

STATE OF ILLINOIS
95th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

81st Legislative Day

6/27/2007

Speaker Madigan: "The House shall come to order. The Members shall be in their chairs. We ask the Members and our guests in the gallery to turn off laptop computers, cell phones, and pagers. And we ask our guests in gallery to rise and join us for the invocation and the Pledge of Allegiance. We shall be led in prayer today by the Reverend Scott Porter, who is the Pastor of Abiding Word Church in Sterling, Illinois. Reverend Porter is the guest of Representative Jerry Mitchell."

Reverend Porter: "Let us pray. Our heavenly Father, we thank You for this day. We thank You for the opportunity to be in this place at this time. I pray now for each and every individual here, the Representatives of this Body from all over this great state, the State of Illinois. We pray, Father, that You would fill them with Your wisdom and direction and guidance as they do the work of the people of this great State. We thank You for this nation and the opportunity as citizens of the United States to live free. We thank You for our liberties. We do not take them lightly. But we... we look to the future with great hope and expectation. And thank You that in these times we can come together to do what's best for this state. We ask Your blessing and with great respect for people of all faiths, religions and creeds, I pray in the name of Jesus Christ. Amen."

Speaker Madigan: "We shall be led in the Pledge of Allegiance by Representative Harris."

Harris - et al: "I pledge allegiance to the flag of the United States of America and to the republic for which it stands,

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one nation under God, indivisible, with liberty and justice for all."

Speaker Madigan: "Roll Call for Attendance. Representative Currie."

Currie: "Thank you, Speaker. Please let the record reflect the excused absences of Representatives Dunkin, Fritchey, Graham and Joyce."

Speaker Madigan: "Mr. Bost."

Bost: "Thank you, Mr. Speaker. Let the record reflect... reflect that Representative Paul Froehlich... Oh, I'm sorry. No, all Republicans are present today."

Speaker Madigan: "The Clerk shall take the record. There being 113 Members responding to the Attendance Roll Call, there is a quorum present. Mr. Clerk."

Clerk Bolin: "Committee Reports. Representative Currie, Chairperson from the Committee on Rules, to which the following measures were referred, action taken on June 27, 2007, reported the same back with the following recommendation/s: 'direct floor consideration' for House Bill 122, Amendment #1; Senate Bill 360, Amendment #4; and a Motion to recede from House Amendment #3 to Senate Bill 144. Introduction of Resolutions. House Resolution 549, offered by Representative Schmitz. And House Resolution 550, offered by Representative Hannig. These Resolutions were referred to the House Rules Committee."

Speaker Madigan: "Agreed Resolutions."

Clerk Bolin: "Agreed Resolutions. House Resolution 546, offered by Representative Howard. House Resolution 547, offered by Representative McGuire. House Resolution 548, offered by

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Representative Turner. House Resolution 551, offered by Representative McCarthy. House Resolution 552, offered by Representative John Bradley."

Speaker Madigan: "The Clerk has read the Agreed Resolutions. Representative Currie moves for the adoption of the Agreed Resolutions. Those in favor say 'aye'; those opposed say 'no'. The 'ayes' have it. The Agreed Resolutions are adopted. Mr. Lang, on page 15 of the Calendar, on the Order of Nonconcurrency, there appears Senate Bill 144. Mr. Lang."

Lang: "Thank you, Mr. Speaker. I move that the House recede from House Amendment #3 to Senate Bill 144."

Speaker Madigan: "The Gentleman has moved that the House recede from House Amendment #3 to Senate Bill 144. This would be final action. There being no discussion, the question is, 'Shall this Motion be adopted?' The Motion will require 71 votes. Those in favor signify by voting 'yes'; those opposed by voting 'no'. The Clerk shall take the record. On this question, there are 113 people voting 'yes', 0 voting 'no'. The House does adopt the Motion to recede from House Amendment #3 and this Bill, having received a Supermajority Constitutional Majority, is hereby declared passed. Mr. Bost."

Bost: "Mr... Thank you, Mr. Speaker. I know we're trying to get everything lined out here and everything like that. And I was just wondering if... when the appropriate time to... to an inquiry of the Chair is... is when the appropriate time would be to say, red rover, red rover, send Jack Franks on over?"

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Speaker Madigan: "Ladies and Gentlemen, let me have your attention, please. If we could have your attention. The plan is to go to party caucuses right now, return to the floor, call the Appropriation Bills. So if the Democrats would please go to Room 114 and if the Republicans would please go to 118 for party caucuses. Upon return to the floor, we'll call the Appropriation Bill. Thank you. The Lady indicates she does not... Lady indicates she does not wish to call her Motion. Representative Ryg, on House Bill 1717."

Ryg: "Thank you, Mr. Speaker and Members of the chamber. I apologize for the confusion. I move for nonconcurrency on House Bill 1717, which enhances the penalties when there's a battery or an assault against a severely or profoundly mentally retarded person. We had some debate on the floor last week. The stakeholders have all agreed that we will maintain the original language of the Bill and the Senate has agreed to recede."

Speaker Madigan: "Mr. Rose."

Rose: "Thank you, Mr. Speaker. I want to thank the Sponsor for working... with us over the intervening week here. I firmly believe this is the right thing to do at this point in time. And it will make the underlying Bill better, and I just want to say thank you to Kathy Ryg for taking this out of the record initially and working through the issues over... over the week here. So... thank you, Kathy. I would urge everyone to support this Bill at this time."

Speaker Madigan: "The Lady moves that the House nonconcur in Senate Amendment #1. Those in favor signify by voting

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'yes'; those opposed by voting 'no'. The Motion will require 71 votes. Have all voted who wish? The Clerk shall take the record. On this question, there are 114 people voting 'yes', 0 voting 'no'. The House does nonconcur in Senate Amendment #1 to House Bill 1717. On Page 5 of the Calendar on the Order of House Bills-Second Reading, there appears House Bill 3920. Mr. Clerk, what is the status of the Bill?"

Clerk Bolin: "House Bill 3920, a Bill for an Act making appropriations. The Bill has been read a second time, previously. No Committee Amendments. Floor Amendment #2, offered by Representative Hannig, has been approved for consideration."

Speaker Madigan: "Mr. Hannig on Amendment #2."

Hannig: "Mr... Mr. Speaker, I'd like to withdraw Amendment #1."

Speaker Madigan: "The Gentleman like a... to withdraw Amendment #1. Amendment #1 shall be withdrawn. Mr. Hannig, on Amendment #2."

Hannig: "Yes. Thank you, Mr. Speaker. I... This would be the temporary budget and I'd ask that we adopt the Amendment, then we could debate the Bill."

Speaker Madigan: "The Gentleman moves to adopt the Amendment. Those in favor say 'aye'; those opposed say 'no'. The 'ayes' have it. The Amendment is adopted. Are there any further Amendments?"

Clerk Bolin: "No further Amendments. No Motions filed."

Speaker Madigan: "Put the Bill on the Order of Third Reading. Read the Bill a third time."

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Clerk Bolin: "House Bill 3920, a Bill for an Act making appropriations. Third Reading of this House Bill."

Speaker Madigan: "Mr. Hannig."

Hannig: "Yes. Thank you, Mr. Speaker and Members of the House.

I think we all recognize that on Saturday at the hour of midnight, the fiscal year 2007 expires. And unless we give the Comptroller some additional spending authority, when his office reopens on Monday morning, he'll simply have no ability to pay any of the state bills. And at that time we will see we will see State Government slowly begin to grind to a halt. Now in spite of the fact that there are differences between the caucuses and the chambers and the Governor and some of the Members of this chamber and the Senate, a... I think all of us agree that it's important that we keep State Government open and that the services that so many of our citizens have come to rely upon are not interrupted because of our disagreements over a permanent 12-month budget. So this is a proposal to extend for 31 days, till the end of July, the spending authority that's necessary for the Comptroller to have in order to pay the bills that come in on a daily basis. The Leaders have met with the Governor and we worked out, I think, a nice compromise that allows State Government to stay open, but does not go beyond what's necessary in order to operate State Government. Our personal services line would be appropriated at the '07 level, which would be sufficient at least in a 30-day... in a 31-day budget to meet our obligations that we have to AFSCME. Other operating spending lines would be at the '07 lines as well. We would

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recognize our pension obligation at the certified level. We have a unique situation that exists this month in education in that a number of the items that we typically talk about in great detail, General State Aid and the categoricals and transitional assistance, actually are not... are not funded in the month of July. Those payments go out every other month, but not in July. And so this budget would recognize that and fund those specific items at zero. But for other items within the State Board of Education, the operations and those items that continue to go on at school districts, we would fund them at the '07 level. Higher education would receive the '07 level, primarily because we have a number of smaller colleges around the state that would suffer if we didn't provide them with at least some funding in the month of July. Medicaid and other grants would be at the... at the '07 level as well. We wanted to send a clear signal to our creditors that we intend to pay all of our debt service on our outstanding obligations and so we would simply appropriate at the '08 level for those items. And in the capital line, we would say that the pay as you go capital that... that comes in, we would... we would appropriate at the '08 level as well. This is a 12-month spending plan, but it sunsets at the end of July. So it's a 31-day plan. It's been worked out, as I said, by the Governor and the four (4) Legislative Leaders. I think that it does what we intended it to do, which is to keep the doors open here in State Government. I'd be happy to answer any questions and I'd ask for your 'yes' vote."

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Speaker Madigan: "The Gentleman moves for the passage of the Bill. The Chair recognizes Representative Mulligan. Mulligan. Mulligan."

Mulligan: "Thank you, Mr. Speaker. It's a good Irish name. Will the Sponsor yield?"

Speaker Madigan: "Sponsor yields."

Mulligan: "Representative Hannig, even though this is a 12 month budget, there are some things not in it, particularly the education funding that would be changed so that by next month, the end of July, we have to have some plan in order to make the school payments. Is that correct?"

Hannig: "That's correct, Representative."

Mulligan: "All right. But this basically covers payments for the state workers, correctional officers, State Police?"

Hannig: "That's correct."

Mulligan: "Rank and file people that work in offices, and it would cover um... some of the grants for the human service agencies, things like that that would cover the continuation on an emergency basis of the budget in order to make payments and keep the state moving?"

Hannig: "That's correct, Representative."

Mulligan: "And it's your understanding that the only thing this budget is actually accomplishing is an emergency funding for the state to keep moving while we get down to the nitty-gritty of passing a real budget. Is that not..."

Hannig: "Yes, Representative, for those state employees who come in every day and put in their... their honest days work, they're entitled to know that they'll get a paycheck. For those vendors who provide us with goods and services,

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they're entitled to know that they'll get payment. And that's what this budget does and not much else."

Mulligan: "All right. And I... I do not feel as the Governor indicated that this is making any statement on either the budget that the Speaker previously passed out of the House or the budget that Representative Cross and our caucus filed. We felt that those budgets and I don't want to speak for your side of the Caucus, but... your side of the aisle, but that those budgets were originally a point to start negotiations to get things moving or to not have to go into overtime. So because we are doing this, we're doing this to be responsible leaders as opposed to giving a victory to the second floor or any place else. Is that not correct?"

Hannig: "That's correct, Representative."

Mulligan: "All right. What would you say, what else would obviously be missing out of this budget that we would need to address, besides the fact that it is pretty much a rollover of '07 without any community project add-ons of the Members and with a few other things that were out of it. So this is just pretty much a bare bones '07 to keep government functioning. So what else do you think is probably necessary to be there before the end of July?"

Hannig: "Well, Representative, I think you hit upon in your introduction two of the most important items, which is the General State Aid and... and the categoricals which we will have to address at some point and hopefully, sooner rather than later. And then I guess for most of these other lines, they're funded at the '07 level and the threshold question in all of these items, whether it's higher education or

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human services, can we afford to go higher? And if we can, in which lines?"

Mulligan: "All right. And the IDOT money, so that the summer road projects can continue, is there?"

Hannig: "Yes."

Mulligan: "And caregivers for the sick and elderly and disabled both continued to be paid and the state pension system will be funded at the full level?"

Hannig: "At the certified level, yes."

Mulligan: "All right. Trying to think what else we need to get clarified. I was... I did have some concern on Budget Implementation Acts that were previously passed out of the House. Because they referred to a budget and have projects in there that are not going to be covered by this current budget. My feeling and my... that I would convey in my caucus is that I would prefer that we had new Budget Implementation Acts, but if we can't do that, I would like your assurance that any budget that is going to be crafted at least on our part is not taking into consideration monies that were already put into those Budget Implementation Acts upfront because actually there's been no consensus on a total budget."

Hannig: "Well, I would... I would simply say, Representative, that as... as part of what we would call the budget, there's the spending plan and the budget implementation and we need to have both, and we need to have bipartisan cooperation to get both and so..."

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Mulligan: "Right. Because as we both know the devil's in the details and those are usually the Budget Implementation Acts."

Hannig: "Right."

Mulligan: "Particularly, Senate Bill 182 that was sent out of here, there were parts in it that were very necessary, but there were other parts that were incentives for Members to vote on an austere budget. So, Senate Bill 182 is... I see as problematic if it were to stay into effect. It's the big one that has not only the hospital stuff in it, but a... a lot of other projects, which I won't go into at the point..."

Hannig: "Okay. Your... Your point is well-taken, Representative."

Mulligan: "All right. And so I presume that it is at least this House, Senate, not the Senate, the House Democrats and the House Republicans by passing this, it's an emergency budget. It's not making a statement or giving a victory to anybody; it's keeping government running so that we will be the rational people and that we will get out there and continue to negotiate, hopefully, to an end sooner, rather than later."

Hannig: "I agree with you a 100 percent, Representative, on that statement."

Mulligan: "My staff thinks I've done a great job, so they're not telling me anymore; obviously, they weren't listening. If I haven't gotten anything on the budget, I hope they'll come up with it, anything else we need on the record. And hopefully, that what we've discussed here will be taken as it is given as an emergency process to get... keep government rolling and for us to continue negotiating, which I think we

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will do in good faith and we will be there. Let's hope that the second floor and other people will be also."

Speaker Madigan: "Mr. Cross."

Cross: "Thank you, Mr. Speaker. I have no questions of the Sponsor. I have a few comments I'd like to make. Representative Mulligan I think covered a good bit of the specifics of the Bill. I want to reiterate if she didn't say this that we on this side of the aisle were fairly aggressive last week, along with some others, in advocating an emergency budget. We are close, relatively close, to a shut down in State Government. And nobody on this side of the aisle and I suspect the truth is others on your side of the aisle, don't want to see a Government shutdown. It's not responsible. It's not fair. It's not right. It is the wrong thing we should do as government a... or as elected officials to the people of the State of Illinois that rely on us for state services. They may be employees on they may receive State services. So, the emergency budget to get us through the month of July is essential. And we have shown I think on this issue that we are willing to work with those of you on the other side of the aisle, as well as those in the Senate, and even on the second floor, that we want to get things done. And we have tried to do that with an infrastructure Bill. We've tried to do that with our own budget and we've tried to make some statements in other areas. And we will continue to do that. But I think we have to have a serious discussion and dialogue about the future of what we're gonna do. Because up to now... up to now, we have failed miserably. And quite frankly, it's

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those of you on the other side of the aisle, your party, that has touted the fact that you're in charge, and frankly bragged about the fact that you are in charge. And you were not able to get a budget passed in January, in February, in March, April, in May, or almost through June. And the sad reality of it is, all sixty-seven (67) of you on your side of the aisle, all sixty-seven (67) of you are responsible for the failure of not passing a budget in time for the people of the State of Illinois. You are causing gridlock potentially in this state, all sixty-seven (67) of you. You should be ashamed of that. We can no longer, we can no longer run from the facts that we have a responsibility to pass a twelve (12)-month budget. It's okay to do a... a thirty (30)-day budget. We want all avoid shutdown. But the inevitable is coming, sooner than later, and for us to avoid the fact that we need to do a budget is a mistake. We need to stop playing games. We need to stop pointing fingers. We need to stop the rhetoric. We need to stop the grandstanding. We need to sit down and have an honest to goodness, serious discussion about the fiscal condition of the State of Illinois. We can't sit here and continue to expect great things, in some people's minds, that cost billions of dollars when we don't have billions of dollars to spend. We don't have access to large pots of money. We are a society that expects now and demands instant gratification. We can't be a government that provides instant gratification. We have to accept the realization that the amount of money available to this state is limited. Does it make us all happy? It doesn't give us everything we

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want. It doesn't allow us to play to certain groups and to say, I got you this or I'm advocating for this. So, if we are gonna have some finality on a budget and have a serious discussion about conclusion on this, we need to accept that fact. And it's not necessarily pleasant. We have about seven hundred and twenty million dollars (\$720,000,000) of available revenue in which we can balance a budget. That's more money... you couple that with the existing revenue, than we've ever had as a State of Illinois to balance a budget. More money than we've ever had as a State of Illinois to balance a budget. Can't we balance a budget with eight hundred million (\$800,000,000) or seven hundred fifty million dollars (\$750,000,000) of new money? People in this state don't want us, to raise taxes. People in this state don't want us on top of electric bills and gas and milk and eggs and low housing prices, to on top of that hit them one more time with a higher tax bill, whether it's a sales tax, income tax, a gross receipts tax, a payroll tax, a generation tax. The tax goes... the taxes go on and on in this climate, enough is enough. We need to accept the fact that we don't have any more money. We understand also on this side of the aisle that we can't get everything we want. We have principles that we subscribe to. We think we can live within our means and we don't want to raise taxes. We're not gonna get everything we want as we move forward. And I would pledge to you that as we move forward, we will work with you in a bipartisan manner to attempt to craft a budget that has us living within our means, and we're willing to provide a little give and take. We know that.

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It's the way this process should work. It hasn't worked that way so far. For a variety of reasons, we haven't gotten there yet. As I said earlier, the sixty-seven (67) of you were not able to put a budget together, along with your friends in the Democrat side in the Senate. But that's passed. Let's put that behind us and move forward and get a budget passed. And, Representative Hannig, thank you for your work on this. Representative Beaubien, thank you for your work on this. Speaker Madigan, thank you for your work on this. And I intend to vote 'aye' on this, because I don't want to see a Government shutdown, and I am hopeful that this Bill passes. Thank you."

Speaker Madigan: "Mr. Franks."

Franks: "Thank you, Mr. Speaker. I'd like... I'd like to speak to the a... Bill. I'd like to... to speak against it. I believe that the Bill, what we're doing, is bad public policy. I also think unless this is a one-time thirty (30)-day budget, it's also unconstitutional. Because I think there's a real chance if this isn't done and we have to do this six (6) more times, what we have is a continuing appropriation process, which is not given to us through our State Constitution. Also I think it takes away a real sense of urgency to get things done. We could be doing this through December, unless we address this now. On another level, I was reading our Constitution before I came down today. And our Constitution was clear that we're to be a citizen Legislature who have other jobs. What this is becoming is a full-time Legislature, which eliminates the type of people that the Constitution wished to be able to serve. Unless

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you have another government job, or a very understanding boss or a... someone else who has your wife or husband having another well-paying job, the Legislature could become out of reach for the people who are supposed to be in it and that really concerns me. Also this budget, this proposal, doesn't have any accountability measures. We're still going to have a Governor that's spending almost six thousand dollars (\$6,000) a day commuting. We're still going to have agency directors with eighty-five thousand dollar (\$85,000)-a-year drivers. And there are chiefs of staffs having those drivers. I don't think that we should be rewarding that type of example and that type of leadership. I'm going to vote 'no' and I hope that you join me. And I hope... and my idea is that we should have a showdown here and now. I think now is our opportunity to take back the government and to do what we're elected to do, and I think that the 'no' vote is the only sensible vote. Should this pass or if it doesn't pass and we come back here next week or the following week to work on another budget, then I believe that all future budget hearings should be conducted on the House Floor and have all the Representatives and all the Senators present. That way the Governor could face each of us with his agencies' Directors to defend his budget with each line item line by line. Explain to us how he intends on spending an additional three billion dollars (\$3,000,000,000) where he's already said they'll be no new sales taxes. There will be no new income tax. We've already told him that the GRT is dead. He knows that the sale of the lottery is dead. What I'd like to know is where

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is the Governor's revenue source? He must come and explain to us and to answer the questions in the people's House. We ought to be doing the work in the open, put sunshine on it. Otherwise, all we're doing is deferring difficult choices. We were elected to make tough choices. People are unhappy with the job that's being done in Washington; they're unhappy with the job that's being done in Springfield. We have to rise above it. I think the proper vote is to vote 'no'. Let's have the showdown now. Let's get this budget done now. We're not gonna have a better budget thirty (30) days out. We have the time. Let's stay here and let's get this done. Please vote 'no'."

Speaker Madigan: "Mr. Black."

Black: "Thank you very much, Mr. Speaker. Will the Sponsor yield?"

Speaker Madigan: "Sponsor yields."

Black: "Representative Hannig, in your opening remarks you indicated that our debt service would be met, and that's extremely important because unfortunately in the last four (4) years, this State has increased its indebtedness a considerable amount. If my memory serves me correctly, we've gone from about seven billion dollars (\$7,000,000,000) of long term debt to approximately twenty-two billion dollars (\$22,000,000,000) in long term debt. So, obviously, the holders of that debt need to be paid on time or it could lead to fiscal disaster for the State of Illinois. But in your remarks you referenced, we will pay those debtors or those creditors on an '08 budget scale, if I understood you correctly. But I don't see that we have an '08 budget

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scale. So how are you arriving at the payments we will make to our creditors?"

Hannig: "Representative, in the... in the budget that the Governor introduced, he was able to lay out the payments that are due on our respective a... bonds for fiscal year '08. And as we begin fiscal year '08 on Sunday, we believe that it's important to tell the bondholders that we will make those payments. Now in some of those covenants, there's continuing appropriation language or... or at least there's some continuing appropriation language in the statutes, I should say, that would cover those bondholders, but we don't want them to believe that they'll have to resort to that. We want them to see on the front end that we're going to pay."

Black: "I would hope that that might be the only part of the Governor's introduced budget that we will borrow from in this Amendment. The Amendment is several hundred pages. Are there any other references to the '08 budget as introduced by the Chief Executive Officer of the State of Illinois, the Governor?"

Hannig: "Well, the other item, Representative, where we actually use the '08 number is the certified number for the pensions. And the '08 number is higher than '07. We know again that there's a continuing appropriation. And one could argue that even if you use the '07 number, the pensions will get their full amount. But we felt in the end after some negotiation that it was cleaner and sent a clearer signal that we intended to pay the full amount by using that certified number."

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Black: "Okay. I... I thank you for that because I think one of the a... mistakes we made last year was to not address the pension liability. And we will do that in this thirty (30) day emergency budget. And I appreciate your work on it. Mr. Speaker, to the Amendment... To the Bill, as amended. A previous speaker said that we should vote 'no', and listed several reasons why we should. I remember when the Federal Government shut down some years ago. Who won? Who won that battle? My Party, the Republican Party, was in control of Congress at the time. I don't think they won anything. In fact, one could say that the Republican Speaker at that time signed his death warrant by shutting down the Federal Government. I ha... I have many emotions here tonight. And one of them quite frankly is that the Governor was quoted in more than one media outlet that he wanted to hurry and get this budget done before the Republicans had any say in it. Well, he didn't make that. But remember that we were not invited to any of the budget meetings prior to the end of May. Suddenly, the Republican Caucus was invited and what did we do? Did we sit there with our arms folded and said, 'It's your problem. We're not here to do anything. It's your... You made this mess. You clean it up. We're not going to participate.' No, we did not. Under the leadership of a... Leader Cross, about seven (7) to ten (10) days ago, the Republican Caucus decided that we would be supportive of an emergency thirty (30) day or July budget, because it is an emergency. If you shut down government, people don't get paid. Correctional officers don't get paid. State Police officers don't get paid. Government workers don't get paid.

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Creditors don't get paid. And I don't think that's right. And I don't think that's a fair way to do business. So we extended our hand to the Democrat Majority and some of us will join you this evening in passing a... an emergency budget if you will. But my... my caution is this, don't take our hand for granted. I don't think we're going to sit here in August, in September and October and extend our hand for continuous thirty (30)-day emergency spending plans. The pressure point is in August and the pressure point is, if you don't come up with a budget by the end of July, how will you make payments to schools? How will you make payments to higher education? The question... the answer is simple, you won't. You endanger a shutdown of the Illinois public education system both K-12 and Higher Education. I don't want to see that happen. I hope cooler heads will prevail and that nobody has to see that happen. The previous speaker who urged a 'no' vote said that there are no safeguards. And he breaks an interesting point. But I would point out that Republicans have in the last four (4) months introduced legislation that calls for a sunshine process in the Appropriations Bills. That we don't get Amendments creating a budget, even an emergency budget, put on our desks consisting of hundreds of pages and the individual Members are given thirty-five (35) minutes, if they're lucky, to look through it. We trust a great deal in our staff. But there is no appropriation, there is no safeguard that the Governor will not spend money in other ways. One of the things that our caucus insisted on in this budget was no blind appropriations for capital, giving the

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Governor the ability to fly around the State and hand out millions of dollars in a... in appropriations for this project or that project that none of us knew anything about or in fact voted for. In 2003, I introduced a simple Resolution calling for an audit of the State aircraft executive fleet. I made a Motion to Discharge the Rules Committee on a Resolution that would have the Auditor General examine the cost of our executive air fleet, which has now become a political issue or a media issue. I was denied the opportunity to have that Resolution discharged from the Rules Committee. Had we done so, I think we might have been able to do what the Gentleman who wants us to vote 'no' said. We could've put some legislation together that would have revamped how we fund the executive aircraft fleet. That Resolution, and I have refiled it, also says we should look into selling or leasing some of the state executive aircraft fleet that costs us some twenty-six million dollars (\$26,000,000) to operate the first year this Governor was in office because of the flights we continually make back and forth, transporting most of the directors, as this same Gentleman pointed out a week ago, only eight (8) of the twenty-nine (29) directors were in Springfield on that day. The rest of them were in Chicago where they live. And they continually use that aircraft fleet to fly back and forth, using it as I would use a bicycle or a taxi cab. We spend millions of dollars on that. We can put some safeguards in this budget. We're willing to work with you on that. In fact, we have filed legislation to put those safeguards in process. You will not release them from the Rules

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Committee. So be it. You hold the Majority. I would say that you have not used your Majority very wisely since the Governor's budget was introduced in March. So we will extend our votes this evening to help pass an emergency July budget to prevent a shutdown of state services, to prevent a shutdown of community-based organizations in my district that treat the developmentally disabled, that treat the mentally ill, that do a number of things that we simply cannot afford to shutdown. But beware of August when school payments must be made and that pressure point looms. Will we come together and produce a workable, reasonable budget in the next three (3) weeks because it appears we're off next week? Or will we continue? Will we continue to see what we have seen since March? Not one Member of this House voted to pursue a Gross Receipts Tax. Not one. Now that revenue source is evidently off the table. I don't... it doesn't appear that the payroll tax has any indication that it will survive. The selling of the lottery, do the math. Is that a good deal? The profit this year is six hundred and fifty million dollars (\$650,000,000). It goes to the Education Fund. And yet the Governor wants us to lease it or sell it for ten billion (10,000,000,000) for fifty (50) years. Do the math. Is that a good deal? Not the way I figure it. So I think it's time to stop governing by press release. I think it's time to stop governing by having someone come out and talk to the press and when the minute they're asked a question, they turn around and walk away. How long has it been since this Governor has had a press conference? I'm not opposed to the Gentleman's measure to

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do the appropriations process like we use to do it. But it takes you. We can't do it. We don't have the votes. We're in the Minority. You've made that very clear to us on more than one (1) occasion. So tonight we'll join with I... I hope a majority and pass an emergency budget for July to keep essential state services operating. And I think the challenge to the majority is it's now time, whether we're here next week or not, to start seriously negotiating a workable, reasonable budget that does the best we can do with the revenue we have, not the revenue we wish we had, not the revenue that was proposed. There seems to be no support for that revenue. Now, Ladies and Gentlemen, we can't continue to spend money we don't have. I've heard that dozens of times from my constituents. So as we vote tonight, don't think we have solved the problem; we have not. We have joined you in preventing a shutdown of essential state services for the month of July. I wouldn't count on that for August. The message should be clear to the Majority. You control the House. You control the Senate. You control the Governor's Office. You control every State constitutionally elected office in the State of Illinois. You wanted that, you asked for it, you campaigned for it, you got it. Now show us in the next three (3) or four (4) weeks that you know how to use that majority, and in fact you will use that majority, and hopefully we can help you in that process in developing and passing a reasonable fair budget that's prioritized and does the best we can do with the revenue we have or the revenue that you are willing to vote for, to spend. And that has been the

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weakness of the Majority that I have witnessed since March. The time for action is now. The emergency is upon us. I intend to vote 'aye' for the Bill."

Speaker Madigan: "The Chair would suggest one more speaker, and that would be Mr. Eddy and then we'll go to Roll Call."

Eddy: "Thank you very much, Mr. Speaker. Will the Sponsor yield for a few questions?"

Speaker Madigan: "The Sponsor yields."

Eddy: "Representative, I just want to make sure there's an understanding of what this budget means as... as it relates to education in Illinois. As I look through the Amendment, and I ran through the education line items rather quickly. They came up on the system finally, but I... I see, for example, Early Childhood Education has a funding level for the entire year's appropriation for Early Childhood Education. However, is it... is it just given the authority for thirty (30)-days worth of appropriations based on that entire annual amount that's in this budget docume... or this Amendment?"

Hannig: "Well, Representative, the way this would work is we... we used the entire number for '07 in many cases, but we put a... we put a sunset on this Bill of July 31. And now, let's take the next step and assume that we'll pass a full budget for all twelve (12) months. The spending that occurs in July will count against that final budget. So the fact that... that there's a number... and someone might say, well, could you spend more than one-twelfth? We don't know what the final number's gonna be, but whatever you spend in July

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is going to count against your allocation for the entire FY '08 year."

Eddy: "But is it... is it the intent here to spend what would normally be vouchered in that line item, whatever the line item is, during that first thirty (30)-day period?"

Hannig: "That... yes, that's correct. I would anticipate one... one-twelfth of that line item would be spent."

Eddy: "Or... or whatever portion that would normally be vouchered in that first month."

Hannig: "In... in... that's correct. In July."

Eddy: "So, that follows the logic then that since no General State Aid payments are made in July or no mandated categorical payments are made in July, there are zeros in those line items for now."

Hannig: "That's correct. Exactly."

Eddy: "If... if there is an amount in a line item for a particular area, whether it's career and technical education, textbook loan, whatever the number is, is... is there any way for someone who's doing a school district budget to reasonably anticipate whether or not that number is gonna change?"

Hannig: "There... Representative, I understand what you're saying. It's a very difficult process because in the end, the final budget that we pass, the twelve (12)-month budget, will be the number unless we would pass a supplemental at some point to... to modify that. So, what we're looking at here, and I think others have said it earlier and often, that this is an emergency budget to try to deal with what's at hand to keep essential services operating and nothing more."

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Eddy: "Okay. And I don't want to put you on the spot with this, but Representative Black brought up some tremendous points. When we sit down to actually do a budget, this is not about a line item necessarily. But in the spring, school districts release people. Those people are dependent upon grant funding. In July, when school districts normally rehire people, they can't count on one-twelfth. They have to understand whether or not that money's gonna be... or the intent is to appropriate that money year 'round. For example, the truant alternative money, if that's intended to be a year-round appropriation, how do you hire people back based on a grant when the spending authority is just for 30 days? I guess you just have faith that at some point or another an entire appropriation's gonna come that allows you to hire all those people that that grant supported."

Hannig: "And Representative, and that's why we need to act on a twelve (12)-month budget sooner rather than later."

Eddy: "Well, I would agree with that from a lot of angles. But... but I think we have to remember that this... we look at the lines and we look at the numbers, but there are real people behind these lines and these numbers who aren't sure if they're gonna have a job when school starts because we haven't done what we need to do down here to guarantee school districts that those people will be paid so those districts then can't rehire them. Good examples are gonna... I mean, at some point or another, we're gonna get calls. You're gonna get a call, I'm gonna get a call, and superintendents and business officials are gonna say, 'How much would you put in that line item if you were doin' that

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budget?' That's a... that's a fair question. Based on the statutory requirements of budgeting for schools, those have to be filed, put on display thirty (30) days, and.. and districts have to make those choices."

Hannig: "So.. but, Representative, the only.. the only thing I can tell you is that if we do nothing, the answer is that come July 1, no monies will be appropriated for school districts in any way, shape, or form. So, while what we're doing today is not a final solution by any means, we all acknowledge that, I think it's an effort to keep the doors open, and we'll do that. And..."

Eddy: "Representative, I... and I appreciate that and I support it and I'm gonna vote for this because of that. I think it's the only responsible and prudent thing to do because we have to keep things running and we have to make those assurances. But I will only echo what Representative Black has... has said. If school districts do not have something more than a thirty (30)-day budget when it comes to the end of July, there's absolutely no way school districts can meet their statutory obligations to provide a budget thirty (30) days in advance that is adopted before September 30. They can't do it because a great deal of the money schools would put in that budget depends on the state and it depends on us doing our job. And quite frankly, we should get a failing grade for the job we're doin'. We spend a lot of time in this chamber assessing schools and assessing the jobs that schools do. I think it's time that we get a grade, and that's a failing grade right now, today. And we're failing school districts and school children because we can't come

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up with a number to complete a budget. I understand we have to do it this way, but we, as a Body, need to do a better job. Thank you."

Hannig: "Thank you."

Speaker Madigan: "The question is, 'Shall this Bill pass?' Those in favor signify by voting 'yes'; those opposed by voting 'no'. Have all voted who wish? The Clerk shall take the record. On this question, there are 111 people voting 'yes', 3 people voting 'no'. This Bill, having received a Supermajority vote, is hereby declared passed. Mr. Clerk. Ladies and Gentlemen, please listen to the Clerk for announcements. Mr. Clerk."

Clerk Mahoney: "Committee announcements. The following committees will meet immediately after Session. Elementary and Secondary Education in Room 114, Executive in Room 118, Environmental Health in Room 122-B, Housing and Urban Development in Room 115. Tourism and Conventions has been canceled. At half hour following Session, Healthcare Availability and Access will meet in Room 118, Human Services in Room D-1 and State Government Administration in Room 122-B and Telecommunications in Room C-1."

Speaker Madigan: "Ladies and Gentlemen, don't leave because we're verifying the Committee locations."

Clerk Mahoney: "Correction. Housing and Urban Development will meet in Room D-1 instead of 115, in Room D-1 instead of 115, immediately following Session."

Speaker Madigan: "Mr. Clerk, anything further? The Chair is prepared to adjourn until 9:00 a.m. tomorrow morning. Representative Currie moves that the House stand adjourned

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until 9:00 a.m. tomorrow morning providing perfunctory time for the Clerk. Those in favor say 'aye'; those opposed say 'no'. The 'ayes' have it. The House does stand adjourned until 9:00 a.m. tomorrow morning, providing perfunctory time for the Clerk."

Clerk Mahoney: "House Perfunctory Session will come to order. Committee Reports. Representative Smith, Chairperson from the Committee on Elementary & Secondary Education, to which the following measure/s was/were referred, action taken on June 27, 2007, reported the same back with the following recommendation/s: recommends 'be adopted' is House Resolution 491 and House Joint Resolution 71. Representative Flowers, Chairperson from the Committee on Health Care Availability and Access, to which the following measure/s was/were referred, action taken on June 27, 2007, reported the same back with the following recommendation/s: recommends 'be adopted' House Resolution 474, House Resolution 511, and Senate Joint Resolution 53. Representative Burke, Chairperson from the Committee on Executive, to which the following measure/s was/were referred, action taken on June 27, 2007, reported the same back with the following recommendation/s: recommends 'be adopted' is a Motion to Concur in Senate Amendment #1 to House Bill 1058 and a Motion to Concur in Senate Amendment #1 to House Bill 1279. Representative Franks, Chairperson from the Committee on State Government Administration, to which the following measure/s was/were referred, action taken on June 27, 2007, reported the same back with the following recommendation/s: recommends 'be adopted' House

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Resolution 467, House Resolution 484, House Resolution 507, House Resolution 515, and House Resolution 517. Representative Brosnahan, Chairperson from the Committee on Telecommunications, to which the following measure/s was/were referred, action taken on June 27, 2007, reported the same back with the following recommendation/s: recommends 'be adopted' Senate Joint Resolution 46. Representative May, Chairperson from the Committee on Environmental Health, to which the following measure/s was/were referred, action taken on June 27, 2007, reported the same back with the following recommendation/s: recommends 'be adopted' is Senate Joint Resolution 27 and Senate Joint Resolution 52. Representative Jakobsson, Chairperson from the Committee on Human Services, to which the following measure/s was/were referred, action taken on June 27, 2007, reported the same back with the following recommendation/s: recommends 'be adopted' House Resolution 480. Representative Washington, Chairperson from the Committee on Housing and Urban Development, to which the following measure/s was/were referred, action taken on June 27, 2007, reported the same back with the following recommendation/s: recommends 'be adopted' is House Resolution 487. Introduction and reading of House Bills-First Reading. House Bill 4115, offered by Representative Pritchard, a Bill for an Act concerning courts. House Bill 4116, offered by Representative Krause, a Bill for an Act concerning regulation. Senate Joint Resolution 57, offered by Representative McCarthy. Introduction and reading of Senate Bills-First Reading. Senate Bill 866, offered by

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Representative Joyce, a Bill for an Act concerning regulation. And Senate Bill 1035, offered by Representative Soto, a Bill for an Act concerning civil law. There being no further business, the House Perfunctory Session stands adjourned."