78TH GENERAL ASSEMBLY

MARCH 22, 1973

1.	PRESIDENT:
2.	The Senate will come to order please. The prayer
3.	will le delivered by the Reverend Larry Maffett of the
4.	First United Methodist Church of Springfield. Reverend
5.	Maffett.
6.	(Prayer given by Reverend Maffett)
7.	Thank you very much. Nice having you here with us. Thank
8.	you. Reading of the Journal. Senator Soper.
9.	SENATOR SOPER:
10.	Mr. President, I move that we postpone reading of
11.	_the Journals of March 20 and 21st pending the arrival of
12.	the printed Journal.
13.	PRESIDENT:
14.	Senator Soper has moved postponement of the reading of
15.	the March 20 and 21st Journals until the arrival of the
16.	printed Journal. All in favor signify by saying aye. Con-
17.	trary may. Motion is carried. There will be a Republican
18.	Caucus in M-1 immediately. The Senate will be in recess for
19.	at least a half hour. We will attempt to conclude our dis-
20.	cussions in a half hour. Senator Partee.
21.	SENATOR PARTEE:
22.	There will be a Caucus of the Democratic Party inon
23.	the sixth floor caucus room immediately.
24.	(RECESS)
25.	SERGEANT-AT-ARMS:
26.	I know it's onthere's no juice. There will be a
27.	Democratic Caucus on the sixth floor immediately. Demo-
28.	cratic Caucus on the sixth floor immediately.
29.	(RECESS)
30.	SERGEANT-AT-ARMS:
31.	There will be a Democratic Caucus on the sixth floor
32.	immediately.

(AFTER RECESS)

Senate will come to order. All right. Messages from the
 House.

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33. 34. A message from the House by Mr. Selcke, Clerk.

Mr. President, I am directed to inform the Senate that the House of Representatives has passed bills of the following titles, in the passage of which I am instructed to ask concurrence of the Senate towait: HB 254, 230, 231, 239, 211, 226, 282, 284,

292, 296, 299, 305, 306, 315, 360, 286, 314, 318, 355, 361,

283, 371, 372, and 390.

PRESIDENT:

Committee reports.

SECRATARY:

Senator Graham, the Chairman of the Committee on Assignment of Bills reports the following assignments: To the Committee on Appropriations, SB 381 and 397. Committee on Education,

SB 391. Committee on Elections and Reapportionments, SB 383, 384

and 393. To the Committee on Executive, SB 399. Committee on Insurance and Financial Institutions, SB 388, 389 and 390.

Committee on Judiciary, SB 386 and 392. Committee on Local

Government, SB 380, 382, 385, 394 and 395. Committee on

Transportation and Public Utilities, SB 387 and 396.

Senator Berning, the Chairman of the Committee on Pensions and

24. Personnel reports SB 121 with the recommendation that the bill

25. Do Pass. SB 161...with the recommendation that the bill Do Pass

as amended. Senator Fawell, the Chairman of the Committee on

Education reports SB 201, 250 and 271 with the recommendation

the bills Do Pass. Senator Sours...

PRESIDENT:

Scholl.

I'm advised that some of our guests are using cameras. The rules of the Senate do not provide for the taking of pictures when we are in Session. Would our guests please cooperate with our rules? For what purpose does Senator Scholl arise? Senator

SENATOR SCHOLL:

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PRESIDENT:

I would like to ask permission to introduce a group of students from Immaculate Conception School in my District, school that my children go to. And they're standing up there in the ... the audience. And I'd like to give them a big welcome.

PRESIDENT:

Would they rise? Proceed with the Committee reports. SECRETARY:

Senator Sours, the Chairman of Committee on Judiciary, reports SB 181, 199, 215 and 216 with the recommendation the bills Do Pass. HB 237 with the recommendation the bill Do Pass. Senator McBroom, Chairman of the Committee on Appropriations, reports SB 183, 185, 186, 278 and 315 with the recommendation the bills Do Pass. SB 184, 302 and 311 with the recommendation the bills Do Pass as amended. Senator Ozinga, the Chairman of the Committee on Executive, reports SB 234 with the recommendation the bill Do Pass. SB 31 with the recommendation the bill Do Pass as amended. Senate Joint Resolution number 19 with the recommendation that the Resolution be adopted. Senator Ozinga, the Chairman of the Committee on Executive to which was referred the Governor's message of March 6, reports the same back in part with the recommendation that the Senate advise and consent to the appointment of Howard R. Fricke to be Director of the Department of Business and Economic Development for a term expiring the third Monday in January ... 1975. Senator Ozinga, Chairman of the Committee on Executive, to which was referred the Governor's message of January 29, reports the same back in part with the recommendation that the Senate reject the nomination of David Fogel to be Director of the Department of Corrections for the term expiring the third Monday in January, 1975.

- 1. Senator Ozinga.
- 2. SENATOR OZINGA:
- Mr. President, I would now move that the Senate resolve 3.
- itself into Executive Session for the purpose of confirming 4.
- 5. some of these appointments of the Governor which have just
- 6. been read.
- 7. PRESIDENT:

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- Senator Ozinga has moved that the Senate resolve itself 8.
- in Executive Session. All in favor signify by saying aye. Contrary nay. The Senate is resolved into Executive Session. 10.
- Senator Ozinga has been recognized, Senator ... for do you 11.
- 12. have an inquiry, or ... Senator Partee, do you have a Par-
- liamentary inquiry? 13. SENATOR PARTEE:
- 15. A Parliamentary inquiry in terms of all the persons involved
- who were before the Committee. I am given to understand 16.
- that a request was made by the Governor for one of those 17.
- persons to not be returned today in ... in the person of Mr. 18.

Fogel. And, I'm wondering if what he is suggesting now would

- 20. bring Dr. Fogel into the entire motion?
- 21. PRESIDENT:
- Are you ... well, I think your question is directed to 22.
- 23. the Chairman. Senator Ozinga ... did you hear Senator Partee's
- 24. question?
- 26. I have received no request directly from the Governor,

 - however, I have heard by hearsay that there was a request,
- however, I thought that was resolved and the Governor in-28.
- formed that we were going to hear it today. Now, that's as 29.
- far as I'm concerned. 30.

SENATOR OZINGA:

- 31. PRESIDENT:
- The Chair might add that I personally have informed the 32.
- Governor that the matter of delay on the Committee action 33.

1. on Director Fogel, was not possible to be responded to 2. and that it was the wish of this side ... the Majority

.

- 3. side to proceed with the determination of the matter today.
- 4. Senator Partee.
- 5. SENATOR PARTEE:
- 6. Then that makes it clear that the communication
- 7. was communicated from the Governor to the Republican
- 8. Caucus asking for a week's delay and that was denied.
- 9. The record's clear on that.

SENATOR OZINGA:

10. PRESIDENT:

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- 11. That ... that's correct ... the determination was
- 12. to deal with this issue today. Senator Ozinga.
- 14. Mr. President, I would now move that the Senate
- 15. advise and consent to the nomination of Howard Fricke to
- 16. be Director of the Department of Business and Economic
- 17.
 - Development for a term expiring on the 3rd Monday in
- 18. January, 1975.
- 19. PRESIDENT:
- 20. The question is, does the Senate advise and consent
- 21. to the nomination just made? The Secretary will call the
- 22. roll.

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23. SECRETARY:

Mr. President.

- 24. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,
- 25. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,
- 26. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth
- 27. Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski,
- 28. Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard
- Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman,
- 30. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano, Saperstein,
- 31. Savickas, Schaffer, Scholl, Shapiro, Smith, Sommer, Soper,
- 32. Sours, Swinarski, Vadalabene, Walker, Weaver, Welsh, Wooten,

por Continued of 1973

1. PRESIDENT:

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Senator Nudelman, aye. Senator Graham, aye. Senator
 Daley, aye. On that question the ayes are forty-eight.
 The nays are none. The nomination having received a vote
 of a majority of the members elected, as required by the
 Illinois Constitution is declared advised and consented to.

Senator Ozinga.

SENATOR OZINGA:

And now, Mr. President, as Chairman of the Executive Committee, I must move in accordance with the Constitution, and therefore, I move that the Senate advise and consent to the nomination of David Fogel to be Director of the Department of Corrections for a term expiring on the third Monday of January, 1975.

15. PRESIDENT:

You've heard the motion. Senator Carroll is recognized. SENATOR CARROLL:

Mr. President, thank you. I rise to a point of

Parliamentary inquiry. And by way of background, it's my understanding, and I was present at the time that the Executive Committee was meeting in 212, ... beyond it's appointed hour that a point was made prior to the motion upon which Senator Ozinga has now brought before the Body of the Senate that that Committee stand adjourned. The reason being that it was beyond the appointed hour and under the set rules, although temporary, under the set rules of the Senate there was another committee ... scheduled for that room at that time. I would call the attention to the presiding officer that the rules of the Senate, the temporary rules, set the agenda that we adopted a special amendment yesterday to Rule Five and, I'm sorry that's not the one, but we did adopt ... an agenda of committees that the committee was set for a

time and date. Once that motion having been made, all
 action by that committee was beyond the rules, was beyond

the time limit and it would have taken action by the

4. Senate to...it would of taken action by the Senate to

extend the time of the committee. I would therefore.

submit to the presiding officer and the Parliamentarian

7. that our rules, being silent on the point, we once again

have to turn to Robert's Rules, and under Rule 47 that

vote becomes null and void, and that nomination is still

in committee.

PRESIDENT:

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Senator Sours.

SENATOR SOURS:

Mr. President, Ladies and Gentlemen of the Senate,

I'm certain that by this time, it is tradition and practice
and necessity as well as dependent upon the exigencies
of all of our situations that we can never run on
schedule, Senator. To take a technical position in a
situation like this would just about strip the validity
and the legality of just about everything in the Statute
book, and for that reason, I would hesitate to suggest
your comments or speeches, they just don't work in the
Legislative Assembly, such as ours.

PRESIDENT:

The Chair...Senator Carroll.

SENATOR CARROLL:

Thank you, Mr. President. To answer Senator Sours,

I was not present at some of those specious meetings or...

or void statute. I don't think the question was raised,

and therefore, could not be put at this time. I am raising

it at this time, as to this particular action. The point

was made in committee, I don't believe the point was made

in those other committees on those other occasions to

which you are referring in the past odd ... odd numbered
 of years. In this particular Committee, that particular

point was raised. That particular point having been raised,the record was clear on that point. Any action taken after

that point, under our rules, unless they had been prior to

had been suspended is null and void in my opinion under

had been suspended is null and void in my opinion under Rule 47.

PRESIDENT:
Senator Newhouse.

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PRESIDENT:

Yes.

SENATOR NEWHOUSE:

Thank you, Mr. President. Mr. President, I talked with Senator Carroll prior to the \dots making the point that he

just made, and I'm in agreement with it. Further, there were some other problems connected with the meeting in terms

of the motions that were made and the recognition of those motions. It seems to me, we are about to make a delib-

eration on one of the most important appointments that we will have during this Session. And, in view of that, Mr.

President, I'd like to make a substitute motion that this appointment, consideration be held over for a week, and

I'd ask for a roll call on that motion.

Will you withhold your motion until I respond to

Senator Carroll? ... I think it appropriate for me to do that.

SENATOR NEWHOUSE:

Thank you. I will be recognized at that time?

Thank you. I will be recognized at that time?

PRESIDENT:

SENATOR NEWHOUSE:

Thank you, Mr. President.

PRESIDENT:

The Chair rules that the action of the Committee is in

proper form, the report thereof is in proper form, that's

1. my reference, that the Committee chose to continue its 2. deliberations and on the basis of custom and practice which 3. has been repeatedly observed here, in this instance of a 4. committee meeting beyond its scheduled appointed hour, that 5. the question raised by Senator Carroll is not germane to the 6. action of the Senate, that the motion before the Senate, 7. and we have acted now on the nomination of Mr. Fricke, which is included in the committee report of the meeting 8. 9. of the Executive Committee yesterday. So the ruling is, 10. that Senator Ozinga's motion is properly before the Senate 11. for action by the Senate on the question of advise and 12. consent. Senator Carroll.

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SENATOR CARROLL:

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Thank you, Mr. President, I would just suggest again to the Chair that the action on Fricke is not challenged not because of the report, but because of the time elements involved. That the point was raised at a proper time, in my opinion, and that any action that transpired after that, even if, I may refer to Robert's, even if it was unanimous, is still null and void. I would suggest further on another point if I might, I would ask that the Secretary read the message that he received from the committee report. It's my understanding

PRESIDENT:

Well, the message has been read.

SENATOR CARROLL:

I would ask that he ... all right, it's my understanding that the Governor's message that the recommendation ... report from the committee on the Governor's message is that they recommend rejection. That is the words, as my understanding of the report submitted to the Secretary of the Senate. I... if that is correct, I find nothing within our Constitution or rules that allows us to vote on such a

question and that the Chairman of the Committee has
 at least stated a motion different than the report that

was submitted, and I think that would be in violation

of our rules.

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PRESIDENT:

Well, I don't think we are nailed and limited to a precise expression contained in a committee report. Rule 7 clearly states that on the question of nominations the motion shall be, shall the Senate advise and consent to the nomination just made. That language is clear. And the sense of the Senate shall also be clear in its response to that question. The recommendation is phrased in the word rejection, that is true, but we are not limited precisely to an action exactly and literally to that kind of a ... of ... phraseology. It's the position of the Chair that the sense of the Senate will be expressed in the motion prescribed by Rule 7 which clearly states that the Senate advise and consent. The action of the Senate will, and incidently I might further observe, that there is no requirement that the Senate accept a recommendation by any committee. As I stated yesterday, a majority is what is required, and we've dealt with this issue in the past, and the ruling is that ... the ruling is that the motion is properly before us and Rule 7 requires us to express ourselves in that form. Senator Carroll.

SENATOR CARROLL:

May I just make ... not to belabor the point, but for the record make a point. It's my understanding, and I again was present, although not a member that the Committee did vote on a motion to advise and consent. That motion did not receive the affirmative vote of the committee and under our normal procedures that motion and that nomination would still be within the control of the Committee. That it was

ı. not a motion made to reverse that roll call, and therefore. 2. report it out. But that after Senator Partee's objection 3. to the continuation of the committee, a second motion was 4. placed by Senator Graham which was that we reject. I 5. would suggest to the Chair that that motion not only because 6. of the time limitations but because of the form of the motion 7. was null and void, that we do not have the power to make 8. a motion to reject or to nonconfirm and that the motion 9. to confirm as required by our rules and the Constitution, 10. having failed to receive a majority vote, is still within 11. the committee, and it would take further committee action 12. next week to report that nomination out.

PRESIDENT:

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Your ... your observation is noted. The Chair now recognizes Senator Newhouse for the purpose of a substitute motion.

Mr. President, I would like at this time to renew my sub-

SENATOR NEWHOUSE:

stitute motion and just by way of reinforcement for that motion point out to you and the Body that the precedent suggested by the Senator from the other side of the aisle is not on all fours with the precedent we have with the case that we have before us. We have here not a case simply of a committee running past the time, but of a time the objection being raised, at the time the objection being raised in this forum. So, I would suggest that there is a substantial difference and in the view of that difference, a weeks delay in this very important appointment will not be harmful. I therefore renew my motion, and would ask for a roll call on it.

PRESIDENT:

Senator Newhouse moves to postpone consideration of the nomination of ... nomination of David Fogel for one week. On that motion, all in favor signify by saying aye. Contrary

- 1. no. The Secretary will call the roll. Two members have
- 2. requested a roll call. The question is...the question is,
- 3. shall consideration of the nomination of David Fogel be
- 4. postponed for one week? The Secretary will call the roll.
- 5. Will the members please be in their seats.
- 6. SECRETARY:
- 7. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,
- 8. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,
- 9.
- Dougherty, Fawell, Glass, Graham, Harber Hall,...Harber 10.
- Hall, Kenneth Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel,
- 11. Kosinski, Latherow, McBroom, McCarthy, Merritt, Mitchler,
- 12. Howard Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman,
- 13. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano, Saperstein,
- 14. Savickas, Schaffer, Scholl, Shapiro, Smith, Sommer, Soper,
- 15. Sours, Swinarski, Vadalabene, Walker, ...Walker, Weaver, Welsh,
- 16. Wooten, Mr. President.
- 17. PRESIDENT:
- 18. Senator Newhouse, aye. On that question the ayes are
- 19. twenty-seven, the nays are thirty, and the motion is declared
- 20. lost. Senator Ozinga. SENATOR OZINGA:
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 - I would now...renew my motion.
- 23. PRESIDENT:

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- 24. The question is, shall the Senate advise and consent
- 25. to the nomination just made? Senator Partee.
- 27. I would like to speak to the motion, if I might, Mr.
- 28. President.

PRESIDENT:

30. You are recognized.

SENATOR PARTEE:

- SENATOR PARTEE:
- 32. Sir, I think it's a very important consideration
- that the Senate faces in whether or not it advises and 33.

consents to the appointment of a particular person who is 1. 2. proffered to a governmental agency by the Governor. In this 3. case, I guess we knew for some time that there was some controversy surrounding the appointment of Dr. Fogel, and 4. 5. we came to know that by many newspaper articles and other expressions throughout the media concerning this gentleman 6. 7. and his course of action lastly in the State of Minnesota. We were told that there were many, many things wrong with 8. this man, that he had not the qualifications to hold the 9. position, that he was in many ways disruptive and devisive, 10. 11. and that a case, a very strong case would be made against him when he came and appeared before our committee. 12. want you to know, Mr. President, that I was present in the 13. committee yesterday, and I heard a large number of questions 14. asked this gentleman, and I've never been more satisfied 15. with the kind of forthright, intelligent well articulated 16. answers as the ones that he gave. More than that, Mr. 17. President, I would like you know that we have in our file 18. here, a large number, an inordinately large number of letters 19. which have come from persons in the State of Minnesota: 20. who know what kind of man this is and who talked very 21. much about his innovative activities. I know that 22. innovation around this State is something that's an anathema 23. to a large number of people; people want things done like 24. they were done in the 20's or in the 30's and some people 25. are living in yesteryear. Some people see this man and 26. they talk to...when they ask him about certain groups 27. to which he belonged, they ask him about his days when he 28. was at the University of California, and I suppose they 29. imagize or reify a college professor as they knew him 30. in the days when some of these gentlemen were in college 31.

forty or fifty years ago. They think of him probably with

baggy tweeds, vest, maybe a Phi Beta Kappa key hanging

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They think of the ivy covered buildings and a pipe, Sunday afternoon teas and chamber music. But those days are not with us any more and our college professors are now meeting and talking with young people who observe their parents on Sunday mouthing pious incantations in church, and see them again on Monday being the different person than they were on the Sunday in church. And those are the kinds of young people with whom professors are dealing today. And ... the day when you could say to a young person, it is so because I told you so, has faded into evanescence. Hence, we have professors like Dr. Fogel and perhaps one of his failings as far as those who would reject him are concerned, is the fact that he took the time to prepare himself scholastically in this rather limited kind of preparational field. He has a doctorate degree in the field of penology, which gives him perhaps a disadvantage where some people are concerned. Perhaps he should be a toothy kind of sycophantic sheriff from some county who gets along with everybody on the County Board or who doesn't know a great deal about Lambros's theory of penology or anything else about penology except you've got to put them in there and sit on them, you know. Maybe that's his problem; I can't really analyze what goes through anyone else's mind, but maybe that is a part of his problem. But it's interesting to me when we see a letter from judges at all levels in Minnesota, at the Circuit Court and the Federal Court, letters from the Governor of Minnesota and many, many letters from knowledgeable people in the State of Minnesota, and they all say yes, he's innovative. Let me suggest to you that whenever anybody is innovative in any field in this State, he immediately incurs a disfavor of a large segment of our population and of our Legislature. This

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man would be the successor to another man who, in my opinion,

- was a very fine Director of the Department of Corrections. 1.
- I say to you that Peter Bensinger, the Republican Director 2.
- of this division prior to this time, did a masterful job, З.
- as the Commission...or Director of this Department of 4.
- Corrections. He was innovative and he too because of his
- 5.
- innovation, because of his desire to do things in another 6.
- way, calculated to bring about better results in this kind 7.
- of changing world in which we live; he too had his detractors, 8.
- and he too had persons who were not prepared emotionally 9.
- or responsively to his kind of program. I just looked, Mr. 10.
- President, at some figures I had brought in here this morning 11.
- on the rejections of candidates, and it's interesting to 12.
- me that the rejections that I'm looking at relate only 13.
- to civilian employees and it comes... this information comes. 14.
- from the Library of Congress, and it relates to rejection 15.
- of civilian nominations by the Senate of the United States. 16.
- And I'll say to you my records go back, well, we just 17.
- went back to...back to the early 50's, I have it here, 18.
- and it's surprising, just really surprising how many people, 19.
 - or really how few people, were rejected by the Senate of
- 20.

the United States. The first one was in 1959, a man by

on a vote of 46 to 49. And in 1969, ten years later, a

- 21.
- the name of Louie B. Strauss, who was nominated for the 22.
- Secretary of Commerce, and he was rejected by the Senate 23.

- man namedClement Haynesworth was nominated for the Associate
- 25.
- Justice of the Supreme Court. And he was rejected by 26.
- the Senate 55 to 45. Can the gentlemen back there with you 27.
- hear? I can hear you over here. You must...give him a hearing 28.
- aid, would you? And number three, 1970, a gentleman by the name 29.
- of G. Harold Carswell, nominated for Associate Justice of the 30.
- Supreme Court was rejected by the Senate 45 to 51. In the years 31.
- under study, there were only three additional rejections 32.
- by the United States Senate of any personal appointments, 33.

and in 1955, there were three postmasters rejected. I'm not trying to establish the fact that nobody should ever be rejected. I certainly wouldn't say that. And I don't intend to convey that impression. I'm only saying, that when a person comes to this body to...and offers his service to this State, that the rejection be based on something meaningful, on something realistic, on something of a substantial nature. If you'd been there yesterday; and you'd heard the questions, you'd heard the testimony, you'd heard the answers given, you would know that this rejection is bottomed on nothing of a positive nature. It is bottomed on some sort of venom, some sort of vindicative feeling or attitude, some sort of personal rejection, some kind of personality antithesis, but not based on facts. I, therefore, Mr. President, urge you and all members of this Body to advise and consent to the appointment of Dr. David Fogel.

PRESIDENT:

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Sen...Senator Newhouse.

SENATOR NEWHOUSE:

Thank you, Mr. President. Mr. President, gentlemen,
I'd simply...to make one point and that is this, during the
last Session we had with us, during the last four years,
we had with us the Director whose name was Peter Bensinger.
Peter Bensinger was a young, innovative, strong-minded
man who set about changing the theory of penology in this
State from a punitive theory to a rehabilitive theory. He
fought a lot of battles, and I'm proud to say that in this
Senate, I was one of the sponsors of the new code of
corrections that came out of his administration. Those of
you who have taken a look at that new code of...those of you
who have taken a look at the new code of corrections, and
it guite an extensive document, realize that of the kinds

of changes that have been made in penology in this State 1. will require a person who has precisely the kind of 2. attributes that the candidate for that position presently 3. Without those kind of attributes, we may be in fairly 4. serious trouble. Because we have put in theory on...in the 5. laws on the books in this State, some of those forward-6. looking plans that cannot be implemented without the full 7. support of this body, without the full support of a director 8. who has some notion of what they're all about. The record 9. shows that in the State of Minnesota, that David Fogel was 10. not reluctant to try new things under controlled conditions, 11. to find out whether or not they would or could work and when 12. they could work, he had them adopted. That kind of leadership 13. is going to be required in the State of Illinois. There's 14. almost no question that given the political realities of 15. life that almost anyone with a bland record who had appeared 16. before this Body would have been immediately confirmed. 17. And we could have had any mediocre director of corrections 18. that the Governor choose...chose rather, to bring before 19. 20. the Executive Committee. Unfortunately, there are other 21. political realities here involved. I would hope however 22. that the last minute, and I've been here long enough to have not too great faith in this suggestion, that some of 23. 24. us would think very carefully about what we're about to do in the area of penology and divorce from what ever thought 25. 26. we have; David Fogel, as a personality, and look at the cold 27. record of what this man has done, the cold record of what he is doing, the cold record of what he can produce for the 28. 29. State of Illinois, and advise and consent in this nomination.

Senator Wooten.

SENATOR WOOTEN:

PRESIDENT:

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Mr. President, I have received, as I am sure many

members of this Body have received, a number of letters 1. objecting to the appointment of David Fogel as Director 2. of the Department of Corrections, and so I took some pains 3. to check with the people in our community where the matter 4. of corrections is under study, where we have great hopes for the future, and talked to them. I have identified б. many of these letters as coming from one particular pressure 7. group. But I talked to them about Mr. Fogel's qualifications, 8. and the consensus was that he would be the man to carry 9. on in the spirit of Peter Bensinger. And it was their 10. judgment that this was perhaps one of the most important 11. and one of the most enlightened appointments to come from 12. our Governor. I, therefore, followed the proceedings in 13. Executive with great care yesterday, and am frankly puzzled 14. that the vote was to reject him, even though no case was 15. made against him. And... so I would urge my colleagues to 16. consider very carefully this vote and advise and consent 17.

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19. PRESIDENT:

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Senator Rock.

to this appointment.

SENATOR ROCK:

Mr. President, members of the Senate, I too sat in the

Executive Committee yesterday and heard a dissertation

by a fellow Senator that lasted some twenty-four minutes,

and I think to reiterate what Senator Partee said, there are

allegations, and there are allegations, and there are allegations.

There were no facts. Those that proported to be facts were

in some instances misstated and others were directly

refuted in well articulated answers by the nominee. I

want to point out to the members of the Senate who did

not have the benefit of the hearing in the Committee...

the Executive Committee yesterday, that I too have received

numerous letters from the State of Minnesota and the officials

therein, highly placed officials, apparently well-qualified 1. officials, and I would like for the benefit of the member-2. ship to share with the members of the Senate a few remarks 3. from just a couple of those letters. There have been 4. allegations that this is a man who does not stand for law 5. and order. I happen to live in a very inner-city type 6. neighborhood; in my judgment, Dr. Fogel stands for law and 7. order. The only thing that I heard yesterday that might 8. have been construed, at least, as some umbrage on this 9. gentleman's qualifications, was the fact that apparently 10. certain senior members of the various institutions were 11. upset. That same upset happened when Peter Bensinger took 12. over the Department of Corrections. I would like to share 13. with the membership some remarks from Robert Tenneson, Chair-14. man of the subcommittee on Corrections of the State Senate 15. of the State of Minnesota, in his letter addressed to the 16. Chairman, Senator Ozinga. He says, I am very grateful for 17. the effective leadership, management and administration he 18. brought to the Department. Others, he said, attest to Dr. 19. Fogel's leadership. In 1971, Governor Wendell Anderson 20. appointed Mr. Douglas Dayton to be chairman of a newly created 21. Loaned Executive Action Program. LEAP, as it was called, was made 22. up entirely of top executives from businesses throughout the area. 23. It's goal was to study State departments and suggest specific 24. programs for eliminating fat, improving organizations ef-25. fectiveness in assisting state government to serve people 26. better. It was an effective study making evaluations and 27. concrete recommendations. And this is what LEAP, the 28.. team said of the Corrections Department in December of 29. 1972. That month in which Dr. Fogel was contacted by our 30:~/

standing system of goals, objectives and action plans

chief executive, and I quote, "The Department has an out-

developed by top management. A top management team with wide

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experience in other correctional systems has been assembled by the Commissioner. This team is willing to take the issues to the public and is doing so whenever possible. The Minnesota public is generally receptive and willing to experiment and accept new methods of corrections within the State." This Senator's letter goes on to say that virtually no other department received such a favorable evaluation. The one weakness that was noted, was the same weakness that was noted by Director Bensinger. It was noted that there was resistance by some lower staff personnel to improvement and change. That same thing, I am sure, prompted much of the adverse comment here in our State. I want to also point out, that I have received a letter from the Minnesota's Teamsters Joint Council number 32. And this letter from the Secretary-Treasurer of that Council, says, our Union is the largest representative organization of employees in the Department of Corrections. Since his arrival, that is Dr. Fogel's arrival, we have had no major problems in labor relations. We have always been able to resolve differences, and Dr. Fogel has always supported the line officer. And finally, Mr. President and members of the Senate... Senator Partee yesterday in the Committee alluded to and made reference to a letter from the Warden of the Minnesota State Prison. In this letter, the warden asks us to advise and consent. He tells us that this is a man who stands for security, for law and order. I would hope Mr. President and members of the Senate, that we would give Illinois a chance and advise and consent in the

PRESIDENT:

nomination of Dr. Fogel.

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The question is... Senator Donnewald. SENATOR DONNEWALD:

Yes, Mr. President and members of the Senate, it's very

- ı. infrequent that I rise, but I feel compelled this after-
- 2. noon to address myself to this matter. I have, Mr. President,
- 3. a little prison experience, not within the walls, but
- 4. immediately outside of them. I resided when very young on
- 5. the prison grounds of Statesville Penitentiary when one of
- 6. the greatest wardens in the United States presided,
- 7. Joe E. Ragen, who happens to be from my home town. And
- 8.
- is now deceased, as we all know. Yesterday, a man came
- before us with qualifications that I have never seen the 9.
- 10. likes of before. A doctorate in penology. And I don't believe,
- ladies and gentleman, that we've ever had the opportunity in 11.
- this State to have a man of this caliber to serve and now 12.
- 13. that action today is a disgrace, a disgrace to the people of
- 14. the State of Illinois, if we do not confirm.
- 15. PRESIDENT:

- Senator Bruce. 16.
 - SENATOR BRUCE:
- Mr. President, I was relieved to read in a newspaper 18.
- 19. this morning that this would not be a partisan matter.
- 20. I am, however, upset with what may be a developing problem
- in the State Senate. Let me tell you what I believe the 21.
- 22. problem is; when David Fogel was proposed, certain gentlemen
- in this body and throughout the State of Illinois, made up 23.
- 24. their mind that under no circumstances would he ever become
- the Director of the Department of Corrections. No evidence, no 25.
- amount of hearings, nothing that this Body could do would 26.
- 27. mean that those minds would be changed and to date those
- men have not changed their minds, and so I believe this 28.
- body has locked itself into a course of error. And today, 29.
- I believe that we are about to compound that error. 30.
- error of those few gentlemen who decided that they would 31.
- oppose Director Fogel has been imposed on many gentlemen 32.
- in this body. I believe that we should continue as we have 33.

- 1. in all appointments to accept or reject on the basis of
- 2. material presented to the Executive Committee and every
- 3. member of this Senate, not on the mistakes of any man or
- 4. men that may sit among us. I had an opportunity to hear part
- 5. of the Executive Committee proceedings yesterday.
- 6. somewhat upset with the manner of questioning. We did
- 7. not return to the era of the fifties, but we certainly did
- 8. knock on the door. One question, that I thought was amusing,
- 9. related to a gentleman named Hayward. The question was
- 10. asked whether or not Hayward was known. There was some
- pause about Hayward, and finally it was pointed out that 11.
- Hayward was Hayward, California. And I think that indicated, 12.
- 13. as I sat there and listened to other questions, the quality

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- of the research that had gone into the background of 15. Mr. Fogel. I'm most upset today, that it appears that in the
- 16. committee many members of another party asked questions, and
- 17. went into great detail with materials running some hundreds .
- 18. of pages, I'm told, about Mr. Fogel's background. Yet today,
- 19. we have the press and the people in the galleries; I hear

none of that evidence brought forth. I hear no one from

and that we should do it logically because he is unqualified,

- 21. the other side of the aisle stand and say, gentlemen the
- 22. reason we should reject Mr. Fogel is the following,
- 24. or logically because he is incompetent. I hear none of that,
- 25. in fact, I hear nothing, concerning Mr. Fogel's lack of
- 26. qualifications. We've heard letter after letter, gentlemen,
- 27. have spoken, testimony was given, about how qualified he

is and in my own mind, he is probably the best qualified

explanation. No, Senator Partee brought up the question

- director of any agency put to this Body. And yet, I find that 29.
- we are on the brink of rejecting that person without
- of confirmations within the United States Senate, and at that 32.
- time, a comment was made on an associate judge as a question 33.

- ı. of mediocrity, and a statement was made that mediocrity
- 2. has a right to be represented. My fear today is that
- 3. medio rity will be represented here today in the State
- 4. Senate, not on the appointment and presentation of David
- 5. Fogel, but I believe mediocrity is going to be represented by
- 6. his rejection. I would urge those who have been locked in to
- 7.
- opposing his appointment to stand up today and say, we want a 8. good director of this department.
- 9. PRESIDENT:
- 10. Senator Johns.
- SENATOR JOHNS: 11.
- 12. Mr. President, Ladies and Gentlemen of the Senate,
- 13. as a member of the Committee, I was shocked to see that
- members of this committee on the other side of the aisle 14.
- 15. were so preset in their convictions of this appointee.
- 16. Time after time, he answered their questions in a forthright
- 17. manner, still a relentless pursuit of this man. Time
- 18. after time, he had to recall and straighten out distortions
- 19. with clear and concise facts. And I can't help but laugh
- at what Senator Bruce mentioned when they asked him what 20.
- about this guy Hayward, and it turned out to be a city. 21.
- 22. Their questions were so arranged that it was like a ...like
- 23. a play. They would ask the questions and be ready for
- 24. him after he got rid of the next one. One of the wardens
- critical of this man for not touring the prisons with the 25.
- 26. wardens needs to be investigated, and I know for a fact
- that he is rather a pathetic warden, and bares investigating 27.
- for malfeasance and dereliction of duty. As a member of ... 28.
- of the Executive Committee last Session, vice-chairman, 29.
- I was informed by my leadership that former Governor 30.
- Ogilvie deserved every one of his appointees, and I was to 31.
- give him those appointees unless there was a conflict of 32.
- interest. And only too well do we remember the only one that he 33.

was denied. And this happened only once, as I said.

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- When I look back upon one of the other members, the
- 3. other side of the aisle, who stated his long experience
- 4. in criminology, I reflected as I sat there, that his
- 5. had been gleaned piecemeal, and it kinda reminded me of
- 6. orange koolaide against Sunkist orange concentrate
- 7. that this man has. And I'll tell you this, to me it
- was a sad day in the State Senate of Illinois as I
- 9. sat there and witnessed what I did yesterday. Thank you,
- 10. Mr. President.
- 11. PRESIDENT:
- 12. The question is does the Senate advise and consent
- 13. to the nomination just made? Secretary will call the
- 14. roll.
- 15. SECRETARY:
- 16. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,
- 17. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,
- 18. Dougherty, Fawell...
- 19. PRESIDENT:

- Senator Fawell.
- 21. SENATOR FAWELL:
- 22. A matter like this is, I think, difficult for all of
- 23. us, and I think it's sometimes shard to divorce oneself from
- 24. some of the emotions that can understandably arise.
- 25. I first of all, want to say that I think that to approach
- 26. a conversation in regard to appointment by the Governor in
- 27. an assumption that either the proponents or the opponents
- 28. are biased or have their minds made up is not very persuasive
- 29. argument. I happened to have a great deal of respect for
- 30. my seatmate to my left, and I don't believe that in the
- 31. investigation that he has most sincerely carried out, and very
- 32. diligently carried out, that it is predicated on venom or
- 33. vindictiveness or personality which I think has been quite

- I think that one has to approach, literally expressed. ı.
- and I certainly, as I look at the job that John Graham has 2.
- 3. done here in expressing his belief and feelings in regard
- 4. to this particular gubernatorial appointee; I don't com-
- 5. pletely agree with the conclusion that he has reached based
- upon his investigation, but it has been a thorough one, 6.
- and I think that one has to say, at least from my view 7.
- point that reasonable men can differ. And I have tried to 8.
- express to him that I do differ with his conclusion here. 9.
- I have had a number of people communicate with me pro 10.
- and con in regard to Dave Fogel. I've only had the opportunity 11.
- of talking with Dr. Fogel once or twice. Just this morning, 12.
- I had the opportunity to talk to him again. And I have 13.
- had people who I have worked with on the Criminal Diagnostic 14.
- Study Commission, such as Ben Meeker, the Chief Probation 15.
- Officer for the Federal District Court of the Northern 16.
- District of Illinois, Larry Pusateri, Norval Moore 17.
- Norval Morris, others in whom I have a great deal of 18.
- confidence and who have some detailed knowledge, the 19.
- background of this man, and I well recognize that perhaps 20.
- the conclusion that I make is not a reasonable one. 21.
- 22. can be wrong and on many occasions have been, and may be

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right to appoint to the Cabinet, men who reflect his basic

again, but I ... I do believe that the Governor has the

- 24.
- approach to the various problems that may be represented by 25.
- a given Cabinet post. He has seen fit to tap Dr. Fogel for 26.
- this position. I think that unless the evidence were to 27.
- show that clearly, you have a man who is unfit for the position. 28.
- Based upon the evidence, at least thus far that has been 29.
- brought to my attention and with complete, I repeat, 30.
- complete respect for the diligent pursuit of this matter that 31.
- my colleague, Senator Graham, has conducted, I... I simply 32.
- have to state that I do desire and do vote for the confirmation 33.

of...of Dr. Fogel, and thus I vote aye on this question. SECRETARY:

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Glass,

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PRESIDENT:

Senator Glass.

SENATOR GLASS:

Thank you, Mr. Chairman, Ladies and Gentlemen of the Senate, explaining my vote, very briefly. I... I would note that, as Senator Fawell has said, it is the Governor's prerogative to make...certain appointments and to have those appointments confirmed unless there is a compelling reason to overrule them, override them, I think also, however, this Senate is given a strong and important responsibility in advising and consenting to those appointments. don't think it's our job to simply sit back and accept an appointment that is handed to us if, in fact, we do not believe the appointee is qualified. And, I think, in this case, the Executive Committee report which is adverse to confirmation should be given the same weight that committee reports are given in all other legislative matters. I have not heard expressed any reasons why this committee report should be overruled. We know that Dr. Fogel, at minimum, has been a very controversial character, that in his career in public life controversy has followed him almost everywhere he has been. The volume of mail that I have received on this issue, and I think almost all of us in the Senate, testifies to that fact. Now, Senator Newhouse mentioned that we have a new code of corrections; it is an excellent document. This code of corrections I think is a progressive and forward looking law; I don't believe, however, that by any stretch of the imagination, Dr. Fogel is the only one that could implement it. In fact, I think the ... the penal system in Illinois can do very well under another appointee, and I would just like to again urge support for the position of the committee which I know was reached in good conscious, in good

faith and after a great deal of investigation. And I therefore, vote

SECRETARY:

- 2. Graham, Harber Hall, Kenneth Hall, Hynes, Johns, Keegan,
- Knuepfer, Knuppel, Kosinski, Latherow, McBroom, McCarthy,
- 4. Merritt, Mitchler, Howard Mohr, Don Moore, Netsch...
- 5. PRESIDENT:

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- 6. Senator Netsch.
- 7. SENATOR NETSCH:

Mr. President, the affirmative case, I think, for David Fogel R. 9. has already been made and made quite eloquently; I regret to say mostly on this side of the aisle. And, on that basis all I could 10. add is a plea with those who are choosing to vote the contrary 11. to keep in mind one thing. In this country, it seems to me we 12. have developed two massive programs that have been totally self-13. defeating. One is the Welfare Program and the other is our Penal 14. System. I do not promise that this man could make a differ-15. ence, but I think he holds out some real hope for changing 16. that. For heavens sake, give him a chance, but let's not kid ' 17. ourselves; it is not the affirmative case for or against David 18. Fogel that we are really talking about now. I'm reminded of 19. my last incarnation which took place in Springfield and involved 20. a great deal of time spent in the State Senate. And I'm remind-21. ed of what was for me the most disgraceful episode of the four 22. years that I spent here working largely with members of the 23. 24. That was when two very outstanding people, Earl Dickerson 25. and Ralph Hellstein, one a distinguished black Civil Rights Leader. 26. the other a distinguished Labor Leader, were turned down by the 27. State Senate on the...for appointment to the Federal...to the Fair Employment Practices Commission on the same kind of 28.

record that I think you have attempted to construct against David

think it is disgraceful now, as it was then. I think what you are

doing is taking a remarkable man, a truly remarkable man, and you are catching him in a political snare; and let there be no mistake,

Fogel. Innuendo, half-truths, fears, unsubstantiated claims.

this is largely a political ploy which is leading to his defeat. I think you ought to sit back and reflect with your consciences not just that the Governor has a right to the people who reflect his views but to what you are doing to this man's reputation. He must now carry through with him the rest of his life the fact that he has been rejected theoretically as unfit, by the Senate of the State of Illinois. I don't, for one minute, think you believe he really is unfit, and I think it is a disgrace to pin that on him. I would plead with you to change your negative attitude to an affirmative one. My vote is yes.

SECRETARY:

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Newhouse, Nimrod, Nudelman, Ozinga, Palmer, Partee...

PRESIDENT:

Senator Partee.

SENATOR PARTEE:

The freshman members of the Senate...won't really get the ...the remarks here but...most of you who have been here before will and I...maybe I can say it so that they'll all understand it. There was a gentleman here in the Senate who sat where Senator Fawell sits now, who always waited to be the last one on the roll call and...had some concluding remarks. I see him in the gallery, and I guess he's still waiting to be the last one on the roll call and would Ebbie Groen stand up. Still waiting to be the last one ya know. I vote aye, Mr. President.

Regner, Rock, Roe, Romano, Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith, Sommer, Soper, Sours, Swinarski, Vadalabene, Walker, Weaver, Welsh, Wooten...

PRESIDENT:

Senator Wooten.

SENATOR WOOTEN:

Mr. President, I would just hope that the case which

allegedly can be made against this nomination will someday
 be revealed. It was not in Executive Committee yesterday,
 and I hope that we would someday all have the benefit of
 the reasoning of the other side. I vote aye.

SECRETARY:

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Mr. President.

PRESIDENT:

Senator Chew.

SENATOR CHEW:

President, I'm not...recorded on the roll call. I happened to have been on the telephone when my name was called. have been many reports about the unfitness of the candidate, and there have been reports of his fitness. I sat in the Executive Committee on yesterday, and I listened to the sometimes insulting remarks made and an intensive interrogation. I assume when I came to this legislative hall that the purpose for presenting a candidate to a committee, especially the Executive Committee, was to ascertain the qualifications of that candidate to further determine his fitness to serve in a post that he had been nominated to. I can truthfully say with my limited knowledge that not one thing was brought out in this hearing yesterday that proved this man to be disqualified for the post in which he was selected. We have some very knowledgeable men here, some trial lawyers that are accustomed to asking questions that dig deep into one's background. That was done yesterday, and one would have to admire Mr. Fogel because nobody riled him with all of those questions. If the State of Illinois is to go forward with its Penal Program, we must get men of his qualifications. The field narrows when you find that you're looking for the highest academic award in this particular field. A man who holds a Ph.D. and further studies. He's not being rejected because of his qualifications; he's being rejected simply on a political point of view, and our State needs today not just political points of view, we need men and women

1. that are qualified. I must commend the Governor for having 2. sought the best man available for this position. I do not, 3. however, feel that the Governor searched the State of Illinois thoroughly. Maybe we could have found one that would equal him but be that as it may. I would ask...

PRESIDENT:

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Senator, the three minutes have expired; will you conclude vour remarks.

SENATOR CHEW:

Yes, I will, Mr. President. I would ask that those of you who that are voting against this confirmation would re-examine your purposes and not let your conscious be your guide but determine between right and wrong. I must vote aye.

... Senator Graham.

SENATOR GRAHAM:

How am I recorded, Mr. President?

PRESIDENT:

PRESIDENT:

You are not recorded.

SENATOR GRAHAM:

Some accusations have been made that this was a brainstorm of John Graham's. That's not true. And the gentlemen on the other side of the aisle know that it isn't true. The first call I got from a man who is nationally respected in the field of Corrections was from Doctor George Beto in Huntsville, Texas; a former president of the American Conference on Corrections. my journeys in the two states, I talked to mayors and chiefs of police; one, in particular, who had a great problem. Chief Walley

I wasn't going to say anything, but I feel that now I must.

Haggins, a former FBI agent, now with the Minnesota Bureau of Criminal Apprehension. I talked with Mr. Alex Peterson, a former

Abrahamson, Stillwater, Minnesota. I talked with Mr. Harold

32. Deputy Commissioner of Corrections in the State of Minnesota who 33.

was not there long after Mr. Fogel. I talked to the Sheriff, ı. Ed Westfall, of Washington County, Minnesota where Stillwater 2. prison is located. I talked to Donald Garsey of the St. Paul 3. Pioneer Press. We talked to the members of the press of the 4. ... of the Minneapolis papers. I talked to Thomas Wnell Brownell 5. Investigative Supervisor, Organized Crime Control and Intelligence, 6. Minnesota Bureau of Criminal Apprehension. I talked to Charles 7. Pat Casey, the Assistant Director of Organized Crime and Criminal 8. Intelligence Branch of the California State Department of Justice 9. in Sacramento. I talked to Inspector Kenneth L. Irving, Intel-10. ligence Unit of the Marim County Sheriff's Department, San Rafael 11. California. I talked to Joe Spangler, the Chief of Adult Division 12. ...in the Chief Adult Division in the California Department of 13. Corrections. I talked to Director Procunier, the Director of 14. Correction for the big State of California. I talked to Dick 15. Feider at the St. Paul Police Department. I talked to Lieu-16. tenant Lawler in the San Francisco Intelligence Unit in 17. San Francisco, California. So this was not an idea propounded 18.

PRESIDENT:

by me.

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The Senator's time has expired; will he conclude his remarks. SENATOR GRAHAM:

Now, let me tell you one thing in conclusion, one of my big objections, is it...of the many qualities that Mr. Fogel possesses, he has a quality to divide one force against another in the institutions in the State which he resides. He's successful in doing that. He has a...

PRESIDENT:

Senator will conclude his remarks. Your time has expired Senator, will you conclude your remarks?

SENATOR GRAHAM:

...Concluded by just saying this about a panic peddler in the Mag...Maggie Daly Column, it says quote Mr. Fogel, "Illinois

Prisons are on the verge of another Attica." ı.

PRESIDENT:

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. How does the Senator vote?

SENATOR GRAHAM:

I vote no.

PRESIDENT:

Senator Buzbee.

SENATOR BUZBEE:

How am I recorded?

PRESIDENT:

You are not recorded.

SENATOR BUZBEE:

Mr. President, I have a nasty little speech written here that I was going to give today, but I think enough nasty little things were said yesterday. I vote aye.

PRESIDENT:

Senator Smith. For what purpose do you arise?

SENATOR SMITH:

To explain my vote, Mr. President. I have not voted as yet.

Proceed.

PRESIDENT:

SENATOR SMITH:

This is going to be one of the poorest demonstrations of the reasoning ability of a lawmaker in the Great State of Illinois. And then the way and manner in which I shall cast my vote. I think we have demonstrated as of yesterday and today, the futility of rhetoric, speech making, and so forth. I dislike, more than any member on this Floor, the idea of a member getting up here explaining his vote. I believe, with Senator Fawell and others, that the nominee is competent and could and would serve faithfully and honorably. Much has been said by the various members who with regards to yesterday's testimony.

1. the city of Chicago, incarcerated there now, is a man named Speck 2. who was accused of killing eight nurses and he was found guilty. 3. I believe that if the case presented against Speck had been as 4. poorly presented as was the case that was presented against the nominee as of yesterday that Speck would probably have been turned 5. loose and given a medal. It's useless for me to criticize, and 6. 7. I've never criticized, and I will not now criticize anyone on how 8. they voted. I listen to men; I listen to everything that's said 9. here, and I see men get up and vote what, I assume, is their honest conviction. Often times, I vote opposite because I differ with 10. 11. their conclusions. On this side of the aisle, some have voted yes and others no. I believe in the man but in keeping with a 12.

For what purpose does Senator Knup...Knuppel arise?

PRESIDENT:

SENATOR KNUPPEL:

deeper conviction; I'm forced to vote no.

I have not voted, and I would like to explain my vote.

PRESIDENT:

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Proceed.
SENATOR KNUPPEL:

I too may stand soon before this Body to be judged in an election contest now pending. Most of the things I have heard here today are that this man is controversial. I too am controversial. And I submit to you that there is much to be said probably against this man and much to be said for him. I'm not saying anything critical about those who vote for him nor those who vote against him. All I'm saying is this, that controversial people sometimes harvest these things and when they really don't deserve them. There was a man who walked the streets of Jerusalem almost 2000 years ago. He too was controversial. He was crucified, and even as he hung on the cross, he said that it was possible for a thief to be forgiven. My views are not those, I assure you, of liberalism, or divisivism because I'm considered a conservative Democrat. I

- 1. have confidence in our Governor. He comes before us with a
- 2. mandate from the people, and my views although, they may differ
- З, from his as to how the Penal System of the State of Illinois
- 4. ought to be conducted, I believe, he's the person who was
- 5. elected, and it is his right to choose those people who he
- 6. thinks will discharge those responsibilities. Yes that man
- 7. 2000 years ago and, Doctor Fogel is a human being, that man
- 8. 2000 years ago while He was God was also man and He suffered.
- 9. And I'm sure that Dr. Fogel will suffer from the action we take
- 10. here today. I, personally, cast my vote based on what that
- 11. Man taught; He taught love, forgiveness, give the other man
- 12. a chance and my vote is one of mercy. I vote yea.
- 13. PRESIDENT:
- 14. Senator Sours.
- SENATOR SOURS:
- 16. Me, no.

PRESIDENT:

17.

- 18. On that question the ayes are 18 the mays are 29. The
- nomination having failed to receive the vote of a majority 19.
- 20. of the members elected as required by the Illinois Constitution
- 21. is declared rejected. Introduction of bills.
- 22. SECRETARY:
- 23. SB 400 by Senator Fawell.
- 24. (Secretary reads title of bill)
- 25. PRESIDENT:
- For what purpose does Senator Partee arise? 26.
- SENATOR PARTEE: 27.
- Parliamentary inquiry .. I don't think we have come out of 28.
- 29. Executive Session unless I'm...
- 30. PRESIDENT:
- 31. You are correct. ... Senator Ozinga moves that the ...
- Senator Ozinga. For what purpose does Senator Hall arise? 32.
- 33. SENATOR (Harber) HALL:

1.	Well Mr. President before we move from the Executive
2.	Session, Ihaving voted on theprevailing side, I would
3.	movefor reconsideration by which that vote was taken.
4.	PRESIDENT:
5.	All right. Senator Hall has moved. Senator Ozingahas
6.	moved to reconsider. Senator Ozinga has moved to table. All
7.	in favor of the motion to table signify by saying aye. Con-
8.	trary no. The motion carries.
9.	SENATOR OZINGA:
10.	Now, Mr. President, I would move that the Senate do now arise.
11.	PRESIDENT:
12.	Thethe motion is that the Executive Session do now arise.
13.	All in favor signify by saying aye. Contrary nay. The motion is
14.	carried. Senate will proceed with on the order of Introduction
15.	of Bills.
16.	SECRETARY:
17.	SB 400 by Senator Fawell.
18.	(Secretary reads title of bill)
19.	SB 401 by Senators Fawell and Graham.
20.	(Secretary reads title of bill)
21.	SB 402 by Senators Newhouse, Partee, Rock, and Donnewald.
22.	(Secretary reads title of bill)
23.	SB 403 by Senators Partee, Harris, Clarke, McBroom, Dougherty
24.	Hynes, Regner, Knuppel, KnuepferKnuepfer, Rock, and Course.
25.	(Secretary reads title of bill)
26.	SB 404 by Senators Graham, Bell, Regner, Howard Mohr,
27.	Newhouse, Mitchler, Rock, Donnewald, Partee, Dougherty, Hynes,
28.	Welsh, Romano, Kosinski, and Shapiro.
29.	(Secretary reads title of bill)
30.	SB 405 by Senators Walker and McBroom.
31.	(Secretary reads title of bill)

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(Secretary reads title of bill)

SB 406 by Senators Walker and Don Moore.

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1.
             SB 407 by Senators Ozinga, Davidson, Regner, Rock, Graham,
 2.
       and Smith.
3.
                         (Secretary reads title of bill)
4.
             SB 408 by Senators Ozinga, Regner, Rock, Graham, and Smith.
5.
                         (Secretary reads title of bill)
6.
             SB 409 by Senators Regner, Berning, Harber Hall, Knuepfer,
7.
       Newhouse, Vadalabene, and Buzbee.
8.
                         (Secretary reads title of bill)
9.
             SB 410 by Senator Knuepfer.
10.
                         (Secretary reads title of bill)
11.
             SB 411 by the same sponsor.
                         (Secretary reads title of bill)
12.
             SB 412 by the same sponsor.
13.
14.
                         (Secretary reads title of bill)
15.
             SB 413 by Senators Walker, Howard Mohr, Don Moore, Dougherty,
       Vadalabene, and Soper.
16.
                         (Secretary reads title of bill)
17.
             SB 414 by Senators Swinarski, Rock, Partee, Donnewald,
18.
       Romano, and Kosinski.
19.
20.
                         (Secretary reads title of bill)
21.
             SB 415 by Senators Swinarski, Partee, Rock, Donnewald,
        Romano and Kosinski.
22.
                          (Secretary reads title of bill)
23.
             SB 416 by Senators Harris, Graham, Mohr, Weaver, Merritt,
24.
        Bell, Conolly, Scholl, Sommer, Ozinga, Regner, Romano, Savickas,
25.
        Mitchler, Schaffer, Berning, Latherow, Bartulis, Hall, Kosinski,
26.
27.
        Course, and Swinarski.
                          (Secretary reads title of bill)
28.
29.
             First Reading of the Bills.
        PRESIDENT:
30.
             Senator Netsch is recognized.
31.
        SENATOR NETSCH:
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Mr...Mr. President, with the concurrence of the Chairman

- 1. of both Committees, I would like to move to discharge the...
- 2. Education Committee with respect to HB 158 and re-refer it
- 3. to the Committee on Welfare where its companion already rests.
- 4. HB 159.
- 5. PRESIDENT:
- 6. You've heard Senator Netsch's motion. All in favor
- signify by saying aye. Contrary nay. The motion is carried
- 8. and the bill is re-referred. ... Senator Shapiro. Senator
- 9. Shapiro.

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- SENATOR SHAPIRO:
- 11. ...Mr. President, I would like...consent of the Senate to...
- 12. to be added as co-sponsor to SB...336. I do have the permission
- 13. of the chief sponsor.
- 14. PRESIDENT:
- 15. The...Chair wishes to join in that same request. I've
- 16. consulted with...Senator Partee and...Senator Harris joins
- 17. Senator Shapiro, Senator Regner, Senator Hall, Roe...SB 336,
- 18. Bartulis, yes, Harber Hall, Don Moore, Senator Mitchler,
- 19. Senator Schaffer, Senator Merritt, Senator Weaver, Senator
- 20. Fawell, Senator Howard Mohr, Senator Davidson, Senator Carroll,
- 21. ...why...why...why don't you who want to join...Senator Glass.
- 22. We'll proceed. Senator Nimrod, Senator...are there any others?
- 23. The bill having received the constitutional majority is declared
- passed. Senator Rock.
- 25. SENATOR ROCK:
- I wonder if it is appropriate, Mr. President, I am a co-sponsor,
- 27. to ask that my name be withdrawn. I'm, you know, I...somebody
- 28. ought to stand out here and see what the bill says.
- 29. PRESIDENT:

- Senator Partee.
- 31. SENATOR PARTEE:
- 32. Well, I was just going to say I appreciate all this con-
- 33. fidence in this bill but I... I want to take another look at

- 1. it; maybe something in there I'm not sure... I don't know is in there. 2. 3. PRESIDENT: Senator Harber Hall. 4. 5. SENATOR HARBER HALL: 6. Mr. President...President, I'd like leave of the Senate to 7. add as co-sponsors to SB 110 the following: Shapiro, Shapiro, Fawell, Conolly, Glass. 8. PRESIDENT: 9. 10. Senator ... have you completed Senator, the addition of? Yes. SENATOR HARBER HALL: 11. 12. Yes. PRESIDENT: 13. Senator Vadalabene. 14. SENATOR VADALABENE: 15. Thank you, Mr. Pre...President, I would like to have leave to 16. have my name put on as co-sponsor of SB 183, 184, 185 and 186. 17. 18. PRESIDENT: ... Senator Vadalabene, would you slowly repeat the number 19. 20. of the bills so that the Secretary's staff can get the numbers? Is it 183 through.... 21. SENATOR VADALABENE: 22. 184, 185, and 186, Mr. President. 23.
- PRESIDENT: 24.

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OK. It's clear here. 25.

SENATOR VADALABENE:

- Thank you, sir.
- 27. PRESIDENT:
- All right. Senator Sours. 29.
- 30. SENATOR SOURS:
- 31.
 - A very brief announcement. Judiciary, the Guernsey Cream
- 32. of Committees in this Chamber, will be meeting on Wednesday, as
- 33. usual, but in the Chamber not down in room 212. We've been relegated and elevated to this Chamber.

PRESIDENT:

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The Chair wishes to announce to ... particularly ... the members who formally served with this former colleague of ours, that we are pleased to have present with us today a former Speaker of the House; a man under whom I served as my speaker, and I'm just delighted to introduce to the Senate, Mr. Speaker, Warren Wood.

MR. SPEAKER (WARREN WOOD):

Please don't applaud, send money. ... Hi Vic. I had a thirty minute address prepared for you. I'll condense it to about two, and then, I'd like to have the Secretary take a bill, will advance it with the unanimous consent to 3rd reading and pass and sent it to the House; who'll send it back tomorrow morning. The Fort Lauderdale Newspaper has every morning what they call the Chuckle Box. I think I have a law suit pending because last Wednesday it said talk is cheap because there's so damn much of it and such a little demand. I think maybe the members of the Senate should listen to that. There's a message in there. ... The only other thing I'd like to say to you gentlemen is you can lose your health, you can lose your money, you can lose your reputation; you get all that back but you blow a little bit of time and that's gone forever. So what you say, we get with it, uh? Thank you very much. The bill that I wanted to have, Mr. Secretary, is a bill to give me the concession for the waste paper. Ok? Because most of that paper on your desk is waste. PRESIDENT:

Senator Mitchler.

SENATOR MITCHLER:

... Mr. President, members of the Senate the Industry and Labor Committee will meet immediately following adjournment of the Session in A-1 in the State Office Building.

PRESIDENT:

Senator Regner.

SENATOR REGNER:

2. Mr. President, as the chief sponsor, I'd like to move to

- table SB 85.
- 4. PRESIDENT:
- 5. Senator Regner has moved to table SB 85. All in favor
- 6. signify by saying aye. The motion would be to discharge the
- 7. Committee from further consideration and subsequent to the
- 8. carriage of that motion to ... then table. For ... the motion
- 9. is then to discharge. A what committee...in what committee is
- 5. Is then to discharge. A what committee...in what committee is
- 10. the bill?
- 11. SENATOR REGNER:
- 12. Education.
- 13. PRESIDENT:

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- The motion is to discharge SB 85 from the Committee on
- 15. Education. All in favor signify by saying aye. Contrary nay.
- 16. The bill is now discharged from the committee. The motion is by
- 17. Senator Regner to table SB 85. All in favor signify by saying
- aye. Contrary nay. The motion is carried. Senator Conolly.
- 19. SENATOR CONOLLY:
- 20. I have communicated with most of the members of the
 - Committee on Transportation and Public Utilities. It will be
 - cancelled for this afternoon.
- 23. PRESIDENT:
 - Senator Saperstein.
- 25. SENATOR SAPERSTEIN:
 - Mr. President and ladies and gentlemen ... with your
- 27. permission, I would like to table SB 397 which is a duplicate
- 28. of a bill that was introduced by Senator Weaver. This is the
- 29. University Merit Board ... Civil Service Merit Board... Appropriation,
- 30. and without deference to Senator Weaver, I'd like to table mine.
- 31. PRESIDENT:
 - Is the bill in Appropriations Committee?
- 33. SENATOR SAPERSTEIN:
 - No, it was assigned to Appropriations.

PRESIDENT:

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All right. The motion is by Senator Saperstein to discharge the Committee on Appropriations from further consideration of SB 397. All in favor signify by saying aye. Contrary nay. The motion is carried. Now the motion is to Table SB 397. All in favor signify by saying aye. Contrary nay. The motion is carried. Senator Soper.

SENATOR SOPER:

Members of the Senate, right after adjournment, Local
Government...Local Government Committee will meet in 2...212.

I want to take some bills that...we have...that are noncontroversial, and if there are any witnesses at 4:15, we'll still be there.

Cause we've got a lot of bills. We continued last week. We can't continue it again. So see ya a little later, gentlemen and ladies.

PRESIDENT:

Senator Buzbee.

SENATOR BUZBEE:

Mr. President, I have a bill on 2nd that I would like to ask to be moved to 3rd. Am I in order in doing that now?

PRESIDENT:

...Senator, we are...about to adjourn; if we take your bill, I think we'll have to take them all. The committee witnesses have been waiting very patiently for us. And it would be my suggestion that we defer that until we reconvene.

SENATOR BUZBEE:

... Thank you, Mr. President, can you tell me when we're going to reconvene?

PRESIDENT:

... The Adjournment Resolution provides for Tuesday at 11:30. SENATOR BUZBEE:

Thank you.

PRESIDENT:

11:30 to accommodate on the first day those who take the

- ı. train coming down from that great city of Chicago. Senator Chew.
- 2. SENATOR CHEW:
- 3. I want to congratulate you for being so thoughtful.
- 4. PRESIDENT:
- Good. Now we have three Death Resolutions. Will the
- 6. Senator ... Senator Mohr, will indicate ... excuse me just a minute
- 7. Senator Mohr. For what purpose does Senator Berning arise?
- 8. Senator Berning.
- 9. SENATOR BERNING:
- 10. There's one congratulatory there. Are you not going to
- take those today? 11.
- PRESIDENT: 12.

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- 13. Well ... there are innumerable ones of congratulatory type.
- I think we should proceed with the adjournment. There is 14.
- 15. restiveness readable. Senator Mohr.
- SENATOR HOWARD MOHR: 16.
- 17. Mr. President, all the committees have been set with their
- 18. times and ... meeting rooms announced. I move that we adjourn
- 19. until next Tuesday morning at 11:30.
 - PRESIDENT:
- All right. We will act on that motion at the conclusion 21.
- 22. of the consideration of the death ... Death Resolutions. Now
- will the ... Senator Partee, 23.
- SENATOR PARTEE: 24.
- ... Because ... because many of our members have asked me, 25.
- 26. I think I want to get this clarified, and if they would listen,
- it wouldn't be necessary for me to ask them on an individual 27.
- and whether we're going to deal with that today. Now, the 29.
- question as I see it is, when is it going to arrive here, and they 30.

basis. There are many members who are concerned about HB 89

- are now on explanation of votes and roll call over there. 31.
- just ... I don't know. 32.
- 33. PRESIDENT:
- 34. Well, the House is ... involved with its consideration.

There is no way of evaluating when that determination will ı.

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- 2. finally be made. We are well passed the posted hour of our
- Committee Hearings, and I can only say that when we receive 3.
- 4. the message from the House on HB 89, we will respond.
- ... I don't think there is anyway to anticipate when it will 5.
- 6. be. So I...
- SENATOR PARTEE: 7.
- Well, all I'm suggesting maybe is, thinking aloud, I don't 8.
- want to put those persons in the House, ... in a posture where 9.
- they will have an excuse to not complete action on it today. 10.
- That's what I'm really trying to avoid. 11.
- PRESIDENT: 12.
- I...I don't see how we can impose...a...a reaction on 13.
- the House. They are duly elected too ... and they are on this issue. 14.
- I'm aware of that. Senator Mohr. 15.
- SENATOR MOHR: 16.
- Yes, Mr. President, I know that it's a very important issue 17.
- ...I'd like to suggest that...we...we adjourn here Pres... or 18.
- a Senator Partee and...when we come back on Wednesday; let's take
- it up as the first issue if that's agreeable. 20.
- PRESIDENT: 21.

- Tuesday. We'll take HB 89 up if...is there agreement that 22.
- we...that HB 89 will be the first order of business. Now I would 23.
- admonish the members to be here, and we will convene just as close 24.
- to 11:30 on Tuesday morning as we possible can. And if there 25.
- is understanding that that will be the first order of business 26.
- ...the message is not here now...we'll proceed on that fact. 27.
- Secretary will proceed. Will the members be in their seats. The ... 28.
- We have three Death Resolutions. 29.
- SECRETARY: 30.
- Senate Resolution No. 73 by Senator Daley. 31.
- PRESIDENT: 32.
- Senator Daley. 33.

SENATOR DALEY:

I think you can dispense with reading it. He's a close

personal friend of the Daley families. I would ask all

Senators to join with me in this Death Resolution.

5. PRESIDENT:

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Senator Daley has requested all members to join in cosponsorship of the Resolution. He moves to suspend the rules for the immediate consideration of the adoption. All in favor signify by saying aye. The Resolution is before us. Will the members please be in their seat. All in favor of the

adoption signify by arising. The Resolution is adopted.

SECRETARY:

Senate Resolution 74 by Senators Carroll, Davidson, and

Wooten.

PRESIDENT:

Senator Carroll.

SENATOR CARROLL:

clerk could dispense ... the Secretary could dispense with the reading of the Resolution. I would ask that all members join; this is a Death Resolution for Charles Midden who was a local labor leader here. His wife, his widow is a secretary to Senator Wooten and myself here in the Senate. I think all Senators would like to join in this Resolution. I would move for the suspension of the rules for the immediate adoption and then the passage.

Thank you, Mr. President I would also ... think that the

27. PRESIDENT:

Senator Carroll has requested all Senators to join as co-sponsor. Is there leave? So order. On the motion to suspend the rules for the immediate consideration of the adoption. All in favor signify by saying aye. Contrary nay. The motion is carried. On the matter of adoption all in favor signify by arising. The Resolution is adopted. There being no further

- ı. business to come before the Senate. The Senate pursuant to its
- adjournment Resolution Senator Vadalabene. 2.
- SENATOR VADALABENE: З.
- Thank you Mr. President. I ... as a parliamentary inquiry 4.
- 5. or as a suggestion, I understand you have a volume of Congratu-
- latory Resolutions. Now, I was wondering, possibly next week, 6.
 - when we come back, could you act on those all at one time if 7.
 - they're not controversial. 8.
 - 9. PRESIDENT:
- I'm certain that we can work that out. 10.
 - SENATOR VADALABENE:
- And that what ... this would save us a considerable amount 12.
- of time. 13.

PRESIDENT:

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- Pursuant to the Adjournment Resolution, the Senate stands 15.
- adjourned until Tuesday, March 27 ... I believe ... at 11:30 a.m. 16.
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