

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

Speaker McPike: "House will come to order. Members will be in their seats. We are pleased to have with us today, the Reverend Frank Beard, who is minister with the Allen Chapel African Methodist Church in Taylorville. Many of you know him because Frank is also one of our House Doormen. We are proud to have him deliver the invocation today. The guests in the balcony may wish to rise and join us for the invocation."

Reverend Beard: "Let us pray, Eternal God our Father we come before Thy presence this afternoon. We ask that Thou would be in the midst, guide us and lead us in all paths, direction. Give these men, women the knowledge understanding how to lead Thy state. We ask these blessings in Thy Son Jesus name. Now let the words of my mouth and the meditation of my heart be acceptable in Thy sight, oh Lord, my strength and my redeemer. Amen."

Speaker McPike: "Be led in the Pledge of Allegiance by Representative Huff."

Huff - et al: "I pledge allegiance to the flag of the United States of America and to the Republic for which it stands, one Nation under God, indivisible, with liberty and justice for all."

Speaker McPike: "Roll Call for Attendance. Representative Matijevich."

Matijevich: "Mr. Speaker, let the record reflect the excused absence today of Representative Carol Braun, Carol Braun."

Speaker McPike: "Representative Piel, do you have any?"

Piel: "Yes, Mr. Speaker, would the record show that Representative Pullen, Representative Tuerk, and Representative Harris are excused today."

Speaker McPike: "Clerk will take the record. 112 Members answering the Roll Call a quorum is present."

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

Representative Bowman."

Bowman: "Thank you, Mr. Speaker...I'm ... would ask leave to table two Bills for which I am the principal Sponsor. They are House Bill 3461 and House Bill 3773.

Speaker McPike: "House Bill 3461 and House Bill ..."

Bowman: "3773"

Speaker McPike: "3773. The Gentleman has moved to table the Bills of which he is the Chief Sponsor, and on that the Gentleman from Dupage, Representative McCracken."

McCracken: "Thank you, Mr. Speaker, Representative Bowman are there any Republican hyphenated co-sponsors.

Bowman: "No, I believe I'm the...well, wait a minute, wait a minute, wait a minute, time out, I don't...Not as filed,...I was the only named as filed on...hang on a second, no, I'm the only name on these Bills.

McCracken: "Okay, thank you, we have no objection."

Speaker McPike: "The Gentleman moves to table the two Bills, and hearing no objections leave is granted, Attendance Roll Call will be used. The Bills are tabled. Representative Petka.

Petka: "Thank you, Mr. Speaker, I would just like to introduce to the House Mr. Tom Fletcher's history class from Thompson Junior High School in my district, Oswego. Thank you."

Speaker McPike: "Representative Breslin."

Breslin: "Thank you, Mr. Speaker, Ladies and Gentlemen, I would like to make an introduction of some guests that we have in the gallery from Sweden. Would you rise, please? This group...this group is a part of the study exchange program of the Rotary. It is an educational activity of the Rotary Foundation and it provides an opportunity for young, business and professional men and women, primarily women in this case, teachers, nurses, politicians to visit this country and all, ah, different areas of this country for

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

the next six weeks. They will be in Illinois for four days. We welcome you and hope you learn a lot and enjoy our country. Thank you."

Speaker McPike: "Representative Curran."

Curran: "Thank you, Mr. Speaker, I rise on a point of personal privilege. Mr. Speaker, this morning at 8:30, at St. John's Hospital here in Springfield, quite a few of us lost a good friend. I lost an administrative assistant and a friend, her name was Mini O'Beirne. She would have been forty in August. She left two children one twelve, one thirteen. She was here a lot, I will miss her, my office will have information regarding her visitation and her funeral. Thank you very much."

Speaker McPike: "Committee Reports."

Clerk O'Brien: "The Committee on Rules has met and pursuant to rule 29(c)3, the following Bills have been ruled exempt on April 28, 1988. House Bills number 2939, 3050, 3363, 3364, 3380, 3388, 3470, 3658, 3759, 3768, 3875, 4054, 4280, 4281, 4282, 4284, 4285, 4286, and 3049. John Matijevich, Chairman."

Speaker McPike: "Representative Preston."

Preston: "Thank you, Mr. Speaker, I'd like to ask leave of the House to waive the posting requirements so that House Bills 3903, 3907, and 3909 could be posted in the Consumer Protection Committee for next week."

Speaker McPike: "Has this been cleared with the other side?"

Preston: "I believe it has. It was handed to me by staff, and I assume it was cleared. I don't..."

Speaker McPike: "The Gentleman asks leave to waive the posting requirements so the Bills enumerated could be heard in Consumer Protection next week. Hearing no objections, the Attendance Roll Call will be used. Motion carries, the rules are waived, the Bills will be posted next week."

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

Representative Matijevich."

Matijevich: "Yes, Mr. Speaker, Members of the House. First, I would like to say that we missed...announcing the excused absence of Ray Christensen due to illness."

Speaker McPike: "Mr. Clerk, would you note that Ray Christensen. Proceed, Representative Matijevich."

Matijevich: "Now, Mr. Speaker, Ladies and Gentlemen of the House, I would ask the ...to waive the posting notice so that the following Bills may be heard in the respective committees which I'll announce. This has been cleared on both sides of the aisle. This is because the Rules Committee met today and moved these...reported these Bills out do exempt. And they are now referred to committee and must be heard next week. Therefore, we must waive the posting notice and ask leave for the Attendance Roll Call. The Bills are in Executive Committee, House Bills 3049, 3050, 3658, 3768, 3875, 4281. In Revenue Committee; House Bills 3470, 4054. Labor and Commerce Committee; 2939, 3388. In Consumer Protection Committee; 4284. In the Insurance Committee; 4286. State Government Committee; 3363, and House Bill 3364. Judiciary I; House Bill 4280, 4286. Human Services; 4235, 3759. In Financial Institutions; House Bill 3380. And in the Horse Racing Committee; House Bill 4282. I ask leave of the House and the use of the Attendance Roll Call for that purpose, Mr. Speaker."

Speaker McPike: "The Gentleman asks leave to waive the posting requirements so those Bills could be heard in their respective committees next week. Hearing no objections, Attendance Roll Call will be used. The rules are waived and the Bills will be posted for next week. Representative Cullerton."

Cullerton: "Thank you, Mr. Speaker, Ladies and Gentlemen of the House, I would ask leave to place House Bill 3620, which is

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

on page 2 of the Calendar back on to the Consent Calendar. It was knocked off of the Consent Calendar and I would ask leave to have it replaced ...placed back on the Consent Calendar."

Speaker McPike: "The Gentleman asks leave to return House Bill 3620 to the Consent Calendar. Hearing no objections, leave is granted. Attendance Roll Call will be used and Bill returned to the Consent Calendar. Representative Capparelli."

Capparelli: "Thank You, Mr. Speaker, I would like to waive the posting rule for House Bill 4057 be heard in Exec. next week."

Speaker McPike: "Gentleman asks leave to waive the posting requirements for House Bill 4057. This has been cleared with the other side. Attendance Roll Call will be used. The rules are suspended and it will be heard next week. Speaker Madigan in the Chair."

Speaker Madigan: "On page 2 of the Calendar there is a special call relative to the 1988 Compensation Review Board report. Pursuant to that Special Call we shall now consider House Joint Resolution 182 and House Joint Resolution 186. The Chair recognizes Mr. Johnson. Ladies and Gentlemen, please be advised that this is the report of the Compensation Review Board. Mr. Johnson."

Johnson: "Thank you, Mr. Speaker and Members of the House. Suppose there could be expectations from people, legitimate expectations, after yesterday, that myself or other sponsors of this Bill might spend the majority of the debate either rehashing yesterday's rules controversy or engaging in unnecessary histrionics with respect to the pay raise. I don't want to do either one of those things, what I want to do instead is just to talk about some simple realities of 1988. There's two groups of people, two

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

generic groups that come to my mind when we talk about the recommendations of the Compensation Review Board. On one hand the Elected Officials in this state who chose to run for office, chose to run under the expectation of receiving a particular salary, in most cases, have or can certainly have other jobs. In the case of Legislators, already make whatever we make, 35,000 dollars a year, in the case of Elected Officials at a statewide level, make significantly more, and in the case of judges, make over 80,000 dollars a year. And with the recommendations of this Board, would have over the course of two years, ten percent increases, when the rate of inflation is not anywhere near that. And would have their standard of living and their salaries, particularly in the cases of judges, elevated to a level vastly beyond what most citizens of Illinois can even expect. And the other generic group of people are physically or mentally disabled children who don't have sufficient funds to be able to continue their care, school children in Illinois and teachers in an educational system that has ...runs a serious risk of bad deterioration because of insufficient funding. And also a part of that generic group of people are taxpayers, senior citizens and otherwise, to whom an additional 100 or 200 or 5 or 6 hundred dollars a year in income taxes make a dramatic impact on how they live their daily lives. Celebration of anniversaries with a vacation they have waited a lifetime for, or Birthdays or Christmas, and being able to celebrate those in a way that they've worked for. And both of those latter groups of people face a pretty tough year this year. They face on the one hand, the possibility of a tax increase that denies them the ability to use all of their earnings to enjoy the kind of..."

Speaker Madigan: "Mr. Johnson, let's try to get some order.

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

Ladies and Gentlemen, please give your attention to Mr. Johnson. Mr. Johnson."

Johnson: "Thank you, Mr. Speaker, to be able to enjoy the benefits of their earnings. Or in the case of people who depend upon state funding for their very existence, health needs, and the educational system, school children and otherwise, who are going to face the absence of a tax increase dramatic cuts. We've got to serve and Elected Officials generally have to serve as examples, not only the economic impact which is substantial of this pay raise, but the symbolic representation of the people of Illinois, of serving as living examples of what we expect them to do, is something that is just irreparably opposed the recommendations of this Compensation Review Board. I'm one of those people who believe that the Compensation Review Board ought not to exist, that if were going to vote for a tax...or for a pay raise, we ought to just vote it up or down on its merits and not by the backdoor. But since this is the only mechanism we have this is what we have to do. The other side of the coin is that while I believe that a vast majority if not everybody in here works hard for the money that they receive as Legislators and deserves it, that as we pay Legislators more money and as pay increases go through year after year, or biannually after biannually, we face a situation where we can have and will probably have because of inevitable pressures a full time Legislature within a short matter of time. When we reach that stage, when we lose the heterogeneity of the citizen Legislator, I think we lose a lot of what makes this Body the strong and effective independent Body that it is. And when we have a homogeneous group of people who do nothing but make laws for a living, then I think the state not only in terms of the infrastructure of the state, but in terms

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

of the kind of people who serve as its leaders face a real crisis, and I don't want to see that happen. I'm not going to stand here and berate other Legislators, because we didn't make this recommendation. I'm not going to say that people are undeserving. I am going to say that in 1988, faced with those alternatives that we have of a tax increase versus drastic cuts in spending, and the kind of examples we ought to set, and the kind of government we ought to have and the kind of direction we ought to have in the General Assembly, this is simply not a recommendation that can stand so, that I would urge not only people on this side of the aisle but people on both sides of the aisle who have joined now in this joint effort to set aside this unreasonable recommendation of the Compensation Review Board. I would urge that this Resolution be adopted, and that we unanimously set aside the Compensation Review Board's recommendation for a pay increase for Elected Officials including Judges, Legislators, and Executive Officials and that we serve as a kind of example that people would expect us to serve and set in this year. Thank you."

Speaker Madigan: "Mr. McPike in the Chair."

Speaker McPike: "Gentleman from Cook, Speaker Madigan."

Madigan: "Thank you, Mr. Speaker and Ladies and Gentlemen of the House, I rise to explain my position on this issue before us at the moment, the report of the Compensation Review Board. I believe we should devote a few moments to examine the history and recall why we are doing this. Much of the credit should go to former Republican Majority Leader, Arthur Telcser. His persistence against the objections of Governor Thompson, who once vetoed this legislation after promising to sign it, led to the creation of this agency. He argued persuasively that there should be an independent



STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

body making recommendations on salary increases for the judiciary, appointed and elected officials. He argued this agency should make its report prior to an election, so the voters would know our position before they go to the polls. We owe him a deep extent of gratitude and thanks. I believe we also owe thanks to the Members of the Compensation Review Board. They have devoted much time and energy to this report. Its recommendations are not made casually. I think we should take some pride in the report because it represents a report card of sorts that the judiciary and top appointed and Elected Officials of this state provide valuable service and deserve additional compensation. Let me say that I agree with that conclusion. However, I plan to vote to reject the report of the Compensation Review Board. I do so because I believe to approve a pay raise will only serve to cause confusion about the central task before the Legislature this Session, approving a balanced state budget within the currently available revenues. With so much energy being devoted to the effort to raise taxes without regard to the real need in the impact on our citizens, I fear that approving this report would send the wrong message. Approval could be interpreted as a sign of disregard to the people of this state, who depend upon us to help shape state programs and services. Therefore, Ladies and Gentlemen of the House, I will vote to support the Resolution before us and to reject the report of the Compensation Review Board. Thank you, Mr. Speaker."

Speaker McPike: "Representative Curran, to close."

Curran: "I also rise in opposition to the recommendation of the Compensation Review Board to increase our salaries. I don't take this action casually because frankly, I believe as a general rule the Members of the Illinois House and the

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

Illinois Senate and the other Elected Officials in this state and appointed officers do a pretty fair job of handling their tasks in representing the people who put them there. I know the overwhelming majority of the people for example in this room, work overtime at their jobs, often at the cost of other financial success. And I know that most of the ...much of the time this job costs us all in terms of the inconvenience and the time spent away from our spouses and our children and our grandchildren. I believe we who serve in this Body have the respect of the people in our communities because we deserve the respect of the people in our communities. So why if I believe that the vast majority of Elected Officials in this state work hard, make financial and personal sacrifices to accept the responsibility of public service, and truly deserve the respect of the people they represent, why do I stand in opposition to the recommendation of the increases for our pay? It's simple. I believe that the proposed pay increase is too much, and I believe that the state's financial problems it would be an insult for us to ask school age children and abused and neglected children and the poor and the elderly and the disabled and the pension systems to accept less while we take more, so I ask for an 'aye' vote which will stand in opposition to the recommendation of the pay raise. Thank you."

Speaker McPike: "Question is 'Shall House Joint Resolution 182, House Joint Resolution 186 be adopted?' All those in favor signify by voting 'aye', opposed vote 'no'. Have all voted? Have all voted who wish? Clerk will take the record. On this Motion there are 111 'ayes', no 'nays' and House Joint Resolution 182 and ...one 'nay', I'm sorry. Representative Johnson?"

Johnson: "That's fine."

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

Speaker McPike: "On this Motion there are 111 'ayes', 1 'nay', none voting present and House Joint Resolution 182 and House Joint Resolution 186 are adopted. Representative Johnson."

Johnson: "I filed a Motion moving for immediate consideration of House Resolution 1321, I wonder if we could take that up next? I think it is sequentially what we'd handle. Was this...I asked this number be reserved yesterday. Only kidding, Mr. Speaker. I've asked Ellis Levin to oppose my Motion, Ellis. Mr. Speaker."

Speaker McPike: "Representative Johnson, proceed."

Johnson: "We have filed House Resolution 1321, which addresses itself to no abuses, but simply some oversights in the operation of the House that we think this would address adequately and fairly on behalf of both the Republicans and Democrats here and I think its one that everybody understands. I think that the changes are ones that are reasonable and probably supportable by everybody here, and I would simply like to go to that."

Speaker McPike: "Excuse me, Representative Johnson. These have not been read by the Clerk, so we're going to interrupt you."

Johnson: "Okay."

Speaker McPike: "You're out... your Motion at this time would be out of order so let us read these by the Clerk and then allow you to put the Motion again. General Resolutions."

Clerk O'Brien: "House Resolution 1321, offered by Representative Johnson. House Resolution 1322, offered by Speaker Madigan."

Speaker McPike: "Committee on Rules. Representative Levin."

Levin: "Yea, Mr. Speaker, I would just like the record to reflect that if I'd been present, and I was off the floor when the vote was taken, I would have voted in favor of the two

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

Resolutions that were just before this Body. I think it was House Joint Resolution, was it 182 and 186, disapproving the recommendations of the Compensation Review Board."

Speaker McPike: "Representative Johnson."

Johnson: "I would move for immediate consideration and suspension of the appropriate rules and move for immediate consideration of House Rule ...House Resolution 1321. Yea, in the spirit of cooperation I understand a parallel if not similar Resolution has been introduced by Speaker Madigan, 1322, and I would also move for the suspension of the appropriate rules and the ...for immediate consideration of that Resolution as well. I think in fairness we ought to hear them both."

Speaker McPike: "Gentleman asks ...has asked leave to suspend the appropriate rules for immediate consideration of the two Resolutions, and on that, Speaker Madigan."

Madigan: "Mr. Speaker, Ladies and Gentlemen, without comment on the merits of the Gentleman's Resolutions, I would suggest that we ought to follow the normal committee approach and permit these matters to be heard by the Rules Committee, and for that reason I would resist the Gentleman's Motion for immediate consideration."

Speaker McPike: "Further discussion, Gentleman from DuPage, Representative McCracken."

McCracken: "Thank you, Mr. Speaker, Ladies and Gentlemen of the House. I support the Gentleman's Motion, and I might add that he also made the Motion with respect to the Speaker's Resolution. And the point is to address an issue which arose yesterday and that point was not whose Bill would be heard first relative to the Compensation Review Board. That point was, is, and shall the Clerk's Office remain independent of partisan influence? It is the one

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

institution we can rely upon to promptly copy the Bills, to promptly accept filings and to accurately record the comings and goings of this Body. What arose yesterday was not a question of first come, first serve, it was a question of the integrity of the Clerk's Office. Now apparently, each side has given enough thought to this matter, to propose its own Resolution in response to the problem that arose yesterday. The Speaker's Motion relates more strictly to the issue of when an objection to the Compensation Review Board may be filed. Ours addresses what we think showed up yesterday in the broader picture and that is precisely: When shall the Clerk accept Bills? When shall the Clerk prepare them for copying and distribution? And shall he treat each side equally or fairly? We've had a chance, we've swapped copies of these matters this morning. Obviously, each side has had a chance to give this matter consideration. I do not want to see these Bills either of them consigned to the death bed of the Rules Committee. It's controlled by one party, if in fact one party feels that these considerations will embarrass it, we will never hear from it again. All we're asking is a chance to debate these in the open. You know as well as I that the Rules Committee rubber stamps that which it wishes to have considered later on. It's not a matter of avoiding a deliberative process, were afraid that if it doesn't get bypassed today this issue will never see the light of day. We support the Speaker in having his Motion heard immediately as well. And I think we'd do all of us an injustice not to do so."

Speaker McPike: "Representative Cullerton."

Cullerton: "Well, thank you, Mr. Speaker, Ladies and Gentlemen of the House, I would recommend that Members of the Democratic side of the aisle vote 'present' on the Motion. The Motion

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

is to bypass the committee. Now I really disagree with the previous Speaker's remarks, and I am concerned about his paranoia. This is a proposed change which by the way just hit the desk of the Members. If anybody was swapping Resolutions around this morning, they didn't swap it with most of the Members of the House, cause this just hit the desk just now and apparently it's a five page document which proposes changes to the rules. We have a Rules Committee, a Rules Committee recommends changes to the rules, and the Motion is to not have a Rules Committee look at this. The Rules Committee is not going to, I would suggest, bury a Resolution offered by the Speaker of the House, and a similar Resolution offered by Representative Johnson, especially one that deals with what the Rules Committee is suppose to talk about, that being the rules changes. There's no need to rush into this, it's something that the committee can certainly consider, propose amendments to and then have it come out onto the House floor. So I would recommend that a 'present' vote only because perhaps the merits of these Resolutions, once we have time to read them, are very fine and they will be incorporated into our rules but for now to bypass committee is really not the way to go."

Speaker McPike: "Representative Matijeich."

Matijeich: "Yes, Mr. Speaker, Ladies and Gentlemen of the House.

I also rise and ask the Members on this side of the aisle to vote 'present'. Mr. Speaker, Ladies and Gentlemen of the House, I and many of us just voted on two Resolutions and we did it in the spirit of bipartisan fairness, I believe. In my own heart, I really felt that I shouldn't have voted for one of those Resolutions, because it was filed before a report, which you really can't do. You can't file a Resolution before a report and in my own

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

heart, I felt that I should have voted no on that issue, I should have divided the question, but I didn't in fairness, and I could see that we were trying to work out in bipartisan fairness an issue. But when we get to change a rule because we think something must be corrected, we don't realize that sometimes when you try to correct one issue you cause other problems with that correction. So I think that if we want to be fair, and we want to be bipartisanly fair, that all of us in the Rules Committee where this belongs ought to study what these Resolutions do. There could be the chance that by solving one issue we may force other problems, so in that, and I say it in a bipartisan matter, let's be fair again, let's deliberate fairly, let's put it in Rules Committee where we can all sit and talk about the issue. That's where it belongs and I urge the Members on this side of the aisle to vote present."

Speaker McPike: "Gentleman from Cook, Representative Parke."

Parke: "Thank you, Mr. Speaker, Ladies and Gentlemen of the House. This Resolution is not a complicated Resolution, it's straight forward. What we're talking about here is the integrity of the Clerk's Office. I may point out that someday the Republican party will control this Illinois House. Yes, yes, you will know someday it will happen, I would not recommend holding your breath, but someday it will happen and when we control you want the integrity of the Clerk's Office to be not be able to be touched by either side. We ask that this Resolution have the rightful hearing, so that it has an opportunity to be passed, so it protects this House in its entirety for now on and into the future. I think it's only fair and we ask that the Rules Committee put it out."

Speaker McPike: "Gentleman from Winnebago, Representative Hallock."

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

Hallock: "Thank you, Mr. Speaker, Members of the House, I rise in support of this Motion also to suggest that it has to go to the Rules Committee really is unnecessary. I think those of you who have watched the Rules Committee this Session have seen that the Rules Committee in fact really hasn't debated many issues, hasn't really digested many issues nor have they really put much thought into what goes out of that committee. It's really a partisan committee, and of course as you all know very clearly, some Bills come out and some stay in there. Complicated ones stay in, simple ones stay in, whatever it is, they're all based on a partisan basis. And to send this to the Rules Committee, of course, you know we can assume the same thing will happen. This is a very simple proposition here, we want to consecutively number the Bills, we want to have Bills recorded on the same day, we want to have some...we want to be able to ascertain who the sponsors are. It's a good idea. It doesn't have to go, be digested by the Rules Committee, it's very clear in what it does, it's a good idea, it tries to redress what happened yesterday. And I think all of us in this chamber on both sides of the aisle would agree that what happened yesterday shouldn't happen again, and we hope will never happen again in this chamber. This Resolution will seek to urge that that does not happen. I urge it be supported."

Speaker McPike: "Representative Johnson to close."

Johnson: "Thank you, Mr. Speaker, Members of the House. I don't know what anybody on either side of this chamber would have to fear by considering both of these Resolutions right now. The reason we ought to move for immediate consideration, the reason that we ought not to let this lie dormant in the Rules Committee for a month is because each and every one of the recommendations that are made here, address



STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

themselves to serious concerns about the efficiency and integrity of the process. And when this process of efficiency and integrity are attacked or even under question everybody in the State of Illinois has a reason to be concerned. The Resolutions for example require assignment of consecutive numbers to Bills and Amendments, they require time stamping of Amendments, they require time stamping of Conference Committee Reports. In short every one of the recommendations, every one of the proposals in House Resolution 1321 is something that affects the process everyday. Every Bill that's introduced, every Resolution that's introduced, and really addresses themselves in a good government way to what people have grown to be concerned or skeptical about and that is the integrity of this process. This ought to be and it is a nonpartisan issue, it has to do with the efficient, effective, and skepticism free operation of this chamber. That's the reason we ought to do it know, because if we come back here in May and June we're gonna (sic) have two and three and four more examples of situations like occurred yesterday, that can simply be avoided by adopting this Resolution. That's the reason we ought to consider it now. That's the reason I ask everybody in this chamber to join me in ...in moving for immediate consideration of this necessary resolution to the operation of this Assembly."

Speaker McPike: "The Gentleman has moved to discharge the Rules Committee and waive the appropriate rules so that House Resolutions 1321 and 1322 can be heard immediately under Rule 83(d). Gentleman's Motion requires 71 votes. All those in favor of the Motion vote 'aye', opposed vote 'no'. Have all voted? Have all voted who wish? Clerk will take the record. On this Motion there are 49 'ayes', 51 'nays', 13 voting 'present' and the Motion fails. Page 7 of the

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

Calendar Senate Bill Second Reading appears Senate Bill  
502, Mr. Clerk."

Clerk O'Brien: "Senate Bill 502, a Bill for an Act to amend the  
Public Community College Act. Second Reading of the Bill.  
Amendment #1 ...was adopted in committee."

Speaker McPike: "Any Motions filed?"

Clerk O'Brien: "No Motions filed."

Speaker McPike: "Any Floor Amendments?"

Clerk O'Brien: "Floor Amendment #2, offered by Representative  
Satterthwaite."

Speaker McPike: "Representative Satterthwaite."

Satterthwaite: "Mr. Speaker, is it appropriate for me to be able  
to table Amendment #1, just to avoid the printing of that  
document, it's fairly lengthy. Amendment #2 is a  
substitute with some technical corrections. I have cleared  
it with the Minority Spokesman from the committee."

Speaker McPike: "Mr. Clerk, has Amendment #1 been adopted?"

Clerk O'Brien: "Amendment #1 was adopted in committee."

Speaker McPike: "The lady moves to table Amendment #1. Is there  
any discussion? Being none, the question is 'Shall  
Amendment #1 be tabled?' All in favor say 'aye', opposed  
'no', the 'ayes' have it. Amendment #1 is tabled.  
Amendment #2, Representative Satterthwaite."

Satterthwaite: "Mr. Speaker, I believe Amendment #2 has not been  
printed and distributed and we will wait for that to  
occur."

Speaker McPike: "Senate Bill 502, out of the Record. Ladies and  
Gentlemen of the House, trying to look forward to next  
week's schedule, it would appear that it is possible to  
finish next Thursday afternoon, but at this point we really  
don't know, so you should plan at this point to have  
accomodations to make sure that you are here Friday.  
However, we will continue the committee meetings next

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

Thursday afternoon in hopes of finishing so that we do not have to be here Friday. At this point we cannot tell you one way or the other. We would hope to have that information available for you when you come back Tuesday. Agreed Resolutions."

Clerk O'Brien: "Senate Joint Resolution 119; offered by Repre...Speaker Madigan and Representative Daniels. Senate Joint Resolution 122; Hasara. House Joint Resolution 185; Deuchler et al, House Resolution 1309; Kubik, that's 1307, Kubik, 1308, Kubik, 1309, Kubik, 1310, Kubik, 1311, Kubik, 1312, Kubik, 1314, Hartke, 1315, Steczo, 1316, Martinez, 1317, Kubik, 1318, Novak, 1319, Johnson, 1323, McNamara, 1324, McGann."

Speaker McPike: "Representative Matijevich on the Agreed Resolutions."

Matijevich: "Speaker, Ladies and Gentlemen of the House, we have examined all of the Resolutions, they are of the congratulatory type and I move the adoption of the Agreed Resolutions."

Speaker McPike: "Gentleman moves the adoption of the Agreed Resolutions. All those in favor say 'aye', opposed 'no'. The 'ayes' have it and the Agreed Resolutions are adopted. General Resolutions."

Clerk O'Brien: "House Joint Resolution 187; offered by Representative Johnson et al. House Joint Resolution 188, Novak."

Speaker McPike: "Committee on Assignment. Death Resolutions."

Clerk O'Brien: "House Resolution 1306; offered by Representative Tate, with Respect to the memory of Richard Daniel. House Resolution 1313; offered by Representative Shaw, with respect to the memory of John Ross, Sr. House Resolution 1320, offered by Representative Kubik, with respect to the memory of Lillian M. Baar."

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

Speaker McPike: "Representative Matijevich moves for the adoption of the Death Resolutions. All those in favor say 'aye', opposed 'no'. The 'ayes' have it. The Resolutions are adopted. Adjournment Resolution."

Clerk O'Brien: "Senate Joint Resolution 123, resolved by the Senate of the 85th General Assembly of the State of Illinois, the House of Representatives concurring herein. That when the two Houses adjourn on Thursday, April 28, 1988, the Senate stands adjourned until Tuesday, May 3, 1988 at 12:00 noon. Both Houses stand adjourned until Tuesday, May 3, 1988 at 12:00 noon."

Speaker McPike: "Representative Cullerton moves for the adoption of Senate Joint Resolution 123. All those in favor signify by saying 'aye', opposed 'nay'. The 'ayes' have it. Senate Joint Resolution 123 is adopted. Agreed Resolution."

Clerk O'Brien: "House Resolution 1325; offered by Representative Hasara."

Speaker McPike: "Representative Matijevich."

Matijevich: "Mr. Speaker, this is another Agreed Resolution that we missed, and I move the adoption of it. House Resolution 1325."

Speaker McPike: "Representative Matijevich moves for the adoption of House Resolution 1325. All those in favor say 'aye', opposed 'no'. The 'ayes' have it and the Resolution is adopted. Allowing the Clerk sufficient time to read in the committee reports at a Perfunctory Session, Representative Cullerton now moves that the House stand adjourned until next Tuesday, May 3, at the hour of 12 noon. All those in favor signify by saying 'aye', opposed 'no'. The 'ayes' have it and the House stands adjourned."

Clerk Leone: "Committee reports, Representative O'Connell, Chairman on the Committee on Judiciary II, to which the

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

following Bills were referred action taken April 28, 1988. Representative Steczo and Representative Kubik, we have some Resolutions up here that are prepared for you if you'd like to stop by and pick them up before you leave the chambers. That's Representative Steczo and Kubik. Committee reports, Representative O'Connell, Chairman from the Committee on Judiciary II, to which the following Bills were referred action taken April 28, 1988, and reported the same back with the following recommendations: 'do pass' House Bills 3498, 3738, 3739, and 4179. 'Do pass' as amended House Bills 2922, 3370, 4125. 'Do pass Consent Calendar' House Bill 4156. 'Do pass amended Short Debate Calendar' House Bill 3955. Interim Study Calendar, House Bill 3603. Representative Currie, Chairman from the Committee on State Government Administration to which the following Bills were referred action taken April 27, 1988, reported the same back with the following recommendations: 'do pass' House Bills 2929, 2930, 3347, 3447, 3602, 3857, 3879, and 3856. 'Do pass as amended' House Bills 849, 2862, 2934, 3401, 3445, 3505, 3552, 3553, 3826, 3880, and 3956. Representative Richmond, Chairman from the Committee on Agriculture, which the following Bills were referred, action taken April 26, 1988 and reported the same back with the following recommendations: 'do pass' House Bills 3254 and 3848. Representative Steczo, Chairman from the Committee on Cities and Villages to which the following Bills were referred action taken April 26, 1988 and reported the same back with the following recommendations: 'do pass as amended Consent Calendar' House Bill 3652, 'do pass amended Short Debate Calendar' House Bill 3085. Representative Preston, Chairman from the Committee on Consumer Protection, which the following Bills were referred, action taken April 26, 1988 and reported the same

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

back with the following recommendations: 'do pass' House Bill 3537, 'do pass Short Debate Calendar' House Bill 3060. Representative Cullerton, Chairman from the Committee on Select Committee on Horse Racing to which the following Bills were referred action taken April 26, 1988, and reported the same back with the following recommendations: 'do pass Consent Calendar' House Bill 3536, 3544, and 3558. 'Do pass Short Debate Calendar' House Bill 3268. Representative Flinn, chairman from the Committee on Financial Institutions for which the following Bills were referred action taken April 26, 1988, and reported the same back with the following recommendations: 'do pass' House Bill 3980, 'do pass as amended' House Bill 2525 and Senate Bill 1285. Representative White, Chairman from the Committee on Human Services, to which the following Bills were referred action taken April 26, 1988, and reported the same back with the following recommendations: 'do pass' House Bill 3026, 3098, 3111, 3427, 3482, 3529, 3695, 3698, 3831, 3881, 3943, 'do pass as amended' House Bill 3534 and 3930, 'do pass amended Short Debate Calendar' House Bill 737 and 3873, 'do pass amended Consent Calendar' House Bill 3279, 3491, and 3758. Representative Laurino, Chairman from the Committee on Insurance for which the following Bills were referred action taken April 26, 1988, and reported the same back with the following recommendations: 'do pass' House Bill 3589, 3806, 3807, 'do pass as amended' House Bill 3810. Representative Levin, Chairman from the Committee on Public Utilities to which the following Bills were referred action taken April 26, 1988, and reported the same back with the following recommendations: 'do pass' House Bill 2905, 3258, 3437, and 3475, 'do pass as amended' House Bill 2204, 3665, 3850, 'do pass Consent Calendar' House Bill 3733. Interim Study Calendar, House Bill 2130

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

and 2473. Representative Roman ...Ronan, Chairman on Committee on Transportation and Motor Vehicles to which the following Bills were referred action taken April 26, 1988, and reported the same back with the following recommendations: 'do pass' House Bill 3765, 3835 and 3914, 'do pass as amended' House Bill 3508 and 3672, 'do pass as amended Consent Calendar' House Bill 3117, tabled in Committee House Bill 623, 663, 675, 2086, 2118 and 3048. Representative Hannig, Chairman from the Committee on Select ...on Coal Development and Marketing, to which the following Bills were referred action taken April 26, 1988, and reported the same back with the following recommendations: 'do pass' House Bills 1766 and 3742, 'do pass Consent Calendar' House Bills 2315, 4113, 4154. Representative VanDuyne, Chairman from the Committee on County and Township to which the following Bills were referred action taken April 26, 1988, and reported the same back with the following recommendations: 'do pass' House Bill 1669, 3345, 4115, 'do pass Consent Calendar' House Bill 3671, 3827, 'do pass as amended Consent Calendar' House Bill 3286, 4130, 'do pass Short Debate Calendar' House Bill 4122, 4114, 'do pass amended Short Debate Calendar' House Bill 4117. Representative Mulcahey, Chairman from the Committee on Elementary and Secondary Education, to which the following Bills were referred action taken April 27, 1988, and reported the same back with the following recommendations: 'do pass' House Bill 3216, 3368, 3499, 3715, 'do pass Consent Calendar' House Bill 3525, 'do pass as amended Consent Calendar' House Bill 309, 'do pass Short Debate Calendar' House Bill 3387, 'do pass amended Short Debate Calendar' House Bill 3253, and 3556. Representative Terzich, Chairman from the Committee on Executive and Veteran Affairs to which the following

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

Bills were referred action taken April 27, 1988, and reported the same back with the following recommendations: 'do pass' House Bills 1652, 2907, 3087, 3434, 3573, 3584, 3679, 3680, 3706, 3767, 3910, 3941, 3942, 3946, 3988, 'do pass as amended' House Bills 2555, 3132, 3433, 3631 correction (3661), 3678, and 3918, 'do pass Consent Calendar' House Bill 3338, 3349, 3821, 4028 and 4171, 'do pass Short Debate Calendar' House Bill 3526, 3582, and 3772, 'do pass amended Short Debate Calendar' House Bill 2558, 3144, 3145, House Bill 3468, 3495, and 3572, 'do adopt as amended' Senate Joint Resolution. Interim Study Calendar House Joint Resolution, Constitutional Amendment #26. Adopt as amended Senate Joint Resolution #83. Representative Satterthwaite, Chairman from the Committee on Higher Education to which the following Bills were referred action taken April 27, 1988 and reported the same back with the following recommendations: 'do pass' House Bill 3107, 'do pass as amended' House Bill 3464, 'do pass Consent Calendar' House Bill 3391 and 3557. Representative Dunn, Chairman from the Committee on Judiciary I to which the following Bills were referred action taken April 26, 1988, and reported the same back with the following recommendations: 'do pass' House Bill 3649, 3792, 3896, 'do pass as amended' House Bill 3113, 3938, 'do pass Consent Calendar' House Bill 3319 and 3891. Representative Farley, Chairman from the Committee on Labor and Commerce to which the following Bills were referred action taken April 27, 1988 and reported the same back with the following recommendations: 'do pass' House Bills 3378, 3379, 3597, 3694, 'do pass as amended Consent Calendar' Senate Bill 720 ...and House Bill 3560, Interim Study Calendar House Bills 86, 195, 279, 458, 498, 604, 929, 1117, 1261, 1296, 1335, 1400, 1460, 1993, 2447, 2614, 2649, 2651, 2652, 2657, 2676,



STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

3382, 3383, 3509, 4102, 4103, and House Resolution 204. Representative Kulas, Chairman from the Committee on Energy Environment and Natural Resources, to which the following Bills were referred action taken April 27, 1988, and reported the same back with the following recommendations: 'do pass' House Bill 1769, 3275, 3666, 3667, 3669, 3719, 3799, 3800, 3805, 3841, 3991, 4009, 4033, and House Bill 3828, 'do pass as amended' House Bills 589, 2347, 3064, 3179, 3429, 4053, 'do pass Consent Calendar' House Bill 3272. Representative Krska, Chairman on the Committee on Registration and Regulation to which the following Bills were referred action taken April 27, 1988, and reported the same back with the following recommendations: 'do pass as amended' House Bill 1844, 2755, 3024, 3096, and Senate Bill 209, 'do pass Consent Calendar' House Bill 2925, 'do pass Short Debate Calendar' House Bill 3477, 'do pass amended Short Debate Calendar' Senate Bill 566. Representative Younge, Wyvetter Younge, Chairman from the Committee on Urban Redevelopment, to which the following Bills were referred action taken April 28, 1988, and reported the same back with the following recommendations: 'do pass' House Bill 1971, 2288, 3962, and 4004, 'do pass as amended' House Bill 2464 and 4112, Interim Study Calendar House Bill 3963. Representative Turner, Chairman from the Committee on Select Committee on Housing, to which the following Bills were referred action taken April 28, 1988, and reported the same back with the following recommendations: 'do pass' House Bill 4107, 'do pass as amended' House Bill 3890, 'do pass Short Debate Calendar' House Bill 3600."

Clerk O'Brien: "Committee Reports. Representative Preston, Chairman of the Committee, the Select Committee on Children, to which the following Bills were referred action taken April 28, 1988, reported the same back with the

STATE OF ILLINOIS  
85th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

97th Legislative Day

April 28, 1988

following recommendations: 'do pass' House Bills 3612 and 4030, 'do pass as amended' House Bill 3646, 'do pass as amended Consent Calendar' House Bill 4006, 'do pass Short Debate Calendar' House Bill 1364. There being no further business, the House now stands adjourned."

STATE OF ILLINOIS  
85TH GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
DAILY TRANSCRIPTION OF DEBATE INDEX

APRIL 28, 1988

HB-2939 MOTION	PAGE	4
HB-3049 MOTION	PAGE	4
HB-3050 MOTION	PAGE	4
HB-3363 MOTION	PAGE	4
HB-3364 MOTION	PAGE	4
HB-3380 MOTION	PAGE	4
HB-3388 MOTION	PAGE	4
HB-3461 TABLED	PAGE	2
HB-3470 MOTION	PAGE	4
HB-3620 MOTION	PAGE	4
HB-3658 MOTION	PAGE	4
HB-3759 MOTION	PAGE	4
HB-3768 MOTION	PAGE	4
HB-3773 TABLED	PAGE	2
HB-3875 MOTION	PAGE	4
HB-3903 MOTION	PAGE	3
HB-3907 MOTION	PAGE	3
HB-3909 MOTION	PAGE	3
HB-4054 MOTION	PAGE	4
HB-4057 MOTION	PAGE	5
HB-4235 MOTION	PAGE	4
HB-4280 MOTION	PAGE	4
HB-4281 MOTION	PAGE	4
HB-4282 MOTION	PAGE	4
HB-4284 MOTION	PAGE	4
HB-4286 MOTION	PAGE	4
SB-0502 SECOND READING	PAGE	17
SB-0502 OUT OF RECORD	PAGE	18
HR-1321 MOTION	PAGE	12
HR-1321 RESOLUTION OFFERED	PAGE	11
HR-1322 MOTION	PAGE	12
HR-1322 RESOLUTION OFFERED	PAGE	11
HJR-0182 ADOPTED	PAGE	10
HJR-0182 RESOLUTION OFFERED	PAGE	5
HJR-0186 ADOPTED	PAGE	10
HJR-0186 RESOLUTION OFFERED	PAGE	5

SUBJECT MATTER

HOUSE TO ORDER - REPRESENTATIVE MCPHIE	PAGE	1
PRAYER - REVEREND FRANK BEARD	PAGE	1
PLEDGE OF ALLEGIANCE	PAGE	1
ROLL CALL FOR ATTENDANCE	PAGE	1
INTRODUCTION - THOMPSON JR. HIGH SCHOOL	PAGE	2
INTRODUCTION - GUESTS FROM SWEDEN	PAGE	2
COMMITTEE REPORTS	PAGE	3
SPEAKER MADIGAN - IN CHAIR	PAGE	5
REPRESENTATIVE MCPHIE - IN CHAIR	PAGE	8
AGREED RESOLUTIONS	PAGE	18
GENERAL RESOLUTIONS	PAGE	19
DEATH RESOLUTIONS	PAGE	19
ADJOURNMENT RESOLUTION	PAGE	20
AGREED RESOLUTION	PAGE	20
ADJOURNMENT	PAGE	20
COMMITTEE REPORTS	PAGE	20
PERFUNCTORY ADJOURNMENT	PAGE	26