TRANSCRIPT -- 77TH GENERAL ASSEMBLY

JANUARY 1972 SESSION

JUNE 8, 1972

1. PRESIDENT:

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The Senate will come to order. Prayer by the Chaplain,

Reverend Joseph Ferriera, Pastor of the Zenobia Baptist Church,

Pawnee. Pastor Ferriera.

PASTOR FERRIERA:

6. (Prayer).

PRESIDENT:

Reading of the Journal. Moved by Senator Egan that the reading of the Journal be dispensed with. All in favor signify by saying age. Contrary minded. The motion prevails. Committee reports.

SECRETARY:

The Rules Committee met and authorized the following bills to be placed on the order of first reading: House bills 3018, 3043, 4087, 4445, 4644. Senator Lyons, Chairman of the Appropriation Committee reports out Senate bill 1361 with the recommendation Do Pass As Amended; House bills 3774, 4088, 4092, 4093, 4095, 4158 and 4266 with the recommendation Do Pass. Senator Cherry, Chairman of the Executive Committee reports out Senate Resolution 358 with Recommend Adoption, Senate Joint Resolution No. 75, 77 and 78 Recommend Adoption, Joint Resolutions No. 118, 134 Recommend Adoption, Governor's Message, June 1, 1972, Recommend Confirmation.

PRESIDENT:

25. Senator Cherry.

SENATOR CHERRY:

27. Mr. President, I now move that we resolve ourselves into
28. Executive Session for the purpose of considering the Governor's
29. appointments.

PRESIDENT:

Motion that the Senate resolve itself into Executive Session. All in favor signify by saying aye. Contrary minded. The motion prevails. Senator Cherry.

τ.	SENATOR CHERRI:
2.	Move that the Senate advise and consent to these appoint-
3.	ments contained in the Governor's message as of June 1, all
4.	of the non-salaried individuals.
5.	PRESIDENT:
6.	Motion that the Senate do advise and consent. The Sergeant
7.	at Arms can ring the bell because we may be short on members
8.	here. The Secretary will call the roll.
9.	SECRETARY:
10.	Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier,
11.	Carroll, Cherry, Chew, Clarke, Collins, Coulson, Course,
12.	Davidson, Donnewald, Dougherty, Egan, Fawell, Gilbert, Graham,
13.	Groen, Hall, Harris, Horsley, Hynes, Johns, Knuepfer, Knuppel,
14.	Kosinski, Kusibab, Latherow, Laughlin, Lyons, McBroom, McCarthy
15.	Merritt, Mitchler, Mohr, Neistein, Newhouse, Nihill, O'Brien,
16.	Ozinga, Palmer, Partee, Rock, Romano, Rosander, Saperstein,
17.	Savickas, Smith, Soper, Sours, Swinarski, Vadalabene, Walker;
18.	Weaver.
19.	PRESIDENT:
20.	Kosinski aye, Bidwill aye, Clarke aye, Saperstein aye.
21.	On that question the yeas are 35. The mays 0. The Senate
22.	does advise and consent. Senator Cherry.
23.	SENATOR CHERRY:
24.	I now move that the Executive Session arise.
25.	PRESIDENT:
26.	Motion that the Executive Session do now arise. All in
27.	favor signify by saying aye. Contrary minded. The motion
28.	prevails. Senator Tom Lyons.
29.	SENATOR LYONS:
·20	Mr. President. I would like to make an announcement. I

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particularly want to draw this to the attention of the leader-

ship on the other side that all House appropriation bills that

are in the Senate as of Tuesday morning will be heard before

the Committee on Appropriations at the meeting of that 1. Committee which will be held on the Senate Floor at 9 a.m. 2. Tuesday. That's all bills, appropriation bills, from the 3. House that are in the Senate at that time will be scheduled 4. 5. and heard in that meeting. 6. PRESIDENT: 7. Senator Clarke. SENATOR CLARKE: Mr. President, I thought we were going to have an Appro-9. 10. priation meeting Monday. 11. PRESIDENT: 12. Senator Lyons. 13. SENATOR LYONS: No, we're having task force meetings Monday and then the 14. Committee will meet on Tuesday morning at 9 o'clock. 15. 16. PRESIDENT: Senator Clarke. 17. 18. SENATOR CLARKE: Could you give us a number as to how many bills are 19. remaining now in the Appropriation Committee? 20. 21. PRESIDENT: 22. Senator Lyons. 23. SENATOR LYONS: As of right now, there are only a handful, but they're 24. coming over. I assume there will be a bunch of them come 25. over today, and probably tomorrow and probably Monday, but 26. the slow pace of the House in dealing with these matters is 27. something over which I have absolutely no control. The bills 28. that are presently in Committee--I would say there are less 29. than a dozen...presently. 30. PRESIDENT: 31. Senator Clarke. 32.

SENATOR CLARKE:

33.

I did suggest to your staff and my staff in Appropriations . 2. some two and one-half weeks ago that this situation was 3. going to exist and we ought to be task forcing House bills 4. before they got over here and I hope you've been doing that 5. because I'm going to renew my motion next week after the 6. meeting to discharge all bills and I think we've got to get 7. going. 8. PRESIDENT: 9. Senator Mitchler. 10. SENATOR MITCHLER: 11. Mr. President and members of the Senate, I would rise 12. to make a motion to table two bills now in the Constitutional 13. Implementation Committee, Senate Bill 1502 and 1503. 14. PRESIDENT: 15. Motion to table. The bills are tabled. Do we have any 16. resolutions or motions? We have a message from the House. 17. SECRETARY: 18. Message from the House, Mr. Selcke, Clerk: Mr. President--19. I am directed to inform the Senate that the House of Representatives 20. has passed bills with the following titles and the passage 21. of which I am instructed to ask the concurrence of the Senate 22.

I am aware of your inability to control the House, but

22. of which I am instructed to ask the concurrence of the Senate 23. to-wit: House bill 1569, 4120, 4422, 4626, 4641, 4662, 4670,

24. 71, 72 and 73.

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PRESIDENT:

Senator Partee, what is your wish on these House bills? Should

27. they go to Rules or first reading?

28. SENATOR PARTEE:

Rules Committee.

PRESIDENT:

Motion that they go to the Rules Committee. All in favor

signify by saying aye. Contrary minded. The motion prevails.

Senate bills on Second Reading. Senate Bills on Second Reading.

2.	SENATOR CLARKE:
3.	Yes, please.
4.	PRESIDENT:
5.	1304.
6.	SECRETARY:
7.	Second reading of the bill, no committee amendments.
8:	PRESIDENT:
9.	Any amendments from the Floor? Any amendments from the
10.	Floor? Third reading. 1305.
11.	SECRETARY:
12.	Second reading of the bill, no committee amendments.
13.	PRESIDENT:
14.	Any amendments from the Floor? Third reading. 1306.
15.	SECRETARY:
16.	Second reading of the bill, no committee amendments.
17.	PRESIDENT:
18.	Any amendments from the Floor? Third reading. 1307.
19.	SECRETARY:
20.	Second reading of the bill, no committee amendments.
21.	PRESIDENT:
22.	Any amendments from the Floor? Third reading. 1333.
23.	1333.
24.	SECRETARY:
25.	Second reading of the bill, no committee amendments. One
26.	Floor amendment offered by Senator McCarthy.
27.	PRESIDENT:
28.	Senator McCarthy, can you explain the amendment?
29.	SENATOR MCCARTHY:
30.	Yes, Mr. President. This is an amendment suggested by
31.	the Department of Revenue which amends Section 601 rather
32.	than Section 206. It's a form amendment only and I move its
33.	adoption.

1304. Senator Clarke. Do you wish to have that advanced?

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	PRESIDENT:
2	All in favor signify by saying aye. Contrary minded.
3.	The amendment is adopted. Any further amendments? Third
4.	reading. 1342. 1342.
5.	SECRETARY:
6.	Second reading of the bill, no committee amendments.
7.	PRESIDENT:
8.	Any amendments from the Floor? Third reading. 1343.
9.	SECRETARY:
10.	Second reading of the bill, no committee amendments.
11.	PRESIDENT:
12.	Any amendments from the Floor? Third reading. 1395.
13.	Should we advance all those now? One at a time, right. 1395.
14.	SECRETARY:
15.	Second reading of the bill. One committee amendment from
16.	Appropriations.
17.	PRESIDENT:
18.	Senator Clarke moves the adoption Is this correct
19.	Senator Clarke?moves the adoption of the committee amend-
20.	ment. All in favor signify by saying aye. Contrary minded.
21.	The amendment is adopted. Any further amendments? Third
22.	reading. 1396. 1396, do you want to come back to later? Hold
23.	that. All right. 1396 will be held. We'll come back to it
24.	later. 1399. 1399.
25.	SECRETARY:
26.	Second reading of the bill, no committee amendments. Floo
27.	amendment offered by Senator Carpentier.
28.	PRESIDENT:
29.	Senator Carpentier is not here. I think we'd better have
30.	Senator Clarke offering that amendment. Do you wish to explain
31.	the amendment, Senator, or
32.	SENATOR CLARKE:

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Mr. President, it just clarifies the distribution what

comes from the road fund and what comes...what's the other 1. fund...General Revenue Fund. It's for refund purposes. 2. 3. PRESIDENT: 4. Senator Bruce. 5. SENATOR BRUCE: Yes, another question of my own was in the reading of 6. 7. the bill. The first section of the bill... PRESIDENT: 8. Just...we're on the amendment now. 9. SENATOR BRUCE: 10. All right. Let's go with the amendment then. That's 11. fine. Yeah, the amendment's fine. 12. PRESIDENT: 13. Is there any further discussion? All in favor signify 14. by saying aye. Contrary minded. The amendment is adopted. 15. Any further amendments? Third reading. 1402. 1402. 16. SECRETARY: 17. Second reading of the bill, no committee amendments. 18. PRESIDENT: 19. Senator Horsley has an...offers Amendment No. 1. Can 20. you explain the amendment, Senator? 21. SENATOR HORSLEY: 22. Mr. President, this amendment is very simple and does 23. no more, I think, than the present law requires. It merely 24. says that none of the foregoing monies shall be expended un-25. less the contract for the expenditure has been approved by 26. the Space Needs Commission and that none of the monies paid 27. for extras shall be paid unless they're germane to the 28. original contract and such extras as may be needed shall be 29. approved by the State Architect and the Attorney General which 30. merely follows a bill that this House has already passed, but 31.

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which is stalled over in the House, snarled up in some kind

of a snafu over there. I don't know how to describe it, but

just in case that bill doesn't get through, I'd like to have 1. this amendment put on here so the Space Needs Commission and 2. the law says just as plain as it can say that no contract shall 3. be let unless it is approved by the Space Needs Commission and 4. that's all this amendment does is fulfill the law and require 5. it to be approved by the State Space Needs Commission and 6. that any extras would have to be approved as we agreed here 7. 8. the other day, they should be approved.

PRESTDENT:

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Is there any discussion? Senator Partee.

SENATOR PARTEE:

We have quite a bit of noise here this morning. I'm not really sure that I. Hold it gentlemen. Just hold it down a minute, will you please. We can't hear...

PRESIDENT:

Senator Donnewald. Senator Donnewald and Knuppel. SENATOR PARTEE:

Let me just ask a couple of questions.

19. PRESIDENT:

Just a moment. We have the same problem over here. Gentle-20. men. Proceed Senator. 21.

SENATOR PARTEE:

Some of these relate to reappropriations and some of them are new appropriations. Is that correct? Now, do you by your amendment in any way encumber any of the reappropriations, Senator? In other words, it's my feeling that the reapprotions we don't have much say-so about really. Now, the new appropriations may fall into another category. So, are you making any differentiation between those two categories.

SENATOR HORSLEY:

Senator, as to the first bill about the three million dollars for the construction of the Motor Vehicle Services Building, I did not offer the amendment to that particular

1.	thing because I think that the Department of Financial or
2.	the Department of General Services is handling that and I'm
3.	I just felt like that I had not enough knowledge about that
4.	that I could stand up here and say that. Now, this first
5.	bill, 13021402 reappropriates two hundred thousand dollars.
6.	All that it asks is that that contract be approved. Now, it
7.	can be done retroactively if the Space Needs Commission has
8.	not approved it and I am very frank to tell you that their
9.	minutes show that the law is being violated today because that
10.	contract has not been approved by the Space Needs Commission.
11.	I think they ought to have a meeting and I've been told and
12.	I don't want to get into personalities that they've tried
13.	to have a meeting and for some strange reason can't get a
14.	quorum there because one or two gentlemen don't want the
15.	quorum, but the law says they have to approve it, but I
16.	merely ask that they don't spend the money until they get
17.	together and approve the contract and after they approve it,
18.	go right ahead with it. It's their job. That's what they're
19.	appointed to do.

PRESIDENT:

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Senator Partee.

SENATOR PARTEE:

So by your amendment, you ask for approval really by three separate entities. One is the Space Needs Commission; one is the State Architect; and the other is the Attorney General.

PRESIDENT:

Senator Horsley.

SENATOR HORSLEY:

That is not correct. I merely ask that the contract itself be approved by the Space Needs Commission and after they approve that contract, if they're then going into another something else that's going to run into a lot of money, it then will have to be approved by the State Architect and the Attorney General; but the original approval of the contract itself is merely up
 to the Space Needs Commission. That's what the present
 statute says.

PRESIDENT:

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Senators Horsley, Partee and Clarke, I wonder if we could advance this without the amendment with the understanding that it can be brought back so that in the meantime the amendment can be examined and you can get these questions ironed out. Is that acceptable, Senator Clarke?

SENATOR CLARKE:

I think I can clarify this. I talked to Senator Partee the other day about what my position is anyway and certainly we want to make a very clear delineation between reappropriations for projects that are underway where...you know bids have been let and work has been done...we don't want to hold up anything as against new appropriations, new projects that haven't even been started or bids let. Now, in the case of the cafeteria, they tell me that it's completely finished except for the furnishings and it would be foolish to stop it at that point. Some others that are yet to come are for completely new projects and I think that we are trying...that's why Mr. Pappas is over here to try and give me that information, but I feel that this amendment of Senator Horsley's is merely to reemphasize the present law and the statute of the Space Needs Commission that they are to approve these projects.

PRESIDENT:

Is...Senator Partee.

SENATOR PARTEE:

That answers what I had in mind. I didn't want us to encumber that which is already under way and your explanation I understand and I buy.

PRESIDENT:

Is there further discussion? All in favor...Senator Cherry.

1. SENATOR CHERRY:

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Maybe I'm lost. I've been trying to follow his dialogue.

This amendment proposed by Senator Horsley is for a reapprop-

iation of two hundred thousand dollars. Am I correct so far?

or three...three hundred thousand.

PRESIDENT:

Senator Horsley.

SENATOR HORSLEY:

You're talking about a bill. The amendment is to the bill which does what you just said. The bill itself reappropriates two hundred thousand dollars. This amendment will merely make legal what they've already done and they've already as Senator Clarke tells you, the work is practically all done. I don't want to see a lot of taxpayer's lawsuits filed and snafued here and this is going to allow them right now to reactivate, to approve the contract and that's the end of the matter. If they do that, certainly there will be no further

18. problems.

19. PRESIDENT:

Is there further discussion? All in favor of the adoption of the amendment, indicate by saying aye. Contrary minded. The amendment is adopted. Are there further amendments? Third reading. 1403. Hold that. 1404. Hold. 1405. Hold that.

SENATOR MCBROOM:

1592, will be held. Senator McBroom.

Mr. Chairman and members of the Senate, Senator Partee, I wonder if it would be agreeable with you if we move Senate Bill 1361 to Second Reading--that's the Department of Transportation passed out of Appropriations this morning--to try to...Senator Rock's amendment was put on it...

31. PRESIDENT:

Senator Partee.

33. SENATOR PARTEE:

1361. What was it, Sir? 1. 2. PRESIDENT: 3. Senator McBroom. 4. SENATOR MCBROOM: Department of Transportation, Senator Partee. It's a 5. senate bill. I was trying to save time. Senator Rock's 6. amendment is on it. I'm sure it's all right with Senator 7. Clarke if it is with you. 8. 9. PRESIDENT: 10. Senator Partee. SENATOR PARTEE: 11. Is the amendment on it already? 12. 13. PRESTDENT: It was evidently put on in Committee. It has not been 14. 15. adopted by the Body. 16. SENATOR PARTEE: The amendment has to be adopted first, doesn't it? Then 17. we can do that. Read it a second time. 18. 19. PRESIDENT: The request is that we read Senate Bill 1361, 1361 a 20. second time now and advance it to Third Reading. Is there 21. objection? Leave is granted. Senator Rock. There is one 22. committee amendment. Senator Rock moves the adoption of the 23. committee amendment. All in favor signify by saying aye. 24. Contrary minded. Are there further amendments? Senator 25. Rock. 26. 27. SENATOR ROCK: Yes, Mr. President and members of the Senate. 28. McBroom indicated that he had, I believe two amendments which 29. he wishes to offer at this time. We have no objection to either .30. amendment. 31. 32. PRESTDENT: Senator McBroom, can you explain the amendments?

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1. SENATOR MCBROOM:

Well, yes Mr. President, I can explain the amendments, but 2.

I don't have them on my desk. They're being drawn to try to

dovetail with the amendment that Senator Rock put on. I'm 4.

trying to save time and I thought I'd move the bill back to 5.

Second Reading on Tuesday. If that's agreeable with you

Senator Rock, if ...

8. PRESIDENT:

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I think we'd better do that because we cannot adopt 9.

amendments that we don't have. 10.

11. SENATOR MCBROOM:

That's right, but Senator Rock's amendment can be adopted. 12.

13. PRESIDENT:

14. That has been adopted.

SENATOR MCBROOM: 15.

16. Yeah.

17. PRESIDENT:

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Are there further amendments? Third Reading. I've been 18

informed that the proceedings of the Senate are now being 19.

recorded. Senator Clarke. 20.

SENATOR CLARKE: 21.

Mr. President, in like vein, I talked with Senator Partee 22.

yesterday about House Bill 3776 which is a personal property

tax bill that came over and was assigned to the Appropriations

Committee inadvertently rather than Revenue. The Revenue Committee

did discharge all of the other personal property tax bills. I 26.

think this bill should be discharged from Appropriations and put

on the Calendar so we can consider them all together. 3776. 28.

29. PRESIDENT:

A request to discharge House Bill 3776. Is there objection?

Leave is granted. Senate bills on Third Reading. 1154, Senator

Kosinski. 1319, Senator Collins. Senator Collins. 32.

SENATOR COLLINS: 33.

- Mr. President and members of the Senate, this is the 1. Department of Agriculture's appropriation bills and I would: 2. 3. like the unanimous vote. 4. PRESIDENT: Is there any discussion? The Secretary will call the roll. 5. 6. SECRETARY: Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier, 7. Carroll, Cherry, Chew, Clarke, Collins, Coulson, Course, 8. Davidson, Donnewald, Dougherty, Egan, Fawell, Gilbert, Graham, 9. Groen, Hall, Harris, Horsley, Hynes, Johns, Knuepfer, Knuppel, 10. Kosinski, Kusibab, Lathérow, Laughlin, Lyons, McBroom, McCarthy, 11. Merritt, Mitchler, Mohr, Neistein, Newhouse, Nihill, O'Brien, 12. Ozinga, Palmer, Partee, Rock, Romano, Rosander, Saperstein, 13. Savickas, Smith, Soper, Sours, Swinarski, Vadalabene, Walker, 14. 15. Weaver. PRESIDENT: 16. Fawell aye, Mohr aye, Newhouse aye, Cherry aye, Bruce aye, 17. Johns aye, Course aye. On the question the yeas are 41, the 18. nays are none. The bill having received a constitutional 19. majority is declared passed. Senator Clarke...is Senator Clarke 20. on the...1326 is Senator Harris's bill. It's the appropriation 21. for the Department of Labor. Do you want to call that? 22. SENATOR CLARKE: 23. I'd like to if they have no objections. 24. PRESIDENT: 25. Is there...Senator Rock. 26. SENATOR ROCK: 27. Yes, Mr. President, the Task Force has looked at this appro-28. priation. We have no objection if Senator Clarke wishes to call 29. We'll certainly support it. 30. ್ರಕ್ಷ : PRESIDENT: 31.
 - SENATOR CLARKE:

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Well, this is the annual appropriation for this Departı. ment and I'd appreciate a favorable vote. 2. PRESIDENT: 3. 4. The Secretary will call the roll. SECRETARY: 5. Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier, 6. Carroll, Cherry, Chew, Clarke, Collins, Coulson, Course, 7. Davidson, Donnewald, Dougherty, Egan, Fawell, Gilbert, Graham, 8. Groen, Hall, Harris, Horsley, Hynes, Johns, Knuepfer, Knuppel, 9. Kosinski, Kusibab, Latherow, Laughlin, Lyons, McBroom, McCarthy, 10. Merritt, Mitchler, Mohr, Neistein, Newhouse, Nihill, O'Brien, 11. Ozinga, Palmer, Partee, Rock, Romano, Rosander, Saperstein, 12. Savickas, Smith, Soper, Sours, Swinarski, Vadalabene, Walker, 13. Weaver. 14. PRESIDENT: 15. Palmer aye, Neistein aye, Baltz aye, McBroom aye, Coulson 16. aye. On that question the yeas are 44, the nays are none. 17. bill having received a constitutional majority is declared 18. passed. 1372, Senator Gilbert. 19. SENATOR GILBERT: 20. I'd like to call it back to Second Reading for purpose of 21. tabling Amendment No. 1 and introducing a new amendment which 22. puts back ten million dollars for the vocational education program 23. which was taken out in Amendment No. 1. The amendment is on the 24. Secretary's desk. 25. PRESIDENT: 26. Being brought back to Second Reading for purposes of an 27. amendment. Can you explain the amendment, Senator. 28. SENATOR GILBERT: 29. The amendment replaces ten million of the twenty million .30. that was stricken for vocational education. This ten million 31. will take care of the six vocational centers that are now

obligated and are in operation or in...

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1. PRESIDENT:

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2. Just a moment. Please, let's cut down the noise level. ٦.

SENATOR GILBERT:

...that are now in operation or construction. In other words, everything that's going now in the vocational educational field under this program will be funded. We are going to continue this discussion. We have to vote this bill out of the House ... out of the Senate today to get to the House if we are going to try to meet our adjournment deadline next week. It is contemplated by Senator Hynes and myself and the people involved from the School Building Commission that when the bill gets to the House, we are going to make a further study. I personally am supporting the return of the ten million that was taken out along with two or three other minor cuts. There is one cut of a million and some odd dollars for the I.B.A. which is not needed and can be left out because there was no obligation to the I.B.A. The ten million we appropriated last year was not used, but for those who are interested and I know many of you are, this does not mean that we are necessarily going to only have ten million in this program because we are going to further study and I want Senator Hynes to confirm this; if I'm not correct, to correct When it gets to the House, we're going to further study this with the idea of possibly continuing this program. personally support it and Senator Hynes and his group want to know a little more about it before they make a final determination.

PRESIDENT:

The question is the amendment. Is there discussion on the amendment? Senator Hynes.

SENATOR HYNES:

The original amendment No. 1 has been tabled. Is that correct?

33. PRESIDENT: 2.

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Śenator Gilbert.

SENATOR GILBERT:

3.	I move to table Amendment No. 1 and I will introduce
4.	Amendment No. 2.
5.	PRESIDENT:
6.	All right. Let's take the motions one at a time. Is
7.	there objection to the tabling of Amendment No. 1? Motion
8.	to reconsider the vote by which Amendment No. 1 was tabled.
9.	All in favor signify by saying aye. Contrary minded. All
10.	in favor of tabling Amendment No. 1 indicate by saying aye.
11.	Contrary minded. The motion prevails. Senator Gilbert now
12.	offers
13.	SENATOR GILBERT:
14.	Now I offer Amendment No. 2.
15.	PRESIDENT:
16.	That's correct. Senator Hynes.
17.	SENATOR HYNES:
18.	Amendment No. 2 restores the ten million dollars that has
19.	already been committed. It still involves the reduction of
20.	ten million which will be considered again in the House, but
21.	we have to move this bill out of here today. The ten million
22.	dollars has already been committed by the State. It was ap-
23.	propriated last year. It has to go back in.
24.	PRESIDENT:
25.	All in favor signify by saying aye. Contrary minded. The
26.	amendment is adopted. We'll get back to the bill after inter-
27.	vening business. 1389, Senator Latherow. Senator Latherow.
28.	SENATOR LATHEROW:
29.	Mr. President and members of the Senate. Senate
30.	PRESIDENT:
31.	Just a moment. Please. We're going to have to get some
32	order here. Gentlemen. Senators Egan, Donnewald, Cherry,

Horsley, Partee, Senator Neistein, the distinguished Representative

Harold Katz, back in the back behind Senator Baltz, please.

Please, Senator Graham. We're not going to have one bit of

business until we get some order here. The Chair isn't even

going to recognize Senator Bidwill until we get some order.

Senator Bidwill, what?

SENATOR BIDWILL:

I was just going to make a suggestion to the Chair that we set an hour apart for the, for a social hour and let the brothers then visit with one another. I think it would save us a lot of time in the ultimate, Mr. President.

PRESIDENT:

Is that a motion?

SENATOR BIDWILL:

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PRESIDENT:

Senator Latherow.

SENATOR LATHEROW:

Thank you Mr., thank you Mr. President. Senate Bill 1389 is a bill that allows 2,000 miles more on the mileage plates than what is presently allowed, and it also allows the Secretary to issue this plate when there is an application for title on file. I'd appreciate a favorable roll call.

PRESIDENT:

Is there any discussion? Secretary will call the roll.

25. SECRETARY:

Carroll, Cherry, Chew, Clarke, Collins, Coulson, Course,
Davidson, Donnewald, Dougherty, Egan, Fawell, Gilbert, Graham,

Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier,

Groen, Hall, Harris, Horsley, Hynes, Johns, Knuepfer, Knuppel,

Kosinski, Kusibab, Latherow, Laughlin, Lyons, McBroom, McCarthy,

Merritt, Mitchler, Mohr, Neistein, Newhouse, Nihill, O'Brien,

Ozinga, Palmer, Partee, Rock, Romano, Rosander, Saperstein,

Savickas, Smith, Soper, Sours, Swinarski, Vadalabene, Walker,

Weaver.

2. PRESIDENT:

3. Carpentier aye. Course aye. Senator Latherow?

4. SENATOR LATHEROW:

5. Mr. President, would you call the absentees.

6. PRESIDENT:

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Request for a call of the absentees. The absentees
 will be called.

SECRETARY:

Arrington, Bruce, Cherry, Chew, Clarke, Davidson,

Donnewald, Dougherty, Egan, Fawell, Hall, Harris, Hynes,

Johns, Knuepfer, Kusibab, Lyons, McBroom, McCarthy, Nihill,

O'Brien, Partee, Rock, Saperstein, Savickas, Smith, Swinarski,

Vadalabene.

PRESIDENT:

On that question the yeas are 30, the nays are none. The Bill having received the Constitutional majority is declared passed. 1408. Is Senator McCarthy on the floor? 1432. Senator Saperstein? Oh, excuse me, Senator Gilbert. Yes. 1372. 1372, Senator Gilbert.

SENATOR GILBERT:

Ah, the reason I thought we might take this now, I've just partially explained the Bill with the Amendment. This is the appropriation to the School Building Commission, and as I stated when we, it's 1372 - ah, the 10 million was restored, uh, when the Bill gets to the House, it is the intention of the members in the Senate on both sides of the aisle to further study this with the, uh, possibility of restoring the 10 million that was cut and possibly some of the other minor cuts that were made in the Bill. Uh, as I stated, the IBA appropriation of something over a million dollars is not needed and should be left out of the Bill under any circumstance. Uh, I ask for a favorable roll call.

PRESIDENT:

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Is there any discussion? Senator Hynes.

SENATOR HYNES:

Mr. President and members of the Senate. The bill as amended incorporates all the recommendations of the Task

Force with respect to the reduction of the administrative budget, the elimination of the IBA rental payment and the reduction of the appropriation for the Voc. Tech. centers and it should be passed out today since, uh, it is a Senate Bill, and as Senator Gilbert said, it will be further considered in the House.

PRESIDENT:

Is there any - Senator Groen.

SENATOR GROEN:

Well, Mr. President and members of the Senate, I want to commend those who have offered the Amendment which has been adopted to restore 10 million dollars of the 20 million that was originally in this appropriation bill for vocational education. Seems to me that this has long been, perhaps, one of the most neglected phases of our educational process in this State. If we are ever going to even hope to accomplish the end whereby we put people on public aid back into gainful employment, thus take them off the public aid rolls. it seems to me that this is the long-range program that will ultimately accomplish that end. We are constantly appropriating monies here for all kinds of things, and it seems to me that we are not establishing priorities in their proper order if we cut vocational education in this State. I would urge both sides of the aisle who have been dealing with this question, it urge the House to restore the additional 10 million dollars of the twenty so that other programs in other areas of the State other than those that are now functioning may get under way; that this ultimate objective may become a reality.

PRESIDENT:

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Senator Saperstein.

SENATOR SAPERSTEIN:

I rise in support of the bill. However, I want to say a few things about Vocational Ed which we have supported for a very, very long time, even to the point when it was not as popular and was not recognized as an important adjunct to the educational program. But I think we have to think, too, in terms of how to keep the youngster in school so that he may benefit by Vocational Ed. Our dropout rate is not decreasing, in fact it is increasing. And I remember the time we tried to increase the mandatory age for education and hoping, thereby, that no young person would leave high school without a skill, an increase skill for employment. And this is a part of Vocational Ed that we have to, it seems to me, put our emphasis on. We've got to do something about keeping these young people in school so they may receive the benefits of Vocational Ed. I urge you to support the Bill.

19. PRESIDENT:

Secretary will call the roll.

SECRETARY:

Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier,
Carroll, Cherry, Chew, Clarke, Collins, Coulson, Course, Davidson, Donnewald, Dougherty, Egan, Fawell, Gilbert, Graham, Groen,
Hall, Harris, Horsley, Hynes, Johns, Knuepfer, Knuppel, Kosinski,
PRESIDENT:

Senator Knuppel.

SENATOR KNUPPEL:

I certainly would have liked to have seen the full amount that was intended for Vocational Education in here. I think that when we set priorities of education that approximately half of our youngsters aren't college material academically and that we should put a great emphasis on Vocational training in both our

Junior Colleges and in our high schools. I'll vote for the
 Bill the way it is, but I hope that the other ten million as
 Senator Groen does, is restored. My vote is aye.

SECRETARY:

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Kosinski, Kusibab, Latherow, Laughlin, Lyons, McBroom, McCarthy, Merritt, Mitchler, Mohr, Neistein, Newhouse, Nihill, O'Brien, Ozinga, Palmer, Partee, Rock, Romano, Rosander, Saperstein, Savickas, Smith, Soper, Sours, Swinarski, Vadalabene, Walker, Weaver.

PRESIDENT:

Latherow aye. Nihill aye. Vadalabene aye. Hall aye. Swinarski aye. On that question the yeas are 46, the nays are none. The Bill having received the Constitutional majority is declared passed. Senator Hynes are you ready to proceed on 1433? All right. 1464, Senator Gilbert? 1464.

SENATOR GILBERT:

1464 is a Community Education Act, and I have passed out some information on that Bill that was prepared for me by the people who are sponsoring it. In Illinois, such communities as East St. Louis, McLeansboro, Galesburg, and Bollingbrook have started upon this program. The Committee in Appropriations and the Committee in Education heard testimony from the coordinator of this program in Galesburg. The Bill a, there is a Bill in Congress which will make substantial grants to States that have that program, ah, that's one of the reasons for the sponsor's asking me to introduce this Bill, so that in the event the Congress does enact Community Education legislation, Illinois will have a vehicle to receive, ah, funds for that. Now this Bill did have an appropriation in it of \$200,000. That has been stricken. But, of course, if you vote for this Bill, you would, of course, have to vote for the \$200,000. So I want to make it clear that for all practical purposes, this Bill calls for \$200,000. That \$200,000 would be given to the State Institutions for develop-

ment of the program. There would be certain funds that would 1. be, would be given actually, to the Superintendent of Public 2. Instruction's office. But the Universities would have control 3. of part of it. The Superintendent's office would set up the 4. criteria by which the grants, ah, would be made to the com-5. munities who developed the program. The main thrust of this б. is that many of the small communities do not have a community 7. center. They do not have a coordinated program. The school 8. buildings would be the principal buildings, public buildings used 9. in this program. Although, in larger communities there pro-10. bably might be other such as a park district building or some-11. thing of that nature. But, primarily this is an attempt to 12. coordinate the various community activities and to use the 13. school buildings more than just during the school hours and 14. during the school year, particularly during the summer months 15. and at other times. It is a new concept. There is no question 16. If it is properly administered, I but what it will grow. 17. think it can be very helpful. Ah, there is \$200,000 the first 18. I'm sure if this program is enacted, it would increase vear. 19. a number of times as other communities, other programs were 20. developed. This program requires that the local community 21. participate in it with their own funds as matching funds. And 22. it all has to be under the approval of the Superintendent of 23. Public Instruction's Office and under its guidelines. Ah, I am 24. not too familiar with the program other than what I have explained 25. to you. Ah, the concept certainly, ah, does have merit. Ah, but 26. it's like many others that we might start, it must be administered 27. properly or it could become a very cumbersome program. 28. PRESIDENT: 29.

Senator Gilbert, is it acceptable to vote on, have one roll call on 1464 and 1595 at the same time?

SENATOR GILBERT:

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Yes. I think that, because I want you to understand that

if you vote for the 1464, you would also be expected to vote
 for 1595, or it would have no, would have no effect, Sir.

PRESIDENT:

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Is there objection to that? Leave is granted. Senator Horsley.

SENATOR HORSLEY:

Well, Senator Gilbert, you and I have been trudging around here a long time and...

PRESIDENT:

Just a moment, please. Let's maintain some order.

Senator Horsley.

SENATOR HORSLEY:

Probably if we were to take our voting records and out of every 100, I don't think that we would find more than 3 or 4 out of 100 that you and I disagree on, and I just somehow, after listening to your explanation, it just lacks the old Gilbert fire. It just doesn't have that old burning fire that you generally put into a Bill when you feel like it's something for the people that has to be done. And, I hope you'll forgive me if I stand up and say I just can't stomach this Bill. as I read this Bill, this \$200 seed money that we're putting in here is for seed only. And this seed money is going to grow and grow, and we're starting a brand new program all over again. And as I have tried to say time and again the best time to start these big new bureaus that grow by leaps and bounds and get out of hand is when we give 'em the seed money to get 'em started. My biggest problem in my community, here, is that we've got too many administrators and not enough teachers. And, I think we've got a whole educational system in the State of Illinois with too many people sitting behind desks pushing pencils, trying to develop new programs in this and that rather than people out in the field teaching reading, writing and arithmetic. As I read this Bill, they could even pay these people to go to a University

another scholarship grant. It's another grant to these schools 2. to start a whole new program of this type of training, and I 3. . think it's too expensive a luxury right now for us to get in-4. volved in, and I wouldearnestly ask that this Bill be defeated 5. at this time. 6. PRESIDENT: 7. Is there further discussion? Senator Soper. 8.. SENATOR SOPER: 9. Mr. President and members of the Senate. Ah, I'd like 10. to ask the sponsor a few questions, if I may. 11. PRESIDENT: 12. He indicates he'll yield. 13. SENATOR SOPER: 14. Now, Senator Gilbert, you say that, ah, the local school 15. boards will have to finance part of this. What percentage of 16. financing do you expect to get from the school boards? 17. PRESIDENT: 18. Senator Gilbert. 19. SENATOR GILBERT: 20. You've asked me a question that I can't, ah, answer. 21. Just a moment, let me see if I can...I'm sorry, Senator Soper, 22. I had the Bill here in front of me, and I've misplaced it. Just 23. a moment. 24. PRESIDENT: 25. Senator Soper. 26. SENATOR SOPER: 27. It's all right, Senator. I'll go to the next question. 28. PRESIDENT: 29. Senator Gilbert. 30. SENATOR GILBERT: 31. Senator Soper, the amount that the local district would

and study to take part in this program. This is, actually,

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have to contribute would be a matter left to the discretion of

that they were going to make a contribution to this. Now, in з. some areas that could be financial, in other areas it could be 4 . in furnishing facilities and things of that nature; like making 5. the buildings available and paying the expense and cost, ah, of the use of the buildings and all that would be part of the 7. local, the local commitment but not any percentage set, Sir, 8. as to the amount. 9. PRESIDENT: 10. Senator Soper. 11. SENATOR SOPER: Now, this would be at the, at the behest and bequest of 13. the Superintendent of Public Instruction. He could determine 14. what each school board should come up with, and with that I 15. want to ask another question. The ah, this takes in the whole 16. State of Illinois. This takes in the Chicago School District 17. and the suburban school districts and the, all the districts 18. outside of Cook County, too. 19. PRESIDENT: 20. Senator Gilbert. 21. SENATOR GILBERT: 22. Yes. 23. PRESIDENT: 24. Senator Gilbert 25. SENATOR GILBERT: 26. This is a statewide program. 27. PRESIDENT: 28. Senator Soper. 29. SENATOR SOPER: 30. Just one more question before I, before I make my comments.

the Superintendent of Public Instruction's office. The local

district would have to show to the satisfaction of the OSPI

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Who wants this Bill?

PRESIDENT:

· Senator Gilbert.

SENATOR GILBERT:

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The people. All right. The people who want the Bill are the people in the community education field in the universities that are working with these local communities attempting to coordinate programs, and they feel that with this and the possibility Senator Stevenson and Senator Percy are co-sponsors of the Bill along with some 30 other members in the Senate, ah, of a community education bill, and they are hoping that if such Federal legislation is enacted that Illinois would be in a position to benefit from that, if we had such legislation as this, having an agency to receive the funds. And they are the people that have asked for this. This is something new. Senator Horsley made a correct statement. I do not know enough about this. I think the questions you have asked has indicated this is not a program that, ah, I am familiar with enough to say that, ah, it is a must at this time. I told you, as I, in my opening statement that I felt that it would be something that would mushroom, and that properly administered it could be a very worthwhile program. But that there would be demands for much more money than this \$200,000 in future years if this program is successful and works. That would be a matter for the legislature to control. And I have tried to be very candid with you on this, and that's the, I think that the concept is good. And I think that it, ah, should be given consideration.

PRESIDENT:

Senator Soper.

SENATOR SOPER:

Senator, I appreciate your, your candor on this Bill, and I guess we in the Senate all realize and understand. And we start out with a program like this at \$200,000 of seed money. These things grow. You've seen programs come in here and start out with \$100,000, \$200,000. The next time you come in they

want \$2 million to \$5 million dollars. Now this has not been requested, I think, by any local school boards, ah by the people who know how much money they've got and what they have to do. They'll be left at the whim and the will of any Superintendent of schools or any board that will be appointed in the, in the State. And I don't think the people, ah, in locality need this sort of thing, and ah, the last thing we need is cor...some more coordinators and some more commissions, some more directorships to tell the people in the local school districts that they have to come up with some more money. We haven't got the money. Chicago School Board hasn't got the money. The suburban schools haven't got the money. The school districts down South haven't got the money, and out West in the State of Illinois. It's about time we put an end to this nonsense, and we get down to some practical fiscal policies. I have to oppose this Bill. sorry, Senator.

PRESIDENT:

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Senator Bruce, you wanted the Floor? Senator Laughlin? SENATOR LAUGHLIN:

Yes. Mr. President and members of the Senate. I just direct attention to all members of the Senate to this little sheet that was distributed, because I must oppose this Bill, and it isn't often that I disagree with my seatmate, John Gilbert. But there's a diagram on the bottom of it, and I think you ought to realize what it is you are going to start if you start this. First, you're going to elect a Community Advisory Council, and then they say all the people that can be on it. And this group is to identify needs; like unemployment, poor health, illiteracy, poverty, ignorance, no recreational facility. And you can't get much more coverage in width or depth than that. And if you'll follow these little arrows, I'm not going to go through it all, ah, but I, please look. It's like a maze, ah, that rats are supposed to be led through. Ah, it will create the darndest

ı.	buleau you ever saw. I ve got to oppose it.
2.	PRESIDENT:
3.	SecretarySenator Gilbert will close the debate.
4.	SENATOR GILBERT:
5.	I think that we've had sufficient discussion on this.
6.	I will not belabor the Senate more. I would appreciate a
7.	favorable roll call. I think that this is something that
8.	properly administered is worthwhile, and as I say any future
9.	activity of it must come under the scrutiny of the legislature.
٥.	I would ask for a favorable roll call.
11.	PRESIDENT:
12.	Secretary will call the roll. The roll call will apply
13.	to Senate Bills 1464 and 1595. The Secretary will call the
14.	roll.
15.	SECRETARY:
16.	Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier,
17.	Carroll, Cherry, Chew, Clarke, Collins, Coulson, Course,
18.	Davidson, Donnewald, Dougherty, Egan, Fawell, Gilbert, Graham,
19.	Groen, Hall, Harris, Horsley, Hynes, Johns, Knuepfer, Knuppel,
20.	Kosinski, Kusibab, Latherow, Laughlin, Lyons, McBroom,
21.	Lyons, McCarthy, Merritt, Mitchler, Mohr, Neistein, Newhouse,
22.	Nihill, O'Brien, Ozinga, Palmer, Partee, Rock, Romano, Rosander,
23.	Saperstein, Savickas, Smith, Soper, Sours, Swinarski, Vadalabene
24.	Walker, Weaver.
25.	PRESIDING OFFICER (SENATOR ROCK):
26.	On those Bills the yeas are 7 the nays are 20. The bills
27.	having failed to receive a Constitutional majority are declared
28.	lost. Senator Gilbert.
29.	SENATOR GILBERT:
30.	Matter of personal privilege. Now you understand why I'm
31.	retiring from the Senate. I just don't have any influence.
32.	PRESIDING OFFICER (SENATOR ROCK):
33.	Senate Bill 1490. Senator Saperstein. 1490.

SENATOR SAPERSTEIN:

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Mr. President and gentlemen of the Senate, 1490 appropri-2. ates 3 million dollars for the grant-in-aid and contract pro-3. gram for day care. When I introduced the bill I introduced it 4. in good faith knowing full well that the Department of Children 5. and Family Services was unable to meet it's commitments 6. ing the request for grant-in-aid program for day care. 7. for a financial statement in terms of the 1970, 71 fiscal year and 8: also for the program relating to the fiscal year of 1973. I learned ... 9. I mean I compared these two statements and discovered...and dis-10. covered that there were unused funds in the 1971 grant-in-aid pro-11. gram and I think that the department really has been very slow in 12. making these grants to the request...on file and yet allowing many 13. of these different funds that provide for day care to lapse. 14. don't really know why many of these lapsed funds exist and I be-15. lieve that they should not allow funds to lapse in day care when 16. they admit that they cannot meet all the requests. In all good 17. conscience I cannot ask this House this Chamber to vote an ad-18. ditional 3 million even though I know that 75 percent of this 3 19. million will be met by federal funds. And I know too that the 20. crises committee on day care and others who are supporting addition-21. al funds for day care will be keenly disappointed. And I would 22. urge and charge the Department of Children and Family Services to 23. meet these many requests, especially when they do have funds that 24. have not been expended in the 4 or 5 catagories for day care. 25. so with a really heavy heart and with much disappointment I'm go-26. ing to ask permission to remove the bill from the Calendar and 27. Table the bill I'm disappointed... but I think this must be done 28. I so move.

PRESIDING OFFICER (SENATOR ROCK)

Senator Saperstein has moved to Table SB1490. Is there any objection other then from Senator Neistein? The bill will be Tabled. SB1509 Senator Latherow. Senator Latherow on the Floor?

- SB 1511, Senator Harris, Senator Clarke, do you wish to move that 1.
- 2. bill? SB 1511, Senator Clarke.
- SENATOR CLARKE: З.
- Mr. President, this is a continuation of the Labor Laws 4.
- Commission. We haven't resolved several vital areas in this that 5.
- this Commission has been studying and I think it's a necessity 6.
- to continue it and I'd move for a favorable approval of this bill. 7.
- PRESIDING OFFICER (SENATOR ROCK): 8.
- Senator Partee. 9.
- SENATOR PARTEE: 10.

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- Just want to join in that statement. They're doing a parti-11.
- cularly significant piece of work and if most of you remember we 12.
- have some very large problems in the areas covered by SB 1112 and 13.
- HB 1 that relates to personnel who are employed by the government
- 14. and their right to strike and some other areas which really need
- delving into and this Commission fortunately has among it's member-16.
- ship a large number of very knowledgeable men from some of the 17.
- universities around the State and they're doing an excellent job.
- 18.
- I think this is a fine Commission and should be continued. 19.
- PRESIDING OFFICER (SENATOR ROCK): 20.
- Is there any further discussion? Senator Bruce. 21.
- SENATOR BRUCE: 22.
- Senator Knuepfer handled the bill in committee and I raised 23.
- the point that I believe that this is the first bill that I have 24.
- seen that we are going to appropriate 75 thousand dollars from this 25.
- Commission to the Legislative Reference Bureau, which I believe, 26.
- still believe violates the State Finance Act. If that money need
- be appropriated for the coalition of labor laws in Illinois it 28.
- should be appropriated to the Legislative Reference Bureau. 29.
- appropriate to the Commission to spend for another agency I believe it 30.

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- violates the State Finance Act and I hold to that view still today. 31. is 25 thousand in this bill, 20 thousand dollars for the Labor Laws
- Commission, 75 thousand dollars, direct line it.em appropriation to 33.

- Legislative Reference Bureau which I believe is in violation. 1.
- PRESIDING OFFICER (Senator Rock): 2.
- The bill...the bill will be held. Senate Bill... All right. 3.
- Senator Latherow, SB1509. 4.
- SENATOR LATHEROW: 5.
- Mr. President does this bill have an amendment on it? 6.
- PRESIDING OFFICER (SENATOR ROCK): 7.
- I...I'm informed that it does, Senator. 8.
- SENATOR LATHEROW: 9.
- This bill came about because of the failures in many cases 10. of the members in the grain elevator business and the grain stor-11. age business in the State of Illinois. Recently within a two 12. months period there were something like 14 failures. This Act 13. that we're working on here is to try to put the grain elevator 14. people on a basis that where there is a loss that there will be 15. some protection to the people that have grain stored there. 16. makes a mandatory bond of 25 thousand on any elevator and a maxi-17. mum bond of 100 thousand dollars, but that 75 thousand dollars can 18. be set aside if there are proper showing of financial assets to com-19. pensate for it. Now we aren't trying to work out something in my 20. mind is not 100% by any means satisfactory and will not in case a 21. man goes broke guarantee the full repayment of the people who have 22. grain stored here. We have worked quite at length on this legislation. 23. We're putting on in the department's bill that passed here addition-24. al personnel to try to make a more proper audit of the storage areas 25. and the proper audit of the financial assets of the grain dealer in 26. hopes that we're going to have a little closer view on them. 27. think we all recognize a day or two after a man could put himself in 28. an insolvent condition. But I feel like this could do a little some-29. thing...yet in my own mind I'm not thoroughly satisfied with it 30. with I'd appreciate answering any questions.
 - Senator Laughlin.

PRESIDING OFFICER (SENATOR ROCK):

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SENATOR LAUGHLIN:

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Yes Senator Latherow, would you...I've got the bill but apparently I haven't got the amendment. Is it still possible for one
 of these persons in this business to give a property bond if the
 value of the property meets the requirement of the statute or must he now go buy one from a company and pay for it.

PRESIDING OFFICER (Senator Rock)

8. Senator Latherow.

SENATOR LATHEROW:

I didn't quite understand your question, but I'll put it thisway now he must file a 25 thousand dollar bond.

PRESIDING OFFICER (Senator Rock)

Senator Laughlin.

SENATOR LAUGHLIN:

no objection to that. But I understand under existing law and I
think I am right because I think I know someone who did it; if you
give a title policy on real estate or an attorney's opinion of title
based on an examination of an abstract to the Warehouse Department
of the Department of Agriculture...I think that can be accepted and the
man doesn't have to go and buy and pay a premium on a surety bond.

That wasn't my question, Senator Latherow, I understand I have

Now does this bill as amended deprive him of the right to give a

23. property bond?

SENATOR LATHEROW:

No, he can give this property bond for the 75 thousand but not for the 25 thousand.

27. SENATOR LAUGHLIN:

Well, I'm sorry let me just try once more. I thank you for your answer. Why can he do it...everybody has to give a 25 thousand dollar bond, is that right?

PRESIDENT:

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31. Senator Latherow.

33. SENATOR LATHEROW:

1. That's true. A mandatory 25 thousand dollar bond to everyone.

Incidently Senator Laughlin, in these 14 elevators that financially

went under...we'll put it that way in this short period of time all

of them except possibly one had a...waiver of bond.

PRESIDENT:

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Senator Laughlin.

SENATOR LAUGHLIN:

I'm not talking about waiving a bond. I'm talking about a man 8. or a man and his wife who sign a bond own property say worth 70... 9. just let me try on one...a hundred thousand dollars worth of real 10. estate they actually sign the bond that is required. They do that 11. and furnish the title of the policy showing that the title is good 12. and an attorney's opinion based on examination of an abstract show-13. ing the title is good and that is then accepted and they don't have 14. to go and buy a bond and pay a premium to a broker. Now I under-15. stood you to say that for 25 thousand dollars everyone had to buy one 16.

but for 75 thousand you could give your own and I'm mixed up.

18. PRESIDENT:

19. Senator Latherow.

SENATOR LATHEROW:

21. Let's hold this and I'll discuss this with him...

22. PRESIDENT:

It will be held. 1535, Senator Graham.

24. SENATOR GRAHAM:

25. Mr. President and members, I'd like to have unanimous consent

26. to move this back to the order of 2nd reading to attach an amendment,

27. a submitted amendment that has been discussed with Senator Bruce.

PRESIDENT:

29. 1535, is moved back to 2nd reading for the purpose of amend-30. ment. Senator Graham offers amendment number...

31. SENATOR GRAHAM:

32. I would like to discuss it briefly.

33. PRESIDENT:

- This apparently is Amendment No. 2. Senator Graham is reı.
- cognized. 2.
- SENATOR GRAHAM: 3.
- I doubt that...needs to take up any time. This is a reduc-4.
- tion of funds.... 5.
- PRESIDENT: 6.
- Just a moment...if we can interrupt the Laughlin, Latherow, 7.
- Ozinga, Davidson, et al...conference... 8.
- SENATOR GRAHAM: 9.
- Let's just pass it and they won't know what happened. 10.
- PRESIDENT: 11.
- Senator Graham. 12.
- SENATOR GRAHAM: 13.
- This is an amendment that we have agreed on regarding closing 14. of Illini Camp dealing with the reduction of farm cottages, St.
- 15. Charles and so forth, Senator Bruce and his staff force are famil-16.
- iar with it and I move for it's adoption. 17.
- PRESIDENT: Senator Bruce. 19.
- SENATOR BRUCE:
- This amendment has gone through task force...we have had a dis-21.
- cussion. We approved the amendment. I think a voice vote would be 22.
- sufficient. 23.

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- PRESIDENT: 24.
- All in favor signify by saying aye. Contrary minded. The amend-25.
- ment is adopted. Any further amendments? 3rd reading. We'll get 26.
- back to that shortly then Senator Bruce. Is Senator Newhouse on the 27.
- Floor? 1542, Senator Fawell. 28.

SENATOR FAWELL:

Senate to return

- Mr. President, there are two amendments which I would like to 30.
- attach to this appropriation bill for the Mental Health Department. 31. I think Senator Bruce is apprised of both of these amendments
- and they are noncontroversial so I would like to ask lease of the 33.

SB1542 to the order of 2nd reading for the purposes of affixing ı. the two amendments. 2. PRESIDENT: Brought back to 2nd reading. Can you explain the amendments? 4 . Senator. 5. SENATOR FAWELL: 6. Yes, Amendment No. 2, I gather which is at the Secretary's desk, 7. is simply an amendment that sets forth certain technical changes Ω. and has no substantive change whatsoever. 9. PRESIDENT: 10. Is there any discussions? All in favor signify by saying aye. 11. Contrary minded. The amendment is adopted. Senator Fawell. Amend-12. ment No. 3. 13. SENATOR FAWELL: 14. Amendment No. 3 has the effect of transferring from the 15. Capitol Development Bond Fund section of the department's ap-16. propriation bill, funds totaling \$403,100.00 17. for moveable equipment and placing the same amount in 18. the general revenue capitol portion of the bill. Makes no actual 19: dollar change but puts it from the capitol development fund into the 20. general revenue fund. I move the adoption of the same. 21. PRESIDENT: 22. Is there any discussion? All...Senator Bruce. 23. SENATOR BRUCE: 24. This amendment too meets with the approval of task force. 25. PRESIDENT: 26. All in favor signify by saying aye. Contrary minded. 27. amendment is adopted. We'll get back to it after intervening 28. business. 1535, Senator Graham. 29. SENATOR GRAHAM: 30. Yes, Mr. President and members of the Senate, 1535 represents 31. the annual appropriations to the Department of Corrections.

has been a substantial amount of work done by the task force on both

32.

- sides of the disle.
- PRESIDENT:
- Just a moment...please....let's...diminish the buzz...
- SENATOR GRAHAM:
- 5. There is one reduction in the bill that seems to me might
- 6. cause some problems. That deals with reduction in the bonding
- 7. money available for the new community base...prisons throughout
- 8. the State if & when they become a reality and I believe there is
- a news release out indicating the areas that will be selected.
- 10. Nevertheless this is a Senate bill and I ask for a favorable roll
- 11. call so we can get it over to the House of Representatives.
- 12. PRESIDENT:
- 13. Secretary will call the roll. Senator Bruce.
- 14. SENATOR BRUCE:
- 15. Yes Mr. President this bill has been amended. The task force
- 16. has had an opportunity to work with Director Bensinger on the bill,
- 17. although there may be some questions about the new locations in the
- 18. prisons, I would ask for a favorable roll call on this side of the
- 19. asle.
- 20. PRESIDENT:
- 21. Secretary will call the roll.
- 22. SECRETARY:
- 23. Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier, Carroll,
- Cherry, Chew, Clarke, Collins, Coulson, Course, Davidson, Donne-
- 24. Cherry, Chew, Clarke, Collins, Coulton, Course, Cherry, Chew, Clarke, Collins, Course, Collins, Course, Collins, Course, Collins, Course, Collins, Course, Collins, Collin
- 25. wald, Dougherty, Egan, Fawell, Gilbert, Graham, Groen, Hall, Harris,
- 26. Horsley, Hynes, Johns, Knuepfer, Knuppel, Kosinski, Kusibab, Latherow,

Laughlin, Lyons, McBroom, McCarthy, Merritt, Mitchler, Mohr, Neistein,

- 27. Edughtin, Lyons, McDioom, McCarenj, McDiate, Borner
- Newhouse, Nihill, O'Brien, Ozinga, Palmer, Partee, Rock, Romano,
- 29. Rosander, Saperstein, Savickas, Smith, Soper, Sours, Swinarski,
- 30. Vadalabene, Walker, Weaver.
- 31. PRESIDENT:
- 32. Dougherty aye. Mohr aye. Nihill aye. Swinarski aye. Donne-
- 33. wald aye. On that question the yeas are 44. The mays are none.

1. The bill having received the constitutional majority is declared
2. passed. Senator Hynes has indicated 1433 he wishes to call back for
3. purpose of amendment. 1433...what...can you explain the Amendment
Senator?

SENATOR HYNES:

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Amendment No. 2 to SB1433, removes one million five hundred seventeen thousand dollars from the grant for adult education. It is an agreed amendment. This program is operated by the OSPI in conjunction with the Department of Labor...it's continuing education program for adults who are on public assistance. The Department of Labor has just notified OSPI that the needs for this year will be that much less than they anticipated so this reduction should not meet with any objection. I would move the adoption of this amendment. PRESIDENT:

All in favor signify by saying aye. Contrary minded. The amendment is adopted. Any further amendments? 3rd reading. 1542. Senator Fawell. 1542.

SENATOR FAWELL:

Mr. President and members of the Senate, this is the annual appropriation bill. It has had the scrutiny of the task force. There are three amendments which have been placed upon it and I believe that there are no objections in reference to this appropriation bill. We do want to get it over to the House and I would ask for the favorable vote.

PRESIDENT:

Is there any discussion? Senator Bruce.

SENATOR BRUCE:

With the amendments...there is no objection to the bill. PRESIDENT:

Secretary will call the call the roll.

SECRETARY:

Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier, Carroll, Cherry, Chew, Clarke, Collins, Coulson, Course, Davidson, Donnewald,

- Dougherty, Egan, Fawell, Gilbert, Graham, Groen, Hall, Harris, 1.
- Horsley, Hynes, Johns, Knuepfer, Knuppel, Kosinski, Kusibab, 2.
- Latherow, Laughlin, Lyons, McBroom, McCarthy, Merritt, Mitchler, 3.
- Mohr, Neistein, Newhouse, Nihill, O'Brien, Ozinga, Palmer, Partee, 4.
- Rock, Romano, Rosander, Saperstein, Savickas, Smith, Soper, Sours, 5.
- Swinarski, Vadalabene, Walker, Weaver. 6.

SECRETARY: 7.

- Newhouse aye. Partee aye. Savickas aye. McBroom aye. 8.
- Knuppel aye. Soper aye. On that question the yeas are 44. 9.
- nays are none. The bill having received a constitutional majority 10.
- is declared passed. Senator Hynes. Senator Hynes. You want to 11.
- hold that. Alright. 1546, you want to hold? Senator Hynes... 12.
- 1548, Senator Rock. Hold. 1550 is out of order there...that's 13.
- to be held. 1555, Senator Saperstein. Is Senator Saperstein... 14.
- Senator Saperstein, 1555. 1555, Senator Gilbert indicates he has 15.
- an amendment. You want to call it back to 2nd reading for purpose
- 16. of an amendment. Called back to 2nd reading. Senator Gilbert, can
- 17. you explain your amendment.
- SENATOR GILBERT: 19.

- ...this amendment...this bill of course deals with the Chicago 20.
- and downstate teachers retirement system funding...the amendment I 21.
- have...exactly I don't know what amendment it is...the Secretary 22.
- will have to advise. 23.
- PRESIDENT: 24.
- Amendment No. 1. 25.
- SENATOR GILBERT: 26.
- Reduces the appropriation for Downstate from a hundred twenty-27.
- four million nine hundred ninety-two thousand to eighty-two million
- 28. and the Chicago Retirement from forty-four millionone...three
- 29. one nine hundred to twenty-five million four hundred thousand. 30.
- ...this amount is the amount recommended to be appropriated for fund-31.
- ing by the School Problems Commission after study with the pension... 32.
- commission and Mr. Baker of the Teacher's Retirement says that these 33.

two funds, these two amounts will fund the...system in accordance
 with the manner in which we have been funding and will take care
 of all the current...withdrawals from it. I think that there's
 no objection to this amendment. I've discussed it with Senator
 Saperstein.

PRESIDENT:

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Senator Saperstein is that correct?

SENATOR SAPERSTEIN:

We accept the amendment.

PRESIDENT:

Alright. All in favor signify by saying aye. Contrary minded.
 The amendment is...Senator Bruce...Senator Bruce.

SENATOR BRUCE:

Well, if this is the Amendment that reduces our statutory con-14. tribution I would like to be somehow recorded as No on that because 15. the...this means that this legislative Body has now said that the 16. statute under which we now operate that we are in in violation of 17. that, that we are fully aware that we are not going to contribute 18. one point two times the member contribution. If that is the case then 19. we should at least have the courage to change the statute. I want 20. each member to be fully aware that we are now in violation of our 21. statute as relates to downstate and the Chicago teacher's system. 22. PRESIDENT: 23.

Is there...Senator Groen.

SENATOR GROEN:

Mr. President and members, I too would join Senator Bruce in his comments. I spoke a week or two ago regarding the fiscal plight of the downstate teacher's system in particular. I would tell you now that that system is one billion dollars in the red. This is the actuarially deficiency. It's just like the bill you got from your grocer, it has to be paid ultimately. Now to sit here and defy the legislative law of this State which says that the State shall contribute one and two tenths times is simply folly. We are sticking

our head in the sands. We are not facing realism and I say to you that ١. when you have an obligation of this one system alone that is now 2. one billion dollars you are facing not only fiscal responsibility, 3. you are facing fiscal bankruptcy of this system. And I predict 4 . as I stand here on the Floor today and it may be the last time 5. that I speak on this subject. I am telling you now that the day 6. is going to come that the legislature does one of two things; 7. you either forfeit...you either say to these people we are not Ω. going to pay you the pension we agreed to pay to you. We will not 9. appropriate the money for it because it is not available, because 10. the system will not have the funds invested as they should be in-11. vested to provide the benefits that you have contracted to give them. 12. I think this is again a drastic terrible mistake. I think you are 13. being grossly unfair to the teachers in this State when you do this 14. and I say that future members standing on this Floor are going to 15. rue the day that this action was taken and Mr. President I desire 16. to be recorded no.

PRESIDENT:

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Senator Soper.

SENATOR SOPER:

Mr. President and members of the Senate, I rise to support 21. the position that Bruce...Senator Bruce and Senator Groen have taken 22. on this. We heard the teachers in Pension Laws Commission and 23. alright Senator, I could hear you...thank you very much...I'll get 24. my elevator shoes. Now, as I was saying in Pension Laws Commission 25. the teachers came down from both systems and I think the least we 26. can do is to fund this to the statutory amount and if we are going to 27. go backwards instead of forwards I think that's absolutely wrong. 28. Senator Groen said we owe about a billion dollars downstate and hun-29. dreds and hundreds of thousands of dollars to the Chicago Teacher's Fun 30. Now, I don't think we should go any further back and we should find 31.

PRESIDENT:

32.

the money somewhere. I can't support the amendment.

Is there further discussion? All those in favor of the adoption 1. of the amendment indicate by saying aye. Roll call is requested. 2. 3.

Secretary will call the roll.

SECRETARY:

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Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier, Carroll, Cherry, Chew, Clarke, Collins, Coulson, Course, Davidson, Donnewald, Dougherty, Egan, Fawell, Gilbert,

PRESIDENT:

Senator Gilbert.

SENATOR GILBERT:

I would like to point out to the members of the General Assembly that in the Governor's budget 90 million dollars is recommended as an increase for the common schools, if you do not accept this amendment 67 million of that 90 million will be used for pension alone. I think you better give a second thought, unless you want to cut down the foundation level and the support you are giving your local school district because that's where this money is going to have to come from because it's school money and that is all that is available for an increase. I urge you to reconsider. This is nothing more then we have done in years past the only time that we are going to be able to fund...this system and the other systems and this system is being funded in the same proportion as the others and as I understand I am handling this for Senator Harris is not here, Senator Groen is the expert in this field in along with Senator Romano and others in the pension laws commission. But it is my understanding that this is being handled along the same basis as the other pension systems and to pick out the school alone that you are going to say we'll fully fund and not fully fund the others I think is not being responsible to the schools where we're going to have to cut down if we're going to get this kind of money. I urge you to give a reconsideration of those of you that voted no. We have been doing this for a number of years...we have had to do this to find sufficient funds and I urge you to vote aye as I do on this.

SECRETARY:

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Graham, Groen,

PRESIDENT:

Senator Groen:

SENATOR GROEN:

Mr. President and members, I have no greater friend and no person on this Floor for whom I have greater respect then John Gilbert. He knows that and I'm sure that the members know it. That I have stood here for twenty years and I have heard this same story. And every year this same trickery, trickery, every bleannium, now every year. this same bit of chicanery this same bit of trickery is used to defraud, to delude the teachers of this State. we hear this story about if we don't do this then we are going to take it out of the common school fund and we aren't going to have enough money to pay the schools the full amount that they are entitled to have. Well I say to you that we appropriate monies in this General Assembly for all kinds of ridiculous things. says that we shall appropriate one point two times and every session, every year when we come down to the final stages and we're looking for money the teachers take the beating. Twenty years ago I was alarmed and I warned you then that unless we met our responsibility in this field we would reach the point where we were bankrupt in the downstate teachers fund and the teachers became aware of the situation and they started asking us to meet that responsibility. But every year every year as we come down to the crux to the final wire we do the same irresponsible thing and cut their appropriation. So that now that appropriation that deficiency instead of being a hundred million dollars or less as it was then is now in excess of a billion dollars and let me add this; not only is that system in the red a billion dollars but you have not met your responsibility with the other state supported systems to the tune of a total of two and one-half billion dollars. Now you add to that figure the local systems, your county systems, your municipal system and the others at

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the local level and you can add another two and one-half billion
1.
       dollars and out of the same taxpayers that are going to have to
2.
       come up with the deficiencies when these monies are not available
3.
       to pay the benefits to which the teachers are entitled you've got
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       a total...a total, a fiscal...a complete fiscal irresponsibility
5.
        of five billion dollars and when you talk about the debt of the
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        State of Illinois don't forget to add it because it is just as much
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        a debt and it has to be paid the same as any bond issue that has
8.
        been floated by this State. It's time we stand firm. It's time
9.
        we tell any administration and I don't care if it's a Democrat or
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        a Republican administration because every Governor from the time
11.
        of the inception of these systems has sat on the second floor of
12.
        this building and he has said this is something that I will not
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        have to worry about. I won't be here when the roof falls in let
14.
        my successor worry about it and I say to you that's not responsible
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                     This is the time. This is maybe your last change
        government.
16.
        to do what is right, to do what is right in this field to say to the
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                     of this State we're going to meet our obligation.
18.
        are going to meet our commitment to you. We are going to comply
19.
                                                            which you are en-
        with the law and we will give you the 1.2
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        titled. I urge you to defeat this amendment in the sake of sanity
21.
        in the sake of good judgment, the sake of fair play to the teachers
22.
        of this State. I don't care where the money comes from Get it from some
23.
         place God only knows there are many things we can get it from if we
 24.
         look at this budget closely. But don't default on this obligation.
 25.
         I vote no.
 26.
         SECRETARY:
 27.
              Hall, Harris, Horsley, Hynes, Johns, Knuepfer, Knuppel, Kosinski,
 28.
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Mitchler, Mohr, Neistein,

Senator Neistein.

PRESIDENT:

SENATOR NEISTEIN:

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Kusibab, Latherow, Laughlin, Lyons, McBroom, McCarthy, Merritt,

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I wonder if there's possible for the Rules Committee to take ı. up the matter after adjournment that we remove those lights from 2. up above the dais there...because they're not being adhered to 3. anyway and it gets me nervous when I see all those red lights 4. and green lights and all...so if the Rules Committee and Senator 5. Clark and Senator Partee if you'll take that up and get rid of 6. them because we're not enforcing them anyway. 7. PRESIDENT: 8. We don't want you nervous, Senator Neistein We'll refer to Rules 9. Committee. 10. SENATOR NEISTEIN: 11. I vote aye. 12. SECRETARY: 13. Newhouse, Nihill, O'Brien, Ozinga, Palmer, Partee, Rock, 14. Romano, Rosander, Saperstein, 15. PRESIDENT: 16. Senator Saperstein. 17. SENATOR SAPERSTEIN: 18. Mr. President, Senators, as sponsor of the bill I have accepted 19. the amendment realizing full well that the Teacher Retirement Funds 20. are grossly unfunded. This is a situation that has existed for 21. some time as Senator Gilbert has explained, but I think that we 22. have to accept this amendment because as Senator Gilbert explained 23. the Governor's formula for funding elementary and secondary educa-24. tion as I see it is...much too little to meet the needs and I'm 25. not willing ...not willing to endanger even the Governor's formula 26. to provide less for elementary and secondary education. In effect, 27. I'm going to try to increase it, because I think it is much too 28. little. And I urge support for this amendment. I vote aye. 29. SECRETARY: 30.

Savickas, Smith, Soper, Sours,

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PRESIDENT:

Senator Sours.

SENATOR SOURS:

1. Mr. President it has been said that the preacher always 2. says the best prayer for himself first. Many of the pensions 3. operated by the State of Illinois are far more actuarially sound 4. than what we're talking about. If the teachers need anything. 5. it probably is not an increase in their temporary salaries. But 6. it's something when mandatory retirement comes around. We're 7: not talking about a voluntary separation of a teacher from his 8. or her employment. We're talking about the time that person says q you can no longer be on the active service here as an employee. 10. We're talking about retirement for which many, many teachers 11. married and single look forward to. Now far too long as Senator 12. Groen has said we've let this become more aggravated with the 13. passage of time hoping that our successors will be strong enough 14. to deal with it. Well it so happens that many of us even here 15. and ahead of us have not been strong enough. I vote no. 16.

Swinarski, Vadalabene, Walker, Weaver.

19. PRESIDENT:

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SECRETARY:

20. Senator Carpentier, I didn't.....Carpentier...Senator Car21. pentier wishes to change from aye to no. Just a minute....
22. Yes...Senator Groen.

SENATOR GROEN:

Point of inquiry. What's the convention going on at the Secretary's desk?

PRESIDENT:

The Chair does not know...but...let's proceed with the...

request for call of the absentees by the sponsor of the amendment.

has that right. The Secretary will call the absentees.

SECRETARY:

30. Arrington, Baltz, Carroll, Cherry, Chew, Clarke, Collins, 31.

Harris, Hynes,

PRESIDENT:

1. Jușt...

2. SECRETARY:

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3. Knuepfer, Kosinski, Lyons, Ozinga, Rock, Romano,.....

4. Savickas, Walker.

PRESIDENT:

On that question the yeas are 18. The nays are 24. The
 amendment is defeated. Senator Neistein...Senator Neistein.

Just a moment. For what purpose does Senator Groen arise?

Senator Groen moves to reconsider. Senator Johns moves to

Table. All in favor of the Motion to Table signify by saying

aye. Contrary minded. Motion to Table prevails.

PRESIDENT:

Senator Neistein.

SENATOR NEISTEIN:

I wonder if it would be possible, Mr. President, if you would 15. instruct the Secretary to make a photostat of that last roll call 16. cause I only heard about 15 or 20 votes on the whole measure pro 17. and con and I see now that there's about 40 that voted. I like to 18. hear how my colleagues vote then I always wake up the next day to 19. find out that all the waltz kings waltzed up and back. I have no 20. way of keeping score and so if they either have a rule. The Rules 21. Committee was supposed to meet yesterday and take up the matter 22. of each Senator voting loudly and clearly on their two feet and 23. not waltzing up and back. But if we can't have that rule then at 24. least if I can have a copy of the roll call so I'll know.... 25.

PRESIDENT:

Secretary will see to it that you....

SENATOR NEISTEIN:

29. ...who the waltzers and how the waltzers waltz....Thank you.

30. PRESIDENT:

31. Senator Saperstein, you wish to take up the bill itself now?

33. SENATOR SAPERSTEIN:

Mr. President and Senators...the bill provides....excuse me
The bill provides a total of one hundred and seventy-six...nine
hundred and thirty-one...nine hundred million dollars from the
common school fund to the Department of Public Instruction for
the teachers retirement system for the downstate, the City of
Chicago and this is according to law that these funds must be
appropriated from the common school fund before the distribution
of....funds to the common schools. I urge your support...of the
bill as originally introduced.

PRESIDENT:

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Are there any questions on the bill? Are there any discussions? Secretary will call the roll. Secretary will call the roll.

SECRETARY:

15. Arrington, Baltz, Berning,

PRESIDENT:

Senator Berning.

SENATOR BERNING:

Mr. President I'd like to explain my vote by commenting just 19. briefly on the action that occurred on the amendment to this bill. 20. And I want it clearly understood that I was responsive to the 21. position of the sponsor of the bill and I somewhat am chagrined by 22. the attitude of those who in my opinion assume a somewhat irres-23. ponsible attitude when with all good intentions they ask that we 24. completely and utterly disregard the budget as has been carefully 25. worked out by the administration, by the task force on the other 26. side of the asle and we all know that there are no large sums of 27. money to be taken from anywhere to provide any services for addition-28. al funding no matter how worthy the project. It is inevitable in 29. my opinion that some project, some department, some funding is going 30. to have to suffer and it is my serious contention that those who 31. are responsible for the additional funding now provided in 1555 32. have the responsibility to locate this 60 million dollars and ad-33.

vise the rest of us including the administration where this money
 should be taken. I recognize as well as anyone that we have an
 oblig...a moral obligation to fund completely all of these pension funds. And I wish that it was easily done by a wave of the
 wand but it can't be done by a wag of the tongue either. But I
 will vote for the bill. I vote aye.

SECRETARY:

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Bidwill, Bruce, Carpentier, Carroll, Cherry, Chew, Clarke, Collins, Coulson, Course, Davidson, Donnewald, Dougherty, Egan, Fawell, Gilbert, Graham, Groen, Hall, Harris, Horsley, Hynes, Johns, Knuepfer, Knuppel, Kosinski, Kusibab, Latherow, Laughlin, Lyons, McBroom, McCarthy, Merritt, Mitchler, Mohr, Neistein, Newhouse, Nihill, O'Brien, Ozinga, Palmer, Partee, Rock, Romano, Rosander, Saperstein, Savickas, Smith, Soper, Sours, Swinarski, Vadalabene, Walker, Weaver.

16. PRESIDENT:

17. Laughlin aye. Collins aye. Bidwill aye. McBroom aye.

18. Hall aye. On that question the yeas are 42. The nays are none.

19. The bill having received the constitutional majority is declared

20. passed. 1581, Senator Merritt.

21. SENATOR MERRITT:

Yes Mr. President and members of the Senate, I'd like to return SB1581 to the order of 2nd reading for the purpose of an amendment that Senator McBroom has to offer.

25. PRESIDENT:

26. Is there any discussion?

27. SENATOR MERRITT:

No...no...Mr. President I asked...

29. PRESIDENT:

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30. Oh, I'm sorry...

SENATOR MERRIT:

I asked to return SB1581 to the order of 2nd reading for purpose of amendment for which Senator McBroom has to offer.

1. PRESIDENT:

2. Alright. Return to 2nd reading. Senator McBroom can you ex-

3. plain the amendment?

SENATOR MCBROOM:

5. Yes...Mr. President, members of the Senate, first of all I be-

lieve the amendment is down there isn't it? Yea. Bear in mind,

Mr. President I am offering this for Senator Harris. The amend-

ment ...for ten thousand dollars for the Streator Dam project. I

believe Senator Bruce wants to speak on it and that's the amend-

10. ment ...sir.

11. PRESIDENT:

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Senator Bruce.

13. SENATOR BRUCE:

Yes the task force had an opportunity to look at the amend-

ment. It is not in the Governor's budget. It is not requested

by the Division of Waterways in their request in their budget

17. and it may be a very worthwhile project but we oppose the amend-

18. ment. It adds an additional tenthousand dollars for a dam at

19. Streator that is not justified at this time. I would ask for a

20. no vote.

PRESIDENT:

Is there further discussion? Senator McBroom may close the

23. debate.

24. SENATOR MCBROOM:

25. Well, Mr. President and members of the Senate, as all of you

know Senator Harris is not feeling well and is not here and I would

27. prefer to have a roll call on the amendment...Mr....

28. PRESIDENT:

29. A roll call is requested. The...Senator Knuppel.

30. SENATOR KNUPPEL:

I don't understand what the amendment does.

PRESIDENT:

32. Senator McBroom.

1.	SENATOR MCBROOM:
2.	Senator Knuppel. Senator Knuppel. I, at the out set I said
3.	that I was handling the amendment for Senator Harris. It's a ten
4.	thousand dollar addition to the bill for a dam project in Strea-
5.	tor and beyond that sir I cannot tell you what it does.
6.	PRESIDENT:
7.	Is there further discussion? Secretary willSenator
8.	Vadalabene.
9.	SENATOR VADALABENE:
10.	Senator McBroom, is the dam project in Senator Harris's dis-
11.	trict?
12.	PRESIDENT:
13.	Senator McBroom.
14.	SENATOR MCBROOM:
15.	Yes it is Mr. ChairmanSenator Vadalabene.
16.	PRESIDENT:
17.	Senator Vadalabene.
18.	SENATOR VADALBENE:
19.	Thank you Senator McBroom.
20.	PRESIDENT:
21.	Question is on the adoption of the amendment. A roll call
22.	has been requested. The Secretary will call the roll.
23.	SECRETARY:
24.	Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier,
25.	Carroll, Cherry, Chew, Clarke, Collins, Coulson, Course, David-
26.	son, Donnewald, Dougherty, Egan, Fawell, Gilbert, Graham, Groen,
27.	Hall, Harris, Horsley, Hynes, Johns, Knuepfer, Knuppel, Kosinski,
28.	Kusibab, Latherow, Laughlin, Lyons, McBroom, McCarthy, Merritt,
29.	Mitchler, Mohr, Neistein, Newhouse, Nihill, O'Brien, I can't hear
30.	PRESIDENT:
31.	Just a momentlet's have some order. The Secretary cannot
32.	hear.

SECRETARY:

Nihill, O'Brien, Ozinga, Palmer, Partee, Rock, Romano, 1. Rosander, Saperstein, Savickas, Smith, Soper, Sours, Swinarski, 2 Vadalabene, Walker, Weaver. 3. PRESIDENT: 4 . Laughlin aye. Senator Partee. 5. Romano no. SENATOR PARTEE: 6. How am I recorded? 7. SECRETARY: 8. No. 9. SENATOR PARTEE: 10. I made a mistake. 11. PRESIDENT: 12. Saperstein no. Egan no. Rock no. Kosinski Course no. 13. no. Vadalabene no. Hall no. Savickas no. Senator McBroom. 14. SENATOR MCBROOM: 15. Well...I don't presume what I am going to say is going to 16. change any votes. It's not in my district. I could...it's not 17. meaningful to me whether the amendment is tacked on or it isn't 18. tacked on but I'd just like to remind the members on both sides 19. of the aisle I don't think there's a harder working, more diligent, 20. more effective member of the General Assembly then Senator Harris. 21. I think that every member I think that I can say without fear 22. of contradiction that Senator Harris has tried to be helpful to 23. all members of this Senate in legislation that they.... 24. PRESIDENT: 25. Just a moment...please.... Senator McBroom is respectful to 26. his colleagues...let's show that respect and listen to him... 27. Just a moment...please...gentlemen...Senator Bruce...conferences 28. .off the Floor...if you will please gentlemen...Senator McBroom. 29. SENATOR McBROOM: 30. Mr. Chairman and members of the Senate if I could only re-31. mind the other side of the asle that we are talking about ten 32.

thousand dollars...is all we are...

1.	PRESIDENT:
2.	JustSenator McBroom requests order and he is entitled
3.	to it. Proceed Senator.
4.	SENATOR MCBROOM:
5.	got enough
6.	PRESIDENT:
7.	Proceed Senator.
8.	SENATOR MCBROOM:
9.	I vote aye.
LO.	PRESIDENT:
11.	On that question the yeas are 20. The nays are 17. The
12	amendment is adopted. 1433, Senator Hynes. Senator Merritt.
13.	SENATOR MERRITT:
14.	Since the amendment is adopted there has to be intervening
15.	business doesn't there before we can get back to it?
16.	PRESIDENT:
17.	That is correct.
18.	SENATOR MERRITT;
19.	Okay. Then can Iis this on 3rd now?
20.	PRESIDENT:
21.	We will come back to it very shortly.
22.	SENATOR MERRITT:
23.	Alright.
24.	PRESIDENT:
25.	1433, Senator Hynes.
26.	SENATOR HYNES:
27.	SB1433 is the
28.	PRESIDENT:
29.	Just a momentfor what purpose does Senator Palmer arise?
30.	SENATOR PALMER:
31.	On SB1555 I move to reconsider. That was a previous bill.
32.	PRESIDENT:
33	Ohonon SB1555 Senator Palmer moves to reconsider.

Senator Saperstein moves to Table. All in favor of the Motion ٦. to Table signify by saying aye. Contrary minded. Motion to 2. Table prevails. 3. PRESIDENT: 4. 1473 Senator Hynes. 5. SENATOR HYNES: 6. SB1433, is the appropriation for the operations of the 7. offices of the Superintendent of Public Instruction and in ad-8. dition appropriates the grants for special education in certain 9. other selected educational areas. This bill has been amended to 10. reduce the original appropriation by a total of two million eight 11. hundred forty-six thousand four hundred three dollars. One 12. million three hundred thousand taken out of various grants by 13. Amendment No. 1. Forty-six thousand dollars out of personal 14. services removing eight positions and by Amendment No. 2 which 15. was adopted this morning it was reduced an additional one million 16. five hundred thousand dollars in adult education. I would ask 17. for your favorable support. 18. PRESIDENT: 19. Is there any discussion? The Secretary will call the roll. 20. SECRETARY: 21. Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier, 22. Carroll, Cherry, Chew, Clarke, Collins, Coulson, Course, 23. Davidson, Donnewald, Dougherty, Egan, Fawell, Gilbert, Graham, 24. Groen, 25. PRESIDENT: 26. Senator Groen. 27. SENATOR GROEN: 28.

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Senator Hynes... Senator Hynes had I not been absent by reason

...question to the sponsor. Senator Hynes.

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PRESIDENT:

SENATOR GROEN:

Senator Hynes.

of illness I intended to try to offer an amendment to this bill that would have provided the estimated cost of expenditure school districts in the State to fund... the cost of the three to five year old program that this legislature mandated to be effective July the 1st, 1972. It was my feeling that local school districts were in no financial position to undertake this added fiscal responsibility. And I'd hoped that we might amend this bill to include the appropriations...covering the cost at the local level rather then putting that cost on real estate taxes...in local communities. Can you tell me whether or not such an amendment has been offered and whether or not it does cover that local cost involved in that mandatory PRESIDENT: 13.

Senator Hynes.

SENATOR HYNES:

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Such..such an amendment has not been offered...to this point and this bill does contain a substantial increase ...in the level of State support for special education projects up about eighteen million dollars from last year, pursuant to the mandate of HB69 which we passed in the last Session. But there is no specific addition because of HB322 and 323 which mandated the 3 to 5 year old education.

PRESIDENT:

Senator Groen.

SENATOR GROEN:

Well Mr. President again I think we are embarking here on a program that is going to have devastating effect at the local level on real estate taxes. We have again mandated a program without supplying the funds with which local communities can undertake I think it is a mistake the program we have said you must follow. while I ...will have to vote age for the other good things in the bill I think it's a terrible mistake that we did not include the funding for this mandated program at the local level.

1. SECRETARY:

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Hall, Harris, Horsley, Hynes, Johns,

PRESIDENT:

Senator Hynes.

SENATOR HYNES:

Mr. President members of the Senate, very briefly, in connection with Senator Groen's comments. I did point out that there is additional money for special education projects in this bill because of legislation we passed last year which can be used in connection with those new programs and furthermore SB1547 which did not fare very well yesterday contains substantial additional monies for the common schools which can be used for the special education purposes as well as all other educational purposes so that that is certainly a vehicle to accomplish this funding and I would appreciate your support when it comes up again. I vote aye.

SECRETARY:

Johns, Knuepfer, Knuppel, Kosinski, Kusibab, Latherow,
Laughlin, Lyons, McBroom, McCarthy, Merritt, Mitchler, Mohr,
Neistein, Newhouse, Nihill, O'Brien, Ozinga, Palmer, Partee,
Rock, Romano, Rosander, Saperstein, Savickas, Smith, Soper,
Sours, Swinarski, Vadalabene, Walker, Weaver.

PRESIDENT:

Rosander aye. Laughlin aye. Latherow aye. Saperstein aye. Swinarski aye. On that question the yease are 42. The nays are none. The bill having received the constitutional majority is declared passed. 1581, Senator Merritt.

SENATOR MERRITT:

Yes Mr. President...this is the appropriation bill...the
Omnibus bill for the Department of Transportation Division of the
Waterways for the...it contains all of the projects for this year.

It contains the amendment put on by the task force and I know of no
objections to the bill at this time. However, I know that on pre-

vious occasions Senator Egan and perhaps rightfully so in some
 stances hacriticized the fact that although appropriations
 have been made...funds weren't released, but other than that I
 know of no objection to the bill.

PRESIDENT:

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32. 33. Senator Egan.

SENATOR EGAN:

... Thank you Mr. President and members of the Senate, Senator Merritt, if I could explain some of those objections perhaps...you would feel...less aggravated...if that's what it is. But last year we passed an Omnibus bill. As a matter of fact last year was the first time that that we have put these waterway projects in an Omnibus bill. There were several individual bills in last year's Session that are...line items now in these Omnibus bills, one of which was my bill to clean up the North Branch of the Chicago River north of Foster Avenue in my District. The other bill that was introduced by ... House members appropriated two hundred and seventy-five thousand dollars for work done on the Chicago River south of Foster Avenue, pilings and shore work. Now we agreed with Mr. Guillou that we would lump these two bills together so that it would...be convenient just to write them in the bill and we placed that four hundred thousand dollar figure last year in the Omnibus bill, which passed with my support and with the support of Senator Lyons and the support of the surrounding area representatives because not only did the shore work have to be done but we felt that the clean up north of Foster Avenue in the Chicago River was as essential to us in our neighborhood. That was the deal Senator Merritt, between the State Senators in that area and Mr. Guillou of the Division of Waterways and presumably he spoke for the department and for the Governor in that deal. What happened was the Governor went into the neighborhood and got all of the front page coverage and got all of the accolades and ... credit for the pilings and the

necessary shore work on the Chicago River south of Foster Avenue 1. and lo and behold he has frozen a hundred and twenty-five thou-2. sand dollars which would clean up that area the Chicago river in 3. my district. Now I don't know what his reason was and I cer-4. tainly don't want to suggest that it's nefarious. But let me 5. say, Senator Merritt, that if we are going to again put a hundred 6. fifty thousand dollar appropriation to do that work south of Foster Avenue in this bill while we freeze the money that was 8.. appropriated last year I think that totally not only does damage 9. to the deal but it's patently unfair and obviously political. 10. This angers me so consequently I am put in a position so T Gon't 11. want to prevent the work being done by the appropriation in this 12. bill. I certainly do want the work done by the appropriation in 13. the Omnibus bill of last year. And there is just apparently no 14. way I can get my own way. But that's my problem, Senator Merritt, 15. and I want you to know.

PRESIDENT:

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Senator Rock. 18.

SENATOR ROCK: 19.

> Yes Mr. President members of the Senate, other then Senator Egan's objection which is a very valid one and one that I am sure Mr. Guillou is aware of because we brought it up in the appropriations committee ... Senator Merritt did accept our task force amenment and other then Senator Egan's objection we would have none. PRESIDENT:

Is there further discussion? Secretary will call the roll.

SECRETARY:

Arrington, Baltz,

PRESIDENT: 29.

Just a moment. Senator Merritt.

SENATOR MERRITT:

Mr. President briefly I want to assure Senator Egan that there's no false hopes of politics being involved in here because

I too Senator Egan, have an appropriation left from last year 1. from a project in my district where the funds have not been 2. released so I just wanted to clear up that one matter. 3. appreciate a favorable roll call. 4

SECRETARY:

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Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier, Carroll, Cherry, Chew, Clarke, Collins, Coulson, Course, Davidson, Donnewald, Dougherty, Egan,

PRESIDENT:

Senator Egan. 10.

SENATOR EGAN:

Well Senator Merritt my intention is not to defeat the bill. My intention is to express what I consider to be... a reneging on the agreement that we had and I feel aggrieved as the result of it and I am going to holler about it as loud as I can day after day until I get the one hundred and twentyfive thousand dollars that's frozen. But in the meantime to have Mr. Guillou come back and ask for another six million dollars offends me. Now I don't want to stop the other projects and on the other hand I want to get my river cleaned up so I'm placed in a position where I have to vote present.

SECRETARY:

Fawell, Gilbert, Graham, Groen,

PRESIDING OFFICER (Senator Palmer)

Senator Groen.

SENATOR GROEN:

Well Mr. President here we have again a situation where... we have pet projects in our district and we all have them. appropriation bills to cover those come down here and we put in projects now we have lumped them all into an Omnibus bill. And I might say to Senator Berning that we probably spen enough money on Salt Creek ... Senator to take care of the pension systems of the State. Some of these are good and some of them are obviously

bad. Some of them are pork barrel projects and some of them are 1. in the public interest. It's difficult for one who is not an 2. engineer who does not live in the area to properly evaluate the 3. real need in these cases. I suppose this is another one of those bills that we, because of lack of adequate information about the 5. necessities, vote age on the bill. It's with reluctance that I 6. vote aye because I feel that this is probably one of the appropriation 7. bills where money could be saved and applied to better purposes. 8. SECRETARY: 9. Harris , Horsley, Hynes, Johns, Knuepfer, Knuppel, Kosinski, 10. Kusibab, Latherow, Laughlin, Lyons, McBroom, McCarthy, Merritt, 11. Mitchler, Mohr, Neistein, Newhouse, Nihill, O'Brien, Ozinga, 12. Palmer, Partee, Rock, Romano, Rosander, Saperstein, Savickas, 13. Smith, Soper, Sours, Swinarski, Vadalabene, Walker, Weaver. 14. PRESIDING OFFICER (Senator Palmer) 15. Senator Merritt. 16. SENATOR MERRITT: 17. How am I recorded? 18. PRESIDING OFFICER (Senator Palmer) 19. You're not recorded Senator Merritt. 20. SENATOR MERRITT: 21. Well Mr. President members of the Senate, again I just can't 22. help but reiterate that there is absolutely nothing political in 23. this bill in any way when my own Governor of my party and I think it 24. fiscal situation we have just points up once again the tight 25. been faced with in the last year and will be in fiscal 73 also. 26. In many cases I think we are all aware that appropriations are 27. made and funds are not released. Maybe in some instances they 28. can get by a little longer for it and I can assure you that it 29. has happened to a project in my district. I hate to see it happen 30. at anytime when funds are not released. But it does happen and I 31. don't think that should be a reflection upon my Governor currently 32.

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or the former Governor under which most of these bills start. I vote

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PRESIDING OFFICER (SENATOR PALMER):

Vadalabene. For what purpose does Senator Vadalabene a-3. rise?

SENATOR VADALABENE:

Well I was trying to get your attention. I voted aye so you could continue with the roll call but in explaining my vote, if Senator Egan thinks he's irritated I handled a bill that was vetoed by the Governor that Senator Ottwein was given the information how to handle the bill. It was in Guillou's budget and he didn't come back. I came back went through the same process and the bill was defeated so don't be too irritated, Senator Egan, these things do happen.

PRESIDING OFFICER (SENATOR PALMER):

Yeas are 34. Nays none. Two present. The bill having received the constitutional majority is considered passed.

SENATOR MERRITT:

Having voted on the prevailing side I make the Motion that ...the vote by which the bill was passed by reconsidered.

PRESIDING OFFICER (SENATOR PALMER):

Motion by Senator Merritt to reconsider. Motion by Senator McBroom to Table. Motion will be Tabled.

PRESIDENT:

1548, Senator Rock.

SENATOR ROCK:

Yes, Mr. President, members of the Senate, SB 1548 establishes the school district educational effectiveness and fiscal efficiency act, which permits school districts to plan and implement successful financial planning management of control systems by proving grants to these systems. The appropriation has been deleted from this bill. It is now part of the SB 1433 which we just passed, part of the Superintendent's budget. In this bill, it was in the amount of five hundred thousand dollars, Senator Horsley. This bill calls for

grant applications to be made to the Superintendent and to the

Director of the Bureau of the Budget concerning the fiscal

management of the schools in the school districts. And I

would ask for your favorable support.

PRESTDENT:

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Senator Gilbert.

SENATOR GILBERT:

Senator Rock...I don't see Senator Hynes...is back there.

Senator Hynes...we are now considering SB1548. You and I have

had some discussion in the last few days considering 1548, 1430

and 1556. These three bills all deal with the matter of assess-

ment at various levels. I believe Senator Laughlin has an amend-

...we are working together on..it is also...the suggestion

ment for 1430. If I may have leave to discuss all of these..

because...

15. PRESIDENT:

16. ...Senator Gilbert...

17. SENATOR GILBERT:

that these three bills not necessarily be considered as a package but certainly that we take them all up and discuss them as a package age not necessarily vote upon as such...and that if these bills are enacted in the House, that if we pass them here and they are enacted into law that there will be an amendment to the Superintendent's bill that we just passed reducing that budget by seven hundred thousand dollars which would take care of the appropria-

tion in these three bills with the exception of an additional

Senator Hynes can elaborate a little more on it then I can, but

twenty-eight thousand dollars. The reason that that can be done ..

29. it is my understanding that in the budget of the Superintendent...

30. the seven hundred thousand dollars would not be needed insermed

the seven hundred thousand dollars would not be needed inasmuch

as these surveys would help to do some of the same type of thing that

would be included in part of that seven hundred thousand dollar ap-

propriation and then therefore it would be unnecessary and I urge

the amendment. I don't know whether it has been put on 1430 2. but when it is I think the bill then becomes acceptable to him. 3. And I would appreciate some support on this side of the aisle 4. for these bills. The Schools Problems Commission...is in support 5. of one of these bills overwhelmingly that is...SB1556. The Bureau 7. of the Budget is in agreement with this bill it has it's approval 1548 and Senator Laughlin I think has made a very good suggestion 8: which has been accepted on 1430. The reason I am discussing all 9. 10. these three because I think that they are or should be considered together inasmuch as they are all survey bills in it's attempt on the 11. 12. part of Superintendents's office and all for us to get a better i-13. dea where we're going in education. The unit districts are particularly interested in SB1556 the unit I mean the du l districts... 14. I'm sorry and certainly it's accepted that we must do something 15. to correct the situation there. 16. Some of the strongest best districts that we have are dual. We are still discriminating against 17. them in a way that we should not be. We have reduced the number of 18. school districts in the State of Illinois by eleven or twelve 19. 20. thousand over a period of years and I think that now we are going to 21. have to use a different approach to solve our problem of the dual districts many of which are far too large to join with the elemen-22. 23. tary district to forming unit, to form a unit district to get additional funds. 24.

... support on this side and I think that Senator Laughlin has

PRESIDENT:

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Senator Sours.

SENATOR SOURS:

I don't understand the bill...Senator Gilbert....

PRESIDENT:

30. You wish to direct your question to Senator Gilbert or

31. Senator Rock?

32. SENATOR SOURS:

33. Well, Senator Gilbert as long as he is on his feet. Are we

now talking about the effectiveness of the school system it self or the finished product...the pupil?

PRESIDENT:

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Senator Gilbert.

SENATOR GILBERT:

I think that we are attempting to have an evaluation of the schools so we can have a better finished product from the school.

PRESIDENT:

Senator Sours.

SENATOR SOURS:

I would think that the...that the...finished product itself would be the best evidence. But I'm wondering...does this have to do with the organization? You mention dual districts, unit districts and all that. Is this something that ought to be done now or could it wait?

PRESIDENT:

Senator Gilbert.

SENATOR GILBERT:

I think it needs to be done now, Senator Sours, we did some work to try to help the du districts last time. Senator Fawell had legislation and we did allow them a reduction in the qualifying rate to give them some help, but we need to have further study. This 1556...would...has the endorsement...now that's the one that we're talking about in this particular survey and study, the support of the Schools Problems Commission and the Governor's task force on education which has been established would be directed to work on this program with them in connection with this legislation. I hope...I'm sorry I probably confused the whole issue by trying to talk on all three of them. Might be better to direct your remarks to Senator Rock on 1548 but I think that they do deal with the same general subject matter of trying to...study the schools and to try to do something about

them and as I say this is not going to cost any additional money
 if these bills are enacted well it will be an additional twenty eight thousand dollars...but I think that that would be money well
 spent.

PRESIDENT:

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Senator Clarke.

SENATOR CLARKE:

Mr. President, I heard the sponsor Senator Rock, make a statement that raises to me a very serious procedural point. We just voted on a bill and we had considerable discussion on it, 1433, and then I heard Senator Rock say that this bill we are now considering has an amendment to take the five hundred thousand dollar appropriation out of it and it was in that bill that was passed and yet I don't...I was not aware and I am sure many others were not aware that when we passed that bill we were in effect voting on this bill because I wonder what the effect is if we don't pass this bill. Does the Superintendent still have the authority if he has the money to do this kind of survey?

PRESIDENT:

Senator Rock.

SENATOR ROCK:

My understanding is that he will not or does not. Yes.

No sir. The only reason because of the point of order that

Senator Horsley raised upon which the Chair ruled and then was overruled. But just to be on the safe side, we did in fact, I did at least on my two bills delete the appropriation and ask that when we consider them in the appropriation's committee that an amendment with that amount be put on. But I am presuming that those amounts that were on that budget will lapse or are continuent upon the passage of substantive bills. Yes, sir.

PRESIDENT:

Senator Clarke.

SENATOR CLARK:

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Well you're assuming that but there's nothing in the statute that says that or in the bill that says that and I feel this is ...a. really a very serious question. The Rules Committee has talked a little bit about this but the separation of appropriation bills from the substantive bills, the bills that contain the substantive directives often make it difficult for the members to relate whether what appropriation goes with what bill and I .. you know...in this case for instance if he has a half million dollars and of course...the question was raised when this bill was talked about the other day and I think that it's an excellent question that I assumed the Superintendent of Public Instruction's office was doing this for years. I wonder what they have been doing or whether it has been just a mechanical office in terms of distributing money. I assume they were evaluating and providing this kind of service in terms of surveys to local school districts without a particular directive to do this.

PRESIDENT:

Senator Bruce.

SENATOR BRUCE:

Mr. President I rise in opposition to SB 1548. let me explain that in other states, Michigan and New Jersey, where they have had state-wide assessment, it is not met with a great deal of success. One of the first problems we have is when there is an assessment bill either on education or financial means that sometimes is misinterpreted by the general public. For example in Michigan two principals of inner city schools were nearly fired only after a great deal of protest was put up because their school rated very lowly. Very low, it is one of the lowest schools in the State. They were in a very heavy inner city school system with a lot of lower income students. But they were told that somehow they had not given adequate education to those children disregarding their family backgrounds.

Other states have consistently shown where they have assess-1. ment that two types of school districts are somehow militated 2. against, the very rural and the very inner city. Now, Supterin-3. tendent Bakalis, I believe, has already got auditors out in 4. the field trying to prepare an assessment. I hope that that 5. is an ongoing program as Senator Clarke mentioned. Second-6. ly as Senator Coulson has mentioned in debate on another bill, 7. we are now launching the State Board of Education and their role 8. is the very role set up by the OSPI and I would remind you that 9. always when we start a program in education it is never termin-10. It is merely duplicated and if we go forth today I can 11. guarantee you that the OSPI will clutch to it's bosom this... 12. this project never to let it go while at the same time the 13. State Board of Education will do exactly the same work. They will, 14. under the Constitution, establish goals, determine policies, 15. provide for planning and evaluation of education programs and 16. recommend financing, right along the lines of SB 1548. Let me 17. just make one further point about assessment educational financing 18. which 1548 deals with more detail than the other series. 19. already was the Hickman Commission which has gone and many of the 20. recommendations have been implemented in the way of standardizing 21. of forms, assessing how the money has been spent and auditing. We 22. have increased the audit staff in the OSPI for that very purpose. 23. 1548 is a program which begun will come back to haunt this Body 24. in many years to come. 25.

PRESIDENT:

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Senator Partee.

SENATOR PARTEE:

Well I hope it doesn't haunt us. I think first of all that everybody who works at any profession gets judged and evaluated and there is no reason why the Illinois Education Association can't get judged and evaluated. If a chef cooks a meal and 15 people get ptomaine poison they take a look at that chef and

evaluate him. Doctors get evaluated in terms of whether their 1. patients live or die. Lawyers get evaluated in terms of whether 2. their clients win or lose their cases. It's an old American 3. tradition for evaluation to be a part of an assessment system 4. as to the worth and value of any kind of a professional. 5. think the Superintendent of Public Instruction is entitled to 6. this Bill. I think the people of this State are entitled to 7. this Bill, and I know where the opposition comes from, and, of 8. course, they are entitled there too. I say, though, that this is 9. a good Bill and we should support it. Evaluation is just a part 10. of the American system. I'm going to vote aye when it comes time. 11.

Senator Saperstein.

SENATOR SAPERSTEIN:

PRESIDENT:

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Bill. Um, those of us who have watched the cost of education increasing year by year must have been wondering how we are spending our educational dollars, and as someone mentioned the other day, what is the end product ought to support the series of assessment bills. And as Senator Partee said, any, in essence, any, any industry or any agency or any organization that spends what we spend for elementary and secondary schools, over a billion dollars a year, ought to find out what the end product is and ought to find out how we are using our, our knowledge in producing a good educational system. I urge you to support the assessment bill.

Mr. President and gentlemen. I arise in support of this

PRESIDENT:

Senator Rock may close the debate.

SENATOR ROCK:

Yes. Mr President and members of the Senate. I think
Senator Gilbert's point about considering these bills as a
package since they are three assessment bills is a good one and when
this roll call is completed, if successfully completed, I

would ask leave that we move to the order of Consideration 1. Postponed and we can perhaps dispose of all of these bills at one 2. time. I just want to make a couple of points with regard to 3. some of the questions that have been raised, particularly 4 .. that one raised by Senator Clarke, which is a valid one. 5. Senator, we did put a \$500,000 line item into 1433. 6. my understanding, the understanding worked out between Senator 7. Hynes and Senator Gilbert was that another section of the bill 8. already approved by the Bureau was, is to be amended down 9. if this bill successfully passes. If the bill does not suc-10. cessfully pass, obviously it's subject to line item veto, 11. because there just isn't, the money is not right now allo-12. They're still working it out with Director McCarter cated. 13. and the people in the Bureau. Ah, with regard to the point 14. that Senator Bruce made about this is a function, purportedly, 15. for the State Board of Education, there just isn't any question 16. about that. But to make a statement that the Superintendent of 17. Public Instruction will never relinquish this program, is just 18. The Superintendent simply in my judgment, a misrepresentation. 19. of Public Instruction, upon the end of his term, or if something 20. befalls him and there is a vacancy, there just isn't any...no 21. longer such an animal as the Superintendent of Public Instruction. 22. The State Board will take over. Now, Senate Bill 1548, I think 23. is an important bill because it's directed to the local school 24. district level. It provides money to interested school boards 25. on a permissive basis, on an applicant basis for developing 26. management and budgeting systems that will tell them and their 27. local taxpayers how well and how efficiently their schools are 28. performing. The bill will be administered by the Office of the 29. Superintendent in conjunction with Director McCarter or the 30. Director of the Bureau of the Budget. I solicit a favorable 31. roll call. 32. PRESIDENT:

The Secretary will call the roll.

SECRETARY:

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Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier, 3. Carroll, Cherry, Chew, Clarke, Collins, Courson, Course, 4. Davidson, Donnewald, Dougherty, Egan, Fawell, Gilbert, Graham, 6.

Groen,

PRESIDENT:

Senator Groen.

SENATOR GROEN:

Mr. President, members. Senator Partee, I would agree with you, but the question is not the question you put. is not a question of whether we are going to have an evaluation. Neither is it a question of who is going to do it. We already know that. The real question involved in this bill is how many different groups are we going to have covering this same ground at the cost to the taxpayer. Now presently we have the local school board , and they are charged with this same responsibility. We have regional superintendents and they are charged with this responsibility within their sphere of control. We have the Office of the Superintendent of Public Instruction, and I think all of us are laboring under, what I hope was not a false presumption, that he was already doing this. Governor Kerner had a Task Force on Education, and they covered this ground. We have organizations; such as the Illinois Education Association, the Chicago Teachers Union, the Chicago... the Illinois Federation of Teachers. All of those people are supposed to be directing their attention, at least in part, to this problem. Then we come down to the current co-effort by the Governor and the Office of the Superintendent of Public Instruction, a joint task force. of the phases of that group is to look into this matter of efficiency, both fiscal and educational academic wise. Then we have, what is coming into being the State Board. has been pointed out, they, too, will cover this same function.

So, the question to be resolved is do you want, whether it's 1. within the Budget or it isn't, whether it's in the Superinten-2. dent's Budget or whether it isn't, do you want still another 3. agency covering the same grounds submitting another report to 4. you on this subject matter. And I didn't mention the School 5. Problems Commission that also tries to evaluate this problem 6. in Illinois. It seems to me that we are just adding one more 7. agency, one more organization, one more load on the taxpayer's Я. back to support. And I vote no. 9.

SECRETARY:

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Hall, Harris, Horsley, Hynes, Johns, Knuepfer, Knuppel,
Kosinski, Kusibab, Latherow, Laughlin, Lyons, McBroom, McCarthy,
Merritt, Mitchler, Mohr, Neistein, Newhouse, Nihill, O'Brien,
Ozinga, Palmer, Partee, Rock, Romano, Rosander, Saperstein,
Savickas, Smith, Soper, Sours, Swinarski, Vadalabene, Walker,
Weaver.

PRESIDENT:

Fawell aye. While the Secretary's tabulating this, the Senator called...the Secretary called the attention to the fact that someone lost ten dollars on the Floor of the Senate, and I see claims all over. Unless someone identifies it, we'll, all right we have found out who actually lost it. All right. Right. Let's get back to the business at hand. McBroom aye. Senator Partee.

SENATOR PARTEE:

26. I trust you know my other name, e pluribus unum, do you see
27. that on there?

28. PRESIDENT:

Senator Knuppel.

SENATOR KNUPPEL:

The facet of this is that you'd believe somebody other than one of the Senators.

33. PRESIDENT:

Senator Rock. ı. 2. SENATOR ROCK: Yes, Mr. President. I don't think I'm recorded. I'd like 3. 4. to be recorded aye. 5. PRESIDENT: 6. On that question the yeas are 32, the mays are 9. The Bill having received the Constitutional majority is declared passed. 7. Senator Rock moves to reconsider, Senator Neistein moves to 8. table. All those in favor of the motion to table signify by 9. saying aye, contrary minded. Motion to table prevails. Senator 10. Rock, may I have the attention of the leadership on both sides. 11. Senator Rock has requested that we go out of order since two 12. bills on Postponed Consideration are related in this same area. 13. Is that acceptable to...is there objection to that procedure? 14. 1430 and...is that right? 1475, is that the other one, or what 15. is it? Senator Rock. 16. SENATOR ROCK: 17. · It's 1430 of which I am the sponsor and then 1556 of which 18. Senator Hall is the sponsor. 19. PRESIDENT: 20. 1430 and 1556. Is there objection to that? Leave is granted. Ż1. 1430. Senator Rock. 22. SENATOR ROCK: 23. Yes, Senate bill 1430... 24. PRESIDENT: 25. Just a moment. The Chair will point out to the members that 26. under the rule adopted yesterday under postponed consideration 27. bills no Senator my speak for more than five minutes. Senator 28. Rock. 29. SENATOR ROCK: 30.

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educational

Yes, this is the bill to which Senator Gilbert referred and

against which Senator Bruce has argued so ably. The bill requires

an annual state education needs assessment to determine the

performance and fiscal efficiency of education offered in the
 Illinois public school system. Again, there was a question
 with the appropriation that it appropriates an amount of \$128,000
 which again is worked out in the same way that we worked out the
 last bill. I would gladly accept the same roll call.

PRESIDENT:

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Senator Laughlin.

SENATOR LAUGHLIN:

...roll call, Senator. We got problems.

PRESIDENT:

Senator Laughlin. Senator Rock.

SENATOR ROCK:

I am mistaken and I am sorry. Senator Laughlin does have an amendment to offer to which I have agreed. I would ask that it be moved back to Second Reading for the purpose of accepting Senator Laughlin's amendment then we could get back to it and hopefully pass it.

PRESIDENT:

1430 is brought back to Second Reading for purpose of amendment. Senator Laughlin offers Amendment No. 2. Can you explain the amendment, Senator?

SENATOR LAUGHLIN:

Yes, Mr. President. It deletes lines 4 through 12, a whole paragraph, on the second page of the bill which I felt was consistent of a lot of educational gobbledy-gook and a lot of social workers language that shouldn't be in there. I learned later that it was done in to satisfy the teachers and I could care less about that. And this amendment deletes that paragraph. Move its adoption.

PRESIDENT:

Motion for the adoption of the amendment. Is there any discussion? All in favor signify by saying aye. Contrary minded. The amendment is adopted. We will get back to the bill after

intervening business. Senator Hall, 1556.

SENATOR HALL:

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Thank you, Mr. President and members of the Senate. As I explained the other day, this bill was provided by Judge James Parson who is presiding in the Rothschild vs. Bakalis. That's the dual district parity suit in the Federal District Court in Chicago. Judge Parson requests development of this bill and its approval by its attorneys in the case of records. Now, this legislation...they're convinced that the present qualifying rate disparaging school aid formula enacted by the General Assembly in an effort to achieve school district reorganization. See. So I'd ask that this time your most favorable roll call on this legislation.

PRESIDENT:

Senator Gilbert.

SENATOR GILBERT:

Just one word. As I pointed out a moment ago, this does have the recommendation and is a School Problems Commission bill. That's why Senator Hall...is one of the reasons he's handling it. And this is a bill which we will hope to have a clear study and recommendations as to our very difficult problem of the dual and unit districts and that's one of the main reasons we'd like to see this bill enacted.

PRESIDENT:

Is there further discussion? Secretary will call the roll.

Just...is there...the suggestion's been made by Senator Gilbert
that we vote on both bills on the same roll call. 1556 and 1430.

Is there objection to that? If there is no objection...Senator

Bruce.

SENATOR BRUCE:

I have no objection to calling both bills. My vote on both will be no. Let me alert those who have now voted for the amendment on 1430 who have students who go to school in large cities

that they may have by the amendment effectively denied them additional funds because, Senator Laughlin, that gobbledy-gook in there that was put in was not for the protection of teachers. It's for the protection of inter-city students and for those students who have educational problems in rural districts. if you want to say that we are going to fund New Trier and Cairo on the basis of norm reference studies that show that the students in New Trier are doing better, I think you'll find out that they are. And if you want to say that the students in the City of Chicago, without reference to other community-based factors, then fine because I am sure you'll find that the City of Chicago, the students there are going to come up with lower scores and the students in Cairo and Olney and Marion will come up with lower scores than New Trier. And what do we do with the lowest norm reference school in Illinois? Are we going to pay them less than anyplace else? Well, now, Senator, we cannot bring that into consideration, we've eliminated that possibility. Let me just say that state-wide assessment as we see it today has become an educational bandwagon proposition which the Super-19. intendent has now joined many other states. I think it has all 20. the characteristics of an educational bandwagon idea. 21. all, it's simplistic in nature. It promises great things. 22. Illinois will have no more problems. It will make students and 23. school systems more efficient. And it's going to save the tax-24. payer's money. Now, there's not going to be a person on this 25. Floor who could oppose such a do-gooder proposition. Another 26. bandwagon has launched off from this body. 27. PRESIDENT: 28.

Senator Hynes.

SENATOR HYNES:

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Mr. President, members of the Senate, the comments made by Senator Bruce with respect to the effect of this amendment, I think, are totally incorrect. The bill now provides that the

Superintendent is going to promulgate rules and regulations and guidelines. There is no...there is nothing in the bill which would indicate that there would be that kind of discrimination, urban vs. rural and so on. It simply...Senator Laughlin's objection was that the guideline as written was unacceptable in that form and that the rules and regulations should be adopted which can meet individual situations. So I do not think that's a problem under this bill.

PRESIDENT:

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Senator Laughlin.

SENATOR LAUGHLIN:

Yes, I'd like to just say briefly that I don't see any money involved in this bill at all, Senator Bruce, and I think it's very inappropriate for those of us seated here to indulge in the kind of language in the paragraph which has been deleted. It doesn't keep the Superintendent from conducting the assessment at all and as Senator Hynes has just stated, there'll be no discrimination unless the Office of the Superintendent of Public Instruction wants to discriminate. And that I know will not happen.

PRESIDENT:

Secretary will call the roll. The roll call will apply on both bills, 1556 and 1430. Yes. The question's been asked by Senator Laughlin, can Senators split their votes. This is true on any time we have a one roll call. You may inform the Secretary that you wish to vote yes. on one and no on another. We're voting on 1556 and 1430. Secretary will call the roll.

SECRETARY:

Arrington, Baltz, Berning, Bidwill, Bruce...

PRESIDENT:

Senator Bruce.

SENATOR BRUCE:

Senator Laughlin, just so we know that we're both on the same

side here, I just do not like the deletion because where they 1. have had educational assessment and there are large cities, 2. for example, in New Jersey and in Detroit, Michigan, black з. principals in inner city schools have been fired because their 4. norms don't come up. Now, that may not happen. I hope the 5. Superintendent has the foresight to put rules and regulations 6. that does not happen. But I don't think that we have to take 7. that out of the bill. I vote no. 8. SECRETARY: 9. Carpentier, Carroll, Cherry, Chew, Clarke, Collins, Coulson, 10. Course, Davidson, Donnewald, Dougherty, Egan, Fawell, Gilbert, 11. Graham, Groen, Hall, Harris, Horsley, Hynes, Johns, Knuepfer, 12. Knuppel, Kosinski, Kusibab, Latherow, Laughlin, Lyons, McBroom, 13. McCarthy, Merritt, Mitchler, Mohr, Neistein, Newhouse, Nihill, 14. Nihill, O'Brien, Ozinga, Palmer, Partee, Rock, Romano, Rosander, 15. Saperstein, Savickas, Smith, Soper, Sours, Swinarski, Vadalabene, 16. Walker, Weaver. 17. PRESIDENT: 18. Senator Hall. 19. SENATOR HALL: 20. How am I recorded? 21. PRESIDENT: 22. You are not. 23. SENATOR HALL: 24. Would you please call the absentees. 25. PRESIDENT: 26. You are recorded aye, I am advised. Request for call of 27. The absentees will be called. the absentees. 28. SECRETARY: 29. Arrington, Baltz, Berning, Bidwill, Carroll, Chew, Coulson, 30. Graham, Harris, Knuepfer, Knuppel, Lyons, McBroom, Merritt, 31. Mitchler, Mohr, Rosander, Soper, Sours, Walker, Weaver. 32.

PRESIDENT:

2.	The bill having received a constitutional majority is declared
3.	passed. Senator Rock moves to reconsiderSenator Rock. Senator
4.	Bruce.
5.	SENATOR BRUCE:
6.	I'd like to verify the roll call.
7.	PRESIDENT:
8.	Orderrequest for a verification of the roll call is in
9.	order. Senators will be in their seat. Senators will be in
10.	their seats. Secretary will read the affirmative roll call.
11.	SECRETARY:
12.	Carpentier, Cherry
13.	PRESIDENT:
14.	Just a moment. For what purpose does Senator Partee arise?
15.	SENATOR PARTEE:
16.	Parliamentary inquiry. Where one person seeks a verification
17.	must he be joined by others?
18.	PRESIDENT:
19.	I'm advised that one person may. That's correct.
20.	SENATOR PARTEE:
21.	You still do it, Terry?
22.	PRESIDENT:
23.	Secretary will call for a verification of the roll. The
24.	Senator Bruce. The request is withdrawn. On 1430, 31 yeas and
25.	7 nays. Senator Rock moves to reconsider. Senator Neistein
26.	moves to Table. Senator Groen.
27.	SENATOR GROEN:
28.	If Senator Bruce withdraws, I would make the same motion and
29.	I request a verification of this roll call.
.30.	PRESIDENT:
31.	Verification is requested. It has beenthe Chair will rule
32.	we're still on that order of business and a verification is in

On Senate Bill 1430, the yeas are 31. The mays are 7.

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order. Senators will be in their seats. The Secretary will call

the roll. Affirmative votes. 1. SECRETARY: 2. Carpentier, Cherry... 3. PRESIDENT: 4. Just a moment. For what purpose does Senator O'Brien arise? 5. SENATOR O'BRIEN: 6. I just think that the Chair is going to set a bad precedent. 7. Now, the roll call has been announced on 1430. The bill has 8. been declared passed. It's been tabled and locked in by Senators 9. Rock and Senator Neistein. I think that the only one you can 10. deal with is 1556. If not, you're going to set a bad precedent 11. for any other bill that will be passed. 12. PRESIDENT: 13. The Chair is following a precedent that has been followed 14. in the Senate for as long as I've been here. Until we move 15. to another bill, a request for a verification is in order. 16. Senator Neistein. 17. SENATOR NEISTEIN: 18. Then what's this procedure or myth about moving to Table or 19. moving to reconsider and then to Table. What affect does that 20. got then? 21. PRESIDENT: 22. That means that that particular motion has been defeated 23. and so that if the motion...the motion to reconsider...so that 24. if tomorrow someone says having voted on the prevailing side 25. I want to reconsider, he can't do that. The only way you can 26. take up a bill then again is to suspend the rules so that it

PRESIDENT:

SENATOR NEISTEIN:

does...

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Well, right now, we're on a verification of the roll call and that has...that is in order. Senator Groen has made that

Well, what about today? Not tomorrow.

request. Since we're still considering this particular bill, 1.

the request is in order.

SENATOR NEISTEIN:

So what's the effect of that motion? 4.

PRESIDENT: 5.

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The motion is effective as far as reconsidering. 6. has no impact on the verification of the roll call.

SENATOR NEISTEIN:

Okay, let's go. 9.

PRESIDENT:

Secretary will call the affirmative votes.

SECRETARY:

Carpentier, Cherry, Collins, Course, Donnewald, Dougherty, Egan, Fawell, Gilbert, Hall, Hynes, Kosinski, Kusibab, Laughlin, McBroom, McCarthy, Neistein, Newhouse, Nihill, O'Brien, Ozinga, Palmer, Partee, Rock, Romano, Saperstein, Savickas, Smith, Swinarski, Vadalabene and Weaver.

PRESIDENT:

Senator Partee.

SENATOR PARTEE:

A point of personal privilege. In today's Chicago Tribune, on page 13, Section 3, beginning in the third column, the fourth, fifth...no, the fifth, sixth, seventh and eighth columns, being death notices, and the second column being an obituary, and the first column relating to an article bearing the Chicago Tribune press service date of June 7th, dateline Springfield, Illinois, they talk about what happened in the House Appropriations Committee with reference to the parochial aid bills. And they talk about the Election Code and about the bill which permits hospitals to conduct a pilot program for emergency medical care and they talk about the House Executive Committee Stelving a House Resolution that would order a legislative probe of reports, and in the third column there's an article about the Speaker, saying that

Representative Blair moves to end the State feud. It's a rather long article but the part that is distressing and disturbing 2. relates to the fact that we are going to be away in what is 3. described as a long week-end. I would advise that the House has 4. already left and will not be back until Tuesday at 11:00. And 5. it is stated here...could I have some order please? 6. PRESIDENT: 7. What is your point of order? 8. SENATOR HORSLEY: 9. Are we on verification of roll call? 10. PRESIDENT: 11. That is correct. 12. SENATOR HORSLEY: 13. My point is let's continue to verify the roll call. 14. PRESIDENT: 15. I understand the verification of the roll call has been 16. Is there objection to any of the affirmative votes. 17.

Senator Newhouse on the Floor? Senator Newhouse is not on the 18. Floor. His name will be removed. Are there further objections? 19. On that question the yeas are 30. The mays are 7. The bill 20. is declared passed. A motion to reconsider by Senator Rock... 21. I think that was passed before. We already had...all right.

Senator Rock wants to do it again. Motion to reconsider. Motion 23. by Senator Neistein to Table. All in favor of the motion to 24. Table signify by saying aye. Contrary minded. The motion to 25.

Table prevails. On 1556, the yeas are 30. The mays are 8. The bill having received a constitutional majority is declared passed.

Senator Rock moves to reconsider. Senator Neistein moves to 28. Table. All in favor of the motion to Table signify by saying 29.

aye. Contrary minded. Motion to Table prevails. The...Senator

Latherow. 31.

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SENATOR LATHEROW:

Mr. President, I just wanted to tell Senator Partee that if he

Peoria paper under my desk here, Senator. 2. PRESIDENT: 3. Senator Partee. 4. SENATOR PARTEE: 5. I appreciate that, Senator, and bring me some more of that 6. Nauvoo wine, will you? 7. PRESIDENT: 8. House Bills on Second Reading. House Bills on Second Reading. 9. 1440, Senator Clarke. 10. SENATOR CLARKE: 11. Mr. President, I wanted to go back to a Senate bill that 12. we had passed over and I think we have an agreement on it. 13. I did want to ask Senator Partee, I really couldn't quite hear 14. him and did he make his point on that point of personal privilege. 15. I don't want to bother to look at the paper if it's not worth it. 16. PRESIDENT: 17. Senator Partee. 18. SENATOR PARTEE: 19. I'll finish a little later if need be. 20. PRESIDENT: 21. House Bills on Second Reading. Senator Berning, do you wish to 22. advance that? Senator Clarke. 23. SENATOR CLARKE: 24. I wanted to ask if we could go back to Senate Bill 1511, 25. Senator Harris' bill on the Labor Laws Commission. I think we 26. do have an agreement worked out. We want to bring that back to 27. Second Reading for an amendment. 28. PRESIDENT: 29. All right. 1511 is brought back to Second Reading for pur-30. poses of amendment. Senate Bill on Third Reading. Yea, are 31. you offering the amendment, Senator Clarke? Do you wish to ex-32. plain the amendment? 33.

runs a little short of reading material, I usually have the

SENATOR CLARKE:

2. This just strikes the appropriation. Now this...

PRESIDENT:

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All in favor signify by saying age. Contrary minded. The amendment is adopted. We will return...Senator Latherow wishes to call 1509, also a Senate Bill on Third Reading.

SENATOR LATHEROW:

Mr. President, this is the bill I was discussing earlier.

I wouldn't say that Senator Laughlin and I have our problem cleared.

But if we can pass that out of here, we'll try to see what we can do with it over in the House.

PRESIDENT:

1509. Is there... Senator Laughlin.

SENATOR LAUGHLIN:

Well, I don't know whether I'm violating an agreement with Senator Latherow or not. He's shaking my head...he's shaking his head...this is a bad day. I knew I was a dummy. I didn't know he was a ventriloquist. I just want to say this. this is an extremely bad bill. Now, I've discussed this with Senator Latherow and I've discussed it with representatives of and the Department of Agriculthe Grain Warehousemen's Assn. ture. What this bill does is to require each one of these dealers to purchase a security ... a surety company bond in the amount of \$25,000 but then, 1c and behold, above \$25,000 they can furnish a statement of assets and a bond can be waived. And in making inquiries as to the extent of losses incurred by people when one of these outfits or individuals close broke, \$25,000 is a drop in the bucket. So I think this is done to do two things. To simplify problems for the Department of Agriculture but more than this I think it's a design to make these people buy surety company bonds and I don't think that should be necessary and apparently there's some question whether they have enough people buying bonds and so if they require

everybody to buy a bond they may be able to get the bonds and
 spread the risk. I think this is poor legislation and the bill
 in its present form is unacceptable at least to this Senator.

PRESIDING OFFICER: (SENATOR PARTEE)

Any further debate? Senator Rock.

SENATOR ROCK:

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32. 33. I just wanted to point out that one of the matters pursuant to the introduction of this bill was some additional personnel in the Department of Agriculture amounting to some \$140,000. That has been taken care of. We talked to Senator Collins who did put an amendment on the bill to cover the possible future expenses that will flow from the passage of Senate Bill 1509. So the bill is funded.

PRESIDING OFFICER: (SENATOR PARTEE)

Any further debate? Senator Latherow, close the debate. Secretary will call the roll.

SECRETARY:

Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier, Carroll,
 Cherry, Chew, Clarke, Collins, Coulson, Course, Davidson, Donnewald,
 Dougherty, Egan, Fawell, Gilbert, Graham, Groen, Hall, Harris,

PRESIDING OFFICER: (SENATOR PARTEE)

Horsley, Hynes, Johns, Knuepfer, Knuppel...

Senator Knuppel.

SENATOR KNUPPEL:

Mr. President, in Illinois we've undergone a series of bank-rupt grain dealers leaving the farmers holding the bag. And I will admit, as Senator Laughlin has said, that \$25,000 is only a drop in the bucket. But grain dealer also are finding that it is very difficult to get a bond of any kind to protect the people who sell to them or store grain with them because, as he's indicated, the dealers who have a little bit of property or something, they get the bond waived. They go in and can get the bond

waived and the other people suffer. What we really need in ı. Illinois is a strong auditing system where they go in and in-2. spect these elevators and check their books. Now, I have an 3. elevator in my area that went broke a year ago with a loss of 4. almost \$400,000. They had a \$100,000 bond and about \$100,000 5. worth of grain on hand. That apparently is going to be the 6. first bond. This statement was made in the agricultural hearings. 7. The first bond upon which there's been recovery in the State of 8. Illinois. I agree also that this is certainly not adequate but 9. it is a step in the right direction. These people are entitled 10. to some kind of protection. I would encourage you to vote aye 11. on this. This is good legislation directed in the correct 12. direction for solving this problem. If we do no more than to 13. get these people into the field and to make others aware of it, 14. that there's need for bonding, larger bonding, and that there's 15. need for inspection of books to see that these people have 16. greater protection when they store their crops, I think it'd 17. be a good thing. I'd encourage you to vote for it if you have 18. something constructive to offer please communicate with Senator 19. I'll work with him if it goes over to the House, in Latherow. 20. order to try and get this bill better. But we do need more 21. than this. This is only a start but a start is a start and I'd 22. encourage you to vote aye. 23.

SECRETARY:

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Kosinski, Kusibab, Latherow, Laughlin, Lyons...

PRESIDENT:

Senator Laughlin.

SENATOR LAUGHLIN:

I just quickly wish to repeat. It is not a good bill when you make everybody buy a \$25,000 bond and above that permit people to get by on a financial statement. It doesn't make any sense at all. No.

SECRETARY:

Lyons, McBroom, McCarthy, Merritt... 1. PRESIDENT: 2. Senator Merritt. 3. SENATOR MERRITT: 4. Mr. President, members of the Senate, this bill in committee of 5. which I am a member had a considerable amount of debate. I don't 6. believe we can like the proverbial ostrich stick our heads in 7. sand forever on this problem because there have been many farmers 8. that have been suffering great financial loss because of exist-9. ing conditions. But neither is this the approach. As I brought 10. up in committee that day, when you let the little, one of the 11. smaller grain elevators in my area, get by with a \$25,000 bond 12. just about the same as one of the biggest operators in the State 13. of Illinois, then there's absolutely nothing fair about it. Now it'll 14. work this way. In the event of a loss, what's that \$25,000 15. going to amount to. Even to one of the smallest grain dealers 16. in the State, they'll have at least 200 customers and when 17. that's divided up it's a mere pittance. This is no answer to 18. the problem. We'd better be thinking more in terms of creating 19. some kind of a state revolving pool fund where they pay in on 20. so much per bushel. I therefore vote no. 21. SECRETARY: 22. Mitchler, Mohr, Neistein, Newhouse, Nihill, O'Brien, Ozinga, 23. Palmer, Partee, Rock, Romano, Rosander, Saperstein, Savickas, 24. Smith, Soper, Sours... 25. PRESIDENT: 26. Senator Sours. 27. SENATOR SOURS: 28. . I'm going to support this bill because the defalcations

and the insolvencies of grain elevators present some rather unique

problems. As the grain is delivered to the elevators, gentlemen,

recently in connection with trusts. But obviously when farmer A

it becomes co-mingled. Now, that's the word I used in this Chamber

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brings his load of corn in that is put in the same bin generally as that of farmer B. Some of the real vexatious headaches of our local referee in bankruptcy is just this typical where they can't find the res, the r-e-s, the subject matter. Now, if this in some way, will solve a lot of the problems that drift into the referee's court even though a financial statement may suffice instead of a bond. And may I say, Senator Laughlin, that a financial statement generally is a rather formal document. It's not a personal letter from you to your bank saying I'm worth \$25,000. It's identified generally and often times even a Certified Public Accountant will certify to it. Now, I realize that, in the interim, death can occur and some of the prosperity of the one who submits may vanish a little but at least if we make the bond, there'll be \$25,000 for some of the creditors. I vote aye.

SECRETARY:

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Swinarski, Vadalabene, Walker, Weaver.

PRESIDENT:

Senator Latherow.

SENATOR LATHEROW:

Mr. President and Senator Neistein, I know I am not recorded so I'd like to explain my vote. As I told you when I first talked on this bill, I don't think this a solution at all. not going to solve the entire problem. But it will guarantee some assets into that particular business that may go broke to give those individuals who may have several thousand dollars worth of funds under the grain storage. Now, I...maybe a man instead of getting 50 cents on the dollar may only get 55 if this passes, I don't know. But at least we're starting I think on the road of trying to do something. Mr. President, I want to vote aye and I'd like for you to call the absentees. PRESIDENT:

The absentees will be Request for a call of the absentees.

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2. SECRETARY:

Arrington, Berning, Bidwill, Carroll, Chew, Coulson, Davidson,
 Egan, Fawell, Gilbert, Graham, Groen, Hall, Harris, Hynes, Knuepfer,
 Lyons, McCarthy, Mohr, Neistein, Newhouse, O'Brien, Palmer, Saper stein, Savickas, Smith, Soper, Swinarski and Walker.

PRESIDENT:

Groen aye. Graham aye. How is Senator Horsley recorded? Voting in the affirmative. On that question the yeas are 31. The nays are 2. The bill having received a constitutional majority is declared passed. 1511, Senator Clarke.

SENATOR CLARKE:

Mr. President, this is the bill that we were talking about earlier of Senator Harris' to continue the Labor Laws Commission. Senator Bruce had some questions about it. We brought it back and amended it to delete the appropriation. As I understand, we have a new bill to offer which would be an appropriation of \$20,000 for the Commission, which is to operate the Commission and the thought is that the other amount would be added to a House Bill coming over for the Reference Bureau. So it would separate the two appropriations and would meet his objection. So I'd ask for a favorable vote on this bill as amended.

PRESIDENT:

Senator Rock.

SENATOR ROCK:

Yes, if I understand the \$75,000 appropriation for the Legislative Reference Bureau is now been deleted out of this bill and all that remains is just the appropriation for the Commission itself.

PRESIDENT:

Senator Clarke.

SENATOR CLARKE:

The entire appropriation has been deleted and we're going to

put a new bill in for \$20,000 for the commission itself. So
 the other portion would be added to the Reference Bureau so
 it would directly be an appropriation to the Reference Bureau

when it comes over.

PRESIDENT:

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Senator Neistein...or Senator Rock.

SENATOR ROCK:

The only question...maybe I'm misunderstanding, the only question then is, what's left in the bill?

PRESIDENT:

Senator Clarke.

SENATOR CLARKE:

Well, the bill is to recreate and to continue the commission.

PRESIDENT:

This is a good bill but I want to ask Senator Clarke one

Senator Neistein.

SENATOR NEISTEIN:

thing. You made a statement that troubles me. You said you had an amendment and that you satisfied Senator Bruce. What are you worried about Senator Bruce. Did you satisfy the other 57 Senators? I take issue when you get up and say "I satisfied Senator Bruce." My certificate reads the same as his. And I wondered what you're so worried about him. You satisfied me. That's what you should worry about. And this is a good bill and I don't like when a Senator gets up and says I satisfied Senator Bruce. There's 57 other Senators and I want to make sure that all of 57 besides Senator Bruce are satisfied. I'm satisfied with this bill. I think it's a good bill we should support Senator Clarke.

PRESIDENT:

Is there further discussion? Senator Clarke may close the...Senator Bruce.

SENATOR CLARKE:

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1.		I'm always particularly worried about satisfying Senator
2.		Neistein. The fact of the matter was I meant the objections
3.		which were legitimate that Senator Bruce raised.
4.		PRESIDENT:
5.		Senator Bruce.
6.		SENATOR BRUCE:
7.		And I would just point out to Senator Neistein that Walter
8.		of his staff was the one who brought it to my attention.
9.		PRESIDENT:
10.		Secretary will call the roll.
11.		SECRETARY:
12.		Arrington, Baltz, Berning, Bidwill, Bruce, Carpentier, Carroll
13.		Cherry, Chew, Clarke, Collins, Couslon, Course, Davidson, Donnewald
14.		Dougherty, Egan, Fawell, Gilbert, Graham, Groen, Hall, Harris,
15.		Horsley, Hynes, Johns, Knuepfer, Knuppel, Kosinski, Kusibab,
16.		Latherow, Laughlin, Lyons, McBroom, McCarthy, Merritt, Mitchler,
17.		Mohr, Neistein, Newhouse, Nihill, O'Brien, Ozinga, Palmer,
18.		Partee, Rock, Romano, Rosander, Saperstein, Savickas, Smith,
19.		Soper, Sours, Swinarski, Vadalabene, Walker, Weaver.
20.		PRESIDENT:
21.		On that question the yeas are 36. The nays are none. The
22.		bill having received a constitutional majority is declared passed.
23.		House Bills on Second Reading. House Bills on Second Reading.
24.		1440, Senator Berning. 1440.
25.	,	SECRETARY:
26.		Second Reading of the bill. It reads here one committee
27.		amendment adopted 6/15 in '71. So there would be no more com-
28.		mittee amendments.
29.	-	PRESIDENT:
30.		Was this bill recommitted to committee? Was that it?
31.		Senator Berning, we're a little confused by the note on the bill.

It says...

SENATOR BERNING:

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By action of the body, by unanimous consent and action of
 the body yesterday, this bill was taken from the Table and
 passed to Second Reading and so today I would appreciate it
 being advanced to Third.

PRESIDENT:

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Now...we have an amendment that was previously adopted on this apparently. So that there is no action necessary by the body and there will be an amendment on the bill. 2222, Senator Mitchler. Hold. 2653, Senator Fawell. Hold. 2733, Senator Latherow. 2733.

SECRETARY:

Second Reading of the bill. No committee amendments.

PRESIDENT:

14. Any amendments from the Floor? Third Reading. 3611, Sen...15. 3611.

SECRETARY:

Second Reading of the bill. No committee amendments. PRESIDENT:

Any amendments from the Floor? Third Reading. I'm advised by the Secretary's office that 1440, we have not adopted the committee amendment on that, Senator Berning. Do you wish to move on 1440 the adoption of the committee amendment? All in favor signify by saying aye. Contrary minded. The amendment is adopted. Third Reading. Is Senator Rock on the Floor?

Senator Romano wants to move that for Senator Rock. 3798. Oh, you wish to hold that, Senator Rock? Okay. 3798.

SECRETARY:

Second Reading of the bill. One committee amendment from Welfare.

PRESIDENT:

Senator Rock moves the adoption of the committee amendment.

All in favor signify by saying aye. Contrary minded. The amendment is adopted. Any further amendments? Third Reading. 4124,

Senator Laughlin. Senator Laughlin. 1. SENATOR LAUGHLIN: 2. Mr. President, before that, I haven't abused the rules but 3. seated in the President's gallery are Mr. & Mrs. Kia Mallot and 4. their son Britt. Now, it just so happens that Mrs. Mallot is 5. a daughter of Senator Gilbert and Britt is his grandson. Now, 6. I wonder if we shouldn't recognize them. Now, if you'll move 7. my bill to Third Reading, please. 8. SECRETARY: 9. Second Reading of the bill. No committee amendments. 10. PRESIDENT: 11. Any amendments from the Floor? Third Reading. 4188, 12. Senator Latherow. 4188. 13. SECRETARY: 14. Second Reading of the bill. No committee amendments. 15. PRESIDENT: 16. Any amendments from the Floor? Third Reading. 4218, 17. Senator Sours. 4218. 18. SECRETARY: 19. Second Reading of the bill. No committee amendments. 20. PRESIDENT: 21. Any amendments from the Floor? Senator Sours. 22. SENATOR SOURS: 23. Yes, I just laid one up there on the rostrum there. Over 24. to your right, Mr. Secretary. There you are. 25. PRESIDENT: 26. Can you explain the amendment, Senator? 27. SENATOR SOURS: 28. Yes, this bill basically affects the standard deduction to 29. be given in the sum of \$7500 on personal property tax. That's 30. the basic bill. Now, this amendment clears up and makes the 31. distinction between an exemption and a deduction. The basic bill 32. does not do that. Item 2, it also conforms the proposed deduction

1. to language contained in Section 71 of the Revenue Act which

2. allows other deductions. And also it conforms to certain lan-

3. guage in an Act authorizing a similar standard deduction enacted

in the State of Iowa in 1967 which apparently has withstood con-

5. stitutional attack. That is all the amendment does.

6. PRESIDENT:

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Senator Partee.

SENATOR PARTEE:

Although Senator Sours is normally quite accurate in his delineation of what an amendment does, this is a amendment of four pages. We'd like to have it printed so that we could read it and make certain that we are correct here. Now, all of these bills on this subject of personal property have been brought out of committee. They're all going to be here on the calendar. We're gonna address all of them at the same time, so one should not have an advantage over the other. If you just hold this 'til Tuesday, we'll get a chance to put it in the same posture as the other bills on this subject matter.

19. PRESIDENT:

20. Senator Sours.

SENATOR SOURS:

Well, Senator Partee, all I want to do is get it in the shape that I want it. Whether it passes or not is another matter entirely. I think I'm entitled to have the bill constitutional, I think I'm entitled to have it in the form that I think it best serves its purpose. Now, if you want to delay it for any other intrinsic or extrinsic reason, that's all right but I still would like the bill in the shape that I desire it.

PRESIDENT:

Senator Partee.

SENATOR PARTEE:

32. Granted that you would like to do that, Senator, but the 33. amendment process is bi-lateral and not uni-lateral. I would suggest

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John Rains	
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1.	that we get a chance to see it or if you insist on moving it
2.	to Third Reading just hold it there untilnow let's just
3.	hold the amendment and we can do it all Tuesday.
4.	PRESIDENT:
5.	Well, do raise the point of order that the amendments
6.	have not been printed? Point of order's been raised. Amend-
7.	ments will have to be printed. 4298no, 4305. Is Senator
8.	Horsley on the Floor? 4305, you wish to advance that? 4305.
9.	SECRETARY:
10.	Second Reading of the bill. No committee amendments.
11.	PRESIDENT:
12.	Any amendments from the Floor? Third Reading. 4499,
13.	Senator Fawell. 4499.
14.	SECRETARY:
15.	Second Reading of the bill. No committee amendments.
16.	PRESIDENT:
17.	Any amendments from the Floor? Third Reading. Senator
18.	McBroom, 4348. You wish to advance that? 4348.
19.	SECRETARY:
20.	Second Reading of the bill. One committee amendment from
21.	Local Government.
22.	PRESIDENT:
23.	Senator McBroom moves the adoption of the committee amendment.
24.	All in favor signify by saying aye. Contrary minded. The amend-
25.	ment's adopted. Any further amendments? Third Reading. 4505,
26.	Senator Horsley. 4505.
27.	SECRETARY:
28.	Second Reading of the bill. No committee amendments.
29.	PRESIDENT:
30.	Any amendments from the Floor? Third Reading. 4508.
31.	SECRETARY:

Agriculture and Conservation.

Second Reading of the bill. One committee amendment from

1.	PRESIDENT:
2.	Senator Latherow moves the adoption of the committee amend-
3.	ment. All in favor signify by saying aye. Contrary minded.
4.	The amendment is adopted. Any further amendments? Third Reading
5.	4533. 4533. Just a moment. Senator Latherow.
6.	SENATOR LATHEROW:
7.	Was that the only amendment that was on the one I just had?
8.	Okay.
9.	PRESIDENT:
10.	4533.
11.	SECRETARY:
12.	Second Reading of the bill. No committee amendments.
13.	PRESIDENT:
14.	Any amendments from the Floor? Third Reading. 4651.
15.	SECRETARY:
16.	Second Reading of the bill. No committee amendments.
17.	PRESIDENT:
18.	Any amendments from the Floor? Third Reading. Senator
19.	Partee.
20.	SENATOR PARTEE:
21.	I was just going to say if there are any announcements or
22.	other things, Mr. President, I think we can do our clean-up
23.	motions and then I have another motion for adjournment.
24.	PRESIDENT:
25.	We have some bills for introduction. Andyesfor what
26.	purpose does Senator Sours arise?
27.	SENATOR SOURS:
28.	I don't want to loose my place. I'm having the amendment
29.	on that bill printed. I'm going to disseminate it in the next
30.	three or four minutes. I want to get things in shape for next
31.	week which will be a rather hectic week. And I would like the
32.	privilegeif we're still here, to get the amendment on that

bill.

1. PRESIDENT:

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We have some bills for introduction. These bills for

introduction, the sponsors will have to make a motion to by-

4. pass committee. Otherwise, for all practical purposes, these

bills are dead. So, if you'll read the name of the sponsor

and if the sponsor wants to make the motion...

SECRETARY:

This would be Senate Bill 1604 introduced by Senators

Partee and Clarke. It's a bill for an Act making appropriations
to certain Departments, Boards or Commissions, newly created or
granted additional powers or duties by the 77th General Assembly.

Senator Partee.

14. SENATOR PARTEE:

PRESIDENT:

15. Move to advance it to Second Reading.

16. PRESIDENT:

Any objection? Leave is granted.

18. SECRETARY:

19. This would be Senate Bill 1605 introduced by Senator O'Brien.

It's a bill for an Act making appropriation to the State Lottery

21. Commission.

22. PRESIDENT:

Senator O'Brien.

SENATOR O'BRIEN:

Well, I'd like to have this by-pass the committee and be put on Second Reading on the calendar. The appropriation is in the current bill but there is a constitutional question as to whether or not the appropriations can accompany the bill and in the event that the lottery does pass the State Senate of Illinois, we'd certainly like to be funded so this would be on Second Reading and it would be available if the lottery did pass.

PRESIDENT:

Is there objection? Leave is granted.

1. SECRETARY:

Senate Bill #1606 introduced by Senator Harris. A bill of
 an Act making appropriation to the Commission on Labor Laws.

4. PRESIDENT:

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5. Senator Clarke requests...is there objection? Leave is6. granted. All right. Senator Cherry.

SENATOR CHERRY:

8. Mr. President, House Bill 4164 is presently on the Table,
9. having been Tabled by the general motion to Table all bills in
10. committee. It's House Bill 4164. Now, that bill was set for
11. a hearing before the Executive Committee and is an administration
12. bill being sponsored by Senator Harris. What I am doing now, I'm
13. doing at the request of Senator Bidwill. In spite of the
14. fact that the bill was Tabled, the Senate Executive Committee

last night at its meeting unanimously voted the bill out with arecommendation Do Pass. However, I'm afraid that that action's

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invalid because of the fact that that bill was Tabled generally.

I would move to suspend the rules and take it from the Table

19. and place it on Second Reading.

PRESIDENT:

21. Is there objection? Leave is granted. Senator Sours.

SENATOR SOURS:

23. I have two bills to Table, if I may.

24. PRESIDENT:

25. You may.

SENATOR SOURS:

27. Senate Bill 1586, Senate Bill 1585, identical bills bearing
28. numbers 1577 and 1578 have passed the Senate and are now in the

29. august body across the rotunda.

PRESIDENT:

The bills are Tabled. Senator Rock.

SENATOR ROCK:

33. Yes, Mr. President, members of the Senate, I am informed by

Senator Carpentier and Representative Miller that the softball
 game which was scheduled for this evening, due to the wet field
 and the fact that everyone's going home anyway, has been postponed.
 It will be played, hopefully, next Wednesday evening so that
 the charity will benefit from the sale of the tickets next

the charity will benefit from the sale of the tickets next Wednesday evening.

PRESIDENT:

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Senator Kosinski. Senator Kosinski.

SENATOR KOSINSKI:

Mr. President, Senators, I'd like to move...bring back
House Bill 4219 for the purpose of adding on an amendment.
PRESIDENT:

Now, we have...I don't know what the feeling of the leadership is, but we have several bills...House Bills where Senators want to put on amendments. Shoud we just leave those over 'til next week or do you want to get into this now? Senator Partee. SENATOR PARTEE:

I think we sort of have to because I have said to several of the members on both sides that we won't have any other controversial matters this morning so...this afternoon so I think probably we'll have to wait until next week with them.

PRESIDENT:

All right. Are there other announcements? Senator Partee.

SENATOR PARTEE:

With reference to the three bills that were introduced this morning, Senate Bills, I've just spoken with Senator Clarke and it is our considered judgement that we should have a Perfunctory Session tomorrow, be limited in nature and scope to the moving of those three bills to Third Reading so that when we come back Tuesday they'd be in position. You see, these are Senate Bills. don't mean House Bills now. These are Senate Bills introduced this morning. I see some of them shaking their heads there.

Mr. Fernandes, is that a problem for you? Okay.

PRESIDENT: ı.

2. We have the adjournment resolution here. Does that call 3.

for a perfunctory tomorrow? That was the Chair's question to

the Secretary. 4.

SENATOR PARTEE:

It does not.

PRESIDENT:

I think we can just do it orally and take care of it. 8.

Motion by Senator Partee that the Senate adjourn, Perfunctory 9.

Session be held tomorrow, and the Senate then come into regular

Session on Tuesday at noon. Senator Partee.

SENATOR PARTEE: 12.

At 11:00 and there's an Appropriations meeting at 9:00 13.

Tuesday.

PRESIDENT:

The motion is that the Senate adjourn for a Perfunctory 16. Session tomorrow and a 11:00 Session on Tuesday. All in favor 17.

signify by saying aye. Contrary minded. Senate stands adjourned. 18.

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