

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Speaker McPike: "The House will come to order. The House will come to order. The Chaplain for today is the Reverend O.C. Turner, Pastor of Antioch Missionary Baptist Church in Decatur, Illinois for 26 years. Reverend Turner is the guest of Representative John Dunn. The guests in the balcony may wish to rise and join us for the invocation."

Reverend Turner: "Let us be prayerful. Dear Lord and Savior of all humanity, Thou who art the source of all life and blessings, at this hour and with this gathering, we beseech a consciousness of Thy presence and Thy spirit. Look upon us, know us and yet, love us. We praise Thee all that Thou art for love, for Thy goodness, for Thy mercy, for Thy power and Thy concern. We seek Thee, dear Lord, that Thou mightest forgive us all of our sins, our unkind words, our unkind deeds and thoughts. If Thy will it and it pleases Thee, will Thou intervene in our present world conflict, giving us the assurance that this is still Your world. Oh Holy Spirit, we need Thee to guide us, to help us to make decisions that will be right, just, wise and good. There are so many things that we want to ask of Thee, but Thou Lord knoweth all things, a special request that Thou will lead the leader of our state and those who are working with him. We close our prayer with both the knowledge and the assurance that You will consider and hear our prayer. In the name of our Christ, our Redeemer. Amen. Amen. Amen."

Speaker McPike: "Be led in the Pledge of Allegiance by Representative Wyvetter Younger."

Younger - et al: "I pledge allegiance to the flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all."

Speaker McPike: "Roll Call for Attendance. Mr. Piel.

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Representative Wolf."

Piel: "Mr. Speaker, there are no excused Republicans on the
Republicans...no excused Members on the Republican side."

Speaker McPike: "Thank you. Mr. Wolf, do you have any?"

Wolf: "Yea, Mr. Speaker, request that Representative Lou Jones
and Representative Al Ronan be excused by reason of
illness."

Speaker McPike: "Thank you. Mr. Clerk, take the record. Mr.
Clerk, take the record. One hundred and sixteen Members
answering the Roll Call, a quorum is present. Committee
Report."

Clerk O'Brien: "Representative Matijevich, Chairman of the
Committee on Rules, has met and reported a Committee
Resolution and recommend: 'be adopted' House Resolution
66, offered by the Committee on Rules."

Speaker McPike: "Speaker's Table. Mr. Clerk, House Joint
Resolution 5."

Clerk O'Brien: "House Joint Resolution #5. Be it resolved by the
House of Representatives of the Eighty-Seventh General
Assembly of the State of Illinois, the Senate concurring
herein, that the two Houses shall convene in Joint Session
on Wednesday, February 13, 1991, at the hour of twelve
o'clock noon for the purpose of hearing his Excellency,
Governor Jim Edgar, present to the General Assembly his
report on the conditions of the state as required in
Article 5, Section 13 of the Constitution of the State of
Illinois."

Speaker McPike: "Representative Munizzi moves the adoption of
House Joint Resolution #5. All in favor say 'aye', opposed
'no'. The 'ayes' have it. Resolution's adopted. Could I
have your attention for a minute, please. We have three
new Representatives that were sworn in since we were last
in Session. The Chair would like to recognize them and

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

have them say hello to the Body. Representative Gary Marinaro took Representative Ted Leverenz' place. Welcome to the General Assembly."

Marinaro: "Mr. Speaker, Mr. Majority Leader, Members of the House of Representatives, it is truly an honor and a privilege to serve with you in this 87th General Assembly. I'm looking forward to working with all of you and to represent the members of the 51st Legislative District. Thank you very much."

Speaker McPike: "And John Cullerton is now in the Senate and replacing John is Representative Ann Stepan."

Stepan: "Thank you very much. It is a pleasure to be here and truly an honor. After working for Democratic candidates for 20 years throughout the State of Illinois, it is really a privilege to be serving in the General Assembly. Thank you very much."

Speaker McPike: "And replacing Representative Loleta Didrickson is Representative Manny Hoffman. Is the Gentleman here? Okay, well, we will recognize him later today. Representative Olson, Myron Olson."

Olson, M.: "Thank you, Mr. Speaker, Ladies and Gentlemen of the House. I'd like to announce a Republican Conference, that is a Republican Conference at 3:15 in 118."

Speaker McPike: "Did you wish to be in Room 121?"

Olson, M.: "Pardon? It's too big. We'd rather meet in 118."

Speaker McPike: "Alright, 118, when? Right after we adjourn?"

Olson, M.: "At 3:15."

Speaker McPike: "At 3:15."

Olson, M.: "Thank you."

Speaker McPike: "Republican Conference in Room 118 at 3:15 today. If the Chair could have your attention for one more introduction. Representative Loleta Didrickson has resigned from the General Assembly to head the Department

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

of Employment Security and we wish you all the luck in the world. We'd like to recognize your replacement, Representative Manny Hoffman."

Hoffman, M.: "Thank you very much. It's a pleasure to be here and a pleasure to work with this distinguished Body and I hope that I, as a freshman, can call on some of you for some information as we go on in Session. Thank you very much."

Speaker McPike: "Speaker Madigan in the Chair."

Speaker Madigan: "The Chair recognizes the Doorkeeper for an announcement. Mr. Doorkeeper. Mr. Doorkeeper."

Doorkeeper: "Mr. Speaker, the Honorable President Rock and Members of the Senate are at the door and seek admission to the chamber."

Speaker Madigan: "Mr. Doorkeeper, please admit the Honorable Senators. As designated in Senate Joint Resolution #3, the hour of 11:30 having arrived, the Joint Session of the 87th General Assembly will now come to order. Will the Members of the House and our esteemed guests from the Senate please take their seats. Mr. Clerk, is a quorum of the House present?"

Clerk Leone: "A quorum of the House is present."

Speaker Madigan: "Mr. President. Mr. President, is a quorum of the Senate present in this chamber? And Senator Rock has informed the Speaker that there is a quorum of the Senate present. There being a quorum of the House and a quorum of the Senate in attendance, this Joint Session is convened. At this time, we would like to acknowledge the presence of certain dignitaries who have joined us today. So first, I see the Superintendent of Education, Superintendent Leininger, Bob Leininger. Please rise, Bob. We're pleased that the Comptroller of the State of Illinois, a former Senator, has joined us, Comptroller Dawn Netsch.

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Comptroller Netsch. We're pleased that the Lieutenant Governor is...now arrived, Lieutenant Governor Bob Kustra. Mr. Governor. An old friend of the House of Representatives, now the Treasurer of the State of Illinois, Treasurer Pat Quinn. The Auditor General of the State of Illinois, Bob Cronson. Proud Auditor General Cronson. From the Supreme Court, the Chief Justice of the Supreme Court, the Honorable Ben Miller. Justice Miller. Entering the center aisle, the Attorney General of the State of Illinois, the Honorable Roland Burris. Attorney General Burris. The Governor's Chief of Staff, Kirk Dillard. Kirk Dillard, Governor's Chief of Staff. The Chair recognizes the House Majority Leader, Mr. McPike. Mr. McPike."

McPike: "Thank you, Mr. Speaker. Will the Clerk read the Joint Session Resolution #1."

Speaker Madigan: "Mr. Clerk."

Clerk Leone: "Joint Session Resolution #1. Resolved that a Committee of ten be appointed, five from the House, by the Speaker of the House, and five from the Senate, by the Committee on Committees of the Senate, to await upon the Honorable Governor of the State of Illinois and invite him to address this Joint Assembly."

Speaker Madigan: "The Gentleman moves for the adoption of the Resolution. All those in favor signify by saying 'aye', all those opposed say 'nay'. In the opinion of the Chair, the 'ayes' have it. The Resolution is adopted. Pursuant to the Resolution, the following are appointed as a Committee to escort the Chief Executive. The Escort Committee, the appointments from the House are Representative Marinaro, Representative Stepan, Representative Trotter, Representative Burzynski, Representative Cronin, Representative Persico. And the

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Senate Members will be announced by Senator Rock."

President Rock: "Thank you, Mr. Speaker. The Senate Members of the Escort Committee are Senators Jones, Jerome Joyce, Senator O'Daniel, Senator Butler and Senator Davidson."

Speaker Madigan: "Will the Committee of Escort please convene at the rear of the chamber and await his Excellency, the Governor. The Chair recognizes the Doorkeeper for an announcement."

Doorkeeper: "Mr. Speaker, the Honorable Governor of the State of Illinois, Jim Edgar, and his Party wish to be admitted to the chamber."

Speaker Madigan: "Admit the Honorable Governor. Would Representative Marinaro and Representative Stepan retire to the rear of the chamber to escort the Governor to the podium. This is your first assignments. Please don't muff it up. Ladies and Gentlemen, would everyone please give us your attention. At this time, we will hear an invocation from Father O'Hara from the St. Peter and Paul Catholic Church in Springfield. Father will deliver an invocation and he will pray for our troops involved in Desert Storm and everywhere in the world. Father O'Hara."

Father O'Hara: "Heavenly Father, You sent Your Son into our world as the King of Peace. Do now, we plead, bring a lasting peace to all those living in the Persian Gulf. Inspire those who presently are engaged in war to realize that You made all of us to live in peace. Give them the grace and the willingness to make decisions to bring a permanent peace, not only to this area, but to the minds and the hearts of all mankind. Keep all of those who are engaged in war in the Persian Gulf in Your heart and in good health. We ask this through Christ our Lord."

Speaker Madigan: "Mr. Governor."

Governor Edgar: "President Rock, Speaker Madigan, my fellow

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Constitutional Officers, Justices of the Illinois Supreme Court, Members of the General Assembly and my fellow citizens, 30 short days ago, at another podium in this city, I took the oath of office as Governor. I pledged then, and I promise now, that my administration will be marked by openness, cooperation and involvement. As I stand before you now to give my first assessment of the condition of this state and to outline my agenda for the Illinois of the 1990's, I believe that my first 30 days have indeed reflected those worthy principles. I have assembled a Cabinet that reflects not only the great talent in this state, but the ethnic and geographic diversity of Illinois. Some of them are the first of their gender, their generation and their race to serve in such positions. And I ask you, Members of the Senate, to quickly but deliberately confirm their appointments. Illinois stands at a fork in the road. We can take either of the routes before us. We can stand idly by, closing our eyes and hearts to the needs of Illinois' changing society, or we can seize the moment and put our political and partisan considerations aside, and work together to forge the bold responses that are necessary to meet the challenges confronting Illinois as we near the 21st Century. The choices (sic - choice) is ours to make; the successes ours to claim or the consequences ours to mourn. It is imperative, I believe, that we take the path that allows us to squarely meet the problems facing our people: the children, the elderly, the taxpayers, the under-educated. It is imperative that we put aside our partisan differences, discard our geographic biases and confront those challenges head-on. As a former Member of the General Assembly, I respect the legislative process. I also respect the distinction between your responsibilities

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

and mine. We are separate, co-equal branches of government, but our destination must be the same. The road may take many twists and turns, but I will do my utmost to meet those challenges. I ask nothing less of you. Though we are faced with severe budget restraints this year and next, we have the opportunity to move Illinois forward. Out of our difficulty must come innovative answers, not the superficial responses that in the past have been cloaked in expensive, new programs. And no answers must be found more quickly than improvement to the education and health of our youth. Their future is our future. Our top priority must be improving our early childhood education programs. Right now, our early childhood programs are reaching only 25,000 at risk youngsters, less than 23% of those in Illinois who are in need. We have a serious dropout problem in this state. One in four of our high school students do not graduate. But they do not drop out when they turn 16. Too many of them dropped out the first day they entered the classroom back at age five. No child should enter school unprepared to learn, doomed to an educational lifetime of trailing his or her classmates or failing because he was not ready to learn. If that child fails, we have failed. And you and I are going to make sure that child does not fail and that we do not fail. By 1996, I want every boy and girl entering an Illinois kindergarten ready to learn. Another thing we know for sure, our children will succeed better when their parents are interested and involved in their children's education. We have many, many fine teachers in this state and they do an excellent job. But if a student's parent (sic - parents) do not care, that student is not going to care either. And he or she is not going to get the education that will be necessary to compete in the 21st Century. We must help shape the

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

expansion of parental involvement. We must hold schools accountable for assuring that efforts for parental involvement are on-going, and we must assure that pre-school programs have requirements that parents be involved. I will work with the State Board of Education and others to see that that is done. We must also move forward with further educational reforms. The time has come to legislate an outcome and improvement-oriented framework for school accountability, not a Midas Muffler checklist of bureaucratic requirements. Working with the State Board of Education and with the educational community and business interests, I intend to pursue legislation this year that provides us with a comprehensive set of outcome standards for measuring school performance. We need to know at what level a child can read. We need to know what math skills that child has learned. We need to know whether that child's parents are involved. We also need more involvement from the business community. Business executives and educators should be brought in together in council, not only at the state level, but at the local level throughout the state. Educators need to know what skills are required in the workplace. They also need to know whether high school graduates are bringing those skills to their jobs. We cannot rest until a high school diploma from every school in Illinois really means something. At my direction, Lieutenant Governor Bob Kustra will be intimately involved in moving our education agenda forward. He will serve as my point man on Chicago school reform. He will work with my staff and with our human service agencies to make cooperation between state government and education a reality. No matter how good our teachers are, no matter how good the educational programs are, a child will not learn if he or she is unhealthy or

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

beset by family problems at home. I propose that we establish pilot programs in which a coordinator in the school assures that all the child's needs, not just education needs, are being met by marshaling social services for the child and the family. Bob Kustra also will work with the State Board of Education, the Board of Higher Education, and the Community College Board to make sure we're all on the same track, providing the best possible education for our students so that we can compete for tomorrow's jobs. The other major assignment that I will give Lieutenant Governor Kustra is to be my point man for bringing a truly coordinated approach to our efforts to combat the plague of drug abuse. Drugs rip through the very fabric of our society. They have the power to destroy our youngsters' opportunities; they have the power to destroy life itself. You, the people of Illinois, and I are going to wage war against drugs, and we are going to win it. Some have urged that I appoint a 'drug czar' to coordinate our anti-drug plans and services. Rather than create a new office and more bureaucracy, I am asking the Lieutenant Governor to assume that responsibility. He will help me shape our anti-drug efforts through the first ever Governor's Conference on Substance Abuse, a conference I intend to convene within the next six months. We must focus our efforts on preventing youngsters from starting down the destructive path of drug use. But we also must better coordinate our treatment and rehabilitation efforts to help those already being crippled by drugs get back on their feet. As one of his first assignments, I want the Lieutenant Governor to work with you, Members of the General Assembly, to help shape needed changes in our state drug laws. We already have strict laws on the books regarding the sale of drugs, laws that have helped fill our

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

prisons but haven't helped to lessen the use of drugs. We are not strong enough in Illinois when it comes to curbing the demand for drugs, a demand that unfortunately includes an indifferent attitude toward the casual use of drugs. Those caught using illegal drugs should be subject to swift and certain sanctions. How can we educate our young not to use drugs when adults are allowed to flaunt their own drug use or escape with barely a slap on the wrist? First time offenders should no longer be given supervision or probation by our courts. I call on the General Assembly to approve legislation to suspend the driving privileges of drug users. I propose as well that drug users, including first time offenders, face minimum fines of \$1,000 or community service work of 100 hours. And I support the increased use of one of the most under-utilized drug laws, the so-called Al Capone Tax Stamp Law. We're going to go all out to seize the ill-gotten gains of drug dealers, and we're...and we are going to use the money to put them and others in their slimy line of work out of business. Prevention will be the watchword of my budget when I unveil my spending plan for fiscal 1992 three weeks from now, not just in substance abuse, but with programs designed to prevent today's colds from becoming pneumonia tomorrow. The budget year ahead will be tough, no doubt about it. For the past two years we have spent more than we have taken in. This year alone, we're spending in excess of hundreds of millions of dollars over revenues coming in. We have begun new programs without regard to their long term affordability. To complicate matters, we have borrowed money to finance services, but we haven't borrowed on the open financial markets. We've borrowed instead from our medical service providers, from our transportation fund, from the insurance funds of state employees, from our

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

commitments to the pension funds. There are those of you who would believe all this tough budget talk is just a ploy to gather support for extension of the income tax surcharge. Let me assure you, this is no ploy; this is reality. Our budget situation is bleak — very, very bleak — even if we extend the surcharge, as I believe we must. We are going to put our fiscal house in order. But, we are not going to neglect the future of this state while we do it. We are not going to push aside the health, emotional, educational and physical needs of our children, especially those who are most vulnerable. We must prevent child abuse that robs our young of their childhoods. One newspaper has labeled the state a 'dreadful parent'. We must act now to assure that the children in the state's care are given the best opportunities available, so that they can grow into productive members of society. And we must devote more of our resources to child and maternal health programs that give our infants and toddlers a healthy start in life and prevent our teenagers from becoming parents themselves. Every dollar spent on prevention today results in dollar after dollar we do not have to spend tomorrow correcting our failure to act. When it comes to the welfare of our children, adoption often can give the lonely child a stable family. But the laws and red tape surrounding adoption often tie our hands from uniting loving parents with a child ready for adoption. That is why I have asked the First Lady to chair Project Heart — Helping to Ease Adoption Red Tape — to find ways to simplify our adoption rules and regulations. Brenda and a committee of other concerned Illinoisans will review the state adoption system, especially with an eye toward making it easier for hard-to-place children to be adopted into caring families. Among our other most pressing social problems is the

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

growing lack of affordable housing for many Illinoisans. State government cannot provide all the resources and answers, but we can and should do more. Later this year, I will convene a Governor's Conference on Housing to set a housing agenda for the decade. Its agenda will expand the state's commitment to housing development, maximize our access to federal funding for the homeless and housing and bring some coordination to our state's patchwork of housing and housing-regulated (sic - housing-related) services. Our nation's health care system is strained. It is challenges...that faces employers and government alike. Health care costs continue to rise year after year two to three times faster than inflation. Despite a three-fold increase in state spending on health care over the past decade, access to basic care has diminished for many in both our inner-cities and our rural communities. State government cannot continue its stopgap response to this growing health care crisis. Over the next year, we must reshape our public health care system. We must reform our medical malpractice laws as part of our efforts. The victims of medical malpractice must be fairly compensated. But by setting limits on non-economic damages, we can put the brakes on malpractice insurance premiums and thereby help rein in the cost of health care and make it accessible in all parts of Illinois. State funding must be directed toward primary care and toward prevention efforts. We must get at the problem early and find the will and the way to deal it...with it before it becomes a more serious and alarming crisis. And the state must set as its first priority in this area assuring adequate, coordinated and accessible health care services for those with the greatest need — pregnant women and infant children. On the environmental front, one of the gravest challenges facing

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

all of us — all of us who throw away glass bottles, newspapers, and aluminum cans — is the growing lack of solid waste disposal space. In the 1970s, Illinois had more than 400 permitted landfills. Four years ago, that number had dropped to 147. Today, there are only 117 permitted landfills in this state, and they are being filled literally by the moment. This is a sleeping giant of a problem, and the giant will soon awaken and we will be facing what will be one of the greatest crisis of this decade. The answer to this problem is not going to be more landfills. The public doesn't want more landfills, and we should choose other alternatives. Each of us must reduce our waste and every one of us must recycle. Illinois government has begun to set an example, but we must do more. This week, I will issue an Executive Order directing the expansion of recycling efforts in state facilities. I also will call for the increased purchase of recycled materials. If we want our communities and businesses to recycle, to create expanding markets for recycled materials, then we, the state, must lead them by example. Together, the Governor, you, the Members of the Legislature, environmentalists, the corporate world and local officials must work to change attitudes and resolve this mounting problem. As Governor, I also soon will establish a task force to lead us in accomplishing a basic planning and decision-making process in the area of water resources and land use priorities. Illinois is a state rich in natural resources, but we have seen much of our natural area lost. Prairie lands, which once covered this state, have all but disappeared. We have lost 90% of our wetland resources in the 173 years since Illinois became a state. We have bountiful supply of water now; yet even those are under increased pressure from competing forces.

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

We have increasing demands for expanded recreational areas, but our efforts to respond to all, too often conflict with other interests. I want to bring together all of the groups which are concerned about this state's natural resources and ask them to help us prepare an agenda for the 1990s. Consensus will not be easy to reach, but philosophically we do share common goals. We all want a state richer in wildlife, a state water protected and pure, a state with increased recreational opportunities for all, and a state with our natural history preserved. Twenty years ago, the Illinois Legislature joined with then Governor Ogilvie to establish the most aggressive environmental protection program in the country. It was comprehensive, it was innovative, and we in Illinois made great progress in protecting our water, air and land. After two decades, that system has bogged down. Environmental protection has become more complicated and our ability to act effectively is today in doubt. It is time for us, working together, to bring that regulatory structure up to date. I have directed my staff to conduct a 60-day review of all pending issues before the Pollution Control Board, with a special emphasis on measures necessary to bring us into compliance with the Federal Clean Air Act's Amendments. I have asked for a report detailing what we can do to speed up this process and to streamline the environmental structure in Illinois. Among my greatest hopes is that the citizens of Illinois in the 21st Century will look back on our efforts to improve the environment and say, 'They saved our future.' I am convinced that we can save that future without damaging our economy. And we must make sure that economic development joins environmental protection as one of our top priorities. During the past decade, Illinois launched a

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

wide range of new programs to help promote economic and job growth. Some were successful; others were of dubious value. But now is the time for the collection and policies of programs of the 1980s to give way to new directions for the decade and the century ahead. I have heard from many quarters about what we should do to reshape economic development for Illinois. Our major business groups and various business leaders have offered sound suggestions for change. The Auditor General has raised questions about the direction and control of our job creation efforts. And my transition team has offered well-grounded recommendations. I intend to revamp the state's economic development programs and agencies, and I will begin by reducing our financial commitment to some of our programs in the budget I present next month. Later this year, I will unveil a new blueprint for economic development in the next decade. Some programs will be eliminated, others strengthened, and still others retained and consolidated. The Department of Commerce and Community Affairs will be streamlined. Our goals will be clearly articulated. Our programs will be subject to measurable results and accountable to the Illinois taxpayers. We are going to coordinate and consolidate a whole host of job training programs, so that our workers are prepared for the technological demands of the next century. We are also going to consolidate our international business and export efforts that are now spread between DCCA and the Lieutenant Governor's Office. We will concentrate on the retention of existing Illinois jobs and businesses rather than the attraction of new businesses. Incentives for specific projects will be de-emphasized, and state bureaucrats will cease making loan and investment decisions that should be made by those in the private sector. Our emphasis will include

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

strengthening the general business climate in Illinois and making our laws, our regulations and our policies 'growth friendly' so that all of our businesses may prosper in Illinois. And I believe the time has come for Illinois to join other states in reforming our product liability laws to prevent excessive and irrational awards. The public must be protected from irresponsible manufacturers that produce unsafe products. But it can be protected without unduly increasing the risk and the cost of doing business in Illinois. As I said before, we need tort reform in the medical malpractice area to hold down medical bills. And we need tort reform in the product liability area to make sure our business climate in Illinois is as healthy as possible. We also need to reform state government itself. Across our state and indeed our nation, citizens have grown frustrated with government. They watch government spending rise and yet they see far too little in results. Together we must dedicate ourselves to improve government performance and improve efficiency. To this end, I will initiate a number of managerial reforms. I want to implement many of the recommendations of the Commission on the Future of Public Service Employment. It found the state's personnel system hopelessly cumbersome and outdated. And I certainly agree with the commission's basic findings. Far too often, the system discourages 'the best and the brightest' from entering state workforce and hopelessly frustrates the talented professionals who do try state service. One of the commission's recommendations was the creation of a Human Resource Advisory Council to develop the framework of a more modern personnel system that is both efficient and attractive to potential state employees. I am creating that council, and I am putting it on a fast track. Some of the council's proposals may

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

require legislation, and I hope that we can implement these necessary reforms before this Session adjourns. And I pledge to work to revamp the state's regulatory requirements to make sure that they make common sense. I'm told by some providers that they routinely receive funding from four or more state agencies and from as many as ten separate state programs operated by one agency. Each program has a different set of rules, a different set and roll of red tape. Requirements of monitoring, inspection and audit visits by more than four or more separate state agencies, mountains of data and reams of paperwork are virtually assuring higher administrative costs for largely similar programs. We surely can do better, we surely can simplify, use some common sense in reporting and control the requirements to reduce the bureaucratic barriers we have built against efficiency. And we will not burden our businesses and our people with any higher state taxes. Like the families of Illinois have had to do, we are going to have to live within our means. And when we do that, we are going to have to help restore — it will help restore — the confidence of our taxpayers in government. But our school boards, our municipalities, and other local units of government must also do their part. Our homeowners and businesses are overburdened and most of Illinois with skyrocketing property taxes. Local government for too long has had the power to raise property taxes with abandon and without accountability. Between 1983 and 1989, property taxes in Cook County, in the collar counties, in Madison County, in Winnebago County, in Sangamon County, and most of all the major counties of this state have shot up well above the rate of inflation. In DuPage County, taxes grew by 68%, while inflation was only 23%. Statewide, taxes collected by local government jumped by 52%, more than

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

double the rate of inflation. No wonder people are upset by their real estate taxes. I am asking you, the General Assembly, to approve by the end of March a proposal that will guarantee that property tax bills will not continue to skyrocket. That tax bills will not increase more than the rate of inflation. I am calling this General Assembly into Special Session for 6:00 p.m. today to begin to act on my proposal. And I'm asking the Legislature...and I'm asking the Legislature...to act swiftly, to act swiftly so that our homeowners can see our actions reflected in the tax bills they receive this summer. Under my proposal, beginning this year, tax extension increases will be limited to 5% of (sic - or) the rate of inflation, whichever is less. It's simple; it doesn't hamstring our educators and other local officials. And it's true property tax relief for our homeowners who have been socked with double digit increases in their local tax bills year after year. The only protection our homeowners will have is for this General Assembly, now, to approve a limitation on local government's ability to raise property taxes. Under my proposal, property taxes can no longer increase by 50%, 75% or 100%. They can go up no more than 5%, unless the homeowners themselves decide differently by referendum. We should resist any cosmetic quick-fix to this critical problem. My proposal is an important first step down a long road toward comprehensive tax reform and a more efficient tax system. But it is an essential first step. Now state government itself shares part of the blame for this situation. All too often, past Legislatures and past Governors have approved new property taxes, though curiously never in an election year. They have passed new mandates, ordered new responsibilities for cities, counties, other units of local government...without

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

providing the necessary funding. The State Mandates Act, which was designed to protect local government from new statutory requirement, has been generally ignored or routinely overridden. We have had the same problem with the Federal Government, creating budget troubles for us at the state level by passing on new programs, new mandates without the necessary dollars. We need to stop that here at the state level. I, as Governor, will not sign any Bills that allow property tax increases of any kind without referendum. I will not approve any new mandates for local government unless there is the funding, state funding, to carry them out. And that includes any new changes in pension laws which local governments must cover by raising real estate tax rates. And I will be open to discussing with our local officials how we might lift unnecessary existing mandates. And let me say it again, if we are going to offer homeowners any meaningful relief at all this year, we must act now. Those safeguards, at both the state and local levels, will go a long way toward restoring faith in government by our skeptical constituents. The citizens of Illinois are demanding nothing less than more accountability and a higher standard of conduct from their public officials. Just two months ago, we were once again reminded of perhaps the state's most festering and tragic legacy — corruption in our courts. It is time that we move together forcefully in Illinois and strengthen public confidence in our courts. I know that is a concern shared by our new Supreme Court Chief Justice, Ben Miller. And I am pleased with the initial steps Justice Miller has taken. I look forward in the months ahead to seeing all sectors of the Judiciary involved in this sensitive but critical area. We also must install some sensible safeguards in our ethic laws that affect our other branches of government. We must

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

ensure that there is no doubt that state officials are acting on behalf of all Illinoisans, and not themselves, not their friends or other special interest. I soon will announce a procedure for awarding contracts for legal service, bond counsel, investment advice and underwriting on a rotation basis to qualified professionals — because of what they know, not whom they know. The same no-nonsense business experts who develop that procedure also will determine a means for evaluating the work of those contractors to see if taxpayers got their money's worth. And I will ask the General Assembly to strengthen disclosure requirements for state officials, lobbyists and all state employees so that the public can be sure its interests are being protected at all time. Now I worked hard to win the office I now hold, and I'm proud to be here. But it took a year and a half of full-time, solid campaigning to do it, and I can say one thing with certainty — political campaigns are far too long in Illinois. For the sake of the candidate and more importantly for the sake of the voters, it is time to enact laws to shorten our election season. I for one would support the legislation championed by Senator Rock and others to move the Illinois primary in 1994 to the month of September. And while we're on the subject of politics and campaigns — something I can tell is near and dear to your hearts — we in the next few months face traditionally the most partisan of all issues, reapportionment. Here again, we face a choice. We can approach reapportionment as we traditionally have done, Democrats against Republicans. Or, let's face it. We are at a standstill (sic — stand-off). We have a Democratic controlled General Assembly; you have a Republican Governor. We're not going to get anything resolved by going at it in a partisan

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

manner. I propose that we launch a bipartisan effort to end that stalemate and to draw fair congressional and legislative maps that accurately reflect the population shifts in our state over the last ten years. A decade ago, a tie-breaking name drawn out of a stovepipe hat determined the boundaries of our legislative districts. This year, let's leave Abraham Lincoln's hat in the museum where it belongs. Guided by the principle of one-man, one-vote and mindful of geographic boundaries, I believe if we set our minds to it, we can agree on a fair map for all the people before the end of June. And I look forward to working with you to accomplish that important goal. This is an ambitious agenda that I have laid out for you and the people of Illinois for all of us to thoughtfully consider in the days and months ahead. It is not written in granite. As one who served in this chamber, I have too much respect for the Legislative Branch to ask that of you. Nor is my agenda written in sand, to be blown away without question and debate in the winds of partisan rhetoric. Together, with compromise and cooperation, with dedication and diligence, we can accomplish much for Illinois. Nearly 160 years ago, Abraham Lincoln, as a candidate for this General Assembly, said he believed that '...half finished work generally proves to be labor lost.' I ask that you give your all, as I will give mine. Thank you very, very much."

Speaker Madigan: "Will the Committee of Escort please convene at the rear of the chamber and...or convene here at the front of the chamber and escort the Governor to the rear. Ladies and Gentlemen, would everyone please acknowledge and welcome the First Lady of Illinois, Brenda Edgar. Brenda Edgar. President of the Senate is recognized for a Motion. The Chair recognizes Senator Kelly at the desk of

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Representative McPike. Representative McPike. Senator Kelly."

Senator Kelly: "Thank you. Thank you, Mr. Speaker, Mr. President, Members of the General Assembly. I would, Mr. Speaker, I would like to offer..."

Speaker Madigan: "Mr. McPike."

Senator Kelly: "...Joint Senate Resolution 1 (sic - 2) of the 87th General Assembly. Mr. Speaker, this Resolution would provide a support for our troops in the Persian Gulf. It also highlights the mistreatment of the American prisoners by Iraq. And it calls on all citizens of Illinois to support Troops Day which will be held in Chicago tomorrow on February 14 at five o'clock at the Daley Center. With that, all Members of the House and Senate have been added. We have Representative Martinez and Representative McNamara and Representative Dunn and myself and all Senators and all Representatives, and I therefore would move for immediate consideration on Joint Senate Resolution #1 (sic - #2) of the 87th General Assembly."

Speaker Madigan: "The Gentleman asks leave that all Members be joined as Cosponsors. Is there leave? Leave is granted. The Gentleman moves for the adoption of the Resolution. Those in favor signify by saying 'aye', those opposed say 'no'. The 'ayes' have it. The Resolution is adopted. Again, the President of the Senate is recognized for a Motion."

President Rock: "Thank you, Mr. Speaker. I move that the Joint Session do now arise."

Speaker Madigan: "The President of the Senate has moved that the Joint Session do now arise. All those in favor signify by saying 'aye', all opposed signify by saying 'nay'. The 'ayes' have it and the Joint Session will now arise. And we wish to profusely thank the Members of the Senate for

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

joining us today. They've made our life much better. Mr. McPike in the Chair."

Speaker McPike: "Representative McPike in the Chair. Alright, the House will be at ease for ten minutes. And during those ten minutes, we would ask all the visitors to try to leave the floor, because we have some business to attend to. We'll be at ease for ten minutes."

Speaker Giorgi: "House will come to order, please. House will come to order. Persons that have unauthorized access to the floor, will you please remove yourselves. We're going to conduct some House business. Will the people in the middle aisle, please clear the aisles. Please, House come to order. Will the people please remove themselves that don't have authority access to the floor. Middle aisle, especially. On the Calendar on page 2, House Bill 120. Representative Capparelli on House Bill 120. Clerk will read the Bill."

Clerk Leone: "House Bill 120..."

Speaker Giorgi: "Representative Capparelli moves to suspend the appropriate Rules so this Bill can be held...heard today. Any objections? Representative McCracken on House Bill 120 or on the Motion."

McCracken: "Someone's probably agreed to this on this side of the aisle, right?"

Speaker Giorgi: "Okay. Representative Capparelli on House Bill 120. Has...all those..."

Capparelli: "Has the Amendment been read? Has the Amendment been read?"

Speaker Giorgi: "Alright. Capparelli moves that the Rule be suspended so House Bill 120 can be heard now and moved to Second Legislative Day. Second Reading, Second Legislative Day. All in favor signify by saying 'aye', those opposed 'nay'. The 'ayes' have it. Clerk, read the Bill."

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Clerk Leone: "House Bill 120, a Bill for an Act relating to alcoholic liquors. Second Reading of this Bill. There are no Committee Amendments."

Speaker Giorgi: "Any Amendments from the floor?"

Clerk Leone: "Floor Amendment #1 is being offered by Representative Capparelli."

Speaker Giorgi: "Representative Capparelli on Amendment #1 to House Bill 120. Representative McCracken, for what reason do you rise?"

McCracken: "At the risk of throwing the script out of order, has the Bill been printed and distributed? I see someone running around with it."

Speaker Giorgi: "Yes, it has. I'm told that it has been distributed."

McCracken: "Could we have a copy of it? Amendment #1, the Floor Amendment."

Speaker Giorgi: "Here comes your page. Representative McCracken, it's not our plan to pass the Bill today, just to place the Amendment on it. It's not our plan to pass the Bill today. It clears up a Bill that was signed into law without an effective date on January 8. Representative Capparelli."

Capparelli: "The Amendment just...we passed a line reciprocal Act last Session and it did have no effective date. The Amendment just puts an effective date immediately upon signing."

Speaker Giorgi: "Representative Ropp on the issue."

Ropp: "Mr. Speaker, the only thing I was wondering, I thought it was kind of interesting how we don't even have a Committee potential Amendments when we haven't even had Committee assignments. Is this a bit unusual or what is this?"

Speaker Giorgi: "Representative Ropp, this is just to clear up a technical error that occurred when the Governor signed the Bill and the effective date was not on the Bill. It's just

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

a technicality. I assure you."

Ropp: "Okay. Thank you."

Speaker Giorgi: "All in favor of the Amendment signify by saying 'aye'. All those opposed 'nay'. The 'ayes' have it. Third Reading. On the Calendar on page 2, SJR 1, Speaker's Table. Mulcahey on SJR 1. And there is an Amendment to the SJR 1. Mr. Clerk, read the Amendment, please."

Clerk Leone: "Senate Joint Resolution #1 on the Speaker's Table. Amendment #1 is being offered by Representative Michael Curran."

Speaker Giorgi: "Representative Curran on Amendment #1 to SJR 1."

Curran: "Thank you, Mr. Speaker. Amendment #1 simply allows the task force on school finance to be..."

Speaker Giorgi: "Just a moment, Mr. Curran. For what reason do you rise, Mr. Parke?"

Parke: "Thank you, Mr. Speaker. Has this Amendment been printed and distributed? I mean we'd like to be able to see what we're acting on. I think it's only fair and proper."

Speaker Giorgi: "This has been cleared with the Republican Leadership."

Parke: "I'd like to see the Amendment, Sir."

Speaker Giorgi: "Do you want...Representative McCracken, do you want a permanent light at your desk? Representative Curran, would you please enlighten the House as to what the Amendment does in SJR 1? Representative Curran. Just a moment, Mr. Curran. Representative McCracken, for what reason do you rise?"

McCracken: "For all our problems. It's probably very innocent. Give us two minutes to look at it and then no one will stand up."

Curran: "Mr. Speaker, I think we should give them the couple minutes they ask for. I don't think we're in any hurry today."

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Speaker Giorgi: "Representative Black. Representative Black, for what reason do you rise?"

Black: "Thank you very much, Mr. Speaker. Just a comment to the Chair. I think the Chair said the Republican Leadership had agreed to this Amendment. We had agreed to the Resolution. We know nothing of the Amendment. We have never seen it. The Chairman didn't know anything about it, so obviously we want to see the Amendment before we go."

Speaker Giorgi: "Representative Black. Representative Black and Members of the House, this was done at the request of the Republican Leadership for a position for Gene Hoffman. This is for an appointment for Gene Hoffman and that's the reason why we're expedite (sic-expediting) things. Representative Black."

Black: "Thank you very much, Mr. Speaker. There's obviously some confusion on this. The Sponsor of SJ 1 had cleared SJR 1 with this side of the aisle. I just asked him what the Amendment did. He said he'd never seen it before. So we obviously have a breakdown of communication here. We ask you to take it out of the record till we can get it settled."

Speaker Giorgi: "Take it...out of the record. Mr. Black, do you want us to get back to it today or not? We may not have time, Mr. Black. Mr. Clerk, Supplemental #1. On Supplemental #1 House Calendar, Representative Matijevid on House Resolution 66, House Committee on Rules."

Matijevid: "Yes, Mr. Speaker, Ladies and Gentlemen of the House, the House Rules Committee met last...week and today and they're offering for adoption today House Resolution 66, which will be the permanent Rules for the 87th General Assembly. We really don't make any significant change in the Rules, but I think all of you have received a sheet which explains the changes we have recommended and are

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

included in that Resolution. One, we changed the nature of Leadership positions so they reflect the change in the Statutes. We no longer have Whips in the Majority or Minority Party. We have Deputy Majority and Minority Leaders and Assistant Majority and Minority Leaders. Also, under the Consent Calendar Rule when one makes an objection to the Consent Calendar, we make a change where that person can also remove his or her objection. The Resolution also reflects the changes made in Standing Committees, and I think you all have a copy of those changes. We also have a change whereby a person who is in...has a Bill or Resolution in a Committee has the right to place that item in a Interim Study Calendar. Right now you have to have 2/3rds vote of the Committee. We also have changes that reflect the actual deadline dates for the coming year and the...and we also have a change that in the past we had an option, which hasn't been used for ten years, where a Bill which comes out of Committee, the date that it comes out of Committee is referred to in its...carries on to the Calendar. The Clerk had asked for this change because it causes some complication with the computer system to keep that up. Mr. Chairman...Mr. Speaker, I would offer adoption of the House Resolution 66. There are some Amendments being offered, and I move the adoption of the Resolution."

Speaker Giorgi: "Is there any discussion on the Resolution? Representative McCracken on the Resolution."

McCracken: "Yea, I'm just curious. Are the Amendments going to be offered before the Resolution is adopted? Is that the method by which we should proceed? I would like to defer to my colleague on the Amendments and address the Bill...or the Resolution later."

Speaker Giorgi: "Any Amendments, Mr. Clerk? Amendments to the

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Resolution? Representative Johnson. Representative Johnson, are you going to sponsor Amendment #6 to the Rules?"

Johnson: "Yea, I want to present some, but we...I would withdraw...move to withdraw Amendment #6 and Amendment #10 to House Resolution 66."

Speaker Giorgi: "Six and 10 are withdrawn. On Amendment #7."

Clerk Leone: "Floor Amendment #7, offered by Representative Johnson."

Johnson: "Amendment #7...I don't know if I'm talking to myself or whether I should just..."

Speaker Giorgi: "Representative Johnson on Amendment #7."

Johnson: "Amendment #7 amends Rule 67 (sic - 66) and eliminates explanation of votes. In the course of a debate on an issue, certainly have more than adequate opportunity to address any particular issue that comes to the floor of the General Assembly. This would, I think, greatly add to the efficiency of this chamber and add to, I think, the decorum that citizens expect when they come down here. They do this in the Senate, works out a lot better. This is by no means in any way a partisan Amendment. But I think those of you who have been around awhile, look at this Amendment and would see that we would greatly expedite the consideration of this Assembly if we were able to...if we were able to simply take the Roll Call and not go through these lengthy explanations of votes that serve no purpose except delaying the process. And I'd ask for a Roll Call vote on this Amendment."

Speaker Giorgi: "Representative Matijevich on Amendment #7."

Matijevich: "Mr. Speaker, Ladies and Gentlemen of the House, the Rules Committee considered this Amendment and we feel that in trying to expedite the procedure of the House, really all it would do would create more full discussion in

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

debate. It really wouldn't be time saving. And so I would urge all the Members on this side of the aisle to defeat this Amendment and vote against it."

Speaker Giorgi: "The question is, 'Shall House...Shall Amendment #7 to House Resolution 66 be adopted?' All those in favor will signify by voting 'aye' and those opposed by voting 'no'. Have all voted who wish? On this question there are 63 'nays', 47 'ayes' and the Motion fails. Any further Amendments? Amendment #8."

Clerk Leone: "Floor Amendment #8, offered by Representative Johnson."

Speaker Giorgi: "Representative Johnson."

Johnson: "I was trying to ask you if I could explain my vote on that last Amendment. See how neatly that would have worked, if we could just do everything like that. Amendment #8 amends HR 66 in regard to Rule 39 and limits the discretion of the Speaker with respect to commencing a given order of business. It eliminates the ability to quote, call Bills or Resolutions pertaining to a similar subject matter for consideration at the same time or in consecutive order so that the House may consider and resolve the subject matter at one time. This is simply an effort to democratize the House and I move its adoption."

Speaker Giorgi: "Gentleman Matijevich on Amendment #8. Representative Matijevich."

Matijevich: "Mr. Speaker, we also considered this Amendment in the Rules Committee. The Members on this side of the aisle feel that this allows the Speaker to give special orders of business relating to subject matter and that, we think, facilitates the orderly business of the House. And therefore, I would urge everybody on this side of the aisle to vote against Floor Amendment #8."

Speaker Giorgi: "Representative Black on Amendment #8."

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Black: "Well, thank you very much, Mr. Speaker. I simply rise in support of Amendment #8 to HR 66. If the Ladies and Gentlemen on both sides of the aisle will look at this, this is inherently fair and will simple democratize the process here. If the Bill is on the Calendar, they must be called in order. It does not allow for either side to manipulate the Calendar or to skip over Bills. It's emminently fair to the people on the other side of the aisle, as it is here. If you have a Bill before this Body, you should have a right to have it called when it appears on the Calendar. I don't know why we have to go to special orders and waste hours and hours of the taxpayers' time. Let's put the Bills on the Calendar. Let's call them in the order they appear, so we all know what the order of business is on that day and let's get our jobs done. This is a very reasonable Amendment to the House Rules and would benefit everybody in the chamber."

Speaker Giorgi: "Representative Harris on Amendment #8."

Harris: "Thank you, Mr. Speaker. I certainly rise also to support Amendment #8. But I just have a question for the Gentleman who rose in opposition to the Amendment. In his reference to those people on this side of the aisle voting for or against it, does that mean that everyone on this side of the aisle, the center aisle, can vote for this Amendment? Is that what the speaker really meant to say? I hope he did. I'd just like some clarification. Can everyone on this side of the aisle vote for that?"

Matijevich: "No, I'll have to amend my remarks because there are some good people on that side of the aisle now who are Democrats, too, not that Republicans aren't good people..."

Harris: "I was going to say there's a lot of good people on this side."

Matijevich: "You surely are one of the good people, but there are

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

some Democrats over that side of the aisle, too, I know will vote against it."

Harris: "Well, I appreciate the Gentleman's clarification."

Speaker Giorgi: "Representative Wennlund on Amendment #8."

Wennlund: "Thank you, Mr. Speaker, Ladies and Gentlemen of the House. I rise in support of the Amendment and I rise to remind Members on both sides of the aisle, particularly on the Democratic side of the aisle who have been here and watched Bills that are important to them, important to the people of Illinois and important to people and constituents in their districts, never become law because they're never called. This Bill (sic - Amendment) is designed to accommodate Robert's Basic Rules, which are fairness and to prevent a majority from running roughshod over a minority by not even allowing their Bills to have a fair hearing in front of the full House. That's what this Bill's (sic - Amendment) about. And think about that when you're hitting that switch, Members on the other side of the aisle, when you can remember how many of your Bills never got called even though they got out of Committee and even though they probably would have passed this House, but for the fact that they were never called. Think about that when you vote on this issue, please."

Speaker Giorgi: "Representative Hannig on Amendment #8."

Hannig: "Yes, thank you, Mr. Speaker. Would the Sponsor yield?"

Speaker Giorgi: "Indicates he will."

Hannig: "Yes, Representative, I have a question about how this might affect the appropriation Bills. Could you tell me, appropriation Bills, which traditionally come out of Committee late, would this require that perhaps they not even be called till past the deadline? How would that affect appropriation Bills?"

Speaker Giorgi: "Representative Wennlund, would you answer that,

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

please, for Representative Hannig? Repeat the question, Hannig."

Hannig: "My question is how would this affect appropriation Bills which traditionally come out of Committee late in the Session after many of the substantive Bills?"

Wennlund: "It would not affect them because they would be called in order as they appear on the Calendar."

Hannig: "So, since we traditionally bring them out of Committee late, they're introduced late and often come out of Committee late, they may not be heard, under this Rule, until the very last..."

Wennlund: "Not at all. This Rule does not do away with special orders of business at all. This proposed Amendment merely assures that all Bills will be called in the order in which they appear on the Calendar. It has nothing to do with special orders of business or appropriation Bills. It won't affect how appropriation Bills are dealt with by the House."

Hannig: "Thank you."

Speaker Giorgi: "The question is, 'Shall Amendment #8 to House Resolution 66 be adopted?' All those in favor will signify by saying 'aye' and those opposed by saying 'nay'. 'Aye', 'aye'...'Nay'. 'Nays' have it and the Motion loses. Amendment #9. Want a Roll Call? Okay. Alright. All those in favor will signify by voting 'aye' and those opposed by voting 'nay'. Have all voted who wish? Have all voted who wish? Vote Laurino 'no', Tony. On this question there are 64 'nays'...66 'nays', 45 'ayes' and the Motion loses. Amendment #9."

Clerk Leone: "Floor Amendment #9, offered by Representative Johnson."

Speaker Giorgi: "Representative Johnson on Amendment #9."

Johnson: "This is an effort, I think, to protect Members on both

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

sides of the aisle with respect to the special order of the day or special orders of business, which basically give the Leadership the ability to call only a select number of Bills and only those Bills that they want, because they can fit in any particular special order that we want to make for that particular day. If you want to have an opportunity to have your Bill heard, regardless of your position with respect to those who are calling it, this would seem to be a reasonable approach. I'm not suggesting that the Speaker's abusing this. I'm simply suggesting that as a matter of the Rules of the House, it ought to be something that's not present since it limits all of our ability to Members to get our Bills heard in due order."

Speaker Giorgi: "Representative Matijevich on Amendment #9."

Matijevich: "Yes, Mr. Speaker, Ladies and Gentlemen of the House, we feel that this provides a latitude whereby special matters of significance...significance can, by the Speaker or the Rules Committee, be considered on a given day. And we think that that is the way it should be. So I would urge the Members on this side of the aisle again and those others on that side of the aisle, who oppose this as they should, to vote against Amendment #9."

Speaker Giorgi: "The question is, 'Shall Amendment #9 to House Resolution 66 be adopted?' All those in favor will signify by voting 'aye' and those opposed by voting 'nay'. Voting is open. Have all voted who wish? Have all voted who wish? On this question there are 67 'nays', 46 'ayes' and the Motion fails. Amendment #10."

Clerk Leone: "Amendment #10 was withdrawn. Floor Amendment #11 is being offered by Representative Matijevich."

Speaker Giorgi: "Representative Matijevich on Amendment #11."

Matijevich: "Yes, Mr. Speaker, Ladies and Gentlemen of the House, after the Resolution 66 was reported out of Committee, we

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

saw an oversight, and I guess it took the call of the Special Session for us to see the oversight. Amendment #11, under the Resolution, the Committee and Third Reading deadlines do not apply to Special Sessions. This would apply the Committee and Third Reading deadlines to Special Sessions also. And I would urge the adoption of Amendment #11."

Speaker Giorgi: "Representative Black on Amendment #11."

Black: "Thank you very much, Mr. Speaker. We had all the other Amendments that in the spirit of bipartisanship went down to a very stirring defeat, but we don't have a copy of Amendment #11, and we'd certainly like to see that before we vote on it."

Speaker Giorgi: "While you're perusing Amendment #11, I must make an announcement. At 5:00 p.m. today in Room 212, the Senate Democrats and the House Democrats will meet on the Governor's property tax plan. At five o'clock, Room 212, while the Republicans are perusing the Rule change. 5:00 p.m., Room 212. Democrats only, Harris. Representative Black on Amendment #11."

Black: "We appreciate the indulgence of the Chair. We have a copy, we've looked at it. I think we're ready to vote."

Speaker Giorgi: "Okay. Alright then, all in favor of Amendment #11 will signify by voting 'aye' and those opposed by voting 'nay', please. Have all voted who wish? Have all voted who wish? On this question there are 113 'ayes', 1 voting 'nay', none voting 'present' and the Amendment is adopted. And now for the final question. Representative Burke. Representative Burke, for what reason do you rise? Representative Burke."

Burke: "Yes, I would like to be recorded as 'aye' on that last vote. I made a mistake and please forgive my freshman status. I hit the wrong button."

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Speaker Giorgi: "Representative Burke, the Rules (sic - the transcript) will indicate you wanted to vote 'aye', but the Rules preclude you voting...preclude you voting for it so the transcript will show you indicated to vote 'aye'...voting 'aye'. Representative Matijevich."

Matijevich: "Mr. Speaker, I have explained the permanent Rules and the Amendment adopted, so I would now move the adoption of House Resolution 66, as amended, and ask for your support."

Speaker Giorgi: "The question is, 'Shall the Resolution, as amended, be adopted?' All those in favor will signify by voting 'aye' and those opposed by voting 'no'. Voting is open. Have all voted who wish? Have all voted who wish? Have all voted who wish? On this question there are 73 'ayes' and 27 'nays' and House Resolution 66, as adopted, (sic - amended) is declared passed. New Rules of the House. Agreed Resolutions. Not yet, not yet. Representative Myron Olson, for what reason do you rise?"

Olson, M.: "Thank you, Mr. Speaker, and it's nice to address you as Mr. Speaker, my neighbor from Rockford. I want to remind the Republicans that we will have a conference in 118 at 3:15. Thank you."

Speaker Giorgi: "Republican Conference in 118 at 3:15. Representative Mulcahey, for what reason do you rise?"

Mulcahey: "Mr. Speaker, I think we're pretty well agreed on Senate Joint Resolution #1 and the Amendment, so if you want to run with that, we'll go."

Speaker Giorgi: "Mr. Clerk, Senate Joint Resolution #1. Has the Amendment been adopted yet, Mr. Mulcahey? It hasn't been. Do you have Amendment #1 to Senate Joint Resolution 1? Representative Mulcahey on Senate Joint Resolution 1."

Mulcahey: "Mr. Speaker, Representative Curran has the Amendment, so you might want to refer to him."

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Speaker Giorgi: "Representative Curran on the Amendment to Senate Joint Resolution 1."

Curran: "Thank you, Mr. Speaker. It's my understanding that Senate Joint...that the Floor Amendment #1 to Senate Joint Resolution 1 is not controversial. It has 28 members to be selected by the Leaders of the General Assembly. Four Members each from the General Assembly and four, I mean three who would be appointed from public members, that by March 15, 1991, the task force on school finance, or before then, shall convene and select two members to serve as co-chairmen. I don't believe there's any controversy, be glad to answer any questions."

Speaker Giorgi: "Is there...Representative Black on the Amendment."

Black: "Thank you very much, Mr. Speaker. We, again, appreciate your indulgence in letting us get a copy of the Amendment. We agree with the Sponsor. We have no problems with it. I urge my colleagues on this side of the aisle to vote 'aye'."

Speaker Giorgi: "Representative Klemm on the Amendment."

Klemm: "Will the Sponsor yield for a question?"

Speaker Giorgi: "He indicates he will."

Klemm: "This is on the task force you're trying to create for the state aid formula?"

Curran: "Yes."

Klemm: "I notice that it is supposed to report its findings and recommendations to the General Assembly, but I see no date when it must do that. Is this an ongoing task force that will never have to report?"

Curran: "I'm told, Representative, that our tentative date of reporting is sometime in May."

Klemm: "Well, they're going to meet in March, the first meeting has to be held by March, and you're going to have a report

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

by this...by May? Is that..."

Curran: "I doubt that I will be allowed to serve on this, but I understand that they will try to report by May."

Klemm: "Alright. Thank you."

Speaker Giorgi: "Representative Cowlshaw on the Amendment."

Cowlshaw: "In response to the prior speaker, who I think really deserves to have his question answered, this task force has been in existence now for nearly a year, and we have had really rather considerable number of meetings already, so we're well on our way to getting done what our task is that is assigned to us. And all this does is to make sure that we have...we not only increase the number of public members, since we have a great deal of material to deal with, but this Amendment also increases the number of Legislators so that, in fact, the Legislators continue to be in the majority. That's all it does."

Speaker Giorgi: "Alright, the question is, 'Shall Amendment #1 to Senate Joint Resolution 1 be adopted?' All in favor signify by saying 'aye', those opposed 'nays'. The 'ayes' have it and the Amendment is adopted. The question now is, 'Shall the Resolution, as amended, be adopted?' All in favor will vote...signify by voting 'aye', you're opposed voting 'nay'. The voting is open. Have all voted who wish? Have all voted who wish? On this question there are 111 'ayes', no 'nays', none voting 'present' and Senate Joint Resolution #1, as adopted (sic - amended), is declared passed. Members of the Assembly, on your...in your Calendar on page 2 is a Motion, House Bill 171 by Representative Homer. Representative Homer on Motion to House Bill 171."

Homer: "...Intend to suspend House Rule 33(b) and advance House Bill...The Board should be corrected, Mr. Speaker. This is House Bill 171. I make a Motion to suspend Rule 33(b),

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

move this Bill to the Order of Second Reading, bypassing Committee. This Bill simply...is a supplemental appropriation to pay for the audit that was recently conducted in the Treasurer's Office, and the funds are necessary in order to pay that contractual obligation. So, my Motion is to suspend 33(b) and advance the Bill to the Order of Second Reading."

Speaker Giorgi: "Representative Black on the Motion."

Black: "Hello, one, two. Thank you very much, Mr. Speaker. If the Sponsor could enlighten us. Why is it necessary we do this right now? I see it on the Calendar, but again, we don't have Bills up here or we didn't come prepared to do an hour's worth of debate on various Bills. Why do we need to do this right now?"

Speaker Giorgi: "Representative Black, the answer is that the audit was done according to law and the audit has to be paid for and we're just trying to expedite the payment of the audit. It was done according to law."

Black: "Alright, but I heard him say something about a supplemental appropriation."

Speaker Giorgi: "This is only for the audit, the Treasurer's audit."

Black: "I assume the new Treasurer's requesting this, Representative."

Homer: "Thank you. I'm sure he's in support of it. It is just a housekeeping Amendment in order to pay for an audit that was already conducted on the Treasurer's Office."

Black: "Well, it goes without saying if the...if it's required by law, certainly the new Treasurer would be in favor of that, but do I have your word, Sir, that this is not to be used for anything else? No other supplementals, no additions to. It's simply to pay for an audit, that's all."

Homer: "You have my word that this Bill is for no other purpose

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

than that stated."

Black: "Thank you very much."

Speaker Giorgi: "Representative McCracken on the Motion."

McCracken: "Yes. Will the Sponsor yield?"

Speaker Giorgi: "Indicates he will."

McCracken: "This is to pay for an audit of the Treasurer's Office?"

Homer: "Yes."

McCracken: "What's the purpose of it? Don't we know the status of the...I mean really, I don't understand why there would..."

Homer: "Well, the audit...the audits are required by law to be conducted and the timing of this particular audit was done without...prior to the General Assembly having appropriated the funds necessary to pay for that audit, so we've...they've incurred the obligation that's required by law. And this would simply authorize the payment of the bill submitted by the audit."

McCracken: "And how much is it?"

Homer: "It's...The Majority Leader tells me it's either 165 or 175,000 dollars. I don't have the exact amount in front of me."

Speaker Giorgi: "It's \$165,000."

McCracken: "Holy moly! \$165,000."

Speaker Giorgi: "Out of a \$25,000,000,000 budget."

McCracken: "I'm stunned. Who conducted the audit? Representative Lang says he conducted the audit. Is this on the Calendar today?"

Speaker Giorgi: "This is on page 2 of your Calendar, very duly noted."

McCracken: "And this requires 71 votes?"

Speaker Giorgi: "Yes, Sir, you're correct."

McCracken: "But you have 72, is that right?"

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Speaker Giorgi: "Seventy-three, last count. The question is, 'Shall House Bill 171 move to the Order of Second Reading pursuant to Rule 33(b)?' All in favor signify by saying 'aye'...Roll Call. Okay. All those in favor will signify by voting 'aye' and those opposed by voting 'no'. The voting is open. This requires 71 votes to suspend the Rules. Representative Parke, for what reason do you rise?"

Parke: "Yes, it just seems to me that this kind of money should have been in the budget of the Treasurer before, and this state is in a fiscal crisis. And we're going to turn around and spend a hundred and some thousand dollars for an audit that ought to be in the budget in the first place. I think this is a poor approach to start off that office, and this state has to be more fiscally responsible to how we spend the money of the taxpayers of this state."

Speaker Giorgi: "Has everyone voted who wish? Representative Black. Representative Black, do you wish to speak on this issue?"

Black: "Yes. Thank you very much, Mr. Speaker. I look around and I don't think there are 72 votes here, period. Now vote your own switch. If you're going to bypass Committee, then we're going to verify the vote. Now vote your own switch."

Speaker Giorgi: "On this question...Have everyone voted who wish? Has everyone voted who wish? On this question there are 68 votes voting 'aye', 40 voting 'nay' and the Motion fails. We are awaiting the Adjournment Resolution from the Senate. The Adjournment Resolution provides that we shall return March the 5th at noon. In between now and March the 5th, there will be Perfunctory Sessions February 15th, February 19th, February 21st, February 25th and February 28th. And we return 5th of March at noon. This is for the regular Session. The Special Session hasn't been called yet."

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Representative McPike moves we adopt Senate Joint Resolution #10. All those in favor will signify by saying 'aye', those opposed 'nay'. The 'ayes' have it and the House is...the Resolution is adopted and the House adjourns till March the 5th. Now...Agreed Resolutions before we adjourn."

Clerk O'Brien: "Agreed Resolutions. House Resolution 28, offered by Representative DeJaegher; 32, DeJaegher; 33, DeJaegher; 34, Novak; 35, Lou Jones; 36, LeFlore; 37, McCracken; 38, Black; 39, DeJaegher; 40, DeJaegher; 42, Leitch; 43, William Peterson; 44, Leitch; 46, William Peterson; 49, Woolard, 50, Woolard; 52, Regan; 53, Giglio; 54, Edley; 55, Hicks; 59, Kulas; 60, Balanoff; 61, Parke; 63, Capparelli; 64, Black; and 65, Black."

Speaker Giorgi: "Representative Matijevich on the Agreed Resolutions."

Clerk O'Brien: "Also, House Resolution 67, Hultgren; 68, Hasara; 69, Weller; 70, Weller; 71, Weller; 72, Weller; 73, Weller; 74, Parke; 78, Hultgren; 79, Keane; 80, Weller; 82, Preston; 83, Stern; 84, Wojcik; 85, Wojcik; 87, Currie; 88, Currie; 89, Madigan; 90, Pullen; 91, Kirkland; 92, Kirkland; 93, Kirkland; 94, Leitch; 95, Leitch; and 96, Morrow. And Senate Joint Resolution...I'm sorry, House Joint Resolution 3, Hasara and Curran; House Joint Resolution 4, Dunn; and House Joint Resolution 6, Brunsvold."

Speaker Giorgi: "Representative Matijevich on the Agreed Resolutions."

Matijevich: "Speaker, I move to adopt the Agreed Resolutions."

Speaker Giorgi: "You heard the Gentleman. Everyone agrees, signify by voting 'aye' and those opposed by voting 'no'. The 'ayes' have it and the Agreed Resolutions are adopted. Death Resolution."

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Clerk O'Brien: "House Resolution 27, offered by Representative Morrow, with respect to the memory of Lucille Glenn; House Resolution 29, offered by Representative Shaw, with respect to the memory of Robert Morris, Sr.; House Resolution 30, offered by Representative Flowers, with respect to the memory of Consuella Williams; House Resolution 31, offered by Representative Shaw, with respect to the memory of Tyrone E. Fleming (sic - Flemings); House Resolution 41, offered by Representative Johnson, with respect to the memory of William Marshall, Sr.; House Resolution 45, offered by Representative Rice, with respect to the memory of Anita Louis (sic - Louise) LeFlore; House Resolution 47, offered by Representative Johnson, with respect to the memory of Cliff Riegel; House Resolution 48, offered by Representative Jay Hoffman, with respect to the memory of Benton W. Schneider; House Resolution 51, offered by Representative Morrow, with respect to the memory of Reverend Philip Johnson; House Resolution 56, offered by Representative Satterthwaite, with respect to the memory of Harold Red Grange; House Resolution 57, offered by Representative Black, with respect to the memory of Pete Didrickson (sic - Derrickson); House Resolution 58, offered by Representative Johnson, with respect to the memory of J. Howard Jones; House Resolution 62, offered by Representative Johnson, with respect to the memory of Francis W. Graham; House Resolution 75, offered by Representative Anthony Young, with respect to the memory of Stanton Lee Moss; House Resolution 76, offered by Representative Hultgren, with respect to the memory of James Hartline (sic - Hardine); House Resolution 77, offered by Representative Hultgren, with respect to the memory of Charles Howard (sic - Harold) Goff; House Resolution 81, offered by Representative Satterthwaite,

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

with respect to the memory of John Bardeen; House Resolution 86, offered by Representative Ryder, with respect to the memory of Helen Cleary Foreman; House Resolution 97, offered by Representative Flowers, with respect to the memory of Willie 'Sago' Emmons; House Resolution 98, offered by Representative Flowers, with respect to the memory of U.S. Airman Ernest W. (sic - G.) Dawson, Jr.; House Resolution 99, offered by Representative Flowers, with respect to the memory of Linda Horton-Stanford (sic - Sanford); House Resolution 100, offered by Representative Johnson, with respect to the memory of Albert J. O'Neill; House Resolution 101, offered...offered by Representative Johnson, with respect to the memory of John Bardeen."

Speaker Giorgi: "Representative Matijevich moves the adoption of the Death Resolutions. All in favor will signify by saying 'aye', and those opposed 'nays'. The 'ayes' have it and the Death Resolutions are adopted. Representative Hoffman, do you have an announcement? Representative Hoffman."

Hoffman: "Mr. Speaker, Ladies and Gentlemen of the House, there is an individual here today, umm...there's an individual here today from my district who is leaving tomorrow for the Persian Gulf. He is a young man who I've known their family for some time. His brother's on the House Democratic Issues' Staff. Larry Hung^{er}orfer, we wish you well. God bless you and return safely and quickly."

Speaker Giorgi: "Representative Black, any announ...Representative Black, any announcements? We're prepared to adjourn. When we adjourn, allowing time for perfunctory introduction of Bills, perfunctory time for introduction of Bills, and introduction of Constitutional Amendments, we will adjourn till March 5th at noon. But we also reconvene tonight at six o'clock for a Special Session

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

of the General Assembly called by the Governor. And don't forget the meeting at five o'clock in Room 212. Representative Matijevich, after the fact."

Matijevich: "Mr. Speaker, I remember some many years ago when Governor Walker called a few Special Sessions. He was a master at grandstanding, you know. I got on the floor of the House and I said, 'Governor Walker, this ought to be your last Special Session.' Cause I knew Governors listen to the Speaker's box. I said because anybody knows that you can do anything in a regular Session that you can do in a Special Session. So Governor Edgar, the kind and gentler Legislature asks you, this ought to be your last Special Session."

Speaker Giorgi: "The House stands adjourned except for the Perfunctory Session."

Clerk Leone: "The House will come back in Session for Introduction and First Readings. House Bill 278, offered by Anthony Young, a Bill for an Act concerning apprenticeship and pre-apprenticeship programs. First Reading of the Bill. House Bill 279, offered by Representative Anthony Young, a Bill for an Act to amend the Election Code. First Reading of the Bill. House Bill 280, offered by Representative Lang, a Bill for an Act to create the Homeowner's Emergency Assistance Act. First Reading of the Bill. Further Introduction. House Bill 277, offered by Representative Saltsman, a Bill for an Act to amend the Illinois Municipal Code. First Reading of the Bill. Continuing with Introduction and First Readings. House Bill 281, offered by Representative Lang, a Bill for an Act to amend the Public Utilities Act. First Reading of the Bill. House Bill 282, offered by Representative Steczo, a Bill for an Act to amend the School Code. First Reading of the Bill. House Bill 283, offered by

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Representative Steczo, a Bill for an Act concerning vacancies in certain municipal offices. First Reading of the Bill. Further Introduction. House Bill 268, offered by Representative Clem Balanoff, a Bill for an Act to amend the Election Code. First Reading of the Bill. Continuing with Introduction and First Readings. House Bill 284, offered by Representative Steczo, a Bill for an Act in relationship to licensing of professional counselors and clinic (sic - clinical) professional counselors. First Reading of the Bill. House Bill 285, offered by Representative Klemm, a Bill for an Act to amend the Revenue Act. First Reading of the Bill. House Bill 286, offered by Representative Lou Jones, a Bill for an Act to amend the Code of Civil Procedure. First Reading of the Bill. House Bill 287, offered by Representative Satterthwaite, a Bill for an Act to amend the Election Code. First Reading of the Bill. House Bill 288, offered by Representative Santiago, a Bill for an Act to amend the School Code. First Reading of the Bill. House Bill 289, offered by Representative Bugielski and Capparelli and Laurino, a Bill for an Act to amend Acts in relationship to gambling. First Reading of the Bill. House Bill 290...House Bill 290, offered by Representative Capparelli - et al, a Bill for an Act to amend the Public Utilities Act. First Reading of the Bill. House Bill 291, offered by Representative Giglio, a Bill for an Act to amend the Illinois Vehicle Code. First Reading of the Bill. House Bill 292, offered by Representative Matijevich - et al, a Bill for an Act to amend the Public Utilities Act. First Reading of the Bill. House Bill 293, offered by Representative Matijevich, a Bill for an Act to amend the Public Utilities Act. First Reading of the Bill. House Bill 294, offered by Representative Mautino and Walsh, a

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Bill for an Act making appropriations to the Illinois Community College Board. First Reading of the Bill. House Bill 296 (sic - 295), offered by Representative Mautino and Walsh, a Bill for an Act making appropriations to the Department of Commerce and Community Affairs. First Reading of the Bill. Correction, that's House Bill 296 (sic - 295), offered by Representative Mautino and Walsh, a Bill for an Act making appropriations to the Department of Commerce and Community Affairs. House Bill 296, offered by Representative Mautino and Walsh, a Bill for an Act to amend the School Code. First Reading of the Bill. House Bill 297, offered by Representative Mautino, a Bill for an Act to amend the Election Code. First Reading of the Bill. House Bill 298, offered by Representative Mautino and Walsh, a Bill for an Act to amend the Retailers' Occupation Tax Act. First Reading of the Bill. House Bill 299, offered by Representative Steczo, a Bill for an Act to amend the Illinois Municipal Code. First Reading of the Bill. House Bill 300, offered by Representative Anthony Young, a Bill for an Act in relationship to health care. First Reading of the Bill. House Bill 301, offered by Representative Morrow, a Bill for an Act to amend the Illinois Insurance Code. First Reading of the Bill. House Bill 302, offered by Representative Matijevich - et al, a Bill for an Act to amend the Clinical Social Work and Social Work Practice Act. First Reading of the Bill. House Bill 303, offered by Representative McNamara - et al, a Bill for an Act to amend the Revenue Act. First Reading of the Bill. House Bill 304, offered by Representative Obrzut and DeLeo, a Bill for an Act to create the Leyden Township Civic Center Law. First Reading of the Bill. House Bill 305, offered by Representative Novak, a Bill for an Act to amend the Mental Health and Developmental

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Disabilities Code. First Reading of the Bill. House Bill 306, offered by Representative Kirkland, a Bill for an Act to amend the Criminal Code. First Reading of the Bill. House Bill 307, offered by Representative Kirkland, a Bill for an Act to amend the Code of Civil Procedure. First Reading of the Bill. House Bill 308, offered by Representative Kirkland, a Bill for an Act to amend the Code of Civil Procedure. First Reading of the Bill. House Bill 309, offered by Representative Brunsvold - et al, a Bill for an Act to amend the Illinois Pension Code. First Reading of the Bill. House Bill 310, offered by Representative Harris, a Bill for an Act to amend the Personnel Code. First Reading of the Bill. House Bill 311, offered by Representative Harris, a Bill for an Act to amend certain Acts in relationship to payments upon termination of state employment. First Reading of the Bill. House Bill 312, offered by Representative Cowlshaw, a Bill for an Act to amend the Election Code. First Reading of the Bill. House Bill 313, offered by Representative Currie, a Bill for an Act to amend the Minority and Female Business Enterprise Act. First Reading of the Bill. House Bill 314, offered by Representative Hartke, Myron Olson and Mautino, a Bill for an Act concerning soil and water conservation districts. First Reading of the Bill. House Bill 315, offered by Representative Curran, a Bill for an Act to amend the Illinois Pension Code. First Reading of the Bill."

Clerk O'Brien: "Further Introductions. House Bill 316, offered by Representative Homer, a Bill for an Act in relation to the establishment and operation of a multicounty statewide grand jury. First Reading of the Bill. House Bill 317, Saltsman, a Bill for an Act to amend the Illinois Human Rights Act. First Reading of the Bill. House Bill 318,

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Currie, a Bill for an Act in relation to children and families. First Reading of the Bill. House Bill 319, Madigan and Daniels, a Bill for an Act making appropriations for the Auditor General. First Reading of the Bill. House Bill 320, Mulcahey, a Bill for an Act relating to the minimum funding levels for elementary and secondary and higher education. First Reading of the Bill.

House Bill 321, Giorgi, a Bill for an Act to amend certain Acts in relation to review of industrial commission decisions. First Reading of the Bill. House Bill 322, Giorgi, a Bill for an Act to amend the School Code. First Reading of the Bill. House Bill 323, Harris, a Bill for an Act to amend the Lobbyist Registration Act. First Reading of the Bill. House Bill 324, Giorgi, a Bill for an Act to amend the Health Insurance Claims Filing Act. First Reading of the Bill. House Bill 325, Matijevec, a Bill for an Act to amend the Illinois Wage Payment and Collection Act. First Reading of the Bill. House Bill 326, Matijevec, a Bill for an Act concerning the regulation of lobbying. First Reading of the Bill. House Bill 327, Matijevec, a Bill for an Act to amend the School Code. First Reading of the Bill. House Bill 328, Matijevec, a Bill for an Act to provide for the registration of foreign interests in certain Illinois property. First Reading of the Bill. House Bill 329, McAfee, a Bill for an Act to create a child care program to establish a link between senior citizens and parents in need of child care services. First Reading of the Bill. House Bill 330, McAfee, a Bill for an Act to amend the Illinois Act on the Aging. First Reading of the Bill. House Bill 331, McAfee...strike 331."

Clerk Leone: "Introduction and First Reading of Constitutional Amendments. House Joint Resolution Constitutional

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

Amendment #3, offered by Representative Young.

'RESOLVED, BY THE HOUSE OF REPRESENTATIVES OF THE EIGHTY-SEVENTH GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, THE SENATE CONCURRING HEREIN, That there shall be submitted to the electors of the State for adoption or rejection at the general election next occurring at least six months after the adoption of this resolution, a proposition to amend Sections 2 and 5 of Article VI of the Illinois Constitution as follows:

ARTICLE VI

THE JUDICIARY

SECTION 2. JUDICIAL DISTRICTS

The State is divided into five Judicial Districts for the selection of Supreme and Appellate Court Judges. The First Judicial District consists of Cook County. The General Assembly by law may provide for the division of the First Judicial District into subdistricts for the purpose of selection of Appellate Court Judges. The remainder of the State shall be divided by law into four Judicial Districts of substantially equal population, each of which shall be compact and composed of contiguous counties.

(Source: Illinois Constitution.)

SECTION 5. APPELLATE COURT - ORGANIZATION

The number of Appellate Judges to be selected from each Judicial District or subdistrict of the First Judicial District shall be provided by law. The Supreme Court shall prescribe by rule the number of Appellate divisions in each Judicial District. Each Appellate division shall have at least three Judges. Assignments to divisions shall be made by the Supreme Court. A majority of a division constitutes a quorum and the concurrence of a majority of the division is necessary for a decision. There shall be at least one division in each Judicial District and each division shall sit at times and places prescribed by rules of the Supreme Court.

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

(Source: Illinois Constitution.)

SCHEDULE

This Amendment takes effect upon approval by the electors of this State.'

First Reading of this Constitutional Amendment. House Joint Resolution Constitutional Amendment #4, offered by Representative Harris.

'RESOLVED, BY THE HOUSE OF REPRESENTATIVES OF THE EIGHTY-SEVENTH GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, THE SENATE CONCURRING HEREIN, that there shall be submitted to the electors of the State for adoption or rejection at the general election next occurring at least six months after the adoption of this resolution, a proposition to amend Section 2 of Article 8 of the Illinois Constitution as follows:

ARTICLE VIII

FINANCE

SECTION 2. STATE FINANCE

(a) The Governor shall prepare and submit to the General Assembly, at a time prescribed by law, a State budget for the ensuing fiscal year. The budget shall set forth the estimated balance of funds available for appropriation at the beginning of the fiscal year, the estimated receipts, and a plan for expenditures and obligations during the fiscal year of every department, authority, public corporation and quasi-public corporation of the State, every State college and university, and every other public agency created by the State, but not of units of local government or school districts. The budget shall also set forth the indebtedness and contingent liabilities of the State and such other information as may be required by law. Proposed expenditures shall not exceed funds estimated to be available for the fiscal year as shown in the budget.

(b) The General Assembly by law shall make appropriations for

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

all expenditures of public funds by the State. Appropriations for a fiscal year shall not exceed funds estimated by the General Assembly to be available during that year. Total appropriations for a fiscal year shall not exceed 105.5% of the total appropriations for the immediately preceding fiscal year.

SCHEDULE

This Constitutional Amendment takes effect upon approval by the electors of the State.'

First Reading of this Constitutional Amendment. House Resolution Constitutional Amendment #5, offered by Representative McAfee.

'RESOLVED, BY THE HOUSE OF REPRESENTATIVES OF THE EIGHTY-SEVENTH GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, THE SENATE CONCURRING HEREIN, That there shall be submitted to the electors of the State for adoption or rejection at the general election next occurring at least six months after the adoption of this resolution, a proposition to amend Section 1 of Article X of the Illinois Constitution as follows:

ARTICLE X

EDUCATION

SECTION 1. GOAL OF FREE GOAL—FREE SCHOOLS — SPECIFIC STATE FUNDING OBLIGATION

A fundamental goal of the People of the State is the educational development of all persons to the limits of their capacities.

The State shall provide for an efficient system of high quality public educational institutions and services. Education in public schools through the secondary level shall be free. There may be such other free education as the General Assembly provides by law.

The State has the primary responsibility for financing the system of public education. In exercising that responsibility the

STATE OF ILLINOIS
87th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

10th Legislative Day

February 13, 1991

State has the specific obligation to provide, from public funds of the State which the General Assembly by law shall appropriate for the benefit of school districts, not less than 50% of the funds needed to operate and maintain public elementary and secondary educational institutions and services.

(Source: Illinois Constitution.)

SCHEDULE

This Constitutional Amendment takes effect upon approval by the electors of this State.'

First Reading of this Constitutional Amendment. No further business, the House will now stand adjourned till February 15, Friday, at the hour of 10:00 a.m. for Perfunctory Session."

STATE OF ILLINOIS
87TH GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
DAILY TRANSCRIPTION OF DEBATE INDEX

FEBRUARY 13, 1991

HB-0120	SECOND READING	PAGE	25
HB-0120	MOTION	PAGE	24
HB-0171	MOTION	PAGE	38
HB-0268	FIRST READING	PAGE	46
HB-0277	FIRST READING	PAGE	45
HB-0278	FIRST READING	PAGE	45
HB-0279	FIRST READING	PAGE	45
HB-0280	FIRST READING	PAGE	45
HB-0281	FIRST READING	PAGE	45
HB-0282	FIRST READING	PAGE	45
HB-0283	FIRST READING	PAGE	45
HB-0284	FIRST READING	PAGE	46
HB-0285	FIRST READING	PAGE	46
HB-0286	FIRST READING	PAGE	46
HB-0287	FIRST READING	PAGE	46
HB-0288	FIRST READING	PAGE	46
HB-0289	FIRST READING	PAGE	46
HB-0290	FIRST READING	PAGE	46
HB-0291	FIRST READING	PAGE	46
HB-0292	FIRST READING	PAGE	46
HB-0293	FIRST READING	PAGE	46
HB-0294	FIRST READING	PAGE	46
HB-0295	FIRST READING	PAGE	47
HB-0297	FIRST READING	PAGE	47
HB-0298	FIRST READING	PAGE	47
HB-0299	FIRST READING	PAGE	47
HB-0300	FIRST READING	PAGE	47
HB-0301	FIRST READING	PAGE	47
HB-0302	FIRST READING	PAGE	47
HB-0303	FIRST READING	PAGE	47
HB-0304	FIRST READING	PAGE	47
HB-0305	FIRST READING	PAGE	47
HB-0306	FIRST READING	PAGE	48
HB-0307	FIRST READING	PAGE	48
HB-0308	FIRST READING	PAGE	48
HB-0309	FIRST READING	PAGE	48
HB-0310	FIRST READING	PAGE	48
HB-0311	FIRST READING	PAGE	48
HB-0312	FIRST READING	PAGE	48
HB-0313	FIRST READING	PAGE	48
HB-0314	FIRST READING	PAGE	48
HB-0315	FIRST READING	PAGE	48
HB-0316	FIRST READING	PAGE	48
HB-0317	FIRST READING	PAGE	48
HB-0318	FIRST READING	PAGE	48
HB-0319	FIRST READING	PAGE	49
HB-0320	FIRST READING	PAGE	49
HB-0321	FIRST READING	PAGE	49
HB-0322	FIRST READING	PAGE	49
HB-0323	FIRST READING	PAGE	49
HB-0324	FIRST READING	PAGE	49
HB-0325	FIRST READING	PAGE	49
HB-0326	FIRST READING	PAGE	49
HB-0327	FIRST READING	PAGE	49
HB-0328	FIRST READING	PAGE	49
HB-0329	FIRST READING	PAGE	49
HB-0330	FIRST READING	PAGE	49
HR-0066	ADOPTED	PAGE	36
HR-0066	RESOLUTION OFFERED	PAGE	27
HJR-0005	ADOPTED	PAGE	2
HJR-0005	RESOLUTION OFFERED	PAGE	2
HJR-0003	FIRST READING	PAGE	49
SJR-0001	ADOPTED	PAGE	38
SJR-0001	RESOLUTION OFFERED	PAGE	26

STATE OF ILLINOIS
87TH GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
DAILY TRANSCRIPTION OF DEBATE INDEX

FEBRUARY 13, 1991

SJR-0001 RESOLUTION OFFERED	PAGE	37
SJR-0001 OUT OF RECORD	PAGE	27
SJR-0010 ADOPTED	PAGE	42
SJR-0010 RESOLUTION OFFERED	PAGE	41
JSR-0001 ADOPTED	PAGE	5
JSR-0001 RESOLUTION OFFERED	PAGE	5
JSR-0002 ADOPTED	PAGE	23
JSR-0002 RESOLUTION OFFERED	PAGE	23

SUBJECT MATTER

HOUSE TO ORDER - REPRESENTATIVE MCPIKE	PAGE	1
PRAYER - REVEREND TURNER	PAGE	1
PLEDGE OF ALLEGIANCE	PAGE	1
ROLL CALL FOR ATTENDANCE	PAGE	1
COMMITTEE REPORT	PAGE	2
SPEAKER MADIGAN IN THE CHAIR	PAGE	4
JOINT SESSION CONVENED	PAGE	4
PRAYER - FATHER O'HARA	PAGE	6
GOVERNOR EDGAR - BUDGET MESSAGE	PAGE	6
JOINT SESSION ADJOURNED	PAGE	23
REPRESENTATIVE MCPIKE IN THE CHAIR	PAGE	24
HOUSE AT EASE	PAGE	24
REPRESENTATIVE GIORGI IN THE CHAIR	PAGE	24
HOUSE RECONVENES	PAGE	24
AGREED RESOLUTIONS	PAGE	42
DEATH RESOLUTIONS	PAGE	43
ADJOURNMENT	PAGE	45
PERFUNCTORY SESSION	PAGE	45
PERFUNCTORY SESSION ADJOURNMENT	PAGE	53