92_SB0049 LRB9201970MWcd

- 1 AN ACT concerning home mortgages.
- 2 Be it enacted by the People of the State of Illinois,
- 3 represented in the General Assembly:
- 4 Section 1. Short title. This Act may be cited as the
- 5 Local Government Housing Finance Act.
- 6 Section 5. Definitions. In this Act:
- 7 "Appraised value" means the fair market value of a home
- 8 determined in accordance with generally accepted procedures
- 9 and standards applicable to the appraisal of real property.
- 10 "Authority" means any county or any municipality in this
- 11 State.
- 12 "Bonds" means any revenue bonds authorized under this
- 13 Act and payable as provided under this Act.
- "Corporate authorities" means the county board or the
- 15 corporate authorities of a municipality as defined in the
- 16 Illinois Municipal Code.
- 17 "Home" means real property and improvements on real
- 18 property located within the Authority consisting of not more
- 19 than 4 dwelling units, including, but not limited to,
- 20 condominium units owned by one mortgagor who occupies or
- 21 intends to occupy one of the units.
- 22 "Home mortgage loan" means an interest-bearing loan to a
- 23 mortgagor evidenced by a promissory note and secured by a
- 24 mortgage on a home purchased or originated in accordance with
- 25 this Act made for the purpose of acquiring a home having a
- 26 purchase price less than the maximum home value.
- 27 "Lender" means any lending institution participating in a
- 28 residential housing finance plan as the originator of home
- 29 mortgage loans.
- 30 "Lending institution" means any bank, bank holding
- 31 company, credit union, trust company, savings bank, national

- 1 banking association, savings and loan association, building
- 2 and loan association, mortgage banker, or other financial
- 3 institution that customarily provides service or otherwise
- 4 aids in the financing of home mortgages, or any holding
- 5 company for any of the foregoing.
- 6 "Maximum home value" means the amount determined by the
- 7 corporate authorities.
- 8 "Mortgagor" means a person of low or moderate income who
- 9 has received or qualifies to receive a home mortgage loan on
- 10 a home.
- "Ordinance" means an ordinance adopted and approved by
- 12 the corporate authorities of an Authority.
- "Purchase price" means the actual consideration paid to
- 14 the seller of a home.
- "Person" means a natural person or persons or a trust,
- 16 provided that the trust is for the benefit of a natural
- person or members of that person's immediate family.
- 18 "Participation commitment" means any undertaking or
- 19 agreement by a lending institution to participate in the
- implementation of a residential housing finance plan.
- 21 "Persons of low or moderate income" means a person or
- 22 family (consisting of one or more persons all of whom occupy
- or will occupy the home) whose aggregate gross income
- including the gross income of any co-signer or guarantor of
- 25 the promissory note made in connection with the making of a
- 26 home mortgage loan does not exceed a maximum amount to be
- 27 established by the corporate authorities and determined in
- 28 accordance with appropriate criteria, rules, and regulations,
- approved by the corporate authorities in connection with the
- 30 implementation of a residential housing finance plan.
- 31 "Residential housing finance plan" means a program
- 32 implemented under this Act by an Authority to assist persons
- 33 of low or moderate income in acquiring safe, decent, and
- 34 sanitary housing that they can afford.

- 1 "State" means the State of Illinois.
- 2 "Trustee" means any State or national bank or trust
- 3 company, having trust powers, located within or outside the
- 4 State of Illinois, that may be appointed to act in any
- 5 capacity with respect to a residential housing finance plan
- 6 and the issuance of bonds to finance that plan whether
- 7 designated as a trustee, custodian, or administrator.
- 8 Section 10. Powers. In addition to powers that an
- 9 Authority may now have, Authorities have the following
- 10 powers:
- 11 (a) To acquire, and to contract and enter into advance
- 12 commitments to acquire, directly or indirectly, home
- 13 mortgages owned by lending institutions at any prices and
- 14 upon any other terms and conditions that are determined by
- 15 the Authority or trustee that the Authority designates as its
- 16 agent.
- 17 (b) To make and execute contracts with lending
- 18 institutions for the origination and servicing of home
- 19 mortgage loans on behalf of an Authority and to pay the
- 20 reasonable value of services rendered in accordance with
- 21 those contracts.
- 22 (c) To make loans to lenders to enable those lenders to
- 23 make home mortgage loans in accordance with this Act.
- 24 (d) To establish, by rules, regulations, or ordinances
- 25 relating to the issuance of bonds or in any financing
- documents relating to the issuance of bonds, any standards
- 27 and requirements applicable to the purchase of home mortgage
- loans or the origination of home mortgage loans or loans to
- 29 lenders that the Authority deems necessary or desirable to
- 30 effectuate the public purposes of this Act, including but not
- 31 limited to: (i) the time within which lending institutions
- 32 must make participation commitments and make disbursements
- for home mortgage loans; (ii) the terms and conditions of

1 home mortgage loans to be acquired or originated; (iii) the 2 standards and criteria to be applied by the Authority in defining persons of low or moderate income; (iv) the amounts 3 4 and types of insurance coverage required on homes, home 5 mortgage loans, and bonds; (v) the representations and 6 warranties to be required of persons and lending institutions of 7 compliance with the standards and evidence requirements; (vi) restrictions as to interest rate and other 8 9 terms of home mortgage loans or the return realized therefrom by lending institutions; (vii) the type and amount of 10 11 collateral security to be provided to assure repayment of any 12 loans to lenders by the Authority and to assure repayment of bonds; and (viii) any other matters related to the purchase 13 or origination of home mortgage loans or the making of loans 14 to lenders that shall be deemed relevant or necessary by the 15 16 corporate authorities.

17

18

19

20

2.1

22

23

24

25

26

27

28

- (e) To require from each lending institution from which home mortgage loans are to be purchased or that will originate home mortgage loans on behalf of the Authority or from lenders to which loans are made the submission, at the time of making participation commitments, of evidence satisfactory to the Authority of the ability and intention of the lending institutions to make home mortgage loans and the submission, within the time specified by the Authority for making disbursements for home mortgage loans, of evidence satisfactory to the Authority of the making of home mortgage loans and of compliance with any standards and requirements established by the Authority.
- 29 (f) To require that a lending institution or lender 30 furnish, prior to or concurrent with the delivery of any 31 participation commitment by a lending institution, a 32 commitment fee in the form of a cash deposit, letter of 33 credit, promissory note, surety bond, or other instrument 34 approved by the corporate authorities executed by or on

- 1 behalf of the lending institution, in an amount to be 2 determined by the corporate authorities.
- (g) To issue its bonds to defray, in whole or in part, 3
- 4 (i) the cost of acquiring or originating home mortgage loans
- or making loans to lenders in order to enable them to make 5
- 6 home mortgage loans; (ii) if deemed necessary or advisable,
- 7 the cost of paying interest on bonds during a reasonable
- 8 period necessary to acquire or originate the home mortgage
- 9 loans or to make the loans to the lender; (iii) the costs of
- studies and surveys, insurance premiums, underwriting fees, 10
- 11 legal, accounting, and marketing services incurred in
- connection with the issuance and the sale of the bonds, 12
- 13 including amounts required to establish reasonably necessary
- bond and interest reserve accounts, and trustee, custodian, 14
- 15 and rating agency fees; (iv) the costs of
- 16 reserves; and (v) any other costs that are reasonably related
- 17 to the foregoing.
- To authorize the sale or other disposition of any 18 (h)
- 19 home mortgage loan, in whole or in part, upon any terms,
- any price and time, and from time to time, as may be 20
- 21 necessary to assure that the revenues and receipts to be
- 22 derived with respect to the home mortgage loans, together
- 23 with any insurance proceeds, funds held in reserve accounts,
- and earnings thereon, shall produce and provide revenues and 24
- receipts at least sufficient to provide for the prompt

payment of the principal, redemption premiums, if any, and

- interest at maturity of all bonds issued pursuant to this Act 27
- or to otherwise authorize the sale or other disposition of 28
- 29 any home mortgage loan after the bonds have been paid or
- 30 deemed to be paid.

25

26

- (i) To pledge any revenues and receipts to be received 31
- from any home mortgage loans to the punctual payment of bonds 32
- authorized under this Act, and the interest and redemption 33
- premiums, if any, on the bonds. 34

- 1 (j) To mortgage, pledge, or grant security interests in 2 any home mortgage loans, notes, or other property in favor of 3 the holder or holders of bonds issued therefor.
- 4 To issue its bonds in any amount that may be (k) necessary (and not limited by the amount of bonds refunded) 5 6 for the purpose of refunding, in whole or in part, at any 7 time, bonds previously issued, the proceeds \circ f 8 refunding bonds may be used, at the discretion of the 9 corporate authorities, for paying bonds at maturity, calling bonds for payment, and paying bonds prior to maturity, or for 10 11 deposit into an escrow or trust fund in advance of maturity of bonds to be held for payment thereof at maturity or 12 13 earlier.
- (1) To appoint or designate a trustee or trustees for the benefit of the bondholders and to delegate and assign thereto, insofar as it may lawfully do so, its rights, duties, and responsibilities with respect to carrying out and enforcing the terms and provisions of its residential housing finance plan.

20

21

22

23

- (m) To provide for and authorize the use and disposition of any funds remaining in the possession of the Authority or its trustees following payment and retirement of the bonds of a designated series issued under this Act.
- 24 (n) To make and execute contracts and other instruments 25 necessary or convenient to the exercise of any of the powers 26 granted in this Act.
- 27 15. Ordinance authorizing exercise of powers. Section 28 The exercise of any or all powers granted by this Act shall 29 be authorized and the bonds shall be authorized to be issued under this Act for the purposes set forth in this Act, by an 30 31 ordinance adopted by the corporate authorities that takes effect immediately upon adoption. The ordinance shall set 32 33 forth a finding and declaration (i) of the public purpose

public purpose.

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

27

28

29

30

31

32

33

1 therefor and (ii) that the ordinance is adopted pursuant to 2 this Act, which finding and declaration shall be conclusive evidence of the existence and sufficiency of the public 3 4 purpose and of the power to carry out and give effect to the 5

The bonds shall bear interest at any rate or rates without regard to any other law pertaining to interest rate limitations, may be payable at any time or times, may be one or more series, may bear any date or dates, may mature at time or times not exceeding 40 years from their respective dates, may be payable in any medium of payment any place or places, may carry any registration privileges, may be subject to any terms of redemption at any premiums, may be executed in any manner, may contain any terms, covenants, and conditions, and may be in any form, coupon or registered, that the corporate authorities shall provide. The bonds may be sold at public or private sale any price, in any manner and upon any terms that the corporate authorities may authorize, and may be issued to the purchaser or purchasers of bonds sold under this Act. The bonds and interim notes shall be deemed to be securities and negotiable instruments within the meaning of and for all purposes of the Uniform Commercial Code.

Section 20. Covenants. Any ordinances authorizing the issuance of the bonds under this Act may contain covenants regarding the use and disposition of the revenues and (i) receipts from any home mortgage loans for which the bonds are to be issued, including the creation and maintenance of reasonable and adequate reserves that the corporate authorities may determine; (ii) the insurance to be carried any home mortgage loan or bonds and the use on and disposition of the proceeds of that insurance; (iii) the appointment of one or more trustees for the benefit of the

1 bondholders, paying agents, or bond registrants; (iv) 2 investment of any funds held by the trustee or lender, notwithstanding any other law to the contrary; (v) 3 4 maximum rate payable on any home mortgage loan; and (vi) the 5 terms and conditions upon which the holders of the bonds 6 any portion of the bonds, or any trustees for the bonds, are 7 entitled to the appointment of a receiver by a court of 8 competent jurisdiction, and any terms and conditions may 9 provide that the receiver may take possession of the home mortgage loans or any part thereof and maintain, sell, or 10 11 otherwise dispose of the home mortgage loans, prescribe other payments, and collect, receive, and apply all income and 12 thereafter derived therefrom. 13 revenues An ordinance authorizing the issuance of bonds under this Act may provide 14 15 that payment of the principal of, redemption premium, if any, 16 on and interest on any bonds issued under this Act shall be secured by a mortgage, pledge, security interest, insurance 17 agreement, or indenture of trust of or with respect to any 18 19 home mortgage loans and a lien upon the revenues and receipts derived therefrom or from any notes or other obligations of 20 2.1 lending institutions with respect to which the bonds are issued. The mortgage, pledge, security interest, insurance 22 23 agreement, or indenture of trust constitute a contract with the holder or holders of the bonds and continue in effect 24 25 until the principal of, the interest on, and the redemption premiums, if any, on the bonds have been fully paid or 26 provision made for the payment of the bonds, and the duties 27 of the Authority and its corporate authorities and officers 28 29 under this Act and any ordinance and any mortgage, pledge, 30 security interest, insurance agreement, or indenture of trust shall be enforceable as provided therein by any bondholder by 31 32 mandamus, foreclosure of any mortgage, pledge, security interest, insurance agreement, or indenture of trust, or 33 34 other appropriate suit, action, or proceeding in any court of 2.4

competent jurisdiction; provided the ordinance or mortgage, pledge, security interest, insurance agreement, indenture of trust under which the bonds are issued may provide that all remedies and rights to enforcement may be vested in a trustee (with full power of appointment) for the benefit of all the bondholders, which trustee shall subject to the control of any number of holders or owners of any outstanding bonds as provided therein.

Section 25. Signatures. The bonds shall bear the manual or facsimile signatures of any officers of the Authority that may be designated in the ordinance authorizing the bonds and the signatures constitute the valid and binding signatures of the officers, notwithstanding that before the delivery of and payment for the bonds any or all of the persons whose signatures appear thereon have ceased to be officers of the Authority. The validity of the bonds shall not be dependent on nor affected by the validity or regularity of any proceedings relating to the home mortgage loans acquired or made from proceeds of the bonds. A recital in the bonds that they are issued pursuant to this Act shall be conclusive evidence of their validity and of the regularity of their issuance.

Section 30. Pledges; validity. Any pledge made to secure bonds shall be valid and binding from the time when the pledge is made. The revenues and receipts or property or interests in property pledged and thereafter received by the Authority or trustee shall immediately be subject to the lien of the pledge without any physical delivery of the pledge or further act, and the lien of any such pledge shall be valid and binding as against all parties having claims of any kind in tort, contract, or otherwise against the Authority or trustee irrespective of whether the parties have notice

- 1 thereof. Neither the ordinance, nor any other instrument by
- which a pledge is created, need be recorded.

3 Section 35. Bonds; obligations of the Authority. All bonds issued under this Act shall be limited obligations of 4 5 the Authority issuing the same, payable solely from the bond proceeds, (ii) revenues and receipts derived from the 6 7 home mortgage loans or from any notes or other obligations of 8 persons with respect to which the bonds are issued and secured by a mortgage, pledge, security interest, insurance 9 10 agreement, or indenture of trust of or with respect to such 11 home mortgage loans, (iii) certain insurance proceeds which may relate to the bonds or the home mortgage loans, 12 (iv) fees, or (v) certain reserve funds. 13 participation No 14 Authority shall have any right or authority to levy taxes 15 pay any of the principal of, redemption premium, if any, or interest on any bonds issued pursuant to this Act or any 16 17 judgment against an Authority on account of the bonds. Nο 18 holder of any bonds issued under this Act shall have the 19 right to compel any exercise of the taxing power of any 20 Authority to pay the bonds, the interest, or redemption 21 premium, if any, on the bonds, and the bonds shall not 22 constitute an indebtedness of the Authority, or a loan of the faith and credit of the Authority, within the meaning of any 23 24 constitutional or statutory provision, nor shall the bonds be 25 construed to create any moral obligation on the part of the Authority to provide for the payment of the bonds. It shall 26 be plainly stated on the face of each bond that it has been 27 28 issued under the provisions of this Act and that it does not 29 constitute an indebtedness of the Authority, or a loan of the faith and credit of the Authority, within the meaning of any 30 31 constitutional or statutory provision. Bonds may be issued 32 pursuant to this Act without regard to (i) any statutory 33 limitation as to bonded indebtedness and shall not be

- 1 included in computing total bonded indebtedness within the
- 2 meaning of any statutory limitation, (ii) any requirement of
- 3 competitive bidding or procedure for award of contracts
- 4 applicable by any statute, (iii) any requirement of
- 5 publication of ordinance or other documents, or (iv) any
- 6 requirement of referendum or petition.
- 7 Section 40. Personal liability; corporate authorities.
- 8 Neither the members of the corporate authorities of an
- 9 Authority, nor any official or employee the Authority, nor
- 10 any person executing bonds issued under this Act shall be
- liable personally for payment of the bonds or the interest or
- 12 redemption premium, if any, thereon or be subject to any
- 13 personal liability or accountability by reason of the
- 14 issuance thereof.
- 15 Section 45. Joint or cooperative action. One or more
- 16 Authorities (whether or not any of them are home rule units)
- 17 may join together or cooperate with one another in the
- 18 exercise, either jointly, on behalf of the Authorities, or
- 19 otherwise, of any one or more of the powers conferred upon
- 20 Authorities under this Act or other enabling acts or powers.
- 21 Notwithstanding any other law to the contrary, one or more
- 22 Authorities may issue bonds on behalf of other Authorities
- 23 (whether or not any of the Authorities are home rule units of
- 24 government), whether or not the home mortgage loan is made
- 25 within the corporate limits of the Authority issuing the
- 26 bonds or any other cooperating Authority. The joint or
- 27 cooperative action shall be taken only in accordance with and
- 28 pursuant to a written agreement entered into between or among
- 29 such cooperating parties.
- 30 Section 50. Legal investments. Notwithstanding any other
- 31 provision of law, bonds issued pursuant to this Act shall be

1 legal investments for all trust funds, insurance companies, 2 savings and loan associations, investment companies, and banks, both savings and commercial, and shall be legal 3 4 investments for executors, administrators, trustees, and all 5 other fiduciaries. The bonds shall be legal investments for State school funds and for any funds which may be invested in 6 7 county, municipal, or school district bonds, and such bonds 8 shall be deemed to be securities which may properly and 9 legally be deposited with, and received by, any State or municipal officer or by any agency or political subdivision 10 11 of the State for any purpose for which the deposit of bonds or obligations of the State is now, or may hereafter, be 12 authorized by law, including deposits to secure public funds. 13

14

15

16

17

18

19

20

21

22

23

24

25

Section 55. Interests of corporate officers or employees; participating lending institutions. Notwithstanding the provisions of any other law to the contrary, a member of the corporate authorities, or an officer or employee of the Authority, may be an officer, employee, or stockholder of a lending institution or lender participating in a residential housing finance plan of the corporate authorities, provided the member (if a member of the corporate authorities) declares such position or interest at a regular meeting of the corporate authorities prior to passage of an ordinance establishing the plan and abstains from voting on the ordinance.

Section 60. Scope of additional powers. The powers conferred by this Act are in addition and supplemental to, and the limitations imposed by this Act shall not affect, the powers conferred upon Authorities by any other law. This Act is not a limitation upon the powers of home rule units. Home mortgage loans may be acquired, purchased, and financed, and bonds may be issued under this Act for those purposes,

- 1 notwithstanding that any other law or power may provide for
- 2 the acquisition, purchase, and financing of like home
- 3 mortgage loans, or the issuance of bonds for like purposes,
- 4 and without regard to the requirements, restrictions,
- 5 limitations, or other provisions contained in any law,
- 6 including any law relating to any requirement of competitive
- 7 bidding or restriction imposed on the sale or disposition of
- 8 property or award of contracts. Nothing in this Act shall be
- 9 deemed or construed to prohibit the exercise of the powers
- 10 conferred upon Authorities in connection with the financing
- of federally assisted housing for persons of low and moderate
- 12 income.
- 13 Section 65. Construction. This Act is necessary for
- 14 the health, welfare, and safety of the State, its counties
- and municipalities, and its inhabitants; therefore, it shall
- 16 be liberally construed to effect its purposes.
- 17 Section 99. Effective date. This Act takes effect upon
- 18 becoming law.