72nd Legislative Day

7/3/2017

Speaker Lang: "The House will be in order. Members will be in their chairs. We shall be led in prayer today by Pastor Shaun Lewis, who is the director of Civil Servant Ministries, serving the political leaders of Illinois. Pastor Lewis is a guest of Representative Morrison. Members and guests are asked to refrain from starting their laptops, turn off all cell phones, and rise for the invocation and Pledge of Allegiance. Pastor Lewis."

Pastor Lewis: "Thank you. If you would bow with me in prayer. Psalm 121 says, I lift up my eyes to the hills, from where does my help come? And the weary psalmist answers saying, my help comes from the Lord who made heaven and earth. And then he says, many times in the verses that follow that the Lord keeps His people; He holds on to His people; He helps His people. And Father, this expresses my prayer really for our lawmakers and their staff members today. Preparing the budget has been a volatile, emotional experience and each one here is very weary. From where does my help come? The psalmist looked to the Lord, the One who made heaven and earth, and his weary soul found rest. Thank you for the work of this chamber. I pray, Lord, that each one would look to You, that each would strive to honor You and find rest in You. Protect our lawmakers and their families, comfort them as they're away from home. In Jesus' name, Amen."

Speaker Lang: "We will be led in the Pledge by Representative McDermed.

McDermed - et al: "I pledge allegiance to the flag of the United States of America and to the republic for which it stands,

72nd Legislative Day

7/3/2017

one nation under God, indivisible, with liberty and justice for all."

Speaker Lang: "Roll Call for Attendance. Leader Currie."

Currie: "Thank you, Speaker. Please let the record show that there is not a single House Democrat who is excused today."

Speaker Lang: "Mr. Andersson."

Andersson: "Thank you, Mr. Speaker. Please let the record reflect the excused absences of Representatives Batinick, Cabello, Fortner, Harris, D., Jesiel, Sosnowski, Stewart, and Winger."

Speaker Lang: "We have 110 Members answering the roll and the House has a quorum. Mr. Clerk, Agreed Resolution."

Clerk Hollman: "Agreed Resolution. House Resolution 528, offered by Representative Gordon-Booth."

Speaker Lang: "Leader Currie moves for the adoption of the Agreed Resolution. Those in favor say 'yes'; opposed 'no'. The 'ayes' have it. And the Agreed Resolution is adopted. Mr. Butler, for what reason do you rise, Sir?"

Butler: "Since the Body is at ease, a point of personal privilege, please."

Speaker Lang: "You may proceed."

Butler: "Ninety-two years ago today, a boy was born at St. Francis Hospital in Peoria, Thomas Andrew Butler. He grew up in Peoria, he went to Spaulding High School, graduated in 1943, enlisted in the United States Army and served in World War II as part of the 5th Infantry Division, receiving a Bronze Star for his service for our country. Came home, met a woman named Harriet, who was engaged to someone else at the time, stole her heart, ended up getting married to her, had seven kids in Peoria, worked... went to work for a company and eventually

72nd Legislative Day

7/3/2017

bought this business and had it for 25 years before the economic strife in the 1980s put that company under and my parents went bankrupt. My seven kids in my family, only two of us live in Illinois now. Only one of us lives in central Illinois with our roots here in central Illinois. The reason I'm in this Legislature is to honor my father and his memory and hopefully move this state forward so people like my family don't have to see their businesses go bankrupt, and see their kids move out of state. Today would have been my dad's 92nd birthday. We lost him 12 years ago to cancer. This is one of the reasons why, Marcus, I am a proud Member of the Cancer Caucus. So, today I'd like to wish my dad a happy birthday, and remind him that the Cubs actually did win the World Series 'cause he's the reason I'm a Cubs fan. I wish he was here today. It wasn't until he enlisted in the Army that he found out his birthday was July 3, because his parents lied to him and said he was born on July 4. But when he went and got his birth certificate, he found out he was born on July 3, not until he was 18 years old. So, today I wish my dad up in Heaven, Thomas Andrew Butler, Jr., a happy 92nd birthday."

Speaker Lang: "Thank you, Mr. Butler. Mr. Ford is recognized."

Ford: "Thank you, Mr. Speaker. Point of personal privilege."

Speaker Lang: "Please proceed, Sir."

Ford: "I would like to also wish the Butler family a happy birthday as well. Today is Re-entry Day in Illinois. Tomorrow we're going to celebrate the Fourth of July, Independence Day for this country, but in Illinois today we celebrate re-entry. Re-entry for all of the men and women with criminal background records that can't seem to find their way back into society

72nd Legislative Day

7/3/2017

with jobs, housing, and things like that to be productive citizens. So, I want to thank the Governor for being such an advocate for reducing the prison population in the State of Illinois. I want to thank all the Members that voted to make today Re-entry Day in Illinois, July 3, for this year and next year. We celebrate re-entry so that people with backgrounds can re-enter into society and be successful. That's one point of personal privilege. The second one, I also want to thank my mom for being the compassionate person that she is to teach me how to understand when difficult times are at stake and how to make ends meet. And that's how I was able to work yesterday and vote for the budget Bill because growing up on the west side of Chicago, it's never been easy, but we learn how to make ends meet. And so, I urge the Governor, if the Bill comes to his desk, to sign it, because it's a real pro-life Bill. Thank you, Members."

Speaker Lang: "Thank you, Sir. Chair recognizes Mr. Evans. For what reason do you rise, Sir?"

Evans: "Just a quick point of personal privilege."

Speaker Lang: "Oh, you don't have to be that quick. You can take as long as you want, Sir."

Evans: "Oh, even wonderful, even better. I would just like to thank everybody in this Assembly for your support for House Joint Resolution 54. And to start is apropos to discuss it because clearly cancer has affected a lot of folks and we passed a Resolution regarding cancer. I just lost a friend, she's 32 years old. She had brain cancer, a rare form of brain cancer, and her funeral will be Saturday and her family is very hurt, but their passion to advocacy continues. And I

72nd Legislative Day

7/3/2017

mentioned to them that we passed this Resolution and they were just so happy that all of you all cared enough to continue to push the legacy of her daughter. Sara Feigenholtz, I saw on Facebook, had a friend that she recently lost. Clearly it's affected both sides. We've all done something to send a message to the people in our community that we care. So, when we get through all of the budget talk, I think, in a bipartisan manner we have something to say that, yes, we can't solve cancer, we can't end it for you, we can't substitute your pain, but we can talk about it, we can advocate for it. We have passed a Resolution; we'll all do something. So, thank you all and again, my thoughts and prayers are with everybody in this Assembly who's affected. You're going to be a beacon of light, Tim Butler, for all of your district 'cause they'll know that you care and so would all of us. So, again, thank you for what we've done and let's continue to push to make folks' lives better. I believe in that. We've done it. And we're going to keep doing it. So, thank you."

Speaker Lang: "Representative Gordon-Booth is recognized."

Gordon-Booth: "Thank you, Mr. Speaker. A moment of point of personal privilege, please."

Speaker Lang: "Please proceed."

Gordon-Booth: "I am excited to be standing here on the House Floor and announce that I just received a text message stating that my sister is going in to deliver a baby. Her name is Devon and she has waited quite a long time for this special day and I just thought it was important to share that with my General Assembly family. Oftentimes when we have births, deaths, we

72nd Legislative Day

7/3/2017

share these important moments with one another and I'm excited to culminate today's activities and watch and be a part of seeing my nephew come into the world."

- Speaker Lang: "Congratulations to your family, Representative.

  The House will be in order for an announcement. We're waiting for some documentation. The House will be in recess 'til 11:30 or to the call of the Chair. The House will be in order. The Chair recognizes the Clerk."
  - Clerk Hollman: "Committee Reports. Representative Barbara Flynn Currie, Chairperson from the Committee on Rules reports the following committee action taken on July 3, 2017: recommends be adopted, referred to the floor is Floor Amendment #1 to Senate Bill 42."
- Speaker Lang: "Senate Bill 42. Mr. Clerk, please read the Bill."

  Clerk Hollman: "Senate Bill 42, a Bill for an Act concerning finance. This Bill was read a second time on previous day. No Committee Amendments. No Floor Amendments have been approved for consideration immediately, although Floor Amendment #1 was released from the Rules Committee."
- Speaker Lang: "Chair recognizes Mr. Demmer."
- Demmer: "Thank you, Mr. Speaker. The Republicans request an immediate caucus."
- Speaker Lang: "Shocking, Sir. How long will that caucus be? Can you estimate for me?"
- Demmer: "One hour."
- Speaker Lang: "The Republicans will caucus immediately in Room 118. The Democrats are not going to caucus. The House will be in recess 'til 12:30 or until the call of the Chair. The House

72nd Legislative Day

7/3/2017

- will be in order. Mr. Clerk, Senate Bill 42. Please read the Bill."
- Clerk Hollman: "Senate Bill 42, a Bill of an Act concerning finance. This Bill's read a second time a previous day. No Committee Amendments. Floor Amendment #1, offered by Representative Greg Harris, has been approved for consideration by the Rules Committee."
- Speaker Lang: "Mr. Harris moves that applicable rules be waived so that this Motion can be heard immediately. Mr. Demmer, do you rise?"
- Demmer: "For an announcement, Mr. Speaker."
- Speaker Lang: "Go ahead, Sir."
- Demmer: "Please let the record reflect that Representatives Brady and Hays are excused for the day."
- Speaker Lang: "Thank you, Sir. And... and is there leave on the Motion? Leave is granted. Mr. Harris on the Amendment."
- Harris, G.: "I would like to adopt Amendment #1. I think there are a series of Amendments. And we could debate them on Third, if that's acceptable?"
- Speaker Lang: "Seeing no objection, those in favor of the Amendment say 'yes'; opposed 'no'. The 'ayes' have it. The Amendment is adopted. Mr. Clerk."
- Clerk Hollman: "No further Amendments. No Motions are filed."
- Speaker Lang: "Third Reading. Please read the Bill."
- Clerk Hollman: "Senate Bill 42, a Bill of an Act concerning finance. Third Reading of this Senate Bill."
- Speaker Lang: "Mr. Harris."
- Harris, G.: "Thank you, Ladies and Gentlemen of the House. This is the Budget of Implementation Bill, the BIMP Bill. It is

72nd Legislative Day

7/3/2017

750 pages long. I will not read them all out to you in the record, but there are several things I would like to point out, particularly in response to Representative McCombie's questions and others that were asked on the floor yesterday. First, in this Bill is the language to authorize the pension changes that were referenced in our Appropriation Bill that allowed us to save, oh, several hundred million dollars. I will tell you what those items are; it is adoption of the Tier 3 proposal, it is adoption of the actuarial smoothing proposal, it is the adoption of the limited cost shift for TRS and SURS proposal. Those are the pension changes which were referenced in the savings number in our appropriation language. In addition, in the BIMP is a five percent reserve authority for the Governor for other state funds, FY18 only. The Governor has also asked for, and there is in this Bill, four percent transferability for operations for FY18 only. For special education, there is a maintenance of effort requirement for special education funding. At the request of the Governor's Office of Management and Budget there is a one-month extra lapse period for FY18. There is the adoption of a CCP Coordinated Community Care Project Task Force, which is tasked to work in the next several months to develop a cost reduction plan for the CCP system. There is authorization for \$750 million from the Drug Rebate Fund to pay Medicaid bills. There is also a plan for paying down the backlog of old bills that is in the Comptroller's Office. And these are the elements of the borrowing plan; interfund borrowing for two years... interfund borrowing as adopted to allow \$1.2 billion to be borrowed from designated funds of the state.

72nd Legislative Day

7/3/2017

There is a two-year repayment system. There is a \$300 million sweep authority for certain funds of the state. There is authorization for up to \$6 billion in general obligation funds of the state for debt repayment. If you were to add together the amount from the current surplus from our operating budget... I'm sorry, I just skipped a step here. So, I would like to say the current surplus from our operating budget would support \$3 billion in general obligations funds borrowing, which if used to pay down Medicaid debt would result in the availability of \$5 billion for the use of bill backlogs. If you were to add these items together plus spending authority for the Drug Rebate Fund, the Commitment to Human Services Fund, and the Educational Assistance Funds in the amount \$800 million, our repayment number for the backlog of old bills under this program would be \$8 billion. So, this would generate \$8 billion for the payment of backlog of old bills and there would be no additional revenue stream needed to fund it. There would be no additional tax hikes or fee hikes or, you know, increases in revenue of any kind necessary to service debt at this level. I'd be happy to answer any questions."

Speaker Lang: "Mr. Andersson for up to five minutes."

Andersson: "Thank you, Mr. Speaker. Will the Sponsor yield?"

Speaker Lang: "Sponsor yields."

Andersson: "Thank you. Representative Harris, mostly I want to focus on the last item that you talked about, which is the bonding, to understand that more completely. Our analysis shows that we'll do interfund borrowing of 1.2 billion, as you indicated, that has to be repaid, 300 million in fund

72nd Legislative Day

7/3/2017

sweeps and 6 billion in general obligation bond authorization. But our analysis says that on the bonded... bond authorization, sufficient funds are not included in the budget to pay down this bond authorization. Can you speak to that, please?"

Harris, G.: "Yes. And I think that it is true that there is authorization for up to \$6 billion in bonds, given the surplus that we are currently running there were debt ser... be debt service available to service approximately \$3 billion in bonds. Although should another debt... revenue stream be identified or additional funds become available, through actions of the Governor, that could be used to pay down... authorize for service for up to \$6 billion of general obligation bonds."

Andersson: "So, when you indicated that there was a total of 8 billion, does that... is that assuming the 6 billion or is that just assuming the 3 billion?"

Harris, G.: "That assumes the 3 billion."

Andersson: "It does? Okay."

Harris, G.: "Yes."

Andersson: "And then with regard to the... you had mentioned the CCP Program and creating a task force with that. Would it be fair to say that by doing that you're trying to incorporate some of the suggestions... maybe the suggestions that you might find palatable with the CRP Program that induces some of the flexibility that's been advocated for?"

Harris, G.: "This was a discussion... a negotiated agreement between the four caucuses. We wanted to sit down with all stakeholders, all of us, four Caucuses, the Governor's

72nd Legislative Day

7/3/2017

Office, and those in the community realize we must reduce our liability in this program. We would negotiate, come up with a plan, including potentially some items in the CRP plan or other suggested by other stakeholders for that purpose."

Andersson: "And with regard to the funds sweep themselves, there's a long list. I mean it's one, two, three... three and a half pages long. Have those generally been consistent with the negotiations that have gone on with either the Governor's Office or the other Caucuses?"

Harris, G.: "And I believe they are consistent with the lists that were in the Republican proposal."

Andersson: "Thank you. And generally, do you believe that this BIMP implements what we just voted on yesterday?"

Harris, G.: "Yes, I do, Sir."

Andersson: "Thank you, Sir. No further questions."

Speaker Lang: "Mr. Halbrook for up to five minutes."

Halbrook: "Thank you, Mr. Speaker. Question to the Sponsor."

Speaker Lang: "Sponsor yields."

Halbrook: "Representative, just a few days ago we passed a Bill out of both chambers to fund 9-1-1 because it was evidently broke; and I see here in part of the fund sweeps that we're sending out nearly \$6 million for that. Can you explain why we voted to increase fees when there was this much money in this account?"

Harris, G.: "Representative, I would say there is \$12 million in the statewide 9-1-1 fund. There is authority to potentially borrow or sweep from it; and it is not a requirement, but it is an opportunity."

72nd Legislative Day

7/3/2017

Halbrook: "Okay. I just think it's disingenuous that we continue to talk about raising fees and needing more money, when there's this kind of money and then we sweep it out of there.

And there will be no further questions. Thank you."

Speaker Lang: "Mr. Demmer for five minutes."

Demmer: "Thank you, Mr. Speaker. Will the Sponsor yield?"

Speaker Lang: "The Sponsor yields."

Demmer: "Representative, thanks for the overview of the Bill. I did have a little question about the pension aspects of the Bill. I notice that we have language in here to implement Tier 3 and in previous discussions we had set specific dates on which Tier 3 would start. That would be important for a couple of reasons; first, to give the system a date by which they would comply and second, give us an idea of when we might be able to start getting those savings and when the local employers would begin taking on responsibility for normal costs. So, my question would be, because we don't have a specific date here, on what date do local employers begin bearing responsibility for normal costs?"

Harris, G.: "Okay so, we have inserted language that would allow the systems to accelerate the adoption of this. So, as soon as they are technically able to implement this program, it could go live. So, we have it... we have inserted language that would allow an acceleration of the effective date."

Demmer: "So, the effective date I believe is immediately...
effective immediately, and then for this specific provision
of implementation of Tier 3, it's just when each system is
ready. So, it could be on different dates for different
systems?"

72nd Legislative Day

7/3/2017

Harris, G.: "That could be."

Demmer: "And they will begin assuming responsibility for normal costs on the date that they are ready with Tier 3?"

Harris, G.: "They would be responsible for the normal cost on the date of their implementation."

Demmer: "Okay. Thank you very much."

Speaker Lang: "Representative Bellock for five minutes."

Bellock: "Thank you very much, Mr. Speaker. Will the Sponsor yield?"

Speaker Lang: "Sponsor yields."

Bellock: "Again, thank you very much, Representative Harris, for all the work that we did over the last couple days on these issues. I just wanted to ask you a couple of things. So, regarding the Community Care Program, I see that that's included and that's a 72 cent increase and the DD is 75 cents?"

Harris, G.: "Yes."

Bellock: "And we had a lot of discussion about that Community Care Program. Is that wording still in the Approp Bill about specifically that the CRP Program cannot be created?"

Harris, G.: "The language in the Approp Bill assumes the continuation of the CCP Program as it has traditionally been."

Bellock: "Okay. That was an objection of ours, but I just wanted to see if that was still in there. And then on to... we had a lot of discussions as Speaker Madigan asked us what were our main goals and you agreed that we tried to work over those couple of days in the back pay down the backlog of bills. I know you talked about that briefly with Representative Demmer. But so, at the end of the year, I guess, trying to

72nd Legislative Day

7/3/2017

look at it Representative Demmer and I tried to get it to a \$10 billion mark and then on the Medicaid that we could get the match... no, I think it was 8 billion... then on the Medicaid match it will be 10 billion.

Harris, G.: "All right."

Bellock: "So, where are you at on this?"

Harris, G.: "So, on this, with the available revenue stream, the... it would support... this plan would support \$3 billion in borrowing, which would get us the 5 billion on the bill backlog. If you remember, in our negotiations very late on Friday night, there was a list brought in by your side..."

Bellock: "Yes."

Harris, G.: "...that had an additional revenue stream on it which
 we had all agreed to which would have serviced the higher..."
Bellock: "Right."

- Harris, G.: "...level of borrowing. But then, I think there was some disagreement and that was withdrawn as an offer. So, we could not count on that revenue stream; therefore, the amount we were able to borrow to pay down the backlog of old bills became significantly reduced."
- Bellock: "Right. I will hope that at the end of the year, if we have the \$15 billion of backlog, that we will see that down to 7 billion with what you've got in here."
- Harris, G.: "It is \$8 billion worth of funds that are available to pay down the backlog currently, as it's 15 billion, so I think 7 billion would be a correct number."
- Bellock: "Thank you. Just one other comment on here. I think...
  oh, do you have the Creates Community Care Program Service
  Task Force. I just, we did not have another meeting after

72nd Legislative Day

7/3/2017

that. We I did not think we're in favor of that, but I see that it's in here. So I just wanted to mention that. Thank you. And thank you very much for all the work."

Speaker Lang: "Representative Ives for five minutes."

Ives: "Thank you, Mr. Speaker. To the Bill. So, as we've talked about before on the House Floor, budgets actually do determine your priorities. So, I think it's interesting when you look at the fund sweeps what the priorities are from this Budget Implementation Act that apparently the Democrats, who have put this together, don't really care about. So, they're going to sweep funds from the Care Provider Fund for Persons with Developmental Disabilities; that's a million dollars. They're going to sweep funds from the Community Health Care Center Fund; that's \$800 thousand. They apparently don't care about criminal justice, because they're sweeping 400 thousand from the Information Projects Funds. There is a number of DHS funds... Department of Human Services Funds that you're sweeping, oh, roughly \$8 million from. Drunk Driving Prevention Fund, yeah, that gets taken out, too. Here's... here's a really important one that we've all talked about it here and that you guys have argued for. Early Intervention Services Revolving Fund, now that's \$5 million there. If you cared about environment, well, apparently the Democrats really don't care. You've got Electronics Recycling Fund getting hit and you've got Environmental Protection Trust Fund and a number of other ones taking... or getting hit. Yeah, so we have one of the highest amounts of housing that is under water in the State of Illinois. And what do we have here? Foreclosure Prevention Program Fund and Graduated Fund of the

72nd Legislative Day

7/3/2017

same, that's \$5 million out. Oh, yeah, and clean water doesn't seem to matter. We're taking out \$4.4 million out of that fund. Oh, nuclear safety, Nuclear Safety Emergency Preparedness Fund, \$6 million out of that. You care about your natural areas? Well, if this is your priority list, you don't because over 4 million is going out of natural areas and restoration. Oh, renewable energy. Oh, this one I love because you all know that I'm not a renewable energy fan because I think a lot of it is garbage unless done on minute select areas. But we're taking \$12 million out of the Renewable Energy Resources Trust Fund. Apparently, it's not a priority at all. School technology, you care about that? There goes 1.5 million. Oh, good, Sex Offender Registration Fund; there goes \$100 thousand. So, you've got a ton of things that you are taking money out of. If this budget shows your priorities, then this what you're sweeping funds from also shows your priorities. So, there's two things going on here; either these funds don't really do what they're designed for and they're bogus and the money should be returned to the people that have to pay into them or these really aren't your priorities to begin with. Regardless, this budget I guarantee you... I guarantee you like I said before, 13, 14, 15 I sat here the first bills that we did at the beginning of Session were all Supplemental Appropriation Bills for things that were not appropriately funded in the prior year's budget. I you, quarantee you... I quarantee that this Implementation Bill and the budget that was passed yesterday are not balanced, have not been vetted well, are not accurate, are overstating savings from cuts that you plan on getting or

72nd Legislative Day

7/3/2017

revenue that's coming in and I guarantee you that we will be back here to do more supplemental appropriations or continue the chaos. Thank you."

Speaker Lang: "Mr. Harris with a response to the comments."

Harris, G.: "Thank you, Representative. And I appreciate the lecture on our priorities. I would just mention that Members on this side of the aisle voted for a budget that fully appropriates FY18 authority for all of those items that you read out to us. We have shown where our priorities are. You voted against each and every one of those things. We are also in support of doing the emergency tasks that have to be done right now including borrowing from money sitting in accounts unused to save our state."

Speaker Lang: "Mr. Harris, you may close if you wish now."

Harris, G.: "Thank you, Ladies and Gentlemen. This is the Bill as presented. It is a thorough and comprehensive Bill. It reforms pensions; it protects special education; it moves to find methods to reduce our liability in the CCP Program and it will allow \$8 billion of borrowing to pay down our backlog of all debts with no new revenues needed from the taxpayers. I ask for an 'aye' vote."

'no'. The voting is open. This Bill requires 71 votes. Have all voted who wish? Mr. Clerk, please take the record. On this question, there are 73 voting 'yes', 36 voting 'no'. And this Bill, having received the Constitutional Majority, is hereby declared passed. Ladies and Gentlemen, the Chair is prepared to adjourn until 4:30 tomorrow. There will be an immediate

72nd Legislative Day

7/3/2017

Democratic Caucus upon adjournment. There will be an immediate Democratic Caucus upon adjournment. Leader Currie moves, that allowing perfunctory time for the Clerk, the House stand adjourn until Tuesday, July 4 at the hour of 4:30 p.m. Those in favor say 'yes'; opposed 'no'. The 'ayes' have it. And the House stands adjourned until Tuesday, July 4 at the hour of 4:30 p.m. There will be an immediate Democratic Caucus. The House is adjourned."

Clerk Hollman: "House Perfunctory Session will come to order. Introduction and First Reading of House Bills. House Bill 4078 offered by Representative McSweeney, a Bill concerning revenue. First Reading of this House Bill. There being no further business, the House Perfunctory Session will stand adjourned."