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Doorkeeper: "All persons not entitled to the House Floor will please retire to the Gallery."

Speaker Redmond: "The House will come to order, the Members please be in their seats. Roll Call for attendance. We will now be led in prayer by the Reverend Krueger, the House Chaplin."

Krueger: "In the name of the Father, the Son and the Holy Ghost. Amen. Oh Lord, bless this Session to Thy service. Amen. Let us remember the father of Representative Tipsword who passed into eternal life. Oh God, who's mercies can not be numbered, accept our prayers in behalf of the soul of our servant, Leo, departed and grant him entrance into the land of light and joy in the fellowship of thy saints, through Jesus Christ, our Lord, Amen. May he rest in peace and may Thy perpetual shine upon him. Amen. It was said by John James Autoben, 'No work of mine shall be other than true metal, if copper, copper. If gold, gold. But not copper gilded. Let us pray. Oh God, we have known and believed the love that thou has for us. May we by dwelling in love dwell in thee and thou and us. May we learn to love thee whom we have not seen by letting our brethren whom we have seen. Teach us Oh Heavenly Father to love where with thou hast loved us. Fashion us, Oh Blessed Lord after thine own example of love. Set abroad Oh Holy Spirit of Love, the Love of God and man in our hearts for thy namesake. Amen,"

Speaker Redmond: "Roll Call for attendance. Representative Wolf, do you seek recognition?"

Wolf: "Mr. Speaker, Members of the House. With permission of the House, I would like to be shown that...With permission of the House I would like to be shown as the Chief Sponsor of House Bill 1909 in place of former Representative Art Calvo."

Speaker Redmond: "Any objections? Hearing none, the record will so show. Representative Kelly."

Kelly: "Mr....Yes. Mr. Speaker and Members of the House. I'd like to have leave of the House to table House Bill 3252."

Speaker Redmond: "Any objection to tabling House Bill 3252? Hearing



GENERAL ASSEMBLY

STATE OF ILLINOIS

HOUSE OF REPRESENTATIVES

none. Leave granted, the Bill will be tabled. Representative Washburn."

Washburn: "Ah...Thank you Mr. Speaker and Ladies and Gentlemen of the House. Representative Susan Catania is absent today, Representing Illinois as well as our Nation as the main speaker at the International Woman's Decade Symposium. Sponsored by the American Embassy in Rome. Now, Representative Catania has a perfect record of attendance in the House since becoming a Member of this Body and I would ask unanimous consent that the record show that she is excused today."

Speaker Redmond: "Any objections? Hearing none, the record will so show. Representative Shea."

Shea: "Mr. Speaker, could the record show that Representative John Brandt is not here today that it's an excused absence?"

Speaker Redmond: "Any objections? The Record will so show that Representative Brandt's absence is excused. It's the pleasure of the Clerk and the Chair that the introductions be held until tomorrow at the Perfunctory Session so if you'll bring the Bills up to the Clerk right here he'll take care of having them introduced. How do you do?... The House will be at ease until 1:30."

Speaker Redmond: "First Special Session, the House will be in Order. Members please be in their seats. Roll Call for attendance. Representative Shea, does he move that the Roll Call in the Regular Session be used as the Roll Call in the First Special Session? Any objections? All in favor indicate by saying 'aye', opposed 'no'. The 'ayes' have it. Roll Call of the Regular Session will be used for the Roll Call of the First Special Session. Representative Shea moves to recess the First Special Session until immediately following the Regular Session. Is that correct? Okay. All in favor indicate by saying 'aye', opposed 'no'. The 'ayes' have it. Recess."



Speaker Redmond: "The Second Special Session. The hour of 1:10 having arrived the Second Special Session will come to order. The Members please be in their seats."

Shea: "Mr. Speaker, I move that the Roll Call of the Regular Session be the Roll Call of the Second Special Session of the Seventy-ninth General Assembly on Wednesday, March 3, 1976."

Speaker Redmond: "The Gentleman has moved that the Roll Call of the Regular Session be used as the Roll Call of the Second Special Session. All in favor indicate by saying 'aye', the opposed 'no'. The 'ayes' have it, the Roll Call..."

Shea: "I move Mr. Speaker that this Session of the General Assembly now stand adjourned until after the adjournment...or stand in recess until after the adjournment...ah...adjournment of the First Special Session."

Speaker Redmond: "The Gentleman has moved that the Second Special Session stand in recess until after the adjournment of the Second Special S...er...the First Special Session. All in favor indicate by saying 'aye', the opposed 'no'. The 'ayes' have it."

Speaker Redmond: "Regular Session...Mr. Clerk, Will you please give the Clerk some order."

Clerk O'Brien: "House Joint Resolution #80. Shea. Resolved by the House of Representatives of the Seventy-ninth General Assembly the State of Illinois, the Senate concurring herein. That when the two Houses meet in Joint Session in the Hall of Representatives on Wednesday, March 3, 1976 at the hour of 2:00 p.m. for the purpose of hearing the Governor deliver a Special Message on the budget for the year beginning July 1, 1976."

Speaker Redmond: "Representative Shea."

Shea: "I move for the adoption of the Resolution."

Speaker Redmond: "Any discussion? The Gentleman has moved the adoption of the Resolution. All in favor indicate by saying 'aye', the opposed 'no'. The 'ayes' have it. The Resolution is adopted. Now we are at ease until 1:30."



Speaker Redmond: "The House will come to order. The Members please be in their seats. The order of business is Agreed Resolutions."

Clerk O'Brien: "House Resolution 643. Dyer. House Resolution 644. Katz. House Resolution 645. Yourell. House Resolution 646. Ryan. House Resolution 647. Ryan. House Resolution 648. Cornowicz. House Resolution 649. Friedland. House Resolution 650. Ralph Dunn. House Resolution 652. Lechowicz. House Resolution 653. DiPrima. House Resolution 654. DiPrima. House Resolution 655. DiPrima. House Resolution 656. DiPrima. House Resolution 657. DiPrima. House Resolution 658. DiPrima. House Resolution 659. Kelly. House Resolution 660. VonBoeckman. House Resolution 661. Kornowicz. House Resolution 662. Mautino. House Resolution 664. Yourell. House Resolution 665. Yourell. House Resolution 666. Mautino."

Speaker Redmond: "Representative Giorgi."

Giorgi: "Mr. Speaker and Members of the House, Before I begin the litany of the Resolutions, I'd like to point out to the General Assembly that Members of the Chamber of Commerce from Madison County, represented by Representatives Lucco, Wolf and Steele are up in the right hand side of the auditorium and I wish they'd stand and be acknowledged." House Resolution 643 by Dyer and Mann. Asks the Illinois State Scholarship Commission to desist from billing the students for the deficiency until the after the General Assembly has acted. House Resolution 645 by Representative Katz honors S. Louis Spinner who was retained as the Executive Director of the Juvenile Protection Association. House Resolution 645 by Yourell honors Mrs. Ida Watts. House Resolution 646 by Ryan honors St. Mary's Hospital in Kankakee Illinois. House Resolution 647 by Ryan asks the Illinois Law Enforcement Commission to desist from resisting the State Police Districts until the General Assembly has seen a copy of their work. House Resolution 648 by Kornowicz honors the Veterans of Foreign Wars who will observe their thirtieth Anniversary on Saturday, March 27th. House Resolution 649 by Friedland honors the Elgin High School on their



basketball victory. House Resolution 650 by R. Dunn honors Harold E. Rice of DuQuoin who is one of the six masters farmers of Illinois. House Resolution 652 by Lechowicz asks the State Department to examine the Resolution by the Communist Party of Poland which announced plans to amend Polands Constitution. House Resolution 653 by DiPrima honors Angelo Tosco as a man of the year. Joints of a Committee of Attained Americans. House Resolution 654 by DiPrima honors Nails Florio for his outstanding sports reporting for News Journal and World Newspapers in Chicago. House Resolution 655 by DiPrima honors Mr. Frank Pietruszk and Miss Pietruszka who have been married for sixty years. House Resolution 656 by DiPrima honors the Boy Scouts of America who have honored Russel G. Murphy as an Eagle Scout award. House Resolution 657 by DiPrima honors Joseph C. Parada who is also received the honest award of Eagle Scout. House Resolution 658 by DiPrima Anthony Coco for the same achievement. House Resolution 659 by Kelly honors Mr. Roman Mazuski who has retired as the Postmaster of Tinley Park. House Resolution 660 by Von Boeckman honors the Pekin Madison Panthers, on winning the class D Association Elementary School Championship. House Resolution 661 by Kornowicz honors the marriage, the fiftieth anniversary of Mr. and Mrs. Simon Fimich. House Resolution 662 by Mautino honors the Knights of Columbus Cub Scout Pack 101 of Kiwanis. House Resolution 664 by Yourell honors Miss Marie Cannon and Mr. William J. McClain who have been married sixty two years and House Resolution 665 by Yourell honors Mrs. Cedar G. Kamarick who has been named Woman of the year for 1975-76 by the Police Business and Professional Womens Club and House Resolution 666 honors Mrs. Paul L. Brown of Princeton Illinois who has written extreme path of honor in the American Flag. I move for the adoption of the Agreed Resolutions your honor. Mr. Speaker."

Speaker. Redmond: "The question is on the adoption of the Resolutions. All in favor indicate by saying 'aye', the opposed 'no'. The 'ayes' have it, the Resolutions are adopted.



Representative Madigan."

Madigan: "Mr. Speaker, I would like to...ah...seated in the East Gallery, I'd like to introduce the wife and son of Representative Kozubowski. Pat Kozubowski and Walter, his son, Michael. Will you please stand."

Speaker Redmond: "Messages from the Senate."

Clerk O'Brien: "A Message from the Senate by Mr. Wright, Secretary.

Mr. Speaker, I am directed to inform the House of Representatives the Senate has adopted the following Senate Joint Resolution the adoption of which I am instructed to ask concurrence of the House of Representatives, to wit: Senate Joint Resolution #64. Resolved by the Senate of the Seventy-ninth General Assembly of the State of Illinois. The House of Representatives concurring therein. That when the two Houses adjourn on Thursday, March 4, 1976 they stand adjourned until Friday March 19, 1976, 9:00 a.m. and when they adjourn on that day they stand adjourned until Friday, March 26, 1976 at 9:30 o'clock a.m. and when they adjourn that day they stand adjourned until Wednesday, March 31, 1976 at 9:30 o'clock a.m. and when they adjourn that day they stand adjourned until Thursday, April 1, 1976 9:00 a.m. and when they adjourn that day they stand adjourned until Friday, April 2, 1976 at 9:30 o'clock a.m. and when they adjourn that day they stand adjourned until Monday, April 5, 1976 at 4:00 p.m. Adopted by the Senate March 3, 1976. Kenneth Wright, Secretary."

Speaker Redmond: "Representative Giorgi. The adoption of the Resolution?"

Giorgi: "Mr. Speaker, I move for the adoption of the Resolution."

Speaker Redmond: "Any discussion? The Gentleman has moved the adoption of the Resolution. All in favor say 'aye'. The opposed 'no'. The 'ayes' have it and the Resolution is adopted. The House will come to order and the Members please be in their seats. Resolutions. Order of Business Resolutions. Representative Washburn."



Speaker Redmond: "I can't see you there's people standing between you and the..."

Washburn: "Mr. Speaker and Ladies and Gentlemen of the House. While we had a moment I wanted to take you back to the opportunity to introduce a group that's in the...ah...Gallery. A group from the Peoria Association of Commerce Leadership School, located in the 46th District, Represented by Representative Tuerk, Schraeder and Mudd. Would the Leadership School group please stand?"

Speaker Redmond: "Further Resolutions."

Clerk O'Brien: "Further Resolutions. House Resolutions 642. Leverenz and Hart. And House Resolution 651 Ron Hoffman."

Speaker Redmond: "Committee on Assignment."

Clerk O'Brien: "House Resolution..."

Speaker Redmond: "Representative Katz."

Katz: "Ah...Mr. Speaker, the Members of the House have now received the new handbook. Ah...One of the things that is in the new handbook is a new index which is put in there so that the rest of the Members of the House can compete equally and fairly with Representative Johnny Matijevich...ah... Representative Matijevich has had his own index and that's why he has always been able to rise and beat everybody else to the answer as to what rule applies to the particular problem. Ah...The Rules Committee decided that this time we would address that inequality and so we set Mary Redmond who is in the State Library and who is a professional librarian to prepare for the first time in connection with a handbood a professional index and so you will find, if you will look, starting at page 364 of your new handbook a professional index and I think you will find that whatever problem you want to find the answer for you can simply look under the appropriate heading for that problem and you will immediately be directed starting with page 364 to the proper rule that governs. And right after the index the Parliamentarian has prepared a table that shows you how many



votes you need to suspend the rules. That's a question that people are always asking. Well all they have to do now is simply to open the handbook and turn to page 390 and they can immediately...and they can immediately find the answers to how many votes are required. In any event Mr. Speaker... ah...I would want to say to you that this new professional index to the House Rules, prepared by Mary Redmond with such ability will be an aid to every Member the rest of this Session and in the next biennium. We pass that on to you with the hope that you will be fast on the trigger and be able to outdraw Representative Matijevich the next time a Rules problem arises on the Floor of the House."

Speaker Redmond: "Representative Madigan."

Madigan: "Mr. Speaker for purpose of an introduction I'd like to introduce...Seated in the North Gallery the Varsity Choir from Elmwood Park High School, which is located in the 18th. Legislative District, represented by Representative Downs, DiPrima and McPartlin. In the North Gallery Mr. Speaker. Mr. Speaker, also Mr. Speaker, I would like to introduce Mr. Willie Nelson, the President of the Metro East Chamber of Commerce and Mr. Ron Steel the Executive Director of the East St. Louis Chamber of Commerce. They're here as guests of Representative "Wyvetter Younge."

Speaker Redmond: "The Senate has sent....Representative Washburn."

Washburn: "Thank you Mr. Speaker and Ladies and Gentlemen of the House. For the purpose of another introduction, while we have a lull in the activities. We have several members of the Vally Industrial Association and the Aurora Chamber of Commerce with us today. They're from the 39th District. Represented by Representative Hill, Schoeberlein and Kempiners. Would you please stand fellows from Kane County."

Speaker Redmond: "Representative Collins."

Collins: "Yes, thank you Mr. Speaker. I'm in receipt of a donator's notice from you Sir. I...I have to plead guilty



to your accusation of bad judgement...ah...as I knew I was speaking with my heart at the time and not with my good sense. I can't speak for the deadbeats on my right. But I'm speaking only for myself. I mailed the amount due to you yesterday Sir."

Speaker Redmond: "Representative Leinenweber."

Leinenweber: "Mr. Speaker, if it hadn't been for the deadbeat on my left, the party and the influence of some of the refreshments. I wouldn't have had that case of bad judgement."

Speaker Redmond: "In case you don't know, they bet on Notre Dame and I bet on Marquette. The hour of 2:00 having designated and the Joint Resolution having arrived the Joint Session of the Seventy-ninth General Assembly come to order. The Members of the House and the Senate please be in their seats. Mr. Clerk, is there a quorum of the House present?"

Clerk O'Brien: "There is a quorum of the House present."

Speaker Redmond: "Mr. President, is there a quorum of the Senate present?"

President Partee: "There is a quorum of the Senate present."

Speaker Redmond: "There being a quorum of the Senate and the House present. The Joint Session will now come to order. Representative...Representative Giorgi. The Joint Session Resolution."

Clerk O'Brien: "Joint Session Resolution #7. Be it resolved that a Committee of ten be appointed, five from the House by the Speaker of the House. Five from the Senate by the Committee on Committees of the Senate to await upon his Excellency, Governor Daniel Walker and invite him to address the Joint Assembly."

Speaker Redmond: "The question is on the adoption of the Resolution. Representative Giorgi."

Giorgi: "I move for the adoption of the Agreed Resolution."

Speaker Redmond: "The question is on the adoption of the Resolution. All in favor indicate by saying 'aye'. The opposed 'no'. The 'ayes' have it. The Resolution is adopted. Mr. Clerk, will you read the names of the escorts."



Clerk O'Brien: "The escort Committee from the House is Representative Mudd, Representative J. M. Houlihan, Representative Boyle, Representative Grotberg and Representative Hirschfeld. From the Senate is Senator Demuzio, Senator Netsch, Senator McCarthy, Senator Harbor H. Hall and Senator Bell."

Speaker Redmond: "The Committee of escorts remain at the rostrum to retire to the rear of the Chamber to escort the Governor. In the meantime may I have privilege of introducing the First Lady of Illinois, Mrs. Walker in the balcony to the rear. Mrs. Walker. Doorkeeper."

Doorkeeper: "Mr. Speaker, his Excellency, the Governor, his Committee of escorts are at the door and desire admission to this Chamber."

Speaker Redmond: "Admit the Honorable Governor. His Excellency, the Governor of the State of Illinois, the Honorable Dan Walker."

Governor Walker: "Thank you very much. Thank you. Thank you. Mr. Speaker, Mr. President, Members of the General Assembly, Ladies and Gentlemen. Illinois is now experiencing an economic recovery. Certainly it is slower than many had predicted. Indeed, it is slower than I had hoped for, but we are now moving in the right direction. I am today presenting a sound Budget for these economic conditions. A budget that provides increased support for education, for Mental Health and other vital services within existing resources. And for the fourth consecutive year of this administration, there will be no increase in taxes. Other Thank you. Other States, and particularly the larger industrial States, are not so fortunate. They face the unacceptable alternative of putting vital services or increasing taxes or both. In the past two years, 27 states have increased taxes and the Governors of several states, including New York, Pennsylvania, and Connecticut are now urging new taxes, but we have not gone down that road in Illinois and we will not. To do so, would, I believe, be wrong, both morally and economically. It would hurt people who are trying to make ends meet and it would to some extent undercut economic recovery in Illinois. At a time when the Federal government is



reducing taxes to stimulate the economy, it makes absolutely no sense for State government to be increasing taxes. Now like the national economy, the Illinois economy has been buffeted by economic sources, world-wide and origin impact; inflation, recession; persistent high unemployment; energy sources. Unemployment in Illinois has reached unprecedented levels because manufacturing and construction have been hard hit, and those segments of the economy are the slowest to recover. The business climate, however, in Illinois is good. Our economy is diversified, strong in agriculture, manufacturing, service business and industry. Illinois is fiscally strong. Our general obligation bonds continue to receive the highest triple A rating. In January, we sold 150,000,000 dollars worth of bonds at an interest rate of 5.43%. During that week, the average rate on high grade government bonds were almost one percentage point higher. The favorable rates obtained by Illinois is a real measure of the high confidence which the financial community has in our State's Fiscal condition. As of March 1, our available cash balance in the General Revenue fund was 70,000,000 dollars. Our end of the year balance after accounting for necessary supplemental appropriations, is estimated at \$133,000,000. I am proposing that General Revenue Fund appropriations be increased next year by \$307,000,000. That increase, I believe, should be spent on vital services, primarily education and health, but I also propose that the increased spending be limited by available resources. We must not plan to spend more than we have. Last year was, I believe, a watershed year for the taxpayers of Illinois. We decided that we would continue to increase aid to education, but we also decided that we were not going to spend money that we do not have. That we were not going to force a tax increase. That we are not going to accept the notion that government will inevitably grow like topsy and that new taxes are inevitable. We will hold the line on overspending. This year, this same philosophy, the same fiscally responsible approach must be continued. The special interests that want more, more than the State has available but can't have their way. We can and will provide services to the people who need them



most, but we should not and we will not respond by over-spending. This Budget recommends appropriations of \$9.9 billion. That is \$224,000,000 less than the current fiscal year appropriation. It is \$842,000,000 less than the budget I submitted at this time last year. This budget recommends \$5.9 billion dollars for grants that includes aid to schools; \$2.2 billion for operations that includes traditionally higher education in our State institutions, and \$1.5 billion for capital. Compared to last year, the dollars recommended for grants and operations are up and capital is down. This is a balanced budget. As the constitution requires, expenditures will not exceed available resources. Over one-half of the budget, \$5.6 billion, consists of the general revenue and common school fund, the funds which support education, health and public aid. I am proposing that we spend \$2.4 billion dollars on education. That is 45% of the total general fund dollars available. It is an increase of \$184,000,000. That \$184,000,000 accounts for sixty percent, sixty percent of the additional general revenue fund appropriation, and again this year, I am proposing to you that all, all of the Federal revenue sharing dollars received by the State go to education. I am recommending \$1.7 billion for elementary and secondary education and that is an increase of \$148,000,000 or 9.5 percent over last year's. Because enrollments are declining, per-pupil support would be up more dramatically, from \$695 per pupil last year to \$773 this year, an increase of over 10 percent. That would provide over \$23,000 for a classroom of 30 students and these numbers, by the way do not include the over \$200,000,000 in capital funds to finance school construction and pay for this service. With this level of support, the State will be paid the largest share of the costs of elementary and secondary education, 48 percent. The highest in the history of the State. The balance, of course, is local and federal. Our commitment to funding education is further evidenced by comparison with other States. The recommended 9.5 percent increase for educational funding is the largest amongst comparable states. Look at the proposed increases for these other States. California, 7.4 percent against our 9.5 percent. Ohio, 7.3 percent.



Michigan, 4.6 percent. Texas, 7/10 of one percent. Pennsylvania, 6/10 of one percent increase and New York State, 4/10 of one percent increase compared to our 9.5 percent. On the basis of per pupil support, Illinois ranks second behind only New York. We rank ahead of California, ahead of Pennsylvania, ahead of Michigan, ahead of Texas and ahead of Ohio. Now I'm asking the Office of Education to recommend allocations of the increased dollar. That is what they are there for. They have the expertise to do it. It has been suggested that the period for implementation of the General distributive aid formula, be extended from the current four years to five years. If this is done, there will be enough to fully fund the formula, increase categorical grants substantially and fund retirement that we have in prior years. At the same time I would like to suggest to you today that we really need to re-examine that formula. With many districts losing enrollment faster than anticipated, the formula is simply not operating fairly throughout our State. We must remember, too, and this is the final word on the subject of education, that the goal of all these dollars is not just spending money, but providing quality education for all. With these increased funds, school boards have the opportunity and the obligation to insure that money is not wasted on bureaucracy. The dollars must be spent as much as possible in the front line of education, the classroom, and they must be translated into quality education for our kids. I propose \$720,000,000 for higher education. That's an increase of \$36,000,000 over this year. Again, I have asked the Board of Higher Education to recommend allocation of the dollars. There should, I believe, be no tuition increase. Tuition increases would raise economic barriers for middle and low income families. Almost \$380,000,000 goes for institutional care in the Departments of State Government which operates our hospitals for the mentally ill, the developmentally disabled, our homes for children and veterans and our correctional institutions. These are dollars for direct care, staff, food, fuel and so forth. Another \$305,000,000 goes for tax refunds, tax relief, and other fixed costs. Approximately \$1.9 billion will go for Public Aid. With



improvements in the economy and with continuing effort to weed out eligibility, we will be able to help those in need of help. The Department has cut ineligibility in half in the last year according to the Federal Audit Study, and is intensifying its efforts to prevent fraud by providers. This year case loads should level off and the increasing costs of medical care will account for most of the increased budget. Another \$148,000,000 will be spent by the legislature, the judicial branch and the other elected officials. Well, I started out with \$5.6 billion and I've accounted for most of that. The remainder of the General fund, approximately \$560,000,000 or 10% goes for all of the other functions of State government, other services for Senior citizens, abused and neglected children, for the handicapped, environmental protection, consumer protection, public health, agriculture, enforcement of laws protecting working people. Economic and community development, conservation of our natural resources. This is a tight budget. It reflects the continuing effort of this administration to reallocate resources. Grants and those of the direct payments to local governments, including school districts, community groups and individuals are up by 50% since 1973, but costs, costs for the operations of State government have actually increased once you turned it into real dollars and take out the impact of inflation. Education and human services account of 97% of the increased general fund appropriation. Dollars for operations account for a very, very small portion of this budget. To those who say, and there are some, to those who say that we can find another \$250,000,000 for education, I ask, where are you going to get the money. If they say more taxes, I say 'no'. If they say by cutting other programs, I ask, which ones? Are you going to close mental hospitals? Are you going to cut public aid grants? Are you going to cut down on law enforcement, consumer protection, economic development? Where, where can you find that \$250,000,000? The answer is, you cannot, without increasing taxes, and that I will not do. Now the overall budget is down in great part, because of the reduced level of recommended capital appropriation. Last



year, you'll recall that an effort to stimulate the lagging construction industry in our overall Illinois economy expedited efforts were made to get needed projects under contract. This year's budget level reflects the return to a more normal capital program. In the area of transportation we are continuing to make the investment necessary to improve and maintain highways, airports and railroads and yes, to support public transportation throughout the State. The recommended highway construction program, financed by road funds and bonds is \$1.2 billion. Over \$500,000,000 is for new projects. The balance is to continue projects now under contract. This program will enable us to mostly complete the interstate system. It will provide for the widening and resurfacing of 500 miles of roads. It also includes \$59,000,000 for improvements in the Chicago Metropolitan area. We are continuing to work on the supplemental freeway system. \$92,000,000 of freeway construction will be placed under contract next year. Support for public transportation will be \$242,000,000. Public transportation systems, as you know, all over this State, now receive State support, and there are the special programs for students, for senior citizens and for the handicapped. Details of other programs are spelled out in the accountability budget narrative which gives detail and historical comparison for each and every Department. Overall, this budget provides more services, services that people need and expect. Education accounts of 33 percent of the total and 43 percent of general funds alone. Human services account of 27 percent. Transportation for 19 percent. Protection of the environment and natural resources 5 percent. I repeat, this is a sound budget. A moderate budget. It balances the needs of all the people, the need for services and the need to hold the line on taxes. This budget calls upon government, to meet the needs of people with both quality and discipline. There is no room for frills. There is no room for political increases. Only hard work and service to people. In short, this budget requires the State to live within its means, just as millions of men and women throughout Illinois are doing today. Thank you very much."



Speaker Redmond: "Will the Committee of Escorts come forward to the rostrum to escort the Governor from the Chambers? Will the Committee come forward? The President of the Senate is recognized."

President Partee: "Mr. Speaker, I move that the Joint Session do now arise."

Speaker Redmond: "The President moves that the Joint Session do now arise. All in favor, indicate by saying 'aye'. Opposed 'no'. The 'ayes' have it. The Joint Session will arise."

President Partee: "The Senate will be in immediate Session in the Senate Chambers. Thank you."

Shea: "The House will come to Order. On the Motions, Representative Lechowicz, on Senate Bill 1520."

Lechowicz: "Mr. Speaker, Ladies and Gentlemen of the House, Senate Bill 1520, I'm asking that this Bill be advanced to Second Reading with reference to Committee. This Bill is the Bill that provides land, which is presently located approximately at Oak Park and Irving Park Road for the purposes of the new Horizon School for the mentally retarded. There have been a number of meetings on this specific piece of property and in turn, between the Department of Mental Health and the Assistant Director, Mr. Blantant. He has proved....."

Shea: "Mr. Lechowicz, have you cleared this with both sides of the aisle?"

Lechowicz: "Yes, Sir, I have."

Shea: "All right, the Gentleman's motion is to advance this Bill to the Order of Second Reading without reference to committee. On that Motion, the Gentleman from Winnebago, Mr. Simms."

Simms: "Well, Mr. Speaker, I'd like to ask Mr. Lechowicz a question if I might."

Shea: "He'll yield."

Simms: "Representative Lechowicz, what is the value of this property that you want to transfer?"

Lechowicz: "Mr. Simms, if you'll hold on for one minute. First of all, this is a parcel that is physically owned within the State. It's for..... and if you'll read the original grant to the State by the



Dunning Family, it can only be used for Mental Health purposes. If you recall, the appropriation for the capital development board, they are to put five facilities in there. This in turn, the exact dollar amount has not been figured, Tim, but in turn the purpose of the property is for the mentally disabled and in turn, it is suppose to receive the support of the department."

Simms: "Well, Representative Lechowicz, do you have any idea what the value of the property is. Is it worth ten million or two million or three million? I.... my point is, Ted, while this is State property at the present time....."

Shea: "Mr. Lechowicz, do you want to take this out and go over and talk to the Leadership again. They agreed, I thought."

Lechowicz: "More than happy to."

Shea: "Mr. Hoffman, do you have a question? He took the Bill out of the Record. Turn on Gene Hoffman."

Hoffman: "Mr. Speaker, Ladies and Gentlemen of the House, I realize he's taken the Bill out of the Record, but for the Record, I would just like to point out, it is my understanding that Commonwealth Edison bought two acres of similar property about two years ago from the Department for \$267,000. It seems to me like it's reasonable that this Bill would go to Committee. I think that's all we're asking, that there be a fair hearing on it."

Shea: "I don't think anybody is objecting. I thought he had talked to the people on your side. He's talking to them again. On the Order of House Bills..... on the Order of Motions appears House Bill 2347. The Gentleman from Peoria, Mr. Schraeder, on the Floor? Turn Mr. Giorgi on, on that Bill."

Giorgi: "No, no, no. I've got a Motion of my own I'm waiting for."

Shea: "Is Mr. Schraeder on the Floor. All right, take that Bill out of the Record. Turn Mr. Schraeder on please. There he is."

Schraeder: "Mr. Speaker, Members of the House, this Motion would be to bypass the Committee. We had a situation existing in the county of Peoria, the vacancy for the position of sheriff. The position was filled by mandate, the statute, with the Republican Party picking their candidate and then subsequently he took office.



They also now demanded by the Statute to have a special election in August unless this piece of Legislation goes into effect. All I'm asking is that we allow a Motion to bypass committee so that this Bill may be placed on the Order of Second Reading so that we can pass it out as quickly as possible and thereby saving the County of Peoria \$50,000."

Shea: "Mr. Schraeder, let me ask you, as I understand the Rules, in order to get this Bill heard, you have to go to the Rules Committee and they would have to determine by a Majority vote that this Bill was a Bill necessary for the orderly operation of State government, so would you please, rather than make the Motion now, withdraw your Motion and discuss with Mr. Katz when he can arrange a meeting of the Rules Committee so we can do that for you?"

Schraeder: "Yes, Sir, thank you very kindly."

Shea: "Thank you. On the Order of Motions is Mr. Giorgi."

Giorgi: "Mr. Speaker, Senate Joint Resolution 54 is by Senator Palmer that's been in the House since November, and all it does is extend the reporting date of the special committee to investigate problems concerning administration of Unemployment Compensation Act to next month, April 15 and I would move for the suspension of the necessary so that this can be adopted."

Shea: "The Gentleman moves for the suspension of the appropriate Rules so that this Resolution can be heard immediately. Is there objection. Hearing none, the attendance roll call will be used for the roll call to suspend the rules. Now on the Motion, the Gentleman moves for the adoption of Senate Joint Resolution 54 which extends the reporting date for the Committee on Unemployment until April the 15th. Since there is involved in this the expenditure of State funds, we will require a roll call. All those in favor will vote 'aye'. Those opposed will vote 'nay'. Takes 89 votes. 107..... 89 for the expenditure of funds, Mr. Giorgi."

Giorgi: "Thank you."

Shea: "Have all voted who wished? Have all voted who wished? Have all voted who wished? Take the Record. On this question, there are 102 'ayes', no 'nays', no 'present' and the Gentleman's



Resolution is adopted." On the Order of Resolutions, Agreed Resolutions, Mr. Giorgi."

Giorgi: "Will the Clerk read the Resolutions."

O'Brien: "House Resolution 667. Polk. House Resolution 668. Polk. House Resolution 669. Madigan. House Resolution 670. Geo-Karis. House Resolution 671. Fleck. House Resolution 672. Hanahan. House Resolution 673. Hanahan."

Shea: "Gentleman from Cook, R. K. Hoffman, on a question."

Hoffman: "No, Mr. Speaker, I wanted the attention of the Chair, after he completed."

Shea: "All right, the Gentleman from Winnebago, Mr. Giorgi, on the Agreed Resolutions."

Giorgi: "Mr. Speaker, House Resolution 667 by Representative Polk congratulates the Morris Fire Department on 100 years of outstanding service. House Resolution 668 by Representative Polk honors Mr. Charles Viele of Clinton, Iowa on his Golden Wedding Anniversary. House Resolution 669 by Madigan honors Margaret Punda on her Golden Wedding Anniversary. House Resolution 670 by Representative Geo-Karis honors the Diamond Exchange Club which selected William John Bickett for their outstanding award. House Resolution 671 by Fleck honors George Guttman of Illinois Glass Company. House Resolution 672 by Hanahan honors Louie Fleck, the Vice-President of the Teamsters and House Resolution 673 by Hanahan honors Ray Schesler as outstanding citizen of the Teamsters Association. I move for the adoption of these agreed Resolutions."

Shea: "Gentleman moves for the adoption of the Agreed Resolutions. All in favor say 'aye'. Opposed 'nay'. The 'ayes' have it. Now, back to Mr. Hoffman."

Hoffman: "Thank you, Mr. Speaker. I would at this time move for the suspension of Rules 41a for the immediate consideration of HR 651."

Shea: "The Gentleman moves for the suspension of the appropriate Rule for the immediate consideration of Resolution 651. Is there any discussion? The Gentleman from Cook, Mr. Schlickman."

Schlickman: "Thank you, Mr. Speaker. Would the Sponsor explain the Resolution?"



Shea: "Will the Clerk read the Resolution? Evidently, it isn't on the Clerk's desk. Will you go ahead and explain it, Mr. Hoffman?"

Hoffman: "Thank you, Mr. Speaker. House Resolution 651 addresses itself to the process of testing of real estate facilities. This has become a problem in many of the areas and we find that there is a great question as to the constitutionality of these testers and whether there are any violations of the citizen's rights under the State Constitution. This House Resolutions directs the Illinois Investigating Commission to conduct public hearings on this matter and report back to the General Assembly."

Shea: "All right, the Gentleman asks leave to use the attendance roll call to suspend the appropriate rules for the immediate consideration of the Resolution. Is there objection? Mr. Schlickman objects. Now the gentleman moves to suspend the appropriate rule for the immediate consideration of the Resolution. Ladies and Gentlemen, will you please be in your seats? The gentleman from Cook, Mr. Hoffman, has moved the immediate consideration of House Joint Resolution 41. All those in favor will vote 'aye' to suspend the Rule. Those opposed will vote 'nay'. Takes 107 votes. Shea 'aye' please. House Resolution 651. It's not a Joint Resolution. Have all voted who wished? Have all voted who wished? The gentleman from Cook, Mr. Hoffman, to explain his vote. This takes 107 votes."

Hoffman: "Thank you, Mr. Speaker. I realize at this time that some of the interest has possibly dwindled, but I think to more appropriately put this we're dealing with the rights of the citizens of the State of Illinois and whether their constitutional prerogatives are being violated, and I would ask that the Members that do remain on the House Floor take a few minutes on this and act in accordance to suspend the Rules so we can give this vehicle, this House Resolution, to the Illinois Investigating Commission, so they can conduct hearings on this most sensitive area. This is something that for those who are not familiar with the process of testing I would take the prerogative of extending the explanation of vote until we do have 107, but this is the process where citizens engaged



in the process of selling real estate are approached by people pretending to buy or be interested in real estate, but they are there with the expressed intention to try to see if these salesmen or brokers, representatives of the firm can be inticed, coerced or trapped into saying or portraying something that is not within their prerogative to do. Now we have unindated with complaints in many of the areas of the State and it's a very serious matter, and I would ask for a few more 'aye' votes."

Shea: "The Gentleman from Cook, Mr. Mann, to explain his vote."

Mann: "Well, Mr. Speaker and Members of the House, I have a different understanding of the process, which my good friend, Ron Hoffman, described, and I think that ah.... this is a process which is not detrimental to local communities, but one which can be very helpful to local communities. I think that we ought to take a look at the process. I'm not opposed to the matters going to Executive Committee, but I don't think we know enough about what he's speaking about to go around the Committee. He's used a lot of negative words to describe the process, but he hasn't said what the process is. He hasn't said who's for it and who's against it. We have plenty of time to take a look at this process and let the Executive Committee study it and approve of it and if it is worthwhile, then no time will be lost, but it's not the kind of a matter that needs attention today, and therefore I would urge either a 'no' or a 'yellow' vote."

Shea: "The Gentleman from Cook, Mr. Houlihan, J., to explain his vote."

Houlihan: "Will the Sponsor yield for a question?"

Shea: "We're on explanation of vote, but he indicates he will, Mr. Houlihan."

Houlihan: "In previous times we've had investigations by the Illinois Investigating Commission that have cost a tremendous amount of dollars that we haven't reviewed by the Committee procedure. Don't you think it would be more efficient to have the Committee System look into this first and then see if there is a necessity for pursuing this Legislation and not having the investigation undertaken instead of a preliminary hearing on this issue?"



Hoffman: "Under ordinary circumstances, Representative, that is exactly what I would do. However, in the areas that are experiencing this, we are having many, many charges that individual Constitutional rights are being abridged, and for the cost of the litigation involved that is being permissively put upon some of the individuals involved, I feel that this is one area and many of the Representatives that I have discussed this with agree that we cannot tolerate one day, one minute, the abridgement or the violation of any citizen's constitutional rights. Some of the material that has been passed around, I have one here that if you care to see, the type of practices that we are referring to. Until such time as it hits your individual district, I don't think you can truly appreciate the impact, but it's something that I feel that we cannot in this case wait one minute more to do."

Houlihan: "Can you explain what some of those practices are?"

Hoffman: "The practices are multiple by description; however, they revolve around the testing of real estate offices, by people posing not as legitimate buyers, but people posing to test the realtor on what he says and how he handles his practice. Now for most Representatives in this area, in this General Assembly, who have served in the Armed Force of the United States, we were there with the intent of protecting our Constitutional rights, without the thought process of having to test anyone testing the legality or legal actions of someone without warrant charges, strikes me as something that we experienced in Europe in 1930. This is something where Big Brother again is put to the test of sighting on the little people, and I for one will not spend one more day to tolerate it."

Shea: "Have all voted who wished? Take the Record. On this question, there are 117 'ayes', 12 'nays', 12 members voting 'present' and the Motion to suspend the Rule is adopted. Now on the question, the Gentleman's Motion to adopt the Resolution requires 89 votes. The Gentleman from Cook, Mr. Hoffman, on the Resolution."

Hoffman: "Thank you, Mr. Speaker. Not to take up any more time, I think those, many Representatives who are on the Resolution as Co-sponsor realize the impact and the import of this piece of



Legislation and I would like to expeditiously move do pass on 651."

Shea: "Is there any discussion? The lady from Lake, Mrs. Geo-Karis, on the Resolution."

Geo-Karis: "Mr. Speaker, before we go on, it's been very difficult to hear. If the Sponsor would just briefly give us the essence of the Resolution. I couldn't quite make it out."

Hoffman: "Well, the essence of the Resolution is to direct the Illinois Investigating Commission, which is our investigatory arm to conduct public hearings into the practices conducted by people testing real estate operations, in the sale of real estate."

Shea: "All right, now on the question, all those in favor will vote 'aye'. Those opposed will vote 'nay'. Have all voted who wished? Have all voted who wished? Have all voted who wished? Take the Record, Mr. Clerk. Mr. Hoffman, R. K."

Hoffman: "I did not want to take up the time of the House...."

Shea: "Gaines 'aye'. Madison 'no'. Richmond 'aye'. Polk 'aye'. Lauer 'aye'. Daniels 'aye'. On this question, there are 90 'ayes', 91 'ayes', 10 'nays', 10 Members voting 'present' and the Resolution is adopted. The lady, Mrs. Stiehl, do you seek recognition. Will you put Mrs. Stiehl as 'aye' on the last roll call. Death Resolutions. Now this is a Death Resolution for a former Member of this House. Would the Members please be in their seat and the House be in order?"

O'Brien: "House Resolution 663. DiPrima and all Members of the House. Whereas the People of Illinois has suffered the loss of a great friend and public servaht in the passing of the Honorable Sam Romano, Senator from Chicago; and whereas he was a native of Chicago and was educated in the Public Schools of that great City before attending Cosmopolitan Business College and Lewis Institute, which is now a part of the Illinois Institute of Technology; and whereas he was a practicing tax accountant and worked as a Senior Partner of Rapid Business Services of Chicago; and whereas Senator Romano was also active in civic affairs and served the People of



Chicago as Chairman of the Twenty-fifth Ward of Regular Democratic Organization, he was active in the affairs of both St. Roman Catholic Church and St. Michaels Roman Catholic Church and whereas Sam Romano was first elected to the Illinois House of Representatives in 1954 and he served in this Chamber for six terms before his election to the Senate in 1966; and whereas he was re-elected to the Senate in 1968 and 1972 and always maintained his high standards of public service, integrity and good government as he ably represented the people of his 20th District of the City of Chicago and of the State of Illinois; and whereas he is survived by his wife, Lena, his son Joseph and his daughter, Diane, Mrs. Paul Santo; the children having seven children between them and the grandchildren brought great joy to the Senator; and whereas the People of Illinois were well served by this outstanding Senator and the presence of him in the halls of government will be sorely missed by those people as well as all those who knew him and worked with him; therefore, be it resolved by the House of Representatives of the 79th General Assembly of the State of Illinois that we join the People of Chicago and of the State of Illinois in mourning the passing of a good friend, able counselor and dedicated public servant, the Honorable Senator from Chicago, Sam Romano; and be it further resolved that we extend our deepest sympathy to his beloved wife, Lena, and to each of the Members of his family, in this their time of bereavement; and be it further resolved that a suitable copy of this preamble and resolution be presented to Lena Romano as a Memorial to the life and work of her husband."

Shea: "The Gentleman from Cook, Mr. DiPrima."

DiPrima: "Mr. Speaker, Ladies and Gentlemen of the House, as many of you know, Sam and I have been..... we roomed next door to each other for the last twelve years. We ate together every evening when we were down in Springfield here and he was a tremendous individual, loved by everybody who knew him. I'm very grateful for the acceptance of this Resolution. Thank you."

Shea: "The Gentleman moves for the adoption of the Resolution. All those in favor, say 'aye'. Further death Resolutions. Are there



any announcements? The Gentleman from Cook, Mr. Madigan, moves that the first and second special sessions of this General Assembly stand adjourned until April 5 at 4:05 and 4:10 respectfully. All in favor say 'aye'. Mr. Madigan moves that the House do now stand in recess. The Clerk will read in First Reading Bills, and then the House then stand adjourned until tomorrow morning at 9:30. All in favor say 'aye'. The House is adjourned."

