79TH GENERAL ASSEMBLY

REGULAR SESSION

FEBRUARY 4, 1975

1.	PRESIDENT:
2.	Second bill Senate Bills on 2nd reading. 62. Senato
3.	Rock.
4.	SECRETARY:
5.	Senate Bill No. 62.
6.	(Secretary reads title of bill)
7.	2nd reading of the bill. No committee amendments.
8.	PRESIDENT:
9.	Any any amendments from the Floor?
١0.	SECRETARY:
1.	Amer.dment No. 1 offered by Senators Netsch and Hickey.
2.	PRESIDENT:
3.	Senator Netsch.
14.	SENATOR NETSCH:
L5.	Mr. President, this is an amendment that I think everyone
16.	more or less expects by now, which Senator Hickey and I are
17.	offering. What it would do is to recast the definition of
18.	claimants who are eligible to file for this additional grant.
19.	It does not change the Circuit Breaker part of the basic statute
20.	in any respect, but it eliminates that provision which excludes
21.	the additional grant or prohibits the additional grant to
22.	people who, for example, live in Chicago in Senior Citizen
23.	Housing Projects and other subsidized housing. In Chicago
24.	alone, and there are many such projects in other cities in the
25.	State of Illinois, that is, nine thousand one hundred and fifty
26.	senior citizens. All of whom are in the very lowest economic
27.	brackets or they would not be eligible for those projects to
28.	begin with. The fact that they do not pay property tax or
29.	do not live in projects that pay property tax is totally ir-
30.	relevant because, as the Lt. Governor said and as the sponsor
31.	of the bill has said, this is sales tax relief not property
22	the absolutely unconscionable to deny

this form of relief, if it is to be granted at all, to a large

- number of people, who are the most needy of all senior citizens.
- 2. This bill would remedy that basic defect in the bill.
- 3. PRESIDENT:
- 4. Senator Hickey.
- 5. SENATOR HICKEY:
- 6. I'd like to say Mr. President, that I think that many senior
- citizens in this State do not realize the omission of people
- 8. living in public housing, in this bill. In Rockford, and there
- 9. are lots of public housing developments in places outside of
- 10. Chicago, Senator Netsch. I saw the little yellow postcards
- 11. that came from the Lt. Governor's office signed by people
- 12. living in public housing who had faith in the fact that this
- 13. would help them. I'm still not sure that they are aware that
- 14. Senate Bill 62, as it is now constituted, would not, without
- 15. this amendment, so as far as I'm concerned, this is simply a
- 16. matter of clarification and of coverage which was originally
- 17. intended. I'd like to add that I had after twenty-seven fifteen
- 18. that still not . . .
- 19. PRESIDENT:
- 20. May we have the attention and Mr. Sergeant at Arms, remove
- 21. the persons in the back, we can't hear from back there. There's
- 22. a lady outside.
- 23. SENATOR HICKEY:
- 24. I'd like to say that as soon as this Session began, when the
- 25. Governor had not yet acted on HB 2715, I had prepared a similar,
- 26. an amendatory bill, similar to the one which is before you now,
- 27. is Amendment 1 to Senate Bill 62, so immediately we could put
- 28. that into this Body and give the kind of coverage which I think
- 29. most people thought was in the original bill. I can't imagine
- 30. that anybody in this Body would be opposed to this amendment
- 31. whether they're for or against Senate Bill 62, and I earnestly
- 32. implore your favorable consideration. Thank you.
- 33. PRESIDENT:

1. Senator Knuppel. 2. SENATOR KNUPPEL: 3. We oughtn't to have sales tax on food and drugs for anybody. 4. I sponsored such a concept in the Constitution. It's reprehensible. 5. It's the most regressive tax there is. I'd have to support this 6. amendment because it broadens the bill. 7. PRESIDENT: 8. Yes, Senator? 9. SENATOR SOMMER: 10. Senator Netsch. 11. PRESIDENT: 12. Senator Sommer. Senator Sommer desires to ask a question. 13. Will you yield? 14. SENATOR SOMMER: 15. Thank you, Senator Netsch. Is your amendment the one that 16. deletes line 32 and 33? 17. SENATOR NETSCH: 18. Yes, that is correct. 19. SENATOR SOMMER: 20. I have a question, perhaps you can't address yourself to this, 21. but perhaps you can. In your amendment, and so also in the bill 22. the word disabled is used and how do you define that? 23. SENATOR NETSCH: 24. How do I define it? 25. PRESIDENT: Senator Sommer, I think she does not understand what you are 26. saying. Would you repeat your question? 27. SENATOR SOMMER: 28. I think I have the answer, Senator Netsch. Thank you. 29. PRESIDENT: 30.

31.32.

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good. Senator Wooten.

SENATOR WOOTEN:

Got the answer before you got the question, that's pretty

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Simply to follow up on the questions I ask in the Committee
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       of the Whole, I join with Lt. Governor Hartigan in urging people
 2.
       to send in postcards. It's one of the ironies that I . . . I, myself,
 3.
 4.
       do not understand that most of the people who responded in our
 5.
       area were not eligible. It was an oversight on my part, and
 6.
       looking at the bill originally, and I hope that we can correct
 7.
       that now, because I . . . I feel that we certainly have a fair
 8.
       number in my community, as many of you have in yours, and
       since this will not change Senate Bill 63, the amount will stay
 9:
       the same and will broaden this to include all senior citizens.
10.
        I certainly, heartily endorse the adoption of this amendment.
11.
12.
       PRESIDENT:
13.
             Senator Berning.
14.
        SENATOR BERNING:
             May I ask the sponsor of the amendment a question?
15.
16.
        PRESIDENT:
             Senator Berning desires to ask a question. Will you
17.
18.
        yield?
19.
        SENATOR BERNING:
             Is it your interpretation of this amendment that and I'm
20.
        quoting you, public housing, but does that also include rest-
21.
22.
        homes or nursing homes?
23.
        SENATOR NETSCH:
             That was not a . . . an issue in this particular form of
24.
                   That . . . yeah . . . Senator Rock is also answering
25.
        the bill.
        behind my . . . over my shoulder. Under the Circuit Breaker
26.
        as it . . . as it exists right now and exclusive of the bill
27.
        we are acting on right now, with certain qualifications, the
28.
        people who live in nursing homes or retirement homes are eligible
29.
        for the Circuit Breakers, so they were not excluded under Senate
30.
        Bill 62. It was only the people who lived, in some circumstance,
 31.
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under which they were not charged with paying any property tax.

And that would be people in subsidized housing, the senior citizen

32.

- 1. projects or elderly people who lived with their families and
- 2. certain other categories of that sort. The nursing home residents
- were eligible and remain eligible.
- 4. SENATOR BERNING:
- 5. Thank you.
- 6. PRESIDENT:
- 7. Any further discussion? Senator Rock.
- 8. SENATOR ROCK:
- 9. Thank you, Mr. President. This is the same concept that was
- 10. discussed back in November when Senate . . . when HB 2715 was
- 11. under discussion. This is not, obviously, an objection to the
- 12. current bill it . . . it is rather an expansion of the program.
- 13. And it . . . and it covers about four to five percent of those,
- 14. otherwise eligible, and I have no objection. I would urge the
- 15. adoption of Amendment No. 1.
- 16. PRESIDENT:
- 17. The question is, shall Amendment 1 . . . No 1 be adopted?
- 18. All in favor say Aye. Opposed. The Ayes have it. Amendment
- 19. No. 1 is adopted. Any further amendments?
- 20. SECRETARY:
- 21. Amendment No. 2 offered by Senator Netsch.
- 22. PRESIDENT:
- 23. Senator Netsch.
- 24. SENATOR NETSCH:
- 25. Mr. President, Amendment No. 2 is not just simply a filling
- 26. up one small gap in the bill, it is filling up a fairly major
- 27. gap in the bill. What it is directed to, is the, my premise,
- 28. that senior citizens are, indeed, entitled to a form of sales
- 29. tax relief. But, that the basic reason why they are, at this point
- 30. in time, also, makes it necessary or at least desirable, that that
- form of sales tax relief be extended to others who are in exactly
- the same economic circumstances, in terms of their income bracket.
- This bill would extend the . . . the same form of tax relief,

1. which is in Senate Bill 62, to everyone in the State. would not confine it simply to those who are over sixty-five 2. or disabled. Now, the first question, obviously, that arises з. is how much would this cost? I think Mr. Hovey of the Bureau of the Budget, anticipated me this morning by indicating that 5. figure, and I will repeat it for you now. On the basis of 6. one hundred percent participation of everyone who might be 7. eligible for this form of . . . of obstensible sales tax 8. relief on an annualized basis, the cost would be one hundred, 9. forty-seven million dollars. That would be contrasted with 10. the fifty million dollar figure that represents one hundred 11. percent participation on an annualized basis for Senate Bill 12. 62 without the amendment. Now, obviously, there is a difference 13. in cost between fifty million and a hundred and forty-seven 14. million. My own feeling is that what we really are about right 15. now, what we ought to be about, is not just an immediate and 16. even temporary answer, response to the high cost of inflation, 17. which heaven knows is a serious enough problem for senior citizens 18. and also for families that are in the same low income bracket, but, 19. I think, we also, as long as we have got this kind of thing in 20. front of us, we ought to recognize that what we really need to 21. do is to make a permanent form of tax relief available in this 22. . . . in this State, recognizing that we still have a tough 23. tax structure with a flat rate income tax, high property taxes 24. and a flat across the board five percent sales tax. We have 25. needed to do this for a long time, many of you were sponsors 26. or co-sponsors of legislation that took this form of approach 27. in the last Session and, unfortunately, it all got bogged down. 28. It seems to me that we ought to . . . to seize this opportunity, 29. if we are going to do anything about tax relief at all, and say, 30. by golly, it's time to start redoing the structure so that people 31. in the lowest income brackets, in this State, do get some relief 32.

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from our tough tax structure. This is a device that is intended

already vetoed a thirty-four million dollar, which actually turns 2. out to be a fifty million dollar form of tax relief on the ground 3. that the State does not have the funds, my response would be, 4. right. He's already vetoed that one. I don't have any reason to 5. 6. think that he is going to be any more likely to veto one that does, indeed, also direct itself to the other problem that he raised 7. in that Message, and that was that it was not generally applicable 8. 9. to all citizens of the State. So, it seems to me, that this 10. addresses itself, at least, to one of the objections in that Message. And the fact that we don't know what the Governor is 11. going to do with any of these forms of tax relief is, I'm afraid, 12. just a circumstance . . . that the budget has not come in, we 13. have not heard the Revenue estimates, and we don't really know 14. where we are. But, I would suggest that this endangers that no 15. more than the original bill because, at least, it corrects one 16. of the problems raised in that Message. I. . . I believe it 17. is the right thing to do, I think that what is absolutely right 18.

to respond to that need. If you tell me that the Governor has

I think it is just and right, I think it makes a . . . a bill a muchbetter bill, and I would, obviously, urge that people vote for it.

for senior citizens is, indeed, also right for those people who

have children, and an awful lot of kids to feed, when the highest

part of the inflationary rate is attributable to food right now.

24. PRESIDENT:

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25. Senator Rock.

SENATOR ROCK:

Thank you, Mr. President. I rise in opposition to Amendment
No. 2. The program, indeed, probably does have some merit down
the road. I would strongly urge Senator Netsch to introduce a
bill, which will then be assigned to the Revenue Committee, and
which will handle this problem. I would not, however, urge the
adoption of Amendment No. 2 to this bill. If, in fact, as we have
heard from Director Hovey and . . . and certainly, the Governor

- himself, that he has trouble finding thirty-four million dollars ı.
- for this program which I sponsor. He will certainly have con-2.
- sternation finding a hundred and forty-seven million. For that 3.
- reason, if. . . if. . . if only that reason, I would urge the 4.
- nonadoption or the defeat of Amendment No. 2. 5.
- PRESIDENT: 6.
- 7. Senator Buzbee.
- SENATOR BUZBEE: 8.
- Thank you, Mr. President. Mr. President, I rise in support 9.
- of Amendment No. 2 for one reason and one reason only. Every day 10.
- in my district office in Carbondale, I told my secretary the other 11.
- day, we're going to be seeing more and more of this as recession 12.
- gets worse and worse, unemployment rises and so forth. But, every 13.
- day I have people coming into my office saying the Public Aid 14.
- people tell me that we're not eligible for aid, I can't find a 15.
- job or I've got x amount of income, which happens to be a very 16.
- small amount, and they just simply cannot get by. Sometimes 17.
- these people are senior citizens, at other times, they are a
- forty year old head of a household with two or three children. 19.
- So what I'm really saying is, Mr. President and members of the 20.
- Senate, is that senior citizens in this day and age are having
- 21.
- it very tough, but they're not the only ones. And I think this 22.
- amendment would broaden tax relief to that lower middle income 23.
- or just the lower income persons to the point where there would 24.
- be more people eligible. There would be more people who are able 25.
- to get some relief from their taxes. I don't know what a . . . 26.
- what we're going to be able to do at the State level, overall, 27.
- to help the unemployment picture or to help the underemployment 28.
- picture, which is probably almost as bad in my area as un-29.
- employment is, but I think this is the beginning, this is a start 30.
- to broaden this base of tax relief for more than just seniors 31.
- to include everybody who has a limited amount of income. 32.
- you. 33.

1. PRESIDENT:

- The Chair has recognized Senator Knuppel, Senator Soper, 2.
 - Senator Carroll and Senator Hynes, all on this motion. Senator
- 4. Knuppel.
- SENATOR KNUPPEL: 5.
- I agree with Senator Rock. These people have asked for a
- bill similar to this. I've introduced one for each of the last 7.
- two Sessions. I assume, now, that these people who generally 8.
- speak with the Governor and for the Governor, with his support, 9.
- 10. the old Senate Bill 118 and 119, that I introduced two Sessions
- ago, will go right on through, just like the slide . . . are agreed 11.
- that at least I'll count on eight votes on this side of the aisle. 12.
- PRESIDENT: 13.
- Senator Soper. 14.
- SENATOR SOPER: 15.
- Mr. President and members of the Senate, I rise to oppose 16.
- this amendment. We're going to give senior citizens a relief 17.
- that we desire to give them. I don't think we ought to get this 18.
- all fuzzed and mixed up with the proposition of a . . . of this 19.
- tax burden that we say we have on people who can't afford to pay 20.
- sales tax. When we can't afford to relieve the whole sales tax 21.
- of a hundred and forty-seven million dollars, if you want to have 22.
- no taxes at all, I'd suggest that we just put through a bill and 23.
- nobody pay any taxes, that's about as responsible as this amendment. 24.
- PRESIDENT: 25.

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Senator Carroll. Senator Carroll. 26.

THE POST

- SENATOR CARROLL: 27.
- Thank you, Mr. President. I, too, rise to oppose this 28.
- amendment. I think what I see happening here is, though maybe
- unintentional, an attempt to scuttle a very worthwhile and 30.
- necessary program. Many of us have worked long and hard for
- 31. Senior Citizen Tax Relief. Many of us, in addition to that,
- have those people within our districts who are of the income 33.

- levels, in general, that they too need some type of a relief. 1.
- 2. We know that. When we read a Governor's Message that vetoes
- a piece of legislation that may have been as much as thirty-3.
- four million, probably as low as twenty million, in expenses 4.
- to our State and see people trying to tack on a program of a
- 6. hundred and fifty million, I think they're just inviting him
- to use that pen to veto once again. These programs that are 7.
- proposed now do have quite a bit of merit and if we can afford 8.
- them, we need to help that segment of our society. However, 9.
- 10. I would think that an appropriate and responsible approach
- would be to offer separate legislation, not to allow the Governor 11.
- to use this ruse to veto this essential Senior Citizens Tax 12.
- Relief. I would ask the sponsor to withdraw the amendment 13.
- and offer it as a separate piece of legislation so that we can 14.
- get about our business. 15.
- PRESIDENT: 16.

- Senator Hynes. 17.
- 18. SENATOR HYNES:
- Mr. President, the comment has been made that . . . the 19.
- present Senate Bill 62 does not provide needed tax relief across 20.
- the board. That is obviously true, it is not intended to do that. 21,
- It is an effort to provide relief for a specific class of persons, 22.
- namely the senior citizens of this State, individuals that I think 23.
- are entitled to that kind of consideration and relief. The same 24.
- commentary that followed the offering of this amendment could have 25.
- been made with respect to the Circuit Breaker Law that is already on 26.
- the books, and in numerous other programs that are in operation. But, 27.
- I think the . . . the point is that we are dealing with a program for
- senior citizens and that's what it should remain. This amendment 29.
- will cost a minimum of one hundred million dollars, and, in fact, 30.
- will bring about the defeat of this bill. We know, at this point, 31.
- that the State is in a fiscal position to afford this program as 32.
- originally introduced. We knew that in December when we passed it, 33.

1. we know it now. We've had testimony to that effect. We cannot, 2. at this early stage in the Session, pass an additional one 3. hundred million dollars of tax relief without getting the latest 4. and most accurate projections, as to State Revenue, without seeing 5. what other new programs are going to be introduced. We have not 6. yet seen the Governor's Budget Message. We know that the existing 7. program in Senate Bill 62 is within the capability of the State. 8. I'd like to make one further point, and I. . . I'd like to reduce 9. it to simple terms because very often legislative procedure tends 10. to obfuscate what is really happening. It tends to mislead the 11. average person who is not familiar with what is going on. 12. reduce it to its simplest terms, a vote in favor of this amendment 13. is a vote to kill Senior Citizens Tax Relief for this Session, 14. and it's that simple, no other explanation has any substance at 15. all. A vote in favor of this amendment will bring about the 16. ultimate defeat of this proposal in this General Assembly. So, 17. I would urge every member of this Body to vote No, on this 18. amendment.

19. PRESIDENT:

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Senator Wooten.

SENATOR WOOTEN:

I really want to respond to some allegations which have been made, since I intend to support this amendment. I am amazed that people can look into other people's minds and read their motivations that clearly. It seems to me that not only the operations of this process, but human life, itself, admits of far more complexities than that. If you persist in taking a simpleminded approach to life, I believe that your solutions will always be on that level. The reason that I am supporting this, without, I must confess, much hope of success is because I suspect that by addressing this matter now, and there have been good arguments seduced to dire. . . to addressing it now, I feel that we are not going to have an opportunity to address the subject of tax relief

- 1. realistically at any point in the 79th General Assembly. As-
- 2. I have said before, I feel that the economics that we face in
- 3. '75 are going to, in a large measure, preclude any opportunity
- 4. to deal with any kind of tax relief realistically. This seems
- 5. an opportunity to make a good try at it. I certainly accept
- 6. that I may be wrong in my judgements, but I think the least I can
- 7. request and insist on from my colleagues is the same courtesy I
- 8. extend them, and that is, that thy judgements are the product of
- 9. my own thinking.
- 10. PRESIDENT:
- 11. Serator Graham.
- 12. SENATOR GRAHAM:
- 13. Mr. President and members, I think the obvious is clear.
- 14. I'm surprised that the Governor and the sponsor didn't realize that
- 15. we would realize what they're up to. You know, this reminds me
- 16. of the television program that has a tape that after they get
- 17. their instructions, it self-destructs. That's what this amendment
- 18. does. If we adopt it, it self-destructs. The only thing it does
- 19. is destruct this bill. I urge our people on this side of the aisle
- 20. to give this the decent burial that it so rightly deserves.
- 21. PRESIDENT:
- 22. Any further discussion? Senator Johns.
- 23. SENATOR JOHNS:
- 24. Mr. President, I think an element's been admitted here that
- 25. is not really relevant. I don't think the Governor had any part
- 26. in this, but I do have some questions about Amendment 2. If you
- . 27. remember. Comptroller Lindberg said that the ability to pay for
- 28. the Senior Citizens Act, which we propose here today, hinges on our
- 29. action on all other legislation, on our priorities, on all other
- 30. bills that's one of the most important things to remember. Mr.
- 31. Crabb, in his testimony, stated that part of the senior citizens
- 32. problems that is always overlooked and which is why I can't buy
- 33. Amendment No. 2, is the fact that senior citizens cannot be and

- 1. are not included in the job market. They cannot go out and find
- 2. jobs as people can in these other categories in Amendment No. 2,
- and that's why I would oppose Amendment No. 2. Thank you.
- 4. PRESIDENT:
- Senator Vadalabene.
- 6. SENATOR VADALABENE:
- Yes, thank you, Mr. President and members of the Senate. I
- 8. wholeheartedly agree with those who are opposing this amendment.
- 9. The time to act is now. The legislation for the senior citizens
- 10. has been going around this legislature for over two years. If
- 11. there's . . . other types of legislation that they want to add
- 12. onto this bill, like Senator Rock said to Senator Netsch, introduce
- 13. your own legislation. Let's take care of the senior citizens now
- 14. and beat this amendment. Thank you, Mr. President.
- 15. PRESIDENT:
- 16. Senator Netsch may close the debate.
- 17. SENATOR NETSCH:
- 18. Mr. President, the kind of argument that I just heard from
- 19. several Senators is exactly the kind of argument that I . . .
- 20. suspected might occur, and I want to label it for what it is phony.
- 21. There is no attempt, whatsoever, to kill the concept of Senior
- 22. Citizen Tax Relief by proposing this kind of an amendment. I fully
- 23. expected someone would make that argument, I resent it and I deny it,
- 24. but I am not going to let that stand on the record, and I will,
- 25. therefore, withdraw the amendment, but I want to add one thing and
- 26. this is just as real as that other comment. If this bill goes
- 27. through, in this form, without any recognition of the kind of
- 28. tax relief needed by other people, I feel just as strongly that
- 29. that, for all time, at least in this next Session, will kill any
- 30. possibility of tax relief for other people than the senior citizens
- 31. and I think that is very unfair. I'll withdraw the amendment.
- 32. PRESIDENT:
- 33. Senator Netsch asks for leave to withdraw the amendment. Is

1. leave granted? Leave. Any further amendments? 3rd reading. 2. SECRETARY: з. No. 4. PRESIDENT: 5. . . . moment. Senator Harris. 6. SENATOR HARRIS: 7. Well, I just want to make certain that the understanding that . 8 . Senator Rock and I discussed last week, in which he and I have 9. discussed privately, so that there's no misunderstanding by the 10. Senate. The bill will be recalled to 2nd reading tomorrow for 11. consideration of any serious amendment, and we can have an appro-12. priate discussion on it at that time. That . . . that is correct, 13. I believe. 14. PRESIDENT: 15. Yeah. So the record's clear, we . . . we understand this, 16. and I'll take Amendment No. 2 out of the record, and you now have 17. another amendment? 18. SECRETARY: 19. Amendment . . . Amend . . . Amendment No. 2 . 20. PRESIDENT: 21. Here comes another Amendment No. 2. 22. SECRETARY: 23. Amendment No. 2 by Senator Nimrod. 24. PRESIDENT: 25. Senator Nimrod. SENATOR NIMROD: 26. Mr. President, it's my understanding after having presented 27. the amendment to the sponsor that he wants to study this, and we. . . 28. he will call the bill back tomorrow for consideration, being as 29. there was some question that was brought up about it, and . . . 30. and then, we can go ahead and do it at that time. Now, it will 31.

32. 33.

is clear.

then withhold the amendment until tomorrow, if that understanding

- 1. PRESIDENT:
- Senator Rock.
- 3. SENATOR ROCK:
- 4. Well, I did indicate to Senator Nimrod that I did have a firm
- 5. agreement with Senator Harris that prior to calling the bill for
- 6. passage, I would, in fact, call it back to 2nd reading to consider
- 7. his amendment. If Senator Nimrod wishes to proceed at this time,
- 8. however, I am prepared to, as I indicated, resist your amendment.
- 9. I can resist it today or tomorrow or whenever.
- 10. PRESIDENT:
- 11. Senator Nimrod, your pleasure. Which . . . which day do you
- 12. prefer to be resisted?
- 13. SENATOR NIMROD:
- 14. Well, I only . . . presentation is this is that I think there
- 15. is some serious question about it, and I understood the sponsor
- 16. wanted some additional time. And I would be happy to wait until
- 17. tomorrow so that he has a chance to study the amendment, and
- 18. understand it's ramifications because there really is an unfair,
- 19. what we are doing discriminating against the homeowners of senior
- 20. gitigons and really I I think it's an oversight in the
- citizens. And really I . . . I think it's an oversight in the
 preparation of the bill, and I would hope that we would wait until
- 22. tomorrow and if you'd like to do it today, I'm just as willing
- 23. to do it today, but the . . . the circumstances of the evidence
- 24. doesn't change.
- 25. PRESIDENT:
- 26. Senator Rock, Senator Nimrod has indicated he would prefer
- 27. to wait until tomorrow. If that is the . . . thats . . . if there's
- 28. no objection there, . . . we'll just withdraw it and . . . and
- 29. re-present it tomorrow. Unless . . . unless it's going to be
- 30. argued today, then there's no sense in filing it today. We'll
- 31. withdraw it, and we'll file it tomorrow when . . . at the next
- 32. hearing. Let the records show the amend. . . amendment is
- 33. withdrawn, the bill goes to 3rd reading, with the understanding

- that the bill will come back from 3rd reading to 2nd reading
- for this and Senator Harris' amendment. Yes, Senator Nimrod.
- 3. SENATOR NIMROD:
- 4. Mr. President, I'm . . . I'm sorry that I'm not sure what
- 5. time that will come up. I am going to the funeral tomorrow for
- 6. Representative Juckett, and it might come up while I'm not here
- 7. and maybe under those circumstances, unless someone else will
- present or do something, I think I'd better present it today.
- 9. Are we in Session for tomorrow?
- 10. PRESIDENT:
- 11. That . . .
- 12. SENATOR NIMROD:
- 13. I would hope that we could not be in Session tomorrow, so
- 14. that we could all have a chance to go to the funeral of one of
- 15. our colleagues, but . . . or else hold a Session late enough so
- 16. that we can fly back to . . . to Springfield to be a part of this.
- 17. PRESIDENT:
- 18. Well, that just hasn't been finalized in terms of a decision
- 19. yet, but a lot of that . . . lot of that depends on what . . .
- 20. what we do here today. So do . . . so, if you desire, we can go
- 21. with your amendment today, if not . . . Amendment No. 2. Senator
- 22. Nimrod. For what purpose does Senator Soper arise?
- 23. SENATOR SOPER:
- 24. Well, we're talking about Senate Bill 62, aren't we?
- 25. PRESIDENT:
- Yes, we are.
- 27. SENATOR SOPER:
- 28. The amendment I have here is to amendment . . . amendment to
- 29. Senate Bill 63. Now, we're not on 63, we're on 62. Is this your
- 30. amendment, Senator Nimrod, amends sixty . . . thirty-five million
- 31. to sixty-nine million, is that your amendment?
- 32. PRESIDENT:
- 33. No, I think you have the wrong one, Senator.

- 1. SENATOR SOPER:
- Oh, I don't have the amendment. I don't know what we're
- 3. talking about.
- 4. PRESIDENT:
- 5. Well, that'll happen again, but they'll bring you the right
- 6. one. Senator Nimrod.
- 7. SENATOR NIMROD:
- 8. Yeah . . . we might . . . I might ask that's it a very
- 9. short amendment as is . . . so if there is a clarification,
- 10. I might ask the Secretary might read the amendment, and might
- 11. not have to pass it around, but if you do want copies, we'll
- 12. have some made.
- 13. SECRETARY:
- 14. Amendment No. 2.
- 15. (Secretary reads Amendment No. 2)
- 16. PRESIDENT:
- 17. Senator Nimrod.
- 18. SENATOR NIMROD:
- 19. Now, Mr. President and fellow Senators, what this basically
- 20. does is to remove that part that increases for renters from
- 21. twenty-five to thirty percent. Now, what I would like to do is
- 22. to call our attention to a fact that what we are doing here, under
- 23. this present bill, is that we have included, as a part of this
- 24. renters, is a part of a substitute program which was presented
- 25. last time, and only half of that program was adopted. What we are,
- 26. in fact, doing is taking that provision from the Senate Bill 81,
- 27. which is in now, and you are putting it into this program. What has
- 28. happened is that you are not just calling this Sales Tax Relief,
- 29. the . . . you are taking the Sales Tax Relief or the amounts to be
- 30. given to the senior citizens, then, in addition to that, you are
- 31. giving the renters an increased amount, and that was to make up
- 32. for the Homestead Exemption, which was being increased in the . . .
- 33. and the Circuit Breaker was being increased in the previous bill.

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But, you are not increasing the Circuit Breaker, so you should
ı.
       not be increasing the rental allowance, and discriminating against
2.
       the homeowners. Now, there's one other problem that this would
3.
       present is that the forms for this program, which you're trying
4.
5.
       to pass here today, have already gone out to the senior citizens,
       and, in fact, we would have to then administer new forms and cause
6.
       a great deal of administrative expense for no reason at all, and
7.
       this . . . this part of the bill is in Senate Bill 81, and it's
8
       rightly a part of that and that's where this ought to remain
9.
       rather than give a double . . . double reduction or a double
10.
       advantage to those people who rent and not do the same for those
11.
       who own their home or own their property. So, all I'm saying is
12.
       that this part, which was added to 2715 last time, was a part of
13.
       a substitute program and really should not be a part of this so-
14.
       called Sales Tax Relief that you're giving to them. What we're
15.
       doing, and again let me call your attention to it, is giving
16.
       the renter double the amount of the reduction and not to the
17.
       homeowner, and I don't believe that was the original intent.
18.
       PRESIDING OFFICER (SENATOR DONNEWALD):
19.
           Senate . . . what's . . . state your point, Senator Buzbee.
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20. 21. SENATOR BUZBEE:

I'm . . . Mr. President, I'm confused. I cannot find any 22. amendment that comes anywhere close to what Senator Nimrod's 23.

talking about on my desk.

PRESIDING OFFICER (SENATOR DONNEWALD): 25.

Is the amendment passed out, Senator? 26.

SENATOR NIMROD:

24.

27.

Mr. President, I think before we started, I said that it 28. was a short amendment, and if the Secretary would like to read 29. it for everyone, he could read it, and we'd explain . . . if they 30. wanted the copies, we'd be happy to distribute them. But, he 31. does not have it because they were not distributed, and we will 32. do it, if that's what he so chooses. 33.

1. PRESIDING OFFICER (SENATOR DONNEWALD): 2. Senator Rock. 3. SENATOR ROCK: Thank you, Mr. President. This is Amendment No. 2, Mr. 4. Secretary? Thank you. I rise in opposition to this second 5. Amendment No. 2, and I wish to explain the background and 6. history and the reason for my opposition, and I hope Senator 7. Soper is aware back there in the back row. As House Bill 2715, 8. which was the bill we acted upon last Session, came over from the 9. House, this provision increasing the renters allow . . . or the 10. rental increase from twenty-five to thirty percent was not, in 11. fact, included. It was, however, included at the request of 12. certain members of the Republican side of the aisle who felt that 13. this would be a more equitable approach. It was pointed out 14. to me then, and I will point out to you now that six out of 15. every seven dollars that is awarded under the Homestead or the 16. Circuit Breaker is paid to homeowners, in spite of the fact, 17. as was pointed out to me, that forty-five percent of all seniors 18. are, in fact, renters. I was persuaded by that argument by 19. Senator Soper in particular. We have a lot of renters in our 20. particular districts, and I think the idea was, as amended, to 21. make the program as equitable as possible for everybody. And 22. I think an attempt, at this point, to delete that provision is 23. a self-destruct and I would urge opposition to Amendment No. 2. 24. PRESIDING OFFICER (SENATOR DONNEWALD): 25. Senator Rock moves that Amendment No. 2 to Senate Bill 62 . . . 26. oh . . . Senator Nimrod may close the debate of it. Senator . . . 27. just a moment, Senator. I . . . I see that there is further 28. debate. Senator Glass. 29. 30. SENATOR GLASS: Well, thank you, Mr. President. I wanted to help . . . 31.

see if I could get some clarification on this amendment and

see if I understand Senator Nimrod's reasoning. Now, as I

32.

- 1. understand it, looking at the bill on the first page, all
- 2. the amendment would do in line 10 would be to change thirty
- 3, percent back to twenty-five percent. Is that correct?
- 4. PRESIDING OFFICER (SENATOR DONNEWALD):
- 5. Senator Nimrod.
- 6. SENATOR NIMROD:
- 7. That's correct, Senator Glass.
- 8. SENATOR GLASS:
- 9. And then your explanation of it is that without providing
- 10. that, those who are renters would be getting a double tax benefit.
- 11. Is that right? They . . . they have this benefit under the
- 12. Senior Citizens and Disabled Persons Property Tax Relief Act
- 13. already, and now, they're . . . they're getting it again in this
- 14. connection.
- 15. SENATOR NIMROD:
- 16. That's . . . that's correct, Senator Glass. They would be
- getting it, only the renters would be getting it and not the
- 18. homeowners.

- 19. SENATOR GLASS:
- 20. Well, I . . . I'd appreciate your response to Senator Rock's
- 21. point, because it doesn't seem to make sense to me, that is, if there
- 22. are, in fact, fewer renters benefiting from this program because
- 23. they don't know about it, I don't see why it would help to leave
- 24. this at thirty percent. You would be benefiting those few that
- 25. made the claim for relief, they would be getting thirty percent,
- 26. but if the problem is getting the renters to apply, I don't . . .
- 27. I don't see how this would . . . would help that problem, and it
- 28. seems to me what you're doing is . . . is reasonable. I . . . I
- 29. think it's hard to . . . to understand without having the other
- 30. bill before us.
- 31. PRESIDING OFFICER (SENATOR DONNEWALD):
- 32. Senator Nimrod, do you . . . do you wish to close the debate?
- 33. SENATOR NIMROD:

- 1. Yes, Mr. President, I would. What we are saying . .
- 2. PRESIDING OFFICER (SENATOR DONNEWALD):
- 3. Just . . . just a moment, Senator. I failed . . . I failed 4.

to recognize Senator Soper. Would you wish to address the Body?

- 5. SENATOR SOPER:
- 6. Yes, Mr. President, thank you very much. Senator Nimrod,
- 7. you're a very good friend of mine, but I have to oppose this
- 8. amendment. We've discussed this thing, we've gone through this thing
- 9: and . . . and I think this . . . this amendment would defeat . . .
- 10. defeat the aid that would be given to renters, and we found out
- 11. through experience, as Senator Rock explained, that the renters
- 12. were getting the short end of this stick, and the homeowners,
- 13.
- that we should bring them up to the amount that the homeowners 14. would . . . would get, and I think it's . . . it's a bad amendment,
- 15. and I think it should be defeated.
- 16. PRESIDING OFFICER (SENATOR DONNEWALD):
- 17. Is there further debate? Senator Nimrod may close the debate.
- 18. SENATOR NIMROD:

23.

27.

29.

32.

- Mr. President and fellow Senators, I do want to again em-19.
- 20. phasize the fact that this item that we are adding in here is
- 21. we are causing an inequity. And the reason that, I believe,
- 22. Senator Soper originally entered this bill, this amendment was
- to take care of the substitute bill, which was being presented.
- Only a half of this was accepted. What we are doing is doing 24.
- two things here. We are not only giving this so-called sales 25.
- tax reduction to all the . . . all the senior citizens on their 26.
- 28. an additional five percent. And that would amount to what the

income, but then we are also taking the renters and giving them

- Circuit Breaker would be increasing it from fifteen hundred to
- . . . to three thousand. So what you're doing, in fact, is 30.
- giving the renters an additional hundred dollars. Now, that's 31. not fair. That's not even the issue that was discussed.
- we are going to increase the Circuit Breaker, and we are going 33.

- to increase the Homestead Exemption, then we are being consistent. ı.
- But you're doing it to part of the people, not all of them. 2.
- don't have any objections to . . . to giving these allowances З.
- because they're already in the same provisions in 81 . . . Senate 4.
- Bill 81, which is be . . . is going to be before this group. 5.
- this is not the place to increase it. It's going to cost an 6.
- additional six million dollars we're giving to renters, and 7.
- if we suddenly find ourselves giving to one group and not the 8.
- other. The reason, and of course, the other program is your 9.
- forms are already out, you're going to cause a great deal of 10.
- administrative programs. This can be accomplished without 11.
- having this program, and certainly we should not be passing 12.
- discriminatory legislation.
- PRESIDING OFFICER (SENATOR DONNEWALD): 14.
- Senator Nimrod moves the adoption of Amendment No. 2 to 15.
- Senate Bill 62. All those in favor say Aye. All those Opposed. 16.
- The . . . the Noes have it. Is there a request for a roll call? 17.
- He is joined by another, I see. The . . . the question is on 18.
- the adoption of Amendment No. 2 of Senate Bill 62, shall Amendment 19.
- No. 2 be adopted? Those in favor vote Aye. Those Opposed, No. 20.
- The voting is open. All voted who wish? Take the record. On that 21.
- roll call, the Ayes are eleven, the Noes are thirty-six. The 22.
- amendment fails. 3rd reading. Are there further amendments? 23.
- 24. Senator Rock.

- SENATOR ROCK: 25.
- I am also requesting that Senate Bill 63 be moved to the 26.
- order of 3rd reading. I have the same understanding with Senator 27.
- Harris that I will, in fact, call it back prior to calling it 28.
- 29. for passage.
- PRESIDING OFFICER (SENATOR DONNEWALD): 30.
- Is there objection to that? 3rd reading. Secretary will 31.
- read the bill. For what purpose does Senator Netsch arise? 32.
- SENATOR NETSCH: 33.

- 1. Just to save my conscience. Could I just let the . . .
- the transcript record show, I tried to vote No on that amendment.
- 3. And my key was not in here and it did not record.
- 4. PRESIDING OFFICER (SENATOR DONNEWALD):
- 5. We'll . . . we'll record you . . . we'll make a note of that,
- Senator.
- 7. SECRETARY:
- Senate . . . Senate Bill No. 63.
- 9. (Secretary reads title of bill)
- 10. 2nd reading of the bill. No committee amendments. One Floor
- 11. amendment offered by Senator Harris.
- 12. PRESIDING OFFICER (SENATOR DONNEWLAD):
- Senator Harris.
- 14. SENATOR HARRIS:
- 15. Well, it . . . I . . . if Senator Rock has had an opportunity
- 16. to evaluate it, you would prefer to wait until tomorrow, would you
- 17. not? Yes. Okay. Tommorrow.
- 18. PRESIDING OFFICER (SENATOR DONNEWALD):
- 19. Well, you . . . you would withdraw that from the present
- 20. time, and then, when it's called back, you would then introduce it,
- 21. Senator, is that . . .
- 22. SENATOR HARRIS:
- 23. That ... that's correct.
- 24. PRESIDING OFFICER (SENATOR DONNEWLAD):
- 25. That's the understand . . . The Amendment's withdrawn. 3rd
- 26. reading. Senate Bills on 3rd reading. Senator Bruce. That's
- 27. Senate Bill 17.
- 28. SENATOR BRUCE:
- 29. Yes, Mr. President and members of the Senate, I would ask
- 30. that you briefly follow with me or I would ask that Senate Bill
- 31. 17 be recalled to the order of 2nd . . . 2nd reading for the
- purpose of an amendment.
- 33. PRESIDING OFFICER (SENATOR DONNEWALD):

- Senator . . . Senator Bruce moves to call Senate Bill
- 17 to the . . . suspend the rules and recall Senate Bill 17
- 3. to the order of 2nd reading. Is there objection? So ordered.
- 2nd reading. Senator Bruce.
- 5. SENATOR BRUCE:
- Yes, as introduced, Senate Bill 17 creates the Capitol
- Development Board Contributory Trust Fund. The amendment will
- change, significantly, the bill as introduced. The bill, as
- introduced, included all State Agencies and Universities. The
- 10. amendment will make four . . . five significant changes. First
- of all, it excludes all units of State Government, including
- 12. Senior Public Universities from the bill. It stipulates that
- 13. funds may not be required from local districts more than thirty
- 14. days before the estimated pay out dates. Thirdly, there is a
- 15. requirement that Trust Fund proceeds be expended only for the
- 16. actual contract let. Fourth, that Builders Risk Insurance
- 17. proceeds be used solely to restore the damaged building of project
- 18. involved, and fifth, that any funds received as reimbursement
- 19. from Federal sources for construction of buildings be deposited
- 20. in the Capitol Development Fund. Not the Contributory Trust Fund,
- 21. but in the Capitol Bond Development Fund, itself. Now, the
- 22. significant changes, I have mentioned, the bill, now, will make
- 23. statutory. . . .
- 24. PRESIDING OFFICER (SENATOR DONNEWALD):
- 25. Just a moment, Senator. Would the gentlemen over in the
- 26. corner, please hold it down a little?
- 27. SENATOR BRUCE:
- 28. If there are questions about Amendment No. 2, I would answer
- 29. them, otherwise, I would move for the adoption of Amendment No. 2.
- 30. PRESIDING OFFICER (SENATOR DONNEWALD):
- 31. Is there further discussion? Senator Rock. He's out of
- 32. place, but . . .
- 33. SENATOR ROCK:

- I'm out of place is right. I would urge the adoption 1. of this amendment. It strikes everything after the Enacting 2. Clause, and in effect writes a new bill. The only request I would have, Senators, that we hold it until the next day, don't try not to call it for passage. I . . . I . . . the amendment 5. is a good one in my judgement and the . . . and the amendment 6.
- PRESIDING OFFICER (SENATOR DONNEWALD): 8.
- 9. Senator Bruce.

should be adopted.

10. SENATOR BRUCE:

7.

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23.

- Well, in answer to Senator Rock, the only difficulty is, 11. Senator Rock, that the statute requires that we reinstitute this 12. fund within thirty days of the Sine Die Adjournment of the 13. Legislature. That day runs out the 7th of this month, February 14. the 7th. That is why the bill, and I apologize, that's why the
- 15. bill did not go to committee. It's a significant piece of
- legislation. If we hold it one more day, we lose a day in the 17.
- House, and I would just as soon get it over there and have their 18.
- committee started on it so they could hear it next week and get 19. it out. The Comptroller has agreed not to close out this fund 20.
- and put it in the General Revenue Fund, which will cause us undue 21.
- 22. grief with all the school districts.
- PRESIDING OFFICER (SENATOR DONNEWALD): Is there further discussion? Senator Berning. 24.
- 25. SENATOR BERNING:
- Just a point of clarification. I thought I understood 26. Senator Rock to say that the amendment strikes everything after 27.
- the Enacting Clause, and according to what I . . . I'm sorry. 28.
- There appear to be several amendments and I have the wrong one.
- Where are the rest of them? 30.
- PRESIDING OFFICER (SENATOR DONNEWALD): 31.
- Senator Bruce. 32.
- SENATOR BRUCE: 33.

- 1. I think, Senator, you probably have Amendment No. 2 in front
- of you, at this point.
- PRESIDING OFFICER (SENATOR DONNEWALD):
- Senator Bruce moves for the adoption of Amendment No. 2
- 5. to Senate Bill 17. All those in favor say Aye. All those
- 6. Opposed. The Ayes have it. Amendment's adopted. 3rd reading.
- Oh. strike . . .
- 8. SECRETARY:
- 9. Amendment No. 3 offered by Senator Shapiro.
- 10. PRESIDING OFFICER (SENATOR DONNEWALD):
- 11. Senator Shapiro.
- 12. SENATOR SHAPIRO:
- 13. Mr. President and Ladies and Gentlemen of the Senate,
- 14. Amendment No. 3 to Senate Bill 17 tightens up the bill a little
- 15. bit further and makes it . . . puts it in much better shape
- 16. for our local school districts. It requires that the CDB spend
- 17. their share of the construction's funds first prior to the local
- 18. districts submitting their funds to the Trust Fund for expenditures.
- 19. This will allow local school districts to earn interest longer,
- 20. it will help them in the money crunch that most of them are going
- 21. through. There will be a small loss in interest earned to the
- 22. State of Illinois, but I . . . many of us happen to feel that this
- 23. extra interest earned could better accrue to local school districts
- 24. than to the State, and I would urge adoption of the amendment.
- 25. We have specifically excluded junior college districts from the
- 26. provisions of this amendment. And the reason for doing that is
- 27. that many of the junior colleges throughout the State have already
- 28. entered into agreements or contracts with the CDB that their funds
- 29. be spent first, and we didn't want to restrict them from that op-
- 30. tion if that's what they choose. So, I would urge adoption of the
- 31. amendment, Mr. President.
- 32. PRESIDING OFFICER (SENATOR DONNEWALD):
- Senator Glass.

1. SENATOR GLASS:

2.

Thank you, Mr. President. I would like to second Senator 3. Shapiro's comments. I think this is an opportunity for us to 4. speak in somewhat of a small but important way in fovor of our local school districts. The money that comes from local taxes 6. that is taken by the CDB early in the contruction period and 7. they hold and have earned interest for them, that just simply 8. isn't equitable. The local districts, it seems to me, are en-9. titled to interest on that money and as Senator Shapiro says,

10. if it must be deposited, then . . . them let that happen to insure

11. that it will be there, but the interest earned in fairness ought

12. to accrue to the benefit of the local district. So, I hope

13. we'll adopt this amendment.

14. PRESIDING OFFICER (SENATOR DONNEWALD):

15. Senator Bruce.

16. SENATOR BRUCE:

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17. Mr. President, I rise in opposition to Amendment No. 3. 18. I will admit that it certainly has some appeal to it for local 19. districts. There's not a local district in the State of Illinois 20. that would not like to keep the money until the project is com-21. pleted. However, it does create problems for the State of Illinois 22. that are unique to them and not to local districts. First of all, 23. the amendment, and as the bill presently stands, no district in the 24. State of Illinois will lose more interest than thirty days. 25. admit that the Capitol Development Board has from time to time re-26. quested money too early form local contributory districts.

.27. has been solved by Amendment No. 2 which states that they cannot

request money more than thirty days before anticipated use.

29. reverse the field, and say that the State will pay it's seventy-five 30.

percent share first, and then, the twenty-five percent share, it means

several things. First of all, the State of Illinois will lose

more than two million, seven hundred thousand dollars in interest 32.

in this year. If the Governor's Capitol Program, as proposed, is 33.

in effect, we would lose many times that much. The fund has 1. had as much as nineteen million dollars in it last year. 2. presently has four point four million. The difficulty in 3. bonded construction is that the State, if we say that they will 4. provide their seventy-five percent first, they will have to sell 5. the bonds and pay interest on those bonds, whereas, the local 6. districts may be just contributing local revenue and no bonds 7. outstanding. They will lose interest for a maximum of thirty 8. days. The State of Illinois, having issued bonds for the total 9. construction costs, will lose interest, perhaps, over the entire 10. period, two to three years in construction. Good bond management 11. requires that we issue the bonds in small amounts, we use the 12. twenty-five percent that the local district puts up for site 13. development, site surveys and architectural fees. 14. put those up and the local district decides not to accept the 15. bid, not to go ahead with the building, who is going to pay 16. for those out-of-pocket costs of the State of Illinois. For 17. all those reasons, the basic sense of fairness. The State of 18. Illinois is going to pay seventy-five percent of the cost of the 19. building. I don't think it's asking too much that the local 20. district come up with their twenty-five percent in the front 21.

23. PRESIDING OFFICER (SENATOR ROCK):

Senator Harris. Senator Harris.

SENATOR HARRIS:

end.

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Well, I just want to join in this discussion. What Senator Bruce had to say is largely just fine, except that in the last two years, we've had the development of almost arbitrary regulations out of CDB that did not exist before. And as a result of their procedural requirements, progress on construction has been delayed significantly. And I . . . there isn't a one of us that hasn't been contacted by a local district or a community college district and expressed to us their extreme frustration. Now, in that period

- ı. of time, cost excalations . . . escalations have eaten up whatever
- 2. the States earnings are, and I just think that there is some real
- 3. value here. We've got an opportunity to do something about it now
- 4. and bully for the fact that the State does earn the money on it's
- share . . . I mean on . . . on proceeds that it does not immediately 5.
- need, but as a . . . as a recognition of the problem that is 6.
- 7. resulted from this Capitol Development Board's activities. We've
- got an opportunity here to provide for some corrective action to 8.
- 9. make up for the delays that have resulted. And I would encourage
- the membership, the entire membership to support Senator Shapiro 10.
- in this motion that . . . in . . . in this amendment which provides 11.
- that the State's share shall be used first. And we all know that 12.
- the local districts who exist on property taxes have got far 13.
- greater problems about raising their revenues than the State does 14.
- 15.
- which lives primarily on the income and sales tax product, and
- they are moving along in a progressive fashion. I think this 16.
- amendment makes sense and all of us can easily accept its 17.
- principal and provide some relief and not great relief, at that, 18.
- but just require the State to get its money up front. I think 19.
- 20. it makes sense.
- PRESIDING OFFICER (SENATOR ROCK): 21.
- 22. Senator Latherow.
- 23. SENATOR LATHEROW:
- Well, Mr. President, I, too, would like to join in support 24.
- of this amendment. I have reference to a resolution that I had 25.
- in before this Assembly last year concerning a community college 26.
- in my district that has waited for years, and I mean that, literally 27.
- years for proper action from CDB, and I think it would have been 28.
- a . . . would have been a disgrace if this amendment could not be 29.
- in effect for that particular occasion. 30.
- PRESIDING OFFICER (SENATOR ROCK): 31.
- Senator Hynes. 32.
- 33. SENATOR HYNES:

ı. I wonder if someone could . . . it . . . it may have been 2. answered, I probably missed it. Could I be given the exact 3. annual cost of this amendment to the State? 4. PRESIDING OFFICER (SENATOR ROCK): 5. Senator Shapiro, will you yield? 6. SENATOR HYNES: 7. . . . or what the projected cost is? 8. PRESIDING OFFICER (SENATOR ROCK): 9: Senator, indicates he will yield. Senator Shapiro. 10. SENATOR SHAPIRO: 11. Senator Hynes, I really don't think we could could come up 12. with a cost estimate, but I would say that considering a years 13. CDB bond issue for elementary and secondary and unit schools of 14. a hundred million the cost to the State in lost interest income, 15. I could . . . would say would probably amount to two to three 16. million dollars, considering that the money is going out, it's not held for the . . . for the full year. I don't think it's 17. a significant amount of money and I think if the benefits of that 18. 19. interest lost to the State, which would accrue to the local districts 20. could benefit them much greater. You also have to take into con-21. sideration that the according to the way the Grant Index works 22. on Capitol construction that the local share in many instances is as high as eighty percent, whereas the States is only twenty 23. percent and the local share can go as high as eighty-eight percent 24. on the grant program, if the local district requires certain 25. 26. options. (SENATOR ROCK): 27. PRESIDING OFFICER 28. Senator Hynes. 29. SENATOR HYNES: Well, I have a couple of questions. First of all, and if this 30.

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is not correct, Senator, perhaps you could enlighten me. The amendment

offered by Senator Bruce, I think removes one of the objections that

have previously existed, namely that the Board would be asking for

- the money far in advance of the time it would need it. There is
- still the problem existing of overly technical requirements on
- the part of the Board which delay construction and thereby cost
- 4. interest dollars to the local districts. Is. . . is that a
- 5. correct assessment of it . . . the . . . the amendment does remove
- 6. part of the problem that Senator Harris referred to?
- 7. PRESIDING OFFICER (SENATOR ROCK):
- 8. Senator Shapiro.
- 9. SENATOR SHAPIRO:
- Senator Hynes, Ladies and Gentlemen of the Senate, even though
- 11. we have the thirty day restriction in there in which the Capitol
- 12. Development Board cannot call in local share any further in advance
- 13. than thirty days, once that money is called in the interest earned,
- 14. the interest lost on that particular amount of money is lost for
- 15. the entire construction period, which could go a year or year and
- 16. a half. So you just can't say they're going to lose thirty days
- 17. interest. They could lose a year, a year and a half, two years
- 18. interest . . .
- 19. SENATOR HYNES:
- 20. . . . no . . . that . . . that was my point, that this
- 21. removes part of the problem, the thirty day requirement, the other
- 22. part is, delays in construction. Well, the question that I have in
- 23. my mind, with respect to this amendment, is simply this; that the
- 24. two to three million dollar item is approximately twenty-five
- 25. percent of the cost of annual amortization of a substantial
- 26. amount of bonding authority, almost a hundred million dollars,
- 27. I think, and I just wonder whether that money would not be better
- 28. spent in broadening the program so that more districts could
- 29. participate. We had the problem in the last Session of the . . .
- 30. the bonds that were not authorized or rather that were . . . were
- 31. eliminated from the . . . the budget, and we're going to be facing
- 32. that again. That is the only question I have. I . . . I, frankly,
- 33. would prefer to see this bill on the books without this amendment, and

- then take a look at, perhaps, a separate bill with the amendment.
- I . . . I do not have a hard position on it because I was not
- 3. anticipating this amendment, but I do have some . . . some
- problems with it.
- 5. PRESIDING OFFICER (SENATOR ROCK):
- 6. Is there further discussion? Senator Shapiro may close
- the debate.
- 8. SENATOR SHAPIRO:
- 9. Mr. President and Ladies and Gentlemen of the Senate, again,
- 10. I want to reaffirm all the positive comments made concerning
- 11. this amendment, and as was pointed out . . . out, it does lead
- 12. to the loss of a considerable amount of interest monies that could
- 13. be earned by the local school district, and also take into con-
- 14. sideration that there are a lot of start-up costs, initial costs in the
- 15. form of architect's fees, site development, site purchase and
- 16. the interest lost on that particular amount of money can extend for
- 17. a long period of time, and in closing, I would urge approval of
- 18. Amendment No. 3 to Senate Bill 17.
- 20. Question is shall Amendment No. 3 to Senate Bill 17 be adopted.
- 21. All those in favor indicate by saying Aye. All those Opposed.
- 22. The Noes have it. Senator Shapiro requests a roll call. Roll call.
- 23. Question is the adoption of Amendment No. 3 to Senate Bill 17.
- 24. Voting . . . those voting in favor of the Amendment, vote Aye. Those
- 25. Opposed will vote No. The voting is open. Have all voted who
- 26. wish? Take the record. On that question, the Ayes are nineteen,
- 27. the Nayes are twenty-nine. Amendment No. 3 fails. Any further
- 28. amendments from the Floor? 3rd reading. Introduction of bills.
- Introduction of bills.
- 30. SECRETARY:
- Senate Bill No. 89 introduced by Senator Nudelman.
- 32. (Secretary reads title of bill)
- 33. 1st reading of the bill.

Senate Bill No. 90 introduced by Senator Nudelman. 2. (Secretary reads title of bill) З. 1st reading of the bill. 4. Senate Bill No. 91 introduced by Senator Nudelman. 5. (Secretary reads title of bill) 6. 1st reading of the bill. 7. Senate Bill No. 92 introduced by Senator Nudelman. 8. (Secretary reads title of bill) 9. 1st reading of the bill. 10. Senate Bill No. 93 introduced by Senators Sommer, Bloom, 11. Roe, Schaffer, Davidson and Merritt. 12. (Secretary reads title of bill) 13. 1st reading of the bill. 14. Senate Bill No. 94 introduced by the same sponsors. 15. (Secretary reads title of bill) 16. 1st reading of the bill. 17. Senate Bill No. 95 introduced by Senator Sommer and . . . 18. Senator Sommer and Bloom. 19. (Secretary reads title of bill) 20. 1st reading of the bill. 21. Senate Bill No. 96 introduced by Senators Regner, Dougherty, 22. Kosinski and Clarke. 23. (Secretary reads title of bill) 24. 1st reading of the bill. Senate Bill No. 97 introduced by Senators Regner, Dougherty, 25. Kosinski and Clarke. 26. (Secretary reads title of bill) 27. Senate Bill No. 98 introduced by Senators Welsh, Carroll, 28. Savickas, Kosinski, Romano, Rock, Egan, Smith, Hynes and Dougherty. 29. (Secretary reads title of bill) 30. 31. 1st reading of the bill. 32. Senate Bill No. 99 introduced by Senator Nudelman.

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(Secretary reads title of bill)

- 1. 1st reading of the bill.
- 2. Senate Bill 100 introduced by Senator Nudelman.
- 3. (Secretary reads title of bill)
- 4. 1st reading of the bill.
- 5. Senate Bill No. 101 introduced by Senator Nudelman.
- (Secretary reads title of bill)
- 7. 1st reading of the bill.
- 8. Senate Bill 102 introduced by Senators Partee, Rock,
- 9. Donnewald and Bruce.
- 10. (Secretary reads title of bill)
- 11. 1st reading of the bill.
- 12. Senate Bill No. 103 introduced by Senators Glass, Schaffer
- 13. and Clarke.
- 14. (Secretary reads title of bill)
- 15. 1st reading of the bill.
- 16. PRESIDING OFFICER (SENATOR ROCK):
- 17. Are there any motions? Senator Wooten, for what purpose
- 18. do you arise?.
- 19. SENATOR WOOTEN:
- 20. I'd like to seek leave of the Body to replace Senator Rock
- 21. as principal sponsor of Senate Bill 24 and to be shown as
- 22. co-sponsor of Bills 8, 9, and 51.
- 23. PRESIDING OFFICER (SENATOR ROCK):
- 24. Is leave granted? So ordered. Senator Hynes.
- 25. SENATOR HYNES:
- 26. Mr. President, I would ask leave to be added as a co-sponsor
- 27. to Senate Bill 70 and Senate Bill 71.
- 28. PRESIDING OFFICER (SENATOR ROCK):
- 29. Is leave granted? So ordered. Senator Morris.
- 30. SENATOR MORRIS:
- 31. Ask . . . I would ask leave of the sponsor to be added as
- 32. a co-sponsor of Senate Bill 51.
- 33. PRESIDING OFFICER (SENATOR ROCK):

- ı. Is leave granted? So ordered. Are there . . . Senator
- 2. Demuzio.
- 3. SENATOR DEMUZIO:
- 4. Mr. President, I'd ask leave to be a co-sponsor on Senate
- 5. Bill 69.
- 6. PRESIDING OFFICER (SENATOR ROCK):
- 7. Leave granted? So ordered. Senator . . . Senator Kenneth
- 8. Hall.
- 9. SENATOR HALL:
- 10. I'd like to have leave to be added to Senate Bill 70 and 71.
- 11. PRESIDING OFFICER (SENATOR ROCK):
- 12. Is leave granted? Show Senator Hall as co-sponsor. So
- 13. ordered. Are there any announcements? Yeah, we'll get . . . we'll
- 14. get to that. No announcements. Resolutions.
- 15. SECRETARY:
- 16. Senate Resolution No. 13 introduced by Senator Vadalabene.
- 17. It's congratulatory.
- 18. PRESIDING OFFICER (SENATOR ROCK):
- 19. Senator Vadalabene.
- 20. SENATOR VADALABENE:
- 21. Yes, thank you, Mr. . . . President. I would like for
- 22. the immediate consideration of this Resolution and adoption,
- 23. it's a congratulatory resolution and I would like for all members
- 24. of the Senate to be named as a part of this resolution.
- 25. PRESIDING OFFICER (SENATOR ROCK):
- 26. Senator Vadalabene has moved for the suspension of the rules
- 27. for the immediate consideration of this resolution. Is leave
- granted? All those in favor of the adoption of this resolution
- 29. indicate by saying Aye. All those Opposed. The resolution is

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- 31. SECRETARY:
- 32. Senate Resolution No. 14 introduced by Senator Egan.
- 33. congratulatory.

adopted.

(SENATOR ROCK): ı. PRESIDING OFFICER 2. Senator Egan. 3. SENATOR EGAN: Yes, Mr. President, members of the Senate. I'd ask leave 5. that all of the members of the Senate be recorded as co-sponsors 6. and ask that we suspend the rules to hear . . . for it's im-7 mediate adoption. 8. PRESIDING OFFICER (SENATOR ROCK): 9. Senator Egan has asked leave to show all members of the Senate 10. as co-sponsors. Is leave granted? 11. SENATOR EGAN: 12. It's a congratulatory resolution for an Eagle Scout. 13. PRESIDING OFFICER (SENATOR ROCK): Leave is granted. All Senators will be shown. He further 14. 15. moves for the suspension of the rules for the immediate consideration 16. and adoption of this resolution. All those in favor of suspension 17. of the rules indicate by saying Aye. All those Opposed. 18. rules are suspended. Senator Egan now moves for the adoption 19. of Resolution No. . . whatever . . . what's the number? Senate 20. Resolution No. 14. All those in favor of the adoption indicate 21. by saying Aye. All those Opposed. The Resolution is adopted. 22. SECRETARY: 23. Senate Joint Resolution No. 5 introduced by Senators Sommer 24. and Bloom, and it's a Constitutional Amendment. 25. PRESIDING OFFICER (SENATOR ROCK): 26. Executive. 27. SECRETARY: Senate Joint Resolution No. 6 introduced by Senators Sommer, 28. 29. Bloom and Bell, and it's a Constitutional Amendment. 30. PRESIDING OFFICER (SENATOR ROCK):

Senate Joint Resolution No. 7 introduced by Senators Clarke,

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Executive.

SECRETARY:

- 1. Course, Hynes, Netsch, Nimrod and Harber Hall and it creates a
- 2. commission.
- 3. PRESIDING OFFICER (SENATOR ROCK):
- 4. Senator Clarke.
- 5. SENATOR CLARKE:
- 6. Mr. President, I just spoke to the President of the Senate.
- 7. This is a resolution, joint resolution that re-creates the Property
- 8. Tax Subcommittee that is, for the last two years, been studying
- 9. this subject, of both the House and Senate Revenue Committees. One
- 10. of the recommendations of that group is to . . . we got to do a lot
- 11. more work. We're going to be coming in with legislation, and this
- is to re-create the committee. It's the identical resolution as 12.
- two years ago except the dates have been changed. I'd like to 13.
- 14. ask for suspension of the rules so that we could have immediate
- 15. consideration of the amendment in contact.
- PRESIDING OFFICER (SENATOR ROCK): 16.
- 17. Senator Partee.
- 18. SENATOR PARTEE:
- 19. Mr. President and members of the Senate, they . . . a lot of
- 20. questions have been asked about the schedule and . . .
- 21. PRESIDIDING OFFICER (SENATOR ROCK):
- 22. Senator . . . Senator, excuse me. Senator Clarke was asking
- for the immediate consideration of a resolution creating the joint 23.
- 24. property tax study information.
- 25. SENATOR PARTEE:

- 26. Oh, absolutely.
- PRESIDING OFFICER (SENATOR ROCK): 27.
- Okay. Surely. All those in favor of suspension of the rules 28.
- indicate by saying Aye. All those Opposed. The Ayes have it. The 29.
- rules are suspended. Senator Clarke now moves for the immediate 30.
- consideration and adoption of Senate . . . Senate Joint Resolution No. 7. Any discussion? All those in favor of the adoption of this 32.
- resolution indicate by saying Aye. All those Opposed. The Ayes 33.

ı. have it. Senate Joint Resolution No. 7 is adopted. Senator Partee. 2.

SENATOR PARTEE:

З. Now, Mr. President and members of the Senate, there have been a large number of questions asked, and I felt we may be able to clear 4. the . . . the air by some explanations in terms of our schedule. 5. Our schedule had been, what we thought, inflexible but because of 6. 7. the House situation, we find ourselves having to change it. Now, 8. the House had said to me last week that they were, on tomorrow, going 9. to make their committee appointments and assignments. In the intervening period, one of their members, a young man named Representative Juckett, 10. 11. just forty-two years of age, passed and as a consequence, it is my understanding, that they are not meeting at all this week, which 12. means that they will not be appointing their committee structures 13. 14. this week at all. Now, we had previously scheduled to come back on the tenth and the eleventh, that will no longer obtain and we 15. 16. will be coming back on the thirteenth, the thirteenth, the day after the holiday, which is the day that the Governor has chosen for the 17. presentation of the State of the State Message. We'll be here on 18. the thirteenth and the fourteenth, and after that, we will tell you then 19. when we'll be back next, but the chances are there will be very 20. few meetings after the fourteenth before the twenty-fifth of the 21. month because several of our members will be somewhere else. Well, 22. I guess . . . you know, you heard about that. Now, so we will be 23. here tomorrow, and then, we'll be back on the thirteenth at ten o'clock. 24.

PRESIDING OFFICER (SENATOR ROCK):

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Senator Regner, for what purpose do you arise? 28. 29. SENATOR REGNER:

commodate something that's been requested.

The Session tomorrow will start at eleven o'clock.

Yes, Mr. President. I'd like to make two announcements and they both . . . revolve around the House scheduling, and that is that the Legislative Information Systems Committee scheduled for tomorrow morning will be cancelled. There'll be further notification

This is to ac-

- 1. of the next meeting of that because we won't have any House members.
- 2. And the same holds true for the State Property Insurance Study
- 3. Commission which was to meet tomorrow evening, but due to not having
- 4. any House members down here, that'll be cancelled also and then
- 5. rescheduled at a later date.
- 6. PRESIDING OFFICER (SENATOR ROCK):
- 7. Any further announcements. Senators Dougherty or Johns, do
- 8. you wish to announce concerning your committees? Senator Dougherty.
- 9. SENATOR DOUGHERTY:
- 10. There will be a meeting of the Committee on Local Government
- 11. at 2:30 this afternoon in Room 400.
- 12. PRESIDING OFFICER (SENATOR ROCK):
- 13. Senator Johns.
- 14. SENATOR JOHNS:
- 15. Mr. President, members. There'll be a meeting of the Executive
- 16. at 2:30, Room 212.
- 17. PRESIDING OFFICER (SENATOR ROCK):
- 18. Senator Harris.
- 19. SENATOR HARRIS:
- 20. There will be a Republican Caucus tomorrow morning at 9:00
- 21. a.m. in Room M-1. Republican Caucus at 9:00 in Room M-1.
- 22. PRESIDING OFFICER (SENATOR ROCK):
- 23. We . . . we do wish to indicate to the . . . your member-
- 24. ship, particularly, that we will. . . we are intending to start
- 25. immediately at 11:00 o'clock. Senator Bell.
- 26. SENATOR BELL:
- . 27. Yes, Senator Mohr, Minority Spokesman of Transportation
- 28. Committee, is not here on the Floor right now, but I, as a member
- 29. of that committee, he has asked for the minority members of that
- 30. committee to meet in his office, and I'd like to remind said
- 31. members of that committee of that fact. Thank you.
- 32. PRESIDING OFFICER (SENATOR ROCK):
- 33. Thank you, Senator. Senator, when . . . when are you suppose

- 1. to meet?
- 2. SENATOR BELL:
- Well, as . . . as I recall, it was at 2:00 o'clock today.
- 4. Right. 2:00 o'clock.
- 5. PRESIDING OFFICER (SENATOR ROCK):
- 6. 2:00 o'clock this afternoon for the minority members of the
- 7. Transportation Committee . . .
- 8. SENATOR BELL:
- 9. In Senator Mohr's office.
- 10. PRESIDING OFFICER (SENATOR ROCK):
- 11. . . . Senator Mohr's, Howard Mohr's office. Senator Berning.
- 12. SENATOR BERNING:
- 13. Point of clarification. Do I understand that there will be
- 14. no Session on the days of the 18th, 19th and 20th?
- 15. PRESIDING OFFICER (SENATOR ROCK):
- 16. Senator Partee. The question was will . . . will there or
- 17. will there not be Sessions on the days of the 18th, 19th and 20th
- 18. of February?
- 19. SENATOR PARTEE:
- 20. Senator, I can't . . . answer your question absolutely
- 21. directly because I would have to have knowledge of the posture
- of the House at that time. Assuming all things will go as we
- 23. expect them to go, it's entirely possible that on the 18th, 19th
- 24. and 20th we will not have regular meetings of the House or Senate.
- 25. It is also possible, however, that there will be joint committees
- 26. of Appropriations meeting during one of those three days on another
- 27. subject. I . . . I can't tell you precisely.
- 28. PRESIDING OFFICER (SENATOR ROCK):
- 29. Any further announcements? Will the members please be in
- 30. their seats? Will the members please be in their seats? We are
- 31. . . . we have under consideration a death resolution. Please be
- 32. in your seats. Proceed Mr. Secretary.
- 33. SECRETARY:

Senate Resolution No. 15 introduced by Senators Nimrod, 2. Regner and Glass. 3. (Secretary reads Senate Resolution No. 15) 4. PRESIDING OFFICER (SENATOR ROCK): 5. Senator Nimrod. 6. SENATOR NIMROD: 7. Mr. President, I would ask leave that all Senators be 8. shown as co-sponsors. 9. PRESIDING OFFICER (SENATOR ROCK): 10. Is leave granted? So ordered. All Senators will be 11. shown. 12. SENATOR NIMROD: 13. Will also ask that the immediate suspension of the rules 14. and the adoption of this resolution. 15. PRESIDING OFFICER (SENATOR ROCK): 16. Senator Nimrod has requested the suspension of the rules for the immediate consideration of this resolution. All in 17. 18. favor of suspension of the rules indicate by saying Aye. 19. All Opposed. The Ayes have it. The rules are suspended. All 20. those in favor of the adoption of this resolution, please indicate 21. by rising. The resolution is adopted. The Senate stands adjourned

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23. 24. 25. 26. 27. 28. 29. 30. 31. 32. 33.

until 11:00 o'clock, Wednesday, February 5.