

OCT 22 1975

HOUSE OF REPRESENTATIVES

SEVENTY-NINTH GENERAL ASSEMBLY

ONE HUNDRED FIFTH LEGISLATIVE DAY

OCTOBER 22, 1975



GENERAL ASSEMBLY

STATE OF ILLINOIS

HOUSE OF REPRESENTATIVES

1.

Doorkeeper: "All persons not entitled to the House Floor, please retire to the Gallery."

Unknown: "Test...1..2..3..4..5. Okay now adjust the S control. S as in sugar, control, so that the machine will stay on in the S control. This is a test. 1..2..3..4..5. Now it should still be on even back at this point here. Set the S control so that the machine will stay on back at this volume right here. 1..2..3..4..5..6..7..8..9..10. Testing. Doesn't that sound nice? I thought you'd like that. Uh huh...testing 1..2..3. We have somebody's light flashing. 1..2..3..4..5.. is flashing. Testing 1..2..3..4..5. Okay? Back to the phone."

Speaker Redmond: "The House will come to order and the Members please be in their seats. We are led in prayer this morning by the Reverend Krueger, the House Chapl

Reverend Krueger: "Before I begin my prayer this morning. I wish to thank the Members of the House for your very generous Resolution which was given to me at the close of the last session. I am humbly grateful and very thankful. In the name of the Father, the Son and the Holy Ghost. Amen. Oh Lord, Bless this House to Thy service this day. Amen. A good memory is fine, but the ability to forget is the true test of greatness. Let us pray. Lord our God, Heavenly Father, we give Thee heartfelt praise and thanks for all Thy grace and love and goodness, which Thou has bestowed upon us for body and soul into this present hour. Furthermore we thank Thee that Thou has graciously sheltered us during the past days and nights from all the evil and danger and has through Thy Fatherly love preserved to us our life and all Thy daily blessings. Oh Lord, our God, how great is Thy goodness that the children of men can trust themselves under the shadow of Thy wing. In childlike trust we beseech Thee our Heavenly Father that Thou would us this day gladness for Thy goodness and safeguard us and all the people of this State of Illinois with Thy defense. As Legislators, lead us by Thy Holy Spirit in all goodness and teach us to do the things well-pleasing in Thy sight. Protect us, Oh God, that we sin not against Thee and keep our conscience free from stain. Strengthen us in all our doings and undertakings for the



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welfare and benefit of our great state. Give us strength and comfort in all unexpected troubles and be Thou with us in all our ways this day. Be gracious Lord to us, Thy children.

Through Jesus Christ our Lord. Amen."

Speaker Redmond: "Roll call for attendance. Messages from the Governor."



Jack O'Brien: "To the Honorable Members of the House of Representatives, Seventy-ninth General Assembly. Pursuant to Article IV, Section 9(d) of the Illinois Constitution of 1970, I hereby veto and return the following House Bills. 54, 62, 111, 119, 138, 139, 141, 163, 169, 172, 174, 182, 218, 330, 342, 361, 364, 372, 396, 419, 437, 468, 474, 484, 496, 516, 517, 524, 523, 540, 582, 587, 596, 623, 646, 647, 679, 697, 714, 729, 751, 754, 757, 777, 851, 852, 876, 913, 914, 915, 946, 947, 952, 1063, 1071, 1074, 1117, 1121, 1144 1146, 1147, 1278, 1305, 1317, 1348, 1363, 1364, 1454, 1455, 1458, 1459, 1460, 1461, 1462, 1487, 1494, 1499, 1510, 1519, 1525, 1531, 1539, 1546, 1588, 1592, 1602, 1615, 1617, 1656, 1659, 1668, 1704, 1716, 1717, 1720, 1754, 1788, 1790, 1809, 1810, 1828, 1837, 1851, 1888, 1966, 1996, 2029, 2042, 2086, 2141, 2147, 2209, 2328, 2463, 2558, 2559, 2560, 2628, 2693, 2709, 2740, 2825, 2868, 2869, 2876, 2891, 2892, 2988, 3014, 3028, 3051, 3070, 3098, 3118 and 3122. Sincer...Sincerely, Daniel Walker, Governor. A Message to the Honorable Members of the House of Representatives, Seventy-ninth General Assembly. Pursuant to Article IV, Section 9(e) of the Illinois Constitution of 1970, I hereby return the following House Bills with my specific recommendation for change. House Bill, 79, 200, 212, 221, 222, 300, 416, 504, 574, 600, 601, 626, 658, 709, 727, 741, 752, 759, 898, 1127, 1133, 1287, 1388, 13...1503, 1683, 1691, 1722, 1730, 1758, 1807, 1808, 1849, 1939, 1964, 1999, 2058, 2089, 2096, 2160, 2193, 2204, 2216, 2229, 2249, 2384, 2692, 2704, 2815, 2832, 2964, 3024, 3057, 3071 and 3093. Sincerely, Daniel Walker, Governor. To the Honorable Members of the House of Representatives, Seventy-ninth General Assembly. Pursuant to Article IV, Section 9(d) of the Illinois Constitution of 1970, I hereby reduce items in the following House Bills and return them. House Bill 235, 639, 735, 835, 944, 1040, 1056, 1360, 1426, 1881, 1979, 2036, 2439, 2971, 2972 and 3034. Sincerely, Daniel Walker, Governor. To the Honorable Members of the House of Representatives, Seventy-ninth General Assembly. Pursuant to Article IV, Section 9(d) of the Illinois Constitution of 1970, I hereby veto items in the following House Bills and return them. House Bill 802, 1079, 1092 and 1342. Sincerely, Daniel Walker,



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Governor. To the Honorable Members of the House of Representatives, Seventy-ninth General Assembly. Pursuant to Article IV, Section 9(d) of the Constitution of 1970, I hereby veto items and reduce in the following House Bills and return them. House Bills 289, 1302, 1314, 1947, 1977 and 3017. Sincerely, Daniel Walker, Governor.

To the Honorable Members of the House of Representatives, Seventy-ninth General Assembly. Pursuant to Article IV, Section 9(a) of the Illinois Constitution of 1970, I hereby sign and enact into laws the following House Bill and send a message regarding each Bill. House Bills, 3096, 1321, 981, 114, 1381 and 1112. Sincerely, Daniel Walker, Governor."



Speaker Redmond: "Committee Reports."

Jack O'Brien: "Mr. Leon, Chairman from the Committee on Banks and Savings and Loans Associations to which House Resolution 369 was referred. Returned the same back pursuant to Rule 23(d). The Resolution was ordered tabled. Mr. Taylor from the Committee on Cities and Villages to which Senate Bill 686 was referred, reported the same back pursuant to Rule 23(d). The Bill was ordered Tabled. Mr. Yourell, Chairman of County and Townships, to which Senate Bill 244 and 1053 were referred, reported the same back pursuant to Rule 23(d). The Bills were ordered Tabled. Mr. Pierce, from the Committee on Environment, Energy and Natural Resources to which Senate Bill 193 was referred, reported the same back pursuant to Rule 23(d). The Bill was ordered Tabled. Mr. Schneider from the Committee on Elementary and Secondary Education to which House Bill 3126 was referred, reported the same back pursuant to Rule 23(d). The Bill was ordered Tabled. Mr. Matijevich from the Committee on Executive to which House Resolutions 380 and 409 were referred, reported the same back pursuant to Rule 23(d). The Resolutions were ordered Tabled. Mr. Matijevich from the Committee on Executive to which House Joint Resolutions 62, 63 and 68 were referred. Reported the same back pursuant to Rule 23(d). The House Joint Resolutions were ordered Tabled. Mr. Matijevich from the Committee on Executive to which Senate Bill 1119 was referred. Reported the same back pursuant to Rule 23(d). The Bills were ordered Tabled. Ms. Chapman, from the Committee on Human Resources to which Senate Bill 657 was referred. Reported the same back pursuant to Rule 23(d). The Bill was ordered Tabled. Mr. Katz from the Committee on Judiciary II to which House Resolution 384 was referred, reported the same back pursuant to Rule 23(d). The Resolution was ordered Tabled. Mr. Londrigan from the Committee on Motor Vehicles to which Senate Bill 956 was referred, reported the same back in pursuant to Rule 23(d). The Bill was ordered Tabled. Mr. McPartlin from the Committee on Public Utilities to which Senate Bill 1159, reported the same back pursuant to Rule 23(d). The Bill was ordered Tabled. Mr. Maragos from the Committee



on Revenue to which House Bill 3117 and 3119 were referred reported the same back pursuant to Rule 23(d). The Bills were ordered tabled."

Speaker Redmond: "Representative Shea."

Shea: "Mr. Speaker, I move that the Clerk do Journalize the Messages that...ah...on the Bills returned by the Governor."

Speaker Redmond: "Any discussion? On the motion of Representative Shea. All in favor indicate by saying 'aye', opposed 'no'. The 'ayes' have it. The motion carries. Representative Washburn."

Washburn: "Thank you Mr. Speaker and Ladies and Gentlemen of the House. I'd like to report the...the absence of three Members on this side of the aisle. Representative Borchers who...who was discharged from the Hospital on Sunday recovering from surgery and upon the orders of his doctor he is at home. Representative Capuzi is absent due to the serious illness of two members of his family. And I learned this morning that...and I learned this morning that Representative Randolph underwent surgery earlier today. I would like to have those three Members, Borchers, Capuzi and Randolph excused."

Speaker Redmond: "Any objections? They will be excused and the Journal will show...so show. Representative Berman."

Berman: "Ah...Mr. Speaker, I would move that the...ah...House stand in recess...I'll hold that motion. Ah...I'll hold that motion."

Speaker Redmond: "Representative Washburn."

Washburn: "Well...Thank you Mr. Speaker and Ladies and Gentlemen of the House. I thought there was going to be a...a motion here to stand in recess but I will announce now and would like to have the opportunity when that motion is made to announce again that ten minutes after we recess there will be a Republican conference in room 118. But give me the privilege Mr. Speaker of making that announcement just before recess again."

Speaker Redmond: "Representative Katz."

Katz: "Yes Mr. Speaker, Ladies and Gentlemen of the House. In accordance with the...the unanimous decision made by the Rules Committee at a meeting this morning, I move that the following disposition be made of Bills, Resolutions and Motions on the Fall Calendar."



First, that all Bills other than Committee Bills on the Order of Second Reading, including First Legislative Day, Third Reading and Consideration Postponed; be recommitted to the Committee from which they were reported and placed on the Interim Study Calendar and second, that all Motions, Resolutions other than...House Resolution 237 and Constitutional Amendment Resolutions be placed on the Spring Calendar and third that all Bills on the Order of Concurrence, be placed on the Spring Calendar and fourth that all other matters be retained on the Fall Calendar subject to the applicable rules. Now Mr. Speaker. At the Rules Committee meeting this morning, it was unanimously adopted as the opinion of the Rules Committee that the Session that we are about to begin ought to be confined so far as possible to matters involving Constitutional exercise of the veto function and accordingly the motion made is an implementation of that policy and I do urge the adoption of that motion as unanimously agreed to by the Rules Committee of the House."

Speaker Redmond: "Representative Tipword."

Tipword: "Mr...Mr. Speaker. I have an inquiry of the Chair."

Speaker Redmond: "State your inquiry."

Tipword: "I'm aware of that motion, in fact I made it in Rules Committee. But...but since leaving the Rules Committee, a question has been propounded that perhaps one item on concurrence is improperly on the Calendar and I think that should be cleared before we take the entire Calendar...ah...There's been some question brought to me as to whether House Bill 2435 is properly on the Calendar. It has been indicated that the motion...ah...that the motion to concur on it was left off and the House refused to concur with the Senate with the adoption of Senate Amendment #2 and that there's no further motion for a Conference Committee."

Speaker Redmond: "That has been called to the attention of the Chair.

The Chair has referred it to the Clerk's Office and if the information is correct it will not appear on the Calendar."

Tipword: "Thank you sir."



Speaker Redmond: "Representative Mudd."

Mudd: "Yes, Mr. Speaker, I know that the Rules Committee has come out with the recommendation we deal only with the...the special vetos and...and those things that were conducted through the Governor's Office. However, I think that the House and the motion made by the Rules Committee is not taking into consideration the Acts taken against Members of this House during the...ah...the twilight hours of the ... the Session last Spring where we dumped considerable amount of Legislation...ah...in...back into Committees and were reviewed through the summer and there were quite a few Committee Members who met and did quite a considerable amount of ... of work on these different Bills and I think if we're going to do the House Members justice on the Legislation that we refer back to Committee that we should give some consideration to lengthening this Session to deal with some of those Bills."

Speaker Redmond: "Representative Katz..." Will the House please come to order. This is very serious discussion."

Katz: "Ah...Mr. Speaker...ah...the Rules Committee does not...does not address itself to the issue of anything other than this current Session. The Bills to which the Gentleman refers...ah...would be...ah...available for the 1976 consideration of the General Assembly...ah...it was the unanimous feeling of the Members of the Rules Committee that now was not the appropriate time to deal with matters other than vetos and other than matters that may come before us with regard to any special session. But those matters of Legislation, other than that will either be sent back to Committee or will go on the Spring Calendar and we will have the opportunity for this House as a whole to decide the issue prior to the 1976 Session of the Illinois General Assembly as to what the House desires to address itself to."

Speaker Redmond: "Representative Mudd."

Mudd: "Yes. Mr. Speaker...I think that...ah...the House should also take into consideration on this particular...ah...item is that there were motions made on these Bills by the Members of this House were to be placed upon the Fall Calendar and I think that

~~the Business conducted this summer relative to those motions that~~

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were made and the actions taken on these Bills in the last two weeks of the Session and I think that this may be the problem that this General Assembly faces with the...ah...large amount of Bills that come out in January every year. Because they're Bills that weren't adequately dealt upon the year before and they just build a case load..."

Speaker Redmond: "Give the Gentleman order."

Mudd: "And they build year by year and I'm saying if we're serious about cutting down the work load and trying to...ah...devote some order on Legislation after the first of the year and in the new... in the next year that we should try to deal with some things that came up this year so we don't have that heavy volume of Bills to deal with next year at the first of the year. I think it's important we conduct business year by year rather than to let it keep building up on us and ... and become what we've all seen in the last session is an enormous amount of Bills to try to work with in six months."

Speaker Redmond: "Any further discussion? The Gentleman from Cook has made the motion. Any further discussion? All those in favor of the motion indicate by saying 'aye', opposed 'no'. All those in favor vote 'aye'. Opposed vote 'no'. Have all voted who wish? Brinkmeier 'aye'. Have all voted who wish? The Clerk will take the record. On this question there's 111 'ayes', 15 'no's' and the motion carries. The Chair has an important announcement. There will be a Joint Committee of the Whole of both House and the Senate tomorrow, October the 24th, Nineteen hundred and seventy-five, at 12:00 noon in the House Chambers to hear testimony with respect to the Governor's Messages and Motions in writing if any on House Bills 2971, 2989 and Senate Bill 1493. Representative Madison."

Madison: "Mr. Speaker, if I heard you correctly, you said in regard to your announcement. You said tomorrow and you also said, October 24th. I'd like a clarification on that. Is it tomorrow or is it October 24th?"

Speaker Redmond: "Your point is well taken. It's the 23rd."

Madison: "Thank you."

Speaker Redmond: "We'll find out who typed it."

Madison: "Okay."



Speaker Redmond: "Representative Walsh."

Walsh: "Mr. Speaker, by what authority do you declare that we're having a Joint Committee of the Whole? The Rules don't contemplate such a thing and I don't see why we should have a Joint Committee of the Whole to consider two Bills. Why don't we have a Joint Committee of the Whole, if that's going to be the procedure to consider every single motion to override?"

Speaker Redmond: "Well. We're going to have a Joint Committee of the Whole and if you quarrel with calling the attention to the fact that these three Bills would be under consideration then the agenda will be announced tomorrow. But there will be a Joint Committee of the Whole of the the House and Senate."

Walsh: "Well then would you return to my question as to by what authority you're calling a Joint Committee of the Whole?"

Speaker Redmond: "I believe it's by the Joint Rules."

Walsh: "It's not under...There's nothing in the Joint Rules..."

Speaker Redmond: "Representative Matijevich."

Matijevich: "I...I just want to point out under what Joint Rule. I didn't...I wasn't aware that we had Joint Rules relating to the Committee of the Whole. I make that Point of Order, Mr. Speaker."

Speaker Redmond: "Well the Parliamentarian has advised me that the procedures that we're following here are under the House Rules where I can call a Committee of the Whole of the House and we are inviting the Senate over here. Perhaps it will avoid duplication, perhaps not. But the Senate will be invited, but it will be a meeting of the Whole of the House. And that's pursuant to the House Rules. Representative Walsh."

Walsh: "Mr...Mr. Speaker, yes you can have a...a Committee of the Whole. You can by your own...ah...authority do that. But you can not invite the Senate over. That's not in any Rule and it's a procedure that just definitely shouldn't be followed unless everybody in here participates in authorizing you to do that."

Speaker Redmond: "Well we won't lock the doors then. Representative Washburn."



Speaker Redmond: "You ready for an announcement. Representative Washburn?"

Washburn: "Thank you Mr. Speaker and Ladies and Gentlemen of the House. Yes. I'll repeat what I said earlier. Ah...That the ...are...are we ready to recess here?"

Speaker Redmond: "We will be very shortly."

Washburn: "Okay. The Republicans will hold a Conference in Room 118. Republican Conference in Room 118, ten minutes after we recess. I understand we have to be back in Session, is that right, at 2:00 Mr. Speaker?"

Speaker Redmond: "That's correct."

Washburn: "So that will give us about an hour and fifteen minutes and we have a great deal to talk about so I would request that all Republican Members be in Room 118 ten minutes after we recess."

Speaker Redmond: "Representative Berman."

Berman: "Mr...Mr. Speaker and Ladies and Gentlemen of the House. I will announce a Democratic Conference in Room 115. Ten minutes after we recess and let me repeat that. A Democratic Conference in Room 115 in ten minutes and I now move that the House stand in Recess until the hour of 2:00 P.M."

Speaker Redmond: "Any discussion? The question is on the Gentleman's motion to recess. All in favor indicate by saying...Wait a minute. Representative Shea."

Shea: "Mr. Speaker, I would move that the House stand at ease for the purpose of the Clerk reading any introductions. We can break and then the Clerk could read any introductions he has and if we could return at 3:50. We come back at 2:00 pursuant to the Governor's call for a Special Session and the regular Session to resume at 3:50. Ten minutes to 4:00."

Speaker Redmond: "Representative Berman's motion is so amended. All in favor of the motion as amended, indicate by saying 'aye', opposed 'no'. The 'ayes' have it. The motion carries. We are now in recess. I'd like to call your attention to the fact that we have a Special Session at 2:00."

Jack O'Brien: "House Bill 3129. Shea. A Bill for an Act to amend



sections of the Illinois Vehicle Code. First Reading of the Bill. House Bill 3130. Londrigan. A Bill for an Act to amend Section 5 and adding sections of an Act making an appropriation to the Capitol Development Board for further improvements of various State agencies. First Reading of the Bill. House Bill 3131. Giorgi. A Bill for an Act to provide supplemental appropriations for the ordinary and contingent expenses of the Department of Labor. First Reading of the Bill. House Bill 3132. Mudd. A Bill for an Act to amend Sections of the Illinois Fire Protection Training Act. First Reading of the Bill. House Bill 3133. VanDuyne. A Bill for an Act to prevent indigent...descendants from securing council other than a Public Defender at State expense by amending several Acts named herein. First Reading of the Bill. House Bill 3134. Deuster. A Bill for an Act to add Sections to an Act providing for a law in relation to Township organizations. First Reading of the Bill. House Bill 3135. Deuster. A Bill for an Act to amend Sections of the Revenue Act. First Reading of the Bill. No further introductions. We stand in recess....Stand in recess until 3:50 P.M."

Doorkeeper: "All persons not entitled to the House Floor, please retire to the Gallery."

Speaker Redmond: "The House will come to order, the Members please be in their seats. The First Special Session of the Seventy-ninth General Assembly will come to order. We will be led in prayer by Reverend Krueger, the House Chaplin."

Krueger: "In the name of the Father, the Son and the Holy Ghost. Amen. O Lord, bless this Special to Thy service this day. Amen. I quote from a magazine called 'Cheer'. Hard work is the accumulation of those things you didn't do when you should have. Let us Pray. Most gracious God, we humbly beseech Thee for the people of this State of Illinois in general, so especially for the Governor of this state, Daniel Walker, for the Senators and for the Representatives in this Special Session of the Seventy-ninth General Assembly here



convened. That thou would us be pleased to direct and prosper in their consultations to the advancement of Thy glory, to the good of Thy church, the safety, honor and welfare of the citizens of this State, that all things may be so ordered and settled by their endeavors upon the best and surest foundation, that piece and happiness, truth and justice, equality and liberty may be established among us for all generations. These and all other necessaries for them, for us and for the good of this State, we humbly beg in the name and meditation of Jesus Christ, our blessed Lord and Savior. Amen."

Speaker Redmond: "The Clerk will read the Governor's proclamation."

Jack O'Biren: "Proclamation. Pursuant to Article IX, Section 5, of the Illinois Constitution of 1970, I hereby call and convene a Special Session of the 79th General Assembly to commence on October 22, 1975 at Two O'Clock P.M. for the purpose of consideration of legislation to guarantee that each public, elementary and secondary education school district be entitled to receive no less money in distributed State aid in this fiscal year, the year ending June 30, 1976, than the greater of the amount it was entitled to or received in the fiscal year, the year ending June 30, 1975. Dated October 16, 1975. Springfield, Illinois. Daniel Walker, Governor."

Speaker Redmond: "Representative Giorgi."

Giorgi: "Mr. Speaker, at this time, I would like to move that we use the attendance roll call to indicate the roll call for the Special Session."

Speaker Redmond: "Any discussion? You've heard the Motion. All those in favor, indicate by saying 'aye'. Opposed 'no'. The 'ayes' have it and the attendance for the Regular Session will be used to determine this Roll Call of the Special Session. Introduction of Bills. Resolutions. Representative Shea is recognized."

Jack O'Brien: "House Resolution #1. Resolved that the Temporary Rules of the House of Representatives of the 79th General Assembly be adopted as the Rules of this First Special Session, so far as the same may be applicable and the Standing Committess of the House of the 79th General Assembly and their Membership shall constitute the standing committees of the House during this First Special Session."

Speaker Redmond: "Representative Shea."



Shea: "Mr. Speaker, I move for the adoption of House Resolution #1 of the First Special Session of the 79th General Assembly."

Speaker Redmond: "Gentleman has moved the adoption of Resolution #1. All in favor, indicate by saying 'aye'. Opposed 'no'. The 'ayes' have it and the Resolution's adopted."

Jack O'Brien: "House Resolution #2. Resolved that the Clerk inform the Senate that a Majority of the Members of the House are assembled pursuant to the Proclamation of the Governor, convening in Special Session of the General Assembly and are now ready for the transaction of business."

Speaker Redmond: "Representative Shea."

Shea: "Mr. Speaker, I move that the House do adopte House Resolution #2 of the First Special Session of the 79th General Assembly."

Speaker Redmond: "Gentleman has moved the adoption of House Resolution #2. All those in favor, indicate by saying 'aye'. Opposed 'no'. The 'ayes' have it. The Resolution's adopted. Any further Resolutions?"

Jack O'Brien: "House Resolution #1 of the First Special Session. Resolved by the House of Representatives of the 79th General Assembly of the State of Illinois, First Special Session thereof, the Senate concurring therein, that the two Houses meet in Joint Session in the Hall of the House of Representatives on Wednesday, October 22, 1975 at the hour of Three O'Clock P.M., for the purpose of hearing the Governor deliver his message in Person."

Speaker Redmond: "Representative Shea."

Shea: "Mr. Speaker, I move that the House do now adopt House Joint Resolution #1 of the First Special Session of the 79th General Assembly."

Speaker Redmond: "Any questions? Gentleman has moved the adoption of House Resolution #1. All those in favor, indicate by saying 'aye'. Opposed 'no'. The 'ayes' have it. The Resolution is adopted. Any further Resolutions."

Jack O'Brien: "House Joint Resolution #2. Resolved by the House of Representatives of the 79th General Assembly of the State of Illinois, at the First Special Session thereof, the Senate concurring herein, that when the two Houses adjourn on Wednesday, October 22, 1975, they stand adjourned until Monday, November 3, 1975, at Three O'Clock P.M."



Speaker Redmond: "Representative Shea."

Shea: "Mr. Speaker, Ladies and Gentlemen of the House. This is the Adjournment Resolution for the First Special Session of the 79th General Assembly and it states that when we adjourn today, after hearing the Governor's Message, that we will reconvene the First Special Session at Three O'Clock on November 3, 1975. I would now move for the adoption of the Adjournment Resolution."

Speaker Redmond: "Any discussion? Question is on the adoption of the Joint Resolution #2. All those in favor, indicate by saying 'aye'. Opposed 'no'. The 'ayes' have it. The Resolution is adopted. Any further Resolutions?"

Jack O'Brien: "No further Resolutions."

Speaker Redmond: "Introduction of Bills."

Jack O'Brien: "House Bill #1. Bradley et al. A Bill for an Act making an Appropriation for the State Board of Education for certain distribution to School Districts. First Reading of the Bill. House Bill #2. Bradley et al. A Bill for an Act to amend Sections of the School Code. First Reading of the Bill. House Bill #3. Ebbessen. A Bill for an Act to amend Sections of an Act in relation to State Finance. First Reading of the Bill. No further Introductions."

Speaker Redmond: "Any further Introductions? The House will stand in recess, at ease as you were, until the Call of the Chair. At ease until quarter to or ten minutes to three."

Jack O'Brien: "May I make an announcement, please? On Amendatory Vetoes, for those which adopt the Governor's recommended changes to Bills, the Legislative Reference Bureau has drafted your Amendments and if you will pick them up from the Legislative Reference Bureau, they have them prepared with your Motion. Thank you."

Speaker Redmond: "The House will come to Order. Representative Bradley."

Bradley: "Well, Mr. Speaker, the Committee on the Assignment of Bills met and ah..... House Bill 1 of the Special Session was assigned to Appropriations Committee #2 and House Bills 2 and 3 were assigned to the Committee on Elementary and Secondary Education and I respectfully request that those Bills be posted for a hearing next week at the discretion of the Chairman of the Education Committee and the Sub-Chairman of the Appropriation #2 Committee, and if you would



recognize those Gentlemen, I think that they might have an announcement for us Sir."

Speaker Redmond: "Representative Schneider."

Schneider: "The...ah...Thank you Mr. Speaker. The Committee on Education will meet on Tuesday, October 28 at 6:00 in Room C-1."

Speaker Redmond: "Representative Boyle. Representative Barnes."

Barnes: "Thank you very much Mr. Speaker. Mr. Speaker, Members of the House. The Appropriations Committee II will meet at 3:00 P.M. Tuesday, 10/28 to hear House Bill 1 of the Special Session in Room 118. Tuesday, 10/28 at 3:00 P.M."

Speaker Redmond: "Mr. Doorkeeper. Do you desire recognition Mr. Doorkeeper? Representative Washburn."

Washburn: "Ah...Thank you Mr. Speaker and Ladies and Gentlemen of the House. While there's a little lull in the activities here, I would like to have the Membership know and recognize the Public Affairs Interns Class from Sangamon State with the Professor who is all well acquainted and a good friend of all of ours, Bill Miller. Will you please stand, the Public Affairs Interns from Sangamon State?"

Speaker Redmond: "Representative Shea."

Shea: "Mr. Speaker, Ladies and Gentlemen of the House. For purpose of an introduction. There is a group of students from Maine South High School in Park Ridge and one of the students is Nancy Burke, the sister-in-law of Representative John Dunn from Decatur. If they'd stand up wherever they're at."

Speaker Redmond: "Mr. Doorkeeper. Mr. Doorkeeper."

Paul Caveny: "Mr. Speaker. President Partee and the Honorable Members of the Senate are at the door and desire admission to these Chambers."

Speaker Redmond: "Admit the Gentlemen from the Senate, and the Gentlewomen. Mr. Doorkeeper."

Paul Caveny: "Mr. Speaker. His Excellency, the Governor of the State of Illinois."

Speaker Redmond: "Will you hold that please? Previous."

Paul Caveny: "Having been escorted at the door and desire admission to



these Chambers."

Speaker Redmond: "Representative Shea."

Shea: "Mr Speaker, Ladies and Gentlemen of the House. Joint Session Resolution #1 is on the Clerk's desk."

Speaker Redmond: "The hour of 3:00 designated in the Joint Resolution having arrived, the Joint Session of the Seventy-Ninth General Assembly will come to Order. Will the Members of the House and our esteemed guest from the Senate be in their seats. Mr. Clerk, is there a quorum of the Members of the House present?"

Jack O'Brien: "There is a quorum of the House present."

Speaker Redmond: "Mr. President, is a quorum of the Senate present in this Chamber?"

President Partee: "I'm given to understand that a quorum of the Senate is present."

Speaker Redmond: "There being a quorum of the Members of the Senate and the House, this Joint Senate is convened. Representative Shea."

Shea: "Mr. Speaker, Ladies and Gentlemen of the House. House Joint Session Resolution #1 is on the Clerk's desk. Would he read it please?"

Jack O'Brien: "House Joint Resolution-Joint Session Resolution #1. Resolve that a Committee of ten be appointed, five from the House by the Speaker of the House, and five from the Senate by the Committee of Committees of the Senate to wait upon his Excellency, Governor Daniel Walker, and invite him to address the Joint Assembly."

Shea: "Mr. Speaker, I move for the adoption of Joint Session Resolution #1."

Speaker Redmond: "The Gentleman has moved for the adoption of the Resolution. All in favor indicate by saying 'aye', 'aye', opposed 'no', the 'ayes' have it. The Resolution's adopted. The House appoints Representative Corneal Davis, Representative Eugenia Chapman, Representative Satterthwaite, Representative Grotberg, Representative Dunn. Will you repair to the rear of the Chambers and prepare to escort the...the Governor into the



Chambers? Repre...President Partee. Will the Escort Committee please go to the door of the Chambers? His Excellency, the Governor of the State of Illinois."

President Partee: "We desire to acknowledge the presence of the First Lady of the State of Illinois, Mrs. Roberta Walker."

Speaker Redmond: "Ladies and Gentlemen of the Joint Session, the Honorable Dan Walker, Governor of the State of Illinois."

Governor Walker: "Thank you. Thank you very much. Mr. Speaker.

Mr. President, Ladies and Gentlemen of the General Assembly: I come before you today to ask your support for the cause of fiscal responsibility. Four months ago, I came before you to explain the state's fiscal position and the resulting need to provide increases in spending more moderate than had originally been budgeted. Who amongst us would have predicted in the midst of all the talk of a recovery, that by Fall, Illinois unemployment would be ten percent? But that is exactly what has happened. And this fact alone should make us wary of overly optimistic forecasts. This is a time of continued economic trouble. With millions of people all over this state really struggling to make ends meet, I say to you today, that it would be wrong to increase taxes. When we are struggling out of this recession, additional taxes would slow recovery even more. I trust that regardless of party, regardless of our philosophies, we can agree on this central point: The taxpayers of Illinois cannot afford and must not be burdened with any additional state taxes. The state budget is aimed at balance, but it is a delicate balance. We have it in our power to preserve that delicate balance or to upset it and plunge this state into its most serious fiscal problem in this decade. We can, we must avoid that result. We began this fiscal year with a budgetary balance of only \$56 million dollars in the General Revenue Fund. As the cash flow problem of two weeks ago demonstrated, this margin of protection is really just razor thin. No one can now dispute that basic fact. The Comptroller, The Economic and Fiscal Commission and the Bureau of the Budget all agree. There is barely enough to enable us to meet our obligations this year.



Estimated resources in the General Revenue and Common School Fund, including state income tax and sales tax revenues plus federal funds, together with the beginning budgetary balance will total five billion four hundred and fifty million dollars. Now, how have we decided thus far, to spend this money? Almost one billion, six hundred million dollars will go to Elementary and Secondary Education. That is an increase of one hundred and twenty million dollars over last year. That's an increase of almost one-half billion dollars, four hundred and eighty-five million dollars to be precise over the past three years. During the last three years, the state share of Elementary and Secondary Education funding has climbed from thirty-nine percent to forty-six percent of the total education budget. Today the state share and the local share are now approximately the same for the first time in the history of this state. And that jump, that leap to forty-six percent has substantially eased the burdens on local property taxpayers all over Illinois. This year's one hundred and twenty million dollar increase over last year represents, if you'll think about it this way, it represents thirty percent of the total increase in General Revenue Fund spending for this year. And I think that is a substantial commitment in a year that is as troubled by economic problems as this one is. While total state General Revenue Fund appropriations have grown by less than twenty-nine percent since Fiscal 1973, overall total appropriations for Elementary and Secondary Education have increased by sixty-four percent. That's a rate almost double accumulative rates of inflation during those years. Almost seven hundred million dollars more goes to Higher Education. And that's an increase of twenty-one million dollars over last year and one hundred twenty-three million dollar increase over the past three years. As a result, we have been able to hold the line on tuition and we have been able to expand scholarship aid by over twenty-five percent. Those numbers that I have given you Ladies and Gentlemen, are the best evidence that you and I have rightfully made education the state's number one priority. Going on to other areas. Over



two hundred fifty million dollars goes directly to local units of government. That includes municipalities, counties, the Regional Transit Authority and grants to community mental health organizations. These are funds which enable local governments to maintain, yes, to increase services without increasing the local tax burden. And over the past three years, those payments have more than doubled. Over one point eight five billion dollars goes for Public Aid and that includes the deficiency which we estimate will be about one hundred and eighteen million dollars. Other estimates of that deficiency range up to two hundred million dollars. And as you know, that is not a Illinois problem...problem alone, it is a nationwide problem. All across this country, in large part as a result of the prolonged recession, welfare costs are up, like twenty percent. Now we're going to continue our all out effort to eliminate ineligibility in Public Aid, but I suggest to you today that that effort is more than offset by continued high unemployment and by soaring Medicaid costs. And we cannot, we will not let the fight to control Public Aid spending hurt the poor, the needy, the blind, the disabled, and the elderly who do need our help. Almost four hundred million dollars goes for institutional care in Mental Health, Children and Family Services and Corrections. These are dollars for direct care staff, for food, for fuel, for maintenance. These are unavoidable costs which have increased substantially due to inflation. About three hundred million dollars goes for refunds, elderly tax relief, debt service and other fixed costs. Now these are the areas where most of our state dollars go, and these are the areas where the state must meet its basic commitments of service to people and to local government. These are areas, Ladies and Gentlemen, where cutbacks cannot be made without hurting people who must have our help. Does anyone in this Chamber seriously propose that we cut welfare grants? Does anyone in this Chamber seriously propose that we stop distributing one-twelfth of the income tax to local governments? Does anyone seriously propose reducing the levels of support for



community health programs? That leaves about three hundred and fifty million dollars out of the over five billion dollar General Revenue Fund. And of that three hundred and fifty million, about one hundred and thirty million dollars will be spent by the Judicial Branch, the Legislative Branch, and the Elected State Officials. The remainder, approximately two hundred million dollars, or only four percent goes for all of the other functions of state government under the Governor. The Departments---Agriculture, Conservation, Insurance, Labor, Public Health, Mines and Minerals, I could go on down the list. And after taking into account the impact of inflation, these agencies under the Governor are operating today at a cost less than they did three years ago. Their budgets have grown less than the rate of inflation. We have taken a number of steps to further control spending by these very agencies. We have very stringent controls in travel, automobiles, contracts, printing, yes, in headcount freezes. We are literally squeezing every dollar that we can out of those agency operations. But there's really a limit as to how far you can go in that effort without crippling vital state services. Last week, when the Bureau of the Budget released its quarterly report on the state's financial condition, some seized on a projected year end cash balance of one hundred and fifteen million dollars as evidence of additional resources. But I'm sure you know that that money is not available for appropriation. By the end of the year, that money will have been obligated pursuant to existing appropriations already approved. It will be entirely consumed during the lapse period. There will be no, there will be no budgetary balance at the end of this Fiscal Year, and that is the seriousness of our fiscal problem. Very shortly, you will uphold or override my actions on spending bills. My position is a matter of public record. Does not relate to the merits of the particular causes where that money is to be spent. The people simply cannot afford to have the override of any spending measures this Fall. And the spending measures I want to point out, are not limited to those which appropriate money. They



include Bills, like Senate Bill 1493. 1493 obligates this State to spend more money this year and much much larger amounts next year and on into the future, and that is more money, much more money than the state has or will have. We simply do not have the funds to pay for any further increases in state spending. The issue before you is not, I believe, whether to increase the state's commitment to education, mental health and other vital services. Rather the issue is different. The issue is how much should those increases be. In the case of education. The issue is should the increase be one hundred and twenty million dollars, an amount which I have already proposed, and which the state can afford or should the increase be the total originally appropriated, an amount which the state cannot afford, and which would lead inevitably to new taxes. Now that one hundred twenty million dollar figure that I just used includes about twenty million dollars for the hold harmless funding. As you all, I'm sure, very well aware, I've called a Special Session to deal with a major concern of mine and yours. And that is the continuity of state support for Elementary and Secondary Education. The legislation that I propose will assure that no school district anywhere in this state will get a smaller grant entitlement or a smaller cash amount from the state this year than it did last year. Now this amount has already been budgeted and it is included in the Bureau of the Budget's estimate of spending. These funds will protect and go to both suburban and Downstate school districts that will otherwise lose funds. It will enable hundreds of Downstate districts to make a much smoother transition to the levels of funding which they will achieve under the formula as enrollments decrease. Now it's not only the Bills with the high price tags which are a cause of concern to me. Every spending Bill, even those involving relatively smaller amounts. Every spending Bill can put us over the brink. Though they may do so with the very best of intentions, those who are urging overrides of my actions on spending Bills are driving us toward a tax increase during 1976. Now it's been suggested by some that



we borrow money. Perhaps those individuals have not been reading about the plight of New York City. Perhaps they do not fully understand the consequences that they are wishing on the people of Illinois. I believe, that borrowing to pay for operations is fiscally irresponsible. Let it never be said Ladies and Gentlemen that we, you and I, have taken Illinois down the New York road. People everywhere expect government to live within its means. To retain their confidence, to serve their needs, we must be fiscally responsible. In June, I stated, that the public can no longer afford to have us disagree on spending. The need for cooperation is even more critical now. I am very encouraged by the cooperative effort in which your leadership played a key role to develop a cash management information system for state government. If we can work together in this spirit on keeping our state budget in balance, then I'm confident that we will succeed. It is, I believe, in the interest of every single Illinois taxpayer, that we, the Executive and Legislative Branches of Government, work together in the fight to preserve a balanced budget. Please, Ladies and Gentlemen, let us lay aside our differences, and let us unite to work toward that common goal. Thank you very much."

Speaker Redmond: "Will the Committee of Escort come forward to the Rostrum please? The President of the Senate, the Honorable Cecil Partee is recognized for a Motion."

President Partee: "Mr. Speaker, I move that the Joint Session do now arise."

Speaker Redmond: "You've heard the Motion. All those in favor signify by saying 'aye', opposed 'no'. The 'ayes' have it and the Joint Session will arise. Introduction, First Reading."

Jack O'Brien: "House Bill #4. First Special Session, Jaffe, Schneider, et al. A Bill for an Act to amend the School Code. First Reading of the Bill."

Speaker Redmond: "Representative Lucco, for the purpose of...Repre-



sentative Lucco."

Lucco: "Mr. Speaker. I rise to make an introduction if it's permissible at this time. I'd like to introduce my colleague from the Fifty-Sixth District, from Madison County, Sam Wolf, who has been appointed to fill out the term of Horace Calvo, who retired to become a Circuit Judge down in our district. So I'd like to present to the Members of the House of Representatives at this time, my colleague from the Fifty-Sixth District, Sam Wolf, seated over to my left. Sam. Thank you."

Speaker Redmond: "Representative Shea, do you have an introduction of a new Member?"

Shea: "I believe that Representative Wolf, is he here?"

Speaker Redmond: "Just introduced him, but I think there's one from the City of Chicago."

Shea: "Representative Vitek, right over here. He's really not a new Member. He's probably been around longer than the...than a lot of us have down here, but John stand up, we welcome you back."

Speaker Redmond: "Representative Vitek."

Vitek: "Fellow Members. All I can say is that I'm glad to be back after nine years, and I bring you a message from the Honorable John, Congressman Fary. I talked to him this morning. He's feeling fine. His operation was a success and all he asks is all your prayers that he continues in good health and wishes you the best. Thank you very much Mr. Speaker."

Speaker Redmond: "Representative Bradley is recognized for the purpose of a Motion to adjourn the Second Special Session."

Bradley: "Mr. Speaker and Ladies and Gentlemen of the House. I now move that the Special Session, the First Special Session recess... ah...adjourn. I now so move."

Speaker Redmond: "Pursuant to the Resolution previously adopted. All those in favor indicate by saying 'aye', 'aye', opposed 'no'. The 'ayes' have it. The Special Session is adjourned to November 3, wasn't it? "



Speaker Redmond: "The Regular Session of the Seventy-Ninth General Assembly will now recovene. Introduction of Bills."

Jack O'Brien: "House Bill 3136, Giglio, et al. A Bill for an Act in relation to the provision of emergency services to injured individuals. First Reading of the Bill. House Bill 3137, Cunningham, et al. A Bill for an Act to vacate a barrow pit easement to certain real property in Lawrence County. First Reading of the Bill. House Bill 3138, Palmer, et al. A Bill for an Act to amend the Mental Health Code. First Reading of the Bill. House Bill 3139, Polk. A Bill for an Act to amend the Illinois Vehicle Code. First Reading of the Bill. House Bill 3140, Schneider, et al. A Bill for an Act to amend Sections of an Act to revise the law in relation to counties. First Reading of the Bill. The Doorman found a medal button. It looks like it came off of a Blazer by the Speaker's Podium. Everybody check your buttons."

Speaker Redmond: "Representative Stone. Please give the Gentleman Order."

Stone: "Well, Mr. Speaker, I've lost some marbles and if anyone finds them, would they please turn them in up there please."

Speaker Redmond: "Representative Londrigan found them. He turned them in Representative Stone. Representative Geo-Karis."

Geo-Karis: "Ah...Mr. Speaker and Ladies and Gentlemen of the House. I want to congratulate the Speaker on his new slim look. I wish I were just as lucky."

Speaker Redmond: "Agreed Resolutions."

Jack O'Brien: "House Resolution 455, Mahar. House Resolution 456, Mahar. House Resolution 457, Kelly, et al. House Resolution 458, Kelly. House Resolution 459, Kelly. House Resolution 460, Kelly. House Resolution 462, Sharp, et al. House Resolution 463, Polk, et al. House Resolution 464, Polk. House Resolution 465, Polk. House Resolution 466, Capparelli. House Resolution 467, Williams. House Resolution 468, Williams."

Speaker Redmond: "Representative Bradley."

Bradley: "Mr. Speaker and Ladies and Gentlemen of the House. House Resolution 455 recognizes the One Hundred First birthday of



Mr. Richard B. Kennington. House Resolution 456 ah...congratulates Miss Margaret Armond on her retirement after twenty years of service with the Homewood Police Department. House Resolution 457 congratulates The Lions Club of Illinois for their major contributions in the aid of the research in blind, the blind. House Resolution 458 congratulates Mr. and Mrs. John Russell Scanlan of Tinley Park on their Fiftieth Wedding Anniversary. House Resolution 459 congratulates Mr. and Mrs. Robert Hickey of Midlothian on their Twenty-Fifth Wedding Anniversary. House Resolution #460 congratulates Mr. Hope R. Davis who was recently awarded a Certificate of Appreciation in recognition of his outstanding leadership in the Cook County Extension Educational Program. House Resolution 462 congratulates the Veterans of Foreign Wars of the United States for their exemplary promotion of love of country, love of freedom, and love of democracy. House Resolution 463 congratulates the United States Marine Corps upon marking its Two Hundredth Anniversary. House Resolution 464...ah...congratulates Mr. Albert Van Tieghem, a long time Illinoisian, recently elected the new President of the fifteen thousand member National Society of Public Accountants. House Resolutions 465...ah...congratulates...ah...the Respiratory Therapy on the vital and expanding science for more than twenty-five years in the ...ah...all the services it has provided...useful service it has provided to medicine. House Resolution 466...ah...congratulates Mr. Torello of Chicago, who is retiring after sixty years of...in the tailoring and cleaning business. House Bill 467...ah...congratulates Mr. Gerald I. Baumunk of Franklin Park who has been selected to receive the highest honor which the National Council of Boy Scouts of America can bestow upon a Scout. House Resolution 468 congratulates Mr. Ralph A. Lindblom of Franklin Park who has been selected to receive the highest honor with which the National Council of Boy Scouts of America can bestow upon anybody, and I move the adoption of the Agreed Resolutions."

Speaker Redmond: "The Gentleman's moved the adoption of the Resolutions.



And the question is on the adoption of the Resolutions. All those in favor signify by saying 'aye' "aye", opposed 'no'. The 'ayes' have it. The Resolutions are adopted. Any further Resolutions?"

Jack O'Brien: "House Resolution 461, Friedrich. House Joint Resolution 70, Mudd. House Resolution 469, Sevcik."

Speaker Redmond: "Committee on Assignments. Introduction, First Reading."

Jack O'Brien: "House Bill 3141, Schoeberlein. A Bill for an Act making an appropriation to the Department of Transportation. First Reading of the Bill. House Bill 3142, Bluthardt. A Bill for an Act to add Sections to the Illinois Vehicle Code. First Reading of the Bill. House Bill 3143, Mudd. A Bill for an Act to amend the Illinois Fire Protection Training Act. First Reading of the Bill."

Speaker Redmond: "Anything further to bring before the Chamber? Representative Bradley for the purpose of a Motion."

Bradley: "Well, Mr. Speaker and Ladies and Gentlemen of the House. I now move that the House does stand adjourned until tomorrow, October 23rd at the hour of...."

Speaker Redmond: "Representative Totten, before you put that Motion."

Totten: "Thank you Mr. Speaker, for purposes of an announcement. The Suburban Republican Representatives from Cook County and the outlying five counties that were in the RTA will be having a meeting of those Republican Representatives in Room 122A immediately after adjournment."

Speaker Redmond: "Now Representative Bradley."

Bradley: "I remu...renew my Motion Mr. Speaker that the House does stand adjourned until tomorrow at 10:00 A.M., October 23rd."

Speaker Redmond: "The question's on the adoption of the Motion. All those in favor indicate by saying 'aye' "aye", opposed 'no'. The 'ayes' have it. The House stands adjourned until tomorrow morning at 10:00 A.M."



HOUSE OF REPRESENTATIVES

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1	12:00	Speaker Redmond	House to Order
	12:01	Rev. Krueger	Prayer
2		Speaker Redmond	Roll Call
3,4	12:06	O'Brien	Message from Governor
5	12:13	Speaker Redmond	Committee Reports
		O'Brien	
6		Speaker Redmond	Clerk Journalize Gov.
		Shea	Motion carries
		Speaker Redmond	Reports excused absence
		Washburn	Journal will indicate
		Speaker Redmond	Move House recess--I'll hold
		Berman	
		Speaker Redmond	Announcement
	12:15	Washburn	
		Speaker Redmond	Bills & resolutions placed on Spring Cal.
		Katz	
7		Speaker Redmond	Inquiry
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8		Speaker Redmond	
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		Speaker Redmond	Discussion
		Katz)	
		Speaker Redmond)	
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9		Speaker Redmond	Motion carries. 111 ayes, 15 no's, 7 present. Announces Joint Committee of the Whole- 12:00 noon-Tuesday-HB's 2971, 2989, & SB 1493
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		Speaker Redmond	By what authority-joint committee

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		Washburn Speaker Redmond	Announces Republican Conference
		Berman Speaker Redmond	Announces Democrat Conference
		Shea Speaker Redmond	Motion to Stand at Ease
		O'Brien	House Bills-First Reading
	12:30		Recess

-----SPECIAL

SESSION-----

12	2:02	Speaker Redmond	House Come to Order
	2:02	Rev. Krueger	Prayer
13	2:04	O'Brien	Gov. Proclamation
		Speaker Redmond	
		Georgi	Move use attendance roll call
		Speaker Redmond	Motion carries
		O'Brien	HR #1
		Speaker Redmond	
14		Shea	Move for adoption
		Speaker Redmond	Resolution adopted
		O'Brien	HR #2
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		Shea	Move for adoption
		Speaker Redmond	Resolution adopted
		O'Brien	HJR #1
		Speaker Redmond	

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		Speaker Redmond	Resolution adopted
15		O'Brien	HJR #2
		Speaker Redmond	
		Shea	Move Reconvene Special Session Nov. 3
		Speaker Redmond	Resolution adopted
		O'Brien	HB #1, 1st reading
		Speaker Redmond	Stand at ease
		O'Brien	Announcement on Gov. amendatory vetoes
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2:46		Speaker Redmond	
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		Speaker Redmond	
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		Speaker Redmond	
		Shea	Intro
		Speaker Redmond	
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		Speaker Redmond	
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19, 20, 21, 22		Governor Walker	Speech
23	3:15	Speaker Redmond	Committee of Escorts come forward
		Senator Partee	Move joint session arise
		Speaker Redmond	Joint session arise
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24		Lucco	Intro Sam Wolf
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