SENATE FLOOR DEBATE
SPECIAL SESSION
DECEMBER 15, 1972

12/15/72

#### PRESIDENT:

1.

6.

13.

18.

PRESIDENT:

- Senate will come to order. Prayer by the Chaplain, Reverend 2.
- George L. Morelock, Pastor of St. Agnes Catholic Church of Springfield. 3.
- Father Morelock. 4.
- PRAYER: 5.

PRESIDENT:

- We're now in the Special Session. Reading of the Journal. 7.
- by Senator Kosinski that the reading of the Journal be dispensed with. 8.
- All in favor signify by saying aye. Contrary minded. Motion pre-9. vails. When the motion to adjourn was made we were on a motion by
- 10.
- Senator Laughlin and Senator Laughlin can explain his motion again. 11.
- For what purpose does Senator Knuppel arise? 12. SENATOR KNUPPEL:
- I'd like to offer an amendment to his bill. I'd just like to 14.
- see the whole package voted on. Let's call the whole package back 15.
- 1, 2, 3, 4 all of them because they are a package. If we're going to 16.
- vote on discharge, let's vote on all of them. Let's don't play games. 17. And I'd like to move to amend it to his motion to include all of the bills.
- 19. Well. . . Senator. . . Senator Laughlin.
- 20.
- SENATOR LAUGHLIN: 21.
- 22. and he has no objection to the suggestion made by Senator Knuppel at 23.

Well, Mr. President, Senator Clarke is the sponsor of these bills

- all. So if you want to change the motion to discharge the Committee
- 24. from all of them, it's agreed by Senator Clarke, who is the principal
- 25. sponsor. I made this motion on my own and he's the sponsor of the 26.
- bill so if that's what you want, fine. All I'm trying to do is get 27. some action.
- 28. PRESIDENT:
- 29. What are the numbers now so that we're in agreement. One through
- 30. Seven. Is this what we're talking about Senator Knuppel and Senator 31.
- Clarke? Alright. If there is no objection, the motion is amended in 32.
- that way. Senator Laughlin. 33.

## SENATOR LAUGHLIN:

2. I accept that amendment or will rephrase the motion or however

3. you . . .

1.

4.

# PRESIDENT:

5. I think we'll just journalize it and I think we'll just. . .

6. The motion is to discharge committee and that takes 30 votes. Senator

7. Laughlin is recognized on his motion.

8. SENATOR LAUGHLIN:

9. Well I stated it briefly yesterday. I made the statement that

10. I didn't know why the last two meetings of the Revenue . . . Joint

11. Revenue Committee weren't held and I place no blame on anyone. I

12. still don't know. I do know that one of the things that was to be

13. done by the . . .

14. PRESIDENT:

26.

Just a moment. Senator Laughlin is entitled to be heard. Proceed.

16. SENATOR LAUGHLIN:

17. . . . that one of the things that was to be done was that this

legislation was to receive thorough study and I thought at this Session

18. legislature is thought that's why they went to those committees.

20. And I had the feeling that unless a motion to discharge was made that

there wouldn't be anymore hearings. Now maybe that's not justified

22, but certainly so that if there was a possibility of any action on a
tax freeze before this General Assembly adjourns sine die that we should

find out about it. I'm aware that there are proponents and opponents

of this bill. I am aware that there are complexities in the bill.

25. I'm also aware of the fact that yesterday afternoon, I'm not completely

27. irresponsible, I talked with Maurice Scott of the Taxpayers' Federa-

28. tion and I asked him prior to the argument whether or not if Senate
Bills 6 and 7 are the appropriate bill received an amendment limiting

the freeze to one year and, with other amendments that he had suggested 30.

and had in mind, whether or not we could have the first step in the 31.

ultimate control of property taxes on a more rational basis and a 32.

positive indication on the part of the Legislature as to how local 33.

- communities might use their revenue sharing funds. I also understand, 1.
- and if I'm wrong about this I'll stand corrected, that some of the 2.
- units of local government are now in the process of constructing 3.
- budgets and the Governor-elect, I think, said during the campaign 4.
- that when you do this you gave everybody a chance to jack up their 5.
- budgets in anticipation that a tax freeze might pass and it would 6.
- be a legitimate logical thing to do unless the Legislature were to 7.
- act in some way now on this matter. So, with just one other comment 8.
- which I can't resist, I've been a member of this body for 12 years. 9.
- I hope I leave it the way I came in. I have never, to my knowledge, 10.
- taken off on any member of this body personally and I'm just remind-11.
- ing the Senate President pro tem, my dear friend for whom I have 12.
- the utmost respect, that I didn't particularily appreciate his remarks 13.
- directed at my pension status yesterday. 14.
- PRESIDENT: 15.
- Senator Palmer. 16.
- SENATOR PALMER: 17.
- This. . . these bills were referred to a Point of information. 18.
- joint committee, committee from the House and the Senate. 19.
- wondering if his motion is proper to discharge this committee. What 20.
- happens to the committee that was appointed by the House? May I
- have an answer on that? 22.
- PRESIDENT: 23.

- The bills themselves were not referred to a joint committee, 24.
- but a joint committee was created so the Chair would have to rule that 25.
- the motion is in order. Senator Partee. 26.
- SENATOR PARTEE: 27.
- I don't know what I said that nettled the Senator yesterday but 28.
- it certainly wasn't anything intended to be in any way unkind and what-29.
- ever it was, I'm very sorry that you misunderstood it. I'm concerned 30.
- here, though, in this whole proposition, about the entire State of 31.
- Illinois. One of the things that I have always believed in, perhaps 32.
- sometimes to my own undoing, is that we are not local officials in 33.

contradistinction to being State officials. We have an obligation ı. to serve the entire State. It does not escape my notice that we 2. must necessarily do what people in our districts think is proper 3. in order to obtain a rather essential part of this whole business 4. which is reelection. But in the overall sense are notions, ideas; 5. and attitudes should relate to the problems of the entire State and 6. the problems of the entire State should in every instance proponderate 7. our parochial kind of approaches to our own individual districts, 8. which is one of the reasons why I suggested doing the reapportion-9. ment hearings, that it would be nice if we could draft districts which 10. had three components: a part urban Chicago; a part Cook County out-11. side Chicago; and a :part, what is referred to as downstate Illinois. 12. I would have liked to seen us, couldn't do it of course, within the 13. guidelines of the Supreme Court for contiguousness and that sort of 14. thing. But it would have been interesting to me to see Legislators 15. who represented districts of equal part downstate, Cook County, and 16. Chicago because I think for the very first time they would have had 17. a real in depth relationship with what this is all about in terms of 18. being a Senator for the people of the State without derivation and 19. without divisional geographical considerations. In this vein I would 20. point out that I read the testimony of those persons who appeared 21. before the Committee on the Revenue. . . the Joint Revenue Committee 22. which were to study these bills and I, in reading those, have come to 23. understand that in Cook County the subject matter of these bills has 24. already been fulfilled. In other words, there is already a tax freeze 25. in operation in Cook County and I think perhaps Cook County could, 26. under these bills, live with a great deal more ease than many other 27. parts of the State. There are many other parts of the State where 28. this would create a rather chaotic condition where this would cause 29. a great amount of frustation and upset, dismay and chagrin on the part 30. of those people who are expecting services from various governmental 31. units. Now I suppose it is not in my overall best interest to say 32. that I am going to take an adamant position on leaving these in a 33.

committee until such time as they can be properly and adequately 1. heard and amended. To precipitously bring them from the committee 2. is not, I think, in the best interest of the people of this State. 3. And although it may imagize me as being opposed to what is a fine and 4. wonderful program, although it may indicate to people by this vote 5. that I am opposed to this freeze because however the media treats it, 6. however it is communicated to people, I may be unjustly accused of 7. being in the opposition to what is described to us as progress. 8. I must say to you that in honesty and all candor I cannot permit my-9. self to vote to bring this out of committee knowing full well that 10. it is not in the position and it's not likely to be in the position 11. where to pass it would be meaningful and where to pass it would be 12. the kind of legislation which would be constitutional and which would 13. at the same time be embracive of all necessary concepts to see to it 14. that people had the kind of tax situation and structure that the State 15. deserves and that the Constitution contemplates. So, Mr. President, 16. I am still taking the position I did yesterday that this should remain 17. in committee and I certainly wish that we had perhaps gone about this 18. in a different kind of way like perhaps a study commission or a group 19. not necessarily composed of Legislators. Perhaps one of the faults 20. with the Joint Revenue Commission was the fact that only Legislators 21. were on it. It doesn't bring me any joy to say to you, and I say this 22. without any rancor, but it does not bring me any happiness to realize 23. now that the person who served as its chairman made the statement 24. immediately after his appointment almost that they were going to come 25. out with a do pass recommendation. This, without the hearings, this, 26. without having the input from people from all over the State who 27. extensively desired to contribute, who wanted to have the rest of 28. the State know their attitudes and feelings and beliefs concerning 29. this very sensitive and very difficult subject. And then when hearings 30. were scheduled and there was a group heard at one hearing in Springfield 31. and then unceremoniously this Chairman said there would not be those 32. in Chicago and then they scheduled some in Springfield and he said no, 33.

-5-

- ı. and they called them off here and many people from all over the
- 2. State had no opportunity to discuss this question, had no opportunity
- to impart to the membership how this would affect them, what the im-3.
- pact of revenue sharing would be on this program, what the impact 4.
- of all of the various taxing programs would be and how they could or 5.
- could not be correlated within the framework of this program. 6.
- have not that information and this is a very serious subject and 7.
- I think without that information we are not in a position to cast 8.
- 9. an intelligent vote.
- 10. PRESIDENT:

21.

24.

- 11. Senator Knuppel.
- 12. SENATOR KNUPPEL:
- Mr. President, I've always admired the Senator from the other 13.
- side of the aisle, and I still do. However, I feel that this is the 14.
- first time in two years here that I've seen him advocate irresponsi-15.
- bility. There's seven bills in this package and among those bills 16.
- is one which would authorize the issuance of some \$400 million
- worth of bonds. This Session of the General Assembly has already 18.
- authorized \$900 million worth of road bonds, 500 and some million 19.
- dollars worth of bonds for the capital improvement and now we're
- 20.
- asked to approve another \$400 million worth of bonds. The use of
- the funds to be apportioned among those schools according to a 22.
- formula who have . . . who now undertake to vote a bond issue on the 23.

people. Now I ask you and I ask the members of this Body whether a

- tax freeze just means on operating revenue or does it mean a tax 25.
- freeze, period. By the inducement, the carrot in front of the rabbit, 26.
- those districts which have not made capital improvement are encouraged 27.
- and enticed to vote large bond issues which would raise taxes on them-28.
- selves to later be redeemed to the extent of 20 or 40 percent. I don't 29.
- call this a tax freeze measure at all. Now we've worked through the 30.
- committee system. It may have failed in this instance and I would say 31.
- this, that the committee in the House is controlled by Republicans 32.
- and in the Senate by Democrats. It might have been a bipartisian 33.

failure, but there's been a failure in the committee system in this ı. case to report back. I don't know if it's necessarily the fault of 2. the committee. Maybe it's the fault of some of the leadership that's 3. on it. As Senator Partee has said, one of the members or one of the 4. leaders has been. . . had inscribed to him the language that they 5. were going to vote this out Do Pass, whether or not the meeting in 6. Chicago, as I understand it, was postponed largely at the insistence 7. of one of the leaders of the House who was not a Democrat. Now this 8. provides no relief for the taxpayer in 1973. The first relief will 9. be in 1974. It's admitted that there are districts and taxing bodies 10. who have already issued anticipation warrants and that the tax freeze 11. could not be constitutional at this time. I personally feel that 12. there are other constitutional questions under both the Federal and 13. State Constitution. These have not been considered. As I said in 14. my original speech here, I've heard the people on this Floor, lawyers 15. and Senators, complain about the treatment they've received from the 16. Supreme Court of this State in holding many of their enactments 17. unconstitutional. We have not and we cannot as a Committee as a 18. Whole thoroughly nor adequately examine these bills and it's irres-19. ponsible for us to discharge the committee in an attempt to do this when 20. we do have the time in the new Session in the 78th General Assembly to 21. do this. I'm a vehement, passionate advocate of doing something 22. about reducing taxes and will in the new Session, if nobody else 23. does, propose a bill that says that 50 percent of what a taxing body 24. receives from revenue sharing shall be cut from their budget. It 25. doesn't make sense to say that a taxing body should extend these 26. taxes and then refund them. That's double work. They just cut 27. their budget in the first place. I hope that the taxpayers of this 28. State and the press realize that we are not the ones who create the 29. taxes. We're talking about local taxes. They should elect res-30. ponsible people to their city councils, their school boards and 31. their other taxing bodies who make up the budget if they are unhappy 32. with the taxes they are paying. And the press nor no one else should 33.

- 1. blame the high rate of local taxes on the General Assembly. They're
- asking us to pull their chestnuts out of the fire. They're asking 2.
- us to protect them against their own local officials, against their З.
- 4. own school boards and their own city councils who are spending this
- 5. Now they also, if this tax freeze were to go into effect, it
- 6. doesn't protect many of those people or take into consideration
- 7. those people who actually will not share in the revenue funds that
- 8. are going to be coming back from the Federal Government. For the
- first time in the State of Illinois we're going to start financing 9.
- 10. local government through a graduated income tax. Nobody would be
- so preposterous to stand in this Body and advocate a piece of legis-11.
- 12. lation which would raise or pass or charge monies for running schools
- and cities on a graduated income tax. Yet by indirection this is 13.
- exactly what's happening. These bills, as has been suggested by 14.
- the Taxpayers' Federation, dedicated to the protection of the taxpayer 15.
- require at least 21 amendments and probably more. I have not prepared 16.
- amendments. I was asked this yesterday, because I assume that the 17.
- committee would function and come back with recommendations which 18.

27.

- would put this bill or these bills. . .this package in an acceptable 19.
- I say again that there's things wrong with each of these bills.
- of them being. . .the largest one being the \$400 million which hasn't 21.

One

- been mentioned in the press. They keep talking about revenue sharing 22.
- and tax freeze because that's what people want to read about.
- 23.
- will they write in their papers, will they say over the air, will 24.
- the news media point out that to pass this package would result in 25.
- the flotation of some \$400 million worth of additional bonds for the 26. State of Illinois, and for our people to use revenue sharing funds
- that might otherwise be available to pay the interest on those bonds. 28.
- There's something else that we've been doing in this Body for a long 29.
- time that strikes me as completely wrong. We pick a date, 1969, and 30.
- we say anybody that has built schools since 1969 will get help, but 31.
- anybody that has built before that will not. And what we do is we 32.
- punish those people who are diligent enough to look after themselves. 33.

- Those people who have had the courage to vote bond issued for capital ı.
- improvement and at the same time we reward the loathsome, the lazy, 2.
- the people who didn't have the courage or the guts, nor the integrity 3.
- to treat their own children to the type of schools they might have 4.
- been entitled to. I say if we pass it we ought to amend it to provide 5.
- that any school that has an outstanding bond issue that is not paid 6.
- off ought to share in this kind of money. It ought not to reward just 7.
- those people who started since 1969. We ought not to entice people 8.
- by a little dribble or a cookie to vote a higher tax rate on them-9.
- selves in the form of a bond issue for building purposes and then 10.
- say we're freezing taxes. We're not doing it. 11.
- PRESIDENT: 12.
- Just a moment. For what purpose does Senator Graham arise? 13.
- SENATOR GRAHAM: 14.
- I ask on a. . . I'd like to ask a question. Are we conducting 15.
- a filabuster or are we keeping time on the gentleman from Petersburg? 16.
- 17.
- We're keeping time and the gentleman is within his time. 18.
- Senator Knuppel may continue. 19.
- SENATOR KNUPPEL: 20.
- I would not resort to a filabuster on this. I think there 21.
- is too much. The volume that has to be ground here is too great
- 22.
- for anybordy to say that we should shunt aside the committee system. 23.
- in this instance. I feel that I've talked long enough on this 24.
- subject, but I think that what has been shown both in the committee 25.
- with the requirement for 21 amendments, the flotation of \$400 26.
- million worth of bonds, the rewarding of the slothful as opposed 27.
- 28.
- would be irresponsible in the short period that we seem to have 29.
- alloted to ourselves and the further fact that apparently the committee 30.

to the diligent. The new concepts that go with revenue sharing

- hasn't held the hearings nor come up with the recommendations that 31.
- might have been expected. They've had a very short time in which to 32.
- do this on a very complicated subject. I personally feel that it 33.

would. . . it is irresponsibility. I'm a. . . as I say, I'm a ı. passionate advocate of a tax freeze and tax relief. I think it goes 2. much further than this. I think that some of these funds should 3. be used to take the sales tax off food and drugs if we're going to 4. give revenue relief. There is the most oppressive tax of all, the 5. most regressive tax. Some of the revenue sharing funds should be 6. going for those purposes. We have to restructure our whole revenue 7. system. We had a Constitutional Convention for that purpose and 8. things changed so rapidly that we cannot possibly meet that demand 9. because decisions in the Sorrento case in California and in Texas 10. and in Minnesota will soon require us to abolish the whole property 11. tax concept. We're talking about something that's going to be going 12. out the window. When I introduce bills to try to do this with the 13. General Assembly, I'm told that it takes a great deal of courage and 14. that even though these are honest bills, nobody.can vote for them. 15. I'm referring to 1442 and 1443. We're going to have to vote for them. 16. We're going to have to change our thinking about how we raise revenue. 17. We're whipping an old sack of bones--a dead dog. We're talking 18. about property taxes which will not be the basis nor the way of 19. raising our revenues in the very near future. At least we ought to 20. do this intelligently through a committee designed for the whole 21. purpose to review the entire ambit of revenue and how we raise it 22. and how we spend it. I'm sorry that I'll have to vote against this 23. and that it may be construed as a vote against revenue...against 24. a tax freeze. It is not. I voted for the 50 per cent limitation on 25. real estate taxes last year and incidentally I might report to this 26. Body that that bill, designed to reduce taxes or to limit levies, is 27. being used to raise taxes in some counties because it didn't say 28. not to be in excess of 50 per cent. It said 50 per cent of value 29. and there were counties where it was not assessed at that level and 30. those counties are now using that bill, not as a tax relief measure, 31. but as a tax and revenue raising measure. So I say let's be very 32. Let's be very careful in our consideration of these bills, 33.

- 1. to see. . .
- PRESIDENT: 2.
- The Senator is still within his time limit and may proceed. 3.
- SENATOR KNUPPEL: 4.
- . . . to see. . . to see that these bills read the way we want 5.
- them to read, that they're not used in fact to raise taxes but rather 6.
- to lower taxes. And we have not had the time nor the opportunity to 7.
- do this. It's great to sit and holler that I've talked too long, but 8.
- the answer is we haven't started, we haven't started to use the time 9.
- we ought to use on something as important as our revenue raising and 10.
- revenue sharing and we can't do it in this aborted session we have 11.
- here. This whole thing should be killed or else have the committee 12.
- report back to the 78th General Assembly, and we should go at that 13.
- then with a passion to really start solving our revenue raising 14.
- methods. Thank you very much. 15.
- PRESIDENT: 16.

- Senator Clarke. 17.
- SENATOR CLARKE: 18.
- Mr. President and Senators, I'm a little amazed at the last 19.
- Senator taking out after the bonding provisions when he's the one
- 20. that asked that they be included in the discharge motion. As the
- 21. sponsor of these bills, I did not intend that we discharge any
- but the two tax freeze bills that Senator Laughlin originally in-
- 23. cluded. Let me just say this, that the issue here is complex and
- the matters have far ramifications. Senator Partee says that they are 25.
- taken care of in Cook County. I think that some of the other suburban 26.
- Senators might disagree. They may be taken care of in Chicago but 27.
- there are many outlying areas where the tax bill is primarily... 28.
- entails schools that are fast being a problem that is not being 29.
- taken care of by the rebate from the County and the City. We are 30.
- only talking here about a discharge motion from committee. 31.
- adjourn for a number of days in order to give a hearing to these 32.
- bills and I had a conversation with the Senate Chairman of the 33.

Revenue Committee last night and I know that he is blameless in ı. terms of a lack of thorough hearing. On the other hand I have 2. heard of no plans to have further hearings in the immediate future. 3. We are in a Special Session. It is my suggestion that we bring 4. these bills out of the committee that we set a hearing of the Whole 5. because all of the Senators have not had the opportunity the Pro Tem 6. has to review all of the testimony that was given at the one hearing 7. and we may well decide just what has been said by the previous 8. speaker. But at least we are seriously, as an entire body, then 9. addressing ourselves to a conclusion of this Special Session. As a 10. sponsor of these bills, I am the sponsor as the Republican leader, 11. not because I am necessarily the advocate of the bills, I think 12. there are serious questions that need to be answered and I'm speak-13. ing only of the tax freeze bills, not the bonding bills. I think 14. there is a serious question as to whether a lame duck Legislature 15. should act on a program when a new Governor is coming in where he 16. might have input that he wants to make or changes that he would want 17. I think that there is a serious question as to whether the 18. time limit should be as extended as these bills provide rather than 19. maybe a short one year period as has been suggested by the Taxpayers' 20. I think there are a lot of questions and I am not sure 21. and I'm not proposing and I don't think many of our members may be 22. proposing that because we are asking for this motion to bring it 23. before the full body that we are therefore asking for a final vote 24. on these bills as they stand or maybe a final vote at all at this 25. time and in this Special Session. However, we are in a Special 26. Session; time is running out. We're in a regular Session and there 27. are other issues that are still considerably vague in terms of their 28. definition and that has to do with the potential salary increases 29. for judicial, for executive, compensation of Legislators, and that 30. entire subject is still very vague. But I think we have to either 31. go forward or decide that we're not going to go forward and I think 32.

that if we are not willing to say we're going to have a hearing at

- this point in time with the Senate Revenue Committee if the House ı.
- won't have a joint hearing, if we're not going to vote these bills 2.
- out of committee so we can have a hearing of the Whole and maybe 3.
- decide to do nothing or maybe decide there should be amendments, 4.
- then let's decide something. Let's go forward and try and conclude 5.
- this matter and really that is the thrust, I think, of Senator 6.
- Laughlin's motion that we should assume our responsibilities to do 7.
- something more than sitting around waiting to see who wants how much 8.
- on a salary increase and then we'll tell the people we'll wait 9.
- until next year on these bills. I would hope really, because we 10.
- don't have the votes on this side. I would hope that there would 11.
- at least be 10 to 12 members on the other side that would be willing 12.
- to bring these bills to the Floor. I would hope that we could have 13.
- a. . . maybe a hearing of the Whole the first of the week and we 14.
- could then delineate what are these issues, what are these problems, 15.
- what are the amendment necessary, and possibly we could then better
- be in a position to debate what the previous speaker was really 17.
- debating and that was the issue rather than the procedural question 18.
- we are addressing ourselves to at this point. 19.
- PRESIDENT: 20.

- 21. Senator Cherry.
- SENATOR CHERRY: 22.
- Mr. President, and members of the Senate, in all of the years 23.
- that I've been here I have never had to consider anything more com-24.
- plicated than what we are discussing in these series of bills. 25.
- There's an old cliche but I think very applicable in this particu-26.
- lar consideration and that is that haste makes waste. 27.
- think there is any man here that is in opposition to the concept,
- 28.
- give the taxpayers a break. I think our taxes are outlandishly high 29.
- and I think the taxpayers of this State as well as the taxpayers 30.
- of our nation are entitled to have a strong look at our tax program 31.
- today. How much more are we going to take from the people and 32.
- shouldn't we give them some relief and I think we're all for that. 33.

I talked about complications. I don't think all the members here ı. know of all the implications in these bills. Of all of the opposition 2. 3. that has been raised in the Committee meetings that have been conducted so far. As a matter of fact there's only been two bills so 4. far that have been considered by the joint committee. Only two out 5, of this entire package. We're talking as has been said about a 400 6. 7. million dollar program. And there's been much opposition to those particular bills. And during the debate, or during rather the testi-8. mony that has been presented by the joint committee which consisted 9. of about 6 hours, only the first two bills were considered in the 10. entire package, in the freeze and in the capital bond issue. 11. Governor said in his address to us on November the 27th that the 12. capital program would advance state support for education and pro-13. vide state aid in an area where many local schools have been extended 14. to the limit. Now here's one of the complications and here's one of 15. the things I'm sure that not every member of this body understands; 16. that most of the 400 million dollars, 300 million would be earmarked 17. for the development and construction of capital facilities which 18. consists of building structures and equipment, for the acquisition 19. and development for land for these purposes. The other 100 million 20. would be used for debt service on school district bonds issued for 21. these same purposes after January 1st, 1969. The initial appropria-22. tion of the Capital Development Board for grants to local districts 23. be 100 million dollars. 75 million for new school construction and 24. 25 million for principal and interest payments on existing debt; the 25. existing debt of local school districts. And then a separate bill 26. appropriates 9 million dollars for the first interest and principal 27. payments on the state bonds. We had a witness from the Illinois 28. Education Association who noted that both the tax freeze and the 29. bond program are linked to the availability of federal revenue 30. sharing money. And there obviously exists a discrepancy between 31. actual school needs and actual available revenue sharing dollars. 32. We don't know what that is at this moment. And they went on, the 33.

witness went on to say that he's in favor of the state providing ı. greater assistance to the local school districts. But according to 2. the structure of these bills there is little relief to the school 3. system themselves in the existing proposals. The state's portion 4. of federal revenue sharing next year will be about a 100 million 5. That really lists just to give you an idea about how com-6. plicated this issue is; but 47 million of this 100 million is already 7. committed to Public Aid, which leaves a total of 53 million; and to 8. make up the estimated revenue losses from property tax exemptions 9. which have been granted by our Bodies, by the Legislature in the 10. last two years, some 69 million dollars in state aid would be needed 11. and passage of the tax freeze would push the losses up another 60 12. million dollars. There's been some critics that have stated the 13. rating system by lumping the State's three types of school districts 14. together discriminates against high school districts. And they 15. argue that separate ratings systems should be presented for each 16. type unit. And the units, I understand, are the grade (kindergartens 17. through twelve), and the elementary (kindergartens through the eighth 18. grade), and high school (the ninth through twelfth). There was a 19. witness who said he favors the state participation in building pro-20. grams but the bills have some problems that needed to be worked out 21. and he stated that amendments will be presumed to be offerred to 22. eliminate the discriminating factors. And Don Eslick, Associate 23. State Superintendent of Public Instruction for Governmental Relations 24. said that the formula was defective. And he further went on to say 25. that high school districts generally have fewer students than grade 26. school districts covering the same area, but the assessed valuation 27. is identical for both units. That's the law now. Thus dividing 28. fewer high school students into assessed valuation yields a higher 29. figure than the same computation made with the grade school pupils, 30. and makes the high school less likely to add or to qualify for large 31. percentages of state aid for capital projects. These are some of the 32. complications that have been voiced and some of the criticisms that 33.

have been voiced with respect to these bills. I am in receipt 1. of two letters, I have received more than two letters, but two 2. particular letters that I'd like to comment on before this Body. 3, One is from the Wheeling Park District and I don't know if that's 4. Senator Mohr's district or Senator Graham's but, nevertheless, these 5. gentlemen who represent these districts should be aware of the 6. position of the Wheeling Park District. And in substance this letter 7. says that the Wheeling Park District over five years of the proposed 8. freeze would lose an estimated 420 million dollars in revenue if the 9. dollar freeze is passed. And goes on to say our community, as well 10. as others, in the Chicago suburbs are growing in our assessed valuation 11. and population and while realizing that some sort of relief is 12. necessary to the home owners and land owners we feel that special 13. interest districts should be exempt or that a tax rate freeze should 14. be discussed. Another letter from the Village of Wilmette, that's 15. presently represented by Senator Arrington, states to us that the 16. Board of Trustees of the Village of Wilmette recommends that they 17. wish to follow the recommendations of the Illinois Municipal League 18. that this proposed legislation be defeated or deferred to the next 19. General Session starting in January. Now, I know we've passed bonding 20. issues in haste in the past but I think that where we have involved 21. the education of our youngsters in this state and I think with the 22. other complications of changing the rating system and so forth, I 23. think with the possibility of lessening income from the revenue 24. sharing to certain communities in our state, I think requires much 25. work and much input which the revenue committees of both houses 26. are considering at the present time, and hearing only six hours of 27. testimony from prop. . .from opponents to these bills and as yet 28. not having heard from the people who support these bills, I think 29. it would be completely irresponsible and ill advised on the part of 30. this Body, at this moment, to accept the motion that has been made

and even to have a hearing of the whole Senate to consider this

most complicated issue that has been identified and characterized

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- as a political gimmick by some of the members of the Senate some 1.
- 2. week or ten days prior to an election. I just don't think that we
- 3. need to follow that kind of recommendation that has been made to us
- 4. by the Executive Branch of this Government of this State, to act in
- 5. haste. And I think we need much more input. And I think that the
- 6. incoming members of both the Senate and the House should consider
- 7. this most important legislation and act, after deliberation, and
- 8. after all of the dialogue necessary to be put into this kind of a
- 9. concept, a package of legislation. And that we certainly should
- 10. not do it within two or three hours where so many complications exist
- 11. and there are so many intricacies involved in this new concept.
- I just think we should defeat this motion and certainly have the 12.
- necessary dialogue, the necessary input, the necessary information 13.
- and statistics so that we know where we are going with this important 14.
- legislation. 15.
- 16. PRESIDENT:

- Senator Palmer. You're on the list, Senator. 17. Senator Palmer.
- SENATOR PALMER: 18.
- Mr. President, and members of the Senate. According to some 19.
- of the notes I have here, I'm not going to burden you by repeating 20.
- 21. the importance and the complications of this issue, but in all
- sincerity I would like to say this. That I have the highest respect 22.
- for Senator Laughlin, who made this motion, and I know he has an 23.
- 24. enviable record in the 12 years. And I would like to suggest and
- urge him that in order for him to maintain that record before he 25.
- leaves this honorable body that he... I urge him and suggest to him
- 26.
- that he withdraw this frivolous motion. The motion itself is frivolous 27.

was made, it was frivolous. If you remember yesterday the honorable

- and the manner in which it was made, and I am surprised the way it 28.
- Senator arose and said, "I did not attend the meetings, I don't know
- 30.
- what happened, I wasn't there but I asked that it be withdrawn and 31.
- taken from the committee", and the only reason that he presented to 32.
- this Body that he would like some action. Now you have heard, again 33.

- I say, I'm not going to repeat, you have heard the importance ı.
- and the complications of these issues. And even Senator Clarke 2.
- has given some very, very good arguments and reasons why this 3.
- should not be taken from the committee. Now does, and I'm sure 4.
- that the honorable Senator Laughlin would agree with me, that the 5.
- proper action here is a full study of this matter and these complica-6.
- tions and not, and not a debate by Senators who are not fully informed. 7.
- 8. Thank you very much.
- PRESIDENT: 9.
- Senator Graham. 10.
- SENATOR GRAHAM: 11.
- Mr. President. I'm sorry that Senator Laughlin has turned 12.
- out to be such a rascal in the eyes of some, but he hasn't changed 13.
- in my eyes. I doubt that the genial gentleman from Freeport ever 14.
- made a motion that was frivolous, in his mind. I'm also glad to 15.
- learn today from the distinguished gentleman from Petersburg that 16.
- there's a difference between lawyers and Senators. I always thought 17.
- that was true, now I'm finding it out. I think what we are forgetting, 18.
- with regard to this, that we're not going to get any input into this 19.
- package as long as it remains in committee. I was one of the few who 20.
- attended that committee meeting, and I sat there for six and one-half 21.
- hours. We heard the taxusers arguing with the taxpayers. We heard 22.
- our village officials who have not, up until now in most cases, had 23.
- the courage to publish what their communities were getting as a 24.
- result of the 12 percent of the income tax. They want that to be a 25.
- deep, dark secret. And some of the mayors have some of the members 26. upset a little bit, and I conducted a little survey by the way of a
- 27. newspaper ad in the Copley Press Elgin Courier News, and I found out
- 28. as a result of this survey that there are a lot more taxpayers than
- there are mayors. Now, if 30.
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- 33.

no relief is forthcoming in 1973 as was subscribed by one of the 1. members here, and I think that's probably true, I don't think 2. the taxpayers are going to run out of the country because they 3. think they are going to get some relief in 1974. And some of 4. the municipalities who think that we are stripping them of their 5. funds with which they may operate their communities in their 6. own merry way are not precluded from the fact that they, if 7. they need money, can have a referendum. So if it is such dire 8. need and the taxpayers want it so badly, some of these proposals, 9. then what is so wrong with a referendum? Sure it's a complicated 10. piece of legislation, and I'm not so sure that I can favorably 11. consider the bond issue bills now, but Maurice Scott from the 12. Taxpayer's Federation said to us in Committee over in the House 13. of Representatives that day, that he thought four or five amend-14. ments to the tax freeze bill could get it in pretty good shape 15. and I think Maurice Scott knows what he's talking about. 16. I'm not particularly impressed by some of the schools and the 17. bleeding hearts that are telling how badly they're going to be 18. affected when, as a result of the schools' increase in State 19. funds as a result of the passage of the income tax, one big 20. school in my District spent 82% of those funds for administra-21. tive costs, not for the kids, not for the classroom, but we have 22. got a lot more administrative assistants than we used to have, 23. and I'm not so sure that's what the taxpayers want. Now I think 24. that if we really are serious about addressing ourselves to this 25. and I've got a feeling that some people are not, let's get that 26. thing out on the Floor of this Senate where we can deal with it. 27. Where we can call Maurice Scott where we can have his proposed 28. amendments printed, where we can deal with the park districts, 29. where we can do these things. But I'm telling you lady and 30. gentlemen of this Senate we're not going to be able to do any-31. thing with them as long as they are residing the hands of the 32. Chairman of the Joint House Senate Committee on Revenue, and I'm 33.

not so sure the people back home care where they are, but they 1. want us to act. And I am going to support Senator Laughlin's 2. motion. Get those bills out here in front of God and everybody. 3.

What's so wrong with that, are we afraid? I'm not.

#### PRESIDENT:

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Senator Horsley.

## SENATOR HORSLEY:

Mr. President and members of the Senate. For some of us here today, we're coming to the close of our legislative careers and we have matters that we have to consider, I think at this stage, purely and simply from the standpoint of our constituents, not f the standpoint of any votes or what may happen to us in the future because of our long careers that are coming to a close. There will be no more votes to worry about. But we still have to worry about people. We still have to worry about the poor We still have to worry about children in our school people. I have recently gone through a situation here where systems. we defeated a bond issue by two to one. Now there were many outside elements involved, but one of the elements was this pending legislation. The uncertainty. I have studied these bills. I think some of them need some amendments, but I think there are people in this Body who are able to draw amendments. I think that Maurice Scott of the Taxpayer's Federation, who has the interest of the taxpayers at heart, certainly can help pro-24. tect the public, protect the taxing bodies to see that no harm 25. can come by amendments. But I think that in the minds of the 26. public it is most unfortunate because right now the one thing 27. that is making the headlines is a salary increase for you 28. gentlemen who are going to stay behind. Also, the matter of 29. increasing your take-home by way of expense monies. I've lived 30. around here long enough that my \$2.10 a week doesn't amount to 31. a great deal. It doesn't buy lunch very often. It gets a head-32. line every election time because I do collect my \$2.00, maybe 33.

it's 20¢, I've forgotten, a week, because I live at seven miles ı. out and that's the same as if I lived in Jacksonville and I'm 2. entitled to that no more, no less, and I take it because I'm 3. I'm going to miss that \$2.10 every week when entitled to it. 4 . . we're in Session, but I do bleed for some of you people who 5, have to leave Rockford who have to come down here the long 6. distance and pay hotel and meals, it's unrealistic to think 7. that the mileage you get this day and age can pay your ex-8. penses. But I'm also realistic enough to know that if you people 9. who are going to remain here get a salary increase and get your 10. expenses increased between now and January 10th, the poor tax-11. payers are going to be left forgotten come January 10th, when 12. the new Session meets, on the matter of lowering or holding the 13. line on real estate taxes. I'm just that realistic enough to 14. know that when the time to bargain is at hand do your bargaining 15. and don't wait until the birds have all flown. And in connection 16. with bargaining, I happen to have only one vote to cast, and I 17. can say to you quite frankly that if you're not going to give 18. the taxpayers a break on their real estate taxes, you're not 19. going to get a vote from me on expenses or anything else. 20. just that simple. Now I've heard the argument, rightfully so, 21. that a freeze on dollar amounts is wrong. I agree with that. 22. If you're in a growing community like some of us are in with 23. subdivisions coming up overnight, there shouldn't be a dollar 24. freeze, there should be a rate freeze to be increased only by 25. referendum and if the people want to vote more taxes, that's 26. their right and their privilege. But the day is coming to a 27. close when the little bungalows are going to entirely going to 28. support your school systems and support other matters. 29. got to have general revenue to help, and that's what is proposed, 30. that general revenue will pick up the burden by people who don't 31. own houses. It's just that simple. And I also feel so strongly 32. about it, and I still have enough energy left, I'd like to see 33.

one more good filibuster in these legislative halls before I 1. quit. And I'd like to ask my good friends Denny Collins, Hudson 2. Sours, Ebbie Groen, Ev Laughlin and some of us who've been 3. through some of these battles, let's join. Let's give 'em 4. one more good filibuster like they've never seen, and say when 5. you're willing to come forth with relief for the taxpayers, then 6. we'll increase your expense allowance that will be good for two 7. years, unless the Court sees fit to let you serve for four years, 8. and I hope they do. I hope you people who are elected for four 9. years get to serve four years, and I hope you get your expenses 10. increased. Because as long as they're going to keep you meeting 11. here every day, every month, in annual sessions, the people 12. don't want it, but some of the powers that be seem to put it on 13. you. I can't even get the House to let the public vote on doing 14. away with annual sessions. And I'm going to have more to say 15. about that maybe tomorrow or the next day or early in January. 16. The Speaker is sitting over there on the amendment refusing to 17. call it, refusing to let the people vote on whether they want 18. to do away with this monstrosity that's been created. I think 19. maybe he'll unfreeze it before it's too late. I hope so. 20. I can walk out of here on January 10th and see that Resolution 21. which we passed in the Senate adopted by the House. 22. to say any unkind things at this time in the hope that he may, 23. in his generosity, see fit to call it. And talking about gen-24. erosity I've just seen some bills introduced here in the Senate 25. that would amend the Senate procedures to correspond to the 26. House. God forbid, gentlemen, that you'll ever give one man the 27. power to sit in judgment, and only one man appoint committees 28. and get himself reelected because he has that power, and one man 29. determine whether you're going to call a bill or whether you 30. don't call it. I don't care whether that man's my best friend 31. or who he is, he doesn't deserve that power. You have democratic 32. process in this great body now. Don't ever surrender that to 33.

anybody. So I'm here to say I'm going to vote to take these
 bills away from Committee, and I'm further serving notice right
 now that if I have to conduct a one-man filibuster, I live here.
 I've got a change of shirt and I don't care how long we stay,
 I'm willing to vote you some additional expense money because

you deserve it, but let's give the taxpayers relief or you're not going to get my vote.

PRESIDENT:

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Senator Sours.

SENATOR SOURS:

Mr. President, ladies and gentlemen of the Senate. I look upon the members of this Chamber as being sophisticated, alert, knowledgable...

PRESIDENT:

Just a moment. They may be sophisticated, alert and know-ledgable but they're not listening.

SENATOR SOURS:

Is there anyone so naive or so credulous or so dull-witted 18. to ever believe that this new money is going to be used to 19. alleviate the pangs and the anxieties and the financial troubles 20. of the beleagured taxpayer. While we're talking about it today, 21. city councils, park boards and you name the entities, any of 22. them and all of them are devising new and novel ways to hoodwink 23. the poor devil on the street, Westbrook Pegler called him the 24. "poor stiff on the street" like you and me who pays the taxes. 25. They're devising new ways to find the proper cubby hole or the 26. pigeon hole to raise this one's salary, so that the general in 27. the front office can have two or three more dog robbers and brief-28. case carriers who will carry briefcases for the briefcase carriers 29. all the way down the line. If the taxpayer is ever going to get 30. any relief, I'm convinced it won't be from a city council, it 31. won't be from a park board and afortiori, it won't be from a 32. school board, especially the big one whose labor problems are 33.

always settled by one man, the autocrat, the chairman. ı. we're ever going to solve some of the anxieties of the people 2. who pay our salaries it's going to have to be pretty soon. 3. Now we've got a new administration coming in. I make no comment 4. on the pre-election assurances. I'm rather guided by what has 5, been the historical tradition that after the new broom has 6. swept a little clean, things begin to happen. I have watched 7. the real estate tax rate in the City of Peoria, and I have some 8. knowledge of this because I file matters in the Board of Review 9. every year and I file matters in the Circuit Court of Peoria 10. County every year. I have seen the tax rate go from \$3.12 per 11. one hundred dollars equalized assessed valuation to \$5.30 in 12. five years. Now, that's almost double and I can assure you 13. that the services haven't been that much better, as good as 14. they are, and I can assure you that I have seen an entity of 15. government develop from one or two people in the office to 43. 16. Now, that's what's going to happen to this new money and, if 17. you don't believe it, I'll come back and tell you the first day 18. of April. This ought to be heard. It ought to be aired. The 19. people are entitled, gentlemen, not to have that bill suffocated. 20. PRESIDENT: 21.

Senator Laughlin may close the debate.

### SENATOR LAUGHLIN:

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Mr. President and members of the Senate. I happen to be a great admirer of Dick Ogilvie. I realize he's a politician. Certainly, the Governor-elect is a politician, a very successful one. I can't say that there was no political influence in calling the Special Session. Of course, I can't but I can say I think there was sincerity in it at the same time when revenue funds became available. Now, I think it's been correctly pointed out here that, if the Legislature should act on the matter of a property tax freeze at this time, relief would not become effective until 1974 but I'd also tell you as I understand it...for example, my

2. information is that they're currently passing 1973 appropriations tax levy ordinance effective January 1 in the 3. 4. City of Chicago and for some of those units so, if nothing 5, is done until next year, there will be no relief until Now, Senator Palmer, bless your heart, you are undoubt-6. 7. edly the most serious-minded member of this Body. I've had occasion to note that in the short time you've been here 8. and I'm sorry if I've offended you with my frivolity. 9. 10. don't think I've become noteworthy because of it but it's a tribute. At least now I know I have a sense of humor. 11. I'll let the record speak for itself. Enough comment for 12. something like that. I was concerned, as a lame duck mem-13. ber, that something happened...some action taken...I cer-14. tainly said just that, Senator Palmer, and as Senator Sours 15. just now said it...he said it better than I could...he 16. didn't want this matter to suffocate. And that is exactly 17. what has happened. That is what is intended. And I think 18. that is a disservice from a Legislature who sent the bills 19. to a committee and then to a joint committee so that they'd 20. hold hearings. Now, I have at no time uttered one word of 21. partisanship in my remarks. I agree that each and every mem-22. ber of this Body should vote his conscience. If you think 23. it's unwise to discharge the committee in good conscience you 24. should vote against my Motion. On the same hand you should 25. give me the same privilege if I in good conscience think 26. that the Motion should prevail and I support it. I'm going 27.

to make just one or two other comments and I'm through.

It's become obvious to me that nobody intends anything 2. to happen with property tax freeze until the new Legis-3. lature meets. So the Special Session should end now as 4. soon as you have defeated this Motion. There's no utter 5. There's no reason really to have the joint committee 6. meet because it contains members who aren't going to be here, 7. and who aren't going to be able to participate. And it will effectively postpone any relief. But if this discussion has 9. had any value, I hope it has. I hope it has put the oncom-10. ing, the new General Assembly on notice that they had better 11. do something. And that they don't get by with sending it to 12. a committee and say that they don't understand and it's too 13. complex and meanwhile the revenue sharing funds are distri-14. buted; the budgets are raised accordingly and the taxpayer 15. doesn't get any relief for another four or five years. 16. challenge you to accomplish tax reform in the new General 17. Assembly, those of you are coming back here. And the last 18. comment I have is this. I have come to the conclusion, and 19. I'm sorry I have come to the conclusion, that State govern-20. ment doesn't mean much anymore. And I ask you to refer back 21. to the votes we've taken in the last couple of years. I 22. don't care if it's Implied Consent, Billboard Bill, or you 23. name it. Congress is making the policy and it's really 24. strange, it is to me, that at a time when their chief func-25. tion of the Legislature is the appropriation of funds and the 26. levying of taxes that the Legislature has to meet annually and be 27. here most of the time. For the life of me I can't understand it. 28. But seriously I ask you to support this Motion. 29.

- 2. PRESIDENT:
- 3. Secretary will call the roll.
- 4. SECRETARY:
- PRESIDENT: 6.

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- 7. Senator Berning.

Arrington, Baltz, Berning,

- 8. SENATOR BERNING:
- 10. PRESIDENT:
- 11. That is on.
- 12. SENATOR BERNING:
- I merely want to reiterate that we are voting on a Motion 13.

I wonder are we working today? Is this on?

- to take this from committee. We are not voting on the measures 14.
- themselves. Hopefully, everyone will give the opportunity to this 15.
- Body to then get to the crux of the matter the bills themselves. 16.
- Stating that, let me also point out that the revenue sharing dollars 17.
- are starting to arrive. And they will be appropriated and we had 18.
- jolly well take action that may help the taxpayers by providing some 19.

measure of relief taking these revenue sharing dollars into considera-

- tion. Therefore, I vote aye. 21.
- Bidwill, Bruce, Carpentier, Carroll, Cherry, Chew, Clarke, 23.
- Collins, Coulson, Course, Davidson, Donnewald, Dougherty, Egan,
- 24.
- PRESIDENT: Senator Dougherty. 26.

SECRETARY:

SENATOR DOUGHERTY:

- In commenting upon some of the remarks I heard today I would 28.
- like to state this: When this meeting was called a few days ago 29.
- I was one of the handful of Senate members present at the hearing. 30.
- And when I say handful I'm quite correct in saying handful. And 31. at the call of the meeting why the Chairman of the Revenue Committee 32.

was not present nor was the Vice-Chairman who subsequently arrived 1. later. So I agreed to act on behalf of the Senate Revenue Committee, 2. and consented to a quorum only for the reason that I thought it would 3. be fitting and proper to hear those people who wished to address 4. themselves to the bills. They started out the proponents of the 5. bill consisted of three people, as I recall. Mr. Scott, of the 6. Taxpayers Federation, who spoke in behalf of the bills, very glowingly 7. I might say. But he too expressed some doubt as to the mechanics 8. of the bills themselves. He did suggest that there should be some amend-9. ments. Mr. Baldino of the Civic Federation, his line his speech was 10. quite along the same lines and he did but he did make some compari-11. sons as to Chicago. Then we were subject to a bit of abuse by a 12. young man named Kevin Wolf, from they call the CAP, the Citizens 13. Active Group and he was quite abusive of this Body. Now, we heard... 14. for six hours, as Senator Graham has said, we sat there and we heard 15. testimony. The proponents were three, the opponents were many... 16. I wouldn't attempt to count the number of people who spoke against 17. these bills., but there were representatives of the Mayors, of Mayors 18. representing their municipalities. There were City Managers I 19. recall particularly the City Manager of the Village of Oak Park. 20. were representatives of the Sanitary Districts, other Park Districts 21. and of the other units of government. They all were in opposition 22. to these bills, at least to the point that they to each going to 23. their own particular unit they should be amended out, which would 24. be impossible. I come from an area which has a very high industrial 25. complex, but it is primarily a residential area and the relief to 26. those people would be appreciated by them but at the same time knowing 27. the people that I represent they still want services to continue. 28. Now, we know all the demands are being made on govern...units of 29. government that have to do with the ecology and the environment. 30. have a great number of people who are demanding the acquisition of 31. open space, open land, and this is thrust upon them. We have the 32. CPA and we have the Federal Government making demands on this 33.

- here. They have no way of knowing what the future demands will 1.
- Therefore, they should not be constricted. I talk about re-2.
- ferendums. I have been informed that in the last couple of years 3.
- there have been 43 new park districts been brought into being 4.
- as the result of the referendums. So people are willing to tax 5.
- themselves to obtain the things that they need. As a matter of
- fact though I want to find out if Senator Graham is correct that 7.
- we heard testimony only as to two bills, House Bills 1 and 2 and 8.
- Senate Bills 6 and 7. That's the so-called tax freeze bills. We 9.
- heard absolutely no testimony on any nature, whatsoever, having 10.
- to do with the so-called bonding issues. And this is a complete 11.
- to bring these in here would not be fair to the program I might say. 12.
- I believe that we are acting in haste if we were to take this away from 13.
- committee. And I will site some of the reasons for this so-called a-14.
- bandonment of these hearings...the cessation of hearings. At the 15.
- close of the testimony on this particular day I suggested to Senator 16.
- or to Representative Randolph that it would seem to me the day was 17.
- very bad. The weather was very bad and some people had difficulty 18.
- getting down here, some of the proponents. I might say opponents 19.
- 20.
- PRESIDENT: 21.
- Senator will conclude his remarks. 22.
- SENATOR DOUGHERTY: 23.
- ...suggest we have a further hearing on Monday. Representative 24.
- Randolph was in favor of that and then two days later he called me and 25.
- said he couldn't get sufficient people to come up to attend the meeting 26.
- then he suggested we call the meeting off. That's why the meeting 27.
- was called off. He called me and I called Representative Shea and 28.
- through a meeting of the minds not being able to get a quorum or to 29.
- get sufficient testimony, that's why the meeting was called off. I 30.
- cannot vote on this bill. 31. SECRETARY:

Egan, Fawell, 33.

### PRESIDENT:

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2. Senator Fawell.

SENATOR FAWELL:

I'm sorry I have not been here for all of the debate. 4. it's not too often that I disagree with Senator Laughlin. 5. can't vote for this bill certainly in its present form or these 6. bills. I, I realize that, Senator, I heard your remarks. 7. if a bill like this were to to pass it would literally kill DuPage 8. County, would slaughter us and to me it's the height of folly 9. to seriously suggest that the Legislature should consider a mone-10. tary freeze on local tax rates especially as one looks at these 11. It simply isn't being fast growth areas in suburban Chicagoland. 12. at all rational. It's putting your head in the sand. 13. area from which I come in Naperville based on plats of subdivision 14. which are now pending we have coming into that community which took 15. a hundred and thirty years to get to 25 thousand population, one 16. hundred and fifty thousand people coming in within the next five and 17. six years. Now, to suggest, to even suggest that we should consider -18. a bill that would put monetary freeze on the very form of govern-19. ment which is closest to the people and which has been most respon-20. sive and which, in my opinion, has done the best job and has had more 21. obligations cast upon it in the last five years is, is simply not 22. being realistic and perhaps in some areas really toying with the tax-23. payer, a frustrated taxpayer. And I think that if we are going to do 24. something to help the taxpayer we ought to aim our guns at Washington 25. and at Springfield about tax limitations and tax freezes. Because 26. although all governments like all entities can certainly misspend 27. funds, I firmly believe that the people get more for their dollar at the local level than any place else. And although, certainly, 30. our public schools can be critized and rightly so, they should always be 31. constructively critized. With all of the overkill of criticism toward 32. these public entities, in my opinion the taxpayer gets more for

33. his dollar from public education than any other dollar spent in be-

1. half of the taxpayer. This would literally destroy park districts

2. that are trying to acquire the open space that is needed. The re-

a. latively small amount of revenue sharing doesn't even begin to

4. approach a small percentage of the budget that our cities are ob-

5. ligated to assume because of the ecological challenges of the day...

6. just the expansions in the sewerage disposal plants from the EPA

7. obligations, etc., one could go on and on. Now, if there are some

8. amendments...I could go into other aspects of this bill in regard to

g. the administrative review provision which haven't even, I think,

10. by whoever drafted the bill even remotely thought out as to what the

11. ramifications of such a administrative review procedure would be.

12. These bills are pathetic little attempts to try to help the tax-

13. payer and bridge very close I think to almost a misrepresentation of

14. What they are intended to do. If we want to stay here for the next

15. month and put this into committee I'd be glad to work on something

16. that perhaps could begin to approach it but I'm not about to let

17. a bill like this get out of committee and get on to the Floor even

to have any chance of passing it. It just isn't a rational bill in

19. my opinion. I vote no.

20. SECRETARY:

18.

21. Gilbert.

22. PRESIDENT:

23. Senator Gilbert.

24. SENATOR GILBERT:

25. I think that I probably am as close to Ev Laughlin as anyone
26. in this Legislature having been in law school with him and then
27. sitting here for twelve years. And if anyone sincerely thinks he

28. is frivolous in this, they have misread Ev Laughlin. Ev talked to

29. me about this some days ago. This isn't something that he just

30. whipped up after the committee has failed as it has. He is serious

31. about it. And I assure you downstate Senators that the people in

32. your district are serious about it also. And if you think they

aren't you just don't do something very quickly in this and by

quickly I do not mean to not put the bills in proper shape. if you don't do something you're not going to have many friends back home and when they are talking to me even as a lame duck about what's happening up here and the tax freeze being pushed back. And I think that Senator Dougherty's comments as to the activity of the committee here and the fact that Representative Randolph was unable to get a 3. quorum for the hearing in Chicago which I was considering going to because they were going to discuss the School Bond bills and all as I understood, and the School Problems Commission was meeting the next day. That in itself is reason enough to discharge this Committee and bring this matter out and, Senator Fawell, I don't think anyone thinks that those bills are in good shape. How many thousands of bills have you and I acted upon and how have we worked hard in Education Committee pparticularly and in Judiciary taking bills and putting them in shape. And sometime we had to send them out on the Floor and have hearings of the whole so that the entire Legislature would know about the matter before the bills were finally amended and voted upon. I certainly wouldn't vote for the bills in their present 15. condition. But I don't think that Senator Laughlin is advocating 16. that either or anyone else here that is voting to bring them on the 17. Floor. But let's let the Legislature know what this about. Let's let 18. the people know that we are concerned for them. I vote aye. 19.

SECRETARY: 20.

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Graham.

PRESIDENT:

Senator Graham.

SENATOR GRAHAM: 24.

Mr. President, just briefly, I think Senator Gilbert touched on this. I think as we so often do we have got our eye off of the tar-I, too, have some reservations about these bills. And all Senator Laughlin's Motion is tried ... is doing if we pass on it is to bring them out of the tomb so we can see what they look like in daylight. That's what we want to do. And are we going to stand up here to admit that there are 58 Senators on this Floor that are not smart

-32-

enough to prepare the correct amendments to put these in shape.

- l.
- we are admitting this fellows shame on us. I think perhaps A.
- history as we go back and look at these days and as we read 2.
- history in the future we might also be reminded in some years to ತೆ.
- come that the general idea of revenue sharing is one of the great-<u>:</u>4..
- est hoax ever perpetrated on the American public. Because we á.
- are leading our people to believe that we have some free federal 76.
- money. Gentlemen, there is no free money. And I can understand 7.
- some of the opposition of some people with regard to federal funds -8.
- because it reminds me of C. L. McCormick's mosquito bill. They're 19.
- big and they're organized and they're ready to get their share and -10.
- the other people are not. But all we are trying to do all we 11.
- are trying to do is find out who is seriously interested in consid--12.
- ering these bills now and I vote aye. 13.
- SECRETARY: 14.
- Groen, Hall, Harris, Horsley, Hynes, Johns, Knuepfer, Knuppel, .15.
- Kosinski, Kusibab, Latherow, Laughlin, Lyons, McBroom, McCarthy, 16.
- 17. Merritt,

- PRESIDENT: 18.
- Senator Merritt. -19.
- 20. SENATOR MERRITT:
- Mr. President, members of the Senate, I certainly, in my few -21.
- brief remarks in explaining my vote, know that I'll not change any ,22.
- votes on this matter. I think the die is cast. I'm rather appalled ~23.
  - though when we left here on November 29th and I had so much mail from my
- constituents regarding this subject. I was proud to answer them that
- 26. We had acted responsibly and it was put in the House Joint House Senate
- 27. Joint Committee for study. It was reported to us at that time that -28. there would be a hearing in Springfield and Chicago and perhaps two
  - 29. others throughout the State. I felt during those two weeks that
  - 30. a good attempt would be made, only to return here yesterday and find
  - 31. that only one hearing was held. I think it's an insult to the people.
  - 32. And then here so many of us are refusing to even let those bills out
  - 33. of committee knowing full well that the best laws we pass here are a

- matter of compromise on both sides. Like others I couldn't vote 1.
- for them perhaps in their present condition. But to delay this 2.
- is again putting back another year relief to the taxpayers, when 3.
- they are well aware of perhaps three different bills existing 4.
- on pay increases to the Judiciary, to the State Officers, to Legis-5.
- lators. I could not and I will not in good conscience to my peo-6.
- ple see such irresponsible action practically telling them that 7.
- we're not responsive to their needs, when in many counties in my 8.
- 9. district assessed valuations have gone up one-third to one-half
- addition with the hungry local governmental units not willing 10.
- to reduce the rate, and then the accompanying high burden of taxa-11.
- tion. It's been said that it will bring hardships upon local govern-12.
- ments. I think in compromise amendments some of that might be relieved. 13.
- Let's don't always talk about hardships to local government. Let's begin 14.
- to think about the hardships to those taxpayers that we certainly owe 15.
- something better to than what I can see going on here today. 16.
- certainly very proud to vote aye. 17.
- SECRETARY: 18.
- Mitchler. 19.
- PRESIDENT: 20.

28.

- 21. Senator Mitchler.
- 22. SENATOR MITCHLER:
- It is with some regret that I think many of us find that the 23.
- discussion and the debate and the explanation of votes on the Motion 24.
- that's before the House got into the bills themself and the content and 25.
- what's behind it. I think that we really should just be considering
- whether or not the Revenue Committee, the Joint Revenue Committee, ade-
- 27.

quately heard these bills as they were supposed to during the last week

- and that they were ready to report back. It's apparent that this 29.
- Committee did not carry out that function. Now, so what do we do? 30.
- Do we give them another week and say try again or keep going and 31.
- just let the bills die in committee as many bills do, or do we address 32.
- ourselves to it. Now, that's really the Motion and I intend to vote 33.

- 1. in favor of the Motion. But I want to also express a few comments
- 2. as long as others have taken the time of this Body to do so. Now,
- 3. I've heard a lot of things...apologize for Senator Laughlin's ap-
- 4. proach to this. And, Senator Laughlin, I'm with you one thousand
- 5. and one percent, if we get a higher one, I'll go higher than that.
- 6. PRESIDENT:
- 7. Just a moment. Senator Mitchler has the Floor.
- 87. SENATOR MITCHLER:
- 99. ...but I too come from a fast growing area. And I listen
- $10^{\circ}$  to the people in this area. You know what...there isn't one Park
- 110 District that can cast a vote for Bob Mitchler in my district, not
- 121. one Library District, not one Sanitary District, School District,
- 132. Municipality or County Government. The people of my district vote
- 143. for me. And let me tell you something my mail in opposition to
- 15% these bills which came after the election and after the Governor
- 16: called a Special Session and they saw they were coming to a head...
- not when the idea was originally proposed...they started to get
- 187. their backs to the wall...came from these local Governments. But
- 198 the affirmative views on this Legislation on a tax freeze, and that's
- $2^{\frac{1}{2}}$  what I am talking to, came from the people...a guy that owns a home
- 210 that's out working for a living. And he's fed up with the real es-
- $2\hat{z}^{1}$  tate taxes that has been imposed by the local governments that I
- 232. mentioned not by us. We've attemtp on time and time again to re-
- 243. duce it. Now, you've got Federal Revenue Sharing. I don't listen
- 234. to these local governments that is to the point where they dictate
- 265. my conscience. Because I've got more taxpayers back there that I
- 276. have respect for. And I have no affiliation in any form with these
- 28? people who are coming down here and trying to put the pressure. And
- 238. I think that when you look at it I think I supported as well legis-
- ? lation that benefits park districts and many times I was critized
- ,30. for supporting the Chicago Park Districts...
- 331. PRESIDENT:
- 332. Senator will conclude his remarks.

- SENATOR MITCHLER:
- ...and some of those. Now, I generally am opposed to taking
- 3. bills from committee. But I say that in these bills there is the
- 4. privilege of a referendum. And just this last election on November
- 5. 7th, Kendall County passed a referendum for a new taxing body to
- 6. increase real estate taxes to pay for this new Kendall County Health
- 7. Department. , because they have confidence but at the same time in
- 8. the other district I have Kane County by an overwhelming margin de-
- 9. feated a Kane County Landfill Referendum because they lacked con-
- 10. fidence and that's it plain and simple. And I'll say one thing in
- 11. concluding my remarks, Mr. President and members of the Senate,
- 12. I'll not vote to consider any salary increases for judiciary,
- 13. State Officers, Legislators, whether it be expense, or per diem,
- 14. salary until we address ourselves and resolve this tax freeze ques-
- 15.. tion. Because I couldn't in good conscience even though I am in
- 16. the middle after an election and going to serve a four year period,
- 17. hopefully, could go back to my constituency and face them by con-
- 18. sidering even whether we pass it or don't any pay increase for any-
- 19. body without giving them a break on something they want in tax freeze.
- 20. And I'm going to vote on the question of taking the bills away from
- 21. Committee so that we can debate them and go into depth. I'm going to
- 22. vote aye.
- 23. SECRETARY:
- 24. Mohr, Neistein,
- 25. PRESIDENT:
- 26. Senator Neistein.
- 27. SENATOR NEISTEIN:
- 28. In casting my vote on this issue and it's a serious issue, I
- 29. go along with those that say it needs more study. However, I'd
- 30. like to make an appointment with my colleague, Senator Merritt, if
- 31. he's on the Floor, Senator Merritt...
- 32. PRESIDENT:
- 33. Senator Merritt is on the Floor.

## SENATOR NEISTEIN:

١.

- I'd like to review those hundreds of letters that he received 2.
- from his constituents, because I made my own survey and it seems з.
- there aren't any letters being sent to the Senators. So, I would 4.
- like to sit with that's one letter Senator Merritt not the 5.
- hundred. But I'd like to make an appointment with Senator Merritt. 6.
- And I want to compliment at this time Senator Mitchler. 7.
- tivated by Senator Mitchler, not so much by his remarks, but by 8.
- his new hairdo. And I think it's beautiful, Senator Mitchler. 9.
- I want to be recorded as no. 10.
- SECRETARY: 11.
- Newhouse, Nihill, O'Brien, Ozinga, Palmer, 12.
- PRESIDENT: 13.
- Senator Palmer. 14.
- SENATOR PALMER: 15.
- Mr. President and members of the Senate, I'm going to vote 16.
- aye I mean no on this that's right. But I'd like to be very 17.
- clear make something very clear; that the fact that I am voting 18.
- no and my seatmate, Senator Neistein, is voting no and my colleagues 19.
- here are voting no is not because we are against tax relief, but we 20.
- are for something that's direct relief, not for a bill that's quest-21.
- tionable, and something that may create chaotic conditions. And I'd 22.
- like to ask Senator Horsley and Senator Sours and all of the other 23.
- great protectors and guardians of the property owners and taxpayers 24.
- where they were in the last two years when this great State has 25.
- received in its coffers over a hundred million dollars...one billion
- dollars in their treasury, which they never received before. 27.
- is a additional receipt in the State revenue. I did not hear Senator 28.
- Horsley or Senator Sours get up.with one solitary bill and say re-29.
- duce this tax from five dollars to two dollars or some tax by one
- percent to two percent or to lower percentage. I didn't hear
- 31.
- from Sours. I didn't hear from Senator Horsley. Instead if 32.
- 33. you remember...

26.

## PRESIDENT: 1.

- Just a moment Senator Palmer. If we can get that whole caucus 2.
- right next to you...Senator Merritt, Senator Donnewald, Senator 3.
- Neistein, break that up gentlemen. Senator Palmer may proceed. 4.
- SENATOR PALMER: 5.
- Yea, instead.... 6.
- PRESIDENT: 7.
- For what purpose does Senator Soper arise? 8.
- SENATOR SOPER: 9.
- ... Point of order. Is he explaining his vote or... 10.
- PRESIDENT: 11.
- He is explaining his vote and he has another 45 seconds in 12.
- which to explain it. Senator Palmer may proceed. Senator Palmer. 13.
- SENATOR PALMER: 14.
- Not only did you increase the revenue of the State by a hundred 15.
- million dollars in income tax, but you also increased the gas 16.
- tax, hotel tax, incorporate tax and other tax and liquor taxes, 17.
- 18. cigarette taxes. Where were you, Senators, to tell the people
- and give them a direct relief not a questionable relief. And in-19.
- stead, instead there were many, many, Senator Sours, brief case
- 20.
- carriers for thirty-five thousand dollars a year and some assis-21. tants for thirty-five thousand in the same family. I'd like
- 22.
- an answer to that. 23.
- PRESIDENT: 24.
- Proceed with the roll call. 25.
- SECRETARY: 26.
- Partee. 27.
- PRESIDENT: 28.
- Senator Partee. Just a moment. Gentlemen, let's settle 29.
- down. Proceed, Senator. 30.
- SENATOR PARTEE: 31.
- Mr. President, I have said principally what I would like to 32.
- say here. I would add though that lest we be thought 33.

- of as being just against, I have given serious thought of an af-1.
- firmative approach to this problem. That affirmative approach 2.
- entails two possibilities at a minimum. One of them would be, and 3.
- I have had it drawn, a Resolution, which would bring into focus a 4.
- Commission to study this problem composed of an equal number of 5.
- Senators on either side of the aisle, an equal number of Repre-6.
- senatives from either side of aisle, and an equal number of 7.
- public members to be appointed by the leaders on either side of the 8.
- aisle in each House. That is one approach which I am going to 9.
- withhold until the beginning of the next Legislative Session. Be-10.
- cause I feel that perhaps in appointing these people now we 11.
- may be doing an injustice to persons in the next Legislature. 12.
- have another alternative which is a Resolution which I am going 13.
- to introduce today that calls for sending this question or dir-14.
- ecting the attention directly to this question, of a branch of 15.
- government, which is structured in the main for this purpose. This 16.
- would be to send this matter to the Economic and Fiscal Commission 17.
- which has as it's purpose the determination and delineation of 18.
- this kind of question. I remember when this Commission came into 19.

  - being which was a successor in the main to the Budgetary Commission 20.
  - that it was envisioned that this Commission would have the kind of 21.
  - staffing to do the kind of job necessary in this kind of area. So 22.
  - I'm going to offer this Resolution as a positive step toward ar-23.
- riving at the answers that we all need. I hear the bleeding for
- the taxpayer. And may I point out to you that I too am a taxpayer. 25.
- I pay more taxes than I thought once in my life I'd ever earn.
- 26.
- pay taxes too. I am equally as concerned but I'm not going to be 27.
- precipitously motivated. I am not going to move just to make my-28. self a hero. I'm going to do this intelligently and we're going
- to do it in a way where the taxpayer finally will have the kind of 30.
- final genuine relief to which he is entitled. I will not vote aye 31.
- to take this from Committee. I will not do so. 32.
- SECRETARY: 33.

24.

- 1. Rock, Romano, Rosander,
- 2. PRESIDENT:
- 3. Senator Rosander. Just a moment, your mike is apparently not
- 4. working. Can you use Senator Davidson's mike next door?
- 5. SENATOR ROSANDER:
- 6. Mr. President and members of the Senate, there will probably be
- 7. few times that many of us who are lame duckers will have the opportunity
- 8. to address this honorable Body. But from a sense of history it
- 9. seems that when we talked about the Boston Tea Party the cry came out
- 10. as taxation without representation. From all the testimony that has
- 11. been given here today it seems that it's the tax users today that
- 12. are overly represented and not the taxpayer. There was a time in
- 13. the history of England when taxes became oppressive and the tax
- 14. collectors went out and they levied their heavy burden on the people.
- 15. And there arose at that time a man by the name of Robin Hood. And he
- 16. would waylay with his merry men the tax collectors and redistribute
- 17. this money to the needy and the poor. I don't offer that as a
- 18. solution to this vexing problem of tax relief. And there was also
- 19. a time in history in England when under King John when the business men
- 20. and the people of the land were overly taxed and they finally pre-
- 21. sented themselves to the King and they came out with a very his-
- 22. torical document known as the Magna Charta which I think the very
- 23. foundation of our own democracy came into existence and upon which our
- 24. former government with the many respects predicated. I think we
- 25. have in this particular Motion an opportunity for all of us to ex-
- 26. press ourselves. Perhaps this, too could become a Magna Charta
- 27. for the State of Illinois and for the other forty-nine States of
- 28. the Union. They say that, perhaps, we don't have the time or the
- 29. ability or the wisdom to do the job. Well, when it came for the
- 30. enactment of the income tax, I know many of you received not hun-
- 31. dreds of letters but thousands of letters in protestation that we
- 32. do not enact a State Income Tax. For those in government who knew
- 33. what the fiscal problems were and realized the deficit that had

- to be met that there were men in this Body who came to grips with ı.
- the problem and then did enact a State Income Tax. And of course 2.
- 3. many of the taxpayers have rebelled. We all know that there is a
- revolution among the taxpayers of our land, who are protesting a-4.
- 5. gainst the increase in taxes. I think we have the wisdon, the
- 6. sagacity, the capability of coming to grips with the problem and
- 7. providing a solution. How it will be done when it will be done
- 8. remains up to this Body to determine. And for that very reason
- I cast an aye vote to have the committee discharged and bring the 9.
- 10. matter before this honorable Body. Thank you.
- 11. SECRETARY:
- 12. Saperstein, Savickas, Smith, Soper, Sours,
- 13. PRESIDENT:

- 14. Senator Sours,
- 15. SENATOR SOURS:
- I think someone, Mr. President and Senators, hit the nail on 16.
- the head when it was suggested that this whole opposition is based 17.
- upon politics. I'd like to read a press announcemen and I'll 18.
- leave it up to the Chamber who uttered it. "Considering that he 19.
- is up for election in a few days I think the Governor's announce-20.
- ments smacks of opportunism and politics", the Senator commented. "The 21.
- Governor promised tax relief when he proposed the State Income Tax. 22.
- Nothing was done for four years. Three weeks before the 1972 Gen-23.
- eral Election we face a hastily conceived tax relief program to be 24.
- considered in a brief Special Session". Still quoting. "The Gen-25.
- eral Assembly has been in session for a record number of days during
- the last four years. More than any other time in Illinois history. 27.
- Yet the Governor asks us in the last few days of the 77th General 28.
- Assembly to enact the most significant piece of Legislation of the 29.
- entire 76th and 77th General Assembly. Still quoting. 30.
- Governor were reelected would he still try to raise the income tax?" 31.
- That must have been a rhetorical question. "Corporations now pay 32.
- a 4% income tax while individuals pay 2 and 1/2%, thanks to Demo-33.

- cratic efforts three years ago defeating the Governors proposal 1.
- that both groups pay 4%. If he'd had his way individuals would 2.
- be paying almost twice as much income tax as they do now", and so з.
- on. Now, I think it's time the Legislature came to grips with 4.
- these taxing bodies. The great Gratian one time, Mr. President, 5.
- remarked that there were two human institutions that had the 6.
- largest of all stomachs. Item 1. The church with a capital C. 7.
- The State with a capital S. We seen one go into de-8.
- cline in that manner. Now, we see one coming up more than ever 9.
- before. If anybody thinks any relief is going to be given by any 10.
- municipality or any Library Board or any Park Board on their own 11.
- in these days, when they are placating union demands, that man, 12.
- that person, those people are far more credulous than I'm willing 13.
- to believe. Now, this Motion is simply to take this bill and put 14.
- it in the Chamber, rather than keep it in a moribund condition where 15.
- it will suffocate in the committee. I vote aye. 16.
- SECRETARY: 17.
- Swinarski, Vadalabene, Walker, Weaver. 18.
- PRESIDENT: 19.

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- Senator Cherry, McBroom, aye. Senator Cherry. 20.
- SENATOR CHERRY: 21.
- I haven't voted yet and I'd like to make this further comment. 22.
- I'm one of the co-sponsors of the Resolution discussed that Senator 23.
- Partee is going to introduce as the principal sponsor. And I see
- an area which has not been pursued or considered. I think some of
- our high taxes that our people of our State pay today are due to
- 26. the multiplier that exists in the various counties. In Cook County
- we have a multiplier of 1.59. That simply means... I don't think the
- 28. taxpayers understand that, but I am sure many members here do.
- means...after the assessor of our county puts an assessment on our
- property, real and tangible, that the State then assesses a multiplier,
- 31.
- an add-on. In Cook County that add-on is 59%. In other words for 32.
- every dollar assessed by the Assessor an addition of 59% is 33.

added on to the value as proposed by the Assessor. ı. That creates

2. high taxes. The multiplier that was set for Cook County was ar-

3. bitrary. It was capricious. It was not done with any input. It

4. was merely a figure taken out of the air by the department that

5. sets the multiplier for Cook County. I think that's an area that

6. should be pursued. And perhaps we should put a freeze if not re-

duce the multiplier that exists in various counties where the Tax-7.

payers there might feel that it's oppressive and unfair and done 8.

9. without consideration to the needs of the County. In that area I

10. think that this Resolution that is being proposed by Senator Partee

has much merit and much value and certainly ought to be considered. 11.

I see nothing in this legislation which tends towards an evalua-12.

tion or a reevaluation of our County various counties multiplier. 13.

So I think that in that area the proposed Resolution is going to do 14.

much good to the taxpayers. And I think that's one of the areas

where we could give certain positive relief to the taxpayers of our 16.

State. And I am not going to support this Motion to take it from 17.

the Committee. 18.

19. PRESIDENT:

15.

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24.

Senator Laughlin.

## SENATOR LAUGHLIN:

No, I wasn't on the Floor when my name was called. Now, you may have given me credit. There has been a misunderstanding. said something but I didn't vote. But of course, I want to vote

25. aye. And I simply want to say briefly in the explanation of my

vote that I am glad that we spent at least this day doing what 26.

we've done instead of sitting in caucuses trying to figure out when 27.

we'd go home or who gets how much by way of a pay raise. That's 28. what we did yesterday around here. I think at least now we focused 29.

intent...whatever happens to the Motion in part there has been a 30.

gain. Because of the result of this discussion I don't think that 31.

the Legislature that convenes January 10th is going to be able to 32.

ignore the problem and attack it and I welcome the comments of the 33.

President pro tempore, because I'm sure that the people on this side of the aisle are going to work hard...the new people that are

- ı. here, the ones that are coming back, together with him. And I don't
- 2. think that those proposals, frankly, would have come today, from
- 3. Senator Partee, without the Motion being made, without the dis-
- 4. cussion, and to that extent and in those two ways I think this has
- 5. been valuable. And so that everybody gets a chance to vote, would 6.
- 7. PRESIDENT:

PRESIDENT:

15.

17.

18.

22.

- 8. Request for call of the absentees. The absentees will be
- 9. called.
- 10. SECRETARY: 11.
- Arrington, Bidwill, Bruce, Cherry, Chew, Coulson, Davidson, 12. Donnewald, Dougherty, Egan, Hall, Hynes, Knuepfer, Knuppel, Kosinski,
- 13. Kusibab, Lyons, McCarthy, Mohr, Newhouse, Nihill, Partee, Romano,
- 14. Saperstein, Savickas, Swinarski, Vadalabene. '

you please call the absentees.

- 16. On that question the yeas are 23. The mays are 7. The Motion
- to discharge Committee fails. Senator Clarke.
- 19. Mr. President, if I could have the attention of the President
- 20. Pro tempore. In the light of the situation that we now find our-
- 21. selves, I would like to request a Republican caucus.
- 23. Senator Partee.

PRESIDENT:

head.

SENATOR CLARKE:

- 24.
- SENATOR PARTEE: Yes, I think that that is indicated. Approximately how long 25.
- do you envision it might take...just just, you know, off the top of your 26. 27.
- 28. PRESIDENT:
- 29. Senator Clarke.
- 30. SENATOR CLARKE:
- Off the top of my head...I am very fearful because Republicans 31. 32.
- in caucus talk at great length... 33. SENATOR PARTEE:

SENATOR PARTEE: 1. They do not have a monopoly on that... 2. SENATOR CLARKE: 3. They do on the Floor too... I do think though that we would 4 . want to discuss matters that go beyond what we've been discuss-5. ing here. So that it might be an hour... 6. SENATOR PARTEE: 7. Well, it's 12:15 now, would you say...1:30...2:00 o'clock... 8. SENATOR CLARKE: 9. Well, can I make a suggestion? 10. SENATOR PARTEE: 11. Surely. 12. SENATOR CLARKE: 13. Possibly we could have a caucus and...also anticipate giving 14. some time for lunch and come back at 2:00 o'clock or..thereabouts... 15. SENATOR PARTEE: 16. Better make it 2:30. 17. SENATOR CLARKE: 18. 2:30...2:30 is fine. 19. PRESIDENT: 20. Motion that the Senate stands in recess. We're still 21. in the Special Session now...stands in recess until 2:30. All 22. in favor signify by saying aye. Contrary minded. Senate stands 23. in recess. 24. AFTER RECESS 25. PRESIDENT: 26. Yes. 27. SENATOR CLARKE: 28. There's some confusion. We would ask the Republicans to

come right up to the 4th Floor for a caucus immediately.

29.

## PRESIDENT:

1.

7.

10.

The Special Session will come to order. The...Senator Partee, 2.

you mentioned a Resolution. You want to introduce that in the 3.

Special Session or the Regular Session? 4.

SENATOR PARTEE: 5.

As it relates to a matter which was in the Special Session 6.

I'd like to introduce it in the Special Session.

PRESIDENT: 8.

All right. 9.

SENATOR PARTEE:

Now, Mr. President and members of the Senate, I have alluded 11.

to this Resolution today. It is a Resolution which Senator Laughlin 12.

says he was glad to see because it was motivated in part by his 13.

Motion to bring this matter out of Committee. And what it does 14.

simply is to refer for a specific and special consideration this 15.

subject to the Economic and Fiscal Commission. And they are 16.

of course, by statute empowered to make economic and fiscal 17.

studies when asked to do so by the General Assembly. And it's just 18.

simply in keeping with the statutory enactment and duty of this 19.

Body to make this study. I don't know of anything else need be 20.

said about it. But we are asking them to make a report of their 21.

findings and recommendations to the 78th General Assembly not 22. later than the 1st of March. And I would move for suspension of

23. the rules and immediate consideration and adoption of this Reso-24.

lution. 25.

26.

Is there any discussion? All in favor the adoption of the 27.

Resolution indicate by saying aye. Contrary minded. The Reso-28. lution is adopted. Is there further business to come before the

29.

Special Session? Do we have a Motion?...Senator Partee. 30.

SENATOR PARTEE: 31.

PRESIDENT:

We have been in conversation with the leadership in the 32. House on both sides and I think possibly the Motion for sine die 33.

1. recess it for a half hour or so until they've come back from a 2. caucus I understand they're going to have and then we can per-3. haps enter into a sine die Motion. 4. PRESIDENT: 5. All right. This is only on the Special Session now... 6. Motion is to recess for thirty minutes on the Special Session. 7. All in favor signify by saying aye. Contrary minded. Motion 8. prevails. 9. PRESIDENT: 10. ... Senator Partee that the Special Session adjourn 11. until 10:30...Special Session adjourn until 10:30 tomorrow 12. morning. All in favor signify by saying aye. Both at the 13. same time, that's correct Senator Soper. We admire, respect 14. your ability. Senator Harris. 15. SENATOR HARRIS: 16. Did Senator Clarke announce a Republican caucus... 17. PRESIDENT: 18. 9:30 tomorrow morning. 19. SENATOR HARRIS: 20. at 9:30. He did caution the Republican members that we 21. are going to start it at 9:30, he has set it for a half hour 22.

would be in order. But I'd just like to as a matter of courtesy

PRESIDENT: 25. Want to take any wagers on that, Senator Harris? Motion 26. that the Special Session adjourn until 10:30 tomorrow morning. 27. All in favor signify by saying aye. Contrary minded. 28. stands adjourned. 29.

later than usual so that when we get there at 9:30 we start.

I hope that the members can be there promptly.

23.