

APRIL 17, 1974

REGULAR

1. PRESIDING OFFICER (SENATOR GRAHAM):

2. The Senate will be in order. Invocation will be given by
3. Reverend Robert Reder, Glen Arm and New City United Methodist
4. Church, Glen Arm, Illinois. And will our guests please rise
5. and join us in the invocation.

6. (Prayer by Reverend Reder)

7. Thank you Reverend. Reading of the Journal. Senator McBroom
8. for what purpose do you arise?

9. SENATOR MC BROOM:

10. Well, Mr. President and members of the Senate, I...I've
11. been asked...I'd like to have a little order here for just one
12. minute Mr. President...I've been asked by several members of
13. our staff, Mr. President, and other people...and...at the Fiscal
14. Economic Commission meeting this morning I asked Senator Partee
15. because of the unfortunate demise of Mrs. Keegan whether we
16. were going to adjourn or not and he either misunderstood my
17. question or I misunderstood his answer so I just for the edifi-
18. cation of those who are interested, the Appropriations Committee
19. is going to go ahead and meet at 12:30 today on the Senate Floor.
20. I just...use this means of clearing up whatever confusion might
21. have existed there Mr. President. Thank you.

22. PRESIDING OFFICER (SENATOR GRAHAM):

23. Thank you Senator. Reading of the Journal. Senator Soper.
24. SENATOR SOPER:

25. Mr. President, I move that we postpone the reading and the
26. approval of the Journal of April 16th, pending the arrival of
27. the printed Journal.

28. PRESIDING OFFICER (SENATOR GRAHAM):

29. You've heard the motion of the Senator from Cicero. All
30. in favor will signify by saying aye. Opposed. The ayes have it.
31. The motion is adopted. Messages from the Governor.

32. SECRETARY:

33. A message from the Governor by Michael P. Duncan, Assistant

1.	to the Governor. Mr. President, the Governor directs me to	1.
2.	lay before the Senate the following message.	2.
3.	(Message from the Governor)	3.
4.	PRESIDING OFFICER (SENATOR GRAHAM):	4.
5.	Executive Committee. Committee reports. Resolutions.	5.
6.	SECRETARY:	6.
7.	SR 387 - By Senators Roe, Rock, and Sours.	7.
8.	...It directs the...Illinois...the Legislative Investigating	8.
9.	Commission to direct a...an investigation of a health facility.	9.
10.	PRESIDING OFFICER (SENATOR GRAHAM):	10.
11.	Senator Roe. Negative.	11.
12.	SECRETARY:	12.
13.	SR 388 - By Senators Weaver, Bartulis, McBroom, and	13.
14.	Latherow.	14.
15.	PRESIDING OFFICER (SENATOR GRAHAM):	15.
16.	Senator Weaver.	16.
17.	SENATOR WEAVER:	17.
18.	Mr. President, I presume that should be referred to Exe-	18.
19.	cutive.	19.
20.	PRESIDING OFFICER (SENATOR GRAHAM):	20.
21.	Executive Committee. Senator Partee,--Senator Partee,	21.
22.	could I see you a moment? Could I see you a moment please?	22.
23.	SECRETARY:	23.
24.	SR 389 - By Senators Daley and Savickas. It's Congratu-	24.
25.	latory.	25.
26.	PRESIDING OFFICER (SENATOR GRAHAM):	26.
27.	Senator Daley asks for suspension of the rules. The rules	27.
28.	will be suspended for the purpose of the immediate consideration	28.
29.	of the Congratulatory Amendment. All in favor of the suspension	29.
30.	of the rules will signify by saying aye. Opposed. The ayes	30.
31.	have it. The rules are suspended. The Senator from Chicago now	31.
32.	moves for an immediate consideration of the Congratulatory Re-	32.
33.	solution. All in favor will signify by saying aye. Opposed.	33.

1. The eyes have it. Resolution is adopted and the Senator has a
2. fine suntan. Senator McBroom made...an announcement early in
3. the proceedings. Some of you gentlemen were not on the floor
4. at that time. I would ask that the Senator restate his inten-
5. tion as outlined in his future...in his prior notice. Would we
6. please be in order and listen to what the Senator is saying
7. because sometime you may find it necessary to know.

8. SENATOR MC BROOM:

9. Thank you Mr. President. I said to the members of the
10. Senate and to whatever members of the staff that might be lis-
11. tening on their squawk box that I had breakfast with Senator
12. Partee this morning and I asked him because of the unfortunate
13. demise of Mrs. Keegan what we were going to do. I either...
14. Senator Partee misunderstood my question or I misunderstood
15. his answer. I understood him to say we were going to adjourn
16. and that rumor has circulated...I...I am attempting to clear
17. up that rumor...obviously we are not going to adjourn and the
18. Senate Appropriation Committee is going to meet at 12:30 on the
19. Senate Floor.

20. PRESIDING OFFICER (SENATOR GRAHAM):

21. It's obvious that we are not and appropriate action will
22. be taken in that regard later on in the proceedings of this day.
23. Thank you Senator McBroom. Senator Partee.

24. SENATOR PARTEE:

25. While we are on this subject Mr. President, I thought
26. perhaps I might - could obviate some questions that might have
27. been, asked me on an individual basis, as to what the arrange-
28. ments are for the funeralization of our Departed Member. A few
29. moments ago, one of our members, Senator Netsch, spoke with the
30. husband of Senator Keegan and the arrangements have not yet
31. been finalized. She has two daughters. One of whom is in Cali-
32. fornia at the moment and another who is in another place who
33. will be coming in today. Hopefully they can finish the arrange-

1. ments this morning and they will advise us so that we can pass
2. on to the membership what the arrangements are. It is indicated
3. at this time that there will be a burial in Springfield in the
4. family plot rather than in Rockford. In that event, we can then
5. determine from what they determine to be the course of action
6. they will follow as to whether or not there will be services in
7. Rockford and Springfield. In any event, as soon as we have the
8. information, we will relate...relay that information to you in
9. a body so that we can make proper arrangements to make the world
10. know how deeply we feel and how concerned we are about her demise.
11. As to the cessation of activities here today, I am sorry that
12. there was some misunderstanding with reference to whether or not
13. if we would go forward or not but I am now given to understand
14. that we will continue it - on our program for today and we will
15. give you the information as soon as it is given to us as to what
16. the arrangements are going to be.

17. PRESIDING OFFICER (SENATOR GRAHAM):

18. Thank you Senator Partee and I know that the leadership on
19. both sides of the aisle will make every effort to inform every
20. member as to the determination of the family with regard to the
21. funeral and the burial of our departed friend and colleague. So
22. that will be imparted to you later, the proper committee will
23. be appointed, the proper action will be taken by the Senate in
24. due time today and thank you Senator Partee. Resolutions.

25. SECRETARY:

26. SR 390 - By Senators Ozinga and Harris.

27. PRESIDING OFFICER (SENATOR GRAHAM):

28. Executive.

29. SECRETARY:

30. SR-391 - By Senators Mitchler, Latherow, Buzbee, Wooten,
31. and all members of the Senate.

32. PRESIDING OFFICER (SENATOR GRAHAM):

33. It's Congratulatory.

1. S
2.
3. P
4.
5. t
6. i
7. T
8. f
9. o
10. a
11. I
12. s
13. S
14.
15. t
16. a
17. V.
18. B
19. P
20.
21. T
22. S
23.
24. P
25.
26. l
27. S
28.
29. P
30.
31. d
32. S
33.

1. SECRETARY:
2. Executive. No.
3. PRESIDING OFFICER (SENATOR GRAHAM):
4. Senator Mitchler moves for a suspension of the rules for
5. the consideration of Resolution on the Secretary's desk. All
6. in favor of the suspension will signify by saying aye. Opposed.
7. The ayes have it. The rules are suspended. Now the Senator
8. from Oswego moves that we consider immediately the Resolution
9. on the Secretary's desk. All in favor will signify by saying
10. aye. Opposed. The ayes have it and the Resolution is adopted.
11. Introduction of bills. I'm sorry Senator Kenneth Hall. I'm
12. sorry.
13. SENATOR HALL:
14. ...I would like at this time to introduce to the Senate
15. this group of students from my area, Belleville West. They are
16. accompanied by Mr. Doug Busch, Miss Margaret Beard, and Mr.
17. Vince Terreka so this is some students from my area, from
18. Belleville West. I would like to introduce to the Senate.
19. PRESIDING OFFICER (SENATOR GRAHAM):
20. The Senate will accord the students from Belleville West.
21. The usual Senate...
22. SENATOR HALL:
23. Will you please stand to be recognized students?
24. PRESIDING OFFICER (SENATOR GRAHAM):
25. And will you youngsters please stand and let us have a
26. look at you.
27. SENATOR HALL:
28. Belleville West.
29. PRESIDING OFFICER (SENATOR GRAHAM):
30. Thank you Senator Hall and thank you young people. Intro-
31. duction of bills and may we have some order.
32. SECRETARY:
33. SB 13...

1.	PRESIDING OFFICER (SENATOR GRAHAM):	1.	SEN
2.	Just a moment. We will not ask our Secretary to try to	2.	
3.	overcome the noise level on this Floor. When you gentlemen are	3.	tha
4.	ready, we are. So, stand at ease Mr. Secretary. That means	4.	on
5.	all of us Senators please. We'll wait. Sergeant at Arms. We	5.	PRE
6.	would desire some order in the Chambers of the Senate. Please	6.	
7.	invoke the proper rule. Will the Senators please be in their	7.	pai
8.	seats. If you want to be here until noon, it's alright with us.	8.	by
9.	We'll wait. Some of you gentlemen that want to go home are	9.	Sen
10.	delaying your departure time by your own actions. Will the	10.	SEN
11.	Sergeant at Arms clear the Floor? Of those not entitled. Clear	11.	
12.	the Floor of those not entitled to the floor. Introduction of	12.	des
13.	bills.	13.	pen
14.	SECRETARY:	14.	Com
15.	SB 1376 - By Senator Ozinga	15.	PRE
16.	(Secretary reads title of bill)	16.	
17.	SB 1377 - By Senator Ozinga	17.	bil
18.	(Secretary reads title of bill)	18.	wil
19.	SB 1378 - By Senators Kosinski, Partee, Rock, and Donnewald	19.	All
20.	(Secretary reads title of bill)	20.	hav
21.	SB 1379 - By Senators Swinarski, Partee, Rock, and Donnewald	21.	bil
22.	(Secretary reads title of bill)	22.	SEC
23.	1380 - By Senators Cargoll, Partee, Rock, and Donnewald	23.	
24.	(Secretary reads title of bill)	24.	
25.	SB 1381 - By Senators Bugbee, Partee, Rock, and Donnewald	25.	
26.	(Secretary reads title of bill)	26.	
27.	SB 1382 - By Senators Rock, Partee, and Donnewald	27.	
28.	(Secretary reads title of bill)	28.	
29.	SB 1383 - By Senators Swinarski, Partee, Rock, and Donnewald	29.	
30.	(Secretary reads title of bill)	30.	
31.	1st reading of the bills.	31.	
32.	PRESIDING OFFICER (SENATOR GRAHAM):	32.	
33.	Senator Weaver.	33.	

1. SENATOR WEAVER:

2. Mr. President I would move that the rules be suspended and
3. that Senate Bills 1376 through 1383 be referred to the Committee
4. on Appropriations.

5. PRESIDING OFFICER (SENATOR GRAHAM):

6. You have all heard the motion of the Senator from Cham-
7. paign Urbana. All those in favor of the question will signify
8. by saying aye. Opposed. The ayes have it and the motion carries.
9. Senator Weaver.

10. SENATOR WEAVER:

11. Mr. President the Secretary has a number of bills on his
12. desk for introduction and I would move that the rules be sus-
13. pended and those bills be assigned a number and referred to the
14. Committee on Rules.

15. PRESIDING OFFICER (SENATOR GRAHAM):

16. You have heard the motion put by Senator Weaver that those
17. bills remaining on the Secretary's desk covered under this motion
18. will be assigned a number and referred to the Committee on Rules.
19. All in favor will signify by saying aye. Opposed. The ayes
20. have it and the motion carries. The Secretary will read the
21. bills and assign a number.

22. SECRETARY:

23. SB 1384 - By Senator Weaver.

24. SB 1385 - Senators Hynes, Rock, and Dougherty.

25. SB 1386 - By Senators Nudelman, McCarthy, Carroll, Palmer,
26. Daley, Dougherty, Romano, Savickas, Newhouse,
27. Welsh, Rock, Donnewald, Kenneth Hall, Netsch,
28. Smith, Partee, Hynes, and Saperstein.

29. 1387 - By the same sponsors.

30. 1388 - By Senators McBroom, Weaver, Davidson, Glass, and
31. Bartulis.

32. 1389 - Senator Glass

33. 1390 - By Senators Glass and Shapiro.

- | | | |
|-----|--|-----|
| 1. | 1391 - By Senators Rock, Partee, Donnewald, Saperstein, | 1. |
| 2. | Vadalabene, Johns, Carroll, Dougherty, Netsch, | 2. |
| 3. | and Palmer. | 3. |
| 4. | 1392 - By Senator Kenneth Hall. | 4. |
| 5. | 1393 - By Senators Knuppel, Buzbee, Johns, Bruce, | 5. |
| 6. | Kenneth Hall, Donnewald, Vadalabene, McCarthy, | 6. |
| 7. | Roe, Schaffer, Sommer, and Davidson. | 7. |
| 8. | PRESIDING OFFICER (SENATOR GRAHAM): | 8. |
| 9. | Pursuant to Senator Weavers motion, then Senate Bills 1384 | 9. |
| 10. | and 1393 have been assigned a number and placed at the hands... | 10. |
| 11. | in the hands of the Committee on Rules. Senator McCarthy. | 11. |
| 12. | Gentlemen. | 12. |
| 13. | SENATOR MC CARTHY: | 13. |
| 14. | Yes, Mr. President... | 14. |
| 15. | PRESIDING OFFICER (SENATOR GRAHAM): | 15. |
| 16. | Gentlemen. Just a minute Senator. Gentlemen. I don't | 16. |
| 17. | know what has precipitated all the extra visiting. But we're | 17. |
| 18. | willing to wait and will you please wait Senator until the | 18. |
| 19. | Senators are in their seats and we are ready to do business in | 19. |
| 20. | a dignified and orderly manner. That means all Senators please. | 20. |
| 21. | Apparently our hearing is bad. Senator Wooten and Senator | 21. |
| 22. | Newhouse were asking for order. Senator McCarthy. | 22. |
| 23. | SENATOR MC CARTHY: | 23. |
| 24. | Yes, Mr. President I just rise on a point of explanation | 24. |
| 25. | called personal privilege. There is being circulated among the | 25. |
| 26. | members a copy of the minority report on Senate Resolution num- | 26. |
| 27. | ber 287 which was filed yesterday and the reason I call to make | 27. |
| 28. | an explanation is that there is attached to it a document marked | 28. |
| 29. | exhibit A which is merely for the reference of the members. It's | 29. |
| 30. | not part of the report as filed. The report as filed as five | 30. |
| 31. | pages long and the exhibit A was not attached but that's merely | 31. |
| 32. | for informational purposes. | 32. |
| 33. | PRESIDING OFFICER (SENATOR GRAHAM): | 33. |
| | Thank you Senator McCarthy for your usual articulate explan- | |

1. ation. Senator Kenneth Hall.

2. SENATOR HALL:

3. -- A point of personal privilege, Mr. President...

4. PRESIDING OFFICER (SENATOR GRAHAM):

5. State your point, Senator.

6. SENATOR HALL:

7. I would...this is the balance of the large group of students
8. from Belleville West that's in my area that's coming here to
9. visit the Senate today. I would like for them to stand and be
10. recognized by this Body.

11. PRESIDING OFFICER (SENATOR GRAHAM):

12. Will the students from Belleville West please rise. Thank
13. you, Senator Hall, you have a large family today.

14. SENATOR HALL:

15. Thank you. They are accompanied by Mrs. Edna Murphy and
16. Miss Phillip Smith as teachers.

17. PRESIDING OFFICER (SENATOR GRAHAM):

18. They will be tired tonight. Thank you Senator. Do you
19. have some business up here that you would like conducted? We
20. have a Constitutional Amendment. Do you want to act on that?

21. SENATOR ROCK:

22. Yes.

23. PRESIDING OFFICER (SENATOR GRAHAM):

24. Senator Rock has moved that the Constitutional Amendment
25. on the Secretary's desk be read a third time.

26. SENATOR ROCK:

27. I've got an amendment.

28. PRESIDING OFFICER (SENATOR GRAHAM):

29. Yes, he has an amendment. Have you presented your amend-
30. ment Senator Rock?

31. SENATOR ROCK:

32. The amendment is on the Secretary's desk, Mr. President, and
33. I would ask at this time leave to have that Constitutional Amend-
ment brought back to the order of second reading for the purpose

1. of this amendment.

2. PRESIDING OFFICER (SENATOR GRAHAM):

3. You have heard the motion of the Senator from Chicago.

4. All in favor signify by saying aye. Opposed. The ayes have

5. it and the Constitutional Amendment is on the order of amend-

6. ments.

7. SENATOR ROCK:

8. Thank you, Mr. President. The amendment is a very simple

9. one...

10. PRESIDING OFFICER (SENATOR GRAHAM):

11. Senator Rock I...I think to have our record absolutely

12. clear on this very important resolution that the Secretary should

13. read it into the record if that is agreeable with you.

14. SENATOR ROCK:

15. That most certainly is.

16. PRESIDING OFFICER (SENATOR GRAHAM):

17. Senator Rock moves that the Secretary read the amendment.

18. SECRETARY:

19. (Secretary reads Constitutional Amendment)

20. PRESIDING OFFICER (SENATOR GRAHAM):

21. Senator Rock will explain the amendment.

22. SENATOR ROCK:

23. Thank you, Mr. ...thank you, Mr. President.

24. PRESIDING OFFICER (SENATOR GRAHAM):

25. Gentlemen. I suggest that you listen to this amendment.

26. SENATOR ROCK:

27. The purpose of the amendment, Mr. President, is to insure

28. that when we reconvene in the even numbered year, it will be the

29. Wednesday...the first Wednesday of April after the first Monday.

30. This is, very frankly...every once in a while it happens that

31. April 1, April Fools Day, is the first Wednesday. We do not want

32. the Budget presented on April Fools Day...pretty obviously. The

33. second part of the amendment enlarges, I think, the scope of what

1. is to be considered. And it says as a direct result of conver-
 2. sations with Members of this Body that we will consider Revenue
 3. and Appropriation bills. Now, I think, those words are broad
 4. enough to include as Senator Knuepfer alluded to things like local
 5. revenue as...in addition to state revenue. But, I think, by adding
 6. the words, revenue we have broadened the base of what can be con-
 7. sidered but we will none the less, be limited to revenue and
 8. appropriation bills and I would move the adoption of this amend-
 9. ment.

10. PRESIDING OFFICER (SENATOR GRAHAM):

11. Any further discussion? Senator Glass.

12. SENATOR GLASS:

13. Senator Rock...I did get a chance to review this resolution
 14. and the amendment...I appreciate your providing a copy and I...
 15. I'm just wondering this goes to the amendment as, I guess, as
 16. well as the bill...how are we going to define appropriation and
 17. revenue? Haven't those generally been pretty much a function of
 18. what the Rules Committee has decided should be included?

19. PRESIDING OFFICER (SENATOR GRAHAM):

20. Senator Rock.

21. SENATOR ROCK:

22. Yes, I think so. I don't know that there is any hard and
 23. fast definition, anymore than there would be a definition for
 24. words like fiscal or implementing the State Budget. It's a hard
 25. term and yet it's flexible enough for I think, the Rules Committee.
 26. or the Presiding officer can, in fact, make that determination.

27. PRESIDING OFFICER (SENATOR GRAHAM):

28. Senator Glass.

29. SENATOR GLASS:

30. Well, I...I would just...to pursue that a little bit
 31. further...in the...in the Constitutional Convention I suppose
 32. there would be some record provided from the debate...of the
 33. delegates so that you can look to see what they meant by ap-
 propriation revenue and I just wonder here...there won't be

1. really anything other than, I suppose, the history of past
2. practices in the General Assembly. And I'm wondering if there
3. isn't any way to make that more definite and certain.

4. PRESIDING OFFICER (SENATOR GRAHAM):

5. Senator Rock.

6. SENATOR ROCK:

7. Well...I, as a matter of fact, over the weekend reread
8. the Constitutional Convention transcript of the debate. There
9. was no definition nor was there an attempt at a definition.
10. The sense of that transcript as I read it, was that it was up
11. to the Legislature to determine what, in fact, they were going
12. to do. And, I think, that traditionally with a definition such
13. as this as broad or as narrow as one might read it, to leave
14. properly...leaves the resolution of that question in the hands
15. of the Presiding Officer, in the hands of the Rules Committee
16. and, for that matter, in the hands of the constitutional
17. majority of this Body. If I can convince this Body that this
18. bill that I am presenting is, in fact, an appropriation bill or
19. a revenue bill it should be introduced and it should be con-
20. sidered.

21. PRESIDING OFFICER (SENATOR GRAHAM):

22. Senator Glass are you satisfied?

23. SENATOR GLASS:

24. I...I am satisfied. I just wonder...as long as we're on this,
25. couldn't any Senator simply attach an appropriation to a bill and
26. have that considered as appropriation bill, albeit very small
27. and somewhat unrelated?

28. PRESIDING OFFICER (SENATOR GRAHAM):

29. I might answer that. That has been tried before. That would
30. come under the purview of the Rules Committee as I see it. I
31. think Senator Rock quite adequately answered the question. If
32. we get into a problem, it has been the history of this Senate
33. that a majority of the Senators present and voting rule the

1. Senate. And, I think, if we get into that position that that
2. would be the case. Senator Regner.

3. SENATOR REGNER:

4. Yes, Mr. President, just in further explanation, and
5. Senator Rock and I have had several discussions on this,
6. you remember, I think it was last year, the Attorney General
7. made a ruling that bills could contain an appropriation but
8. not matters of substance of the substance bill for any new pro-
9. gram or new proposal would have to be contained in another
10. piece of Legislation and with that ruling that would preclude
11. anything other than a direct appropriation so you could not
12. adopt any new programs or such under this particular constitu-
13. tional amendment proposal.

14. PRESIDING OFFICER (SENATOR GRAHAM):

15. That is correct Senator Regner, and I might like to say
16. further as the Presiding Officer and all, I impose upon you,
17. I think that if by the adoption and passage of a constitutional
18. amendment that we so tie the hands of the Senate to the extent
19. that the Constitution has all of the regulative powers of the
20. Senate and leaves to this Body no prerogatives which I feel they
21. are entitled to, I think we are doing something wrong. I
22. think this...if I might impose upon you, I think this amendment
23. proposed with its proposed amendment is adequate up to the de-
24. cision of the majority of the Members of the Senate. Any
25. further discussion? Senator Knuepfer.

26. SENATOR KNUEPFER:

27. Well...in the past when we have suggested that we were going
28. to limit it to these matters...Senator Regner and Senator Glass
29. both touched on it, the ruse was simply to attach an appropria-
30. tion to any bill because obviously anything that you pass down
31. here does cost some money. That won't be possible under the
32. new Constitution and the ruling of the Attorney General since the
33. substantive legislation and the appropriation bills have to be

1. separate items. So that, in effect, and I think you ought to
2. be aware from what Senator Regner said, you can pass no new
3. substantive legislation. You can...you can provide an appro-
4. priation for it but you can't change the law. Now, there has
5. been an allegation that it's going to be up to the Rules Committee.
6. I don't think that's quite fair to say that it is going to be up to
7. the Rules Committee because when you embody it in the Constitution
8. you not only leave it up to the Rules Committee but you leave
9. it like open for a future suit before the courts on the
10. grounds that this was not really a revenue or appropriations
11. committee. So, I don't think it is quite fair to suggest that
12. you can simply say, well, the Rules Committee will use their own
13. good judgment because once you put this in the Constitution, you've
14. got the courts behind the Rules Committee, saying, Rules
15. Committee you didn't do right or you did do right. And, certainly
16. I would suggest there are going to be some appeals from this.
17. Senator Rock, I told you I...I do support the concept and I...
18. had some real concerns about it and still have some. But...and
19. my basic concerns would be what if you would want to change some
20. kind of a program during the year where you've got a bill in
21. effect that is substantive only and yet you have to have your
22. separate appropriation bill. I don't know how you're going to
23. handle it. I don't know how this Legislation will do it and
24. I don't know what the courts are going to rule on that. And,
25. I simply say we ought to be aware of that possibility.

26. PRESIDING OFFICER (SENATOR GRAHAM):

27. I presume we'll find out. Senator Rock.

28. SENATOR ROCK:

29. Yes, thank you, Mr. President. I think Senator Knuepfer
30. raises an interesting point. The presumption at least is that
31. if there is, in fact, going to be a substantive program it will
32. come from the Administration. And, at that point, it seems to
33. me a special session can and should be called. There's no change

1. in
2. th
3. ce
4. ar
5. fa
6. su
7. Bu
8. ju
9. PR
10.
11. SE
12.
13. li
14. PR
15.
16. yi
17. SE
18.
19. Le
20. ce
21. wc
22. pr
23. ti
24. wh
25. PI
26.
27. SI
28.
29. co
30. s
31. l
32. t
33. t

1. in that. Your point about the Rules Committee, I think, it's
2. the same situation where you have, in fact, as we did last De-
3. cember, a special call for a special session. And the question
4. arises and the Presiding Officer has to determine, is this in
5. fact, germane or non germane to that call. Obviously, that's
6. subject to litigation as is most of the action we take here.
7. But, I think, to walk away from this on that basis is simply
8. just not fair.

9. PRESIDING OFFICER (SENATOR GRAHAM):

10. Discussion? Senator Netsch.

11. SENATOR NETSCH:

12. Could I direct a question also to Senator Rock along that
13. line? Senator Rock, as I understand...

14. PRESIDING OFFICER (SENATOR GRAHAM):

15. May she direct a question to you Senator Rock? Do you
16. yield? He yields.

17. SENATOR NETSCH:

18. As I understand that you said that in that year in which the
19. Legislature will be closed off from any legislative action ex-
20. cept that involving appropriations and now revenue. That it
21. won't...that is not a major loss because any new substantive
22. program would be likely to emanate from the Executive Branch
23. that is from the Governor. Is that...do I understand correctly
24. what your response was?

25. PRESIDING OFFICER (SENATOR GRAHAM):

26. Senator Rock.

27. SENATOR ROCK:

28. Well,...I was attempting to respond to Senator Knuepfer's
29. concern...and his problem was that what if, in fact, there is a
30. substantive program that we should act on. Hypothetically, at
31. least, I think it's fair to say that if, in fact, there is going
32. to be a major substantive program it will, in fact, emanate from
33. the Executive Branch. And at that point a special session can

1.	be called.	1.
2.	PRESIDING OFFICER (SENATOR GRAHAM):	2.
3.	Senator Netsch.	3.
4.	SENATOR NETSCH:	4.
5.	Without getting into a full debate of the merits of the	5.
6.	whole proposal which will come on the third reading I assume,	6.
7.	I would like to say, in connection with that particular point,	7.
8.	that I think that really is not only...not an accurate reflec-	8.
9.	tion of the legislative process but probably not even one that	9.
10.	Senator Rock himself would find desirable, at least in this	10.
11.	stage in time. It is certainly has not been true the last	11.
12.	couple of years that all new substantive programs have come	12.
13.	from the Governor of the State. In fact, that was a source of	13.
14.	considerable discussion around here last year. And, I think,	14.
15.	that whoever is the Governor, it is frequently not the case that	15.
16.	all new substantive programs come from the Governor of the State.	16.
17.	But, it seems to me, what you are doing on that response to the	17.
18.	question that was raised by Senator Knuepfer is you are making	18.
19.	it, in fact, for the future a requirement that no one can pro-	19.
20.	pose a substantive program in the even numbered year except,	20.
21.	as a matter of fact, the Governor of the State, or, and I assume	21.
22.	you will be adding this immediately in response...the legislative	22.
23.	leaders, that is the Speaker of the House and the President of	23.
24.	the Senate, who also have the right to call a special session and	24.
25.	beyond that what you are saying is that the entire mass of the	25.
26.	Legislature except for those two leaders or the Governor of the	26.
27.	State have no capability of requesting the Legislature to act	27.
28.	on any legislation in...for one entire year of their two year	28.
29.	session. And, it seems to me, that is a very great mistake.	29.
30.	PRESIDING OFFICER (SENATOR GRAHAM):	30.
31.	Before I recognize Senator Rock, I would like to suggest,	31.
32.	I believe I am correct, that we are considering a proposed	32.
33.	adopted amendment...for adoption to the Constitutional Amendment.	33.

1. And you are right Senator Netsch, we will get into full debate
2. on third reading of which we are not now. We are on second
3. reading. Senator Rock.

4. SENATOR ROCK:

5. Well, just in response, I would say that that reasoning
6. as was evidenced during the Constitutional Convention as shown
7. on the pages is also specious. In fact, if a member of the
8. Legislature has a significant substantive program there is no
9. reason that a special session cannot be called either by the
10. Governor or by the legislative leaders. To say that the 238
11. members of the General Assembly are somehow foreclosed from
12. making a drastic, significant change in the order of state govern-
13. ment is simply not true.

14. PRESIDING OFFICER (SENATOR GRAHAM):

15. Any further discussion? The motion, the question before
16. the Senate is - shall the amendment number one to Constitutional
17. Amendment number...60...be adopted. I...Senator Rock requests a
18. roll call. Amendment number one. Roll call on the adoption.
19. Takes 30 votes. Simple majority. I'm sorry.

20. SECRETARY:

21. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,
22. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,
23. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth
24. Hall, Hynes, Johns, Knuepfer, Knuppel, Kosinski,
25. Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard
26. Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman,
27. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano,
28. Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith,
29. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker,
30. Weaver, Welsh, Wooten, Mr. President.

31. PRESIDING OFFICER (SENATOR GRAHAM):

32. All who voted who wish before we get into this transfer
33. of paper. On the question, the yeas are 41, the nays were 3,

1. voting present 1, and the Amendment number one to Resolution,
2. Constitutional Amendment Resolution number 60 is adopted.
3. Third reading. Senator Wooten, for what purpose do you rise?

4. SENATOR WOOTEN:

5. Mr. President, on a point of personal privilege...

6. PRESIDING OFFICER (SENATOR GRAHAM):

7. State you point.

8. SENATOR WOOTEN:

9. We have a distinguished visitor in the gallery today, I
10. would like to introduce to the Body, the young, able and...
11. gentlemen on the other side of the aisle will be happy to hear,
12. Republican Mayor of Moline, Illinois, which is in my district,
13. Mayor Buck Winn.

14. PRESIDING OFFICER (SENATOR GRAHAM):

15. Senator Knuppel.

16. SENATOR KNUPPEL:

17. While we are on that order of business, in the President's
18. balcony there's a group of Farm Bureau ladies from Fulton
19. County as well as another group of ladies from the Canton Busi-
20. ness and Profession Women's Club and three members of the Young
21. Democrat Club of Canton. I'd like to have them stand and receive
22. recognition.

23. PRESIDING OFFICER (SENATOR GRAHAM):

24. Senator Glass.

25. SENATOR GLASS:

26. Well, thank you, Mr. President. Still on that order of
27. business, I'd like to take this opportunity to introduce to the
28. Body a group of the Glenbrook PTA Council who are down visiting
29. today...in the President's Gallery, and ask if they would stand
30. and be recognized.

31. PRESIDING OFFICER (SENATOR GRAHAM):

32. We have some intervening business. Congratulatory resolu-
33. tion. Mr. Secretary.

1. SECRETARY:

2. SR 391 - By Senators Walker and Don Moore and it's Con-
3. gratulatory.

4. PRESIDING OFFICER (SENATOR GRAHAM):

5. Senator Walker moves for a suspension of the rules for
6. a consideration...immediate consideration of the Congratulatory
7. Amendment. All in favor signify by saying aye. The rules are
8. suspended. All in favor of the adoption will signify by say-
9. ing aye. Opposed. The ayes have it. The resolution is
10. adopted.

11. SECRETARY:

12. SR 392 - By Senator Johns. Congratulatory.

13. PRESIDING OFFICER (SENATOR GRAHAM):

14. Senator Johns moves for a suspension of the rules so we
15. may consider his resolution. All in favor signify by saying
16. aye. Opposed. The ayes have it. The rules are suspended.
17. Senator Johns now moves for an immediate consideration of the
18. resolution. All in favor will signify by saying aye. Opposed.
19. The ayes have it and the resolution is adopted. I would like
20. to inform the membership...if we might have your attention,
21. again. If you were reading what Senator Harris said, the New
22. York Senate was never like this. Ladies and gentlemen, it takes
23. a considerable amount of work on the part of the Secretary's
24. office to correctly handle the bills that are being introduced.
25. It takes some scrutiny on the part of the joint leadership to
26. see that the appropriate bills are assigned to the appropriate
27. committees. We are suggesting that after we once go by the in-
28. troduction of bills...that we are not going to look too favor-
29. ably upon returning to those bills which were placed on the
30. Secretary's desk during our regular order or business. We just
31. cannot keep that office functioning like that so will you please,
32. on the day before you want your bill introduced, turn it in
33. to the Secretary's Office or have it on the desk early in the

1. morning because this is going to be tremendous help to us and
2. please cooperate. We ask your cooperation in this matter. We
3. have some here now and it...and if there is no compunction or a
4. strong feeling on the part of the membership, I would just as
5. soon hold them and have them introduced at a later time. They
6. all go to the Rules Committee anyway. We'll hold the bills.
7. Senator Wooten.

8. SENATOR WOOTEN:

9. Mr. President I would like to request leave of the Body
10. to be replaced as principal sponsor of SB 1282 by Senator
11. Swinarski. Senate Bill 1282.

12. PRESIDING OFFICER (SENATOR GRAHAM):

13. You have asked to be removed as a chief sponsor. If
14. Senator Swinarski wants to be appointed as a sponsor, I think
15. that motion should be made by Senator Swinarski or by Senator
16. Partee. I believe that you may not have the prerogative to
17. submit his name as a chief sponsor. All in favor signify by
18. saying aye. Opposed. You are no longer the chief sponsor.
19. Senator Partee.

20. SENATOR PARTEE:

21. Well, that cares for it. I just thought we might make a
22. double motion that he be withdrawn as sponsor and Senator
23. Swinarski be inserted as a principal sponsor. As a matter of
24. fact, it's just an exchange between them in terms of first
25. sponsorship of two separate distinct bills.

26. PRESIDING OFFICER (SENATOR GRAHAM):

27. I...I just want that...not that I doubt Senator Wooten,
28. but I just want that to come from you Senator because of a
29. possible conflict or argument later on so you have a...

30. SENATOR PARTEE:

31. Well, we never have arguments over on this side sir. Fights
32. maybe but not arguments.

33. PRESIDING OFFICER (SENATOR GRAHAM):

You have heard the motion of Senator Partee. All in favor

1. of Senator Swinarski being...the replacement of Senator Wooten
2. on SB 1282 signify by saying aye. Opposed. Senator Swinarski
3. has a new job. The motion carries. We are now going to proceed
4. to the consideration of the Constitutional Amendment on the
5. Secretary's desk on third reading. Senator Rock. I think the
6. Secretary has to read it into the record Senator. Let him read
7. it first.

8. SENATOR ROCK:

9. Well, I was going to suggest Mr. President, as you right-
10. fully point out that the...suggest to the Secretary that he
11. read the amendment in full as amended, and then we can proceed
12. to...speak to the merits of it.

13. PRESIDING OFFICER (SENATOR GRAHAM):

14. The Secretary will read the constitutional amendment.

15. SECRETARY:

16. SJR 60.

17. (Secretary reads the resolution)

18. Third reading of the resolution as amended.

19. PRESIDING OFFICER (SENATOR GRAHAM):

20. Senator Rock.

21. SENATOR ROCK:

22. Thank you Mr. President, members...

23. PRESIDING OFFICER (SENATOR GRAHAM):

24. We are not going to proceed on the debate and consideration
25. of this amendment proposed until we have some order and atten-
26. tion in this Senate. Now ladies and gentlemen we're just not
27. going to proceed. It's up to you. Will you please be in your
28. seats. This is an important measure to be considered. We'll
29. wait. I've asked you as kindly as I can. Will the Senators
30. be in their seats. Senator Rock. I think we are prepared now
31. Senator Rock for your explanation. Would you continue?

32. SENATOR ROCK:

33. Thank you Mr. President, ladies and gentlemen of the Senate.

1. SJR 6
2. to be
3. the G
4. tinuo
5. other
6. left
7. in fa
8. heard
9. makin
10. time
11. ments
12. have
13. appea
14. ask t
15. peric
16. take
17. paye:
18. subm
19. stan
20. of tl
21. call
22. our
23. We a
24. the
25. subm
26. peop
27. stri
28. PRES
29. S
30. SENP
31. T
32. and
33. what

1. SJR 60 which is before us this morning would allow the proposition
2. to be put to the voters of this state as to what we, in fact, in
3. the General Assembly should consider in the second year of our con-
4. tinuous sessions. It is my judgement and the judgement of many
5. others that the Constitutional Convention delegates deliberately
6. left this question open so that we could determine ourselves what,
7. in fact, should be considered. This is not an attempt, as I have
8. heard muttered by some, to restrict our activity in terms of
9. making us less than full time Legislators we are, in fact, full
10. time Legislators given the committees and the commission assign-
11. ments that each of us carries. But it seems to me that when we
12. have a budget annually, of over eight billion dollars, which
13. appears to be growing each and every year, it is not too much to
14. ask that the 238 members of this General Assembly should for a
15. period of three months consider the budget and only the budget and
16. take a long, hard look at what this State is doing with the tax-
17. payer's money. That is the only purpose of this resolution. I
18. submit it has merit. There is provision, if in fact, some sub-
19. stantive or emergency type legislation is needed, the leadership
20. of the General Assembly or the Governor himself can and should
21. call a special session. What this does is say to the people of
22. our State that we now have an eight billion dollar budget annually.
23. We are going to fine tooth comb that budget and make sure that
24. the programs are right and that the programs are well funded. I
25. submit that this should receive our affirmative vote and let the
26. people decide in November if, in fact, they want our sessions re-
27. stricted.

28. PRESIDING OFFICER (SENATOR GRAHAM):

29. Senator Glass.

30. SENATOR GLASS:

31. Thank you Mr. President. I rise to oppose this resolution
32. and I would call the attention of the membership, I think, to
33. what is a significant fact...created by the new Constitution. It

1. has tended to make the Legislative Branch of government an equal
2. branch with the Executive. By this amendment, and I think our
3. own actions have put us more and more in that posture, by this
4. action we are doing damage to that concept and we are taking
5. away from ourselves some of that equality. It seems to me that
6. the leadership of this Senate has, at this very session, imposed
7. some rules that are going to limit our activities, and I think
8. the moderation which we can show should be a...self-imposed in-
9. stead of forced upon us by the Constitution. We can, certainly,
10. as Senator Rock said, limit ourselves to the important budgetary
11. and appropriation considerations and we can do it by rule rather
12. than by Constitution. This is a new Constitution. I think it
13. should be given an opportunity to function and see how it works
14. rather than have us somewhat precipitously and without a great
15. deal of debate on this issue, place it before the voters. The
16. voters just voted in favor of the present Constitution calling
17. for annual session and I would also note that in other states
18. which have similar constitutional provisions there generally are
19. escape clauses so that either the Governor or the Legislative
20. Branch can add to the appropriation in revenue bills...some
21. other matters for...for consideration so that they are not iron-
22. clad and, of course, the answer given by Senator Rock that there
23. can be special calls and special sessions, I would suggest...
24. could create far more confusion than merely allowing the Senate
25. to impose rules to limit its scope of consideration. You will
26. recall last Fall the five special sessions going on all at once,
27. and what chaos administratively that presented. So I think for
28. these reasons and in addition to those enunciated in the earlier
29. debate by Senator Knuepfer, that is, the possibility of having
30. bills that were supposed to be revenue or appropriation and so,
31. decided by the Rules Committee actually brought into court on
32. their constitutionality on the claim that if, in fact, that these
33. bills are unconstitutional because they dealt with other matters.

1. S
2. I
3. t
4. s
5. P
6.
7. S
8.
9. t
10. s
11. c
12. y
13. t
14. :
15. s
16. r
17. c
18.
19. c
20.
21.
22.
23.
24.
25.
26.
27.
28.
29.
30.
31.
32.
33.

1. So, for all of these reasons, I think we are acting in haste and
2. I don't oppose the concept of limiting our activity but I cer-
3. tainly do by Constitution and would urge a no vote on this re-
4. solution.

5. PRESIDING OFFICER (SENATOR GRAHAM):

6. Senator Netsch.

7. SENATOR NETSCH:

8. Mr. President, I rise in opposition to the proposed constitu-
9. tional amendment also and would like to make several points in
10. stating my opposition. One which is non-substantive is a question
11. of the timing of the proposal and consideration of this amendment.
12. You will recall that it was only approximately about ten days ago
13. that this amendment first came to light, was introduced, and hast-
14. ily moved to second reading without reference to a committee.
15. Some of us objected at that time. We said that this was a tre-
16. mendously important and basic change in the entire functioning
17. of the State Legislative Branch and the idea of rushing it through
18. to get it before the voters this November without our having
19. given it the proper kind of deliberation that was very unfortu-
20. nate. My attitude on that has not changed. Even though Senator
21. Soper does not make his motion to cut off debate until five minutes
22. from now today, I would still say that this is not the adequate
23. kind of deliberation that this important a proposal deserves and
24. I strongly second Senator Glass' point that we have no right to
25. ask the voters to vote on it without our having considered long
26. and seriously its implications. And I would add to that, inci-
27. dently, that we found in our own discussions on this side of the
28. aisle yesterday, that there were a number of different readings
29. to the effect of this amendment and I strongly suspect that there
30. are many members of this Body who are reading its impact very
31. differently even now. All of those should be brought out and
32. thought about long and hard. On the merits, however, let me say
33. this, this is my most important thing I believe about this pro-

1. posal, the work of this Body is much too important and too com-
2. plex that it should be limited to every other year except for
3. the appropriations and revenue matters. It seems to me that one
4. of the things that was being said, not just at the time of the
5. Constitutional Convention but, you'll remember that this General
6. Assembly itself proposed going to annual sessions once before
7. that. Now only a few years before that. It seems to me what all
8. of those statements were was that Illinois is important, it's
9. complex, it's got a number of things that if we are going to pre-
10. serve the importance and integrity of state government and of the
11. State Legislature, we ought to be willing to deal with on more
12. than an every other year basis. I honestly believe that if this
13. amendment is adopted by the voters and goes into the Constitution
14. that this Body itself will regret it within a very short period
15. of time. I am convinced that we will find day after week, after
16. month, after year, that there are important matters that we want
17. to have the opportunity to consider and have effectively foreclosed
18. that opportunity to ourselves. Oh, I know the provisions for
19. special sessions are there, but I would suggest if we remember our
20. very recent experience of last year, having six concurrent special
21. sessions running at the same time is a much worse fate than having
22. to try to restrict our own work load by rules right now. And
23. secondly, and I think this is a very important point which I
24. hope the voters are going to pay some attention to also, if we
25. rely on the device of special sessions to get us over the effect
26. of this amendment we are saying that only a few people in this
27. State will have the right to decide what the Legislature of this
28. State can consider every other year. That will be the Governor
29. of the State and two Legislative leaders. And it is not true
30. that every member of this General Assembly has the same access
31. to the Legislative leaders as the leaders themselves have. So
32. that there are large numbers of people here who are going to be
33. effectively foreclosed from any opportunity to determine what the

1. Gen
2. ber
3. app
4. own
5. a l
6. alw
7. for
8. we
9. ask
10. for
11. we
12. PRE
13.
14. SEN
15.
16. fo
17. I
18. we.
19. me
20. an
21. PR
22.
23. SE
24.
25. al
26. vo
27. PR
28.
29. SE
30.
31. of
32. C
33. ba

1. General Assembly will be permitted to consider in that odd num-
2. bered session. And I don't think our constituents are going to
3. appreciate that. There is no question that we can control our
4. own work load by rule and some of us are even trying to cooperate
5. a little bit with that rule this year. The fact that we have not
6. always done it effectively, it seems to me is no justification
7. for writing this kind of a restriction into the Constitution. If
8. we aren't mature enough to control our own work habits, we shouldn't
9. ask the voters by constitutional amendment to try to control them
10. for us. It is our responsibility to control that work load and
11. we have got to accept and make that responsibility more effective.
12. PRESIDING OFFICER (SENATOR GRAHAM):

13. Your time has expired.

14. SENATOR NETSCH:

15. I feel very strongly that this Legislature does have a need
16. for possibly greater salaries and certainly greater staff help.
17. I am convinced that if we put this amendment before the voters,
18. we have no right to expect the voters to support us in that move-
19. ment and that is what effectively will make us better Legislators
20. and better Representatives of those people. I would urgently...
21. PRESIDING OFFICER (SENATOR GRAHAM):

22. Your time has expired Senator.

23. SENATOR NETSCH:

24. I am aware of that Mr. President. I would urgently bessech
25. all of us to stop and think about this amendment and hopefully
26. vote no on it.

27. PRESIDING OFFICER (SENATOR GRAHAM):

28. Senator Knuppel.

29. SENATOR KNUPPEL:

30. Mr. Chairman, members of this Body, I have been an opponent
31. of full blown annual sessions since I joined the Constitutional
32. Convention. In the Constitutional Convention, I think I've pro-
33. bably listened to more debates than anybody in this Body and

1. fought more valiantly to prevent happening what has happened
2. than anyone else. The majority opinion of that committee was
3. that we should not have annual sessions. I presented that
4. majority report, termed minority for some reason, but it actually
5. was the majority report in the Constitutional Convention. The...
6. I was overruled by the Body as a whole, at that time I made pre-
7. dictions about the cost and the interminable sessions that we
8. would have. Now, in direct answer to two of the things that
9. Senator Netsch has said, I would point out to her that the six
10. special sessions were under the present article. Secondly, I
11. would point out that the voters would much prefer the amendment
12. to another pay increase and additional staffs for the Legislators.
13. And those are the two things she said would cure the problems
14. that we have. I'm sure that the people don't want our...want
15. us voting another pay increase or a larger staff. I submit to
16. you that the strain of working in a legislative session is really
17. a drain on any member of this Body's health if they fully extend
18. themselves during the period. I know that, in my own instance,
19. I've had open heart surgery during this period and other problems
20. that have developed. I say to you what you do unto yourself do.
21. There were members of this Body when we voted the \$32 per day
22. expenses, pointed out to me that this would lead to virtually
23. full time, permanent, in session all the time sessions because
24. there were people who like to be in Springfield and the \$32 would
25. cover their expenses. As you know, it has often been said that
26. neither property, life, nor wife are safe when the Legislature's
27. in session in Springfield. I submit to you that the group that
28. has considere^d this most extensively was the Legislative Committee
29. in the Constitutional Convention and they opposed annual sessions.
30. They heard a great number of speakers on the subject, they spent
31. weeks on it, because they had time to do this which is sentences
32. and words. I submit to you that the people of the State of Illi-
33. nois are tired of spiralling costs of state government which are

1. a d
2. of
3. yea
4. ses
5. yea
6. thi
7. sam
8. we
9. we
10. in
11. may
12. to
13. noi
14. It'
15. ref
16. for
17. wor
18. Sou
19. eve
20. agr
21. PRE
22.
23. to
24. and
25. Mir
26. SEN
27.
28. we
29. cor
30. sei
31. tes
32. rec
33. the

1. a direct result of the time that we are here. The large number
2. of introductions and reintroductions of bills in successive
3. years, the nonaccomplishments of this Body by having such a
4. session. I'm sure that if we could put five hundred days in a
5. year instead of three hundred sixty-five that the members of
6. this General Assembly would find a way to use them. Not by the
7. same token, I am sure, that if we have one full session where
8. we consider everything at that time that seems important that
9. we can hold special sessions for those things which are important
10. in the odd number of years or even numbered years, whichever it
11. may be and also consider revenue and budget matters. I submit
12. to you gentlemen that the spiralling cost of government in Illi-
13. nois is one that...that annual sessions is one of those causes.
14. It's a slogan. I said this in the Constitutional Convention, I
15. repeat it here, annual session is a slogan. It provides nothing
16. for the people of the State of Illinois except for some catch
17. words, and I would ask you to join with Senator Rock, Senator
18. Sours, and Senator Regner in support of this resolution. When-
19. ever...there's a thing that I have that whenever Sours and Knuppel
20. agree, it's got to be right.

21. PRESIDING OFFICER (SENATOR GRAHAM):

22. We have a considerable list of Senators who indicated a desire
23. to speak, they are at this time; Partee, McCarthy, Mohr, Soper,
24. and Sours and Soper, in that order. And the Chair recognized the
25. Minority Leader, Senator Partee.

26. SENATOR PARTEE:

27. Mr. President and members of the Senate, the decision which
28. we make here this morning, is a rather grave one. And, does not
29. come as a quick light kind of decision. It is for me, a very
30. serious one. I think of the history of this Legislature, in
31. terms of biannual as opposed to annual sessions. And, I can
32. recall that the years that I have served in both this House and
33. the other, not one year since I came here in 1957 has there been

1. a period at which, there was not a special session. So, the
2. Government's business gets taken care of in special sessions as
3. well as regular sessions. There've been moves made both ways,
4. there have been moves made to have annual sessions. I do not
5. criticize the Constitutional Convention, but I would not hesitate
6. to point out, that a part of the dilemma that has been created here
7. comes as a result of the Constitutional Convention not having made
8. a firm decision or certainly not have delineated precisely what
9. they meant by the second year session. It occurs to me, that there
10. were times when question became sticky. They did not decide them
11. and left them for the peoples' decision. Now, I hear members of
12. that Convention saying, that perhaps, people...we're going to
13. make a mistake when people vote on it. There are people who say
14. that we made a mistake where having people vote on the Constitu-
15. tional Convention and that ...that was too a mistake. I leave that
16. to individual judgement. I say to you only this, that the work
17. of the Legislature in most instances is defined as work accom-
18. plished during the session. I would point out to those who are
19. in the orbit of my voice, that the Legislative work is almost
20. fourfold. The time spent in session is but..is a part of it. The
21. other part is spent in committee hearings and the other part is
22. spent in commission hearings sometimes during the session and
23. sometime extrinsic to the operation of the session. Not one week
24. goes by that I don't spend a day or two in a committee or a commis-
25. sion doing Legislative work. So the time element is there, we do
26. in fact spend the time, an inordinate amount of time if you please,
27. trying to get the work of this assembly taken care of. There's
28. another important thing I think in terms of what a Legislature...
29. Legislator ought to be able to do and that is to spend a little
30. more time back home with his constituents finding out what their
31. problems are. Discussing with them remedies for and solutions to
32. those problems. And, you cannot do it if you remain in Spring-
33. field perpetually. One of the criticisms that I would have of the

1. Congre
2. Washin
3. where
4. with p
5. and de
6. to spe
7. On a b
8. would
9. the Le
10. the of
11. blems
12. possif
13. House
14. they r
15. tude
16. has tl
17. when t
18. to be
19. of ho
20. And i
21. from
22. the s
23. campa
24. undiv
25. appro
26. in go
27. about
28. when
29. to he
30. has p
31. sit d
32. in th
33. for t

1. Congress of the United States is that they have now moved to
2. Washington and many of them have forgotten where they are and
3. where they came from and have do not have the opportunity to talk
4. with people and get a reading, as to what the people really want
5. and desire. We are but representatives of the people and we ought
6. to spend more time with them determining on a non-crash basis.
7. On a basis not just before an election what their problems are. I
8. would say to you we have not in anyway foreclosed the business of
9. the Legislature, we have not in any way diminished Senator Glass
10. the opportunity of the Legislature itself to make input to pro-
11. blems as they arise. Before the new Constitution, it was not
12. possible for the President of the Senate and the Speaker of the
13. House to jointly call a special session. That now obtains and
14. they may call a special session if a problem of moment and magni-
15. tude arises which we should give a judgement. The Governor still
16. has the opportunity and the right to call a special session and
17. when we're dealing with an eight billion dollar budget it seems
18. to be foolhardy to spend as little time as possible in adjustment
19. of how that money is to be spent and how money is to be raised.
20. And it seems to me that we should, during that period, exclude
21. from consideration a lot of the dog and cat bills and a lot of
22. the self aggrandizing measures that are introduced for simply
23. campaign rhetoric. It seems to me, that we owe the citizenry our
24. undivided attention every other year for matters relating to
25. appropriation and for revenue. There should be some consistency
26. in government, it seems to me and this kind of a resolution brings
27. about that kind of consistency. Where the taxpayers know that
28. when they come down on the even numbered years, we are not going
29. to hear a lot of fanfare about this and that and the other, that
30. has personal appeal to individual members, but they are going to
31. sit down and seriously address themselves to the question of finance
32. in the State, both in terms of raising it and appropriating it
33. for the services that are to be delineated to people. I support

1. this resolution. I think it's the only intelligent and sensible
2. way to go and I urge the members to support it.
3. PRESIDING OFFICER (SENATOR GRAHAM):
4. Senator McCarthy.
5. SENATOR MC CARTHY:
6. Yes, Mr. President and members of the Senate, I adopt each
7. and every statement that Senator Partee has made as statements of
8. my own in support of this amendment. I would like to add a couple
9. of more observations for those of you who have some question.
10. First of all, why should the amendment be passed? Burdett Smith
11. cannot keep up with their printing presses in the changes of the
12. law, that are coming forth in continuous Legislative substantive
13. changes, that casts an extra burden upon the Attorneys, the Courts,
14. the Clerks and the Clients. Second point, junk in the off year
15. or even year costs money. If I have a bill in this session to
16. elevate the speed limit to sixty-five miles per hour, I'm going
17. to be trading votes, I'm going to scrutinize the appropriation
18. vote...measures less and it's going to end up costing the taxpayers
19. more money. The third thing that Senator Partee mentioned, about
20. refreshing your constituency, bears repetition. You get your know-
21. ledge from people back on the street, in the parking lot, in the
22. high school gymnasiums as opposed to speaking to special interest
23. groups here in Springfield who have the time to come down to impart
24. knowledge to you. Now the only argument that I have heard that
25. makes any sense is this argument that's been advanced by Senator
26. Netsch. She says your reposing too much power in the Governor,
27. the leader of the Senate, and the leader of the House insofar as
28. calling extraordinary sessions. I disagree with her but at least
29. she makes the point. But let me remind Senator Netsch of this fact,
30. if this amendment is adopted, placed on the ballot, as I hope it
31. does, and approved by the voters, if it's later found out to be
32. too much power in the hands of those three people, we still have
33. as a part of our Constitution..., Article 14, Section 3, which pro-

1. vid
2. som
3. get
4. the
5. the
6. an
7. an
8. PRE
9.
10. SEN
11.
12. hav
13. ame
14. tue
15. thi
16. act
17. do.
18. the
19. nes
20. mo
21. su
22. sp
23. in
24. li
25. li
26. ba
27. la
28. Bu
29. me
30. is
31. is
32. be
33. he

1. vides for legislative initiative by the people. That is to say,
2. some time in the future if the people think that they're not
3. getting a fair shake on annual sessions under this proposition,
4. they can circulate their petitions to get the proposition back on
5. the ballot to have us go back to annual sessions. I think that's
6. an ample safeguard and one that should dispel any doubt. I urge
7. an affirmative vote.

8. PRESIDING OFFICER (SENATOR GRAHAM):

9. Senator Howard Mohr.

10. SENATOR MOHR:

11. Yes, Mr. President and members of the Senate, most of my points
12. have been made by previous speakers. I rise in support of the
13. amendment. The...I would like to think that maybe the consti-
14. tuents would realize what we do down here. I would like to think
15. that when this is placed on the ballot, they give thought to our
16. actions, our concern for an eight million dollar...eight billion
17. dollar budget. Now, many times I ask people in government to put
18. themselves in the position of a businessman running his own busi-
19. ness. What would they do, if...if this were their budget, their
20. money? It is, in effect, but many times they don't treat it as
21. such. But I'd like to...to tell our people back home that I'm
22. spending the next couple of weeks in April, and May and June, deal-
23. ing with an eight billion dollar budget. And, I'd like to spend a
24. little time on it, and I think other members of this Body would
25. like to do likewise. To come back here year after year and hear
26. basically the same arguments for the same pieces of favorite legis-
27. lation of some Senators which is one reason why we are here, I agree.
28. But, to the outcome is generally the same. I think that the argu-
29. ment that Senator Knuppel made about the rising cost of government
30. is a sound one, to...not to devote full time to this budget matter
31. is...is a grave mistake. And, I for one would support it, the mem-
32. bers of this Legislature have an avenue to have their Legislation
33. heard by presenting it to the Rules Committee and I don't know of

1. anybody that's...been turned down without good reason or cause. 1.
2. The door is open to the Rules Committee for a fair presentation 2.
3. of their arguments so there...there is it's a matter of importance, 3.
4. the Rules Committee I'm sure would rule in favor of that, Senator. 4.
5. So, I would urge an affirmative vote. 5.
6. PRESIDING OFFICER (SENATOR GRAHAM): 6.
7. Senator James Soper. 7.
8. SENATOR SOPER: 8.
9. Mr. President, I...all deference to Senator Netsch, I'm not 9.
10. going to make the motion till you're ready. 10.
11. PRESIDING OFFICER (SENATOR GRAHAM): 11.
12. Thank you. 12.
13. SENATOR SOPER: 13.
14. And, if you'd please take you seat, there, maybe I could listen 14.
15. to this debate instead of all these conversations going in the 15.
16. middle of the aisle here. But you make me feel pretty important 16.
17. Senator Netsch, because it takes thirty votes for this Body to 17.
18. close debate or a majority. And, if I make a motion, anybody makes 18.
19. a motion, you either inferred that maybe I have thirty votes in my 19.
20. pocket around here, that I can close debate at anytime. And, any- 20.
21. body that's got thirty votes in his pocket around here must be, 21.
22. pretty important a fellow or lady or ms. or whatever you call it. 22.
23. So, I would say this, I make these motions at a time when I feel 23.
24. that everybody's becoming repetitious and we're spending a lot of 24.
25. money on tapes and conversation that doesn't mean anything. Most 25.
26. times any of these debates end up with not changing one single vote. 26.
27. Most of the Senators go down and make telephone calls, some go by 27.
28. the desk and say, "How long do you think this thing is going to 28.
29. go on, will I have time to go see the Governor or see the Secretary 29.
30. of State, and get some license plates or something else?" Most 30.
31. of them know exactly what they're going to do. I don't think you 31.
32. change one vote around here, Senator Netsch...with your statement. 32.
33. And, I don't think anybody else changed a vote around here on this 33.

APR 17 1974

1. proposition, it's a pretty important proposition. And, I think
2. everybody knows what they're going to do. Now, most Senators,
3. I would say that...our...that deliberate on this subject without
4. fear of the repercussions from their constituents. But maybe
5. want to get their name in the newspaper makes good...ink for the
6. newspapers, I suppose. But, I'm not going to cut off debate,
7. I'll just say, thank you Senator Netsch, and when you're ready
8. if you'll let me know, if nobody else will make the motion, I'll
9. make the motion. Thank you.

10. PRESIDING OFFICER (SENATOR GRAHAM):

11. A lesson...a lesson in Bohemian frugality. Senator Sours.
12. SENATOR SOURS:

13. Mr. President, ladies and gentlemen of the Senate, I'm glad
14. I do have an opportunity to say something about this resolution.
15. I'd like to advert to some of the statements made today, not in
16. a vein of an argumentation but rather to indicate how I feel
17. about these things. Senator Glass made the statement that the
18. stature of the Legislature would then be equal with the other depart-
19. ments. I don't think that cuts any water one way or the other,
20. because the Constitution itself lists the Government exactly into
21. three branches. Then there was some comment about this Legislature
22. or the Illinois Legislature as an institution exercising restraint.
23. "Well, what's the record", as Al Smith would say, way back in my
24. early days. The record is, we have four volumes of Illinois re-
25. vised statutes today. It's so heavy, I can't carry my free copy
26. from my automobile to my office. When I came here it was two
27. volumes...in those intervening fourteen years, we have contaminated,
28. in many instances, otherwise, good law on the books and we have
29. regulated and regulated and regulated, so even today we grant
30. licenses to Well Diggers. Then there's been a comment, let's do
31. it by rules. Well, if any of you can recall, the dire tribulation
32. of Senator Bernard Neistein and his rule book. Six years ago,
33. four years ago and two years ago, particularly in the Arrington
Era, when Neistein would stand on his feet and tear out two pages

1. here and two pages there, when we were changing the rules all the
2. time. We will never exercise restraint, unless it hits us on the
3. head by way of an Amendment to the Constitution. Let's just com-
4. pare, very briefly, the old Congress and the new Congress in Wash-
5. ington. Many years ago, the Congressmen were back in their districts
6. in April and May and June, having finished their business. We
7. had a very small public debt and today they're never around spend-
8. ing our money, and we ought to have some reverence for the fact
9. that earlier this week, some of us parted with considerable trea-
10. sure earned by digging and scraping and frugality and all that
11. takes to make a successful person, dash, federal taxpayer on Form
12. 1040. We have too much regulation already, gentlemen, and I want
13. to leave this, I want to pose this question to you, ladies and
14. gentlemen, how did this State of Illinois get by in the hundred
15. years from 1870 to 1970 where the tradition was biennia not annual
16. sessions, bienna, b i e n n a, during which period we had three
17. panics; we suffered four wars, and one horrendous depression. Now
18. Legislators, in my opinion, after fourteen years here, tend to swim
19. downstream. And, as long as that condition prevails, and as long
20. as there are few who will stand up and try to swim upstream once in
21. a while, I say this is superior Legislation.

22. PRESIDING OFFICER (SENATOR GRAHAM):

23. Senator Wooten.

24. SENATOR WOOTEN:

25. Mr. President and members of the Body. I rise in opposition
26. to this Constitutional Amendment, proposed Constitutional Amend-
27. ment. It seems to me that in offering this to the voters in the
28. way we are doing it, it is a bald confession that we cannot rule
29. ourselves. And, we are quickly passing the buck to the voters
30. assuming that if we wave the flag of lowering your taxes somehow
31. by restricting our area of responsibility, they will give assent
32. to what I consider a backward step in the growth and development
33. of this Legislature. No question about it, the feeling has been

1. current through this session that things are bad and disorganized,
2. futile and quarrelsome, and I think those feelings are correct.
3. But I believe it is wrong to try to translate that feeling into
4. this proposed Legislation in such unseemly haste. It is true
5. that we simply have not discussed this, we're going to rush it
6. on and let the voters make a decision. I think the haste is un-
7. seemly because we're moving the final passage on a day when I
8. think propriety and decency would dictate that we be in adjournment.
9. I truly believe that the voters will be more thoughtful than we
10. are and reject the proposition, I certainly hope so. The Legisla-
11. ture is changing, it is, and I think, a progressive evolution.
12. It...the time looks dismal and chaotic, but when all things go
13. through a change, that change is very unhappy to those who are
14. caught in the middle of it. The argument that we will somehow
15. save money by saving the costs, of our meeting in session, is a
16. specious argument. I believe that it is the duty of a Legislature
17. to sit in judgement on all issues at all time and by so doing,
18. the money expended there will result in ultimate savings to the
19. taxpayer. The correlation between the...the Legislature sitting in
20. session and a rise in the budget, I believe is completely wrong-headed.
21. It's one that you can make if you do not look for causal effects.
22. I regret that we are going through this so rapidly, I think it is
23. ill considered and ill advised. I'm struck by one part of this
24. debate, though, as I listen to people who I greatly admire and
25. listen to closely reasoned argument from them, I cannot help but
26. think of the Legend of the Grand Inquisitor in the book The
27. Brothers Karamazov. When the two brothers are in earnest conversation
28. over the nature...of good and evil, and, a position for and against
29. the church, the one brother, Evon, tells the story of the Grand
30. Inquisitor in support of his position. His brother Alyosha, is
31. stunned because, in listening...to the story, and giving assent to
32. it, he finds support for his contrary position. I find myself in
33. somewhat that same situation this morning.

1. PRESIDING OFFICER (SENATOR GRAHAM):

2. Senator Tom Hynes.

3. SENATOR HYNES:

4. Mr. President and members of the Senate, I rise in support

5. of this amendment. And, not without long and careful consider-

6. ation of its impact, because, frankly, I believe it may be one of

7. the most significant matters that we will vote on, in...in this

8. session. It seems to me that, when the concept of annual sessions

9. first became a reality, there was a great deal of support around

10. the state in the Legislature and outside of it. But now, having

11. had the experience of the past few years, I think that, perhaps,

12. it is time to cut back some, on that approach. In particular, I

13. think it would be extraordinary to good government and to fiscal

14. responsibility if the Legislature were to be able to concentrate

15. on appropriation and fiscal matters in the even numbered years.

16. It would give every member of this Body a chance to spend full

17. time on those extremely important questions, and not to have his

18. time divided in so many different ways. So that the areas of

19. substantive concern would outweigh the appropriations process.

20. Senator Sours referred to the expanding Illinois Revised Statutes

21. and I think that's true. The fact of the matter is, that it is

22. impossible for the law printers to keep up with the changes in the

23. law that we're making. From day to day, practicing attorneys are

24. unable to determine what the precise state of the law is. It

25. would give the administrators of state government a chance to

26. administer. When the Legislature is in session, to a great extent,

27. the breaks are put on the operation of many of the departments of

28. this state. The directors and top administrators must concentrate

29. on either fighting off undesirable legislation or trying to pro-

30. mote legislation, that for one reason or another, they have intro-

31. duced. In addition, in the even numbered year, we face the rein-

32. troduction and rehashing of numerous measures that were considered

33. fully in the prior year. But, because of pressures, many of them

1. are

2. wit

3. pre

4. whe

5. yea

6. sid

7. for

8. hav

9. I t

10. the

11. PRE

12.

13. SEN

14.

15. whe

16. an

17. ...

18. whi

19. th:

20. cej

21. we:

22. we

23. an

24. I .

25. I

26. th

27. An

28. ba

29. do

30. Se

31. fo

32. re

33. An

APR 17 1974

1. are reintroduced and we must again reconsider them, generally
 2. with the same results. And, finally we have that special added
 3. pressure, in the even numbered year, of an upcoming election. And,
 4. whether we like to admit it or not, the pressures of an election
 5. year mitigate against that kind of reasoned dispassionate con-
 6. sideration of measures that we would all like. For these and
 7. for many of the reasons that have been ^{so many of} enumerated by those who
 8. have supported and spoken in support of this proposal previously,
 9. I think this ought to be adopted and it ought to be put before
 10. the voters of this state for consideration.

11. PRESIDING OFFICER (SENATOR GRAHAM):

12. Senator from Elmhurst, Senator Knuepfer.

13. SENATOR KNUEFFER:

14. My...questioning of Senator Rock on several other occasions
 15. when we were talking about the bill and the amendment, was not in
 16. an unfriendly way or a biased way toward the concept of this bill.
 17. ...I, frankly, wanted some exposure of the issue. I wanted to hear
 18. what other people thought about it. I, frankly, and I suggested
 19. this earlier, favored...favor the concept. I still favor the con-
 20. cept and I am going to support this kind of a concept. ...There
 21. were some things, however, I simply thought ought to be raised and
 22. we ought to discuss. The one area that I think suffers by omission
 23. and it's...I guess is as much my fault as anybody else's cause
 24. I didn't communicate this to Senator Rock...and that omission that
 25. I think probably should not have been omitted, is a discussion of
 26. the so-called bills that have been held over from the last session.
 27. And, I want to give you the kind of example of what I think prob-
 28. ably should be included in this amendment to...perhaps it can be
 29. done in the House. I've got a bill sitting in my committee,
 30. Senator Rock's bill, certificate of need or certificate of con-
 31. formance. It's...a very important bill. It was held for only one
 32. reason. There are some really major, very substantive issues.
 33. And, I felt that it would've been foolhardy and foolish to rush it

1. through. We have been holding hearings, on that bill. We have
2. been diligently attempting to ascertain the viewpoint of all in-
3. -terested parties on that bill. That bill will be reported back
4. under the rules, I take it, of this Body this year. I'm not sure
5. whether those have changed or not. Under this kind of concept,
6. however, where you have made this limitation without allowing
7. bills introduced in the last session to be carried over. You
8. negate the so-called steady process which I think that bill was
9. in. A process, whereby, the committee could take a good look at
10. some very substantial issues and say yes, no, or yes, as amended.
11. I've got some other legislation in my committee. I've got some
12. bills in the House that I think fall into that kind of a category.
13. And, to the extent that we were attempting to study issues and
14. resolve issues and report back, I think the Legislative purpose
15. would be better served by, as well, including those kinds of things
16. in the call. I am in accord, however, with the concept that no new
17. substantive legislation be introduced and I can buy that. I think
18. it's a desirable idea. If we sat here three hundred and sixty-
19. five days a year, there would be bills introduced three hundred and
20. sixty-five days per year. As a former fan of the annual sessions,
21. and no longer a fan of the annual sessions, I think there is much
22. to be said for the amendment. I am going to support it, Senator
23. Rock. I would simply ask that, if it goes to the House, when it
24. goes to the House, that, this I think, ought to be considered, the
25. problem of the Legislature as a steady Body of reporting back to
26. a continuing session and perhaps the House can resolve that.

27. PRESIDING OFFICER (SENATOR GRAHAM):

28. Senator Nimrod, this is the last name on the list, suggested
29. by...to the President.

30. SENATOR NIMROD:

31. Mr. President.

32. PRESIDING OFFICER (SENATOR GRAHAM):

33. There are more. Senator Nimrod.

1. SENATOR NIMROD:

2. Mr. President, ladies and gentlemen of the Senate, I think
3. that what we have heard today, is that, we need to examine our-
4. selves and the kind of quality of the work we have been producing.
5. Certainly, with an opportunity to reflect, an opportunity to
6. digest, an opportunity to observe and be a part of the budgetary
7. items, would certainly give us the knowledge in the workings of the
8. state departments. We will be better equipped to present the
9. kind of legislation that will be both meaningful and effective.
10. Rather than put in the voluminous bills that constantly do nothing
11. but amend and reamend, as we have seen happen. Of the sum five
12. thousand bills that go into the session each year, we put into the
13. hopper, what happens is that we come back and really only pass
14. about sixteen or twenty new acts. The balance of them being
15. amendments to existing laws. I would think that this kind of
16. force and discipline, this kind of forced realization of those who
17. want to be conscientious will have an opportunity to visit and
18. examine all the state institutions during the time they're here,
19. and a better understanding of the workings of the governmental
20. departments. I would think that this would be a wise decision at
21. this time.

22. PRESIDING OFFICER (SENATOR GRAHAM):

23. We have two more names. Senator Berning.

24. SENATOR BERNING:

25. Thank you Mr. President. Just one brief observation, ladies
26. and gentlemen of the Senate. We are not at this point determining
27. whether or not this is to be a continuing Body. All we are
28. doing is allowing the electorate to speak. I, for one, have great
29. confidence in the ultimate wisdom of our citizens. They should
30. have the right to determine whether or not they want us to continue
31. as a continuing Body or whether we should be restricted. It is their
32. determination, not yours and mine. For that reason, I would urgently
33. suggest that we adopt this resolution and let the voters speak.

PRESIDING OFFICER (SENATOR GRAHAM):

1. Senator Soper, did you want to be recognized? Have you checked
with Senator Netsch?

2. SENATOR SOPER:

3. I think I checked with Senator Netsch, she's roaming around now.
4. I don't think she's listening very much, that she's...she's listen-
5. ing. So, I move that...that we cut off debate. Move the previous
6. question.

7. PRESIDING OFFICER (SENATOR GRAHAM):

8. We have...would you withhold that motion until Senator Mitchler
9. was on the list and Senator Rock closes debate. And then he has
10. agreed to withhold his motion. Senator Mitchler.

11. SENATOR MITCHLER:

12. Mr. President, members of the Senate, very briefly, I believe
13. what we're trying to achieve by this amendment to our Illinois
14. Constitution is the very thing that is taking place here. Now,
15. we're down here for budgetary matters and a very short period of
16. time in which to do this. And, I say this debate is very orderly
17. but it's very time consuming. And you know, as well as I do, if
18. we do not have some restrictive method of controlling what we talk
19. about in the even numbered year sessions, that there are members of
20. this Body who would like to take up hour after hour after hour on
21. such things as we defeated and did not pass in the 1973 session.
22. Scenic Rivers bills, ERA, all of these things, and I think that
23. this is a restriction by constitutional amendment that was over-
24. looked by the Con-Con Delegates when they presented this to the
25. people. The people did not know that they were voting on annual
26. sessions. They do not know a lot of the things in that Constitu-
27. tion. They bought a pig in a poke, as, I've told you many, many
28. times. Because the only thing that was ever told in my district
29. about the new Constitution, that it was better than what you got
30. now, yah de dah de dah here you go, let's approve it. And they
31. approved it and this is what they've got. This is a good amendment,
32. I rise in support.

33. PRESIDING OFFICER (SENATOR GRAHAM):

Senator Rock will close the debate, prior to the motion by

1. Ser
2. SEN
3.
4. I v
5. in
6. Kn
7. co
8. ti
9. be
10. pa
11. ki
12. We
13. wc
14. ar
15. sh
16. Tr
17. be
18. b:
19. wc
20. ti
21. i:
22. f
23. r
24. w
25. i
26. o
27. l
28. i
29. t
30. k
31. t
32. e
33.

1. Senator Soper.
2. SENATOR ROCK:
3. Thank you, Mr. President, ladies and gentlemen of the Senate,
4. I would very briefly close and just point out a couple of things
5. in response to what has been said. The point made by Senator
6. Knuepfer is a good one and a valid one. One, frankly, that we did
7. consider. You take a bill like 1403 which has statewide ramifications
8. and is a bill of major substance. It was...it would have
9. been unseemly to quote the words of my colleague, to attempt to
10. pass that bill last June. It has major impact. Those are the
11. kinds of programs it seems to me Senator, that kind of legislation.
12. We are a continuous Body. Your committee should and is still
13. working on that and it seems to me that those kinds of bills, they
14. are relatively few in number I might add, could and will be and
15. should be the subject of a special call by the Legislative leaders.
16. That's the kind of legislation that the continuous committee should
17. be working on and when the bill is ready to come out as a committee
18. bill, that can and should be the subject of a special call. I
19. would like to make just two points in closing. It was suggested
20. that we can and probably should do this by rule. We are attempt-
21. ing to do that now. We attempted two years ago to do that. The
22. fact of the matter is that the two Houses cannot agree by joint
23. rule, nor will they ever, as a practical matter. Secondly, I
24. would point out, that the even numbered year, the budgetary year,
25. is also a re-election year for the hundred and seventy-seven of
26. our colleagues in the House. And like it or no, all you have to
27. look at is the digest and the list of bills that have been
28. introduced. There are more cats and dogs in campaign issue bills
29. there, than can ever be rationally considered. We are attempting
30. by this resolution and its adoption, to foreclose that kind of
31. activity and to get on with the peoples' business. We have an
32. eight billion dollar budget, I suggest to you it's going to go up
33. every year and we had better well address ourselves to it. Mr.

1. President and members of the Senate, I seek an affirmative vote.

2. PRESIDING OFFICER (SENATOR GRAHAM):

3. Senator Soper moves the previous question. All in favor
4. signify by saying aye. Opposed. The ayes have it and the question
5. before the Senate is shall we by a three-fifth's majority vote
6. pass SJR number 60? Secretary will call the roll.

7. SECRETARY:

8. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,
9. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,
10. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth
11. Hall, Hynes, Johns, Knuepfer, Knuppel, Kosinski,
12. Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard
13. Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman,
14. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano,
15. Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith,
16. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker,
17. Weaver, Welsh, Wooten, Mr. President.

18. PRESIDING OFFICER (SENATOR GRAHAM):

19. On this question, the yeas are forty-four, the nays are nine,
20. this Senate by three-fifth's majority vote has adopted SJR number
21. 60. Anything further on the Secretary's desk...there are some
22. pieces of business yet. Senator Partee have you heard any further
23. news from...

24. SENATOR PARTEE:

25. Not yet.

26. PRESIDING OFFICER (SENATOR GRAHAM):

27. ...Rockford, you or Senator Netsch? Thank you.

28.
29.
30.
31.
32.
33.

1. P
2.
3. S
4. S
5.
6. f
7. c
8. t
9. h
10. z
11. J
12.
13.
14.
15.
16.
17.
18.
19.
20.
21.
22.
23.
24.
25.
26.
27.
28.
29.
30.
31.
32.
33.

1. PRESIDING OFFICER (SENATOR GRAHAM):

2. The Secretary will read the resolution. I'm sorry.

3. Senator Dougherty.

4. SENATOR DOUGHERTY:

5. As one who had the privilege of knowing Betty Ann Keegan
6. for a long time, to know her and to admire her for her integrity
7. of purpose, her honest desire to serve the people of the state
8. that she loved so well, but the fact that she...just to know
9. her was to breed affection. I had a fond affection for Betty
10. Ann Keegan. I am going to miss her.

11. PRESIDING OFFICER (SENATOR GRAHAM):

12. We know you will, Senator. The Secretary will now read
13. the resolution.

14. SECRETARY:

15. (Secretary reads Resolution for Senator Keegan)

16.

17.

18.

19.

20.

21.

22.

23.

24.

25.

26.

27.

28.

29.

30.

31.

32.

33.

1. PRESIDING OFFICER (SENATOR GRAHAM):

2. Will the following Senators please be notified they have
3. been appointed by the leadership on their side of the aisle
4. to serve as the official Senate delegation to the funeral of
5. our deceased colleague, and they are: Senators Dougherty,
6. Netsch, Partee, Senators Harris, Graham and Roe, and, of
7. course it goes without saying, that anyone having the feeling
8. that some of us do will if they can, attend this service. We'll
9. make that announcement now so that you can check with your
10. respective leaders as to time and place of meeting. We have
11. before this Senate our only remaining piece of business is a
12. Death Resolution offered by Senator Partee and all members
13. of the Senate. The Secretary will read the resolution.
14. Senator Partee. I'm sorry.

15. SENATOR PARTEE:

16. Just before we get to the resolution, Mr. President, I
17. would just like to remind the members that this is an occasion
18. of sadness and solemnity. I would ask in respect for the
19. person we eulogize, that the members be in their seats and
20. that all persons not entitled to the Floor, please stand
21. aside until this has happened, because a...members will be
22. likely to desire to talk to you. But, before we get to the
23. resolution, Mr. President, I'm given to understand that in
24. the few days passed our departed member while still alive
25. requested of a member of this Body, that when this moment
26. arrived, that that member of this Body read a poem. I
27. would hope that we could honor that request and I would ask
28. leave for Senator Wooten, who was the member asked, to read
29. the poem as requested by the late Betty Ann Keegan.

30. PRESIDING OFFICER (SENATOR GRAHAM):

31. Senator Wooten.

32. SENATOR WOOTEN:

33. It's from the writings of Dylan Thomas. And death shall

1. have no dominion. Dead men naked, they shall be one with
2. the man in the wind and the West Moon. When their bones
3. are picked clean and the clean bones gone, they shall have
4. stars at elbow and foot. Though they go mad, they shall
5. be sane, though they sink through the sea, they shall rise
6. again, though lovers be lost, love shall not and death shall
7. have no dominion. And death shall have no dominion. Unto
8. the windings of the sea they lying long shall not die windily.
9. Twisting on racks when sinews give way, strapped to a wheel,
10. yet they shall not break. Faith in their hands shall snap
11. in two and the unicorn evils run them through. Split all ends
12. up, they shant crack and death shall have no dominion. And
13. death shall have no dominion. No more may gulls cry at
14. their ears or waves break loud on the seashores, where blue
15. of flower may a flower no more lift its head to the blows of
16. the rain. Though they be mad and dead as nails, heads of
17. the characters hammer through daisies, break in the sun till
18. the sun breaks down, and death shall have no dominion.

19. PRESIDING OFFICER (SENATOR GRAHAM):

20. I might say, ladies and gentlemen, on behalf of Senator
21. Harris and our side of the aisle, that we share in the loss
22. of our departed colleague. It is a personal loss to me. I
23. knew her for a considerable number of years. In our efforts
24. to do something meaningful in the reconstruction and recodifi-
25. cation of the election laws of this State. Senator Dougherty
26. and I have traveled many miles, Senator Joe Peterson, Senator
27. Howard Mohr, Don Moore, others. We learned to respect her
28. intelligence, we learned to admire her willingness and we
29. learned to know her tenacity when assigned to a task that
30. she felt should be done. We share with all of you and all
31. of her family in their sorrow as her colleagues on our side
32. of the aisle. Senator Netsch.

33. SENATOR NETSCH:

1.
2. E
3. v
4. J
5.
6. v
7.
8. C
9. a
10. v
11. t
12. C
13. a
14. a
15. C
16. t
17. t
18. a
19. C
20. E
21. C
22.
23. J
24.
25. C
26. C
27. v
28.
29. J
30.
31. t
32.
33.

1. Mr. President, if I may say just a few very brief words.
2. Betty Keegan was a very close and dear friend of mine as she
3. was to many other people, including other members of this
4. legislative Body. The...our friendship goes back some time
5. ...we don't even...we couldn't even remember the first time
6. we met, but it was many years ago and we worked together over
7. ...with things from a...over a period of time including, of
8. course, through the convention...Constitutional Convention,
9. and now in the State Legislature. It...it always is unfair
10. when someone who has so much to offer dies long before that
11. time has come. It seems particularly unfair in Betty Ann's
12. case because one of the things that she felt so very strongly
13. about and wanted so very much to do was to serve in this Body
14. as a member of the State Senate and to make a contribution to
15. Government in that way. And...just when she had realized
16. that objective and was beginning to make that contribution,
17. this dreadful thing struck her and now has taken her life
18. as well. Betty Ann is...was a public servant of the highest
19. order in the highest sense of that word. Whatever public
20. position she undertook, whether it was a party responsibility
21. or a governmental responsibility, she brought to it her
22. intelligence and her integrity and her vigor and the enormous
23. kind of commitment that she was capable of. That is all too
24. rare and will be very greatly missed. In addition, I think,
25. one thing that all of us who had the opportunity to know her
26. and work with her recognized, was that she will be missed
27. very much as a human being. She was a...very warm and a very
28. lovely and very great woman.

29. PRESIDING OFFICER (SENATOR GRAHAM):

30. Senator Partee.

31. SENATOR PARTEE:

32. Mr. President and Members of the Senate. I think I
33. would express the collective judgment of this Body if I made

1. the assertion that the State of Illinois as well as the
2. citizens of the 34th District have lost a very fine, able
3. and conscientious public servant. Our sympathies and prayers
4. are with the family. May God comfort them and give them the
5. strength required at this time of serious need." Besides
6. tirelessly and conscientiously looking after the needs of
7. her own constituents in the Rockford area, she viewed her
8. roll in the General Assembly as something more than just a
9. local legislative broker. She considered herself a local
10. representative of all of the people of Illinois. She did
11. not have a provincial outlook, but rather she consistently
12. based her actions upon what she thought best for the entire
13. State. It seems to me that it is a tribute to her strength
14. and courage that even when racked with pain and suffering
15. she continued to work hard on her legislative tasks. She
16. simply refused to let her illness interfere with her duties
17. as a public official. Her rather stubborn determination in
18. the face of a rather grave physical handicap, enabled her
19. to accomplish more than many public officials accomplish when
20. completely healthy. But, in order to do so it meant reading
21. reports, studying legislation or meeting with staff while
22. confined to a hospital bed. What is even more remarkable to
23. me is the fact that she never complained about her tragic
24. illness, nor did she seek sympathy from others. She kept her
25. smile and her sunny disposition. Maintained a stiff upper
26. lip and trusted God's will. I sincerely believe that we
27. here are better persons for having known Betty Ann Keegan.
28. She was a woman of pioneer stock who demonstrated with
29. courage and bravery and strength why her ancestors on the
30. frontier were able to overcome the hardships and the challenges
31. that helped settle this great land of ours. Her character
32. and her rather admirable record are the twin legacies that
33. she leaves behind for all of us to remember and to cherish.

1. PF
2.
3. Re
4. SF
5.
6. PI
7.
8. Ro
9. w
10. s
11. S
12. S
13.
14. w
15. M
16. t
17. m
18. u
19. a
20. P
21.
22. f
23. S
24. S
25.
26. C
27. S
28. t
29. F
30. J
31.
32.
33.

APR 17 1974

1. PRESIDING OFFICER (SENATOR GRAHAM):

2. Senator Partee. ...We are all set on the Adjournment
3. Resolution. Thank you.

4. SECRETARY:

5. (Secretary reads Adjournment Resolution)

6. PRESIDING OFFICER (SENATOR GRAHAM):

7. Senator Weaver moves the adoption of the Adjournment
8. Resolution. When adopted, the Senate after it adjourns today
9. will return next Tuesday, at 11:30. All in favor of the adoption
10. signify by saying aye. Opposed. The Resolution is adopted.
11. Senator McBroom.

12. SENATOR MCBROOM:

13. Mr. President and members of the Senate, I just discussed this
14. with Senator Hynes, I know we're not quite ready to adjourn
15. Mr. President, but when we do, we'd like to take the meeting of
16. the Senate Appropriations Committee at thirty to thirty-five
17. minutes after adjournment on the Senate floor, to give some of
18. us the time to get a quick sandwich. Mr. President, this is
19. agreeable to Senator Hynes also.

20. PRESIDING OFFICER (SENATOR GRAHAM):

21. Appropriations Committee will meet approximately thirty
22. five minutes after Senate adjourns. Members please be notified.
23. Senator Fawell.

24. SENATOR FAWELL:

25. I do want to make it perfectly clear that the Education
26. Committee will be meeting at 2:15 in room M3. That meeting is
27. still on, we hope to be able to have some Committee bills voted
28. upon. So, it is an important meeting, and I would urge all the
29. members of the Educational Committees to attend. Thank you.

30. PRESIDING OFFICER (SENATOR GRAHAM):

31. I notice that the State's Lawyer is on the floor. Our
32. Attorney General William J. Scott.

33. ATTORNEY GENERAL WILLIAM J. SCOTT:

1. One piece of business that we can take care of because when
2. we get ready to adjourn today in solemnity we're going to adjourn.

3. PRESIDING OFFICER (SENATOR GRAHAM):

4. And, will the following Senators please be notified, they
5. have been appointed by the leadership on their side of the aisle,
6. to serve as the official Senate delegation to the funeral of our
7. deceased colleague. And they are: Senators Dougherty, Netsch,
8. Partee, Senators Harris, Graham, and Roe. And of course, it
9. goes without saying, that anyone having the feeling that some of
10. us do, will if they can, attend this service. We'll make an
11. announcement now, so that you can check with your respective
12. leaders as to time and place of meeting. Senator McBroom. No,
13. you don't have any business on the calendar, is that correct?
14. I've been informed that you.

15. SENATOR MCBROOM:

16. Would like to...yes Mr. President, we'd like to hold.

17. PRESIDING OFFICER (SENATOR GRAHAM):

18. Thank you. Senator Swinarski:

19. SENATOR SWINARSKI:

20. I'd like to...I spoke with Senator Wooten, who was...
21. excuse me.

22. PRESIDING OFFICER (SENATOR GRAHAM):

23. It's all been taken care of, Senator. Any further business?
24. we have before this Senate our only remaining piece of business
25. is a Death Resolution offered by Senator Partee and all members
26. of the Senate. The Secretary will read the Resolution. Senator
27. Partee. I'm sorry.

28.

29.

30.

31.

32.

33.

1. PF
2.
3. SE
4.
5. of
6. pc
7. TI
8. Co
9. w:
10. da
11. sv
12. o:
13. Pi
14.
15. b:
16. a
17. p
18. n
19.
20.
21.
22.
23.
24.
25.
26.
27.
28.
29.
30.
31.
32.
33.

1. PRESIDING OFFICER (SENATOR GRAHAM):

2. Senator Partee.

3. SENATOR PARTEE:

4. Before, I move for the immediate adoption and suspension
5. of the rules of this adoption of this Resolution, I would
6. point out to the membership, that we do now have the details.
7. The funeral will be held, Friday morning, at Ten a.m. at the
8. Congregational church in Rockford. And, the interment burial
9. will be at the Oakridge Cemetery in Springfield, on the same
10. day, Friday at Four p.m. I now move Mr. President, for the immediate
11. suspension of the rules for the consideration and adoption
12. of this Resolution.

13. PRESIDING OFFICER (SENATOR GRAHAM):

14. All in favor of the suspension of the rules, will signify
15. by saying aye. The Rules are suspended. All in favor of the
16. adoption of the amendment, will please rise ... Resolution will
17. please rise. The Resolution is adopted. And, the Senate does
18. now stand adjourned.

19.

20.

21.

22.

23.

24.

25.

26.

27.

28.

29.

30.

31.

32.

33.

78th GENERAL ASSEMBLY

April 17, 1974

REGULAR

APR 17 1974