

STATE OF ILLINOIS  
87th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

149th Legislative Day

June 2, 1992

Speaker McPike: "The House will come to order. The House will come to order. We'll be led in the prayer today by Nelson Rice. The guests in the balcony may wish to rise and join us for the invocation."

Rice: "I would like to take this opportunity this morning, or this afternoon, to read the Twenty-third Psalm. I think this month is...We will be needing...need of it. The Psalm of David: 'The Lord is my Shepherd, I shall not want. He maketh me lie down in green pastures. He leadeth me besides the still waters. He restores my soul. He leadeth me in the path of righteous for his namesake. Yea, though I walk through the valley of the shadow of death. I will fear no evil for though art with me, thy rod, thy staff - they comfort me. Thou preparest a table before me in the presence of my enemies. Thou anoints my head with oil. My cup runneth over. Surely, goodness and mercy shall follow me all the days of my life, and I will dwell in the house of the Lord forever. We ask this simple guidance during this great month. Oh, Lord, thank you."

Speaker McPike: "Representative Matijevich, lead us in the Pledge of Allegiance, please."

Matijevich: "I pledge allegiance to the flag of the United State of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all."

Speaker McPike: "Roll Call for attendance. Representative Matijevich, excused absences?"

Matijevich: "We're all here."

Speaker McPike: "Mr. Giorgi, would you vote present instead of voting 'aye?' Mr. Matijevich, explain the rules to Mr. Giorgi, will you? Representative Kubik."

Kubik: "You would think him being here this long he'd know the

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rule, wouldn't ya?"

Speaker McPike: "Twenty-eight years."

Kubik: "Let the record reflect that Representative Petka is excused today. Thank you, Mr. Speaker."

Speaker McPike: "Mr. Clerk, take the record. One hundred and seventeen Members answering the roll call, a quorum is present. We have a special guest today, Representative Hoffman in the Chair."

Hoffman: "Thank you, Mr. Speaker. It's with great honor and privilege I introduce to you, Miss Teen Illinois from Highland, Miss Ann Marie Dixon. Miss Dixon is from Highland, Illinois, and she recently was named Miss Teen Illinois. She will be going to Florida to represent our State. In Highland, she will be a freshman as my alma mater Highland, Illinois. She'll be a freshman, be a Highland Bulldog next year. I give you, Miss Ann Marie Dixon."

Dixon: "Thank you very much...First of all, I would like to thank Representative Hoffman for inviting me here today and for also presenting me with the Illinois Youth Achievement Award. Since becoming Miss Illinois Teen, I've been very busy with my activities, and...I hope I will be able to...remember this. I know...I actually I know I'll remember this day for a long time. This is definitely one of the highlights of this wonderful experience. I hope I'll do a good job representing Illinois in the national pageant in November. Thank you all."

Speaker McPike: "Representative McPike in the Chair. Introduction and First Reading."

Clerk O'Brien: "House Bill 4215, offered by Representative Giglio, a Bill for an Act to amend the Township Law of 1874 by adding Section 2-6. First Reading of the Bill."

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Speaker McPike: "On page 10 of the Calendar, under Motions, appears Senate Bill 953. Representative Hannig moves to take it from the table, suspend rule 37(g), 79 (d) and (e) and place in the Order of Second Reading, Second Legislative Day. No objections? Attendance Roll Call will be used and the Motion carries. And on Senate Bill 954, Representative Hicks makes an identical Motion and hearing no objections, the Attendance Roll Call will be used, and the Motion carries, and Senate Bill 953 and 954 are now on Second Reading. Representative Gordon Ropp. Give the Gentleman your attention, please."

Ropp: "Thank you, Mr. Speaker."

Speaker McPike: "Give the Gentleman your attention, please."

Ropp: "I have two major announcements: First of all, for the second week in a row the St. Louis Cardinals are still leading the division of professional baseball and I think...I think if you also know there's another team to the northeast part of the state that I think is still holding up the league at the bottom, and we want to keep that in mind. Now, the other thing we also want to especially announce is that a week from this evening on the 2nd of June will be the annual House..."

Speaker McPike: "No, the 9th of June."

Ropp: "Nineth, 9th of June will be the annual house shellacking of the Senate at Iles Park, beginning at 6:30 in the evening, and we have been graciously provided free bratwurst and liquid refreshment by the St. Louis Growth and..."

Speaker McPike: "...Regional...Regional Commerce and Growth Association..."

Ropp: "Regional Commerce and Growth Association. I think that's excellent that the St. Louis area would be willing to

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support another winning team here in Illinois, and so...we will be getting in contact...Tomorrow, we will have our tickets for purchase, the money which goes to a worthy cause as we have been doing over a number of years, so we're looking for everyone to come out, June 9, next Tuesday evening, 6:30, at Iles Park for another victorious year. Thank you."

Speaker McPike: "Representative Monroe Flinn."

Flinn: "Well, Mr. Speaker. I've got an announcement too that is, that since the Cubs, since the Chicago Cubs started a June swoon in April the Cardinals are now in lead now I have some Cardinals for your lapel if you'll come by and get'em, little red Cardinals, all of you Cardinal fans step over to my office." Speaker McPike: "Representative Stepan, he has a Cardinal sticker for you. Representative Flinn has a Cardinal sticker for you at his desk. Matijeovich."

Matijeovich: "Ah, yes, Mr. Speaker. I would move, or I would ask unanimous consent and use the Attendance Roll Call for that purpose, so that the House Rules Committee can meet while the House is in Session and any posting notice be waived so that the Rules Committee can hear Senate Bill 1949, Senate Bill 2151, 2177, 2218, and the Rules Committee would meet immediately in the Speaker's Conference Room. It's been cleared with Bill Black."

Speaker McPike: "Representative Matijeovich, the Clerk did not get those Bill numbers."

Matijeovich: "Senate Bill 1949, 2151, 2177 and 2218."

Speaker McPike: "All right. You've heard the Gentleman's Motion. There being no objections, the Attendance Roll Call will be used, and the Motion carries. Senate Bill 2215. This Bill has been read a second time, Mr. Clerk, previously. Are there any Amendments?"

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Clerk O'Brien: "Floor Amendment #1, offered by Representative Ryder."

Speaker McPike: "Representative Ryder."

Ryder: "Thank you, Mr. Speaker, Ladies and Gentlemen of the House. The Amendment becomes the Bill as a Supplemental Appropriation to various agencies concerning general revenue and federal dollars. I'd be glad to answer any questions."

Speaker McPike: "Question is, 'Shall Amendment #1 be adopted?' All in favor say 'aye', opposed, 'no.' The 'ayes' have it, and the Amendment is adopted. Further Amendments?"

Clerk O'Brien: "No further Amendments."

Speaker McPike: "Representative Ryder there's a request for a balanced budget note. Has that been filed, Mr. Ryder?"

Ryder: "Absolutely, I personally brought that to the podium and presented it to the Speaker pseudo...Speaker."

Speaker McPike: "Well, we pulled the law from...we passed this law last year and we pulled it just to make sure this was the first time that this law has been applicable, and the law says that the Sponsor of the Amendment must prepare the...the note. Did you prepare this note, Mr. Ryder?"

Ryder: "Absolutely."

Speaker McPike: "Well, the law goes on further to say that the note shall be factual in nature. It wouldn't appear to the Chair that this note is factual. This note says that this 500 million dollar appropriation will have no impact on the budget. Doesn't appear to be a factual note to the Chair."

Ryder: "I think that's something...to the Chair that reasonable people can differ, but I've spent many hours in the appropriation process sitting across the table from you, and I can tell you that those hours have had far more impact than this small Supplemental Bill."

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Speaker McPike: "Mr. Ryder, your fiscal...your budget...balanced budget note says that this will not adversely affect the '92 budget which was balanced after the Emergency Budget Act. Now..."

Ryder: "I quoted from you on that. You're the one that indicated that we balance the budget. I was just quoting. I apologize. I should have attributed that to the correct person and placed in quotes. It was somewhat hurried."

Speaker McPike: "Well, the Parliamentarian tells me this is very grey, but that is prepared to accept this note."

Ryder: "I appreciate the fact that he's had the opportunity to do legal research in the last 15 minutes."

Speaker McPike: "Representative Hultgren, do you rise in opposition to the Chair's ruling?"

Hultgren: "No, I do have a question of the Sponsor, if he would yield."

Speaker McPike: "Well, let's see, this Amendment has been adopted, so are you looking for the Sponsor of the Bill or the Sponsor of the Amendment?"

Hultgren: "Well, I...if you move this to Third and consider passage in Third Reading, then perhaps I could ask my question at that point."

Speaker McPike: "Third Reading. Mr. Clerk, read the Bill."

Clerk O'Brien: "Senate Bill 2215, a Bill for an Act amending various public acts and making supplemental appropriations of various agencies. Third Reading of the Bill."

Speaker McPike: "Representative Ryder."

Ryder: "Yes."

Speaker McPike: "The Bill's on Third Reading."

Ryder: "Thank you, I...This is the Bill that we simply amended a few moments ago. It appropriates 122 .6 million dollars of general revenue funds and a total of 425 million, the

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remainder would be from federal and other funds. I'd be glad to answer any specific questions that you might have."

Speaker McPike: "Representative Hultgren."

Hultgren: "Thank you. I have an inquiry with regard to the Bill as amended now, as opposed to a version of this supplemental that was considered last week or at least was under discussion last week. There was a...provided a stipend for certain county officers that last week was \$5,000 and this week is \$25,000. Can you explain to me why that stipend changed?"

Ryder: "This is a stipend for the county treasurers. That's the amount that under law we are obligated to pay."

Hultgren: "So the previous draft was in error in terms of..."

Ryder: "...There were a couple of errors in the previous draft. The amount of the was...was correct."

Hultgren: "Thank you."

Speaker McPike: "Representative Matijevich."

Matijevich: "Will the Gentleman respond to a question?"

Speaker McPike: "Yes, the Sponsor yields."

Matijevich: "Tom, this is sort of a...the next...maybe it might be the same question that the Chair asked you. You know, and...federally they are talking about a Constitutional Amendment a balanced budget Amendment, and I've always said it doesn't mean a hill of beans because we...we've passed balanced budgets here. Now, would you answer this question: If we produced a balanced budget when we adjourned way back, July 19, and not even saying that we added something to it, but if the budget was balanced then and you add a coupla hundred million dollars to it, how can it now be balanced? That's the only simple question I ask. In other words, it was balanced once. What brought it back to balance now if you add, but don't subtract?"

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Ryder: "Representative, what you're forgetting is the Emergency Budget Act action that we took in January at which time we cut further the amount of appropriations that we made last July. Those additional budget cuts that you and I made in January, along with some other sources of revenue, are what allows us to be in a position now. Frankly, some of these agencies are simply running out of money, but the Department Children and Family Services, for one, and it's for that reason that we are able to allow them to have the additional dollars, additionally, a number of the other dollars are transfers within line with no net effects."

Matijeich: "I thought we did that with regards to...trying to balance something up with a very tenuous program called the Medicaid Assessment Program. I thought that was all part of that mix that time."

Ryder: "Representative, you're right. It was the Medicaid...Assessment Program which is part of the package that we passed a year ago that was...assisted us to avoid further cuts of medical providers for our public aid recipients that allowed the budget to be passed by the General Assembly at that point. In between the time that we passed it, there was further erosion of the revenue. The recession hit Illinois rather significantly and then as a result of that we were forced in January to make even further cuts. This is now restoring some dollars in some of those agencies that need the money."

Matijeich: "Well, my next question would be after we...after the fiscal year is over and we spend into the next three months, is that all going to be in balance after the three months after the fiscal year is over? Is everything going to be in balance?"

Ryder: "Representative, there is nothing within the supplemental



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appropriation that deals with lapse period spending which is what you're talking about. As you know, being a veteran here and having spent more years here than I, a lapse period spending is using part of next year's revenue to pay for all of this year's bills. You're also aware that we are not timely in paying in all of our bills now, primarily to medical providers, but to also to some other groups. This would allow the authority to be able to catch up on some of that and if we are able to follow the kinds of budget constraints that we've already established this Session, we'll make giant strides toward trying to reduce, but not eliminate, the amount of lapse period spending that we have."

Matijeich: "All right. Mr. Speaker, all this dialogue is to prove and I know we have to vote for a Supplemental Bill, but all the dialogue is to prove, and I've been here a long time and we've heard a lot about balanced budgets, w have never passed a balanced budget since I've been here. Governors not withstanding in their telling the public that they've always presented a balanced budget because we have these supplementals and there we have lapse spending which goes into next fiscal year. We might as well be honest with the public and the governors might as well be honest with the public. They have never produced a balanced budget yet and we are part of that process too, so we might as well as to admit it to the public."

Speaker McPike: "Representative Schoenberg."

Schoenberg: "Mr. Speaker, will the Sponsor yield for a question?"

Speaker McPike: "Yes."

Schoenberg: "Representative, I just have a brief question regarding the supplemental for the Environmental Protection Agency. Does the final version that we are going to

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consider for vote for right now continue to have provisions for matching federal funds to local governments for the purpose of their local low-interest loans for...flood control programs?"

Ryder: "Representative, the Environmental Protection Agency has 17.4 million dollars of other funds, non GRF, for the purposes of sewer system and waste water treatment grants. Does that answer your question?"

Schoenberg: "Ah, just to be a little more specific, as I understand it, the purpose of...of the matching funds that are in supplemental will permit a five to one federal dollar to state dollar ratio for local municipalities to have...offer low interest loans. There's a community in my district that I am particularly interested in and that's why I'm addressing the questions to you."

Ryder: "Representative, those funds are apart of the supplemental. I think your ratio is a little off. I think it's 20-80 which is four to one rather than the five to one that you indicated, but the quote that I gave you of the 17 million 400 is our share in order to generate the federal dollars. That is correct."

Schoenberg: "I just wanted to..."

Ryder: "...That's one of the reasons, Representative, why we are appropriating much more other dollars than we are GRF because we are trying maximize the amount of federal dollars that we can get."

Schoenberg: "All right. Thank you very much and thank you for correcting me on that ratio."

Speaker McPike: "Representative Hannig."

Hannig: "Yes, will the Sponsor yield?"

Speaker McPike: "Yes."

Hannig: "I just have one basic question, I guess. We're looking

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at about 123 million dollars in GRF. My question is, how is it that the Bureau of the Budget missed the mark by this much?"

Ryder: "Representative, it is not that the Bureau of the Budget missed the mark, but when the cuts were made that you and I made during January and when you and I voted on the appropriation level, many of those marks were created by us, and I am not here to suggest that the Bureau of the Budget did or did not make the marks. Experience for the last six months has indicated out of 27 billion dollar budget that 100 million dollars of adjustments in GRF is needed to take place. In some cases, it's because of increased case load on the Department of Public Aid that was unanticipated and not placed into the budget and the other area, the biggest to my recollection of GRF dollars, is in the area of the Department of Children and Family Services, and we simply found it necessary to spend more there than we had anticipated."

Hannig: "I guess my feeling is that if we had passed this budget in July, the Governor probably would have vetoed it and said that were busting the budget, but now we come back as we come into the final month of the fiscal year and we spend this extra 123 million dollars and we say it's okay. I understand and I agree that we owe this money, we've got to...we've got to appropriate it today and put it on the Governor's desk, but I think we need to have the Governor and his people work with us more closely in trying to develop realistic budgets as we go through the process."

Ryder: "Representative, in answer to your comment, indeed we do, and I look forward to that kind of cooperation. I hope that we are able to receive it. In addition, Representative, I might remind you that in January when you

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were one of the fine people that sat down and worked with us during that budgetary negotiations, many of the dollars that we see today were pressures that we're identified at that time. We knew that we would have to pay them. We simply didn't know the amount, and we agreed that this supplemental would then be necessary and to identify those amounts. I thank you for your comments, Mr. Speaker."

Hannig: "Well, thank you."

Speaker McPike: "Mr. Ryder...did you want to...Mr. Ryder, to close."

Ryder: "Thank you. I would ask for an affirmative vote on this Supplemental Appropriation."

Speaker McPike: "Question is, 'Shall Senate Bill 2215 pass?' All those in favor vote 'aye', opposed vote 'no.' Have all voted? Representative Hicks."

Hicks: "Thank you, Mr. Speaker and Ladies and Gentlemen of the House. Simply to explain my vote. I'm voting red on this Bill. I think it's time that we...we look very closely to...We have 39 million dollars in here for DCFS; we've got 57 million dollars in here for the Department of Public Aid. Until we do something in this General Assembly that speaks to the problem we have with Public Aid and other expenditures, this House will never see a balanced budget in this House. It's time we do something about it. I'm voting red because of it."

Speaker McPike: "Have all voted? Have all voted who wish? Have all voted who wish? The Clerk will take the record. On this Bill, there are 103 'ayes' and 10 'noes'. Senate Bill 2215, having received the Constitutional Majority, is hereby declared passed. Representative Phelps. Excuse me, just a minute. Representative Farley, for an announcement."

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Farley: "Thank you, Mr. Speaker, Ladies and Gentlemen of the House. The House Labor and Commerce Committee will not meet today at 4:00 p.m. It will not meet today at 4:00 p.m."

Speaker McPike: "Representative Phelps. Representative Phelps."

Phelps: "Thank you, Mr. Speaker, Ladies and Gentlemen of the House. I move to...for many considerations of House Joint Resolution 126 bypass committee."

Speaker McPike: "The Gentleman moves to bypass the Committee on Assignment and for immediate consideration of HJR 126. Hearing no objections, the Attendance Roll Call will be used, and the Motion carries. Representative Phelps, on the Resolution."

Phelps: "Thank you, Mr. Speaker. I know most of us are concerned about the the manpower shortage areas in the area of health care in this State. We have 2 million citizens that reside in the federal designated health professional shortage areas, and we rank third among the states with the largest number residing in those shortage areas and what Resolution does is just actually try to reverse the current attitude at our medical school of actually having a way of graduating physicians that go into subspecialist or generalists and reverse the ratio. We are asking that 25% of those return to...as family practitioners in the medically under-served areas, as designated by the feds, and I'd appreciate your confirm vote."

Speaker McPike: "Any discussion of the Gentleman's Motion. Being none, the question is, 'Shall HJR 126 be adopted?' All in favor say 'aye', opposed, 'no.' The 'ayes' have it. The Resolution is adopted. Representative Currie."

Currie: "Thank you, Mr. Speaker. I'd like to suspend the posting requirements so that Senate Bill 1949 can be heard and

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assigned to subcommittee in the full Revenue Committee tomorrow morning."

Speaker McPike: "This has been cleared with the Republicans?"

Currie: "Yes."

Speaker McPike: "All right. You've heard the Lady's Motion. It's been cleared on both sides of the aisle by Representative Kubik. Hearing no objections, the Attendance Roll Call will be used and the Lady's Motion carries. Committee reports."

Clerk O'Brien: "The Committee on Rules has met, and pursuant to Rule 29(c)3, 'the following Bills have been ruled exempt on June 2, 1992: Senate Bills' 1949, 2151, 2177 and 2218. Signed, John Matijevidich, Chairman'."

Speaker McPike: "Agreed Resolutions."

Clerk O'Brien: "House Resolution 2064, offered by Representative Capparelli; 2065, Speaker Madigan; 2066, Obrzut; 2067, Tenhouse; 2068, Matijevidich; 2069, Matijevidich; 2070, Matijevidich; 2071, Novak; 2072, Noland; 2074, Weller; 2075, Weller; 2076, Richmond; House Joint Resolution 139, Tenhouse; and Senate Joint Resolution 138, Hartke; and Senate Joint Resolution 166, by Representative Rice."

Speaker McPike: "Representative Matijevidich."

Matijevidich: "Mr. Speaker. These are all congratulatory. I move the adoption of the Agreed Resolutions."

Speaker McPike: "The Gentleman moves the adoption of the Agreed Resolutions. All in favor say 'aye', opposed, 'no.' The 'ayes' have it, and the Agreed Resolutions are adopted. General Resolutions."

Clerk O'Brien: "House Resolution 2073, offered by Representative Hartke."

Speaker McPike: "Committee on Assignment. Any announcements? Any announcements? Representative Matijevidich now moves

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that the House stand adjourned until tomorrow at the hour of 12:00 noon. Representative Homer, you have an announcement? Mr. Homer."

Homer: "Yes, Mr. Speaker. I would like to recognize the fifth-graders from Pekin that are in the gallery, Mrs. Alton's class."

Speaker McPike: "Representative Matijeich now moves that the House stands adjourned until the hour...until tomorrow at the hour of 12:00 noon. All in favor say 'aye', opposed, 'no.' The 'ayes' have it, and the House stands adjourned."

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