# **103RD GENERAL ASSEMBLY**

# State of Illinois

# 2023 and 2024

### SB1479

Introduced 2/7/2023, by

# SYNOPSIS AS INTRODUCED:

| 215 ILCS 5/132        | from Ch. 73, par. 744         |
|-----------------------|-------------------------------|
| 215 ILCS 5/132.5      | from Ch. 73, par. 744.5       |
| 215 ILCS 5/155.35     |                               |
| 215 ILCS 5/402        | from Ch. 73, par. 1014        |
| 215 ILCS 5/511.109    | from Ch. 73, par. 1065.58-109 |
| 215 ILCS 5/512-3      | from Ch. 73, par. 1065.59-3   |
| 215 ILCS 5/512-5      | from Ch. 73, par. 1065.59-5   |
| 215 ILCS 5/512-11 new |                               |
| 215 ILCS 5/513b3      |                               |

Amends the Illinois Insurance Code. Sets forth provisions concerning market conduct and nonfinancial examinations; market analysis and market conduct actions; access to books and records; examination reports; hearings; disclosures; confidentiality; corrective actions; and immunity to liability of market conduct surveillance personnel. Provides that the Director of Insurance shall collect and report market data to the National Association of Insurance Commissioner's market information systems. Provides that if the Director or an examiner finds that an administrator or pharmacy benefit manager has violated insurance-related laws or regulations under specified circumstances, then, unless the health care payer, health insurer, or plan sponsor is included in the examination and has been afforded the same opportunity to request or participate in a hearing on the examination report, the examination report shall not allege a violation by the health care payer, health insurer, or plan sponsor and the Director's order based on the report shall not impose any requirements, prohibitions, or penalties on the health care payer, health insurer, or plan sponsor. Removes various provisions concerning market conduct and nonfinancial examinations. Defines terms. Makes other changes. Effective immediately.

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1 AN ACT concerning regulation.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Illinois Insurance Code is amended by
changing Sections 132, 132.5, 155.35, 402, 511.109, 512-3,
512-5, and 513b3 and by adding Section 512-11 as follows:

7 (215 ILCS 5/132) (from Ch. 73, par. 744)

8 Sec. 132. Market conduct and <u>nonfinancial</u> <del>non-financial</del> 9 examinations.

10 (a) Definitions. As used in this Section:

11 <u>"Data call" means a written request by the Director to one</u> 12 <u>or more regulated companies or persons seeking data or other</u> 13 <u>information to be provided within a reasonable period for a</u> 14 <u>narrow and targeted purpose to address specific questions of</u> 15 <u>the Director.</u>

"Desk examination" means an examination that is conducted 16 by market conduct surveillance personnel at a location other 17 than the regulated company's or person's premises. "Desk 18 19 examination" includes an examination performed at the Department's offices with the company or person providing 20 21 requested documents by hard copy, microfiche, or discs or 22 other electronic media for review without an on-site examination. 23

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| 1   | "Market analysis" means a process whereby market conduct       |
|-----|--|
| 2   | surveillance personnel collect and analyze information from    |
| 3   | filed schedules, surveys, data calls, required reports, and    |
| 4   | other sources to develop a baseline understanding of the       |
| 5   | marketplace and to identify patterns or practices of regulated |
| 6   | persons that deviate significantly from the norm or that may   |
| 7   | pose a potential risk to insurance consumers.                  |
| 8   | "Market conduct action" means any activity that the            |
| 9   | Director may initiate to assess and address the market         |
| 10  | practices of regulated persons, including market analysis and  |
| 11  | market conduct examinations. The Department's consumer         |
| 12  | complaint process outlined in 50 Ill. Adm. Code 926 is not a   |
| 13  | market conduct action for purposes of this Section; however,   |
| 14  | the Department may initiate market conduct actions based on    |
| 15  | information gathered during that process. "Market conduct      |
| 16  | action" includes, but is not limited to:                       |
| 17  | (1) correspondence with the company or person;                 |
| 18  | (2) interviews with the company or person;                     |
| 19  | (3) information gathering;                                     |
| 20  | (4) policy and procedure reviews;                              |
| 21  | (5) interrogatories;   |
| 0.0 |  |

22 (6) review of company or person self-evaluations and 23 voluntary compliance programs;

- 24 (7) self-audits; and
- 25 (8) market conduct examinations.
- 26 <u>"Market conduct examination" or "examination" means any</u>

type of examination that assesses a regulated person's 1 2 compliance with the laws, rules, and regulations applicable to the examinee. "Market conduct examination" includes 3 comprehensive examinations, targeted examinations, 4 and follow-up examinations, which may be conducted as desk 5 examinations, on-site examinations, or a combination of those 6 7 2 methods. 8 "Market conduct surveillance" means market analysis or a 9 market conduct action. "Market conduct surveillance personnel" means those 10 11 individuals employed or retained by the Department and 12 designated by the Director to collect, analyze, review, or act on information in the insurance marketplace that identifies 13 14 patterns or practices of persons subject to the Director's jurisdiction. "Market conduct surveillance personnel" includes 15 16 all persons identified as an examiner in the insurance laws or 17 rules of this State if the Director has designated them to assist her or him in ascertaining the nonfinancial business 18 19 practices, performance, and operations of a company or person 20 subject to the Director's jurisdiction.

# 21 <u>"On-site examination" means an examination conducted at</u> 22 <u>the company's or person's home office or the location where</u> 23 <u>the records under review are stored.</u>

# (b) Companies and persons subject to surveillance. The Director, for the purposes of ascertaining the nonfinancial business practices, performance, and operations of any person

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| 1   | subject to the Director's jurisdiction or within the        |
|-----|---|
| 2   | marketplace, may engage in market conduct actions or market |
| 3   | analysis relating to:                                       |
| 4   | (1) any company transacting or being organized to           |
| 5   | transact business in this State;                            |
| 6   | (2) any person engaged in or proposing to be engaged        |
| 7   | in the organization, promotion, or solicitation of shares   |
| 8   | or capital contributions to or aiding in the formation of   |
| 9   | a company;  |
| 10  | (3) any person having a written or oral contract            |
| 11  | pertaining to the management or control of a company as     |
| 12  | general agent, managing agent, or attorney-in-fact;         |
| 13  | (4) any licensed or registered producer, firm,              |
| 14  | pharmacy benefit manager, administrator, or any person      |
| 15  | making application for any license, certificate, or         |
| 16  | registration;   |
| 17  | (5) any person engaged in the business of adjusting         |
| 18  | losses or financing premiums; or                            |
| 19  | (6) any person, organization, trust, or corporation         |
| 20  | having custody or control of information reasonably         |
| 21  | related to the operation, performance, or conduct of a      |
| 22  | company or person subject to the Director's jurisdiction.   |
| 23  | (c) Market analysis and market conduct actions.             |
| 24  | (1) The Director may perform market analysis by             |
| 25  | gathering and analyzing information from data currently     |
| 2.6 | available to the Director, information from surveys or      |

| 1  | reports that are submitted regularly to the Director or    |
|----|--|
| 2  | that are required in a data call, information collected by |
| 3  | the NAIC, and information from a variety of other sources  |
| 4  | to develop a baseline understanding of the marketplace and |
| 5  | to identify for further review companies or practices that |
| 6  | deviate from the norm or that may pose a potential risk to |
| 7  | insurance consumers. The Director shall use the most       |
| 8  | recent NAIC Market Regulation Handbook as a guide in       |
| 9  | performing market analysis. The Director may also employ   |
| 10 | other guidelines or procedures as the Director may deem    |
| 11 | appropriate.   |

12 (2) The Director may initiate a market conduct action 13 subject to the following:

14 (A) If the Director determines that further inquiry into a particular person or practice is 15 16 needed, then the Director may consider the continuum 17 of market conduct actions. The Director shall inform the examinee of the initiation of the market conduct 18 19 action and shall use the most recent NAIC Market 20 Regulation Handbook as a guide in performing the market conduct action. The Director may also employ 21 22 other guidelines or procedures as the Director may 23 deem appropriate.

24(B) For an examination, the Director shall conduct25a pre-examination conference with the examinee to26clarify expectations before commencement of the

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1 examination. The Director shall provide at least 2 30-days' advance notice of the date of the 3 pre-examination conference unless circumstances warrant that the examination proceed more quickly. 4 (C) The Director may coordinate a market conduct 5 action and findings of this State with market conduct 6 7 actions and findings of other states. (3) Nothing in this Section requires the Director to 8 9 undertake market analysis before initiating any market 10 conduct action. 11 (4) Nothing in this Section restricts the Director to 12 the type of market conduct action he or she initially 13 selected. 14 (5) A regulated person is required to respond to a 15 data call on the terms and conditions established by the 16 Director, and failure to do so may be punished as set forth 17 in subsection (j). (d) Access to books and records. Every examinee and its 18 19 officers, directors, and agents must provide to the Director convenient and free access at all reasonable hours at its 20 office or location to all books, records, and documents and 21 22 any or all papers relating to the business, performance, 23 operations, and affairs of the examinee. The officers, 24 directors, and agents of the examinee must facilitate the 25 market conduct action and aid in the action so far as it is in

26 their power to do so. The Director and any authorized market

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1 conduct surveillance personnel have the power to administer 2 oaths and examine under oath any person relevant to the 3 business of the examinee. Any delay of more than 5 business days in the transmission of requested documents without an 4 5 extension approved by the Director or designated market conduct surveillance personnel is a violation of this Section. 6 7 (e) Examination report. The market conduct surveillance 8 personnel designated by the Director under Section 402 must 9 make a full and true report of every examination made by them 10 that contains only facts ascertained from the books, papers, 11 records, documents, and other evidence obtained by 12 investigation and examined by them or ascertained from the testimony of officers, agents, or other persons examined under 13 14 oath concerning the business, affairs, conduct, and performance of the examinee. The report of examination must be 15 16 verified by the oath of the examiner in charge thereof, and 17 when so verified is prima facie evidence in any action or proceeding in the name of the State against the examinee, its 18 19 officers, directors, or agents upon the facts stated therein. 20 (f) Examinee response to examination report. The 21 Department and the examinee shall comply with the following

23 timeline:

22

24 (1) The Department shall deliver a draft report to the
 25 examinee as soon as reasonably practicable. Nothing in
 26 this Section prevents the Department from sharing an

timeline, unless a mutual agreement is reached to modify the

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earlier draft of the report with the examinee before 1 2 confirming that the examination is completed. 3 (2) If the examinee chooses to respond with written submissions or rebuttals, then the examinee must do so 4 5 within 30 days after receipt of any draft report delivered after the completion of the examination. 6 7 (3) As soon as reasonably practicable after receipt of 8 any written submissions or rebuttals, the Department shall 9 issue a final report. The Department may share draft 10 corrections or changes to the draft report with the 11 examinee at any time before issuing a final report, and 12 the examinee shall have 30 days to respond to the revised 13 draft. 14 (4) The examinee shall, within 10 days after the issuance of the final report, accept the final report or 15 request a hearing in writing. Failure to take either 16 17 action within 10 days shall be deemed an acceptance of the

18 <u>final report. If the examinee accepts the examination</u> 19 <u>report, the Director shall continue to hold the content of</u> 20 <u>the examination report as private and confidential for a</u> 21 <u>period of 30 days. Thereafter, the Director shall open the</u> 22 <u>report for public inspection.</u> 23 (g) Hearing; final examination report. Notwithstanding

24 <u>anything to the contrary in this Code or Department rules, if</u> 25 <u>the examinee requests a hearing, then the following procedures</u> 26 apply:

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| 1  | (1) The examinee must request the hearing in writing       |
|----|--|
| 2  | and must specify the issues in the final report that the   |
| 3  | examinee is challenging. The examinee is limited to        |
| 4  | challenging the issues that were previously challenged in  |
| 5  | the examinee's written submission and rebuttal or          |
| 6  | supplemental submission and rebuttal pursuant to           |
| 7  | paragraphs (2) and (3) of subsection (f).                  |
| 8  | (2) Except as permitted in paragraphs (3) and (8) of       |
| 9  | this subsection, the hearing shall be limited to the       |
| 10 | written arguments submitted by the parties to the          |
| 11 | designated hearing officer. The designated hearing officer |
| 12 | may, however, grant a live hearing upon the request of     |
| 13 | either party if the hearing officer deems it necessary or  |
| 14 | useful to the resolution of any or all of the matters in   |
| 15 | dispute.   |
| 16 | (3) Discovery is limited to the market conduct             |

(3) Discovery is limited to the market conduct 16 17 surveillance personnel's work papers that are relevant to the issues the examinee is challenging. The relevant 18 19 market conduct surveillance personnel's work papers shall 20 be admitted into the record. No other forms of discovery, 21 including depositions and interrogatories, are allowed, 22 except upon written agreement of the examinee and the 23 Department when necessary to conduct a fair hearing or as 24 otherwise provided in this subsection.

25 (4) Only the examinee and the Department may submit
 26 written arguments.

| 1  | (5) The examinee must submit its written argument and    |
|----|--|
| 2  | any supporting evidence within 30 days after the         |
| 3  | Department serves a formal notice of hearing.            |
| 4  | (6) The Department must submit its written response      |
| 5  | and any supporting evidence within 30 days after the     |
| 6  | examinee submits its written argument.                   |
| 7  | (7) The designated hearing officer may allow             |
| 8  | additional written submissions if necessary or useful to |
| 9  | the resolution of the hearing.                           |
| 10 | (8) If either the examinee or the Department submit      |
| 11 | written testimony or affidavits, then the opposing party |

12 <u>shall be given the opportunity to cross-examine the</u> 13 <u>witness and to submit the cross-examination to the hearing</u> 14 officer before a decision.

(9) The Director shall issue a decision accompanied by 15 findings and conclusions. The Director's order is a final 16 17 administrative decision and shall be served upon the examinee together with a copy of the final report within 18 19 90 days after the conclusion of the hearing. The hearing 20 is deemed concluded on the later of the last date of any 21 live hearing or the final deadline date for written 22 submissions to the hearing officer, including any 23 continuances or supplemental briefings permitted by the 24 hearing officer.

# 25(10) Any portion of the final examination report that26was not challenged by the examinee is incorporated into

| 1  | the decision of the Director.                                |
|----|--|
| 2  | (11) Findings of fact and conclusions of law in the          |
| 3  | Director's final administrative decision are prima facie     |
| 4  | evidence in any legal or regulatory action.                  |
| 5  | (12) If an examinee has requested a hearing, then the        |
| 6  | Director shall continue to hold the final report and any     |
| 7  | related decision as private and confidential for a period    |
| 8  | of 49 days after the final administrative decision. After    |
| 9  | the 49-day period expires, the Director shall open the       |
| 10 | final report and any related decision for public             |
| 11 | inspection if a court of competent jurisdiction has not      |
| 12 | stayed its publication.                                      |
| 13 | (h) Disclosure. So long as the recipient agrees to and       |
| 14 | verifies in writing its legal authority to hold the          |
| 15 | information confidential in a manner consistent with this    |
| 16 | Section, nothing in this Section prevents the Director from  |
| 17 | disclosing at any time the content of an examination report, |
| 18 | preliminary examination report, or results, or any matter    |
| 19 | relating to a report or results, to:                         |
| 20 | (1) other public agencies of this State;                     |
| 21 | (2) the insurance regulatory authorities of any other        |
| 22 | state; or  |
| 23 | (3) any agency or office of the federal government.          |
| 24 | (i) Confidentiality.   |
| 25 | (1) The Director and any other person in the course of       |
| 26 | market conduct surveillance shall keep confidential all      |

| 1                    | documents, including working papers, third-party models,   |
|----------------------|--|
| 2                    | or products; complaint logs; copies of any documents   |
| 3                    | created, produced, obtained by, or disclosed to the  |
| 4                    | Director, market conduct surveillance personnel, or any  |
| 5                    | other person in the course of market conduct surveillance  |
| 6                    | conducted pursuant to this Section; and all documents  |
| 7                    | obtained by the NAIC pursuant to this Section. The   |
| 8                    | documents shall remain confidential after the termination  |
| 9                    | of the market conduct surveillance, are not subject to   |
| 10                   | subpoena, are not subject to discovery or admissible as  |
| 11                   | evidence in private civil litigation, are not subject to   |
| 12                   | disclosure under the Freedom of Information Act, and must  |
| 13                   | not be made public at any time or used by the Director or  |
| 14                   | any other person, except as provided in paragraphs (3),  |
| 15                   | (4), and $(6)$ of this subsection (i) and in subsection (k).   |
| 16                   | (2) The Director and any other person in the course of   |
| 17                   | market conduct surveillance shall keep confidential any  |
| 18                   |  |
|                      | self-evaluation or voluntary compliance program documents  |
| 19                   | self-evaluation or voluntary compliance program documents<br>disclosed to the Director or other person by an examinee  |
| 19<br>20             |  |
|                      | disclosed to the Director or other person by an examinee   |
| 20                   | disclosed to the Director or other person by an examinee<br>and the data collected via the NAIC market conduct annual  |
| 20<br>21             | disclosed to the Director or other person by an examinee<br>and the data collected via the NAIC market conduct annual<br>statement. The documents are not subject to subpoena, are   |
| 20<br>21<br>22       | disclosed to the Director or other person by an examinee<br>and the data collected via the NAIC market conduct annual<br>statement. The documents are not subject to subpoena, are<br>not subject to discovery or admissible as evidence in  |
| 20<br>21<br>22<br>23 | disclosed to the Director or other person by an examinee<br>and the data collected via the NAIC market conduct annual<br>statement. The documents are not subject to subpoena, are<br>not subject to discovery or admissible as evidence in<br>private civil litigation, are not subject to disclosure |

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| 1  | subsection (i), in subsection (k), or in Section 155.35.  |
|----|---|
| 2  | (3) Notwithstanding paragraphs (1) and (2) of this        |
| 3  | subsection (i), and consistent with paragraph (5) of this |
| 4  | subsection (i), in order to assist in the performance of  |
| 5  | the Director's duties, the Director may:                  |
| 6  | (A) share documents, materials, communications, or        |
| 7  | other information, including the confidential and         |
| 8  | privileged documents, materials, or information           |
| 9  | described in this subsection (i), with other State,       |
| 10 | federal, alien, and international regulatory agencies     |
| 11 | and law enforcement authorities and the NAIC, its         |
| 12 | affiliates, and subsidiaries, if the recipient agrees     |
| 13 | to and verifies in writing its legal authority to         |
| 14 | maintain the confidentiality and privileged status of     |
| 15 | the document, material, communication, or other           |
| 16 | information;  |
| 17 | (B) receive documents, materials, communications,         |
| 18 | or information, including otherwise confidential and      |
| 19 | privileged documents, materials, or information, from     |
| 20 | the NAIC and its affiliates or subsidiaries, and from     |
| 21 | regulatory and law enforcement officials of other         |
| 22 | State, federal, alien, or international jurisdictions,    |
| 23 | authorities, and agencies, and shall maintain as          |
| 24 | confidential or privileged any document, material,        |
| 25 | communication, or information received with notice or     |
| 26 | the understanding that it is confidential or              |

| 1  | privileged under the laws of the jurisdiction that is      |
|----|--|
| 2  | the source of the document, material, communication,       |
| 3  | or information; and  |
| 4  | (C) enter into agreements governing the sharing            |
| 5  | and use of information consistent with this Section.       |
| 6  | (4) Nothing in this Section limits:                        |
| 7  | (A) the Director's authority to use, if consistent         |
| 8  | with subsection (5) of Section 188.1, any final or         |
| 9  | preliminary examination report, any market conduct         |
| 10 | surveillance or examinee work papers or other              |
| 11 | documents, or any other information discovered or          |
| 12 | developed during the course of any market conduct          |
| 13 | surveillance in the furtherance of any legal or            |
| 14 | regulatory action initiated by the Director that the       |
| 15 | Director may, in the Director's sole discretion, deem      |
| 16 | appropriate; or  |
| 17 | (B) the ability of an examinee to conduct                  |
| 18 | discovery in accordance with paragraph (3) of              |
| 19 | subsection (g).  |
| 20 | (5) Disclosure to or by the Director of documents,         |
| 21 | materials, communications, or information required as part |
| 22 | of any type of market conduct surveillance does not waive  |
| 23 | any applicable privilege or claim of confidentiality in    |
| 24 | the documents, materials, communications, or information.  |
| 25 | (6) Notwithstanding the confidentiality requirements       |
| 26 | in this subsection (i) or confidentiality requirements     |

| 1  | otherwise imposed by law with the sole exception of the  |
|----|--|
| 2  | Illinois Trade Secrets Act, if the Director performs any |
| 3  | data call for market analysis, excluding data collected  |
| 4  | via the NAIC market conduct annual statement, then the   |
| 5  | Director may make the results of the market analysis     |
| 6  | available for public inspection in a manner deemed       |
| 7  | appropriate by the Director, so long as:                 |
| 8  | (A) the company or individual providing the              |
| 9  | information was given 15-days' notice identifying the    |
| 10 | information to be publicly released; and                 |

11(B) no court of competent jurisdiction has stayed12its publication under the Illinois Trade Secrets Act.13(7) The Director may, upon one-day's notice to the14examinee, publicly acknowledge the existence of an ongoing15examination before filing the examination report but shall16not disclose any other information protected under this17subsection (i).

18 <u>(j) Corrective actions.</u>

19(1) As a result of any market conduct action other20than market analysis, the Director may take any action the21Director considers necessary or appropriate in accordance22with the report of examination or any hearing thereon for23acts in violation of any law, rule, or prior lawful order24of the Director. Such actions include, but are not limited25to:

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(A) requiring the regulated person to undertake

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| 1  | corrective actions to cease and desist an identified        |
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| 2  | violation or institute processes and practices to           |
| 3  | comply with applicable standards;                           |
| 4  | (B) requiring reimbursement or restitution of any           |
| 5  | actual losses or damages to persons harmed by the           |
| 6  | regulated person's violation with interest at the rate      |
| 7  | of 9% per year from the date that the actual loss or        |
| 8  | damage was incurred; and                                    |
| 9  | (C) imposing civil penalties as provided in this            |
| 10 | subsection (j).   |
| 11 | (2) The Director may order a penalty of up to \$3,000       |
| 12 | for a violation of any law, rule, or prior lawful order of  |
| 13 | the Director. Each day during which a violation occurs      |
| 14 | constitutes a separate offense. If the examination report   |
| 15 | finds a violation by the examinee that the report is        |
| 16 | unable to quantify such as an operational policy or         |
| 17 | procedure that conflicts with applicable law, then the      |
| 18 | Director may order a penalty of up to \$10,000 for that     |
| 19 | violation. Any failure to respond to a data call or         |
| 20 | violation of subsection (d) may carry a fine of up to       |
| 21 | <u>\$2,000 per day up to a maximum of \$500,000.</u>        |
| 22 | (3) If any other provision of this Code or any other        |
| 23 | law or rule under the Director's jurisdiction prescribes    |
| 24 | an amount or range of monetary penalty for a violation of a |
| 25 | particular statute or rule or a maximum penalty in the      |
| 26 | aggregate for repeated violations, the Director shall       |

26

| 1 | assess         | penalties  | pursuant    | to   | the   | terms | of | the | statute | or |
|---|----------------|------------|-------------|------|-------|-------|----|-----|---------|----|
| 2 | <u>rule al</u> | lowing the | e largest ; | pena | alty. | _     |    |     |         |    |

3 (4) If any other provision of this Code or any other
4 law or rule under the Director's jurisdiction prescribes
5 or specifies a method by which the Director is to
6 determine a violation, then compliance with the process
7 set forth herein shall be deemed to comply with the method
8 prescribed or specified in the other provision.

9 (5) If the Director imposes any sanctions or 10 corrective actions described in subparagraphs (A) through 11 (C) of paragraph (1) of this subsection (j) based on the 12 final report, the Director shall include those actions in 13 a proposed stipulation and consent order enclosed with the 14 final report issued to the examinee under subsection (f). The examinee shall have 10 days to sign the order or 15 16 request a hearing in writing on the actions proposed in the order regardless of whether the examinee requests a 17 18 hearing on the contents of the report under subsection 19 (f). If the examinee does not sign the order or request a 20 hearing on the proposed actions or the final report within 21 10 days, the Director may issue a final order imposing the 22 sanctions or corrective actions. Nothing in this Section 23 prevents the Department from sharing an earlier draft of 24 the proposed order with the examinee before issuing the 25 final report.

(6) If the examinee accepts the order and the final

| 1  | report, the Director shall hold the content of the order   |
|----|--|
| 2  | and report as private and confidential for a period of 30  |
| 3  | days. Thereafter, the Director shall open the order and    |
| 4  | report for public inspection.                              |
| 5  | (7) If the examinee makes a timely request for a           |
| 6  | hearing on the order, the request must specify the         |
| 7  | sanctions or corrective actions in the order that the      |
| 8  | examinee is challenging. Any hearing shall follow the      |
| 9  | procedures set forth in paragraphs (2) through (7) of      |
| 10 | subsection (g).  |
| 11 | (8) If the examinee has also requested a hearing on        |
| 12 | the contents of the report, then that hearing shall be     |
| 13 | consolidated with the hearing on the order. The Director   |
| 14 | shall not impose sanctions or corrective actions under     |
| 15 | this Section until the conclusion of the hearing.          |
| 16 | (9) The Director shall issue a decision accompanied by     |
| 17 | findings and conclusions along with any corrective actions |
| 18 | or sanctions. Any sanctions or corrective actions shall be |
| 19 | based on the final report accepted by the examinee or      |
| 20 | adopted by the Director under paragraph (9) of subsection  |
| 21 | (g). The Director's order is a final administrative        |
| 22 | decision and shall be served upon the examinee together    |
| 23 | with a copy of the final report within 90 days after the   |
| 24 | conclusion of the hearing or within 10 days after the      |
| 25 | examinee's acceptance of the proposed order and final      |
| 26 | report, as applicable. The hearing is deemed concluded on  |

| 1 | the later       | of the 1 | last date | of any live he | earing | or t | he final |
|---|-----------------|----------|-----------|----------------|--------|------|----------|
| 2 | <u>deadline</u> | date fo  | or writte | en submission  | s to   | the  | hearing  |
| 3 | officer,        | includi  | ing any   | continuances   | or     | supp | lemental |

briefings permitted by the hearing officer.

5 (10) If an examinee has requested a hearing under this subsection (i), the Director shall continue to hold the 6 final order and examination report as private and 7 8 confidential for a period of 49 days after the final 9 administrative decision. After the 49-day period expires, 10 the Director shall open the final order and examination 11 report if a court of competent jurisdiction has not stayed 12 their publication.

(k) National market conduct databases. The Director shall 13 14 collect and report market data to the NAIC's market information systems, including, but not limited to, the 15 16 Complaint Database System, the Examination Tracking System, 17 and the Regulatory Information Retrieval System, or other successor NAIC products as determined by the Director. 18 19 Information collected and maintained by the Department for inclusion in these NAIC market information systems shall be 20 21 compiled in a manner that meets the requirements of the NAIC. 22 (1) Immunity of market conduct surveillance personnel.

23 (1) No cause of action shall arise nor shall any 24 liability be imposed against the Director, the Director's 25 authorized representatives, market conduct surveillance 26 personnel, or an examiner appointed by the Director for

4

| 1  | any statements made or conduct performed in good faith     |
|----|--|
| 2  | while carrying out the provisions of this Section.         |
| 3  | (2) No cause of action shall arise nor shall any           |
| 4  | liability be imposed against any person for the act of     |
| 5  | communicating or delivering information or data to the     |
| 6  | Director, the Director's authorized representative, market |
| 7  | conduct surveillance personnel, or examiner pursuant to an |
| 8  | examination made under this Section, if the act of         |
| 9  | communication or delivery was performed in good faith and  |
| 10 | without fraudulent intent or the intent to deceive.        |
| 11 | (3) A person identified in paragraph (1) of this           |
| 12 | subsection (1) shall be entitled to an award of attorney's |
| 13 | fees and costs if he or she is the prevailing party in a   |
| 14 | civil cause of action for libel, slander, or any other     |
| 15 | relevant tort arising out of activities in carrying out    |
| 16 | the provisions of this Section and the party bringing the  |
| 17 | action was not substantially justified in doing so. As     |
| 18 | used in this paragraph, a proceeding is substantially      |
| 19 | justified if it had a reasonable basis in law or fact at   |
| 20 | the time it was initiated.                                 |
| 21 | (4) This subsection (1) does not abrogate or modify in     |
| 22 | any way any common law or statutory privilege or immunity  |
| 23 | heretofore enjoyed by any person identified in paragraph   |
| 24 | (1) of this subsection (1).                                |
| 25 | (1) The Director, for the purposes of ascertaining the     |

25 (1) The Director, for the purposes of ascertaining the
 26 non financial business practices, performance, and operations

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1 of any company, may make examinations of:

| 2  | (a) any company transacting or being organized to            |
|----|--|
| 3  | transact business in this State;                             |
| 4  | (b) any person engaged in or proposing to be engaged         |
| 5  | in the organization, promotion, or solicitation of shares    |
| 6  | or capital contributions to or aiding in the formation of    |
| 7  | a company;   |
| 8  | (c) any person having a contract, written or oral,           |
| 9  | pertaining to the management or control of a company as      |
| 10 | general agent, managing agent, or attorney in fact;          |
| 11 | (d) any licensed or registered producer, firm, or            |
| 12 | administrator, or any person, organization, or corporation   |
| 13 | making application for any licenses or registration;         |
| 14 | (e) any person engaged in the business of adjusting          |
| 15 | losses or financing premiums; or                             |
| 16 | (f) any person, organization, trust, or corporation          |
| 17 | having custody or control of information reasonably          |
| 18 | related to the operation, performance, or conduct of a       |
| 19 | company or person subject to the jurisdiction of the         |
| 20 | <del>Director.</del>   |
| 21 | (2) Every company or person being examined and its           |
| 22 | officers, directors, and agents must provide to the Director |
| 23 | convenient and free access at all reasonable hours at its    |
| 24 | office or location to all books, records, documents, and any |
| 25 | or all papers relating to the business, performance,         |
| 26 | operations, and affairs of the company. The officers,        |

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directors, and agents of the company or person must facilitate
the examination and aid in the examination so far as it is in
their power to do so.

4 The Director and any authorized examiner have the power to
5 administer oaths and examine under oath any person relative to
6 the business of the company being examined.

(3) The examiners designated by the Director under Section 7 402 must make a full and true report of every examination made 8 by them, which contains only facts ascertained from the books, 9 10 papers, records, or documents, and other evidence obtained by 11 investigation and examined by them or ascertained from the 12 testimony of officers or agents or other persons examined under oath concerning the business, affairs, conduct, and 13 performance of the company or person. The report of 14 examination must be verified by the oath of the examiner in 15 16 charge thereof, and when so verified is prima facie evidence 17 in any action or proceeding in the name of the State against 18 the company, its officers, or agents upon the facts stated 19 therein.

20 (4) The Director must notify the company or person made 21 the subject of any examination hereunder of the contents of 22 the verified examination report before filing it and making 23 the report public of any matters relating thereto, and must 24 afford the company or person an opportunity to demand a 25 hearing with reference to the facts and other evidence therein 26 contained.

| 1 | The company or person may request a hearing within 10 days     |
|---|--|
| 2 | after receipt of the examination report by giving the Director |
| 3 | written notice of that request, together with a statement of   |
| 4 | its objections. The Director must then conduct a hearing in    |
| 5 | accordance with Sections 402 and 403. He must issue a written  |
| 6 | order based upon the examination report and upon the hearing   |
| 7 | within 90 days after the report is filed or within 90 days     |
| 8 | after the hearing.   |

9 If the examination reveals that the company is operating 10 in violation of any law, regulation, or prior order, the Director in the written order may require the company or 11 12 person to take any action he considers necessary or appropriate in accordance with the report of examination 13 or any hearing thereon. The order is subject to judicial review 14 under the Administrative Review Law. The Director may withhold 15 any report from public inspection for such time as he may deem 16 17 proper and may, after filing the same, publish any part or all of the report as he considers to be in the interest of the 18 public, in one or more newspapers in this State, without 19 20 expense to the company.

21 (5) Any company which or person who violates or aids and 22 abets any violation of a written order issued under this 23 Section shall be guilty of a business offense and may be fined 24 not more than \$5,000. The penalty shall be paid into the 25 General Revenue fund of the State of Illinois.

26 (Source: P.A. 87-108.)

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- 1 (215 ILCS 5/132.5) (from Ch. 73, par. 744.5)
- 2 Sec. 132.5. Examination reports.

3 (a) General description. All examination reports shall be 4 comprised of only facts appearing upon the books, records, or 5 other documents of the company, its agents, or other persons 6 examined or as ascertained from the testimony of its officers, 7 agents, or other persons examined concerning its affairs and 8 the conclusions and recommendations as the examiners find 9 reasonably warranted from those facts.

(b) Filing of examination report. No later than 60 days 10 11 following completion of the examination, the examiner in 12 charge shall file with the Department a verified written 13 report of examination under oath. Upon receipt of the verified 14 report, the Department shall transmit the report to the 15 company examined, together with a notice that affords the 16 company examined a reasonable opportunity of not more than 30 days to make a written submission or rebuttal with respect to 17 18 any matters contained in the examination report.

(c) Adoption of the report on examination. Within 30 days of the end of the period allowed for the receipt of written submissions or rebuttals, the Director shall fully consider and review the report, together with any written submissions or rebuttals and any relevant portions of the examiners work papers and enter an order:

25

(1) Adopting the examination report as filed or with

1 modification or corrections. If the examination report 2 reveals that the company is operating in violation of any 3 law, regulation, or prior order of the Director, the 4 Director may order the company to take any action the 5 Director considers necessary and appropriate to cure the 6 violation.

7 (2) Rejecting the examination report with directions
8 to the examiners to reopen the examination for purposes of
9 obtaining additional data, documentation, or information
10 and refiling under subsection (b).

(3) Calling for an investigatory hearing with no less than 20 days notice to the company for purposes of obtaining additional documentation, data, information, and testimony.

15 (d) Order and procedures. All orders entered under 16 paragraph (1) of subsection (c) shall be accompanied by 17 findings and conclusions resulting from the Director's consideration and review of the examination report, relevant 18 19 examiner work papers, and any written submissions or shall 20 rebuttals. The order be considered а final 21 administrative decision and may be appealed in accordance with 22 the Administrative Review Law. The order shall be served upon 23 the company by certified mail, together with a copy of the adopted examination report. Within 30 days of the issuance of 24 25 the adopted report, the company shall file affidavits executed 26 by each of its directors stating under oath that they have

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received a copy of the adopted report and related orders.

2 Any hearing conducted under paragraph (3) of subsection 3 (c) by the Director or an authorized representative shall be conducted as a nonadversarial confidential investigatory 4 5 proceeding as necessary for the resolution of anv inconsistencies, discrepancies, or disputed issues apparent 6 7 upon the face of the filed examination report or raised by or as a result of the Director's review of relevant work papers or 8 9 by the written submission or rebuttal of the company. Within 10 20 days of the conclusion of any hearing, the Director shall 11 enter an order under paragraph (1) of subsection (c).

12 The Director shall not appoint an examiner as an 13 authorized representative to conduct the hearing. The hearing 14 shall proceed expeditiously with discovery by the company 15 limited to the examiner's work papers that tend to 16 substantiate any assertions set forth in any written 17 submission or rebuttal. The Director or his representative may issue subpoenas for the attendance of any witnesses or the 18 19 production of any documents deemed relevant the to 20 investigation, whether under the control of the Department, 21 the company, or other persons. The documents produced shall be 22 included in the record, and testimony taken by the Director or 23 his representative shall be under oath and preserved for the record. Nothing contained in this Section shall require the 24 25 Department to disclose any information or records that would 26 indicate or show the existence or content of any investigation SB1479 - 27 - LRB103 05817 BMS 50837 b

1 or activity of a criminal justice agency.

2 The hearing shall proceed with the Director or his 3 representative posing questions to the persons subpoenaed. Thereafter the company and the Department may present 4 5 testimony relevant to the investigation. Cross-examination shall be conducted only by the Director or his representative. 6 The company and the Department shall be permitted to make 7 8 closing statements and may be represented by counsel of their 9 choice.

10 (e) Publication and use. Upon the adoption of the 11 examination report under paragraph (1) of subsection (c), the 12 Director shall continue to hold the content of the examination report as private and confidential information for a period of 13 35 days, except to the extent provided in subsection (b). 14 15 Thereafter, the Director may open the report for public 16 inspection so long as no court of competent jurisdiction has 17 stayed its publication.

Nothing contained in this Code shall prevent or 18 be 19 construed as prohibiting the Director from disclosing the 20 content of an examination report, preliminary examination 21 report or results, or any matter relating thereto, to the 22 insurance department of any other state or country or to law 23 enforcement officials of this or any other state or agency of the federal government at any time, so long as the agency or 24 25 office receiving the report or matters relating thereto agrees 26 in writing to hold it confidential and in a manner consistent - 28 - LRB103 05817 BMS 50837 b

1 with this Code.

In the event the Director determines that regulatory action is appropriate as a result of any examination, he may initiate any proceedings or actions as provided by law.

5 (f) Confidentiality of ancillary information. All working papers, recorded information, documents, and copies thereof 6 7 produced by, obtained by, or disclosed to the Director or any 8 other person in the course of any examination must be given 9 confidential treatment, are not subject to subpoena, and may 10 not be made public by the Director or any other persons, except 11 to the extent provided in subsection (e). Access may also be 12 the National Association of Insurance granted to 13 Commissioners. Those parties must agree in writing before 14 receiving the information to provide to it the same 15 confidential treatment as required by this Section, unless the 16 prior written consent of the company to which it pertains has 17 been obtained.

18 This subsection (f) applies to market conduct examinations
19 described in Section 132 of this Code.

(g) Disclosure. Nothing contained in this Code shall prevent or be construed as prohibiting the Director from disclosing the information described in subsections (e) and (f) to the Illinois Insurance Guaranty Fund regarding any member company defined in Section 534.5 if the member company has an authorized control level event as defined in Section 35A-25. The Director may disclose the information described in

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this subsection so long as the Fund agrees in writing to hold 1 2 that information confidential, in a manner consistent with 3 this Code, and uses that information to prepare for the possible liquidation of the member company. Access to the 4 5 information disclosed by the Director to the Fund shall be 6 limited to the Fund's staff and its counsel. The Board of Directors of the Fund may have access to the information 7 8 disclosed by the Director to the Fund once the member company 9 is subject to a delinquency proceeding under Article XIII 10 subject to any terms and conditions established by the 11 Director.

12 (Source: P.A. 102-929, eff. 5-27-22.)

13 (215 ILCS 5/155.35)

14 Sec. 155.35. Insurance compliance self-evaluative 15 privilege.

16 encourage insurance companies and (a) То persons conducting activities regulated under this Code, both to 17 18 conduct voluntary internal audits of their compliance programs 19 and management systems and to assess and improve compliance 20 with State and federal statutes, rules, and orders, an 21 insurance compliance self-evaluative privilege is recognized 22 to protect the confidentiality of communications relating to voluntary internal compliance audits. The General Assembly 23 24 hereby finds and declares that protection of insurance 25 consumers is enhanced by companies' voluntary compliance with

this State's insurance and other laws and that the public will 1 2 benefit from incentives to identify and remedy insurance and other compliance issues. It is further declared that limited 3 expansion of the protection against disclosure will encourage 4 5 voluntary compliance and improve insurance market conduct quality and that the voluntary provisions of this Section will 6 not inhibit the exercise of the regulatory authority by those 7 8 entrusted with protecting insurance consumers.

9 (b) (1) An insurance compliance self-evaluative audit 10 document is privileged information and is not admissible as evidence in any legal action in any civil, criminal, or 11 12 administrative proceeding, except as provided in subsections 13 (c) and (d) of this Section. Documents, communications, data, reports, or other information created as a result of a claim 14 15 involving personal injury or workers' compensation made 16 against an insurance policy are not insurance compliance 17 self-evaluative audit documents and are admissible as evidence in civil proceedings as otherwise provided by applicable rules 18 19 of evidence or civil procedure, subject to any applicable 20 statutory or common law privilege, including, but not limited 21 to, the work product doctrine, the attorney-client privilege, 22 or the subsequent remedial measures exclusion.

(2) If any company, person, or entity performs or directs the performance of an insurance compliance audit, an officer or employee involved with the insurance compliance audit, or any consultant who is hired for the purpose of performing the

insurance compliance audit, may not be examined in any civil, criminal, or administrative proceeding as to the insurance compliance audit or any insurance compliance self-evaluative audit document, as defined in this Section. This subsection (b) (2) does not apply if the privilege set forth in subsection (b) (1) of this Section is determined under subsection (c) or (d) not to apply.

8 (3) A company may voluntarily submit, in connection with 9 examinations conducted under this Article, an insurance 10 compliance self-evaluative audit document to the Director, or 11 his or her designee, as a confidential document under 12 subsection (i) of Section 132 or subsection (f) of Section 13 132.5 of this Code without waiving the privilege set forth in 14 this Section to which the company would otherwise be entitled; 15 provided, however, that the provisions in Sections 132 and 16 subsection (f) of Section 132.5 permitting the Director to 17 make confidential documents public pursuant to subsection (e) of Section 132.5 and grant access to the National Association 18 of Insurance Commissioners shall not apply to the insurance 19 20 compliance self-evaluative audit document so voluntarily submitted. Nothing contained in this subsection shall give the 21 22 Director any authority to compel a company to disclose 23 involuntarily or otherwise provide an insurance compliance self-evaluative audit document. 24

(c) (1) The privilege set forth in subsection (b) of this
Section does not apply to the extent that it is expressly

1 waived by the company that prepared or caused to be prepared 2 the insurance compliance self-evaluative audit document.

3 (2) In a civil or administrative proceeding, a court of 4 record may, after an in camera review, require disclosure of 5 material for which the privilege set forth in subsection (b) 6 of this Section is asserted, if the court determines one of the 7 following:

8 (A) the privilege is asserted for a fraudulent
9 purpose;

10

(B) the material is not subject to the privilege; or

11 (C) even if subject to the privilege, the material 12 shows evidence of noncompliance with State and federal 13 statutes, rules and orders and the company failed to 14 undertake reasonable corrective action or eliminate the 15 noncompliance within a reasonable time.

16 (3) In a criminal proceeding, a court of record may, after 17 an in camera review, require disclosure of material for which 18 the privilege described in subsection (b) of this Section is 19 asserted, if the court determines one of the following:

20 (A) the privilege is asserted for a fraudulent 21 purpose;

22

(B) the material is not subject to the privilege;

(C) even if subject to the privilege, the material shows evidence of noncompliance with State and federal statutes, rules and orders and the company failed to undertake reasonable corrective action or eliminate such

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noncompliance within a reasonable time; or

2 (D) the material contains evidence relevant to 3 commission of a criminal offense under this Code, and all 4 of the following factors are present:

5 (i) the Director, State's Attorney, or Attorney 6 General has a compelling need for the information;

7 (ii) the information is not otherwise available;8 and

9 (iii) the Director, State's Attorney, or Attorney 10 General is unable to obtain the substantial equivalent 11 of the information by any means without incurring 12 unreasonable cost and delay.

13 30 days after the Director, (d) (1) Within State's 14 Attorney, or Attorney General makes a written request by certified mail for disclosure of an insurance compliance 15 16 self-evaluative audit document under this subsection, the 17 company that prepared or caused the document to be prepared may file with the appropriate court a petition requesting an 18 19 camera hearing on whether the insurance compliance in 20 self-evaluative audit document or portions of the document are privileged under this Section or subject to disclosure. The 21 22 court has jurisdiction over a petition filed by a company 23 under this subsection requesting an in camera hearing on 24 whether the insurance compliance self-evaluative audit 25 document or portions of the document are privileged or subject 26 to disclosure. Failure by the company to file a petition

1 waives the privilege.

2 (2) A company asserting the insurance compliance 3 self-evaluative privilege in response to a request for 4 disclosure under this subsection shall include in its request 5 for an in camera hearing all of the information set forth in 6 subsection (d) (5) of this Section.

7 (3) Upon the filing of a petition under this subsection, 8 the court shall issue an order scheduling, within 45 days 9 after the filing of the petition, an in camera hearing to 10 determine whether the insurance compliance self-evaluative 11 audit document or portions of the document are privileged 12 under this Section or subject to disclosure.

13 (4) The court, after an in camera review, may require disclosure of material for which the privilege in subsection 14 15 (b) of this Section is asserted if the court determines, based 16 upon its in camera review, that any one of the conditions set 17 forth in subsection (c)(2)(A) through (C) is applicable as to a civil or administrative proceeding or that any one of the 18 conditions set forth in subsection (c) (3) (A) through (D) is 19 20 applicable as to a criminal proceeding. Upon making such a determination, the court may only compel the disclosure of 21 22 those portions of an insurance compliance self-evaluative 23 audit document relevant to issues in dispute in the underlying proceeding. Any compelled disclosure will not be considered to 24 25 be a public document or be deemed to be a waiver of the privilege for any other civil, criminal, or administrative 26

proceeding. A party unsuccessfully opposing disclosure may apply to the court for an appropriate order protecting the document from further disclosure.

company asserting the insurance compliance 4 (5) А 5 self-evaluative privilege in response to a request for disclosure under this subsection (d) shall provide to the 6 Director, State's Attorney, or Attorney General, as the case 7 8 may be, at the time of filing any objection to the disclosure, 9 all of the following information:

10 (A) The date of the insurance compliance11 self-evaluative audit document.

12

(B) The identity of the entity conducting the audit.

13 (C) The general nature of the activities covered by14 the insurance compliance audit.

(D) An identification of the portions of the insurance
compliance self-evaluative audit document for which the
privilege is being asserted.

(1) A company asserting the insurance compliance 18 (e) self-evaluative privilege set forth in subsection (b) of this 19 20 Section has the burden of demonstrating the applicability of 21 the privilege. Once а company has established the 22 applicability of the privilege, a party seeking disclosure 23 under subsections (c)(2)(A) or (C) of this Section has the burden of proving that the privilege is asserted for a 24 25 fraudulent purpose or that the company failed to undertake 26 reasonable corrective action or eliminate the noncompliance

with a reasonable time. The Director, State's Attorney, or Attorney General seeking disclosure under subsection (c)(3) of this Section has the burden of proving the elements set forth in subsection (c)(3) of this Section.

5 (2) The parties may at any time stipulate in proceedings 6 under subsections (c) or (d) of this Section to entry of an 7 order directing that specific information contained in an 8 insurance compliance self-evaluative audit document is or is 9 not subject to the privilege provided under subsection (b) of 10 this Section.

11 (f) The privilege set forth in subsection (b) of this 12 Section shall not extend to any of the following:

(1) documents, communications, data, reports, or other information required to be collected, developed, maintained, reported, or otherwise made available to a regulatory agency pursuant to this Code, or other federal or State law, rule, or order;

18 (2) information obtained by observation or monitoring19 by any regulatory agency; or

20 (3) information obtained from a source independent of21 the insurance compliance audit.

22 (g) As used in this Section:

(1) "Insurance compliance audit" means a voluntary,
 internal evaluation, review, assessment, or audit not
 otherwise expressly required by law of a company or an
 activity regulated under this Code, or other State or

1 federal law applicable to a company, or of management 2 systems related to the company or activity, that is 3 designed to identify and prevent noncompliance and to 4 improve compliance with those statutes, rules, or orders. 5 An insurance compliance audit may be conducted by the 6 company, its employees, or by independent contractors.

7 (2)"Insurance compliance self-evaluative audit 8 document" means documents prepared as a result of or in 9 connection with and not prior to an insurance compliance 10 audit. An insurance compliance self-evaluation audit 11 document may include a written response to the findings of 12 an insurance compliance audit. An insurance compliance 13 self-evaluative audit document may include, but is not 14 limited to, as applicable, field notes and records of 15 observations, findings, opinions, suggestions, 16 conclusions, drafts, memoranda, drawings, photographs, 17 electronically computer-generated or recorded 18 information, phone records, maps, charts, graphs, and 19 surveys, provided this supporting information is collected 20 or developed for the primary purpose and in the course of 21 an insurance compliance audit. An insurance compliance 22 self-evaluative audit document may also include any of the 23 following:

(A) an insurance compliance audit report prepared
by an auditor, who may be an employee of the company or
an independent contractor, which may include the scope

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1 of the audit, the information gained in the audit, and 2 conclusions and recommendations, with exhibits and 3 appendices;

4 (B) memoranda and documents analyzing portions or
5 all of the insurance compliance audit report and
6 discussing potential implementation issues;

7 (C) an implementation plan that addresses
8 correcting past noncompliance, improving current
9 compliance, and preventing future noncompliance; or

(D) analytic data generated in the course ofconducting the insurance compliance audit.

12 (3) "Company" has the same meaning as provided in13 Section 2 of this Code.

(h) Nothing in this Section shall limit, waive, or abrogate the scope or nature of any statutory or common law privilege including, but not limited to, the work product doctrine, the attorney-client privilege, or the subsequent remedial measures exclusion.

19 (Source: P.A. 90-499, eff. 8-19-97; 90-655, eff. 7-30-98.)

20 (215 ILCS 5/402) (from Ch. 73, par. 1014)

Sec. 402. Examinations, investigations and hearings. (1) All examinations, investigations and hearings provided for by this Code may be conducted either by the Director personally, or by one or more of the actuaries, technical advisors, deputies, supervisors or examiners employed or retained by the

Department and designated by the Director for such purpose. 1 2 When necessary to supplement its examination procedures, the Department may retain independent actuaries deemed competent 3 by the Director, independent certified public accountants, 4 5 attorneys, or qualified examiners of insurance companies deemed competent by the Director, or any combination of the 6 7 foregoing, the cost of which shall be borne by the company or 8 person being examined. The Director may compensate independent 9 actuaries, certified public accountants, attorneys, and 10 qualified examiners retained for supplementing examination 11 procedures in amounts not to exceed the reasonable and 12 customary charges for such services. The Director may also 13 accept as a part of the Department's examination of any 14 company or person (a) a report by an independent actuary 15 deemed competent by the Director or (b) a report of an audit 16 made by an independent certified public accountant. Neither 17 those persons so designated nor any members of their immediate families shall be officers of, connected with, or financially 18 19 interested in any company other than as policyholders, nor 20 shall they be financially interested in any other corporation or person affected by the examination, investigation or 21 22 hearing.

(2) All hearings provided for in this Code shall, unless
otherwise specially provided, be held at such time and place
as shall be designated in a notice which shall be given by the
Director in writing to the person or company whose interests

are affected, at least 10 days before the date designated therein. The notice shall state the subject of inquiry and the specific charges, if any. The hearings shall be held in the City of Springfield, the City of Chicago, or in the county where the principal business address of the person or company affected is located.

7 (Source: P.A. 87-757.)

8 (215 ILCS 5/511.109) (from Ch. 73, par. 1065.58-109)
9 (Section scheduled to be repealed on January 1, 2027)
10 Sec. 511.109. Examination.

11 The Director or the Director's his designee may (a) 12 examine any applicant for or holder of an administrator's 13 license in accordance with Sections 132 through 132.7. If the Director or the examiners find that the administrator has 14 15 violated this Article or any other insurance-related laws, 16 rules, or regulations under the Director's jurisdiction because of the manner in which the administrator has conducted 17 18 business on behalf of an insurer or plan sponsor, then, unless the insurer or plan sponsor is included in the examination and 19 20 has been afforded the same opportunity to request or 21 participate in a hearing on the examination report, the 22 examination report shall not allege a violation by the insurer 23 or plan sponsor and the Director's order based on the report shall not impose any requirements, prohibitions, or penalties 24 on the insurer or plan sponsor. Nothing in this Section shall 25

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prevent the Director from using any information obtained during the examination of an administrator to examine, investigate, or take other appropriate regulatory or legal action with respect to an insurer or plan sponsor.

5 (b) Any administrator being examined shall provide to the 6 Director or his designee convenient and free access, at all 7 reasonable hours at their offices, to all books, records, 8 documents and other papers relating to such administrator's 9 business affairs.

10 (c) The Director or his designee may administer oaths and 11 thereafter examine any individual about the business of the 12 administrator.

13 (d) The examiners designated by the Director pursuant to 14 this Section may make reports to the Director. Any report 15 alleging substantive violations of this Article, any 16 applicable provisions of the Illinois Insurance Code, or any 17 applicable Part of Title 50 of the Illinois Administrative 18 Code shall be in writing and be based upon facts obtained by 19 the examiners. The report shall be verified by the examiners.

20 (c) If a report is made, the Director shall either deliver
21 a duplicate thereof to the administrator being examined or
22 send such duplicate by certified or registered mail to the
23 administrator's address specified in the records of the
24 Department. The Director shall afford the administrator an
25 opportunity to request a hearing to object to the report. The
26 administrator may request a hearing within 30 days after

receipt of the duplicate of the examination report by giving 1 2 the Director written notice of such request together with written objections to the report. Any hearing shall be 3 conducted in accordance with Sections 402 and 403 of this 4 5 Code. The right to hearing is waived if the delivery of the report is refused or the report is otherwise undeliverable or 6 the administrator does not timely request a hearing. After the 7 hearing or upon expiration of the time period during which an 8 9 administrator may request a hearing, if the examination reveals that the administrator is operating in violation of 10 11 any applicable provision of the Illinois Insurance Code, any 12 applicable Part of Title 50 of the Illinois Administrative Code or prior order, the Director, in the written order, 13 may require the administrator to take any action the Director 14 15 considers necessary or appropriate in accordance with the report or examination hearing. If the Director issues an 16 17 order, it shall be issued within 90 days after the report is filed, or if there is a hearing, within 90 days after 18 the

19 conclusion of the hearing. The order is subject to review

20 under the Administrative Review Law.

21 (Source: P.A. 84-887.)

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22 (215 ILCS 5/512-3) (from Ch. 73, par. 1065.59-3)

23 Sec. 512-3. Definitions. For the purposes of this Article, 24 unless the context otherwise requires, the terms defined in 25 this Article have the meanings ascribed to them herein: - 43 - LRB103 05817 BMS 50837 b

1 <u>"Health care payer" means an insurance company, health</u>
2 <u>maintenance organization, limited health service organization,</u>
3 <u>health services plan corporation, or dental service plan</u>
4 corporation authorized to do business in this State.

5 (a) "Third party prescription program" or "program" means for 6 anv system of providing the reimbursement of 7 pharmaceutical services and prescription drug products offered or operated in this State under a contractual arrangement or 8 9 agreement between a provider of such services and another 10 party who is not the consumer of those services and products. Such programs may include, but need not be limited to, 11 12 benefit whereby а employee plans consumer receives 13 prescription drugs or other pharmaceutical services and those services are paid for by an agent of the employer or others. 14

15 (b) "Third party program administrator" or "administrator" 16 means any person, partnership or corporation who issues or 17 causes to be issued any payment or reimbursement to a provider for services rendered pursuant to a third party prescription 18 program, but does not include the Director of Healthcare and 19 20 Family Services or any agent authorized by the Director to reimburse a provider of services rendered pursuant to a 21 22 program of which the Department of Healthcare and Family 23 Services is the third party.

24 (Source: P.A. 95-331, eff. 8-21-07.)

25 (215 ILCS 5/512-5) (from Ch. 73, par. 1065.59-5)

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Sec. 512-5. Fiduciary and Bonding Requirements. A third 1 2 party prescription program administrator shall (1) establish 3 and maintain a fiduciary account, separate and apart from any and all other accounts, for the receipt and disbursement of 4 5 funds for reimbursement of providers of services under the program, or (2) post, or cause to be posted, a bond of 6 indemnity in an amount equal to not less than 10% of the total 7 8 estimated annual reimbursements under the program.

9 The establishment of such fiduciary accounts and bonds 10 shall be consistent with applicable State law. If a bond of 11 indemnity is posted, it shall be held by the Director of 12 Insurance for the benefit and indemnification of the providers 13 of services under the third party prescription program.

An administrator who operates more than one third party prescription program may establish and maintain a separate fiduciary account or bond of indemnity for each such program, or may operate and maintain a consolidated fiduciary account or bond of indemnity for all such programs.

19 The requirements of this Section do not apply to any third 20 party prescription program administered by or on behalf of any 21 <u>health care payer</u> insurance company, Health Care Service Plan 22 Corporation or Pharmaceutical Service Plan Corporation 23 authorized to do business in the State of Illinois.

24 (Source: P.A. 82-1005.)

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(215 ILCS 5/512-11 new)

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| 1  | Sec. 512-11. Examination. The Director or the Director's       |
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| 2  | designee may examine any applicant for or holder of an         |
| 3  | administrator's registration in accordance with Sections 132   |
| 4  | through 132.7 of this Code. If the Director or the examiners   |
| 5  | find that the administrator has violated this Article or any   |
| 6  | other insurance-related laws or regulations under the          |
| 7  | Director's jurisdiction because of the manner in which the     |
| 8  | administrator has conducted business on behalf of a separately |
| 9  | incorporated health care payer, then, unless the health care   |
| 10 | payer is included in the examination and has been afforded the |
| 11 | same opportunity to request or participate in a hearing on the |
| 12 | examination report, the examination report shall not allege a  |
| 13 | violation by the health care payer and the Director's order    |
| 14 | based on the report shall not impose any requirements,         |
| 15 | prohibitions, or penalties on the health care payer. Nothing   |
| 16 | in this Section shall prevent the Director from using any      |
| 17 | information obtained during the examination of an              |
| 18 | administrator to examine, investigate, or take other           |
| 19 | appropriate regulatory or legal action with respect to a       |
| 20 | health care payer.   |

21 (215 ILCS 5/513b3)

22 Sec. 513b3. Examination. <del>(a)</del> The Director, or his or her 23 designee, may examine a registered pharmacy benefit manager <u>in</u> 24 <u>accordance with Sections 132-132.7. If the Director or the</u> 25 <u>examiners find that the pharmacy benefit manager has violated</u>

| 1              | this Article or any other insurance-related laws, rules, or   |
|----------------|---|
| 2              | regulations under the Director's jurisdiction because of the  |
| 3              | manner in which the pharmacy benefit manager has conducted  |
| 4              | business on behalf of a health insurer or plan sponsor, then,   |
| 5              | unless the health insurer or plan sponsor is included in the  |
| 6              | examination and has been afforded the same opportunity to   |
| 7              | request or participate in a hearing on the examination report,  |
| 8              | the examination report shall not allege a violation by the  |
| 9              | health insurer or plan sponsor and the Director's order based   |
|                |   |
| 10             | on the report shall not impose any requirements, prohibitions,  |
| 10<br>11       | on the report shall not impose any requirements, prohibitions,<br>or penalties on the health insurer or plan sponsor. Nothing in  |
|                |   |
| 11             | or penalties on the health insurer or plan sponsor. Nothing in  |
| 11<br>12       | or penalties on the health insurer or plan sponsor. Nothing in<br>this Section shall prevent the Director from using any  |
| 11<br>12<br>13 | or penalties on the health insurer or plan sponsor. Nothing in<br>this Section shall prevent the Director from using any<br>information obtained during the examination of an |

17 (b) Any pharmacy benefit manager being examined shall 18 provide to the Director, or his or her designee, convenient 19 and free access to all books, records, documents, and other 20 papers relating to such pharmacy benefit manager's business 21 affairs at all reasonable hours at its offices.

22 (c) The Director, or his or her designee, may administer
23 oaths and thereafter examine the pharmacy benefit manager's
24 designee, representative, or any officer or senior manager as
25 listed on the license or registration certificate about the
26 business of the pharmacy benefit manager.

1 (d) The examiners designated by the Director under this 2 Section may make reports to the Director. Any report alleging 3 substantive violations of this Article, any applicable 4 provisions of this Code, or any applicable Part of Title 50 of 5 the Illinois Administrative Code shall be in writing and be 6 based upon facts obtained by the examiners. The report shall 7 be verified by the examiners.

8 (e) If a report is made, the Director shall either deliver 9 a duplicate report to the pharmacy benefit manager being 10 examined or send such duplicate by certified or registered 11 mail to the pharmacy benefit manager's address specified in 12 the records of the Department. The Director shall afford the pharmacy benefit manager an opportunity to request a hearing 13 to object to the report. The pharmacy benefit manager may 14 request a hearing within 30 days after receipt of the 15 16 duplicate report by giving the Director written notice of such 17 request together with written objections to the report. Any hearing shall be conducted in accordance with Sections 402 and 18 403 of this Code. The right to a hearing is waived if the 19 20 delivery of the report is refused or the report is otherwise 21 undeliverable or the pharmacy benefit manager does not timely 22 request a hearing. After the hearing or upon expiration of the 23 time period during which a pharmacy benefit manager mav request a hearing, if the examination reveals that the 24 25 pharmacy benefit manager is operating in violation of any 26 applicable provision of this Code, any applicable Part of

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Title 50 of the Illinois Administrative Code, a provision of 1 this Article, or prior order, the Director, in the written 2 order, may require the pharmacy benefit manager to take any 3 action the Director considers necessary or appropriate in 4 accordance with the report or examination hearing. If the 5 Director issues an order, it shall be issued within 90 days 6 after the report is filed, or if there is a hearing, within 90 7 days after the conclusion of the hearing. The order is subject 8 to review under the Administrative Review Law. 9

10 (Source: P.A. 101-452, eff. 1-1-20.)

Section 99. Effective date. This Act takes effect upon becoming law.