

TRADITIONAL BUDGETARY FINANCIAL REPORT

FOR FISCAL YEAR 2022

ILLINOIS



SUSANA A. MENDOZA
ILLINOIS STATE COMPTROLLER

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Illinois' Funds System

There were 752 active individual funds in the Illinois Office of Comptroller's Statewide Accounting Management System (SAMS) at the end of fiscal year 2022.

For reporting purposes, these funds are segregated into two major categories: Appropriated Funds and Non-Appropriated Funds.

The Appropriated Funds category is further broken down into eight related fund groups: General, Highway, Special State, Bond-Financed, Debt Service, Federal Trust, Revolving, and State Trust funds. Historically, the General Funds and Special State Funds have included individual funds that have not had appropriations (authority to spend), but were either supporting expenditures from another appropriated fund or subject to appropriation. Several individual funds within the Special State, Federal Trust, and State Trust fund groups also reflect spending from appropriation and no-appropriation accounts pursuant to statute.

The Non-Appropriated Funds category is composed of Federal Trust funds and State Trust funds.

In fiscal year 2022, as shown in the Schedule of Appropriations, Expenditures and Lapsed Balances, the General Assembly passed – and the Governor approved – appropriations totaling \$184.493 billion from 594 individual funds. Total warrants issued – or, actual spending – charged to these appropriations amounted to \$111.822 billion, with another \$1.148 billion issued against no-appropriation accounts under the Appropriated Funds category.

The State's largest and most important fund group is the General Funds. Appropriations from the General Funds in fiscal year 2022 totaled \$43.750 billion, or 23.7% of total appropriations from all funds. Warrants charged against these appropriations totaled \$42.914 billion, or 38.4% of total warrants issued against all appropriations.

Due to the continued extraordinary amount and types of payables on June 30, 2022, the term "lapse period spending" was changed to "lapse period transactions." "Lapse period spending" included expenditures for vouchers payable on June 30 and vouchers presented during the lapse period. Currently, June 30 payables also include intergovernmental payments, the movement of monies between funds by appropriation (voucher/receipt) and statutory transfers (transfers-in and transfers-out). These receipts and transfers, which on a cash basis are posted to the next fiscal year, have been combined with "lapse period spending" to create "lapse period transactions."

This report is divided into two sections. The first section looks at transactions in the General Funds, followed by transactions in Appropriated Funds (including General Funds), as these funds represent the Illinois state budget for fiscal year 2022. At the end of this section is a summary of transactions in all funds (Appropriated and Non-Appropriated).

The second section of the report consists of the financial statements prepared on a budgetary basis.

General Funds Revenues

General Funds revenues in fiscal year 2022 totaled \$51.070 billion¹

79.3% of General Funds revenues came from two major tax sources:

59.2%, or \$30.246 billion, came from state income taxes: \$24.839 billion, or 48.6%, from the individual tax and \$5.407 billion, or 10.6%, from the corporate tax. Per 35 ILCS 5/901(e), the Education Assistance Fund receives 7.3% of net income taxes (\$2.354 billion in fiscal year 2022). Per formulas established under 35 ILCS 5/901(f), the Fund for the Advancement of Education and the Commitment to Human Services Fund each received \$891 million of net income taxes.

20.1%, or \$10.234 billion, came from state sales taxes.

Of the remaining 20.7% of General Funds revenues:

10.4%, or \$5.320 billion, came from federal sources, with the largest portion reflecting reimbursements for health and social services spending.

10.3%, or \$5.270 billion, came from other state sources, including \$820 million from Lottery Fund transfers, \$750 million from public utility taxes, \$603 million from inheritance taxes, \$455 million from insurance tax and fees, \$368 million from transfers from the Build Illinois Fund, \$283 million from transfers from the Capital Projects Fund, \$254 million from cigarette taxes, \$244 million from the Cook County intergovernmental transfer, \$242 million from the Income Tax Refund Fund, and \$216 million from corporate franchise tax and fees.

Total General Funds revenues in fiscal year 2022 *increased* compared to total revenues in fiscal year 2021 by \$3.820 billion, or 8.1%. This total includes \$1.808 billion in the three funds statutorily designated as General Funds in fiscal year 2018: \$891 million in the Commitment to Human Services Fund, \$891 million in the Fund for the Advancement of Education, and \$26 million in the Budget Stabilization Fund. Not accounting for these three funds, total General Funds revenues increased by \$3.649 million, or 8.0%. Over the past 20 fiscal years, total General Funds revenues have experienced an average annual increase of \$1.373 billion (\$1.283 billion if the three additional funds are excluded), including the high-point \$12.046 billion gain in fiscal year 2018 (\$10.772 billion excluding the three additional funds), and the low-point \$6.119 billion loss in fiscal year 2016. Over the past five fiscal years, total General Funds revenues have experienced an average annual increase of \$4.333 billion (\$3.971 billion excluding the three additionally designated funds). Base revenues for fiscal year 2022 increased by \$4.220 billion, or 9.0%, from fiscal year 2021. Not accounting for the three additional funds (same amounts as discussed in total revenues), base revenues increased by \$4.049 billion, or 9.0%.

**20-Year History
General Funds Revenues
(millions)**

Fiscal Year	Total Revenues	Change Amount	Change Percent	Fiscal Year	Total Revenues	Change Amount	Change Percent
2003	\$24,987	\$+1,382	+5.9%	2013	\$36,603	\$+2,531	+7.4%
2004	27,049	+2,062	+8.3	2014	37,043	+440	+1.2
2005	28,183	+1,134	+4.2	2015	36,617	(426)	(1.2)
2006	28,635	+452	+1.6	2016	30,498	(6,119)	(16.7)
2007	30,272	+1,637	+5.7	2017	29,405	(1,093)	(3.6)
2008	33,838	+3,566	+11.8	2018	41,451	+12,046	+41.0
2009	32,120	(1,718)	(5.1)	2019	40,195	(1,256)	(3.0)
2010	30,329	(1,791)	(5.6)	2020	40,120	(75)	(0.2)
2011	33,797	+3,468	11.4	2021	47,250	+7,130	+17.8
2012	34,072	+275	+0.8	2022	51,070	+3,820	+8.1

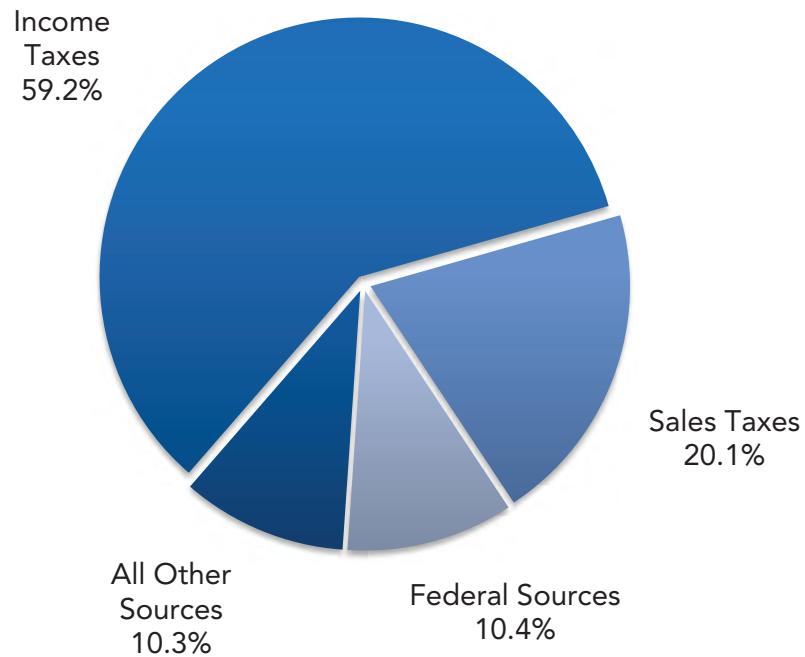
¹ For comparative purposes, the analysis above and table on page 5 exclude transfers between General Funds.

GENERAL FUNDS ANALYSIS OF REVENUES
(millions)

	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2022 Increase or Decrease Amount	FY 2022 Percent	FY 2022 Where the Dollar Came From
STATE SOURCES:								
CASH RECEIPTS:								
Income Taxes								
Individual.....	\$ 17,725	\$ 19,236	\$ 18,471	\$ 22,525	\$ 24,839	\$ 2,314	10.3 %	
Corporate.....	2,017	2,389	2,081	3,563	5,407	1,844	51.8	
Total, Income Taxes.....	19,742	21,625	20,552	26,088	30,246	4,158	15.9	59.2 %
Sales Taxes.....	7,810	8,409	8,255	9,368	10,234	866	9.2	20.1
Short-term Borrowing.....	0	0	1,198	0	0	0	N/A	0.0
Other Sources								
Public Utility Taxes.....	896	863	831	752	750	(2)		
Inheritance Tax (gross).....	358	388	283	450	603	153		
Insurance Tax & Fees.....	432	396	361	480	455	(25)		
Cigarette Taxes.....	344	361	267	281	254	(27)		
Cook County Intergovernmental Transfer	244	244	244	244	244	0		
Corporate Franchise Tax & Fees.....	207	247	210	322	216	(106)		
Liquor Gallonage Taxes.....	172	172	177	177	183	6		
Investment Income.....	79	145	137	57	30	(27)		
Other Taxes, Licenses, Fees & Earnings	719	710	760	339	443	104		
Total, Other Sources.....	3,451	3,526	3,270	3,102	3,178	76	2.5	6.2
TOTAL, CASH RECEIPTS.....	\$ 31,003	\$ 33,560	\$ 33,275	\$ 38,558	\$ 43,658	\$ 5,100	13.2 %	85.5 %
TRANSFERS IN FROM OTHER STATE FUNDS:								
Lottery Fund.....	\$ 719	\$ 731	\$ 630	\$ 777	\$ 820	\$ 43		
Build Illinois Fund.....	328	348	321	263	368	105		
Capital Projects Fund.....	440	190	443	20	283	263		
Income Tax Refund Fund.....	1	327	617	281	242	(39)		
State Gaming Fund.....	272	269	195	0	140	140		
Cannabis Regulation Fund.....	0	0	18	71	115	44		
Warrant Escheat Fund.....	9	22	23	26	31	5		
Illinois Sports Facilities.....	6	9	9	0	24	24		
McCormick Place Expansion Project Fund..	7	22	27	19	21	2		
Underground Storage Tank Fund.....	0	10	10	10	10	0		
Solid Waste Management Fund.....	0	5	5	5	5	0		
State Whistleblower Reward and Protection Fund.....	10	62	26	6	3	(3)		
Protest Fund.....	2	3	0	4	3	(1)		
Income Tax Bond Fund.....	2,500	0	0	0	0	0		
Hospital Provider Fund.....	80	0	0	0	0	0		
Metropolitan Exposition Auditorium & Office Building Fund.....	12	15	29	32	0	(32)		
Coronavirus Urgent Remediation Emergency Borrowing Fund.....	0	0	0	1,998	0	(1,998)		
Treasurer's Investments.....	0	700	400	400	0	(400)		
Budget Implementation Acts.....	269	0	60	0	0	0		
Interfund Borrowing.....	533	250	462	0	0	0		
Treasurer's Investments - Contingency Fund Exchange.....	0	50	0	0	0	0		
All Other Funds.....	22	22	19	36	27	(9)		
TOTAL, TRANSFERS IN.....	\$ 5,210	\$ 3,035	\$ 3,294	\$ 3,948	\$ 2,092	\$ (1,856)	(47.0) %	4.1 %
TOTAL, STATE SOURCES.....	\$ 36,213	\$ 36,595	\$ 36,569	\$ 42,506	\$ 45,750	\$ 3,244	7.6 %	89.6 %
FEDERAL SOURCES:								
CASH RECEIPTS:								
Department of Healthcare and Family Services.....	\$ 4,985	\$ 3,335	\$ 3,265	\$ 4,041	\$ 4,217	\$ 176		
Department of Human Services.....	246	190	258	277	218	(59)		
All Other Agencies.....	6	5	6	5	9	4		
TOTAL, CASH RECEIPTS.....	\$ 5,237	\$ 3,530	\$ 3,529	\$ 4,323	\$ 4,444	\$ 121		
TRANSFERS IN:								
Federal Trust Funds.....	\$ 1	\$ 70	\$ 22	\$ 421	\$ 876	\$ 455		
TOTAL, FEDERAL SOURCES.....	\$ 5,238	\$ 3,600	\$ 3,551	\$ 4,744	\$ 5,320	\$ 576	12.1 %	10.4 %
TOTAL, REVENUES.....	\$ 41,451	\$ 40,195	\$ 40,120	\$ 47,250	\$ 51,070	\$ 3,820	8.1 %	100.0 %
Short-term Borrowing.....	0	0	1,198	0	0	0		
Interfund Borrowing.....	533	250	462	0	0	0		
Treasurer's Investments.....	0	700	400	400	0	(400)		
Treasurer's Investments - Contingency Fund Exchange.....	0	50	0	0	0	0		
TOTAL, BASE REVENUES.....	\$ 40,918	\$ 39,195	\$ 38,060	\$ 46,850	\$ 51,070	\$ 4,220	9.0 %	

Note: Beginning with fiscal year 2018 (pursuant to Public Act 100-0023) the number of funds that make up the State's General Funds was expanded from four to seven; therefore, the General Funds now reflect the four original funds (General Revenue Fund, General Revenue-Common School Special Account Fund, Education Assistance Fund, and Common School Fund) and three additional funds (Fund for the Advancement of Education, Commitment to Human Services Fund, and Budget Stabilization Fund).

GENERAL FUNDS
WHERE THE FISCAL YEAR 2022 DOLLAR CAME FROM



General Funds Expenditures

Total General Funds expenditures amounted to \$48.293 billion in fiscal year 2022²

The General Funds are used to provide a major portion of expenditures for education, health and social services, and the overall administrative expenses of state government.

The largest spending program in fiscal year 2022 from the General Funds was Education, with expenditures of \$19.564 billion, or 40.5% of total General Funds spending. Spending for elementary and secondary education (including teachers' retirement funds contributions) accounted for \$15.389 billion, or 78.7% of this spending program, with the remaining \$4.174 billion spent on higher education (universities [including retirement contributions], community colleges, and scholarships).

The second-largest spending program was Health and Social Services, with total expenditures of \$14.786 billion, or 30.6% of General Funds spending. The Department of Healthcare and Family Services accounted for more than half these expenditures.

Spending for other programs of \$8.563 billion, or 17.8% of spending, included expenditures of \$5.549 billion for General Government, \$2.623 billion for Public Protection and Justice, \$220 million for Employment and Economic Development, and \$171 million for Environment and Business Regulation.

Transfers-out from the General Funds to other state funds comprised \$5.417 billion, or 11.2% of General Funds expenditures. General Obligation bond debt service costs accounted for 42.1% of this amount.

Total General Funds expenditures in fiscal year 2022 increased by \$3.766 billion, or 8.5% over fiscal year 2021. This total includes \$1.783 billion from the three funds statutorily designated as General Funds in fiscal year 2018: of that \$1.783 billion, \$940 million was from the Fund for the Advancement of Education, \$843 million was from the Commitment to Human Services Fund, and no spending from the Budget Stabilization Fund. Not accounting for the three additional funds, total General Funds expenditures increased by \$3.246 billion, or 7.5%. Base spending (excluding the repayment of interfund borrowing) increased by \$5.192 billion, or 12.2% when compared to fiscal year 2021 (excluding the three additional funds results in an increase of \$4.672 billion), with increases of \$1.400 billion for Education, \$1.159 billion for General Government, \$739 million for Health and Social Services, and \$66 million for Public Protection and Justice.

The General Funds balance on a budgetary basis (available cash balance on June 30 less lapse period transactions) was negative \$64 million at the end of fiscal year 2022, an improvement of \$2.740 billion from the balance of negative \$2.804 billion at the end of fiscal year 2021.

**20-Year History
General Funds Expenditures
(millions)**

Fiscal Year	Total Expenditures	Change Amount	Change Percent	Fiscal Year	Total Expenditures	Change Amount	Change Percent
2003	\$24,861	\$(264)	(1.1)%	2013	\$35,643	\$+1,270	+3.7%
2004	26,365	+1,504	+6.0	2014	36,976	+1,333	+3.7
2005	28,247	+1,882	+7.1	2015	35,621	(1,355)	(3.7)
2006	28,452	+205	+0.7	2016	31,326	(4,295)	(12.1)
2007	30,116	+1,664	+5.8	2017	34,057	+2,731	+8.7
2008	34,537	+4,421	+14.7	2018	38,991	+4,934	+14.5
2009	34,959	+422	+1.2	2019	40,267	+1,276	+3.3
2010	32,751	(2,208)	(6.3)	2020	39,959	(308)	(0.8)
2011	32,384	(367)	(1.1)	2021	44,527	+4,568	+11.4
2012	34,373	+1,989	+6.1	2022	48,293	+3,766	+8.5

² For comparative purposes, the analysis above and table on page 9 exclude transfers between General Funds.

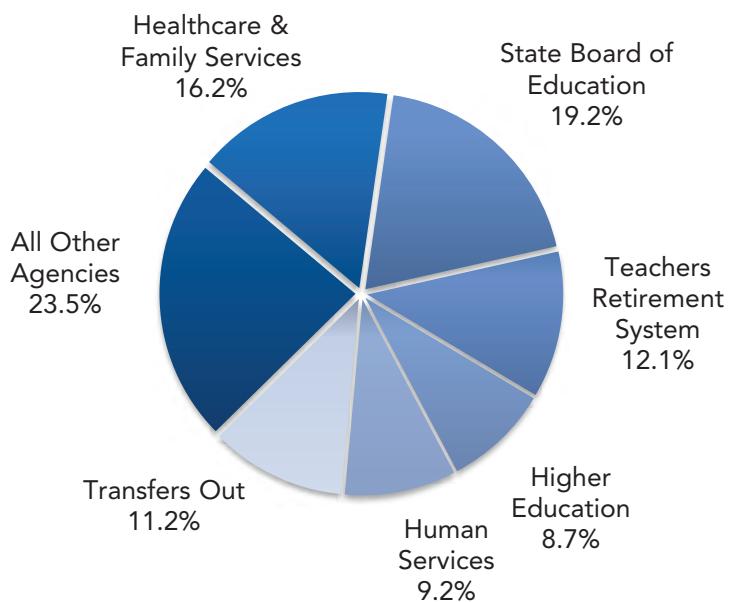
GENERAL FUNDS ANALYSIS OF EXPENDITURES
(millions)

WARRANTS ISSUED:	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	Increase or Decrease Amount	FY 2022 Increase or Decrease Percent	FY 2022 Where the Dollar Was Spent	
BY AGENCY:									
State Board of Education.....	\$ 8,201	\$ 8,376	\$ 8,886	\$ 8,873	\$ 9,274	\$ 401	4.5 %	19.2 %	
Healthcare and Family Services.....	7,601	7,633	6,743	7,548	7,810	262	3.5	16.2	
Teachers Retirement System.....	4,210	4,592	4,946	5,278	5,838	560	10.6	12.1	
Human Services.....	3,640	3,740	4,001	4,228	4,456	228	5.4	9.2	
Higher Education Agencies:									
Universities Retirement System.....	1,418	1,445	1,644	1,785	1,888	103	5.8		
University of Illinois.....	583	595	622	622	650	28	4.5		
Student Assistance Commission.....	407	436	499	530	781	251	47.4		
Community College Board.....	204	211	247	244	261	17	7.0		
Southern Illinois University.....	181	184	193	194	203	9	4.6		
All Other.....	348	355	373	372	391	19	5.1		
Total, Higher Education Agencies.....	3,141	3,226	3,578	3,747	4,174	427	11.4		8.7
All Other Agencies:									
Central Management Services.....	1,960	2,101	2,082	2,078	2,852	774	37.2		
State Employees Retirement System.....	1,319	1,395	1,638	1,705	1,721	16	0.9		
Corrections.....	1,890	1,519	1,490	1,502	1,523	21	1.4		
Aging.....	893	919	984	1,055	1,132	77	7.3		
Children and Family Services.....	746	780	839	999	1,122	123	12.3		
Judicial Agencies.....	511	521	580	609	629	20	3.3		
State Police.....	258	265	277	271	288	17	6.3		
Secretary of State.....	249	257	257	268	273	5	1.9		
Other Agencies.....	790	1,063	1,079	1,216	1,822	606	49.8		
Total, All Other Agencies.....	8,616	8,820	9,226	9,703	11,362	1,659	17.1		23.5
Prior Year Adjustments.....	(28)	(26)	(17)	(50)	(38)	12	N/A		(0.1)
BY CATEGORY:									
Awards and Grants.....	\$ 23,341	\$ 24,224	\$ 24,917	\$ 26,212	\$ 28,168	\$ 1,956	7.5 %	58.4 %	
Operations.....	12,059	12,148	12,456	13,156	14,737	1,581	12.0	30.5	
Permanent Improvements and Highway Construction.....	4	10	7	8	8	0	0.0	0.0	
Refunds.....	5	5	0	1	1	0	N/A	0.0	
Prior Year Adjustments.....	(28)	(26)	(17)	(50)	(38)	12	N/A		(0.1)
BY FUNCTION:									
Education.....	\$ 15,564	\$ 16,432	\$ 17,667	\$ 18,164	\$ 19,564	\$ 1,400	7.7 %	40.5 %	
Health and Social Services.....	13,042	13,281	12,787	14,047	14,786	739	5.3	30.6	
General Government.....	3,817	4,047	4,274	4,390	5,549	1,159	26.4	11.5	
Public Protection and Justice.....	2,807	2,467	2,516	2,557	2,623	66	2.6	5.4	
Employment and Economic Development....	104	70	73	152	220	68	44.7	0.5	
Environment and Business Regulation....	66	79	63	66	171	105	159.1	0.4	
Refunds.....	5	5	0	1	1	0	N/A	0.0	
Transportation.....	4	6	0	0	0	0	N/A	0.0	
Prior Year Adjustments.....	(28)	(26)	(17)	(50)	(38)	12	N/A		(0.1)
TOTAL, WARRANTS ISSUED.....	\$ 35,381	\$ 36,361	\$ 37,363	\$ 39,327	\$ 42,876	\$ 3,549	9.0 %	88.8 %	
TRANSFERS OUT.....	3,610	3,906	2,596	5,200	5,417	217	4.2	11.2	
TOTAL, EXPENDITURES.....	\$ 38,991	\$ 40,267	\$ 39,959	\$ 44,527	\$ 48,293	\$ 3,766	8.5 %	100.0 %	
Repayment of Interfund Borrowing.....	128	10	280	127	710	583	N/A		
Treasurer's Investments.....	0	700	0	800	0	(800)	N/A		
Treasurer's Investments - Contingency									
Fund Exchange.....	0	50	0	0	0	0	N/A		
Repayment of Short-Term Borrowing.....	0	0	0	1,209	0	(1,209)	N/A		
TOTAL, BASE EXPENDITURES.....	\$ 38,863	\$ 39,507	\$ 39,679	\$ 42,391	\$ 47,583	\$ 5,192	12.2 %		

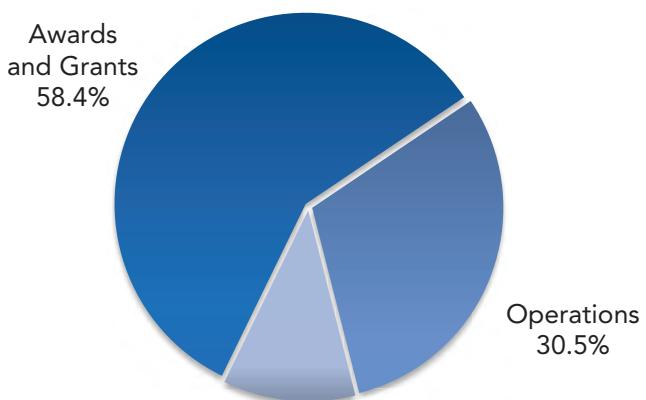
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GENERAL FUNDS
WHERE THE FISCAL YEAR 2022 DOLLAR WAS SPENT

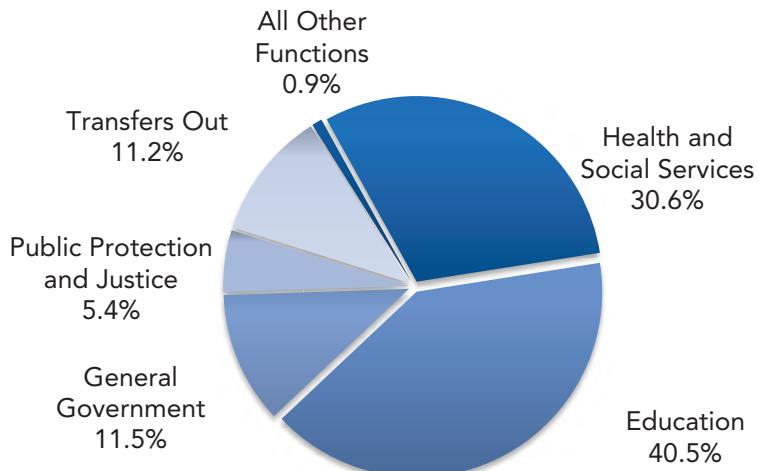
By Agency



By Category



By Function



GENERAL FUNDS SUMMARY OF TRANSACTIONS

Fiscal Year Ended June 30, 2022

(millions)

AVAILABLE BALANCE CONCEPT

BUDGETARY BALANCE CONCEPT

BEGINNING BALANCES

\$ 975	Available Cash Balance on June 30, 2021
Less Lapse Period - Warrants Issued from Fiscal Year 2021 Appropriations and Fiscal Year 2021 Transfers Out:	
Operations.....	\$ 907
Awards and Grants.....	1,008
Permanent Improvements.....	2
Receipt Adjustment (June 30).....	0
Vouchers Payable (June 30).....	1,712
Net Transfers Payable (June 30)..	150
Total.....	\$ 3,779

Fund Balance - Budgetary Basis to begin Fiscal Year 2022.....	\$ (2,804)
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PLUS REVENUES

	State Sources:
	Cash Receipts:
\$ 30,246	Income Taxes
10,234	Sales Taxes
3,178	Other Sources
2,092	Transfers In
\$ 45,750	Total, State Sources
	Federal Sources:
\$ 4,444	Cash Receipts
876	Transfers In
\$ 5,320	Total, Federal Sources
\$ 51,070	Total, Revenues

LESS EXPENDITURES

From FY 2022 Appropriations and Lapse Period
Spending from FY 2021 Appropriations

From Fiscal Year 2022 Appropriations

\$ 15,035	Operations	\$ 14,737
28,403	Awards and Grants	28,168
1	Refunds	1
8	Permanent Improvements	8
896	Vouchers Payable Adjustment	0
(38)	Prior Year Adjustments	(38)
\$ 44,305	Total, Warrants Issued	\$ 42,876
5,677	Transfers Out	5,417
\$ 49,982	Total, Expenditures	\$ 48,293

EQUALS ENDING BALANCES

\$ 2,063	Available Cash Balance on June 30, 2022
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Less Lapse Period - Warrants Issued from
Fiscal Year 2022 Appropriations and
Fiscal Year 2022 Transfers Out:

Operations.....	\$ 609
Awards and Grants.....	773
Permanent Improvements.....	2
Receipt Adjustment (June 30).....	0
Vouchers Payable (June 30).....	816
Net Transfers Payable (June 30)..	(73)
Total.....	\$ 2,127

Fund Balance - Budgetary Basis to begin Fiscal Year 2023.....	\$ (64)
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TWENTY YEAR HISTORY

GENERAL FUNDS

END OF MONTH AVAILABLE CASH BALANCES

(millions)

<u>Month</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>	<u>FY 2007</u>	<u>FY 2008</u>	<u>FY 2009</u>	<u>FY 2010</u>	<u>FY 2011</u>	<u>FY 2012</u>
July.....	\$ 473	\$ 536	\$ 513	\$ 727	\$ 712	\$ 676	\$ 301	\$ 393	\$ 256	\$ 636
August.....	336	437	297	708	623	596	164	198	116	283
September...	274	319	292	600	597	761	188	207	166	265
October.....	179	258	340	572	454	892	214	137	132	215
November....	125	256	191	537	520	539	109	151	180	203
December....	163	346	251	486	429	589	215	150	186	144
January.....	140	303	236	537	485	537	251	222	202	173
February....	118	182	162	493	299	327	108	106	138	224
March.....	124	339	303	486	303	210	191	362	130	215
April.....	214	490	317	537	241	324	123	304	283	175
May.....	260	134	360	385	616	374	242	153	372	79
June.....	317	182	497	590	642	141	280	130	469	40

<u>Month</u>	<u>FY 2013</u>	<u>FY 2014</u>	<u>FY 2015</u>	<u>FY 2016</u>	<u>FY 2017</u>	<u>FY 2018</u>	<u>FY 2019</u>	<u>FY 2020</u>	<u>FY 2021</u>	<u>FY 2022</u>
July.....	\$ 129	\$ 101	\$ 214	\$ 70	\$ 228	\$ 1114	\$ 400	\$ 671	\$ 694	\$ 1040
August.....	181	231	228	164	201	1042	374	552	667	1012
September...	154	162	115	291	309	581	502	847	862	937
October....	274	255	231	342	167	562	421	757	684	676
November....	150	159	212	276	247	420	239	335	603	569
December....	138	204	142	298	163	502	190	396	722	625
January.....	177	244	220	266	329	825	520	530	588	974
February....	154	138	204	365	326	324	259	313	469	646
March.....	134	169	205	510	433	414	308	594	697	1168
April.....	251	277	324	256	555	646	678	726	793	2667
May.....	205	294	279	283	687	354	531	246	999	2055
June.....	154	74	621	246	1077	125	466	531	975	2063

Appropriated Funds Revenues

Total Appropriated Funds revenues in fiscal year 2022 were \$126.527 billion

Together with revenues and expenditures from the General Funds, transactions in the remainder of the Appropriated Funds group make up the Illinois State Budget.

General Funds revenues account for more than 40.0% of total Appropriated Funds revenues; subsequently, the two major state tax sources to the General Funds are also important revenue sources under Appropriated Funds.

In fiscal year 2022, \$35.970 billion, or 28.4%, of Appropriated Funds revenues came from individual and corporate income taxes, while \$12.332 billion, or 9.8%, came from state sales taxes.

Another \$40.723 billion, or 32.2%, came from federal sources. Of this total, \$4.474 billion, or 11.0%, was directed to the General Funds (including reimbursements for Medicaid and other social services expenditures), while the state received \$1.691 billion for highway purposes. Of the remaining \$34.558 billion, \$16.225 billion was directed to Special State Funds, \$17.832 billion was deposited into the numerous Federal Trust Funds in the State Treasury, and \$501 million went to all other funds.

Bond sales of \$3.054 billion accounted for 2.4% of Appropriated Funds revenues.

The remaining \$34.448 billion, or 27.2%, of Appropriated Funds revenues included \$5.243 billion from corporate personal property replacement taxes, \$5.219 billion from transfers by warrant, \$3.834 billion from health care provider assessment fees and taxes (which includes the new Managed Care Organization provider assessment), \$2.523 billion from the motor fuel tax, \$1.596 billion from motor vehicle and operators licenses, \$1.397 billion from lottery tickets and licenses, \$1.260 billion from public utility taxes, \$901 million from video gaming taxes, \$841 million from cigarette taxes, \$663 million from tobacco settlement, \$642 million from inheritance tax, \$637 million from insurance taxes and fees, \$429 million from optional health insurance deductions, \$411 million from riverboat gambling taxes and fee, and \$8.852 billion from various other sources.

Fiscal year 2022 total Appropriated Funds revenues increased by \$22.454 billion, or 21.6%, compared to fiscal year 2021. Specifically, state sources increased by \$11.908 billion, federal sources increased by \$11.992 billion, and bond sales decreased by \$1.446 billion.

State sources revenue growth was attributed to continued consumer spending on taxable tangible goods (partially due to the continued effects of direct federal pandemic stimulus payments), thereby increasing sales tax collections and improving corporate profits, which assisted in the growth of income taxes.

Income tax revenues increased by \$5.162 billion, or 16.8% (individual income tax receipts increased by \$2.785 billion and corporate income tax receipts increased by \$2.377 billion); corporate personal property replacement taxes increased by \$2.482 billion; transfers by warrant from other state funds increased by \$1.522 billion, sales taxes grew by \$958 million, tobacco settlement revenues increased by \$518 million, and video gaming taxes grew \$308 million.

Continued gains in state sources were surpassed by increased federal sources (\$11.992 billion, or 41.7%), largely due to the monies received through the American Rescue Plan Act. Consequently, Appropriated Funds total revenues reflect an overall increase of \$22.454 billion, or 21.6%, when compared to fiscal year 2021.

The average annual increase in Appropriated Funds revenues (excluding short-term borrowing and the State Employees' Retirement System Fund) over the past five fiscal years is \$11.762 billion, reflecting a \$17.558 billion increase in fiscal year 2018, a \$3.803 billion decrease in fiscal year 2019, a \$5.718 billion increase in fiscal year 2020, a \$16.884 billion increase in fiscal year 2021, and a \$22.454 billion increase in fiscal year 2022.

Appropriated Funds Expenditures

Total Appropriated Funds expenditures amounted to \$112.880 billion in fiscal year 2022³

The largest spending agency from Appropriated Funds was the Department of Healthcare and Family Services with expenditures of \$30.923 billion, or 27.4% of fiscal year 2022 appropriated expenditures. Of this total, \$29.919 billion, or 96.8%, was expended primarily for medical assistance.

The second-largest spending agency was the State Board of Education with expenditures of \$13.961 billion, or 12.4% of appropriated spending. Approximately \$7.667 billion, or 54.9%, of this total was for general apportionment payments to local school districts.

Expenditures by the Department of Revenue totaled \$11.055 billion, or 9.8% of appropriated expenditures, in fiscal year 2022. Included in this total was \$2.979 billion for refunds, \$2.382 billion for payments to local governments from the Local Government Distributive Fund (primarily a portion of net state income taxes), and \$4.082 billion from the Personal Property Tax Replacement Fund.

Spending by the Department of Human Services was \$7.653 billion, or 6.8% of appropriated spending. Of this total, \$6.073 billion, or 79.4%, was spent for various grant programs.

Department of Central Management Services spending totaled \$6.760 billion, or 6.0% of appropriated spending. About \$5.906 billion, or 87.4% of this total, was spent on employee health insurance.

Department of Transportation expenditures totaled \$6.341 billion, or 5.6% of total spending from Appropriated Funds. About \$2.397 billion, or 37.8% of this total, was for highway construction.

Teachers' Retirement System expenditures totaled \$5.984 billion, or 5.3% of total appropriated spending.

Expenditures by the State Treasurer's Office totaled \$5.147 billion, or 4.6% of total appropriated expenditures. About \$5.101 billion, or 99.1% of State Treasurer's Office total, was for debt service.

Spending by Higher Education agencies totaled \$4.666 billion, or 4.1% of appropriated spending in fiscal year 2022. The State Universities Retirement System spent about \$2.106 billion, or 45.1% of this total.

Expenditures by the Department of Employment Security totaled \$3.083 billion, or 2.7% of appropriated expenditures.

Spending by all other agencies in fiscal year 2022 totaled \$17.397 billion, or 15.4% of appropriated spending. Six agencies' spending each exceeded \$900 million: the State Employees' Retirement System at \$1.778 billion, the Department of Corrections at \$1.707 billion, the Department of Commerce and Economic Opportunity at \$1.511 billion, the Department of Children and Family Services at \$1.355 billion, the Department on Aging at \$1.216 billion, and the Department of Public Health at \$956 million.

The larger increases in spending included \$2.656 billion by the Department of Employment Security, \$2.578 billion by the Department of Revenue, \$2.070 by the Department of Healthcare and Family Services, \$1.784 billion by the State Board of Education, \$1.043 billion by the Department of Human Services, \$917 million by the Department of Central Management Services, and \$547 million by the Teachers' Retirement System.

Total warrants issued from Appropriated Funds in fiscal year 2022 increased by \$11.902 billion, or 11.8% more than spending in fiscal year 2021.

The budgetary basis fund balance (available cash balance on June 30 less lapse period transactions) in Appropriated Funds was \$20.195 billion at the end of fiscal year 2022, which is \$13.620 billion more than the adjusted budgetary basis fund balance of \$6.575 billion at the end of fiscal year 2021.

³ For comparative purposes, the analysis above and table on page 16 exclude transfers.

APPROPRIATED FUNDS ANALYSIS OF WARRANTS ISSUED
(millions)

WARRANTS ISSUED:	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2022		FY 2022 Where the Dollar Was Spent						
						Increase or Decrease Amount	Percent							
BY AGENCY:														
Healthcare and Family Services.....														
\$ 21,166	\$ 21,319	\$ 24,350	\$ 28,853	\$ 30,923	\$ 2,070	7.2 %	27.4 %							
State Board of Education.....	10,460	10,639	11,304	12,177	13,961	1,784	14.7	12.4						
Revenue.....	5,912	6,243	6,089	8,477	11,055	2,578	30.4	9.8						
Human Services.....	5,436	5,622	5,996	6,610	7,653	1,043	15.8	6.8						
Central Management Services.....	9,198	6,006	5,955	5,843	6,760	917	15.7	6.0						
Transportation.....	4,905	4,705	5,670	6,922	6,341	(581)	(8.4)	5.6						
Teachers Retirement System.....	4,211	4,593	5,211	5,437	5,984	547	10.1	5.3						
Treasurer.....	3,500	5,285	3,158	5,760	5,147	(613)	(10.6)	4.6						
Higher Education Agencies:														
Universities Retirement System...	1,633	1,659	1,859	2,000	2,106	106	5.3							
University of Illinois.....	589	600	629	629	665	36	5.7							
Student Assistance Commission....	567	560	607	606	854	248	40.9							
Community College Board.....	342	353	393	407	424	17	4.2							
Southern Illinois University....	182	186	195	195	204	9	4.6							
All Other.....	355	360	378	399	413	14	3.5							
Total, Higher Education Agencies...	3,668	3,718	4,061	4,236	4,666	430	10.2	4.1						
Employment Security.....	236	221	237	427	3,083	2,656	622.0	2.7						
All Other Agencies:														
State Employees Retirement System	3,989	4,203	1,718	1,778	1,778	0	0.0							
Corrections.....	1,949	1,583	1,538	1,613	1,707	94	5.8							
Commerce and Economic Opportunity	498	576	619	1,548	1,511	(37)	(2.4)							
Children and Family Services.....	1,085	1,153	1,239	1,303	1,355	52	4.0							
Aging.....	954	988	1,065	1,144	1,216	72	6.3							
Public Health.....	383	441	570	953	956	3	0.3							
Illinois Emergency Management Agency.....	111	131	579	1,093	794	(299)	(27.4)							
Environmental Protection.....	938	869	743	743	759	16	2.2							
Governor's Office of Management and Budget.....	505	534	523	566	759	193	34.1							
Innovation and Technology.....	319	315	491	657	706	49	7.5							
Judicial Agencies.....	526	530	593	619	645	26	4.2							
Lottery.....	799	666	471	696	644	(52)	(7.5)							
State Police.....	489	555	571	564	617	53	9.4							
Secretary of State.....	374	388	383	395	420	25	6.3							
Capital Development Board.....	153	211	252	368	369	1	0.3							
Natural Resources.....	253	271	276	291	341	50	17.2							
Metropolitan Pier and Exposition Authority.....	156	208	200	152	141	(11)	(7.2)							
All Other.....	1,416	1,678	1,836	1,841	2,679	838	45.5							
Total, All Other Agencies.....	14,897	15,300	13,667	16,324	17,397	1,073	6.6	15.4						
Prior Year Adjustments.....	(61)	(157)	(36)	(88)	(90)	(2)	N/A	(0.1)						
BY CATEGORY:														
Awards and Grants.....	\$ 50,268	\$ 51,833	\$ 54,963	\$ 64,420	\$ 72,897	\$ 8,477	13.2 %	64.6 %						
Operations.....	24,512	21,162	22,040	23,986	28,419	4,433	18.5	25.2						
Debt Service.....	3,960	5,760	3,622	6,266	5,852	(414)	(6.6)	5.2						
Refunds.....	2,767	2,728	2,446	3,378	3,005	(373)	(11.0)	2.7						
Highway/Waterway Construction.....	1,947	1,942	2,370	2,642	2,402	(240)	(9.1)	2.1						
Permanent Improvements.....	135	226	257	374	395	21	5.6	0.3						
Prior Year Adjustments.....	(61)	(157)	(36)	(88)	(90)	(2)	N/A	(0.1)						
BY FUNCTION:														
Health and Social Services.....	\$ 29,126	\$ 29,583	\$ 33,397	\$ 39,022	\$ 42,295	\$ 3,273	8.4 %	37.4 %						
Education.....	18,408	19,224	20,851	22,163	24,949	2,786	12.6	22.1						
General Government.....	18,518	15,939	13,588	15,492	20,019	4,527	29.2	17.7						
Transportation.....	4,905	4,705	5,670	6,922	6,341	(581)	(8.4)	5.6						
Debt Service.....	3,960	5,760	3,622	6,266	5,852	(414)	(6.6)	5.2						
Employment and Economic Development	1,048	1,157	1,207	2,253	4,919	2,666	118.3	4.4						
Public Protection and Justice.....	3,385	3,052	3,530	3,545	3,719	174	4.9	3.3						
Refunds.....	2,767	2,728	2,446	3,378	3,005	(373)	(11.0)	2.7						
Environment and Business Regulation	1,472	1,503	1,387	2,025	1,871	(154)	(7.6)	1.7						
Prior Year Adjustments.....	(61)	(157)	(36)	(88)	(90)	(2)	N/A	(0.1)						
TOTAL, WARRANTS ISSUED.....	\$ 83,528	\$ 83,494	\$ 85,662	\$ 100,978	\$ 112,880	\$ 11,902	11.8 %	100.0 %						

APPROPRIATED FUNDS SUMMARY OF TRANSACTIONS

Fiscal Year Ended June 30, 2022

(millions)

AVAILABLE BALANCE CONCEPT

BUDGETARY BALANCE CONCEPT

BEGINNING BALANCES

\$ 13,413	Available Cash Balance on June 30, 2021
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Lapse Period Transactions - Lapse
Period Warrants Charged to FY 2021
and Intergovernmental Receipt Adjustment:

Operations.....	\$ 2,044
Awards and Grants.....	3,352
Refunds.....	1
Highway/Waterway Construction....	3
Permanent Improvements.....	2
Receipt Adjustment (June 30).....	(1,216)
Net Transfers Payable (June 30)..	13
Vouchers Payable (June 30).....	<u>2,856</u>
Total.....	\$ 7,055

304	Fund Balance - Budgetary Basis to begin Fiscal Year 2022.....	\$ 6,358
	Adjustment for Fund Classification Changes.....	217
\$ 13,717	Adjusted Balances	\$ 6,575

PLUS REVENUES

\$ 83,240	State Sources:	
284	Cash Receipts	\$ 82,466
<u>\$ 83,524</u>	Transfers In	284
	Total, State Sources	\$ 82,750
\$ 40,665	Federal Sources:	
58	Cash Receipts	\$ 40,665
<u>\$ 40,723</u>	Transfers In	58
	Total, Federal Sources	\$ 40,723
\$ 3,054	Sale of Bonds	\$ 3,054
\$ 127,301	Total, Revenues	\$ 126,527

LESS EXPENDITURES

From Fiscal Year 2022 Appropriations

From FY 2022 Appropriations and Lapse Period
Spending from FY 2021 Appropriations

\$ 29,105	Operations	\$ 28,419
73,304	Awards and Grants	72,897
3,004	Highway/Waterway Construction	2,402
395	Refunds	3,005
2,402	Debt Service	5,852
5,852	Permanent Improvements	395
1,724	Vouchers Payable Adjustment	0
(90)	Prior Year Adjustments	(90)
<u>\$ 115,696</u>	Total, Warrants Issued	\$ 112,880
41	Transfers Out	27
\$ 115,737	Total, Expenditures	\$ 112,907

EQUALS ENDING BALANCES

\$ 25,281	Available Cash Balance on June 30, 2022
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Lapse Period Transactions - Lapse
Period Warrants Charged to FY 2022
and Intergovernmental Receipt Adjustment:

Operations.....	\$ 1,358
Awards and Grants.....	3,030
Refunds.....	2
Highway/Waterway Construction....	4
Permanent Improvements.....	3
Receipt Adjustment (June 30).....	(443)
Net Transfers Payable (June 30)..	0
Vouchers Payable (June 30).....	<u>1,132</u>
Total.....	\$ 5,086

Fund Balance - Budgetary Basis to begin Fiscal Year 2023.....	\$ 20,195
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APPROPRIATED FUNDS TEN YEAR HISTORY
(millions)

Fund Group	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022
CASH RECEIPTS										
General Funds.....	\$ 34,332	\$ 34,580	\$ 32,872	\$ 28,752	\$ 27,831	\$ 36,240	\$ 37,091	\$ 36,803	\$ 42,881	\$ 48,102
Highway Funds.....	4,094	4,225	4,538	4,410	4,452	4,062	4,136	5,606	6,505	6,513
Special State Funds.....	19,334	21,574	24,701	23,157	24,233	33,956	29,198	30,830	38,763	44,658
Bond Financed Funds.....	2,038	4,227	0	1,084	1,133	1,302	559	1,597	2,034	1,979
Debt Service Funds.....	734	835	798	835	2,304	960	2,182	1,215	1,679	2,386
Federal Trust Funds.....	4,970	5,148	4,856	4,846	4,825	4,581	4,700	4,855	7,440	18,225
Revolving Funds.....	539	618	534	335	617	409	559	252	509	808
State Trust Funds.....	4,535	4,593	2,614	1,741	1,951	5,037	4,887	5,307	2,626	3,071
TOTAL, CASH RECEIPTS...	\$ 70,576	\$ 75,800	\$ 70,913	\$ 65,160	\$ 67,346	\$ 86,547	\$ 83,312	\$ 86,465	\$ 102,437	\$ 125,742
APPROPRIATIONS										
General Funds.....	\$ 30,848	\$ 32,146	\$ 31,799	\$ 28,536	\$ 31,783	\$ 36,179	\$ 37,234	\$ 39,113	\$ 40,695	\$ 43,750
Highway Funds.....	8,284	8,387	8,093	8,070	7,954	8,507	8,999	16,965	17,590	18,246
Special State Funds.....	28,679	31,649	33,710	33,550	39,982	36,166	36,216	41,114	47,785	53,710
Bond Financed Funds.....	13,948	11,387	9,882	4,346	4,955	4,534	7,559	28,130	29,584	28,164
Debt Service Funds.....	3,545	3,600	4,285	3,536	5,237	3,960	5,850	3,626	6,301	5,814
Federal Trust Funds.....	8,026	8,160	8,058	8,288	8,752	8,282	8,401	12,239	26,545	31,708
Revolving Funds.....	981	953	905	927	1,468	938	1,217	1,227	1,231	1,219
State Trust Funds.....	857	931	638	604	625	605	676	688	1,315	1,882
TOTAL, APPROPRIATIONS..	\$ 95,168	\$ 97,213	\$ 97,370	\$ 87,857	\$ 100,756	\$ 99,171	\$ 106,152	\$ 143,102	\$ 171,046	\$ 184,493
WARRANTS ISSUED										
General Funds.....	\$ 30,293	\$ 31,479	\$ 30,763	\$ 26,750	\$ 29,421	\$ 35,381	\$ 36,361	\$ 37,363	\$ 39,327	\$ 42,876
Highway Funds.....	3,598	3,626	3,728	4,039	3,748	3,813	3,707	4,532	4,905	4,882
Special State Funds.....	21,079	22,512	25,285	22,356	28,298	29,366	27,276	30,859	35,556	41,035
Bond Financed Funds.....	2,655	2,394	2,226	777	1,352	531	574	1,319	1,940	1,738
Debt Service Funds.....	3,330	3,589	4,050	3,536	5,212	3,960	5,760	3,622	6,266	5,679
Federal Trust Funds.....	4,969	5,061	4,781	4,906	4,787	4,597	4,721	5,117	9,881	13,542
Revolving Funds.....	716	704	681	546	733	699	705	818	963	994
State Trust Funds.....	4,173	4,298	2,257	1,248	1,184	5,181	4,389	2,032	2,140	2,134
TOTAL, WARRANTS ISSUED.	\$ 70,813	\$ 73,663	\$ 73,771	\$ 64,158	\$ 74,735	\$ 83,528	\$ 83,493	\$ 85,662	\$ 100,978	\$ 112,880

ALL FUNDS SUMMARY OF TRANSACTIONS

Fiscal Year Ended June 30, 2022

(millions)

AVAILABLE BALANCE CONCEPT

BUDGETARY BALANCE CONCEPT

BEGINNING BALANCES

\$ 16,326 Available Cash Balance on June 30, 2021

Lapse Period Transactions - Lapse
 Period Warrants Charged to FY 2021
 and Intergovernmental Receipt Adjustment:

Operations.....	\$ 2,103
Awards and Grants.....	3,440
Refunds.....	5
Permanent Improvements.....	2
Highway/Waterway Construction....	3
Receipt Adjustment (June 30).....	(1,500)
Vouchers Payable (June 30).....	2,963
Total.....	\$ 7,016

Fund Balance - Budgetary Basis to begin
 Fiscal Year 2022..... \$ 9,310

PLUS CASH RECEIPTS

\$ 35,970	State Sources:	
18,435	Income Taxes (gross)	\$ 35,970
143,505	Sales Taxes	18,435
3,848	Other State Sources	142,819
\$ 201,758	Sale of Bonds	3,848
	Total, State Sources	\$ 201,072
\$ 40,729	Federal Sources	\$ 40,729
\$ 242,487	Total, Cash Receipts	\$ 241,801

LESS WARRANTS ISSUED

Warrants Charged to FY 2022 and Lapse Period
 Warrants Charged FY 2021

Warrants Charged to FY 2022

\$ 122,522	Operations	\$ 122,015
92,438	Awards and Grants	92,034
3,425	Highway/Waterway Construction	3,603
396	Refunds	3,425
3,599	Debt Service	6,336
6,336	Permanent Improvements	397
1,715	Vouchers Payable Adjustment	0
(95)	Prior Year Adjustments	(95)
\$ 230,336	Total, Warrants Issued	\$ 227,715

EQUALS ENDING BALANCES

\$ 28,477 Available Cash Balance on June 30, 2022

Lapse Period Transactions - Lapse
 Period Warrants Charged to FY 2022
 and Intergovernmental Receipt Adjustment:

Operations.....	\$ 1,595
Awards and Grants.....	3,036
Refunds.....	6
Permanent Improvements.....	3
Highway/Waterway Construction....	7
Receipt Adjustment (June 30).....	(814)
Vouchers Payable (June 30).....	1,248
Total.....	\$ 5,081

Fund Balance - Budgetary Basis to begin
 Fiscal Year 2023..... \$ 23,396

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INDEPENDENT AUDITOR'S REPORT

Honorable Frank J. Mautino
 Auditor General
 State of Illinois

Report on the Audit of the Financial Statements

Opinions

As Special Assistant Auditors for the Auditor General, we have audited the accompanying financial statements of the State of Illinois, which comprise the statement of fund balances-budgetary basis and the statement of revenues and expenditures-budgetary basis for the fiscal year ended June 30, 2022, and the related notes to the financial statements, as noted in the table of contents.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the fund balances, and the revenues and expenditures, for the fiscal year ended June 30, 2022, of the State of Illinois, in accordance with the financial reporting provisions of the State of Illinois as described in Note 1.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the State of Illinois as of June 30, 2022, or changes in net position, or cash flows thereof for the year then ended.

Basis for Opinions

We conducted our audit in accordance with the auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described more fully in Note 1, the financial statements are prepared by the State of Illinois, Office of Comptroller – Fiscal Office Responsibilities using accounting practices prescribed or permitted by the State of Illinois (State Comptroller Act), which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the State Comptroller Act. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statements

The State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' management is responsible for the preparation and fair presentation of these financial statements in accordance with financial reporting provisions prescribed or permitted by the State of Illinois (State Comptroller Act). The State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements of the State of Illinois, which comprise the statement of fund balances-budgetary basis and statement of revenues and expenditures-budgetary basis for the fiscal year ended June 30, 2022, and the related notes to the financial statements. The schedule of changes in fund balances – appropriated funds – budgetary basis, schedule of changes in fund balances – nonappropriated funds – budgetary basis, and schedule of appropriations, expenditures, and lapsed balances – budgetary basis (accompanying supplementary information) are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the financial statements taken as a whole, on the basis of accounting described in Note 1.

Other Information

The State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' management is responsible for the other information included in the Traditional Budgetary Financial Report. The other information comprises the Illinois' Funds System, General Funds, Appropriated Funds, and All Funds Summary of Transactions data listed in the Table of Contents but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or whether the other information otherwise appears to be materially

misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2022, on our consideration of the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' internal control over financial reporting and compliance.

Sikich LLP

Decatur, Illinois
December 13, 2022

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Financial

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and

Supplemental

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STATE OF ILLINOIS
STATEMENT OF FUND BALANCES – BUDGETARY BASIS
FISCAL YEAR ENDED JUNE 30, 2022

	Total [Memorandum only]	Appropriated Funds			Non-Appropriated Funds	
		Total	General	Other	Total	Federal
Fund Balances – Budgetary Basis, June 30, 2021	\$ 9,310,385,322.11	\$ 6,357,738,443.43	\$ (2,803,539,534.10)	\$ 9,161,277,977.53	\$ 2,952,646,878.68	\$ 500,001.01
Adjustments for Changes in Fund Classifications	0.00	217,498,456.74	0.00	217,498,456.74	(217,498,456.74)	(1.01)
Adjusted Fund Balances – Budgetary Basis, June 30, 2021	\$ 9,310,385,322.11	\$ 6,575,236,900.17	\$ (2,803,539,534.10)	\$ 9,378,776,434.27	\$ 2,735,148,421.94	\$ 500,000.00
Cash Receipts	240,986,987,316.19	125,742,482,449.17	48,102,321,677.37	77,640,160,771.80	115,244,504,867.02	58,372,172.00
Expenditures Paid*	221,820,552,181.78	107,351,784,938.69	40,675,960,614.26	66,675,824,324.43	114,468,767,243.09	0.00
Net Transfers	0.00	314,806,280.85	(2,559,527,562.40)	2,874,333,843.25	(314,806,280.85)	(58,372,172.00)
Available Cash Balances, June 30, 2022	\$ 28,476,820,456.52	\$ 25,280,740,691.50	\$ 2,063,293,966.61	\$ 23,217,446,724.89	\$ 3,196,079,765.02	\$ 500,000.00
Transactions* – Lapse Period	5,081,300,853.98	5,086,067,712.03	2,126,907,247.61	2,959,160,464.42	(4,766,858.05)	0.00
Fund Balances – Budgetary Basis, June 30, 2022	\$ 23,395,519,602.54	\$ 20,194,672,979.47	\$ (63,613,281.00)	\$ 20,258,286,260.47	\$ 3,200,846,623.07	\$ 500,000.00

* See Note 2.

The accompanying notes to the financial statements are an integral part of this statement.

STATE OF ILLINOIS
STATEMENT OF REVENUES AND EXPENDITURES – BUDGETARY BASIS
FISCAL YEAR ENDED JUNE 30, 2022

REVENUES:	Appropriated Funds			Non-Appropriated Funds		
	Total (Memorandum only)	General	Other	Total	Federal	State
State Sources:						
Income Taxes.....	\$ 35,969,824,120.18	\$ 30,245,777,465.53	\$ 5,724,046,654.65	\$ 6,103,395,008.82	\$ 0.00	\$ 6,103,395,008.82
Sales Taxes.....	12,331,842,133.47	10,233,607,146.44	2,098,234,987.03	3,054,257,218.21	794,022,540.79	794,022,540.79
Sale of Bonds.....	3,054,267,218.21	0.00	30,985,922,457.80	108,653,732,026.18	0.00	108,653,732,026.18
Other State Sources.....	34,164,195,110.28	3,178,272,652.48	36,1220,328,751.28	64,257,838.91	58,372,172.00	5,925,666.91
Federal Sources.....	40,664,1993,164.20	4,444,654,412.92				
TOTAL, REVENUES.....	\$ 241,800,569,161.04	\$ 126,185,121,746.34	\$ 48,102,321,677.37	\$ 78,082,800,068.97	\$ 115,615,447,414.70	\$ 115,557,075,242.70
EXpenditures:						
General Government.....	\$ 123,566,276,550.64	\$ 5,548,623,271.17	\$ 14,469,836,720.16	\$ 103,547,816,559.31	\$ 0.00	\$ 103,547,816,559.31
Health and Social Services.....	42,664,315,185.76	14,786,391,031.75	27,508,786,868.65	369,137,285.36	0.00	369,137,285.36
Education.....	33,088,905,950.66	24,948,589,037.38	19,563,704,176.60	5,384,884,860.78	8,150,316,913.28	8,150,316,913.28
Debt Service.....	6,336,190,821.43	5,851,914,410.94	0.00	5,851,914,410.94	484,276,410.49	484,276,410.49
Transportation.....	7,961,547,627.47	2,623,079,783.38	6,341,002,469.44	1,620,455,158.03	0.00	1,620,455,158.03
Public Protection and Justice.....	3,901,795,437.10	3,178,655,804.05	3,005,363,409.81	1,095,756,020.67	183,139,633.05	183,139,633.05
Refunds (Taxes and other).....	3,424,952,739.63	1,031,975.76	3,004,331,434.05	419,589,329.82	0.00	419,589,329.82
Environment and Business Regulation.....	1,901,476,581.82	1,871,357,940.13	171,182,095.85	1,700,175,844.28	30,118,641.69	30,118,641.69
Employment and Economic Development.....	4,954,677,722.03	4,919,444,667.05	219,735,944.24	4,699,708,722.81	35,233,054.98	35,233,054.98
Voided Warrants Issued in Prior Years.....	(94,703,735.93)	(89,563,682.64)	(37,883,398.50)	(51,680,284.14)	(5,140,053.29)	(5,140,053.29)
TOTAL, EXPENDITURES.....	\$ 227,715,434,880.61	\$ 112,880,491,947.89	\$ 42,875,864,880.25	\$ 70,004,627,067.64	\$ 114,834,942,932.72	\$ 0.00
Transfers:						
From Other Funds.....	\$ 25,527,012,078.82	\$ 25,323,692,615.38	\$ 11,463,029,663.78	\$ 13,860,662,951.60	\$ 203,319,463.44	\$ 203,319,463.44
To Other Funds.....	25,527,012,078.82	25,008,886,334.53	13,940,560,207.80	11,059,326,126.73	518,125,744.29	459,753,572.29
NET TRANSFERS.....	\$ 0.00	\$ 314,806,280.85	\$ (2,486,530,544.02)	\$ 2,801,336,824.87	\$ (314,806,280.85)	\$ (256,434,108.85)
NET CHANGE IN FUND BALANCES – BUDGETARY BASIS.....	\$ 14,085,134,280.43	\$ 13,619,436,079.30	\$ 2,739,926,253.10	\$ 10,879,509,826.20	\$ 465,698,201.13	\$ 465,698,201.13

The accompanying notes to the financial statements are an integral part of this statement.

STATE OF ILLINOIS

Notes to Financial Statements

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. General Statement

The Illinois State Comptroller is the chief fiscal control officer of the State of Illinois and is responsible for maintaining the State's central fiscal accounting records. The Illinois Office of Comptroller provides (1) an accounting control over monies in the State Treasury and (2) a control over the issuance of warrants for payment of agencies' expenditures, including ascertaining that sufficient appropriations and fund balances exist before payments are made.

The Treasurer is custodian of the State's cash and investments and is accountable for the balances in many separate funds, which are either in the State Treasury or outside the State Treasury.

The Illinois Office of Comptroller's control over funds in the State Treasury is maintained through the following procedures: (1) receipts can be ordered into the State Treasury only by the Illinois Office of Comptroller; (2) expenditures can be made from the State Treasury only by warrants issued by the Illinois Office of Comptroller; and (3) transfers between funds in the State Treasury must be approved by the Illinois Office of Comptroller.

Accounting control for funds outside the State Treasury, composed primarily of the Treasurer's clearing accounts, is the responsibility of other State agencies. Further, the Illinois Office of Comptroller is not responsible for determining that all cash received by State agencies is deposited into the State Treasury, or for determining that all State agencies' internal accounting controls and procedures are such that expenditures represent payments for goods and services received by agencies.

B. Financial Reporting Entity

The State of Illinois is a "primary government" whose financial statements consist of the primary government, organizations for which the primary government is financially accountable, and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The financial statements include all funds, elected offices, departments and agencies, as well as boards, commissions, authorities and universities for which the State's elected officials are financially accountable. Financial accountability exists when the State's governing body appoints a majority of an organization's governing board and (1) the State can impose its will upon the organization or (2) there is a potential for the organization to provide specific financial benefit to or impose specific financial burdens on the State.

The State's governing body consists of the legislative, executive and judicial branches of government. The legislative branch is controlled by an elected General Assembly composed of a 59-member Senate and a 118-member House of Representatives. The executive branch consists of the Governor (the chief executive of the State), Lieutenant Governor, Attorney General, Secretary of State, Comptroller and Treasurer. The judicial branch is composed of a seven-member Supreme Court, five Appellate Court districts, and 25 Circuit Court judicial districts.

The primary government, which consists of organizations that make up the State's legal entity, is the nucleus of the State's reporting entity and is generally the focal point for users of the financial statements. Component units are legally separate organizations for which the State is financially accountable. The financial statements include all the funds of the "primary government" and its "component units" held in the State Treasury.

C. Basis of Presentation

This presentation is not in accordance with Generally Accepted Accounting Principles (GAAP) and does not include all the assets and liabilities of the State. The accounts of the State are organized on the basis of funds, each of which is considered to be a separate accounting entity. For the purpose of this report,

these funds are segregated into two major categories – Appropriated Funds and Non-Appropriated Funds – and four sub-categories as follows:

Appropriated Funds:

General

Prior to fiscal year 2018, General Funds on a budgetary basis consisted of four funds: the General Revenue Fund, the Common School Fund, the Education Assistance Fund and the General Revenue-Common School Special Account Fund. Beginning in fiscal year 2018, pursuant to Public Act 100-0023 (15 ILCS 20/50-40), the General Funds consist of seven funds: the General Revenue Fund, the Common School Fund, the Education Assistance Fund, the General Revenue-Common School Special Account Fund, the Fund for the Advancement of Education, the Commitment to Human Services Fund and the Budget Stabilization Fund. The major portion of expenditures for health and social services, education, and the overall administrative expenditures of the State are paid from the General Funds.

Other

Other Appropriated Funds consist of the remaining funds that received an appropriation or are considered either supporting expenditures from another appropriated fund or subject to appropriation. These include the Highway, Special State, Bond Financed, Debt Service, and Revolving Funds. Federal Trust and State Trust Funds are included if they received an appropriation.

Non-Appropriated Funds:

Federal

These trust funds are for specific federal programs or for receiving block grants, which are distributed to other funds.

State

These trust funds that do not have appropriations are for various purposes. Many are used to account for the distribution of local tax monies collected by the State and for other specific purposes such as retirement system fund activities.

D. Measurement Focus/Basis of Accounting

The measurement focus and the basis of accounting used in the financial statements are not in accordance with GAAP. For such information, see the *Annual Comprehensive Financial Report*. "Measurement focus" refers to what is being measured; "basis of accounting" refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

To comply with certain statutory reporting requirements prescribed by the Illinois General Assembly, the financial statements presented herein have been prepared on a basis of accounting used by the State of Illinois for budgetary purposes. The measurement focus is to compare the resources available in a given fiscal year to the expenditures (whether established through actions of the Legislature and Governor, court order, consent decree, or as a matter of State statute) for that fiscal year.

On the Statement of Fund Balances – Budgetary Basis, "Cash Receipts" consist of cash ordered into the State Treasury by the Illinois Office of Comptroller during the fiscal year, except those receipts related to intergovernmental transactions approved on or prior to June 30 but not made until after June 30. "Expenditures Paid" consist of all payments (whether electronically or by warrant) paid by the Illinois Office of Comptroller through June 30. "Transfers" in and out consist of the movement of monies between funds as approved, ordered, and paid by the Illinois Office of Comptroller during the fiscal year, except those transfers accounted for in the prior year lapse period transactions. "Lapse Period Transactions" consist of expenditures recorded during the July 1 through August 31 period following the fiscal year for payment of obligations incurred on or before June 30, including outstanding vouchers payable on June 30, receipts relating to intergovernmental receipts approved for payment by June 30, and transfers-in and transfers-out that were approved and ordered by the Illinois Office of Comptroller during the fiscal year but were not paid because cash was unavailable. Public Act 102-0291 extended the

lapse period to October 31 for specific medical assistance expenditures by the Department of Healthcare and Family Services, the Department of Human Services, and the Department of Veterans' Affairs.

On the Statement of Revenues and Expenditures – Budgetary Basis, "Revenues" consist of all cash (1) ordered into the State Treasury by the Illinois Office of Comptroller during the fiscal year and (2) relating to intergovernmental receipts approved for payment by June 30 for which cash was unavailable. "Expenditures" consist of all payments (whether electronically or by warrant) recorded by the Illinois Office of Comptroller for the fiscal year. "Transfers" in and out consist of all movement of monies between funds as approved and ordered by the Illinois Office of Comptroller during the fiscal year.

Accordingly, since the amounts reported as receipts/expenditures on the budgetary basis are not on the cash basis, prior year lapse period transactions are recorded in the current fiscal year cash activity, and current year lapse period transactions recorded on the budgetary basis are reported in the following fiscal year's cash activity. Also, depending on available cash resources, the fiscal year's payments extend past August 31.

The budgetary basis fund balance represents available resources (beginning balance and revenues) minus expenditures, including any prior year adjustments, for the fiscal year. A positive fund balance at June 30 represents the amount of resources available for use in subsequent years. A negative fund balance at June 30 indicates that expenditures for the fiscal year exceeded available resources. A negative fund balance requires the use of next year's revenues to pay prior year expenditures.

The available cash balance does not represent the State of Illinois' fund balances as measured on the budgetary basis of accounting. It is included only as a point of reference and simply represents the amount of cash on hand at June 30 available to satisfy the remaining current year obligations (lapse period expenditures).

E. Reclassifications

Certain funds' classification as to appropriated or non-appropriated changed between fiscal years 2021 and 2022. Such classification changes had no effect on the funds' reported income and expenditures.

2. LAPSE PERIOD TRANSACTIONS

Due in part to the State's cash position not allowing for payments to be made timely, the financial statements in the current year report lapse period transactions, which include \$1,247,651,466.44 in vouchers payable on June 30 (of which \$813,581,844.85 was for intergovernmental transactions); \$4,647,231,232.39 in vouchers presented during the lapse period; \$813,581,844.85 in receivables related to intergovernmental transactions; and \$1,795,268,773.63 in statutory transfers receivable to some funds and payable from other funds at June 30. In addition to these statutory transfers, other statutory transfers were not paid at or during allotted times provided by statute due to the State's cash position.

3. CONTINGENCIES

The State of Illinois is involved in certain lawsuits and other legal proceedings. The results of these lawsuits and other proceedings against the State cannot currently be predicted with certainty. Any adverse decisions from lawsuits or other legal proceedings would be settled by an appropriation to a specific agency or to the Illinois Court of Claims.

4. SUBSEQUENT EVENTS

After June 30, 2022, the State issued the following bonds:

General Obligation Bonds

- On October 13, 2022, the State issued General Obligation Bonds, Series October 2022 A, B and C in the amount of \$700 million.

STATE OF ILLINOIS
SCHEDULE OF CHANGES IN FUND BALANCES - APPROPRIATED FUNDS - BUDGETARY BASIS

FISCAL YEAR ENDED JUNE 30, 2022

Fund Group and Fund	Fund Code	Add:			Deduct:			Available Cash Balance June 30, 2022	Lapse Period (b) Transactions	Fund Balance - Budgetary Basis June 30, 2022
		Receipts Ordered Into Treasury	Transfers From Other Funds	Transfers To Other Funds	Expenditures (a)					
State Trust Funds: (Concluded)										
ICIA Violence Prevention Special Projects.....	0318	336,399.85	0.00	5,119.00	118,748.50	212,532.35	115,679.43	96,852.92		
ISBE Teacher Certification Institute.....	0159	866,811.93	697,549.00	0.00	733,938.49	830,422.44	2,045.97	828,376.47		
Illinois Power Agency Trust.....	0424	0.00	3,456,239.99	0.00	3,356,239.99	100,000.00	83,233.00	16,747.00		
Illinois State Museum.....	029	579,973.86	4,600,000.00	279,000.00	4,139,634.38	761,339.48	218,493.00	542,846.48		
Injured Workers' Benefit.....	0194	83,889.91	0.00	0.00	30,580.83	53,309.08	10,475.86	42,833.22		
Land and Water Recreation.....	0465	1,749,529.77	1,066,015.83	0.00	1,734,662.78	1,080,882.82	0.00	1,080,882.82		
Land Reclamation.....	0858	156,057.41	2,033,249.92	0.00	452,500.00	1,736,807.33	0.00	1,736,807.33		
MPEA Reserve.....	0578	2,630,742.57	950,000.00	0.00	4,310.00	244,836.00	3,331,596.57	0.00		
Municipal Telecommunications.....	0719	895.89	0.00	0.00	0.00	895.89	0.00	895.89		
Narcotics Profit Forfeiture.....	0951	33,413,104.01	124,360,355.44	0.00	128,297,549.39	29,475,809.56	50,000.00	29,475,809.56		
Natural Resources Restoration Trust.....	0831	3,187,008.56	1,891,150.59	0.00	2,413,292.98	2,664,866.17	50,690.99	2,614,175.18		
Oil Spill Response.....	0774	2,177,117.99	797,020.84	0.00	563.00	371,320.69	2,602,255.14	12,955.19		
Public Aid Recovery Trust.....	0421	114,693.17	24,521.74	0.00	0.00	0.00	139,214.91	139,214.91		
Public Health Special State Projects.....	0896	(7,061,112.45)	1,927,242,447.02	100,000,000.00	474,524,149.02	828,003,313.77	717,653,871.78	(10,443,336.31)		
Sheffield February 1982 Agreed Order.....	0882	18,761,323.09	16,395,630.95	5,000,000.00	86,539.00	14,672,195.90	12,583,243.51	12,814,975.63		
State Board of Education Special Purpose Trust.....	0144	2,774,773.87	9,075.71	0.00	0.00	31,518.60	2,702,331.08	5,590.18		
State Employees Deferred Compensation Plan.....	0755	10,280,815.80	10,969,257.79	0.00	731.00	5,281,689.35	15,967,653.64	392,937.02		
State Treasurer's Administrative.....	0103	(2,982,669.77)	278,800,981.51	0.00	0.00	269,574,864.33	6,243,447.41	6,237,219.42		
State Treasurer's Capital.....	0634	7,491,747.95	13,216,472.36	0.00	1,567.00	12,751,914.28	7,954,739.03	108,616.95		
Total, State Trust Funds.....		0.00	270.98	0.00	0.00	272,920.68	250,000.00	23,191.66	0.00	
Total, OTHER APPROPRIATED FUNDS.....		\$ 491,798,696.58	\$ 3,071,086,721.69	\$ 208,355,435.69	\$ 525,042,240.02	\$ 2,060,116,305.19	\$ 1,187,082,308.75	\$ 17,891,208.42	\$ 1,169,191,100.33	
TOTAL, APPROPRIATED FUNDS.....		\$ 9,378,776,434.27	\$ 77,640,160,771.80	\$ 12,370,572,377.97	\$ 9,496,238,534.72	\$ 66,675,824,324.43	\$ 23,217,446,724.89	\$ 2,959,160,464.42	\$ 20,258,286,260.47	

* Change in fund name or fund classification.

(a) Expenditures from appropriated funds include SAMS expenditures against fiscal year 2022 appropriations as reflected in the Schedule of Appropriations, Expenditures and Lapsed Balances - Budgetary Basis, plus expenditures totaling \$1,147,663,104.90 against no appropriation accounts, less \$1,131,687,233.32 in vouchers payable on June 30 and less warrants totaling \$89,563,082.64 issued in prior fiscal years which were returned (or voided during the current fiscal year).

(b) Lapse period transactions include expenditures as well as receipts and transfers payable on June 30.

Lapse period expenditures from appropriated funds include SAMS expenditures against fiscal year 2022 appropriations as reflected in the Schedule of Appropriations, Expenditures and Lapsed Balances - Budgetary Basis, plus expenditures totaling \$4,543,181.66 against no appropriation accounts and \$1,131,687,233.32 from vouchers payable on June 30 including intergovernmental vouchers of \$442,639,297.17. Intergovernmental payables on June 30 included \$442,639,297.17 in transfers by voucher (receipts), \$1,795,268,773.63 in transfers in and \$1,795,268,773.63 in transfers out.

STATE OF ILLINOIS
 SCHEDULE OF APPROPRIATIONS, EXPENDITURES, AND LAPSED BALANCES - BUDGETARY BASIS

FISCAL YEAR ENDED JUNE 30, 2022

Fund Group and Fund	Fund Code	Appropriations	Expenditures (a)		Lapsed Appropriations (b)
			Year Ended June 30, 2022	Lapse Period	
OTHER APPROPRIATED FUNDS (Continued):					
Special State Funds (Continued):					
Cannabis Business Development.....0898 ...		18,000,000.00	287,806.44	274,377.95	17,437,815.61
Cannabis Expungement.....0908 ...		2,815,000.00	2,306,004.32	0.00	508,995.68
Cannabis Regulation.....0912 ...		27,621,966.00	10,640,403.76	893,744.27	16,087,817.97
Capital Development Board Revolving.....0215 ...		11,850,282.00	5,098,304.64	519,809.21	6,232,168.15
Capital Facility and Technology Modernization.....0367 ...		6,500,000.00	0.00	0.00	6,500,000.00
Care Provider Fund for Persons with a Developmental Disability.....0344 ...		46,300,000.00	35,923,374.94	190,342.35	10,186,282.71
Carolyn Adams Ticket For The Cure Grant.....0208 ...		2,000,000.00	402,591.03	86,461.22	1,510,947.75
Cemetery Oversight Licensing and Disciplinary.....0792 ...		1,368,500.00	977,847.91	202,784.09	187,868.00
Charitable Trust Stabilization.....0435 ...		1,000,000.00	391,050.97	20,000.00	588,949.03
Charter Schools Revolving Loan.....0567 ...		200,000.00	0.00	0.00	200,000.00
Chicago Police Memorial Foundation.....0639 ...		700,000.00	565,544.85	10,533.00	123,922.15
Chicago State University Education Improvement0223 ...		3,000,000.00	2,672,331.02	327,668.98	0.00
Chicago Travel Industry Promotion.....0624 ...		12,261,500.00	11,384,540.31	876,959.69	0.00
Child Labor and Day and Temporary Labor Services Enforcement.....0357 ...		652,258.00	508,787.93	11,808.27	131,661.80
Child Support Administrative.....0757 ...		209,766,903.00	140,857,378.56	19,031,540.11	49,877,984.33
Childhood Cancer Research.....0172 ...		75,000.00	0.00	0.00	75,000.00
Children's Wellness Charities.....0178 ...		50,000.00	0.00	0.00	50,000.00
Clean Air Act Permit.....0091 ...		25,668,200.00	12,368,207.16	130,279.55	13,169,713.29
Coal Combustion Residual Surface Impoundment Financial Assurance.....0981 ...		50,000,000.00	0.00	0.00	50,000,000.00
Coal Mining Regulatory.....0147 ...		411,000.00	49,147.16	20,284.47	341,568.37
Coal Technology Development Assistance..0925 ...		14,268,700.00	12,708,732.43	143,680.85	1,416,286.72
Community Association Manager Licensing and Disciplinary.....0829 ...		413,700.00	46,562.94	24,904.53	342,232.53
Community Health Center Care.....0113 ...		350,000.00	0.00	0.00	350,000.00
Community Mental Health Medicaid Trust..0718 ...		85,004,200.00	28,361,023.08	4,667,694.11	51,975,482.81
Community Water Supply Laboratory.....0288 ...		1,200,000.00	569,467.70	31,468.06	599,064.24
Compassionate Use of Medical Cannabis...0075 ...		19,296,600.00	7,355,515.76	530,195.14	11,410,889.10
Comptroller's Administrative.....0543 ...		1,500,155.00	641,233.32	63,936.56	794,985.12
Conservation Police Operations Assistance.....0547 ...		1,251,600.00	95,867.64	93,002.58	1,062,729.78
Consumer Intervenor Compensation.....0672 ...		3,000,000.00	2,665.00	0.00	2,997,335.00
Continuing Legal Education Trust.....0844 ...		100,000.00	15,345.00	0.00	84,655.00
Corporate Franchise Tax Refund*.....0380 ...		892,491.00	892,490.73	0.00	0.27
County Provider Trust.....0329 ...		3,226,000,000.00	3,111,669,258.10	44,988,217.41	69,342,524.49
Court of Claims Administration and Grant.....0434 ...		450,000.00	78,890.76	455.28	370,653.96
Credit Union.....0243 ...		4,665,300.00	3,013,395.22	10,904.83	1,640,999.95
Cycle Rider Safety Training.....0863 ...		18,497,736.00	4,540,034.83	5,307.14	13,952,394.03
DCFS Children's Services.....0220 ...		401,826,525.00	173,039,615.05	60,634,572.78	168,152,337.17
DUI Prevention and Education.....0956 ...		650,000.00	0.00	0.00	650,000.00
Death Certificate Surcharge.....0635 ...		2,950,000.00	1,380,071.43	46,099.17	1,523,829.40
Death Penalty Abolition.....0539 ...		4,874,300.00	667,326.69	152,981.44	4,053,991.87
Department of Business Services Special Operations.....0363 ...		13,129,000.00	10,860,652.63	443,986.78	1,824,360.59
Department of Corrections Reimbursement and Education.....0523 ...		165,107,500.00	69,774,422.78	46,829,975.02	48,503,102.20
Department of Human Rights Special.....0797 ...		500,000.00	5,220.07	15,809.12	478,970.81
Department of Human Rights Training and Development.....0778 ...		100,000.00	494.82	0.00	99,505.18
Department of Human Services Community Services.....0509 ...		107,072,100.00	14,892,862.58	3,555,321.93	88,623,915.49
Design Professionals Administration and Investigation.....0888 ...		925,700.00	581,613.77	1,940.74	342,145.49
Developmental Disabilities Awareness....0110 ...		100,000.00	0.00	0.00	100,000.00
Diabetes Research Checkoff.....0198 ...		250,000.00	103,849.19	146,150.81	0.00
Digital Divide Elimination.....0770 ...		500,000.00	119,167.13	32,226.94	348,605.93
Distance Learning.....0082 ...		100,000.00	83,193.70	95.80	16,710.50
Division of Corporations Registered Limited Liability Partnership.....0167 ...		184,500.00	148,877.61	9,527.84	26,094.55
Domestic Violence.....0499 ...		400,000.00	391,908.45	1,598.54	6,493.01
Domestic Violence Abuser Services.....0528 ...		100,000.00	30,062.56	2,937.44	67,000.00
Domestic Violence Shelter and Service...0865 ...		952,200.00	416,327.79	116,696.51	419,175.70
Downstate Public Transportation.....0648 ...		454,570,230.00	170,758,653.30	37,478,336.16	246,333,240.54

STATE OF ILLINOIS
SCHEDULE OF APPROPRIATIONS, EXPENDITURES, AND LAPSED BALANCES - BUDGETARY BASIS

FISCAL YEAR ENDED JUNE 30, 2022

Fund Group and Fund	Fund Code	Appropriations	Expenditures (a)		Lapsed Appropriations (b)
			Year Ended June 30, 2022	Lapse Period	
OTHER APPROPRIATED FUNDS (Continued):					
Federal Trust Funds (Concluded):					
GI Education.....0447 ...		2,279,021.00	1,664,962.99	92,878.04	521,179.97
Gaining Early Awareness and Readiness for Undergraduate Programs.....0394 ...		3,516,800.00	3,329,830.42	0.00	186,969.58
Homeland Security Emergency Preparedness Trust.....0710 ...		335,918,400.00	58,253,603.88	10,992,095.61	266,672,700.51
ICCB Adult Education.....0692 ...		28,708,114.00	13,965,019.70	8,080,897.95	6,662,196.35
Illinois Arts Council Federal Grant.....0657 ...		1,950,000.00	1,884,389.25	(2,177.56)	67,788.31
Illinois State Police Federal Projects..0904 ...		20,000,000.00	10,164,800.57	5,460,604.40	4,374,595.03
Indoor Radon Mitigation.....0191 ...		1,200,000.00	512,194.58	102,827.48	584,977.94
Intra-Agency Services.....0883 ...		19,212,540.00	11,303,473.54	501,083.14	7,407,983.32
Juvenile Justice Trust.....0911 ...		3,000,000.00	1,058,482.09	392,522.17	1,548,995.74
Law Enforcement Officers Training Board Federal Projects.....0923 ...		8,000,000.00	0.00	202,225.24	7,797,774.76
Library Services.....0470 ...		11,000,000.00	6,715,072.55	1,799,289.18	2,485,638.27
Local Coronavirus Urgent Remediation Emergency.....0325 ...		771,377,318.00	390,055,690.19	52.92	381,321,574.89
Local Initiative.....0762 ...		22,754,400.00	12,052,057.35	4,202,012.06	6,500,330.59
Low Income Home Energy Assistance Block Grant.....0870 ...		480,000,000.00	334,057,250.11	10,220,218.26	135,722,531.63
Maternal and Child Health Services Block Grant.....0872 ...		31,253,584.00	13,973,038.67	5,637,431.30	11,643,114.03
Mines and Minerals Underground Injection Control.....0077 ...		360,000.00	37,370.93	0.00	322,629.07
National Flood Insurance Program.....0855 ...		650,000.00	601,657.66	7,680.64	40,661.70
Nuclear Civil Protection Planning.....0484 ...		30,000,000.00	1,597,807.66	1,042,073.83	27,360,118.51
Old Age Survivors Insurance.....0495 ...		121,312,900.00	61,251,005.45	3,555,145.78	56,506,748.77
Prevention and Treatment of Alcoholism and Substance Abuse Block Grant.....0013 ...		166,755,900.00	68,838,117.58	12,876,493.91	85,041,288.51
Preventive Health and Health Services Block Grant.....0873 ...		6,231,800.00	2,190,538.18	291,801.62	3,749,460.20
Public Health Federal Projects.....0838 ...		4,000,000.00	238,333.20	0.00	3,761,666.80
Public Health Services.....0063 ...		2,360,151,454.00	444,458,025.01	139,834,977.91	1,775,858,451.08
Rehabilitation Services Elementary and Secondary Education Act.....0798 ...		1,384,100.00	689,758.71	103,640.10	590,701.19
SBE Federal Agency Services.....0560 ...		29,700,000.00	11,541,560.81	1,944,760.29	16,213,678.90
SBE Federal Department of Agriculture...0410 ...		1,082,404,700.00	1,057,355,948.84	14,319,713.94	10,729,037.22
SBE Federal Department of Education.....0561 ...		10,897,333,983.00	2,762,039,584.92	744,599,504.70	7,390,694,893.38
Secretary of State Federal Projects.....0176 ...		500,000.00	49,703.47	49.00	450,247.53
Senior Health Insurance Program.....0396 ...		2,700,000.00	2,027,139.63	12,401.41	660,458.96
Services for Older Americans.....0618 ...		292,783,000.00	64,714,767.14	13,215,084.40	214,853,148.46
Special Federal Grant Projects.....0090 ...		300,000.00	0.00	0.00	300,000.00
Special Projects Division.....0607 ...		4,794,800.00	1,855,958.73	23,874.75	2,914,966.52
State Coronavirus Urgent Remediation Emergency.....0324 ...		7,084,932,198.00	3,783,114,981.95	594,502.79	3,301,222,713.26
Student Loan Operating.....0664 ...		116,053,700.00	11,087,524.85	5,060,161.07	99,906,014.08
Supreme Court Federal Projects.....0269 ...		4,000,000.00	945,019.85	203,405.90	2,851,574.25
Tennessee Valley Authority Local Trust..0861 ...		500,000.00	208,024.13	0.00	291,975.87
U.S. Environmental Protection.....0065 ...		70,265,100.00	23,897,596.87	2,505,785.88	43,861,717.25
USDA Women, Infants and Children.....0700 ...		308,775,900.00	188,186,687.59	11,688,926.48	108,900,285.93
Vocational Rehabilitation.....0081 ...		207,401,300.00	121,715,294.46	10,070,663.93	75,615,341.61
Wholesome Meat.....0476 ...		10,074,732.00	6,665,092.43	688,075.92	2,721,563.65
Total, Federal Trust Funds.....		31,708,213,805.00	12,204,419,713.82	1,353,833,081.42	18,149,961,009.76
Revolving Funds:					
Air Transportation.....0309 ...		50,000.00	22,043.97	0.00	27,956.03
Facilities Management.....0314 ...		290,618,562.00	201,433,109.60	29,476,210.63	59,709,241.77
Grant Accountability and Transparency...0407 ...		4,000,000.00	2,831,795.22	364,283.04	803,921.74
Professional Services.....0317 ...		53,086,420.00	37,052,751.26	1,296,528.10	14,737,140.64
State Garage.....0303 ...		101,949,000.00	43,371,320.03	4,600,062.53	53,977,617.44
Technology Management.....0304 ...		650,592,945.00	491,196,792.34	78,247,246.61	81,148,906.05
Workers' Compensation.....0332 ...		118,516,200.00	103,175,994.01	1,549,725.18	13,790,480.81
Working Capital.....0301 ...		37,274.00	0.00	37,272.84	1.16
Total, Revolving Funds.....		1,218,850,401.00	879,083,806.43	115,571,328.93	224,195,265.64
State Trust Funds:					
AML Reclamation Set Aside.....0257 ...		1,500,000.00	9,560.00	0.00	1,490,440.00
Agricultural Master.....0440 ...		1,200,000.00	825,927.38	39,563.10	334,509.52
CDB Contributory Trust.....0617 ...		57,513,343.00	23,777,991.02	0.00	33,735,351.98
Criminal Justice Information Projects...0335 ...		80,004,722.00	25,530,523.43	6,043,072.63	48,431,125.94
DCEO Projects.....0419 ...		570,000,000.00	217,616,235.99	0.00	352,383,764.01

STATE OF ILLINOIS
SCHEDULE OF APPROPRIATIONS, EXPENDITURES, AND LAPSED BALANCES - BUDGETARY BASIS

FISCAL YEAR ENDED JUNE 30, 2022

Fund Group and Fund	Fund Code	Appropriations	Expenditures (a)		Lapsed Appropriations (b)			
			Year Ended June 30, 2022	Lapse Period				
OTHER APPROPRIATED FUNDS (Concluded):								
State Trust Funds (Concluded):								
DCFS Special Purposes Trust.....0582 ...		2,794,500.00	574,864.46	96,456.59	2,123,178.95			
DHS Private Resources.....0690 ...		900,000.00	138,727.96	6,918.02	754,354.02			
DHS Recoveries Trust.....0921 ...		27,563,000.00	9,866,775.28	631,592.43	17,064,632.29			
DHS State Projects.....0642 ...		181,177,443.00	80,980,979.98	13,344,623.21	86,851,839.81			
DHS Technology Initiative.....0211 ...		10,000,000.00	6,037,121.60	18,639.93	3,944,238.47			
DNR Special Projects.....0884 ...		2,412,200.00	3,728.23	0.00	2,408,471.77			
DoIT Special Projects.....0544 ...		6,000,000.00	4,998,631.54	0.00	1,001,368.46			
Department on Aging State Projects.....0830 ...		345,000.00	4,352.00	8,000.00	332,648.00			
Disaster Response and Recovery.....0667 ...		300,000,000.00	166,483,448.30	9,333,036.20	124,183,515.50			
EPA Special State Projects Trust.....0074 ...		1,450,000.00	215,672.78	96.00	1,234,231.22			
Early Intervention Services Revolving...0502 ...		200,300,000.00	143,360,859.94	16,451,592.05	40,487,548.01			
Environmental Protection Trust.....0845 ...		5,300,000.00	1,800,000.00	0.00	3,500,000.00			
Group Insurance Premium.....0457 ...		105,452,100.00	81,737,973.01	7,243.76	23,706,883.23			
High School Equivalency Testing.....0161 ...		100,000.00	45,055.19	1,710.13	53,234.68			
ICJIA Violence Prevention Special Projects.....0318 ...		400,000.00	118,748.50	115,679.43	165,572.07			
ISBE Teacher Certificate Institute.....0159 ...		2,208,900.00	733,938.49	2,045.97	1,472,915.54			
Illinois Power Agency Trust.....0424 ...		3,456,300.00	3,356,239.99	83,253.00	16,807.01			
Illinois State Board of Investments.....0529 ...		438.00	0.00	437.50	0.50			
Illinois State Museum.....0194 ...		100,000.00	30,580.83	10,475.86	58,943.31			
Injured Workers' Benefit*.....0179 ...		1,733,635.00	1,733,634.78	0.00	0.22			
Land and Water Recreation.....0465 ...		18,694,898.00	452,500.00	0.00	18,242,398.00			
Land Reclamation.....0858 ...		10,397,235.00	244,836.00	0.00	10,152,399.00			
Municipal Telecommunications.....0719 ...		12,000.00	0.00	0.00	12,000.00			
Narcotics Profit Forfeiture.....0951 ...		2,900,000.00	2,414,308.58	50,690.99	435,000.43			
Natural Resources Restoration Trust.....0831 ...		1,000,000.00	371,320.69	12,945.19	615,734.12			
Oil Spill Response.....0774 ...		100,000.00	0.00	0.00	100,000.00			
Public Aid Recoveries Trust.....0421 ...		191,526,975.00	129,432,831.46	10,719,019.26	51,375,124.28			
Public Health Special State Projects.....0896 ...		61,863,336.00	14,695,102.19	12,583,243.51	34,584,990.30			
Sheffield February 1982 Agreed Order....0882 ...		275,000.00	31,518.60	5,590.18	237,891.22			
State Board of Education Special Purpose Trust.....0144 ...		18,356,695.00	5,281,689.95	392,957.02	12,682,048.03			
State Employees Deferred Compensation Plan.....0755 ...		1,600,000.00	915,576.53	6,227.99	678,195.48			
State Treasurer's Administrative.....0103 ...		13,461,527.00	12,745,446.88	106,156.95	609,923.17			
State Treasurer's Capital.....0634 ...		250,000.00	250,000.00	0.00	0.00			
Total, State Trust Funds.....		1,882,349,247.00	936,816,701.56	70,071,266.90	875,461,278.54			
TOTAL, OTHER APPROPRIATED FUNDS.....		\$ 140,743,076,334.00	\$ 65,900,467,922.34	\$ 3,008,176,324.54	\$ 71,834,432,087.12			
TOTAL, APPROPRIATED FUNDS.....		\$ 184,492,710,885.00	\$ 107,429,915,931.41	\$ 4,392,476,594.22	\$ 72,670,318,359.37			

* Includes continuing appropriation.

(a) These amounts include only expenditures against fiscal year 2022 appropriations.

(b) \$45,984,666,903.00 has been reappropriated to fiscal year 2023.



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INDEPENDENT AUDITOR'S REPORT
ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING
STANDARDS

Honorable Frank J. Mautino
 Auditor General
 State of Illinois

As Special Assistant Auditors for the Auditor General, we have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the State of Illinois, which comprise the statement of fund balances-budgetary basis and statement of revenues and expenditures-budgetary basis for the fiscal year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' basic financial statements, and we have issued our report thereon dated December 13, 2022. Because the financial statements were prepared using regulatory accounting practices that differ from accounting principles generally accepted in the United States of America, the report expressed an adverse opinion as to whether the statements were presented fairly in accordance with accounting principles generally accepted in the United States of America. However, the report also stated that the financial statements referred to above present fairly, in all material respects, the fund balances, and the revenues and expenditures for the fiscal year ended June 30, 2022, of the State of Illinois in accordance with the regulatory financial reporting provisions of the State of Illinois (State Comptroller Act).

Report on Internal Control Over Financial Reporting

Management of the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities is responsible for establishing and maintaining effective internal control over financial reporting (internal control).

In planning and performing our audit of the financial statements, we considered the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' internal control as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the

effectiveness of the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' internal control. Accordingly, we do not express an opinion on the effectiveness of the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying Schedule of Findings as item 2022-002 that we consider to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' statement of fund balances-budgetary basis and statement of revenues and expenditures-budgetary basis and the related notes thereto are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings as item 2022-001.

State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' Responses to the Findings

Government Auditing Standards requires the auditor to perform limited procedures on the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' responses to the findings identified in our audit and described in the accompanying Schedule of Findings. The State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State of Illinois, Office of Comptroller – Fiscal Officer Responsibilities' internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sikich LLP

Decatur, Illinois
December 13, 2022

STATE OF ILLINOIS
OFFICE OF COMPTROLLER
FISCAL OFFICER RESPONSIBILITIES
SCHEDULE OF FINDINGS – GOVERNMENT AUDITING STANDARDS
Year Ended June 30, 2022

2022-001. **FINDING** (Late payment of statutorily mandated transfers)

The Office of Comptroller (Office) did not ensure all statutorily mandated transfers between State funds were made within established timeframes, as required.

The Office had a system in place to identify and record inter-fund transfers it was required to make. During the fiscal year ended June 30, 2022, the Office timely recorded, within the Statewide Accounting Management System (SAMS), the receivables and related payables for transfers of money in the State Treasury to be made between State of Illinois' funds. However, not all transfers were made timely. During fiscal year 2022, we noted 320 transfers between State funds made greater than 30 days after the statutorily mandated transfer date. Transfers made between one and 30 days after the statutorily mandated transfer date were excluded from the information provided in the following table. The following summary concerning late payment of statutorily mandated transfers highlights the delays of making such transfers in fiscal year 2022 compared to fiscal year 2021 and fiscal year 2020:

	Fiscal Year 2022*	Fiscal Year 2021**	Fiscal Year 2020**
Number of late transfers	320 transfers (165 from General Revenue Fund (GRF))	346 transfers (185 from GRF)	323 transfers (170 from GRF)
Range of days transfers were late	31 to 365 days	31 to 398 days	31 to 443 days
Total volume of late transfers, in \$	\$1.25 billion (\$332.52 million from GRF)	\$1.28 billion (\$355 million from GRF)	\$1.20 billion (\$339 million from GRF)
Late transfers outstanding and paid after June 30	\$876.84 million (\$49.69 million from GRF)	\$1.07 billion (\$162 million from GRF)	\$999.41 million (\$275 million from GRF)

*Analysis prepared as of October 12, 2022, for fiscal years 2022.

**Denotes information from the prior year finding.

Also, during fiscal year 2022, we noted 71 late transfers, totaling \$156.17 million, between State funds made between one and 30 days after the statutorily mandated transfer date.

STATE OF ILLINOIS
OFFICE OF COMPTROLLER
FISCAL OFFICER RESPONSIBILITIES
SCHEDULE OF FINDINGS – GOVERNMENT AUDITING STANDARDS
Year Ended June 30, 2022

Furthermore, the following table contains the number and amount of late transfers still outstanding as of October 12, 2022, relating to fiscal years 2022, 2021 and 2020.

	Fiscal Year 2022	Fiscal Year 2021	Fiscal Year 2020
Number of late transfers outstanding as of 10/12/2022	130	67	4
Amount of late transfers outstanding as of 10/12/2022	\$873.82 million	\$544.06 million	\$51.62 million

The transfers noted above are mandated by various State statutes that contain the required funds, amounts, and timeline. This finding was first reported during the fiscal year 2009 financial audit.

Office management stated, as they did during the prior examinations, due to continued fiscal circumstances outside the control of the Office, the Office must continue to engage in cash management strategies maximizing the use of State funds while also managing resources on-hand to address various pending vouchers causing some transfers to remain in the SAMS queue until the Office is able to process them.

Office management further stated although it has significantly decreased the payment cycle and the number of late payments by managing revenues on-hand, some transfers cannot be made timely since payments for core State programs are prioritized. Office management also stated the Office policy was to prioritize State obligations for payrolls, pension contributions, human and social services programs, education, and debt service rather than to transfer revenues into funds that have no current demand or funding pressures.

Failure to make inter-fund transfers within applicable timeframes represents noncompliance with State law, and untimely transfers of monies may have delayed the receiving fund's use of appropriated funds. (Finding Code No. 2022-001, 2021-001, 2020-001, 2019-001, 2018-001, 2017-001, 2016-001, 2015-001, 2014-001, 2013-001, 12-1, 11-1, 10-1, 09-1)

RECOMMENDATION

We recommend the Office make transfers within timeframes established by applicable statutes. While we realize the lack of available funds in the State Treasury requires prioritization and cash management decisions, we recommend the Office continue in its efforts to make transfers in as timely a manner as possible.

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OFFICE RESPONSE

The Office accepts the recommendation and will continue in its effort to make the required transfers timely but given all the competing payments from limited resources in the State Treasury there will always be some that are late. The Office staff continues to collaborate with various State fiscal officers on regular ongoing basis to complete fund transfers that are essential throughout the fiscal year to avoid disruptions in the delivery of State services or programs.

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2022-002. **FINDING** (Failure to implement adequate Information Technology controls)

The Office of Comptroller (Office) failed to implement adequate general Information Technology (IT) controls related to its environment and applications.

In order to fulfill its mission as the Comptroller of the State of Illinois, the Office maintains an information technology environment to host its applications and data. To ensure the internal controls over the environment and applications were appropriate, we reviewed the Office's following general IT controls: security of the environment, controls over access provisioning and controls over changes. Our testing noted:

Security of the environment

The Office was unable to provide certain requested information covering the audit period concerning the network and related security policies and procedures. In addition, during our review of the documentation that was provided, we noted instances where the network's security settings were not current or suitably configured.

Controls over access provisioning

During our testing of the Office's controls over access provisioning, we noted instances where the Office:

- Had not established policies and procedures documenting requirements for reviewing security logging reports for the network or their various applications.
- Had not established policies and procedures documenting the process for terminating external users' access.
- Did not document its review of mainframe security violation reports.
- Did not document approval for users' access to applications.
- Did not timely terminate separated users' access.
- Did not conduct a periodic review of users' access to the environment and applications.

Controls over changes

Our review of the Office's System Development Methodology, System Request Procedures, and Network Change Authorization Form Procedures noted they were not current and did not reflect the Office's process for change management.

We requested the Office's population of changes to its network environment. However, the Office was unable to provide a complete and accurate population of changes, as the Office did not require all changes to follow the change management process. As a result, we were unable to test changes to the network.

In addition, we tested a sample of application changes, noting instances of:

- Systems requests and data fixes that were missing documentation of all required approvals, and
- Post Implementation Reviews that were not completed.

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Further, in order to determine whether the Office maintained proper segregation of duties over network application changes, we requested the population of developers. In response to our request, the Office provided numerous different listings; however, the Office did not provide documentation demonstrating any of the listings were complete and accurate.

Due to these conditions, we were unable to conclude the Office's population records were sufficiently precise and detailed under the Professional Standards promulgated by the American Institute of Certified Public Accountants (AU-C § 500.08).

Even given the population limitations noted above, we tested a sample of application changes to ensure proper segregation of duties. We noted in our testing that developers migrated the change into the production environment, or sufficient documentation was not provided to determine who conducted the migration.

The *Security and Privacy Controls for Information Systems and Organizations* (Special Publication 800-53, Fifth Revision) published by the National Institute of Standards and Technology (NIST), Access Control, Configuration, and the System Development Life Cycle sections, require entities to maintain proper internal controls over the security of the environment, access provisioning and change management.

Also, the Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires all State agencies to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance funds, property, and other assets and resources are safeguarded against waste, loss, unauthorized use and misappropriation and maintain accountability over the State's resources.

Further, the Office's Security Administration Guide (Guide) requires the users' supervisor to provide approvals for access and also requires separated users' access be terminated on the last date of employment. In addition, the Office is to periodically review users' access.

Office management indicated that missing information causing the auditors to site security weaknesses was due to insufficient written documentation of current processes and procedures.

Inadequate controls over the Office's environment and applications could lead to unauthorized access, unauthorized changes and security risks to its environment, applications and related data. Also, due to the severity of the weaknesses noted, we were unable to rely upon the general IT control over the environment and applications. (Finding Code No. 2022-002)

RECOMMENDATION

We recommend the Office implement adequate general IT controls related to its environment and applications.

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OFFICE RESPONSE

The Office accepts the recommendation. The policies and procedures should be reviewed and updated to ensure they reflect current practices. The Office must be agile in its operations to ensure statutory requirements are met and adapts, as necessary, when conditions change. Although the Office was not always timely in terminating separated users' access from specific applications, all employees leaving employment with the Office are terminated from the network on their last day. This practice can be clarified with a procedure change. The Office will continue to work to timely update procedures and ensure the required supporting documentation is maintained in accordance with the documented procedures in place.