled. Any further amendments? No, Senator, it's
- 11. been read. Any further amendments? Back to Postponed
- 12. Consideration. Senator Graham.
- 13. SENATOR GRAHAM:
- 14. On the Executive Appointments, that was just delivered to
- 15. the Secretary of the Senate, is it the thinking of the Chair that
- 16. these appointments will be considered at our meeting of Executive
- 17. Appointments tomorrow morning?
- 18. PRESIDENT:
- 19. I do not know, Senator. The only way that that could happen
- 20. would be for...
- 21. SENATOR GRAHAM:
- 22. By waiver...
- 23. PRESIDENT:
- 24 ...waiver.
- 25. SENATOR GRAHAM:
- 26. Well, if that be the case, then should that rule be waived
- 27. some time today, then I would like to suggest that the members of the
- 28. Executive Committee be informed forthwith so we know who those
- 29. appointments are and what their terms are.
- 30. PRESIDENT:
- 31. Fine. Well the vice-chairman is not here yet, so we will
- 32. inform her when she arrives. We're going to the order of Resolutions
- 33. and Senator Merritt is recognized.
- 34. SENATOR MERRITT:

1. Yes, Mr. President. I have a resolution on the
2. Secretary's Desk.
3. PRESIDENT:
4. Do you desire it read?
5. SENATOR MERRITT:

I would like for it to be read in this instance because...

7. PRESIDENT:

All right. Just...

9. SENATOR MERRITT:

10. ..!it has to do with one of our colleagues.

11. PRESIDENT:

12. Just a moment. Will our members be in their seats, our

13. kissn' cousins and others. Will the members be in their seats.

14. Read the resolution.

15. SECRETARY:

16. Senate Resolution 464, introduced by Senator Merritt and all

17. Senators.

18. (Secretary reads SR. 464)

19. PRESIDENT:

Senator Merritt.

21. SENATOR MERRITT:

22. Mr. President, I think that I was bewitched into this resolution

23. after my remarks on the Senate Floor two weeks ago regarding his

24. sixty-fifth birthday. He didn't appreciate that when I called

25. him Saturday, December 4th, which was his sixty-first birthday.

26. I think that I've asked all Senators to join in the resolution

with me and I would move for the suspension of the rules and

28. immediate consideration of the resolution, Mr. President.

29. PRESIDENT:

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Senator Graham.

31. SENATOR GRAHAM:

Mr. President, now that we are offering our colleague from

33. Hancock County,...

PRESIDENT:

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Just a moment. Will the members be in their seats, or
 keep...keep your voices down, please. Continue, Senator.

SENATOR GRAHAM:

...in recognizing his legislative prowess during the years 5. he has spent in this General Assembly and he will be returning to 6. Fountain Green. I think it's fitting for me to say that having 7. had some acquaintence with this area many years ago, that it's 8. perhaps well that a portion of Fountain Green no longer exists. 9. The name of Crooked Creek has quite an implication upon that area 10. and those who don't believe it, had they ever engaged in...in a 11. game of knock rummy on the northwest corner of the square, in 12. Fountain Green, they would have realized the importance of it. 13. And if you go back up there and Cliff in there and there's any 14. knock rummy game, I would suggest you proceed with caution. 15.

16. PRESIDENT:

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17. Senator Glass.

SENATOR GLASS:

I thank you, Mr. President. I will be pleased to join in as a cosponsor of the resolution, but I do object to that part of it that refers to sending Cliff Latherow at the age of sixty-four out to pasture and I just wanted...want the membership for the record to know that I don't think either the sponsor of the resolution or the...the person the resolution honors, either of them are ready to be sent out to pasture.

PRESIDENT:

Have a personal interest in thac and I agree. Any further discussion? Senator Merritt has moved that all Senate members be shown as sponsors of this resolution, that the rules be suspended for the immediate consideration of this resolution. All in favor will say Aye. Opposed Nay. The Ayes have it. The rules are suspended. Senator Merritt now moves for the immediate adoption of this resolution. All in favor will say Aye. Opposed

Nay. The Ayes have it. The resolution is adopted. Senator

- 2. Latherow. 3. SENATOR LATHEROW: Well, I think, Mr. President, after I listened to some other 4. remarks plus that, before I respond, I probably ought to have a 5. copy so I could reread it ... know what they really did have to say. 6. 7. But,... PRESIDENT: 8. I think they sent it down to the Pollution Control Board to 9. have it looked at. 10. SENATOR LATHEROW: 11. You...that...that would be a good place to get it aired, 12. I'll tell you, Senator. But, thanks a lot you members of the 13. Senate. It's been a joy to me. 14. PRESIDENT: 15. Resolutions. 16. SECRETARY: 17. Senate Resolution 465, introduced by Senators Kenneth Hall, 18. Lemke, and all Senators. 19. (Secretary reads SR 465) 20. PRESIDENT: 21. Senator Kenneth Hall. 22. SENATOR HALL: 23. Thank you, Mr. President and fellow members of the Senate. 24. I'm sure all of you are aware of Mrs. Mary Ann Lamm who was my 25. secretary and before I move to suspend the rules for immediate 26. consideration and adoption of this, Mr. President, I would like for
- Senator Lemke. 31.

PRESIDENT:

something to say.

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- SENATOR LEMKE: 32.
- Mr. President, fellow members of the Senate, Kenny Hall. 33.

Senator Lemke, since she served as his secretary also, to have

- It's my pleasure to speak on behalf of our former secretary,
- 2. Mary Ann Lamm since she is an elected official in Sangamon County

Sec. .

- 3. and one of the few Democrats that was elected in Sangamon County.
- 4. But Mary Ann Lamm's record shows that as the record of my former
- 5. lady committeeman in Chicago, Lilian Piatkrowski, that if a woman
- 6. works hard at any profession, she will succeed and if she will
- 7. consistently work at that profession, she will be successful
- 8. and it shows that if you, instead of picketing, if you work,
- 9. you'll become successful even if you are, as they say, a minority.
- 10. Mary Ann Lamm is a exceptional individual because she worked hard
- 11. to win the office she had in Sangamon County and it's a great honor
- 12. but a great loss too to Kenny Hall and I not to have a secretary
- 13. but it's also an honor to have her as a recorder in Sangamon
- 14. County. So, let the women that are here on ERA know that ERA
- 15. has been in Illinois without the amendment for many a years
- 16. because women have always been put ahead in politics in the State
- 17. of Illinois before if they worked hard. Thank you.
- 18. PRESIDENT:
- 19. Senator Netsch. Did you desire recognition? I thought I...
- 20. you were just twitching, you weren't asking...
- 21. SENATOR NETSCH:
- 22. I was twitching.
- 23. PRESIDENT:
- 24. I see. Thank you. Any further discussion? Senator Kenneth
- 25. Hall moves the...that all members be shown as cosponsors of this
- 26. resolution and that the rules be suspended for immediate consideration.
- 27. All in favor say Aye. Opposed Nay. The Ayes have it. The
- 28. ...the resolution is under...rules are suspended. Senator Kenneth
- 29. Hall now moves for the immediate adoption of this resolution. All
- 30. in favor will say Aye. Opposed Nay. The Ayes have it. The resolution
- 31. is adopted.
- 32 SECRETARY:
- 33. Senate Resolution 466. It's on Medicare Program.

## PRESIDENT:

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- Executive. May the Chair have your attention? The
   daughter of a member of the State Senate of the State of Georgia
   has graced us by her presence. She is a political person
   who knows something about politics having a father who is a
   State Senator and having a father-in-law who is a President
- 7. elect of the United States. I'd like the Senate to meet and greet
- Mrs. Judy Carter.
- 9. MRS. CARTER:
- I really appreciate your warm welcome. The last time I wasin Springfield was on my birthday in March so I really have a
- 12. pleasent place in my heart for Springfield. This is the first
- 13. time since the election that I've been in any kind of legislative
- --- I will be a second of the second of the
- 14. chamber and as Senator Partee told you, I'm...I'm rather familiar
- 15. with the inner workings of what goes on here. But, I'm really glad
- 16. to be here and I hope that...that I get to meet as many of you
- 17. as I can while I'm here. One of the things that...that I think
- 18. Jimmy intends to do as much as he possibly can is to get as much
- 19. input from people outside of Washington as he can during the next
- 20. four years and one way that he can do that is for us to go to
- 21. some places where he can't be all the time. And so any of your
- 22. suggestions or ideas or things like that are really important to us
- 23. in a very serious kind of way, because I do report those things
- 24. back to him because it let's him know something in a different way
- 25. than he can find out himself. So, thank you again, for your welcome.
- 26. I'm glad to be here.
- 27. PRESIDENT:
- 28. To the Calendar. ... Senator Nimrod arise?
- 29. SENATOR NIMROD:
- 30. Yeah, Mr. President. I was trying to get your attention on that
- 31. resolution, 465 when all Senators were shown as sponsors and I'm
- 32. not familiar with it and I thought there was some other problem.
- 33. I...I haven't read it so I don't know what we're honoring her

- 1. for, and whether or not we can...
- 2. PRESIDENT:
- Oh, she was honored for her...she's a Senate secretary who
- 4. was being honored for her election to public office. She was
- 5. elected Recorder of Deeds in Sangamon County. Senate Bills
- 6. on 3rd reading. Senate Bill 2021, Senator Carroll. Senator
- 7. Carroll, do you desire to call 2021? The answer is negative?
- 8. SENATOR CARROLL:
- 9. Yes. No, I do wish to. I'm sorry. I was answering two
- questions at once, Mr. President.
- 11. PRESIDENT:
- 12. I have no answer.
- 13. SENATOR CARROLL:
- 14. I.would like...I would like the bill called, yes please.
- 15. PRESIDENT:
- 16. Thank you. Read the bill.
- 17. SECRETARY:
- 18. Senate Bill 2021.
- 19. (Secretary reads title of bill)
- 20. 3rd reading of the bill.
- 21. PRESIDENT:
- 22. Senator Carroll.
- 23. SENATOR CARROLL:
- 24. Thank you, Mr. President. This bill was filed as a result
- 25. of an agreement reached during the conference committee stage
- 26. last June on the Prosecutorial Advisory Council. We had agreed
- 27. to reduce the salary of the head man, the executive director
- 28. of that council and at the same time delete the requirement that he
- 29. devote his full time to this occupation. Then that effect would be
- 30. a reduction in State expense and he could treat it as a part time
- 31. capacity. I would, therefore, be willing to answer any questions and
- 32. would ask for a favorable roll call.
- 33. PRESIDENT:

- 1. Any further discussion? The question is shall Senate Bill 2. 2021 pass? Those in favor will vote Aye. Opposed Nay. The 3. voting is open. Have all voted who wish? Have all voted who wish? Take the record. On this question, the Ayes are 53, the Nays 4. are none with one Voting Present. Senate Bill 2021, having 6. received the required constitutional majority is declared passed. 7. For what purpose does Senator Mitchler arise? SENATOR MITCHLER: 8. Well, Mr. President, I look at the board and I see 9. 10. Senator Nudelman as recorded as present. Is Senator Nudleman a member of the Senate? 11. PRESIDENT: 12. No, he is not. 13. SENATOR MITCHLER: 14. I would like the record to be corrected, please. 15. PRESIDENT: 16. 17. Just a moment. For what...the record has already been corrected 18. but let me...someone wants recognition. SENATOR D'ARCO: 19. 20. Mr. President, I inadvertantly hit Mr. Nudelman's switch when I intended to hit my own and...it's hard to believe, so I just 21. want to correct the record. 22. PRESIDENT: 23. Well, I think you should put a...Senator Nudelman has resigned 24. from the Senate, is a judge in Chicago. Lock the...lock input, 25. take the key. Thank you. Those things happen, we read about them 26.
- 28. SECRETARY:

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30. (Secretary reads title of bill)

House Bill 129.

- 31. 3rd reading of the bill.
- 32. PRESIDENT:
- 33. Senator Carroll.

all the time. House Bill 129, Senator Carroll. Read the bill.

ı. SENATOR CARROLL:

2. Thank you, Mr. President and members of the Senate. House Bill 129 is now, as amended, the attempt to correct some of З. 4. the mistakes technically made and make one substantive change in the change in the interest rates on home ownership mortgages. 5. 6. What we had done last year, as you know, was to change the eight percent limit to a sort of floating limit based on a Federal 7. standard based on a chart that was available from the Federal 8. government so that we would not be back here year in and year 9. out, debating at what maximum interest rates should be. 10. bill, however, we made the mistake of using an inaccurate 11. description in defining the index that we will use, so this bill 12. merely makes the change of putting in the correct words of what 13. that index will be which is the Board of Governors of the 14. 15. Federal reserve system, it makes the other technical change of using the term interest instead of yield, which was a mistake we had 16. made and then substantively it adds something that has been held to be 17. very important for the people of this State, and that is where the 18. original bill put in only affected the purchase, only the purchase 19. of real estate, it did not talk about any refinancing and as all of 20. us know we have constitutents who today, through repairs and 21. other reasons are seeking to refinance their mortgage and that would 22. have been an eight percent cap and therefore money was not 23. available, though this bill also allows the use of this new 24. 25. floating rate for a refinancing of a mortgage. I would ask for a favorable roll call. 26. PRESIDENT: 27. Senator Merritt. 28. 29.

SENATOR MERRITT:

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Well, Mr. President, I'm in total agreement with what Senator Carroll has said. There was no question but what language needed to be clarified as far as title companies were concerned, I believe one area at least. The thing that disturbs me, Senator

- Carroll and I intend to support the bill and I hope my colleagues 1.
- 2. do here, because it's needed legislation, the thing though, that
- disturbs me as I understand it, Senator, were...we've got about 3.
- a two month lag between when those reports are published 4.
- by the Board of Governors, the Federal Reserve System and actually 5.
- reaches the commissioner of banks and trust companies here and then 6. I guess, so I'm informed anyway, then the commissioner of banks
- and trust companies must file it with the Secretary of State. 8.
- I don't think it amounts to too much right at the moment because 9.
- I'm sure that we're below what would have been nine and a half 10.
- percent anyway at the present time. But, in a fluctuating market 11.
- I think you place your financial institutions in almost a state 12.
- of noncompliance there for maybe a matter of days because they're 13.
- sending things to the Recorder's office all the time for recording, 14.
- even though the mortgage was signed ahead of time, it really is not 15.
- a mortgage until it's recorded. So, with that, I intend to support 16.
- the bill, but I do... I do think it has some implications. 17.
- PRESIDENT: 18.
- Senator McCarthy. 19.
- SENATOR McCARTHY: 20.
- Just a partial response to Senator Merritt's remarks. 21.
- I've always thought the mortgage was valid when it was signed 22.
- and the money was passed and that the recordation merely was a 23.
- ...a act to make it a public record and I could be incorrect on that
- 24.
- but, I just wanted to make a couple of remarks about this bill. I...I 25.
- intend to support the language that is in here. Had some communications
- with some of the interest groups that ... 27.
- PRESIDENT: 28.

- Senator McCarthy's mike still on? 29.
- SENATOR McCARTHY: 30.
- Yeah. I had some communication with some of the lobbyists 31.
- from the interest groups with whom this whole General Assembly and 32.
- those of us, Senator Merritt and myself, Senator Carroll and others 33.

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ı. struggled with this problem for the last seven years 2. ever since early in January...in February of 1969 and so I just · 3. wanted to make a comment that these changes, I think, are 4. agreeable but we shouldn't escape what has happened because of this 5. legislation. This legislation, as you know, does keep a legal limit on the amount of interest that can be charged by 6. 7. making it a float of two and a half percent over the return of the long term government rates. It puts Illinois in the 8. 9. position of putting a mirror up to the activities of the Federal Reserve Board, the activities of the big bankers who decide prime 10. 11. rate, which of course, is based upon supply of money, other factors and just so that we know what we're doing, commencing January 12. 1 of this year, if this bill is passed and signed into law, 13. 14. and I have evey reason to think it will, the interest limitation on home loans will probably drop January 1st, so instead of nine 15. and a half percent, if it's six percent now, the yield 16. is you add two and a half percent, the maximum interest rate on 17. people taking out loans in January of next year would be eight 18. and a half percent. That's rather significant, Mr. President, 19. that the limitation hopefully, in January on home loans would be 20. eight and a half percent as opposed to nine and a half percent 21. because the difference in cost to the borrower can be explained 22. this way. The borrower borrows at eight and a half percent 23. a loan of thirty thousand dollars repaid over thirty years, the 24. savings on that one percent to the borrower is seven thousand 25. six hundred dollars. Significant. I mention that to this 26. Chamber because this has been a source...a subject matter or which 27. we've all struggled very hard and now here it comes that I think we've 28. got a product that now is the law that puts Illinois into the 29. position of reflecting what the money condition is throughout 30. the forty-eight and fifty states of the United States and now 31. we have a new administration coming into Washington with the

preceding type of reaction where the rate of interest is dropping and

that reflects here upon us in Illinois and I just mention that as 1. a...a appraisal of the bill and urge your support of this legislation 2. in its final form. 3. PRESIDENT: Senator Ozinga. Senator Ozinga, did you still want recognition? 5. SENATOR OZINGA: 6. Maybe yes and maybe no. It all depends. I'd like to ask 7. Senator Carroll a question. 8. PRESIDENT: 9. Senator Carroll indicates he... 10. SENATOR OZINGA: 11. In... 12. PRESIDENT: 13. ...will yield. 14. SENATOR OZINGA: 15. In his phraseology of...stating the bill, he said, as now 16. amended. And then he went on to proceed to explain, wasn't the 17. original bill or was that amendment made in the House or was it 18. made here? 19. PRESIDENT: 20. Senator Carroll. 21. SENATOR CARROLL: 22. Thank you, Mr. President. Senator Ozinga, we had had some 23. confusion about that. No, the amendment was not made in the House. 24. We made it here last we were here ten days or so ago. It was a 25. Senate amendment to put in the interest instead of yield, the .26. Board of Governors in ... 27. SENATOR OZINGA: 28. In...in other words, this is the amendment that you and I 29. were talking about? 30. SENATOR CARROLL: 31.

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Right. It...

SENATOR OZINGA:

Okay.

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- 1. SENATOR CARROLL:
- 2. ...was a shell bill when it came over.
- 3. SENATOR OZINGA:
- Okay. The...the only answer that I've got to that is that
- 5. there is thorough confusion or there will be thorough confusion
- 6. without this bill in the banking industry and with that I would
- 7. urge every member on the Floor to vote for the bill.
- 8. PRESIDENT:
- 9. Any further discussion? The question is shall House
- 10. Bill 129 pass? Those in favor will vote Aye. Opposed Nay.
- 11. The voting is open. Have all voted who wish? Take the record.
- 12. On this question, the Ayes are 52, the Nays are 1 with 2 Voting
- 13. Present. House Bill 129 having received the required constitutional
- 14. majority is declared passed. House Bill 3202, Senator Hynes.
- 15. House Bill 3831, Senator Carroll. House Bill 4008, Senator Rock.
- 16. For what purpose does Senator Graham arise?
- 17. SENATOR GRAHAM:
- 18. We have a rule in the Senate, that we have precluded
- 19. lobbyists, so to speak, from being on the Floor during the time
- 20. we're conducting business. I think that should also prevail
- 21. with regard to those that are seeking gubernatorial appointment
- 22. to the various commissions.
- 23. PRESIDENT:
- 24. Will the persons in the category named, comply with the
- 25. request. Please leave the Floor. Senator Rock. Senator
- 26. Soper, for what purpose do you arise?
- 27. SENATOR SOPER:
- 28. What Senator Graham said hasn't been heard by the person that's
- 29. on the Floor.
- 30. PRESIDENT:
- 31. Read the bill.
- 32. SECRETARY:
- 33. House Bill 4008.
- 34. (Secretary reads title of bill)

- 3rd reading of the bill. 1.
- PRESIDENT: 2.
- Senator Rock. 3.
- SENATOR ROCK: 4.
- Thank you, Mr. President and Ladies and Gentlemen of the 5.
- House Bill 4008 is an amendment to the State Printing 6.
- Contract Act and it provides an exception at the request, frankly, 7.
- of the Comptroller of this State. It will provide that the term 8.
- of contracts for printing the items necessary to conduct legislative 9.
- business may coincide with the two year term. In other words, 10.
- we can enter into a long term contract. Under the Printing Act 11.
- as it now stands, the Comptroller feels that no contract for 12.
- printing the Journal, the bills, the records of the Senate and 13.
- the House can be entered into which would go beyond June 30, 14.
- 1977. For this reason, the Comptroller has requested of the
- 15. Speaker that this bill be introduced and hopefully passed so that
- 16. when the 80th General Assembly convenes, a contract for printing fortheentire
- Session can be entered into at a lessor cost. I would know of no
- 18.
- objection to the bill and I would urge your favorable consideration. 19.
- PRESIDENT: 20.

- Any further discussion? The question is shall House Bill 21.
- 4008 pass? Those in favor will vote Aye. Opposed Nay. The 22.
- voting is open. Have all voted who wish? Take the record. On 23.
- that question the Ayes are 52, the Nays are none with none Voting 24.
- Present. House Bill 4008 having received the constitutional 25.
- majority is declared passed. The Chair has an announcement. 26.
- Mrs. Lucille Ramshaw, our nurse, would like all of you to know 27.
- that Swine Flu shots will be available between 1:00 p.m. and 3:00 28.
- p.m. today in her office in the nurses station. Members only.
- 29.
- It's an exclusive serum. House Bill 4009, Senator Philip. Read 30.
- the bill. 31.
- SECRETARY: 32.
- House Bill 4009. 33.

Sec. 1.

ı. (Secretary reads title of bill) 2. 3rd reading of the bill. PRESIDENT: 3. 4. Senator Philip. 5. SENATOR PHILIP: 6. Thank you, Mr. President, Ladies and Gentlemen of the 7. Senate. House Bill 4009 is similar to House Bill 3417 which passed the Senate by a fifty-one to two vote. The difference, 8. 9. basically, are three projects, Addison Creek Water Shed, North 10. Branch Chicago River Water Shed, the Bensonville Ditch George 11. Street Reservoir, which are appropriated a higher amount than originally contained in House Bill 3417 because of the 12. deletion of the Middle Forks Project. The failure of House Bill 13. 14. 3656, the bonding authorization which contained the authority for the Division of Water Resources caused the Governor to amend 15. 16. the veto of the appropriation to the level of 12.5 million. ì7. I might say that I have a companion bill, House Bill 4010, 18. which increases the authorization from eight million to 20.5 19. million. As you realize, to be a participant in the implementation of the Water Resource Improvement Project, the major method of 20. participation is through the acquisition of project right of way 21. and assumption of operation of maintenance of completed projects. 22. I have here at my desk, a copy of sponsorship agreements dated 23. July 25th, 1976 between the cities of Northlake, Elmhurst, 24. Melrose Park, Stone Park, Broadview, Belwood, Westchester, 25. Addison, Liton Township, Addison Creek and I could go on and on. 26. I might remind you that the State's share of this money for 27. the flooding project is some thirty-eight percent. The Federal 28. share of this project is some forty percent and the local 29. participation is some twenty-two percent. I happen to live right 30. outside of the flooding area, thank God, and I will tell you that 31. it has been a disaster in northern Addison Township. Hopefully, 32.-

33.

this will solve the...the flooding problems for the future and I

- ask for your considerable consideration.
- 2. PRESIDENT:
- Senator Egan.
- 4. SENATOR EGAN:
- Yes, Mr. President, members of the Senate. I rise to support
- 6. Senator Philip in his plea for your assistance in this project.
- 7. It's...affects my district as it does the surrounding areas northwest
- 8. of my district. It is a continuing serious problem in the area,
- 9. flood control and we just would like not to wait any longer to
- 10. correct it and I ask for your support.
- 11. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 12. Senator Merritt.
- 13. SENATOR MERRITT:
- 14. Mr. President, members of the Senate. Do I understand, Senator
- 15. Philip, you said that the Middle Fork Reservior was added back in that
- 16. project? I... I heard you make reference to it. Was it deletion
- 17. or addition?
- 18. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19. Senator Philip.
- 20. SENATOR PHILIP:
- 21. It was deleted.
- 22. SENATOR MERRITT:
- 23. Mr. President.
- 24. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 25. Senator Merritt.
- 26. SENATOR MERRITT:
- 27. It interests me greatly when I hear his figures about
- 28. how much local participation they had when with our particular
- 29. project at Middle Fork Reservior, we had a hundred percent
- 30. participation, in fact, we had invested more with a referendum
- 31. than was proposed by the State. Now, in all fairness, I'm going to
- 32. be a better Senator, I hope, for my colleagues than they were to me
- 33. because I intend to support it.

PRESIDING OFFICER: (SENATOR DONNEWALD) 1. Senator Mitchler. 2. SENATOR MITCHLER: 3. Mr. President and members of the Senate. I would rise 4. in support of this...these two bills. They're very important 5. to the flood water that collects up in the northeastern section of 6. the State and several other projects. They're...very important. 7. The point that I would like to make, however, that these projects 8. have been considered not only this year, but in several years 9. past and I probably would rise in opposition to the legislation 10. being considered at this time, if it were not for the fact 11. that to prolong the passage of this legislation so they can get on 12. with the projects, and correct the flooding, but here we are just 13. a few days before Christmas and we're down here on new bills 14. introduced during this veto Session to consider things that 15. we didn't take up properly when we were down here during 16. the Regular Session. And I want to make that point on it, but í7. I wouldn't want to cloud the goodies that are in this bill for the 18. people of the State of Illinois in many of your districts, including 19. mine. 20. PRESIDING OFFICER: (SENATOR DONNEWALD) 21. Senator Knuppel. 22. SENATOR KNUPPEL: 23. Well, I just agree with Senator Merritt and others that there's 24. nobody who knows better what's good for their district than 25.

29. PRESIDING OFFICER: (SENATOR DONNEWALD)

30. Senator Regner.

26.

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31.

SENATOR REGNER:

32. ...question for the sponsor.

I'm going to help them.

33. PRESIDING OFFICER: (SENATOR DONNEWALD)

Senator Philips and Senator Egan. We need roads in west central

Illinois and I'll be expecting them to help me from time to time.

Indicates he will yield.

SENATOR REGNER:

Senator Philip, I think you said in your opening testimony
 that this bill was strictly for flood control work. However, I find
 on page four there is a two hundred thousand dollar appropriation

6. for a road into a state park and also seven hundred and sixty

7. thousand for a building for performing arts. And I was wondering,

are those actually in and in others words, what you said

about flood controls, strictly wasn't right?

10. PRESIDING OFFICER: (SENATOR DONNEWALD)

11. Senator Philip.

12. SENATOR PHILIP:

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13. Yes, Senator Regner, those were added by the House, and I'm

14. hoping that the Governor may just take care of that if we pass this

15. bill.

16. PRESIDING OFFICER: (SENATOR DONNEWALD)

17. Is there further discussion? Question is shall House Bill
18. 4009 pass. Those in favor vote Aye. Those opposed Nay. The
19. voting is open. Have all those voted who wish? Have all those
20. voted who wish? Take the record. On that question, the Ayes
21. are 39, the Nays are 8, 2 Voting Present. House Bill 4009, having
22. received a constitutional majority is declared passed. House
23. Bill 410...4010, Senator Philip.

24. SECRETARY:

25.

32.

House Bill 4010.

26. (Secretary reads title of bill)

27. 3rd reading of the bill.

28. PRESIDING OFFICER: (SENATOR DONNEWALD)

29. Senator Philip. Senator Philip.

30. SENATOR PHILIP:

31. Thank you, Mr. President, ladies and gentlemen of the Senate.

House Bill 4010 is the companion bill for 4009. It amends the

33. Capital Development Bond Act, authorize the Illinois General

- Obligation Bonds to be issued in the amount of seven hundred and
- sixty million dollars, increases the amount used for water
- resource management projects. So, I ask for your favorable
- 4. consideration.
- 5. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 6. Is there further discussion? Senator Berning.
- 7. SENATOR BERNING:
- Just one question of the sponsor.
- 9. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 10. He indicates he will yield.
- 11. SENATOR BERNING:
- 12. What is the dollar obligation to the General Revenue
- 13. Account for each additional million dollars that the Capital
- 14. Development Board Authorization is increased?
- 15. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 16. Senator Philip.
- 17. SENATOR PHILIP:
- 18. I'm afraid I don't have that figure at my fingertips,
- 19. Senator.
- 20. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 21. Senator Berning.
- 22. SENATOR BERNING:
- 23. Well, my understanding is that for about every one million
- 24. dollars that we increase the authorization and expenditure by
- 25. the Capital Development Board, we are obligating the General
- 26. Revenue Account to about one hundred thousand dollars. Now,
- 27. as we do this with each and every request that comes along, we are,
- 28. Of course, deminishing the available General Revenue Account
- 29. dollars for other necessary services. I merely call to the
- 30. attention of the members of this Body that the General Revenue
- 31. Fund does ultimately have to pay the debt service on these
- 32. Capital Development Bonds. It isn't a question just of authorizing
- 33. bonds and merely forgetting it and seeing improvements, it is a
- 34. question, then, of our appropriating money subsequently to pay off

Sec. 11.5

- 1. these bonds, call it to your attention.
- PRESIDING OFFICER: (SENATOR DONNEWALD)
- 3. Is there further discussion? Senator Philip may close
- 4. the debate.
- 5. SENATOR PHILIP:
- 6. Thank you, Mr. President. Trying to put some quick figures
- 7. together for you, Senator. I think it amounts to about
- 8. seventy thousand dollars, if I'm not correct, and I'm not
- 9. positive on those figures at all. But, as I said once before,
- 10. flooding is a tremendous problem in northern DuPage County, in
- 11. northern Cook County. It's been a problem for quite a number
- 12. of years. It's a problem that doesn't stop. Come this spring again,
- 13. if we don't do something about the flooding we're going to have
- 14. a tremendous flooding problem in those local communities.
- 15. So, on that basis, I ask your favorable consideration.
- 16. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 17. Question is shall House Bill 4010 pass? Those in favor vote
- 18. Aye. Those opposed Nay. The voting is open. Have all those voted
- 19. who wish? Have all those voted who wish? Take the record.
- 20. On that...question, the Ayes are 38, the Nays are 12, 1 Voting
- 21. Present. House Bill 4010, having received constitutional majority
- 22. is declared passed. House Bill 4012, Senator Bruce.
- 23. Read the bill.
- 24. SECRETARY:
- 25. House Bill 4012.
- 26. (Secretary reads title of bill)
- 27. 3rd reading of the bill.
- 28. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 29. Senator Bruce.
- 30. SENATOR BRUCE:
- 31. Thank you, Mr. President and members of the Senate. This
- 32. piece of legislation adds six hundred and forty thousand dollars
- in Federal appropriations to the Illinois Law Enforcement Commission

- 1. and reallocates both Federal and State General Revenue Funds
- 2. within and among State agency grants in the existing FY '77
- 3. ILEC appropriation. There's no additional money involved.
- 4. It deals with six or seven changes in the...in the legislation.
- 5. I'd be happy to go over those. Senator Weaver, would you like
- 6. me to review those?
- 7. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Weaver.
- 9. SENATOR WEAVER:
- 10. Thank you, Mr. President. Well, I was just wondering, isn't
- 11. this a duplicate of Senate Bill 2030, Senator Bruce?
- 12. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 13. Senator Bruce.
- 14. SENATOR BRUCE:
- 15. Yes, it is an exact duplicate. I had a chance to speak with
- 16. Representative Getty yesterday. He...it is his present plan not
- i7. to move the bill in the House Committee and we would...he...he
- 18. and I agreed that we would move 4012 and let 2030 die in the House.
- 19. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 20. Senator Graham.
- 21. SENATOR GRAHAM:
- 22. Mr. President and members of the Senate. When we once again
- 23. gather together and pump some life into one of the worst departments
- 24. in the State of Illinois, I think that we should consider probably
- 25. if they call that bill in the House, putting an amendment on it
- 26. to stike the enacting clause, there has never been an organization in
- 27. my knowledge in the State of Illinois that has preformed more
- 28. inadequately and wasted more money than the Illinois Law Enforcement
- 29. Commission. As far as I'm concerned, I'd like to abolish them.
- 30. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 31. Is there further discussion? Senator Bruce may close the
- 32. debate.
- 33. SENATOR BRUCE:

- Well, this is identical to House Bill 2030 which passed this
- 2. House, I think, with 54 affirmative votes. It is an appropriation
- 3. of Federal money that is needed by the agency including some money
- 4. for the Corrections Industries in the Department of Corrections.
- 5. I would ask for a favorable roll call.
- 6. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 7. The question is shall House Bill 4012 pass. Those in favor
- 8. vote Aye. Those opposed Nay. The voting is open. Have all
- 9. those voted who wish? Have all those voted who wish? Have all
- 10. those voted who wish? Take the record. Senator Bruce.
- 11. SENATOR BRUCE:
- 12. Thank you, Mr. President. I would like to move to
- 13. postpone further consideration of House Bill 4012.
- 14. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 15. Request for postponed consideration. Consideration is
- 16. postponed. House Bill 4016, Senator Carroll. Read...Senator
- 17. Carroll asks leave of the Body to bring House Bill 4016 back
- 18. to the order of 2nd reading. Do we have leave? Leave is
- 19. granted. The bill is now on 2nd reading. Senator Carroll.
- 20. SENATOR CARROLL:
- 21. Thank you, Mr. President. On the Secretary's Desk there
- 22. should be Amendment No. 1 to House Bill 4016. The one on page
- 23. three, by deleting line 1 through...21 through 25. Okay. Mr.
- 24. President, this is the Court of Claims appropriation bill. This is
- 25. a technical amendment requested by the Court of Claims to make
- 26. some corrections in various awards that were originally included in the
- 27. bill. Those awards that are payable directly, there is a five
- cent correction in another award and...five cents, Senator Netsch,
- 29. yes. It happened to have been witholding tax, as a matter-of-
- 30. fact. There's any questions, I'd be willing to answer them.
- 31. If not, I'd ask for a favorable oral vote on the adoption of Amendment
- 32. No. 1.
- 33. PRESIDING OFFICER: (SENATOR DONNEWALD)

1. Is there further discussion? The question is shall Amendment No. 1 to House Bill 4016 be adopted. Those in favor 2. indicate by saying Aye. Those opposed. The Ayes have it. 3. 4. The amendment is adopted. Senator Carroll. 5. SENATOR CARROLL: Amendment No. 2, Mr. President, on page 1 by deleting lines 6. 7. 26 through 32. If the Secretary has that amendment. Thank you. Mr. President and members of the Senate, this is the request from 8.

the Attorney General's Office to delete a specific claim where the 9.

Court of Claims had awarded money as a result of damage to property, 10.

as a result of the construction and design of a State highway 11. and ends up being a county road and the State should have no

12. responsibility and the Attorney General has therefore, petitioned 13.

for a rehearing. I would ask that we, at this time, delete those 14.

funds until that's finally determined and I would move the adoption 15.

PRESIDING OFFICER: (SENATOR DONNEWALD)

Is there further discussion? The question is shall Amendment 18.

No. 2 to House Bill 4016 be adopted? Those in favor indicate 19.

by saying Aye. Those opposed. The Ayes have it. The amendment 20.

is adopted. Are there further amendments? 21.

SECRETARY: 22.

16.

17.

Amendment No. 3 offered by Senator Schaffer. 23.

PRESIDING OFFICER: (SENATOR DONNEWALD) 24.

Senator Schaffer. 25.

SENATOR SCHAFFER:

of the amendment.

26. Amendment No. 3 accomplishes four basic things. 27. additional funds to the total of a hundred and sixty-five thousand 28. dollars to this bill for four commissions. These bills, I believe 29. are currently in the Senate Rules Committee having just come over 30. from the House. I'm specifically involved in one commission, but they 31. asked us to put this in one amendment form. The four commissions 32. specifically involved are the Data Information Services Commission, 33.

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- 1. for thirty-seven thousand, the Illinois Recreation Council for
- 2. ten thousand five hundred, the Law of Revision Commission
- 3. for twenty-three five, and the Chain of Lakes-Fox River
- 4. Commission for ninety-four thousand. My involvement is with the
- 5. Chain of Lakes Commission and my concern in that this money which
- 6. was unfortunately not appropriated, this is not related to a veto
- 7. override in the confusing days of the last Regular Session, the
- 8. Chairman of this commission is not a legislative member and I'm
- 9. afraid that none of the legislative members took it upon themselves
- 10. to see that this was covered and I, for one, thought it was in the
- 11. omnibus bill and discovered to my shagrin that it was not and
- 12. I think it's important that the work of this commission, which
- 13. is vital to the Fox River-Chain of Lakes area continue. The
- 14. particular emphasis that I'm worried about is that a one or
- 15. two month delay could make a...
- 16. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 17. Just...just...just a minute, Senator. There is an awful lot
- 18. of noise. We're trying to hear.
- 19. SENATOR SCHAFFER:
- 20. I assume...
- 21. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 22. Would the members...would the members please be in their
- 23. seats and would the Sergeant-at-Arms clear the aisles.
- 24. SENATOR SCHAFFER:
- 25. I assume the members who are talking are...have already
- 26. understood this amendment and are with me, Mr. President, so it
- 27. doesn't...it doesn't offend me.
- 28. PRESIDING OFFICER: (SENATOR DONNEWALD)
- I...I wouldn't assume that. You may proceed.
- 30. SENATOR SCHAFFER:
- 31. Well, I'm concerned that on the Chain of Lakes Commission that
- 32. the two or three month delay in getting an appropriation might
- 33. cost us the entire dredging season this year and that's my

reason for bringing it up at this point. I believe the
 other commissions are meritorious and would appreciate a favorable
 roll call.
 PRESIDING OFFICER: (SENATOR DONNEWALD)

5. Is there...Senator Netsch.6.

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11.
12. End of reel.

14. 15. 16. 17.

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19. 20. 21.

23.24.25.

26.27.28.29.

30. 31.

32. 33.

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SENATOR NETSCH: 2. Thank you. A question to Senator Schaffer the sponsor 3. of the amendment. My objection is not so much you are attempting to do in funding these particular commissions. 5. That is a separate issue. My problem is, whether or not it 6. is possible legally or in any other way to do it in the form 7. of an amendment to this bill. This bill is an appropriation 8. to the Court of Claims. I assume that the appropriation to 9. the commissions will not go to the Court of Claims and be 10. conduited back. Can you do what you are attempting to do? 11. PRESIDING OFFICER: (SENATOR DONNEWALD)

12. Senator Schaffer.

13. SENATOR SCHAFFER:

14. I believe the appropriation bill is to the Comptroller 15. to pay to the Court of Claims. Consequently these are additional 16. appropriations to the Comptroller. The staff informs me that 17. this is a legitimate procedure. The leadership that I discussed 18. this with suggested that it was a more desirable way to go 19. than indiviudal bills, particularly in our time frame. And 20. I believe what we're doing is efficient and proper. 21.

PRESIDING OFFICER: (SENATOR DONNEWALD)

22. Senator Netsch.

23.

SENATOR NETSCH: 24. Well, I understand why you're doing it, Senator Schaffer, 25. and I'm sympathetic with your reason for doing it this way. 26. I have grave doubts about whether or notitisa..a proper and 27. valid way to do it, but I will obviously defer to staff. 28. PRESIDING OFFICER: (SENATOR DONNEWALD)

29. . Senator Schaffer.

30. SENATOR SCHAFFER:

I'm surrounded by high-priced talent to tell me I'm 31. 32. in the right.

33. PRESIDING OFFICER: (SENATOR DONNEWALD)

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ı. Senator Buzbee. 2. SENATOR BUZBEE: 3. Well, Mr. President, I certainly have no opposition 4. whatsoever to the Chain of Lakes. Having been there last 5. Summer, I find it a beautiful area and I know it's certainly 6. an area that the residents there enjoy and appreciate, and 7. ...and it pulls in a lot of tourist dollars and so forth. 8. But, this is extremely extraordinary, the procedure that 9. the Chain of Lakes Commission does. You know, they go out 10. and they hire people. This legislative commission hires 11. people to perform an act of dredging. Now, I just don't 12. think in the first place that's even constitutional. In the 13. second place it's ninety-four thousand dollars...isn't that 14. the correct amount, Senator? 15. PRESIDING OFFICER: (SENATOR DONNEWALD) 16. Senator Schaffer. 17. SENATOR SCHAFFER: 18. We don't do any dredging, Senator. I'd like to correct 19. that. This is for environmental ecological studies and for 20. staff on the commission and a very limited amount for actual 21. staff for the commission and for expenses of the commission. 22. The problem we always get hung up on in our area is, they say we'd sure like to do that dredging, but you've got to have 23. your 404 permit or 605 permit. You've got to get that cleared 24. 25. with this and you got to hire a consultant to study this and you better dredgeout samples every one hundred feet and better 26. consult the phase of the moon and all these other things, and 27. we get this beauracratic rigmarole and the purpose of this 28. commission is to serve as a spearhead to cut through all the 29. Federal and State paper work to comply with these regulations 30. and to move forward. There is, in fact, currently a five hun-31.

dred thousand dollar appropriation that the Governor did not

veto that is going to be utilized this Spring and early Summer

32.

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- 1. for dredging. The studies involved here relate to the ex-
- 2. penditure of that money and future money. There isn't a
- 3. ... Corps of Engineers 404 permit, an eighteen month lead
- 4. time that we need, and if we don't continue to move in this
- 5. area, we will find ourselves, even if we are successful in
- 6. appropriating money, unable to spend it. And that's why
- 7. this commission has to keep moving without interruption, and
- 8. that's why I'm here today on the Floor with this ples.
- 9. SENATOR BUZBEE:
- 10. Well, it's about a three and a half minute answer and
- 11. I still didn't find out how much money we're talking about,
- 12. and that was my question.
- 13. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 14. Senator Schaffer.
- 15. SENATOR SCHAFFER:
- 16. Well, the appropriation for the Chain is for ninety-
- 17. four thousand.
- 18. SENATOR BUZBEE:
- 19. Okay, I would like to point out, ninety-four thousand
- 20. dollars for the operation of the Chain of Lakes Commission,
- 21. I happen to be a member of the Water Resources and Water
- 22. Pollution Commission. We have fifty thousand dollars to operate
- 23. on and that's probably too much, and here this one commission
- 24. which deals with one Chain of Lakes, one series of lakes, they
- 25. want to spend ninety-four thousand dollars. We have the Division
- 26. of Waterways which is a part of the Executive Branch of this
- 27. Government or the Department of Transportation. Why is it that
- 28. they don't perform those kinds of tasks and duties of the en-
- 29. vironmental studies and so forth that are necessary and why
- 30. don't we appropriate the money to them to do those kinds of
- 31. studies instead of to a legislative commission. I still main-
- 32. tain that what you're doing here is unconstitutional, because
- 33. you are giving a task that rightfully belongs to the Executive,

- 1. you're taking that task away from the Executive  $\equiv$ nd putting
- it into the legislative. And ninety-four thousand dollars,
- 3. it just seems to me it's.,,it's a case of.,,it' = not the
- 4. money so much as the principle of the thing, ar. I think
- 5. that you are all wrong in...in your approach. == there's a
- 6. legislative study that needs to be done, give it to the Water
- 7. Resources and Water Pollution Commission. It's a very active
- 8. commission. They have a lot of expert, that's the most
- 9. effective way of controling the membership's time limitations,
- Mr. President.
- 11. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 12. It's been given a lot of thought lately.
- 13. SENATOR BUZBEE:
- 14. Right. The...the Water Pollution and Water Resources
- 15. Commission has a lot of expertise at their fingertips and
- 16. they've been in business a long time and if that kind of
- 17. study needs to be done, it ought to be done by the Division
- 18. of Waterways, or if it needs to be a legislating study, then,
- 19. fine, let the Water Pollution and Water Resources Commission
- 20. do it, but I cannot understand why we've got to appropriate
- 21. ninety-four thousand dollars to the Division of ... rather to
- 22. the Chain of Lakes Commission, and I just think it's a
- 23. bad, bad precedent and I'm strongly opposed to it.
- 24. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 25. Senator Merritt.
- 26. SENATOR MERRITT:
- 27. Yes, Mr. President and members of the Senate. I very
- 28. much dislike being in the posture of opposing my good colleague,
- 29. Senator Schaffer, on this issue and I can't... couldn't agree
- 30. more with what Senator Buzbee said. Those of us who have com-
- 31. missions, those of us who are chairmen and officers of com-
- 32. missions certainly knew when the Omnibus Bill was going through
- 33. here. I believe it was sponsored by Senator Dan. If this had

- 1. been this important to Senator Schaffer, I think he would
- 2. have observed what was in that Omnibus Bill. I certainly
- 3. did. Our commission which is a permanent commission that
- 4. I'm chairman of has been in existance in this State twelve
- 5. years. I sponsored...cosponsored the bill that created it.
- 6. We were cutback on it. As a further protection I put in
- 7. a separate bill and I still took exactly what was offered
- 8. us after it had been cutback, and we lived within it. Now,
- 9. I think this is a backdoor way of coming at something that
- 10. should have been caught by Senator Schaffer a long, long
- 11. time ago, and ninety-four thousand dollars is just unbelievable
- 12. and inconceivable to me for an Interim Commission that isn't
- 13. even permanent. And many permanent commissions are getting
- 14. by with full staff at fifty and sixty thousand dollars per
- 15. year. I don't like the method under which it's being done,
- 16. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 17. Senator Mitchler.
- 18. SENATOR MITCHLER:
- 19. Well, Mr. President and members of the Senate. First of
- 20. all, and I... I rather hesitate to rise up in opposition to
- 21. something that my good colleague, Jack Schaffer, is doing here,
- 22. but first of all these bills came over from the House that
- 23. were introduced and they were in the Rules Committee, they
- 24. were refused, and now we're attempting to circumvent the
- 25. Rules Committee by putting an amendment on for Omnibus Com-
- 26. mission Bills on to a Court of Claims Bill, in these final
- 27. days. Now, it all smells just about like some part of the
- 28. Chain of Lakes, Now, let me tell you about the Chain of Lakes,
- 29. Senator. We have just received a very comprehensive report
- 30. from Bill Ackerman from the Water...Survey section over at
- 31. the University of Illinois. Going into very minute detail
- 32. on the whole concept of the Chain of Lakes. What should be
- 33. done, making recommendations. The Water Resources Commission

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- 1. has been working on this for many, many years, Now, along 2. comes, and I remember when you got through this bill, now, 3. you want ninety-four thousand dollars, and in your closing 4. remarks you tell us who are on the payroll and what salaries 5. they're getting and what percentage of this is going to go 6. for contractural services and for people up in the area. Now, when you get down to it we've got Director Leo Isol 7. and I'm very proud of the work that Director Isol does and 8. I hope he stays on because I think he's a very competent 9. director in the Division of Water Resources and DOT, and 10. he can work out, there's needs to be dredging. There's problems 11. up there. The lock at McHenry there needs to be widered. A 12. type of flood control programs, and this is a ongoing thing, 13. but I think to set this up and try to slip an amendment on 14. here in the final days of this Session to get ninety-four 15. thousand dollars for something for a commission to do up there 1.6. that is being done by the Water Resources Commission working 17. with the most expert people not only in the State of Illinois, 18. but the United States and the entire world. People like Bill 19. Ackerman from over at the University of Illinois. Now, I... 20. I'll put him against any of these people you've got on your 21. high priced payroll up there, Contractural Services and special 22. consideration, so let's take a good look at this and let's 23. 24. defeat this amendment. 25. PRESIDING OFFICER: (SENATOR DONNEWALD) Senator Berning. 26. 27. SENATOR BERNING:
- Thank you, Mr. President. Let me just remind every
  member of this Body that we all have been guilty of oversights at times. I don't know of a member in this Chamber
  who has not forgotten something at some time or another. The
  Chairman of this Chain of Lakes Study Commission is a public
- 33. member. Obviously, those of us down here in the Legislature

33.

who are members, yes, should have caught the fact that this 2. commission was overlooked in the Omnibus Bill, but let me 3. point out also that this Chain of Lakes Study Commission, 4. now the Chain of Lakes Commission, which has been in existance 5. for two years, contrary or compared to the Water Resources 6. Commission by Senator Mitchler's own statement, has been 7. working on this for years and years and years and years. 8. Within two years our commission was able to get a program of 9. dredging underway. Ladies and Gentlemen, this commission is 10. an advisory commission of the State Legislature to the Division 11. of Water Resources. We are engaged now in the formulation 12. and finalization of additional dredging. This commission is 13. totally defensible and is a need by the Chain of Lakes area, 14. and let me remind you, it is a major economic area for the 15. entire State of Illinois as well as recreational. It's good 16. work should continue. 17. PRESIDING OFFICER: (SENATOR ROCK) 18. Senator Bloom. No. Any further discussion? Senator 19, Schaffer to close the debate. 20. SENATOR SCHAFFER: 21. Well, to answer Senator Mitchler's expression of unhappiness, the major portion of this budget, sixty-three 22. thousand, is engineering services and the firm involved after 23. competitive bidding was the firm that, and I don't know all 24. the names, was basically John Glews firm. I might add 25. Director Isol was in the gallaries. I don't think he is now, 26. but I think if he had the ability to speak on this bill, he 27. would sing the praises of this commission. I would suggest 28. to you that the Chain of Lakes Commission or the Chain of 29. Lakes area has had twenty years of neglect. This committee 30. was formed do to the tremendous protest of the local people. 31. The commissions mentioned had twenty years while they held 32. meetings and the lakes silted up. This is a popular base

- 1. completely in the neath contains next of the Chale that
- commission in the north eastern part of the State that
   serves a vital waterway. A waterway that serves thirty to
- 3. sixty thousand boats a week, and people from all over the
- 4. State. People from the Chicago area, people from the out-
- 5. lying counties. This is vital. Without this the progress
- 6. that has been made will halt and if it does halt, Senator
- 7. Mitchler, you and your commission will be looked at as being
- 8. part of the problem, not part of the solution. I would
- 9. appreceiate your support those of you who are concerned with
- 10. this waterway. The two month delay before we can get back
- 11. here could lose us a building season or a dredging season,
- 12. and I would hate to see that happen. Thank you.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. All right. The question is, the adoption of Amendment
- 15. No. 3 to House Bill 4016? All those in favor signify by
- 16. saying Aye. All those opposed. The Ayes have it. The.,
- 17. there's been a request for a roll call. The question is, the
- 18. adoption of Amendment No. 3 to House Bill 4016. All those
- 19. in favor will vote Aye, Those opposed will vote Nay. The
- 20. voting is open. Have all voted who wish? Have all voted who
- 21. wish? Take the record. On that question the Ayes are 19,
- 22. the Nays are 14, 2 Voting Present. The amendment is adopted.
- 23. Any further amendments? Senator Philip, for what purpose do
- 24. you arise?
- 25. SENATOR PHILIP:
- 26. Yes, Mr. President. I made a mistake and pressed the
- 27. wrong button. I'd like to be recorded as voting Aye.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. The record will so reflect. Any further amendments?
- 30. 3rd reading. Senator Carroll, do you wish to come right back
- 31. to that after intervening business? Okay, On the order of
- 32. House Bills 3rd reading. House Bill 4017, Senator Philip.
- 33. Do you wish to proceed?

- 1. SENATOR PHILIP:
- Yes, I do, Mr. President, but I...I'd like to ask leave

- 3. to consider 4017 and 4018 together, because they're companion
- 4. bills.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. Well, for the purpose of discussion that's fine. We'll
- 7. have to have separate roll calls, of course. All right, read
- 8. the bill, Mr. Secretary.
- 9. SECRETARY:
- 10. House Bill 4017.
- 11. (Secretary reads title of bill)
- 12. 3rd reading of the bill.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. Senator Philip. Senator Partee, for what purpose do
- 15. you arise?
- 16. SENATOR PARTEE:
- 17. I'd like to ask Senator Philip if he may...would hold
- 18. that for a moment. I wanted to talk to him about that and 18.
- 19. Could you hold that a moment?
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Senator Philip.
- 22. SENATOR PHILIP:
- 23. I'd be happy to extend that courtesy to the President
- 24. of the Senate.
- 25. PRESIDING OFFICER: (SENATOR ROCK)
- 26. All right. Take it out of the record, Mr. Secretary.
- 27. 4020, Senator Partee. Do you wish that held momentarily?
- 28. We can get back to that. 4025, Senator Clewis, are you ready?
- 29. All right, read the bill, Mr. Secretary. On the order of
- 30. House Bills 3rd reading is House Bill 4025. Mr. Secretary,
- 31. read the bill.
- 32. SECRETARY:
- 33. House Bill 4025.

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ı.
                 (Secretary reads title of bill)
 2.
       3rd reading of the bill.
 3.
       PRESIDING OFFICER: (SENATOR ROCK)
 4.
            Senator Clewis.
 5.
       SENATOR CLEWIS:
 6.
            Mr. President and members of the Senate. House Bill
 7.
       4025 provides the authority for a transfer of funds in the
 8.
       State Treasury as follows: Four million four hundred and
 9.
       ninety-six thousand nine hundred dollars would be taken
10.
       from the General Revenue Fund, two hundred and fifty thousand
11.
       dollars from the Road Fund would be transferred to in...in
12.
       the amount of one million seven hundred and nineteen thousand
13.
       five hundred dollars to the local Governmental Law Enforce-
14.
      ment Officers Fund, one million twenty-seven thousand four
15.
      hundred dollars to the Fire Protection Personnel Fund and
16.
       two hundred thousand to the Court of Claims Fund. It's my
17.
       personal understanding that without this authority for transfer
18.
      of funds that the operations will cease. I ask for a favorable
19.
       roll call.
20.
      PRESIDING OFFICER: (SENATOR ROCK)
21.
            Any discussion? Senator Mitchler.
22.
       SENATOR MITCHLER:
23.
            Mr. President, I have a question to ask the sponsor.
24.
      PRESIDING OFFICER (SENATOR ROCK)
25.
            The sponsor indicates he will yield. Senator Mitchler.
26.
      SENATOR MITCHLER:
27.
            The transfer here, you referred in your remarks, I believe,
28.
       to the local Fire Protection District. Could you explain ...
29.
      that's the Fire Commission...Local Fire Commission, is it?
30.
      PRESIDING OFFICER: (SENATOR ROCK)
31.
            Senator Clewis.
32.
      SENATOR CLEWIS:
33.
            It is the Fire Protection Personnel Fund, a special fund.
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- 1. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Mitchler.
- SENATOR MITCHLER:
- 4. What do they use this fund for?
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. Senator Clewis.
- 7. SENATOR CLEWIS:
- 8. Fire Protection Personnel is my understanding.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- 10. Senator Mitchler.
- 11. SENATOR MITCHLER:
- 12. Well, are these...are these located in any certain area
- 13. or is this state-wide?
- 14. SENATOR CLEWIS:
- 15. It's a state-wide fund, Senator,
- 16. SENATOR MITCHLER:
- 17. State-wide. Thank you, Senator.
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- 19. Any further discussion? The question is, shall House
- 20. Bill 4025 pass? Those in favor will vote Aye. Those opposed
- 21. will vote Nay. The voting is open. Have all voted who wish?
- 22. Have all voted who wish? Take the record. On...on that
- 23. question the Ayes are 45, the Nays are 2, none Voting Present.
- 24. House Bill 4025 having received the constitutional majority
- 25. is declared passed. Senator Clewis, I hope they're all that
- 26. easy. Senator Egan, for what purpose do you arise? Senator
- 27. Partee, for what purpose do you arise, Sir?
- 28. SENATOR PARTEE:
- 29. I had asked Senator Philip to hold 4017 and 18. The
- 30. problem has been resolved and he may go ahead if he desires
- 31. it. I'd like to get back to it for him.
- 32. PRESIDING OFFICER: (SENATOR ROCK)
- 33. All right. On...on the order of House Bills 3rd reading

- 1. is House Bill 4017. Mr. Secretary, read the bill.
- 2. SECRETARY:
- 3. House Bill 4017.
- 4. (Secretary reads title of bill)
- 5. 3rd reading of the bill.
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- 7. Senator Philip.
- 8. SENATOR PHILIP:
- 9. I thank you, Mr. President. May I once again ask leave
- 10. to consider both bills together, at least for a matter of
- 11. debate since they are companion bills?
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. Is leave granted? Leave is granted. So ordered. Senator
- 14. Philip.
- 15. SENATOR PHILIP:
- 16. Thank you, Mr. President. House Bill 4017 restores some
- 17. 11.9 million dollars to the Capital Development Board for
- 18. specialized living centers in Illinois. A six in total located
- 19. Springfield, Rockford, Addison, Chicago, East Moline and St.
- 20. Clair. House Bill 4018 restores some one million thirty-five
- 21. thousand for durable moveable equipment which would bring
- 22. the total to...for these specialized living centers, to 13.9
- 23. million dollars. As you're...as you're probably aware these
- 24. will be operated by non-for-profit mental organizations. In
- 25. my district, Ray Graham. Under the State plan a profiling
- 26. mentally retarded person cost the State an average of nineteen
- 27. thousand dollars per year. In our specialized living centers
- 28. it cost the State of Illinois between eleven to thirteen
- 29. thousand dollars a year, which reduces the cost per patient
- 30. some six thousand dollars a year saving to the State of Illinois.
- 31. So, if it comes out of the Capital Development Bond Act, and
- I would ask your favorable consideration.
- 33. PRESIDING OFFICER: (SENATOR ROCK)

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Any discussion? The question is, shall House Bill 2. 4017 pass? Those in favor will vote Aye. Those opposed 3. will vote Nay. The voting is open. Have all voted who 4. wish? Have all voted who wish? Take the record. On that 5. question the Ayes are 38, the Nays are 13, none Voting 6. Present. House Bill 4017 having received the constitutional 7. majority is declared passed. On the order of House Bills 8. 3rd reading is House Bill 4018. Read the bill, Mr. Secretary. 9. SECRETARY: 10. House Bill 4018. 11. (Secretary reads title of bill) 12. 3rd reading of the bill. 13. PRESIDING OFFICER: (SENATOR ROCK) 14. Senator Philip, 15. SENATOR PHILIP: 16. Thank you, Mr. President and Ladies and Gentlemen of 17. the Senate. House Bill 4018 which is a companion bill once 18. again restores some 1.35 million dollars for durable moveable 19. equipment for specialized living centers. I ask for your 20. favorable consideration. 21. PRESIDING OFFICER: (SENATOR ROCK) 22. Is there any discussion? The question is, shall House 23. Bill 4018 pass? Those in favor will vote Aye. Those opposed 24. will vote Nay. The voting is open. Have all voted who wish? 25. Have all voted who wish? Take the record. On that question 26. the Ayes are 39, the Nays are 10, none Voting Present. House 27. Bill 4018 having received the constitutional majority is de-28. clared passed. On the order of House Bills 3rd reading is 29. House Bill 4016. Read the bill, Mr. Secretary. 30. SECRETARY: 31. House Bill 4016. 32. (Secretary reads title of bill) 33. 3rd reading of the bill.

PRESIDING OFFICER: (SENATOR ROCK)
 Senator Carroll.
 SENATOR CARROLL:

Thank you, Mr. President. This was a very simple bill
when it came over from the House and has now become a vehicle
for several commissions, but this is the annual appropriation
for the Court of claims to pay the awards granted by that
court and to provide sustenance for four commissions. I
would ask for a favorable roll call.

12. 13. 14.

10. 11.

17. 18. 19.

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23. 24.

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28. 29.

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(Continued on next page)

PRESIDING OFFICER: (SENATOR ROCK)

Is there any discussion? All right. The question is, shall House Bill 4016 pass? Those in favor will vote Aye. Those opposed will vote Nay. The voting is open. (Machine cutoff)...voted who wish? Have all voted who wish? Take the record. On that question the Ayes are 37, the Nays are 6, 4 Voting Present. House Bill 4016 having received the constitutional majority is declared passed. 4020. Senator Egan, for what purpose do you arise?

See.

## SENATOR EGAN:

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Thank you, Mr. President and members of the Senate. As you may recall of yesterday, I filed a motion to discharge the Committee on Rules from deliberation of House Bill 3204, and because we have finished House Bills on 3rd reading, I would ask leave of the Body, at this time, to hear my motion. PRESIDING OFFICER: (SENATOR ROCK)

17. Is leave granted? Leave is granted. Read the motion,
18. Mr. Secretary.

## 19. SECRETARY:

I move to discharge House Bill 3204 from further...I'd move to discharge the Committee on Rules from further consideration of House Bill 3204 and ask that it be placed on 2nd reading.

PRESIDING OFFICER: (SENATOR ROCK)

Senator Egan.

## SENATOR EGAN:

Thank you, Mr. President and members of the Senate. I respectfully have filed this motion understandably because the deliberation of the Rules Committee have been, indeed, close to my heart as it has been, as they have been to yours. I do this respectfully, Mr. President and all the members of that committee, because I think that we just must attend to this as an emergency measure. Now, it's my understanding that

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ı. the Rules Committee wished to make the odd number year of 2. each Session a fiscal year, with which I heartily agree. 3. There is an exception and that is for the function of State 4. Government with emergency matters to be heard during that 5. odd years of the two year Session. Now, it appeal...it... 6. it appears to me, in my best judgement, Mr. President and 7. members of the Senate, that that's precisely what House Bill 8. 3204 is. The history of this bill proves that because the 9. July 2nd opinion of the United States Supreme Court we could 10. not attend to this until this Session, because the House took 11. five months and several hearings and many hours of testimony 12. to be heard. It also appears to me, Mr. President and members 13. of the Senate, that if we did have time it would, indeed, be 14. my best wish that the...that the Senate schedule hearings 15. and hear the same testimony that the House has heard. 16. we don't have that time. The only advantage that the Senate 17. would have as a result of hearings is that which we might learn in regard to the death sentence as a penalty for the 18. enumerated crimes. And I submit that there isn't a person in 19. 20. the Senate today that doesn't know how their mind is going to 21. run when it comes time to vote on this crucial issue. I do, indeed, think that because since 1972 when the Supreme Court 22. issued its opinion, Illinois has thereby been without the punish-23. ment of death for the enumerated crimes. I think it is critical, 24. I think it certainly is an emergency within the function of 25. State Government. I think crime control certainly is as important 26. to the function of State Government as flood control. We just 27. passed two bills out that came out of Rules at the same time 28. that Rules refused to let the death penalty out. I submit to 29. you that I do this respectfully, I do it with every deep sincere 30. wish that you'll support the concept as well as the motion to 31. discharge the committee, and I do think that it's time that we

act, I do think it's an emergency and I ask that you favorably

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- 1. support my motion. Thank you.
- 2. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Glass.
- 4. SENATOR GLASS:
- 5. Thank you, Mr. President. Ladies and Gentlemen, I do
- 6. have one or two questions of the sponsor and then I would
- 7. like to make a statement regarding the motion.
- 8. PRESIDING OFFICER: (SENATOR ROCK)
- 9. The sponsor indicates he will yield. Senator Glass.
- 10. SENATOR GLASS:
- 11. Senator Egan, as you mentioned, this is a motion to dis-
- 12. charge the Rules Committee and you've indicated that the bill
- 13. is...is, of course, not had committee hearings in the Senate.
- 14. Can you tell me whether the bill was amended over in the
- 15. House before it came over here?
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Senator Egan.
- 18. SENATOR EGAN:
- 19. Yes, it was amended in the House. The bill is not in
- 20. its original form.
- 21. SENATOR GLASS:
- 22. So that it...so that it is...was it a rather extensive
- 23. amendment?
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. Senator Egan.
- 26. SENATOR EGAN:
- 27. Yes.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Senator Glass.
- 30. SENATOR GLASS:
- 31. Senator Egan, specifically I...I don't know whether it's
- 32. appropriate to go into the...the individual paragraphs of the
- 33. bill before...before it is voted on, but I...I would like to

- 1.
- 2. the language and I would direct these to you and if you'd

at least point out several problems that I can see with

- з. like to respond I'd appreciate it. Under paragraph B-3
- 4. of the bill it's possible...
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. All right. Hold it. Senator Knuppel, for what purpose
- 7. do you arise?
- 8. SENATOR KNUPPEL:
- 9. Well, I don't think it's germane on a motion to discharge
- 10. to debate the contents of the legislation. I appreciate the
- 11. concern. This is the very issue, is whether...whether this
- 12. bill ought to be discharged or ought to go through a committee,
- 13. and not what's in it now.
- 14. PRESIDING OFFICER: (SENATOR ROCK)
- 15. Well, I...the Chair, I think, respectfully would have to
- 16. disagree. I think the...the question of the fitness, if you
- 17. will, the legislative fitness of the bill in its present form,
- it goes to the heart of the question as to whether or not 18.
- committee action is required. So, the Chair will rule that 19.
- you are in order, Senator Glass, Proceed. 20.
- 21. SENATOR GLASS:
- 22. Thank you, Mr. President. Under...under paragraph B-4...
- or rather B-3 of the bill, there is a reference to the fact 23.
- ...well, first of all let...let me just point out to the member-24.
- ship that there is an enumeration of crimes for which an in-25.
- dividual may be sentenced to the death penalty. One of those... 26.
- PRESIDING OFFICER: (SENATOR ROCK) 27.
- Senator Knuppel, for what purpose do you arise? 28.
- SENATOR KNUPPEL: 29.
- Has...has a copy of this bill been distributed? 30.
- 31. don't seem to have one.
- PRESIDING OFFICER: (SENATOR ROCK) 32.
- Copies have not been distributed. 33.

SENATOR KNUPPEL:

- Well, the discussion is certainly not enlightening
- 3. without the help when you say section so and so and section
- 4. so and so. Hell, I don't know what's going on and I'd like
- 5. to.

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- 6. PRESIDING OFFICER: (SENATOR ROCK)
- 7. Senator Glass may proceed.
- 8. SENATOR GLASS:
- 9. Thank you, Mr. President. To continue, this particular
- 10. section that I mentioned enumerates a number of grounds where-
- 11. by the death penalty can be imposed under the given conditions
- 12. in the bill. One of them is for a person who murders two in-
- 13. dividuals. Now, there is, far as I can tell, Senator Egan,
- 14. there's no time limit between the two murders. In other words,
- 15. you could have a murder that, perhaps, was an emotional murder
- 16. for which the death penalty normally wouldn't be imposed this
- 17. year, and then...in a year later possibly another one. The
- 18. individual could be convicted of both of them and as I read the
- 19. bill there's a possibility that because of the second murder
- 20. he would be subject to the death penalty. And I ask you if ...
- 21. if that is a correct interpretation?
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. Senator Egan.
- 24. SENATOR EGAN:
- 25. The commission of the second murder is...is at one of the
- 26. enumerated categories for the imposition of the sentence. How-
- 27. ever, there are mitigating circumstances later in the bill which
- 28. cover that...that...that condition, that circumstance.
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. Senator Glass.
- 31. SENATOR GLASS:
- 32. Thank you, Senator Egan. Under...I'm just going to point
- i3. Out a couple of other ones. Under paragraph B-4 I think the

l. language is rather ineptly drawn. It provides for the death 2. penalty in the event that an individual was killed as a re-3. sult of the hijacking of an airplane or other...other types 4. of vehicles and it certainly raises the question of how an 5. individual could be killed as a result of such an act, and 6. I...I certainly have trouble with that language. Paragraph 7. B-7 of the bill is extemely broad in that, as I see it, almost 8. any murder in a public place of a person could reasonably be said to create a risk of death to more than one person 9. 10. and therefore become grounds for capital punishment. Paragraph 11. B-8 again opens a broad range of death penalty possibilities, 12. because it allows the death penalty for a murderer who murders 13. a state's attorney or judge, and now I'm quoting..."because 14. of the exercise of his official duty." Now, that, as far as 15. I can tell, presumes that a jury can determine what the motiva-16. tion was for a person who has murdered a judge or state's 17. attorney or a former judge or state's attorney. I think what 18. I'm trying to illustrate is...is the difficulty that this 19. Body will have acting reasonably and rationally on a subject 20. which is of momentus importance to all of us in the State. 21. Now, I have always opposed capital punishment because I think 22. that...I think that it's wrong. If it's wrong for an individual 23. to commit murder it...there isn't anything that makes it right 24. when the State does the killing and I. . I don't think, Senator 25. Egan, that there's been sufficient evidence of the effective-26. ness of the death penalty as...as a deterrent for other crimes. 27. But, now that the United States Supreme Court has held that 28. under certain conditions the death penalty is proper, I know 29. this Legislature will and...and ought to seriously consider

the waning hours of this Session to try to consider a bill of 23. as great importance to all of us as this one and I, therefore,

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under what conditions it ought to be imposed, if at all, but

I...I certainly would urge the membership that it's wrong in

- 1. would urge the defeat of this motion.
- 2. PRESIDING OFFICER: (SENATOR ROCK)
- 3. Senator Egan, there are a number who have wished to
- 4. speak. Do you wish...what...what...did he ask a question
- 5. or...do you wish to respond immediately to Senator Glass'
- 6. questions? Senator Eqan.
- 7. SENATOR EGAN:
- 8. Thank you, Yes, I would like to respond because I
- 9. think that categorically Senator Glass' position is one
- 10. that will be taken by all of the opponents of capital punish-
- 11. ment itself. And just to reiterate and bring up the point
- 12. that the...the opponents of this legislation, of this con-
- 13. cept will talk about it and talk about it and talk about it.
- 14. It is my firm wish that we do something about it and that's
- 15. why I make my motion.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. All right. Senator Knuppel, for what purpose do you
- 18. arise?
- 19. SENATOR KNUPPEL:
- 20. On a point of order. I'm a proponent but I don't want
- 21. to hear the damn bill debated four and five times. Now,
- 22. we're on...
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- 24. All right, all right.
- 25. SENATOR KNUPPEL:
- 26. ...we're on a rule to discharge.
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. That's correct. You...
- 29. SENATOR KNUPPEL:
- 30. He's not answering any question and...
- 31. PRESIDING OFFICER: (SENATOR ROCK)
- 32. That's correct.
- 33. SENATOR KNUPPEL:

No.

ı. ... I am a proponent. 2. PRESIDING OFFICER: (SENATOR ROCK) 3. That's correct. Your point is well taken. Senator 4. Netsch. 5. SENATOR NETSCH: 6. Thank you, Mr...thank you, Mr. President. I understand 7. that the merits are not to be debated right now and I will 8. not, and in addition to that, Senator Egan, I recognize that 9. at some point a death penalty bill is going to pass the Illinois 10. General Assembly. I say that, as you know, with great re-11. luctance because I am strongly and deeply opposed to it, but 12. I accept the fact that it is going to happen at some point. I think what some of us are suggesting is for two reasons that 13. 14. it not happen today. The first is really, in the long-run, 15. for your benefit and not for our benefit, that is those of us who are opposed to it as a matter of principal, This bill was 16. entirely rewritten by amendment in the House, There...a... 17. 18. several House members went over it very carefully, prepared a list of some forty-four questions involving interpretation 19. 20. and ambiguities in the bill itself. They were never permitted to ask...ask those questions so that those points could be 21. 22. clarified or if necessary even subsequently amended. The debate was cut off after a few speakers in the House and the sub-23. stance of the bill was, in fact, never really debated. 24. 25, bill, as we know, is not even available to members of the Senate and yet we are being asked to vote on what is probably 26. one of the most serious and important issues that could face 27. us at any time ever in history, because we are being asked to 28. 29. vote on a bill what...by which we will be taking human life. It seems to me that you could benefit, you as a strong proponent 30.

of the...the death penalty, could benefit from both time and

hearings. In addition to some of the questions that Senator

Glass started to raise, for example it talks about executing

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someone of the age of eighteen or over. It does not make ı. clear whether that age of eighteen has to be at the time 2. of the commission of the crime, at the time of the trial, 3. at the time of sentence, or at the time of execution. Now, 4. that's a fairly critical point for someone who is around the 5. seventeen to eighteen age category and a very substantial 6. number of those who are charged with murder are. It seems 7. to me it makes some difference to those people. That could 8. be clarified undoubtedly by an amendment that would tighten 9. up the language of the bill. It talks about murdering a 10. ...a peace officer and a fireman as two of the crimes for 11. which the death penalty is to be imposed. A very important 12. question which I think you, as a lawyer, will also appreciate, 13. does the person who commits the murder have to have known of 14. ...that the person was a fireman or a policeman at that time? 15. What if it was a plainclothes officer and unknown to be in 16. that category? Is it...does it cover members of a volunteer 17. fire department? Again, I think it is quite possible, because 18. there is no definition of peace officer in your bill or a 19. fireman that those points could be clarified. There are many, 20. many others and these are not just frivolous questions. 21. we are talking about is a bill under which human life is going 22. to be taken. It seems to me that those people as well as all 23. of us who are purportedly being protected by this bill have a 24. right to know what it is for which human life is going to be 25. taken, and there are many points in this bill which could be 26. made much clearer. I would also like to say that it seems to 27. me that there are a huge number of very important issues that 28. this Session of the Illinois General Assembly declined to con-29. sider, because it is our view that, not mine incidentially but 30. the view of a majority of the members, that it should be a 31. restricted Session. I would even go so far as to say that many 32. of those issues were at least as important as the question of

- reimposing a death penalty and yet this, and almost this
- alone, is the bill on which we are being act...asked to act
- 3. not just this Session when we are not supposed to be consider-
- 4. ing general legislation, but in what I think is almost obscene
- 5. haste. We are so anxious to reimpose a death sentence, so
- 6. that what, so that we can execute six people between now
- 7. and January? Is that really what we are about that we have
- 8. got to do it today, this week before the members of the Senate
- 9. have even seen or read the bill by which the death penalty
- 10. is to be reimposed. It seems to me that that demeans us as
- 11. Legislators, as deliberative members of a...an important in-
- 12. stitution by which public policy decisions are to be made. I
- 13. would be seech you, I know you are going to have a death penalty
- 14. eventually. Do not do it today, this week.
- 15. PRESIDING OFFICER; (SENATOR ROCK)
- 16. All right. There are a number of others who have indicated
- 17. they wish to speak and they will all be heard. I would just ...
- 18. for the record I hope the Chair would point out that when a
- 19: bill is lodged in the Rules Committee it is not at that point
- 20. printed. To say it is unavailable, however, is not quite accurate.
- 21. The Secretary's Office does, in fact, provide copies upon re-
- 22. quest of all bills in the Rules Committee, Senator Soper.
- 23. SENATOR SOPER:
- 24. Thank you, Mr. President, I have the same position as
- 25. Senator Knuppel on this bill. You know, we heard parts of it
- 26. and...but, to rush into this thing at this time and say that
- 27. the House had it for five or six months and that the House went
- 28. through the bill and all that sort of thing. We had a bill
- 29. come to a committee one day that with...with a commission that
- 30. asked for ten thousand million dollars for a commission. That's
- 31. how close the House looked at the bill. They reported it out
- 32. with a hundred and fifty-four votes and no Nay votes. Now,
- 33. when you tell me that the House looked at something usually they

- 1. say oh, get the devil out...out of here with this thing
- 2. and let the Senate take care of it and they throw it at us
- 3. with all these inaccuracies and...and all these dilemmas,
- 4. and if we do the same thing they do, you know, the Supreme
- 5. Court is going to say this is a lot of mishmash and we're
- 6. going to be right where we were and I...I.., I have to agree
- 7. with...with Senator Netsch and Senator Bradley, That's bad
- 8. company you keep when you do that on this death penalty,
- 9. but I think we ought...I think we ought to look at this
- 10. thing and...and thrash it out and really get it in good form
- 11. so it stands up, and then we'll take our time, we'll execute
- 12. them, but I don't see any reason why a fellow shouldn't be
- 13. executed only...if he killed only one guy and now you got to
- 14. kill two, so you might as well kill two or three. Might as
- 15. well make it three or four if you're...if you've got two get
- 16. four. Now, we've got to do more with this.
- 17. PRESIDING OFFICER: (SENATOR ROCK)
- 18. Senator Wooten. Senator Graham, did you wish to speak?
- 19. All right. Okay. Senator Ozinga.
- 20. SENATOR OZINGA:
- 21. Mr. President, as...as one of the proponents of the con-
- 22. cept of this bill, and the only motion is to take it from the
- 23. Rules Committee, I would now move the previous question.
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. Well, under our kind of custom there are others on the
- 26. list who have indicated they wish to speak.
- ... SENATOR OZINGA:
- I thought I was the last one. I'll hold...
- PRESIDING OFFICER: (SENATOR ROCK)
  - No, you were not the last one. I... I would appreciate
  - · it if you'd hold that motion. Senator Chew.
- .. SIMATOR CHEW:
  - Thank you, Mr. President. I must first announce that only

No.

- 1. God can make a tree and some us here are in some ways hung 2. up on getting a bill on this Floor, getting it passed and 3. possibly become the darling of some people that's living in 4. certain sections or that are desirous of playing or being 5. God. I want to congratulate the Rules Committee for having 6. held the bill within its mitts, and if the bill has any merits 7. worthy of discussion I think we're going to be here for an 8. eightieth General Assembly and the many frills, people that 9. are desirous of testifying both pro and con ought to be given 10. a clear opportunity. This isn't something that we can approach 11. in the same manner in which we reappropriate thirty-five 12. dollars to a commission. We're talking about something the 13. Supreme Court of the United States is not clear on yet. 14. have gone to both extremes. The question that I have seriously 15. asked myself and others, who are we to sit in judgement of one's 16. life regardless of what has happened, and I believe history will 17. so indicate that the most hideous crimes committed in this State and many other states, the death penalty has never been carried 18. 19. out. Oh, I suppose it's not difficult to understand the ego-20. tistical attitudes of some of us here but, fellows, the election 21. was just over and suddenly to rush this is not going to give you any additional votes. Even the votes have been counted and 22. reported, and if this is going to be a heyday for some of us 23. why don't we deliberate on this serious question like men and 24. women of stature and then let the cards fall where they should. 25. I hope within that time period that the highest tribunal in this 26. 27. land will have "made up its mind that only God can make a tree."
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Knuppel.

Mr, President.

- JEHACOI Mappe
- 32. SENATOR KNUPPEL:

28. 29.

33. The question is merely one of urgency at this time. The

And I would be opposed to taking this from the Rules Committee,

...

- 1. State of Wisconsin has been without capital punishment for
- 2. more than fifty years and it seems to get along all right.
- I think this bill can wait until the new Session. I personally
- 4. am a proponent of capital punishment. There are some things
- 5. in here that are not included. One such situation I can
- 6. think of, Senator Egan, is...exists right up here at Lincoln
- 7. where a man allegedly has taken the lives of four material
- 8. witnesses who were going to presupposedly appear against him
- 9. in a misdemeanor case. I think it's the most hideous type of
- 10. crime and I don't see this in here. You've got state's
- 11. attorneys and judges, but what about a material witness. So,
- 12. if that is true. If that man, over two pieces of beef took
- 13. four peoples lives and some tape records, that kind of a...
- 14. that kind of a crime ought to be included herein, and that has
- 15. not even been considered. This bill requires greater considera-
- 16. tion for those of us who would be tougher than you are,
- 17. PRESIDING OFFICER: (SENATOR ROCK)
- 18. All right, Any further discussion? Senator Ozgina's
- 19. motion will now be put. He moves the previous question. All
- 20. those in favor signify by saying Aye. All those opposed. The
- 21. Ayes have it. Senator Egan to close the debate on the motion.
- 22. SENATOR EGAN:
- 23. Thank you, Mr. President. I appreciate very much the re-
- 24. marks that you made relative to the availability of the bill.
- 25. Not only is the bill available, it's been discussed at three
- 26. House hearings, one in Wheaton, one in Chicago, one in Joliet.
- 27. The one in Wheaton took three hours, the one in Chicago took
- 28. five hours, the one in Joliet took four hours, and I would
- 29. suggest that all be it, we have individual arguments against
- 30. the reason to discharge. I say it's time, the time is ripe
- 31. and I ask for your support.
- 32. PRESIDING OFFICER: (SENATOR ROCK)
- 33. Senator Soper, for what purpose do you arise?

- 1. SENATOR SOPER:
- A parliamentary inquiry so everybody knows what they're
- 3. doing. This takes thirty votes to take it away?
- 4. PRESIDING OFFICER: (SENATOR ROCK)
- 5. That is correct.
- 6. SENATOR SOPER:
- 7. Thank you very much.
- 8. PRESIDING OFFICER: (SENATOR ROCK)
- 9. A motion to discharge requires thirty affirmative votes.
- 10. SENATOR SOPER:
- 11. Thank you.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. Senator Egan has moved to discharge the Committee on
- 14. Rules from further consideration of House Bill 3204. All
- 15. those in favor signify by saying Aye. All those opposed.
- 16. All right. A roll call has been requested. The question is,
- 17. the discharge of House Bill 3204 from further consideration
- 18. by the Committee on Rules. All those in favor will vote Aye.
- 19: Those opposed will wote Nay. The voting is open. Have all
- 20. voted who wish? Take the record. On that question the Ayes
- 21. are 19 and the Nays are 26, 7 Voting Present. The motion fails.
- 22. Now, my understanding is, Gentlemen and Ladies of the Senate,
- 23. that we will attempt, at least, to go right through the Calendar
- 24. in its totality so that hopefully we can discharge most of the
- 25. business at hand today. Senator Partee, do you wish to return
- 26. to the order of...all right, on the order of House Bills 3rd
- 27. reading. All right. Senator Partee.
- 28. SENATOR PARTEE:
- 29. In just a moment. The Speaker is here and I'd like to
- 30. talk to him. Just one moment, Sir,
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. All right, All right, let's go to page 5 on the Calendar.
- With leave of the Body we'll go to the order of Total Vetoes.

- 1. Is leave granted? Leave is granted. House Bill 1914,
- 2. Senator Newhouse. House Bill 3138, Senator D'Arco.
- 3. All right, Read the motion, Mr. Secretary,
- 4. SECRETARY:
- 5. I move that House Bill No. 3138 Do Pass the Veto of
- 6. the Governor to the contrary notwithstanding. Signed,
- 7. Senator D'Arco.
- 8. PRESIDING OFFICER: (SENATOR ROCK)
- 9. Senator D'Arco.
- 10. SENATOR D'ARCO:
- 11. As the law presently exist a person who has a firearm
- 12. owners identification card is subject to a condition that
- 13. he not be a mental patient in a State or private mental
- 14. institution within the last five years. The problem with
- 15. the law is, that there is no way to enforce it, because
- 16. the part...the Department of Law Enforcement has no way to
- 17. check with the Department of Mental Health to determine if
- 18. a person has, in fact, been within a mental institution within
- 19. the last five years. What House Bill 3138 does do, is provide
- 20. a computerized checkout system whereby the Depart...the Depart-
- 21. ment of Law Enforcement will submit a list of people who have
- 22. submitted their names for firearm owners identification cards
- 23. to the Department of Mental Health and they will come forth
- 24. with a computer checkout list indicating which people have,
- 25. in fact, been within mental health institutions within the
- 26. last five years. There has been some objection to the bill,
- 27. people indicating that this is an invasion of privacy. I
- 28. don't see how it is an invasion of privacy, because simply
- 29. indicating whether a person, through a check...
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- 31. Senator D'Arco got cut off. Proceed, Senator.
- 32. SENATOR D'ARCO:
- 33. ...by simply indicating whether a person has, in fact,

ı. been within a mental institution through a checklist is 2. not an invasion of one's privacy. There was a recent article з. in the Chicago Sun Times written by a gentleman who was the 4. brother-in-law of a person who had purchased a gun in a 5. Joliet gun shop. He purchased the gun and he indicated on 6. his Firearm owners identification card that he was not a 7. mental patient within the last five years in any mental in-8. stitution. There was no way for the Department of Law Enforcement to determine if that man was telling the truth 9. 10. or not. In fact, he had been a patient in a private hospital within the last five years from the time that he applied for 11. the gun. He went home that night that he purchased the gun 12. and with that gun he shot himself in the head and he did 13. die subsequently. That's an unfortunate occurance, and the 14. brother-in-law who wrote the article in the Chicago Sun Times 15. indicated that there was a flaw in the law because of its 16. unenforceability and we should, in fact, have a mechanism 17. in the law to enforce this provision so that we can keep guns 18. away from unstable personalities who will inflict harm on 19. themselves and others. I would appreciate a favorable vote 20. 21. on this override.

22. PRESIDING OFFICER: (SENATOR ROCK)

23. Any discussion? Senator Knuppel.

24. SENATOR KNUPPEL:

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Mr. President and members of this Body. A few years ago down near Beardstown and Chandlerville a man who had 26. just been shortly theretofore released from a mental hospital 27. killed several...several members of his family. We're observing 28. a trial in Lincoln which is taking several days which this bill 29. may not have corrected, because I don't think the man was con-30. fined, but he did have mental problems that were legion and 31. they were recognized by people who dealt with him. In the 32. crime that he committed he carried a gun with him. True, the 33.

1. atrocities that he performed were with the knife. I say

2. that anything that may have saved those six or seven people's

3. lives by a checkout of this nature or the lives of any other

4. person, because anyone who's dealt with this in court knows

5. that schizophrenia and mental illness is sometimes a re-

6. curring situation. You, if you have known people who have

7. suffered from this, you know that they have had periods of

8. depression when they have been confined, released, confined

9. and released again. I've had clients who have suffered this,

10. and in any event, any action, the sacrifice...the sacrifice

11. of privacy in this instance for the protection of that...

12. the members of that man's family and those around him so far

13. overshawdows the inconvenience that it must be enacted.

14. PRESIDING OFFICER: (SENATOR ROCK)

15. Senator Netsch.

SENATOR NETSCH:

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Thank you, Mr. President. There is a very substantial privacy question involved in this bill, and I think it needs to put...be put into some perspective and if I might I can do it just as easily by reading several key passages from the Governor's veto message, One of the important points, I think, is that the bill is not as effective in terms of doing what it purports to do, and I think that point is very much worth making. Reading from the Governor's veto message - at most, this procedure might be of some marginal benefit in the enforcement of the firearm owners registration law, but the bill does not guarantee effective enforcement. If a person were hospitalized in another state or if he falsifys his identity as well as his mental history, he can obtain a card. Nor is the bill essential to enforcement. Ordinarily the criminal penalty for making a false application would be a deterent. The Governor goes on to point out some of the opposition to the bill. On the other

hand the procedure constitutes a fundamental invasion of the

1. patient's right to privacy. The Department of Mental 2. Health and Developmental Disabilities and the Illinois Hospital Association vehemently opposed the bill. One of 3. those groups says - the purpose of a hospital is to treat 4. illness. Mixing that function with that of law enforcement 5. is inappropriate and ultimately harmful to the treatment 6. procedure. In order for treatment of the mentally ill to 7. be effective there can be know doubt that confidentiality 8. of the patient-physician relationship is of the utmost im-9. portance. Preserving the confidentiality of patient records 10. is an essential part of the hypocratic oath. The relationship 11. between doctor and patient must be confidential if there is 12. to be candor necessary for effective dianogsis and treatment. 13. . I think the point is, not that there is not a concern about 14. effective enforcement of this law, but that in balancing the 15. interest of privacy, and I repeat they are...there are very 16. substantial privacy interest involved in this matter, against 17. a highly marginal enforcement mechanism which is provided by 18. this bill. It seems to me as it did seem to the Governor, 19. that the privacy interests far outweigh in importance the 20. marginal enforcement device that this bill would provide, and 21. it's on that basis that I would hope that we would sustain 22. 23. the Governor's veto. PRESIDING OFFICER: (SENATOR ROCK) 24. 25. Senator Glass.

26. SENATOR GLASS:

27. Thank you, Mr. President and Senators. I was, frankly,
28. prepared to support Senator D'Arco's motion up until a couple
29. of days ago, but I'd like to give you some of the reasoning
30. why I now oppose it. Let me say first that in talking to
31. people in the mental health field, they do emphasize that
32. there is enough stigma attached to having been a patient in
33. a mental home, so that the further publicity of that fact makes

l. it more difficult. Now, I...I responded by saying that if 2. the only thing that would happen was what Senator D'Arco 3. said and that is, that the Department of Law Enforcement 4. would send all of the hospitals a list of names of people 5. who were applying for a firearms identification cards and 6. then the hospital went through and checked off those who had 7. been former patients, that the only people hurt would be 8. those who were attempting to break the law anyway, but as I 9. read the bill, that is not what can happen. Under the language 10. of the bill private hospitals and the Department of Law Enforce-11. ment are required to furnish the department with information 12. it requests for the sole purpose of determining whether the 13. individual is qualified to receive a firearm owners ID card. 14. So, I think that the Department of Law Enforcement can, in 15. fact, obtain hospital records, if it wishes, under this bill. 16. Also, I think there's a real question as to how many as to 17. the need for the bill and that is how many former patients in 18. mental hospitals or mental institutions have committed crimes 19. with firearms. Senator Knuppel spoke on this point but wasn't 20. able to give any specifics and Senator D'Arco gave an example 21. of what was a suicide. I've tried to get from the Department 22. of Law Enforcement some statistics on this question and they ... 23. they haven't provided any and I seriously question myself how

the Body to do likewise.PRESIDING OFFICER: (SENATOR ROCK)

Any further discussion? Senator Berning.

strongly they favor the bill. So, in balance I'm going to agree with the Governor and oppose this motion, and would urge

29. SENATOR BERNING:

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Thank you, Mr. President. Just a couple of brief comments. It seems paradoxical to me that those very institutions which are dedicated to the preservation of life and the enhancement of the well-being of the individual, namely the hospital and

- the care...health care institutions, should take a position
- 2. in opposition to a measure like this, which is...has as its
- 3. objective the protection of people. Admit, at least, some-
- 4. body, the patient, is going to have a bit of an infringement on
- 5. his prerogative, but the life of one innocent citizen is
- 6. well worth anything that we might impose in the way of a
- 7. ...an incursion in the privacy of a patient. I think this
- 8. bill deserves support, Mr. President.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- 10. Any further discussion? Senator Nimrod.
- 11. SENATOR NIMROD:
- 12. Mr. President, can I get a question of the sponsor?
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. The sponsor indicates he will yield. Senator Nimrod,
- 15. SENATOR NIMROD:
- 16. Yeah. Senator, can you tell me how this fits in with
- 17. the new proposals of the Mental Health...revision of the Mental
- 18. Health Code that's been proposed and being studied for which
- 19. there is going to be public hearings within the month of
- 20. January?
- 21. PRESIDING OFFICER: (SENATOR ROCK)
- 22. Senator D'Arco.
- 23. SENATOR D'ARCO:
- 24. Apparently, Senator, there's a conflict in the law right
- 25. now concerning the confidentiality of mental health records
- 26. and this provision in the law concerning...determing whether
- 27. or not a person has, in fact, been in a mental institution.
- 28. That question hasn't been resolved as yet,
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. Senator Nimrod.
- 31. SENATOR NIMROD:
- 32. Yeah, Senator, that's my very point. I think the point
- 33. you're bring up is a point that is certainly one that needs

some further consideration, but the mental code...the revision 1. of the Mental Health Code which is going to be distributed 2. on the twenty...on the 17th of this month which is within 3. the next day or two and be available by the 29th of this 4. month with hearings to be held on the 17th and 24th of January, 5. are going to cover this very subject, and I would think that 6. we ought to have the input of three years of work by some 7. experts in the whole area and we have joined forces with the 8. ...with the Commission on the revision of the Mental Health. Code 9. to have these joint hearings to determine these problems. 10. And one of them is this very problem and I would hate for us 11. to be taking action on it now when this is going to be addressed 12. by two major commissions in the whole revision of the Mental 13. Health Code, and I would think that it ought to be decided, 14. at least the recommendation with that input, before we take 15. such a step at this time 16. PRESIDING OFFICER: (SENATOR ROCK) 17. Senator Fawell. Senator Fawell. 18. SENATOR FAWELL: 19. Well, I rise also in support of the Governor's veto 20. here. Now, for several reasons, some of which have been 21. alluded to. As I recall the Judiciary Committee when we 22. reviewed this bill we were negative on it. Somehow it came 23.

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out of committee. I don't recall. I think on some motion subsequent, evidently. I didn't even realize the bill had passed, but in my opinion we ought to be thinking in terms of not allowing people to buy revolvers at all, but we're not about to take that real step. But, if you look at this bill, and I would ask that you look at it very carefully, in my opinion it is a bill which just isn't enforceable at all. You've got the Law Enforcement...the Department of Law Enforcement asking for "information and request" for the sole purpose of determing whether an individual is qualified

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to receive or retain a firearm owners certificate. What

2. in the world does this mean? And people can be voluntarily

or involuntarily admitted to treatment at public or private

hospitals. They can be in need of mental treatment. They

5. can be in need of treatment because of mental retardation,

6. other problems. Where in the world can you possibly draw

7. the line. What are the private hospitals and public hospitals

8. suppose to do in...in an effort to try to comply with legislation

like this? This certainly has got some understandable laudatory

10. motivation behind it, but it would be another beautiful example

11. of the Legislature passing something and using language which

12. really I cannot see, I repeat, how anybody can figure out just

13. what in the world the private hospitals and the public hospitals

14. are supposed to do in order to be able to give information

15. that's going to allow some private nonprofessionality in terms

16. of mental illness determine whether or not the person should

17. or should not have a firearm when probably you'll find that

18. all of the people that come and go in mental hospitals, public

or private, the experts who diagnois and prognosticate each

20. day and that wouldn't be able to really tell you. It...it's

21. just one of those things that the law, at it's best, is darned

22. imperfect and this is making it pretty terrible.

23. PRESIDING OFFICER: (SENATOR ROCK)

24. Any further discussion? Senator Daley.

25. SENATOR DALEY:

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26. Mr. President and fellow Senators, in response to Senator

27. Fawell's statement in regards to the Judiciary Committee has

28. been recommended Do Not Pass. Then, later on he made a motion

29. to take from the Table. He moved the bill out.

30. PRESIDING OFFICER: (SENATOR ROCK)

31. Any further discussion? Senator D'Arco may close the

32. debate.

33. SENATOR D'ARCO:

ı. When...when the bill was initially presented Senator 2. Fawell's objections were, , were heated at that time and 3. there was some question about what facilities would be subject to the bill. That...that is why the bill was subsequently 5. amended, to provide that hospital would mean only that type 6. of institution which is providing fulltime residential facilities 7. and treatments for inpatients and excluding institutions such 8. as community clinics at which only provide treatment to out-9. patients. So, it would be a facility that would provide full-10. time residential treatment for inpatients only. Also, we de-11. fine...define the word patient to mean only a person who is 12. an inpatient or resident of any hospital. Not an outpatient 13. or clinic seen solely for periodic consultation. Ladies and 14. Gentlemen, I feel that this is...this is needed by the Department of Law Enforcement in order to help certain people who 15. 16. should not have guns in their hands and this is simply a 17. mechanism whereby the department can determine who is in an 18. institution within the previous five years, so that he will not 19. have access to a gun, and that is what the bill is about, and 20. I seek your favorable vote. Thank you. 21. PRESIDING OFFICER: (SENATOR ROCK) All right. The question is, shall House Bill 3138 pass 22. 23. the veto of the Governor to the contrary notwithstanding? Those in favor will vote Aye. Those opposed will vote Nay. 24. 25. The voting is open. Have all voted who wish? Have all voted who wish? Take the record. On that question the Ayes are 26. 37, the Nays are 16, 1 Voting Present, House Bill 3138 27. having received the required three-fifths vote is declared 28. passed, the veto of the Governor to the contrary notwithstanding. 29. 30. Senator Partee.

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Mr. President, I was off the Floor a few minutes ago in

the phone booth when a vote was taken... (Machine cutoff)...when

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SENATOR PARTEE:

- a vote was taken on a motion proffered by Senator Egan.
- 2. I don't know if I'm recorded, but I'd like to make an
- 3. inquiry if I am recorded on that motion.
- 4. PRESIDING OFFICER: (SENATOR ROCK)
- 5. We will have to check. I think that...Mr. President,
- 6. the Secretary informs me that you are recorded as voting
- negatively.
- 8. SENATOR PARTEE:
- 9. Well, the record...I would like the record to show that
- 10. had I been in my seat I would not have voted on the question
- 11. at all. I just want the record to show that...
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. All right,
- 14. SENATOR PARTEE:
- 15. ...that was my intention.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. The Journal will...or the record will so reflect. All
- 18. right. On the order of total vetoes, 3189...you're going
- 19. to hold that. Okay. 3420, Senator...all right...is there
- 20. a motion filed, Mr. Secretary, on House Bill 3420?
- 21. SECRETARY:
- 22. Yes.
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- 24. All right, read the motion, Mr. Secretary.
- 25. SECRETARY:
- 26. I move that House Bill 3420 Do Pass the veto of the
- 27. Governor to the contrary notwithstanding. Signed, Senator
- 28. Don A. Moore.
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. Senator Don Moore.
- 31. SENATOR MOORE:
- 32. Thank you, Mr. President and members of the Senate.
- 33. House Bill 3420 came to us as a result of a Supreme Court

ı. decision in the case of the people versus Howell, wherein 2. the Supreme Court stated that a remedy was required for 3. the failure of the court to give a speedy preliminary hearing. 4. Instead of the court fashioning one they left it up to the 5. General Assembly to come up with a solution to this problem. 6. Also, in their report to the Judicial Advisory Council, they 7. also recommended that we take this matter up. They thought 8. it was within the providence of the General Assembly to act 9. upon this matter to provide for a speedy preliminary hearing 10. as provided for in our Constitution of Article 1, Section 7. 11. What the bill does, it provides that in order to implement 12. the constitutional guarantee of the right of a prompt pre-13. liminary hearing by providing one; a person in custody who 14. requests such a hearing must have one within thirty days or 15. be released on his own recognizance or two; any person whether 16. he is in custody or not requesting such a hearing must have 17. one within sixty days. Failure to meet the sixty day deadline 18. would require a dismissal of...of the charge, but it would not bar the renewal of the charge. The bill requires a re-19. 20. quest for preliminary hearings be in writing, a copy addressed to the State's Attorney. In the Governor's veto message he 21. thought there was a little ambiguity as to when the thirty or 22. sixty day period runs and it's my impression and in talking 23. to the sponsor of the bill, the date would start upon the date 24. that the demand was received by the defendant for his preliminary 25. hearing. The second objection to the Governor. .. that the 26. Governor made was that he thinks that because of the relatively 27. long periods of time and the ineffective sanctions to have the 28. charge dismissed without prejudice so that it can be immediately 29. refiled might actually delay the...the having of the preliminary 30. hearing. I do not think this is correct. I think that the 31. State's Attorneys of this State within thirty days would be in 32. a position to proceed with the preliminary hearing to find a

- 1. probable cause or no probable cause basis. Thirdly, he said
- 2. the bill is to rigid in-so-far as to finding a cause for de-
- 3. lay. Again, I take issue with the Governor. I think that
- 4. the exceptions that are set forth are the delays made by
- 5. the defendant himself. Other than that there are...there are
- 6. none. I think that this is a good bill and that it does
- 7. implement our Constitution and I think it is the proper
- 8. providence of the General Assembly to act on this matter rather
- 9. than relying upon the Supreme Court to do it by rules. I'd
- 10. be happy to answer any questions. If not I'd ask for a roll
- 11. call, Mr. President.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. All right. Is there any discussion? The question is,
- 14. shall House Bill 3420 pass the veto of the Governor to the
- 15. contrary notwithstanding? Those in favor will vote Aye.
- 16. Those opposed will vote Nay, The voting is open. Senator
- 17. Partee, please. Have all voted who wish? Have all voted who
- 18. wish? Take the record. On that question the Ayes are 26,
- 19. the Nays are 21, none Voting Present. The motion fails. Yes,
- 20. Senator Moore.
- 21. SENATOR MOORE:
- 22. Mr. President, could I have leave of the Body to place
- 23. this matter on Postpone Consideration?
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. Well, I'm not sure it's necessary, frankly. The bill
- 26. will remain on the Calendar and another motion can be filed.
- 27. That motion failed is all.
- 28. SENATOR MOORE:
- 29. Fine. Thank you, Mr. President.
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- 31. Senator Daley, do you wish to...okay. On the order of
- 32. Total Vetoes is House Bill 3637. Read the motion, Mr. Secretary.
- 33. SECRETARY:

- 1. I move that House Bill No. 3637 Do Pass the veto of
- 2. the Governor to the contrary notwithstanding. Signed by
- 3. Senator Richard M, Daley,
- 4. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Daley.
- 6. SENATOR DALEY:
- 7. Mr. President and fellow Senators, House Bill 3637
- 8. allows a private...private academic institutions to use
- 9. tax-exempt revenue for related academic uses such as libraries,
- 10. research and other facilities adjacent to a campus. We heard
- 11. ...the bill was heard in committee. It came out overwhelmingly
- 12. as well as passed on the Senate Floor in the House. This
- 13. bill is...is needed for a number of private universities,
- 14. especially, the University of Chicago in regards to the American
- 15. Bar Association, and I would ask for a favorable roll call.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Is there any discussion? All right. The question is,
- 18. shall House Bill 3637 pass the veto of the Governor to the
- 19. contrary notwithstanding? Those in favor will vote Aye.
- 20. Those opposed will vote Nay. The voting is open. Have all
- 21. voted who wish? Have all voted who wish? Take the record.
- 22. SENATOR DALEY:
- 23. Postpone Consideration.
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. All right. There's been a request to place that motion
- 26. on the order of Consideration Postponed. So ordered. 3858.
- 27. Senator Knuppel, do you wish to proceed? All right. On the
- 28. order of Total Vetoes is House Bill 3858. Read the motion,
- Mr. Secretary,
- 30. SECRETARY:
- 31. I move that House Bill 3858 Do Pass the Veto of the Governor
- 32. to the contrary notwithstanding, Signed by Senator John L.
- 33. Knuppel.

- 1. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Knuppel.
- 3. SENATOR KNUPPEL:
- 4. Mr. President and members of the Body, this is the
- 5. bill designed to reorganize the Illinois State Fair Agency.
- 6. As you will recall we passed a bill, the bill was...the
- 7. Governor's veto on that was overriden and the Supreme Court
- 8. held that bill unconstitutional a year ago. A new bill,
- 9. House Bill 3858 was introduced and passed by both the House
- 10. and Senate, A serious attempt was made to meet the objections
- 11. raised both by the Governor's Office and by the State Supreme
- 12. Court in the drafting of House Bill 3858. The bill calls
- 13. for a State Fair Agency Board of fifteen members which
- 14. ultimately will be chosen ten from differenct county fair
- 15. districts in the State are nominated from those districts and
- 16. appointed by the Governor with five members to be appointed
- 17. by the Governor. This bill has had the editorial endorsement
- 18. of most newspapers as well as the support of this Body by a
- 19. fifty-three to nothing vote here...when it passed out of here
- 20. last Summer. As most of you know the Illinois State Fair has
- 21. been a sourceof embarrasment to every Governor in the last decade.
- 22. The...the...any attempt to correct it has totally failed. It's
- 23. been a political grab bag and the Illinois State Fair again
- 24. and again has strongly established its claim as the biggest
- 25. single headache for any Governor...that any Governor must endure.
- 26. The Illinois State Fair has regularly lost money, prestige
- 27. and attendance and too many political patronage employees are
- 28. part of the trouble with too little work to do, freebies for
- 29. the politicians, phony attendance figures and absurd administrative
- 30. ghosts. Now, there's only one way, whether this bill...there's
- 31. an argument by the Governor in.,.in his veto message that this
- 32. bill still has not met his objections. I'm not the Supreme
- 33. Court and I personally do not know what the Supreme Court will

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ı. do with this legislation. I personally felt that the other 2. bill was constitutional in that the appointments and the 3. manner by legislative leaders were only temporary and tran-I think this bill is constitutional. I know that 5. it expresses the wish beyond.,,duress wish of all legislators 6. here last Summer by a fifty-three to nothing vote. I think 7. it's one way, at least, to try. I... I hate to see this bill 8. postponed and the veto not overriden because we have a very 9. political Governor who feels that it should remain where he 10. can play parsy with it. As I've said before Governor Walker 11. would have made a creat collision derby driver. He's always 12. headed in the wrong direction, reverse, and that's the way 13. collision derby drivers drive, and I think he's wrong on this. 14. It's been a headache to him. Nobody has been more embarrassed 15. than he has by the fiscal fiascos that have occurred there at 16. the State Fair. In his closing words of his veto he says if there must be a State Fair Board, the Board should be es-17. tablished on a basis that will provide for firm management 18. 19. control and accountability. This bill does not achieve this 20. objective. I disagree entirely and I would say that if there 21. had been a loosely run agency in the State of Illinois over the last decade it's been the Illinois State Fair. I say that 22. we should affirmatively support the override on this bill to 23. back up our...our earlier commitments that the Illinois State 24. Fair if it's going to succeed at all and the Capital Develop-25. ment Board is starting people out there now to review the needs 26. of the buildings out there I was told the other night. Well, 27. 28. first of all we ought to have a stable State Fair Agency, and this seems to me to be the only way to get it. I believe that 29. this bill meets the objections notwithstanding what the Governor 30. has to say that we're rated the Illinois Supreme Court. 31. read those decisions. I can't guarantee it. No one can because 32. I'll tell you this, that a court can be extremely fickle as 33.

1. I've found out with my turtleneck case. I would solicit 2. your active support of this bill. It's a bipartisan effort. 3. It has been a bipartisan effort since its inception. Thank 4. you very much. 5. PRESIDING OFFICER: (SENATOR ROCK) 6. Any discussion? Senator Davidson. 7. SENATOR DAVIDSON: 8. I think that Senator Knuppel has said it all that needs 9. to be said. I'm getting a few comments from the side...aisle 10. over here, so I'd just appreciate a favorable vote. 11. PRESIDING OFFICER: (SENATOR ROCK) 12. All right. Any further discussion? Senator Mitchler. 13. SENATOR MITCHLER: 14. First of all, Mr. President, I'd like to ask how many 15. votes are required to pass the motion of Senator Knuppel. 16. PRESIDING OFFICER: (SENATOR ROCK) 17. 36. 18. SENATOR MITCHLER: 36. And what would the effective date of the Act be? 19. 20. PRESIDING OFFICER: (SENATOR ROCK) 21. Senator Knuppel. 22. SENATOR KNUPPEL: I would say that it would be immediate and there's 23. periods in there like sixty days and so forth for appointments 24. that...but, I would think that the...that if it gets that 25. 26. vote, it would be immediate. 27. PRESIDING OFFICER: (SENATOR ROCK) 28. Senator Mitchler. 29. SENATOR MITCHLER: Then, I take it the new appointees would have to be 30. made and confirmed and put through in order to operate the 31. Fair for 1977. Times change and since the passages...since 32.

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the passage of this bill which did pass 53 to nothing with

1. 1 Voting Present. I don't know who that person was, but 2. I believe we have a different outlook on many aspects of State Government, and at least we will have starting on the 3. 4. 10th of January. I want to bring to the attention of the Senate, a position that I would convey to you as a member 5. of the State Fair Advisory Board and in having been in con-6. sultation with the Governor elect. There's a great desire 7. of the Governor elect to continue the responsibility, and 8. I emphasize the responsibility of the operation of the State 9. I believe that all of us agree and I would hope so, 10. that the responsibility really is with the Governor, but an 11. irresponsible Governor or Governors, and I've served under 12. several of them as a member of the State Fair Advisory Board, 13. causes many of the problems that we were trying to correct by 14. taking it away from the Executive Branch of Governor...of 15. the Governor and putting it into the hands of appointed people 16. nominated to the Governor for his selection. . I believe that 17. even this bill would be subject to a court test and I believe 18. that precedent cases would bring out that there is a likelihood 19. of having the bill rejected because of the usurpation of the 20. powers of the Executive Branch of Government by the General 21. Assembly. Now, I'm going to suggest that we withhold our 22. affirmative vote to Senator Knuppel's motion and allow the 23. responsibility for the operation of the State Fair to be with 24. the new Governor in 1977-78, and if he fails he probably won't 25. even be Governor. I would urge a negative vote on Senator 26. Knuppel's motion. 27. PRESIDING OFFICER: (SENATOR ROCK) 28. Senator Regner. 29. SENATOR REGNER: 30. Yes, Mr. President and members of the Senate. In the 31. ten years that I've served in the General Assembly, the State 32. Fair operation has been a crummy bipartisan affair under every

- aisle during that period. Last Spring I voted Yes for this 2.

Governor we've had and they've been on both sides of the

- bill. I felt it was a good bill. It should be enacted and 3.
- I intend to be of my convictions from last Spring and again 4.
- support the override motion right now and I urge the other 5.
- fifty-two people that voted Yes last Spring to vote Yes today, 6.
- PRESIDING OFFICER: (SENATOR ROCK) 7.
- Any further discussion? Senator Knuppel may close the 8.
- 9. debate,

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- SENATOR KNUPPEL: 10.
- Mr. President, Senator Mitchler's argument is the best 11.
- argument I can think of for voting Yes, 12.
- PRESIDING OFFICER: (SENATOR ROCK) 13.
- All right. The question is, shall House Bill 3858 pass 14.
- the veto of the Governor to the constrary notwithstanding? 15.
- Those in favor will vote Aye. Those opposed will vote Nay. 16.
- The voting is open. Have all voted who wish? Have all voted 17.
- who wish? Take the record, The Senator has requested that
- motion be placed on the order of Postponed Consideration. 19.
- So ordered. Senator Shapiro. On the order of total vetoes 20.
- is House Bill 3924. Read the motion, Mr. Secretary. 21.
- SECRETARY: 22.

- House Bill...I move that House Bill 3924 Do Pass the 23.
- veto of the Governor to the contrary notwithstanding. Signed, 24.
- Senator David Shapiro. 25.
- PRESIDING OFFICER: (SENATOR ROCK) 26.
- Senator Shapiro. 27.
- SENATOR SHAPIRO: 28.
- Mr. President and Ladies and Gentlemen of the Senate. 29.
- House Bill 3924 would allow DeKalb County to form a civic 30.
- center authority. It would be done by lowering the assessed 31.
- valuation necessary for a county or a combination of counties 32.
- to qualify for a metropolitan exposition building authority. 33.

- 1. And it's done by lowering the assessed valuation from six
- 2. hundred million to three hundred million. It would also
- 3. allow DeKalb County in a consortium of the DeKalb County
- 4. Farm Bureau, the City of DeKalb and the university area,
- 5. to build a exposition hall that would be used basically by
- 6. those three organizations predominantly as an agricultural
- 7. exposition hall. However, the university would be interested
- 8. in this from the viewpoint of athletic advents, so on and so
- 9. forth. It does not require any money from the State of
- 10. Illinois as...as such. The County Board of DeKalb County,
- 11. by resolution or ordinance, would have to authorize it and
- 12. it would be done through the sale of revenue bonds or by
- 13. referendum with the authorization and the issuance of General
- 14. Obligation bonds. The bill passed out of this Senate by an
- 15. overwhelming majority last Spring. I would appreciate a
- 16. favorable roll call on this override motion. It is a total
- 17. veto and I would appreciate a thirty-six votes.
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- 19. Any discussion? Senator Knuppel.
- 20. SENATOR KNUPPEL:
- 21. Well, I don't know. This sounds like trying to move
- 22. the State Fair. Maybe that's why the people over there voted
- 23. No. This sounds like it's trying to move the State Fair for
- 24. an agricultural exhibition hall up to DuPage County or some-
- 25. place. I...I just don't know. It...it just doesn't look
- 26. good to me,
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. All right, Any further discussion? Senator Wooten.
- 29. SENATOR WOOTEN:
- Just a point of curiosity. Since this lowers the rate,
- 31. about how many counties would this enable to qualify to
- 32. build a metropolitan civic center?
- 33. PRESIDING OFFICER: (SENATOR ROCK)

1. Senator Shapiro, 2. SENATOR SHAPIRO: Senator Wooten, including DeKalb County the total 3. 4. would be nine other counties. 5. 6. 7. 8. 9. 10. 11. 12. 13. 14. 15. 16. 17. 18. 19. 20. 21. 22. 23. 24. 25.

26. 27. 28. 29. 30. 31. 32.

(Continued on next page)

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1. PRESIDING OFFICER: (SENATOR ROCK)

Any further discussion? All right, the question is, shall

House Bill 3924 pass, the veto of the Governor to the contrary

4. notwithstanding? Those in favor will vote Aye. Those opposed

5. will vote Nay. The voting is open. Have all voted who wish?

6. My unofficial parlimentarian in the back row. Have all voted

7. who wish? Have all voted who wish? Take the record. Senator

8. has requested that that motion be placed on the order of Postponed

g. Consideration. Senator Partee, are you...do you wish to return

10. to that order of business that...

11. SENATOR PARTEE:

12. Yes...

13. PRESIDING OFFICER: (SENATOR ROCK)

14. ...we left a little earlier. All right, is there leave to

15. go back to the order of House Bills 3rd reading? On that order is

16. House Bill 4020.

17. SENATOR PARTEE:

18. Would you read the bill?

19. PRESIDING OFFICER: (SENATOR ROCK)

20. Yes, Sir. Mr. Secretary, read the bill.

21. SECRETARY:

22. House Bill 4020

23. (Secretary reads title of bill)

24. 3rd reading of the bill.

25. SENATOR PARTEE:

26. Well, Mr. President and members...

27. PRESIDING OFFICER: (SENATOR ROCK)

28. Senator Partee. May we have some order, please. Will the

members please be in their seats and will those not entitled to

30. the Floor, please vacate. Senator Partee.

31. SENATOR PARTEE:

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Mr. President and members of the Senate, there are likely

to be some questions about this bill. It involves a substantial

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sum of money, and I shall take a little time to try to explain ı. it, and perhaps I can obviate some of the questions by the 2. explanation. It's a very short bill, five or six lines, which 3. appropriates fourteen million dollars to the Department of Public 4. Health for a grant to the Provident Hospital and Training School 5. Association for a hospital construction project which has... 6. which is authorized under the provisions of the Illinois Hospital 7. Construction Act. Now, we passed out yesterday or this morning 8. some facts about the Provident Hospital. It's eighty-five years 9. old, having been founded in 1891. It is the oldest and largest 10. black hospital in the State of Illinois. It's the first private 11. not-for-profit hospital in this State which provided opportunities 12. for internships for black doctors and white female positions on 13. an unlimited basis. It was the first School of Nursing established 14. for black students in the United States. It was the site of 15. the first successful open heart surgery ever performed in the 16. United States by a Dr. Daniel Hill Williams, a black physician 17. who performed the first open heart surgery in this country in 18. 1893. It was the first hospital, black hospital, to provide 19. post-graduate courses for black physicians and has treated almost 20. twenty-two thousand people in its emergency room in 1972, about 21. fifty percent of whom were unable to pay for their own treat-22. ment. There were forty-eight hundred and five in-patients in 23. 1975. They employed approximately four hundred people, 24. with a hundred and forty-nine positions on its medical staff and 25. paid almost five million dollars in salaries and benefits to his... 26. its employees, most of whom live in the area in and around the 27. hospital which is a area of nonafluence. It is an area where 28. about twenty-nine percent of the people are unemployed. Now, 29. how this all came about is that the State Department of Public 30. Health ordered this hospital closed. They ordered it closed because 31. of the lack of fire and safety regulations, and the hospital was 32. then at the point of about to be closed, given one year's leave 33.

ı. with the specific understanding that the hospital would be 2. torn down and a new facility built. Now, to serve this area, which has a population density radius of service of almost a 3. 4. million people and is in a grand boulevard community which 5. contains eighty thousand people, with twenty-two thousand 6. emergency patients last year, to do this the State through the 7. Department of Health has been working very laboriously to make certain that dollars would be available for the building of 8. this much needed new hospital. The hospital is now at its 9. 10. maximum debt limit. There is no possibility under the State law 11. or any law for them to borrow any money, so there is an incapability for them to borrow funds. Now, the matter was arrived 12. 13. at by and through those two branches of State government, the Department of Public Health, the Health Facility Planning Board, 14. with imput from the Illinois Health Facility Authority to create 15. 16. a viable situation where the money could be put together to build this hospital. Hill-Burton funds are committed. It is estimated 17. 18. that the cost of this new hospital was..incidentally will be connected with the teaching both of nursing and of medicine, and 19. they will of course extend the courses that are now in effect on 20. radiologist technicians. The cost would be approximately fifty 21. million dollars. Hill-Burton has pledge of Federal funds thirty-five 22. 23. million dollars. In order to acquire that thirty-five million dollars from the Federal government, it is necessary that there 24. 25. be pledged fifteen of fourteen odd million dollars from some other source. As I say, they cannot borrow it. The neighborhood, 26. the area in which it is located has done as best it could to 27. raise some funds, approximately a quarter of a million of dollars. 28. And the request is, not that the State of Illinois take fourteen 29. million dollars from the General Revenue Fund. That would be a 30. foolhardy request. We are very cognizant and aware of the paucity 31.

of dollars in our State Revenue... General Revenue Fund, and this

is not a request to appropriate money from the General Revenue

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- 1. Fund. It is indeed a request to have the State of Illinois in
- an effort to provide medical services for sorely needed residents,
- to pledge, if you will, that there will be a grant to that
- 4. hospital in this hospital. It is reliably related to me that
- 5. the possibility before there will be any call on any money from
- 6. the State of Illinois, would perhaps be in the second or third
- 7. year of the construction, which would make it either '78 or '79
- 8. before the State would have any obligation to honor this commitment.
- 9. It is but a commitment, and I would certainly urge your support.
- 10. This is one of the oldest hospitals in our State, and this is the
- 11. only hope that there is to save it. Now, if it is not saved,
- 12. what happens? This large number of people, and I spoke today
- 13. with the...the Director of the Department of Public Health...it
- 14. would cost the State a great deal more money than is involved
- 15. in this commitment to have these patients serviced at other
- 16. places on Medicare or Medicaid and other kinds of medical provider
- 17. services. So, actually what we would be doing is saving money
- 18. by making this commitment. If there are any questions, Mr.
- 19. President, I'd be pleased to try to answer them.
- 20. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 21. Senator Regner.
- 22. SENATOR REGNER:
- 23. Mr. President, members of the Senate, just a couple of short
- 24. statements on this. You know, it's sort of amusing to look at the
- 25. inconsistency of the House. When they last Spring passed House
- 26. Resolution 944 requiring the Department of Public Health and the
- 27. Board of Higher Education to conduct a feasibility study concerning
- 28. the establishment of a new medical school or hospital on the south-
- 29. side of Chicago. This report is...is due next March. I do think
- that we should wait for that report before we go ahead; however,
- 30. that we should wait for that report before we go ahead; however,
- 31. I would like to point out a couple of facts, and those are that
- 32. there are no plans for this hospital, there are cost estimates,
- 33. and the appropriation is an appropriation bill in 4020 from the

No.

ı. House in that it appropriates a sum of fourteen million eight 2. hundred and twenty-eight thousand dollars from General Revenue. And I think it'd be a horrible precedent that we would be setting 3. here if we were to take General Revenue Funds that are in direst 4. 5. conditions right now and appropriate them to a private hospital. 6. I think we would be opening the doors for many requests of other hospitals that may be in...in trouble or in need for various 7. reasons, such as low pay by the State of Medicaid and... 8. Medicare costs, and in light of the study that is being conducted 9. and is due before this General Assembly next March, I would urge 10. the defeat of this bill. 11. PRESIDING OFFICER: (SENATOR DONNEWALD) 12. Senator Harris. 13. SENATOR HARRIS: 14. Thank you, Mr. President. I've been agonizing over this 15. bill for two weeks. And I... I want to communicate to you at 16. the outset of my remarks that I am going to support its passage, 17. but I want to importune those of you who may have misgivings 18. about it, about how I have come to the conclusion. I was not 19. aware of the bill's introduction this Fall by Senator elect, 20. Representative Washington, until it had come to the Senate Rules 21. Committee two weeks ago. And I asked several questions at that 22. Rules Committee meeting about it and at that step in its progress 23. voted to recommend that the bill be reported favorably so that 24. the full Senate could deliberate on it. In the meantime I've 25. been studying the State's fiscal prospects. Today history was 26. made I believe here in Springfield when a Governor elect was 27. afforded the courtsey of a meeting by the joint leadership, not 28. of the Governor elect's party, of the two Houses, but the joint 29.

laid before the joint leadership. Subsequent to that meeting

by Governor elect Thompson, subsequent to that meeting, further

leadership was the leadership of both parties of both Houses, and

a very impressive communication of Illinois' fiscal prospects were

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history and precedent was established by there occurring a joint ı. 2. meeting of the House and Senate Republicans with the Governor 3. elect. I don't think that has ever occurred before. And the membership of the House and Senate from the minority went over 4. 5. with the Governor elect the very serious prospect facing Illinois 6. in the remainder of fiscal '77 and the prospects facing us for 7. fiscal '78. And the prospect is somber. I have discussed not 8. directly but with Governor elect Thompson's research director 9. and one quite knowledgable in the needs of Illinois. This bill subsequent to those two meetings to which I have just referred, 10. the personal wish of Governor elect Thompson is that he would 11. prefer that action to contribute from the State's resources to the 12. needs of Provident Hospital could more responsibly be performed 13. by him at a point in January or February when he could have 14. available to him more comprehension of the total needs of Illinois 15. and a more careful ordering of our priorities through the remainder 16. of fiscal '77 and the prospect of fiscal '78. But that he, of 17. course, shares the same sense of urgency with respect to the needs 18. of Provident Hospital which must be saved. And so, I have had the 19. benefit of that communication from the Governor elect, and I've 20. been...I've been deeply concerned about the record of the 21. Legislature thus far in this Veto Session with respect to our 22. contribution to the impending prospect of bankruptcy or serious 23. incapacity to meet our basic responsibilities during fiscal '77 -24. and fiscal '78. The fact is, my colleagues in the Senate, there 25. come from time to time certain decisions for us that go so completely 26. to the conclusion of need that we must take action, that even if it 27. complicates our future, we must be prepared to accept those 28. complications. The cash flow requirement has been explained by 29. the President. There will be no cash flow with respect to this 30. commitment of the State's resources to this undeniable need either 31. during fiscal '77 or fiscal '78. The need to save Provident 32.

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Hospital is unmistakable and the difference between acting now and

- acting in January, I believe, cannot be adequately substantiated. ı.
- I think this Senate must go ahead and meet this crisis now, 2.
- 3. even at the risk of eventual complication of the fiscal picture
- facing Illinois, and this is a tough decision for me to make, 4.
- but it's one that I think we have to take. And I would urge those 5.
- of you who may be undecided to join me in saving Provident 6.
- Hospital by the commitment of these State funds that will not 7.
- be drawn on but will be committed to an institution that is unique 8.
- and outstanding, not only in the United States but in the World. 9.
- Thank you, Mr. President. 10.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 11.
- Senator Chew. 12.
- SENATOR CHEW: 13.

18.

- Thank you, Mr. President and thank you, Senator Harris. 14.
- President Partee has given you a partial history of what Provident 15.
- is all about. I have worked here with many of my colleagues for 16.
- a number of years. I have been available to cast votes for 17.
- legislation that was vital to many of you, maybe as projects
- only to you and your constituents. I have worked to secure some 19.
- votes on this bill. I have succeeded in some measure in getting 20.
- additional support. For that I'm grateful. Some of you don't
- know where Provident Hospital is. You don't know what it's all 22.
- about. It is located in the heart of the southside of Chicago. 23.
- There is a fact sheet, but Provident to me is pure American. 24.
- It is frequently referred to as a black institution. I want to 25.
- hastily to inform you that at no time in the history of the operation 26.
- of Provident has it ever refused the treatment of anyone in need, be he, 27.
- black or otherwise. It is an institution that is outstanding in its 28.
- accomplishments, but there have been problems that we can attempt 29.
- to alleviate. I could tell you many, many things about that in-30.
- stitution that are not included on the fact sheet. But I want 31.
- to give you a little story, and I hope it has a bearing. The 32.
- world thought of General Dwight D. Eisenhower as the General of 33.

- of the Army. We thought so much of him until we bestowed the ı.
- highest office in the world on his shoulders, but one day he 2.
- passed away, and I recall as if it were five minutes ago. That 3.
- there was a printout in one of our leading newspapers and the 4.
- caption was and I quote tell the boys this time ... 5.

PRESIDING OFFICER: (SENATOR DONNEWALD)

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Just...just a moment.

SENATOR CHEW: 8.

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- ... the caption on the story of his death was and I quote -9.
- tell the boys this time it is Ike himself. So, if I have been 10.
- in anyway meaningful to my friends here in the Senate in my way 11.
- of cooperating, I would like you today even if you weren't 12.
- committed to this vast project. Today, my friends this is 13.
- Charlie Chew and I would ask your support on the passage of this
- 14.
- bill. It is meaningful to me, it is meaningful to us, and I beg 15.
- your support with the deepest humility that I could ever have. Thank you 16.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 17.
- We...the Chair would call the attention of the members that 18.
- there are approximately seven more at this time that wish to 19.
- speak on this issue and we do have the limit on time, so at this 20.
- time, Senator Netsch. 21. SENATOR NETSCH:
- Thank you for making the point right before I rose to speak.
- 23. This time I will observe it. It will be very brief. Mostly I have
- 24.
- a question to ask, but first I wanted to make just one very brief 25.
- point. I think perhaps for a number of people in this Chamber 26.
- and especially those who are not from the Chicago area, it may be 27. difficult to understand and to underscore how terribly important the
- 28. Provident Hospital is, not just to the southside or the westside
- 29.
- of Chicago, but to the entire City of Chicago, and I think really 30. quite directly and quite really to the...the entire State of
- Illinois. It plays an absolutely vital function in holding our 32.
- city together. It serves people who would not otherwise be served 33.

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in any kind of adequate way and it simply cannot be allowed to 1. expire. Now, having said that, I realize that it poses a very 2. difficult question for a number of people, primarily this question. 3. 4. How can I appropriate funds to help construct a new or expanded Provident Hospital in Chicago and not make the same gesture with 5. respect to every other hospital in the State that needs expansion 6. or reconstruction? I think that is a legitimate question, and I 7. think it's a very important one. I believe Senator Partee touched 8. very briefly on it, but I think it's important enough that it 9. 10. ought to be restated now, and I would like to ask Senator Partee if he would yield for a question. 11. PRESIDING OFFICER: (SENATOR DONNEWALD) 12. He indicates he will. 13. SENATOR NETSCH: 14. And the question, Senator Partee, is this, what is there 15. that is different or unique or distinguishing about Provident 16. Hospital that we should appropriate the funds to help reconstruct 17. it and not perhaps every other hospital in the State? 18. PRESIDING OFFICER: (SENATOR DONNEWALD) 19. Senator Partee. 20. SENATOR PARTEE: 21. It is indeed a unique situation based on several factors. 22. One, to qualify under this kind of a push by the Department of 23. Health, you would have to have first a hospital that was to be closed 24. by the Department for noncompliance with either fire safety or 25. other regulations. It would have to be a situation which had 26. as this one does, the approval of the plan by the Public Health 27. Health Facility Planning Board and also, it would have to be in-28. eligible for funds under the Illinois Health Facility Authority 29. which this one is. The hospital will also have to be at its 30. maximum debt limit which this hospital is. It would have to 31.

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possess the incapibility of borrowing funds as this one is under the

Health Facility Authorities Act. There would have to be a show of

maximum community effort which has been shown in this instance,

and although it is not listed as one of the components, I am

certain that the density factor has some impact on the decision

as made by those three divisions of State government together

5. with that division of Federal government which administers the

6. Hill-Burton Act. That many circumstances of that nature in tandem

are not likely to happen in many other places. It is as a result

of those proliferated circumstances. A unique, a decidedly unique

9. situation.

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10. PRESIDING OFFICER: (SENATOR DONNEWALD)

11. Senator Netsch, you have concluded, I presume. Senator Glass.

SENATOR GLASS:

Thank you, Mr. President and Ladies and Gentlemen, after the 13. speeches that have preceded me, it is difficult to rise in 14. opposition to...to this bill, and in fact, I don't really intend 15. to oppose it even though I am not going to vote for it. I think 16. the uniqueness of Provident Hospital has been well explained. 17. Senator Partee in particular, and I certainly feel strongly 18. that the State of Illinois should make a commitment to the ex-19. pansion that is...is to be provided by the appropriation involved 20. here. But I...I think, Ladies and Gentlemen, that there is 21. absolutely no need to act on this now. I have in front of me the 22. article by Vernon Jarrett that was distributed to us and he points 23. out that the cost of Provident's proposed hospital is fifty million 24. of which thirty-five million eight would come from the Federal 25. government, so I take it that this appropriation would be the 26. balance from the State. It is ...it is indeed an appropriation 27. even though presumably the money will not be needed till 1978 or 9 and 28. be obtained apparently from other funds. Jarrett also 29. states that a commitment from the State would release Federal 30. funds and new construction should get under way. But I don't... 31. from the information I have, there are no architectural plans 32.

for this expansion at the present time. We also have a...a report

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due in March from the Board of Higher Ed. I can't see how con-

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SENATOR SMITH:

struction can begin when there are no plans and when we are in 2. the middle of winter, so why not do what the Governor elect has 3. asked us to do, give him an opportunity to review the entire State budget, revenue picture, allow him ... and he has said publicly 5. that he would do this, allow him to get into this project as well 6. as any others that are of an emergency nature in January, but 7. not hasten to pass an appropriation of this magnitude now. I don't 8. question the...the need for it. I do very seriously question 9. taking this action on a bill that was introduced as late in the 10. Session as this one, and in view of that, I would urge those who 11. feel as I do, to vote Present on the bill. 12. PRESIDING OFFICER: (SENATOR DONNEWALD) 13. Senator Smith. 14. SENATOR SMITH: 15. Mr. President and Ladies and Gentlemen of the Senate, first 16. may I say to the Presiding Officer that I am cognizant of the 17. fact, Sir, that we are operating under the three minute rule. 18. don't stop me until I will have used exactly three minutes, please. 19. That's a please. 20. PRESIDING OFFICER: (SENATOR DONNEWALD) 21. I'm setting the watch now, Senator. 22. SENATOR SMITH: 23. Now, don't...don't...don't say that my time has expired as 24. so often you do. Now, Mr. President and members of the Senate, 25. I am grateful to my leader...what it is now. Oh, him. I'm grateful 26. to my leader, Senator Partee. I think they all can hear me. 27. they can't, I'll get louder. 28. PRESIDING OFFICER: (SENATOR DONNEWALD) 29. Senator, raise your microphone...

Now, you're taking some of my time...

PRESIDING OFFICER: (SENATOR DONNEWALD)

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1. I'll give you that time. 2. SENATOR SMITH: ... I know how you'll do when I get up here. You say the 3. 4. time is up, and I...I...I just want not to... 5. PRESIDING OFFICER: (SENATOR DONNEWALD) 6. I'm going to start you over, Senator. 7. SENATOR SMITH: ...All right, you sit down and keep perfectly quiet, and I 8. will consume exactly three minutes, and not do as I so often do 9. when you're kind enough to recognize me. I was about to thank 10. my leader, Senator Partee, for assuming the leadership with 11. reference to House Bill 4020, which was sponsored in the House 12. by Representative Washington and Representative Cantania. Now, 13. I rise, Mr. President, not principally because of the fact that 14. Provident Hospital is located in my immediate district out on the 15. southside of the City of Chicago, and as has been said by my 16. leader, it has rendered service to the many, many people in their 17. ...adjacent area for lo these many years. I open the Statutes 18. to Section 23 of the Illinois Revised Statutes, and there I find 19. the bill that establishes the Illinois Hospital Construction. I 20. don't know whether the word is Association or what, and so forth. 21. This law was passed four years after I became a member of the 22. Senate. I came to the Senate in nineteen hundred forty-three. 23. Some might say I've been here too long I think so too. And I 24. won't be here after two years longer. I must serve my time, 25. however. We established the law at the time. I don't know whether 26. I should have discussed with the Senator before I say it or not, 27. and I don't want to say anything that will in anyway confuse or 28. deter anyone. I've read the bill now. I had not read it when 29. we caucused yesterday. The law here provides and I'll read it if 30.

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you wish it. No, I won't read it because that takes seven minutes

to read and I wouldn't have any time then at all, so I won't read.

It's Chapter 23 and in the Illinois Revised Statutes, it's here on

page 820. Now, servicing the many people and I was not appalled when the good Senator said that last year, and we don't know about this year, they serviced over twenty-two thousand emergency cases or causes, and less than perhaps one-third or more were those were paid for the services then and there rendered. May I digress and say that I have in my pocket the day the wife of my bosom was admitted to Provident Hospital I know it was 31st of March, and that's all I know. It was March the 3rd, 1955, and I went to the hospital daily, but I went there to pick her up on the 15th day of May, 1955 and from then until this day when I talk with her today as I do each day when I'm here, she had not been ill since. They have rendered service to the people of their entire City of Chicago, not alone the entire southside of the City of Chicago and the 13. leader made mention of the density of the population out there and I hope he's bearing in mind and I'm sure he was that that dense 15. area has perhaps more unemployed people than the entire overall 16. outlook of the rest of the City of Chicago. The rate of unemployment 17. is higher out there. Now, they've used a word I don't want to 18. use and I don't know how to say it without saying...using the 19. word they've used of the many that live in that area, and this 20. hospital is less than three and a half blocks from where I own property 21. and where I live, and I don't want to say anything that will in anyways 22. mislead you. Under the ... I won't say what I started. Under the 23. provisions of the Statute, we are following the right procedure. 24. Now, this hospital construction, and bear this in mind, and I was 25. a little nervous when Senator...the Minority Leader, Senator Harris 26. came back and starting speaking because I know what he has in store 27. for a bill that I probably will call later, the destruction of that 28. bill, but he says he knows of no reason...it's possible that he 29. doesn't, but there is a sufficient reason. That hospital out there, 30. Provident, is operating under a mandate from the Department of 31. Public Health. That mandate expired last few days of the past 32.

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year. Ibwever, arrangements were had under which the mandate was extended.

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We are operating under that mandate. The original mandate was ı. that you begin construction. This is not for salaries or any-2. thing of that sort, and if you gentlemen take seven minutes and 3. read this Statute, you'll find that the monies that we are asking for 4. can be used for but one purpose, construction purposes. 5. mandate provided that you'll begin construction because even the 6. beds out there are not such as they should be in a regular 7. licensed hospital. Now, I...I...might I...I...I have one minute, 8. don't I? I can tell that from the fact that you got up. No, no, 9. he's just getting up now, and he usually stops me, you know, 10. earlier. I'm not going to say that the hospital is used ex-11. clusively for members of any ethnic group. I've seen them of all 12. colors. I speak nine languages as some of you know, and I've heard 13. them speak languages out there that I don't know what on earth 14. they're saying, and they ask me to interpret and tell them what 15. he's talking about, and I couldn't for the life of me. And I 16. can speak the difficult Russian language as well as I can the 17. English language and other languages, but it's a conglomeration 18. of ethnic groups. You would have...and I'm so glad you didn't 19. get up, and I hope you... I hope you don't, and I voted for your 20. measures and I'm going to watch how you vote and Senator Philips 21. over there who never votes with us on anything. I voted with 22. him today, trying to soften him up and see if he would probably 23. give us a vote. Oh, yeah. He doesn't vote for anything we have 24. and ordinarily I don't vote for anything that he has, and I think 25. it...you scratch my back and I'll scratch yours is good philosophy 26. even in politics. I don't want when the roll call will have ended 27. to find that Senator Harris alone is the sole one over there who 28. If he does, I'll never again respect him. And I... I see another 29. hand raised over there. My very good friend who helps me with the 30. prayer services that we hold for Senators here, Senator Davidson, 31. and I know two or three others over there, who in spite of what 32. Senator Harris said, are going to vote for this measure. I can't 33.

- 1. say that we will secure enough votes, but the...there's no
- 2. Nimrod is not even there, I don't see him, but I can imagine where
- 3. they are. Why I can imagine what was said privately. I know
- 4. what he said publicly, that he is going to vote for this measure.
- 5. Now, he has a sale for some twenty or twenty-four people over there
- 6. and I shooed him away yesterday, you will recall, when he talked
- 7. so nice as always he does, I knew he was waiting to kill
- 8. my bill, and I postponed it until today, and I propose to call it
- 9. if you give the good Senator, our leader, sufficient number of
- 10. votes to appropriate the monies, not to Provident Hospital, but it
- 11. will go to the Department of Public Health as the law provides, and so
- 12. the bill reads. And it may be, there will not be a occasion to use any
- 13. of the monies until 1978 or 9, but we are operating under a mandate, and
- 14. if the Governor, whom you think so highly of and whom I frankly
- 15. didn't vote for but I respect him and his ability in the position
- 16. I hope that he will once this bill is passed, recognize the law
- 17. of the land, and hold the monies and the additional amount necessary
- 18. is available, and whenever and if we can get the monies provided
- 19. for...cut me off and that's all right, and you should have, but
- 20. I think it a little discourteous each time a member on this side
- 21. of the aisle gets up...you did that to Chew...
- 22. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 23. That...that is mechanical, Senator. It isn't...
- 24. SENATOR SMITH:
- 25. I understand and it...
- 26. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 27. ...with intent.
- 28. SENATOR SMITH:
- 29. ...it can be operated manually. Let us agree on it, and I'll
- 30. sit down.
- 31. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Newhouse.
- 33. SENATOR NEWHOUSE:

Thank you, Mr. President. Mr. President, am I the last 1. 2.

speaker?

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PRESIDING OFFICER: (SENATOR DONNEWALD)

4. No, there are three more that I know of.

SENATOR NEWHOUSE: 5. Mr. President, I shall be mercifully brief. Let me...let me 6. just point out one aspect of this that I'd like to drive home, 7. and that is, the potential crisis in health care that faces our 8. community in the absence of this institution. Some of you on 9. the other side of the aisle can recall when we put together some-10. thing called the Cook County Hospital's Governing Commission, 11. and I was...I voted for the inception of that. Since its inception 12. one of my colleagues says it was a mistake and I sometimes think 13. it was. Since its inception, several things have happened. 14. Cook County Hospital which is the hospital of last resort and has 15. been in Chicago for some time, is a hospital where people go who cannot 16. get medical care elsewhere. Let me give you an illustration. 17. not talking specifically of perhaps Public Aid or Public Welfare. 18. Let's say that there is a truck driver who makes twelve thousand 19. dollars a year but who is out of work temporarily and does not 20. have a bank account. This person would normally be referred to 21. the Cook County Hospital. Since the inception of the Governing 22. Commission, the Cook County Hospital has decreased its number of 23. beds and its attrition has such that it is down to a point where 24. there are very few beds available for that purpose. One of the 25. hospitals that it...refers it patients to is Provident Hospital. 26. Many of you might have heard of the kinds of problems that the 27. Cook County Hospital has had over a period of years. It has been 28. beset by strikes and labor problems, one of which was only recently 29. resolved. Some of us have a fear that in the near future we won't 30. have Cook County Hospital any longer. If that becomes an actuality 31. and if we lose Provident Hospital, it means that a substantial 32.

population of the City of Chicago and of the County of Cook, of

- 1. the County of Cook, will be without basic hospitalization,
- 2. without basic medical care. That's the crisis situation that

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- 3. we face. Given such a crisis situation, the only thing that
- 4. this Body can responsibly do is to respond to that crisis as the
- 5. only Body that can respond to a crisis of this magnitude.
- 6. I would suggest to you, Ladies and Gentlemen, that that might
- 7. be an additional reason for placing an Aye vote on this matter,
- 8. making available to Cook...to Provident Hospital the kind of
- 9. credit, not money, immediately, the kind of credit that will
- 10. permit it to go about the construction that is badly needed on
- 11. the southside of the City of Chicago. The hospital was at one
- 12. time in my district. It is now in Senator Smith's district. I
- 13. share his concerns. I share his concerns not only because it was
- 14. formerly in my district, but because most of those in my district
- 15. will use that as the nearest hospital and the best hospital for
- 16. their primary health care. I would urge you to vote Aye on the
- 17. passage of this bill. Thank you.
- 18. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19. Senator Berning. Senator Fawell.
- 20. SENATOR FAWELL:
- 21. This, I think, is one of the toughest bills that one can be
- 22. called upon to vote upon, and one of the very last for me, and I
- 23. know that everything that Senator Partee has said and the others
- 24. I...I can agree with, but one tremendously important point, and
- 25. that is, that we're talking about no matter what we do say here
- 26. with an additional fourteen million dollars to be added onto
- 27. apparently what we have now appropriated by overriding gubernatorial
- 28. vetoes in the amount of something like sixty-two million. And as
- 29. I understand it, the leeway is only seventy-five million. I don't
- think there's any question about the need and anyone's emphathy, and
- 31. sympathy has to be one hundred percent in favor of saving Provident
- 32. Hospital. And I think that as far as I am personally concerned,
- .33. I know that I have fought with Senator Smith on many valiant efforts

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We have been together on a number of occasions, so I trust that ı. what I'm saying here is not in anyway to be construed as an in-2. sensitive soul who is not aware. I have seen us say no to the 3. retarded, and to the poor, to all kinds of tremendously needy 4. projects. I see the State of Illinois presenting the new governor 5. with almost an unconscionable and certainly insensitive on our 6. part fiscal situation. And it's...it's so easy I think under these 7. circumstances to embrace wholeheartedly the tremendously poignant 8. story which undoubtedly is so and yet one has to be objective 9. at least to a degree and point out that this bill was introduced 10. just a few days ago really, that in a very short period of time, 11. the man who must really tussle with this, the new governor of the 12. State of Illinois, will be in office. We have had really no 13. opportunities of other professionals to give us their reactions. 14. We are not really told about the possibility of expressing this 15. legislation in terms of commitment to be honored not later than, 16. let us, say, July 1st, 1978 to July 1st, 1979. It's...it's a bill where 17. in all objectivity which is the lousiest of all politics that one 18. can ever be involved in, we ought to say with tremendous empathy 19. and understanding as we should have been and have been into some 20. degree at least been forced to say to projects of tremendous 21. need that I am sorry, how can we possibly do it. And that is the 22. way I am leaning. If I...I think probably nobody is going to 23. vote against this bill, but there are going to be an awful lot 24. of people who feel absolutely sincerely and with a complete compre-25. hension and understanding of the tremendous need that how can we 26. possibly vote for it. I think the people of the State of Illinois 27. would have every right in the world...well, ninety-nine percent would 28. agree with the need to throw up their hands and say, what in the 29. world are we doing down here? Don't we ever stop just once and 30. begin to add up these figures and comprehend what we're doing to 31. a...a very fine man who is coming in attempting to be the chief 32. executive of this State of Illinois, so I don't want to...I don't 33.

- like to...to end a career here in the Legislature with a vote
- that I know can be miscontrued by many to mean that I am not
- 3. sympathetic, understanding, comprehensive of what to a great
- degree, the black community has every right to expect ultimately
- 5. from the State of Illinois, but I...I'm constrained to say
- 6. how in the world can I do it.
- 7. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 8. Senator Wooten.
- 9. SENATOR WOOTEN:
- 10. Well, Mr. President and colleagues, I think when one sets out
- 11. to do high and noble deeds, is a very good time to see clearly
- 12. what it is that you are about to do. And I think we ought not
- 13. shrink from the full implications of this vote. What Senator
- 14. Partee is asking us to do, what Senator Harris is supporting,
- 15. and I think what many of us will support is to have the State of
- 16. Illinois is to have the State of Illinois supply money that is
- 17. normally supplied by a local community. In this case, it could
- 18. be the board of the hospital, the City of Chicago, but the State
- 19. of Illinois is going to supply that money if this bill passes,
- 20. fourteen million dollars. The second point to be made is, that
- 21. all hospitals in the State of Illinois in the future seeking Hill-
- 22. Burton funds will meet every one of the criteria that we set down
- 23. in this unique situation. And so, we're not merely considering
- 24. fourteen million dollars from the State, we're considering a lot.
- 25. more in years to come. Third, unless Hill-Burton has gotten awfully
- 26. merciful, they want that money up front and in the bank. And I think
- 27. that will be the case here. I do not say these things to oppose
- 28. the bill or to support it, but I think we ought to be very clear
- 29. about what it is we propose to do, whichever side we take. We
- 30. should not shrink from the truth, and the truth is there is a great
- 31. deal implicit in this bill and we have not yet stated it in those
- 32. clear terms, and I simply wanted it for the record.
- .33. PRESIDING OFFICER: (SENATOR DONNEWALD)

1. Senator Berning.

SENATOR BERNING:

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Thank you, Mr. President. I suppose no one can dispute what 3. 4. apparently is a need, and I am certainly not opposed to attempting to provide facilities for those who do need specialized care. 5. That's one of the reasons that I have stood here at this microphone 6. and pleaded with this Body to do something about providing adequate 7. funding for our mentally retarded and developmentally disabled 8. young people so that the State would be paying its actual per diem 9. cost. And I say to you, Mr. President, that I have been unable to 10. make any inroads anywhere and one of the outstanding schools in 11. the State of Illinois will be closing on the last day of this 12. month. Now, that should not be the case with Provident Hospital 13. if what I understand is correct, and that is simply that the 14. Department of Public Health says the hospital does not comply with 15. State's standards on room...size and life safety. Now, if we are 16. to believe the history of this institution as related by many of 17. the speakers, it has been doing an admirable job for many, many, 18. many, many years. If the State then through its Department of 19. Public Health suddenly says, you have to spread the...walls a 20. little bit here and there and enlarge the corridors here and there 21. simply to comply with an arbitrary set of standards, I submit, Mr. 22. President, members of the Senate, that all we need do is ask, yes, 23. order, the State Department of Public Health to recant on its 24. orders and this hospital would then be in no immediate emergency. 25. It could continue to function. That may be necessary ultimately 26. but we are in a serious situation right as of now dollar wise as 27. has been so eloquently established by so many of our speakers. 28. We are called on, Mr. President, to establish here, if this is 29. passed, a precedent from which there will be no returning. We will 30. have unwittingly obligated the State and all future General 31. Assemblies with demands equally as defensible and necessary as this 32. one. I think we have no choice, Mr. President, but to turn this down.

## PRESIDING OFFICER: (SENATOR DONNEWALD)

Is there further discussion? Senator Partee may close the
 debate.

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## SENATOR PARTEE:

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Mr. President and members of the Senate, it was mentioned 5. here by one of the speakers, I think, Senator Regner, that we 6. should wait for a commission that relates to a medical school 7. out at Chicago State University. And it has no bearing on this, 8. except obtrusively it might mean that once this hospital is built, 9. it could serve as a training school, if in fact, there ever is a 10. medical school. I would only stress that this is not an appropria-11. tion. Senator Glass was concerned about plans, but Senator Glass, 12. the plans have been drawn, that's why they have a cost estimate 13. of 50.6 million dollars. So plans is not a problem. There's no 14. immediate money here. We're not talking about next year, and 15. we're not talking about perhaps the year before. This is a commitment, 16. a commitment to be made so that the money can be forthcoming from 17. the Federal government. Now, someone suggested that this can wait. 18. I've talked today to the President of the Board of Trustees of 19. that hospital and they suggest to me that...it cannot wait. No, 20. I will not say to you that there is any date definite as to when 21. the funds are going to withdrawn by the Federal government, but the 22. fact of the matter is they have said, if something doesn't happen 23. almost immediately, the money may or may not be available from the 24. Federal government. Now, lurking somewhere in the recesses of 25: your minds although it has not been expressed except in a rather 26. adroit fashion is a question of what are...what are the politics 27. I had hoped that there would be no politics in of this situation. 28. this situation. This is a dollar situation, a chance for the 29. State of Illinois to save an institution and by saving that in-30. stitution save millions of dollars that future generations would 31. be obligated to pay from the large number of patients that would 32.

have to serviced elsewhere at an increased cost, including

transportation and a lot of other inponderables. Now, it was said l. that Governor Thompson-Elect would prefer that this matter be 2. evaluated after he comes on board. The fact of the matter is, 3. Governor Thompson has been very active and has been very con-4. cerned as is was stated in this situation. He's been to this 5. hospital. He's talked to the Board of Trustees and the Directors. 6. He made an attempt and I praise him for it to move into the realm 7. of the Federal government to bring about a situation which would 8. have ameliorated the situation which we now find ourselves in so 9. he's been active in this area, and he understands it, and as I 10. judgmentalize his conduct, he is for it. Now, it doesn't mean 11. that in the next fiscal year he has any responsibility in terms 12. of dollars. The money would have to be reappropriated. The kinds 13. of considerations and nuances of reappropriation at that time are 14. things over which he will have full and complete control. 15. is not a personality contest between an outgoing governor and in-16. going governor. This is a chance and opportunity for a state to 17. fulfill its obligation in terms of healthcare for people. 18. very surprised to hear Senator Berning say that perhaps the solution 19. to this problem would be to have the Department of Health recant 20. on its position, and I was surprised only because Senator Berning 21. normally thinks a little more intricately into problems than that, and 22. I am sure he heard me say that one of the reasons for the hospital 23. being on the verge of closing was because of its lack of...because 24. it...it's lack of compliance with fire and safety regulations. 25. Now, what would happen if the Department of Health recanted? 26. Those fire and safety regulations or lack of them may well result 27. in the destruction of life after life after life, the building 28. could fall down, or a fire could take place under circumstances 29. where they are not in compliance with safety regulations and many 30. hundreds of people could lose their lives. thousands 31. sure you do not want the Department of Health to recant its position on 32. that. Now, some of them have said this is a meaningful thing, it is a

situation that we can sympathize and empathize with. I would

suggest to you that a failure to vote has the same impact as a

negative vote. A Present vote has the identical impact of a No

4. vote. This is a situation where the next governor will have ample time

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5. at least two years to repair our ties or to study this picture in

6. many, many ways, perhaps have alterations made at another level,

or have participation from some other levels. There are many ways

8. that this can be accomplished, and there is ample time for the

governor to do it, but if we don't vote this commitment now, we

10. may well lose that entire commitment from the Federal government

and the only way they will proceed is for this hospital to have

a commitment. I'd appreciate a affirmative vote.

13. PRESIDING OFFICER: (SENATOR DONNEALD)

14. The question is, shall House Bill 4020 pass? Those in favor 15. vote Aye. Those opposed Nay. The voting is open. Have all those

voted who wish? Take the record. On that question, the Ayes are

17. 40, the Nays are 3, 3 Voting Present. House Bill 4020 having

18. received the constitutional majority is declared passed. Senator Chew

19. moves that the vote by which the House Bill 4020 passed be reconsidered.

20. Senator Rock moves that lie upon the Table. We will now...we will

21. now proceed to the page 5 on the matter of item reductions.

22. House Bill 3377, Senator Joyce. Secretary will read the motion.

23. SECRETARY:

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24. I move that the item on page 1, line 16 of House Bill 3377

25. be restored, the item reduction of the Governor to the contrary

notwithstanding. Signed, Senator Joyce.

27. PRESIDING OFFICER: (SENATOR DONNEWALD)

28. Senator Joyce.

SENATOR JOYCE:

30. Mr. President and members...and members of the Senate, this
31. is the Mental Health bill. There are three items that have been
32. reduced by the Governor. They total...let's see...eleven million
33. eight hundred and eleven thousand nine hundred dollars. The first

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- item is a nine hundred...is a veto of a nine hundred and fifty
   thousand dollars for experimental projects for the...the develop-
- 3. mentally disabled persons in private facilities. Now, do we
- 4. want to take these one at a time? All right, so that...that's
- the first one.
- 6. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 7. Page 1, line 16. Is there further discussion? The question
- 8. is, shall item on page 1, line 16 of House Bill 3377 be restored,
- 9. the item reduction of the Governor to the contrary notwithstanding?
- 10. Those in favor vote Aye. Those opposed Nay. The voting is open.
- 11. Have all those voted who wish? Have all those voted who wish?
- 12. Take the record. On that question, the Ayes are 30, the Nays
- 13. are 22, 1 Voting Present. The item on page 1, line 16 of House
- 14. Bill 3377 having received the required majority vote of the
- 15. Senators elected is declared retored, the item reduction of
- 16. the Governor to the contrary notwithstanding. Read the motion.
- 17. SECRETARY:
- 18. I move that the item on page 1, line 29 of House Bill 3377
- 19. be restored, the item reduction of the Governor to the contrary
- 20. notwithstanding. Signed, Senator Joyce.
- 21. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 22. Senator Joyce.
- 23. SENATOR JOYCE:
- 24. Yes, this is a reduction of a million dollars in the psychiatric
- 25. treatment and licensed private facilities.
- 26. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 27. Is there further discussion? (uestion is, shall the item
- on page 1, line 29 of House Bill 3377 be restored, the item
- 29. reduction of the Governor to the contrary notwithstanding? Those
- 30. in favor vote Aye. Those opposed Nay. The voting is open. Have
- 31. all those voted who wish? Have all those voted who wish? Take
- 32. the record. On that question, the Ayes are 28, the Nays are 22,
- 33. 1 Voting Present. The item on page 1, line 29, not having received

- 1. the majority vote of the Senators elected is declared lost.
- 2. Read the motion.
- 3. SECRETARY:
- I move that the item on page 1, line 33 of House Bill 3373

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- 5. be restored, the item reduction of the Governor to the contrary
- 6. notwithstanding. Signed, Senator Joyce.
- 7. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Joyce.
- 9. SENATOR JOYCE:
- 10. Yes, this is a reduction of four million nine hundred sixty-one
- 11. thousand nine hundred dollars of the twenty-one million four
- 12. hundred and fifty-two thousand nine hundred dollars appropriated
- 13. for the community based programs and for the developmentally
- 14. disabled. And four million...and four million nine hundred
- 15. thousand of the twenty-one million twenty-six thousand two hundred
- 16. dollars appropriated for the community based programs for the
- 17. mentally ill.
  - 18. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19. Is there further discussion? Senator Netsch.
- 20. SENATOR NETSCH:
- 21. If the sponsor would yield for a couple of questions on
- 22. this? One, the...the total amount that you are restoring is some-
- 23. thing close to ten million dollars. Is that correct?
- 24. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 25. Senator Joyce.
- 26. SENATOR JOYCE:
- 27. (machine cutoff) million dollars, but we have restored five
- 28. million three hundred thousand. It...it has been transferred
- 29. from the Mental Health Fund.
- 30. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 31. Senator Netsch.
- 32. SENATOR NETSCH:
- 33. That was my next question totry to pin down exactly what is the

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impact of this motion on General Revenue Funds as opposed

to

- 2. the use of the Mental Health Fund which I understand is also
- 3. involved in other bills. Could you explain that just...
- SENATOR JOYCE:
- Well...

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- 6. SENATOR NETSCH:
- ...a little more clearly, please.
- 8. SENATOR JOYCE:
- 9. ...the total package was eleven million dollars and we
- 10. ...approximately is ten million eight hundred thousand, and we
- 11. have already restored five million three hundred thousand in a
- 12. bill that transferred it from Mental Health Funds to...to the
- 13. community based programs, so it's actually coming from General
- 14. Revenue Funds. It's approximately six million dollars in the
- 15. total package.
- 16. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 17. Senator Netsch.
- 18. SENATOR NETSCH:
- 19. And just one additional question about that. The...the
- 20. total General Revenue then is considerably less than the...the motion
- 21. itself would indicate. That is what you're saying? Is there
- 22. also a suggestion which I have seen in some of the memoranda that
- not all the...all of that six million would necessarily be expended
- 24. this year because it is late in the year, and if so, have you any
- 25. estimate of what the actual expenditure would be likely to be?
- 26. I've seen several different figures that...which is one reason
- 27. why I'm asking.
- 28. SENATOR JOYCE:
- 29. No. I...I don't know, because this was not asked for by
- 30. the Department.
- 31. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 32. Is there further discussion? The question is, shall the item
- on page 1, line 33, of House Bill 3377 be restored, the item

vote Aye. Those opposed Nay. The voting is open. Have all those

of the Governor to the contrary notwithstanding? Those in favor

3. voted who wish? Take the record. On that question, the Ayes are

32, the Nays are 18, 2 Voting Present. Lines 1...page 1, line 33

5. ...the item on page 1, line 33 having received the required majority

vote of the Senators elected is declared restored, the item reduction

7. of the Governor to the contrary notwithstanding. House Bill 3475,

8. Senator Smith.

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9. SENATOR SMITH:

10. Mr. President and members of the Senate, I see the Minority

Leader is here. Senator Harris...

12. PRESIDING OFFICER: (SENATOR DONNEWALD)

Senator Harris.

14. SENATOR SMITH:

15. I'm calling that bill that you asked me to hold, and you'll

remember yesterday I chided you and said that I...do you wish to

17. kill this particular bill. This is a bill that appropriates some

18. ... something in excess of some three million dollars that was vetoed

by His Excellency on House Bill...what's the number? 3475. That

20. bill was passed in the House by a member of your party, Senator,

21. and I...I don't usually make reference to differentiation as between

22. partys in discussing a bill. I think a bill should stand or fall

23. upon its merits, and I think that this bill has merits. I was

24. willing to take a chance with it yesterday, and I realize and
25. appreciate the fact that the membership is tired now and I'm in

no better position now insofar as the members are concerned than

27. I was yesterday. I merely want...you know you...I want to say this

28. to Senator Harris personally. Senator, I...I...I want to read...

29. say this to the Senator, if I may.

30. PRESIDENT:

31. Which Senator, Senator?

32. SENATOR SMITH:

33. Senator Harris, the Minority Leader...

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PRESIDENT: ı. Senator Harris. 2. SENATOR SMITH: 3. ... Senator, you... the fact that you wish that I continue the 4. 5. bill yesterday gave me time to get one of the position papers of the elected Governor who will be sworn in in January, and I will 6. bring this to you and let you read it. He says although the... 7. concerning this bill that I now have...although the 1977 budget sought a twenty-four million increase for administrative funding 9. in IDPA, it cut funding for the adult basic education program from 10. 4.5 and that's approximately a part of that, at least, I'm seeking 11. to restore, to two million dollars. This is somewhat ironic in 12. light of the fact that the program serves approximately ten 13. thousand of the hard core unemployed, places twenty-five to 14. twenty-five...twenty to twenty-five percent of them and results in 15. a net savings to the government by a virtue of the people it removes 16. from the rolls which probably exceeds its budget. Thus, Senator, the... 17. your Governor-to-be wrote, thus the adult basic education program 18. should be a...should be a functioning, effective entity designed 19. to serve the needs of the IDPA community. Its programs should be 20. reasonably related to the ultimate goals of the placement and 21. training office, and its level of funding should reflect the vital 22. role which it plays in providing recipients with a realistic 23. opportunity to break the cycle. That's the end of my argument, 24. Mr. President. 25.

26. PRESIDENT:

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Any further discussion? Senator Weaver.

SENATOR WEAVER:

29. Senator Smith, is seventy-five percent of this government or 30. Federal reimbursable with twenty-five percent?

PRESIDENT:

32. Senator Smith.

33. SENATOR SMITH:

- Yes, it's seventy-five percent reimbursable. If we pass
- 2. the bill as I have it here, three thousand some four hundred
- 3. million, the State's outlay would be then one-fourth, approximately
- 4. eight hundred thousand. One-fourth.
- 5. PRESIDENT:
- 6. Senator Weaver.
- 7. SENATOR WEAVER:
- 8. Less than a million dollars, you're...you're talking about
- 9. from General Revenue? You're talking about less than a million
- 10. dollars from General Revenue if you're talking about seventy-five
- 11. percent?
- 12. SENATOR SMITH:
- 13. It would come then to three million eight hundred or whatever
- 14. the figures are I just read...
- 15. PRESIDENT:
- 16. Now, the question, Senator, was what...is it less than one
- 17. million from General Revenue. That is the question.
- 18. SENATOR SMITH:
- 19. Yes, oh yes...less than one million.
- 20. PRESIDENT:
- 21. The answer is yes. Senator Don Moore.
- 22. SENATOR DON MOORE:
- 23. Thank you, Mr. President. I rise in support of Senator
- 24. Smith's motion. Over the past year, Mr. President, there were
- 25. over two thousand two hundred Public Aid recipients whose grants
- 26. were either removed or...or reduced, or they were removed from
- 27. the Public Aid rolls as a result of this program. As Senator Smith
- 28. has said, twenty-five percent of this money is State money, and for
- 29. the entire appropriation of 5.4 million, comes out a little bit
- 30. more than one million two hundred and fifty thousand dollars which
- 31. is State money. The other seventy-five percent, approximately
- 32. three million seven hundred and fifty thousand is Federal money.
- 33. But as a result, Mr. President, of removing these two thousand two

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- 1. hundred individuals, either removing them from the rolls or
- 2. reducing their grants, the State of Illinois has saved over four
- 3. million dollars solely of State money. We're speaking a total of
- 4. about eight million, four million Federal, four million State.
- 5. This is a...a good program. We all want to see the Welfare rolls
- 6. reduced and the one way to do it is to educate our recipients and
- 7. get them all...get them a job and get them off the rolls. This
- 8. program is effective. It is doing the job, it is saving the
- taxpayers of the State of Illinois money, and I think the Governor
- 10. 'errored which he has done in the past. We...he has really errored
- 11. in his reduction veto on House Bill 3475. And I hope that his
- 12. veto is overriden.
- 13. PRESIDENT:
- 14. Is there further discussion? The question is, shall the
- 15. item on page 4, lines 33 through 35 inclusive...question is, shall
- 16. the item on page 4, lines 32 through 35 inclusive of House Bill
- 17. 3475 be restored, the item reduction of the Governor to the contrary
- 18. notwithstanding. Those in favor will vote Aye. Opposed Nay. The
- 19. voting is open. Have all voted who wish? 30 votes are required.
- 20. Have all voted who wish? Take the record. On this question, the
- 21. Ayes are 33, the Nays are 15, with 3 Voting Present. The item on
- 22. page 4, lines 32 through 35 of House Bill 3475 having received the
- 23. required constitutional majority vote of Senators elected, is declared
- 24. restored, the item reduction of the Governor to the contrary not-
- 25. withstanding. House Bill 3816. Read the motion.
- 26. SECRETARY:
- 27. I move that the item on page 26, lines 18 through 22 of House
- 28. Bill 3816 be restored, the item reduction of the Governor to the
- 29. contrary notwithstanding. Signed, Senator Davidson.
- 30. PRESIDENT:
- 31. Senator Davidson.
- 32. SENATOR DAVIDSON:
- Mr. President and members of the Senate, this is to restore four

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hundred and thirty-eight thousand dollars back into this budget

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for the downstate mass transit funding for...to pay for mass transit 2. in downstate Illinois. This will effect Bloomington, Normal, 3. Champaign-Urbana, Decatur, Galesburg, Loves Park, Pekin, Peoria, 4. East Peoria, Quincy, Rockford, Rock Island, and Springfield, and 5. the reduction amount that they did on this...this is not going 6. to have enough money for these districts downstate to receive their 7. amount of money of support, and this only pays for restoring of Ω. costs. This is not expansion of service. This comes out of the 9. one thirty-second sales tax which went to the downstate mass 10. transit districts when you passed the Regional Transit money three 11. years ago. If there is any surplus money left, it will go back into 12. the General Fund at the end of the fourth quarter. DOT estimates 13. are four hundred and some odd thousand dollars short on meeting 14. their expense in this. I urge the restoring of this amount of 15. money. 16. PRESIDENT: 17. Any further discussion? Senator Fawell. 18. SENATOR FAWELL: 19. I'm...I'm sorry, but I...is that the correct number on the 20. board? It is? 21. PRESIDENT: 22. The number is 3816. 23. SENATOR FAWELL: 24. All right. That threw me off. I had trouble...how much... 25. how much money are we talking about this time, now? Not that it 26. matters much but... 27. SENATOR DAVIDSON: 28. Four... 29. PRESIDENT: 30.

...four hundred and thirty-five thousand dollars out of the

Senator Davidson...

SENATOR DAVIDSON:

earmarked one thirty-second sales tax that went to the downstate

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- mass transit districts.
- SENATOR FAWELL:
- 4. Well, I think you're a piker, just four hundred thousand
- dollars...
- 6. SENATOR DAVIDSON:
- Vote Yes...
- 8. SENATOR FAWELL:
- 9. ...do shame to yourself...
- 10. SENATOR DAVIDSON:
- 11. ...vote Yes then, please.
- 12. PRESIDENT:
- 13. Any further discussion? Senator Morris.
- 14. SENATOR MORRIS:
- 15. Would...would you like Senator Davidson to just drop this
- 16. effort and take an amendment and be annexed to the RTA? They've
- 17. got lots of money.
- 18. SENATOR DAVIDSON:
- 19. I'm sorry, I did not hear the question.
- 20. PRESIDENT:
- 21. That's...that's...
- 22. SENATOR MORRIS:
- 23. Never mind.
- 24. PRESIDENT:
- 25. ...that's just as well. Any further discussion? The question
- 26. is, shall the item on page 26, lines 18 through 22 of House Bill
- 27. 3816 be restored, the item reduction of the Governor to the contrary
- 28. notwithstanding? Those in favor vote Aye. Opposed Nay. The
- 29. voting is open. Have all voted who wish? Have all voted who wish?
- 30. Take the record. Postponed consideration. On the order of specific
- 31. recommendations for change, page 6 of your Calendar. (machine cutoff)
- 32. Message. Clear the board, please. Read the message.
- 33. SECRETARY:

- 1. I move to...to accept the Governor's specific recommendation
- 2. for change for...to House Bill 3560 in the manner and form as
- follows: On page 1, line 1 the word "natureal" be inserted before
- 4. the word "person" and on page 10, line 2, after "one thousand
- 5. dollars" add in quotes and such aggregate amount beneficially
- 6. owned by any person does not exceed five thousand dollars,
- 7. end of quote, and on page 14, line 13, quote, four million dollars
- 8. be changed to in quote, two million dollars, and on page 17, by
- 9. adding the following: Section 2 This Act takes effect upon its
- 10. becoming a law. Signed, Senator Daley.
- 11. PRESIDENT:
- 12. Well, Senator Buzbee, did you seek recognition for something?
- 13. I'm sorry. Senator Daley.
- 14. SENATOR DALEY:
- 15. Take it out of the record.
- 16. PRESIDENT:
- 17. Take it out of the record. House bill 3629, Senator Sommer.
- 18. SECRETARY:
- 19. I move to accept the specific recommendations of the Governor
- 20. as to House Bill 3629 in the manner and form as follows: Amend
- 21. House Bill 3629 on page 1, line 1 by deleting, in quotes, directing
- 22. and inserting in lieu thereof authorizing, end quotes, and on page
- 23. 1, lines 2 and 3, by deleting Pekin Park District, in quotes, and
- 24. inserting in lieu thereof, in quotes, City of Pekin, and on page
- 25. 1, by deleting all of lines 10 through 13, and on page 1, line 20
- 26. by inserting in quote, on or before June the 30th, 1977, end of
- 27. quote, after the word...in quotes, convey, end of quote, and on
- 28. page 1, lines 22 and 33...and 23 by deleting, in quote, Pekin Park
- 29. District, end of quote, and inserting in lieu thereof, in quote,
- 30. City of Pekin, and on...end of quote, and on page 8, lines 19 and
- 31. 22, by deleting, in quote, Pekin Park District, end of quote, and
- 32. inserting in lieu thereof, in quote, City of Pekin, end of quote,
- 33. and on page 3, by inserting after line 33, the following: Section 3

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- this Act takes effect upon its becoming a law. Signed Senator
- Sommer.

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- 3. PRESIDENT:
- Senator Sommer.
- 5. SENATOR SOMMER:
- Ladies and Gentlemen, as the bill was initially drafted, the
- 7. State of Illinois was supposed to convey about a thousand acres
- 8. of swamp to the Pekin Park District. Pekin Park District decided

to maintain it. The present time, the City of Pekin, since this

- 9. they didn't want the swamp, because they...they couldn't afford
- 11. is in their city limits has decided that they'd like to take at
- 12. look at this. They...when the park district rejected it. in Kind of in...
- 13. ...in a surprise move, the city then got into the picture, and
- 14. they want to talk to the Department of Conservation and determine
- 15. whether they would be interested in acquiring it. They may or may
- 16. not. The change also requires that they make a decision within a
- 17. ...by, I think, June 30th of next year. Those are the changes
- 18. that would convey to the City of Pekin if they can work out a deal.
- 19. PRESIDENT:
- 20. Senator Glass.
- 21. SENATOR GLASS:
- 22. Thank you, Mr. President. I'd like to ask the sponsor...I
- 23. know this is an emergency measure, and I'm wondering how fast
- 24. this quick claim deed, how quick it will go into effect, Senator
- 25. Sommer?
- 26. PRESIDENT:
- 27. Senator Sommer.
- 28. SENATOR SOMMER:
- 29. That's a good question, Senator Glass.
- 30 PRESIDENT:
- 31. Quickly, is that the end of this? Senator Glass.
- 32. SENATOR GLASS:
- 33. How...how quick will this quick claim deed go into effect?

- PRESIDENT:
   Senat
- 2. Senator Sommer.
- 3. SENATOR SOMMER:
- 4. Well, Senator Glass, we practice law in a different way up
- 5. there, and that's...
- 6. PRESIDENT:
- Senator Latherow.
- 8. SENATOR LATHEROW:
- 9. Well, I just wonder if the sponsor would yield to a question.
- 10. PRESIDENT:
- 11. He indicates he'll yield.
- 12. SENATOR LATHEROW:
- 13. The memory is a little vague of course, but I was thinking at that
- 14. time that we had a park district record that...vote record that
- 15. said that they would accept this. Am I wrong on that?
- 16. PRESIDENT:
- 17. Senator Sommer.
- 18. SENATOR SOMMER:
- 19. I...I think your correct, Senator Latherow. They...they
- 20. changed their mind.
- 21. SENATOR LATHEROW:
- 22. Then the...then...
- 23. PRESIDENT:
- 24. Senator Latherow.
- 25. SENATOR LATHEROW:
- 26. ...then the State of Illinois doesn't want the land? That's
- 27. the big problem, isn't it? They paid several hundred thousand
- 28. dollars for it and now they don't want it, and they can't give it to
- 29. Pekin Park District so now we leave it in limbo here awhile and
- 30. let the City of Pekin...what if you and I decide we'd want that in
- 31. that time, Senator? Could we get a...a more or less release on
- 32. this to hold it a while?
- 33. PRESIDENT:

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Senator Sommer.

2. SENATOR SOMMER:

3. Senator Latherow, it would take a special bill of the General

4. Assembly to...to convey it to you. If you want to introduce the

5. bill, you can.

6. PRESIDENT:

ı.

7. Senator Latherow.

8. SENATOR LATHEROW:

My time is limited.

10. PRESIDENT:

11. Senator Morris.

12. SENATOR MORRIS:

13. Thank you, Mr. President. Would the sponsor yield to a question?

14. Mr...Senator Sommer, I'd like to know how the City of Pekin plans

15. to maintain the swamp?

16. PRESIDENT:

17. Senator Sommer.

18. SENATOR SOMMER:

19. I heard the proper answer back here, but we won't...

20. SENATOR MORRIS:

21. What was that answer?

22. SENATOR SOMMER:

23. I don't know, you'd have to ask the person who, said it. They

24. - would provide police protection and what have you for this area.

25. It is a large swamp, and the problem is somebody could go out there

and sink under, you know. They're concerned about liability and

27. this sort of thing, and that's their basic concern. They want to

28. know if they have resources to take it on.

29. PRESIDENT:

26.

30. Senator Morris.

31. SENATOR MORRIS:

32. Senator Sommer, you also talked of a deal. That's a bad word to use in the Legislature. Were you talking about an accommodation?

- 1. PRESIDENT:
- Senator Sommer.
- 3. SENATOR SOMMER:
- 4. Well, the deal was to be made between the Department of
- 5. Conservation and the City of Pekin. Now, if they make deals,
- 6. that's fine. We don't here.
- 7. PRESIDENT:
- 8. Senator Knuppel. Senator Donnewald, can I see you a moment.
- Senator Knuppel.
- 10. SENATOR KNUPPEL:
- My mother always told me never to look a gift horse in the
- 12. mouth. The Pekin Park District must have. All I can say here
- 13. is, I've got friends that think it ought to go, and friends think
- 14. it ought not to go, but Senator Sommer is my friend, and I'll always
- 15. stand with my friend.
- 16. PRESIDENT:
- 17. What happened to the other ones? Further discussion?
- 18. Senator Sommer may close the debate.
- 19. SENATOR SOMMER:
- 20. Well, if Senator Knuppel recommends it, it's sure to pass.
- 21. PRESIDING OFFICER: (SENATOR DONNEWALD)
- The question is, shall the Senate accept the specific recommenda-
- 23. tions of the Governor as to House Bill 3629 in the manner and form
- 24. just stated by...by the Secretary. Those in favor vote Aye. Those
- 25. opposed Nay. The voting is open. Have all those voted who wish?
- 26. Take the record. On that question, the Ayes are 46, the Nays are
- 27. none, none Voting Present, and the specific recommendations of the
- 28. Governor as the House Bill 3629 having received the required
- 29. majority vote of the Senators elected are declared accepted. House
- 30. Bill 3850, Senator Glass.
- 31. SENATOR GLASS:
- 32. Thank you, Mr. Presient. I am moving to accept the recommenda-
- 33. tions of the Governor. This bill provides for insurance when schools

take educational tours. One of the types...of insurance provided

...

2. for is disability insurance. It was discovered that that cannot

3. be obtained, but the amendment that eliminated it also unfortunately

4. eliminated the requirements for other insurance, such as liability

5. insurance and this amendment by the Governor would restore the

requirement for liability insurance and for bodily injury, and I

again would move its approval.

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PRESIDING OFFICER: (SENATOR DONNEWALD)

9. Is there further discussion? Question is, shall the Senate

10. accept specific recommendations of the Governor as to House Bill

11. 3629 in the manner and...38...I'll start over, new number. Question

12. is, shall the Senate accept the specific recommendations of the

Governor as to House Bill 3850 in the manner and form just stated

by Senator Glass. Those in favor vote Aye. Those opposed Nay.

15. The voting is open. Have all those voted who wish? Take the

16. record. On that question, the Ayes are 47, the Nays are none,

17. 1 Voting Present. The...the specific recommendations of the

18. Governor as to House Bill 3850 having received the required majority

19. vote of Senators elected are declared accepted. House Bill 3485

20. under the title of specific recommendations for change, House

overrides amendatory veto. Senator Knuppel.

## SENATOR KNUPPEL:

Mr. President, this bill involves...townships outside of Cook County. It's permissive. What happened is the Governor tied this piece of legislation to Senate Bill 3485 and attempted to make changes in 3485 that would have put the training and so forth of township assessors under the jurisdiction of the Department of Governmental, Local Affairs. Now, really all this does is provide that townships voluntarily can increase...outside of Cook County... can increase their salaries for township assessors. Unless this bill passes before March of 1977 which doesn't allow it to be reintroduced next year in...with any hope of passing it, then assessors will have to continue at their present levels for assessment until 1981,

because they'll be elected in March of 1977. It's...it's voluntary,

there's no requirement that the salaries be increased. All this 2.

does is increase the maximum limit in those counties of less than 3.

4. one million population.

PRESIDENT: 5.

ı.

Senator Buzbee. 6.

SENATOR BUZBEE: 7.

Ouestion of the sponsor, Mr. President. 8.

PRESIDENT: 9.

He indicates he will yield. 10.

SENATOR BUZBEE: 11.

Senator, is this...does this bill have anything to do with 12.

the...with the testing and the licensing of...of assessors? 13.

SENATOR KNUPPEL: 14.

The only connection is ... 15.

PRESIDENT: 16.

Wait just a moment. So that the record will know who is... 17.

who is speaking, Senator Knuppel. 18.

SENATOR KNUPPEL: 19.

...all right...all right. The only thing...the only...only 20.

way it's connected with the other bill at all is, the Governor tied 21.

the two together. It has no connection. That's why we're over-22.

ridding is so that it's not tied to the other bill. It has 23.

training. All the training qualifications and so forth went down

24. in the House. The only thing this does is raise the maximum limits

that a...that township officials may provide for their assessors. 26.

it has no longer any connection if this is passed with 3485. 27.

PRESIDENT: 28.

25.

Senator Schaffer. 29.

SENATOR SCHAFFER: 30.

I rise in support of this bill. I think perhaps the only job... 31.

local job that I'm publicly willing to admit that's tougher than 32.

being in the Legislature in my area is assessor. Assessors find 33.

themselves very much in the forefront of the public's rath, and ı.

they have a job that truely is difficult to do because it involves 2.

satisfying people that their taxes are fair. I think it's necessary, 3.

A ...

and I think in the ensuing months we should do everything we can 4.

do insure the highest caliber of person running for office, but 5.

I'm convinced that the salary levels that exist for assessor 6.

right now in downstate Illinois will not attract the best and most 7.

qualified people, will not encourage the people who are there to 8. upgrade themselves, and in...in...certainly would not provide

9. for the best form of assessment. I can't honestly promise you 10.

that good salaries will get you men and women in public office, 11.

but I will certainly promise you that bad salaries will get you bad 12. men and women, and this is an area where I think the taxpayers

deserve to have the best qualified people, and I think this bill 14.

certainly merits our support. 15.

PRESIDENT: 16.

13.

22.

29.

Senator Graham. 17.

SENATOR GRAHAM: 18.

Mr. President and members of the Senate, and Senator Knuppel, 19.

I am willing...I'm right in assuming...I don't think I'm assuming, 20.

I think it's built in here, that the final judgement with regards 21.

to these salaries is left within the confines and authority of

the town board. You're...you're...my goodness fellows, how much 23.

more local can you get it. I stand in support of this. 24.

PRESIDENT: 25.

Senator Latherow. 26.

SENATOR LATHEROW: 27.

Well, thank you, Mr. President. I... I only wanted a question. 28.

Do we set a minimum salary for these people?

PRESIDENT: 30.

Senator Knuppel. 31.

SENATOR KNUPPEL: 32.

As I read the Statutes, there are no minimums. The...the 33. .

- maximum for these are starting at less than nine thousand, is ı.
- seven thousand dollars, but I see no minimums. I think the 2.
- board can...can set the salary anywhere they want it, from nothing 3.
- up to seven thousand. 4.
- PRESIDENT: 5.

13.

- Any further discussion? Senator Clarke. 6.
- SENATOR CLARKE: 7.
- Mr. President, I'd just like to say that I think it's very 8.
- unfortunate that the House and the Governor somehow got betwixt 9.
- and the other bill that went along with this and was sponsored 10.
- by the township officials went down the drain, because that did 11.
- set some qualifications in terms of training and expertise for
- 12. these people. I also think it's unfortunate that in light of
- the upcoming election of assessors that we did not prevail on
- allowing consolidation of assessing districts, which bill is on 15.
- Postponed Consideration, because by and large this bill, when
- 16. you look at the salary levels, you're talking about nine thousand
- 17.
- and below and otherwise. Most of the people who are not doing 18.
- the assessing that are in the positions are townships of a 19.
- thousand and lower. And in many of those cases, those people 20.
- are getting peanuts or practically nothing. Well, reluctantly 21.
- I think this is a good bill and I think many of the people that we've 22.
- seen over the State are qualified and are trying to do a 23.
- good job and I hope they're going to jack up themselves in 24.
- terms of trying to get better qualified, 25.
- PRESIDENT: 26.
- The question is, shall House Bill 3485 pass the specific 27.
- recommendations of the Governor to the contrary notwithstanding. 28.
- Those in favor vote Aye. Those opposed vote Nay. The voting 29.
- is open. Have all voted who wish? Take the record. On that
- 30.
- question the Ayes are 50, the Nays are none, with none Voting 31.
- Present. House Bill 3485 having received the required three-32.
- fifths vote is declared passed, the specific recommendations 33.

ı. of the Governor to the contrary notwithstanding. Senator 2. Harber Hall, for what purpose do you arise? 3. SENATOR HARBER HALL: 4. On a point of personal privilege, Mr. President. 5. PRESIDENT: 6. State your point, Senator. 7. SENATOR HARBER HALL: 8. Sitting in the visitors gallery directly in back of me 9. is a lady who has won acclaim as the former Mayor of the 10. Town of Normal. I'd like to have Mrs. Carol Rytan stand and 11. be recognized if she will. 12. PRESIDENT: 13. Chivalry is not dead. (Machine cutoff) Order of Con-14. sideration postponed, 15. 16. 17. 18. 19. 20. 21. 22. 23. 24. 25. 26. 27. 28. 29. 30. 31. 32. (End of Reel)

(Continued next page)

33.

1. PRESIDENT: 2. Are there members with bills on Consideration Postponed З. either on or off the Calendar who desire to call them. 4. Senator Rock. 5. SENATOR ROCK: 6. Yes, thank you, Mr. President and Ladies and Gentlemen 7. of the Senate, on the order of Consideration Postponed is 8. Howse Bill 3072. 9. PRESIDENT: 10. House Bill 3072, Senator Rock. 11. SENATOR ROCK: 12. Might I ask that the bill be read and I'd wish to proceed. 13. PRESIDENT: 14. Read...read the bill. 15. SECRETARY: . House Bill 3072. 16. (Secretary reads title of bill) 17. 3rd reading of the bill. 18. 19: SENATOR ROCK: 20. Thank you. 21. PRESIDENT: Senator Rock. 22. SENATOR ROCK: 23. Thank you, Mr. President and Ladies and Gentlemen of the 24. Senate. House Bill 3072 is that bill, as I'm sure everyone 25. recalls, which we discussed earlier this month on the 2nd of 26. December as a matter-of-fact. It would provide for a merit 27. system of employment in the Office of the Secretary of State. 28. This is, as I have explained or did explain at that time, the 29. first step really in the fulfillment of a campaign pledge that 30. was made by both candidates for Secretary of State of our State. 31. The Secretary of State elect has asked for our support on this

A ..

legislation with the full realization that if it receives

- thirty votes it will not, in fact, become effective until
- 2. July 1. He does, in fact, have amendments ready for this
- 3. legislation once it's on the books, but he feels at this
- 4. time that it's absolutely imperative that the Office of the
- 5. Secretary of State be subject to this kind of legislation,
- 6. and I would solicit a favorable vote.
- 7. PRESIDENT:
- Senator Glass.
- 9. SENATOR GLASS:
- 10. Thank you, Mr. President. I would like to ask the
- 11. sponsor if he would accept an amendment to provide for a
- 12. merit system of selecting members of the Judiciary for this
- 13. bill?
- 14. PRESIDENT:
- 15. Senator Rock will answer the rhetorical question.
- 16. SENATOR ROCK:
- 17. I will be happy to answer negatively as I have in the
- 18. past and will in the future with respect to merit selection
- 19. of judges. I...in addition I...as I explained last week when
- 20. Senator...or on the 2nd when Senator Berning raised the possi-
- 21. bility of some really well thought out amendments, that the
- 22. Secretary of State elect is...is not in any way adverse. As
- 23. a matter-of-fact is a proponent of those, but wishes at this
- 24. time, realistically, that to send the bill back to the House
- 25. with the Senate amendment, the merits of which are not in
- 26. dispute, would be sheer folly. I think that I am, as a matter-
- 27. of-fact asking for support on the basis of the request of the
- 28. Secretary of State elect and I would solicit a favorable vote.
- 29. PRESIDENT:
- Senator Berning.
- 31. SENATOR BERNING:
- 32. Thank you, Mr. President and members of the Senate This
- 33. Body very wisely rejected this bill when it was under consideration

two weeks ago. The amendments we offered would have made it l. at least somewhat palatable but would in no way have made 2. it an ideal act. I submit that this legislation, even 3. with the admission of the sponsor, would not become effective 4. until July. Therefore, really does not deserve consideration 5. at this time even supposing there is any justification for 6. it. I can say to you, members of the Senate, that the Governor 7. does not look with favor on the decertification of the Secretary 8. of State's personnel. I don't know his reasoning, but I can 9. tell you that I have been in touch with the Governor's office 10. and this is the position. Probably one of the reasons, I 11. call to your attention is this, that those employees in the 12. Secretary of State's office are now or are being brought under 13. the present State of Illinois personnel code which is where 14. they belong. I agree with the Secretary elect and the sponsor 15. that there is undoubtedly justification for a department of 16. personnel in the Secretary's office, but there is no justifica-17. tion for a separate...what am I trying to say, the...the... 18. no...no...no...what am I trying to say...the...these 19. merit commission itself. That is justifiably a...an example 20. of the State's preemption responsibility. That's where it 21.

PRESIDENT: 26.

22.

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Senator Knuppel. 27.

SENATOR KNUPPEL: 28.

The Secretary elect's good faith in merit selection and 29. it would just illustrated two days ago and I think you people 30. should really support him.

under the State of Illinois Personnel Code.

ought to remain. This bill is ill-advised, ill-timed, Ladies

ought to remain where they are now, which is where they belong

and Gentlemen. The Secretary of State personnel ought to belong,

31.

PRESIDENT: 32.

Any further discussion? The question is, shall House

13/15/PG

- 1. Bill 302 pass? Those,..3072 pass. Those in favor vote
- 2. Aye. Those opposed vote Nay. The voting is open. Have
- 3. all voted who wish? Have all voted who wish? Take the
- 4. record. On that question the Ayes are 28, the Nays are 13,
- 5. with 3 Voting Present, Senate Bill 30... House Bill 3072
- 6. having failed to receive the constitutional majority is
- 7. declared lost. Any further bills on the printed Calendar
- 8. on Consideration... Senator Daley.
- 9. SENATOR DALEY:
- 10. Mr...Mr. President and fellow Senators, I'd like to
- 11. go to House Bill 3637. It's on Postpone Consideration.
- 12. PRESIDENT:
- 13. All right, House Bill 3637 on Postpone Consideration.
- 14. The motion is on Postpone Consideration, yes, That's where
- 15. the bill is. What's your problem? Senate...all right, there
- 16. is a motion on 3637. Senator Daley is recognized.
- 17. SENATOR DALEY:
- 18. I...I move that House Bill 3637 Do Pass the veto of
- 19. the Governor to the contrary notwithstanding. This would
- 20. allow a private institution the same as a public institution
- 21. the right to use revenue bonds for ... academic ... nonacademic
- 22. facilities adjacent to a university, The public institutions
- 23. have the right and I'm asking for the same right of a private
- 24. institution.
- 23. PRESIDENT:
- 26. Any further discussion? Senator Wooten.
- . SENATOR WOOTEN:
  - A question of the sponsor.
  - PRESIDENT:
    - He indicates he will yield.
    - SENATOR WOOTEN:
    - Senator Daley, is that correct, that I thought that in the Governor's Message it was pointed out that public institutions

- do not have comparable rights. That... I think the institu-
- 2. tion in question is with the University of Chicago and they
- 3. want this...this organization to be able to use tax-exempt
- 4. bonds, and the way it's drafted, if you're next-door you
- 5. can do that, but I don't believe the same rights would obtain
- ...say something across the street from the University of
- 7. Illinois.
- 8. PRESIDENT:
- Senator Daley.
- 10. SENATOR DALEY:
- 11. I think presently under law...the law the University of
- 12. Illinois the Board of Trustees have the right to issue revenue
- 13. bonds for staff housing facilities, other revenue producing
- 14. buildings such as leasing the buildings to educational groups,
- 15. to any other group in and around the University whether it's
- 16. a...an association, whether it's a non-for-profit or for profit
- 17. corporation. They can do it now.
- 18. PRESIDENT:
- 19. Any further discussion? Senator Wooten.
- 20. SENATOR WOOTEN:
- 21. But, isn't this permitting such an organization to use
- 22. tax-exempt bonds? Isn't that a different matter?
- 23. PRESIDENT:
- 24. Senator Daley.
- 25. SENATOR DALEY:
- 26. The public institution has the right to do it presently.
- 27. They can use it,
- 28. PRESIDENT:
- 29. Senator Wooten.
- 30. SENATOR WOOTEN:
- 31. Yeah. The...the institution, itself, can but now
- 32. we're extending this courtesy to ... I can't recall the name of
- 33. the organization involved...we're extending it to really a

- 1. kind of a private not-for-profit organization. We're
- 2. extending a courtesy we've extended to private institutions,
- 3. but I don't believe, the way the bill is drafted, you could
- 4. extend...that a public university could extend the same
- 5. courtesy to a private institution that wanted to locate on
- 6. its grounds.
- 7. PRESIDENT:
- 8. Senator Daley.
- 9. SENATOR DALEY:
- ...President, as I understand it, they do allow such 10.
- 11. as...libraries or laboratories, research institutions or
- other professional associations in and around a public univer-12.
- 13. sity presently do it.
- 14. PRESIDENT:
- Any further discussion? Senator Harris. 15.
- 16. SENATOR HARRIS:
- Well, Mr. President, increasingly I have come to 17.
- agree with Governor Walker from time to time on his review 18.
- of our legislative work product, but on this one I think he 19.
- has taken a shortsighted point of view. And there is one element 20.
- of our fabric that is doing an outstanding job and that is 21.
- the private higher education institutions, and yes, the Governor's 22.
- objection was that public higher education institutions wouldn't 23.
- have the same option. But, there is something unique and different 24.
- about the private higher education institutions and they truly 25.
- in this one specific instance...the University of Chicago has 26.
- an opportunity to be the site of an outstanding national facility 27.
- and they need this specific amendment to the Act, that Governor 28.
- Walker has vetoed, and there may be other occasions down the 29.
- road where this kind of capability to the private higher educa-30.
- tion institutions can be enhanced, and so I would urge my 31.
- colleagues to join Senator Daley in overriding this veto. Thank 32.
- you, Mr. President. 33.

ı. PRESIDENT:

2. Any further discussion? The question is, shall House

з. Bill 3637 pass, the veto of the Governor to the contrary

4. notwithstanding? Those in favor vote Aye. Those opposed

5. will vote Nay. The voting is open, Have all voted who wish?

6. Take the record. On that question the Ayes are 48, the Nays

7. are 5, with none Voting Present. Senate \... House Bill 3637

8. having received the required three-fifths vote is declared

9. passed, the veto of the Governor to the contrary notwithstanding.

10. Senator Hynes.

11. SENATOR HYNES:

Mr. President, I also have a bill on Postpone Consideration 12.

and if it is in order I would ask we go to it. 13.

14. PRESIDENT:

15. What number?

16. SENATOR HYNES:

**17.** House Bill 3171.

18. PRESIDENT:

House Bill 3171 on the order of Postpone Consideration. 19.

Senator Hynes. 20. It's on page 3 on your Calendar.

21. SENATOR HYNES:

27.

Mr. President and members of the Senate. This bill would 22.

appropriate eight hundred thousand dollars in Federal funds 23.

to the Office of Education. These monies were not known to 24.

be available when we passed the budget for that office in June. 25.

They have since been made available and if we are to take ad-26.

vantage of these funds this bill is necessary. Five hundred

thousand dollars would be used for adult education, one hundred 28.

thousand dollars from the Federal Food Service Fund and two 29.

hundred thousand dollars from the Federal Assistance to State 30.

Equalization Fund for the purposes of a study of equalization 31.

in the State of Illinois. I think that the bill has...any 32.

questions that arose previously have been clarified and I would 33.

34. seek your support. 1. PRESIDENT:

2. Any further discussion? The question is, shall House

3. Bill 3171 pass? Those in favor will vote Aye. Opposed will

4. vote Nay. The voting is open. Have all voted who wish? Take

5. the record. On that question the Ayes are 42, the Nays are

6. 13, with none Voting Present. House Bill 3171 having re-

7. ceived the constitutional majority is declared passed. Senator

8. Nimrod.

9. SENATOR NIMROD:

10. Yes, Mr. President, on Consideration Postponed, House

11. Bill 3830.

12. PRESIDENT:

13. What is the number, Sir?

14. SENATOR NIMROD:

15. 3830.

16. PRESTDENT:

17. House Bill 3830. The top of page 4.

18. SENATOR NIMROD:

19. Mr. President, this bill...we just passed the assessors

20. pay raise bill for those downstate counties and we know that

21. the bill which Senator Clarke alluded to which was defeated in

22. the House. I think it's only appropriate that we do have some

23. qualifications and some standards set, and certainly this

24. bill addresses itself to those undersized townships

25. in those assessing districts, that certainly will go a long

26. way to improve the quality of the kind of assessment that

27. would take place within our State and certainly the...specific

28. requirements and establishing standards for minimum sized

29. townships would certainly be one that's necessary. I would

30. certainly be happy to answer any questions upon this bill.

31. This did come out as a result of a Committee on Revenue and..

32. and as a result of extensive study on the Tax Study Commission.

33. PRESIDENT:

4133732 12.15.76

6.

10.

11.

Senator Rock.

2. SENATOR ROCK:

Thank you, Mr. President. I rise in opposition to

4. House Bill 3830, and would suggest that this is the bill that

was called by the sponsor some weeks ago. Senator Carroll

said he...at that time he was prepared to go into quite a

long dissertation about the demerits of this legislation.

8. Some of the members of the Senate from the sponsor's side

of the aisle suggested to him that there were persons absent,

or at least not present in the room, in the Chamber, so he took it out of the record at that point. I, frankly, see

12. no need to get involved in this kind of legislation at this

13. point in time. It was made eminently clear, both by the

14. Minority Leader and by certain statements on the Floor that

15. there was, in fact, no connection between that other bill

16. and this kind of legislation. That the township assessors

17. would be locked in for four more years at...at a minuscule

18. salary and that we did, in fact, the right thing by supporting

19. optional pay raises for those persons. To say now that be-

20. cause we took that action we should also do this, seems to

21. me to turn the...the whole argument around. I think it's a

22. mistake and I would vehemently oppose House Bill 3830 and re-

23. quest of the Chair that I have an opportunity to speak a second

24. time if this madness persists, because I have a number

25. of substantive issues that I can bring up with respect to

26. this legislation.

27. PRESIDENT:

Senator Carroll. Senator Sommer.

29. SENATOR SOMMER:

30. I would like to ask a question of the sponsor and that

31. question would be, are there mandatory pay raises in this

32. bill? It seems to me when it was in here six months ago or

33. whatever, that there were substantial mandatory pay raises, and

12-15-76 16.6.

JA 3730

- 1. are there? I can't find the bill right off.
- 2. PRESIDENT:
- Senator...Senator Nimrod.
- SENATOR NIMROD:
- 5. Yeah. Senator Sommer, there are no mandatory pay
- 6. raises. There are...it mandates that there be an assessing
- 7. district, and that those townships which are under a thousand
- 8. population, that they be included into a multi-district and
- 9. this involves the consolidation of some four hundred or four
- 10. hundred and fifty townships. But, there are no mandatory
- 11. pay raises.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. Senator Sommer.
- 14. SENATOR SOMMER:
- 15. Well, there is no pay schedule in there, then? Is...
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Senator Nimrod.
- 18. SENATOR SOMMER:
- 19. ...there a pay schedule in the bill for...
- 20. PRESIDENT:
- 21. Senator Nimrod.
- 22. SENATOR NIMROD:
- 23. Yeah. To the best of my knowledge there is not a pay
- 24. schedule within this bill.
- 25. PRESIDING OFFICER: (SENATOR ROCK)
- 26. Senator Sommer.
- 27. SENATOR SOMMER:
- 28. Well, I've just been handed the bill and there's a
- 29. pay schedule in here.
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- 31. Senator Nimrod.
- 32. SENATOR NIMROD:
- 33. There is a minimum salary that is set at this for the

1. assessing districts, for the multi-assessing districts of 2. fifteen thousand dollars, 3. PRESIDING OFFICER: (SENATOR ROCK) 4. Senator Sommer. 5. SENATOR SOMMER: 6. Then the result of that is to have a township of eleven 7. hundred people paying its assessor fifteen thousand dollars 8. a year, no doubt. 9. PRESIDING OFFICER: (SENATOR ROCK) 10. Senator Nimrod. 11. SENATOR NIMROD: 12. No. What would happen in those townships which are 13. under a thousand population, they would become a part of a 14. multi-district and, in fact, that salary would be pro-rated 15. across all of the townships which would be involved, and it could be as large as the townships would agree to have, but 16. that...so, they...what it does, it provides for certainly no 17. 18. more than a pro-rated share of the fifteen thousand plus the ...set at the five dollars per parcel which they would be 19. paying for. So, it depends on the number of parcels that they 20. 21. would have as far as their cost would be concerned. 22. PRESIDING OFFICER: (SENATOR ROCK) 23. Senator Sommer. 24. SENATOR SOMMER: Well, I live in a township of slightly over a thousand 25. people. Would the assessor be paid fifteen thousand dollars 26. 27. a year under this bill? 28. PRESIDING OFFICER: (SENATOR ROCK)

33. PRESIDING OFFICER: (SENATOR ROCK)

not be included in this particular bill.

Senator Nimrod,

SENATOR NIMROD:

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If you are over a thousand population your township would

ı. Further discussion? Senator Schaffer. 2. SENATOR SCHAFFER: 3. If the sponsor would yield. 4. PRESIDING OFFICER: (SENATOR ROCK) 5. Indicates he will yield. 6. SENATOR SCHAFFER: Senator Nimrod, if this bill is unsuccessful will we be 7. 8. precluded from consolidating the small assessment units for a period of four or five years? 9. 10. PRESIDING OFFICER: (SENATOR ROCK) 11. Senator Nimrod. 12. SENATOR NIMROD: Senator Schaffer, if...if this bill or one which would 13. do substantially the same idea of taking care of the under-14. sized...the townships for consolidation, we then by the vote 15. in this April in the township election, we would preclude any 16. consolidation being able to take place. The present law calls 17. for a voluntary referendum...a referendum to be taken within 18. each of these townships in order to consolidation. This has 19. not proved to be effective and as a result of a great number 20. of studies that have gone throughout this State with the ... 21. both the support of both the House and Senate Revenue Committees 22. and the work in the TaxyStudy Commission, it make it 23. very urgent that we address ourselves to this consolidation 24. subject which is supported and endorsed by the township officials 25. of Illinois that it will not take place for at least another 26. 27. four years. 28. PRESIDING OFFICER: (SENATOR ROCK) 29. Senator Schaffer. 30. SENATOR SCHAFFER: Actually when you figure that the assessors, while they're 31. elected in April aren't sworn in till the following January, it 32.

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actually would take longer. I have found in my district that

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ı. the small townships here involved, those under a thousand, 2. actually have a very difficult time finding an assessor 3. and it in many cases ends up being the road commissioner's 4. wife or the supervisor's wife or someone who really takes 5. the attitude, if you don't like the job I'm doing here, 6. you do the job. And one can hardly blame them. The salary 7. is infinitesimal, the problems are monumental, you irritate 8. your friends and we find in many of these townships that we 9. find people who really haven't got the time or the compensation 10. or the interest to do the job. And we find that many of these 11. townships consequently are dramatically underassessed, we 12. find inequities, and I think we should move. I... I share 13. some of the concerns with some of the people who have spoken 14. here about the ramifications of this bill, but the important 15. thing is, that if this bill passes we get action now, we can 16. come back in January and...and clear up some of the problems 17. that undoubtedly could be enumerated, but if this bill dies, 18. in all likelihood, in fact, in...in certainty we are precluded 19. for five years to address this major problem area in the 20. assessment in the State of Illinois, and I would suggest to 21. you that these problem areas, these areas of underassessment, 22. if you will, have very direct ramifications on the School Aid 23. Formula and on the equity involved and the distribution of 24. State school funds. I think the assessors have, at this point, 25. come to a reasonable compromise. I think the bill, while not 26. being perfect, is a major step forward, and I for one would 27. like to see it passed and would like to see us in the early 28. stages of next year, correct'some of the deficiencies that 29. Senator Carroll and Senator Rock, perhaps, could enumerate on. 30. But, I do think that to defeat this now is to close the door 31. on assessment reform in downstate Illinois for five years. 32. Of course, that might not be a totally bad thing, because it

means we have five years to concentrate on assessment reform

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1. in Cook County, but I think we ought to address both areas

2. of the State simultaneously.

З. PRESIDENT:

4. Senator Maragos.

5. SENATOR MARAGOS:

6. Mr. President and members of the Senate, this House

7. Bill 3830 has more lives than a cat has, because it's been

drafted and redrafted and again redrafted in order to comply

9. with all the constitutional requirements of the State and

to satisfy all the taxing officials of the various townships 10.

and counties throughout the State. Unfortunately, even though 11.

it did pass the House Revenue Committee which I had the privilege 12.

of Chairing at the time, and unfortunately that it had passed 13.

the House, throughout the whole debate and throughout the whole 14.

consideration of this bill, there was always misgivings. 15.

16. still have those misgivings at this moment, because it tries

to do too much with one fell swoop and thereby not giving the 17.

full attention to the particular items that it's trying to 18.

19. correct. I'll probably vote in favor of this bill or at least

Present. I haven't decided, because I see since I came to 20.

the House that most...has been given. It has appeared that it is going to open up more problems than it is going 22.

to try to cure. There's many, many ramifications and I would 23.

like to state while I'm here that the Chairman of the Joint 24.

Study Committee for the past four years was one of the out-25.

standing officials, Ted Clark, and I'd like to say to him that

even if this does not pass today that we are going to work 27.

very diligently to come out with a package this coming Spring

that will be more palatable to the officials that is trying 29.

to correct and at the same time become more constitutional in approach. I want... I wish to commend him because I think this

31.

Body and this whole Legislature of the State of Illinois is

going to miss an outstanding member who knows his revenue 33.

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- 1. and who knows especially taxing on the local level.
- 2. I say to you, even though it does have ramifications and
- I have some qualms about it, I would give it a vote, but 3.
- 4. I still say with misgivings.
- 5. PRESIDENT:
- 6. Further discussion? Senator Carroll.
- 7. SENATOR CARROLL:
- I rise again and again and again on this bill to oppose 8.
- its passage at this time. I would not belabor the Chamber 9.
- today to go through all of the deficiencies in the bill in 10.
- the version it is before us. Merely to say at this point in 11.
- time, the department most closely affected who would still, 12.
- under this bill, be the appropriate regulatory authority has 13.
- indicated that there are not sufficient safeguards to affect 14.
- the quality of the assessor to be chosen under this type of 15.
- proposal, because the standard we set by this bill cannot 16.
- meet a court challenge by an assessor who is removed from
- office. This provides for the elimination of the voter's right 18.
- to choose and in doing so does not really set the type of 19.
- quality that is necessary to allow a county board or anyone 20.
- else to remove that assessor. I'd be more than happy to spend 21.
- several hours going into the details of this bill, but suffice 22.
- it to say for now, that I think this bill deserves to be de-23.
- feated at this point in time, and then properly redrafted, 24.
- properly studied by this Chamber and the other Chamber and 25.
- properly put into a position that the concepts that are very 26.
- worthwhile can be passed. 27.
- 28. PRESIDENT:

- Senator...Senator Clarke. Senator Clarke. 29.
- 30. SENATOR CLARKE:
- Mr. President, I want to thank Senator Maragos for those 31.
- kind words and actually this bill in its entirety was a product 32.
- of his committee and a very diligent subcommittee of the House 33.

- 1. Revenue Committee that worked on this in conjunction with
- 2. our Joint Committee. We have a unique opportunity here
- 3. today in terms of this particular situation, and I'm interested
- 4. that some of the people that are speaking in opposition, suggesting
- 5. there are defects, are people from Cook County. This doesn't
- 6. affect Cook County at all, but a very remarkable thing happened
- 7. over the last three years in that...and working on this proposi-
- 8. tion we came to the point after a great deal of travail where
- 9. the assessors themselves and the Assessing Association accepted
- 10. this concept which is a very limited concept because a thousand
- 11. population and below as we found out are people who are not
- 12. doing the job and you can't find people to do that job, and
- 13. it's in most cases being done by the next higher level the
- 14. Supervisor of Assessment. We do have an opportunity only now
- 15. because even now time is running out and the filing period is
- 16. coming and we're going to have new assessors elected next
- 17. April for a four year term. Unless we act now you're not going
- 18. to be able to act for another four to five years on this kind
- 19. of a situation which is key we found to adequate and affective
- 20. assessing in the State of Illinois. I spoke for higher salaries
- 21. for assessors because they need them in order to keep qualified
- 22. people and to get qualified people, but they themselves agree
- 23. that this type of step needs to be taken and if there are de-
- 24. fects here you can come back next Spring, next January, February,
- 25. March and correct those defects, but you won't be able to take
- 26. this action unless you do it now, and this is a big step forward
- 27. in the downstate assessing in the State of Illinois. I think
- 28. you should think very seriously about the fact that this is
- 29. the only opportunity you'll have to take this kind of a forward
- 30. step.
- 31. PRESIDENT:
- 32. Senator Latherow.
- 33. SENATOR LATHEROW:

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- Well, thank you, Mr. President. I wonder if the sponsor 1. 2. would yield to a question?
- 3. PRESIDENT:
- 4. He indicates he'll yield.
- 5. SENATOR LATHEROW:
- Senator Nimrod, this legislation calls for multicounty 6.
- assessors. Does he...he's going to have a rather large, well 7.
- salaried job...is...will he have an office with this? 8.
- 9. PRESTDENT:
- Senator Nimrod. Oh, I'm sorry. Senator Nimrod. 10.
- 11. SENATOR NIMROD:
- Senator Latherow, the expenses for operating the assessor's 12.
- office will come as a result of the pro-rated expenses to the 13.
- various townships who are participating in the multidistrict. 14.
- It gives what the minimums are and not the maximums, so any 15.
- efficiencies that want to be obtained by the local townships 16.
- can be done so by having large ... more townships that con-17.
- solidate together, or there's nothing wrong with a township 18.
- of only...of under one thousand going with a township that's 19.
- next to it that might be fifteen, twenty or thirty thousand. 20.
- So, the expenses certainly would be less per individual if...if 21.
- they're consolidated with more...with a bigger workload.
- 23. PRESIDENT:

- 24. Senator Latherow.
- 25. SENATOR LATHEROW:
- I...I think you missed my question. My question was, will 26.
- they have an office? 27.
- 28. PRESIDENT:
- Senator Nimrod. 29.
- 30. SENATOR NIMROD:
- Yes, I would think that the assessor would certainly have 31.
- a facility as some assessors now have their homes open, others 32.
- have offices. I would think each assessor for each area would 33.

ı. have to provide a availability to the taxpayer and I'm sure

2. in many cases it would be an office. There's no mandate

- З. on that.
- 4. PRESIDENT:
- 5. Senator Latherow.
- 6. SENATOR LATHEROW:
- 7. Well, Senator, as I read this and read the word "shall"
- 8. I would assume that was somewhat of a mandate. It says here
- they shall prepare and present an office budget for the ensuing 9.
- 10. year and the budget shall be ...shall be from three to six dollars
- on each parcel. Now, here's a parcel that they spend a day or 11.
- 12. two weeks in...with these professional people and professional
- assessors arriving at a proper assessment and you charge them 13.
- two dollars or three dollars or six dollars for that and then the 14.
- 15. parcel which they appraise that's worth two hundred and fifty
- 16. dollars, you add that same initial charge for that, and I...
- I would assume from that in reading the word shall in there in 17.
- 18. several cases, that there would be a township...or not a town-
- ship but a multitownship assessors office with a very unique and
- 20. well financed expense account. Now, am I wrong on that when I
- 21. read that?

- 22. PRESIDENT:
- 23. Senator Nimrod.
- 24. SENATOR NIMROD:
- Yes, I think the fact that you have a elected assessor 25.
- there...there is an office created. It does not mean he has 26.
- to have a physical office. This refers to the position or to 27.
- the office of...of his, and it does...it does require him to present a 28.
- budget and there is money being presented to it. Now, I'm sure 29.
- that we are all of the assumption and fact that elected officials 30.
- have an accountability to the taxpayers. If, in fact, they 31.
- mismanage or do not use their funds properly they will not be 32.
- re-elected to office. We present budgets now for the different 33.

- ı. offices and it's the township board that approves the budget
- 2. of the assessor. In this case he's getting a certain amount
- 3. of money per parcel and it's been deemed that that is the
- 4. initial way to start this off and he would only have to
- 5. spend that money which certainly is needed to operate his
- 6. office. Whether or not he has a physical office or not that
- 7. I think he must determine as to what the needs are within that
- particular assessing district which he is providing. I 9. would assume that he'd have to have a physical place to go
- 10.
- 11. PRESIDENT:

to, yes.

8.

13.

- 12. Senator Latherow,
- SENATOR LATHEROW:
- Well, one of the things that's bothering me when you 14.
- say that they shall assess so much on each parcel and that 15.
- particular township would build up, we'll say in a period 16.
- of five years maybe a budget of twelve...or not a budget but 17.
- a balance of twelve or fifteen thousand dollars and they say 18.
- well, we can't cease to levy this because it says we shall 19.
- levy it. Now, that's...that's something I want...wanted to 20.
- mention to you on that. Do you think there's any chance at 21.
- 22. all that these townships will go together with a multitownship
- 23. assessor situation?
- 24. PRESIDENT:
- 25. Senator Nimrod.
- 26. SENATOR NIMROD:
- Senator Latherow, the bill provides for those 27.
- townships which are under a hundred thousand population that 28.
- they shall, they must then become a part of a multitownship 29. district, and what this does, is provide for at least some
- efficient and certainly trained personnel in providing the 31.
- assessments which is totally missing now. We have, in those 32.
- townships which are under a thousand population, we just do not 33.

- ı. provide enough money for the assessor, either, to provide
- 2. any kind of adequate assessment. This came over in testimony
- 3. and township after township throughout the State, and it's
- just imperative that if we are to have equitable assessment 4.
- 5. that we must have this form of consolidation.
- 6. PRESIDENT:
- Any further discussion? Oh, Senator Latherow. 7.
- 8. SENATOR LATHEROW:
- Yes, I didn't want to prolong it, Mr. President, but 9.
- I did think that someplace in this multipage bill, that I 10.
- read where they elected to form this multitownship assessing 11.
- body. Is that right? 12.
- 13. PRESIDENT:
- 14. Senator Nimrod.
- 15. SENATOR NIMROD:
- Yes, they do. They have a choice to go into one and if 16.
- they don't go into one then they are put into one. 17.
- 18. PRESIDENT:
- Senator Berning. Oh, Senator Nimrod, oh, I'm sorry. 19.
- 20. SENATOR LATHEROW:
- No, no, I'll...I'll close... 21.
- 22. PRESIDENT:

- 23. Senator Latherow.
- 24. SENATOR LATHEROW:
- I'll close, Mr. President. I repeat what I did sometime 25.
- ago. This is a problem that we solved with the Supervisor 26.
- of Assessment with his two or three clerks and secretaries 27.
- in the office in the county, and now we go about it in the town-28.
- ships...in my particular county we have thirty-three of them,
- 29.
- I think it is now, and we'll have at least twenty multitownship 30.
- or single township assessors with their offices and so on 31.
- spending more than what they're going to justify in this assess-32.
- ment, so I...I just close with that, Mr. President.
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1. PRESIDENT:

Senator Berning.

SENATOR BERNING:

4. Thank you, Mr. President. I would just like to inquire

5. of the sponsor if there has been any amendment to this bill

6. which would eliminate what appear to be conflicts as

7. far as dates are concerned. If...if I under...if I understand

8. the front page correctly, in the middle of it it...it delineates

where certain action must be taken by December 15th, 1976,

10. and on page 5 there is again a statement on line 10 - no

11. later than January 1st the Illinois State Property Tax Commission

12. or the Department of Local Government Affairs if the commission

13. is not then functioning, shall furnish each township assessor,

14. supervisor of assessments and so on certain material and...

15. PRESIDING OFFICER: (SENATOR ROCK)

16. Senator Berning.

17. SENATOR BERNING:

18. And again on page 6, line 11 - prior to September 1st,

19. 1976 the supervisor of assessment shall, and it goes on to

20. set forth things that must be done. My...my point is that...

21. and again on page 7 there is prior to the October 15th...

22. the respective boards of town auditors shall notify. It seems

23. that the...the bill, and I have supported it in the past, is

24. now at a stage in time where it is impossible for it to be

25. implemented without considerable amendment as to the time

26. stages that are set out in it, and I wonder if there has been

27. any amendment offered.

28. PRESIDING OFFICER: (SENATOR ROCK)

Senator Nimrod.

30. SENATOR NIMROD:

34.

31. No. Senator Berning, there's been no amendment offered,

32. and you do refer to some dates that do call for some reports

33. and critical returns which were intended to alleviate the

problem of the township elections that take place this Spring.

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- 1. However, even with those dates that are there, there is
- 2. still adequate time to provide if this bill would become
- 3. law, there's still adequate time to provide all the necessary

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- 4. information. A great deal of this information that was...is
- 5. being requested has already been done, and certainly has
- 6. been done by the Department of Local Government Affairs in
- 7. order to provide us with the information when we drafted this
- 8. bill, and I see no problem, even though I think there are
- 9. some deadlines there that appear that they...that have passed.
- 10. There's no...no problem in having enough time to pass or
- 11. disseminate that information in time prior to the election.
- 12. This is why it's being brought up at this time because it is
- 13. a critical issue, and the filing for these do not take place
- 14. until December 27th through January 31st is the filing dates
- 15. for townships and it...there is adequate time to take care
- 16. of that if we can pass this bill.
- 17. PRESIDING OFFICER: (SENATOR ROCK)
- 18. Further discussion? Senator Carroll, do you wish to...
- 19. SENATOR CARROLL:
- 20. No.
- 21. PRESIDING OFFICER: (SENATOR ROCK)
- 22. All right. The question is, shall House Bill 3830 pass?
- 23. Those in favor will vote Aye. Those opposed will vote Nay.
- 24. The voting is open. Vote me No, please. Have all voted who
- 25. wish? Have all voted who wish? Take the record. On that
- 26. question the Ayes are 24, the Nays are 18, 1 Voting Present.
- 27. House Bill 3830 having failed to receive a constitutional
- 28. majority is declared lost. Any other member have...Senator
- 29. Davidson.
- 30. SENATOR DAVIDSON:
- 31. Yes, Mr. President, on PostponedConsideration on item
- 32. reduction, 3816.
- 33. PRESIDING OFFICER: (SENATOR ROCK)

ı. All right. There is a motion on Postpone Consideration 2. with respect to House Bill 3816, which you'll find on your 3. Calendar on page 5 under the order of Business Item Reductions. 4. Read the motion, Mr. Secretary. We don't have the motion? 5. SENATOR DAVIDSON: 6. You need another motion? 7. PRESIDING OFFICER: (SENATOR ROCK) All right. Why don't...why don't you just read the motion, 8. 9. so we know where we are, please, Senator. 10. SENATOR DAVIDSON: 11. I move that the item on page 26, line 18 through 22 of House Bill 3816 be restored, the item reduction of the 12. 13. Governor to the contrary notwithstanding. 14. PRESIDING OFFICER: (SENATOR ROCK) 15. Any discussion? Senator Davidson. 16. SENATOR DAVIDSON: This is funding for the Downstate Mass Transit. It's 17. earmarked fund. I'd appreciate your support. This is money 18. 19. that we need to help pay the Mass Transit. PRESIDING OFFICER: (SENATOR ROCK) 20. All right. Is there any further discussion? All right, 21. then, the question is, shall the item on page 26, lines 18 22. through 22 of House Bill 3816 be restored, the item reduction 23. of the Governor to the contrary notwithstanding. Those in 24. favor vote Aye. Those opposed vote Nay. The voting is open. 25. Have all voted who wish? Take the record. On that question 26. the Ayes are 43, the Nays are 7, 1 Voting Present. The item 27. on page 26, lines 18 through 22 of House Bill 3816 having 28. received the required majority vote of Senators elected is 29. declared restored, the item reduction of the Governor to the 30.

Yes, Mr. President, on the order of Postpone Consideration

contrary notwithstanding. Senator Bruce.

31. 32.

33.

SENATOR BRUCE:

ı. is House Bill 4012, I would like to have considered at this 2. time. 3. PRESIDING OFFICER: (SENATOR ROCK) 4. All right. 5. SENATOR BRUCE: 6. House Bill 4012 is identical in nature to Senate Bill 7. 2030 which was passed out of this Body 54 to nothing. Senator 8. Graham raised objections to the bill today and perhaps we 9. should explain it in more detail. First of all, we must emphasize that all the money involved is Federal money that 10. we have in many instances already appropriated. There was 11. seven changes. One changes,..number one was to change a 12. line item grant to the Sangamon State University to a contract 13. 14. which Sangamon State University is entered into, so we changed it from Personal Services to Contractural, On a juvenile 15. detention monitoring system, a one hundred thousand dollar 16. discretionary grant was changed by the Federal Government to 17. a block grant, so it's the same one hundred thousand dollars, 18. but it comes in a different portion of the bill. On an organized 19. crime project they now have received a discretionary grant of 20. a hundred and fifteen thousand dollars, one hundred and four 21. from the Federal Government. We must transfer from the presently 22. existing Department of Corrections budget eleven thousand dollars 23. which is already there. And our fourth change was, we have as 24. a reappropriation of Federal funds, a hundred and ninety thou-25. sand dollars. The Department of Children and Family Services 26. is implementing a statewide program on...on children and the 27. project was just approved October the 1st, and we would have to 28. appropriate the money or it would be lost. For Corrections 29. Industries, since we left here on September the 30th, 1976, 30. the Federal Government gave us an additional four hundred and 31.

fifty thousand dollars commencing October the 1st, and so we

will have to appropriate that money. The sixth change was on

32.

- ı. leases, the fifty percent change, and that has been passed 2.
- uniformly in all legislation, and the seventh change was a
- з. shift of funds for the Management Information System, a
- 4. transfer of Federal funds from Contractural to Personal
- 5. Services. All this money is presently existing except for
- 6. the four hundred and fifty thousand dollars in the bill. It's
- 7. a matter of changing from Contractural Services to Personal
- 8. Services in one instance and from Personal Services to Con-
- tractural in another. And I would hope that the members 9.
- would support this, and I think Senator Graham has now been 10.
- satisfied. He had some questions about the bill which have 11.
- 12. been answered.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Graham. 14. Any discussion?
- 15. SENATOR GRAHAM:

- Mr. President and members of the Senate, I don't think 16.
- it's a complete secret around here that I've had my problems 17.
- with the Illinois Law Enforcement Commission. I had my problems 18.
- ever existing and up until a little time ago. I have felt 19.
- many times that many things they did was not in the best 20.
- interest of all of us. They disagreed with me on that. I
- think their priorities have been a little loused up, but I 22.
- have some assurances from this group and I'm willing to take 23.
- their word for it. That some of their priorities that they've 24.
- had a little mixed up are going to be rearranged. I think some 25.
- of the, what I call blackjacking, of some manicipalities is 26.
- not going any longer exist with regard to their actions. I 27.
- am satisfied, I'm going to take them on good faith. I warned 28.
- them I'd be back in January and maybe they wouldn't, but I'm 29.
- willing to go along with the proposition now, I think perhaps 30.
- we got their attention and may be for the betterment of all 31.
- of us, and I do support the bill. 32.
- PRESIDING OFFICER: (SENATOR ROCK) 33.

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ı. Any further discussion? All right. The question is, 2. shall House Bill 4012 pass? Those in favor will vote Aye. 3. Those opposed will vote Nay. The voting is open. Have all 4. voted who wish? Take the record. On that question the Ayes 5. are 45, the Nays are 5, none Voting Present. House Bill 6. 4012 having received the constitutional majority is declared 7. passed. Senator Knuppel has a matter...or motion on Con-8. sideration Postponed with respect to House Bill 3858. 9. SENATOR KNUPPEL: 10. Mr. President and members of the Body, we voted earlier 11. this afternoon, but apparently some of the people were off the Floor and I've been asked to recall it here this afternoon. 12. This is a bill creating a different State Fair Agency than 13. what we now have...asking for an override of the Governor's 14. veto. I'd appreciate a favorable roll call. 15. 16. PRESIDING OFFICER: (SENATOR ROCK) All right. Is there any discussion? Senator Joyce. 17. 18. SENATOR JOYCE: Mr. President and members of the Senate. I would urge 19. an override on this bill. The Illinois State Fair is a dis-20. grace I think to the farmers and the State of Illinois. I've 21. exhibited there for about twenty years and other state fairs, 22. and it is by far the worst, has been year after year after 23. year, and it is the show window of American agriculture and 24. I just don't believe that...I'm not sure that this is the right 25. way to correct it, but at least it's a start, so I would urge 26. a favorable vote on this, 27. PRESIDING OFFICER: (SENATOR ROCK) 28. Any further discussion? All right. The question... 29. 30. Senator Mitchler. 31. SENATOR MITCHLER:

but if you're not thoroughly convinced, Senator Joyce, that

32.

33.

Well, I was going to speak anymore on it, Mr. President,

Address.

- l. this is the right way to go, and you're just going to 2. gamble on having all these appointments I think that's з. rather taking the wrong attitude. The Governor elect has 4. expressed his interest in the State Fair. He knows state 5. fairs, he knows county fairs and I'm confident that he 6. will do a good job. Give him a chance. 7. PRESIDING OFFICER: (SENATOR ROCK) 8. All right. Any further discussion? Senator Partee. 9. Senator Partee. 10. SENATOR PARTEE: Well, I rise in support of Senator Knuppel and Senator 11. Joyce. It happens that this morning I had breakfast with 12. the Governor elect. He's a man that I've known for quite 13. a long time and I have a very high respect for his ability 14. 15. and for his capability, and let me suggest to you that in the few months that he has been involved at the State level 16. in government, he has a great deal of conception about State 17. Government and I sort of felt for him this morning, because 18. his big problem is economics and the financing of this State's 19. government and he is very concerned about it and has addressed 20. himself very seriously to it. On one particular subject, for 21. example, he said he had received three hundred letters and 22. that he had read every single one of them. So, he conscientious, 23. so it occurs to me that what we should do is to override this 24. veto and then he would be bereft of one less onerous task. 25. He doesn't need to have to work with the State Fair when it 26. can be structured along lines which are more pallable...palatable 27. to the citizens and to the farmers. So, why don't we give 28. him a break by overriding this veto so that he doesn't have 29. to worry about the State Fair. Now, he has certainly enough 30. ...problems making certain that the books are balanced, that 31.
  - structured and you...you'll do him a favor. If you really love

there are enough dollars to fund the Government as it's now

32.

- 1. him you'll vote Aye on this override.
- PRESIDING OFFICER: (SENATOR ROCK)
- 3. Any further discussion? Senator...all right. The
- 4. question is, shall...Senator Latherow, did you wish to
- 5. address yourself? Senator Latherow.
- 6. SENATOR LATHEROW:
- 7. Well, I only wish to mention it, and maybe this
- 8. Governor didn't want the State Fair for the privilege of
- 9. having a jeep that he could ride out there and show himself
- 10. every day of the Fair and so on, that he wants the Fair for
- 11. the purpose of operating a fair profitably, if possible,
- 12. in Illinois.
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. All right. The question is, shall House Bill 3858 pass
- 15. the veto of the Governor to the contrary notwithstanding.
- 16. Those in favor will vote Aye. Those opposed will vote Nay.
- 17. The voting is open. Have all voted who wish? Take the record.
- 18. On that question the Ayes are 37, the Nays are 13, none Voting
- 19. Present. House Bill 3858 having received the required three-
- 20. fifths vote is declared passed, the veto of the Governor to
- 21. the contrary notwithstanding. All right, wait just a minute
- 22. now. There's been a request for a verification. Will the
- 23. members please be in their seats? Senator Mitchler has re-
- 24. quested a verification along with Senator Ozinga. Will all the
- 25. Senators please be in their seats. The Secretary will read
- 26. the affirmative votes.
- 27. SECRETARY:
- 28. The following voted in the affirmative: Bloom, Brady,
- 29. Bruce, Buzbee, Carroll, Chew, Clewis, D'Arco, Daley, Davidson,
- 30. Demuzio, Donnewald, Maragos, Egan, Harber Hall, Kenneth Hall,
- 31. Hickey, Hynes, Johns, Joyce, Knuppel, Kosinski, Lane, Lemke,
- 32. McCarthy, Morris, Netsch, Palmer, Regner, Rock, Roe, Savickas,
- Smith, Sommer, Welsh, Wooten and Mr. President.

PRESIDING OFFICER: (SENATOR ROCK)

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Is Senator Chew on the Floor? Is Senator Chew on the 2. Floor? Strike him from the roll, Mr. Secretary. Is Senator 3. Welsh on the Floor? Strike him from the roll, Mr. Secretary. 4. All right. Any.., the roll has been verified. The Ayes are 5. 35, the Nays are 13. Well, I think that...it has once been 6. on Postpone Consideration. I would suggest, in my interpre-7. tation of the Constitution, at least, that these bills, in 8. fact, remain with the House or the Senate for a fifteen day 9. period and are subject to more than one motion. So, I think 10. a motion could properly be put by either yourself or another 11. member of the Senate at some future date, but this cannot be 12. postponed. The motion fails, You want to try it, Senator 13. Shapiro? Okay. All right, on the order of Consideration 14. Postponed is a motion placed with the Secretary by Senator 15. Shapiro on House Bill 3924 on the order of total vetoes. 16.

18. SENATOR SHAPIRO:

17.

Senator Shapiro.

Mr. President and Ladies and Gentlemen of the Senate, 19. I move that House Bill 3924 Do Pass the veto of the Governor 20. to the contrary notwithstanding. This bill is the bill that 21. would authorize the County Board of DeKalb County to, by 22. resolution all ordinance, provide for the formation of a 23. metropolitan exposition center. The thrust of the bill re-24 duces the assessed valuation from six hundred million to 25. three hundred million. They have their...approximately most 26. of the money necessary to build this exposition hall do to 27. a consortium of the DeKalb County Farm Bureau, the City of 28. DeKalb and the University, and they have several parcels of 29. land that is going to be donated and more than likely in the 30. future they would never have to rely on State funds to build 31. this exposition hall. I think you've all heard the history 32. of it many times over. I would appreciate a favorable roll call. 33.

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28. 29. 30. 31. 32. Any discussion? All right. The question is, shall
House Bill 3924 pass the veto of the Governor to the contrary notwithstanding? Those in favor vote Aye. Those
opposed will vote Nay. The voting is open. Have all voted
who wish? Take the record. On that question the Ayes are
34, the Nays are 8, none Voting Present. The motion fails.
Any further business? Does any member have any further
business to come before the Senate? All right. No further
...there being no further business Senator Donnewald moves
the Senate stand adjourned until 10:30 a.m. tomorrow morning.
The Senate stands adjourned.