

OFFICE OF THE ATTORNEY GENERAL STATE OF ILLINOIS

KWAME RAOUL ATTORNEY GENERAL

October 31, 2023

RE: Crime Victim and Witness Notification Advisory Committee (AVN Committee)

Dear Honorable Members of the Illinois General Assembly:

The Crime Victim and Witness Notification Advisory Committee was created in 1999 to assist the Office of the Illinois Attorney General in the implementation of Automated Victim Notification System (VINE system). [725 ILCS 120/8.5 (g)].

The AVN Committee is charged with evaluating the operation of the system and reporting its activities and status to the General Assembly each year. As Chair of the Committee, I am pleased to provide you with this update on the operation and enhancement of the VINE system.

IL- VINE System Basics

The IL-VINE system provides information about changes in an offender's custodial status and court case status. Victims, witnesses, family members, law enforcement officers, probation officers, and interested members of the public can request bilingual (English/Spanish) telephone, email, or text notifications. The service is free to users and is available 24 hours a day, seven days a week. The VINE system is a critical element in ensuring that law enforcement officials, the Department of Corrections, and prosecutors fulfill their constitutional and statutory mandates to notify victims of changes in an offender's custodial status and upcoming court dates. [See Article I, section 8.1 (a) of the Illinois Constitution, delineating the rights of crime victims, and the implementation legislation contained in the Rights of Crime Victims and Witnesses Act. [725 ILCS 120/4 and 4.5]. Law enforcement officers, prosecutors, and victim advocates are given, upon request, special access to the system, affording them the opportunity to further assist victims.

The VINE system provides these valuable notifications via a computer interface with county jail booking systems, the Illinois Department of Corrections, circuit court clerks, and selected Department of Mental Health facilities throughout the state. The VINE system also receives information about sex offenders through an interface with a vendor that receives data from law enforcement agencies registering sex offenders. The VINE system transfers information from these sources to a centralized communication center, which in turn, generates timely telephone, email, or text message updates to any individual who is a registered user of the system.

Presently there are 89 jails, 97 court systems, the Illinois Department of Corrections, and seven facilities in the Illinois Department of Mental Health, participating in VINE.

The Illinois Department of Mental Health is responsible for providing notifications related to offenders who have been found not guilty by reason of insanity or who have been found to be sexually violent or sexually dangerous persons. The notifications mandated by the Rights of Crime Victims and Witnesses Act [725 ILCS 120/4.5(d)(2)] include notices that the offenders in the Illinois Department of Mental Health custody have been released on and returned from an offgrounds pass and notice when the offender is conditionally released, dies, or escapes. IDMH notifications are provided only to victims as specified by statute. County Sheriffs are required by the Sex Offender Community Notification Act to provide information to victims of registered sex offenders. These notifications relate to changes in the sex offender's residence and employment and whether the offender fails to re-register with the appropriate law enforcement agency. [730 ILCS 152/120(a)].

The registration process for the VINE system is relatively simple. Victims, witnesses, and other interested parties call a toll-free number: 1-866-5-NOTIFY (1-866-566-8439), (TTY-I-877-502-2423) or register online at www.vinelink.com (commonly referred to as "VINELink"). A mobile phone application (VINEmobile) is also available to ensure community members are safe and informed with up-to-date offender status notifications on a 24-hour basis. This mobile application provides an additional mode of information and registration for the state's citizenry. The toll-free telephone registration and notifications as well as the email and text message notifications are available in English and Spanish. Prosecutors' office staff and victim advocates assist many victims with registration.

Users who register for phone notification are required to select a four-digit Personal Identification Number (PIN), which allows the VINE system to monitor when the intended recipient has received the requested notification. If the phone call goes unanswered or if the correct PIN is not entered at the time of the call, the system will continue to attempt to make notification calls as often as every 30 minutes, depending on the nature of the notification, for 24 hours. At any point in the process, users may connect to a live operator for assistance. All e-mail and text message notifications are sent to an email or phone number of the user's choice.

In addition, law enforcement officers, prosecutors, and victim advocates can request access to a restricted area of the VINE system. This restricted part of the system, referred to as "VINEWatch," allows criminal justice personnel and victim advocates to register victims, update registrations, run registration and notification reports, prepare statistical VINE usage reports, conduct emergency override procedures, and conduct offender and case searches.

Statewide System Utilization

Since its implementation in 2001, the IL-VINE system has provided information to 1,680,938 registered users. Searches for court and custody information have totaled 26,743,204. As of October 2023, the VINE system has access to custody information for 144,841 offenders and case status information for 1,877,735 open criminal court cases. As of October 2023, there were 298,408 active registered users. During fiscal year 2023, the system provided 247,528 email

notifications, 222,611 text message notifications, 73,277 telephonic notifications, 5,554 In-App notifications and 102 TTY notifications. There are 74 organizations currently registered in the new Service Provider Directory.

As noted earlier, this service is secure and free-of-charge to the users. The law expressly prohibits the Office of the Attorney General from releasing names, addresses, phone numbers, and email addresses of those who register with the VINE system, thereby ensuring the victim's anonymity and safety. [725 ILCS 120/8.5(h)]

System Improvement and Upgrades

As with any technology, improvements and upgrades are critical to maintain a robust system. Over the years, the Attorney General's Office utilized grant money to add the text messaging system (2011), upgrade the interfaces to 29 county systems (2012), and add DHS to the system (2012). VINEmobile was added in 2013 and the VINELink website was redesigned in September 2015.

In 2023, VINE improved service quality functionality and timely victim notifications as 19 county systems changed their management software. Additionally, updates were implemented to enhance the function of the VINE interfaces for 60 county court systems. Furthermore, the VINE Google digital advertisement campaign in ongoing, and the ads continue to be monitored for performance and viability.

Looking to the coming year, VINE platform administrative enhancements are being evaluated to expand the scope of VINE administrative tools, data reporting metrics, as well as the scope of the user support content.

IL- VINE System Operational Costs

Until FY21, the operating costs for VINE were disbursed from the Violent Crime Victims Assistance (VCVA) Fund. The Violent Crime Victims Assistance Act imposes a fine on persons convicted of criminal offenses and certain offenses listed in the Illinois Vehicle Code. These fines are deposited in the Violent Crime Victims Assistance Fund, which was used not only for the VINE system, but also for victim service programs administered by the Office of the Illinois Attorney General, including grants to programs that provide services to crime victims. [725 ILCS 240/1 et. seq.]

Public Act 100-0987, effective July 1, 2019, made changes to the funding mechanism for the VCVA Fund. This law restructured the fines, fees, and costs assessed in criminal cases in Illinois, including the amounts deposited in the VCVA Fund. We continue to monitor the impact of Public Act 100-0987 on the VCVA Fund. In FY23 we received an appropriation in the State's General Revenue Fund (GRF) to cover operational costs of the Crime Victims Services Division. Annual VINE costs were paid out of that GRF appropriation. During the budget negotiation process for FY23, VINE Costs were shifted to the GRF appropriation, which is a more stable funding source. VINE is also being paid out of GRF for FY24.

VINE System Benefits

The VINE system is a significant factor in insuring victim safety in an efficient and cost-effective manner. Use of the VINE system has rebounded to pre-pandemic levels in this past year. VINE serves as a valuable resource to assist law enforcement and prosecutors as they carry out their constitutional and statutory duties to notify victims of crime of changes in an offender's custody status and upcoming court dates. The Attorney General's staff is dedicated to making the system's technologically up to date, user friendly, and well-managed.

To ensure the public is aware of this valuable service, staff from the Attorney General's Office provides training to agency users on the features and benefits of the VINE system. Training and a fact sheet are available to law enforcement, prosecutors, and victim advocates. In addition, the Attorney General's staff distributes materials about the system to interested parties throughout the state.

If you have any questions about the existing VINE system or the new enhancements or would like a demonstration about how this system effectively serves the victims and witnesses of violent crime in your district, please do not hesitate to contact Sharon Dehn at 773-590-7822 or Christelle Perez at 312-771-4307 of the Attorney General's Office.

Sincerely,

Christelle Perez

Christelle Perez

Chief, Violence Prevention and Crime Victim Services Division