79th GENERAL ASSEMBLY SIXTH SPECIAL SESSION

SEPTEMBER 22, 1976

| 1 | | PRESIDEN' | r: |
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- 2. The hour of ten having arrived, the Senate will come
- 3. to order. Will our guests in the gallery please stand as we
- 4. have the morning prayer by Reverend Robert W. Green, Southside
- 5. Christian Church, Springfield, Illinois?
- 6. REVEREND GREEN:
- 7. Our Heavenly Father, we thank you again for this day,
- 8. for the opportunities that it brings. We pray that You
- 9. would give us the good sense and the sound reasoning to look
- 10. to Thee for guidance and strength this day. Be with these
- 11. Legislators as they deal with the business at hand, watch
- 12. over them in the name of Christ, our Savior, we pray. Amen.
- 13. PRESIDENT:
- 14. Reading of the Journal.
- 15. SECRETARY:
- 16. Friday, September the 10th, 1976, Tuesday, September
- 17. the 14th, 1976, Thursday, September the 16th, 1976, and Friday,
- 18. September the 17th, 1976.
- 19. PRESIDENT:
- 20. Senator Johns.
- 21. SENATOR JOHNS:
- 22. Mr. President, I move that the Journals just read by the
- 23. Secretary be approved unless some Senator has additions or
- 24.
- corrections to offer.
- 25. PRESIDENT:
- You heard the motion. All in favor will say Aye. Opposed 26.
- 27. Nay. The Ayes have it. The motion carries. Senator Johns.
- 28. SENATOR JOHNS:
- 29. Mr. President, I move that reading and approval of the
- 30. Journal of Saturday, September the 18th, 1976 be postponed
- pending arrival of the printed Journal. 31.
- 32. PRESIDENT:
- 33. You heard the motion. All in favor say Aye. Opposed
- 34. The Ayes have it. The motion carries. For what purpose

- does Senator Savickas arise?
- 2. SENATOR SAVICKAS:
- I would just like purpose of an announcement that
- Senator D'Arco...let the record show that he will be absent
- 5. today due to his father's illness.
- 6. PRESIDENT:
- 7. The record will so show. The Senate will be at ease for
- 8. a few moments until...for what purpose does Senator Don
- 9. Moore arise?
- 10. SENATOR MOORE:
- 11. There's a congratulatory resolution on the Secretary's
- 12. Desk, Mr. President, if perhaps we could get rid of that while
- 13. we're waiting for the tardies.
- 14. PRESIDENT:
- 15. What is the number, please? Number 26, Senator Don Moore.
- 16. SENATOR MOORE:
- 17. Thank you, Mr. President. This is a congratulatory
- resolution for the Mayor of Country Club Hills and his wife
- 19. on their twenty-fifth wedding anniversary which is today.
- 20. I would move to suspend the rules for the immediate consideration
- 21. and adoption of this resolution.
- 22. PRESIDENT:

- 23. You heard the motion. All in favor...Senator Don Moore
- 24. moves to suspend the rules for the immediate consideration
- 25. of this resolution. All in favor will say Aye. Opposed Nay. The
- 26. Ayes have it. The rules are suspended. Senator Don Moore
- 27. now moves for the immediate adoption of this resolution.
- 28. All in favor will say Aye. Opposed Nay. The Ayes have it.
- 29. The resolution is adopted. There's been a request for a
- 30. Republican caucus immediately in Room 400 and we will be in
- 31. Session again at eleven o'clock. Fine. The Senate stands in
- 32. recess until eleven sharp.
- recess until cieven sharp

Recess

After Recess

2. PRESIDENT:

1.

9.

21.

27.

31.

The Senate will come to order. I've just communicated

4. with Senator Harris and we have a...an understanding that

5. they may continue their caucus and so that you, who are

6. remaining would not be unduly inconvenienced, we are simply

7. going to adjourn until one o'clock. Recess until one, that

8. gives you a chance to have lunch comfortably

gives you a chance to have lunch comfortably.

10. After Recess

11. PRESIDENT:

12. The Senate will come to order. There will...there will

13. be a Democratic caucus in the President's Office immediately.

14. Hopefully, it will not last more than fifteen to twenty minutes.

Recess

15. The Senate stands in recess.

16. Recess

17. After Recess

18. PRESIDING OFFICER: (SENATOR ROCK)

19. The Senate will come to order. Senator Welsh, for

20. what purpose do you arise?

20. what purpose do you arise?

SENATOR WELSH:

SENATOR WEAVER:

22. Mr. President, I rise to announce a Democratic caucus

23. in the President's Office. It...it will only last ten minutes.

24. PRESIDING OFFICER: (SENATOR ROCK)

PRESIDING OFFICER: (SENATOR ROCK)

25. The Senate will stand in recess until five minutes after

26. five. Senator Weaver, for what purpose do you arise?

28. Thank you, Mr. President. I just wondered if you want to

29. take a lunch break and come back around seven o'clock and start

30. all over.

32. I have...I have noon, Sunday, in the pool, so

33. it's still loose.

1. SENATOR WEAVER: 2. Noon, Sunday. 3. PRESIDING OFFICER: (SENATOR ROCK) 4. Yeah. SENATOR WEAVER: 5. 6. Well, that would be all right then. 7. PRESIDING OFFICER: (SENATOR ROCK) 8. Okay. We'll be...for those in the center aisle, the 9. independents, they will meet at the back of the hall. 10. Recess 11. After Recess 12. PRESIDING OFFICER: (SENATOR ROCK) 13. The Senate will come to order. Senator Berning, for what purpose do you arise? 14. 15. SENATOR BERNING: Mr. President, I move this Senate now adjourn Sine Die. 16. 17. PRESIDING OFFICER: (SENATOR ROCK) Well, might I ask you...Senator Netsch has sought recognition. 18. 19. Will you withholdthat motion. Part of the problem has been, 20. as I understand it, that during the course of the day, there 21. have been negotiations pending and going on and resulting in 22. an amendment which was of some length, although not...complicated, 23. it required a little bit of overtime by the Reference Bureau

26. do you arise?27. SENATOR BERNING:

24.

25.

28. 29. Mr. President, I've been here since ten o'clock this morning and I persist in my motion. I'm not out of order.

and that's the reason for the delay. If I can have the attention

of the Body, we have had...Senator Berning, for what purpose

30. PRESIDING OFFICER: (SENATOR ROCK)

Well, I...that motion is in order. There's no questionabout that. All those in favor signify by saying Aye. All

33. those opposed. The Noes have it. The motion fails.

- 1. Well, the Associated Press has asked leave to take still
- 2. pictures. Channel 19 from Peoria wishes to shoot some film
- 3. and NBC wishes to videotape the proceeding. Is leave granted?
- 4. The...oh. Is...there...there apparently is objection.
- 5. All right, do we have leave to go to the order of Consideration
- 6. Postponed? On the order of Consideration Postponed is House
- 7. Bill 5. Senator Netsch.
- 8. SENATOR NETSCH:
- 9. I seek leave to bring Senate Bill 5...I'm sorry, House
- 10. Bill 5 back to the order of 2nd reading for purposes of
- 11. an amendment.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. Senator Netsch seeks to return House Bill 5 to the
- 14. order of 2nd reading for the purpose of an amendment. Is
- 15. leave granted? Leave is granted. So ordered. On the order
- 16. of House Bills on 2nd reading is House Bill 5.
- 17. SECRETARY:
- 18. Amendment No. 2 offered by Senator Netsch.
- 19. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Netsch.
- 21. SENATOR NETSCH:
- 22. Thank you, Mr. President. Amendment No. 2 in its hoped
- 23. for final version, does basically two things. This, incidently,
- 24. is the sales tax acceleration bill. The amendment first of all...
- 25. PRESIDING OFFICER: (SENATOR ROCK)
- 26. Excuse me, Senator. Senator Philip, for what purpose
- 27. do you arise?
- 28. SENATOR PHILIP:
- 29. I was just wondering, Mr. President. I...I do not have a
- 30. copy of the amendment that the gentlemen seated...sitting around
- 31. me do not have a copy of the amendment.
- 32. PRESIDING OFFICER: (SENATOR ROCK)
- 33. I...I appreciate that. It is being run at this moment. I

- 15.3
- 1. thought hopefully to expedite things, we have been sitting
- 2. all day. To expedite things, Senator Netsch could be explaining
- 3. it while we are being...while they are being reproduced.
- 4. It will be certainly distributed. Senator Harris has
- 5. been provided with a copy as have some other members. We provided
- 6. as many copies as we had. Senator Netsch, please continue.
- SENATOR NETSCH:
- 8. Thank you. In the basic section which has to do with the
- 9. threshold of the retailers who are affected by the bill,
- 10. Amendment No. 2 will, first of all, increase that threshold
- 11. from five thousand, which is the figure in the present version
- 12. of House Bill 5 to twenty-five thousand dollars. That means
- 13. twenty-five thousand dollars of average monthly tax liability.
- 14. That will mean that only approximately five hundred retailers
- 15. in the State of Illinois will be subject to the accelerated bill
- 16. in this version as it becomes effective immediately. That means
- 17. translating that into annualized sales, that means approximately
- 18. six million dollars of sales so that this amendment...this
- 19. part of the amendment affects only approximately five hundred
- 20. retailers and only about...those that have about six
- 21. million dollars in sales. The second critical part of that amendment
- 22. is that it will mean about twenty million dollars of revenue
- 23. that will be available during the course of this fiscal year.
- 24. The amendment does a second thing. Effective July 1, 1977
- 25. it will drop that threshold from twenty-five thousand dollars
- 26. of average monthly tax liability to twelve thousand dollars
- 27. of average monthly tax liability. That will add, according
- 28. to our best calculations, approximately one thousand to
- 29. eleven hundred more retailers to the accelerated program
- 30. and it will, when it becomes effective, add approximately
- 31. fourteen million dollars in accelerated revenue to the State's
- 32. resources. That part of the amendment, as I indicated at the
- 33. outset, does not become effective until July 1, 1977 so that there

- are then two thresholds which replace the five thousand dollar 1. 2. threshold. One is an immediately effective twenty-five thousand and 3. the next is a twelve thousand threshold which becomes effective 4. at the end of this fiscal year. Now, just a word about how 5. all of this came about. I think some of you, all of us, perhaps, 6. if I were not too foggy at this point, may remember that as 7. this package of bills which was originally introduced, we were talking about a total of ninety-five million dollars of 8. acceleration. Sixty-five million dollars of which was reflected 9. 10. in the sales tax acceleration bill, House Bill 5. That was not acceptable to all members of the General Assembly and 11. 12. certainly not to all members of the Senate. A counter proposal 13. was suggested by the Governor that would have involved putting some forty-five million dollars of the accelerated revenue 14. into escrow so that it would not be available to be used up 15. at the present time. That apparently was also not a total 16. solution to the problem. So, various other thresholds and various 17. 18. other alternatives were suggested by a number of people. We think that the package that has now been presented to you 19. in Amendment No. 2, satisfies most of the concerns of most 20. 21. of the members and it should be a package which everyone can accept. I think it's fair to point out that the 22. concern of a number of the Republican members was not to 23. over accelerate. That is, not to provide more money than was 24. needed to fund the school aid which we are here to bring about. 25.
- 27. fiscal year will be about twenty million dollars in the sales
 28. tax bill, thirty to, sometimes it's estimated thirty-five
 29. million dollars, in the income tax acceleration bill for a total
 30. of approximately fifty to perhaps fifty-five million dollars.

That will now not be the case. The acceleration during this

- 31. That is exactly the amount of money that is needed to fund
 32. House Bills 1 and 2, the school aid package. I think that what
- 33. we have done in this bill is to...in this compromise, is to respond

- 1. to that concern on the part of many members, mostly the
- 2. Republican members of the Legislature, that we not over
- accelerate. I should say that our feeling was from the beginning 3.
- 4. that the entire acceleration should be passed in its original
- form. That clearly was not going to sell as it was. 5.
- 6. what is important to notice now is that everyone has given
- something in this compromise. The...we have given something 7.
- 8. in terms of reducing the amount of acceleration. We have
- also responded to the concern raised by some of the Republican 9.
- 10. members and Senator Harris, particularly, that we have
- 11. something effective beginning next July 1 so that we do not
- lose the momentum for the acceleration. Both of those concepts 12.
- are reflected in Amendment No. 2. The Governor has given something
- 14. because he does...not getting the original package that he
- had put forward and many of us on this side are giving something 15.
- because we supported that concept in it's entirety and are now 16.
- compromising that form of support. I don't think it really 17.
- is important at this stage who thought up this particular
- proposal and in view of the fact that there have been 19.
- 20. so many inputs into it, I think it might even be rather
- hard to trace that. It seems to me that what is important is 21.
- 22. that a twenty million dollar acceleration in the sales tax
- bill is a figure which Senator Harris indicated was acceptable
- to him. It's a figure which Senator Partee has indicated is 24.
- acceptable to him and it's a figure which Governor Walker has 25.
- indicated is acceptable to him. So, that it...it reflects now 26.
- 27. a package which should be acceptable to all of us. We've
- all given something. I think we have made the legislative process 28.
- 29. work if we are willing to accept this compromise. I would
- earnestly urge all members to support the amendment as it is 30.
- 31. proposed.

18.

- 32. PRESIDING OFFICER: (SENATOR ROCK)
- Any discussion? If I can have the attention of the membership, 33.

- 1. Well, as long as everyone is now on the Floor, there has been
- 2. a request by the Associated Press to take still photographs
- 3. of the Senate in Session and by NBC News to videotape. Is
- 4. leave granted? Leave is granted. Any discussion on the
- 5. adoption of Senator Netsch's motion to adopt Amendment No. 2?
- 6. Senator Harber Hall.
- 7. SENATOR HALL:
- Mr. President, I'm going to be as kind and as gracious
- 9. as I can be. After ten hours of sitting here waiting for
- 10. we don't know what, let me...
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Excuse me, Senator. Senator Newhouse, for what purpose
- 13. do you arise?
- 14. SENATOR NEWHOUSE:
- 15. Mr. President, many of us have been here all day without
- 16. any food. Some of us have sandwiches on our desks now.
- 17. I wonder if the press would do us the courtesy of permitting
- 18. us to finish demolishing this before they begin to take the
- 19. pictures.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. All right. They have acceded certainly to that request.
- 22. Senator Harber Hall, pardon the interruption.
- 23. SENATOR HALL:
- 24. Mr. President, in response to the offering of Senator
- 25. Netsch to help solve a problem for the schools, I have a few remarks
- 26. to make. First of all, Senator Netsch would have us believe that
- 27. this is a compromise and I would suggest to members of this side
- 28. as well as the other side, that this is an offer of a compromise.
- 29. It is not a compromise. A compromise is when we solve the school
- 30. problem and go home. In respect to this amendment, Mr. President,
- 31. I have to draw attention, again, to the proclamation for a call
- 32. of a Special Session wherein the Governor of this State mandates
- 33. us to come to Springfield to solve a school problem and then within

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that proclamation, states to us that the problem can only be
1.
       solved through an attack on big business and now we have here
2.
       a suggestion that some business is bigger than others or less
3.
       important than others and therefore, we can make any adjustments
4.
       we want in our attack on business but we're going to continue
5.
       attacking business. Now, Mr. President, it seems to me that
6.
       this side of the aisle offered some days ago a compromise
7.
       that was rejected which is fair ball game in anybody's game,
8.
       but it seemed to me that we offered to help every school district
9.
       in this State by collecting at least forty million dollars
10.
       and offering to distribute it according to the School Aid
11.
       Formula wherein every school district would receive a portion
12.
       of that forty million dollars. That was State aid to all our
13.
       schools. It should have been accepted. It was the Republican
14.
       position and now we come back here and listen to another attack
15.
       on business through an unconscionable request that monies
16.
       already paid of business taxes to the State in advance will be
17.
       taken from them and they thenceforth will make weekly payments
18.
       without any regard to the difficult administrative problems
19.
       that they would have even if they could do it in the dates
20.
       allotted within the amendment and the bill, even if they could
21.
       do it, it is unconscionable. They have been paying since
22.
       last November, Mr. President, money over to the State on
23.
        advance of its being paid to them. In other words, we really
24.
       owe business, the income from the...that money that they paid in
25.
        advance. But, we didn't hear about them yelling on that score,
26.
        but we're going to hear about relinquishing that money now,
27.
        taking that money and then requiring them to make weekly or
28.
        semi-monthly payments.
29.
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30. PRESIDING OFFICER: (SENATOR ROCK)

31. Senator, will you conclude, your time has expired.

32. SENATOR HALL:

33.

Thank you. I, for one, Mr. President, do not anticipate

- staying here and listening to compromises offered along 1.
- these lines. I think it's a terrible thing that we have done 2.
- and I would urge my colleagues to vote against this amendment. З.
- 4. PRESIDING OFFICER: (SENATOR ROCK)

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- Senator Mitchler.
- SENATOR MITCHLER: 6.
- Thank you, Mr. President. I have a question to ask the 7.
- 8. sponsor.

- PRESIDING OFFICER: (SENATOR ROCK) 9.
- The sponsor indicates she will yield. Senator Mitchler. 10.
- SENATOR MITCHLER: 11.
- Senator Netsch, what is the effective date of the increase of the 12.
- threshold from five thousand to twenty-five thousand dollars? 13.
- PRESIDING OFFICER: (SENATOR ROCK) 14.
- Senator Netsch. 15.
- 16. SENATOR NETSCH:
- 17. November 1st.
- PRESIDING OFFICER: (SENATOR ROCK) 18.
- Senator Mitchler. 19.
- 20. SENATOR MITCHLER:
- And the effective date of the reduction from twenty-21.
- five thousand to twelve thousand, as I understand, is July 22.
- 23. 1st, 1977?
- PRESIDING OFFICER: (SENATOR ROCK) 24.
- Senator Netsch. 25.
- SENATOR NETSCH: 26.
- That is correct. 27.
- SENATOR MITCHLER: 28.
- All right. 29.
- PRESIDING OFFICER: (SENATOR ROCK) 30.
- 31. Senator Mitchler.
- SENATOR MITCHLER: 32.
- When I go back home and tell my retailers that, they say 33.
- what are you going to do for an encore after that? Then, when are 34.

- 1. you going to reduce it from twelve thousand down to five
- 2. thousand down to one thousand? You know, if this is a good
- 3. idea, you know, it's...it's like we argued for many years
- 4. about a minimum wage. Finally, Illinois got a minimum wage.
- 5. Now, the only thing we argue about, what the minimum wage
- 6. amount is. You're conceding the fact that the original
- 7. five thousand wasn't acceptable. You say compromise up to
- 8. twenty-five thousand then down to twelve and sooner or later
- 9. you'll be back down to the five, so you know, a little
- 10. bit of pregnancy goes a long way and you're going to take
- 11. a year or two years to get it down to where everybody's
- 12. on this tax acceleration type of a program. Now, does this
- 13. eliminate, Senator Netsch, the deposit that the larger
- 14. corporations...retailers...the larger retailers make and
- 15. have on deposit with the State?
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Senator Netsch.
- 18. SENATOR NETSCH:
- 19. Yes, it does eliminate the deposit. The first month
- 20. of acceleration will be a credit against that deposit so
- 21. it will be used up immediately and it will not thereafter be
- 22. required and I think, Senator Mitchler, that is the basis
- 23. on which the retail merchants withdrew their opposition to this
- 24. form of bill. They found the deposit more burdensome than
- 25. the weekly payment.
- 26. PRESIDING OFFICER: (SENATOR ROCK)
- 27. Senator Mitchler.
- 28. SENATOR MITCHLER:
- 29. Well, as I understand, you have about seventy-seven
- 30. million dollars on deposit now with the Department
- 31. of Revenue and that's in the General Revenue Fund. Now, with this
- 32. accelerated tax collection, if they're going to use up their
- 33. deposit, where are you going to get any more money to distribute
- .34. around and to pass around to the...to the schools or whatever it's

- going to be distributed to?
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Netsch.
- 4. SENATOR NETSCH:
- 5. Well, you use the deposit up, you exhaust that in applying
- 6. the first period of the acceleration, then at that point,
- 7. the weekly additional payments come in so that you are, in effect,
- getting a speeded up...it's not really a double payment, but
- 9. a speeded up payment in the first month of the effective date
- 10. of this bill. That is where the additional money, the additional
- 11. revenue becomes available to the State.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Mitchler, your time has expired.
- 14. SENATOR MITCHLER:
- 15. Yes, I understand...
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- Please conclude. All right.
- 18. SENATOR MITCHLER:
- 19. ... I understand that the first one would produce twenty
- 20. million in fiscal '76 and the...reducing it to twelve thousand
- 21. fourteen million, were those the correct figures, Senator Netsch?
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. Senator Netsch.
- 24. SENATOR NETSCH:
- 25. Yes, the...the second is a...a somewhat rougher
- 26. approximation, but it is about fourteen million. This bill in
- 27. the immediate acceleration will be about twenty million dollars.
- 28. That is correct.
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. Senator Mitchler, again, your time has expired. Please
- 31. conclude. Senator Mitchler.
- 32. SENATOR MITCHLER:
- 33. Thank you, Mr. President. Now, I don't have any more time
- 34. but, I think before we act on this, I would hope some member

- 1. of this Body would find out what the total, and I put this
- 2. word compromise that Senator Netsch is offering here, in
- 3. relation to the other bills that we have before us that involve
- 4. a speedup in accelerated tax collection, so we can look
- 5. at the total package of this compromise and aren't picked off
- 6. feather by feather until we run around with a...like a naked
- 7. chicken.
- 8. PRESIDING OFFICER: (SENATOR ROCK)
- 9. Further discussion? Senator Graham.
- 10. SENATOR GRAHAM:
- 11. I have a question of Senator Netsch, Mr. President.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. Sponsor indicates she will yield. Senator Graham.
- 14. SENATOR GRAHAM:
- 15. You are now proposing four payments per month, are you not,
- 16. Senator?
- 17. PRESIDING OFFICER: (SENATOR ROCK)
- 18. Senator Netsch.
- 19. SENATOR NETSCH:
- 20. Yes.
- 21. PRESIDING OFFICER: (SENATOR ROCK)
- 22. Senator Graham.
- 23. SENATOR GRAHAM:
- 24. How many other states to your knowledge, use four payments
- 25. per month?

- 26. PRESIDING OFFICER: (SENATOR ROCK)
- 27. Senator Netsch.
- 28. SENATOR NETSCH:
- 29. I do not know the answer to that question. We do know a
- 30. number of states which accelerate as much as will be involved in
- 31. this bill. But, I...we have never found the figure of how many
- 33. PRESIDING OFFICER: (SENATOR ROCK)

require four monthly payments.

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1. Senator Graham.

SENATOR GRAHAM:

33.

З. I think I can tell you. It's only one. Now, Mr. President 4. and members of the Senate, there are fifteen other states 5. according to my information, who use bi-monthly payments. 6. And in so doing, they reduce the cost of their handling this 7. twice a month as compared to four times a month by fifty 8. percent cost to those who are collecting the tax for us. 9. And they lose less than one-third of the amount of revenue 10. being considered. So here again, we have gone headlong into leapfrogging our position, saddling those who have been over saddled 11. 12. already to make us for a deficiency in management of the 13. State government over which they had no control, over at the 14. ...ballot box. Once again, we're making a proposition to be 15. considered by all of us, in the opinion of many, that will contribute to the delay of the full funding of the common school fund 16. i7. for a long time, perhaps, because in the next Session of 18. the General Assembly, we're going to be caught again with our 19. financial trousers at half mast. I think that we have 20. assembled ourselves here to create an issue rather than solve The issue has been pretty solidly created. Compromise 21. 22. is a funny word. It's interpreted by those who want to 23. interpret it in a manner which they would like to have it affect them. Ladies and Gentlemen of this Senate, the no tax 24. 25. Governor of this State didn't have the guts six months ago, four months ago, five months ago, eight months ago, when he 26. was told that we were going headlong into this situation to suggest 27. the thing that probably we're going to have to have sometime 28. or other, I think that this has been a great imposition on 29. the taxpayers. I might indicate, too, that it has been the most 30. 31. expensive political program that this State has ever had. And I'm sorry that we have had to spend all this time and they have 32.

had to spend all that money for us to accomplish a purpose that

- gets us only more deeply in trouble.
- 2. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Nimrod.
- 4. SENATOR NIMROD:
- 5. A question of the sponsor, Mr. President.
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- 7. Sponsor indicates she will yield. Senator Nimrod.
- 8. SENATOR NIMROD:
- 9. Senator Netsch...will, you tell me why you have taken the
- 10. position of only taking the threshold as of July 1st, 1977
- 11. to the figure of twelve thousand rather back to the five
- 12. thousand?
- 13. PRESIDING OFFICER: (SENATOR ROCK)
- 14. Senator Netsch.
- 15. SENATOR NETSCH:
- 16. It was a compromise, Senator Nimrod. There were some who
- 17. objected to taking it down to five thousand. There were many
- 18. who felt that it should come down at some point...to some point
- 19. beginning July 1 and I might say that prominent among those
- 20. was Senator Harris and part...the second part of this is
- 21. responsive to a concern that Senator Harris raised with us.
- 22. We found that there were others on this side of the aisle who were
- 23. willing to listen to and consider and some who actively supported
- 24. a different figure and twelve thousand was the figure.
- ,
- 25. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Nimrod.
- 27. SENATOR NIMROD:
- 28. Well, I...Mr. President, I'm sure I know ...you don't
- 29. mean to...Senator Netsch, you don't mean to leave us with the
- 30. impression that Senator Harris says to go to twelve thousand
- 31. and that...that money, another thirty-five thousand dollars
- 32. of the so-called sixty-five will not be available at all in any
- 33. acceleration period and that when next year comes, the next

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       Governor comes they'll be no...that money will not be available.
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       In other words, it appears that your compromise is only that
       money which can be available for us now is fine, but for the
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       next administration, there will be no monies available to them.
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       I think your compromise is with yourselves. It certainly does
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       not go along with the compromise that was certainly thought
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       of on...on...at least as my understanding on this side of the
7
       aisle. Number two, Senator, getting these two together with what
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9
       you're saying implements it now at twenty-five which is the fourteen
       million and add that to that... I mean the fourteen million
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       for June 1st,...July 1st and twenty million now makes it thirty-
11
       four million. You referred to the...the withholding tax revenues
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       but I know that figure now is finally...some people are talking
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       about thirty-five million but I want to tell you that I think for the
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       record, it ought to be known, that in 1974 the withholding tax
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       was six hundred million dollars. And that was actually what
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17
       was collected during that year. When you divide twelve into
       six hundred million, that's fifty million a month. Now, I don't
18
       care how you cut the pie or what you do with it, between these...in these
19
20
       last two years there's been the increases, we are closer now to a
21
       seven hundred and twenty or seven hundred and fifty million
       dollar availability on the income tax and that would mean that
22
       that withholding is closer to an average of sixty million dollars
23
24
       per month. Take three-quarters of that and we're talking
       about forty-five or fifty million dollars under withholding
25
       alone. So, it seems to me that it's a matter of who's dealing
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30 Senator Harris, how come you didn't let Senator Harris put
31 on the amendment?
32 PRESIDING OFFICER: (SENATOR ROCK)
33 Senator, I will recognize Senator Netsch for the purpose
34 of answering that and then point out to you your time has expired.

with what figures and that we're really not coming through

with a particular compromise. Let me ask you one other thing.

If it was a compromise with the Republicans, and with particularly

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- ı. Senator Netsch.
- 2. SENATOR NETSCH:
- 3. It's my bill, Senator Nimrod.
- 4. PRESIDING OFFICER: (SENATOR ROCK)
- 5. Senator Nimrod.
- 6. SENATOR NIMROD:
- Yes, but amendments certainly are a means of compromise 7.
- 8. and it seems to me that if you want to compromise, then certainly
- 9. others...you ought to go along with others on their amendments.
- 10. PRESIDING OFFICER: (SENATOR ROCK)
- 11. Senator Knuppel.
- 12. SENATOR KNUPPEL:
- 13. Mr. President and members of the Body, we're here today
- where we should have been two weeks ago. I suggested then we 14.
- cut it into two pieces. We're right there now. Now, you're 15.
- talking about whether we're going to get some more revenue,
- well, if things go the way you people think they're going to go, 17.
- the way your candidates say they're going to go, the economy 18.
- 19. will take a great upturn, we'll collect a lot more money if
- your people are elected, we won't have to worry about changing 20.
- what we do here today. All I want to say is, is that anybody 21.
- 22. can claim this if they want to but it's in the record who first
- suggested it and...and I'm not claiming the right to make the 23.
- amendment. It belongs to Senator Netsch who is the sponsor of the 24.
- 25. bill. She is the one lady involved. Courtesy alone dictates
- that. 26.

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- PRESIDING OFFICER: (SENATOR ROCK) 27.
- Senate... Senator Fawell. Senator Fawell, then Senator Merritt 28.
- 29. then Senator Glass and I'm you know,...and then whoever, Senator Fawell.
- 30. SENATOR FAWELL:
- Well, one of the questions I had was why we were not as 31.
- of July 1st, 1977, returning to that five thousand threshold and I 32.
- had not realized that anybody on this side of the aisle was holding 33.

- ı. out for that. I had...had understood it was the opposite.
- 2. Now, maybe I'm...maybe I'm wrong. I'm often wrong...but
- 3. ...so I'm a little bit confused on that, but it's...I think
- 4. it's natural for many of us to be confused in regard to
- 5. what is happening on these school bills. I do want to point
- 6. out this...this very salient fact, though. What we're
- 7. talking about here is a compromise apparently on the compromise
- 8. which was last presented which we felt wasn't a compromise
- at all. I'm not so sure that there's much of a compromise involved 9.
- here because one very important point to stress is that we have 10.
- 11. not been allowed to even talk about the merits of House Bill 1.
- 12. Now, I don't think many people in the State of Illinois, perhaps
- many people in news media recognize what is happening here. 13.
- 14. We are taking, and Senator Netsch, you said this, that...that
- 15. the fifty million will fully take care of the formula changes.
- 16. I don't think you meant that at all. It will equal what you
- 17. have rather arbitrarily, I believe, in my view, set as the
- appropriation, fifty million dollars. The fifty million dollars 18.
- is the foundation for the house. The house is House Bill 3518,
- so to speak, in its new form of House Bill 1. And the cost 20.

21.

- for this fiscal year. With an additional thirty million dollars 22.

will be one hundred and eleven million dollars approximately

- 23. for the weighted average daily attendance changes which are built
- into it that won't be felt until the following fiscal year. Well, 24.
- we're talking about a hundred and forty million dollars of brand 25.
- new costs and insofar as this fiscal year, say a hundred and ten, 26.
- a hundred and eleven. We're going to finance that with twenty-27.
- five million dollars. Now, that's a beautiful example of deficit 28.
- financing that I don't think really makes a whole lot of sense and 29.
- why I have continuously said that if we are serious about addressing 30.
- the problems that exist in public education, which are greater-31.
- than just the distributive formula is concerned, then we ought 32.
- to be, I think, candid enough to appropriate the dollars that are 33.
- necessary or do what Senator Shapiro has said, cut that formula 34.

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down so that you can adequately fund it so that we're not
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       just really fooling those administrators and teachers and many
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 3.
       other people in the State of Illinois who believe that that formula
       change can actually be put into being. It...it...it can't, not...
4.
       not with an appropriation of twenty-five million dollars. The
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 6.
       other twenty-five million, as I mentioned last week, is simply
       twenty-five million to say we know that a lot of school districts
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       are going to be hurt by this and we're going to guarantee
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 9.
       you for one year and one year only that you won't be hurt
       in relationship to your last fiscal year. You'll get at least
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       that much but from the point on, we can't even guarantee that.
11.
       So, as Senator Graham has correctly stated that...that if we really
12.
       believe that we're going to properly fund this, then we must
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       stand up right now and say, we are for an increase in taxes
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       next year. I am not going to be here to partake in that. I don't
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       believe many people want to say that right now, but you have
       to say that right now, unless you're going to say that we're
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18.
       doing what we're doing here as deficit financing. We know
       we can't possibly meet this. We're going to have to prorate
19.
       even more. There is some merit and equity to the formula changes,
20.
       but you have to admit there's going to be greater proration,
21.
22.
       you can't possibly begin to meet these changes obviously this year.
       and you're going to have as a result and you consider the unfunded
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       portion of the resource equalizer that exists now of a hundred
25.
       and ten million. There's two hundred and fifty-one million
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29. PRESIDING OFFICER: (SENATOR ROCK)

30. Senator,...

31. SENATOR FAWELL:

32. Than...

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PRESIDING OFFICER: (SENATOR ROCK)

dollars more not counting the ordinary increases in inflation

and not counting at all the tremendous underfunding that we have

also committed in regard to special education which is worse,...

- 1. ...will you bring your remarks to a conclusion, please?
- 2. SENATOR FAWELL:
- ...the distributive fund. So, the very foundation...
- 4. I should say the...the very structure that we're supposedly
- 5. taking care of here, the house that is going to be involved
- 6. is formula change, we're not going to be able to fund it at
- 7. all and we're just kidding an awful lot of people, and I think
- 8. doing a lot of running around down here and not accomplishing
- 9. very much at all, except getting ourselves in such a position
- 10. of debt that we'll have to increase taxes next year, which may be
- 11. the proper thing to do.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Merritt.
- 14. SENATOR MERRITT:
- 15. Mr. President, members of the Senate, I certainly
- 16. hesitate to question Senator Netsch. I know she's a skillful
- 17. lawyer, able legislator, eloquent debator. None of those
- 18. qualities of which I certainly possess. But, I feel some
- 19. deep seeded thoughts in my mind that bring up some questions.
- 20. : Before I ask that of Senator Netsch, I would disagree somewhat with
- 21. Senator Knuppel when he said we're at this point today where
- 22. we were...should have been two weeks ago, I say we're at the
- 23. point where we should have been three months ago. Senator Netsch,
- 24. I think that you're well aware, you were sponsor of Senate Bill 2004,
- 25. right?
- 26. PRESIDING OFFICER: (SENATOR ROCK)
- 27. Senator Netsch.
- 28. SENATOR NETSCH:
- 29. That is...that is correct.
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- 31. Isn't that pretty much the concept that now is embodied
- 32. in...in both Senate Bill 5 and House Bill 5?
- 33. PRESIDING OFFICER: (SENATOR ROCK)

- Senator Netsch. ı. 2. SENATOR NETSCH: 3. It is the concept, but with some very major differences, 4. though. 5. PRESIDING OFFICER: (SENATOR ROCK) 6. Senator Merritt. 7. SENATOR MERRITT: 8. Yes, I would agree. The major differences is you went 9. from three payments a month under your proposed 2004 to four 10. payments under these...under this current bill under consideration as well as Senate Bill 5. Isn't...isn't that correct also? 11. 12. PRESIDING OFFICER: (SENATOR ROCK) 13. Senator Netsch. SENATOR NETSCH: 14. 15. No, the structure of the bill is the same as it was when 16. it was before the Senate last spring. The only thing that is 17. different now is the acceleration or the threshold acceleration 18. level and the fact that the deposit may now be used to absorb the first month's liability. Those are the two significant 19. 20. differences in the bill. The basic structure is the same.
- 21. PRESIDING OFFIFER: (SENATOR ROCK)
- 22. Senator Merritt.
- 23. SENATOR MERRITT:
- 24. Then what...what was the ultimate outcome of Senate Bill 2004?
- 25. PRESIDING OFFICER: (SENATOR ROCK)
- 26. Senator Netsch.
- 27. SENATOR NETSCH:
- 28. It did not pass.
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Merritt.
- 31. SENATOR MERRITT:
- 32. What...what happened in committee or on the Floor?
- 33. PRESIDING OFFICER: (SENATOR ROCK)

- 1. Senator Netsch.
- 2. SENATOR NETSCH:
- Yes, as you've heard, it did not get enough votes. It 3.
- 4. was...it did not get enough votes in committee and a motion
- 5. to discharge was made on the Floor of the Senate and the motion
- 6. to discharge did not receive enough votes.
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. Senator Merritt.
- 9. SENATOR MERRITT:
- Then, I'll conclude that questioning and indicate to that 10.
- 11. side of the aisle with thirty-four votes over there according to
- 12. the Journal you cast twenty-one votes to discharge. Now, I
- 13. say, if education was that important to your side of the aisle,
- 14. three months ago on June 24th, you didn't think it was good
- 15.
- enough then but apparently you think it must be much better at
- this time. This is total lack of fiscal responsibility clear
- 17. down to the second Floor. He came aboard four years ago with
- 18. nearly a five hundred million dollar surplus turned over to him...
- 19. (SENATOR ROCK) PRESIDING OFFICER:
- 20. Please, Senator...
- 21. SENATOR MERRITT:
- 22. ...I've never questioned any of you Gentlemen and Ladies
- on a time situation and he has not only spent all of that, 23.
- but currently has our current fiscal year's finances in a dangerous 24.
- low level. It's a sham and it doesn't make it any more palatable 25.
- 26. to me to cloak it in the purity of giving aid to schools.
- 27. you.

- 28. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Glass. Senator Glass graciously withdraws. Senator 29.
- 30. Harris.
- 31. SENATOR HARRIS:
- 32. Thank you, Mr. President. I'm probably going to talk
- 33. somewhat beyond this amendment but I think it important that we

review the entire episode of this Special Session and where 1 we have come since last June when you, with your thirty-four votes did not support the tax acceleration program and in the mean-3 time have changed your position apparently to some extent and I want to make certain that we...whatever decisions we make 5 here in the remainder of this Special Session that we make 6 them with an understanding of all of the developments involved. 7 To begin with, my position, and I think supported primarily by 8 my colleagues on this side of the aisle, until we had been 9 assured of the program of commitment of obligating the State 10 during the remainder of this Governor's term, that we needed 11 additional assurance that we were not going to be faced for 12 the new Governor with an impossible situation as we moved through 13 the remainder of fiscal '77. And like everyone with the 14 interest of our most priceless possession, the school children 15 of Illinois, we wanted to do something responsible, commensurate 16 with our financial capability for those same school children. 17 And so when we were faced with the choice of supporting the program 18 introduced, or caused to be introduced by the administration, 19 of a hundred ten million dollar price tag school aid benefit 20 program, supported by a fifty million dollar appropriation 21 bill and a revenue acceleration program calculated to amount 22 to ninety-five million dollars, we were persuaded that it was 23 not in the total best interest of the people of Illinois and 24 certain special parts of the people of Illinois, the education 25 group that that was unsatisfactory. And so we offered an 26 alternative last Saturday. That alternative was a two stage 27 possiblility. One, to commit the full ninety-five million 28 to education. You chose not to support us in that amendment to 29 the appropriation bill. That failing then, we determined to 30 support Senate Bill 3 of this Special Session...I'm sorry, House 31 Bill 3, which is the withholding tax acceleration and without debating 32 whether it's a thirty or a thirty-five million dollar yield, 33

1. you chose not to go with us on that, at least understanding 2. that that alone was not sufficient and of course, that involved 3. an amendment to House Bill 1 to reduce the benefits, the increased 4. benefits to the school aid formula to a figure consistent with the 5. revenue product, the new revenue product that we would have 6. available. We think that is the responsible way to go. 7. To synchronize the benefit increase, the appropriation bill 8. and the new revenue product. That's responsible. But, we 9. were informed that it had to be the program introduced 10. by the Walker Administration or nothing. And that essentially 11. was what came out of the conference among the leaders... 12. the legislative leaders and the Governor and those that he 13. invited to join him on Monday morning of this week. Once again, 14. the Walker program or nothing. I began to evaluate whether 15. there might be some opportunity of further compromise, understand 16. that our beginning posture was, at least individually my posture 17. was no to the whole program because it was irresponsible. 18. continued to kid the school people of Illinois by a...a 19. benefits package of a hundred ten or a hundred eleven million 20. dollars and only funding fifty million of it. And we did find 21. the acceleration of the Retailers' Occupation Tax package, 22. the additional sixty-five million unacceptable because we were 23. not properly persuaded what it would be utilized for. 24. I attempted to go even beyond our first compromise position 25. and that was to construct two thresholds. One that would produce 26. a sufficient amount of money immediately to fund the fifty 27. million dollar package program so that we would again have everything 28. synchronize. It is my belief and it has been concurred in today 29. that the withholding tax acceleration program will, in fact, produce 30. thirty-five million. And that a threshold higher than five

for the fifty million dollar program. And I was willing to do that

provided that we reduce the benefits in House Bill 1 from a hundred

thousand, in my own judgement, a threshold of fifty thousand will produce fifteen million so that you've got the combination

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32. 33.

ten million dollars down to fifty. And in my discussions 1. with your leadership, I was advised that that was unacceptable 2. and I really, really think that it's a very wrong thing to 3. continue to do, as Senator Fawell has pointed out, to pass 4. benefits in the substantive law that we do not have the courage 5. to immediately fund. And so I evaluated further and agreed 6. to attempt to find votes from this side of the aisle to 7. 8. support House Bill 1 in its present form. And it contains a policy that I think is a very serious step in the wrong 9. direction. But in a spirit of willingness to resolve the 10. problem of the schools of Illinois, I've even taken the step 11. 12... that I experienced serious trepidation. I'm willing to embrace 13. House Bill 1 and the principle involved there is the enactment of an expost facto qualification for a school district that 14. knowingly, knowingly signed a contract that it could not fund 15. 16. under existing law and so when help from the State Treasury was not forthcoming, determined on its volition to disqualify 17. itself for some fifty-three million dollars of State aid. 18. by closing early denying to ... the pupils of its system, the 19. required minimum of school attendance days. The expost facto 20. forgiveness may be a principle that will haunt us for a long 21. 22. time in the future, but recognizing the serious problems that faces us with respect to education in Illinois as a whole and with 23. respect to education in the single largest school district that 24. has aggravated the problem facing us all, I determined to accept 25. the very serious negative implications of House Bill 1 with 26. the understanding that we would proceed to pass House Bill 5 27. with a threshold that would provide fifteen million of additional 28. immediate money, joined with the thirty-five million that will be 29. 30. produced by the passage of House Bill 3, but with the understanding that the additional money that will be accelerated by the original

five thousand per month threshold be a part of the understanding.

Now, I want to make it clear that your leadership did not commit

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32. 33.

- delivery on that last understanding from your side of the aisle. 1.
- But, it was an understanding between us that we agreed to 2.
- attempt to synthesize on our two respective sides and now, 3.
- after many hours of dialogue, separately, you inform me that 4.
- that understanding is not possible from your side of the aisle. 5.
- And you offer this, as you say, a compromise, a compromise 6.
- from your original position of requesting ninety-five million 7.
- of immediate availability and a fifty million dollar 8.
- appropriation for a program that really costs a hundred ten to 9.
- a hundred eleven million dollars. I cannot support this amendment. 10.
- I propose and I have on the Secretary's Desk, the amendment that 11.
- I think we really should get to and that is the basis of our 12.
- discussion today and that is an immediate threshold of twenty-13.
- five thousand, which according to our calculations, Senator 14.
- Netsch said it will produce twenty-four million...I'm sorry, 15.
- twenty. I'm confident that it will produce twenty-four, the 16.
- twenty-five thousand threshold. But, at this point in our 17.
- deliberations, I don't think we should quibble over whether it's
- twenty-four or twenty. Let it be determined that the twenty-19.
- five thousand threshold is acceptable to me, but the de-escalation 20.
- 21. of the threshold or the lowering of the threshold on July 1
- ought to be as the original package required and provided for, 22.
- a five thousand dollar per month Retailers' Occupation Tax 23.
- liability taxpayer category to accelerate that taxpayer's payments. 24.
- The twelve thousand dollar threshold may be a compromise among 25.
- the majority members of the Senate, but it is not a compromise 26.
- with me or among those among us who will support, in fact, a true 27.
- compromise program. 28.
- 29.

- 30. 31.
- 32.
- 33.

This is not. If you will join me in the adoption of my 1 amendment, that proceeds with the twenty-five thousand threshold immediately and the five thousand threshold on 3 July 1st, 1977, we'll have, in fact, an honorable compromise from both points of view in...and in which I 5 must in all candor say provides a great deal more movement from the position taken on this side than from the position 7 that you began from. And I do think that it's appropriate to 8 call attention, again, to the fact that in June you were not sufficiently convinced of the value of this program 10 introduced, that even with your thirty-four vote majority 11 you couldn't pass this program when it only took thirty 12 votes. Even with your thirty-four vote majority you couldn't 13 pass this program or at least didn't pass this program when 14 it only took thirty votes. Senator Netsch, I...I cannot 15 support Amendment No. 2. I hope that it will not be adopted. 16 I really don't know what we will do with respect to this 17 side of the aisle if House Bill 5 is amended as you pro-18 pose to do in this amendment. But, I will say to you that 19 I will aggressively seek support for the bill if what will 20 be Amendment No. 3 is adopted. Amendment No. 3 will provide 21 for the twenty-five thousand taxpayer threshold immediately 22 and the five thousand threshold on July 1st, 1977. 23 support Amendment No. 2. 24

> PRESIDING OFFICER: (SENATOR ROCK)

> > Senate...Senator Carroll.

SENATOR CARROLL:

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Thank you, Mr. President. I rise to support Senator Netsch's amendment and I do so after listening to the comments of the other side of the aisle which, as usual, confuse I think most of the people who commented were confused in their own statements. I heard support for ninety-five million, but for thirty million, but not for fifty million.

And that I just don't understand. But, the price tag of 1. 2. the package, as it now exists by appropriation, is fifty. 3. Let's talk in terms of fifty. I heard that the majority 4. side of the aisle did not pass in June an identical pro-5. posal to the one that first came in here. I served on 6. that committee. I heard the Comptroller from the other 7. side of the aisle support this and yet he could not get 8. the votes from his side of the aisle to help pass that 9. package. From what I heard, and I'll assume Senator Merritt was correct, two-thirds of the votes needed to pass the 10. acceleration then, came from this side of the aisle. May-11. 12. be not all were committed to it then, but two-thirds, better 13. than two-thirds of those needed. Where was the other side of the aisle when it came time for fiscal responsibility? 14. But, again, let's talk now, let's talk about the amount of 15. money. We're talking about the five hundred, the largest, 16. half a million dollars a month or more. The largest businesses 17. in this State turning into us our money, the State's money 18. that they are collecting on behalf of the State of Illinois. 19. We are talking about giving them the advantage of using up 20. their deposit first, for which they get no interest and for 21. which they are very happy, that we allow them to use up. But, 22. then Senator Harris takes it the next step, a step I was will-23. ing to take until I spoke to a lot of people in my district, 24. and that is the hundred thousand a month guy. The guy with 25. the chain store, the little grocery store, the guy with the 26. clothing store, who's doing about a hundred thousand a month, . 27. who doesn't have...who doesn't have the extra help to provide 28. these extra reports. So, what we're saying is, let's first 29. start with those big guys, those big guys who can't afford 30. to send in our money a little bit more on time to help us help

the school kids. I think that's where it's at and I think

that's where it's at here and now. Let's talk about the big

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32.

five hundred first, let's bring it down to the twelve thouand figure come July 1 and then let's go from there as the need requires. Thank you.

PRESIDING OFFICER: (SENATOR ROCK)

Further discussion? Senator Hynes.

SENATOR HYNES:

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Mr. President and members of the Senate. I will be extremely brief. I will make one point. Two of the speakers from the other side made the same point, that we're fooling the school administrators because we can't put this formula into affect, that we're kidding the school people because this is a hundred million dollar change and we're only providing fifty. That simply totally misses the point. I think anyone who has looked at the School Aid Formula knows that it's extremely complicated and any discussion of it simply turns off the audience, it clouds the issue, and I'm not going to get into that part of it. The simple fact that we ought to keep in mind is, that if this package is passed there will be fifty million dollars more in school aid distributed to the schools of this State this year than there will be if it is not passed and, therefore, the issue is, do we want to give fifty million dollars right now to the schools of this State.

PRESIDING OFFICER: (SENATOR ROCK)

Further discussion? Senator Partee.

SENATOR PARTEE:

Well, Senator Hynes has really said it all in very, very succinct language. You can talk for years about the nuances of this program. You can talk a long time about what happened in June and how many votes were there and all of that, but the fact of the matter is, you'll never erase the fact that at this moment teachers are on strike, there are budget cutbacks, there are program cutbacks, there's increase in class

sizes, there are curriculum cuts, there's schools without programs that they have had for years including athletics and others and all over there is an uncertainty as to available dollars. From time to time they have been, on that side of the aisle, like a yo-yo. At one moment saying that thirty million dollars was sufficient to fund fifty and another moment saying no, it ought to be ninety-five and one moment saying we must protect business because we are robbing business and no business is being robbed. They're simply giving up what already belongs to the State, and there's been conferences about what it will produce. What will this tax produce, what will that tax produce and for the last two or three years we've had different figures emanating from every single part of this fiscal government as to how many dollars we had. There are those who said we had X number, there were those who said we had X plus 1, there were those who said we had X minus 1 and if we didn't know what we had, how possibly can we know what we can produce by a given tax, given all of the things that can happen between imposition of tax and collection of tax. It certainly...it does not make sense to me to operate within any kind of unworkable and unspeakable kind of economic time frame. The Governor had a conference. He called in both persons who are running for Governor, representatives of both of the parties, to see if it could be worked out. I was there. I'm not telling you what somebody told me, I was there. Nothing is more important than to be there for me and when I left there I thought we had one understanding and a couple of hours later it was something new and something different. It's been suggested now that this twelve...that the threshold, as suggested, coming back to twelve thousand is too large. We should be back to five. Well, what happens to all of the businesses in between

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that there was the hue and cry about. I find it difficult to

understand the inconsistency of the positions that have been 1. taken from time to time since this matter has been discussed, 2. but there's one thing I do understand and that is, that there 3. are budget cutbacks in our schools, that there are program 4. cutbacks, there are increases in class sizes, there are curricu-5. lum cuts and there's an uncertainty of available dollars. 6. Why do we need to be so concerned, really, about what the 7. threshold ought to be July 1st of 1977? The Legislature 8. comes in Session in January and certainly knowing what the 9. posture is they ought to be able, at that time, to determine 10. what...what kind...what kind of threshold is necessary to 11. run Government. I know the answer to why the five is more 12. important, I know the answer to why the people all between 13. 14. five and twelve are not considered, you know the answer too. It's a very political answer, and I, for one, am never going 15. to let politics preponderate my concern about what is the 16. number one priority, which is for the children of this State. 17. You may hoot, you may holler, you may express your culture 18. in whichever way you desire, but the fact of the matter is, 19. the fact of the matter is, that this is a viable program which 20. takes into consideration what is needed for the school children 21. of this State and I certainly am going to support this amend-22.

PRESIDING OFFICER: (SENATOR ROCK)

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ment.

Senator Netsch, do you wish to close the debate? SENATOR NETSCH:

I want to. Thank you, yes I will and I will do it largely by summarizing what I think are, perhaps, the three points that are involved in this vote. One, although, we are not technically debating House Bill 1 at the moment, as Senator Hynes noted, that issue has been brought into it and, of course, it is part of the entire package. In a very real sense the cost of the School Aid Bill, the Formula Bill, is the amount of money that

ı. we are able to make available to pay for it so long as we 2. make clear what that amount is. The point of the formula 3. changes is a fairer distribution of that which we are able 4. to make available. That is a fairer distribution for every 5. single part of the State and that is the reason why we passed 6. House Bill 3518 last Summer, and I would remind all of you 7. that we did pass that bill last summer even though we did not 8. make available the entire funding that the bill potentially 9. could cost. Our posture now is no different from what it was 10. then. Secondly, to underscore again, those who are affected by this acceleration bill. We have made every effort and that 11. 12. has been compromised on this side and, hopefully, on that side as well, to reach only those who are able to immediately absorb 13. the additional burden if, indeed, it is an additional burden 14. 15. of the acceleration. We are talking only about five hundred 16. retailers right now, retailers who have annual sales of six Ĭ7. million dollars or more. Those are not the very small businesses. 18. When it becomes effective the additional acceleration in July, we will still be talking only about another one thousand to 19. what...to eleven hundred retailers, retailers with annual sales 20. 21. of about three million dollars. We are still not talking about the corner grocery store. Both of these...this bill and the 22. income tax acceleration together will make available fifty million 23. dollars. This bill alone will make available twenty million now 24. to help pay for the School Aid Bill and fourteen million dollars 25. 26. for the next Governor, whoever that may be. The point is, we cannot have additional school aid now, we cannot let the school 27. districts know, with certainty, how much they are going to have 28. available this year unless we are willing to fund it, and that 29. funding must take place right now. This bill is an absolutely 30. critical part of that funding. If it is not acceptable in terms 31. of threshold now, that can be changed later, because the second 32. part of the threshold does not become effective until July 1 of 33.

next year, ample time to change that. But if this one does not pass we are right back where we were several weeks ago with no reasonable basis for voting for House Bill 1 and House Bill 2. Gentlemen, this is a compromise. A compromise means that everyone gets not everything that they wanted, everyone gets something of what they wanted. That is directly reflected in this bill and it should be supported.

PRESIDING OFFICER: (SENATOR ROCK)

Senator Netsch moves the adoption of Amendment No. 2 to House Bill 5. All those in favor signify by saying Aye. All those opposed. A roll call has been requested. The question before the Body is, the adoption of Amendment No. 2 to House Bill 5. Those in favor will vote Aye. Those opposed will vote Nay. The voting is open. Have all voted who wish? Take the record. On that question the Ayes are 33, the Nays are 17, none Voting Present. Amendment No. 2 to House Bill 5 is adopted. Further amendments?

18. SECRETARY:

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Amendment No. 3 offered by Senator Harris.

PRESIDING OFFICER: (SENATOR ROCK)

Senator Harris.

SENATOR HARRIS:

Thank you, Mr. President. This amendment is, as I explained in my dialogue with...in connection with Amendment No. 2, this would provide for the immediate twelve thousand dollar...I'm sorry, the immediate twenty-five thousand threshold and on July 1, 1977 the five thousand threshold which your side of the aisle was willing to support on Saturday. I urge you that if this amendment is adopted we will have truly a much greater opportunity to wind up this whole Special Session in what will, in fact, be a reasonable compromise. I hope you will join me, Ladies and Gentlemen of the majority side of the aisle, in the adoption of Amendment No. 3.

1. PRESIDING OFFICER: (SENATOR ROCK)

Any discussion? Senator Glass.

SENATOR GLASS:

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Thank you, Mr. President, Ladies and Gentlemen. echo what...what Senator Harris has said, I would like to point out to the Body that when we left here last Saturday there was a great deal of discouragement about passing any legislation to correct some of the problems with...with schools in Illinois and...and I, for one, frankly, I had grave doubts as whether that could be accomplished. Senator Harris, among others, but particularly Senator Harris worked hard to put together what really is a fair compromise which is, in fact, represented by this amendment. You will recall that this side of the aisle, at least a number of us, opposed making effective the Sales Tax Acceleration Bill immediately and said, instead, that it should become effective as of July The...the compromise is to allow it to become effective July 1 except as to retailers who pay twenty-five thousand or more sales tax per month, and by accelerating those this year we have...would have an opportunity to raise the additional money to...to pay for the appropriation recommended by the Governor. I... I won't comment on the rest of the package, but certainly this compromise that Senator Harris has stood behind and has spoken for is one that I thought, and I think a lot of us on this side of the aisle thought, had been accepted by the Democrats. We now have an opportunity to put this on the bill and make it a true compromise and I would urge you to join us in doing that.

PRESIDING OFFICER: (SENATOR ROCK)

Senator Morris.

SENATOR MORRIS:

Thank you, Mr. President. I rise in opposition to this amendment and the opposition is quite simple. This past weekend

and Monday of this week I talked to some of the neighborhood retailers in my district. Those are the people that are the backbones of the neighborhood communities which I represent in Waukegan and Zion and Winthrop Harbor, and the five thousand dollar threshold will catch those people. They're the ones who do about a million four to a million nine per year in business and if we go to the five thousand dollar threshold we're catching the neighborhood retailer. I think the twelve thousand dollar threshold is adequate. It will produce some additional revenue in July of next year to get us through any crisis and it will still protect that neighborhood independent businessman. And I find it rather interesting that the people on this side of the aisle are standing up to defend that neighborhood businessman from one more onslaught of Government and I find that the people who are promoting this amendment are doing something that is unconscionable and it's one more shot at that neighborhood independent businessman, but then, again, if you look at the statistics in five or ten years maybe all of those independent businessmen will be gone and the large corporations will have their finger in every grocery store, every neighborhood dime store and every neighborhood business. And I'm not about to sit down here tonight and take a shot at those neighborhood independent businessmen just because somebody on that side of the aisle wants a few more dollars for whoever the next Governor might be.

PRESIDING OFFICER: (SENATOR ROCK)

Further discussion? Senator Partee.

SENATOR PARTEE:

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Well, just very briefly, what we're doing now is putting on an amendment or attempting to that would provide more money than is needed, with the understanding and knowledge that when the Legislature comes in next year they may then adjust from the twelve...from the amendment we just passed, downward. Let

1. me just say one thing, and I am not one who has ever 2. taken this Floor to espouse the cause of a newspaper, 3. I'll tell you this, that Thomas Jefferson once said -4. that were it left to me to decide whether we should have 5. a government without newspapers or newspaper without govern-6. ment, I should not hesitate to prefer the latter. And just 7. this morning a newspaper in the city where I live, the Chicago 8. Sun Times, suggested just what we're about here today in 9. terms of not raising more money than is needed, and the 10. proposal, of course, is implicit in what we have been saying 11. all along here today, that there is a possibility of altering 12. the twelve million dollar threshold...twelve thousand dollar 13. threshold when you come back in January. I see no necessity 14. for straddling a lot of people between five and twelve with 15. additional cost, with additional dollars when we don't need 16. If we needed them, perhaps, it would be a different 17. story. It's now determined that it is not needed, so why do 18. we do to people in gover...by government that which is

PRESIDING OFFICER: (SENATOR ROCK)

Further discussion? Senator Wooten.

SENATOR WOOTEN:

not necessary.

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Mr. President and colleagues. I think this is as good a point as any to articulate some unthinkable thoughts.

I'm interested in the way we have reversed positions over the weekend. On a practical level that's about what we've done, and I'm afraid it's going to lend some weight to suspicions that are abroad in the State, that we truly intend to do nothing. I sincerely hope that is not the case. I would hate to see us get caught in an argument between amendments and that argument reducing the number of votes one way or the other to just below the needed number of thirty-six, so that each party can go out here with something to argue about as we get

1. into the election and we are left without an absolutely 2. essential piece of legislation, several pieces of legisla-3. tion. I tell you, Ladies and Gentlemen of the Senate, there 4. is nothing that does this Body and the whole process such 5. disservice as a clear demonstration that we cannot act, that 6. we cannot get results. I think these bills are essential. 7. I believe if we consider them alone, in isolation, most of 8. us would agree with that. Personally, I can go for five or 9. twelve almost any number next July. I know we have the time 10. to adjust that figure when we come back in January. I merely 11. want to voice this hope that we are not using the device of 12. a rather small difference in amendments to prevent a sufficient 13. number of votes for passage. This bill, House Bill 5, is the 14. key to it all, and I think we've got to prove to the people 15. that there are some things more important than partisan de-16.

17. PRESIDING OFFICER: (SENATOR ROCK)

18. Further discussion? Senator Harris may close the debate.

19. I beg your pardon...Senator Berning.

SENATOR BERNING:

bate.

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Well, thank you, Mr. President. Since it now appears from the comments, particularly, on the other side by more than one speaker, that we really are addressing ourselves to the whole package and not just to an amendment or to House Bill 5, but essentially to House Bill 1 as well, I, therefore, would like, Mr. President, to state once again what has been completely obvious to most of us from the very beginning. On the eighth of September I said that we should have adjourned Sine Die that day and gone home. This is totally an unnecessary maneuver, it's strictly political and I say that with the utmost emphasis. The whole process is for the benefit of the School Board in the City of Chicago and amounts to a tacit approval of the teachers' strike tactic. Once we embark on this

precedent we can rest assured that it's going to be with us from this day forward. I point out respectfully to the members of the Senate, also, that even fifty million dollars or thirty million dollars is more than this State of Illinois can justify in additional appropriation for anything as long as we are three and a half billion dollars in debt, yes, to the Teachers' Pension Fund, the Judicial Pension Fund, the Employees' Pension Fund and all the rest of them. Ladies and Gentlemen of the Senate, that is a problem we will have to be wrestling with shortly and any dissipation of funds at this time or long range commitments are ill-advised.

PRESIDING OFFICER: (SENATOR ROCK)

Senator Fawell.

SENATOR FAWELL:

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Just one thought and I don't know if the leadership has given a great deal of thought to this, we in the Legislature quite often will arbitrarily classify in our legislation, and we've done so here and I don't know if we've given a lot of thought as to constitutional attack which, therefore, may be, I believe, much more prevalent with Senator Netsch's amendment than with what Senator Harris is talking about. bitrarily set that threshold at twelve is, I think, going to invite constitutional attack on the basis of a improper classification. At least, I think there ought to be some type of wording in the bill that would set forth a basis for the classification that the Legislature makes. Somebody who is averaging ten thousand, for instance, does not have to be involved, but somebody at thirteen does. Why the distinction? That may not be important to us but it is very important to a court in determining whether or not the bill is constitutional. gesting that we, I think, have a much sounder bill constitutionally with Senator Harris' approach even though some of us might feel

that it may bring in some business of friends or constituents or

- what have you, that ought not to be involved. And I offer
 this very seriously as I'm sure that somebody is going to
 bring a constitutional case and it's going to be a much
 easier job, give them more to talk about when we have this
 higher ultimate threshold.
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- Further discussion? Senator Knuppel.
- 8. SENATOR KNUPPEL:
- 9. Well, I don't see the difference...that there's any
 10. difference in five and four or between five and twelve. If
 11. you're going to pick a figure it's arbitrary unless you go
 12. all the way down, so that argument doesn't hold any water.
 13.
- PRESIDING OFFICER: (SENATOR ROCK)
- Senator Nimrod.

 15. SENATOR NIMROD:
- 16. Mr. President and fellow Senators, I just want to make
- 17. a statement and an observation. It seems that everytime that
- 18. a proposition is presented that will pass these bills, you
- 19. alter your position over there on the majority side, so that
- 20. the bill cannot pass. I think if you're serious and you had
- 21.
- listened and you had listened to what our leader had said,
- on our side of the aisle, that you would have realized that
- the bills could pass and it would cost you nothing. I sincerely
- think you are doing this in bad faith and trying to leave an
- impression that we do not support the fifty million dollars.

 We certainly do, but you do not support the concept at all and
- 27. do not want the bills to pass in any manner, shape, or form.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Further discussion? Senator Harris, you wish to close?
- 30. All right, a roll call has been requested. Senator Harris
- 31. has moved the adoption of Amendment No. 3 to House Bill 5.
- 32. All those in favor will vote Aye. Those opposed will vote Nay.
- 33. The voting is open. Have all voted who wish? Take the record.

- On that question the Ayes are 21, the Nays are 25. Amend-
- 2 ment No. 3 fails. Any further amendments?
- 3 SECRETARY:
- No further amendments.
- 5 PRESIDING OFFICER: (SENATOR ROCK)
- 6 3rd reading. Senator Howard Mohr, for what purpose do
- 7 you arise?
- 8 SENATOR MOHR:
- 9 Yes, Mr. President. I would like the record to show
- 10 that I did have some mechanical difficulties here on Amend-
- 11 ment No. 2 and would have liked to been recorded No.
- 12 PRESIDING OFFICER: (SENATOR ROCK)
- 13 The record will so show. For the purpose of intervening
- 14 business so that we may then return to House Bill 5, as amended, that
- 15 Senator Don Moore has placed a Senate Resolution, congratulatory
- 16 resolution. Mr. Secretary, do you have Senator Moore's...there
- 17 ...there are seven up there, but I think just for intervening
- 18 business let's just do one, and Senator Don Moore...
- 19 SECRETARY:
- 20 Senate...Senate Resolution No. 27, introduced by Senator
- 21 Don Moore and all Senators. It's congratulatory.
- 22 PRESIDING OFFICER: (SENATOR ROCK)
- 23 Senator Moore moves for the suspension of the Rules,
- 24 for the immediate consideration and adoption of this congratula-
- 25 tory resolution. All those in favor signify by saying Aye.
- 26 All those opposed. The Ayes have it. The rules are suspended.
- 27 Senator Moore now moves the adoption of Senate Resolution 27.
- 28 All those in favor signify by saying Aye. All those opposed.
- 29 The Ayes have it. The resolution is adopted. We have, additionally,
- 30 six congratulatory resolutions. I wonder if there... leave of
- 31 this Body if we can just run all six of them at once? All
- 32 right, Mr. Secretary, read the resolutions and we'll...
- 33 SECRETARY:

1. Senate Resolution No. 28, introduced by Senators 2. Carroll, Welsh and all members. 3. Senate Resolution No. 29, introduced by Senator 4. Davidson and all members. 5. Senate Resolution No. 30, introduced by Senators 6. Mitchler and Senator ... and Senator Bell. 7. Senate Resolution No. 31, introduced by Senator Mitchler. 8. Senate Resolution No. 32, introduced by Senator Kosinski 9. and all members. 10. Senate Resolution No. 33, introduced by Senator Carroll 11. and all members. ' 12. (SENATOR ROCK) PRESIDING OFFICER: 13. Senator Carroll moves for the suspension of the rules, 14. for the immediate consideration and adoption of Senate Resolu-15. tions 28 to and through 33, all of which are congratulatory. 16. All those in favor signify by saying Aye. All those opposed. 17. The Ayes have it. The rules are suspended. Senator Carroll 18. now moves the adoption of Senate Resolutions 28 through 33. 19. All those in favor signify by saying Aye. All those opposed. 20. The Ayes have it. The resolutions are adopted. With leave 21. of the Body we will now return to the order of House Bills...or 22. consideration postponed for the consideration of House Bill 5. 23. Senator...Senator Weaver, for what purpose do you arise? 24. SENATOR WEAVER: 25. Mr. President, I rise to request a recess for the purpose 26. of a Republican caucus. 27. PRESIDING OFFICER: (SENATOR ROCK)

That request is certainly in order. Do you have any idea 29. of time or shall we...all right. The Senate will stand in 30. recess for the purpose of a Republican caucus till the call of 31. the Chair.

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(Recess)

(After Recess)

| 1. | PRESIDING OFFICER: (SENATOR ROCK) |
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| 2. | The Senate will, again, be in Session. Senator |
| 3. | Welsh, for what purpose do you arise? |
| 4. | SENATOR WELSH: |
| 5. | Mr. President, I rise for the purpose of a Democratic |
| 6. | caucus in the President's office. The caucusthe caucus |
| 7. | will last five minutes. |
| 8. | PRESIDING OFFICER: (SENATOR ROCK) |
| 9. | Senator Weaver, for what purpose do you arise? |
| 10. | SENATOR WEAVER: |
| 11. | Thank you, Mr. President. There's a lot of members |
| 12. | on both sides of the aisle that are hungry and that last |
| 13. | caucus of five minutes lasted about four hours. Do you |
| 14. | suppose we'd have time to run out to MacDonalds or come back |
| 15. | about midnight or eleven o'clock? |
| 16. | PRESIDING OFFICER: (SENATOR ROCK) |
| 17. | Senator Partee. |
| 18. | SENATOR PARTEE: |
| 19. | Senator, I anticipated that we might have that kind of a |
| 20. | request and I've sent for some sandwiches, both beef and pork. |
| 21. | Very excellent sandwiches that are tastily prepared and they |
| 22. | should be here very shortly. |
| 23. | PRESIDING OFFICER: (SENATOR ROCK) |
| 24. | All right. The Senate will stand in recess for the pur- |
| 25. | pose of afive minute Democratic caucus. |
| 26. | (Recess) |
| 27. | (After Recess) |
| 28. | PRESIDING OFFICER: (SENATOR ROCK) |
| 29. | The Senate will come to order. On the order of considera- |
| 30. | tion postponed, House Bill 5. Mr. Secretary, read the bill. |
| 31. | I appreciate the fact that you thinkyou knowso, that |
| 32. | everybody knows where we're at and what we're doing. Read the |

bill, Mr. Secretary.

1. SECRETARY: 2. House Bill No. 5. 3. (Secretary reads title of bill) 4. 3rd reading of the bill. 5. PRESIDING OFFICER: (SENATOR ROCK) .6. Senator Netsch. 7. SENATOR NETSCH: 8. I think the bill has been discussed in considerable de-9. tail over a period of several weeks and does not need any 10. additional discussion right now. This is the sales tax 11. acceleration bill. It now contains a threshold of twenty-12. five thousand average monthly sales immediately effective 13. twelve thousand beginning July 1, 1977. The main point is, 14. that it provides twenty million dollars of revenue to help 15. pay for the school aid package that we are attempting to put 16. together in this Special Session. I would solicit your favorable 17. consideration. 18. PRESIDING OFFICER: (SENATOR ROCK) 19. Further discussion? Senator Bell 20. SENATOR BELL: 21. Thank you, Mr. President. I'd like to say that, you know, 22. we've been here for over twelve hours and I think this probably 23. typifies much of the whole Special Session for the last several 24. weeks, this kind of wait and see hypocrisy that we've been 25. playing in reference to this whole question. I really think 26. the whole Special Session should be entitled, by hypocrisy... 27. what is the definition of hypocrisy? I haven't looked it up, 28. but in my mind it's where you say that you're intending to do 29. something and in reality you don't intend to do it. I have

32. She indicates she will yield. Senator Bell.

PRESIDING OFFICER: (SENATOR ROCK)

a question of Senator Netsch, if she'll yield.

33. SENATOR BELL:

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1. Senator Netsch, how many members from your side of the 2.

aisle do you have on the Floor?

3. PRESIDING OFFICER: (SENATOR ROCK)

Senator Netsch.

SENATOR NETSCH:

6. I have not counted them. Would you like to fill me in?

(SENATOR ROCK) PRESIDING OFFICER:

8. Senator Bell.

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SENATOR BELL:

10. Well, I don't think it's necessary to fill you in, but

I...I think that I'm right when I say that you don't have

12. sufficient numbers over there to pass this legislation this

13. evening, and consequently...consequently, in my mind that's

14. hypocrisy, because probably you might be able to have done

15. it if you had waited until tomorrow. Now, another thing that...

that I would certainly...now, just a minute. I've sat here for

17. two or three weeks in reference to this question. I've got some

18. things I want to get off my chest. I plan on doing just

19. that, Senator. Now, we're talking about a hundred and ten

20. million dollars in way of formula and not funding it with

more than fifty million dollars. I call that hypocrisy.

22. We're talking about, in this Senate, moving to some form of

23. full funding for education and if we pass this particular

24. package it's going to...change the pro-ration formula from

25. ninety-four percent, where it is currently, down to ninety-

26. one percent. I think that constitutes hypocrisy.

it constitutes hypocrisy when you're planning to call a vote

28. on a particular bill when you know you don't have the votes

29. for it this evening. I think this whole Session has been

30. typified by this word hypocrisy. I'm not particularly proud

of even having played a particular roll in it. I'm going to 31.

32. make my vote as I've made it, what I think is for responsible

33. government in Illinois. I have no problems in explaining my

1. position to the people of Will County, because it does 2. nothing for them. It simply does something for Chicago 3. and very little for any of the rest of the State of Illinois, 4. but that's what we're here for, I guess, is to cloud up the 5. issues and continue on this hypocritical situation. Thank 6. you. 7. PRESIDING OFFICER: (SENATOR ROCK) 8. Any further discussion? Senator Harris. 9. SENATOR HARRIS: 10. Just a question. Senator Netsch, in what form is the 11. bill now with respect to the effective date? Is it December 12. 1, November 1, January 1? What...what... 13. PRESIDING OFFICER: (SENATOR ROCK) 14. Senator Netsch. 15. SENATOR NETSCH: 16. November 1. 17. SENATOR HARRIS: 18. November 1 with respect to the twenty-five thousand 19. dollar threshold and July 1 with respect to the twelve thou-20. sand dollar threshold? 21. PRESIDING OFFICER: (SENATOR ROCK) 22. Senator Netsch. 23. SENATOR NETSCH: 24. Yes, the effective date of the bill is November 1... 25. SENATOR HARRIS: 26. Okay. 27. SENATOR HARRIS: 28. ... That makes the first threshold immediately effective 29. or... 30. SENATOR HARRIS:

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Yeah...yeah...

SENATOR NETSCH:

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...more or less immediately. The other by the terms of

1. the bill will be effective July 1. 2. SENATOR HARRIS: 3. Yeah, well, November 1, 1976. 4. PRESIDING OFFICER: (SENATOR ROCK) 5. Senator Netsch. 6. SENATOR NETSCH: 7. Yes. 8. SENATOR HARRIS: 9. Okay. Just...just wanted to be sure. 10. PRESIDING OFFICER: (SENATOR ROCK) 11. Further discussion? Senator Netsch...Senator Partee. 12. SENATOR PARTEE: 13. Mr. President and members of the Senate. Normally when 14. I make a statement or ask a question I reasonably know what 15. the result may well be. I'm going to make...answer... 16. ask a question and thereafter I'm going to make a statement 17. and I will tell you that I don't know what the answer is go-18. ing to be. But, I'll tell you this, if the answer is anything 19. within the bounds of getting this matter settled, if the 20. answer suggests that there is any weakening, I care not, be-21. cause I'm just up to here, going up and down on a question 22. for school children which has some political overtones that 23. disgust me. Now, I know that I may well incur the disfavor 24. of some members on this side of the aisle. I may incur the 25. disfavor of some members on that side of the aisle, but I 26. do know that if we reach a solution tonight we will not discur 27. the favor of thousands of school children in this State who 28. desire to know what their educational future is going to be. 29. Now, let's get right down to the bottom line. There are two 30. propositions in here and one of them relates to a twelve million

threshold come July 1st, 1977. The bill, in its present form,

...a twelve thousand dollar threshold come July 1st, 1977.

There's another one that relates to a five thousand dollar

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- 1. contains a twelve thousand one. That bill could be called
- 2. and, perhaps, there may or may not be enough votes to pass
- 3. it. Senator Harris has said that if it were a bill with a
- 4. five thousand dollar threshold, he would aggressively support
- 5. it. I want to know if a motion is made to reconsider the
- 6. vote by which the five thousand vote threshold passed...
- 7. failed, are you prepared to supply enough votes to pass the
- 8. bill with a five thousand dollar July 1st, '77 threshold, so that the
- kids of this State will know where they are? That's what
- 10.
- I want to know. Could someone give me an answer? 11.
- PRESIDING OFFICER: (SENATOR ROCK) 12.
- Senator Harris is indicating he will yield. Senator 13.
- Harris.
- 14. SENATOR HARRIS:
- 15. Well, Senator Partee, the bill is not in that form.
- 16. SENATOR PARTEE:
- 17. I'm so aware of that, it's funny.
- 18. SENATOR HARRIS:
- 19. Yeah. Well, call the bill ...
- 20. SENATOR PARTEE:
- 21. I'm asking you a question.
- 22. SENATOR HARRIS:
- 23. ...and quit putting on a grandstand show.
- 24. SENATOR PARTEE:
- 25. I'm not putting on any show ...
- 26. SENATOR HARRIS:
- 27. Call the bill.
- 28. SENATOR PARTEE:
- 29. ...I'm asking you a question, Senator Harris. You said
- 30. you'd take five thousand dollar threshold and you would vote
- 31. this bill ...
- 32. SENATOR HARRIS:
- 33. Well, call the bill...

1. SENATOR PARTEE: 2. ...you'd work for it aggressively. 3. SENATOR HARRIS: 4. You wouldn't let us put that amendment on... 5. SENATOR PARTEE: 6. I am asking you to do that... 7. SENATOR HARRIS: 8. ... cutout the baloney ... 9. SENATOR PARTEE: 10. I'll put a five thousand dollar threshold... 11. SENATOR HARRIS: 12. Where are the absentees? 13. SENATOR PARTEE: 14. ... on it for the school, for the citizens of this group. 15. SENATOR HARRIS: 16. You're short votes over there. We don't have thirty-four 17. votes. Cutout the grandstanding, candidate for Attorney General. 18. SENATOR PARTEE: 19. Listen, my friend, you are one of the most articulate 20. men in this Senate. You're a man that understands the English 21. language and I'm talking to you in English. I'm saying to 22. you at the risk of my own people... 23. SENATOR HARRIS: 24. Call the bill. 25. SENATOR PARTEE: 26. ...being upset with me. I am saying to you... 27. SENATOR HARRIS: 28. Call the bill. 29. SENATOR PARTEE: 30. ...for the school kids of this State, you said you wanted a 31. five thousand dollar threshold. I'll give you one. I'm asking 32. you how many votes you'll give me.

PRESIDING OFFICER: (SENATOR ROCK)

1. Sen...Senator Harris.

SENATOR PARTEE:

SENATOR PARTEE:

PRESIDING OFFICER:

SENATOR PARTEE:

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- 2. SENATOR HARRIS:
- 3. Well, we don't have the absentees on this side that
- 4. you have. You...you know, you...you're just...
- 5. SENATOR PARTEE:
- 6. You're telling me everything but how many votes you
- 7.
- have for your five thousand dollar threshold. 8.
- SENATOR HARRIS: 9. ...well, the fact is, under the rules, Mr. President,
- 10.
- this bill has been amended by the majority position of the 11.
- Democrats with their thirty-four votes... 12.
- 13. What you're saying to me, Senator ...
- 14. SENATOR HARRIS:
- 15. ... most of the absentees, most of which, of course...
- 17. ...is, I don't think you intended to...
- 18. SENATOR HARRIS:
- 19. ... are Democrats. Call the bill you phony.
- SENATOR PARTEE:
- 21. ... support it with the five thousand dollar threshold.

(SENATOR ROCK)

- 22. __And your answer.
- 24. All right, hold it now, hold it. Let's get a little
- order in here. It's getting late, we've all been up late. 25.
- 26. Senator Mohr and I were up at five thirty this morning, as
- 27. a matter-of-fact. Senator Partee.
- 29. Someone cut me off. Who was it?
- 30.
- PRESIDING OFFICER: (SENATOR ROCK)
- 31. No, Sir, I cut all the microphones off.
- SENATOR PARTEE: I just wanted to know. Now, I want to say to the members 33.

1. of this Body that I apologize for screaming, because I'm . 2. not a screamer, but I'm just so frustrated and discombobulated 3. by what is going on here. I heard over and over again that 4. a twelve thousand dollar threshold was just unacceptable and 5. that you'd have the votes with a five thousand dollar thresh-6. old and I'm prepared to suggest and wheedle and cajole 7. with my membership in the interest of school children, to 8. give you a five thousand dollar threshold, which is what you 9. said you wanted, what you said you needed. You may have it. 10. to the distress of a lot of other people, but those other 11. people are, perhaps, not the priority as school children are, 12. and I'm going to go with the priority. Now, I ask again if · 13. I may have an answer. If we give you the five thousand thresh-14. old do we have your support on the bill?

16. Senator Howard Mohr, for what purpose do you arise?

17. SENATOR MOHR:

Well, partially to respond, Mr. President.

PRESIDING OFFICER: (SENATOR ROCK)

PRESIDING OFFICER: (SENATOR ROCK)

That is in order.

SENATOR MOHR:

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We came down here, those of us in the leadership, last

Monday to talk about this very problem that we're talking

about at 10:30 this evening. We came down and thought that

we were acting in good faith when we left the Governor's

Office to come back with a compromise, and it was said, as

we were leaving the room, there would not be a compromise.

However, when we came back and all of the members that were

in the room prior to our departure, all but two and the Governor,

that's the President of the Senate and the ... or the

Speaker of the House and the Governor, were there to... to meet

and talk about a compromise bill. I would submit, Mr. President,

that in this Senator's humble opinion, that we were mislead,

not as the Governor stated that we mislead him. He's got a political issue, he's not going to let go of it. The people on the other side, for the most part, are not going to let go of it. It's not a school kid issue. The school kids in my area and most of the members of this Body are not affected by this. It's a rip-off for the most part and we will go back home and won't have any problem at all explaining our vote. I have done it. I would point out, too, that this issue is so important in my district, I have yet to get my first phone call or letter on it. I think that, Mr. President, I will close, but I have...before I do I will just say that as a member that's going to retire I would suggest that, to...to the members that are going to be here in the years to come, that they better really consider the people that pay the taxes of this State. The people that aren't represented here with a strong teachers' lobby, a lobby that's able to buy and control a number of members of this Body, and I think the time is quickly reaching us that they're going to have to make some decisions very shortly on who they're going to represent, the teachers or the rest of the people of the State of Illinois. That's where we are, I'd suggest that we get on with the roll call and let's get out of here.

PRESIDING OFFICER: (SENATOR ROCK)

Further discussion? Senator Wooten.

SENATOR WOOTEN:

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I'm sorry, Senator Philip, but a few more minutes you can take. I'm deeply disappointed at the turn the debate has taken. I'm especially disappointed because, as I said before, I had a rather cynical notion that maybe there was a general agreement, "pass it", on both sides to let this die and become a campaign issue. I'm deeply pained at the exchange because I...I'm afraid I know now where that decision comes

from and I apologize to Senator Partee.

PRESIDING OFFICER: (SENATOR ROCK)

Senator Ozinga.

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Senator Ozinga.

SENATOR OZINGA:

Mr. President, I've sat and I've listened, I've forfeited my dinner, even though being a diabetic, in good faith. However, it was suggested here this afternoon that...probably this evening, I don't know, time has flown, but it was suggested that three months ago these were not good bills and now all of a sudden they're politically expedient. Why does the Governor demand that he be a hero for education now. Well, I'll tell you, because he has or has been...received the...the political ire, the wrath of education, and he's got to make amends so he can be elected in '78. We are talking about the annual appropriations to the schools. These escalating bills will not bring in one red cent more, remember that. All that they will do is they'll get...be able to have the Governor get his hands on it faster, and I say to you, pass bills on education, one and two. I was ready to vote for them and I said so the last time around when we did have a vote on Senate Bill 1. I voted for it. I'm still ready to vote for 1 and 2, but I in no way...can I vote for these escalating bills, but let the decision to the next Governor, whether it be Democratic or Republican, as to the payment and making up this deficit or as to getting the money to the schools. He will be on the spot, that's great, one time. You Democrats know as well as I there's no love lost between the Chicago Democrats and the downstate Democrats or the Walker Democrats. Let the new Governor come in with clean hands and with clean voice and really set forth and tighten up the belt whether it be Thompson or Howlett. Also, if he comes in and says as every past Governor, for you people that have been here more than two

terms, you know as well as I that every new Governor is going

to do wonders. Okay, this is the one time that we can see that he does. He'll come in right on the spot. Let the Governor come in, let him tighten up his belt, let him tighten up the belt of all of these departments, and I believe and I honestly believe, that if a new Governor says what he is going to do by way of tightening up the belt, there will be no need for new taxes and we can still full fund education, and I would beg of you to call the roll and get it over with and let's go home.

PRESIDING OFFICER: (SENATOR ROCK)

Senator Fawell.

SENATOR FAWELL:

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Well, I just want to say just a few words in...in defense of Bill Harris. You know, I...at this point I don't know how in the world anybody can conclude, Senator Wooten or you or anyone else, about hypocrisy. It...it seems to me there's enough smeared on all of us that we very well can't make a whole lot of conclusions about somebody else. But I do want to say, insofar as the leader on this side of the aisle is concerned, I know very well he was absolutely sincere in trying to work out a package, and as you may have noticed over the years the ability of the leader or anyone else on this side of the aisle to necessarily deliver votes is something that just isn't real possible quite often, but I just... I wanted to bring out that perhaps the brinkmanship that has been practiced has hardened lines on both sides. I think not too many hours ago Bill could have gotten in the caucus and worked hard and...and...on the program that he thought he had. And remember that each time you sat down with us understandably, in my opinion, a lot of the give has been on this side. We haven't even had, I repeat, an opportunity to even discuss the merits of House Bill 1, which is the real substance of what we're talking about. Any type of compromise

1. has only been in regard to the appropriations, and I speak 2. as one who plans to support this legislation. At this point з. I feel it's the only thing that we can do and I feel that 4. I've been backed into a corner, but it's one of those things 5. that I feel that I must do. I think it's extremely unfair, 6. though, not to recognize the fact that Bill Harris has really, 7. I think, broken his neck to try to work this matter out and 8. unfortunately it appears as though we've gotten to those 9. hardened lines where just no more working out can be done. I 10. wouldn't conclude in regard to either leader that at this 11. point that either one wanted to throw the game. It's...we're 12. at the point where, apparently, the game is going to be over, 13. but I do want to make those statements.

PRESIDING OFFICER: (SENATOR ROCK)

Senator Glass.

it on those terms.

SENATOR GLASS:

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Thank you, Mr. President and Ladies and Gentlemen. would echo Senator Fawell's comments about the position of Senator Harris in his efforts to work out a compromise in this legislation, and I would only say...and I see Senator Partee is in a conference, but I would...would point out these things to him and to the others in the Chamber, that it was Senator Harris that offered the amendment to establish the five thousand dollar threshold. That amendment, to my recollection, received twenty-one votes. I don't know how the membership on this side of the aisle would support. I speak, also, as one who not only will support this legislation, but am anxious to see it pass and really anxious to see it pass on the conditions of the compromise as we understood them, and I would point out that the way to find out, and ... and to my mind the ... the most sensible way of going about this is, to Table the present amendment and put Senator Harris' amendment on the bill and vote

PRESIDING OFFICER: (SENATOR ROCK)

Further discussion? Senator Partee.

3. SENATOR PARTEE:

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I'm sorry, Senator Glass, during part of your discourse

I was otherwise engaged. Now, what is your suggestion, please?

PRESIDING OFFICER: (SENATOR ROCK)

Senator Glass.

SENATOR GLASS:

Senator Partee, my suggestion is that...that the...that Amendment 3 or that Senator Harris' amendment be, in fact, voted on in...in place of this one. That would be the five thousand dollar threshold.

13. SENATOR PARTEE:

Well, now, just a moment. The amendment under consideration at the moment is...the...the bill is under consideration at the moment, Senator. Now...wait just a minute. Let's... let's finalize this, could we? Now...now, that you know that we're not on, the amendment and that we're on the bill, what is your suggestion?

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- PRESIDING OFFICER: (SENATOR ROCK) 1.
- Senator Glass. Senator Glass. 2.
- SENATOR GLASS: 3.
- ... Amendment... Amendment No. 3 which was Senator Harris' 4 .
- amendment was written to dovetail with this amendment. My sug-5.
- gestion is that we reconsider the vote by which that amendment 6.
- was defeated and put it on the bill, vote on the bill in that 7.
- 8. manner.

19.

- 9. SENATOR PARTEE:
- Well, I'm asking you, and I...this is what I asked a few 10.
- moments ago. Now, just a minute, Senator. If I may finish. 11.
- I recognize it, Sir. I...well, let's just clarify it, you know, we 12.
- get...sometimes we get so technical we lose the whole thing. 13.
- Senator, I said a moment ago if...maybe if we're on the same 14.
- kind of thought pattern, I said a moment ago that we could 15.
- reconsider the vote by which Amendment No. 3, Senator Harris' 16.
- amendment, failed. I've certainly attached to that as a
- condition subsequent, but I have some information as to how 18.
- many votes are coming from your side of the aisle on the
- bill as amended by Amendment No. 3. I still have no answer to
- that, hence, I am not going to make any commitment until I know that. 21.
- PRESIDING OFFICER: (SENATOR ROCK) 22.
- Senator Glass. 23.
- SENATOR GLASS: 24.
- Well, that, of course, is your privilege, Senator. I, as 25.
- one, as I spoke earlier, interested in seeing this legislation 26.
- pass, pointed out to you that while I don't know the answer 27.
- to your question, I speak as one who would vote for the...the 28.
- bill in that form. I would...would also point out... 29.
- PRESIDING OFFICER: (SENATOR ROCK) 30.
- All right, excuse me, Senator. Excuse me, Senator Glass. 31.
- Senator Hall, for what purpose do you arise? 32.
- SENATOR HARBER HALL: 33.

- 1. Mr. President, we're not on this order of business. This
- 2. does not pertain to this House Bill 5 and I suggest that the
- 3. Democrat side call this for 3rd reading and we should stick
- 4. to it. It was not...
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- Senator...Senator...
- 7. SENATOR HARBER HALL:
- we didn't call Senate Bill 5.
- 9. PRESIDIDNG OFFICER: (SENATOR ROCK)
- 10. ... Senator... Senator Hall, I will have to rule your point
- 11. is not well taken. I have tried... I have attempted on a couple
- 12. of occasions to get back to Senator Netsch to have her close
- 13. the debate. Senator Glass has the Floor. Senator Glass.
- 14. Senator Glass has the Floor.
- 15. SENATOR GLASS:
- 16. Thank you, Mr. President. ...I...I would...I think
- 17. think that the...the question...indeed has...has been answered that
- 18. as I pointed out earlier there were, I believe, twenty-one votes
- 19. to put the...the amendment on. I would also point out that
- 20. we don't know how many members on that side of the aisle would
- 21. vote for this bill, nor do we know indeed if...if we adjourn
- 22. until tormorrow whether there would be additional votes there.
- 23. But my...my point was that...it seems to me what I would hope...
- 24. at least what I would hope you would do would be to go to that
- 25. order of business and...and take a vote on it in that condition.
- 26. PRESIDING OFFICER: (SENATOR ROCK)
- 27. All right, further discussion? Senator Partee.
- 28. SENATOR PARTEE:
- 29. If...if Senator I...if Senator...if Senator I knew that
- 30. those...Senator, you...you are going to be recognized I'm
- 31. sure, Senator. I have the Floor. I have the Floor, Senator
- 32. Knuppel.
- 33. PRESIDING OFFICER: (SENATOR ROCK)

- 1. All right. Excuse me, Senator. Senator Knuppel, for
- 2. what purpose do you arise?
- 3. SENATOR KNUPPEL:
- 4. Point of order. Now, I...
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- 6. State your point, Senator.
- 7. SENATOR KNUPPEL:

PRESIDING OFFICER:

SENATOR PARTEE:

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- 8. ... I : seldom agree with Senator Hall, but he's one
- hundred percent right. We're on 3rd reading. We got a bill
- 10. All this p.... back and forth across the aisle is out. Let's
- 11. vote on it.
- (SENATOR ROCK) The...the point is, as I explained to Senator Hall, not 13.
- 14. well taken. Senator Partee.
- 16. There were twenty-four votes for the amendment...twenty-one.
- 17. I just wanted to see if you were listening. There were twenty-one
- 18. votes for the amendment. That to me does not mean that they're twenty-one votes for the bill. Many is the time that people have voted

doesn't answer my question. I still want to know. Now, if

- 20. for amendments and didn't vote for the bill. That's why the
- ...the expression...Bartuliszing came from. So, that still
- I am going to...if I am going to agree to take this amendment, 23.
- 24. I want to know what that agreement means, not to me but to the
- 25. school children of this State.
- PRESIDING OFFICER: (SENATOR ROCK) 26.

All right, any further discussion? Senator Harris, did you

- have your light on or is that a mistake? Senator Bloom.
- 28. SENATOR BLOOM: 29.

PRESIDING OFFICER: (SENATOR ROCK)

- 30. Thank you. You know, just...just one small point.
- We are...we...we are discussing...the matter under considera-32.
- tion is House Bill Bill 5... 33.

SENATOR BLOOM: 1. Fine. 2. PRESIDING OFFICER: (SENATOR ROCK) 3. ... Senator Bloom. SENATOR BLOOM: 5. Yeah. I think if we came back tomorrow, the two missing 6. votes on the other side of the aisle as well as the votes on 7. this side of the aisle would pass it. I... I fail to see 8. the problem. 9. PRESIDENT: 10. Senator Mitchler. 11. SENATOR MITCHLER: 12. I move the previous question. 13. PRESIDING OFFICER: (SENATOR ROCK) 14. Senator Mitchler has moved the previous question. 15. those in favor signify by saying Aye. All those opposed. The 16. Ayes have it. Senator Netsch may close the debate. Senator 17. Netsch, do you...do you wish close the debate? Would you... 18. would you please? I haven't...Senator Netsch may close the 19. 31.1 debate. 20. SENATOR NETSCH: 21. Well, this one is really going to blow your mind. 22. would like to yield my closing remarks to Senator Partee. 23. PRESIDING OFFICER: (SENATOR ROCK) 24. Senator Partee. Senator Harris, for what purpose do you arise? 25. SENATOR HARRIS: 26. A point of personal privilege. 27. PRESIDING OFFICER: (SENATOR ROCK) 28. State your point, Sir. 29.

I've been around for a while, and I want...I just want

to state publicly that this is the...this is the most unbelievable

performance by a majority that I've witnessed in my twenty-two years.

SENATOR HARRIS:

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- 1. We have twenty-five members and the Democrats have got thirty-four.
- 2. The bill is in its present form as a result of the actions by
- 3. the majority on this bill, and the stall has been on all day,
- 4. and it's perfectly obvious that what is wanted by the majority,
- 5. and particularly by the President is an issue, not an appropriation.
- 6. We don't have the majority, and this technique now of the
- 7. sponsor to yield in the closing of the debate on this bill is
- 8. likewise unique in my experience. The majority...the majority
- ought to act...
- 10. PRESIDING OFFICER: (SENATOR ROCK)
- 11. Thank you. I think on that note, perhaps the...the Journal
- 12. should reflect with leave of this Body that Senator Dougherty
- 13. is hospitalized and extremely ill. I wish the Journal would so
- 14. reflect. Senator McCarthy, for what purpose do you arise?
- 15. SENATOR MCCARTHY:
- Point of personal privilege.
- 17. PRESIDING OFFICER: (SENATOR ROCK)
- 18. State your point, Sir.
- 19. SENATOR MCCARTHY:
- 20. My point of personal privilege is in response to the
- 21. remarks just made, because I happen to be a member of the majority
- 22. in this Legislature, and I take exception and think that the
- 23. characterization made that this is the most unbelievable performance
- 24. by a majority is out of context, is out of perspective to the
- 25. required numbers of members to pass on legislation in this
- 26. Special Session under the rules of the Senate. We indeed do
- 27. have a majority, but what we're trying to strive for is the
- 28. passage of legislation by an extraordinary majority. Sixty
- 29. percent of the membership which is thirty-six which we do not
- 30. have. My recollection is that when we came into Special Session
- 31. on a Wednesday, I believe, the bills were moved to 2nd reading
- 32. without reference and on Friday, the third day of the Special
- 33. Session, there was a roll call taken on one of the Senate Bills.

- It fell short by either one or two votes. Some help from the 1.
- minority party, but always just a little bit less than the 2.
- extraordinary majority needed in order to be effective. That 3.
- happened a week ago last Friday. It's been repeated and repeated 4.
- on the Floor and in the counts that have been taken through 5.
- attempts to negotiate to get an extraordinary majority which we 6.
- don't possess. Now, we now have a bill which will come up... 7.
- I'm speaking as a point of personal privilege in response to 8.
- the remarks that are made, and if the bill doesn't receive the 9.
- extraordinary majority of thirty-six that is...will be only 10.
- consistent with the attitudes through voting patterns that I
- 11. have observed since that third day of this Special Session.
- 12. Finally, I point out as a point of personal privilege that there
- 13. is on this Calendar Senate Bill 5, not House Bill 5, but Senate
- 14. Bill 5, Mr. President, which, I think, is the type of legislation
- 15. that might be called if we'd go out of order to Senate Bill 5
- 16.
- depending on the outcome of House Bill 5 where the alternative 17.
- suggestions can be explored, if indeed, we need to reach that 18.
- point. And I won't impose on the Body any further on a point of 19.
- personal privilege in trying to speak to the bill, but I did 20.
- want to make that type of response. 21.
- PRESIDING OFFICER: (SENATOR ROCK) 22. All right. Senator...Senator Netsch may close the debate.
- 23. She indicates she will yield to Senator Partee. Senator Partee,
- to close the debate. 25.
- SENATOR PARTEE: 26.

- When I stood on my feet, Mr. President, it was my full 27.
 - intention to ask Senator Netsch to take this bill out of the 28.
 - record, but in light of some things that have been said, I'm 29.
 - going to not make that suggestion. I'm going to ask that 30.
 - the bill be called to determine how many votes there are on 31.
 - either side of this aisle, determine if it can be passed in 32.
 - this form. It's absolutely mandated by some of the strong feeling 33.

- by members certainly on this side of the aisle that it be ı.
- called, and that a roll call be made and a record be made 2.
- of those who opposed this reasonable bill. I'm going to ask 3.
- that it be called. We'll do some parliamentary voting which 4.
- perhaps will not...well, I'm just going to call it. Let's
- call it. 6.
- PRESIDING OFFICER: (SENATOR ROCK) 7.
- All right, the question is...the question is, shall House 8.
- Bill 5 pass? Those in favor will vote Aye. Those opposed will 9.
- vote Nay. The voting is open. Have all voted who wish? Have 10.
- all voted who wish? Take the record. There has been a request 11.
- for a poll of the absentees. Mr. Secretary, call the absentees. 12.
- SECRETARY: 13.
- Buzbee, Clarke, Course, D'Arco, Dougherty, Hickey, Nudelman, 14.
- 15. Soper.

- PRESIDING OFFICER: (SENATOR ROCK) 16.
- Well, the...the question has been raised that under Rule 17.
- 20, and I would direct your attention to Rule 20, that this Act 18.
- as proposed does contain an effective date prior to the 1st 19.
- day of July, of the next calendar year, namely November 1, 20.
- 1976, and we seem to be in the second provision, that if a 21.
- majority of less than three-fifths of the Senate vote affirmatively 22.
- on the question, then the vote on the bill shall be deemed re-23.
- considered and the bill subject to amendment by striking out
- the emergency clause and the effective date, and then the bill shall 25.
- be under consideration on 3rd reading with the emergency clause
- 26.
- and the effective date stricken. That is the current posture . 27.
 - of this legislation. Senator Netsch. 28.
 - SENATOR NETSCH: 29.
 - Given that posture, Mr. President, I would like to direct 30.
 - an inquiry to you. May I hold the vote on that until tomorrow? 31.
 - Is there anything which prohibits me from doing that? 32.
 - PRESIDING OFFICER: (SENATOR ROCK) 33.

- There is nothing in the rules which prohibits that. 1.
- Senator Harris, for... 2.
- SENATOR NETSCH: ٦.
- Then I request that it... 4.
- SENATOR HARRIS: 5.
- Well...
- PRESIDING OFFICER: (SENATOR ROCK) 7.
- ...All right.... 8.
- SENATOR HARRIS: 9.
- ...just a minute... 10.

SENATOR HARRIS:

- PRESIDING OFFICER: (SENATOR ROCK) 11.
- ...that...that will be the request under discussion. 12.
- Senator Harris. 13.

17.

21.

23.

26.

29.

- 14. ... Now, that very point, Mr. President, was evaded last
- 15. week when this very same bill was placed on the order of Considera-
- 16. ation Postponed. It's now ... I mean..
- PRESIDING OFFICER: (SENATOR ROCK) 18.
- Can the Chair respond to that part of it? 19.
- SENATOR HARRIS: 20.

...Sure.

- PRESIDING OFFICER: (SENATOR ROCK)
- 22. The point...it...we never got to that point.
- SENATOR HARRIS: 24.
- Well, it's automatic. That...the rules says automatic.
- 25. PRESIDING OFFICER: (SENATOR ROCK)
- It...it...there was an intervening, might I say, intervening . 27.
 - motion... 28. SENATOR HARRIS:
 - Now, come on now ... 30.
 - PRESIDIDNG OFFICER: (SENATOR ROCK)
 - 31.
 - ...to postpone. No, no... 32.
 - SENATOR HARRIS: 33.

- 1. ...this bill...
- PRESIDING OFFICER: (SENATOR ROCK)
- ...I'm quite serious.
 - SENATOR HARRIS:

- ...ought to be declared passed by you when, in fact, the
- absentees were called. The bill ought to be declared passed
- 7. effective July 1, 1977. That's what our...rules provide for.
- 8. There's been no motion to suspend the rules.
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- 10. No. I...I...what I'm pointing out is that under
- 11. Rule 20 absent such a motion as happened last week with respect to
- 12. Postponed Consideration which is the sponsor's prerogative, that this is
- 13. an automatic provision. Senator Netsch has now raised the
- 14. question as to whether or not the amendment must of necessity
- 15. be immediately forthcoming. The Chair is prepared to rule that
- 16. it need not be. Senator Partee, for what purpose do you arise?
- 17. SENATOR PARTEE:
- 18. Well, I certainly agree with the ruling, but I was going
- 19. to say that the bill still has to go back to the House. I
- 20. think someone has forgotten that. Not tonight. No, the House
- <u>-</u>
- 21. isn't in Session tonight.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. All right, the bill is automatically reconsidered and is
- 24. on 3rd reading and subject to an amendment to strike those
- 25. provisions. Senator Moore, for what purpose do you arise?
- 26. SENATOR MOORE:
- 27. Well, I...the board went of a, Mr. Chairman or Mr. President.
- 28. Would you be kind enough to tell me what the vote was on that
- 29. bill?
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- 31. I'm...certainly will. The...the record...yes, and on...on that
- 32. question, the Yeas were 35, the Nays were 16, and none Voting
- 33. Present, and the Chair has ruled that under the provisions of

- Rule 20, there is automatic reconsideration and is...the bill 1.
- is on 3rd reading subject to an amendment from the sponsor which 2.
- she indicates she is not prepared to deal with at this moment.
- And I think she is quite correct. 4.
- SENATOR MOORE: 5.

9.

20.

23.

24

26.

. 27.

28.

- PRESIDING OFFICER: (SENATOR ROCK) 7.

Well...

- Senator Moore. 8. SENATOR MOORE:
- ...Mr. President, what type of an amendment does the 10:
- sponsor desire to give tomorrow to this bill? 11.
- PRESIDIDNG OFFICER: (SENATOR ROCK) 12.
- I'm sorry. I'm...I've...I've got two parliamentarians and . 13.
 - I'm...would you repeat the question, Senator Moore, please? 14.
 - SENATOR MOORE: 15.
 - Yes, if...if...perhaps thetPresident or the sponsor of 16.
 - the bill could reply what ... 17.
 - PRESIDING OFFICER: (SENATOR ROCK) 18.

Can I...

- 19. SENATOR MOORE:
- ...type of an amendment does she desire to give tomorrow 21.
- to this bill whenever we go back into Session tomorrow? I 22.
- assume it would be an amendment to strike the...the emergency
- clause and the bill would become effective on July 1. I assume,
- but I'm not certain. I would like an indication from the ...
- 25.
- PRESIDING OFFICER: (SENATOR ROCK)
- ... I have my own suggestion, but Senator Partee.

the President or from the sponsor of the bill.

- SENATOR PARTEE: 29.
- Just so that we can keep the record straight, the rule 30.
- that you just read said that the bill...read the rule again, please. 31.
- PRESIDING OFFICER: (SENATOR ROCK) 32.
- All right. We have... I am reading from Rule 20. It says 33.

- when an Act contains... 1.
- SENATOR PARTEE: 2.
- Wait. Just a minute, I want the Parliamentarian to hear
- this because it's...yes, go ahead. 4.
- PRESIDING OFFICER: (SENATOR ROCK) 5.
- ... When an Act contains a clause or proviso fixing the 6.
- effective date prior to the first day of July of the next calendar 7.
- year, the question shall be, shall the bill pass and if declared 8.
- affirmatively by a vote of three-fifths of the Senators elected, 9.
- then the bill shall be deemed passed. If a majority of less 10.
- than three-fifths of all Senators vote affirmatively on the 11.
- question, then the vote on the bill shall be deemed reconsidered 12.
- and the bill subject to amendment by striking out the emergency 13.
- clause and the effective date and then the bill shall be under 14.
- consideration on 3rd reading with the emergency clause and the 15.
- effective date stricken. 16.
- SENATOR PARTEE: 17.
- Now, in the absence of the sponsor of the bill filing 18. such a motion, does not the bill go to the House in the form
- 19.
- in which it was passed under the first part of the rule? 20.
- (SENATOR ROCK) PRESIDING OFFICER: 21.
- In...in the opinion of the Chair, it does not, because it 22.
- says, then the vote on the bill shall be deemed reconsidered. 23.
- SENATOR PARTEE: 24.
- In other words, for the bill to go to the House, then she must 25.
- make the motion to take off the effective day? 26.
- PRESIDING OFFICER: (SENATOR ROCK)
- . 27.
 - That is correct. 28.

Fine.

SENATOR PARTEE: 29.

- PRESIDING OFFICER: (SENATOR ROCK) 31.
- And then it must be voted on. 32.
- SENATOR PARTEE: 33.

- Fine. 1.
- PRESIDING OFFICER: (SENATOR ROCK) 2.
- All right. There are...there are, in fact, a number of 3.
- requests to speak apparently. I wonder at this point in time... 4.
- the...the only thing that's before us is the question under
- Rule 20. Senator Netsch, for what purpose do you arise? 6.
- SENATOR NETSCH: 7.
- I have filed a motion with the Secretary with respect to 8.
- House Bill 5. 9.
- PRESIDING OFFICER: (SENATOR ROCK) 10.
- Read the motion, Mr. Secretary. 11.
- SECRETARY: 12.
- Pursuant to Rule 20, I move to strike Section 3 of House 13.
- Bill 5. Signed, Senator Dawn Clark Netsch. 14.
- PRESIDIDNG OFFICER: (SENATOR ROCK) 15.
- Senator Netsch. 16.
- SENATOR NETSCH: 17.

22.

- The...this...the section to which I referred is the effective 18. date provision. Before I'd ask for a vote on that motion, might
- I direct a parliamentary inquiry to the Chair?
- 20.
- PRESIDING OFFICER: (SENATOR ROCK) 21.
- SENATOR NETSCH: 23.
- If this motion prevails and the bill is then passed with a 24.

You certainly may. Yes, you are in order.

- majority vote , and goes to the House and the House refuses to 25.
- concur in Amendment No. 3 which was put on the bill earlier this 26.
- afternoon and the bill returns to this House and I refuse to 27.
- recede from Amendment 3, will the 28.
- PRESIDING OFFICER: (SENATOR ROCK) 29.
- Two...I think it is Amendment No. 2... 30.
- SENATOR NETSCH: 31.
- I'm sorry. 32.
- PRESIDING OFFICER: (SENATOR ROCK) 33.
- 34. Yes.

SENATOR NETSCH:

- It is Amendment No. 2. I beg your pardon.
- 3. PRESIDING OFFICER: (SENATOR ROCK)
- 4. Yes.
- 5. SENATOR NETSCH:
- 6. Will the bill then be in a Conference Committee?
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. That would be the ruling of the Chair. That is correct.
- 9. SENATOR NETSCH:
- 10. Then I would move, that pursuant to Rule 20, Section 3 of
- 11. House Bill 5 be stricken.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. You've heard the motion. All those in favor signify by
- 14. saying Aye. All those opposed. The Ayes have it. The motion
- 15. carries. The question now is, shall House Bill 5 pass? We
- 16. are on 3rd reading, Mr. Secretary. Let the board so indicate.
- 17. You got Motion up there. All right, the question is, shall
- 18. House Bill 5 pass? Senator Mitchler, for what purpose do you
- 19. arise?
- 20. SENATOR MITCHLER:
- 21. Parliamentary inquiry, Mr. President.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. State your point.
- 24. SENATOR MITCHLER:
- 25. Senator Netsch made a motion. Does not Rule 20 require that
- 26. the bill would be subject to amendment?
- 27. PRESIDING OFFICER: (SENATOR ROCK)
- 28. I...I think...
- 29. SENATOR MITCHLER:
- 30. Is the motion an amendment?
- 31. PRESIDING OFFICER: (SENATOR ROCK)
- 32. ...The...the motion under the provisions of Rule 20 does
- 33. effectively strike the effective date section and therefore, does

1. qualify.

5.

8.

9.

19.

20.

33.

2. SENATOR MITCHLER:

3. It says the bill subject to amendment by striking out the

4. emergency...clause in the effective date. Now, is that same

as a motion?

6. PRESIDING OFFICER: (SENATOR ROCK)

7. That is...that is correct. All right, the question is

shall House...Senator Nimrod, for what purpose do you arise?

SENATOR NIMROD:

10. Parliamentary inquiry.

11. PRESIDING OFFICER: (SENATOR ROCK)

12. State your point, Sir.

13. SENATOR NIMROD:

14. The motion now which a...in fact, amended the bill to

15. strike Section 3, was that not a part of the...prior Amendment 3?

16. PRESIDING OFFICER: (SENATOR ROCK)

17. Now, there. ... there was an amendment... Amendment 3...2...

18. SENATOR NIMROD:

Amendment 2...Amendment 2.

PRESIDING OFFICER: (SENATOR ROCK)

21. Amendment No. 1...Senate Amendent No. 1 was the effective

22. date amendment. It added Section 3.

23. SENATOR NIMROD:

24. 2...2 was not.

25. PRESIDING OFFICER: (SENATOR ROCK)

26. 2 had to deal only with the threshold question about which

27. we have spoken at length this evening. All right, the question

28. is shall House Bill 5 pass? Those in favor will vote Aye. Those

29. opposed will vote Nay. The voting is open. Have all voted who

30. wish? Take the record. On that question, the Ayes are 33,

31. the Nays are 16, none Voting Present. House Bill 5 having

32. received a constitutional majority is declared passed. Senator

Newhouse, for what purpose do you arise?

SENATOR NEWHOUSE:

1.

- Mr. President, I was unable to get my button down before 2.
- the...I'd like to be recorded as having voted...as intending to 3.
- vote Yes on that bill. 4.
- PRESIDING OFFICER: (SENATOR ROCK) 5.
- The Journal will so reflect, Senator Newhouse. The 6.
- record...the record will so show. Senator Harber Hall, for 7.
- what purpose do you arise? 8.
- SENATOR HARBER HALL: 9.
- Mr. President, on the Secretary's Desk, there is a Senate 10.
- Joint Resolution that I'd like to have considered if you want 11.
- to go to the order of resolutions. 12.
- PRESIDING OFFICER: (SENATOR ROCK) 13.
- Well, we are not on that order of business. Senator Partee, 14.
- for what purpose do you arise? 15.
- SENATOR PARTEE: 16.

- Well, Mr. President, I had made an assessment of the 17.
- mood and temper and temperament, physical condition of the members, 18.
- and just out of some thought of security for the health of our 19.
- members, I was going to make a motion that we adjourn until 20.
- one o'clock tomorrow. Many of our members are really...extremists, 21.
- having worked these long hours and been here these long hours, 22.
- I was going to move that we adjourn until one o'clock tomorrow. 23.
- (SENATOR ROCK) PRESIDING OFFICER: 24.
- I think that motion is in order. Before we get to that order 25.
- of business, there...there is, with leave of the Body, the Chair 26.
- would like to consider a...a resolution. It's a congratulatory 27. resolution, and it also has an immediate effective date.
- Fernandes, please. Read the resolution, Mr. Secretary. 29.
- ACTING SECRETARY: (MR. FERNANDES) 30.
- Senate Resoulution No. 34 offered by Senator Carroll and 31.
- all members of the Senate. 32.
- (Acting Secretary reads Resolution No. 34) 33.

- 1. PRESIDING OFFICER: (SENATOR ROCK)
- Senator...Senator Carroll.
- 3. SENATOR CARROLL:
- Thank you, Mr. President. I move that we suspend the
- 5. rules for the immediate consideration and adoption of this
- 6. resolution, that all Senators be shown as cosponsors thereon.
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. Is leave granted for all Senators to be shown? Leave
- 9. is granted. Senator Carroll moves to suspend the rules for
- 10. the immediate consideration of Senate Resolution 34. All
- 11. those in favor signify by saying Aye. All those opposed.
- 12. The Ayes have it. The rules are suspended. Senator Carroll
- 13. now moves for the adoption of Senate Resolution 34. All
- 14. those in favor signify by saying Aye. All those opposed.
- 15. The Ayes have it. The resolution is adopted. Pursuant to
- 16. Senator Partee's motion to adjourn until one o'clock tomorrow, the
- 17. Senate...all those in favor signify by saying Aye. All
- 18. those opposed. The Ayes have it. The Senate stands adjourned
 - until Thursday, September 23 at the hour of one o'clock.
- 19. 20.
- 21.
- 22.
- 23.
- 24. 25.
- 26.
- . 27.
- 28.
- 29.
- 30.
- 31.
- 32.
- 33.