- 1 AMENDMENT TO HOUSE BILL 3143
- 2 AMENDMENT NO. ____. Amend House Bill 3143 by replacing
- 3 the title with the following:
- 4 "AN ACT concerning procurement."; and
- 5 by replacing everything after the enacting clause with the
- 6 following:
- 7 "Section 5. The Legislative Audit Commission Act is
- 8 amended by changing Section 3 as follows:
- 9 (25 ILCS 150/3) (from Ch. 63, par. 106)
- 10 Sec. 3. The Commission shall receive the reports of the
- 11 Auditor General and other financial statements and shall
- 12 determine what remedial measures, if any, are needed, and
- 13 whether special studies and investigations are necessary. If
- 14 the Commission shall deem such studies and investigations to
- 15 be necessary, the Commission may direct the Auditor General
- 16 to undertake such studies or investigations.
- The Commission or 3 members of the Commission may direct
- 18 the Auditor General to conduct an audit of the procurement
- 19 practices of a State agency when a State purchasing officer
- 20 <u>has determined, pursuant to subsection (g) of Section 20-10</u>
- of the Illinois Procurement Code, that it is not in the best

1 interests of the State to award a contract to the lowest
2 responsible and responsive bidder.

When a disagreement between the Audit Commission and an agency under the Governor's jurisdiction arises in the process of the Audit Commission's review of audit reports relating to such agency, the Audit Commission shall promptly advise the Governor of such areas of disagreement. The Governor shall respond to the Audit Commission within a reasonable period of time, and in no event later than 60 days, expressing his views concerning such areas of disagreement and indicating the corrective action taken by his office with reference thereto or, if no action is taken, indicating the reasons therefor.

The Audit Commission also promptly shall advise all other responsible officials of the Executive, Judicial and Legislative branches of the State government of areas of disagreement arising in the process of the Commission's review of their respective audit reports. With reference to his particular office, each such responsible official shall respond to the Audit Commission within a reasonable period of time, and in no event later than 60 days, expressing his view concerning such areas of disagreement and indicating the corrective action taken with reference thereto or stating the reasons that no action has been taken.

The Commission shall report its activities to the General Assembly including such remedial measures as it deems to be necessary. The report of the Commission shall be made to the General Assembly not less often than annually and not later than March 1 in each year.

The requirement for reporting to the General Assembly shall be satisfied by filing copies of the report with the Speaker, the Minority Leader and the Clerk of the House of Representatives and the President, the Minority Leader and the Secretary of the Senate and the Legislative Research

- 1 Unit, as required by Section 3.1 of "An Act to revise the law
- 2 in relation to the General Assembly", approved February 25,
- 3 1874, as amended, and filing such additional copies with the
- 4 State Government Report Distribution Center for the General
- 5 Assembly as is required under paragraph (t) of Section 7 of
- 6 the State Library Act.
- 7 In addition, the Commission has the powers and duties
- 8 provided for in the "Illinois State Auditing Act", enacted by
- 9 the 78th General Assembly, and, if the provisions of that Act
- 10 are conflict with those of this Act, that Act prevails.
- 11 (Source: P.A. 84-1438.)
- 12 Section 10. The Illinois State Auditing Act is amended
- 13 by changing Section 3-1 as follows:
- 14 (30 ILCS 5/3-1) (from Ch. 15, par. 303-1)
- 15 (Text of Section before amendment by P.A. 91-935)
- 16 Sec. 3-1. Jurisdiction of Auditor General. The Auditor
- 17 General has jurisdiction over all State agencies to make post
- 18 audits and investigations authorized by or under this Act or
- 19 the Constitution.
- 20 The Auditor General has jurisdiction over local
- 21 government agencies and private agencies only:
- 22 (a) to make such post audits authorized by or under
- 23 this Act as are necessary and incidental to a post audit
- of a State agency or of a program administered by a State
- 25 agency involving public funds of the State, but this
- 26 jurisdiction does not include any authority to review
- local governmental agencies in the obligation, receipt,
- 28 expenditure or use of public funds of the State that are
- granted without limitation or condition imposed by law,
- 30 other than the general limitation that such funds be used
- 31 for public purposes;
- 32 (b) to make investigations authorized by or under

1 this Act or the Constitution; and

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2 (c) to make audits of the records of local
3 government agencies to verify actual costs of
4 state-mandated programs when directed to do so by the
5 Legislative Audit Commission at the request of the State
6 Board of Appeals under the State Mandates Act.

7 At the end of each fiscal quarter, the Auditor General must file with the Legislative Audit Commission and the 8 9 Governor a complete listing of all contracts awarded to a bidder other than the lowest responsible and responsive 10 11 bidder that are reported to him or her under subsection (g) of Section 20-10 of the Illinois Procurement Code during that 12 fiscal quarter. The Legislative Audit Commission must review 13 those contracts and, in its annual reports, advise the 14 General Assembly of contracts that appear to constitute an 15 16 abuse of subsection (g) of Section 20-10 of the Illinois Procurement Code. The Auditor General must conduct an audit 17 of the procurement practices of a State agency when directed 18 to do so by the Legislative Audit Commission or by 3 members 19 of the Commission as provided in Section 3 of the Legislative 20 2.1 Audit Commission Act.

In addition to the foregoing, the Auditor General may conduct an audit of the Metropolitan Pier and Exposition Authority, the Regional Transportation Authority, the Suburban Bus Division, the Commuter Rail Division and the Chicago Transit Authority and any other subsidized carrier when authorized by the Legislative Audit Commission. Such audit may be a financial, management or program audit, or any combination thereof.

The audit shall determine whether they are operating in accordance with all applicable laws and regulations. Subject to the limitations of this Act, the Legislative Audit Commission may by resolution specify additional determinations to be included in the scope of the audit.

- 1 The Auditor General may also conduct an audit, when
- 2 authorized by the Legislative Audit Commission, of any
- 3 hospital which receives 10% or more of its gross revenues
- 4 from payments from the State of Illinois, Department of
- 5 Public Aid, Medical Assistance Program.
- 6 The Auditor General is authorized to conduct financial
- 7 and compliance audits of the Illinois Distance Learning
- 8 Foundation and the Illinois Conservation Foundation.
- 9 As soon as practical after the effective date of this
- 10 amendatory Act of 1995, the Auditor General shall conduct a
- 11 compliance and management audit of the City of Chicago and
- 12 any other entity with regard to the operation of Chicago
- 13 O'Hare International Airport, Chicago Midway Airport and
- 14 Merrill C. Meigs Field. The audit shall include, but not be
- 15 limited to, an examination of revenues, expenses, and
- 16 transfers of funds; purchasing and contracting policies and
- 17 practices; staffing levels; and hiring practices and
- 18 procedures. When completed, the audit required by this
- 19 paragraph shall be distributed in accordance with Section
- 20 3-14.
- 21 The Auditor General shall conduct a financial and
- 22 compliance and program audit of distributions from the
- 23 Municipal Economic Development Fund during the immediately
- 24 preceding calendar year pursuant to Section 8-403.1 of the
- 25 Public Utilities Act at no cost to the city, village, or
- incorporated town that received the distributions.
- 27 The Auditor General must conduct an audit of the Health
- 28 Facilities Planning Board pursuant to Section 19.5 of the
- 29 Illinois Health Facilities Planning Act.
- 30 (Source: P.A. 90-813, eff. 1-29-99; 91-782, eff. 6-9-00.)
- 31 (Text of Section after amendment by P.A. 91-935)
- 32 Sec. 3-1. Jurisdiction of Auditor General. The Auditor
- 33 General has jurisdiction over all State agencies to make post
- 34 audits and investigations authorized by or under this Act or

1 the Constitution.

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2 The Auditor General has jurisdiction over local 3 government agencies and private agencies only:

- (a) to make such post audits authorized by or under this Act as are necessary and incidental to a post audit of a State agency or of a program administered by a State agency involving public funds of the State, but this jurisdiction does not include any authority to review local governmental agencies in the obligation, receipt, expenditure or use of public funds of the State that are granted without limitation or condition imposed by law, other than the general limitation that such funds be used for public purposes;
 - (b) to make investigations authorized by or under this Act or the Constitution; and
 - (c) to make audits of the records of local government agencies to verify actual costs of state-mandated programs when directed to do so by the Legislative Audit Commission at the request of the State Board of Appeals under the State Mandates Act.

2.1 At the end of each fiscal quarter, the Auditor General must file with the Legislative Audit Commission and the 22 Governor a complete listing of all contracts awarded to a 23 bidder other than the lowest responsible and responsive 24 25 bidder that are reported to him or her under subsection (g) of Section 20-10 of the Illinois Procurement Code during that 26 fiscal quarter. The Legislative Audit Commission must review 27 those contracts and, in its annual reports, advise the 28 General Assembly of contracts that appear to constitute an 29 30 abuse of subsection (g) of Section 20-10 of the Illinois Procurement Code. The Auditor General must conduct an audit 31 32 of the procurement practices of a State agency when directed to do so by the Legislative Audit Commission or by 3 members 33 34 of the Commission as provided in Section 3 of the Legislative

1 <u>Audit Commission Act.</u>

- 2 In addition to the foregoing, the Auditor General may
- 3 conduct an audit of the Metropolitan Pier and Exposition
- 4 Authority, the Regional Transportation Authority, the
- 5 Suburban Bus Division, the Commuter Rail Division and the
- 6 Chicago Transit Authority and any other subsidized carrier
- 7 when authorized by the Legislative Audit Commission. Such
- 8 audit may be a financial, management or program audit, or any
- 9 combination thereof.
- 10 The audit shall determine whether they are operating in
- 11 accordance with all applicable laws and regulations. Subject
- 12 to the limitations of this Act, the Legislative Audit
- 13 Commission may by resolution specify additional
- determinations to be included in the scope of the audit.
- In addition to the foregoing, the Auditor General must
- 16 also conduct a financial audit of the Illinois Sports
- 17 Facilities Authority's expenditures of public funds in
- 18 connection with the reconstruction, renovation, remodeling,
- 19 extension, or improvement of all or substantially all of any
- 20 existing "facility", as that term is defined in the Illinois
- 21 Sports Facilities Authority Act.
- The Auditor General may also conduct an audit, when
- 23 authorized by the Legislative Audit Commission, of any
- 24 hospital which receives 10% or more of its gross revenues
- 25 from payments from the State of Illinois, Department of
- 26 Public Aid, Medical Assistance Program.
- 27 The Auditor General is authorized to conduct financial
- 28 and compliance audits of the Illinois Distance Learning
- 29 Foundation and the Illinois Conservation Foundation.
- 30 As soon as practical after the effective date of this
- 31 amendatory Act of 1995, the Auditor General shall conduct a
- 32 compliance and management audit of the City of Chicago and
- 33 any other entity with regard to the operation of Chicago
- 34 O'Hare International Airport, Chicago Midway Airport and

- 1 Merrill C. Meigs Field. The audit shall include, but not be
- 2 limited to, an examination of revenues, expenses, and
- 3 transfers of funds; purchasing and contracting policies and
- 4 practices; staffing levels; and hiring practices and
- 5 procedures. When completed, the audit required by this
- 6 paragraph shall be distributed in accordance with Section
- $7 \quad 3-14$
- 8 The Auditor General shall conduct a financial and
- 9 compliance and program audit of distributions from the
- 10 Municipal Economic Development Fund during the immediately
- 11 preceding calendar year pursuant to Section 8-403.1 of the
- 12 Public Utilities Act at no cost to the city, village, or
- incorporated town that received the distributions.
- 14 The Auditor General must conduct an audit of the Health
- 15 Facilities Planning Board pursuant to Section 19.5 of the
- 16 Illinois Health Facilities Planning Act.
- 17 (Source: P.A. 90-813, eff. 1-29-99; 91-782, eff. 6-9-00;
- 18 91-935, eff. 6-1-01.)
- 19 Section 15. The Illinois Procurement Code is amended by
- 20 changing Sections 20-10 and 30-15 as follows:
- 21 (30 ILCS 500/20-10)
- 22 Sec. 20-10. Competitive sealed bidding.
- 23 (a) Conditions for use. All contracts shall be awarded
- 24 by competitive sealed bidding except as otherwise provided in
- 25 Section 20-5.
- 26 (b) Invitation for bids. An invitation for bids shall
- 27 be issued and shall include a purchase description and the
- 28 material contractual terms and conditions applicable to the
- 29 procurement.
- 30 (c) Public notice. Public notice of the invitation for
- 31 bids shall be published in the Illinois Procurement Bulletin
- 32 at least 14 days before the date set in the invitation for

- 1 the opening of bids.
- 2 (d) Bid opening. Bids shall be opened publicly in the
- 3 presence of one or more witnesses at the time and place
- 4 designated in the invitation for bids. The name of each
- 5 bidder, the amount of each bid, and other relevant
- 6 information as may be specified by rule shall be recorded.
- 7 After the award of the contract, the winning bid and the
- 8 record of each unsuccessful bid shall be open to public
- 9 inspection.
- 10 (e) Bid acceptance and bid evaluation. Bids shall be
- 11 unconditionally accepted without alteration or correction,
- 12 except as authorized in this Code. Bids shall be evaluated
- 13 based on the requirements set forth in the invitation for
- 14 bids, which may include criteria to determine acceptability
- such as inspection, testing, quality, workmanship, delivery,
- 16 and suitability for a particular purpose. Those criteria
- 17 that will affect the bid price and be considered in
- 18 evaluation for award, such as discounts, transportation
- 19 costs, and total or life cycle costs, shall be objectively
- 20 measurable. The invitation for bids shall set forth the
- 21 evaluation criteria to be used.
- 22 (f) Correction or withdrawal of bids. Correction or
- 23 withdrawal of inadvertently erroneous bids before or after
- 24 award, or cancellation of awards of contracts based on bid
- 25 mistakes, shall be permitted in accordance with rules. After
- 26 bid opening, no changes in bid prices or other provisions of
- 27 bids prejudicial to the interest of the State or fair
- competition shall be permitted. All decisions to permit the
- 29 correction or withdrawal of bids based on bid mistakes shall
- 30 be supported by written determination made by a State
- 31 purchasing officer.
- 32 (g) Award. The contract shall be awarded with
- 33 reasonable promptness by written notice to the lowest
- 34 responsible and responsive bidder whose bid meets the

- 1 requirements and criteria set forth in the invitation for
- 2 bids, except when a State purchasing officer determines it is
- 3 not in the best interest of the State and by written
- 4 explanation determines another bidder shall receive the
- 5 award. The explanation shall appear in the appropriate
- 6 volume of the Illinois Procurement Bulletin. The written
- 7 <u>explanation must include:</u>
- 8 <u>(1) a description of the agency's needs;</u>
- 9 (2) a determination that the anticipated cost will be fair and reasonable;
- 11 (3) a listing of all responsible and responsive
- 12 <u>bidders; and</u>
- 13 (4) the name of the bidder selected, pricing, and
- 14 <u>the reasons for selecting that bidder instead of the</u>
- 15 <u>lowest responsible and responsive bidder.</u>
- 16 <u>Each agency may adopt rules to implement the requirements</u>
- of this subsection (g).
- 18 The written explanation shall be filed with the Auditor
- 19 General and the Procurement Policy Board and be made
- 20 <u>available</u> for inspection by the public within 30 days after
- 21 <u>the public agency's decision to award the contract.</u>
- 22 <u>At the end of each fiscal quarter, the Auditor General</u>
- 23 <u>must file with the Legislative Audit Commission and the</u>
- 24 Governor a complete listing of all contracts awarded to a
- 25 <u>bidder other than the lowest responsible and responsive</u>
- 26 <u>bidder that are reported to him or her under this subsection</u>
- 27 <u>during that fiscal quarter</u>. The Legislative Audit Commission
- 28 <u>must review those contracts and, in its annual reports,</u>
- 29 <u>advise the General Assembly of contracts that appear to</u>
- 30 constitute an abuse of this subsection.
- 31 (h) Multi-step sealed bidding. When it is considered
- 32 impracticable to initially prepare a purchase description to
- 33 support an award based on price, an invitation for bids may
- 34 be issued requesting the submission of unpriced offers to be

- 1 followed by an invitation for bids limited to those bidders
- 2 whose offers have been qualified under the criteria set forth
- 3 in the first solicitation.
- 4 (Source: P.A. 90-572, eff. date See Sec. 99-5.)
- 5 (30 ILCS 500/30-15)

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- 6 Sec. 30-15. Method of source selection.
- 7 (a) Competitive sealed bidding. Except as provided in
- 8 subsections (b), (c), and (d) and Sections 20-20, 20-25, and

20-30, all State construction contracts shall be procured by

- 10 competitive sealed bidding in accordance with Section 20-10.
- 11 (b) Other <u>procurements</u> methods.
- 12 (1) Construction Manager Services. Procurement of a construction manager for project services, which may 13 14 include, but are not limited to, scheduling, contractor 15 coordination, and administration of payment requests, but 16 not including design services, shall be made in accordance with Section 20-15 of this Code providing for 17 competitive sealed proposals, and shall be made in 18 accordance with Section 1.2035, entitled Competitive 19 Selection Procedures for Professional and Artistic 20 21 Services, of Title 44 of the Illinois Administrative Code as that Section existed on May 1, 2001 and Section 22 23 1.2015, establishing procedures for competitive sealed 24 proposals, of Title 44 of the Illinois Administrative 25 Code as that Section existed on May 1, 2001.
- 26 (2) Illinois Correctional Industries. Procurement from Illinois Correctional Industries constitutes 27 28 contracting between State governmental bodies, exempt from Procurement Code requirements, and shall be done in 29 30 accordance with Section 45-30, Central Management Services rules as those rules existed on May 1, 2001, and 31 the procurement practices provisions of the Capital 32 33 Development Board rules as those rules existed on May 1,

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2 2001. Such procurements may utilize an annual master
2 contract with agreed-upon unit prices for construction
3 services, against which sub-orders may be placed for
4 specific Capital Development Board projects.

- of art procured for Capital Development Board construction projects pursuant to Section 14 of the Capital Development Board Act shall be in accordance with selection procedures developed by the Fine Arts Review Committee and Capital Development Board, in consultation with the Public Arts Advisory Committee, as those procedures existed on May 1, 2001. The---Capital Development-Board-shall--establish-by-rule-construction purchases-that-may-be--made--without--competitive--sealed bidding--and--the--most--competitive--alternate-method-of source-selection-that-shall-be-used.
- (c) Construction-related professional services. 17 All construction-related professional services contracts shall be 18 19 awarded in accordance with the provisions of the Architectural, Engineering, and Land Surveying Qualifications 20 21 Based Selection Act. "Professional services" means those 22 services within the scope of the practice of architecture, 23 professional engineering, structural engineering, or registered land surveying, as defined by the laws of this 24 25 State.
- (d) Correctional facilities. Remodeling 26 and 27 rehabilitation projects at correctional facilities under \$25,000 funded from the General Revenue Fund are exempt from 28 29 provisions of this Article. The Department of Corrections may use inmate labor for the remodeling or 30 rehabilitation of correctional facilities on those projects 31 under \$25,000 funded from the General Revenue Fund. 32
- 33 (Source: P.A. 90-572, eff. date See Sec. 99-5.)

- Section 95. No acceleration or delay. Where this Act makes changes in a statute that is represented in this Act by text that is not yet or no longer in effect (for example, a Section represented by multiple versions), the use of that text does not accelerate or delay the taking effect of (i) the changes made by this Act or (ii) provisions derived from any other Public Act.
- 8 Section 99. Effective date. This Act takes effect upon 9 becoming law.".